Passed 8-0 Pierce absent

RESOLUTION 97-24

TO ADOPT A WRITTEN FISCAL PLAN AND TO ESTABLISH A POLICY FOR THE PROVISION OF CITY SERVICES TO AN ANNEXED AREA
(Kerasotes-West Area)

WHEREAS, the City of Bloomington desires to annex the area known as Kerasotes-West Area, which is more specifically described in Ordinance 97-48; and

WHEREAS, responsible planning and state law require adoption of a fiscal plan and a definite policy for the provision of City services to the annexed areas; and

WHEREAS, such a plan has been developed and presented to the Common Council, entitled, "Fiscal Plan, Annexation of Kerasotes-West Area";

NOW, THEREFORE, BE IT HEREBY RESOLVED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

1. The Common Council of the City of Bloomington, Monroe County, Indiana, hereby approves and adopts the Fiscal Plan, Annexation of Kerasotes-West Area, which plan is attached hereto and made a part hereof, and hereby approves and adopts the specific policies for implementation of the plan as set out therein.

2. Any monies necessary for the provision of services as described and itemized in the attached plan shall be budgeted and appropriated from the applicable fund, pursuant to state law and the City's budget procedure.

3. It is anticipated that this annexation will not result in the elimination of jobs for employees of other governmental entities, but in the event it does, then the Director of Employee Services of the City of Bloomington is hereby directed to assist such employees in obtaining new employment, but nothing herein shall require the City to hire any such employees.

PASSED and ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this 19 day of November, 1997.

ANTHONY PIZZO, President
Bloomington Common Council

ATTEST:

PATRICIA WILLIAMS, Clerk
City of Bloomington

PRESENTED by me to the Mayor on this 19th day of November, 1997.

PATRICIA WILLIAMS, Clerk
City of Bloomington

SIGNED and APPROVED by me upon this 19 day of November, 1997.

JOHN FERNANDEZ, Mayor
City of Bloomington
James McNamara, Deputy Mayor

SYNOPSIS

This resolution requests approval of the Fiscal Plan for the annexation of Kerasotes-West Area. A fiscal plan, which is required by state law, outlines a schedule for the implementation of the various services the City will provide to the annexed area. *Note: Amendment One amends the Fiscal Plan to allow for an earlier effective date if provided by state law.*

FISCAL PLAN

ANNEXATION OF

KERASOTES-WEST AREA

RESOLUTION 97-24

CITY OF BLOOMINGTON

FISCAL PLAN

ANNEXATION OF KERASOTES-WEST AREA

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CITY OF BLOOMINGTON

FISCAL PLAN

ANNEXATION OF KERASOTES-WEST AREA

List of Exhibits

Exhibit 1: Map of the Annexation Area

Exhibit 2: Contiguity Calculation of Annexation Area

Exhibit 3: Certified Copies of City Ordinances Documenting City Boundaries

Exhibit 4: Analysis of Terrain and Soil Types in Annexation Area

Exhibit 5: Title 20 of the Bloomington Municipal Code

Exhibit 6: Area Zoning Map of Annexation Area

Exhibit 7: Census Data

Exhibit 8: Master Thoroughfare Plan

Exhibit 9: Map of Sewer Mains and Water Lines in Annexation Area

Exhibit 10: Map of Sewer Mains and Water Lines in Comparable Areas

Exhibit 11: USB Rules, Regulations, & Standards of Service

Exhibit 12: Map of Fire Hydrants, Street Lights, & Street Signs in Annexation Area and Comparable Areas

Exhibit 13: Standards of Utility Dept., Insurance Services Office, Ten States Standards

Exhibit 14: Final Statement of Community Development Objectives & Projected Use of Funds

Exhibit 15: Map of Refuse Collection Routes

Exhibit 16: Map Showing Parks & Recreation Site Locations Along With a Chart Listing Facilities and Activities Available at Each Park

Exhibit 17: Map Showing Municipal Boundary and Areas Intended for Annexation

ANNEXATION OF
KERASOTES-WEST AREA

INTRODUCTION

The following Fiscal Plan, developed through the cooperative efforts of the City of Bloomington's Controller's Office, Planning Department, Engineering Department, Legal Department, Fire Department, Police Department, Street Department, Sanitation Department, Department of Public Works, Housing and Neighborhood Development Department, Utilities Department, Animal Shelter, Parks and Recreation Department, Community and Family Resources Department, and Employee Services Department represents the City's policy and procedure for the annexation of the following property: KERASOTES-WEST AREA.

The cost estimates of the planned services to be furnished, methods of financing, and plan for the organization and extension of services to the Annexation Area are fully discussed. In addition, information is provided to compare the services proposed for the Annexation Area with other areas within the City's corporate boundaries with similar topography, patterns of land use and population density.

Effective Date

Indiana Code 36-4-7(c) provides that when a municipality annexes territory which lies wholly or partly within a fire protection district, the annexation ordinance takes effect on the second January 1 that follows the date the ordinance is adopted. Because the Annexation Area lies within the Perry-Clear Creek Fire District, the effective date of this ordinance would normally be January 1, 1999. However, Indiana Code 36-4-7(b) provides that annexations may not take effect during the year preceding a year in which a federal decennial census is conducted and instead such annexations will take effect January 2 of the year of the census. Pursuant to Indiana Code 36-4-3-7(d) and (b), this ordinance shall take effect on January 2, 2000.

1.00 LOCATION

Annexation Area

The Annexation Area lies in Perry Township section 6. The Annexation Area is contiguous to the City along 45% of its boundary. A copy of the Annexation Area contiguity calculation is attached and incorporated herein as Exhibit 2. The Annexation Area is located in the western part of the city. Certified copies of the City Ordinances documenting the City corporate boundaries are attached herein as Exhibit 3.

There are approximately 18 acres of land within the boundaries of the Annexation Area.

2.00 TOPOGRAPHY

The Annexation Area has slopes in the range of 2 to 12%. A more thorough analysis of the terrain and an analysis of soil types is attached and incorporated herein as Exhibit 4.

3.00 PATTERNS OF LAND USE

There is currently 1 owner of 1 properties in the Annexation Area according to County tax records.

The Annexation Area contains no residences. Pursuant to Title 20 of the Bloomington Municipal Code, the Annexation Area is zoned as Planned Unit Development.

4.00 POPULATION DENSITY

According to 1991 data from the Indiana University Center for Population Research and the U.S. Census Bureau, Monroe County has an average of 2.39 persons per household. There are currently 0 households in Annexation Area, which gives an estimated population of 0. With the area's 2.1 acres this will give a population density of 0 persons per acre.

5.00 COMPARABLE AREAS

Two areas (hereinafter, "Comparable Areas") within the City's corporate boundaries were selected in order to compare the proposed provision of capital and non-capital services to the Annexation Area with those services already provided within the City limits. The locations of the Comparable Areas as well as of the Annexation Area are shown on the map that was previously incorporated herein as Exhibit 1.

The purpose of this comparison is to ensure that non-capital services, such as police and fire protection and street and road maintenance, will be provided within one year after the date of annexation to the Annexation Area in a manner equivalent in standard and scope to those non-capital services provided in the Comparable Areas. In addition, the purpose of the comparison is to ensure that capital services, such as street construction, sewer facilities, water facilities, and storm water drainage facilities are provided to the Annexation Area within 3 years after the effective date of annexation in the same manner as those services are provided to the Comparable Areas.

A thorough analysis of terrain and soil types of the Annexation Area and the Comparable Areas was previously incorporated herein as Exhibit 4. A more in depth discussion of the Annexation Area and the Comparable Areas follows:

Annexation Area: Kerasotes West Area, 2900 Block of West 3rd Street

a. Location: The Annexation Area is bordered by the westernmost Highway 37 right-of-way on the west, the municipal boundary along W 3rd St. on the north, commercial and residential properties on the east, and the Indiana Railroad right-of-way on the south.

b. Topography: The Annexation Area has slopes of 2% to 12%

c. Patterns of Land Use: The Annexation Area will be used primarily for commercial purposes. It is zoned Planned Unit Development.

d. Population Density: The Annexation Area has 0 people living on 18 acres for a density of 0 persons per acre.

Comparable Area I: Showplace Cinema

a. Location: Comparable Area I is bordered by S. College Mall Rd. on the west, Jackson Creek Shopping Center on the north , a residential property on the east, and E. Moores Pk. on the south.

b. Topography: Comparable Area I has slopes of 2% to 12%.

c. Patterns of land use: Comparable Area I is used for commercial purposes. It is zoned Planned Unit Development.

d. Population Density: Comparable Area I has 0 people living on 6.1 acres for a density of 0 persons per acre.

Comparable Area II: Old Village Theater

a. Location: Comparable Area II is bordered by N. Woodburn Ave. on the west, Cascades IGA on the north, N. College Ave. on the east, and residential properties on the south.

b. Topography: Comparable Area II has slopes of 6-12%.

c. Patterns of land use: Comparable Area II is used for commercial purposes. It is zoned Commercial Arterial.

d. Population Density: Comparable Area II has 0 people living on 1.2 acres for a density of 0 persons per acre.

6.00 GENERAL RELATIONSHIP TO CITY SERVICES

The Annexation Area is located in the western part of the City. The relationship between the Annexation Area and existing incorporated city territory is shown on the map previously incorporated as Exhibit 1. City services are currently being provided to the City areas that border the Annexation Area.

The Annexation Area currently receives fire protection from the Perry-Clear Creek Fire District. Upon annexation, the City will provide this service. City parks are already easily accessible to the Annexation Area. The Annexation Area already has access to the City's planning and zoning services and to the City's recreational and social service programs. For the reasons stated above and the reasons elaborated below, annexation of this area is a logical extension of the City's corporate boundaries.

7.00 COST OF SERVICES METHODOLOGY

The capital services within the Annexation Area were evaluated to determine what, if any, new facilities are needed to provide services to the area in the same manner as those services are provided to comparable areas within the City's corporate boundaries. Each capital service was assessed and,

where required, specific improvements have been programmed. The findings and proposed improvements for each capital service are detailed in the following report.

Non-capital services, which are delivered to the area without installation of capital facilities in the area, were assessed in consultation with the administrator in charge of the service. Some services are already available to the Annexation Area, while other services will have to be initiated. Such findings are detailed below. The requirements and cost of these new services were determined by the Controller's Office in consultation with the administrator in charge of each service based upon factors explained below. In each case, it is shown in this report that service is being or will be provided to the area to be annexed in a manner equivalent in standard and scope to the services being provided to Comparable Areas.

8.00 PROVISION OF SERVICES

8.01 SANITARY SEWER SERVICE

The City Wastewater Utility is not currently serving the Annexation Area. Sewer lines will be provided by the developer. The map indicating the locations of the sewer mains currently in place is attached and incorporated herein as Exhibit 9. Utilities Service Board Rules, Regulations and Standards of Service for the City Wastewater Utility are attached and incorporated herein as Exhibit 11.

Maps showing sewer mains in the Comparable Areas are attached and incorporated herein as Exhibit 10. Sewer service in the Annexation Area and Comparable Areas is described as follows:

Annexation Area:	The City Wastewater Utility is not currently serving the Annexation Area. Sewer lines will be provided by the developer.
Comparable Area I:	All buildings in this Area have sanitary sewer service. Sewer service provided by a privately-owned, minimum 8" main in a manner comparable to other areas of the City.
Comparable Area II:	All buildings in this Area have sanitary sewer service. Service is provided through a publicly-owned, minimum 8" main in a manner comparable to other areas of the City.

SUMMARY OF SANITARY SEWER SERVICES

COST ESTIMATE FOR PROVISION OF SERVICE: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: The City Wastewater Utility is not currently serving the Annexation Area. Sewer lines will be provided by the developer. The City will incur no cost for sanitary sewer services as a result of this annexation.

8.02 WATER DISTRIBUTION

The City Water Utility is not currently serving the Annexation Area. Water lines will be provided by the developer. The map indicating the locations of the water mains currently in place is attached and

incorporated herein as Exhibit 9. Utilities Service Board Rules, Regulations and Standards of Service for the City Water Utility are attached and incorporated herein as Exhibit 11.

Maps showing the water mains in the Comparable Areas are attached and incorporated herein as Exhibit 10. Water service in the Annexation Area and Comparable Areas is described as follows:

Annexation Area:	The City Water Utility is not currently serving the Annexation Area. Water lines will be provided by the developer.
Comparable Area I:	The water mains serving this area are publicly-owned ductile iron pipe of minimum 4" diameter.
Comparable Area II:	The water mains serving this area are publicly-owned ductile iron pipe of minimum 2" diameter.

SUMMARY OF WATER FACILITIES

COST ESTIMATE OF PLANNED SERVICE: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICE: The City Water Utility is not currently serving the Annexation Area. Water lines will be provided by the developer. The City will incur no cost for water services as a result of this annexation.

8.03 FIRE HYDRANTS

There are currently 0 fire hydrants available in the Annexation Area. Hydrants will be installed by the developer. The Comparable Areas each have fire hydrants installed according to the standards set by the Utilities Department, the Insurance Services Office, and the Ten States Standards incorporated herein as Exhibit 13. Generally, spacing varies between 350 and 600 feet, depending on these standards, with closer spacing required for industrial, commercial, and densely populated areas. The fire hydrant locations in the Comparable Areas are shown on the map attached and incorporated herein as Exhibit 12.

Fire hydrants are publicly-owned and maintained. The rental charges for publicly-owned hydrants are incorporated into the existing billing structure for water users within the City's corporate boundaries, as approved by Ordinance of the Bloomington Common Council and the Utilities Regulatory Commission. No General Fund expenses for fire hydrants will occur as a result of this annexation.

SUMMARY OF FIRE HYDRANTS

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: The hydrant rental charge will be assumed by water users upon annexation for those hydrants owned and maintained by the Utility Department.

8.04 STORM WATER DRAINAGE FACILITIES

The standard on-site drainage requirements of the Engineering Department are that inlets be sized for a minimum of a two-year storm event, that pipes be sized for a minimum of a ten-year storm event, and that storm water detention, if necessary, be provided to prevent an increase in off-site run-off of up to a 100-year storm event.

The proposed storm drainage facilities within the Annexation Area and existing storm drainage facilities within the Comparable Areas consist of curbed roadways, inlets, and asphalt parking lots which empty into an enclosed system of pipes. As there is no public right-of-way in this Annexation Area, the City will not incur any costs for managing storm water drainage facilities from this annexation.

SUMMARY OF STORM WATER DRAINAGE FACILITIES

COST ESTIMATE FOR PROVISION OF SERVICES: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Services relating to storm water drainage facilities will not be extended to the Annexation Area as there is no city-maintained public right-of-way in this Annexation Area. Storm water services are provided only in the city-maintained public right-of-way within the city boundaries, including the Comparable Areas.

8.05 STREET AND ROAD CONSTRUCTION AND MAINTENANCE

The annexation of this area will not bring any new roadways into the City inventory.

SUMMARY OF STREET AND ROAD CONSTRUCTION AND MAINTENANCE

COST ESTIMATE OF MAINTENANCE: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: No public roadways are included in the Annexation Area.

8.06 STREET AND ROAD SERVICES

The annexation of this area will not bring any new roadways into the City inventory.

SUMMARY OF STREET AND ROAD SERVICES

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: No public roadways are included in the Annexation Area.

8.07 STREET SIGNS AND TRAFFIC SIGNALS

The annexation of this area will not bring any new roadways into the City inventory.

SUMMARY OF STREET SIGNS AND TRAFFIC SIGNALS

COST ESTIMATE OF PLANNED SERVICES: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: No public roadways are included in the Annexation Area.

8.08 STREET LIGHTS

The Board of Public Works of the City of Bloomington is responsible for the installation of public street lights. Street lights are installed by petition, consistent with the requirements set forth in I.C. Section 36-9-9-1, et seq. The petition shall be evaluated in relation to traffic, crime statistics, illumination levels, and availability of funds in a manner consistent with all areas within the corporate limits.

As no public roadway is being annexed, the City will not maintain street lights in the Annexation Area. The Comparable Areas have no publicly-funded street lights.

SUMMARY OF STREET LIGHTS

COST ESTIMATE FOR PLANNED SERVICE: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: As no public roadway is being annexed, the City will not maintain street lights in the Annexation Area.

8.09 SIDEWALKS

In general, the construction and maintenance of sidewalks is not the responsibility of the City, but that of the property owner. The curbs are generally constructed for a life of 20+ years, and require little if any maintenance. As no public roadway is being annexed, there will be no curbs or sidewalks in the public right-of-way in the Annexation Area.

SUMMARY OF SIDEWALKS

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: As no public roadway is being annexed, the City does not plan to construct any publicly-funded sidewalk in the Annexation Area.

8.10 RESIDENTIAL RENTAL INSPECTION

Owners and agents of rental properties within the City's corporate limits are required to register their properties with the City's Housing and Neighborhood Development Department. These properties are then scheduled for housing code inspections on a three, four or five year cycle.

The Annexation Area will not contain any residential units and no cost will be incurred by the City for residential rental inspection.

SUMMARY OF RESIDENTIAL RENTAL INSPECTION

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: No residential units are within the Annexation Area.

8.11 HOUSING DEVELOPMENT SERVICES

The Housing and Neighborhood Development Department administers programs for the implementation of Community Development Block Grants available to the City through the Federal Department of Housing and Urban Development. The annual grant amount is determined by the Federal Government and may be disbursed at the City's discretion among various eligible activities.

During fiscal year 1996 (May 1996 through May 1997), the City received Community Development Block Grants totaling $1,105,000 which will be allocated to various projects including rehabilitation of housing for low-moderate income families on a city-wide basis, small scale drainage projects and site improvements in targeted low-income areas, economic development activities, various public service programs, and a utility service program for low-moderate income families.

The amount of funds allocated to each Community Development Block Grant program is fixed and is disbursed as eligible applicants and projects utilize the funds. For this reason, annexation will not result in any additional costs to these programs.

SUMMARY OF HOUSING DEVELOPMENT SERVICES

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR PROVISION OF SERVICES: Property Owners will be able to apply for any of the other Community Development Block Grant Programs for which they may be eligible under program rules.

8.12 ORDINANCE AND NUISANCE ENFORCEMENT SERVICES

The Housing and Neighborhood Development Department provides ordinance enforcement to the area on a compliance basis. Also, nuisance enforcement will be provided for things like weeds, trash and other types of nuisances on both a regular patrol and on an as-needed basis. This service is performed by salaried staff and extension of service to the Annexation Area will not result in any additional expenditures.

SUMMARY OF ORDINANCE AND NUISANCE ENFORCEMENT SERVICES

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR PROVISION OF SERVICES: Immediately upon annexation, the Housing and Neighborhood Development Department will extend ordinance and nuisance enforcement in a manner consistent with all areas within the corporate limits.

8.13 NEIGHBORHOOD DEVELOPMENT SERVICES

The Housing and Neighborhood Development Department provides to the city's neighborhoods services which include providing a liaison and resources to Neighborhood Associations, conducting clean-ups, and coordinating plans for improving the neighborhood.

Neighborhood Development services will not be extended to the Annexation Area as it is a commercial area. Comparable Areas I and II also do not receive Neighborhood Development services from the City.

SUMMARY OF NEIGHBORHOOD DEVELOPMENT SERVICES

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Neighborhood Development services will not be extended to the Annexation Area. Neighborhood Development services are provided only to residential areas of the city.

8.14 POLICE PROTECTION

Immediately upon annexation, Police Department services will be extended to the Annexation Area in the same standard and scope as provided to other residential areas in the City, including the Comparable Areas.

The City is divided into six police beats or districts. Each has officers assigned to answer calls for service within the district. Calls from the Annexation Area will be handled by the officers assigned to

the Western Beat. If officers of that district are unavailable in an emergency situation, then those of the Central or Northern Beat will respond.

Due to previous annexations by the City, as well as an increasing desire for a greater Police presence, the City has made a commitment to hire 5 more patrol officers in 1998.

Additional funds for officer overtime and vehicle costs are being budgeted to enable response to the additional calls anticipated from the Annexation Area. Uniformed police officers are assigned to the Patrol Unit which operates 3 shifts per day. Officers work 6 days and then are off-duty 3 days. Additional days off are scheduled for holidays and vacation and are allowed for illness. In 1997, 51 officers were assigned to the Patrol Unit, and the average number on duty per 24 hours was 30. An average 8 hour shift for the Patrol Unit in 1997 is expended as follows:

PATROL UNIT

Roll Call	5%	(26 minutes)
Equipment Maintenance	2%	(11 minutes)
Paperwork	12%	(55 minutes)
Traffic Enforcement	13%	(1 hour 4 minutes)
Accident Investigation	11%	(50 minutes)
Criminal Investigation	12%	(59 minutes)
Pro-active Patrol	45%	(3 hours 35 minutes)

Pro-active patrol serves several purposes. The primary purpose of patrol is to prevent crime. The function of detection and apprehension of offenders is closely related to the crime prevention function of patrol. Also, patrol promotes safe movement of vehicular and pedestrian traffic by enforcing traffic and parking laws. In addition, the general well-being of the community is enhanced by officers on patrol doing the following: reporting traffic control devices out of service, icy road conditions, location of water or power outages, and fires; rendering aid to the injured; and directing citizens in need to the services of other agencies such as the welfare department, ambulance, or other departments within the city.

In order to be effective, pro-active patrol must be random. To patrol on a set schedule would result in officers' movements becoming predictable, reducing their effectiveness. While engaged in pro-active patrol, officers are available for immediate dispatch to a call for service. In this way, officers would be able to respond to the additional calls anticipated by the Annexation Area. However, responding to additional calls will reduce the percentage of time spent in pro-active patrol, unless additional time is provided either through additional staff or through overtime.

It is a City priority not to decrease pro-active patrol time. So that this annexation will not diminish time for pro-active patrol by increasing the work load within the same number of work hours, additional funds for overtime are included in this Plan.

The service demands expected from the Annexation Area have been estimated by a review of calls from the Comparable Areas in the following chart:

COMPARABLE AREAS POLICE CALL RESPONSE CHART

Area	1996 Calls
Comparable I	49
Comparable II	46
Average:	48

Using the average of the number of calls in each the Comparable Areas, the number of calls anticipated for the Annexation Area is 48.

The Police Department estimates that each call uses approximately 48 minutes of an officer's time. Therefore, the total additional time needed to respond to calls from the Annexation Area is 2,304 minutes, or 38.4 hours.

The additional time needed for calls from the Annexation Area can be provided for in any one of 3 ways. The time could be subtracted from pro-active patrol. Since the City has as a priority that pro-active patrol time not be reduced, this option is not applied in this Plan. The second option would be to hire an additional officer.

The third and selected option is to provide for overtime for current officers to respond to the increase in calls. According to the Fraternal Order of Police (FOP) contract in effect with the City, overtime must be paid in 1/4-hour increments when an on-duty officer works longer than his/her shift. Any officer called in to work while off-duty will be paid for a minimum of one and one-half hour of overtime. The 1998 overtime pay rate in the FOP contract is $22 per hour. Additional funds of $845 ($22 X 38.4 hours) for officer overtime are included for the Annexation Area.

The cost of materials that are needed for the annexation is estimated by using the 1997 budgeted amount of $207,699 for operational expenses. This is composed of the following line items: Line 224 - Fuel & Oil: Line 242 - Other Supplies: and Line 362 - Motor.

That amount divided by the total number of service calls in 1997 is:

$207,699 divided by 65,812 calls = $3.16 cost per service call
$3.16 x 48 additional service calls = $152 additional materials cost

SUMMARY OF POLICE PROTECTION

COST ESTIMATE OF SERVICES: $997

METHOD OF FINANCING: General Fund.

PLAN FOR PROVISION OF SERVICES: Routine police service will be provided using personnel assigned to the primary responding district immediately upon annexation. Response to calls, traffic-related activities, investigation, pro-active patrol and all other services will be provided to the same standard and scope provided to the Comparable Areas.

8.15 FIRE PROTECTION

Immediately upon annexation, the City Fire Department will begin first call response to the Annexation Area, providing service to the same standard and scope as provided to all Comparable Areas within the City. Personnel for the responses to the Annexation Area will be provided from two fire stations. Number 2 Station will send 1 pumper with 4 fire fighters and will have a second pumper enroute from the Number 1 Station with 4 additional fire fighters.

Average response time to the area is 2 minutes from both stations which is similar to response times from the nearest fire station to each of the Comparable Areas. The number of calls from the Comparable Areas are noted on the chart below:

COMPARABLE AREA FIRE CALL RESPONSE CHART 1996

Area	Calls
Comparable I	2
Comparable II	0
Average:	1

Based on the average of fire runs to the Comparable Areas, 1 fire run per year is expected for the Annexation Area.

The cost of materials that are needed to provide Fire Protection for the Annexation Area is estimated by using the 1997 budgeted amount of $77,292 for operational expenses. This is composed of the following line items: Line 223 - Garage & Motor Supplies: Line 224 - Fuel & Oil: Line 232 - Motor Vehicle Repair: Line 242 - Other Supplies: Line 362 - Motor: and Line 365 - Other Repairs.

That amount divided by the total number of fire runs made in 1996 is:

$77,292 divided by 1,610 runs = $48 cost per run
$48 x 1 additional run = $48 additional cost for Fire Department services

There is ample time for the Fire Department staff to respond to 1 additional run per year. When added to the 1,610 runs in 1996, this is still less than one run per day for the primary responding station (and less than 1 additional run for the secondary responding station):

365 days x 5 stations = 1,825 station response days
1,610 runs in 1996 + 1 run anticipated from the Annexation Area = 1,611
1,611 runs divided by 1,825 days = 0.88 runs per day per station

Staff is already on payroll with time available to operate the 5 stations for 24 hours a day, 365 days per year. Thus, service will be provided using existing staff and equipment, and with additional funds to make the runs anticipated in serving the Annexation Area to the same standard and scope as the Comparable Areas are served.

SUMMARY OF FIRE PROTECTION

COST ESTIMATE OF SERVICE: $48

METHOD OF FINANCING: General Fund.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICE: Immediately upon annexation, full fire protection service on a first call basis will be provided to the Annexation Area.

8.16 ANIMAL SHELTER/ANIMAL CONTROL

The City of Bloomington provides two types of services related to animals. The Animal Shelter function involves a facility where animals are sheltered, cared for and, if necessary, humanely euthanized. The Animal Control function involves serving the community with regular patrol, investigation of complaints, education, and emergency services.

Animal Control services are provided only within the corporate City limits at the present time. Immediately upon annexation, the following animal control services will be provided to the Annexation Area:

- Three full time animal control officers will be available 8 AM to 8 PM Monday through Friday and from 8 AM to 5 PM on Saturday. These officers provide service contacts including pickup of stray, injured or dead animals; investigation of complaints, assistance with bite cases; and issuance of citations for violations of animal control ordinances.

- Twenty-four hour emergency service will be available at all other times for such emergencies as animal bite incidents, injured animals, and police assistance calls.

- The area will be patrolled on a regular basis at least twice weekly.

The above services are the same as those provided to the City as a whole, including the Comparable Areas. The 1996 experience in the Comparable Areas is listed below:

COMPARABLE AREAS SERVICE CONTACTS AND EMERGENCY CALL-OUTS, 1996

Area	Service Contacts	Emergency Call-outs
Comparable Area I	1	0
Comparable Area II	0	0
Annexation Area Projection:	1	0

As shown above, service requirements for the Annexation Area have been estimated by the average service contacts and emergency call-outs in the Comparable Areas. Although the expected number of emergency call-outs is 0 for the Annexation Area, 1 service contact and 1 emergency call-out is projected for the Annexation Area for cost purposes.

This plan provides funds for these contacts and call-outs in the following manner:

Service Contacts
Operating expenses for the Animal Shelter program total $21,966 in the 1997 budget. These expenses include Line 224: Fuel & Oil: Line 242: Other Supplies: Line 362: Motor: and Line 372: Building Rental. Additional funds for operating expenses needed to make the additional service contacts anticipated by the Annexation Area are calculated as follows:

$21,966 in operating expenses divided by 2,334 City-wide service contacts in 1996 equals a $9.41 operating cost per service contact. This per-call cost multiplied by 1 anticipated service contacts in the Annexation Area, comes to $9.

Emergency Call-outs
Under AFSCME union regulations, a minimum of two hours of overtime is designated for each emergency overtime call-out. The 1998 pay rate for an Animal Control Officer, averages $11.82 per hour, for an overtime rate of $17.74. Two hours of overtime per emergency call-out equals $35.47. This amount multiplied by 1 projected emergency call-out for the Annexation Area equals $35.

SUMMARY OF ANIMAL CONTROL

COST ESTIMATE OF SERVICE: $44

METHOD OF FINANCING: General Fund.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Immediately upon annexation, Animal Shelter services will be extended to the Annexation Area to a standard and scope equivalent to those provided to comparable areas of the City. Additional funds are budgeted to provide the additional operating and overtime costs anticipated.

8.17 REFUSE COLLECTION

Refuse collection will not be extended to the Annexation Area, as it is a commercial area. Comparable Areas I and II also do not receive refuse collection services from the City.

SUMMARY OF REFUSE COLLECTION

ONE-TIME COST ESTIMATE: $0
COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Sanitation service will not be extended to the Annexation Area. Sanitation service is not provided to commercial areas in the City, including the Comparable Areas.

8.18 PARKS AND RECREATION

The City's Parks and Recreation Department offers a wide variety of organized activities including, but not limited to, passive recreation, recreational sports, competitive sports, sports instruction, holiday and seasonal celebrations, special events, seasonal playground programs, community programs, fitness training, and Older American programs. Some activities are free, and some involve a fee.

The Annexation Area is located within 2 miles of several City Parks and Recreation sites which together offer a wide range of opportunities. These distances are similar to those of the Comparable Areas from similar sites. A map noting the Parks and Recreation site locations and the locations of the Annexation Area and Comparable Areas I and II is attached and incorporated herein as Exhibit 17.

Included in this exhibit is a chart showing the facilities and activities offered at each site. Included in this exhibit is a chart showing the facilities and activities offered at each site.

No residences exist within the Annexation Area, nor are any foreseen. No additional expenses for City Parks and Recreation services are included in this plan.

SUMMARY OF PARKS AND RECREATION

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: No residences exist within the Annexation Area, nor are any foreseen. At present, all Parks and Recreation activities are open to residents of unincorporated areas as well as residents of the City. No additional expenses for City Parks and Recreation services are anticipated as a result of this annexation.

8.19 COMMUNITY AND FAMILY RESOURCES

The City Community and Family Resources Department administers a wide variety of programs for residents of the City and surrounding areas. Current programs and scopes of citizen eligibility are as follows:

Program	Scope
1. Childcare Development Fund	Monroe County
2. Child and Adult Care Food Program	No Restrictions
3. Bloomington Volunteer Network	Monroe County and vicinity
4. Child Care Resource and Referral	No Restrictions
5. Council for Community Accessibility	No Restrictions
6. Commission on the Status of Women	City Residents Only
7. Dr. Martin Luther King, Jr., Birthday Commission	City Residents Only
8. Bloomington Teen Council, Co-sponsor	Monroe County
9. Short-term, topic-specific task forces	Monroe County

Nearly all Community and Family Resources Department programs are already available to the Annexation Area on the same basis as they are available to other areas in the City, including the Comparable Areas. Certain programs require specific client qualifications having to do with income, age, family circumstances, etc. Access to these programs for the Annexation Area residents is determined on the same basis as access for residents of other areas, including the Comparable Areas.

The two programs that are available only to city residents will be extended to the Annexation Area immediately upon annexation. Because these programs are supported by salaried staff, no new costs will be associated with extending these programs to the Annexation Area. Since the Annexation Area is otherwise already served to an equivalent standard and scope as the Comparable Areas, no other new service is proposed.

SUMMARY OF COMMUNITY AND FAMILY RESOURCES SERVICES

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Most services are organized and in place for the Annexation Area to the same standard and scope offered to the Comparable Areas. Remaining services will be extended to the Annexation Area upon annexation with no additional cost.

8.20 PLANNING, ZONING, PLAN REVIEW AND PLAN COMPLIANCE

Planning, zoning, plan review, and plan compliance enforcement are performed by the Planning Department, and are currently being provided to all residents of the City of Bloomington and to the Areas Intended for Annexation. The Annexation Area is presently included within the Areas Intended for Annexation. A map showing the area to which these services are being provided is attached and incorporated as Exhibit 18.

The Planning Department reviews and approves site plans of proposed new construction to insure compliance with applicable regulations. Specific proposals such as variance requests, special exceptions, conditional use, rezoning requests, and public right-of-way vacations are reviewed and recommendations are forwarded to the Plan Commission, Board of Zoning Appeals and Common Council for their consideration. Additionally, the Planning Department conducts comprehensive planning and transportation studies.

As a portion of the unincorporated area within the municipal planning jurisdiction, the Annexation Area presently receives these services to the same standard and scope provided to all other areas of the City, including the Comparable Areas.

SUMMARY OF PLANNING , ZONING, PLAN REVIEW
AND PLAN COMPLIANCE ENFORCEMENT SERVICES

COST ESTIMATE OF PLANNED SERVICE: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Since the Annexation Area is presently within the Areas Intended for Annexation for planning and zoning jurisdiction, it currently receives planning, zoning, plan review, and plan compliance enforcement services to the same standard and scope provided to all other areas of the City including the Comparable Areas.

8.21 ADMINISTRATIVE SERVICES

City administration and operations include departments which are not directly involved in the provision of the capital and non-capital services discussed previously. The City of Bloomington departments which provide administration services to the City at large are the Mayor's Office, City Clerk's Office, City Council Office, Controller's Office, Legal Department and Employee Services Department.

The Mayor's Office provides an ombuds-person function for the residents of Bloomington in addition to its primary function as chief executive. The office also dispenses information and provides a referral service to other City departments, government agencies or private organizations.

The City Clerk's and City Council Offices are responsible for organizing City Council meetings and official record-keeping and provides a forum for City legislation.

The Controller's Office oversees the municipal budgetary system. The office also issues bicycle licenses and itinerant merchants' licenses.

The Legal Department initiates punitive action for ordinance violations, responds to requests for legal opinions from other departments, represents the City of Bloomington in legal matters and addresses human rights and affirmative action compliance matters. In addition, the Legal Department investigates complaints filed pursuant to the Human Rights Ordinance, and represents complainants upon a finding of probable cause.

The Employee Services Department is responsible for City job listings and board and commission vacancies.

The Annexation Area will not increase the City's population of 60,633, according to 1990 U.S. Census figures. The Mayor's Office, Council Office, Controller's Office, Legal Department and Employee Services Department are staffed by salaried personnel, so they will not require additional staff resources to serve any increase in demand for service through the annexation of the Annexation Area. These departments will provide relevant services upon request to the same standard and scope as these are provided to comparable areas, including the Comparable Areas, with their existing resources.

SUMMARY OF ADMINISTRATIVE SERVICES

COST ESTIMATE OF PLANNED SERVICE: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Immediately upon annexation, the City's administrative services provided by the Mayor's Office, City Council Office, Controller's Office, Legal Department and Employee Services Department will be provided to the Annexation Area in the same manner and scope that these services are provided to the Comparable Areas. Because the Annexation Area does not represent an increase in the City's population, these services will be extended without hardship to these administrative offices and departments, and without increased cost.

8.22 OTHER CITY FUNCTIONS

This Plan outlines all City services that will be impacted by the inclusion of the Annexation Area within the City's corporate boundaries.

Because the Annexation Area does not represent an increase in population, the effect of inclusion of this Area within the City limits will have minimal impact upon services not previously mentioned, such as Municipal Building maintenance.

Any services not specifically addressed in this report have not been omitted for lack of consideration. Rather, their absence indicates that provision of these services to the Annexation Area will be provided

in the same manner that such services are provided to the Comparable Areas without the expenditure of additional funds.

In conclusion, therefore, it must be noted that any services currently available to the Comparable Areas which were not previously discussed in this Plan will be made available in the same manner to the Annexation Area immediately upon annexation.

OTHER CITY FUNCTIONS SUMMARY

COST ESTIMATE FOR PROVISION OF SERVICES: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Immediately upon annexation, any municipal services not previously discussed in this plan will be made available in the same manner to the Annexation Area as it is currently available to comparable areas of the City, including the Comparable Areas.

9.00 HIRING PLAN

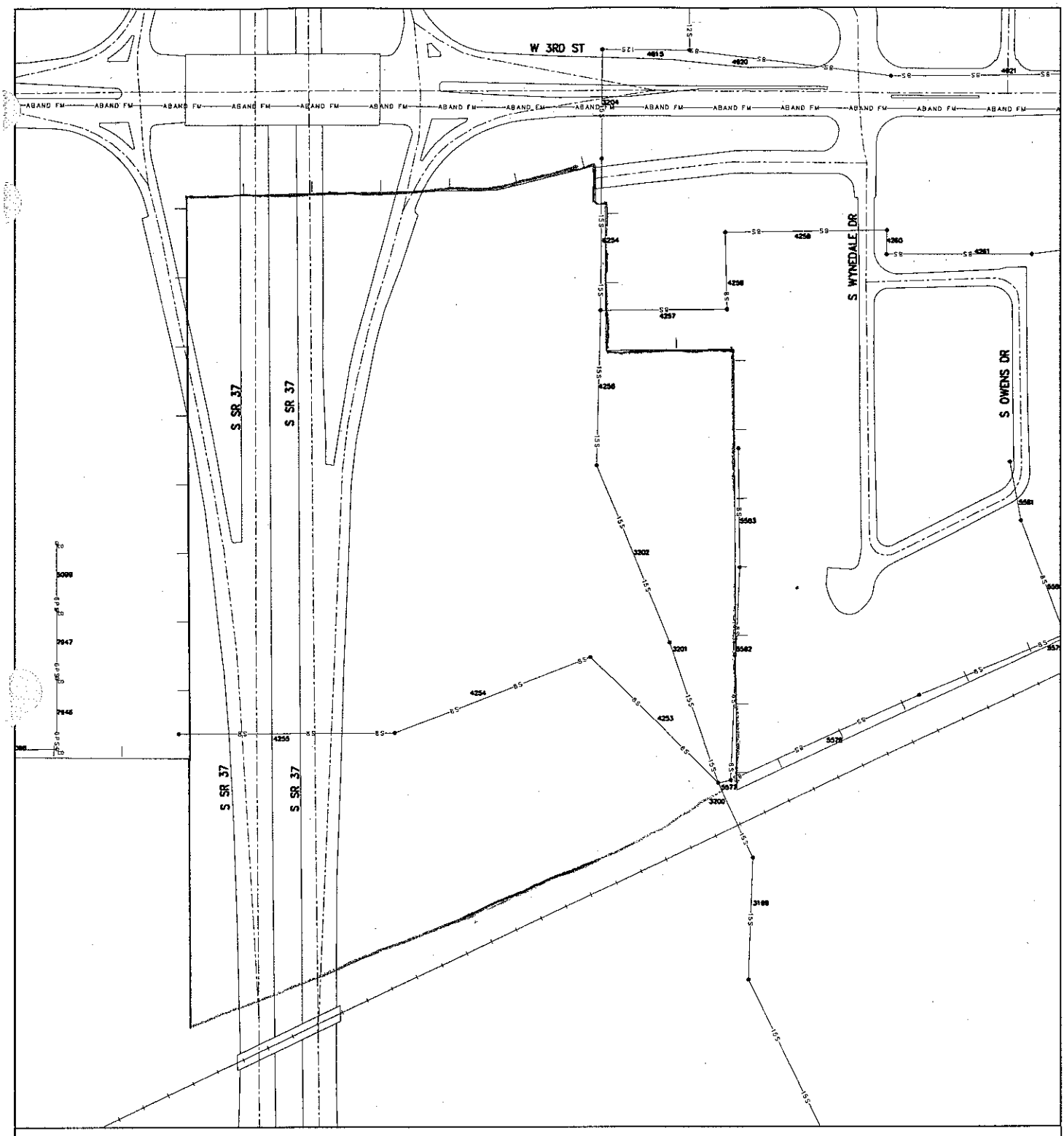
It is not anticipated that this annexation will result in the elimination of jobs for employees of other governmental entities, but, in the event it does, the Director of Employee Services is directed to assist these employees in obtaining new employment. However, the City will not be required to hire any of these employees.

In the event of unforeseen elimination of jobs, the Employee Services Director will take the application of any such employee and maintain a special file of these applications. Each application will be forwarded to major employers in the area, and to any City department having a job opportunity for which the individual is qualified. Each individual will also be referred to the Indiana State Employment Security Division.

10.00 SUMMARY OF COSTS

The following summary of costs includes any one-time capital costs that will be incurred, as well as the annual maintenance costs beginning in the first year of annexation.

Annual Maintenance Costs:		
Sanitary Sewer Service	$	0
Water Distribution		0
Fire Hydrants		0
Storm Water Drainage Facilities		0
Street and Road Construction and Maintenance		0
Street and Road Services		0
Street Signs and Traffic Signals		0
Street Lights		0
Sidewalks		0
Residential Rental Inspection		0
Housing Development Services		0
Ordinance and Nuisance Enforcement Services		0
Neighborhood Development Services		0
Police Protection		997
Fire Protection		48
Animal Shelter/Animal Control		44
Refuse Collection		0
Parks and Recreation		0
Community and Family Resources		0
Planning, Zoning, Plan Review and Plan Compliance		0
Administrative Services		0
Other City Functions		0
Total Annual Maintenance Costs:	$	1,089
Anticipated Capital Costs:		
	$	0
Total Anticipated Capital Costs:	$	0
The One Time Costs are as follows:		
Street Sign Replacement	$	0
Recycle Bins		0
One Time Cost Total	$	0
		========
Grand Total:	$	1,089



997 Annexation Areas

erasotes West

Exhibit 9. Sewer Mains

By: mearsl

24 Oct 97

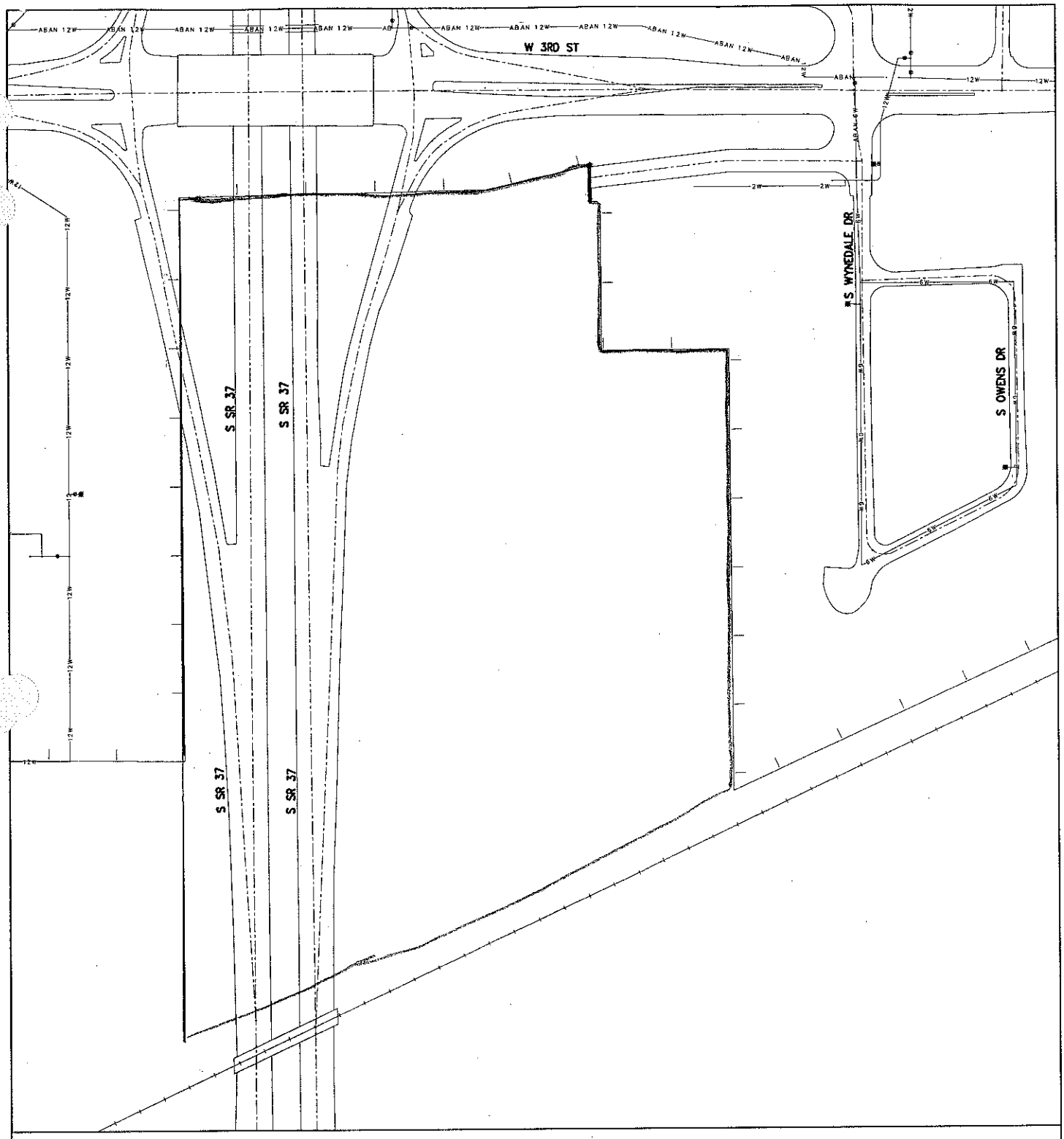
200 0 200 400 600

N

City of Bloomington

Scale: 1" = 200'

For reference only; map information NOT warranted.



997 Annexation Areas

rasotes West

Exhibit 9. Water Lines

By: mearsl

24 Oct 97

200 0 200 400 600

N

City of Bloomington

Scale: 1" = 200'

For reference only; map information NOT warranted.