

ORDINANCE 2025-29
TO AMEND TITLE 20 (UNIFIED DEVELOPMENT ORDINANCE)
OF THE BLOOMINGTON MUNICIPAL CODE –
Re: Use Table Amendment and Definitions- “Tattoo or piercing parlor”

WHEREAS, the Common Council, by its Resolution 18-01, approved a new Comprehensive Plan for the City of Bloomington, which took effect on March 21, 2018; and

WHEREAS, thereafter the Plan Commission initiated and prepared a proposal to repeal and replace Title 20 of the Bloomington Municipal Code, entitled “Unified Development Ordinance” (“UDO”); and

WHEREAS, on December 18, 2019, the Common Council passed Ordinance 19-24, to repeal and replace the UDO; and

WHEREAS, on January 14, 2020, the Mayor signed and approved Ordinance 19-24; and

WHEREAS, on April 15, 2020, the Common Council passed Ordinance 20-06 and Ordinance 20-07; and

WHEREAS, on April 18, 2020, the Unified Development Ordinance became effective; and

WHEREAS, on July 14, 2025, the Plan Commission voted to favorably recommend this amendment proposal to the Common Council, after providing notice and holding public hearings on the proposal as required by law; and

WHEREAS, the Plan Commission certified this amendment proposal to the Common Council on July 21, 2025; and

WHEREAS, in preparing and considering this proposal, the Plan Commission and Common Council have paid reasonable regard to:

- 1) the Comprehensive Plan;
- 2) current conditions and character of current structures and uses in each district;
- 3) the most desirable use for which land in each district is adapted;
- 4) the conservation of property values throughout the jurisdiction; and
- 5) responsible development and growth;

NOW, THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION I. Title 20, entitled “Unified Development Ordinance”, is amended.

SECTION II. An amended Title 20 of the Bloomington Municipal Code, entitled “Unified Development Ordinance”, including other materials that are incorporated therein by reference, is hereby adopted. Said replacement ordinance consists of the following documents which are attached hereto and incorporated herein:

1. The Proposal forwarded to the Common Council by the Plan Commission with a favorable recommendation, consisting of:
 - (A) ZO-23-25 (hereinafter “Attachment A”)
 - (B) Any Council amendment thereto (“Attachment B”)

SECTION III. The Clerk of the City is hereby authorized and directed to oversee the process of consolidating all of the documents referenced in Section II into a single text document for codification.

SECTION IV. Severability. If any section, sentence, or provision of this ordinance, or the application thereof to any person or circumstances shall be declared invalid, such invalidity shall not affect any of the other sections, sentences, provisions, or applications of this ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this ordinance are declared to be severable.

SECTION V. This ordinance shall be in full force and effect from and after its passage by the Common Council and approval by the Mayor.

SECTION VI. The Clerk of the City is directed to enter the effective date of the ordinance wherever it appears in the body of the ordinance.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this 06 day of August, 2025.



HOPi STOSBERG, President
Bloomington Common Council

ATTEST:



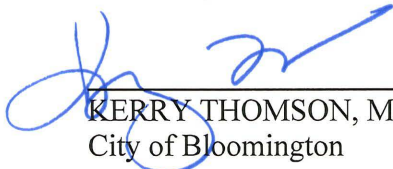
NICOLE BOLDEN, Clerk
City of Bloomington

PRESENTED by me to Mayor of the City of Bloomington, Monroe County, Indiana, upon this 08 day of August, 2025.



NICOLE BOLDEN, Clerk
City of Bloomington

SIGNED AND APPROVED by me upon this 16 day of Aug, 2025.



KERRY THOMSON, Mayor
City of Bloomington

SYNOPSIS

This amendment would reclassify how the use “Tattoo or piercing parlor” is regulated and would include this as a use associated with the use “Personal service”. This amendment would remove this specific use from the use table and other related references and standards since it would be allowed anywhere that the use “Personal service” is allowed.

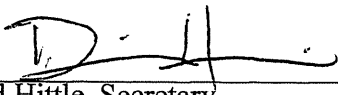
Distributed to: Clerk, Council Attorney, Legal, Mayor, and Planning & Transportation.

ATTACHMENT “A”

****ORDINANCE CERTIFICATION****

In accordance with IC 36-7-4-604 I hereby certify that the attached Ordinance Number 2025-29 is a true and complete copy of Plan Commission Case Number ZO-23-25 which was given a recommendation of approval by a vote of 5 Ayes, 0 Nays, and 0 Abstentions by the Bloomington City Plan Commission at a public hearing held on July 14, 2025.

Date: July 21, 2025


David Hittle, Secretary
Plan Commission

Received by the Common Council Office this 21 day of July, 2025.


Nicole Bolden, City Clerk

| Appropriation Ordinance # | Fiscal Impact Statement Ordinance # | Resolution # |
|------------------------------|---|--------------|
| _____ | _____ | _____ |

Type of Legislation:

| | | |
|-----------------|----------------|----------------------|
| Appropriation | End of Program | Penal Ordinance |
| Budget Transfer | New Program | Grant Approval |
| Salary Change | Bonding | Administrative |
| | | Change |
| Zoning Change | Investments | Short-Term Borrowing |
| New Fees | Annexation | Other |

If the legislation directly affects City funds, the following must be completed by the City Controller:

Cause of Request:

| | | | |
|---------------------|-------|-----------|-------|
| Planned Expenditure | _____ | Emergency | _____ |
| Unforeseen Need | _____ | Other | _____ |

Funds Affected by Request:

| | | |
|---------------------------------------|----------|----------|
| Fund(s) Affected | _____ | _____ |
| Fund Balance as of January 1 | \$ _____ | \$ _____ |
| Revenue to Date | \$ _____ | \$ _____ |
| Revenue Expected for Rest of year | \$ _____ | \$ _____ |
| Appropriations to Date | \$ _____ | \$ _____ |
| Unappropriated Balance | \$ _____ | \$ _____ |
| Effect of Proposed Legislation (+/-) | \$ _____ | \$ _____ |
| Projected Balance | \$ _____ | \$ _____ |

Signature of Controller

Will the legislation have a major impact on existing City appropriations, fiscal liability or revenues?

Yes _____ No XX

If the legislation will not have a major fiscal impact, explain briefly the reason for your conclusion.

This amendment would reclassify how the use "Tattoo or piercing parlor" is regulated and would include this as a use associated with the use "Personal service". This amendment would remove this specific use from the use table and other related references and standards since it would be allowed anywhere that the use "Personal service" is allowed. This ordinance is in accordance with Indiana Code 36-7-4-600.

If the legislation will have a major fiscal impact, explain briefly what the effect on City costs and revenues will be and include factors which could lead to significant additional expenditures in the future. Be as specific as possible. (Continue on second sheet if necessary.)

Case # ZO-23-25 Memo

To: Bloomington Common Council

From: Eric Greulich, Development Services Manager

Date: July 21, 2025

Re: Amendments to Unified Development Ordinance for the use “Tattoo or piercing parlor”.

The Plan Commission heard case ZO-23-25 on July 14, 2025 and voted to send the petition to the Common Council with a positive recommendation with a vote of 5-0.

The Planning and Transportation Department proposes an amendment to *Table 03-1: Allowed Use Table* within Section 20.03.020 and Definitions under Section 20.07.010 of the Unified Development Ordinance (UDO), Title 20 of the Bloomington Municipal Code for the use “Tattoo or piercing parlor”.

This amendment would reclassify how this use is regulated and would include this as a use associated with the use “Personal service”. This amendment would remove this specific use from the use table and other related references and standards since it would be allowed anywhere that the use “Personal service” is allowed.

ZO-23-25
Tattoo or piercing parlor

Attachment A

20.03.020 Allowed Use Table

Table 03-1: Allowed Use Table

P = permitted use, C = conditional use permit, A = accessory use, T = temporary use, Uses with an *= use-specific standards apply
Additional uses may be permitted, prohibited, or require conditional use approval in Downtown Character Overlays pursuant to Section 20.03.010(e).

| Use | Residential | | | | | | | Mixed-Use | | | | | | | | Non-Residential | | Use-Specific Standards |
|---|-------------|----|----|----|----|----|-----|-----------|----|----|----|----|----|----|----|-----------------|----|------------------------|
| | R1 | R2 | R3 | R4 | RM | RH | RMH | MS | MN | MM | MC | ME | MI | MD | MH | EM | PO | |
| Entertainment and Recreation | | | | | | | | | | | | | | | | | | |
| Amenity center | P* | P* | P* | P* | P | P | P | A | P | P | P | P | P | P | | | | 20.03.030(d)(5) |
| Country club | C | | | | | | | | | | P | | | | | | | |
| Recreation, indoor | | | P* | P* | P* | P* | | A | C | P | P | | | P | | | | 20.03.030(d)(6) |
| Recreation, outdoor | C | | | | | | | | | | C | P | P | | | C | | |
| Sexually oriented business | | | | | | | | | | C* | P* | | | | | P* | | 20.03.030(d)(7) |
| Stadium | | | | | | | | | | | | | | C | | | | |
| Food, Beverage, and Lodging | | | | | | | | | | | | | | | | | | |
| Bar or dance club | | | | | | | | P | | P | P | | | P | | | | |
| Bed and breakfast | C* | C* | C* | C* | C* | P | | | P | P | P | | | P | | | | 20.03.030(d)(8) |
| Brewpub, distillery, or winery | | | | | | | | P* | P* | P* | P* | P* | | P* | | P* | | 20.03.030(d)(9) |
| Hotel or motel | | | | | | | | P | | | P | C | | P | | | | |
| Restaurant | | | | | C* | C* | | P | P | P | P | P* | A | P | A | A | | 20.03.030(d)(10) |
| Office, Business, and Professional Services | | | | | | | | | | | | | | | | | | |
| Artist studio or workshop | A* | A* | A* | A* | P | P | | P | P | P | P | C | C | P | | | | 20.03.030(d)(11) |
| Check cashing | | | | | | | | | | C | C | | | | | | | |
| Financial institution | | | | | | | | P | | P | P | C | | P | | A | | |
| Fitness center, small | | | | | A | A | | P | P | P | P | A | A | P | A | A | | |
| Fitness center, large | | | | | | | | P | P | P | P | | | P | A | | | |
| Office | | | | | | | | | P | P | P | P | P | P | P* | P | | 20.03.030(d)(12) |
| Personal service, small | | | | | A | A | | P | P | P | P | P | C | P | | | | |
| Personal service, large | | | | | | | | C | C | P | P | P | | P | | | | |
| Tattoo or piercing parlor | | | | | | | | | | P | P | | | P | | | | |
| Retail Sales | | | | | | | | | | | | | | | | | | |
| Building supply store | | | | | | | | | | P | P | | | | | P | | |
| Firearm Sales | | | | | | | | | | P | P | P | | | | | | |
| Grocery or supermarket | | | | | A | A | | P | P | P | P | P | | P | | | | |
| Liquor or tobacco sales | | | | | | | | | | P | P | | | P | | | | |
| Pawn shop | | | | | | | | | | P | P | | | P | | | | |
| Retail sales, small | | | | | C | C | | P | P | P | P | P | | P | | | | |
| Retail sales, medium | | | | | | | | P | | P | P | P | | P | | | | |
| Retail sales, large | | | | | | | | | | | P | | | P | | | | |
| Retail sales, big box | | | | | | | | | | | P | | | | | P | | |

ZO-23-25
Tattoo or piercing parlor

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o 20.03.020 Allowed Use Table

20.03.010(e)(3)(C)(ii)

- (C) University Village Character Area
- i. The following use is prohibited in the University Village Character Area: Vehicle fuel station.
 - ii. The following uses are prohibited in the Restaurant Row area: Assisted living facility; financial institution; personal services (except in spaces of 700 square feet or less); community center; adult or child day-care center; hotel/motel; liquor or tobacco sales; club or lodge; medical clinic; park; pawn shop; pet grooming; public or private school; trade or business school; ~~tattoo or piercing parlor~~; transportation terminal; utility substation and transmission facility; and veterinary clinic.

20.04.060
Table 04-10 Maximum Vehicle Parking Allowance

| Office, Business, and Professional Services | |
|---|---|
| Artist studio or workshop | 1 space per 1,000 sq. ft. GFA |
| Check cashing | 4 spaces per 1,000 sq. ft. GFA |
| Financial institution | 4 spaces per 1,000 sq. ft. GFA |
| Fitness center, small | 4 spaces per 1,000 sq. ft. GFA |
| Fitness center, large | 4 spaces per 1,000 sq. ft. GFA |
| Office | 3.3 spaces per 1,000 sq. ft. GFA |
| Personal service, small | 3.3 spaces per 1,000 sq. ft. GFA |
| Personal service, large | 3.3 spaces per 1,000 sq. ft. GFA |
| Tattoo or piercing parlor | 3.3 spaces per 1,000 sq. ft. GFA |

20.07.010 Definitions

Personal Services
Establishments primarily engaged in providing services involving the care of a person or of the care or repair of his or her personal goods or apparel. Personal services usually includes but is not limited to: laundry, including cleaning and pressing service, beauty shops, barbershops, shoe repair, personal copying/shipping services, health spas, photographic studios, tailor/seamstress shop, indoor equipment/party/event rental, tanning salon, **tattoo and piercing parlor**, bicycle and sports equipment repair, small appliance repair, and similar uses. This definition does not include "Commercial Laundry."

Personal Service, Small
A facility with not more than 7,500 square feet of gross floor area.

Personal Service, Large
A facility with more than 7.500 square feet of gross floor area.

ZO-23-25
Tattoo or piercing parlor

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o 20.03.020 Allowed Use Table

Tattoo or Piercing Parlor

An establishment whose principal business activity is the practice of one or more of the following:

- 1) The placement of designs, letters, figures, symbols, or other marks upon or under the skin of any person, using ink or other substances that result in the permanent coloration of the skin;
- 2) Creation of an opening in the body of a person for the purpose of inserting jewelry or other decoration.