

**Bicycle and Pedestrian Safety Commission
Agenda
Monday, November 21, 2011
5:30 p.m. - Hooker Conference Room**

- I. INTRODUCTIONS
- II. APPROVAL OF MINUTES
 - 1). October 17, 2011
- III. PUBLIC COMMENT
(Items not on the agenda) Limit 3 minutes per person.
- IV. COMMISSION MEMBER'S COMMENTS
- V. DEPARTMENTAL UPDATES
 - A. City Planning
 - 1). Pruitt Hotel (501 N. College Avenue)
 - 2). Woolery Farm/Berry (1800 W. Tapp Road)
 - 3). Monon Crossing (1140 S. Morton Street)
 - B. City Engineering
 - C. Bloomington Police Department
- VI. NEW BUSINESS
- VII. OLD BUSINESS

**NEXT WORK SESSION: Monday, December 5, 2011 at 5:30 p.m. in the Hooker
Conference Room at the Showers Building.**

**NEXT MEETING: Monday, December 19, 2011 at 5:30 p.m. in the Hooker
Conference Room at the Showers Building.**

MINUTES
BICYCLE AND PEDESTRIAN SAFETY COMMISSION
October 17, 2011

INTRODUCTIONS

MEMBERS

Present: Mike Gavin, Anne Phillips Holahan, Jim Rosenbarger,
Jacob Sinex, Gayle Stuebe, Carl Zager
Absent: Mitch Rice

EX OFFICIO

Vince Caristo, Planning Department
Denise Dean, Public Works Department
Roy Aten, Engineering Department
Justin Wykoff, Engineering Department
Patty Mulvihill, Legal Department
Joe Crider, BPD

**ADVISORY
MEMBERS**

PUBLIC

**APPROVAL OF
MINUTES**

Holahan made a motion to recommend the approval of the minutes of the September 19, 2011 meeting. Sinex seconded the motion. The motion passed with a vote of 5-0-0 (Zager arrived after roll call and approval of minutes).

**PUBLIC
COMMENT**

**COMMISSION
MEMBER'S
COMMENTS**

Holahan stated the B-Line Trail is great.

**DEPARTMENT
UPDATES**

**Planning Department
Vince Caristo**

PTF Report:

Caristo had sent the Commission a draft copy of the report and resolution from the Platinum Bicycle Task Force. The Commission discussed various aspects of the draft. Stuebe asked if there could be a month to month review instead of one at the end of the year. Zager stated he had a concern in regards to enforcement on sidewalks. Caristo wanted to remind the members that as part of the report the Commission is responsible for updating the bicycle map. Stuebe made a motion to approve the report and resolution from the Bicycle & Platinum Task

Force. Gavin seconded the motion. The motion carried with a vote of 6-0-0. Caristo stated the dates for the resolution (11-15) to go before the City Council were 11/9 (Committee of the Whole) and 11/16 (for vote).

ADA Transition Plan:

Did not have time to talk about this item.

Property at Southwest corner of Henderson & Hillside:

Did not have time to talk about this item.

1800 W. Tapp Road:

Did not have time to talk about this item.

1523 S. Rogers Street – Crosley Warehouse:

Did not have time to talk about this item.

Allen Street Bike Boulevard:

Wykoff presented a plan to the members. The design was developed by Alta Planning and Burgess & Niple. The design includes curb/radius reductions, bicycle median, bicycle pavement markings and marked crosswalks. The design was developed with the possibility of adding a HAWK signal at a later date. Gavin asked if there could be flashing lights in the median similar to those at Henderson Street & Brenda Lane (Templeton School). Wykoff stated the funding was not available for this. Rosenbarger asked if there could be a crosswalk on Walnut Street on the south side of the intersection. The plans currently showed only a crosswalk on the north. Caristo stated the consultants were concerned about the safety of having pedestrians crossing the turn lane (left turn lane for northbound traffic on Walnut). Rosenbarger stated the crosswalk could be at an angle to allow safe crossing distance. Wykoff stated the pavement markings would be finished on Allen Street. Wykoff would like to get any concerns resolved by next meeting so he would be able to go before the Redevelopment Commission to get funding by December 5th.

**Engineering
Department –
Justin Wykoff and
Roy Aten**

NEW BUSINESS

Election of Officers:

Gavin made the motion to recommend Rosenbarger continue as president. Stuebe seconded the motion. Motion passed with a vote of 6-0-0.

Rosenbarger made the motion to recommend Stuebe be vice president. Gavin seconded the motion. Motion passed with a vote of 6-0-0.

OLD BUSINESS

Discussion Regarding Pedestrian Crosswalk Law:

Sinex asked about the progress of the letter the Commission requested the Public Works Department write in regards to the HT article. Sinex wanted to know does the Public Works

Department not care what was written or do they agree with the article. Mulvihill stated she does not know what the intent was of the comment/statement made in the article. Mulvihill stated common sense is you should always look and look again before crossing. Rosenbarger stated he wanted to know what Legal's stand is. Rosenbarger gave the example of a roundabout and should cars yield to pedestrians in a crosswalk. Mulvihill stated if the crosswalk is marked and the pedestrian had already started into the walk then the car should yield to the pedestrian. Sinex asked if there had to be sidewalks at an intersection where there is not a marked crosswalk for it to be considered as a crosswalk. Mulvihill read IC 9-13-2-40 (attached) regarding the definition of a crosswalk and yes there needed to be sidewalks on both sides of the intersection. Sinex stated the Bloomington Municipal Code 15.60.05 entitled *Pedestrians* states "No pedestrians shall cross a roadway other than in a crosswalk. Pedestrian crossings shall be established at all intersections". Mulvihill stated there is a disconnect between City Code and State Statute but we default to State Statute. Caristo stated it would be fair to say that all intersections could be considered to have crosswalks. Mulvihill stated no because it is dependent on whether there are sidewalks. Gavin stated the letter should come from Susie Johnson from Public Works Department since her name was mentioned in the article. Gavin state the Public Works Department would be considered more credible than the Bicycle and Pedestrian Safety Commission. Sinex stated he disagreed with Mulvihill's interpretation of the crosswalk statute. He stated could there be curb in place of a sidewalk and the intersection be considered a crosswalk. Mulvihill stated that per the State code there needed to be sidewalks. The issue regarding curbs was where you would start to measure the crosswalk (i.e. curb or edge of roadway). Mulvihill stated the Commission should use as the emphasis for the letter state statute IC 9-21-8-37 (attached). Crider stated that most accidents are bicycle related. If there is an accident involving a driver and pedestrian and the pedestrian entered a marked crosswalk first, then the driver would be at fault. Gavin made the motion for the Public Works Department to compose a letter clarifying the City's stance on pedestrian crosswalk law (in response to the recent HT article regarding crosswalks). Stuebe seconded the motion. The motion passed with a vote of 6-0-0.

Discussion of Trail Crossings for Pedestrians & Cyclists:

The Commission did not discuss this issue at length. Rosenbarger mentioned the signs at the B-Line and Convention Center Parking lot and the possibility of switching the stop signs. Wykoff stated he discussed this with Parks & Recreation and

they are not in favor of switching the signs to have the stop be at the parking lot. Gavin stated he thinks the signs on the B-Line seem to be working. Most bicyclists seem to know they need to stop. Holahan stated when she has used the trail as both a pedestrian and bicyclist, most drivers stop.

ADJOURNMENT

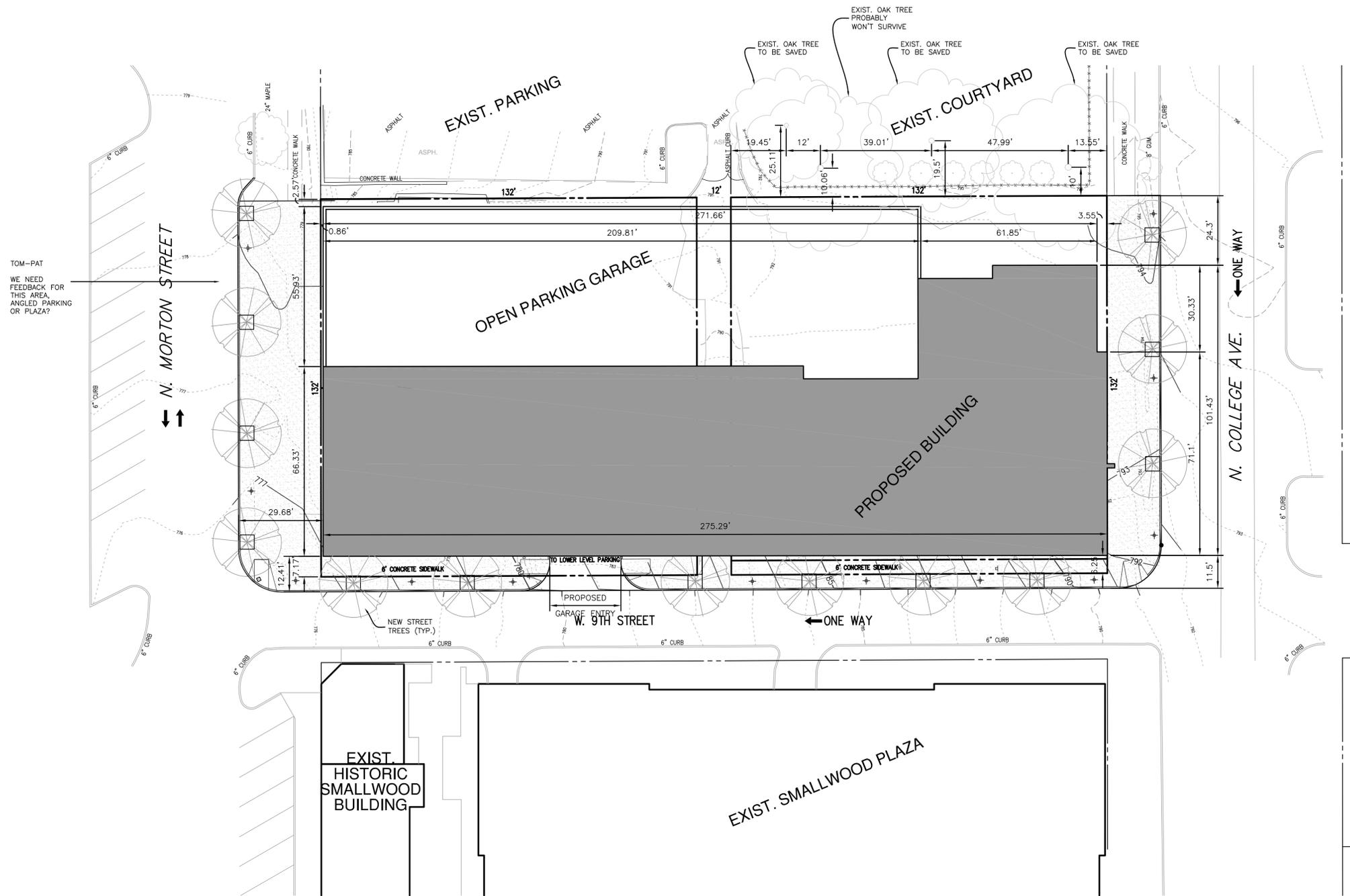
The meeting adjourned at 7:03 p.m.

The next work session is scheduled for Monday, November 7, 2011 at 5:30 p.m. in the Hooker Conference Room.

The next official meeting of the Bicycle and Pedestrian Safety Commission is Monday, November 21, 2011 at 5:30 p.m. in the Hooker Conference Room.

Pruitt Hotel (501 N. College)

This site, zoned CD/DCO was approved for a 100-room hotel in 2008. That approval was never acted upon. The new petitioner is seeking a site plan approval from the Plan Commission to construct a 5-6 story, 150 room hotel. There would also be a 135 parking spaces located in two levels of structured parking. The parking would be partially exposed and partially below grade. Initial issues include height (50-66 feet in height), Morton street facade and streetscape, and a ROW vacation of an alley.



TOM-PAT
WE NEED
FEEDBACK FOR
THIS AREA,
ANGLED PARKING
OR PLAZA?

1 SITE PLAN
1" = 20'

A NEW DOWNTOWN HOTEL

SITE PLAN	PAUL PRUITT
CONCEPTUAL	© 2011 TABOR BRUCE ARCHITECTURE & DESIGN 11/25/11







Woolery/Farm Berry (PUD-29-11, 1800 W Tapp Rd)

The petitioners are seeking approval to allow the development of a portion of Tract I of the Woolery Planned Unit Development. This PUD was created in 1994 by case #PUD-64-94. Parcel I was originally 13.5 acres in size, was approved as a neighborhood shopping center, and is located on the north side of W. Tapp Road, northeast of the intersection of Tapp Rd. and S. Weimer Road and southeast of the former Woolery Stone Mill. The approved uses for Parcel I ranged from small scale shops and services to larger scale commercial uses like groceries, restaurants and gas stations, but nothing has been developed yet.

This portion of Parcel I is approximately 1.68 acres and is currently vacant. The site is bordered by a constructed, but not yet dedicated public street (to be called Keg Road) to the west, the remainder of Parcel I to the east and the south, and the Cassady Electric offices and the former Woolery Stone Mill to the north.

The petitioners currently operate an indoor gymnastic school (Bloomington United Gymnastics School) and an indoor soccer school (Bloomington United Soccer School) on two adjacent buildings in an industrial area on Yost Avenue within the Monroe County Planning Jurisdiction. They have been in business since 2002 and would like to consolidate their operations in a single building in a location closer to the City's greenway system.

The petitioners propose to construct a 26,000 square foot building on the north side of a lot to be created in Parcel I. This lot is at the southeast corner of W. Sunstone Drive and S. Keg Road. A PUD Preliminary Plan Amendment is required to change the permitted use list for Parcel I to include "Recreation Center." This request requires two Plan Commission meetings and is ultimately decided by the Common Council. Also requested is delegation of the PUD Final Plan to staff level for the Recreation Center.

Growth Policies Plan: This property is located within the Community Activity Center (CAC) land use category of the Growth Policies Plan (GPP). The GPP states that the primary intent of the CAC is to "provide community-serving commercial opportunities in the context of a high density, mixed use development." (page 35)

The GPP makes several recommendations associated with CACs that can apply to this PUD Preliminary Plan Amendment.

- [The CAC should] be designed to serve not only pedestrian traffic from nearby neighborhoods, but also a community-wide group of users that may drive a personal vehicle to the CAC.
- The primary land use in the CAC should be medium scaled commercial retail and service uses.
- Community Activity Centers should be connected to a future city-wide greenway system in order to create adequate public recreation space as well as alternative means to access the development.

- A Community Activity Center should be located at an intersection which is made up of designated Collector or Arterial streets, in order to provide automobile access without overwhelming the pedestrian aspects of the development.
- The CAC should be sensitive to the surrounding context.
- An increased emphasis must be placed on Urban Design and the creation of a distinctive design style in each area.
- Buildings should be developed with minimum street setbacks to increase pedestrian and transit accessibility.
- Parking should be located and designed with an emphasis on minimizing pedestrian obstacles to accessing businesses.

This portion of the Woolery PUD has already met many of the recommendations of the CAC including use of on-street parking, access to a greenway and access to open space (Clear Creek floodplain).

Architecture: The petitioners propose to utilize an industrial aesthetic for the design of the building. The building would have a low-pitched metal roof and would utilize vertical metal siding and windows placed high on the wall. The petitioners' architect designed the building to compliment the former industrial Woolery Stone Mill and the yet to be constructed along Keg Rd. These buildings were 2-3 stories tall and included vertical metal siding, large square windows and little ornamentation.

In addition, the nature of the proposed use may not lend itself well to the architectural requirements of the UDO, especially the requirements for changes in modulation and large windows. Other similar style buildings include the Twin Lakes Recreation Center and the YMCA.

Approval of this PUD amendment, with this architecture, would have to include changes to the Architecture Standards in the UDO. The proposed building violates the following UDO architectural requirements

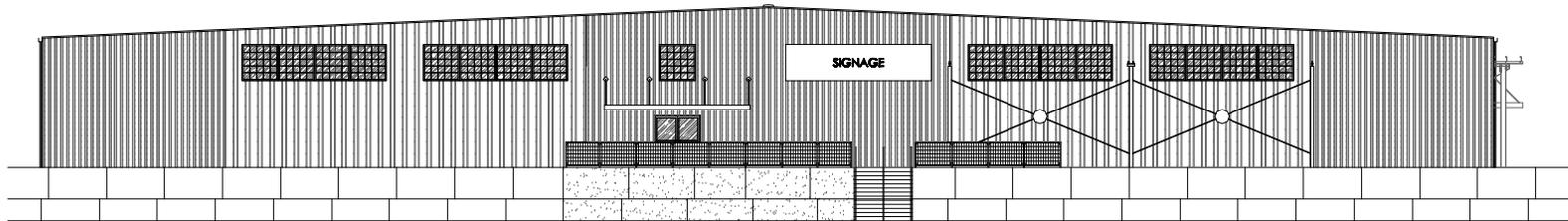
1. Materials: Metal siding not permitted
2. Blank wall: Areas of blank wall greater than 40 feet not permitted
3. Patterns: Changes in color and texture required and not provided
4. Roofing: Parapet or roof eaves required and not provided
5. Entrances: Incomplete pedestrian entry detailing

Access: Main access to the site would be from a new drive cut off of Keg Rd. This drive would be shared with a proposed lot to the south, at the corner of Keg Rd. and Tapp Rd. The property is separated from Keg Rd. by a limestone mill block retaining wall. The new drive and a new pedestrian staircase would necessitate removal of parts of this wall. In addition to the main drive, a secondary Fire Department access drive is shown on the north side of the building with access from Sunstone Dr.

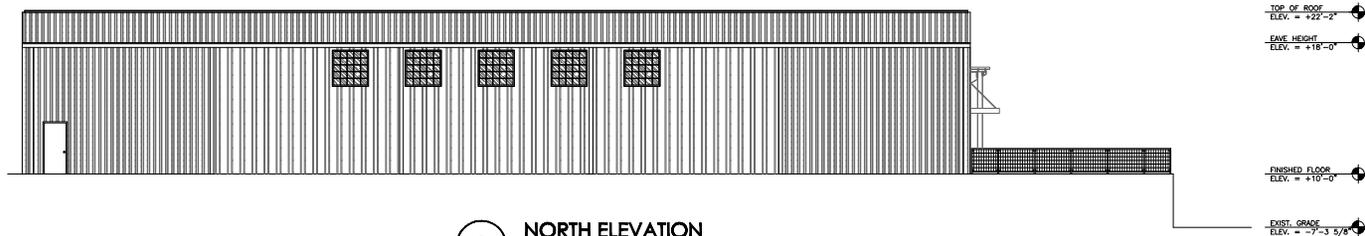
Parking: The UDO does not require any parking for this commercial use. The UDO permits a maximum parking for this use of 104 spaces. The petitioners are proposing 39

on-site spaces. Spill-over parking would be handled with a combination of street parking and parking at the Woolery Mill site.

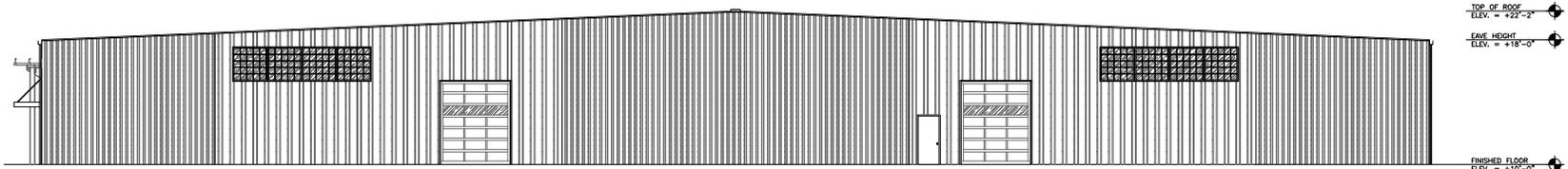
THESE PLANS ARE COPYRIGHTED AND ARE SUBJECT TO COPYRIGHT PROTECTION AS "ARCHITECTURAL WORK" UNDER SEC. 102 OF THE COPYRIGHT ACT, 17 U.S.C. AS AMENDED BEGINNING 1909 AND UNDER AN ARCHITECTURAL WORKS COPYRIGHT PROTECTION ACT OF 1990. THE PROTECTION INCLUDES BUT IS NOT LIMITED TO THE GRAPHIC FORM AS WELL AS THE ARRANGEMENT AND COMPOSITION OF SPACES AND ELEMENTS OF THE DESIGN UNDER SUCH PROTECTION. UNAUTHORIZED USE OF THESE PLANS, MARK OR SOME REPRESENTED, OR LEGALLY RESULT IN THE OCCASION OF CONSTRUCTION OR BUILDING BEING DEEMED VIOLATION WITHOUT COMPENSATION TO TABOR BRUCE ARCHITECTURE & DESIGN INC.



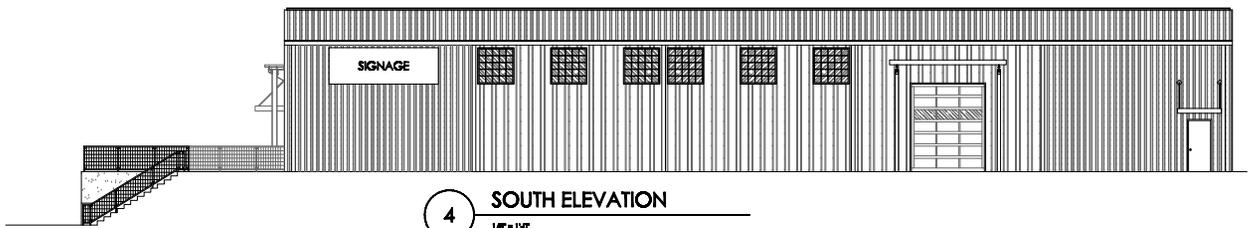
1 WEST ELEVATION
1/8" = 1'-0"



2 NORTH ELEVATION
1/8" = 1'-0"



3 EAST ELEVATION
1/8" = 1'-0"



4 SOUTH ELEVATION
1/8" = 1'-0"



REVISIONS

A NEW FACILITY FOR:
BLOOMINGTON UNITED GYMNASTICS & BLOOMINGTON UNITED SOCCER SCHOOL
BLOOMINGTON, INDIANA 47404

PROJECT NO.	2000
DATE	08/15/11
DRAWN BY	DRAGON BY
CHECKED BY	D. BRUCE
SHEET NAME	EXTERIOR ELEVATIONS

SHEET NO.
AE201

J:\Clients\170811\Comm\Arch\Interior\Comm\Arch\02211\AE201 - Exterior Elevations.dwg, A2001 (2), 8/20/2011 3:13:40 PM

Monon Crossing (PUD-20-11, 1140 S Morton St)

The petitioner is seeking approval to allow the redevelopment of the northeastern portion of Tract C of the Thomson Planned Unit Development also known as the Indiana Enterprise Center. This PUD was created in 1998 by the City to help guide future redevelopment of the Thomson Consumer Electronic site that had recently closed. The intent of this PUD was to recognize the former industrial use of the property and create incentives to redevelop this area with employment and ancillary uses.

Since that time, the PUD has slowly developed to reuse several existing buildings (Cook Pharmica, Upland/Indiana Warehouse, Schulte) and construct new buildings such as The McDoel Building (Sweetgrass, Clendening Johnson & Bohrer), Best Beers, Social Security, and two medical office buildings. Several public investments have also been made to the area, including street construction, streetscape and riparian buffer improvements, to promote development.

This portion of Tract C is approximately 1.47 acres and includes all of Tract C north of W. Patterson Dr. The site is currently vacant and is nearly entirely covered with a previously used surface parking lot. The original PUD permitted a variety of uses including several commercial and industrial uses. It also allowed for residential units located on the second floor and above.

This preliminary plan amendment request would change the permitted use list for this portion of Tract C to include multifamily units on the ground floor and set development standards to allow the proposed site layout. This request requires two Plan Commission meetings and is ultimately decided by the Common Council.

Also requested is a PUD Final Plan for the site layout and multi-family uses and delegation of the PUD Final Plan for the commercial building to the Planning Staff.

The final plan includes five buildings. The building at the immediate northwest corner of Patterson Dr. and Morton St. is planned to house a commercial use. This building has not yet been designed, but will be built to meet State floodplain construction requirements. Three residential buildings would be built that front on Patterson Dr. These would be 2-story buildings that each contain four 2-bedroom units. The fourth residential building is situated along Morton St. This building is set back from the road so that it is not within the floodplain. Parking and the main access drive to the site would be located between this building and Morton St. This building would be three stories and contain four 3-bedroom townhouse style units. The petitioner intends to develop this property as a condominium project with units for sale.

Madison Street Extension/Pocket Park: One of the main questions for the Plan Commission is whether right-of-way should be dedicated to allow the extension of Madison Street south to intersect with Grimes Ln. The petitioner has not proposed this connection and has alternately proposed to use this area as a small private “pocket park” that would provide some green space, some hardscape and connections to the

surrounding pedestrian network. Staff does not find a street extension to be warranted. Several factors have led to this conclusion:

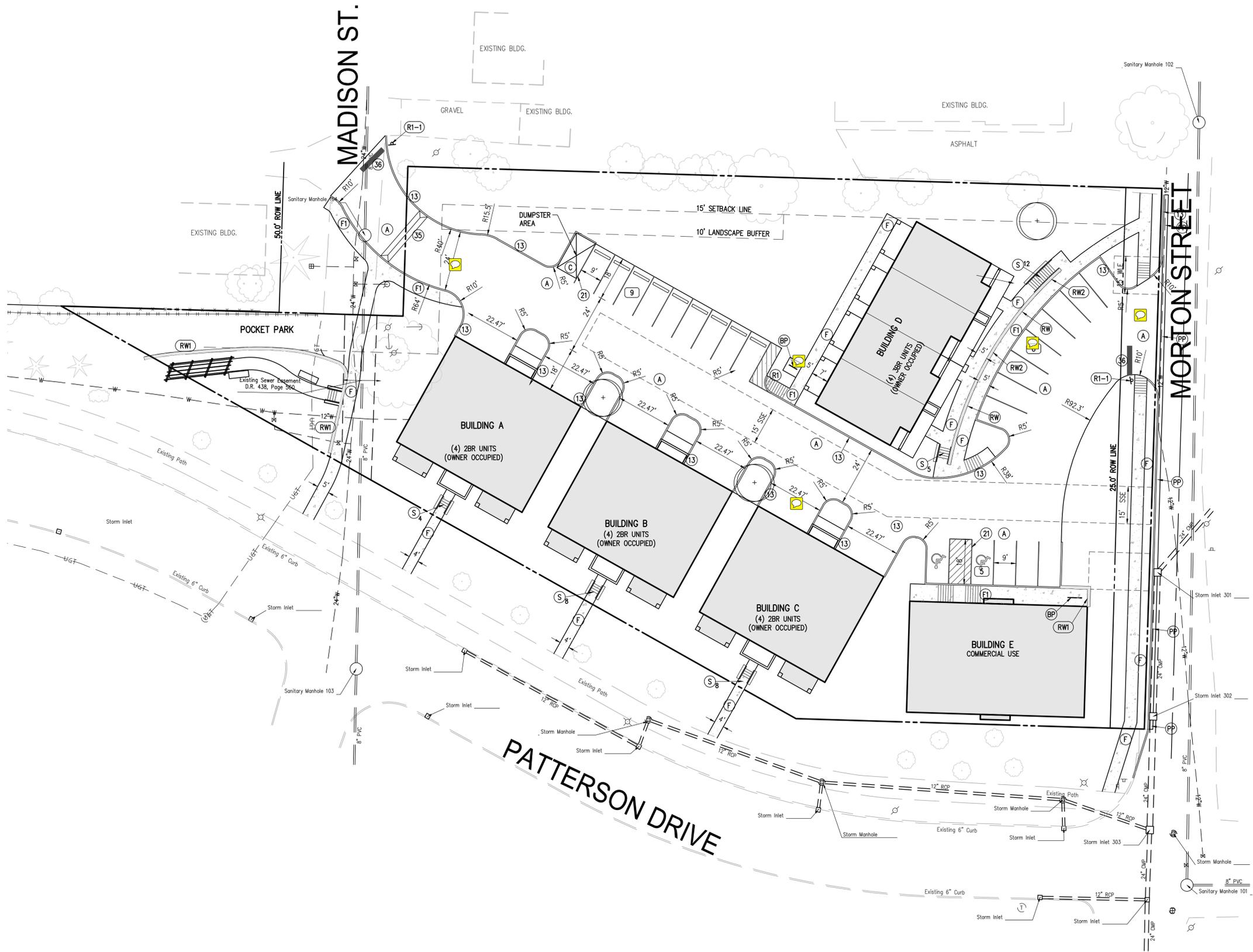
- The connection would only provide limited connectivity improvements
- The connection would not be able to properly align with Madison St. to the south, therefore creating a dogleg intersection within the curve of Grimes Ln.
- The adjacent neighborhood has expressed a strong preference for the street not to connect.
- The street connection is not listed on the City's Master Thoroughfare Plan.
- The area could be alternately utilized as green space.
- Pedestrian and bicycle connectivity can still be achieved

Staff recommends that the petitioner work with representatives from the neighborhood to further develop a specific plan for this green space.

Connection to Madison Street: The PUD Final Plan depicts a parking lot connection to Madison St. The parking lot for the complex would connect to Morton St. and then also to the dead end of Madison St. This connection is included to improve connectivity to the neighborhood and to provide an additional point of access for emergency services. This connection got considerable discussion at the McDoel Gardens Neighborhood Association meeting on September 2nd. Residents were concerned about traffic speeds and the encouragement of cut-through traffic. This petitioner believes these concerns can be alleviated through the indirect path of traffic in the parking lot and their willingness to look at traffic calming measures on Madison St. Staff is supportive of the petitioner's approach, but would like guidance from the Plan Commission on the appropriateness of this connection.

Parking: The UDO does not require any parking for the commercial use. The residential use requires a minimum of one space per bedroom. With the 36 proposed bedrooms, the residential portion requires at least 36 spaces. 38 parking spaces are proposed.

While the PUD Final Plan meets UDO requirement for minimum parking next to Core Neighborhoods, additional spaces have been discussed by the Plan Commission. The petitioner owns and manages The McDoel Building at the southwest corner of Patterson Dr. and S. Rogers Street. Spill-over parking may be accommodated there. In addition, street parking may be feasible within the right-of-way. Staff highly encourages the petitioner to look into the feasibility of street parking on both Morton St. and Patterson Dr.



SITE LEGEND

(A)	PROPOSED BITUMINOUS PAVING
(C)	PROPOSED CONCRETE PAVING
(13)	PROPOSED 6" STANDING CURB
(R1)	PROPOSED ACCESSIBLE RAMP
(R2)	PROPOSED ACCESSIBLE RAMP
(35)	PROPOSED SPEED HUMP
(36)	PROPOSED STOP BAR
(21)	PROPOSED MARKING; PAINTED, SOLID, WHITE, 4"
(F)	PROPOSED CONCRETE SIDEWALK
(F1)	PROPOSED MONOLITHIC CURB AND SIDEWALK
(HR)	PROPOSED HANDRAIL
(RW1)	PROPOSED MODULAR BLOCK RETAINING WALL
(RW2)	PROPOSED CAST-IN-PLACE REINFORCED CONCRETE RETAINING WALL
(XX)	PROPOSED NUMBER OF PARKING SPACES PER LOT
(S)	PROPOSED CONCRETE STEPS AS REQUIRED
(BP)	PROPOSED BIKE PARKING ORIGINAL CYCLOOPS MODEL 21-70-5 WITH 63"X72"X4" CONCRETE PAD

LEGAL DESCRIPTION

A PART OF LAND OF BLOOMINGTON LLC (D.R. 480, PG 774), BEING A PART OF CAMPBELL'S ADDITION TO THE CITY OF BLOOMINGTON (P.C. "C", ENVELOPE 6) BEING A PART OF SEMINARY LOT 40 OF THE RESERVED TOWNSHIP OF LANDS OF MONROE COUNTY, INDIANA, BEING A PART OF THE SOUTHEAST QUARTER OF SECTION 5, TOWNSHIP 8 NORTH, RANGE 1 WEST, IN MONROE COUNTY, INDIANA, MORE PARTICULARLY DESCRIBED AS FOLLOWS:

COMMENCING AT THE SOUTHWEST CORNER OF LOT 76 IN SAID CAMPBELL'S ADDITION TO THE CITY OF BLOOMINGTON; THENCE ON THE SOUTH LINE OF SAID CAMPBELL'S ADDITION SOUTH 86 DEGREES 23 MINUTES 20 SECONDS EAST 197.94 FEET TO THE POINT OF BEGINNING; THENCE CONTINUING ON SAID SOUTH LINE SOUTH 86 DEGREES 23 MINUTES 20 SECONDS EAST 138.02 FEET TO THE SOUTHWEST CORNER OF LOT 74 IN SAID CAMPBELL'S ADDITION; THENCE ON THE WEST AND NORTH LINE OF SAID LOT 74 AND CONTINUING ON THE NORTH LINE OF SAID LOT 75 THE FOLLOWING TWO (2) COURSES: 1) NORTH 03 DEGREES 47 MINUTES 35 SECONDS WEST 60.16 FEET TO A 3/8" REBAR 7" TALL; 2) SOUTH 86 DEGREES 23 MINUTES 20 SECONDS EAST 304.34 FEET TO THE NORTHEAST CORNER OF LOT 75 IN SAID CAMPBELL'S ADDITION; THENCE ON THE EAST LINE OF SAID LOT 75 AND CONTINUING ON THE EAST LINE OF LAND OF BLOOMINGTON LLC SOUTH 03 DEGREES 47 MINUTES 35 SECONDS WEST 217.32 FEET TO A POINT ON THE NORTH RIGHT-OF-WAY OF PATTERSON DRIVE, BEING RECORDED AS LAND OF THE CITY OF BLOOMINGTON (D.R. 480, PG 797); THENCE ON SAID NORTH RIGHT-OF-WAY THE FOLLOWING TWO (2) COURSES: 1) NORTH 86 DEGREES 21 MINUTES 17 SECONDS WEST 140.61 FEET; 2) NORTH 58 DEGREES 51 MINUTES 23 SECONDS WEST 339.81 FEET TO THE POINT OF BEGINNING, CONTAINING 1.47 ACRES MORE OR LESS.

revisions:

ARCHITECTURE
CIVIL ENGINEERING
PLANNING

Bloomington, Indiana
(812) 339-2990 (Fax)

BBB
BYNUM FANYO & ASSOCIATES, INC.

528 north walnut street
(812) 332-8030

Professional Engineer
No. 18283
STATE OF INDIANA
Professional Engineer
108.16.11

certified by *[Signature]*

Proposed:
MONON CROSSING

Bloomington, Indiana

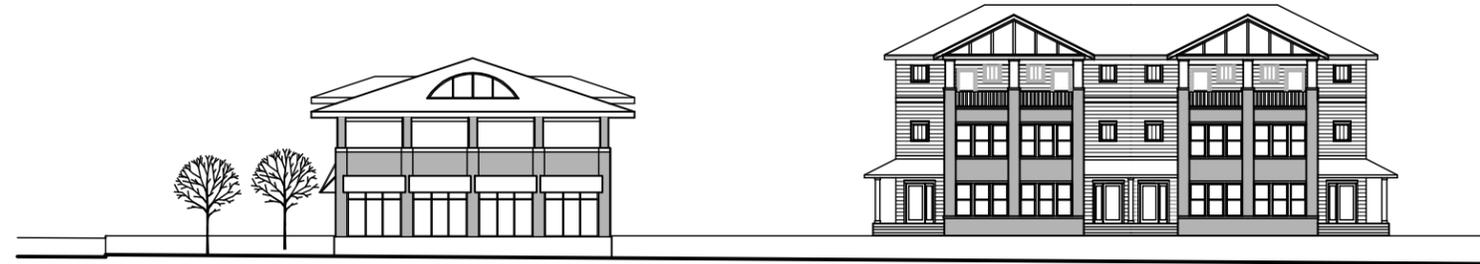
title: SITE PLAN

designed by: JBT
drawn by: JR
checked by: JSF
sheet no: 3
project no.: 400914

NOTE TO CONTRACTOR

CONTRACTOR SHALL VERIFY ALL UTILITY LOCATIONS & DEPTHS AND NOTIFY ENGINEER OF ANY INACCURACIES IN LOCATION OR ELEVATION OR ANY CONFLICTS PRIOR TO & AFTER ANY EXCAVATION. NO PAYMENT SHALL BE MADE TO CONTRACTOR FOR UTILITY DESTRUCTION OR UNDERGROUND CHANGES REQUIRED DUE TO CONFLICTING ELEVATIONS.

SCALE: 1"=20'



MORTON STREET ELEVATION

SCALE: 1/32" = 1'-0"



PATTERSON DRIVE ELEVATION

SCALE: 1/32" = 1'-0"

KIRKWOOD ARCHITECTURE + PLANNING

designstudio
p.c.

113 east 6th street
bloomington, in 47408
ph 812.331.0255
fax 812.331.0755
www.kdsarchitects.com

MONON CROSSING

INDIANA

BLOOMINGTON

PROJECT No: 2011-06

DATE: 10.24.11

1