COM: D.P. 8-0
FINAL: 10/18 7-0

RESOLUTION 89-30

TO ADOPT A WRITTEN FISCAL PLAN AND TO ESTABLISH A POLICY FOR THE PROVISION OF CITY SERVICES TO AN ANNEXED AREA

WHEREAS, the City of Bloomington desires to annex the areas known as Woodbridge III and Union Square Apartments, which are more specifically described in Ordinance 89-47; and

WHEREAS, responsible planning and state law require adoption of a fiscal plan and a definite policy for the provision of City services to the annexed areas; and

WHEREAS, such a plan has been developed and presented to the Common Council, entitled, "Fiscal Plan, Annexation of Woodbridge III and Union Square";

NOW, THEREFORE, BE IT HEREBY RESOLVED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

1. The Common Council of the City of Bloomington, Monroe County, Indiana, hereby approves and adopts the Fiscal Plan, Annexation of Woodbridge III and Union Square, which Plan is attached hereto and made a part hereof, and hereby approves and adopts the specific policies for implementation of the Plan as set out therein.

2. Any monies necessary for the provision of services as described and itemized in the attached Plan shall be budgeted and appropriated from the applicable fund, pursuant to state law and the City's budget procedure.

3. It is anticipated that this annexation will not result in the elimination of jobs for employees of other governmental entities, but in the event it does, then the Director of Personnel of the City of Bloomington is hereby directed to asist such employees in obtaining new employment, but nothing herein shall require the City to hire any such employees.

PASSED and ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this 18 day of October, 1989.

James C Regester
JAMES C. REGESTER, President
Bloomington Common Council

SIGNED and APPROVED by me upon this 19th day of October, 1989.

Tomilea Allison
TOMILEA ALLISON, Mayor
City of Bloomington

ATTEST:
Patricia Williams
PATRICIA WILLIAMS, Clerk
City of Bloomington

SYNOPSIS

This Resolution requests approval of the Fiscal Plan for the annexation of Woodbridge III and Union Square. A Fiscal Plan, which is required by state law, outlines a schedule of implementation for the various services the City will provide to the annexed area.

City of Bloomington

FISCAL PLAN

ANNEXATION OF WOODBRIDGE III AND UNION SQUARE

City of Bloomington

FISCAL PLAN

ANNEXATION OF WOODBRIGE III AND UNION SQUARE

Table of Contents

List of Exhibits iii

INTRODUCTION 1

1.00 LOCATION 1

2.00 TOPOGRAPHY 1

3.00 PATTERNS OF LAND USE 1

4.00 POPULATION DENSITY 2

5.00 COMPARABLE NEIGHBORHOODS 2

6.00 GENERAL RELATIONSHIP TO CITY SERVICES 3

7.00 COST OF SERVICES METHODOLOGY 4

8.00 PROVISION OF SERVICES 4

8.01 SANITARY SEWER SERVICE 4

8.02 WATER DISTRIBUTION 5

8.03 FIRE HYDRANTS 5

8.04 STORM WATER DRAINAGE FACILITIES 6

8.05 STREET AND ROAD CONSTRUCTION AND MAINTENANCE 7

8.06 STREET AND ROAD SERVICES 7

8.07 STREET SIGNS AND TRAFFIC SIGNALS 7

8.08 STREET LIGHTS 8

8.09 SIDEWALKS 9

8.10 ENGINEERING/HOUSING CODE INSPECTION 9

8.11 REDEVELOPMENT DEPARTMENT SERVICES 10

8.12 POLICE PROTECTION 11

8.13 FIRE PROTECTION 13

8.14 ANIMAL SHELTER/ANIMAL CONTROL 14

8.15 REFUSE COLLECTION 16

8.16 PARKS AND RECREATION 16

8.17 HUMAN RESOURCES 17

8.18 PLANNING AND ZONING SERVICES, BUILDING PERMITS, INSPECTION AND BUILDING CODE ENFORCEMENT 18

8.19 ADMINISTRATIVE SERVICES 19

8.20 OTHER CITY FUNCTIONS 20

9.00 HIRING PLAN 20

10.00 SUMMARY OF COSTS - 1990 21

City of Bloomington

FISCAL PLAN

ANNEXATION OF WOODBRIDGE III AND UNION SQUARE

List of Exhibits

Exhibit 1:	Map of the Annexation Area and Comparable Areas
Exhibit 2:	Contiguity Calculation of Annexation Area
Exhibit 3:	Certified Copies of City Ordinances Documenting City Boundaries
Exhibit 4:	Analysis of Terrain and Soil Types in Annexation Area
Exhibit 5:	Title 20 of the Bloomington Municipal Code
Exhibit 6:	Area Zoning Map of Annexation Area
Exhibit 7:	Census Data
Exhibit 8:	Master Thoroughfare Plan
Exhibit 9:	Map of Sewer Mains and Water Lines in Annexation Area
Exhibit 10:	Map of Sewer Mains and Water Lines in Comparable Areas
Exhibit 11:	USB Rules, Regulations, & Standards of Service
Exhibit 12:	Map of Fire Hydrants, Street Lights, & Street Signs in Annexation Area
Exhibit 13:	Standards of Utility Dept., Insurance Services Office, Ten States Standards
Exhibit 14:	Map of Fire Hydrants, Street Signs & Lights in Comp. Areas
Exhibit 15:	Map Showing Parks & Recreation Site Locations Along With a Chart Listing Facilities and Activities Available at Each Park
Exhibit 16:	Map of the Two Mile Fringe Around the City

ANNEXATION OF WOODBRIDGE III AND UNION SQUARE

INTRODUCTION

The following Fiscal Plan, developed through the cooperative efforts of the City of Bloomington's Controller's Office, Planning Department, Engineering Department, Legal Department, Fire Department, Police Department, Street Department, Sanitation Department, Department of Public Works, Redevelopment Department, Utilities Department, Animal Shelter, Parks and Recreation Department, Human Resources Department, and Personnel Department represents the City's policy and procedure for the annexation of the Woodbridge III and Union Square Annexation Area (hereinafter, "Annexation Area"). The cost estimates of the planned services to be furnished, methods of financing, and plan for the organization and extension of services to the Annexation Area are fully discussed. In addition, information is provided to compare the services proposed for the Annexation Area with other areas within the City's corporate boundaries with similar topography, patterns of land use and population density.

1.00 LOCATION

The Annexation Area extends east of the Fountain Park apartment complex on the north side of East 10th Street. A map of the Annexation Area is attached and incorporated herein as Exhibit 1. The Annexation Area is contiguous to the City along 45% of its boundary. A copy of the Annexation Area contiguity calculation is attached and incorporated herein as Exhibit 2. The Annexation Area is located in the northeast and the northwest quarters of Section 35 of Bloomington Township. Certified copies of the City Ordinances documenting the City corporate boundaries are attached herein as Exhibit 3.

There are approximately 25.0 acres of land within the Annexation Area boundaries.

2.00 TOPOGRAPHY

The topography of the Annexation Area has slopes ranging from 2% to 14%, over moderately sloping terrain. A more thorough analysis of the terrain and an analysis of soil types is attached and incorporated herein as Exhibit 4.

3.00 PATTERNS OF LAND USE

There will be two property owners in the Annexation Area. This property contains 300 multi-family dwellings.

Pursuant to Title 20 of the Bloomington Municipal Code, the Annexation Area is zoned as RH/RL, a low/high density multi-dwelling and multi-family development.

Title 20 of the Bloomington Municipal Code is incorporated herein, and a copy is attached as Exhibit 5. The area zoning is indicated on the Annexation Area map, incorporated herein as Exhibit 6.

4.00 POPULATION DENSITY

An estimate using the 1980 block data from the 1980 U.S. census indicates there will be approximately 810 people living in the Annexation Area's 25 acres, with a resulting population density of 32.4 persons per acre. A copy of relevant census data is incorporated herein, and attached as Exhibit 7.

5.00 COMPARABLE NEIGHBORHOODS

Two areas (hereinafter, "Comparable Areas") within the City's corporate boundaries were selected in order to compare the proposed provision of capital and noncapital services to the Annexation Area with those services already provided within the City limits. The locations of the Comparable Areas as well as of the Annexation Area are shown on the map that was previously incorporated herein as Exhibit 1.

The purpose of this comparison is to ensure that noncapital services, such as police and fire services and street maintenance, will be provided within one year after the date of annexation to the Annexation Area in a manner equivalent in standard and scope to those noncapital services provided in the Comparable Areas. In addition, the purpose of the comparison is to ensure that capital services, such as street construction, sewer facilities, water facilities, and storm water drainage facilities are provided to the Annexation Area within 3 years after the effective date of annexation in the same manner as those services are provided to the Comparable Areas.

A thorough analysis of terrain and soil types of the Annexation Area and the Comparable Areas was previously incorporated herein as Exhibit 4. A more in depth discussion of the Annexation Area and the Comparable Areas follows:

The Annexation Area:

a. Location: The Annexation Area abuts the northern edge of East 10th Street east of the Fountain Square apartment complex.

b. Topography: The Annexation Area has slopes of 2% to 14%.

c. Patterns of Land Use: The Annexation Area is composed of multi-family dwellings and is zoned RL/RH, a multi-dwelling and multi-family residential development.

d. Population Density: The Annexation Area will have an estimated 810 people living on 25 acres for a density of 32.4 persons per acre.

Comparable Area 1 - Woodbridge II Apartment Complex:

a. Location: Woodbridge II is in the eastern portion of the City and is located on the east side of the 300 block of Pete Ellis Drive. It is south of the Illinois Central Railroad tracks.

b. Topography: Woodbridge II has slopes of 2% to 12%.

c. Patterns of land use: Woodbridge II is composed of 140 multi-family dwelling units and is zoned RH, a high density multi-dwelling and multi-family residential development.

d. Population Density: Woodbridge II has approximately 238 people living on 10.7 acres for a density of 22.3 persons per acre.

Comparable Area 2 - Woodbridge I Apartment Complex:

a. Location: Woodbridge I is in the eastern portion of the City and is located south of East 10th Street, approximately 750′ east of Pete Ellis Drive.

b. Topography: Woodbridge I has slopes of 2% to 14%.

c. Patterns of land use: Woodbridge I is composed of 150 multi-family residences and is zoned RL, a low density multi-family and multi-dwelling residential development.

d. Population Density: Woodbridge I has approximately 390 people living on 13 acres for a density of 29.9 persons per acre.

6.00 GENERAL RELATIONSHIP TO CITY SERVICES

The Annexation Area extends south of the City beginning with a section that is bounded on two sides by existing incorporated City territory. This relationship is shown on the map of the Annexation Area previously incorporated as Exhibit 1. City services are currently being provided to the City areas that surround the Annexation Area on the south and west sides, which are in close proximity to the area to be annexed.

The roads currently in place in the Annexation Area are shown on the Master Thoroughfare Plan map. The Master Thoroughfare Plan and map are incorporated herein as Exhibit 8. Woodbridge Drive is a private local street, providing access to the structures in Woodbridge III. Woodbridge Drive will remain a private street after annexation. East Tenth Street is characterized as a Secondary Arterial.

City parks are already easily accessible to the Annexation Area. The Area receives fire protection from the Bloomington Township Volunteer Fire Department. The Annexation Area already has access to the City's functions of planning and engineering services, building inspection and social service programs. The City currently provides water to 100% of the residential structures and sewer service to 100% of the properties in the proposed Annexation Area. For the reasons stated above and the reasons elaborated below, annexation of this Area is a logical extension of the City's corporate boundaries.

7.00 COST OF SERVICES METHODOLOGY

The capital services within the Annexation Area were evaluated to determine what, if any, new facilities are needed to provide services to the Area in the same manner as those services are provided to other areas within the City's corporate boundaries with similar topography, patterns of land use, and population density. Each capital service was assessed and, where required, specific improvements have been programmed. The findings and proposed improvements for each capital service are detailed in the following report. Non-capital services, which are delivered to the area without installation of capital facilities in the area, were assessed in consultation with the administrator in charge of the service. The requirements and costs of new services were also determined in consultation with the administrator in charge of each service based upon factors explained below. In each case, it is shown in this report that service is being or will be provided to the area to be annexed in a manner equivalent in standard and scope to the services being provided to Comparable Areas.

8.00 PROVISION OF SERVICES

8.01 SANITARY SEWER SERVICE

All of the sewers in the Annexation Area and the Comparable Areas are privately owned and maintained by the property owners. The map indicating the locations of the sewer mains currently in place is attached and incorporated herein as Exhibit 9.

Maps showing the sewer main lines in the Comparable Areas are attached and incorporated herein as Exhibit 10. Sewer service in the Annexation Area and Comparable Areas is described as follows:

Annexation Area: The Annexation Area's developer was required by the City for approval of the development to extend an 8" sanitary sewer line throughout the developed area.

Comparable Area 1 (Woodbridge II): All dwellings in this Area have sanitary sewer service and are connected to a minimum 8" sanitary sewer line.

Comparable Area 2 (Woodbridge I): All dwellings in this Area have sanitary sewer service and are connected to a minimum 8" sanitary sewer line.

The City will incur no costs for provision of sanitary sewer service to the Annexation Area as a result of this annexation. If, however, the property to the east of the Annexation Area develops and is in need of hookup to the Annexation Area's sanitary sewer system, the City will be responsible for acquiring the lift station currently in the Annexation Area.

SUMMARY OF SANITARY SEWER SERVICES

COST ESTIMATE FOR PROVISION OF SERVICE: $0
METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Sanitary sewer service is currently in place to 100% of the Annexation Area structures. Therefore, the provision for the installation of sewer service is not included in this Plan.

8.02 WATER DISTRIBUTION

The water lines in the Annexation Area are privately owned and maintained. The eight inch water main through Woodbridge II (Comparable Area 1) is owned and maintained by the City Utilities Department. Utilities Service Board Rules, Regulations and Standards of Service for the City Water Utility are incorporated herein as Exhibit 10. The proposed Annexation Area will remain a privately owned and maintained water system.

The water lines in place in the Annexation Area and Comparable Areas are shown in Exhibit 9. The water mains in the Annexation Area will not become part of the City-owned and maintained system. Since water mains are available to all Annexation Area structures, they are being served to the same standard and scope as the Comparable Areas.

SUMMARY OF WATER FACILITIES

COST ESTIMATE OF PLANNED SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICE: Water service is currently in place to 100% of the Annexation Area structures. Therefore, the provision for the installation of water service is not included in this Plan.

8.03 FIRE HYDRANTS

Eleven fire hydrants are currently available and operating properly in the Annexation Area. A map showing the locations of the hydrants is attached and incorporated herein as part of Exhibit 12. The spacing of the hydrants in the Annexation Area is consistent with the type and intensity of the development and the standards set by the Utilities Department, the Insurance Services Office, and the Ten States Standards. Applicable portions of these standards are attached and incorporated herein as Exhibit 13. Generally, spacing varies between 350 and 600 feet, depending on these standards, with closer spacing required for industrial, commercial, and densely populated areas. The Comparable Areas all have fire hydrants installed according to the same standards. The fire hydrant locations in the Comparable Areas are shown on the maps attached and incorporated herein as Exhibit 14.

Fire hydrants are rented to the local government units by the Utilities Department. Currently, the hydrants in the Comparable Areas cost the City rental fees of $199.31 per hydrant per year. These rental fees will apply to the two hydrants in the Union Square section of the Annexation Area, for a total of $398.62. However, the nine hydrants in the Woodbridge III section of the Annexation Area are master metered and will not be subject to rental fees by the City.

SUMMARY OF FIRE HYDRANTS

COST ESTIMATE OF SERVICE: $398.62

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Fire hydrants meeting proper standards are currently in place in the Annexation Area. Rental fees of $199.31 per hydrant per year will be paid by the City for the two hydrants at Union Square. The nine hydrants at Woodbridge III will incur no costs to the City.

8.04 STORM WATER DRAINAGE FACILITIES

Prior to the development of the Annexation Area, an engineering hydraulic analysis of the storm drainage in the Annexation Area was performed in 1985 by an engineering consultant for the developer. The Engineering Study examined the existing land and the natural drainageways within the Annexation Area as well as their ability to pass storm water runoff of the type that is associated with storms of such severity that there is a 100% chance that a storm of that intensity will occur within a 10 year period.

The standard on-site drainage requirements of the Engineering Department are that inlets and pipes be sized for a minimum of a 2 year flow, and that storm water detention, if necessary, be provided to prevent an increase in off site run off during a 10 year storm from what the run off was prior to development.

For the purpose of comparative analysis, both Comparable Area 1 and Comparable Area 2 were used. The storm drainage facilities within these areas consist of privately-owned culvert pipe systems with roadside curbing in a manner similar in scope and design to the Annexation Area.

The Annexation Area contains a privately-owned storm drainage system consisting of three detention ponds, curbed roadways, piped roadside drainage with inlets, and a minimal amount of open drainageways, all of which have been constructed to provide the least practical amount of erosion or siltation.

In any drainage system, a system of swales and culverts will become clogged with debris and silt and will require regrading and/or flushing. Response to complaints and correction of problems in the Annexation Area will be provided in the same manner that service is provided to the Comparable Areas. The experience of problems in the Comparable Areas provides the bases for estimation of the complaint demands to be expected in the Annexation Area. The records maintained by the City Engineering Department indicate that in 1988, no complaints were received from the Comparable Areas. Therefore, there is no provision for the cleaning of drainage structures in this Plan.

In summary, the Engineering Study finds the storm drainage facilities in the Annexation Area to be similar to their respective Comparable Areas.

SUMMARY OF STORM WATER DRAINAGE FACILITIES

COST ESTIMATE FOR PROVISION OF SERVICES: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Storm water drainage facilities in the Annexation Area are adequate and are being provided in the same manner that those services are provided to the Comparable Areas. Therefore, there are no plans for further construction of drainage facilities in the Annexation Area. Immediately upon annexation, the City Engineering Department will respond to inquiries or complaints about drainage and will commence drainage related maintenance as may be required within the public right-of-way as a result of erosion or siltation. Since there were no clean-outs of drainage structures in the Comparable Areas in 1988, funding for such clean-outs within the Annexation Area was not included in this Plan.

8.05 STREET AND ROAD CONSTRUCTION AND MAINTENANCE

All streets included within the boundaries of the Annexation Area are privately owned. Because of this, the City will not be responsible for the maintenance, inspection, or construction of streets within the annexation area.

SUMMARY OF STREET AND ROAD CONSTRUCTION AND MAINTENANCE

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Not Applicable

8.06 STREET AND ROAD SERVICES

The streets within the Annexation Area are privately owned. Therefore, the City will not assume any responsibility for providing street and road services such as snow removal, street sweeping, and leaf collection. Such services must be provided by the property owners.

SUMMARY OF STREET AND ROAD SERVICES

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Not Applicable

8.07 STREET SIGNS AND TRAFFIC SIGNALS

Street signs and traffic signals in the City, including those in the Comparable Areas, were installed according to City policy regarding the location and installation of traffic control and street signs. The street signs and traffic signals in the Comparable Areas are recorded on maps that were previously incorporated as Exhibit 14. The City policy on street signs fulfills

the requirements contained in the "Indiana Manual on Uniform Traffic Control Devices" and in the Bloomington Municipal Code Book. Both of these volumes describe conditions under which each type of sign is to be installed; the City Engineer recommends sign placement to the Traffic Control Commission accordingly.

Street Signs and Traffic Signals in the Annexation Area and the Comparable Areas are below:

> Annexation Area: Two stop signs have been placed in this area: One at the intersection within the Annexation Area, and one at the intersection of Woodbridge Drive and 10th Street. Street name signs have not been posted.
>
> Comparable Area 1 (Woodbridge II): A stop sign has been placed at the intersection of Pete Ellis Drive and Braeside Drive. A privately-owned street name sign is at the intersection of Braeside Drive and Pete Ellis Drive.
>
> Comparable Area 2 (Woodbridge I): John Hinkle Place is a publicly-owned and maintained street, zoned as a Secondary Collector. A stop sign has been placed at the intersection of John Hinkle Place and East Tenth Street.

The signage present in the Annexation Area has been provided for by the developers in a manner which is of the same scope and standard as those signs located within the Comparable Areas. The stop signs in the Annexation Area are recorded on maps that were previously incorporated as Exhibit 12.

SUMMARY OF STREET SIGNS AND TRAFFIC SIGNALS

COST ESTIMATE OF PLANNED SERVICES: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Maintenance of the existing signage within the Annexation Area will become part of the City's sign maintenance program. Funding will be provided for by the appropriate Street Department Funds.

8.08 STREET LIGHTS

Street lights in the Annexation Area are privately maintained. The Woodbridge III section of the Annexation Area has 40 street lights mounted on wooden poles. The Union Square section of the Annexation Area has 8 lights mounted on the building walls. These lights will provide adequate night time illumination for both the streets and sidewalks throughout the Annexation Area in a manner which is similar in scope and standard as the street lights within the Comparable Areas. The locations of the street lights in the Annexation Area and Comparable Areas are shown on maps previously incorporated as Exhibit 14.

SUMMARY OF STREET LIGHTS

COST ESTIMATE FOR PLANNED SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: All street lights in the Annexation Area are privately maintained and provide illumination in a manner similar in scope to Comparable Areas. Therefore, no extension of street light services is included in this plan.

8.09 SIDEWALKS

In general, the construction of sidewalks is not the responsibility of the City (City Ordinance 12.04.001). Sidewalks and curbs are presently in place throughout the Annexation Area in a manner equal to what is being provided in the Comparable Areas. Therefore, further construction of sidewalks in the Annexation Area is not proposed.

SUMMARY OF SIDEWALKS

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Since sidewalks are provided for the Annexation Area in the same manner as in the Comparable Areas, no new sidewalk construction is planned for the Annexation Area.

8.10 ENGINEERING/HOUSING CODE INSPECTION

Owners and agents of rental properties within the City's corporate limits are required to register their properties with the City's Housing Code Enforcement Office. These properties are then scheduled for housing code inspections every three or four years.

There are 300 rental units in the Woodbridge III/Union Square Annexation Area. When these 300 units are registered, it will bring the total registered rental units in the city to approximately 12,482. Immediately upon annexation, the 300 rental units in the Annexation Area will be absorbed into the existing three or four year inspection cycle.

The following is an estimate of the cost of conducting housing code inspections of rental units in the City of Bloomington:

	1988	1989	1990
Line 221: Office and Supplies	$1,950	$1,700	$1,850
Line 223: Garage & Motor Supplies	2,800	3,600	4,100
Line 242: Other Supplies	1,300	1,500	1,450
Total of Supplies	$6,050	$6,800	$7,400

On a three year budget cycle, the total of Supplies would be $6,050 + $6,800 + $7,400, or $20,250. Thus, $20,250 divided by 12,482 rental units would equal a cost of $1.62 per unit inspected for 1990. When this $1.62 is multiplied by the 300 inspections which will result from the Annexation, the cost will be approximately $486.

SUMMARY OF HOUSING CODE INSPECTIONS

COST ESTIMATE OF SERVICE: $486

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Immediately upon annexation, the 300 rental units in the Annexation Area will be registered and incorporated into the existing three or four year cycle of inspections. Rental properties will be inspected to the same standard and scope as those performed in Comparable Areas. The housing code inspections will be performed with existing staff and operating resources.

8.11 REDEVELOPMENT DEPARTMENT SERVICES

The Department of Redevelopment administers programs for the implementation of Community Development Block Grants available to the City through the federal Department of Housing and Urban Development. The annual grant amount is determined by the Federal Government and may be disbursed at the City's discretion among various eligible activities.

During fiscal year 1989 (May 1989 through May 1990), the City received Community Development Block Grants totaling $602,000 which were allocated to various projects including: rehabilitation of housing for low-moderate income families on a city-wide basis; small scale drainage projects and site improvements in targeted low-income area; economic development activities, various public service programs; and a utility service program for low-moderate income families.

The Redevelopment records indicate that there were no grants or loans for home rehabilitation to property owners in the Comparable Areas during either the 1987-1988 year or the 1988-1989 year.

Because the Annexation Area is all newly-constructed rental housing, the residents will not be eligible for the owner-occupied rehabilitation programs. Targeted physical improvement areas occur in low-income neighborhoods on the west and southwest side of town. The Annexation Area will not be an eligible neighborhood and the annexation will not result in any additional costs to Redevelopment Department services.

SUMMARY OF REDEVELOPMENT DEPARTMENT SERVICES

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Federal Community Development Block Grants

PLAN FOR PROVISION OF SERVICES: Not Applicable

8.12 POLICE PROTECTION

Immediately upon annexation, Police Department services will be extended to the Annexation Area in the same standard and scope as provided to other residential areas in the City, including the Comparable Areas.

The City is divided into four police quadrants or districts. Each of which has officers assigned to answer calls for service within the district. Calls from the Annexation Area will be handled by the officers assigned to the North East District. If officers of that district are unavailable, then those of the North West District or the South East District will respond.

Additional funds for officer overtime and vehicle costs are being budgeted to enable response to the additional calls anticipated from the Annexation Area. The uniformed police officer is assigned to the Patrol Unit which operates 3 shifts per day. Officers work 6 days and then are off duty 3 days. Additional days off are scheduled for holidays, and vacation; days off also occur because of illness. In 1988, 37 officers were assigned to the Patrol Unit, and the average number on duty per 24 hours was 21. The average 8 hour day of the officers assigned to the Patrol unit in 1988 was expended as follows:

PATROL UNIT

Roll Call	6%	(29 minutes)
Equipment Maintenance	3%	(14 minutes)
Paperwork	12%	(58 minutes)
Traffic Enforcement	14%	(1 hour 7 minutes)
Accident Investigation	11%	(53 minutes)
Criminal Investigation	13%	(1 hour 2 minutes)
Pro-active Patrol	42%	(3 hours 39 minutes)

Pro-active patrol serves several purposes. The primary purpose of patrol is to prevent crime. The function of detection and apprehension of offenders is closely related to the crime prevention function of patrol. Also, patrol promotes safe movement of vehicular and pedestrian traffic by enforcing traffic and parking laws. In addition, the general well-being of the community is enhanced by officers on patrol reporting traffic hazards such as: traffic control devices out of service or icy road conditions, the location of water or power outages, reporting of fires, rendering of aid to the injured, and directing the services of other agencies to citizens in need of them, such as the welfare department, ambulance, or other departments within the city.

In order to be effective, pro-active patrol must be random. To patrol on a set schedule would result in an officer's movements becoming predictable, destroying his effectiveness.

While engaged in pro-active patrol, officers are available for immediate dispatch to a call for service. Thus, they would then be able to respond to the additional calls anticipated by the Annexation Area. However, responding to additional calls will reduce the percentage of time spent in pro-active patrol, unless additional time is provided either through additional staff or through overtime.

It is a City priority not to decrease pro-active patrol time. Accordingly, in order that this annexation will not diminish time for pro-active patrol by increasing the work load within

the same number of work hours, additional funds for overtime are included in this Plan.

The service demands expected from the Annexation Area have been estimated by a review of calls from the Comparable Areas on the following chart:

COMPARABLE AREAS POLICE CALL RESPONSE CHART, 1990

Area	1988 Calls		Population		Calls/Person
1. Woodbridge II	13		238		
2. Woodbridge I	45		390		
Total:	58	/	628	=	0.0923

The Annexation Area will have an estimated population of 810. The number of police calls this area will generate is estimated by assuming that the number of police calls per person will be similar to the average number per person in the Comparable Areas. Then the number of calls anticipated is calculated by multiplying the calls per person from the Comparable Areas by the annexation population:

> Average number of calls per person from Comparable Areas = 0.0923. 0.0923 x 810 population in Annexation Area
> equals 75 predicted calls from the Annexation Area.

Thus the Annexation Area is expected to produce 75 calls per year, at a level of service of the same standard and scope provided to the Comparable Areas.

The Police Department estimates that each call uses approximately 35 minutes of an officer's time. The total additional time needed to respond to calls from the Annexation Area is calculated as follows:

> 75 increases in calls anticipated by the annexation multiplied by 35 minutes equals 43 hours 45 minutes additional time needed for calls.

The additional time needed for calls from the Annexation Area can be provided for in any one of 3 ways. The time could be subtracted from pro-active patrol. However, taking time from pro-active patrol reduces the percentage of the officer's day that is devoted to pro-active patrol. Since the City has as a priority that pro-active patrol time not be reduced, that option is not included in this Plan. The second option would be to hire an additional officer. This option is not warranted by the time needed. This Plan does include the third option, which is to provide funds for 44 hours of overtime:

> 44 hours of Police Officer overtime multiplied by $15 hourly 1990 overtime rate equals $660 additional overtime funds needed for the Annexation Area.

Additional funds of $660 for officer overtime are included in this Plan.

The cost of materials that are needed for the annexation is estimated by using the 1990 budgeted amount of $204,200 for operational expenses including budget line 224 - Fuel & Oil,

line 232 - Motor Vehicle Repair, line 242 - Other Supplies, and line 362 - Motor. The operational expenses calculation is made as follows:

> $204,200 materials cost divided by 24,441 total 1988 calls equals $8.35 average materials cost per call; $8.35 multiplied by 75 calls anticipated from the Annexation Area equals $626.25, the anticipated additional materials cost.

SUMMARY OF POLICE PROTECTION

COST ESTIMATE OF SERVICES:

Cost of Overtime:	$ 660
Cost of Materials:	626
Total:	$1,286

METHOD OF FINANCING: General Fund

PLAN FOR PROVISION OF SERVICES: Routine police service will be provided using personnel assigned to the South East District immediately upon annexation. Response to calls, traffic-related activities, investigation, pro-active patrol and all other services will be provided to the same standard and scope provided to the Comparable Areas.

8.13 FIRE PROTECTION

Immediately following the annexation of Woodbridge III and Union Square, the City Fire Department will commence first call response to the Annexation Area, providing service to the same standard and scope as provided to all Comparable Areas within the City. Manpower for the responses to the Annexation Area will be provided from 2 fire stations. Number 5 Station will send 1 pumper with 4 firefighters and will have a second pumper enroute from our Number 4 Station with 4 additional firefighters. If one of these stations is busy, our Number 1 Station will then respond with 4 firefighters.

Response time to the area is 2 minutes from Number 5 Station and 3 minutes from Number 4 Station. Response times from the nearest fire station to each Comparable Area, number of 1988 calls and number of 1988 calls per person from the Comparable Areas are noted on the chart below:

COMPARABLE AREA FIRE CALL RESPONSE CHART 1988

Area	Response Minutes	Calls	Pop.
1. Woodbridge II	4	0	238
2. Woodbridge I	4	2	390
		---	---
		2	628

2 divided by 628 equals .0032 Comparable Areas average calls per person, multiplied by Annexation Area population of 810, equals 2.58 predicted calls to Annexation Area. This figure rounds up to 3 runs.

In order to estimate the funds required to provide the 3 additional runs that would be required to provide fire protection to the Annexation Area by the City Fire Department in 1990, the operating cost per run budgeted for 1990 must be calculated. Operating expenses include line 223 - Garage & Motor Supplies, line 224 - Fuel & Oil, line 232 - Motor Vehicle Repair, line 242 - Other Supplies, and line 362 - Motor. The total operating expenses are $43,600. That amount divided by the total number of runs made in 1988 is:

> $43,600 divided by 1,358 runs equals $32.11 cost per run; $32.11 multiplied by 3 additional runs equals $96.33 additional cost.

There is ample time for the Fire Department staff to respond to 3 additional runs per year. When 3 runs is added to the 1,358 runs in 1988, this is still less than one run per day for the primary responding station (and less than 1 additional run for the secondary responding station):

> 365 days multiplied by 5 stations equals 1,825 station response days ; 1,358 runs in 1988 plus 3 runs anticipated from the Annexation = 1,361; 1,361 runs divided by 1,825 days equals .746 runs per day per station.

Staff is already on payroll with time available to operate the 5 stations for 24 hours a day, 365 days per year. Thus, service will be provided using existing staff and equipment and with $96.33 additional funds to make the 3 additional runs anticipated in serving the Annexation Area to the same standard and scope as the Comparable Areas are served.

SUMMARY OF FIRE PROTECTION

COST ESTIMATE OF SERVICE: $96.33

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICE: Immediately following the annexation of Woodbridge III and Union Square, full fire protection service on a first call basis will be provided to the Annexation Area from Number 4 Station and Number 3 Station. Backup response will be provided by Station 1.

8.14 ANIMAL SHELTER/ANIMAL CONTROL

The City of Bloomington provides two types of services related to animals. The Animal Shelter function involves a facility to shelter, care for and, if necessary, humanely euthanize animals. The Animal Control function involves serving the community with regular patrol, investigation of complaints, education, and emergency services.

Animal Control services are provided only within the corporate City limits at the present time. Immediately upon annexation, the following animal control services will be provided to the Annexation Area:

- Three full time animal control officers will be available 8 AM to 8 PM Monday through Friday and from 8 AM to 5 PM on Saturday. These officers provide service

contacts including pickup of stray, injured or dead animals; investigation of complaints, assistance with bite cases; and issuance of citations for violations of animal control ordinances.

- Twenty-four hour emergency service will be available at all other times for such emergencies as animal bite incidents, injured animals, and police assistance calls.

- The area will be patrolled on a regular basis at least twice weekly.

The above services are the same as those provided to the City as a whole, including the Comparable Areas. The 1988 experience in the Comparable Areas is listed below:

COMPARABLE AREAS SERVICE CONTACTS AND EMERGENCY CALL-OUTS, 1988

Area	Service Contacts	Emergency Call-outs	Pop.
1. Woodbridge II	13	0	238
2. Woodbridge I	18	2	390
	---	---	---
	31	2	628

33 divided by 628 equals .0525 Contacts or Call-Outs Per Person

Service requirements for the Annexation Area have been estimated by calculating the number of service contacts and emergency call-outs per person in the Comparable Areas. Then the population in the Annexation Area was multiplied by the contacts and call-outs per person to determine the number to expect from the Annexation Area as follows:

810 annexation population x .0525 contacts per person equals 42.53 predicted service contacts or call-outs in the Annexation Area.

Thus, rounding up the numbers, 43 service contacts and call-outs are predicted in the Annexation Area annually. This plan provides funds for these contacts and call-outs.

Operating expenses for the animal control program total $7,408 in the 1990 budget. These expenses include line 224 - Fuel & Oil, line 242 - Other Supplies, and line 362 - Motor. Additional funds for operating expenses needed to make the additional service contacts anticipated by the Annexation Area are calculated as follows:

$7,408 operating expenses divided by 1,954 service contacts in 1988 equals $3.79 operating cost per service contact; $3.79 per service contact multiplied by 43 service contacts predicted equals $162.97, the additional operating cost predicted.

The Annexation Area is not estimated to require additional staffing to respond to the additional service contacts.

SUMMARY OF ANIMAL CONTROL

COST ESTIMATED OF SERVICE: $162.97

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Immediately upon annexation, animal control services will be extended to the Annexation Area to a standard and scope equivalent to those provided to comparable areas of the City. Additional funds are budgeted to provide the additional operating and overtime costs anticipated.

8.15 REFUSE COLLECTION

According to City Ordinance 6.04.050, the City of Bloomington provides refuse collection service from curbs, where containers are suitable for the packers. Since the Annexation Area is an apartment complex with dumpster-type containers placed away from public street curbs, the owners will be responsible for refuse collection. Therefore, a cost estimate has not been completed for this service.

SUMMARY OF REFUSE COLLECTION

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Not Applicable.

8.16 PARKS AND RECREATION

The City's Parks and Recreation Department offers a wide variety of organized activities including, but not limited to, passive recreation, recreational sports, competitive sports, sports instruction, holiday and seasonal celebrations, special events, seasonal playground programs, community programs, fitness training, and Older American programs. Some activities are free; some involve a small fee.

The Annexation Area is located within one and one-half miles of Park Ridge East which offers tennis courts and a softball diamond. Within a half-mile is located Park Ridge West Park, a small lot offering picnic and shelter facilities. These distances are similar to those of the Comparable Areas from similar sites. A map noting the Parks and Recreation site locations and the locations of the Annexation Area and the Comparable Areas is attached and incorporated herein as Exhibit 15. Included in this exhibit is a chart showing the facilities and activities offered at each site. Privately-owned recreational facilities, including tennis courts, are on-site in the Annexation Area. Also, the Indiana University Golf Course lies within a mile of the Annexation Area.

At present, all of the Parks & Recreation Department's activities are open to residents of unincorporated areas on the same basis as to City residents; there is no City residency requirement for use of the City's parks and recreation facilities and programs. Although all residents of the county may use park facilities, unincorporated area residents are charged more to participate in Parks and Recreation programs than City residents.

SUMMARY OF PARKS AND RECREATION

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: All services are organized and in place for the Annexation Area residents, to the same standard and scope offered to residents of the Comparable Areas.

8.17 HUMAN RESOURCES

The City Human Resources Department administers a wide variety of programs for residents of the City and surrounding areas. Current programs and scopes of citizen eligibility are as follows:

Program	Scope
1. Senior Citizens' Nutrition Project	Owen and Monroe Counties
2. Title XX Childcare Assistance Pgm.	No restrictions
3. Childcare Food Program	No restrictions
4. Volunteer Action Center	Monroe County and vicinity
5. Community Farmers' Market	Statewide
6. Day Care Resources	No restrictions
7. Teen Hotline	No restrictions
8. Youth Substance Abuse Prevention	No restrictions
9. Regional Office, Governor's Commission for a Drug-Free Indiana	Nine counties
10. Commission on Handicap Concerns	No restrictions
11. Commission on the Status of Women	No restrictions
12. Short-term, topic-specific task forces	No restrictions

All Human Resources Department programs are already available to the Annexation Area on the same basis as they are available to other areas in the City, including the Comparable Areas. Certain programs require specific client qualifications having to do with income, age, family circumstances, etc. Access to these programs for the Annexation Area residents is determined on the same basis as access for residents of other areas, including the Comparable Areas.

Because the Annexation Area is already served to the standard and scope equivalent to the service offered to Comparable Areas and because eligible Annexation Area residents are already permitted to participate in these programs, no new service is proposed.

SUMMARY OF HUMAN RESOURCES SERVICES

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: All services are organized and in place for the Annexation Area residents to the same standard and scope offered to residents of the Comparable Areas. No extension of service is required or proposed.

8.18 PLANNING AND ZONING SERVICES, BUILDING PERMITS, INSPECTION AND BUILDING CODE ENFORCEMENT

All the Planning Department services, and building plan reviews, permit issuance, inspections, and code enforcement performed by the Engineering Department are currently being provided to all residents of the City of Bloomington and the City's 2-mile fringe planning and zoning jurisdiction. The Annexation Area is presently included within the 2-mile fringe area. A map showing the area to which these services are being provided is attached and incorporated as Exhibit 16.

The Planning Department reviews and approves site plans of proposed new construction to insure compliance with applicable regulations. Specific proposals such as variance requests, special exceptions, conditional use, rezoning requests, and public right-of-way vacations are reviewed and recommendations are forwarded to the Plan Commission, Board of Zoning Appeals and Common Council for their consideration. Additionally, the Planning Department conducts comprehensive planning and transportation studies.

The Engineering Department issues permits for building construction, plumbing and electrical installation, sign erection, and occupancy. Prior to issuing an occupancy permit, the Engineering Department conducts on-site inspections to insure conformance with previously approved plans. The Engineering Department oversees zoning and building code violation abatement. This involves an on-site inspection of the violation, consultation with citizens and possible referral to the Legal Department. A service and cost summary for Housing Codes inspections of the Annexation Area's rental units has been previously incorporated in Section 8.10 of this Plan.

Planning and Engineering services are already provided to the entire City and its 2-mile fringe as shown on the map previously incorporated as Exhibit 16. As a portion of the unincorporated area within the municipal planning jurisdiction, the Annexation Area presently receives these services to the same standard and scope provided to all other areas of the City, including the Comparable Areas. With the exception of codes inspections of rental units, the Annexation Area will not result in increased costs to these departments.

SUMMARY OF PLANNING AND ZONING SERVICES, BUILDING PERMITS, INSPECTION AND BUILDING CODE ENFORCEMENT

COST ESTIMATE OF PLANNED SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Since the Annexation Area is presently within the 2-mile fringe for Planning and Zoning jurisdiction, it currently receives Planning and Zoning services, building permits, inspections, and building code enforcement services to the same standard and scope provided to all other areas of the City including the Comparable Areas.

8.19 ADMINISTRATIVE SERVICES

City administration and operations include departments which are not directly involved in the provision of the capital and noncapital services discussed previously. The City of Bloomington departments which provide administration services to the City at large are the Mayor's Office, City Council Office, Controller's Office, Legal Department and Personnel Department.

The Mayor's Office provides an ombudsman function for the residents of Bloomington in addition to its main function as chief executive. The office also dispenses information and provides a referral service to other City departments, government agencies or private organizations.

The City Council Office is responsible for organizing City Council meetings and official record-keeping and provides a forum for City legislation.

The Controller's Office oversees the municipal budgetary system. The office also issues bicycle licenses, City parking permits and itinerate merchants' licenses.

The Legal Department initiates punitive action for ordinance violations, responds to requests for legal opinions from other departments, represents the City of Bloomington in legal matters and addresses human rights and affirmative action compliance matters. In addition, the Legal Department investigates complaints filed pursuant to the Human Rights Ordinance, and represents complainants upon a finding of probable cause.

The Personnel Department is responsible for City job listings and board and commission vacancies.

The Annexation Area, with an estimated population of 810 people, represents only a 1.56% increase in the City's population of 52,044, according to 1980 U.S. Census figures. The Mayor's Office, Council Office, Controller's Office, Legal Department and Personnel Department are staffed by salaried personnel, so they will not require additional staff resources to serve any increase in demand for service through the annexation of the Annexation Area. These departments will provide relevant services upon request to the same standard and scope as these are provided to comparable areas, including the Comparable Areas, with their existing resources.

SUMMARY OF ADMINISTRATIVE SERVICES

COST ESTIMATE OF PLANNED SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Immediately upon annexation, the City's administrative services provided by the Mayor's Office, City Council Office, Controller's Office, Legal Department and Personnel Department will be provided to the Annexation Area and its residents in the same manner and scope that these services are provided to the Comparable Areas. Because the Annexation Area represents only a 1.56%

increase in the City's population, these services will be extended without hardship to these administrative offices and departments, and without increased cost.

8.20 OTHER CITY FUNCTIONS

This Plan outlines all City services that will be impacted by the inclusion of the Annexation Area within the City's corporate boundaries.

Because the Annexation Area represents only a 1.56% increase in population, the effect of inclusion of these 810 people within the City limits will have minimal impact upon services not previously mentioned, such as Municipal Building maintenance or tree limb reclamation.

Any services not specifically addressed in this report have not been omitted for lack of consideration. Rather, their absence indicates that provision of these services to the Annexation Area and/or its residents will be provided in the same manner that such services are provided to the Comparable Areas without the expenditure of additional funds.

In conclusion, therefore, it must be noted that any services currently available to the Comparable Areas and/or their residents which were not previously discussed in this Plan will be made available in the same manner to the Annexation Area and/or its residents immediately upon annexation.

SUMMARY OF OTHER CITY FUNCTIONS

COST ESTIMATE FOR PROVISION OF SERVICES: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Immediately upon annexation, any municipal services not previously discussed in this plan, will be made available in the same manner to the Annexation Area and/or its residents as it is currently available to comparable areas of the City, including the Comparable Areas.

9.00 HIRING PLAN

It is anticipated that this annexation will not result in the elimination of jobs for employees of other governmental entities, but, in the event it does, the Director of Personnel is directed to assist these employees in obtaining new employment. However, the City will not be required to hire any of these employees.

In the event of unforeseen elimination of jobs, the Personnel Director will take the application of any such employee and maintain a special file of these applications. Each application will be forwarded to major employers in the area, and to any City department having a job opportunity for which the individual is qualified. Each individual will also be referred to the Indiana State Employment Security Division.

10.00 SUMMARY OF COSTS - 1990

Sanitary Sewer Service	$ 0.00
Water Distribution	0.00
Fire Hydrants	399.62
Storm Water Drainage Facilities	0.00
Street and Road Construction and Maintenance	0.00
Street and Road Services	0.00
Street Signs and Traffic Signals	0.00
Street Lights	0.00
Sidewalks	0.00
Engineering/Housing Code Inspection	486.00
Redevelopment Department Services	0.00
Police Protection	1,286.00
Fire Protection	96.33
Animal Shelter/Animal Control	162.97
Refuse Collection	0.00
Parks and Recreation	0.00
Human Resources	0.00
Planning and Zoning Services, Building Permits, Inspection and Building Code Enforcement	0.00
Administrative Services	0.00
Other City Functions	0.00
	$2,430.92