COM: D.P. 8-0-1
FINAL: 12/20 7-0-2
(JR, NY)

RESOLUTION 89-35

TO ADOPT A WRITTEN FISCAL PLAN AND TO ESTABLISH A POLICY FOR THE PROVISION OF CITY SERVICES TO AN ANNEXED AREA

WHEREAS, the City of Bloomington desires to annex the area known as Hyde Park Phase I, which is more specifically described in Ordinance 89-53; and

WHEREAS, responsible planning and state law require adoption of a fiscal plan and a definite policy for the provision of City services to the annexed areas; and

WHEREAS, such a plan has been developed and presented to the Common Council, entitled, "Fiscal Plan, Annexation of Hyde Park Phase I";

NOW, THEREFORE, BE IT HEREBY RESOLVED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

1. The Common Council of the City of Bloomington, Monroe County, Indiana, hereby approves and adopts the Fiscal Plan, Annexation of Hyde Park Phase I, which Plan is attached hereto and made a part hereof, and hereby approves and adopts the specific policies for implementation of the Plan as set out therein.

2. Any monies necessary for the provision of services as described and itemized in the attached Plan shall be budgeted and appropriated from the applicable fund, pursuant to state law and the City's budget procedure.

3. It is anticipated that this annexation will not result in the elimination of jobs for employees of other governmental entities, but in the event it does, then the Director of Personnel of the City of Bloomington is hereby directed to asist such employees in obtaining new employment, but nothing herein shall require the City to hire any such employees.

PASSED and ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this 20th day of December, 1989.

James C. Regester
JAMES C. REGESTER, President
Bloomington Common Council

SIGNED and APPROVED by me upon this 21st day of December, 1989, 1989.

Tomilea Allison
TOMILEA ALLISON, Mayor
City of Bloomington

ATTEST:
Patricia Williams
PATRICIA WILLIAMS, Clerk
City of Bloomington

SYNOPSIS

This Resolution requests approval of the Fiscal Plan for the annexation of Hyde Park Phase I. A Fiscal Plan, which is required by state law, outlines a schedule of implementation for the various services the City will provide to the annexed area.

City of Bloomington

FISCAL PLAN

ANNEXATION OF HYDE PARK PHASE I

City of Bloomington

FISCAL PLAN

ANNEXATION OF HYDE PARK PHASE I

Table of Contents

List of Exhibits iii

INTRODUCTION 1

1.00 LOCATION 1

2.00 TOPOGRAPHY 2

3.00 PATTERNS OF LAND USE 2

4.00 POPULATION DENSITY 2

5.00 COMPARABLE NEIGHBORHOODS 2

6.00 GENERAL RELATIONSHIP TO CITY SERVICES 6

7.00 COST OF SERVICES METHODOLOGY 6

8.00 PROVISION OF SERVICES 7

8.01 SANITARY SEWER SERVICE 7

8.02 WATER DISTRIBUTION 8

8.03 FIRE HYDRANTS 9

8.04 STORM WATER DRAINAGE FACILITIES 10

8.05 STREET AND ROAD CONSTRUCTION AND MAINTENANCE 11

8.06 STREET AND ROAD SERVICES 12

8.07 STREET SIGNS AND TRAFFIC SIGNALS 13

8.08 STREET LIGHTS 15

8.09 SIDEWALKS 15

8.10 ENGINEERING/HOUSING CODE INSPECTION 16

8.11 REDEVELOPMENT DEPARTMENT SERVICES 16
8.12 POLICE PROTECTION 17
8.13 FIRE PROTECTION 20
8.14 ANIMAL SHELTER/ANIMAL CONTROL 21
8.15 REFUSE COLLECTION 23
8.16 PARKS AND RECREATION 24
8.17 HUMAN RESOURCES 25
8.19 ADMINISTRATIVE SERVICES 27
8.20 OTHER CITY FUNCTIONS 28
9.00 HIRING PLAN 29
10.00 SUMMARY OF COSTS - 1991 29

City of Bloomington

FISCAL PLAN

ANNEXATION OF HYDE PARK PHASE I

List of Exhibits

Exhibit 1:	Map of the Annexation Area
Exhibit 2:	Contiguity Calculation of Annexation Area
Exhibit 3:	Certified Copies of City Ordinances Documenting City Boundaries
Exhibit 4:	Analysis of Terrain and Soil Types in Annexation Area
Exhibit 5:	Title 20 of the Bloomington Municipal Code
Exhibit 6:	Area Zoning Map of Annexation Area
Exhibit 7:	Census Data
Exhibit 8:	Master Thoroughfare Plan
Exhibit 9:	Map of Sewer Mains and Water Lines in Annexation Area
Exhibit 10:	Map of Sewer Mains and Water Lines in Comparable Areas
Exhibit 11:	USB Rules, Regulations, & Standards of Service
Exhibit 12:	Map of Fire Hydrants, Street Lights, & Street Signs in Annexation Area and Comparable Areas
Exhibit 13:	Standards of Utility Dept., Insurance Services Office, Ten States Standards
Exhibit 14:	Final Statement of Community Development Objectives & Projected Use of Funds
Exhibit 15:	1989 Fiscal Plan for Rehabilitation Assistance Funds as Adopted by the Common Council (Resolution 89-7)
Exhibit 16:	Map of Refuse Collection Routes
Exhibit 17:	Map Showing Parks & Recreation Site Locations Along With a Chart Listing Facilities and Activities Available at Each Park
Exhibit 18:	Map of the Two Mile Fringe Around the City

ANNEXATION OF HYDE PARK PHASE I

INTRODUCTION

The following Fiscal Plan, developed through the cooperative efforts of the City of Bloomington's Controller's Office, Planning Department, Engineering Department, Legal Department, Fire Department, Police Department, Street Department, Sanitation Department, Department of Public Works, Redevelopment Department, Utilities Department, Animal Shelter, Parks and Recreation Department, Human Resources Department, and Personnel Department represents the City's policy and procedure for the annexation of the following property: the Hyde Park Village on the west side of Sare Road (hereinafter known as Annexation Area A); the adjoining property to the south, along Sare Road, including the as-yet undeveloped property north of Spicewood (hereinafter known as Annexation Area B); and the area between Bittner Woods and Hyde Park, including the Anthony Pizzo residence (hereinafter known as Annexation Area C). Approximately 100 yards of Sare Road, between Jackson Creek and the northwestern boundary of Hyde Park, is also included. Together, the above sections of property shall be known as the Annexation Area in this fiscal plan.

Although all of the Annexation Area is zoned as residential and is contiguous, it contains three distinct land use patterns or densities. Therefore, both the Annexation Area and the two Comparable Areas are treated in three sections in this Fiscal Plan. This approach clearly presents the three distinct annexation areas. It also allows a truly representative choice of comparable areas, and provides accurate service level comparisons and cost estimates.

The cost estimates of the planned services to be furnished, methods of financing, and plan for the organization and extension of services to the Annexation Area are fully discussed. In addition, information is provided to compare the services proposed for the Annexation Area with other areas within the City's corporate boundaries with similar topography, patterns of land use and population density.

Indiana Code 36-4-7(C) provides that when a municipality annexes territory which lies wholly or partly within a fire protection district, the annexation ordinance takes effect on the second January 1 that follows the date the ordinance is adopted. Because the Annexation Area lies within the Perry-Clear Creek Fire District, the effective date of this ordinance will be January 1, 1991. Accordingly, subsequent sections of this Fiscal Plan stating that the City will provide services "upon annexation" refer to the effective date, January 1, 1991.

1.00 LOCATION

The Annexation Area lies along Sare Road. Annexation Area A is across from the Sare Road entrance to Hyde Park. Annexation Area B is directly south and contiguous to Area A. Annexation Area C is between Bittner Woods and the northwest section of Hyde Park, and is contiguous to Annexation Area A. A map of the Annexation Area is attached and incorporated herein as Exhibit 1. The Annexation Area is contiguous to the City along 18.4% of its boundary. A copy of the Annexation Area contiguity calculation is attached and incorporated herein as Exhibit 2. The Annexation Area is located in the Northwest and

Southwest quarters of Section 11 in Perry Township. Certified copies of the City Ordinances documenting the City corporate boundaries are attached herein as Exhibit 3.

There are approximately 34.3 acres of land within the Annexation Area boundaries.

2.00 TOPOGRAPHY

The topography of the Annexation Area has slopes in the predominant range of 2% to 12%. A more thorough analysis of the terrain and an analysis of soil types is attached and incorporated herein as Exhibit 4.

3.00 PATTERNS OF LAND USE

There are currently ten property owners in the Annexation Area.

Annexation Area A (Hyde Park Village): This area contains 44 dwelling units that are rentals. Pursuant to Title 20 of the Bloomington Municipal Code, Annexation Area A is zoned as RS/PUD, Residential Planned Unit Development.

Annexation Area B: This area presently contains four single family residences, and will contain the Hunters Glen Subdivision. The Hunters Glen site has received approval from the Department of Planning for development of an additional five single family residences, for a total of nine in the area. Pursuant to Title 20 of the Bloomington Municipal Code, Annexation Area B is zoned as RS, Single Dwelling Residential.

Annexation Area C: This area contains one single family residence and has three property owners. Pursuant to Title 20 of the Bloomington Municipal Code, Annexation Area C is zoned as RE, Residential Estate. Title 20 of the Bloomington Municipal Code is incorporated herein, and a copy is attached as Exhibit 5. The area zoning is indicated on the Annexation Area zoning map, incorporated herein as Exhibit 6.

4.00 POPULATION DENSITY

An estimate using the 1980 block data from the 1980 U.S. census indicates there are approximately 134 people living in the Annexation Area's 34.3 acres, with a resulting population density of 3.91 persons per acre. A copy of relevant census data is incorporated herein, and attached as Exhibit 7.

5.00 COMPARABLE NEIGHBORHOODS

Two areas (hereinafter, "Comparable Areas") within the City's corporate boundaries were selected in order to compare the proposed provision of capital and noncapital services to the Annexation Area with those services already provided within the City limits. The locations of the Comparable Areas as well as of the Annexation Area are shown on the map that was previously incorporated herein as Exhibit 1.

The purpose of this comparison is to ensure that noncapital services, such as police and fire protection and street and road maintenance, will be provided within one year after the date of annexation to the Annexation Area in a manner equivalent in standard and scope to those noncapital services provided in the Comparable Areas. In addition, the purpose of the comparison is to ensure that capital services, such as street construction, sewer facilities, water facilities, and storm water drainage facilities are provided to the Annexation Area within 3 years after the effective date of annexation in the same manner as those services are provided to the Comparable Areas.

A thorough analysis of terrain and soil types of the Annexation Area and the Comparable Areas was previously incorporated herein as Exhibit 4. A more in depth discussion of the Annexation Area and the Comparable Areas follows:

Annexation Area A (Hyde Park Village):

a. Location: Annexation Area A abuts the western edge of Sare Road, west of Hyde Park subdivision.

b. Topography: Annexation Area A has slopes of 2% to 6%.

c. Patterns of Land Use: Annexation Area A is composed of multi-family dwellings and is zoned RS/PUD, Planned Unit Development.

d. Population Density: Annexation Area A has an estimated 120 people living on 12 acres for a density of 10 persons per acre.

Comparable Area 1.A (The Woodlands):

a. Location: The Woodlands is bordered on the south by Rogers Road. The area lies east of the corner of Winslow Road and High Street.

b. Topography: The Woodlands has slopes in the predominant range of 2% to 12% on the usable section of the area. Some slopes of 12% to 18%. are found on the vacant outer section of the area.

c. Patterns of land use: The Woodlands is composed of 66 multi-family residences and is zoned RS/PUD, Planned Unit Development.

d. Population Density: The Woodlands has 178 people living on 12 acres for a density of 5.5 persons per acre.

Comparable Area 2.A (Sycamore Village):

a. Location: Sycamore Village is bordered on the north by Moores Pike and on the west by High Street. It lies east of the intersection of Hillside Drive and High Street.

b. Topography: Sycamore Village has slopes of 2% to 12%.

c. Patterns of land use: Sycamore Village is composed of 37 multi-family units and is zoned RS/PUD, Planned Unit Development.

d. Population Density: Sycamore Village has 100 people living on 9.7 acres for a density of 10.3 persons per acre.

Annexation Area B:

a. Location: Annexation Area B is contiguous with the southern boundary of Annexation A. Annexation Area B is bounded on the east by Sare Road, and on the south by the Spicewood I addition.

b. Topography: Annexation Area B has slopes of 2% to 12%.

c. Patterns of Land Use: Annexation Area B is presently composed of four single family residences, and the site plan approval calls for an additional five single family residences, for a total of nine. The area is zoned RS, Single Dwelling Residential.

d. Population Density: Annexation Area B has approximately 11 people living on 8.5 acres, for a density of 1.29 persons per acre. When Hunters Glen is developed, Area B will have approximately 24 people, for a density of 2.82 persons per acre.

Comparable Area 1.B (Poplar Court):

a. Location: Poplar Court is located east of the Woodlands. It lies off Poplar Drive, which branches off of Spicewood Lane. Poplar Court is bounded on the south by Rogers Road.

b. Topography: Poplar Court has slopes of 2% to 12%.

c. Patterns of Land Use: Poplar Court is composed of nine single family residences and is zoned RS, Single Dwelling Residential.

d. Population Density: Poplar Court has approximately 24 people living on 3.7 acres, for a population density of 6.55 person per acre.

Comparable Area 2.B (Somerset East):

a. Location: Somerset Place and Somerset Court are bounded by Sare Road on the east and Rogers Road on the south.

b. Topography: Somerset East has slopes of 2% to 12%.

c. Patterns of Land Use: Somerset East is composed of nine single family residences, and is zoned RS/PUD, Planned Unit Development.

d. Population Density: Somerset East has approximately 24 people living on twelve acres, for a density of 2.03 persons per acre.

Annexation Area C:

a. Location: Annexation Area C is bounded on the north by Bittner Woods, on the west by Sare Road, and on the south by the Hyde Park Subdivision.

b. Topography: Annexation Area C has slopes in the predominant range of 2% to 15%.

c. Patterns of Land Use: Annexation Area C is composed of three properties and one single family residence. It is zoned RE, Residential Estate.

d. Population Density: Annexation Area C has a standardly estimated 2.7 people living on 6.7 acres for a population density of 0.40 persons per acre.

Comparable Area 1.C (Sarkes Tarzian Estate):

a. Location: Sarkes Tarzian Estate is located on South Highland Avenue. It is bounded on the south by Hillside Drive.

b. Topography: Comparable Area 1.C has slopes ranging from 2% to 12%.

c. Patterns of Land Use: Comparable Area 1.C is composed of one single family residence and is zoned RE, Residential Estate.

d. Population Density: Comparable Area 1.C has a standardly estimated 2.7 people living on 23 acres for a population density of 0.12 persons per acre.

Comparable Area 2.C (Moores Pike Properties):

a. Location: Comparable Area 2.C is located on the west section of Moore's Pike. It is bounded on the south by Moore's Pike and on the west by Covenanter Cemetery. It includes the following Moore's Pike addresses: 2201, 2203, 2233, 2301, 2303.

b. Topography: Comparable Area 2.C has slopes ranging from 2% to 12%.

c. Patterns of Land Use: Comparable Area 2.C is composed of five single family residences and is zoned RS, Single Dwelling Residential.

d. Population Density: Comparable Area 2.C has a standardly estimated 13.5 people living on approximately five acres for a population density of 2.7 persons per acre.

6.00 GENERAL RELATIONSHIP TO CITY SERVICES

The Annexation Area is located in the southeast part of the City. The relationship between the Annexation Area and existing incorporated city territory is shown on the map previously incorporated as Exhibit 1. City services are currently being provided to the City areas that border the Annexation Area.

The roads currently in place in the Annexation Area are shown on the Master Thoroughfare Plan map. The Master Thoroughfare Plan and map are incorporated herein as Exhibit 8. Sare Road is characterized as a Principle Arterial. The Plan states that the purpose of a Principle Arterial is to provide high traffic mobility with limited access. Sare Road is connected in the Annexation Area with a public cul-de-sac which will serve the Hunters Glen Subdivision. This cul-de-sac is characterized as a public local street, the purpose of which is to provide the most direct access to abutting land with no through service. McCartney Lane is a private local street, providing access to the residences in Hyde Park Village. McCartney Lane will remain private upon annexation. It is city policy that a street that allows access only to a private development with single ownership will be designated as a private street.

The Annexation Area currently receives fire protection from the Perry-Clear Creek Fire District. Upon the annexation's effective date of January 1, 1991, the City will provide this service. City parks are already easily accessible to the Annexation Area. The Annexation Area already has access to the City's functions of planning and engineering services, building inspection and social service programs. The City currently provides water to 100% of the existing residential structures and will provide water service to 100% of the Annexation Area residences when Hunters Glen is completed. City sewer service is currently provided to all of Annexation Area and part of Annexation Area B. It will be provided to 100% of the properties in the proposed Annexation Area within three years of the annexation's effective date. For the reasons stated above and the reasons elaborated below, annexation of this Area is a logical extension of the City's corporate boundaries.

7.00 COST OF SERVICES METHODOLOGY

The capital services within the Annexation Area were evaluated to determine what, if any, new facilities are needed to provide services to the Area in the same manner as those services are provided to other areas within the City's corporate boundaries with similar topography, patterns of land use, and population density. Each capital service was

assessed and, where required, specific improvements have been programmed. The findings and proposed improvements for each capital service are detailed in the following report. Non-capital services, which are delivered to the area without installation of capital facilities in the area, were assessed in consultation with the administrator in charge of the service. Some services are already available to the Annexation Area; such findings are detailed below. Other services will have to be initiated in the Annexation Area. The requirements and cost of these new services were determined by a fiscal analyst in consultation with the administrator in charge of each service based upon factors explained below. In each case, it is shown in this report that service is being or will be provided to the area to be annexed in a manner equivalent in standard and scope to the services being provided to Comparable Areas.

8.00 PROVISION OF SERVICES

8.01 SANITARY SEWER SERVICE

City sewer service will serve 100% of the properties in the Annexation Area. The map indicating the locations of the sewer mains currently in place is attached and incorporated herein as Exhibit 9.

Maps showing the sewer main lines in the Comparable Areas are attached and incorporated herein as Exhibit 10. Sewer service in the Annexation Area and Comparable Areas is described as follows:

Annexation Area A (Hyde Park Village): All dwellings in the area have sanitary sewer service. A 10" PVC main line runs through the north part of the area from Hyde Park. This main is publicly owned and maintained. Also, an 8" PVC main serves five buildings in the south part of the area. This main is privately owned and maintained and will remain so upon annexation.

Comparable Area 1.A (The Woodlands): All dwellings in this Area have sanitary sewer service and are connected to a minimum 8" PVC main. The sewer system is privately owned and maintained.

Comparable Area 2.A (Sycamore Village): All dwellings in this Area have sanitary sewer service. A publicly owned 10" vitrified clay tile main is on the south boundary, serving five buildings. Also, a privately owned and maintained 8" clay tile main serves fourteen buildings.

Annexation Area B (Hunters Glen): For approval of the development, Annexation Area B's developer has been required to extend an 8" PVC main throughout the developed area. All sanitary sewer line construction shall meet the specifications of the City Utilities Department and the Indiana Department of Environmental Management. The owner of the Briscoe residence on the development's north boundary will be responsible for connecting to this main within 3 years of the annexation's effective date, according to City Code. The Rice and Manasco residences presently have sanitary sewer services. The fourth property currently on site will be served by the Hunter's Glen sanitary sewer system.

Comparable Area 1.B (Poplar Court): All dwellings in this Area have sanitary sewer service and are connected to a publicly owned 8" PVC main.

Comparable Area 2.B (Somerset East): All dwellings in this Area have sanitary sewer service and are connected to a publicly owned 8" PVC main.

Annexation Area C: A publicly owned 30" concrete interceptor crosses the property 700' from the residence. The homeowner is responsible for connecting to the sewer system within 3 years of the effective date of the annexation.

Comparable Area 1.C (Sarkes Tarzian Estate): This residence has sanitary sewer service through a private clay tile line connected to the WTTV building.

Comparable Area 2.C (Moores Pike Residences): This area has sanitary sewer service through a publicly owned 10" clay tile main.

SUMMARY OF SANITARY SEWER SERVICES

COST ESTIMATE FOR PROVISION OF SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Sanitary sewer service is now available to all of the Annexation Area in a manner equal to the Comparable Areas. Within three years after the effective date of the annexation, the owner of the Briscoe residence in Annexation Area B, and the Pizzo residence in Annexation Area C will be required to connect to the available sanitary sewer system. The City will incur no cost for sanitary sewer services as a result of this annexation.

8.02 WATER DISTRIBUTION

The City Water Utility is serving all existing properties in the Annexation Area, as well as all Comparable Areas. The water lines in place in the Annexation Area are shown on the attached Exhibit 9. Utilities Service Board Rules, Regulations and Standards of Service for the City Water Utility are attached and incorporated herein as Exhibit 11. Water service in the Annexation Area and Comparable Areas is described as follows:

Annexation Area A (Hyde Park Village): The water main serving this area is a publicly owned ductile iron pipe, of 6" diameter.

Comparable Area 1.A (The Woodlands): The water main serving this area is a publicly owned ductile iron pipe, of 6" diameter.

Comparable Area 2.A (Sycamore Village): The water main serving this area is a publicly owned ductile iron pipe, of 6" diameter.

Annexation Area B (Hunters Glen Subdivision): The water main serving Hunters Glen will be a publicly owned ductile iron pipe, of 6" diameter. The main would need to be extended only if the property were further developed. The existing residences in Area B all have city water service.

Comparable Area 1.B (Poplar Court): The water main serving this area is a publicly owned ductile iron pipe, of 6" diameter.

Comparable Area 2.B (Somerset East): The two water mains serving this area are publicly owned ductile iron pipes, of 4" and 6" diameter.

Annexation Area C: The water main serving this area is a publicly owned 14" diameter ductile iron pipe, located at Sare Road.

Comparable Area 1.C (Sarkes Tarzian Estate): The water main serving this area is a publicly owned 12" cast or ductile iron pipe.

Comparable Area 2.C (Moores Pike Residences): The water main serving this area is a publicly owned 24" ductile iron pipe, located under Moores Pike.

SUMMARY OF WATER FACILITIES

COST ESTIMATE OF PLANNED SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICE: Water service is in place to 100% of the existing Annexation Area structures, and will be in place to all structures when development is complete in Annexation Area B. The City Water Utility will provide and install all meters and charge the Developer the standard hook-on fee in Area B. No cost will be incurred by the City for this service. All other water service installation will be done by the developer.

8.03 FIRE HYDRANTS

Two fire hydrants are currently available and operating properly in Annexation Area A. Annexation Area B will have one fire hydrant when development is complete, bringing the

total to three. A fourth hydrant sits on the east side of Sare Road near Annexation Areas A and C. This hydrant is not actually within the Annexation Area boundaries, but will serve Area C in a manner equal to the Comparable Areas. A new hydrant would be required only if Area C was developed in the future. A map showing the locations of the hydrants is attached and incorporated herein as part of Exhibit 12. The spacing of the hydrants in the Annexation Area is consistent with the type and intensity of the development and the standards set by the Utilities Department, the Insurance Services Office, and the Ten States Standards. Applicable portions of these standards are attached and incorporated herein as Exhibit 13. Generally, spacing varies between 350 and 600 feet, depending on these standards, with closer spacing required for industrial, commercial, and densely populated areas. The Comparable Areas all have fire hydrants installed according to the same standards. The fire hydrant locations in the Comparable Areas are shown on the map attached and incorporated herein as Exhibit 12.

The two fire hydrants in Annexation Area A, as well as the planned hydrant in Annexation Area B, are publicly owned and maintained. These hydrants will be rented to the local government by the Utility Department. Upon the annexation's effective date, the City will assume responsibility for the payment of the yearly rental charge of $168.90 per hydrant.

SUMMARY OF FIRE HYDRANTS

COST ESTIMATE OF SERVICE: $506.70

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Fire hydrants meeting the proper standards are currently in place in the Annexation Area. Another will be installed by the developer in Annexation Area B as the area is developed. These fire hydrants meet the level of service in the Comparable Areas. The three hydrants in the Annexation Area will be owned and maintained by the Utility Department. The rental charge of $168.90 per hydrant will be assumed by the City upon the effective date of annexation.

8.04 STORM WATER DRAINAGE FACILITIES

Prior to the development of Annexation Area A and Annexation Area B, engineering hydraulic analyses of the storm drainage in the Annexation Areas were performed in 1983 and 1989 respectively by engineering consultants for the developers. The engineering studies examined the existing land and the natural drainageways within the Annexation Areas, as well as their ability to pass storm water runoff of the type that is associated with storms of such severity that there is a 100% chance that a storm of that intensity will occur within a 10 year period.

The standard on-site drainage requirements of the Engineering Department are that inlets and pipes be sized for a minimum of a two year flow, and that storm water detention, if necessary, be provided to prevent an increase in off-site run off during a ten year storm when compared with the run off prior to development.

For the purpose of comparative analysis, both Comparable Area 1 and Comparable Area 2 were used. The storm drainage facilities within these areas consist of roadside curbing in

Comparable Areas 1.A and 2.A. The other Comparable Areas depend upon natural topography for their drainage.

Annexation Area A contains a privately-owned storm drainage system consisting of curbed roadways and a concrete paved ditch and culvert system that continues from the Hyde Park area across Sare Road. This system empties into the western side of the property. Annexation Area B will contain concrete roadside curbing with pipes and inlets. Annexation Area C relies solely upon the natural topography for its drainage. The drainage systems in the Annexation Area have been constructed to provide the least practical amount of erosion or siltation, and will provide storm water drainage in a manner at least equal to the Comparable Areas.

In any drainage system, a system of swales and culverts will become clogged with debris and silt, and will require regrading and/or flushing. Response to complaints and correction of problems in the Annexation Area will be provided in the same manner that service is provided to the Comparable Areas. The experience of problems in the Comparable Areas provides the basis for estimation of the complaint demands to be expected in the Annexation Area. The records maintained by the City Engineering Department indicate that in 1988, one complaint was received from Comparable Area 2.C, for which the City was not responsible for cleanout. Therefore, there is no provision for cleaning of drainage structures in this Plan.

SUMMARY OF STORM WATER DRAINAGE FACILITIES

COST ESTIMATE FOR PROVISION OF SERVICES: $0

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Storm water drainage facilities in the Annexation Area are adequate and are being provided in the same manner that those services are provided to the Comparable Areas. Aside from the approved development plan for Hunters Glen, there are no plans for further construction of drainage facilities in the Annexation Area at this time. Immediately upon annexation, the City Engineering Department will respond to inquiries or complaints about drainage and will begin drainage related maintenance as may be required within the public right-of-way as a result of erosion or siltation. Because there were no clean-outs of drainage structures in the Comparable Areas in 1988, no funding for clean-outs within the Annexation Area is included in this Plan.

8.05 STREET AND ROAD CONSTRUCTION AND MAINTENANCE

The cul-de-sac within the boundary of Annexation Area B is classified as a local public street. The section of Sare Road within the Annexation Area is classified as Principal Arterial. McCartney Lane in Annexation Area A is a private street and will remain so upon annexation. The streets in Comparable Areas 1.A and 2.A are also private. The City Master Thoroughfare Plan and Map indicating the locations of these roads and the definitions of these classifications were previously incorporated into this document as Exhibit 8.

On the annexation's effective date, the City will assume responsibility for maintenance of the cul-de-sac in Annexation Area B, including repair and routine inspection. The cul-de-sac, which is approximately 350 feet in length, will be maintained and resurfaced periodically in accordance with the City's preventive street maintenance plan established through the Department of Public Works and the Street Department. At present, construction of the cul-de-sac is incomplete. The City will not accept any responsibility for its construction or maintenance until such time when it has been completed, inspected, and accepted by the City Engineer. To date, the developers have bonds for all incomplete public improvements within the Annexation Area, which ensures that all necessary public improvements will be completed in a manner prespecified by the City Engineering Department.

The annexation of this roadway that will be maintained by the City will not require increased expenditures for equipment or new personnel. However, it will result in increased operational expenses for materials and services. The cost estimate of these expenses is derived by dividing the budgeted materials expenses by the miles of city streets maintained. For the 1990 Budget, materials expenses are as follows: Line 233; Street, Alley, & Sewer Materials - $320,000. Line 431; Improvements Other Than Building - $125,000. These two line items total $445,000. This amount divided by 151 miles of city streets equals a yearly cost of $2,947 per mile of street maintained. This $2,947 multiplied by .0663 (350' / 5280') equals a yearly maintenance cost of $195. An increase of five percent for 1991 equals a yearly maintenance cost of $205.

The section of Sare Road within the Annexation Area extends approximately 100 yards, with Jackson Creek as the north boundary, and the northwest corner of Hyde Park as the south boundary. All of Sare Road is currently maintained by the County. The Annexation Area section of Sare Road will continue to be maintained by the County after the annexation's effective date because of a roadway maintenance agreement between the City and County. Often, a small section of roadway owned by the City may be contiguous with or surrounded by the County's roadway, and vice versa. In these cases it is practical for the jurisdictional street department to "continue through" with its maintenance services. This avoids the time and labor costs of maintaining small, isolated sections of roadway. Thus, normal maintenance, such as periodic resurfacing, patching, and snow and ice removal will be continued by the County for all of Sare Road.

SUMMARY OF STREET AND ROAD CONSTRUCTION AND MAINTENANCE

COST ESTIMATE OF SERVICE: $205

METHOD OF FINANCING: MVH (Motor Vehicle-Highway), LRS (Local Road & Street), & CUM CAP (Cumulative Capital) funds.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Once the roadways within the Annexation Area are completed and accepted, they will be repaired and maintained by the City in accordance with established policies. Funding will be provided for by the City's general street repair and maintenance funds.

8.06 STREET AND ROAD SERVICES

Immediately upon annexation, the City will begin providing services to the cul-de-sac in Annexation Area B. These services include routine pavement sweeping, routine leaf

collection, and snow & ice removal as needed. The Sare Road section of the annexation will not require services from the City, because of the agreement noted above between the City and County. The annexation of roadway by the City will result in the need for increased operational expenses for materials, services and overtime; it will not require increased expenditure for salaries or equipment.

The Annexation Area has been evaluated by City Transportation Director Rick Coppock to estimate the services needed for routine street sweeping, routine leaf collection, and snow & ice removal as needed. Snow and ice removal includes plowing and distribution of sand or salt. These estimates were made in terms of the materials, repairs and overtime that are needed in order to provide these services at the same standard and scope as provided in the Comparable Areas. The time and cost estimates are made by Transportation Director Rick Coppock and are based on operating expense estimates for 1991 and the AFSCME work and wage agreement in effect with the City of Bloomington.

1. Street Sweeping four times each year:

   One hour operating time for 2 Sweepers at $45 per hour: $90
   One hour operating time for 1 Dump Truck at $25 per hour: $25
   One hour labor time for 2 MEO I drivers at $9.30 per hour: $18.60
   One hour labor time for 1 MEO II driver at $9.50 per hour: $9.50
   Total Cost for Street Sweeping: $143.10 times 4 = $572.40

2. Leaf Collection once a year:

   One hour operating time for 1 Leafer at $45 per hour: $45
   One hour labor time for 1 MEO II driver at $9.50 per hour: $9.50
   One hour labor time for 5 Laborer I at $9.10 per hour: $45.50
   Total Cost for Leaf Collection: $100

3. Snow & Ice Removal estimated at 10 times per year:
   One hour operating time for 1 snow plow, with distribution of sand & salt, at $45 per hour: $45
   One hour overtime for 1 MEO II driver at $14.25 per hour: $14.25
   Total Cost for Snow & Ice Removal: $59.25 times 10 = $592.50

The total cost for Annexation Area street services is $1264.90 ($572.40 + $100 + $592.50)

SUMMARY OF STREET AND ROAD SERVICES

COST ESTIMATE OF SERVICE: $1264.90

METHOD OF FINANCING: Motor Vehicle Highway Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Regular street and road services will begin immediately upon annexation on an as-needed basis, due to factors such as weather and public safety. Service activities include street sweeping, leaf collection, and snow & ice removal.

8.07 STREET SIGNS AND TRAFFIC SIGNALS

Street signs and traffic signals in the City, including those in the Comparable Areas, are installed according to City policy regarding the location and installation of traffic control and street signs. The street signs in the Comparable Areas are recorded on the map that was previously incorporated as Exhibit 12. The City policy on street signs fulfills the requirements contained in the "Indiana Manual on Uniform Traffic Control Devices" and in the Bloomington Municipal Code Book. Both of these volumes describe conditions under which each type of sign is to be installed; the City Engineer recommends sign placement to the Traffic Control Commission accordingly.

Street Signs and Traffic Signals in the Annexation Area and the Comparable Areas are listed below:

Annexation Area A (Hyde Park Village): Two street signs have been placed in this area by the developer; one at each intersection of McCartney Lane and Sare Road. No stop signs have been posted.

Comparable Area 1.A (The Woodlands): A stop sign has been posted at the intersection of Windingbrook Circle and Rogers Road. A street sign has also been posted at this intersection.

Comparable Area 2.A (Sycamore Village): No stop sign or street sign is present at East Cape Cod Drive.

Annexation Area B: No signage is proposed in the site plan for Hunters Glen, and no signage is present in this area.

Comparable Area 1.B (Poplar Court): A street sign is in place for the intersection of Poplar Court and Poplar Drive. A yield sign is in place at this intersection.

Comparable Area 2.B (Somerset East): No stop sign or street sign is present in this area. Private placards denoting Somerset Place and Somerset Court have been installed by the developer.

Annexation Area C: No signage is present in this area.

Comparable Area 1.C (Sarkes Tarzian Estate): No signage is present in this area.

Comparable Area 2.C (Moores Pike Residences): No signage is present at the residences' entrance to Moores Pike.

SUMMARY OF STREET SIGNS AND TRAFFIC SIGNALS

COST ESTIMATE OF PLANNED SERVICES: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: The signage present in the Annexation Area is of the same scope and standard as the signage present in the Comparable Areas. Maintenance of the existing signage within the Annexation Area will become part of the City's sign maintenance program. Funding will be provided for by the appropriate Street Department Funds.

8.08 STREET LIGHTS

The Board of Public Works of the City of Bloomington is responsible for the installation of public street lights. Street lights are installed by petition, consistent with the requirements set forth in I.C. Section 36-9-9-1, et seq.

No publicly funded street lights are provided within the Comparable Areas. Publicly funded lights are located near the borders of Comparable Areas 1.C, 2.A, and 2.C. The five street lights within the borders of Comparable Area 2.B are privately funded. Accordingly, no street lights are proposed for the Annexation Area. In the event that residents of the Annexation Area petition the Board of Public Works for installation of lighting, the petition shall be evaluated in relation to traffic, crime statistics, illumination levels, and availability of funds in a manner consistent with all areas within the corporate limits.

A map showing the locations of the street lights within the Annexation Area and Comparable Areas was previously incorporated as Exhibit 12. These lights will provide adequate night time illumination for both the streets and sidewalks throughout the Annexation Area in a manner which is similar in scope and standard as the street lights within the Comparable Areas.

SUMMARY OF STREET LIGHTS

COST ESTIMATE FOR PLANNED SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Street lights are located in the Annexation Area at the same standard and scope as the Comparable Areas.

8.09 SIDEWALKS

In general, the construction of sidewalks is not the responsibility of the City. Sidewalks and curbs are presently in place in Annexation Area A, and will be installed in Annexation Area B according to the site plan. In comparison, Comparable Areas 1.A, 2.A, and 2.B have full or partial sidewalks. The other Comparable Areas have none. Therefore, since sidewalks are being provided to the Annexation Area in a manner which is at least equal to what is being provided in the Comparable Areas, further construction of sidewalks in the Annexation Area is not proposed.

SUMMARY OF SIDEWALKS

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Since sidewalks are provided for the Annexation Area on a level at least equal to the Comparable Areas, no new sidewalk construction is planned in the Annexation Area at this time.

8.10 ENGINEERING/HOUSING CODE INSPECTION

Owners and agents of rental properties within the City's corporate limits are required to register their properties with the City's Housing Code Enforcement Office. These properties are then scheduled for housing code inspections every three or four years.

There are 44 rental units in Annexation Area A (Hyde Park Village). When these units are registered, it will bring the total registered rental units in the city to approximately 12,526. When the annexation takes effect in 1991, the 44 rental units will be absorbed into the existing three or four year inspection cycle.

The following is an estimate of the cost of conducting housing code inspections of rental units in the City of Bloomington:

	1988	1989	1990
Line 221: Office and Supplies	$1,950	$1,700	$1,850
Line 223: Garage & Motor Supplies	2,800	3,600	4,100
Line 242: Other Supplies	1,300	1,500	1,450
Total Cost Per Year:	$6,050	$6,800	$7,400

On a three year budget cycle, the total inspection cost is $20,250 ($6,050 + $6,800 + $7,400). This is a per unit cost of $1.62 ($20,250 / 12,526). When increased by five percent to allow for a 1991 estimate, the per unit cost is $1.70. Multiplied by the 44 rental units in the Annexation Area, the total yearly inspection cost is $74.80.

SUMMARY OF HOUSING CODE INSPECTIONS

COST ESTIMATE OF SERVICE: $74.80

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Upon the Annexation's effective date of January 1, 1991, the 44 rental units in the Annexation Area will be registered and incorporated into the existing three to four year cycle of inspections. Rental properties will be inspected to the same standard and scope as those performed in the comparable areas of the Woodlands and Sycamore Village. The housing code inspections will be performed with existing staff and operating resources.

8.11 REDEVELOPMENT DEPARTMENT SERVICES

The Department of Redevelopment administers programs for the implementation of Community Development Block Grants available to the City through the federal Department of Housing and Urban Development. The annual grant amount is determined by the

Federal Government and may be disbursed at the City's discretion among various eligible activities.

During fiscal year 1990 (May 1989 through May 1990), the City will receive Community Development Block Grants totaling $642,000 which will be allocated to various projects including: rehabilitation of housing for low-moderate income families on a city-wide basis; small scale drainage projects and site improvements in targeted low-income area; economic development activities, various public service programs; and a utility service program for low-moderate income families. A copy of Final Statement of Community Development Objectives and Projected Use of Funds for the Community Development Block Grant Program, 1989-1990, is attached and incorporated herein as Exhibit 14.

Applications from eligible low-moderate income families from the Annexation Area for assistance through the housing rehabilitation program will be processed in the same manner as other eligible applicants. Funds totaling $150,000 for rehabilitation assistance were programmed in the fiscal 1989 plan (Resolution 89-7) adopted by the Common Council is attached and incorporated herein as Exhibit 15.

The Redevelopment records indicate that there were no grants or loans for home rehabilitation to property owners in the Comparable Areas during either the 1987-1988 year or the 1988-1989 year.

The City anticipates that approximately $600,000 in Community Development Block Grants will be received in fiscal 1990. Funding and assistance to the Annexation Area residents will be provided in a manner equivalent in standard and scope as funding is provided to residents in Comparable Areas of the City. Housing rehabilitation is available City-wide to income eligible homeowners.

The amount of funds allocated to each Community Development Block Grant program is fixed and is disbursed as eligible applicants utilize the funds. For this reason, annexation will not result in any additional costs to these programs.

SUMMARY OF REDEVELOPMENT DEPARTMENT SERVICES

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Federal Community Development Block Grants

PLAN FOR PROVISION OF SERVICES: Immediately upon annexation, Annexation Area residents will be able to apply for any of the Community Development Block Grant Program services for which they may be eligible under program rules.

8.12 POLICE PROTECTION

Immediately upon annexation, Police Department services will be extended to the Annexation Area in the same standard and scope as provided to other residential areas in the City, including the Comparable Areas.

The City is divided into four police quadrants or districts. Each has officers assigned to answer calls for service within the district. Calls from the Annexation Area will be handled

by the of ers assigned to the South East District. If officers of that district are unavailable, then thos of the North East District or the South West District will respond.
Additiona funds for officer overtime and vehicle costs are being budgeted to enable response the additional calls anticipated from the Annexation Area. The uniformed police officer is ssigned to the Patrol Unit which operates 3 shifts per day. Officers work 6 days and then re off duty 3 days. Additional days off are scheduled for holidays, and vacation; days off so occur because of illness. In 1988, 37 officers were assigned to the Patrol Unit, and he average number on duty per 24 hours was 21. The average 8 hour day of the office assigned to the Patrol unit in 1988 was expended as follows:

PATROL UNIT

Roll Call	5%	(26 minutes)
Equipment Maintenance	2%	(11 minutes)
Paperwork	12%	(55 minutes)
Traffic Enforcement	13%	(1 hour 4 minutes)
Accident Investigation	11%	(50 minutes)
Criminal Investigation	12%	(59 minutes)
Pro-active Patrol	45%	(3 hours 35 minutes)

Pro-active patrol serves several purposes. The primary purpose of patrol is to prevent crime. T e function of detection and apprehension of offenders is closely related to the crime pre ention function of patrol. Also, patrol promotes safe movement of vehicular and pedestrian traffic by enforcing traffic and parking laws. In addition, the general well-being of the comm nity is enhanced by officers on patrol reporting traffic hazards such as: traffic control de ices out of service or icy road conditions, the location of water or power outages, reporting f fires, rendering of aid to the injured, and directing the services of other agencies citizens in need of them, such as the welfare department, ambulance, or other departme s within the city.

In order be effective, pro-active patrol must be random. To patrol on a set schedule would res lt in an officer's movements becoming predictable, destroying his effectiveness.

While eng ged in pro-active patrol, officers are available for immediate dispatch to a call for service. hus, they would then be able to respond to the additional calls anticipated by the Annexatio Area. However, responding to additional calls will reduce the percentage of time sper in pro-active patrol, unless additional time is provided either through additional staff or th ugh overtime.

It is a Ci priority not to decrease pro-active patrol time. In order that this annexation will not dimin time for pro-active patrol by increasing the work load within the same number of work h rs, additional funds for overtime are included in this Plan.

The servi demands expected from the Annexation Area have been estimated by a review of calls fr n the Comparable Areas on the following chart:

COMPARABLE AREAS POLICE CALL RESPONSE CHART

	Area	1988 Calls	Population	Calls/Person
1.A Th	Woodlands	0	178	

1.B	Poplar Court	0		24	
1.C	Sarkes Tarzian Estate	0		3	
2.A	Sycamore Village	0		100	
2.B	Somerset East	1		24	
2.C	Moores Pike Residences	0		14	
	Total:	1	/	343	0.0029

The Annexation Area will have an estimated population of 134. The number of police calls this area will generate is estimated by assuming that the number of police calls per person will be similar to the average number per person in the Comparable Areas. Then the number of calls anticipated is calculated by multiplying the calls per person from the Comparable Areas by the annexation population:

> Average number of calls per person from Comparable Areas = 0.0029;
> 0.0029 x 134 population in Annexation Area
> equals .39 predicted calls from the Annexation Area.

Thus the Annexation Area is expected to produce .39 calls per year. This number should be rounded up to one call per year.

The Police Department estimates that each call uses approximately 35 minutes of an officer's time. Therefore, the total additional time needed to respond to calls from the Annexation Area is 35 minutes.

The additional time needed for calls from the Annexation Area can be provided for in any one of 3 ways. The time could be subtracted from pro-active patrol. Since the City has as a priority that pro-active patrol time not be reduced, that option is not included in this Plan. The second option would be to hire an additional officer. This option is not warranted because the time needed is less than 1 day of work, assuming an 8 hour day. This Plan does include the third option, which is to provide funds for overtime. According to the Fraternal Order of Police (FOP) contract in effect with the city, overtime must be assigned at a minimum of one hour increments. The overtime payrate in the FOP contract is $15 per hour. Additional funds of $15.00 for officer overtime are included in this Plan.

The cost of materials that are needed for the annexation is estimated by using the 1990 budgeted amount of $204,200 for operational expenses. This is composed of the following line items: Line 224 - Fuel & Oil; Line 232 - Motor Vehicle Repair; Line 242 - Other Supplies; and Line 362 - Motor. The operational expenses calculation is made as follows:

> $204,200 materials cost divided by 24,441 total 1988 calls equals $8.35 average materials cost per call; $8.35 multiplied by 1 call anticipated from the Annexation Area equals $8.35. When increased by five percent to allow for a 1991 estimate, the anticipated additional materials cost is $8.77.

SUMMARY OF POLICE PROTECTION

COST ESTIMATE OF SERVICES:

Cost of Overtime: $15.00

Cost of Materials:	8.77
Total:	$23.77

METHOD OF FINANCING: General Fund

PLAN FOR PROVISION OF SERVICES: Routine police service will be provided using personnel assigned to the South East District immediately upon the effective date of annexation. Response to calls, traffic-related activities, investigation, pro-active patrol and all other services will be provided to the same standard and scope provided to the Comparable Areas.

8.13 FIRE PROTECTION

Immediately upon the annexation's effective date of January 1, 1991, the City Fire Department will begin first call response to the Annexation Area, providing service to the same standard and scope as provided to all Comparable Areas within the City. Manpower for the responses to the Annexation Area will be provided from 2 fire stations. Number 4 Station will send 1 pumper with 4 firefighters and will have a second pumper enroute from our Number 1 Station with 4 additional firefighters. If one of these stations is busy, our Number 5 Station will then respond with 4 firefighters.

Response time to the area is 3 minutes from Number 4 Station and 3 minutes from Number 1 Station. Response times from the nearest fire station to each Comparable Area, number of 1988 calls and number of 1988 calls per person from the Comparable Areas are noted on the chart below:

COMPARABLE AREA FIRE CALL RESPONSE CHART 1988

		Response Minutes	Calls	Population
1.A	The Woodlands	1.5	00	178
1.B	Poplar Court	2	0	24
1.C	Sarkes Tarzian Estate	1	0	3
2.A	Sycamore Village	1.5	0	100
2.B	Somerset East	3	0	24
2.C	Moores Pikes Residences	1.5	0	13.5
			---	---
			0	343

Although no fire runs were made to the Comparable Areas in 1988, a minimum of one run should be budgeted per year for the annexation area.

In order to estimate the funds required to provide the 1 additional run per year that would be required to provide fire protection to the Annexation Area by the City Fire Department, the operating cost per run is calculated. The 1990 budget for operating expenses is composed of the following line items: Line 223 - Garage & Motor Supplies; Line 224 - Fuel & Oil; Line 232 - Motor Vehicle Repair; Line 242 - Other Supplies; and Line 362 - Motor. The total operating expenses are $43,600. That amount divided by the total number of fire runs made in 1988 is:

$43,600 divided by 1,358 runs equals $32.11 cost per run; $32.11 multiplied by 1 additional run equals $32.11 additional cost for Fire Department services. When increased by five percent to allow for a 1991 estimate, the cost is $33.72.

There is ample time for the Fire Department staff to respond to 1 additional run per year. When 1 is added to the 1,358 runs in 1988, this is still less than one run per day for the primary responding station (and less than 1 additional run for the secondary responding station):

365 days multiplied by 5 stations equals 1,825 station response days; 1,358 runs in 1988 plus 1 run anticipated from the Annexation = 1,359; 1,359 runs divided by 1,825 days equals .745 runs per day per station as a result of the annexation.

Staff is already on payroll with time available to operate the 5 stations for 24 hours a day, 365 days per year. Thus, service will be provided using existing staff and equipment and with $33.72 additional vehicle funds to make the 1 additional run anticipated in serving the Annexation Area to the same standard and scope as the Comparable Areas are served.

SUMMARY OF FIRE PROTECTION

COST ESTIMATE OF SERVICE: $33.72

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICE: Immediately upon the annexation's effective date, (January 1, 1991), full fire protection service on a first call basis will be provided to the Annexation Area from Number 4 Station and Number 1 Station. Backup response will be provided by Number 5 Station.

8.14 ANIMAL SHELTER/ANIMAL CONTROL

The City of Bloomington provides two types of services related to animals. The Animal Shelter function involves a facility to shelter, care for and, if necessary, humanely euthanize animals. The Animal Control function involves serving the community with regular patrol, investigation of complaints, education, and emergency services.

Animal Control services are provided only within the corporate City limits at the present time. Immediately upon annexation, the following animal control services will be provided to the Annexation Area:

- Three full time animal control officers will be available 8 AM to 8 PM Monday through Friday and from 8 AM to 5 PM on Saturday. These officers provide service contacts including pickup of stray, injured or dead animals; investigation of complaints, assistance with bite cases; and issuance of citations for violations of animal control ordinances.

- Twenty-four hour emergency service will be available at all other times for such emergencies as animal bite incidents, injured animals, and police assistance calls.

- The area will be patrolled on a regular basis at least twice weekly.

The above services are the same as those provided to the City as a whole, including the Comparable Areas. The 1988 experience in the Comparable Areas is listed below:

COMPARABLE AREAS SERVICE CONTACTS AND EMERGENCY CALL-OUTS, 1988

Area	Service Contacts	Emergency Call-outs	Pop.
1.A The Woodlands	11	1	178
1.B Poplar Court	2	0	24
1.C Sarkes Tarzian	1	0	3
2.A Sycamore Village	6	0	100
2.B Somerset East	0	0	24
2.C Moores Pike	2	0	13.5
	---	---	---
	22	1	343

Twenty-two service contacts divided by the population of 343 equals .0641 Contacts Per Person. One emergency call-out divided by 343 equals 0.0029 call-outs per person.

Service requirements for the Annexation Area have been estimated by calculating the number of service contacts and emergency call-outs per person in the Comparable Areas. Then the population in the Annexation Area was multiplied by the contacts and call-outs per person to determine the number to expect from the Annexation Area as follows:

134 annexation population x .0641 contacts per person equals 8.59 predicted service contacts in the Annexation Area; 134 annexation population x 0.0029 call-outs per person equals 0.39 predicted emergency call-outs in the Annexation Area.

This plan provides funds for these contacts and call-outs in the following manner:

Operating expenses for the Animal Shelter program total $7,408 in the 1990 budget. These expenses include Line 224: Fuel & Oil; Line 242: Other Supplies; and Line 362: Motor. Additional funds for operating expenses needed to make the additional service contacts anticipated by the Annexation Area are calculated as follows:

$7,408 in operating expenses divided by 1,954 service contacts in 1988 equals a $3.79 operating cost per service contact. When increased by five percent to allow for a 1991 estimate the cost is $3.98. Multiplied by 8.59 predicted service contacts, this comes to $34.19, the additional operating cost predicted due to annexation.

The overtime cost for emergency call-outs is calculated as follows: 0.39 emergency call-outs should be considered as one full call-out. Under AFSCME union regulations, at least two hours overtime are designated for each emergency overtime call-out. The 1991 payrate for Grade G, Animal Control Officer, is $9.60 per hour; $9.60 at the overtime rate of $14.40 per hour for two hours equals $28.80.

SUMMARY OF ANIMAL CONTROL

COST ESTIMATED OF SERVICE: $62.99

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Immediately upon the effective date of annexation, Animal Shelter services will be extended to the Annexation Area to a standard and scope equivalent to those provided to comparable areas of the City. Additional funds are budgeted to provide the additional operating and overtime costs anticipated.

8.15 REFUSE COLLECTION

Immediately upon annexation, the City will begin weekly curbside refuse collection to the Annexation Area to the same standard and scope of service provided to all comparable areas within the City including the Comparable Areas defined in this Plan.

Refuse collection service to the Annexation Area will be incorporated into existing collection routes. A map showing existing refuse collection routes is attached and incorporated herein as Exhibit 16. Additional costs incurred resulting from the annexation will be in operating supplies, services and landfill fees. The Sanitation Department reports that the annexation will not require additional funds for personnel or equipment.

In accordance with City Ordinance 6.04.050, Annexation Area A will not receive refuse collection service from the City of Bloomington. According to the ordinance, the City provides refuse collection service from curbs, where containers are suitable for the packers. Since Annexation Area A is an apartment complex with dumpster-type containers placed away from public street curbs, the owners will be responsible for refuse collection.

A field survey by Sanitation Department Director Ken Friedlander estimates that it will take approximately 20 minutes to collect refuse in the Annexation Area. This estimate includes the nine existing or planned households in Annexation Area B, and the one household in Annexation Area C.

An alternative method of determining the time necessary to provide refuse collection service is to calculate the time currently required per household served and then add that much time for each household being added by the Annexation Area. The time and the number of households served by the Sanitation Department were both determined in a survey of the refuse collection routes that was conducted in October of 1985. The number of households in the Annexation Area to receive refuse collection include 12 single family residences. The calculation of time added by the Annexation Area is as follows:

> 7,012 households were served in 74.97 hours in the route survey. 74.97 hours x 60 = 4,498 minutes. 4,498 minutes divided by 7,012 households equals 0.64 minutes collection time per household x 10 households in Annexation Area equals 6.40 minutes.

This Plan includes provision for the longer of the 2 time estimates, because the household density in the Annexation Area is much lower than the overall household density of all the collection routes. Therefore, the 20 minutes estimated by the Director of Sanitation for refuse collection in the Annexation Area is the figure used in this Plan. The Sanitation

Department plans to add the Annexation Area to truck number 945's route on Thursday. This route extension is shown on the map that was previously incorporated as Exhibit 16. This route currently takes approximately 6 hours. Since the Sanitation Department is paid for an 8 hour day, the extra 20 minutes added by the Annexation Area will not cause undue hardship.

In order to determine the additional cost of extending refuse collection to the Annexation Area, the current operating expense per household now served by the Sanitation Department was calculated and then that amount was multiplied by the number of households being added by the Annexation Area. The department's 1990 operating expenses budget includes Line 223: Garage & Motor; Line 224: Fuel & Oil; Line 232: Motor Vehicle Repair; Line 242: Other Supplies; Line 362: Motor; and Line 362: Landfill Fees.

> Budgeted operating expenses for 1990 are $220,700. It is estimated that 7,076 households are now served in an average week by the Sanitation Department. Therefore, $220,700 divided by 7,076 households equals an average cost of $31.19 per household in 1990. When increased by five percent to allow for a 1991 estimate, this comes to $32.75. Multiplied by the ten households in the Annexation Area, this comes to a total of $327.50 yearly cost for Sanitation Department services.

SUMMARY OF REFUSE COLLECTION

COST ESTIMATE OF SERVICE: $327.50

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Immediately upon the annexation's effective date, the Annexation Area will receive weekly curbside pickup. Service will be provided in a manner equivalent in standard and scope to the weekly curbside service provided to all comparable areas in the City.

8.16 PARKS AND RECREATION

The City's Parks and Recreation Department offers a wide variety of organized activities including, but not limited to, passive recreation, recreational sports, competitive sports, sports instruction, holiday and seasonal celebrations, special events, seasonal playground programs, community programs, fitness training, and Older American programs. Some activities are free; some involve a small fee.

The Annexation Area is located within 2 miles of several City Parks and Recreation sites which together offer a wide range of opportunities. These distances are similar to those of the Comparable Areas from similar sites. A map noting the Parks and Recreation site locations and the locations of the Annexation Area and the Comparable Areas is attached and incorporated herein as Exhibit 17. Included in this exhibit is a chart showing the facilities and activities offered at each site. A summary of city parks in relation to the Annexation Area and the Comparable Areas is given below:

> Annexation Area: Located within a one mile radius is Southeast Park, which contains trails, picnic shelter/tables, play equipment, playfield, and basketball and tennis courts. Located within a two mile radius are the following parks: (1)

Bryan Park, which contains a fitness trail/exercise station, picnic shelters with tables and grills, restroom facility, swimming pool with waterslide, play equipment, ball fields, horseshoe pits, basketball courts, and lighted tennis courts; (2) Winslow Sports Complex, which contains lighted tennis courts and a fitness trail with exercise stations; (3) Sherwood Oaks Park, which contains a picnic shelter/tables, play equipment, playfield, basketball court, and tennis courts.

Comparable Area 1.A & 1.B: Located within a one mile radius are Winslow Park and Sherwood Oaks Park. Located within a two mile radius is Southeast Park.

Comparable Area 1.C: Located within a one mile radius is Bryan Park. Located within a two mile radius are Southeast Park, and Winslow Park. Also within a two mile radius are Third Street Park, which contains picnic tables and play equipment, and Seminary Park, which contains picnic tables.

Comparable Area 2.A & 2.C: Located within a one mile radius is Southeast Park. Located within a two mile radius are Bryan Park, Winslow Park, and Sherwood Oaks Park.

Comparable Area 2.B: Located within a one mile radius are no parks. Located within a two mile radius are Sherwood Oaks Park, Winslow Park, and Southeast Park.

At present, all activities are open to residents of unincorporated areas. However, a secondary priority registration status and a higher out-of-City fee is applied to most of the recreation and facility programs. There is no City residency requirement or higher fee for utilization of park areas with the exception of fee support facilities, such as Winslow ballfields and Bryan Park pool.

SUMMARY OF PARKS AND RECREATION

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: All services are organized and in place for the Annexation Area residents, to the same standard and scope offered to residents of the Comparable Areas.

8.17 HUMAN RESOURCES

The City Human Resources Department administers a wide variety of programs for residents of the City and surrounding areas. Current programs and scopes of citizen eligibility are as follows:

Program	Scope
1. Senior Citizens' Nutrition Project	Owen and Monroe Counties
2. Title XX Childcare Assistance Pgm.	No restrictions

3. Childcare Food Program	No restrictions
4. Volunteer Action Center	Monroe County and vicinity
5. Community Farmers' Market	Statewide
6. Day Care Resources	No restrictions
7. Teen Hotline	No restrictions
8. Youth Substance Abuse Prevention	No restrictions
9. Regional Office, Governor's Commission for a Drug-Free Indiana	Nine counties
10. Commission on Handicap Concerns	No restrictions
11. Commission on the Status of Women	No restrictions
12. Short-term, topic-specific task forces	No restrictions

All Human Resources Department programs are already available to the Annexation Area on the same basis as they are available to other areas in the City, including the Comparable Areas. Certain programs require specific client qualifications having to do with income, age, family circumstances, etc. Access to these programs for the Annexation Area residents is determined on the same basis as access for residents of other areas, including the Comparable Areas.

Because the Annexation Area is already served to the standard and scope equivalent to the service offered to Comparable Areas and because eligible Annexation Area residents are already permitted to participate in these programs, no new service is proposed.

SUMMARY OF HUMAN RESOURCES SERVICES

COST ESTIMATE OF SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: All services are organized and in place for the Annexation Area residents to the same standard and scope offered to residents of the Comparable Areas. No extension of service is required or proposed.

8.18 PLANNING AND ZONING SERVICES, BUILDING PERMITS, INSPECTION AND BUILDING CODE ENFORCEMENT

All the Planning Department services, and building plan reviews, permit issuance, inspections, and code enforcement performed by the Engineering Department are currently being provided to all residents of the City of Bloomington and the City's 2-mile fringe planning and zoning jurisdiction. The Annexation Area is presently included within the 2-mile fringe area. A map showing the area to which these services are being provided is attached and incorporated as Exhibit 18.

The Planning Department reviews and approves site plans of proposed new construction to insure compliance with applicable regulations. Specific proposals such as variance requests, special exceptions, conditional use, rezoning requests, and public right-of-way vacations are reviewed and recommendations are forwarded to the Plan Commission, Board of Zoning Appeals and Common Council for their consideration. Additionally, the Planning Department conducts comprehensive planning and transportation studies.

The Engineering Department issues permits for building construction, plumbing and electrical installation, sign erection, and occupancy. Prior to issuing an occupancy permit, the Engineering Department conducts on-site inspections to insure conformance with previously approved plans. The Engineering Department oversees zoning and building code violation abatement. This involves an on-site inspection of the violation, consultation with citizens and possible referral to the Legal Department. A service and cost summary for Housing Codes inspections of the rental units in Annexation Area A has been previously incorporated in Section 8.10 of this Plan.

Planning and Engineering services are already provided to the entire City and its 2-mile fringe as shown on the map previously incorporated as Exhibit 18. As a portion of the unincorporated area within the municipal planning jurisdiction, the Annexation Area presently receives these services to the same standard and scope provided to all other areas of the City, including the Comparable Areas. With the exception of codes inspections of rental units, the annexation will not result in increased costs to these departments.

SUMMARY OF PLANNING AND ZONING SERVICES, BUILDING PERMITS, INSPECTION AND BUILDING CODE ENFORCEMENT

COST ESTIMATE OF PLANNED SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Since the Annexation Area is presently within the 2-mile fringe for Planning and Zoning jurisdiction, it currently receives Planning and Zoning services, building permits, inspections, and building code enforcement services to the same standard and scope provided to all other areas of the City including the Comparable Areas.

8.19 ADMINISTRATIVE SERVICES

City administration and operations include departments which are not directly involved in the provision of the capital and noncapital services discussed previously. The City of Bloomington departments which provide administration services to the City at large are the Mayor's Office, City Council Office, Controller's Office, Legal Department and Personnel Department.

The Mayor's Office provides an ombudsman function for the residents of Bloomington in addition to its main function as chief executive. The office also dispenses information and provides a referral service to other City departments, government agencies or private organizations.

The City Council Office is responsible for organizing City Council meetings and official record-keeping and provides a forum for City legislation.

The Controller's Office oversees the municipal budgetary system. The office also issues bicycle licenses, City parking permits and itinerate merchants' licenses.

The Legal Department initiates punitive action for ordinance violations, responds to requests for legal opinions from other departments, represents the City of Bloomington in legal matters and addresses human rights and affirmative action compliance matters. In addition, the Legal Department investigates complaints filed pursuant to the Human Rights Ordinance, and represents complainants upon a finding of probable cause.

The Personnel Department is responsible for City job listings and board and commission vacancies.

The Annexation Area, with an estimated population of 145 people, represents only a 0.28% increase in the City's population of 52,044, according to 1980 U.S. Census figures. The Mayor's Office, Council Office, Controller's Office, Legal Department and Personnel Department are staffed by salaried personnel, so they will not require additional staff resources to serve any increase in demand for service through the annexation of the Annexation Area. These departments will provide relevant services upon request to the same standard and scope as these are provided to comparable areas, including the Comparable Areas, with their existing resources.

SUMMARY OF ADMINISTRATIVE SERVICES

COST ESTIMATE OF PLANNED SERVICE: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Immediately upon annexation, the City's administrative services provided by the Mayor's Office, City Council Office, Controller's Office, Legal Department and Personnel Department will be provided to the Annexation Area and its residents in the same manner and scope that these services are provided to the Comparable Areas. Because the Annexation Area represents only a 0.28% increase in the City's population, these services will be extended without hardship to these administrative offices and departments, and without increased cost.

8.20 OTHER CITY FUNCTIONS

This Plan outlines all City services that will be impacted by the inclusion of the Annexation Area within the City's corporate boundaries.

Because the Annexation Area represents only a 0.25% increase in population, the effect of inclusion of these 134 people within the City limits will have minimal impact upon services not previously mentioned, such as Municipal Building maintenance or tree limb reclamation.

Any services not specifically addressed in this report have not been omitted for lack of consideration. Rather, their absence indicates that provision of these services to the Annexation Area and/or its residents will be provided in the same manner that such services are provided to the Comparable Areas without the expenditure of additional funds.

In conclusion, therefore, it must be noted that any services currently available to the Comparable Areas and/or their residents which were not previously discussed in this Plan

will be made available in the same manner to the Annexation Area and/or its residents immediately upon annexation.

OTHER CITY FUNCTIONS SUMMARY

COST ESTIMATE FOR PROVISION OF SERVICES: $0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Immediately upon annexation, any municipal services not previously discussed in this plan, will be made available in the same manner to the Annexation Area and/or its residents as it is currently available to comparable areas of the City, including the Comparable Areas.

9.00 HIRING PLAN

It is anticipated that this annexation will not result in the elimination of jobs for employees of other governmental entities, but, in the event it does, the Director of Personnel is directed to assist these employees in obtaining new employment. However, the City will not be required to hire any of these employees.

In the event of unforeseen elimination of jobs, the Personnel Director will take the application of any such employee and maintain a special file of these applications. Each application will be forwarded to major employers in the area, and to any City department having a job opportunity for which the individual is qualified. Each individual will also be referred to the Indiana State Employment Security Division.

10.00 SUMMARY OF COSTS - 1991

Sanitary Sewer Service	$ 0.00
Water Distribution	0.00
Fire Hydrants	506.70
Storm Water Drainage Facilities	000.00
Street and Road Construction and Maintenance	205.00
Street and Road Services	1,264.90
Street Signs and Traffic Signals	0.00
Street Lights	0.00
Sidewalks	0.00
Engineering/Housing Code Inspection	74.80
Redevelopment Department Services	0.00
Police Protection	23.77
Fire Protection	33.72
Animal Shelter/Animal Control	62.99
Refuse Collection	327.50
Parks and Recreation	0.00
Human Resources	0.00
Planning and Zoning Services, Building Permits, Inspection and Building Code Enforcement	0.00
Administrative Services	0.00

Other City Functions	0.00
Total:	$2,499.38