RESOLUTION 93-44

TO ADOPT A WRITTEN FISCAL PLAN AND TO ESTABLISH A POLICY FOR THE PROVISION OF CITY SERVICES TO AN ANNEXED AREA (IU Golf Course Clubhouse and Driving Range)

WHEREAS, the City of Bloomington desires to annex the area known as IU Golf Course Clubhouse and Driving Range, which is more specifically described in Ordinance 93-63; and

WHEREAS, responsible planning and state law require adoption of a fiscal plan and a definite policy for the provision of City services to the annexed areas; and

WHEREAS, such a plan has been developed and presented to the Common Council, entitled, "Fiscal Plan, Annexation of IU Golf Course Clubhouse and Driving Range";

NOW, THEREFORE, BE IT HEREBY RESOLVED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

1. The Common Council of the City of Bloomington, Monroe County, Indiana, hereby approves and adopts the Fiscal Plan, Annexation of IU Golf Course Clubhouse and Driving Range, which Plan is attached hereto and made a part hereof, and hereby approves and adopts the specific policies for implementation of the Plan as set out therein.

2. Any monies necessary for the provision of services as described and itemized in the attached Plan shall be budgeted and appropriated from the applicable fund, pursuant to state law and the City's budget procedure.

3. It is anticipated that this annexation will not result in the elimination of jobs for employees of other governmental entities, but in the event it does, then the Director of Personnel of the City of Bloomington is hereby directed to asist such employees in obtaining new employment, but nothing herein shall require the City to hire any such employees.

PASSED and ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this 15th day of December, 1993.

JACK W. HOPKINS, President
Bloomington Common Council

SIGNED and APPROVED by me upon this 16th day of December, 1993.

TOMILEA ALLISON, Mayor
City of Bloomington

ATTEST:

PATRICIA WILLIAMS, Clerk
City of Bloomington

SYNOPSIS

This Resolution requests approval of the Fiscal Plan for the annexation of IU Golf Course Clubhouse and Driving Range. A Fiscal Plan, which is required by state law, outlines a schedule of implementation for the various services the City will provide to the annexed area.

FISCAL PLAN

ANNEXATION OF

I.U. GOLF COURSE CLUBHOUSE AND DRIVING RANGE

Resolution 93-44

City of Bloomington

FISCAL PLAN

ANNEXATION OF I.U. GOLF COURSE CLUBHOUSE AND DRIVING RANGE

Table of Contents

List of Exhibits iii

INTRODUCTION 1

1.00 LOCATION 1

2.00 TOPOGRAPHY 1

3.00 PATTERNS OF LAND USE 1

4.00 POPULATION DENSITY 2

5.00 COMPARABLE NEIGHBORHOODS 2

6.00 GENERAL RELATIONSHIP TO CITY SERVICES 3

7.00 COST OF SERVICES METHODOLOGY 3

8.00 PROVISION OF SERVICES 4

8.01 SANITARY SEWER SERVICE 4

8.02 WATER DISTRIBUTION 4

8.03 FIRE HYDRANTS 4

8.04 STORM WATER DRAINAGE FACILITIES 5

8.05 STREET AND ROAD CONSTRUCTION AND MAINTENANCE 5

8.06 STREET AND ROAD SERVICES 6

8.07 STREET SIGNS AND TRAFFIC SIGNALS 6

8.08 STREET LIGHTS 7

8.09 SIDEWALKS 7

8.10 ENGINEERING/HOUSING CODE INSPECTION 7

8.11 REDEVELOPMENT DEPARTMENT SERVICES 8

8.12 POLICE PROTECTION 8

8.[illegible] FIRE PROTECTION 10

8.14 ANIMAL SHELTER/ANIMAL CONTROL 11

8.15 REFUSE COLLECTION 13

8.16 PARKS AND RECREATION 13

8.17 HUMAN RESOURCES 13

8.18 PLANNING AND ZONING SERVICES, BUILDING PERMITS, INSPECTION AND BUILDING CODE ENFORCEMENT 14

8.19 ADMINISTRATIVE SERVICES 15

8.20 OTHER CITY FUNCTIONS 16

9.00 HIRING PLAN 17

[illegible]00 SUMMARY OF COSTS 18

City of Bloomington

FISCAL PLAN
ANNEXATION OF
I.U. GOLF COURSE CLUBHOUSE AND DRIVING RANGE

List of Exhibits

Exhibit 1:	Map of the Annexation Area
Exhibit 2:	Contiguity Calculation of Annexation Area
Exhibit 3:	Certified Copies of City Ordinances Documenting City Boundaries
Exhibit 4:	Analysis of Terrain and Soil Types in Annexation Area
Exhibit 5:	Title 20 of the Bloomington Municipal Code
Exhibit 6:	Area Zoning Map of Annexation Area
Exhibit 7:	Census Data
Exhibit 8:	Master Thoroughfare Plan
Exhibit 9:	Map of Sewer Mains and Water Lines in Annexation Area
Exhibit 10:	Map of Sewer Mains and Water Lines in Comparable Areas
Exhibit 11:	USB Rules, Regulations, & Standards of Service
Exhibit 12:	Map of Fire Hydrants, Street Lights, & Street Signs in Annexation Area and Comparable Areas
Exhibit 13:	Standards of Utility Dept., Insurance Services Office, Ten States Standards
Exhibit 14:	Final Statement of Community Development Objectives & Projected Use of Funds
Exhibit 15:	Fiscal Plan for Rehabilitation Assistance Funds as Adopted by the Common Council
Exhibit 16:	Map of Refuse Collection Routes
Exhibit 17:	Map Showing Parks & Recreation Site Locations Along With a Chart Listing Facilities and Activities Available at Each Park
Exhibit 18:	Map of the Two Mile Fringe Around the City

ANNEXATION OF I.U. GOLF COURSE CLUBHOUSE AND DRIVING RANGE

INTRODUCTION

The following Fiscal Plan, developed through the cooperative efforts of the City of Bloomington's Controller's Office, Planning Department, Engineering Department, Legal Department, Fire Department, Police Department, Street Department, Sanitation Department, Department of Public Works, Redevelopment Department, Utilities Department, Animal Shelter, Parks and Recreation Department, Human Resources Department, and Personnel Department represents the City's policy and procedure for the annexation of the following property: A portion of the I.U. Golf Course, including the clubhouse and the driving range, located in the northeast quarter of Bloomington Section 34.

The cost estimates of the planned services to be furnished, methods of financing, and plan for the organization and extension of services to the Annexation Area are fully discussed. In addition, information is provided to compare the services proposed for the Annexation Area with other areas within the City's corporate boundaries with similar topography, patterns of land use and population density.

Effective Date

The effective date of this ordinance will be sixty days after final Council action. Accordingly, subsequent sections of this Fiscal Plan stating that the City will provide services "upon annexation" refer to this effective date.

1.00 LOCATION

The Annexation Area lies in Bloomington Township section 34. The Annexation Area is contiguous to the City along 100% of its boundary. A copy of the Annexation Area contiguity calculation is attached and incorporated herein as Exhibit 2. Certified copies of the City Ordinances documenting the City corporate boundaries are attached herein as Exhibit 3.

There are approximately 41 acres of land within the boundaries of the Annexation Area.

2.00 TOPOGRAPHY

The Annexation Area has slopes in the predominant range of 2% to 12%. A more thorough analysis of the terrain and an analysis of soil types is attached and incorporated herein as Exhibit 4.

3.00 PATTERNS OF LAND USE

There is one property owner of the one parcel in the Annexation Area.

The Annexation Area is used entirely for the I.U. Golf Course. Pursuant to Title 20 of the Bloomington Municipal Code, the Annexation Area is zoned SI.

4.00 POPULATION DENSITY

The Annexation Area contains no residences, nor is it expected to after the annexation is effective.

5.00 COMPARABLE NEIGHBORHOODS

Two areas (hereinafter, "Comparable Areas") within the City's corporate boundaries were selected in order to compare the proposed provision of capital and noncapital services to the Annexation Area with those services already provided within the City limits. The locations of the Comparable Areas as well as of the Annexation Area are shown on the map that was previously incorporated herein as Exhibit 1.

The purpose of this comparison is to ensure that noncapital services, such as police and fire protection and street and road maintenance, will be provided within one year after the date of annexation to the Annexation Area in a manner equivalent in standard and scope to those noncapital services provided in the Comparable Areas. In addition, the purpose of the comparison is to ensure that capital services, such as street construction, sewer facilities, water facilities, and storm water drainage facilities are provided to the Annexation Area within 3 years after the effective date of annexation in the same manner as those services are provided to the Comparable Areas.

A thorough analysis of terrain and soil types of the Annexation Area and the Comparable Areas was previously incorporated herein as Exhibit 4. A more in depth discussion of the Annexation Area and the Comparable Areas follows:

Annexation Area:

a. Location: The Annexation Area is bordered on the west by the State Route 45/46 Bypass. Its north and east boundaries are the corner of Bloomington Section 34.

b. Topography: The Annexation Area has slopes of 2% to 12%

c. Patterns of Land Use: The Annexation Area is used for a golf course and is zoned SI.

d. Population Density: The Annexation Area has no residences.

Comparable Area I: Cascades Golf Course (western portion)

a. Location: Comparable Area I is bordered by N. Kinser Pike on the west and south, and by Cascade Park Road and the clubhouse on the east.

b. Topography: Comparable Area I has slopes of 2% to 12%.

c. Patterns of land use: Comparable Area I is used entirely for the Cascades Golf Course and is zoned SI.

d. Population Density: Comparable Area I has no residences.

Comparable Area II: A portion of the I.U. Golf Course

a. Location: Comparable Area II is bordered by the Annexation Area on the east, by State Route 45/46 Bypass on the south, and by the I.U. Foundation driveway to the west

b. Topography: Comparable Area II has slopes in the predominant range of 2% to 12%.

c. Patterns of land use: Comparable Area II is used for purposes of the I.U. Golf Course and maintenance building, and is zoned SI.

d. Population Density: Comparable Area II has no residences.

6.00 GENERAL RELATIONSHIP TO CITY SERVICES

The Annexation Area is located within the northeast part of the City. The relationship between the Annexation Area and existing incorporated city territory is shown on the map previously incorporated as Exhibit 1. City services are currently being provided to the City areas that border the Annexation Area.

The roadways in place in the Annexation Area are owned by Indiana University and are used for the golf course. State Route 45/46 is outside the boundaries of the Annexation Area, and is maintained by the State of Indiana. The Master Thoroughfare Plan and map are incorporated herein as Exhibit 8.

The Annexation Area currently receives fire protection from the Bloomington Township Fire District. Upon the annexation's effective date, the City will provide this service. City parks are already easily accessible to the Annexation Area. The Annexation Area already has access to the City's functions of planning and engineering services, building inspection and social service programs. The City currently provides water service to all of the existing residential structures, and sewer service to all. For the reasons stated above and the reasons elaborated below, annexation of this area is a logical extension of the City's corporate boundaries.

7.00 COST OF SERVICES METHODOLOGY

The capital services within the Annexation Area were evaluated to determine what, if any, new facilities are needed to provide services to the area in the same manner as those services are provided to comparable areas within the City's corporate boundaries. Each capital service was assessed and, where required, specific improvements have been programmed. The findings and proposed improvements for each capital service are detailed in the following report. Non-capital services, which are delivered to the area without installation of capital facilities in the area, were assessed in consultation with the administrator in charge of the service. Some services are already available to the Annexation Area, while other services will have to be initiated. Such findings are detailed below. The requirements and cost of these new services were determined by a fiscal analyst in consultation with the administrator in charge of each service based upon factors explained below. In each case, it is shown in this report that service is being or will be provided to the area to be annexed in a manner equivalent in standard and scope to the services being provided to Comparable Areas.

8.00 PROVISION OF SERVICES

8.01 SANITARY SEWER SERVICE

City sewer service is currently provided for the Annexation Area. The map indicating the locations of the sewer mains currently in place is attached and incorporated herein as Exhibit 9.

Maps showing the sewer main lines in the Comparable Areas are attached and incorporated herein as Exhibit 10. Sewer service in the Annexation Area and Comparable Areas is provided by the City of Bloomington Utilities. A minimum 8" main serves the Annexation Area and Comparable Areas in an equivalent manner.

SUMMARY OF SANITARY SEWER SERVICES

COST ESTIMATE FOR PROVISION OF SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Sanitary sewer service is now available to the Annexation Area in a manner equal to the Comparable Areas. The City will incur no cost for sanitary sewer services as a result of this annexation.

8.02 WATER DISTRIBUTION

The City Water Utility is serving all existing properties in the Annexation Area, as well as all Comparable Areas. The water lines in place in the Annexation Area are shown on the attached Exhibit 9. Utilities Service Board Rules, Regulations and Standards of Service for the City Water Utility are attached and incorporated herein as Exhibit 11. Water service in the Annexation Area and Comparable Areas includes a minimum 6" diameter ductile iron pipe or equivalent structure.

SUMMARY OF WATER FACILITIES

COST ESTIMATE OF PLANNED SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICE: Water service is in place to all of the Annexation Area structures in a manner equal to water service in the comparable areas. No cost will be incurred by the City for this service.

8.03 FIRE HYDRANTS

Although no hydrants are within its boundaries, fire hydrants are located near the Annexation Area. A map showing the locations of the hydrants is attached and incorporated herein as part of Exhibit 12. Hydrants near the Annexation Area's boundaries serve the Area to the same standard and scope as in the Comparable Areas. The spacing of the hydrants serving the Annexation Area is consistent with the type and intensity of the development and the standards set by the Utilities Department, the Insurance Services Office, and the Ten States Standards. Applicable portions of these standards are

attached and incorporated herein as Exhibit 13. Generally, spacing varies between 350 and 600 feet, depending on these standards, with closer spacing required for industrial, commercial, and densely populated areas. The Comparable Areas all have fire hydrants installed according to the same standards. The fire hydrant locations in the Comparable Areas are shown on the map attached and incorporated herein as Exhibit 12.

SUMMARY OF FIRE HYDRANTS

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Fire hydrants meeting the proper standards are serving in the Annexation Area, at a level of service equal to the Comparable Areas. No hydrant cost will be incurred by the City as a result of this annexation.

8.04 STORM WATER DRAINAGE FACILITIES

Natural drainageways and topography in the Annexation Area carries storm water runoff adequately. Both of the Comparable Areas also rely on natural drainage.

In any drainage system, a system of swales and culverts will become clogged with debris and silt, and will require regrading and/or flushing. Response to complaints and correction of problems in the Annexation Area will be provided in the same manner that service is provided to the Comparable Areas. Based on the experience of problems in the Comparable Areas, no clean-out is budgeted in this plan.

SUMMARY OF STORM WATER DRAINAGE FACILITIES

COST ESTIMATE FOR PROVISION OF SERVICES: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Storm water drainage facilities in the Annexation Area are adequate and are being provided in the same manner that those services are provided to the Comparable Areas. There are no plans for further construction of drainage facilities in the Annexation Area. Immediately upon annexation, the City Engineering Department will respond to inquiries or complaints about public drainage and will begin drainage related maintenance as may be required within the public right-of-way as a result of erosion or siltation.

8.05 STREET AND ROAD CONSTRUCTION AND MAINTENANCE

The roadways in the Annexation Area are owned by Indiana University, and serve the I.U. Golf Course. Neither paved nor unpaved roadways will receive City construction and maintenance services. No cost will be incurred by the City for these services.

SUMMARY OF STREET AND ROAD CONSTRUCTION AND MAINTENANCE

COST ESTIMATE OF MAINTENANCE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: City street repair and maintenance services will not be extended to the Annexation Area.

8.06 STREET AND ROAD SERVICES

The roadways in the Annexation Area are owned by Indiana University, and serve the I.U. Golf Course. Neither paved nor unpaved roadways will receive City street and road services such as routine pavement sweeping, routine leaf collection, and snow & ice removal.

SUMMARY OF STREET AND ROAD SERVICES

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: City street and road services will not be extended to the Annexation Area.

8.07 STREET SIGNS AND TRAFFIC SIGNALS

Street signs and traffic signals in the City, including those in the Comparable Areas, are installed according to City policy regarding the location and installation of traffic control and street signs. The street signs in the Comparable Areas are recorded on the map that was previously incorporated as Exhibit 12. The City policy on street signs fulfills the requirements contained in the "Indiana Manual on Uniform Traffic Control Devices" and in the Bloomington Municipal Code Book. Both of these volumes describe conditions under which each type of sign is to be installed; the City Engineer recommends sign placement to the Traffic Control Commission accordingly.
Street Signs and Traffic Signals in the Annexation Area and the Comparable Areas are listed below:

Annexation Area: One stop sign is in place in this area.

Comparable Area I: Has all the necessary street and road signs.

Comparable Area II: Has all necessary street and road signs.

Since the roadways within the Annexation Area serve only the I.U. Golf Course, the City will not be responsible for the installation and maintenance of traffic signs. Maintenance and installation will be continued by Indiana University.

SUMMARY OF STREET SIGNS AND TRAFFIC SIGNALS

COST ESTIMATE OF PLANNED SERVICES: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: The signage present in the Annexation Area is of the same scope and standard as the signage present in the Comparable Areas. Maintenance will be continued by Indiana University. No City services for signs will be extended to the Annexation Area.

8.08 STREET LIGHTS

The Board of Public Works of the City of Bloomington is responsible for the installation of public street lights. Street lights are installed by petition, consistent with the requirements set forth in I.C. Section 36-9-9-1, et seq. The petition shall be evaluated in relation to traffic, crime statistics, illumination levels, and availability of funds in a manner consistent with all areas within the corporate limits.

The Annexation Area currently has no public street lights, nor will it require them upon annexation, as there are no public roadways within its boundaries. A map showing the location of street lights within the Comparable Areas was previously incorporated as Exhibit 12.

SUMMARY OF STREET LIGHTS

COST ESTIMATE FOR PLANNED SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: No public street lights will be extended to the Annexation Area.

8.09 SIDEWALKS

In general, the construction and maintenance of sidewalks is not the responsibility of the City, but that of the owner. Sidewalks are not applicable for the Annexation Area, nor are public sidewalks located within either Comparable Area.

SUMMARY OF SIDEWALKS

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: No publicly funded sidewalk construction is planned in the Annexation Area.

8.10 ENGINEERING/HOUSING CODE INSPECTION

Owners and agents of rental properties within the City's corporate limits are required to register their properties with the City's Code Enforcement Office. No rental dwelling units are located within the Annexation Area, nor are any projected for the area after annexation. City housing inspection services will not be required for the Annexation Area.

SUMMARY OF HOUSING CODE INSPECTIONS

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: City housing inspection services will not be required for the Annexation Area.

8.11 REDEVELOPMENT DEPARTMENT SERVICES

The Department of Redevelopment administers programs for the implementation of Community Development Block Grants available to the City through the federal Department of Housing and Urban Development. The annual grant amount is determined by the Federal Government and may be disbursed at the City's discretion among various eligible activities.

During fiscal year 1994 (June 1993 through May 1994), the City will receive Community Development Block Grants totaling $1,057,000 which will be allocated to various projects including: rehabilitation of housing for low-moderate income families on a city-wide basis; small scale drainage projects and site improvements in targeted low-income areas; economic development activities, various public service programs; and a utility service program for low-moderate income families.

The Annexation Area contains no residences, and is owned by Indiana University. No Redevelopment Department services will be required in the Annexation Area.

SUMMARY OF REDEVELOPMENT DEPARTMENT SERVICES

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Federal Community Development Block Grants

PLAN FOR PROVISION OF SERVICES: No Redevelopment Department services will be required in the Annexation Area.

8.12 POLICE PROTECTION

Immediately upon annexation, Police Department services will be extended to the Annexation Area in the same standard and scope as provided to the Comparable Areas.

The City is divided into four police quadrants or districts. Each has officers assigned to answer calls for service within the district. Calls from the Annexation Area will be handled by the officers assigned to the Northeast District. If officers of that district are unavailable, then those of the Southeast District or the Northwest District will respond.

Additional funds for officer overtime and vehicle costs are being budgeted to enable response to the additional calls anticipated from the Annexation Area. The uniformed police officer is assigned to the Patrol Unit which operates 3 shifts per day. Officers work 6 days and then are off duty 3 days. Additional days off are scheduled for holidays, and vacation; days off also occur because of illness. In 1992, 38 officers were assigned to the Patrol Unit, and the average number on duty per 24 hours

was 21. The average 8 hour day of the officers assigned to the Patrol unit in 1992 was expended as follows:

PATROL UNIT

Roll Call	5%	(26 minutes)
Equipment Maintenance	2%	(11 minutes)
Paperwork	12%	(55 minutes)
Traffic Enforcement	13%	(1 hour 4 minutes)
Accident Investigation	11%	(50 minutes)
Criminal Investigation	12%	(59 minutes)
Pro-active Patrol	45%	(3 hours 35 minutes)

Pro-active patrol serves several purposes. The primary purpose of patrol is to prevent crime. The function of detection and apprehension of offenders is closely related to the crime prevention function of patrol. Also, patrol promotes safe movement of vehicular and pedestrian traffic by enforcing traffic and parking laws. In addition, the general well-being of the community is enhanced by officers on patrol reporting traffic hazards such as: traffic control devices out of service or icy road conditions, the location of water or power outages, reporting of fires, rendering of aid to the injured, and directing the services of other agencies to citizens in need of them, such as the welfare department, ambulance, or other departments within the city.

In order to be effective, pro-active patrol must be random. To patrol on a set schedule would result in an officer's movements becoming predictable, destroying his effectiveness.
While engaged in pro-active patrol, officers are available for immediate dispatch to a call for service. Thus, they would then be able to respond to the additional calls anticipated by the Annexation Area. However, responding to additional calls will reduce the percentage of time spent in pro-active patrol, unless additional time is provided either through additional staff or through overtime.

It is a City priority not to decrease pro-active patrol time. In order that this annexation will not diminish time for pro-active patrol by increasing the work load within the same number of work hours, additional funds for overtime are included in this Plan.

The service demands expected from the Annexation Area have been estimated by a review of calls from the Comparable Areas on the following chart:

COMPARABLE AREAS POLICE CALL RESPONSE CHART

Area	1992 Calls
Comparable I	12
Comparable II	0
Average:	6

Using the average number of calls during 1992 in the Comparable Areas, the number of calls anticipated for the Annexation Area is six.

The Police Department estimates that each call uses approximately 35 minutes of an officer's time. Therefore, the total additional time needed to respond to calls from the Annexation Area is 210 minutes, or 3.5 hours.

The additional time needed for calls from the Annexation Area can be provided for in any one of 3 ways. The time could be subtracted from pro-active patrol. Since the City has as a priority that pro-active patrol time not be reduced, that option is not included in this Plan. The second option would be to hire an additional officer. This option is not warranted because the time needed is less than 1 day of work, assuming an 8 hour day. The City does, however, annually review the staffing level of the Patrol Unit to determine if additional police officers are needed. The cumulative effect of recent and planned annexations is one of the factors used to determine Patrol Unit staffing levels. In 1993, the City applied for a U.S. Department of Justice discretionary grant to partially fund the costs of two additional sworn officers. If the grant is awarded, the officers will be hired in 1994.

This Plan does include the third option, which is to provide funds for overtime. According to the Fraternal Order of Police (FOP) contract in effect with the City, overtime must be assigned at a minimum of one hour increments. The 1994 overtime pay rate in the FOP contract is $18 per hour. Additional funds of $72 ($18 X 4 hours) for officer overtime are included for the Annexation Area.

The cost of materials that are needed for the annexation is estimated by using the 1994 budgeted amount of $192,708 for operational expenses. This is composed of the following line items: Line 224 - Fuel & Oil;; Line 242 - Other Supplies; and Line 362 - Motor. The operational expenses calculation is made as follows:

$192,708 materials cost divided by 34,613 total 1992 service calls equals $5.57 average materials cost per call; multiplied by the calls anticipated from the Annexation Area equals $33.

SUMMARY OF POLICE PROTECTION

COST ESTIMATE OF SERVICES:

Cost of Overtime:	$72
Cost of Materials:	33
Total:	$105

METHOD OF FINANCING: General Fund

PLAN FOR PROVISION OF SERVICES: Routine police service will be provided using personnel assigned to the primary responding district immediately upon the effective date of annexation. Response to calls, traffic-related activities, investigation, pro-active patrol and all other services will be provided to the same standard and scope provided to the Comparable Areas.

8.13 FIRE PROTECTION

Immediately upon the annexation's effective date, the City Fire Department will begin first call response to the Annexation Area, providing service to the same standard and scope as provided to all Comparable Areas within the City. Manpower for the responses to the Annexation Area will be provided from two fire stations. Number Four Station will send 1 pumper with 4 fire fighters and will have a second pumper enroute from our Number Three Station with 4 additional fire fighters.

Response time to the area is two minutes from Number Four Station and three minutes from Number Three Station, which is similar to response times from the nearest fire station to each Comparable Area. The number of calls from the Comparable Areas are noted on the chart below:

COMPARABLE AREA FIRE CALL RESPONSE CHART 1992

Comparable Area	Calls
Comparable Area I	0
Comparable Area II	0
Average:	0

Since no fire runs were made to the Comparable Areas, none are projected for the Annexation Area. Nonetheless, service costs methods are detailed below.

In order to estimate the funds required to provide these additional runs to the Annexation Area, the operating cost per run is calculated. The 1994 budget for operating expenses is composed of the following line items: Line 223 - Garage & Motor Supplies; Line 224 - Fuel & Oil; Line 232 - Motor Vehicle Repair; Line 242 - Other Supplies; Line 362 - Motor; and Line 365 - Other Repairs. The total operating expenses are $55,504. That amount divided by the total number of fire runs made in 1992 is:

$55,504 divided by 1,375 runs equals $40.37 cost per run.

Staff is already on payroll with time available to operate the five City stations for 24 hours a day, 365 days per year. Thus, service will be provided using existing staff and equipment, and with additional funds to make the runs anticipated in serving the Annexation Area to the same standard and scope as the Comparable Areas are served.

SUMMARY OF FIRE PROTECTION

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICE: Immediately upon the annexation's effective date, full fire protection service on a first call basis will be provided to the Annexation Area.

8.14 ANIMAL SHELTER/ANIMAL CONTROL

The City of Bloomington provides two types of services related to animals. The Animal Shelter function involves a facility to shelter, care for and, if necessary, humanely euthanize animals. The Animal Control function involves serving the community with regular patrol, investigation of complaints, education, and emergency services.

Animal Control services are provided only within the corporate City limits at the present time. Immediately upon annexation, the following animal control services will be provided to the Annexation Area:

- Three full time animal control officers will be available 8 AM to 8 PM Monday through Friday and from 8 AM to 5 PM on Saturday. These officers provide service contacts including pickup of stray, injured or dead animals; investigation of complaints, assistance with bite cases; and issuance of citations for violations of animal control ordinances.

- Twenty-four hour emergency service will be available at all other times for such emergencies as animal bite incidents, injured animals, and police assistance calls.

- The area will be patrolled on a regular basis at least twice weekly.

The above services are the same as those provided to the City as a whole, including the Comparable Areas. The 1992 experience in the Comparable Areas is listed below:

COMPARABLE AREAS SERVICE CONTACTS AND EMERGENCY CALL-OUTS, 1992

Area	Service Contacts	Emergency Call-outs
Comparable Area I	4	0
Comparable Area II	3	1
Average:	3.5	0.5

Based on the average service contacts and emergency call-outs in the Comparable Areas, the Annexation Area is projected to have four service calls and one emergency call per year.

This plan provides funds for these contacts and call-outs in the following manner:

Service Contacts
Operating expenses for the Animal Shelter program total $18,426 in the 1994 budget. These expenses include Line 224 - Fuel & Oil; Line 232 - Line 242: Other Supplies; Line 362 - Motor; and Line 372 - Building Rental. Additional funds for operating expenses needed to make the additional service contacts anticipated by the Annexation Area are calculated as follows:

> $18,426 in operating expenses divided by 2,057 City-wide service contacts in 1992 equals a $8.96 operating cost per service contact. Multiplied by four predicted service contacts in the Annexation Area, this comes to $36.

Emergency Call-outs

Under AFSCME union regulations, at least two hours overtime are designated for each emergency overtime call-out. The 1994 overtime rate for an Animal Control Officer is $15.87 per hour for two hours equals $31.74. This amount multiplied by one projected emergency call-out equals $32.

SUMMARY OF ANIMAL CONTROL

COST ESTIMATED OF SERVICE: $68

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Immediately upon the effective date of annexation, Animal Shelter services will be extended to the Annexation Area to a standard and scope equivalent to those provided to comparable areas of the City. Additional funds are budgeted to provide the additional operating and overtime costs anticipated.

8.15 REFUSE COLLECTION

The Annexation Area contains no residences, nor are any projected for the area. Therefore, City sanitation services will not be extended the area.

SUMMARY OF REFUSE COLLECTION

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: The Annexation Area contains no residences and will not receive City sanitation services.

8.16 PARKS AND RECREATION

The City's Parks and Recreation Department offers a wide variety of organized activities including, but not limited to, passive recreation, recreational sports, competitive sports, sports instruction, holiday and seasonal celebrations, special events, seasonal playground programs, community programs, fitness training, and Older American programs. Some activities are free; some involve a small fee.

Although no residences are projected for the Annexation Area, it is located within 2 miles of several City Parks and Recreation sites which together offer a wide range of opportunities. These distances are similar to those of the Comparable Areas from similar sites.

At present, all activities are open to residents of unincorporated areas. However, a secondary priority registration status and a higher out-of-City fee is applied to most of the recreation and facility programs. There is no City residency requirement or higher fee for utilization of park areas with the exception of fee support facilities, such as Winslow ballfields and Bryan Park pool.

SUMMARY OF PARKS AND RECREATION

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: The Annexation Area will have no residents. Nonetheless, existing City parks and activities are available to the same standard and scope offered to the Comparable Areas.

8.17 HUMAN RESOURCES

The City Human Resources Department administers a wide variety of programs for residents of the City and surrounding areas. Current programs and scopes of citizen eligibility are as follows:

Program	Scope
1. Senior Citizens' Nutrition Project	Owen and Monroe Counties
2. Title XX Childcare Assistance Pgm.	No restrictions
3. Childcare Food Program	No restrictions
4. Volunteer Action Center	Monroe County and vicinity
5. Community Farmers' Market	Statewide
6. Day Care Resources	No restrictions
7. Teen Hotline	No restrictions
8. Youth Substance Abuse Prevention	No restrictions
9. Regional Office, Governor's Commission for a Drug-Free Indiana	Nine counties
10. Commission on Handicap Concerns	No restrictions
11. Commission on the Status of Women	No restrictions
12. Short-term, topic-specific task forces	No restrictions

All Human Resources Department programs are already available to the Annexation Area on the same basis as they are available to other areas in the City, including the Comparable Areas. Certain programs require specific client qualifications having to do with income, age, family circumstances, etc. Access to these programs for the Annexation Area residents is determined on the same basis as access for residents of other areas, including the Comparable Areas.

Because the Annexation Area is already served to the standard and scope equivalent to the service offered to Comparable Areas and because eligible Annexation Area residents are already permitted to participate in these programs, no new service is proposed.

SUMMARY OF HUMAN RESOURCES SERVICES

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: All services are organized and in place for the Annexation Area residents to the same standard and scope offered to residents of the Comparable Areas. No extension of service is required or proposed.

8.18 PLANNING AND ZONING SERVICES, BUILDING PERMITS, INSPECTION AND BUILDING CODE ENFORCEMENT

All the Planning Department services, and building plan reviews, permit issuance, inspections, and code enforcement performed by the Engineering Department and Code Enforcement Division are currently being provided to all residents of the City of Bloomington and the City's 2-mile fringe planning and zoning jurisdiction. The Annexation Area is presently included within the 2-mile fringe area. A map showing the area to which these services are being provided is attached and incorporated as Exhibit 18.

The Planning Department reviews and approves site plans of proposed new construction to insure compliance with applicable regulations. Specific proposals such as variance requests, special exceptions, conditional use, rezoning requests, and public right-of-way vacations are reviewed and

recommendations are forwarded to the Plan Commission, Board of Zoning Appeals and Common Council for their consideration. Additionally, the Planning Department conducts comprehensive planning and transportation studies.

The Engineering Department issues permits for building construction, plumbing and electrical installation, sign erection, and occupancy. Prior to issuing an occupancy permit, the Engineering Department conducts on-site inspections to insure conformance with previously approved plans. The Engineering Department oversees zoning and building code violation abatement. This involves an on-site inspection of the violation, consultation with citizens and possible referral to the Legal Department.

Code Enforcement will provide ordinance enforcement to the area on a compliance basis. Also, nuisance enforcement will be provided for things like weeds, trash and other type of nuisances. A service and cost summary for Code Enforcement inspections of the rental units in the Annexation Area is incorporated in Section 8.10 of this Plan.

Planning and Engineering services are already provided to the entire City and its 2-mile fringe as shown on the map previously incorporated as Exhibit 18. As a portion of the unincorporated area within the municipal planning jurisdiction, the Annexation Area presently receives these services to the same standard and scope provided to all other areas of the City, including the Comparable Areas.

SUMMARY OF PLANNING AND ZONING SERVICES, BUILDING PERMITS, INSPECTION AND BUILDING CODE ENFORCEMENT

COST ESTIMATE OF PLANNED SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Since the Annexation Area is presently within the 2-mile fringe for planning and zoning jurisdiction, it currently receives planning and zoning services, building permits, inspections, and building code enforcement services to the same standard and scope provided to all other areas of the City including the Comparable Areas.

8.19 ADMINISTRATIVE SERVICES

City administration and operations include departments which are not directly involved in the provision of the capital and noncapital services discussed previously. The City of Bloomington departments which provide administration services to the City at large are the Mayor's Office, City Council Office, Controller's Office, Legal Department and Personnel Department.

The Mayor's Office provides an ombudsman function for the residents of Bloomington in addition to its main function as chief executive. The office also dispenses information and provides a referral service to other City departments, government agencies or private organizations.

The City Council Office is responsible for organizing City Council meetings and official record-keeping and provides a forum for City legislation.

The Controller's Office oversees the municipal budgetary system. The office also issues bicycle licenses, City parking permits and itinerant merchants' licenses.

The Legal Department initiates punitive action for ordinance violations, responds to requests for legal opinions from other departments, represents the City of Bloomington in legal matters and addresses human rights and affirmative action compliance matters. In addition, the Legal Department investigates complaints filed pursuant to the Human Rights Ordinance, and represents complainants upon a finding of probable cause.

The Personnel Department is responsible for City job listings and board and commission vacancies.

The Annexation Area, will not increase the City's population. The Mayor's Office, Council Office, Controller's Office, Legal Department and Personnel Department are staffed by salaried personnel, so they will not require additional staff resources to serve any increase in demand for service through the annexation. These departments will provide relevant services upon request to the same standard and scope as these are provided to comparable areas, including the Comparable Areas, with their existing resources.

SUMMARY OF ADMINISTRATIVE SERVICES

COST ESTIMATE OF PLANNED SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Immediately upon annexation, the City's administrative services provided by the Mayor's Office, City Council Office, Controller's Office, Legal Department and Personnel Department will be provided to the Annexation Area in the same manner and scope that these services are provided to the Comparable Areas. These services will be extended without hardship to these administrative offices and departments, and without increased cost.

8.20 OTHER CITY FUNCTIONS

This Plan outlines all City services that will be impacted by the inclusion of the Annexation Area within the City's corporate boundaries.

The effect of inclusion of this area within the City limits will have minimal impact upon services not previously mentioned, such as Municipal Building maintenance or tree limb reclamation. Any services not specifically addressed in this report have not been omitted for lack of consideration. Rather, their absence indicates that provision of these services to the Annexation Area will be provided in the same manner that such services are provided to the Comparable Areas without the expenditure of additional funds.

In conclusion, therefore, it must be noted that any services currently available to the Comparable Areas which were not previously discussed in this Plan will be made available in the same manner to the Annexation Area and/or its residents immediately upon annexation.

OTHER CITY FUNCTIONS SUMMARY

COST ESTIMATE FOR PROVISION OF SERVICES: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Immediately upon annexation, any municipal services not previously discussed in this plan will be made available in the same manner to the Annexation Area as it is currently available to comparable areas of the City, including the Comparable Areas.

9.00 HIRING PLAN

It is anticipated that this annexation will not result in the elimination of jobs for employees of other governmental entities, but, in the event it does, the Director of Personnel is directed to assist these employees in obtaining new employment. However, the City will not be required to hire any of these employees.

In the event of unforeseen elimination of jobs, the Personnel Director will take the application of any such employee and maintain a special file of these applications. Each application will be forwarded to major employers in the area, and to any City department having a job opportunity for which the individual is qualified. Each individual will also be referred to the Indiana State Employment Security Division.

10.00 SUMMARY OF COSTS

The annual maintenance costs beginning in the first year of annexation are as follows:

Sanitary Sewer Service	$ 0
Water Distribution	0
Fire Hydrants	0
Storm Water Drainage Facilities	0
Street and Road Construction and Maintenance	0
Street and Road Services	0
Street Signs and Traffic Signals	0
Street Lights	0
Sidewalks	0
Engineering/Housing Code Inspection	0
Redevelopment Department Services	0
Police Protection	105
Fire Protection	0
Animal Shelter/Animal Control	68
Refuse Collection	0
Parks and Recreation	0
Human Resources	0
Planning and Zoning Services, Building Permits, Inspection and Building Code Enforcement	0
Administrative Services	0
Other City Functions	0
Total Annual Maintenance Costs:	$173
Total One-Time Costs:	$0