#### **RESOLUTION 99-17**

#### TO AMEND GUIDELINES FOR THE INDUSTRIAL INCENTIVE LOAN FUND PROGRAM (Changing the Name, Broadening the Purpose, Raising the Funding Limit, and Making Other Amendments to the Program)

- WHEREAS, the Common Council in Ordinance 86-04 established the Industrial Incentive Loan Fund (Fund) with an initial allocation of \$400,000 from the City's Special Non-Reverting Improvement Fund; and
- WHEREAS, the ordinance provided that the repayment of loans "including principle and interest, together with interest income accrued on investment of idle funds within the Industrial Incentive Loan Fund, shall constitute a revolving loan fund from which subsequent loans may be made under the procedures and criteria established by Resolution 86-06"; and
- WHEREAS, Resolution 86-06 established guidelines and procedures for the administration of the Fund, including a program lending cap of \$400,000; and
- WHEREAS, the Fund now has a balance exceeding \$650,000; and
- WHEREAS, the Economic Development Commission has reviewed the program and has made the following recommendations to the Common Council; and
- WHEREAS, the first recommendation was to approve the attached document, entitled the "City of Bloomington Business Investment Incentive Fund," in its entirety as an amendment to the guidelines and procedures, which broadens the program to reflect current circumstances; and
- WHEREAS, the second recommendation was to change the name of the Industrial Incentive Loan Fund Program to the Bloomington Business Investment Incentive Fund program in order to better reflect its broader nature and purpose; and
- the third recommendation was to eliminate the funding cap and allow the WHEREAS, entire fund balance to be made available for the program;

NOW, THEREFORE, BE IT HEREBY RESOLVED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. The Common Council approves the attached document entitled the "City of Bloomington Business Investment Incentive Fund" in its entirety as an amendment to the guidelines and procedures.

SECTION 2. The Common Council declares that the Industrial Incentive Loan Fund Program shall be now known as the "Bloomington Business Incentive Fund" program.

SECTION 3. The Common Council removes the \$400,000 program lending-limit established in Resolution <u>86-06</u> and authorizes the entire fund balance to be made available for the lending program and any funds in excess of a fund balance of \$400,000 be eligible for the grant initiative.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this <u>19+4</u> day of <u>May</u> , 1999.

TIMOTHY MAYER, J resident

Bloomington Common Council

ATTEST:

a Willer PATRICIA WILLIAMS, Clerk City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this  $\underline{\mathcal{Ro}^{tb}}$  day of  $\underline{\mathcal{Max}}$ , 1999.

PATRICIA WILLIAMS, Clerk City of Bloomington

SIGNED and APPROVED by me upon this <u>list</u> day of \_\_\_\_\_ May . 1999. N FERNANDEZ, Mayor JOH Cit of Bloomington

#### **SYNOPSIS**

This resolution amends <u>Resolution 86-06</u>, which established the Industrial Incentive Loan Fund Program. It adopts new guidelines, which introduce some new downtown initiatives, including a small site-improvement grant program for not-for-profits with commercial activities in the downtown area. The resolution also changes the name of the program to the Bloomington Business Incentive Fund program and raises the funding limit to include monies accumulated through investment and repayment of loans.

There were two amendments to this resolution: Amendment 1 replaced Section 3 with text that limited use of the small grant initiative program to fund balances in excess of \$400,000; and Amendment 2 added an additional evaluation criterion to each program, which addressed the compatibility of certain projects within the Downtown Opportunity Overlay district with the historic character of the downtown, and prohibited use of the funds for projects involving the demolition of formally identified historic properties, except for one program, where the Council may waive any of the evaluation criteria.

Signed copies to: EDC - Randy Lloyd



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## Office of the Mayor City of Bloomington P.O. box 100 Bloomington, In 47402 (812).349.3406 *Phone* (812)349.3455 *fax*

EMAIL: <u>lloydr@city.bloomington.in.us</u> Contact: Randy Lloyd Executive Assistant for Economic Development

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#### PROGRAM DESCRIPTION

A. Purpose: The Business Investment Incentive Fund is a revolving loan fund created by the City of Bloomington to provide low interest loans to eligible businesses committed to improving the economic vitality of our community. The City of Bloomington offers this economic development tool to promote the retention, expansion, and attraction of a diverse business base. Loan proceeds can be used for capital improvement projects and the purchase of eligible equipment.

## II. ELIGIBILITY

I.

A. Geographical Limitations: Only businesses within or contiguous to the City of Bloomington's corporate boundaries or within an "Area Intended for Annexation" (AIFA) are eligible to seek assistance from the Business Incentive Loan Fund. The area must be properly zoned and have or plan to have access to adequate infrastructure including water, sewer, roads, and telecommunications. If the business is located within the AIFA or contiguous to the City's corporate boundary and eligible for annexation, then the applicant (and the property owner, if different) must agree to voluntary annexation. If the applicant is ineligible for annexation at the time the loan is approved, then the property owner must sign and record a waiver of remonstrance against future annexation.

**B.** Eligible Business Activities and Permissible Use of Funds: As the fund is intended to support and promote a diverse economic base, the following eligible activities have been targeted as the primary beneficiaries of loan proceeds:

1. Business retention, expansion, attraction: Any qualified business under these guidelines demonstrating a commitment to job growth, quality wages and benefits, and the overall economic vitality of the community is eligible to submit a loan application for permissible projects as identified by the guidelines. Eligible businesses range from basic manufacturing to high-tech service firms.

- a. Permissible uses of funds: Loan proceeds shall be applied to qualified capital improvement costs associated with a qualified project including land acquisition; construction, expansion, or renovation of buildings; purchase of equipment; or infrastructure improvements.
- **b.** Evaluation criteria: Certain factors shall be considered when evaluating any eligible loan application under this section. These factors shall include, but are not limited to, the following:

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1.) Strength of business plan or business proposal.

- 2.) Projected new jobs to be created as a result of the project.
- 3.) Overall projected impact on the economic vitality of the community.
- 4.) Use of funds to leverage other sources of capital including venture, conventional, and grant funds.
- 5.) Nature and extent of security/guarantees.
- 6.) Credit history.
- 7.) Expected tax base increases or decreases as a result of the project.
- 8.) Any proposed tax abatements or other city/state sponsored incentives expected to be received for the proposed project.
- 9.) Nature and extent of equity participation by principal owner(s).
- c. Loan amounts: Applicants seeking loan funds under this section for qualified projects are eligible to borrow funds where the total project cost is a minimum of \$250,000. The maximum loan amount is \$100,000 or 20% of the total project cost, whichever is less.
- 2. Businesses within the Downtown Commercial zoning district: Any qualified for-profit or not-for-profit business owner and/or commercial property owner located within the City of Bloomington's *Downtown Commercial* zoning district demonstrating a commitment to the economic vitality of Bloomington's downtown is eligible to submit a loan application for permissible projects as identified by the guidelines.
  - a. Permissible uses of funds: Loan proceeds shall be applied to qualified capital improvement costs associated with a qualified project including land acquisition; construction, expansion, or renovation of buildings; purchase of equipment; facade improvements; or infrastructure improvements.
  - **b:** Evaluation criteria: Certain factors shall be considered when evaluating any eligible loan application under this section. These factors shall include, but are not limited to the following:
    - 1.) Strength of business plan or business proposal.
    - Overall projected impact on the economic vitality of the downtown.
    - 3.) Use of funds to leverage other sources of capital including venture, conventional, and grant funds.
    - 4.) Nature and extent of security/guarantees.
    - 5.) Credit history.
    - 6.) Expected tax base increases or decreases as a result of the project.
    - 7.) Any proposed tax abatements or other city/state sponsored incentives expected to be received for the proposed project.
    - 8.) Nature and extent of equity participation by principal owner(s).

- 9.) If applicant is not owner of property/building then approval of said owner is required.
- c. Loan amount: If the business is making an application under this section as a CD eligible business, the maximum loan amount is 50% of total project costs at or under \$100,000 and 20% of any remaining project costs over \$100,000 with total loan not to exceed \$100,000.
- d. Non-profit grant initiative: To encourage capital improvements to facilities owned and/or operated by eligible non-profit organizations within the CD district, eligible organizations may obtain matching grant funds for qualified projects. Eligible non-profit organizations are those within the CD district that have a retail or commercial activity as its primary purpose including, but not limited to, performance venues, galleries, and retail shops. The maximum matching grant is 50% of total qualified project costs with total grant not to exceed \$25,000. An eligible non-profit organization can only receive one grant disbursement every 5 years. Grant funds are in lieu of loan funds. An eligible non-profit cannot receive both a loan and a grant.
- 3. Business supported child care facility: Any qualified business or consortium of businesses can apply for a loan to provide a child care facility for the children of employees of the business or consortium of businesses first and for the general public second. The facility must be at the business site or in near proximity.
  - a. Permissible uses of funds: Loan proceeds may be applied to qualified capital improvement costs associated with a qualified project including land acquisition; construction. expansion, or renovation of buildings; purchase of child care equipment; or infrastructure improvements.
  - **b.** Evaluation criteria: Certain factors shall be considered when evaluating any eligible loan application under this section. These factors shall include, but are not limited to the following:
    - 1.) Strength of business plan or business proposal.
    - 2.) Projected number of employees to be served by the facility.
    - 3.) Projected number of general public, if any, to be served by the facility.
    - 4.) Use of funds to leverage other sources of capital including conventional financing and grant funds.
    - 5.) Collaboration with or impact on existing child care facilities.

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- 6.) Nature and extent of security/guarantees.
- 7.) Credit history."

- 8.) Any proposed city/state sponsored incentives expected to be received for the proposed project.
- 9.) Nature and extent of equity participation by principal owner(s).
- c. Loan amount: Applicants seeking loan funds under this section for qualified projects are eligible to borrow funds where the total project cost is a minimum of \$250,000. The maximum loan amount is \$100,000 or 20% of the total project cost, whichever is less.
- 4. Public purpose induced business relocation: Any qualified business that is required to relocate from its business location due to acquisition of the property by the City of Bloomington for a project serving a public purpose is eligible to submit a loan application for permissible projects as identified by the guidelines. "Relocate" as used in this subsection means that the business is required to move its primary business operations from the property.
  - a. Permissible uses of funds: Loan proceeds may be applied to qualified capital improvement costs associated with a qualified project including land acquisition; construction, expansion, or renovation of buildings; purchase of eligible equipment; or infrastructure improvements.
  - b. Evaluation criteria: Certain factors shall be considered when evaluating any eligible loan application under this section. These factors shall include, but are not limited to the following. The Common Council may waive one or more of these requirements if it finds that public policy so dictates.
    - 1.) Strength of business plan or business proposal.
    - 2.) Projected new jobs to be created as a result of the project.
    - 3.) Overall projected impact on the economic vitality of the community.
    - 4.) Use of funds to leverage other sources of capital including venture, conventional, and grant funds.
    - 5.) Nature and extent of security/guarantees.
    - 6.) Credit history.
    - 7.) Expected tax base increases or decreases as a result of the project.
    - 8.) Any proposed tax abatements or other city/state sponsored
    - incentives expected to be received for the proposed project.9.) Nature and extent of equity participation by principal owner(s).
    - 10.)Projected public benefit of relocation.
  - c. Loan amount: Applicants seeking loan funds under this section for qualified projects are eligible to borrow funds where the total project cost is a minimum of \$250,000. The maximum loan amount is

\$100,000 or 20% of the total project cost, whichever is less. If public policy dictates, the maximum loan amount can be waived.

## III. ADDITIONAL TERMS AND CONDITIONS

A. Term: The maximum term is five years.

- **B. Rate:** The interest rate will be the highest interest rate currently available for other city fund investments at time of application. The interest rate assigned is good for a period of ninety days from date of application.
- C. Payments: Principal and interest payments are to be made monthly. All payments are due on the first day of each month. Payments received after the tenth of the month will be assessed a 5% late fee. Loan payments are to be mailed to: City of Bloomington

Controller's Office P.O. Box 100 Bloomington, IN 47402

- **D.** Non-relocation Clause: Unless specifically approved by the City Council, the borrower may not relocate the funded business activity or a significant part of the business activity. Failure to comply with this section is grounds for default.
- E. **Default:** The loan may be declared in default and become due and payable within 30 days of written notice to the borrower for any of the following reasons:
  - 1. Failure of borrower to disclose any and all facts pertinent to the loan approval or any misrepresentation of information.

2.\_ Failure of borrower to make timely payments.

- 3. Failure of borrower to use loan funds as described in the loan application.
- 4. Failure of borrower to maintain mortgaged property, keep it insured and/or pay property taxes on it.

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5. Failure to obtain approval for relocation of business.

- 6. Failure to comply with any material terms of the loan documents, including but not limited to, the loan agreement, mortgage, financing statement, and personal guaranty.
- 7. Failure to comply with voluntary annexation agreement or waiver of remonstrance agreement.

### IV. APPLICATION PROCEDURE

A. The applicant will contact the Mayor's Executive Assistant for Economic Development for a pre-application meeting. At that meeting, the applicant will receive instruction for submitting a complete application for consideration. Upon completion, the applicant will submit the application along with a \$100.00 processing fee to the Executive Assistant for Economic Development for review. If the application is determined to be complete and eligible, the Executive Assistant for Economic Development will initiate the formal approval process.

- **B.** If the application is submitted for formal approval, the Executive Assistant for Economic Development shall schedule a meeting of the Economic Development Commission. At this public meeting the applicant will have an opportunity to present his/her proposal. The Economic Development Commission shall review the application based on the guidelines and either approve or deny.
- C. If a loan is approved is by the Economic Development Commission, it will be forwarded to the City Council in the form of a resolution for the Council's approval or denial.
- D. If a loan is approved by the City Council, the borrower will sign all necessary loan documents for the loan. The borrower is responsible for securing all necessary lien documents, insurance documentation and title insurance policies as necessary. The Executive Assistant for Economic Development will coordinate with the City's legal department the preparation of all necessary loan documents and a loan closing date.

#### V. SECURITY

A. Acceptable collateral includes a mortgage against real estate with at least 20% equity remaining after total project financing is secured, a lien against the cash value of life insurance, a lien against a Certificate of Deposit Account, a lien against qualified equipment, and/or any other acceptable and approved form of security.

**B.** Loans will be secured to the extent that such security is feasible and does not impair the ability of the borrower to conduct its activities and may be subordinated to other financing, to and including a subordinated position on personal guarantees, as long as the city's loan is adequately secured.

### VI. RELEASE OF FUNDS

- A. Once City Council approval is granted the applicant must secure all supplemental loans, securities, and other conditional documentation or action within 90 days. Failure to comply with any terms, conditions, or other requirements within this time period may result in nullification of the approved loan.
- **B.** All documentation must be on file with the Executive Assistant for Economic Development in the Mayor's Office and approved by the City of Bloomington's Legal Department prior to any release of funds.
- C. Loan funds may be disbursed in full at time of closing or in two disbursements within the first year following approval. Lien documents for the total loan amount will be signed for each disbursement.

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# **Business Investment Incentive Fund Application**

A. Name:

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- **B.** Applicant:
- C. Address:
- D. Phone:

E. Email:

- F. Management:
- G. Equity Ownership:
- H. Loan Information: 1. *Purpose:* 
  - 2. Total Project Cost:
  - 3. Business Investment Incentive Fund Request:
  - 4. Source of Repayment (if a loan): (List any collateral, accounts receivable, guarantees, etc.):
- I. **Personal Financial Information:** (Complete attached Personal Information form for each owner or partner of business).
- J. Business Plan: (Submit a complete business plan with corporate financial statements. See attached outline.)

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## **Business Plan Contents**

#### I. Summary

A. Business description

- 1. Name
- 2. Location and facility description
- 3. Product(s)
- 4. Market and competition
- 5. Management expertise
- B. Business goals
- C. Summary of financial needs and application of funds
- D. Earnings, projections, and potential return to investors

#### II. Market Analysis

- A. Description of total market
- B. Industry trends/Target markets
- C. Competition

#### **III.** Products or Services

- A. Description of product line or service
- B. Proprietary position: patents, copyrights, and legal/technical considerations
- C. Comparison or competitors' products or services

#### IV. Manufacturing Process (if applicable)

- A. Materials
- B. Source of supply
- C. Production methods

#### V. Marketing Strategy

- A. Overall strategy
- B. Pricing policy/Sales terms
- C. Method of selling, distributing and servicing products

#### VI. Management Plan

- A. Form of business organization
- B. Board of Directors composition
- C. Officers: Organization chart and responsibilities
- D. Resumes of key personnel
- E. Staffing plan/number of employees
- F. Facilities plan/planned capital improvements
- G. Operating plan/ schedule of upcoming work for next one to two years

#### VII. Financial Data

- A. Financial history (three years to present)
- B. Three year financial projections (first year my months; remaining years quarterly)
  - 1. Profit /loss statement and balance sheet
  - 2. Cash flow chart
  - 3. Capital expenditure estimates
- C. Explanation of projections



## PERSONAL INFORMATION

Business Phone No.	No.	. of Years with E	mployer	Title / Position					
current employer less than 3 vr	s.)		No. of Yrs.						
Home Phone No.	So	cial Security No.		Date of Birth					
- I	Name of your Attorney								
/ Broker	Name Phone	- No. of your ins							
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AMOUNT (\$)	ANN	NUAL EXPENDI	TURES	AMOUNT (\$)					
\$	Federal Income and Other Taxes\$								
\$	State Income and Other Taxes \$								
\$	Mortgage Payments\$								
Bonuses & Commissions (co-applicant)\$			Rental Payments, Co-Op, or Condo Maint \$						
Dividend Income\$			Property Taxes\$						
nterest Income\$\$			Interest & Principal Payments on Loans \$						
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	Other Living	Expenses							
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\*Income from alimony, child support, or separate maintenance income need not be revealed if the applicant or co-applicant

ASSETS	AMOUNT (\$)	[	LIABILITI	ES			AMOUN	<b>ІТ (\$</b> )
Cash in Financial Institutions (List)	<b>\$</b>	Notes Payable	Bank (Schedule E)			\$	<u> </u>	
(including money market accounts, CDs)		Secured		••••••		\$		• ,
	\$	Unsecured			•••••••••••	\$		
	\$	Notes Payable to Oth	ers (Schedule E)		•••••••	\$		
	\$	Secured			••••••	\$		
	\$	Unsecured				\$	,	
Marketable Securities (Schedule A)	\$	Accounts Payable (in	cluding credit cards)	••••••		\$		
Non Marketable Securities (Schedule A)	\$	Margin Accounts			<u></u>	\$		· · · ·
Accounts and Notes Receivable	\$	Notes Due: Partners	hip (Schedule D)			\$		
Net Cash Surrender Value of Life Insurance (Schedule B	)\$	Taxes Payable	•••••••••••••••••••••••••••••••••••••••			\$	· · · · · · · · · · · · · · · · · · ·	
Residential Real Estate (Schedule C)	\$	Mortgage Debt (Sche	edule C)	• • • • • • • • • • • •		\$		
Real Estate Investments (Schedule C)	\$	Life Insurance Loans	(Schedule B)			\$		
Partnerships / PC Interests (Schedule D)	\$	Other Liabilities (List)	:			\$		
IRA, Keogh, Profit-Sharing & Other Vested Retirement Acc	cts\$		- 9.00 <sup>17</sup> /1 <sup>1</sup> /1					
Deferred Income (number of years deferred)	\$	TOTAL LIABILITIES	••••••			\$		
Personal Property (including automobiles)	\$	NET WORTH				\$		
Other Assets (List)	\$		**************************************		<b>1</b>	_\$_		
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CONTINGENT LIABILITIES	· · · · · · · · · · · · · · · · · · ·		YES	NO		AMO	UNT	
Are you a guaranter, comaker, or endorser for any o	debt of an individual, corp	oration, or partnership?			\$			
Do you have any outstanding letters of credit or su	rety bonds?				\$			
Are there any lawsuits or legal actions pending aga			_		\$			
Are you contingently liable on any lease or contract	-				Ф	P	INCOMPANYARY OF TAXABLE AND	
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What would be your total estimated tax liability if you	ou were to sell your major	assets?	••••••	• • • • • • • • • • • • • • • • • • • •	\$			
If yes for any of the above, give details:			<b></b>			A. (		
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Schedule A - All Securities (including non-mon No. of Shares (Stock) of Face Description Value (Bonds)	ey market mutual funds) Owner(s)	Where Held	Cost		Current Market Value		Plea Yes	dgea Na
MARKETABLE SECURITIES (including U.S. Governments and I	Municipals)*							_
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NON MARKETABLE SECURITIES (closely held, thinly traded, c	- x restricted stock)	-						
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\* If there is not enough space, please attach a separate schedule or brokerage statement and enter totals only.

Schedule B - Insurance									
Life Insurance (use additional sheet if ne	cessary) Face				c	Cash			
in the Composition	Amount of Policy	Type of Policy		Depotieieu	Sur	render alue		nount	<b>0</b>
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Disability Insurance		Applicant		Co-App	licant				
Monthly distribution if Disabled		Approvin	I	00 144					
Number of Years covered									
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Schedule C - Personal Reside	ence & Real Esta	ate Investmen	its, Mortgag	je Debt (maj	ority owners	hip only)			
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Property Address	Legal Owner	Purc Year	hase Price	Market Value	Loan Balance	Interest Rate	Loan Maturity	Monthly Payment	Lender
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Schedule D - Partnerships (le	ee than malarit	, ownorchin f	or roal acto	to partnorsh	inc)*				
Schedule D - 1 artherships (le	ss man majorit	Date of	or rear esta	te partitersi	(he)			Balance Due on	Final
		Initial				Current Marke	t	Partnerships;	Contribution
Type of Investment	lr	vestment	Cost	0	wned	Value		Notes, Cash Call	Date
Business/Professional (Indicate Name):					,	V.			
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Investments (including Tax Shetters):	•	1		1	•		•		•
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\*Note: For investments which represent a material portion of your total assets, please include the relevant financial statements or tax returns, or in the case of partnership investments or S-corporations, schedule K-1S.

Schedule E - Notes Payable Due to	Type of Facility	Amount of Line	Secur Yes	ed No	Collateral	Interest Rate	Maturily	Unpaid Balance
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#### **Additional Questions:**

1.	What was the date your income tax returns were filed through /
	Are any returns currently being audited or contested? Yes No
	If yes, what year(s)?
2.	Have (either of) you or any firm in which you were a major owner ever declared bankruptcy? Yes No
	If yes please provide details:
З.	Do you have a will? Yes No.
	If yes, please list the name of the executor(s) and year will was written:
4.	Number of dependents (excluding self) and relationship to applicant:
5.	Have you ever had a financial plan prepared for you? Yes No.
6.	Did you include two years federal and state tax returns? Yes No.
7.	Do (either of) you have a line of credit or unused credit facility at any other institution(s)? Yes No.
	If so, indicate where, how much, and name of banker:
8.	Do you anticipate any substantial inheritances? Yes No.
	If yes, please explain:
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#### **Representations and Warranties**

The information contained in this statement is provided to induce you to extend or to continue the extension of credit to the undersigned or to others upon the guarantee of the undersigned. The undersigned acknowledge and understand that you are relying on the information provided herein in deciding to grant or continue credit or to accept a guarantee thereof. Each of the undersigned represents, warrants and certifies that the information provided herein is true, correct and complete. Each of the undersigned agrees to notify you immediately and in writing of any change in name, address, or employment and of any material adverse change (1) in any of the information contained in this statement or (2) in the financial condition of any of the undersigned or (3) in the ability of any of the undersigned to perform its (or their) obligations to you. In the absence of such notice or a new and full written statement, this should be considered as a continuing statement and substantially correct. If the undersigned fail to notify you as required above, or if any of the information herein should prove to be inaccurate or incomplete in any material respect, you may declare the indebtedness of the undersigned of the indebtedness guaranteed by the undersigned, as the case may be, immediately due and payable. You are authorized to make all inquiries you deem necessary to verify the accuracy of the information contained herein and to determine the credit-worthliness of the undersigned authorizes you to answer questions about your credit experience with the undersigned. As long as any obligation or guarantee of the undersigned to you is outstanding, the undersigned shall supply annually an updated financial statement. This personal financial statement and any other financial or other information that the undersigned give you shall be your property.

Date

Your Signature

Date

Co-Applicant's Signature (if you are requesting the financial accommodation jointly)