



**CITY OF BLOOMINGTON  
parks and recreation**

**AGENDA**

City of Bloomington Board of Park Commissioners  
Regular Meeting: Tuesday, May 24, 2016 5:00pm - 6:30p.m.

Council Chambers  
401 North Morton

**CALL TO ORDER - ROLL CALL**

**A. CONSENT CALENDAR**

- A-1. Approval of Minutes of April 19, 2016
- A-2. Approval of Claims Submitted April 20, 2016 – May 23, 2016
- A-3. Approval of Non-Reverting Budget Amendments
- A-4. Review of Business Report

**B. PUBLIC HEARINGS/APPEARANCES**

- B-1. Public Comment Period -
- B-2. Bravo Award - Angie Shelton (Nikki Wooten)
- B-3. Parks Partner Award -
- B-4. Staff Introductions - Intern Introductions  
Shannen Keene (Health/Wellness)  
Emily Hall (Farmers' Market)

**C. OTHER BUSINESS**

- C-1. Review/Approval of request to conduct visitor surveys at Griffy Lake Nature Preserve (Steve Cotter)
- C-2. Review/Approval of Banneker Community Center Advisory Council Members (Leslie Brinson)
- C-3. Review/Approval of Alcohol Permit Request for Garlic Fest and Community Art Fair (Greg Jacobs)
- C-4. Review/Approval of Alcohol Permit Request for Tour of Bloomington event (Greg Jacobs)
- C-5. Review/Approval of Adopt-A-Landscape Plot Partnership Agreement with Kiwanis Club (Joanna Sparks)
- C-6. Review/Approval of Monroe County United Ministries Partnership Agreement (Chelsea Burris)
- C-7. Review/Approval of Farmers' Market Advisory Council Member (Marcia Veldman)

**D. REPORTS**

- D-1. Recreation Division - Farmers' Market Annual Report (Marcia Veldman)
- D-2. Operations Division - Griffy Lake Social Science Research Summary (Eric Knackmuhs)
- D-3. Sports Division -
- D-4. Administration Division - Accreditation Team Visit (Paula McDevitt)

**ADJOURNMENT**



Board of Park Commissioners  
Regular Meeting  
Minutes

Tuesday, May 24, 2016  
5:00 – 6:30 p.m.

Council Chambers  
401 N. Morton

**CALL TO ORDER**

The meeting was called to order by Mr. Les Coyne at 5:00 p.m.

**Board Present:** Les Coyne, Jane St. John, Joe Hoffman and Kathleen Mills

**Staff Present:** Paula McDevitt, Dave Williams, Kim Clapp, Julie Ramey, Nikki Wooten, Chelsea Burris, Steve Cotter, Leslie Brinson, Greg Jacobs, Joanna Sparks, Marcia Veldman and Elizabeth Tompkins

**A. CONSENT CALENDAR**

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- A-4. Review of Business Report

Mr. Les Coyne stated financial reports indicate 2016 revenue numbers are up when compared to 2015 numbers.

Mr. Joe Hoffman made a motion to approve the Consent Calendar. Ms. Jane St. John seconded the motion. Motion unanimously carried.

**B. PUBLIC HEARINGS/APPEARANCES**

**B-1. Public Comment Period**

Mr. David Slaybaum approached the podium. Mr. Slaybaum stated, during a 2015 Board of Park Commissioners Meeting, he expressed concern on criminal behavior in public parks. Mr. Slaybaum informed the Board, due to individuals sleeping in his place of business, his laundromat had to be closed for approximately 30% of their revenue time. He believes this is due to the criminal behavior that occurs in public parks. Mr. Slaybaum stated, they would like to submit several ideas on what they consider bad behavior. They would like to be part of the process on how to solve this issue.

Mr. Coyne requested Mr. Slaybaum submit a written proposal to Bloomington Parks and Recreation Department. Mr. Coyne stated this is a complicated and comprehensive issue that involves many City Departments. This problem is constantly being considered and reviewed by multiple agencies.

The Board inquired where Mr. Slaybaum's laundromat is located.

Mr. Slaybaum stated it is located on Pinellas Drive.

The Board thanked Mr. Slaybaum for his time and concern.

Mr. Jim Murphy and Ms. Debbie Lemon, Volunteers of the Bloomington Parks Foundation, approached the podium. Mr. Murphy stated many trees on the downtown square are failing and must be replaced. The Foundation has initiated a Downtown Square Tree Campaign, giving the community the opportunity to sponsor a tree. This program will help offset the City's cost of tree replacement. This will be a very extensive and laborious project, due to the possibility of the tree root systems being intertwined with the utilities under the sidewalks. The damaged trees will be removed and replaced with a more urban tree, the American Linden. Larger grates will be used to allow more oxygen and water to infiltrate the root system, making a healthier tree. A number of trees have already been committed. Sponsorship will be for a ten year period and will include a plaque in memory of an individual(s) or in honor of a business or organization. The plaques will be attached to the grates at the base of the trees.

Ms. Lemon addressed the Board. Ms. Lemon commented the removal of downtown trees, changes the complexion of the square. It changes the canopy and feel of the downtown area. In partnering with the City, the Foundation will be asking donors for \$2,000 of the \$4,000 tree replacement cost. The Foundation wants to provide assistance in preserving the beauty of the downtown area. This is a kick-off for bigger and better things with Switchyard Park.

Mr. Murphy acknowledged and thanked Ms. Paula McDevitt and the staff of Bloomington Parks and Recreation for their assistance with this partnership.

The Board inquired if the replacement trees will support holiday lights.

Mr. Murphy stated once the trees have matured, they will be adorned with holiday lights. The condition and health of the tree will be considered before the placement of lights.

The Board thanked Mr. Murphy, Ms. Lemon and the Foundation for all of their effort and support.

### **B-2. Bravo Award – Angie Shelton**

Nikki Wooten, Special Service Coordinator, presented the May Bravo Award to Angie Shelton, for her service to Nature Days programs and the Environmental Resources Advisory Council (ERAC). Ms. Shelton has been a resident of Bloomington for the past thirteen years. Ms. Shelton has worked for Indiana University as a researcher and is currently an Environmental Science teacher at Bloomington North High School. As part of a service learning component, Ms. Shelton recruited nearly 30 students from her class. The combined volunteer hours of these students, provided 150 hours of group leaders for Leonard Springs Nature Days. Ms. Shelton has volunteered in various capacities with the Department, providing research on deer, serving on ERAC and assisting with youth programs. The Bloomington Parks and Recreation Department is pleased to present Ms. Shelton with the May Bravo award for her exceptional service to the Department's environmental efforts.

Ms. Shelton approached the podium. Ms. Shelton thanked the Board for this award and recognized her students for their hard work and volunteer hours. The students were able to choose their service project and were very excited to have the opportunity to go back to Leonard Springs Nature Day. The majority of students remembered participating at Leonard Springs Nature Days as sixth graders. They enjoyed it just as much as eleventh and twelfth graders. Leonard Springs Nature Days was an excellent environmental learning experience for the students and is a great program.

The Board thanked Ms. Shelton for the hard work and support that she has provided to Bloomington Parks and Recreation.

### **B-3. Parks Partner Award – None**

### **B-4. Staff Introduction**

Ms. Shannen Keene is an intern with BPRD Health and Wellness. Ms. Keene is a recent graduate of Indianan University with a degree in Public Health and a minor in Environmental and Sustainability Studies. Ms. Keene is interested in the planning, implementation, and evaluation of health programs. In the future, she hopes to work with the Native populations to help ameliorate their stark health disparities. Throughout her time with IU, Ms. Keene became involved in the Bloomington Community. Ms. Keene has volunteered with Mother Hubbard's Cupboard, Crestmont Community, Girls Inc., Middle Way House and Farmers' Market. Ms. Keene is eager to work alongside the dedicated staff of the BPRD and looks forward to seeing the important connections between public health and recreation.

Ultimately, she hopes to improve the well-being of the Bloomington community through this Health/Wellness internship.

Ms. Emily Hall graduated from Trinity University in San Antonio, Texas with a BS in biochemistry and a BA in political science. She is currently a dual master candidate in the SPEA program. Ms. Hall has previously worked for a large environmental consulting company on Phase I environmental site assessments. She has interned for the EPA working on the Integrated Pest Management program. Ms. Hall will be working on special projects for the Bloomington Community Farmers' Market and assisting with the Community Gardening Program.

The Board recognized Ms. Julie Ramey, Community Relations Manager for the creating the Bloomington Parks and Recreation 2015 Annual Report.

### **C. OTHER BUSINESS**

#### **C-1. Review/Approval of a Request to Conduct Visitor Surveys at Griffy Lake Nature Preserve**

Mr. Steve Cotter, Natural Resource Manager, Eric Knackmuhs is seeking approval to conduct visitor surveys at Griffy Lake Nature Preserve during the summer of 2016. Mr. Knackmuhs is pursuing his dissertation in the Department of Recreation, Park and Tourism Studies in the Indiana University School of Public Health. Mr. Knackmuhs has researched opinions regarding the proposed deer cull. Mr. Knackmuhs has written two papers on the topic and is in the process of writing two additional papers.

Mr. Joe Hoffman made a motion to approve the Request to Conduct Visitor Surveys at Griffy Lake Nature Preserve. Ms. Jane St. John seconded the motion. Motion was unanimously carried.

#### **C-2. Review/Approval of Banneker Community Center Advisory Council Appointment**

Ms. Leslie Brinson, Facility/Program Coordinator, the BBCC Advisory Council is made up of seven members and is currently running with six of the seven chairs filled. Three terms ended in January 2016, with two members seeking reappointment. At this time, staff recommends the re-appointment of Trudy Litz, who has been part of the Advisory Council since 2010 and has strong community connections. The re-appointment of Kim Morris-Newson, who has been part of the Advisory Council for the last six years and provides connections with the Indiana University Community and School Partnerships. The new appointment of Jessica Pitman, who is heavily involved with Fairview Elementary. Having a liaison to Fairview Elementary will continue to strengthen that partnership while looking to expand opportunities to families and students.

The Board inquired on the number of application received.

Ms. Brinson stated three applications were received. Anyone interested in becoming part of the Advisory Council is encouraged to apply.

Mr. Joe Hoffman made a motion to approve the Banneker Community Center Advisory Council Appointment. Ms. Jane St. John seconded the motion. The motion was unanimously carried.

#### **C-3 Review/Approval of Alcohol Permit Request for 2016 Garlic Fest and Community Art Fair**

Mr. Greg Jacobs, Community Events Coordinator, this is the fifth year for the event and the third year that includes the sale of beer and wine. This event will be held on September 3<sup>rd</sup> and 4<sup>th</sup> at Waldron, Hill, and Buskirk Park. The event organizers will be accessed an alcohol permit fee of \$200 or ten percent of gross, whichever is greater. The organizers are prepared to adhere to all local and state laws along with any rules and regulations from BPRD. It will be the responsibility of the event organizers to provide appropriate security. Prior to the event, a copy of the temporary state alcohol permit must be presented to the Parks Department. The event coordinator is in good standing with the department and staff feel it is appropriate to include the sale of beer/wine at this event.

Mr. Joe Hoffman made a motion to approve the Alcohol Permit request for 2016 Garlic Fest and Community Art Fair. Ms. St. John seconded the motion. The motions was unanimously carried.

**C-4. Review/Approval of Alcohol Permit Request for Tour of Bloomington Event.**

Mr. Greg Jacobs, Community Events Coordinator, the Scholars Inn Bakehouse Cycling Team has held this event multiple times. Prior events did not include the sale of alcohol. This event will include two loops of the surrounding area. The larger loop tours outside the city limits with the smaller loop being within the city limits. The smaller loop is adjacent to Peoples Park, which is the site the organizers are requesting to sale alcohol.

Mr. Adam Prange, Scholars Inn Backhouse Cycling Team representative, approached the podium. Mr. Prange stated the title sponsor has changed to Upland Brewery and the event will now be known as the Upland Tour of Bloomington. This will be a three day event with races being held on each day. Saturday, a course will be held on Kirkwood and will run by Peoples Park, the site of the proposed beer garden. This is an event, where participants can enter all three races. Prizes are given for each event, with a current purse of over \$10,000. The goal of the organization is to make this event comparable to that of larger events held in Indiana. This event has become the State Road Championship for Indiana and will draw a large number of participants and spectators to Bloomington.

The Board inquired on the specific times the park will be used and alcohol sold. What are the detailed plans for controlling the area and the event? Does the BPRD staff approve of the organizations plans? Has there previously been a permitted alcohol event held at Peoples' Park? How is the event enhanced by the sale of alcohol?

Mr. Prange stated the Saturday race will run from 10:00 a.m. to 8:00 p.m. During this time frame, if approved, beer will be served at the park. The organizers plan to cordon off the back two thirds of Peoples Park (back from Kirkwood and on Dunn). The organizers are prepared to adhere to all local and state laws along with any rules and regulations from BPRD. The event organizers are working with the Sherriff Auxiliary to provide security for the event. This event has been held for twelve years, this is the first year to request the sale of alcohol. The organizers are attempting to promote this as a larger event. They feel the beer garden would aid with the promotion especially with the title sponsor being Upland Brewery.

Mr. Jacobs stated the staff would be apprised of all the organization's plans for following state laws and regulations. It is not recommended the entire park be enclosed.

The Board discussed the advantages and disadvantages of alcohol being sold at this location. The main concern being the ability to control the event due to the size of the park.

Mr. Hoffman made a motion to approve the Alcohol Permit for the Upland Tour of Bloomington. Ms. St. John seconded the motions. Vote was taken – one (1) aye, three (3) nays. Motion was denied.

**C-5 Review/Approval of the Adopt-A-Landscape Plot Partnership Agreement with Kiwanis Club of Bloomington**

Ms. Joana Sparks, City Landscaper, the Kiwanis Club is a global organization of volunteers “dedicated to improving the world, one child and one community at a time”. In celebration of the Indiana Bicentennial, the Kiwanis Club would like to dedicate a garden to the City of Bloomington. With the organization's focus on children, it was determined the Allison Juke Box Community Center would be the ideal location. If approved, the Kiwanis Club will install a native plant and pollinator garden at this site. The garden will included a dedication plaque. Ms. Sparks will work closely with this organization to oversee the selection of plants, landscape plan and site work.

The Board suggested the department contact the Legal Department to designate this as a public sign and verify all new signage regulations are being followed. The Board requested the final site plan be approved and signed off by the Park's Director.

Mr. Hoffman made a motion to approve the Adopt-A-Landscape Plot Partnership Agreement with Kiwanis Club of Bloomington, with the review and if necessary modified by City Legal. Ms. Jane St. John seconded the motion. The motion was unanimously carried.

**C-6 Review/Approval of Partnership Agreement of Facility Use of Mills Pool by Monroe County United Ministries**

Ms. Chelsea Burris, Aquatic Program Coordinator, the Monroe County United Ministries, historically has been allowed to use Mills Pool for their summer pre-school childcare program. The slight changes to this year's partnership include MCUM using the pool fewer days and being invoiced at the end of the season. In past years MCUM purchased punch passes prior to pool usage.

Mr. Hoffman made a motion to approve the Partnership Agreement of Facility Use of Mills Pool by Monroe County United Ministries. Ms. St. John seconded the motion. Motion was unanimously carried.

**C-7 Review/Approval of Farmers' Market Advisory Council Appointment**

Ms. Marcia Veldman, Program/Facility Coordinator, the staff recommends approval of the appointment of Don Rhudy to the Farmers' Market Advisory Council. A FMAC farm vendor representative, resigned leaving a vacant position. The position opening was placed in the Market Beet.

The Board inquired on the applicant's qualifications and background. The Board questioned the number of applications received.

Ms. Veldman stated Mr. Rhudy, lives on a farm located in the Martinsville area. The farm has been in his family for generations. Mr. Rhudy and his wife has been selling, primarily vegetables, at the market for the last five years. They have been a delightful vendor. Mr. Rhudy was the only applicant to apply for the position.

Mr. Hoffman made a motion to approve the Partnership Agreement of the Farmers' Market Advisory Council Appointment. Ms. St. John seconded the motion. The motion was unanimously carried.

**REPORTS**

**D-1. Recreations Division – Farmers' Market Advisory Council Annual Report**

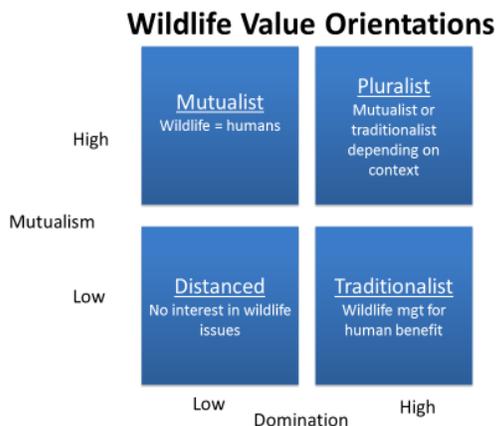
Ms. Leslie Burns, Farmers' Market Advisory Council Chair, presented the 2015 Report.

1. Market exceeded the 2015 revenue goal. Generated 103% of the budget.
2. Market attendance over the last three years has been flat with no significant growth. Five of the seven years prior saw double digit growth in customer count.
3. The Tuesday Market attendance dropped in 2015, a meeting was held and the decision was made to continue the Tuesday Market. No changes will be made at this time.
4. Since 2013, \$70,000 of funding has been secured to provide incentive of doubling Snap benefits. Increasing the access of low income people to healthy food. A Grant for an additional \$30,000 has been submitted.
5. In 2015, the Market led a discussion in the now GMO policy. All GMO product must be labeled as such. Customer interest in this topic was the major driving factor.
6. Preliminary plans for the Switchyard Plan project was presented to the Council last December and will be a topic of discussion for 2016.
7. Other 2016 topic of discussions
  - a. Innovative Farm Arrangements – Those farmers who have plans to develop items that do not fit within the current contractual definition but do fit within the mission of the market. Committee has been developed.
  - b. Food Trucks – Revenue from prepared vendors continue to grow. Vendors are having difficulty keeping up with preparation and demand. Discussion was held on adding a couple of food trucks on incremental change to gauge effectiveness. Discussion to be continued
  - c. Artisanal Food Fair – This once a month event would consist of a small amount of vendors with specialty food products.

**D-2. Operations Division – Griffy Lake Social Science Research Summary**

Mr. Eric Knackmuhs presented summary on Griffy Lake Research.

1. Research questions
  - a. What factors significantly contribute to individual’s perspective on the use of sharpshooters to manage the deer herds?
  - b. What factors influence individuals preference for alternative deer management options
2. Independent Variables – Household benefits, household damages, Griffy Lake visitation, deer ecological impact, government trust, ecological literacy, demographics.
3. Dependent Variables- Let nature takes its course, capture and removal, contraception, allow public hunting and trained sharpshooters.
4. Results – What factors significantly contribute to individuals’ perspective on the use of sharpshooters to manage the deer herds at Griffy Lake Nature Preserve?
  - a. Household benefits (neg), household damages, deer ecological impact, ecological literacy, government trust.
5. Results – Which factors influence individuals’ preference for alternative deer management options?
  - a. Let nature take its course- Household benefits, household damages (neg), deer ecological impacts (neg), government trust (neg), female, education (neg).
  - b. Capture and removal – Household damages (neg), deer ecological impacts (neg) ecological literacy (neg), Task Force avg. (neg).
  - c. Contraception – Griffy Lake visitation, education.
  - d. Public hunting – Deer ecological impacts, female (neg), education (neg).
6. Implications – Policy support linked to ecological literacy, deer ecological impacts, and government trust. Two-way, experiential, onsite programming to increase ecological literacy.
7. Research questions
  - a. Which factors can predict trust in the City of Bloomington (CoB) to properly manage deer?
8. Independent Variables – Task force evaluation, personal actions, opinion of Griffy study, opinion of deer management studies, influence of deer management studies, preference for lethal management hunting and sharpshooting, demographics.
9. Dependent Variables – Trust in the City of Bloomington.
10. Which factors influence trust?
  - a. Trust in City of Bloomington to balance needs of humans, deer, and natural areas predicted by, positive evaluation of the deer task force and agreement with scientific research findings.
  - b. Distrust predicted by, support for hunting and age (older).
11. Implications – Evaluation of scientific evidence mediated by trust.
  - a. Trust is prerequisite.
  - b. Potential backfire effect.
12. Research question
  - a. To what extent to policy narratives based on wildlife value orientations influence attitudes and support of sharpshooting?
- 13.



14. Methods
  - a. Pre-test – Attitudes towards deer, sharpshooting, support for policy. Pro (traditionalist) or Anti-sharpshooting (mutualist) narrative.
  - b. Post-test – Attitudes towards deer, sharpshooting, support for policy.

### **D-3. Sports – None**

### **D-4. Administration Division – Accreditation Team Visit**

Paula McDevitt, Acting Director, the accreditation site visit begins June 6<sup>th</sup> and runs through June 9<sup>th</sup>. The accreditation team, made up of three Parks and Recreation Professionals, receive the accreditation packet prior to their visit. The site visit gives the accreditation team an opportunity to review the document with staff and ask for any clarification. The accreditation process gives the department the opportunity to measure ourselves against national standards. The department has turned the accreditation process into a management tool. The Board will receive an agenda for the accreditation team visit.

The Chair acknowledge the passing of previous Board Member, Lola Debro. Ms. Debro was a Park Board Member from 1974 thru 1979.

The Chair announced the resignation of Ms. Jane St. John. Due to professional commitments, Ms. St. John will be unable to continue her role on the Board of Park Commissioners. The Board thanked Ms. St. John for her hard work and dedication to the Parks Department.

Ms. St. John thanked the Board.

### **ADJOURNMENT**

Meeting adjourned at 6:28 p.m.

Respectfully Submitted,



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Kim Clapp, Secretary Board of Park Commissioners