Passed: 7-1

RESOLUTION 96-30

TO ADOPT A WRITTEN FISCAL PLAN AND TO ESTABLISH A POLICY FOR THE PROVISION OF CITY SERVICES TO AN ANNEXED AREA (Silver Creek)

WHEREAS, the City of Bloomington desires to annex the area known as Silver Creek, which is more specifically described in Ordinance 96-58; and

WHEREAS, responsible planning and state law require adoption of a fiscal plan and a definite policy for the provision of City services to the annexed areas; and

WHEREAS, such a plan has been developed and presented to the Common Council, entitled, "Fiscal Plan, Annexation of Silver Creek";

NOW, THEREFORE, BE IT HEREBY RESOLVED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

1. The Common Council of the City of Bloomington, Monroe County, Indiana, hereby approves and adopts the Fiscal Plan, Annexation of Silver Creek, which Plan is attached hereto and made a part hereof, and hereby approves and adopts the specific policies for implementation of the Plan as set out therein.

2. Any monies necessary for the provision of services as described and itemized in the attached Plan shall be budgeted and appropriated from the applicable fund, pursuant to state law and the City's budget procedure.

3. It is anticipated that this annexation will not result in the elimination of jobs for employees of other governmental entities, but in the event it does, then the Director of Personnel of the City of Bloomington is hereby directed to assist such employees in obtaining new employment, but nothing herein shall require the City to hire any such employees.

PASSED and ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this 18th day of December, 1996.

Patricia Cole
PATRICIA COLE, Vice President
Bloomington Common Council

SIGNED and APPROVED by me upon this 19 day of December, 1996.

JF Fernandez
JOHN FERNANDEZ, Mayor
City of Bloomington

ATTEST:

Patricia Williams
PATRICIA WILLIAMS, Clerk
City of Bloomington

SYNOPSIS

This resolution requests approval of the Fiscal Plan for the annexation of Silver Creek. A Fiscal Plan, which is required by state law, outlines a schedule for the implementation of the various services the City will provide to the annexed area.

FISCAL PLAN

ANNEXATION OF

SILVER CREEK

Resolution 96-30

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City of Bloomington

FISCAL PLAN
ANNEXATION OF
SILVER CREEK

List of Exhibits

Exhibit 1:	Map of the Annexation Area
Exhibit 2:	Contiguity Calculation of Annexation Area
Exhibit 3:	Certified Copies of City Ordinances Documenting City Boundaries
Exhibit 4:	Analysis of Terrain and Soil Types in Annexation Area
Exhibit 5:	Title 20 of the Bloomington Municipal Code
Exhibit 6:	Area Zoning Map of Annexation Area
Exhibit 7:	Census Data
Exhibit 8:	Master Thoroughfare Plan
Exhibit 9:	Map of Sewer Mains and Water Lines in Annexation Area
Exhibit 10:	Map of Sewer Mains and Water Lines in Comparable Areas
Exhibit 11:	USB Rules, Regulations, & Standards of Service
Exhibit 12:	Map of Fire Hydrants, Street Lights, & Street Signs in Annexation Area and Comparable Areas
Exhibit 13:	Standards of Utility Dept., Insurance Services Office, Ten States Standards
Exhibit 14:	Final Statement of Community Development Objectives & Projected Use of Funds
Exhibit 15:	199? Fiscal Plan for Rehabilitation Assistance Funds as Adopted by the Common Council (Resolution 96-30)
Exhibit 16:	Map of Refuse Collection Routes
Exhibit 17:	Map Showing Parks & Recreation Site Locations Along With a Chart Listing Facilities and Activities Available at Each Park
Exhibit 18:	Map of the Two Mile Fringe Around the City

2.00 TOPOGRAPHY

The Annexation Area has slopes in the predominant range of 6% to 12%. A more thorough analysis of the terrain and an analysis of soil types is attached and incorporated herein as Exhibit 4.

3.00 PATTERNS OF LAND USE

The Annexation Area is used primarily for residential purposes. There are currently 5 property owners of 9 parcels in the Annexation Area. There are 9 lots proposed for this subdivision. The figures for this fiscal will be calculated assuming one residence per lot.

4.00 POPULATION DENSITY

According to 1991 data from the Indiana University Center for Population Research and the U.S. Census Bureau, Monroe County has an average of 2.39 persons per household. There are 9 households in the Annexation Area, which gives an estimated population of 22. With the area's 7 acres this will give a population density of 3.1 persons per acre.

5.00 COMPARABLE NEIGHBORHOODS

Two areas (hereinafter, "Comparable Areas") within the City's corporate boundaries were selected in order to compare the proposed provision of capital and noncapital services to the Annexation Area with those services already provided within the City limits. The locations of the Comparable Areas as well as of the Annexation Area are shown on the map that was previously incorporated herein as Exhibit 1.

The purpose of this comparison is to ensure that noncapital services, such as police and fire protection and street and road maintenance, will be provided within one year after the date of annexation to the Annexation Area in a manner equivalent in standard and scope to those noncapital services provided in the Comparable Areas. In addition, the purpose of the comparison is to ensure that capital services, such as street construction, sewer facilities, water facilities, and storm water drainage facilities are provided to the Annexation Area within 3 years after the effective date of annexation in the same manner as those services are provided to the Comparable Areas.

A thorough analysis of terrain and soil types of the Annexation Area and the Comparable Areas was previously incorporated herein as Exhibit 4. A more in-depth discussion of the Annexation Area and the Comparable Areas follows:

Annexation Area: Silver Creek

a. Location: The Annexation Area is bordered by S. Olcott Blvd. to the west, E. Winston St. to the north, St. Remy to the south, and E. Smith Rd. to the east.

b. Topography: The Annexation Area has slopes of 6% to 12%.

easily accessible to the Annexation Area. The Annexation Area already has access to the City's functions of planning and engineering services, building inspection and social service programs. The City currently provides water and sewer service to Annexation Area. For the reasons stated above and the reasons elaborated below, annexation of this area is a logical extension of the City's corporate boundaries.

7.00 COST OF SERVICES METHODOLOGY

The capital services within the Annexation Area were evaluated to determine what, if any, new facilities are needed to provide services to the area in the same manner as those services are provided to comparable areas within the City's corporate boundaries. Each capital service was assessed and, where required, specific improvements have been programmed. The findings and proposed improvements for each capital service are detailed in the following report. Non-capital services, which are delivered to the area without installation of capital facilities in the area, were assessed in consultation with the administrator in charge of the service. Some services are already available to the Annexation Area, while other services will have to be initiated. Such findings are detailed below. The requirements and cost of these new services were determined by the Controller's Office in consultation with the administrator in charge of each service based upon factors explained below. In each case, it is shown in this report that service is being or will be provided to the area to be annexed in a manner equivalent in standard and scope to the services being provided to Comparable Areas.

8.00 PROVISION OF SERVICES

8.01 SANITARY SEWER SERVICE

Within the Annexation Area, City sewer service is available as described below. The map indicating the locations of the sewer mains currently in place is attached and incorporated herein as Exhibit 9. Maps showing the sewer main lines in the Comparable Areas are attached and incorporated herein as Exhibit 10. Sewer service in the Annexation Area and Comparable Areas is described as follows:

Annexation Area: All dwellings in this Areas have sanitary sewer service. A publicly-owned, minimum 8" main serves all residences.

Comparable Area I: All dwellings in this Areas have sanitary sewer service. A publicly-owned, minimum 8" main serves all residences.

Comparable Area II: All dwellings in this Areas have sanitary sewer service. A publicly-owned, minimum 8" main serves all residences.

SUMMARY OF SANITARY SEWER SERVICES

COST ESTIMATE FOR PROVISION OF SERVICE: $0

METHOD OF FINANCING: Not Applicable

and the Utilities Regulatory Commission. No General Fund expenses for fire hydrants will occur as a result of this annexation.

SUMMARY OF FIRE HYDRANTS

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Fire hydrants meeting the proper standards are currently in place in the Annexation Area, at a level of service equal to the Comparable Areas. The hydrant rental charge will be assumed by water users upon the effective date of annexation for those hydrants owned and maintained by the Utility Department.

8.04 STORM WATER DRAINAGE FACILITIES

The storm drainage facilities within the Comparable Areas consist of curbed roadways that empty into an enclosed system of pipes. Likewise, the Annexation Area contains an enclosed storm drainage system consisting of curbed roadways. The records maintained by the City Engineering Department indicate that in the past year no complaints were received from the Comparable Areas. Although there were no complaints from the Comparable Areas last year, one complaint from the Annexation Area is projected.

After a complaint has been reviewed and a correction designed by the Engineering Department, the Street Department performs the required corrections. Response to storm drainage complaints requires an average of two trips to the site by the Engineering Department, and one trip by two Street Department vehicles. The average distance traveled to a clean-out site is no more than 3 miles from City Hall or the City Service Center. Street Department cleaning equipment is operated approximately 2 to 4 hours per job, with gasoline usage of about 5 gallons per hour per vehicle. The cost per complaint is therefore estimated as follows:

Vehicle Cost: 4 round trips of 6 miles, at 30 cents per mile cost - $7.20
Fuel Cost: 40 gallons of fuel for cleaning, at $1.10 per gallon - $44.00
Cost per Clean out: $51.20

Personnel Cost: 2 MEO I drivers, at 4 hours, at $10.75 hourly: $86.00
1 Laborer I, at 4 hours, at $10.35 hourly: $41.40
Total Personnel cost per Clean out: $127.40

Total Cost per Clean out= $178.60

SUMMARY OF STORM WATER DRAINAGE FACILITIES

COST ESTIMATE FOR PROVISION OF SERVICES: $179

METHOD OF FINANCING: General Fund

The Annexation Area has been evaluated by the City Street Commissioner to estimate the services needed for routine street sweeping, routine leaf collection, and snow & ice removal as needed. Snow and ice removal includes plowing and distribution of sand or salt. These estimates were made in terms of the materials, repairs and overtime that are needed in order to provide these services at the same standard and scope as provided in the Comparable Areas. The time and cost estimates made by the City Street Commissioner are based on operating expense estimates for 1996 and the 1996 pay rates of the AFSCME work and wage agreement in effect within the City of Bloomington.

1. Sweeping:

Time	Personnel	Fuel
8 Hrs.	2 sweepers	45 gal. @1.10 (average) = $49.50
	1 truck driver	
	24 hrs. @ 11.70 (average) = $280.80	

Total: 280.80 + 49.50 + $158.00 + $640.00 = $1,127.50
(truck) (Sweepers 2X8 hrs. X $40 per hour)

Four times per year for .2 miles = 4 X (.2 X 1,127.50) = $902.00.

2. Leafing

Time	Personnel	Fuel
8 hrs.		20 gal. @ 1.10 (average) = $22.00
	6 man crew	
	48 hrs. @ 10.00 (average) = $480.00	

Total: 480.00 + 22.00 + 158.00 + 304.00 = $ 964.00
(truck) (leafers)

Once per year for .2 miles = 964.00 X .2 = $192.80

3. Snow & Ice Removal:

Time	Personnel	Fuel
4 hrs.		12 gal. @ 1.10 (average) = 13.20
	1 truck driver	
	4 hrs. @ 10.00 (average) = $40.00	

Total: 40.00 + 13.20 + 80.00 + 79.00 = $212.20
(salt/sand) (truck)

the Annexation Area will become part of the City's sign maintenance program. Funding will be provided for by the appropriate Street Department Funds.

8.08 STREET LIGHTS

The Board of Public Works of the City of Bloomington is responsible for the installation of public street lights. Street lights are installed by petition, consistent with the requirements set forth in I.C. Section 36-9-9-1, et seq. The petition shall be evaluated in relation to traffic, crime statistics, illumination levels, and availability of funds in a manner consistent with all areas within the corporate limits.

The Annexation Area currently has 0 street lights.

SUMMARY OF STREET LIGHTS

COST ESTIMATE FOR PLANNED SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Street lights will be installed by petition.

8.09 SIDEWALKS

In general, the construction and maintenance of sidewalks is not the responsibility of the City, but that of the owner. The curbs are generally constructed for a life of 20+ years, and require little if any maintenance. Sidewalks and curbs are available in the Annexation Area and the Comparable Areas.

SUMMARY OF SIDEWALKS

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Since sidewalks are provided for the Annexation Area on a level at least equal to the Comparable Areas, no publicly funded sidewalk construction is planned in the Annexation Area.

8.10 ENGINEERING/HOUSING CODE INSPECTION

Owners and agents of rental properties within the City's corporate limits are required to register their properties with the City's Code Enforcement Office. These properties are then scheduled for housing code inspections every three or four years.

The Annexation Area currently contains 0 rental units that will be added to the City's total registered rental units of approximately 13,500.

8.12 POLICE PROTECTION

Immediately upon annexation, Police Department services will be extended to the Annexation Area in the same standard and scope as provided to other residential areas in the City, including the Comparable Areas.

The City is divided into four police quadrants or districts. Each has officers assigned to answer calls for service within the district. Calls from the Annexation Area will be handled by the officers assigned to the Southeast District. If officers of that district are unavailable, then those of the Southwest District or the Northeast District will respond.

Due to previous annexations by the City, as well as an increasing desire for a greater Police presence, the City has made a committment to hire 5 more patrol officers in 1997.

Additional funds for officer overtime and vehicle costs are being budgeted to enable response to the additional calls anticipated from the Annexation Area. The uniformed police officer is assigned to the Patrol Unit which operates 3 shifts per day. Officers work 6 days and then are off duty 3 days. Additional days off are scheduled for holidays, and vacation; days off also occur because of illness. In 1995, 42 officers were assigned to the Patrol Unit, and the average number on duty per 24 hours was 21. The average 8 hour day of the officers assigned to the Patrol unit in 1995 was expended as follows:

PATROL UNIT

Roll Call	5%	(26 minutes)
Equipment Maintenance	2%	(11 minutes)
Paperwork	12%	(55 minutes)
Traffic Enforcement	13%	(1 hour 4 minutes)
Accident Investigation	11%	(50 minutes)
Criminal Investigation	12%	(59 minutes)
Pro-active Patrol	45%	(3 hours 35 minutes)

Pro-active patrol serves several purposes. The primary purpose of patrol is to prevent crime. The function of detection and apprehension of offenders is closely related to the crime prevention function of patrol. Also, patrol promotes safe movement of vehicular and pedestrian traffic by enforcing traffic and parking laws. In addition, the general well-being of the community is enhanced by officers on patrol reporting traffic hazards such as: traffic control devices out of service or icy road conditions, the location of water or power outages, reporting of fires, rendering of aid to the injured, and directing the services of other agencies to citizens in need of them, such as the welfare department, ambulance, or other departments within the city.

In order to be effective, pro-active patrol must be random. To patrol on a set schedule would result in an officer's movements becoming predictable, destroying his effectiveness. While engaged in pro-active patrol, officers are available for immediate dispatch to a call for service. Thus, they would then be able to respond to the additional calls anticipated by the Annexation

SUMMARY OF POLICE PROTECTION

COST ESTIMATE OF SERVICES:

Cost of Overtime:	$63
Cost of Materials	24
Total:	$87

METHOD OF FINANCING: General Fund

PLAN FOR PROVISION OF SERVICES: Routine police service will be provided using personnel assigned to the primary responding district immediately upon the effective date of annexation. Response to calls, traffic-related activities, investigation, pro-active patrol and all other services will be provided to the same standard and scope provided to the Comparable Areas.

8.13 FIRE PROTECTION

Immediately upon the annexation's effective date, the City Fire Department will begin first call response to the Annexation Area, providing service to the same standard and scope as provided to all Comparable Areas within the City. Manpower for the responses to the Annexation Area will be provided from two fire stations. Number 4 Station will send 1 pumper with 4 fire fighters and will have a second pumper enroute from our Number 5 Station with 4 additional fire fighters.

Response time to the area is 2 minutes from both stations. Response times from the nearest fire station to each Comparable Area, number of yearly calls and ratio of calls per person from the Comparable Areas are noted on the chart below:

COMPARABLE AREA FIRE CALL RESPONSE CHART 1994

Comparable Area	Response Minutes	Calls	Population	Ratio
Comparable Area I	2	0	22	.00
Comparable Area II	2	0	24	.00
			Average:	.00

The average ratio of fire runs to population in the Comparable Areas is .00 Multiplied by the Annexation Area's estimated population of 22, the projected fire runs per year to the Annexation Area is 0. Although the projected fire runs per year to the Annexation Area is 0, 1 run will be projected for cost purposes. The 1995 budget for operating expenses is composed of the following line items: Line 223 - Garage & Motor Supplies; Line 224 - Fuel & Oil; Line 232 - Motor Vehicle Repair; Line 242 - Other Supplies; Line 362 - Motor; and Line 365 - Other Repairs. The total operating expenses are $54,107. That amount divided by the total number of fire runs made in 1995 is:

The above services are the same as those provided to the City as a whole, including the Comparable Areas. The 1995 experience in the Comparable Areas is listed below:

COMPARABLE AREAS SERVICE CONTACTS AND EMERGENCY CALL-OUTS, 1995

Area	Population	Service Contacts	Ratio	Emergency Call-outs	Ratio
Comparable Area I	22	0	.00	0	0.00
Comparable Area II	24	1	.04	0	0.00

Service requirements for the Annexation Area have been estimated by average of the ratio of service contacts per person and emergency call-outs per person in the Comparable Areas. The average ratio for service contacts is .02, and for emergency call-outs is 0.0. Multiplied by the Annexation Area's estimated population of 22, this comes to 1 service contacts and 0 emergency call-outs. Although the ratio of emergency call-outs to population in the Comparable Areas is zero, one emergency call-out is projected for the Annexation Area in an average year.

This plan provides funds for these contacts and call-outs in the following manner:

Service Contacts
Operating expenses for the Animal Shelter program total $21,966 in the 1997 budget. These expenses include Line 224: Fuel & Oil; Line 242: Other Supplies; Line 362: Motor; and Line 372: Building Rental. Additional funds for operating expenses needed to make the additional service contacts anticipated by the Annexation Area are calculated as follows:

> $21,966 in operating expenses divided by 2,381 City-wide service contacts in 1995 equals a $9.23 operating cost per service contact. Multiplied by 1 predicted service contacts in the Annexation Area, this comes to $9.23.

Emergency Call-outs
Under AFSCME union regulations, at least two hours overtime are designated for each emergency overtime call-out. The 1997 pay rate for Grade G, Animal Control Officer, is $10.65 per hour; $10.65 at the overtime rate of $15.98 per hour for two hours equals $30.76. This amount multiplied by 1 projected emergency call-out for the Annexation Area equals $30.76.

SUMMARY OF ANIMAL CONTROL

COST ESTIMATED OF SERVICE: $40

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Immediately upon the effective date of annexation, Animal Shelter services will be extended to the Annexation Area to a standard

programs, fitness training, and Older American programs. Some activities are free; some involve a small fee.

The Annexation Area is located within 2 miles of several City Parks and Recreation sites which together offer a wide range of opportunities. These distances are similar to those of the Comparable Areas from similar sites. A map noting the Parks and Recreation site locations and the locations of the Annexation Area and Comparable Areas I and II is attached and incorporated herein as Exhibit 17. Included in this exhibit is a chart showing the facilities and activities offered at each site. A summary of City parks in relation to the Annexation Area and the Comparable Areas is given below:

Annexation Area: Located within a one mile radius is the following park: Schmalz Farm Park, and Southeast Park.

Located within a two mile radius are the following parks: Park Ridge East Park, Park Ridge West Park, Winslow Woods Park, Winslow Sports Complex, Sherwood Oaks Park, and the new Park on Rhorer Road.

Comparable Area I: Located within a one mile radius are: Schmalz Farm Park.

Located within a two mile radius are: Park Ridge East Park, Park Ridge West Park, Winslow Woods Park, Winslow Sports Complex, Southeast Park, Sherwood Oaks Park, and the new Park on Rhorer Road.

Comparable Area II: Located within a one mile radius are: Park Ridge East Park and Park Ridge West Park.

Located within a two mile radius are: Southeast Park.

At present, all activities are open to residents of unincorporated areas. However, a secondary priority registration status and a higher out-of-City fee is applied to most of the recreation and facility programs. There is no City residency requirement or higher fee for utilization of park areas with the exception of fee support facilities, such as Winslow ballfields and Bryan Park pool.

SUMMARY OF PARKS AND RECREATION

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: All services are organized and in place for the Annexation Area residents, to the same standard and scope offered to residents of the Comparable Areas.

are currently being provided to all residents of the City of Bloomington and the City's 2-mile fringe planning and zoning jurisdiction. The Annexation Area is presently included within the 2-mile fringe area. A map showing the area to which these services are being provided is attached and incorporated as Exhibit 18.

The Planning Department reviews and approves site plans of proposed new construction to insure compliance with applicable regulations. Specific proposals such as variance requests, special exceptions, conditional use, rezoning requests, and public right-of-way vacations are reviewed and recommendations are forwarded to the Plan Commission, Board of Zoning Appeals and Common Council for their consideration. Additionally, the Planning Department conducts comprehensive planning and transportation studies.

The Engineering Department issues permits for building construction, plumbing and electrical installation, sign erection, and occupancy. Prior to issuing an occupancy permit, the Engineering Department conducts on-site inspections to insure conformance with previously approved plans. The Engineering Department oversees zoning and building code violation abatement. This involves an on-site inspection of the violation, consultation with citizens and possible referral to the Legal Department.

Code Enforcement will provide ordinance enforcement to the area on a compliance basis. Also, nuisance enforcement will be provided for things like weeds, trash and other type of nuisances. A service and cost summary for Code Enforcement inspections of the rental units in the Annexation Area is incorporated in Section 8.10 of this Plan.

Planning and Engineering services are already provided to the entire City and its 2-mile fringe as shown on the map previously incorporated as Exhibit 18. As a portion of the unincorporated area within the municipal planning jurisdiction, the Annexation Area presently receives these services to the same standard and scope provided to all other areas of the City, including the Comparable Areas.

SUMMARY OF PLANNING AND ZONING SERVICES, BUILDING PERMITS, INSPECTION AND BUILDING CODE ENFORCEMENT

COST ESTIMATE OF PLANNED SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Since the Annexation Area is presently within the 2-mile fringe for planning and zoning jurisdiction, it currently receives planning and zoning services, building permits, inspections, and building code enforcement services to the same standard and scope provided to all other areas of the City including the Comparable Areas.

8.19 ADMINISTRATIVE SERVICES

City administration and operations include departments which are not directly involved in the provision of the capital and noncapital services discussed previously. The City of Bloomington

8.20 OTHER CITY FUNCTIONS

This Plan outlines all City services that will be impacted by the inclusion of the Annexation Area within the City's corporate boundaries.

Because the Annexation Area represents only a .0003% increase in population, the effect of inclusion of these people within the City limits will have minimal impact upon services not previously mentioned, such as Municipal Building maintenance or tree limb reclamation.

Any services not specifically addressed in this report have not been omitted for lack of consideration. Rather, their absence indicates that provision of these services to the Annexation Area and/or its residents will be provided in the same manner that such services are provided to the Comparable Areas without the expenditure of additional funds.

In conclusion, therefore, it must be noted that any services currently available to the Comparable Areas and/or their residents which were not previously discussed in this Plan will be made available in the same manner to the Annexation Area and/or its residents immediately upon annexation.

OTHER CITY FUNCTIONS SUMMARY

COST ESTIMATE FOR PROVISION OF SERVICES: $0

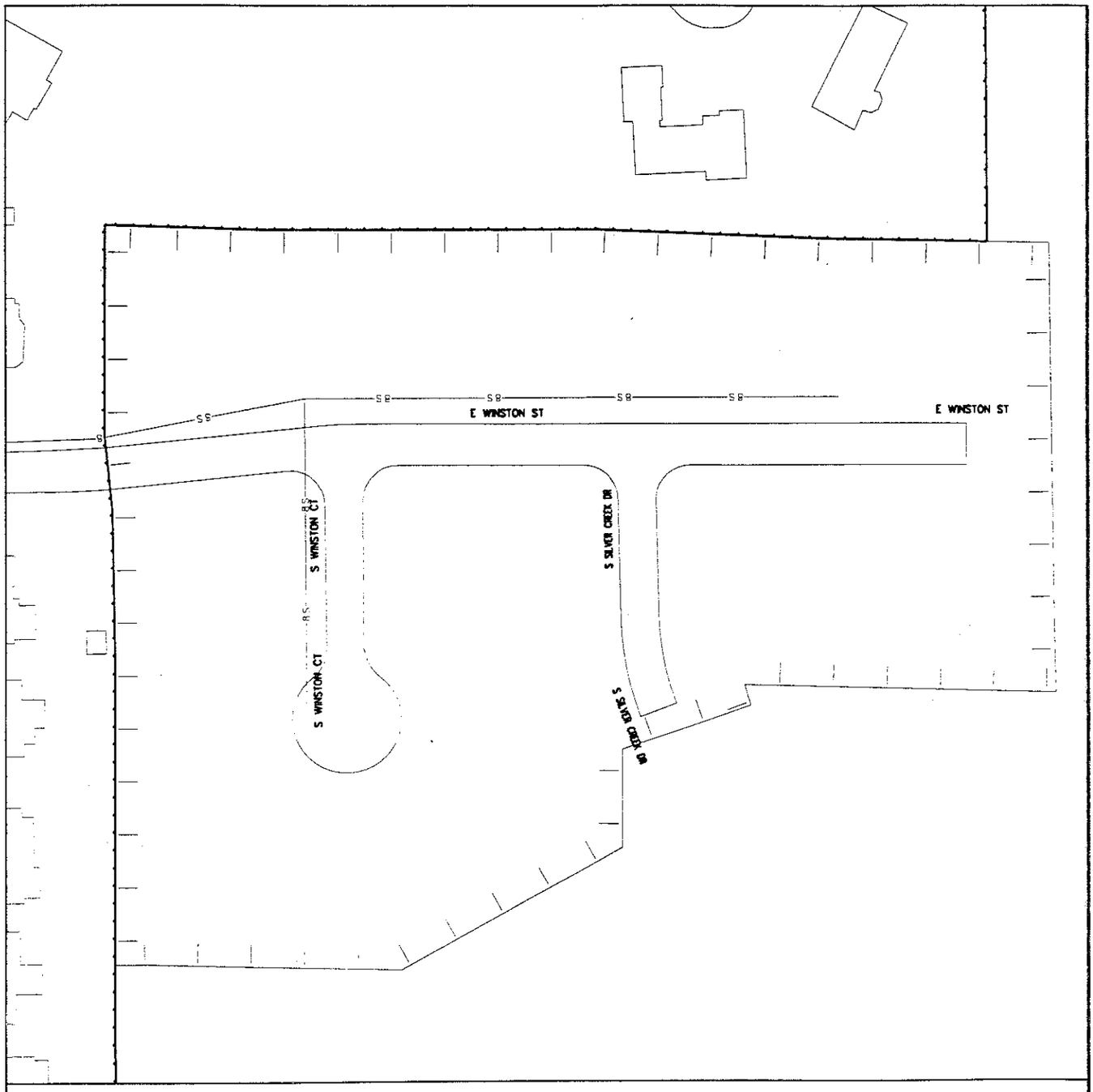
METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Immediately upon annexation, any municipal services not previously discussed in this plan will be made available in the same manner to the Annexation Area and/or its residents as it is currently available to comparable areas of the City, including the Comparable Areas.

9.00 HIRING PLAN

It is anticipated that this annexation will not result in the elimination of jobs for employees of other governmental entities, but, in the event it does, the Director of Personnel is directed to assist these employees in obtaining new employment. However, the City will not be required to hire any of these employees.

In the event of unforeseen elimination of jobs, the Personnel Director will take the application of any such employee and maintain a special file of these applications. Each application will be forwarded to major employers in the area, and to any City department having a job opportunity for which the individual is qualified. Each individual will also be referred to the Indiana State Employment Security Division.



1996 Annexation Areas

Silver Creek

Exhibit 9: Sewer Mains

November 22, 1996

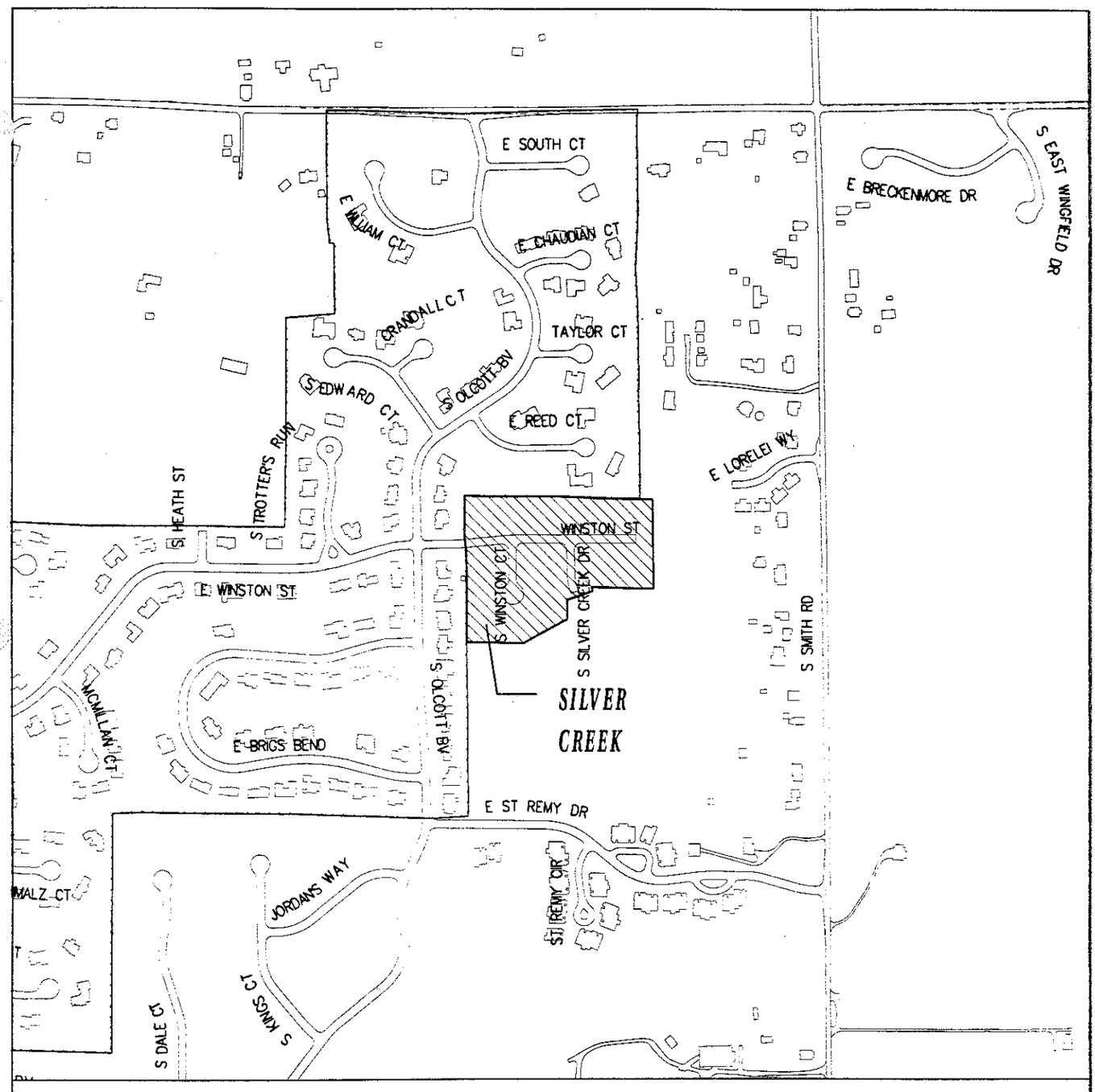
Scale: 1" = 100'

100 0 100 200 300

N

City of Bloomington
Controller's Office

Geographic Information System



1996 Annexation Areas
Silver Creek

November 22, 1996

Scale: 1" = 500'

500 0 500 1000 1500

N

City of Bloomington
Controller's Office

Geographic Information System

The amount of funds allocated to each Community Development Block Grant program is fixed and is disbursed as eligible applicants utilize the funds. For this reason, annexation will not result in any additional costs to these programs.

SUMMARY OF REDEVELOPMENT DEPARTMENT SERVICES

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable.

PLAN FOR PROVISION OF SERVICES: Immediately upon annexation, Annexation Area residents will be able to apply for any of the Community Development Block Grant Program services for which they may be eligible under program rules.

8.12 POLICE PROTECTION

Immediately upon annexation, Police Department services will be extended to the Annexation Area in the same standard and scope as provided to other residential areas in the City, including the Comparable Areas.

The City is divided into four police quadrants or districts. Each has officers assigned to answer calls for service within the district. Calls from the Annexation Area will be handled by the officers assigned to the Southeast District. If officers of that district are unavailable, then those of the Southwest District or the Northeast District will respond.

Additional funds for officer overtime and vehicle costs are being budgeted to enable response to the additional calls anticipated from the Annexation Area. The uniformed police officer is assigned to the Patrol Unit which operates 3 shifts per day. Officers work 6 days and then are off duty 3 days. Additional days off are scheduled for holidays, and vacation; days off also occur because of illness. In 1996, 42 officers were assigned to the Patrol Unit, and the average number on duty per 24 hours was 21. The average 8 hour day of the officers assigned to the Patrol unit in 1996 was expended as follows:

PATROL UNIT

Roll Call	5%	(26 minutes)
Equipment Maintenance	2%	(11 minutes)
Paperwork	12%	(55 minutes)
Traffic Enforcement	13%	(1 hour 4 minutes)
Accident Investigation	11%	(50 minutes)
Criminal Investigation	12%	(59 minutes)
Pro-active Patrol	45%	(3 hours 35 minutes)

Pro-active patrol serves several purposes. The primary purpose of patrol is to prevent crime. The function of detection and apprehension of offenders is closely related to the crime prevention function of patrol. Also, patrol promotes safe movement of vehicular and pedestrian traffic by

224 - Fuel & Oil; Line 242 - Other Supplies; and Line 362 - Motor. The operational expenses calculation is made as follows:

$203,052 materials cost divided by 43,259 total 1995 service calls equals $4.69 average materials cost per call; $4.69 multiplied by 140 calls anticipated from the Annexation Area equals $656.60.

SUMMARY OF POLICE PROTECTION

COST ESTIMATE OF SERVICES:

Cost of Overtime:	$1,722
Cost of Materials:	657
Total:	$2,379

METHOD OF FINANCING: General Fund

PLAN FOR PROVISION OF SERVICES: Routine police service will be provided using personnel assigned to the primary responding district immediately upon the effective date of annexation. Response to calls, traffic-related activities, investigation, pro-active patrol and all other services will be provided to the same standard and scope provided to the Comparable Areas.

8.13 FIRE PROTECTION

Immediately upon the annexation's effective date, the City Fire Department will begin first call response to the Annexation Area, providing service to the same standard and scope as provided to all Comparable Areas within the City. Manpower for the responses to the Annexation Area will be provided from two fire stations. Number 4 Station will send 1 pumper with 4 fire fighters and will have a second pumper enroute from our Number 5 Station with 4 additional fire fighters.

Response time to the area is 2 minutes from both stations, which is similar to response times from the nearest fire station to each Comparable Area. The number of calls from the Comparable Areas are noted on the chart below:

COMPARABLE AREA FIRE CALL RESPONSE CHART 1994

Comparable Area	Response Minutes	Calls	Population	Ratio
Comparable Area I	2	2	643	.003
Comparable Area II	1	1	672	.001
			Average:	.002

Based on the average of fire runs to the Comparable Areas, one fire run per year is projected for the Annexation Area. The 1995 budget for operating expenses is composed of the following line items: Line 223 - Garage & Motor Supplies; Line 224 - Fuel & Oil; Line 232 - Motor Vehicle

- Twenty-four hour emergency service will be available at all other times for such emergencies as animal bite incidents, injured animals, and police assistance calls.

- The area will be patrolled on a regular basis at least twice weekly.

The above services are the same as those provided to the City as a whole, including the Comparable Areas. The 1995 experience in the Comparable Areas is listed below:

COMPARABLE AREAS SERVICE CONTACTS AND EMERGENCY CALL-OUTS, 1994

Area	Population	Service Contacts	Ratio	Emergency Call-outs	Ratio
Comparable Area I	643	7	.01	1	.001
Comparable Area II	672	2	.00	0	.000

Service requirements for the Annexation Area have been estimated by average of the ratio of service contacts per person and emergency call-outs per person in the Comparable Areas. The average ratio for service contacts is .007, and for emergency call-outs is 0.001. Multiplied by the Annexation Area's estimated population of 607, this comes to 4 service contacts and 1 emergency call-outs.

This plan provides funds for these contacts and call-outs in the following manner:

Service Contacts
Operating expenses for the Animal Shelter program total $21,966 in the 1997 budget. These expenses include Line 224: Fuel & Oil; Line 242: Other Supplies; Line 362: Motor; and Line 372: Building Rental. Additional funds for operating expenses needed to make the additional service contacts anticipated by the Annexation Area are calculated as follows:

> $21,966 in operating expenses divided by 2,381 City-wide service contacts in 1995 equals a $9.23 operating cost per service contact. Multiplied by 4 predicted service contacts in the Annexation Area, this comes to $36.92.

Emergency Call-outs

Under AFSCME union regulations, at least two hours overtime are designated for each emergency overtime call-out. The 1997 pay rate for Grade G, Animal Control Officer, is $10.65 per hour; $10.65 at the overtime rate of $15.98 per hour for two hours equals $30.76. This amount multiplied by 1 projected emergency call-out for the Annexation Area equals $30.76.

SUMMARY OF ANIMAL CONTROL

COST ESTIMATED OF SERVICE: $68

METHOD OF FINANCING: General Fund

Comparable Area I: Located within a one mile radius are: Park Ridge East Park and Park Ridge West Park.

Located within a two mile radius are: Griffey Lake Nature Preserve, and Southeast Park.

Comparable Area II: Located within a one mile radius is: Winslow Woods Park, Winslow Sports Complex, Frank Southern Center, Sherwood Oaks Park, and the New Park off of Rhorer Road.

Located within a two mile radius are: Schmalz Park, Southeast Park, Thomson Park, Bryan Park/Bryan Park Pool, the Older Americans Center, Seminary Park, Third Street Park, and the Building and Trades Park.

At present, all activities are open to residents of unincorporated areas. However, a secondary priority registration status and a higher out-of-City fee is applied to most of the recreation and facility programs. There is no City residency requirement or higher fee for utilization of park areas with the exception of fee support facilities, such as Winslow ballfields and Bryan Park pool.

SUMMARY OF PARKS AND RECREATION

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: All services are organized and in place for the Annexation Area residents, to the same standard and scope offered to residents of the Comparable Areas.

8.17 HUMAN RESOURCES

The City Human Resources Department administers a wide variety of programs for residents of the City and surrounding areas. Current programs and scopes of citizen eligibility are as follows:

Program	Scope
1. Senior Citizens' Nutrition Project	Owen and Monroe Counties
2. Title XX Childcare Assistance Pgm.	No restrictions
3. Childcare Food Program	No restrictions
4. Volunteer Action Center	Monroe County and vicinity
5. Community Farmers' Market	Statewide
6. Day Care Resources	No restrictions
7. Teen Hotline	No restrictions
8. Youth Substance Abuse Prevention	No restrictions
9. Regional Office, Governor's Commission	Nine counties

involves an on-site inspection of the violation, consultation with citizens and possible referral to the Legal Department.

Code Enforcement will provide ordinance enforcement to the area on a compliance basis. Also, nuisance enforcement will be provided for things like weeds, trash and other type of nuisances. A service and cost summary for Code Enforcement inspections of the rental units in the Annexation Area is incorporated in Section 8.10 of this Plan.

Planning and Engineering services are already provided to the entire City and its 2-mile fringe as shown on the map previously incorporated as Exhibit 18. As a portion of the unincorporated area within the municipal planning jurisdiction, the Annexation Area presently receives these services to the same standard and scope provided to all other areas of the City, including the Comparable Areas.

SUMMARY OF PLANNING AND ZONING SERVICES, BUILDING PERMITS, INSPECTION AND BUILDING CODE ENFORCEMENT

COST ESTIMATE OF PLANNED SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Since the Annexation Area is presently within the 2-mile fringe for planning and zoning jurisdiction, it currently receives planning and zoning services, building permits, inspections, and building code enforcement services to the same standard and scope provided to all other areas of the City including the Comparable Areas.

8.19 ADMINISTRATIVE SERVICES

City administration and operations include departments which are not directly involved in the provision of the capital and noncapital services discussed previously. The City of Bloomington departments which provide administration services to the City at large are the Mayor's Office, City Council Office, Controller's Office, Legal Department and Personnel Department.

The Mayor's Office provides an ombudsman function for the residents of Bloomington in addition to its main function as chief executive. The office also dispenses information and provides a referral service to other City departments, government agencies or private organizations.

The City Council Office is responsible for organizing City Council meetings and official record-keeping and provides a forum for City legislation.

The Controller's Office oversees the municipal budgetary system. The office also issues bicycle licenses, City parking permits and itinerant merchants' licenses.

The Legal Department initiates punitive action for ordinance violations, responds to requests for legal opinions from other departments, represents the City of Bloomington in legal matters and addresses human rights and affirmative action compliance matters. In addition, the Legal

OTHER CITY FUNCTIONS SUMMARY

COST ESTIMATE FOR PROVISION OF SERVICES: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Immediately upon annexation, any municipal services not previously discussed in this plan will be made available in the same manner to the Annexation Area as it is currently available to comparable areas of the City, including the Comparable Areas.

9.00 HIRING PLAN

It is anticipated that this annexation will not result in the elimination of jobs for employees of other governmental entities, but, in the event it does, the Director of Personnel is directed to assist these employees in obtaining new employment. However, the City will not be required to hire any of these employees.

In the event of unforeseen elimination of jobs, the Personnel Director will take the application of any such employee and maintain a special file of these applications. Each application will be forwarded to major employers in the area, and to any City department having a job opportunity for which the individual is qualified. Each individual will also be referred to the Indiana State Employment Security Division.

1996 Annexation Areas

Capstone

Exhibit 9: Water Lines

November 22, 1996

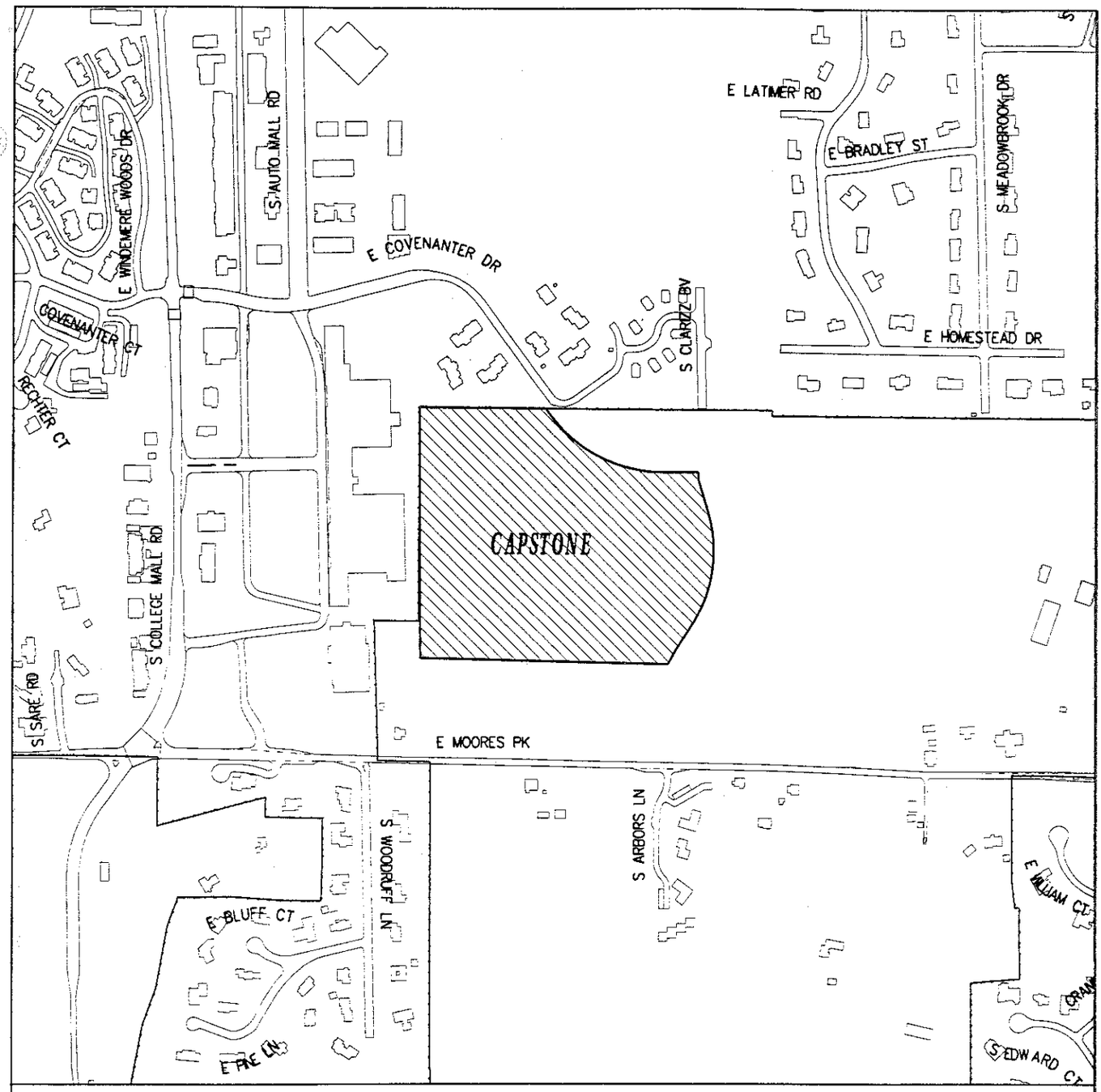
Scale: 1" = 300'

300 0 300 600 900

N

City of Bloomington
Controller's Office

Geographic Information System



1996 Annexation Areas

Capstone

November 22, 1996

Scale: 1" = 500'

500 0 500 1000 1500

N

City of Bloomington
Controller's Office

Geographic Information System