

RESOLUTION 86- 34

A RESOLUTION ADOPTING A WRITTEN FISCAL
PLAN ESTABLISHING A POLICY FOR THE
PROVISION OF SERVICES TO AN ANNEXED
AREA

WHEREAS, the city of Bloomington desires to annex the area known as the
West Third Street Phase II Area, more specifically described in
Ordinance 86- ; and

WHEREAS, responsible planning and state law requires adoption of a fiscal
plan and a definite policy for the provision of services to
annexed areas; and

WHEREAS, such a plan has been developed and presented to the Common Council,
entitled "Fiscal Plan, Annexation of West Third Street Phase Two";

NOW, THEREFORE, BE IT RESOLVED BY THE COMMON COUNCIL OF THE CITY OF
BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

1. The Common Council of the City of Bloomington, Monroe County, Indiana,
hereby approves and adopts the Fiscal Plan, Annexation of West Third Street Phase
Two, which Plan is attached hereto and made a part hereof, and hereby approves and
adopts the specific policies for implementation of the Plan as set out therein;

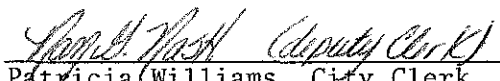
2. Any monies necessary for the provision of services as described and
itemized in the attached Plan shall be budgeted and appropriated from the applicable
fund, pursuant to state law and the City's budget procedure;

3. It is anticipated that this annexation will not result in the elimination
of jobs for employees of other governmental entities, but in the event it does,
then the Director of Personnel of the City of Bloomington is hereby directed to
assist such employees in obtaining new employment, but nothing herein shall require
the City to hire any such employees.

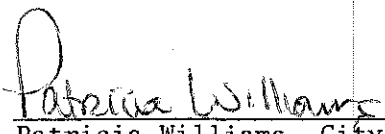
PASSED AND ADOPTED this 1 day of October, 1986, by the Common
Council of the City of Bloomington, Monroe County, Indiana.


JAMES C. REGISTER, PRESIDENT
BLOOMINGTON COMMON COUNCIL

ATTEST:


Patricia Williams, City Clerk

PRESENTED by me to the Mayor of the City of Bloomington, Indiana, this
2 day of October, 1986.


Patricia Williams, City Clerk
City of Bloomington

SIGNED AND APPROVED by me this 3 day of October, 1986.

Tomilea Allison

TOMILEA ALLISON, MAYOR
CITY OF BLOOMINGTON

SYNOPSIS

This Resolution adopts the Fiscal Plan, Annexation of West Third Street Phase Two.

City of Bloomington
FISCAL PLAN
ANNEXATION OF WEST THIRD STREET, PHASE 2

Table of Contents

	Page
Introduction	1
1. Location	1
2. Topography	3
3. Patterns of Land Use	3
4. Population Density	3
5. Comparable Neighborhoods	3
6. General Relationship to City Services	5
7. Cost of Services Methodology	6
8. Provision of Services	7
8.01 Sanitary Sewer Services	7
8.02 Water Distribution	7
8.03 Fire Hydrants	8
8.04 Storm Drainage	9
8.05 Street & Road Construction, Maintenance and Services	11
8.06 Street Signs & Traffic Signals	12
8.07 Street Lights	13
8.08 Sidewalks	15
8.09 Engineering/Housing Code Inspection	15
8.10 Redevelopment	16
8.11 Police Protection	17
8.12 Fire Protection	21
8.13 Animal Shelter/Animal Control	24
8.14 Refuse Collection	26
8.15 Parks & Recreation	28
8.16 Human Resources	29
8.17 Planning & Zoning Services, Building Permits, Inspection & Building Code Enforcement	30
8.18 Administrative Services	31
8.19 Other City Services	33
9. Hiring Plan	33

FISCAL PLAN

ANNEXATION OF WEST THIRD STREET, PHASE 2

INTRODUCTION

The following Fiscal Plan, developed through the cooperative efforts of the City of Bloomington's Controller's Office, Planning Department, Engineering Department, Fire Department, Police Department, Street Department, Sanitation Department, Department of Public Works, Redevelopment Department, Utilities Department, Animal Shelter, Parks and Recreation Department, Human Resources Department, and Personnel Department, represents the City's policy and procedure for the annexation of the West Third Street, Phase 2 Annexation Area (hereinafter, "Annexation Area"). The cost estimates of the planned services to be furnished, methods of financing, and plan for the organization and extension of services to the Annexation Area are fully discussed. In addition, information is provided in order to compare the services proposed for the Annexation Area with other areas within the City's corporate boundaries with similar topography, patterns of land use and population density.

For the reasons to be elaborated below, this annexation meets the statutory requirements set forth in I.C. Section 36-4-3-13 in that the Annexation Area is contiguous to the municipality; the territory is zoned for commercial, business or industrial uses; and there is a written Fiscal Plan, herein provided, that has been approved by Resolution of the Common Council.

1. LOCATION

The Annexation Area extends west of the State Road 37 Bypass and north of Indiana Highway 48, which is also known as West Third Street or Whitehall Pike. A map of the Annexation Area is attached and incorporated herein as Exhibit 1. The Annexation Area is contiguous to the City along 23% of its boundary. A copy of the Annexation Area contiguity calculation is attached and incorporated herein as Exhibit 2. The Annexation Area is located in Section 36 of Richland Township, Section 31 of Bloomington Township, Section 1 of Van Buren Township and Section 6 of Perry Township. Certified copies of the City Ordinances documenting the City corporate boundaries are attached herein as Exhibit 3.

There are 26 1/3 acres of land within the Annexation Area boundaries.

2. TOPOGRAPHY

The topography of the Annexation Area has slopes ranging from 2% to 12%, over gently sloping terrain. A more thorough analysis of the terrain and an analysis of soil types is attached and incorporated herein as Exhibit 4.

3. PATTERNS OF LAND USE

There are 4 property owners in the Annexation Area including the State, which owns approximately 7 acres of State Route 37 Bypass right-of-way. There are 3 business structures, 2 single family residences and from 20 to 30 trailers in storage, one of which is in use as a dwelling unit.

Pursuant to Title 20 of the Bloomington Municipal Code, the Annexation Area is zoned as follows:

ZONE	NUMBER OF ACRES	% OF TOTAL
ML - Light Manufacturing	Approximately 8, plus 4 2/3 in right-of-way of SR 37 Bypass	48%
MG - General Manufacturing	Approximately 11 1/3, plus 2 1/3 in right-of-way of SR 37 Bypass	52%
	Total: 26 1/3	

Title 20 of the Bloomington Municipal Code is incorporated herein, and a copy is attached as Exhibit 5. The area zoning is indicated on the Annexation Area map, incorporated herein as Exhibit 6.

The Annexation Area does include some residential uses in the ML zone. However, these exist as legal non-conforming uses, pursuant to Section 20.06.01.00 of the Bloomington Municipal Code.

4. POPULATION DENSITY

The 1980 block data from the 1980 U.S. census indicates there are approximately 5 people living in the Annexation Area's 26 1/3 acres, with a resulting population density of 0.2 persons per acre. A copy of relevant census data is incorporated herein, and attached as Exhibit 7.

5. COMPARABLE NEIGHBORHOODS

Several areas (hereinafter, "Comparable Areas") within the City's corporate boundaries were selected in order to compare the proposed provision of capital and noncapital services to the Annexation Area with those services already provided within the City limits. The locations of the Comparable Areas as well as of the Annexation Area are shown on the map that was previously incorporated herein as Exhibit 1.

The purpose of this comparison is to ensure that noncapital services, such as police and fire protection and street and road maintenance, will be provided to the Annexation Area within one year after the effective date of the annexation in a manner equivalent in standard and scope to those noncapital services provided in the Comparable Areas. In addition, the purpose of the comparison is to ensure that capital services, such as street construction, sewer facilities, water facilities, and storm water drainage facilities are provided to the Annexation Area within 3 years after the effective date of the annexation in the same manner as those services are provided in the Comparable Areas.

A thorough analysis of terrain and soil types of the Annexation Area and the Comparable Areas was previously incorporated herein as Exhibit 4. A more in depth discussion of the Annexation Area and the Comparable Areas follows:

The Annexation Area:

- a. Location: The Annexation Area abuts State Route 37 Bypass north of Indiana Highway 48.
- b. Topography: The Annexation Area has slopes of 2% to 12%.
- c. Patterns of Land Use: The Annexation Area is composed of business, commercial trade and residential and is zoned ML, Light Manufacturing, and MG, General Manufacturing. It has 3 commercial structures; from 20 to 30 trailers in storage, one of which is used as a dwelling unit; and 2 single family residences.
- d. Population Density: The Annexation Area has 5 people living on 26 1/3 acres for a density of 0.2 persons per acre.

Comparable Area 1, Business Route 37, north of the 45/46 Bypass:

- a. Location: Comparable Area 1 is in the northern portion of the City and abuts North Walnut Street.
- b. Topography: Comparable Area 1 has slopes of 2% to 18%.

c. Patterns of land use: Comparable Area 1 is composed of business, commercial and residential uses and is zoned BA, Arterial Business, and RS, Single Family Residential. It has 8 commercial structures and 2 single family residences.

d. Population Density: Comparable Area 1 has 6 people living on 15.28 acres for a density of 0.4 persons per acre.

Comparable Area 2, South Rogers Street:

a. Location: Comparable Area 2 is in the southern portion of the City in the vicinity of Rockport Road near the RCA factory.

b. Topography: Comparable Area 2 has slopes of 2% to 12%.

c. Patterns of land use: Comparable Area 2 is composed of business, commercial and residential uses and is zoned RL, Low Density Multifamily; MG, General Manufacturing; and ML (UF), Light Manufacturing with Urban Floodway. It has 2 residences and 5 commercial structures.

d. Population density: Comparable Area 2 has 3 people living on 14.85 acres for a density of 0.2 persons per acre.

Comparable Area 3, West Third Street:

a. Location: Comparable Area 3 is in the western portion of the City and is east of the State Route 37 Bypass.

b. Topography: Comparable Area 3 has slopes of 2% to 12%.

c. Patterns of land use: Comparable Area 3 is composed of business, commercial trade and residential uses and is zoned BA, Arterial Business; and RL, Low Density Multidwelling.

d. Population density: Comparable Area 3 has 9 people living on 13.48 acres for a density of 0.7 persons per acre.

6. GENERAL RELATIONSHIP TO CITY SERVICES

The Annexation Area extends west of the City beginning with a section that is bounded by City area on the east and south. It is also bounded on the west by a parcel of land previously incorporated into the City. These relationships are shown on the map of the Annexation Area, previously incorporated as Exhibit 1. Since City services are provided to the City areas that surround the Annexation Area in part on the east, south and west, services are already being provided to areas that are in close proximity to the area to be annexed.

The roads that abut the Annexation Area are shown on the Master Thoroughfare Plan map. The Master Thoroughfare Plan and map are incorporated herein as Exhibit 21. West Third Street (Whitehall Pike), which abuts the Annexation Area on the south, is characterized as a Principal Arterial, Urban Corridor. The Plan states that the purpose of a Principal Arterial, Urban Corridor is to provide traffic mobility in urban developed areas. State Route 37 Bypass which abuts the Annexation Area on the east is characterized in the Master Thoroughfare Plan as a Principal Arterial Limited Access, the purpose of which is to provide highest traffic mobility with access only to major streets. The other roads within the Annexation Area are private roads.

City parks are already easily accessible to the Annexation Area. In addition, the Annexation Area already receives City fire protection on request of the township by mutual aid agreement. The Annexation Area already has access to the City's functions of planning and engineering services, building inspection and social service programs. The City currently provides water and sewer to all of the properties in the proposed Annexation Area.

7. COST OF SERVICES METHODOLOGY

The capital services within the Annexation Area were evaluated to determine what, if any, new facilities are needed to provide services to the area in the same manner as those services are provided to other areas within the City's corporate boundaries with similar topography, patterns of land use, and population density. Each capital service was assessed and, where required, specific improvements have been programmed. The findings and proposed improvements for each capital service are detailed in the following report. Non-capital services, which are delivered to the area without installation of capital facilities in the area, were assessed in consultation with the administrator in charge of the service. Some services are already available to the Annexation Area; such findings are detailed below. Other services will have to be initiated in the Annexation Area. The requirements and cost of these new services were determined by a fiscal analyst in consultation with the administrator in charge of each service based upon factors explained below. In calculations, fractional or decimal results were rounded to the nearest whole number. In each case, it is shown in this report that service is being or will be provided to the area to be annexed in a manner equivalent in standard and scope to the services being provided to Comparable Areas.

8. PROVISION OF SERVICES

8.01 SANITARY SEWER SERVICE

City sewer service is presently serving all of the properties in the Annexation Area. The map indicating the locations of the sewer mains currently in place is incorporated herein as Exhibit 8. Maps showing the sewer main lines in the Comparable Areas are attached and incorporated herein as Exhibit 9. Sewer service in the Annexation Area and Comparable Areas is described as follows:

An 8" sewer main was installed in West Third Street bordering the Annexation Area during the development of other areas further west. Hall Signs, the primary property owner in the Annexation Area, extended the West Third Street sewer with an 8" sewer to serve its commercial structures and 2 residential properties.

Comparable Area 1, Business Route 37 north of State Route 45/46 Bypass, has sewers available along the drive to Cascades Park, but connection is difficult and costly.

Comparable Area 2, South Rogers Street, has 24" interceptor sewer along the railroad right-of-way to which properties in the area can connect.

Comparable Area 3, West Third Street Comparable has an 8" sewer that was extended in 1966, to which properties can connect.

Since the properties in the Annexation Area have sewer service as do the Comparable Areas, sewer service in the Annexation Area is already provided to the same standard and scope as in the Comparable Areas.

SUMMARY OF SANITARY SEWER SERVICES

COST ESTIMATE FOR PROVISION OF SERVICE: \$0

METHOD OF FINANCING: Inapplicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:

Sewer service is already provided to the Annexation Area to the same standard and scope as in the Comparable Areas.

8.02 WATER DISTRIBUTION

The City Water Utility is currently serving all structures in the Annexation Area. The water lines in place in the Annexation Area are shown on attached Exhibit 10. The water mains serving this area are 12 inches in diameter.

All Comparable Areas receive water distribution service which was paid for by the property owners. The Water Utility Rules are incorporated herein and attached as Exhibit 11. Maps showing the locations of the water lines in the Comparable Areas are attached and incorporated herein as Exhibit 12. Since water mains is provided to all Annexation Area structures, they are being served to the same standard and scope as the Comparable Areas.

SUMMARY OF WATER FACILITIES

COST ESTIMATE OF PLANNED SERVICE: \$0

METHOD OF FINANCING: Inapplicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICE:

All structures in the Annexation Area are already provided with water service.

8.03 FIRE HYDRANTS

Two fire hydrants are currently available and operating properly in the Annexation Area. A map showing the locations was previously incorporated as Exhibit 10. The spacing of the hydrants in the Annexation Area is consistent with the type and intensity of the development and the standards set by the Utilities Department, the Insurance Services Office, and the Ten States Standards, applicable portions of which are attached and incorporated herein as Exhibit 13. Generally, spacing varies between 350 and 600 feet, with closer spacing required for industrial, commercial, and densely populated areas. The Comparable Areas all have fire hydrants installed according to the same standards. The fire hydrant locations in the Comparable Areas are shown on the maps attached and incorporated herein as Exhibit 12.

Fire hydrants are rented to the local government units by the Utility Department. Upon annexation, the City will assume responsibility for the payment of the hydrant rental charge at \$143.79 for each of the 2 hydrants, for a total cost of \$287.58 per year.

SUMMARY OF FIRE HYDRANTS

COST ESTIMATE OF SERVICE: \$288

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:

Fire hydrants in the Annexation Area are to continue to be maintained by the Utility Department. The rental charge for the hydrants will be assumed by the City upon annexation.

8.04 STORM WATER DRAINAGE FACILITIES

An engineering hydraulic analysis of the storm drainage in the Annexation Area and the Comparable Areas was performed in 1986 by Deputy City Engineer Scott Dompke. A copy of the analysis (hereinafter referred to as the Dompke Study) is incorporated herein and attached as Exhibit 14. The Dompke Study examines the existing public drainage structures and roadside ditches and their ability to pass storm water runoff of the type that is associated with storms of such severity that there is a 100% chance that a storm of that intensity will occur within a 10 year period, a 5 year period, and a 2 year period (hereinafter referred to as 10, 5, and 2 year design flows).

The Dompke Study finds that the Annexation Area is built up and has no drainage crossing from offsite. All runoff goes south from the gravel road along the north property line. There are no drainage structures in public right-of-way property. There are 2 privately owned culverts in good condition that carry runoff from the Hall Signs building and parking lot and discharging south. Both of these structures are capable of passing a 10 year flow.

The Annexation Area drainage then flows overland and in roadside ditches until it is picked up by the State highway drainage structures along West Third Street. The drainage of this entire area will be improved with the State construction of the highway interchange at West Third Street and State Route 37 Bypass in several years.

There is no detention in the Annexation Area, nor is detention provided in any of the Comparable Areas. Detention is the pooling of water to prevent flooding.

Comparable Area 1, Business Route 37 north of the State Route 45/46 Bypass, has drainage that is primarily sheet flow off the lots with all eventual discharges to Cascade Creek. The commercial lots on the west side of Business Route 37 drain to the street, then north along the edge of pavement and/or curb

to the deep ravine adjacent to Hoosier Body Shop. There is 1 curb inlet on the west side of the road with a 24" concrete pipe crossing Walnut Street, but no outlet was found in the slope behind Bloomington Liquors building where it appeared to be heading.

Also on the west side of Business Route 37, the 2 single family residences drain to pipes at the intersection of Business Route 37 and Glendora Drive where a 30" metal pipe takes the runoff across the road to a ravine of Cascade Creek. These pipes consist of an 18" pipe in the right-of-way under Glendora Avenue and a 30" pipe in the right-of-way under Business Route 37. The 18" pipe was in fair shape when evaluated in 1985 but cannot pass a 2 year flow; and the 30" pipe was in good shape when evaluated in 1985 and is capable of passing an excess of the 10 year flow.

The businesses on the west side of Business Route 37 all slope away from the road and toward Cascade Creek. There are several private drive culverts that discharge north into a ravine. All the buildings in this area are at least 20 feet above the creek, safely above the 100 year flood level. The 100 year flood level is that level above sea level that would be reached in a storm, the severity of which would only occur once every 100 years.

Comparable Area 2, South Rogers Street drainage is dominated by the west branch of Clear Creek. Draining 843 acres via twin 76" metal pipes under Rogers Street, the area is included in the Flood Insurance Study, profiles from which are included in the Dompke Study. One of the pipes is clogged with debris, restricting its flow by about one half.

The Flood Insurance Study indicates a 100 year flood elevation of 721 feet at the downstream side of Rogers Street, 720 feet at the first railroad crossing, and 719 feet at the second railroad crossing. This puts parts of buildings in the floodway at the Indiana Warehouses, North American Van Lines and Joe's Truck and Trailer Repair. The twin 76" culverts will discharge the 10 year flow without running over Rogers Street.

Comparable Area 3, the West Third Street Comparable, was evaluated in 1985 by Bynum Fanyo; portions of the Bynum Fanyo evaluation are included in the Dompke Study. The Study shows that all structures in the right-of-way are capable of

passing a 2 year flow; those along the railroad right-of-way will pass a 10 year flow and the private drive culverts will not pass a 2 year flow.

In summary, the Dompke Study finds the storm drainage facilities in the Annexation Area to be comparable to those in the Comparable Areas. Since there are no drainage structures in the public right-of-way in the Annexation Area, funds for structure clean-outs are not included in this Plan.

SUMMARY OF STORM WATER DRAINAGE FACILITIES

COST ESTIMATE FOR PROVISION OF SERVICES: \$0

METHOD OF FINANCING: Inapplicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:

Storm water drainage facilities in the Annexation Area are adequate, and are being provided in the same manner that those services are provided to the Comparable Areas. Therefore, there are no plans for further construction of drainage facilities in the Annexation Area at this time. Since there are no drainage structures in the public right-of-way in the Annexation Area, funds for structure clean-out are not included in this Plan.

8.05 STREET AND ROAD CONSTRUCTION, MAINTENANCE AND SERVICES

The Annexation Area abuts the Indiana Highway 48 right-of-way on the south and contains within its boundaries a portion of the State Route 37 Bypass with right-of-way land purchased by the State for construction of an exchange at the intersection of the Bypass and Indiana Highway 48. The other roads within the Annexation Area are private. The map of the Annexation Area was previously incorporated herein as Exhibit 2.

Comparable Area 1, is crossed by a City street, Business Route 37, and contains private drives; Comparable Area 2 is bounded by a City street, South Rogers Street, and contains private drives; Comparable Area 3 is also bounded by a City street, West Third Street east of the State Route 37 Bypass, and contains private drives. Maps of the Comparable Areas were previously incorporated herein as Exhibit 1.

Since the only public road within the Annexation Area is owned by the State, there is no provision for street and road construction, maintenance and services in this Plan.

SUMMARY OF STREET AND ROAD CONSTRUCTION, MAINTENANCE AND SERVICES

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Inapplicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:

Since street and road construction is comparable in standard and scope to that existing in the Comparable Areas, none additional is needed at this time.

8.06 STREET SIGNS AND TRAFFIC SIGNALS

Street signs and traffic signals in the City, including those in the Comparable Areas, were installed according to City policy regarding the location and installation of traffic control and street signs. The street signs and traffic signals in the Annexation Area and the Comparable Areas were surveyed by Engineering Assistant James Straka and recorded on maps that are attached and incorporated herein as Exhibit 15. The City policy on street signs is to fulfill the requirements contained in the "Indiana Manual on Uniform Traffic Control Devices," and in the Bloomington Municipal Code. Both of these volumes describe conditions under which each type of sign is to be installed; the City Engineer recommends sign placement to the Traffic Control Commission accordingly.

Street signs and traffic control signals that are located on private property within the Annexation Area or the Comparable Areas are installed at the discretion of the property owners, and are not the responsibility of the City. Therefore, street signs and traffic control signals that are located on private property are not described in this fiscal plan or shown on the exhibits.

Street signs and traffic control signs and signals located in the right-of-way of state routes bordering the Annexation Area and the Comparable Areas are the responsibility of the State; while these signs and signals are described in the fiscal plan and shown on the exhibits, the City is not responsible for their placement or maintenance.

Street signs and traffic control signals are located in the Annexation Area and the Comparable Areas as follows:

Annexation Area, West Third Street: two warning signs and one speed limit sign are located along the westbound lanes of Third Street; one stop sign is located

at the exit of the storage trailer company at the Third Street intersection.

Comparable Area 1, North Walnut: one caution sign and nine no parking signs are located along the northbound lanes of Walnut Street; four no parking signs are located along the southbound lanes of Walnut; one speed limit sign is located along the northbound lanes of Walnut, and one speed limit sign is located along the southbound lanes; four informational signs are located along the southbound lanes of Walnut; one set of street name signs is located at the intersection of Gilbert and North Walnut/S.R. 37; one set of street name signs is located at the intersection of Glendora and North Walnut/S.R.37.

Comparable Area 2, South Rogers Street: two warning signs are located along the southbound lane of Rogers Street; railroad signs are located at the north and south intersections of the railroad tracks and Rogers Street; two speed limit signs are located along the northbound lane of Rogers Street; stop signs and street name signs are located at the intersections of Rogers Street and Rockport Road, Rogers Street and Chalmers Avenue, and Rogers Street and Cherokee Drive.

Comparable Area 3, West Third Street: five no parking signs, one informational sign, and two speed limit signs are located along the westbound lanes of West Third Street; one stop sign and a set of street signs is located at the intersection of Third Street and the entrance to a trailer park.

The traffic control signs and signals in the Annexation Area are located in the Indiana Highway 48 right-of-way and thus are the responsibility of the State. In the judgment of City Engineer Behnke, no additional signs or signals are needed in the Annexation Area; at present the signage conforms to City standards and is comparable to the signage in the Comparable Areas.

SUMMARY OF STREET SIGNS AND TRAFFIC SIGNALS

COST ESTIMATE OF PLANNED SERVICES: \$0

METHOD OF FINANCING: Inapplicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:

The Annexation Area is currently served with street signs and traffic signals of the same scope and standard of service as the Comparable Areas.

8.07 STREET LIGHTS

The Board of Public Works of the City of Bloomington is responsible for the installation of public street lights. Street lights are installed by petition of property owners consistent with the requirements set forth in I.C. Section 36-9-9-1, et seq.

Street lights that are located on private property within the Annexation Area and the Comparable Areas are installed at the discretion of the property owners, and are not the responsibility of the City. Therefore, internal street lights located on private property are not described in this fiscal plan or shown on the exhibits.

Street lights located in the right-of-way of state routes bordering the Annexation Area or the Comparable Areas are the responsibility of the State; while these lights are described in the fiscal plan and shown on the exhibits, the City is not responsible for their placement or maintenance.

Street lights in the Annexation Area and the Comparable Areas were surveyed by Engineering Assistant James Straka and Deputy City Engineer Scott Dompke. The locations of these street lights are shown on the maps attached and incorporated herein as Exhibit 16. The number of street lights located within or near the boundaries of the Annexation Area and the Comparable Areas are described below.

The Annexation Area presently does not have any public street lights.

Comparable Area 1, North Walnut Street: there are 18 public street lights located within or near the boundaries of the Comparable Area.

Comparable Area 2, South Rogers Street: there are three street lights located within or near the boundaries of Comparable Area 2.

Comparable Area 3, West Third Street: there is one street light located in the West Third Street right-of-way, west of the Bonded gas station.

Since the public streets within and abutting the Annexation Area are the responsibility of the State, provision for public street lights by the City is not included in this Plan. However, petitions of property owners in the

Annexation Area would be considered consistent with the requirements set forth in I.C. Section 36-9-9-1, et seq.

SUMMARY OF STREET LIGHTS

COST ESTIMATE FOR PLANNED SERVICE: \$0

METHOD OF FINANCING: Inapplicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:

The Annexation Area currently is served to the same standard and scope as the Comparable Areas.

8.08 SIDEWALKS

In general, the construction of sidewalks is not the responsibility of the City. There are no sidewalks present along any of the public streets in the Annexation Area. In comparison, there also are no sidewalks currently in place along the streets in the Comparable Areas. Therefore, since sidewalks are being provided to the Annexation Area in the same manner as they are being provided in the Comparable Areas, further construction of sidewalks in the Annexation Area is not proposed.

SUMMARY OF SIDEWALKS

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Inapplicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:

Since sidewalks are provided for the Annexation Area in the same manner as in the Comparable Areas, no new sidewalk construction is planned in the Annexation Area at this time.

8.09 ENGINEERING/HOUSING CODE INSPECTION

Owners and agents of rental properties within the City's corporate limits are required to register their properties with the City's Housing Code Enforcement Office. These properties are then scheduled for housing code inspections on a 3 year cycle.

According to a survey conducted by the Housing Code Office, there are 2 rental properties in the Annexation Area, which are single family residences.

Immediately upon annexation, these properties will be registered, added to the 10,676 existing properties and placed in the 3 year inspection cycle

beginning in 1987. Since all properties added to the inspection cycle are inspected in the first year, both rental properties in the Annexation Area will be inspected in 1987.

Operating expenses for housing inspection that will be affected by annexation include garage and motor supplies, repairs, office supplies, postage, printing and travel. In order to calculate the operating expense of providing the additional inspections in 1987, it is estimated that one third of the 10,676 current rental units and both of the Annexation Area rental units will be inspected in 1987 as part of the 3 year inspection cycle:

10,676 divided by 3 equals 3,559 current units to be inspected in 1987;
\$7,985 operating expenses budgeted in 1986 divided by 3,559
equals \$2.24 estimated operating expenses budgeted per inspection;
2 Annexation Area rentals to be inspected in 1987
multiplied by \$2.24 cost per inspection
equals \$4.48 additional funds required.

Salary expenses have been excluded from the above cost analysis because all additional inspections resulting from this Annexation Area will be absorbed into the existing 3 year schedule without increases in staff. The additional 2 inspections in 1987 will not impose undue hardship on the present staff resources.

SUMMARY OF HOUSING CODE INSPECTIONS

COST ESTIMATE OF SERVICE: \$4

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:

Immediately upon annexation, the 2 rental units in the Annexation Area will be registered and incorporated into the 1987 portion of the existing 3 year cycle of inspections. The Annexation rental properties will be inspected to the same standard and scope as the current City rental properties, including those in the Comparable Areas.

8.10 REDEVELOPMENT DEPARTMENT SERVICES

The Department of Redevelopment administers programs for the implementation of Community Development Block Grants available to the City through the federal Department of Housing and Urban Development. The annual grant amount is

determined by the Federal Government and may be disbursed at the City's discretion among various eligible activities.

All of the property in the Annexation Area is used for commercial purposes; the only 2 residences are located on rental property. At present, as part of the 2-mile fringe around Bloomington, the Annexation Area property owners are able to apply for the City of Bloomington industrial incentive loan program. After annexation, the property owners will be able to apply for the tax abatement program for expansion and rental housing rehabilitation program. The Redevelopment Department records indicate there were no grants or loans for rental housing rehabilitation to property owners in the Comparable Areas during either the 1985-1986 year or the 1986-1987 year.

The fiscal year 1987 (May 1986 through May 1987), the City received Community Development Block Grants totaling \$527,000 which were allocated to various projects including: rehabilitation of housing for low-moderate income families on a city-wide basis; small scale drainage projects and site improvements in targeted low-income areas; economic development activities, various public service programs; and a utility service program for low-moderate income families. A copy of Final Statement of Community Development Objectives and Projected Use of Funds for the Community Development Block Grant Program, 1986-1987, is incorporated in this report as Exhibit 17.

The City anticipates that approximately \$500,000 in Community Development Block Grants will be received in fiscal 1988. Funding and assistance to the Annexation Area residents will be provided in a manner equivalent in standard and scope as funding is provided to residents in Comparable Areas of the City. Priority will be given to applicants from the Annexation Area during the 1987-1988 program year to assure that eligible property owners have the opportunity to participate in the Community Development Block Grant programs.

The amount of funds allocated to each Community Development Block Grant program is fixed and is disbursed as eligible applicants utilize the funds. For this reason, annexation will not result in any additional costs to these programs.

SUMMARY OF REDEVELOPMENT DEPARTMENT SERVICES

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Federal Community Development Block Grants

PLAN FOR PROVISION OF SERVICES:

Immediately upon annexation, Annexation Area residents will be able to apply for any of the Community Development Block Grant Program services for which they may be eligible under program rules.

8.11 POLICE PROTECTION

Immediately upon annexation, Police Department services will be extended to the Annexation Area in the same standard and scope as provided to other residential areas in the City, including the Comparable Areas.

The City is divided into four police quadrants or districts, each of which has officers assigned to answer calls for service within the district. Calls from the Annexation Area will be handled by the officers assigned to the North West District. If officers of that district are unavailable, then those of the South West District will respond.

Additional funds for officer overtime and vehicle costs are being budgeted to enable response to the additional calls anticipated from the Annexation Area. The uniformed police officer is assigned either to the Accident Unit which operates two shifts per day; or to the Patrol Unit which operates 3 shifts per day. Officers work 6 days and then are off duty 3 days. Additional days off are scheduled for holidays and vacation; days off also occur because of illness. In 1985, 4 officers were assigned to the Accident unit, and the average number of officers on duty per 24 hours was 1.1. Also, in 1985, 38 officers were assigned to the Patrol Unit, and the average number on duty per 24 hours was 16.7. The average 8 hour day of the officers assigned to these units in 1985 was expended as follows:

ACCIDENT UNIT

Roll Call	6% (29 minutes)
Equipment Maintenance	3% (14 minutes)
Paperwork	9% (43 minutes)
Traffic Enforcement	25% (2 hours)
Accident Investigation	24% (1 hour 55 minutes)
Pro-active Patrol	33% (2 hours 38 minutes)

PATROL UNIT

Roll Call	6% (29 minutes)
Equipment Maintenance	3% (14 minutes)
Paperwork	11% (58 minutes)
Traffic Enforcement	14% (1 hour 7 minutes)
Accident Investigation	11% (53 minutes)
Criminal Investigation	13% (1 hour 2 minutes)
Pro-active Patrol	42% (3 hours 39 minutes)

Pro-active patrol serves several purposes. The primary purpose of patrol is to prevent crime. The function of detection and apprehension of offenders is closely related to the crime prevention function of patrol. Also, patrol promotes safe movement of vehicular and pedestrian traffic by enforcing traffic and parking laws. In addition, the general well-being of the community is enhanced by officers on patrol reporting traffic hazards such as traffic control devices out of service or icy road conditions; the location of water or power outages; reporting of fires; rendering of aid to the injured; and directing the services of other agencies to citizens in need of them such as the welfare department, ambulance, or other departments within the city.

In order to be effective, pro-active patrol must be random. To patrol on a set schedule would result in an officer's movements becoming predictable, destroying his effectiveness.

While engaged in pro-active patrol, officers are available for immediate dispatch to a call for service. Thus, they would then be able to respond to the additional calls anticipated by the Annexation Area. However, responding to additional calls will reduce the percentage of time spent in pro-active patrol, unless additional time is provided either through additional staff or through overtime.

It is a City priority not to decrease pro-active patrol time. Accordingly, in order that this annexation will not diminish time for proactive patrol by increasing the work load within the same number of work hours, additional funds for overtime are included in this Plan.

The service demands expected from the Annexation Area have been estimated by review of calls from the Comparable Areas on the following chart:

COMPARABLE AREAS POLICE CALL RESPONSE CHART

Area	1985 Calls	Pop. Person	Calls Per Person	Number of Businesses	Calls Per Business
1. Business Route 37 n. of 45/46 Bypass	3	6		8	
2. South Rogers Str.	0	3		5	
3. W. 3rd St. Comp.	17	9		7	
Total	20	18	1.1111	20	1.0000

The number of police calls that the Annexation Area will generate is estimated by 2 different methods. The first method assumes that the number of Annexation Area police calls per person will be similar to the average number per person in the Comparable Areas. Then the number of calls anticipated is calculated by multiplying the calls per person from the Comparable Areas by the annexation population:

Average number of calls per person from Comparable Areas = 1.1111;
 1.1111×5 population in Annexation Area
 equals 5.5555 predicted calls from the Annexation Area.

The second method assumes that the number of police calls per business will be similar to the average number per business in the Comparable Areas. Then the number of calls anticipated is calculated by multiplying the calls per business from the Comparable Areas by the annexation population:

Average number of calls per business from the Comparable Areas = 1.0000;
 1.0000×3 businesses in the Annexation Area
 equals 3.0000 predicted calls from the Annexation Area.

Thus by the first method, the Annexation Area is expected to produce 6 calls per year. by the second method, the Annexation Area is expected to produce 3 calls per year. This Plan provides funds for the larger number, 6 calls, in order for the Annexation Area to be served to the same standard and scope as the Comparable Areas.

The Police Department estimates that each call uses approximately 35 minutes of

an officer's time. The total additional time needed to respond to calls from the Annexation Area is calculated as follows:

6 increase in calls anticipated by the annexation x 35 minutes
equals 3 hours 30 minutes additional time needed for calls.

The additional time needed for calls from the Annexation Area can be provided for in any one of 3 ways. The time could be subtracted from pro-active patrol. However, taking time from pro-active patrol reduces the percentage of the officer's day that is devoted to pro-active patrol. Since the City has as a priority that pro-active patrol time not be reduced, that option is not included in this Plan. The second option would be to hire an additional officer. This option is not warranted because the time needed is less than 1 day of work. This Plan does include the third option, which is to provide funds for 3.5 hours of overtime:

3.5 hours of Police Officer overtime multiplied by \$12 hourly 1986 rate
equals \$42 additional overtime funds needed for the Annexation Area.

Additional funds of \$42 for officer overtime are included in this Plan.

The cost of materials that are needed for the annexation is estimated by using the 1986 budgeted amount of \$161,500 for operational expenses including gasoline & oil, repairs to motor equipment, other garage and motor supplies and other supplies. The operational expenses calculation is made as follows:

\$161,500 materials cost divided by 25,592 total 1985 calls
equals \$6.31 average materials cost per call;

\$6.31 multiplied by 6 calls anticipated from the Annexation Area
equals \$37.86, the anticipated additional materials cost.

SUMMARY OF POLICE PROTECTION

COST ESTIMATE OF PLANNED SERVICES TO BE FURNISHED:

Cost of Overtime: \$42

Cost of Materials: 38

Total: \$80

METHOD OF FINANCING: General Fund

PLAN FOR PROVISION OF SERVICES: Routine police service will be provided using personnel assigned to the North West and South West Districts immediately upon annexation. Response to calls, traffic-related activities, investigation, pro-active patrol and all other services will be provided to the same standard

and scope provided to the Comparable Areas.

8.12 FIRE PROTECTION

Immediately upon annexation, the City Fire Department will commence first call response to the Annexation Area, providing service to the same standard and scope as provided to all Comparable Areas within the City. Manpower for the responses to the Annexation Area will be provided from 2 fire stations. Number 2 Station will send 1 pumper with 5 firefighters and will have a second pumper enroute from our Headquarters Station with 6 additional firefighters. If one of these stations is busy, our Number 3 Station will then respond with 5 firefighters.

Response time to the area is 3 1/2 minutes from Number 2 Station and 3 1/2 minutes from Headquarters Station. Response times from the nearest fire station to each Comparable Area, number of 1985 calls and number of 1985 calls per person from the Comparable Areas are noted on the chart below:

COMPARABLE AREA FIRE CALL RESPONSE CHART

Area	Response Minutes	1985 Calls			# Pop.	Call/ Pers.	# Bus.	Cal/ Bus.
		Bldg.	Auto	Misc.				
1. B. R. 37 n. of 45/46 Bypass	3 1/2	0	5	2	6		8	
2. S. Rogers St.	3	0	0	0	3		5	
3. W. 3rd St. Comp.	2 1/2	0	7	2	9		7	
	Total	0	12	4	18	0.89	20	0.80

Service requirements for the Annexation Area have been analyzed in 3 different ways. First, calculations were made of the runs per person that were made to the Comparable Areas; the population in the Annexation Area was multiplied by the Comparable Areas runs per person to determine the number of calls to expect from the Annexation Area:

0.89 Comparable Areas average calls per person
multiplied by Annexation Area population of 5
equals 4.45 predicted calls to Annexation Area.

Second, calculations were made of the runs per business that were made to the Comparable Areas; the population in the Annexation Area was multiplied by the

Comparable Areas runs per business to determine the number of calls to expect from the Annexation Area:

0.80 Comparable Areas average calls per business
multiplied by Annexation Area number of businesses of 3
equals 2.40 predicted calls to the Annexation Area.

Third, calculations were carried out of the runs per person made to the Annexation Area by the Richland Township fire department in Ellettsville that currently serves the Annexation Area; the Annexation Area population in the township is multiplied by the runs per person in that township fire department; the results are added together:

236 township 1985 runs divided by 9,760 township population
equals 0.0242 township runs per person;
0.0242 township runs per person x 5 annexation population
equals 0.1210 estimated 1985 runs to annexation.

Thus, the calculation of expected number of runs by the 3 methods are: Comparable Areas runs per person, 4; Comparable Areas runs per business, 4; and current township runs per person, 0. Using the largest of these 3, it is estimated that 4 runs will be added to the City's total fire department runs by the Annexation Area.

In order to estimate the funds required to provide the 4 additional runs that would be required to provide fire protection to the Annexation Area by the City Fire Department, the operating cost per run budgeted for 1986 is calculated. The total 1986 budget for gasoline, oil, tires, repair parts and services is \$28,075. That amount divided by the total number of runs made in 1985 is:

\$28,075 budget divided by 1,072 runs equals \$26.19 cost per run;
\$26.19 multiplied by 4 additional runs equals \$104.76 additional cost.

There is ample time for the Fire Department staff to respond to 4 additional runs per year. When 4 is added to the 1,072 runs in 1985, this is still less than one run per day for the primary responding station (and less than 1 additional run for the secondary responding station):

365 days multiplied by 4 stations equals 1,406 station response days
1,072 runs in 1985 plus 4 runs anticipated from the Annexation = 1,076;
1,076 runs divided by 1,406 days equals 0.77 runs per day.

Staff is already on payroll with time available to operate the 4 stations for 24 hours a day, 365 days per year. Thus, service will be provided using existing staff and equipment and with \$105 additional vehicle funds to make the 4 additional runs anticipated in serving the Annexation Area to the same standard and scope as the Comparable Areas are served.

SUMMARY OF FIRE PROTECTION

COST ESTIMATE OF SERVICE: \$105

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICE: Immediately upon annexation, full fire protection service on a first call basis will be provided to the Annexation Area from Number 2 Station and Headquarters Station. Backup response will be provided by Station 3.

8.13 ANIMAL SHELTER/ANIMAL CONTROL

The City of Bloomington provides two types of services related to animals. The Animal Shelter function involves a facility to shelter, care for and if necessary destroy animals. The Animal Control function involves serving the community with regular patrol, investigation of complaints, education, and emergency services.

Services at the Animal Shelter are presently provided on a county-wide basis. Therefore, the Annexation Area will not create an additional service demand, so no additional costs will be incurred by the animal shelter.

Animal Control services are provided only within the corporate City limits at the present time. Immediately upon annexation, the following animal control services will be provided to the Annexation Area:

-Three full time animal control officers will be available 8 AM to 11 PM Monday through Friday and from 8 AM to 5 PM on Saturday. These officers provide service contacts including pickup of stray, injured or dead animals; investigation of complaints; assistance with bite cases; and issuance of citations for violations of animal control ordinances.

-Twenty-four hour emergency service will be available at all other times for such emergencies as animal bite incidents, injured animals, and police assistance calls.

-The area will be patrolled on a regular basis at least twice weekly.

The above services are the same as those provided to the City as a whole, including the Comparable Areas. The 1985 experience in the Comparable Areas is listed below:

COMPARABLE AREAS SERVICE CONTACTS AND EMERGENCY CALL-OUTS, 1985

Area	Pop.	Service Contacts	Contacts Per Person	Emergency Call-outs	Call-outs Per Person
1. Business Route 37 North of 45/46 Bypass	6	3		0	
2. South Rogers Street	3	1		0	
3. W. 3rd St. Comparable	9	1		0	
Total	18	5	0.2778	0	0

Service requirements for the Annexation Area have been estimated by calculating the number of service contacts and emergency call-outs per person in the Comparable Areas; then the population in the Annexation Area was multiplied by the contacts and call-outs per person to determine the number to expect from the Annexation Area:

5 annexation population x 0.2778 contacts per person
equals 1.389 predicted service contacts in the Annexation Area;
5 annexation population x 0 call-outs per person
equals 0 predicted emergency call-outs in the Annexation Area.

Thus, 1 service contact and 0 emergency call-outs are predicted in the Annexation Area annually. This plan provides funds for these contacts and call-outs.

Operating expenses for the animal control program total \$16,250 in the 1986 budget. These expenses include office supplies, printing, gasoline, maintenance and repair parts and service, uniforms, postage and telephone. Additional funds for operating expenses needed to make the additional service contacts anticipated by the Annexation Area are calculated as follows:

\$16,250 operating expenses divided by 2,186 service contacts in 1985
equals \$7.43 operating cost per service contact;
\$7.43 per service contact multiplied by 1 service contact predicted
equals \$7.43, the additional operating cost predicted.

Thus the total cost for provision of animal control services to the Annexation Area is \$7.

SUMMARY OF ANIMAL CONTROL

COST ESTIMATED OF SERVICE: \$7

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:

Immediately upon annexation, animal control services will be extended to the Annexation Area to a standard and scope equivalent to those provided to comparable areas of the City. Additional funds are budgeted to provide the additional operating costs anticipated.

8.14 REFUSE COLLECTION

Immediately upon annexation, the City will commence weekly curbside refuse collection to the Annexation Area to the same standard and scope of service provided to all comparable areas within the City including the Comparable Areas defined in this Plan.

Refuse collection service to the Annexation Area will be incorporated into existing collection routes. A map showing existing refuse collection routes is attached and incorporated herein as Exhibit 19. Additional costs incurred resulting from the annexation will be in operating supplies, services and landfill fees. The Sanitation Department reports that the annexation will not require additional funds for personnel or equipment.

A field survey by the Sanitation Department in the Annexation Area resulted in estimates that it will take 15 minutes to collect refuse there.

An alternative method of determining the time necessary to provide refuse collection service is to calculate the time currently required per household served and then add that much time for each household being added by the Annexation Area. The time and the number of households served by the Sanitation Department were both determined in a survey of the refuse collection routes that was conducted in October of 1985. The number of households in the Annexation Area to receive refuse collection include 2 single family residences and 1 trailer. The calculation of time added by the Annexation Area is as

follows:

7,012 households were served in 74.97 hours in the route survey;
74.97 hours x 60 = 4,498 minutes;
4,498 minutes divided by 7,012 households
equals 0.64 minutes collection time per household;
3 households in Annex. Area x 0.64 minutes per household for collection
equals 1.92 minutes.

This Plan includes provision for the longer of the 2 time estimates, namely the 15 minutes estimated by the Sanitation Department for refuse collection in the Annexation Area. The Sanitation Department plans to add the Annexation Area to truck number 947 route on Friday. This route extension is shown on the map attached and incorporated herein as Exhibit 20. This route currently takes 3 hours 15 minutes. Since the Sanitation Department is paid for an 8 hour day, the times added by the Annexation Area will not cause undue hardship.

In order to determine the additional cost of extending refuse collection to the Annexation Area, the current operating expense per household now served by the Sanitation Department was calculated and then that amount was multiplied by the number of households being added by the Annexation Area. The department's 1986 operating expenses budget includes fuel & oil, garage & motor supplies, repairs and maintenance, all other supplies, repair to equipment, landfill, and all other services. Personnel and equipment are excluded from the analysis because it is estimated that their costs will not be affected by the Annexation Area.

\$144,355 operating expenses budgeted in 1986
divided by 7,012 households served in an average week
equals \$20.59 average cost of serving each current household in 1986;
\$20.59 average cost of serving each current household in 1986
multiplied by 3 additional households
equals \$61.77 additional operating expenses.

SUMMARY OF REFUSE COLLECTION

COST ESTIMATE OF SERVICE: \$62

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:

Immediately upon annexation, the Annexation Area will receive weekly curbside pickup. Service will be provided in a manner equivalent in standard and scope

to the weekly curbside service provided to all comparable areas in the City.

8.15 PARKS AND RECREATION

The City's Parks and Recreation Department offers a wide variety of organized activities, including, but not limited to passive recreation, recreational sports, competitive sports, sports instruction, holiday and seasonal celebrations, special events, seasonal playground programs, community programs, fitness training, and Older American programs. Some activities are free; some require payment of a fee reasonably related to the cost of service.

The Annexation Area is located within 2 1/2 miles of several City Parks and Recreation sites which together offer a wide range of opportunities. These distances are similar to those of the Comparable Areas from similar sites. A map noting the Parks and Recreation site locations and the locations of the Annexation Area and the Comparable Areas is attached and incorporated herein as Exhibit 1; a chart showing the facilities and activities offered at each site, together with a chart showing the nearest park for the Annexation Area and for each Comparable Area, is attached and incorporated herein as Exhibit 1.

At present, all activities are open to residents of unincorporated areas on the same basis as to City residents; there is no City residency requirement for use of the City's parks and recreation facilities and programs. Due to increased costs borne by the City, the City has passed a Resolution extending the boundaries of the City's park district to include all of Monroe County. This change will be effective on January 1, 1987, provided that remonstrators are unsuccessful in a petition drive and/or referendum. If the extension of the park district boundaries is defeated, the City will revise its fee structure so that unincorporated area residents are charged higher fees than are City residents.

The Director of the Parks and Recreation Department estimates that the differences between the proposed charges to unincorporated area residents and those to City residents will raise about \$35,000 per year, which is about \$0.75 per resident:

\$35,000 divided by 46,741 residents

equals \$0.75 per unincorporated area resident.

There are 5 Annexation Area residents. It is estimated that the addition of these residents to the City will reduce the City's income from unincorporated

area residents as follows:

$$5 \times \$0.75 \text{ per resident} = \$3.75.$$

This Plan provides \$4 for the Parks and Recreation Department to compensate for the potential revenue loss due to the annexation of the Annexation Area.

SUMMARY OF PARKS AND RECREATION

COST ESTIMATE OF SERVICE: \$4

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:

All services are organized and in place for the Annexation Area residents, to the same standard and scope offered to residents of the Comparable Areas.

If service charges are increased for unincorporated area residents in 1987, then the funds that the Parks and Recreation Department would lose by having the Annexation Area residents become City residents would be provided to the department by this Plan.

8.16 HUMAN RESOURCES

The City Human Resources Department administers a wide variety of programs for residents of the City and surrounding areas. Current programs and geographic restrictions on participation are as follows:

Program	Scope
1. Senior Citizens' Nutrition Project	Owen and Monroe Counties
2. Title XX Childcare Assistance Pgm.	No restrictions
3. Childcare Food Program	No restrictions
4. Volunteer Action Center	Monroe County and vicinity
5. Community Farmers' Market	Statewide
6. Community Gardens	No Restrictions
7. Bloomingfair	No restrictions
8. IRIS (Information, Referral and Identification Program)	Information and referral available to anyone; information covers Monroe County and vicinity

All Human Resources Department programs are already available to the Annexation Area on the same basis as they are available to other areas in the City, including the Comparable Areas. Certain programs require specific client

qualifications having to do with income, age, family circumstances, etc. Access to these programs for the Annexation Area residents is determined on the same basis as access for residents of other areas, including the Comparable Areas.

Because the Annexation Area is already served to a standard and scope equivalent to the service offered to Comparable Areas and because eligible Annexation Area residents are already permitted to participate in these programs, no new service is proposed.

SUMMARY OF HUMAN RESOURCES SERVICES

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Inapplicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:

All services are organized and in place for the Annexation Area residents, to the same standard and scope offered to residents of the Comparable Areas. No extension of service is required or proposed.

8.17 PLANNING & ZONING SERVICES, BUILDING PERMITS, INSPECTION & BUILDING CODE ENFORCEMENT

All the Planning Department services, and building plan reviews, permit issuance, inspections, and code enforcement performed by the Engineering Department are currently being provided to all residents of the City of Bloomington and the City's 2-mile fringe planning and zoning jurisdiction. The Annexation Area is presently included within the 2-mile fringe area. A map showing the area to which these services are being provided is attached and incorporated as Exhibit 18.

The Planning Department reviews and approves site plans of proposed new construction to insure compliance with applicable regulations. Specific proposals such as variance requests, special exceptions, conditional use, rezoning requests, and public right-of-way vacations are reviewed and recommendations are forwarded to the Plan Commission, Board of Zoning Appeals and Common Council for their consideration. Additionally, the Planning Department conducts comprehensive planning and transportation studies.

The Engineering Department issues permits for building construction, plumbing and electrical installation, sign erection, and occupancy. Prior to issuing an

occupancy permit, the Engineering Department conducts on-site inspections to insure conformance with previously approved plans. The Engineering Department oversees zoning and building code violation abatement. This involves an on-site inspection of the violation, consultation with citizens and possible referral to the Legal Department.

These services are already provided to the entire City and its 2-mile fringe as shown on the map previously incorporated as Exhibit 18. As a portion of the unincorporated area within the municipal planning jurisdiction, the Annexation Area presently receives these services to the same standard and scope provided to all other areas of the City, including the Comparable Areas.

The Annexation Area is currently receiving site plan review, Plan Commission consideration, permit issuance, and on-site inspections from the Planning and Engineering Departments. The Annexation Area will not result in increased costs to these departments.

SUMMARY OF PLANNING & ZONING SERVICES, BUILDING PERMITS, INSPECTION AND BUILDING
CODE ENFORCEMENT

COST ESTIMATE OF PLANNED SERVICE: \$0

METHOD OF FINANCING: Inapplicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:

Since the Annexation Area is presently within the 2-mile fringe for Planning and Zoning jurisdiction, it currently receives Planning and Zoning services, building permits, inspections, and building code enforcement services to the same standard and scope provided to all other areas of the City including the Comparable Areas.

8.18 ADMINISTRATIVE SERVICES

City Administration and operations include departments which are not directly involved in the provision of the capital and noncapital services discussed previously. The City of Bloomington departments which provide administration services to the City at large are the Mayor's Office, City Council Office, Controller's Office, Legal Department and Personnel Department.

The Mayor's Office provides an ombudsman function for the residents of Bloomington in addition to its main function as chief executive. The office

also dispenses information and provides a referral service to other City departments, government agencies or private organizations.

The City Council Office is responsible for organizing City Council meetings and official record-keeping and provides a forum for City legislation. The Annexation Area will become part of City Council District 1.

The Controller's Office oversees the municipal budgetary system. The office also issues bicycle licenses, City parking permits and itinerate merchants' licenses.

The Legal Department initiates punitive action for ordinance violations, responds to requests for legal opinions from other departments, represents the City of Bloomington in legal matters and addresses human rights and affirmative action compliance matters. In addition, the Legal Department investigates complaints filed pursuant to the Human Rights Ordinance, and represents complainants upon a finding of probable cause.

The Personnel Department is responsible for City job listings and board and commission vacancies.

The Annexation Area, with a population of 5 people, represents only a 0.010% increase in the City's population of 52,044, according to 1980 U.S. Census figures. The Mayor's Office, Council Office, Controller's Office, Legal Department and Personnel Department are staffed by salaried personnel; thus they will not require additional staff resources to serve any increase in demand for service through the annexation of the Annexation Area. These departments will provide whatever services are requested to the same standard and scope as these are provided to comparable areas, including the Comparable Areas, with their existing resources.

SUMMARY OF ADMINISTRATIVE SERVICES

COST ESTIMATE OF PLANNED SERVICE: \$0

METHOD OF FINANCING: Inapplicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:

Immediately upon annexation, the City's administrative services provided by the Mayor's Office, City Council Office, Controller's Office, Legal Department and

Personnel Department will be provided to the Annexation Area and its residents in the same manner and scope that these services are provided to the Comparable Areas. Because the Annexation Area represents only a 0.010% increase in the City's population, these services will be extended without hardship to these administrative offices and departments, and without increased cost.

8.19 OTHER CITY FUNCTIONS

This Plan outlines all City services that will be impacted by the inclusion of the Annexation Area within the City's corporate boundaries.

Because the Annexation Area represents only a 0.006% increase in population, the effect of inclusion of these 3 people within the City limits will have minimal impact upon services not previously mentioned, such as Municipal Building maintenance or tree limb reclamation.

Any services not specifically addressed in this report have not been omitted for lack of consideration. Rather, their absence indicates that provision of these services to the Annexation Area and/or its residents will be provided in the same manner that such services are provided to the Comparable Areas without the expenditure of additional funds.

In conclusion, therefore, it must be noted that any services currently available to the Comparable Areas and/or their residents, that are not previously discussed in this Plan, will be make available in the same manner to the Annexation Area and/or its residents immediately upon annexation.

OTHER CITY FUNCTIONS SUMMARY

COST ESTIMATE FOR PROVISION OF SERVICES: \$0

METHOD OF FINANCING: Inapplicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:

Immediately upon annexation, any municipal services not previously discussed in this plan, will be make available in the same manner to the Annexation Area and/or its residents as it is currently available to comparable areas of the City, including the Comparable Areas.

9. HIRING PLAN

It is anticipated that this annexation will not result in the elimination of

jobs for employees of other governmental entities, but in the event it does, then the Director of Personnel is directed to assist these employees in the obtaining of new employment. However, the City will not be required to hire any of these employees.

In the event of unforeseen elimination of jobs, the Personnel Director will take the application of any such employee and maintain a special file of these applications. Each application will be forwarded to major employers in the area, and to any City department having a job opportunity for which the individual is qualified. Each individual will also be referred to the Indiana State Employment Security Division.