

**RESOLUTION 96-01**

**TO AMEND RESOLUTION 95-48 ADOPTING A WRITTEN FISCAL PLAN  
AND ESTABLISHING A POLICY FOR PROVISION OF CITY SERVICES  
TO AN ANNEXED AREA  
(North Kinser Pike and Prow Road)**

WHEREAS, by Ordinance 95-61, adopted December 13, 1995, the City of Bloomington annexed property into the corporate boundaries of the City; said annexation ordinance to be effective on February 18, 1996; and

WHEREAS, by Resolution 95-48 adopted December 13, 1995, the City of Bloomington adopted a Written Fiscal Plan to Establish a Policy for the Provision of City Services to the Annexed Area entitled "Fiscal Plan, Annexation of North Kinser Pike and Prow Road Area;" and

WHEREAS, said annexation ordinance and resolution adopting the Fiscal Plan anticipate the establishment of a Tax Increment Financing (TIF) District after the effective date for the annexation area, to provide revenues for infrastructure improvements to roads, water, and sewer services in the area; and

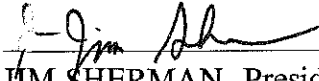
WHEREAS, representatives of property owners in the newly annexed area have discussed and negotiated with representatives of the City of Bloomington to prioritize capital projects for the expenditure of the TIF revenues in the area; and

WHEREAS, it is deemed to be in the best interests of the City of Bloomington and the property owners in the area to amend the "Fiscal Plan, Annexation of North Kinser Pike and Prow Road Area" to memorialize the mutually agreeable priorities and phases for the expenditure of anticipated TIF revenues for future infrastructure needs.

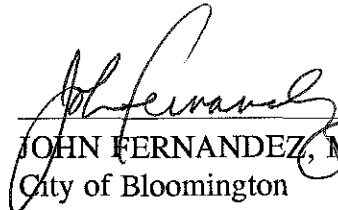
NOW, THEREFORE, BE IT HEREBY RESOLVED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA THAT:

1. The Common Council of the City of Bloomington, Monroe County, Indiana, hereby approves and adopts the Amended Fiscal Plan, Annexation of North Kinser Pike and Prow Road Area, which Plan is attached hereto and made a part hereof, and hereby approves and adopts the specific policies for implementation of the Plan as set out therein.
2. Any monies necessary for the provision of services as described and itemized in the attached Plan shall be budgeted and appropriated from the applicable fund, pursuant to state law and the City's budget procedure.
3. It is anticipated that this annexation will not result in the elimination of jobs for employees of other governmental entities, but in the event it does, then the Director of Personnel of the City of Bloomington is hereby directed to assist such employees in obtaining new employment, but nothing herein shall require the City to hire any such employees.

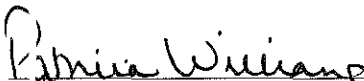
PASSED and ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this 7<sup>th</sup> day of February, 1996.

  
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 JIM SHERMAN, President  
 Bloomington Common Council

SIGNED and APPROVED by me upon this 9 day of February, 1996.

  
JOHN FERNANDEZ, Mayor  
City of Bloomington

ATTEST:

  
PATRICIA WILLIAMS, Clerk  
City of Bloomington

#### SYNOPSIS

This resolution amends Resolution 95-48 regarding the Fiscal Plan for the Annexation of the North Kinser Pike and Prow Road Area. The amendments change pages one (1) through three (3) of the Introduction to the Fiscal Plan by identifying prioritized phases of infrastructure improvements to the area. These phased improvements are to be funded from anticipated TIF revenues as those funds become available. Capital improvements include street and road construction (Section 8.05), sanitary sewer service (Section 8.01), and water distribution (Section 8.02).

FISCAL PLAN  
ANNEXATION OF  
NORTH KINSER PIKE AND PROW ROAD AREA

Resolution 95-48

City of Bloomington

FISCAL PLAN

ANNEXATION OF NORTH KINSER PIKE AND PROW ROAD AREA

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City of Bloomington  
FISCAL PLAN  
ANNEXATION OF  
NORTH KINSER PIKE AND PROW ROAD AREA

List of Exhibits

- Exhibit 1: Map of the Annexation Area
- Exhibit 2: Contiguity Calculation of Annexation Area
- Exhibit 3: Certified Copies of City Ordinances Documenting City Boundaries
- Exhibit 4: Analysis of Terrain and Soil Types in Annexation Area
- Exhibit 5: Title 20 of the Bloomington Municipal Code
- Exhibit 6: Area Zoning Map of Annexation Area
- Exhibit 7: Census Data
- Exhibit 8: Master Thoroughfare Plan
- Exhibit 9: Map of Sewer Mains and Water Lines in Annexation Area
- Exhibit 10: Map of Sewer Mains and Water Lines in Comparable Areas
- Exhibit 11: USB Rules, Regulations, & Standards of Service
- Exhibit 12: Map of Fire Hydrants, Street Lights, & Street Signs in Annexation Area and Comparable Areas
- Exhibit 13: Standards of Utility Dept., Insurance Services Office, Ten States Standards
- Exhibit 14: Final Statement of Community Development Objectives & Projected Use of Funds
- Exhibit 15: 1995 Fiscal Plan for Rehabilitation Assistance Funds as Adopted by the Common Council (Resolution 95-09)
- Exhibit 16: Map of Refuse Collection Routes
- Exhibit 17: Map Showing Parks & Recreation Site Locations Along With a Chart Listing Facilities and Activities Available at Each Park
- Exhibit 18: Map of the Two Mile Fringe Around the City

## ANNEXATION OF NORTH KINSER PIKE AND PROW ROAD AREA

### INTRODUCTION

The following Fiscal Plan, developed through the cooperative efforts of the City of Bloomington's Controller's Office, Planning Department, Engineering Department, Legal Department, Fire Department, Police Department, Street Department, Sanitation Department, Department of Public Works, Redevelopment Department, Utilities Department, Animal Shelter, Parks and Recreation Department, Human Resources Department, and Personnel Department represents the City's policy and procedure for the annexation of the following property: North Kinser Pike and Prow Road Area.

The cost estimates of the planned services to be furnished, methods of financing, and plan for the organization and extension of services to the Annexation Area are fully discussed. In addition, information is provided to compare the services proposed for the Annexation Area with other areas within the City's corporate boundaries with similar topography, patterns of land use and population density.

#### Annexation Costs and Financing

While annexing undeveloped territory facilitates the long range goals of the Master Plan, it also requires alternative financing mechanisms. One of these is tax increment financing, or TIF. Through this mechanism, the City annexes an area targeted for future development. When the annexation is effective, a TIF district is established. All subsequent development that occurs within the district boundaries generates property tax revenue that is earmarked for the district or roadways directly serving the district.

#### TIF and the Fiscal Plan

Capital services as a result of annexation are normally paid from the City's General Fund or Street Funds. This Fiscal Plan contains certain capital services that are not required to be accomplished within three years of the effective date of the annexation, but are summarized to prioritize expenditures of TIF revenues in the area. The City may advance monies for Phases I through IV before TIF revenues become available, if it is deemed necessary. The City would reimburse any advances from TIF revenues as funds become available over time, prior to proceeding with financing of the subsequent phase. These projects are detailed below and shown in Exhibits 19 and 20:

**Phase I:** Prow Road/Acuff Road intersection improvements. Intersection plans include improvements on Prow Road from the intersection with Acuff Road to approximately four hundred (400) feet south of Acuff, and improvements on Acuff Road from the Highway 37 Bypass right-of-way to approximately three hundred (300) feet east of Prow Road. These improvements include:



- Prow Road approach will be upgraded to a four-lane configuration.
- Acuff west of Prow Road will be upgraded to a three-lane configuration.
- Acuff Road east of Prow Road will be widened to two twelve (12) foot lanes with turn lanes.
- All sections will include street trees, curb and gutter and related storm sewer improvements and other incidental construction.

Some additional right-of-way may be required on the west side of Prow Road. The remaining improvements will be constructed within existing right-of-way. Estimated cost for the Phase I improvement is \$310,000 (Jan. 1, 1996 dollars).

**Phase II:** Kinser Pike/Acuff Road intersection improvement. Intersection plans include improvements on Kinser Pike two-hundred (200) feet each side of the intersection with Acuff Road. Kinser Pike will be widened to a total width of twenty-four (24) feet. Curb, gutter, storm sewers, sidewalk and street trees will be installed. Acuff Road will be improved for six hundred (600) feet west of Kinser Pike. Improvements will include widening to a total width of twenty four (24) feet, installation of curb and gutter, storm sewers, sidewalk, and street trees. Curb return radii at the intersection will be increased to forty (40) feet for improved sight distance and turning movements. Estimated cost for this improvement is \$200,000 (Jan. 1, 1996 dollars).

**Phase III:** Sewer main extension. A sewer main will be extended from Area 3 of Exhibit 20, using either a Lift Station and Force Main line, or a gravity sewer line, as the Utilities Department deems appropriate at the time of development. Estimated cost for this improvement is \$180,000 for the Lift Station and Force Main line, or \$120,000 for the gravity sewer line (Jan. 1, 1996 dollars). Based on development within the TIF district at the time Phase III is implemented, TIF dollars will be used to augment the costs of this phase. The remaining cost will be borne by the property owners of the area.

**Phase IV:** Water line upgrade. The water lines in Areas 1, 2, and 3 of Exhibit 20, will be upgraded from 2" lines to 6" lines. Estimated cost for this improvement is \$280,000 (Jan. 1, 1996 dollars). Based on development within the TIF district at the time Phase IV is implemented, TIF dollars will be dedicated toward the overall costs of this phase. The remaining cost will be borne by the property owners of the area.

**Phase V:** Prow Road improvements. Prow Road will be upgraded to a four (4) lane section from approximately four hundred (400) feet south of Acuff Road to the northern Bloomington High School North entrance. Vertical alignment corrections for improved sight distance will be undertaken along with installation of curb and gutter, storm sewers, sidewalk and street trees. Some additional right-of-way may be required on both sides of Prow Road. The estimated cost for these improvements is \$900,000 (Jan. 1, 1996 dollars).

**Phase VI:** Prow Road Improvements. Prow Road will be upgraded to a four (4) lane section from the northern Bloomington High School North entrance to the intersection of Arlington Road (Hwy 46). Horizontal and vertical alignment of the existing Prow Road will be corrected. Curb and gutter, storm sewers, sidewalk and street trees will be installed. Some additional

right-of-way may be required on both sides of Prow Road. The estimated cost for these improvements is \$850,000 (Jan. 1, 1996 dollars).

**Phase VII:** Acuff Road/Highway 37 Intersection Improvements. Depending on the status of the proposed I-69 Project at the time of development of the TIF district, the Acuff Road/Highway 37 intersection may have to be upgraded. Improvements will include addition of turn lanes on Acuff Road and acceleration/deceleration lanes on Highway 37.

The TIF shall be in effect for 25 years, and shall include all of the Annexation Area north of Acuff Road, plus the properties of Meadows Hospital and General Acceptance Corporation.

### **Effective Date**

The effective date of the annexation ordinance will be the 18th of February. Accordingly, subsequent sections of this Fiscal Plan stating that the City will provide services "upon annexation" refer to this effective date. Although not required for annexation, roadway and water and sewer infrastructure improvements will be accomplished with TIF revenues, as the funds become available, as explained in the previous section.

## **1.00 LOCATION**

### Annexation Area

The Annexation Area lies in Bloomington township sections 17 and 20. The Annexation Area is contiguous to the City along 22.8% of its boundary. A copy of the Annexation Area contiguity calculation is attached and incorporated herein as Exhibit 2. The Annexation Area is located in the northern part of the city. Certified copies of the City Ordinances documenting the City corporate boundaries are attached herein as Exhibit 3.

There are approximately 197 acres of land within the boundaries of the Annexation Area.

## **2.00 TOPOGRAPHY**

The Annexation Area has slopes in the predominant range of 2% to 12%. A more thorough analysis of the terrain and an analysis of soil types is attached and incorporated herein as Exhibit 4.

## **3.00 PATTERNS OF LAND USE**

There are currently 17 property owners of 24 parcels in the Annexation Area according to County tax records. There are 201 units (combination of homes and duplexes) proposed for the Ridgefield subdivision. The figures for this fiscal plan will be calculated assuming one residence per unit, plus 15 residences currently located in the Annexation Area.

Pursuant to Title 20 of the Bloomington Municipal Code, the Annexation Area is zoned as Business Park (BP) and Planned Unit Development (PUD).

#### **4.00 POPULATION DENSITY**

According to 1991 data from the Indiana University Center for Population Research and the U.S. Census Bureau, Monroe County has an average of 2.39 persons per household. There will be 216 households in Annexation Area, which gives an estimated population of 517. With the area's 197 acres this will give a population density of 2.6 persons per acre.

#### **5.00 COMPARABLE NEIGHBORHOODS**

Two areas (hereinafter, "Comparable Areas") within the City's corporate boundaries were selected in order to compare the proposed provision of capital and noncapital services to the Annexation Area with those services already provided within the City limits. The locations of the Comparable Areas as well as of the Annexation Area are shown on the map that was previously incorporated herein as Exhibit 1.

The purpose of this comparison is to ensure that noncapital services, such as police and fire protection and street and road maintenance, will be provided within one year after the date of annexation to the Annexation Area in a manner equivalent in standard and scope to those noncapital services provided in the Comparable Areas. In addition, the purpose of the comparison is to ensure that capital services, such as street construction, sewer facilities, water facilities, and storm water drainage facilities are provided to the Annexation Area within 3 years after the effective date of annexation in the same manner as those services are provided to the Comparable Areas.

A thorough analysis of terrain and soil types of the Annexation Area and the Comparable Areas was previously incorporated herein as Exhibit 4. A more in depth discussion of the Annexation Area and the Comparable Areas follows:

##### **Annexation Area: N. Kinser/Prow Road Area**

- a. **Location:** The Annexation Area is bordered by N. Kinser Pike, SR 37, N. Prow Road, and Bloomington H.S. North.
- b. **Topography:** The Annexation Area has slopes of 2% to 12%.
- c. **Patterns of Land Use:** The Annexation Area is zoned Business Park (BP) and Planned Unit Development (PUD)
- d. **Population Density:** The Annexation Area will have approximately 517 people living on 197 acres for a density of 2.6 persons per acre.

Comparable Area I: Southern Half of Park Ridge East & 3rd St. Businesses.

- a. Location: Comparable Area I is bordered by N. Smith Rd., E. 3rd Street, Morningside Dr., and the Junction.
- b. Topography: Comparable Area I has slopes of 2% to 12%.
- c. Patterns of land use: Comparable Area I is zoned Residential, and Commercial (Arterial and Limited).
- d. Population Density: Comparable Area I has approximately 156 people living on 55 acres for a density of 2.8 persons per acre.

Comparable Area II: Southern half of Blue Ridge Estates and N. Walnut St. Businesses.

- a. Location: Comparable Area II is bordered by N. Dunn St., E. Kenwood Place, N. Blue Ridge Dr., N. Walnut St., and the Matlock Heights Addition.
- b. Topography: Comparable Area II has slopes of 2% to 12%.
- c. Patterns of land use: Comparable Area II is zoned Residential and Arterial Commercial (CA).
- d. Population Density: Comparable Area II has approximately 158 people living on 68 acres for a density of 2.3 persons per acre.

## **6.00 GENERAL RELATIONSHIP TO CITY SERVICES**

The Annexation Area is located in the northern part of the City. The relationship between the Annexation Area and existing incorporated city territory is shown on the map previously incorporated as Exhibit 1. City services are currently being provided to the City areas that border the Annexation Area.

The roads currently in place in the Annexation Area are shown on the Master Thoroughfare Plan map. The Master Thoroughfare Plan and map are incorporated herein as Exhibit 8. N. Kinser Pike, Prow Road and Acuff Road are characterized as Secondary Arterials. The Plan states that the purpose of a Secondary Arterial is to provide for intra-city mobility and linkage to principal arterials. All other roads are designated as local street links.

The Annexation Area currently receives fire protection from the Bloomington Township Fire District. Upon the annexation's effective date, the City will provide this service. City parks are already easily accessible to the Annexation Area. The Annexation Area already has access to the City's functions of planning and engineering services, building inspection and social service programs. For the reasons stated above and the reasons elaborated below, annexation of this area is a logical extension of the City's corporate boundaries.

## **7.00 COST OF SERVICES METHODOLOGY**

The capital services within the Annexation Area were evaluated to determine what, if any, new facilities are needed to provide services to the area in the same manner as those services are provided to comparable areas within the City's corporate boundaries. Each capital service was assessed and, where required, specific improvements have been programmed. The findings and proposed improvements for each capital service are detailed in the following report. Non-capital services, which are delivered to the area without installation of capital facilities in the area, were assessed in consultation with the administrator in charge of the service. Some services are already available to the Annexation Area, while other services will have to be initiated. Such findings are detailed below. The requirements and cost of these new services were determined by the Controller's Office in consultation with the administrator in charge of each service based upon factors explained below. In each case, it is shown in this report that service is being or will be provided to the area to be annexed in a manner equivalent in standard and scope to the services being provided to Comparable Areas.

## **8.00 PROVISION OF SERVICES**

### **8.01 SANITARY SEWER SERVICE**

The Ridgefield Addition and Meadows Hospital are currently on City Sewer. All other properties in the Annexation Area are currently on Septic. The map indicating the locations of the sewer mains currently in place is attached and incorporated herein as Exhibit 9. As part of the TIF agreement for this Annexation Area, sewer mains will be made available as a part of the Phase III improvements to the area. Property owners will be responsible for the \$500 hook-on fee.

Maps showing the sewer main lines in the Comparable Areas are attached and incorporated herein as Exhibit 10. A map showing the proposed sewer line construction, as part of the TIF improvements, is attached and incorporated herein as Exhibit 20.

**Annexation Area:** The Ridgefield Addition and Meadows Hospital have sanitary sewer service. A publicly-owned, minimum 8" main in a manner comparable to other areas of the City. The other dwellings on N. Kinser Pike are currently on Septic.

**Comparable Area I:** All dwellings in this Area have sanitary sewer service. A publicly-owned, minimum 8" main in a manner comparable to other areas of the City.

**Comparable Area II:** All dwellings in this Area have sanitary sewer service. A publicly-owned, minimum 8" main in a manner comparable to other areas of the City.

## SUMMARY OF SANITARY SEWER SERVICES

**COST ESTIMATE FOR PROVISION OF SERVICE:** To be determined at time of development, based upon land use, Utilities Department recommendations and requirements, and TIF revenues available.

**METHOD OF FINANCING:** TIF Revenue.

**PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:** Those areas that are not currently on sanitary sewer will be able to hook-up to the proposed new sewer line with the completion of the Phase III improvements to the Annexation Area

### 8.02 WATER DISTRIBUTION

The City Water Utility is serving the Ridgefield Addition and Meadows Hospital as well as all Comparable Areas. The northern half of the Annexation Area is connected to the Washington Township Water Line, and will be connected to the City Water Utility pursuant to Sections 3 and 18 of the Rules, Regulations and Standards of Service of the City of Bloomington Utilities. The water lines in place in the Annexation Area are shown on the attached Exhibit 9. Utilities Service Board Rules, Regulations and Standards of Service for the City Water Utility are attached and incorporated herein as Exhibit 11. Water service to the northern half of the Annexation Area will be upgraded as a part of Phase IV of the TIF improvements for the Area.

A map of the proposed water line upgrade is attached and incorporated herein as Exhibit 20. Water service in the Annexation Area and Comparable Areas is described as follows:

**Annexation Area:** The water mains serving the Ridgefield Addition and Meadows Hospital are publicly owned ductile iron pipe, of minimum 8" diameter. The properties north of Acuff Road are served by the Washington Township Water Line.

**Comparable Area I:** The water mains serving this area are publicly owned ductile iron pipe of minimum 6" diameter.

**Comparable Area II:** The water mains serving this area are publicly owned ductile iron pipe of minimum 6" diameter.

## SUMMARY OF WATER FACILITIES

**COST ESTIMATE OF PLANNED SERVICE:** To be determined at time of development, based upon land use, Utilities Department recommendations and requirements, and TIF revenues available.

**METHOD OF FINANCING:** TIF Revenue.

**PLAN FOR ORGANIZATION AND EXTENSION OF SERVICE:** Water service to the Ridgefield Addition and Meadows Hospital is provided in a manner equal to water service in the

comparable areas. The water line north of Acuff Road will be upgraded as a part of Phase IV of the TIF improvements for the area.

### **8.03 FIRE HYDRANTS**

There are currently 7 fire hydrants available in the Annexation Area. The Comparable Areas all have fire hydrants installed according to the standards set by the Utilities Department, the Insurance Services Office, and the Ten States Standards. Generally, spacing varies between 350 and 600 feet, depending on these standards, with closer spacing required for industrial, commercial, and densely populated areas. The fire hydrant locations in the Comparable Areas are shown on the map attached and incorporated herein as Exhibit 12.

Fire hydrants are publicly owned and maintained. The rental charges for publicly owned hydrants are incorporated into the existing billing structure for water users within the City's corporate boundaries, as approved by Ordinance of the Bloomington Common Council and the Utilities Regulatory Commission. No General Fund expenses for fire hydrants will occur as a result of this annexation.

#### **SUMMARY OF FIRE HYDRANTS**

**COST ESTIMATE OF SERVICE:** \$0

**METHOD OF FINANCING:** Not Applicable

**PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:** The hydrant rental charge will be assumed by water users upon the effective date of annexation for those hydrants owned and maintained by the Utility Department.

### **8.04 STORM WATER DRAINAGE FACILITIES**

The storm drainage facilities within the Comparable Areas consist of natural drainage areas along with curbed roadways that empty into an enclosed system of pipes. Likewise, the Annexation Area contains natural drainage areas along with an enclosed storm drainage system consisting of curbed roadways. The records maintained by the City Engineering Department indicate that in the past year no complaints were received from the Comparable Areas. Although there were no complaints from the Comparable Areas last year, one complaint from the Annexation Area is projected.

After a complaint has been reviewed and a correction designed by the Engineering Department, the Street Department performs the required corrections. Response to storm drainage complaints requires an average of two trips to the site by the Engineering Department, and one trip by two Street Department vehicles. The average distance traveled to a clean-out site is no more than 3 miles from City Hall or the City Service Center. Street Department cleaning equipment is operated approximately 2 to 4 hours per job, with gasoline

usage of about 5 gallons per hour per vehicle. The cost per complaint is therefore estimated as follows:

Vehicle Cost: 4 round trips of 6 miles, at 30 cents per mile cost - \$7.20  
Fuel Cost: 40 gallons of fuel for cleaning, at \$1.30 per gallon - \$52.00  
Cost per Clean out: \$59.20

Personnel Cost: 2 MEO I drivers, at 4 hours, at \$10.35 hourly: \$82.80  
1 Laborer I, at 4 hours, at \$10.15 hourly: \$40.60  
Total Personnel cost per Clean out: \$123.40

Total Cost per Clean out= \$182.60

### SUMMARY OF STORM WATER DRAINAGE FACILITIES

COST ESTIMATE FOR PROVISION OF SERVICES: \$183

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Storm water drainage facilities in the Annexation Area are adequate and are being provided in the same manner that those services are provided to the Comparable Areas. Immediately upon annexation, the City Engineering Department will respond to inquiries or complaints about drainage and will begin drainage related maintenance as may be required within the public right-of-way as a result of erosion or siltation.

### 8.05 STREET AND ROAD CONSTRUCTION AND MAINTENANCE

On the annexation's effective date, the City will assume responsibility for maintenance of the public streets in the Annexation Area, including repair and routine inspection. All roadways in the Annexation Area will become public. The streets will be maintained and resurfaced periodically in accordance with the City's preventive street maintenance plan established through the Department of Public Works and the Street Department.

The annexation of the roadway that will be maintained by the City will not require an increase in expenditures for equipment or new personnel. However, it will result in increased operational expenses for materials and services. The cost estimate of these expenses is derived by dividing the budgeted materials expenses by the miles of city streets maintained. For the 1996 Budget, materials expenses are as follows: Line 233; Street, Alley, & Sewer Materials - \$533,000. Line 431; Improvements Other Than Building - \$450,000. These two line items total \$983,000. This amount divided by 175 miles of city streets equals a yearly cost of \$5,617 per mile of street maintained. This \$5,617 multiplied by 2.0 miles (not lane miles) of public roadway in the Annexation Area equals a yearly maintenance cost of \$11,234.00.



## SUMMARY OF STREET AND ROAD CONSTRUCTION AND MAINTENANCE

COST ESTIMATE OF MAINTENANCE: \$11,234.

METHOD OF FINANCING: MVH (Motor Vehicle-Highway), LRS (Local Road & Street), & CUM CAP (Cumulative Capital) funds for the annual expense.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Upon effective date of the annexation, public streets within the Annexation Area will be repaired and maintained by the City in accordance with established policies. Funding will be provided for by the City's general street repair and maintenance funds.

### Roadway Improvements

Improvements to N. Kinser Pike, N. Prow Road, and W. Acuff Road are detailed in the TIF section. Actual project timing will be based on sufficient tax increment receipts.

METHOD OF FINANCING: Tax Increment financing (TIF)

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Capital improvements to N. Kinser Pike, N. Prow Road and W. Acuff Road will be done as detailed in the introduction to this Fiscal Plan.

### **8.06 STREET AND ROAD SERVICES**

Immediately upon the annexation's effective date, the City will begin providing services to the public streets in the Annexation Area. These services include routine pavement sweeping, routine leaf collection, and snow & ice removal as needed. The annexation of roadway by the City will result in the need for increased operational expenses for materials, services and overtime; it will not require increased expenditure for salaries or equipment.

The Annexation Area has been evaluated by the City Street Commissioner to estimate the services needed for routine street sweeping, routine leaf collection, and snow & ice removal as needed. Snow and ice removal includes plowing and distribution of sand or salt. These estimates were made in terms of the materials, repairs and overtime that are needed in order to provide these services at the same standard and scope as provided in the Comparable Areas. The time and cost estimates made by the City Street Commissioner are based on operating expense estimates for 1996 and the 1996 pay rates of the AFSCME work and wage agreement in effect within the City of Bloomington.

1. Street Sweeping four times each year at 4 hours per time:

One hour operating time for 2 Sweepers at \$45 per hour: \$90  
One hour operating time for 1 Dump Truck at \$35 per hour: \$35  
One hour labor time for 2 MEO I drivers at \$10.35 per hour: \$20.70  
One hour labor time for 1 MEO II driver at \$10.55 per hour: \$10.55

Total Cost for Street Sweeping: \$156.25 times 16 hours= \$2,500.00

2. Leaf Collection once a year:

One hour operating time for 1 Dump Truck at \$35 per hour: \$35  
One hour operating time for 1 Leafer at \$25 per hour: \$25  
One hour labor time for 1 MEO II driver at \$10.55 per hour: \$10.55  
One hour labor time for 4 Laborer I at \$10.15 per hour: \$40.60  
Total Cost for Leaf Collection: \$111.15 times 14 hours = \$1,556.10

3. Snow & Ice Removal estimated at 10 times per year:

One hour operating time for 1 snow plow, with distribution of sand & salt,  
at \$45 per hour times 2 hours: \$90  
One hour overtime for 1 MEO II driver at \$15.83 per hour times 2 hours:  
\$31.66  
Total Cost for Snow & Ice Removal: \$121.66 times 10 = \$1216.60

The total cost for Annexation Area street services is \$5,272.70 (\$2500.00 + \$1,556.10 + \$1,216.60)

### SUMMARY OF STREET AND ROAD SERVICES

COST ESTIMATE OF SERVICE: \$5,273

METHOD OF FINANCING: Motor Vehicle Highway Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Regular street and road services will begin immediately upon annexation on an as-needed basis, due to factors such as weather and public safety. Service activities include street sweeping, leaf collection, and snow & ice removal.

### 8.07 STREET SIGNS AND TRAFFIC SIGNALS

Street signs and traffic signals in the City, including those in the Comparable Areas, are installed according to City policy regarding the location and installation of traffic control and street signs. The street signs in the Comparable Areas are recorded on the map that was previously incorporated as Exhibit 12. The City policy on street signs fulfills the requirements contained in the "Indiana Manual on Uniform Traffic Control Devices" and in the Bloomington Municipal Code Book. Both of these volumes describe conditions under which each type of sign is to be installed; the City Engineer recommends sign placement to the Traffic Control Commission accordingly.

Street Signs and Traffic Signals in the Annexation Area and the Comparable Areas are listed below:

Annexation Area: Street Dept. recommends that 1 street signs (@ \$40/ea), 1 stop sign (@ \$75/ea), and 2 speed limit signs (@\$40/ea) be installed at a total cost of \$195.

Comparable Area I: Has all the necessary street and road signs.

Comparable Area II: Has all necessary street and road signs.

The City will be responsible for the installation and maintenance of all additional signs on local public streets in the Annexation Area. Pavement markings will also be included (N. Kinser Pike, Dbl Yellow, 7,216'): \$289

Total Installation Cost: \$484

Yearly maintenance costs to the City for signs on local public streets in the Annexation Area are as follows: Replacement every 8 years.

Total Yearly Maintenance Cost: \$24.38

#### SUMMARY OF STREET SIGNS AND TRAFFIC SIGNALS

COST ESTIMATE OF PLANNED SERVICES: \$509

METHOD OF FINANCING: Local Road and Street Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Street sign services will begin immediately upon annexation on an as-needed basis. Maintenance of the existing signage within the Annexation Area will become part of the City's sign maintenance program. Funding will be provided for by the appropriate Street Department Funds.

#### 8.08 STREET LIGHTS

The Board of Public Works of the City of Bloomington is responsible for the installation of public street lights. Street lights are installed by petition, consistent with the requirements set forth in I.C. Section 36-9-9-1, et seq. The petition shall be evaluated in relation to traffic, crime statistics, illumination levels, and availability of funds in a manner consistent with all areas within the corporate limits.

The Annexation Area currently has no street lights.

#### SUMMARY OF STREET LIGHTS

COST ESTIMATE FOR PLANNED SERVICE: \$0

METHOD OF FINANCING: General Fund

**PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:** Upon petition by residents, street lighting will be provided to the Annexation Area to the same standard and scope as the Comparable Areas.

### **8.09 SIDEWALKS**

In general, the construction and maintenance of sidewalks is not the responsibility of the City, but that of the property owner. The curbs are generally constructed for a life of 20+ years, and require little if any maintenance. There are currently some sidewalk areas in the Annexation Area and the Comparable Areas

#### **SUMMARY OF SIDEWALKS**

**COST ESTIMATE OF SERVICE:** \$0

**METHOD OF FINANCING:** Not Applicable

**PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:** Since sidewalks are provided for the Annexation Area on a level at least equal to the Comparable Areas, no publicly funded sidewalk construction is planned in the Annexation Area.

### **8.10 ENGINEERING/HOUSING CODE INSPECTION**

Owners and agents of rental properties within the City's corporate limits are required to register their properties with the City's Code Enforcement Office. These properties are then scheduled for housing code inspections every three or four years.

The Annexation Area currently contains 0 rental units that will be added to the City's total registered rental units of approximately 13,500.

#### **SUMMARY OF HOUSING CODE INSPECTIONS**

**COST ESTIMATE OF SERVICE:** \$0

**METHOD OF FINANCING:** General Fund

**PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:** As there are no rental units in the annexation area, no extension of services is planned to the Annexation Area.

### **8.11 REDEVELOPMENT DEPARTMENT SERVICES**

The Department of Redevelopment administers programs for the implementation of Community Development Block Grants available to the City through the Federal Department of

Housing and Urban Development. The annual grant amount is determined by the Federal Government and may be disbursed at the City's discretion among various eligible activities.

During fiscal year 1996 (May 1995 through May 1996), the City will receive Community Development Block Grants totaling \$1,102,501 which will be allocated to various projects including: rehabilitation of housing for low/moderate income families on a city-wide basis; small scale drainage projects and site improvements in targeted low-income areas; economic development activities, various public service programs; and a utility service program for low-moderate income families.

Applications from eligible low/moderate income families from the Annexation Area for assistance through the housing rehabilitation program will be processed in the same manner as other eligible applicants.

The Redevelopment records indicate that there were no grants or loans for home rehabilitation to property owners in the Comparable Areas during the previous fiscal year.

The amount of funds allocated to each Community Development Block Grant program is fixed and is disbursed as eligible applicants utilize the funds. For this reason, annexation will not result in any additional costs to these programs.

#### SUMMARY OF REDEVELOPMENT DEPARTMENT SERVICES

**COST ESTIMATE OF SERVICE:** \$0

**METHOD OF FINANCING:** Federal Community Development Block Grants

**PLAN FOR PROVISION OF SERVICES:** Immediately upon annexation, Annexation Area residents will be able to apply for any of the Community Development Block Grant Program services for which they may be eligible under program rules.

#### **8.12 POLICE PROTECTION**

Immediately upon annexation, Police Department services will be extended to the Annexation Area in the same standard and scope as provided to other residential areas in the City, including the Comparable Areas.

The City is divided into four police quadrants or districts. Each has officers assigned to answer calls for service within the district. Calls from the Annexation Area will be handled by the officers assigned to the Northwest District. If officers of that district are unavailable, then those of the Northeast District or the Southwest District will respond.

Additional funds for officer overtime and vehicle costs are being budgeted to enable response to the additional calls anticipated from the Annexation Area. The uniformed police officer is assigned to the Patrol Unit which operates 3 shifts per day. Officers work 6 days and then are off duty 3 days. Additional days off are scheduled for holidays, and vacation; days off also

occur because of illness. In 1995, 42 officers were assigned to the Patrol Unit, and the average number on duty per 24 hours was 21. The average 8 hour day of the officers assigned to the Patrol unit in 1995 was expended as follows:

#### PATROL UNIT

Roll Call	5%	(26 minutes)
Equipment Maintenance	2%	(11 minutes)
Paperwork	12%	(55 minutes)
Traffic Enforcement	13%	(1 hour 4 minutes)
Accident Investigation	11%	(50 minutes)
Criminal Investigation	12%	(59 minutes)
Pro-active Patrol	45%	(3 hours 35 minutes)

Pro-active patrol serves several purposes. The primary purpose of patrol is to prevent crime. The function of detection and apprehension of offenders is closely related to the crime prevention function of patrol. Also, patrol promotes safe movement of vehicular and pedestrian traffic by enforcing traffic and parking laws. In addition, the general well-being of the community is enhanced by officers on patrol reporting traffic hazards such as: traffic control devices out of service or icy road conditions, the location of water or power outages, reporting of fires, rendering of aid to the injured, and directing the services of other agencies to citizens in need of them, such as the welfare department, ambulance, or other departments within the city.

In order to be effective, pro-active patrol must be random. To patrol on a set schedule would result in an officer's movements becoming predictable, destroying his effectiveness. While engaged in pro-active patrol, officers are available for immediate dispatch to a call for service. Thus, they would then be able to respond to the additional calls anticipated by the Annexation Area. However, responding to additional calls will reduce the percentage of time spent in pro-active patrol, unless additional time is provided either through additional staff or through overtime.

It is a City priority not to decrease pro-active patrol time. In order that this annexation will not diminish time for pro-active patrol by increasing the work load within the same number of work hours, additional funds for overtime are included in this Plan.

The service demands expected from the Annexation Area have been estimated by a review of calls from the Comparable Areas on the following chart:

#### COMPARABLE AREAS POLICE CALL RESPONSE CHART

<u>Area</u>	<u>1994 Calls</u>	<u>Population</u>	<u>Calls/Person</u>
Comparable I	41	156	.26
Comparable II	83	158	.53
		Average:	.39

The Annexation Area will have an estimated population of 517. Using the average number of calls per person in the Comparable Areas, the number of calls anticipated for the Annexation Area is 202.

The Police Department estimates that each call uses approximately 35 minutes of an officer's time. Therefore, the total additional time needed to respond to calls from the Annexation Area is 7070 minutes, or 117.8 hours.

The additional time needed for calls from the Annexation Area can be provided for in any one of 3 ways. The time could be subtracted from pro-active patrol. Since the City has as a priority that pro-active patrol time not be reduced, that option is not included in this Plan. The second option would be to hire an additional officer. This Plan also includes a third option which is to provide funds for overtime. According to the Fraternal Order of Police (FOP) contract in effect with the City, overtime must be assigned at a minimum of one hour increments. The overtime pay rate in the FOP contract is \$20 per hour. Additional funds of \$2,360 (\$20 X 118 hours) for officer overtime are included for the Annexation Area.

The cost of materials that are needed for the annexation is estimated by using the 1994 budgeted amount of \$193,704 for operational expenses. This is composed of the following line items: Line 224 - Fuel & Oil;; Line 242 - Other Supplies; and Line 362 - Motor. The operational expenses calculation is made as follows:

\$193,704 materials cost divided by 34,558 total 1994 service calls equals \$5.61 average materials cost per call; \$5.61 multiplied by 202 calls anticipated from the Annexation Area equals \$1,133.22.

#### SUMMARY OF POLICE PROTECTION

##### COST ESTIMATE OF SERVICES:

Cost of Overtime:	\$2,360
Cost of Materials:	<u>1,134</u>
Total:	\$3,494

METHOD OF FINANCING: General Fund

PLAN FOR PROVISION OF SERVICES: Routine police service will be provided using personnel assigned to the primary responding district immediately upon the effective date of annexation. Response to calls, traffic-related activities, investigation, pro-active patrol and all other services will be provided to the same standard and scope provided to the Comparable Areas.

### 8.13 FIRE PROTECTION

Immediately upon the annexation's effective date, the City Fire Department will begin first call response to the Annexation Area, providing service to the same standard and scope as

provided to all Comparable Areas within the City. Manpower for the responses to the Annexation Area will be provided from two fire stations. Number 2 Station will send 1 pumper with 4 fire fighters and will have a second pumper enroute from our Number 3 Station with 4 additional fire fighters.

Response time to the area is 3 minutes from both stations, which is similar to response times from the nearest fire station to each Comparable Area. The number of calls and ratio of calls per person from the Comparable Areas are noted on the chart below:

**COMPARABLE AREA FIRE CALL RESPONSE CHART 1994**

<u>Comparable Area</u>	<u>Calls</u>	<u>Population</u>	<u>Ratio</u>
Comparable Area I	2	156	0.01
Comparable Area II	3	158	<u>0.02</u>
	Average:		0.02

The average ratio of fire runs to population in the Comparable Areas is 0.02. Multiplied by the Annexation Area's estimated population of 517, the projected fire runs per year to the Annexation Area is 11. In order to estimate the funds required to provide these additional runs to the Annexation Area, the operating cost per run is calculated. The 1994 budget for operating expenses is composed of the following line items: Line 223 - Garage & Motor Supplies; Line 224 - Fuel & Oil; Line 232 - Motor Vehicle Repair; Line 242 - Other Supplies; Line 362 - Motor; and Line 365 - Other Repairs. The total operating expenses are \$53,135. That amount divided by the total number of fire runs made in 1994 is:

\$53,135 divided by 1,429 runs equals \$37.18 cost per run; \$37.18 multiplied by 11 additional runs equals \$408.98 additional cost for Fire Department services.

There is ample time for the Fire Department staff to respond to 11 additional runs per year. When added to the 1,429 runs in 1994, this is still less than one run per day for the primary responding station (and less than 1 additional run for the secondary responding station):

365 days multiplied by 5 stations equals 1,825 station response days; 1,429 runs in 1994 plus 11 runs anticipated from the Annexation = 1440; 1440 runs divided by 1,825 days equals .79 runs per day per station as a result of the annexation.

Staff is already on payroll with time available to operate the 5 stations for 24 hours a day, 365 days per year. Thus, service will be provided using existing staff and equipment, and with additional funds to make the runs anticipated in serving the Annexation Area to the same standard and scope as the Comparable Areas are served.

**SUMMARY OF FIRE PROTECTION**

**COST ESTIMATE OF SERVICE: \$409**



METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICE: Immediately upon the annexation's effective date, full fire protection service on a first call basis will be provided to the Annexation Area.

#### 8.14 ANIMAL SHELTER/ANIMAL CONTROL

The City of Bloomington provides two types of services related to animals. The Animal Shelter function involves a facility to shelter, care for and, if necessary, humanely euthanize animals. The Animal Control function involves serving the community with regular patrol, investigation of complaints, education, and emergency services.

Animal Control services are provided only within the corporate City limits at the present time. Immediately upon annexation, the following animal control services will be provided to the Annexation Area:

- Three full time animal control officers will be available 8 AM to 8 PM Monday through Friday and from 8 AM to 5 PM on Saturday. These officers provide service contacts including pickup of stray, injured or dead animals; investigation of complaints, assistance with bite cases; and issuance of citations for violations of animal control ordinances.
- Twenty-four hour emergency service will be available at all other times for such emergencies as animal bite incidents, injured animals, and police assistance calls.
- The area will be patrolled on a regular basis at least twice weekly.

The above services are the same as those provided to the City as a whole, including the Comparable Areas. The 1994 experience in the Comparable Areas is listed below:

#### COMPARABLE AREAS SERVICE CONTACTS AND EMERGENCY CALL-OUTS, 1994

<u>Area</u>	<u>Population</u>	<u>Service Contacts</u>	<u>Ratio</u>	<u>Emergency Call-outs</u>	<u>Ratio</u>
Comparable Area I	156	12	.08	0	0.0
Comparable Area II	158	8	.05	0	0.0

Service requirements for the Annexation Area have been estimated by average of the ratio of service contacts per person and emergency call-outs per person in the Comparable Areas. The average ratio for service contacts is .06, and for emergency call-outs is 0.0. Multiplied by the Annexation Area's estimated population of 517, this comes to 31 service contacts and 0 emergency call-outs. Although the ratio of emergency call-outs to population in the Comparable Areas is zero, one emergency call-out is projected for the Annexation Area in an average year.

This plan provides funds for these contacts and call-outs in the following manner:

### **Service Contacts**

Operating expenses for the Animal Shelter program total \$21,436 in the 1996 budget. These expenses include Line 224: Fuel & Oil; Line 242: Other Supplies; Line 362: Motor; and Line 372: Building Rental. Additional funds for operating expenses needed to make the additional service contacts anticipated by the Annexation Area are calculated as follows:

\$21,436 in operating expenses divided by 2,376 City-wide service contacts in 1994 equals a \$9.02 operating cost per service contact. Multiplied by 31 predicted service contacts in the Annexation Area, this comes to \$279.62

### **Emergency Call-outs**

Under AFSCME union regulations, at least two hours overtime are designated for each emergency overtime call-out. The 1995 pay rate for Grade G, Animal Control Officer, is \$10.25 per hour; \$10.25 at the overtime rate of \$15.38 per hour for two hours equals \$30.76. This amount multiplied by 1 projected emergency call-out for the Annexation Area equals \$30.76.

## **SUMMARY OF ANIMAL CONTROL**

**COST ESTIMATED OF SERVICE:** \$311

**METHOD OF FINANCING:** General Fund

**PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:** Immediately upon the effective date of annexation, Animal Shelter services will be extended to the Annexation Area to a standard and scope equivalent to those provided to comparable areas of the City. Additional funds are budgeted to provide the additional operating and overtime costs anticipated.

### **8.15 REFUSE COLLECTION**

Immediately upon annexation, the City will begin curbside refuse collection and recycling collection to the Annexation Area to the same standard and scope of service provided to all comparable areas within the City including the Comparable Areas defined in this Plan.

Sanitation services that will be extended to the Annexation Area include refuse collection, yard waste collection, and recycling pickup.

Refuse and recycling collection services to the Annexation Area will be incorporated into rerouting of existing collection routes. A map showing existing refuse collection routes is attached and incorporated herein as Exhibit 16. The department plans to add the Annexation Area pickup to route 18 on Wednesday.

Additional costs incurred resulting from the annexation will be in personnel, operating supplies, services and landfill fees. The Sanitation Department reports that the annexation will not require additional funds for equipment.

The Director of Public Works estimates the net annual cost of sanitation services in the city to be \$103 per household. This average cost multiplied by the 216 households in the Annexation Area comes to \$22,248 per year for sanitation service.

In addition, a one-time cost for recycling bins at \$4.80 per bin to the households comes to \$1,036.80.

#### SUMMARY OF REFUSE COLLECTION

ONE-TIME COST ESTIMATE: \$1,037

COST ESTIMATE OF SERVICE: \$22,248.

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Immediately upon the annexation's effective date, the Annexation Area's single-family residences will receive curbside pickup, as well as periodic pickup of recyclable items. Service will be provided in a manner equivalent in standard and scope to the curbside service provided to all comparable areas in the City.

#### 8.16 PARKS AND RECREATION

The City's Parks and Recreation Department offers a wide variety of organized activities including, but not limited to, passive recreation, recreational sports, competitive sports, sports instruction, holiday and seasonal celebrations, special events, seasonal playground programs, community programs, fitness training, and Older American programs. Some activities are free; some involve a small fee.

The Annexation Area is located within 2 miles of several City Parks and Recreation sites which together offer a wide range of opportunities. These distances are similar to those of the Comparable Areas from similar sites. A map noting the Parks and Recreation site locations and the locations of the Annexation Area and Comparable Areas I and II is attached and incorporated herein as Exhibit 17. Included in this exhibit is a chart showing the facilities and activities offered at each site. A summary of City parks in relation to the Annexation Area and the Comparable Areas is given below:

Annexation Area: Located within a one mile radius are the following parks: Cascades Golf Course, Cascades Park, and Cascades Ballfields.

Located within a two mile radius are the following parks: Ballinger Arts & Education Center, Miller Showers Park, and Griffy Lake Nature Preserve.

Comparable Area I: Located within a one mile radius are: Park Ridge East Park, and Park Ridge West Park.

Located within a two mile radius are: Southeast Park, and Schmalz Park.

Comparable Area II: Located within a one mile radius are: Winslow Woods Park, Winslow Sports Complex, Frank Southern Arena, Bryan Park/Bryan Park Pool, and Seminary Square Park.

Located within a two mile radius are: Sherwood Oaks Park, Thomson Community Park, Building Trades Park, Third Street Park, Banneker Community Center, W. 9th St. Park, Peoples Park, and Southeast Park.

At present, all activities are open to residents of unincorporated areas. However, a secondary priority registration status and a higher out-of-City fee is applied to most of the recreation and facility programs. There is no City residency requirement or higher fee for utilization of park areas with the exception of fee support facilities, such as Winslow ballfields and Bryan Park pool.

#### SUMMARY OF PARKS AND RECREATION

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: All services are organized and in place for the Annexation Area residents, to the same standard and scope offered to residents of the Comparable Areas.

#### 8.17 HUMAN RESOURCES

The City Human Resources Department administers a wide variety of programs for residents of the City and surrounding areas. Current programs and scopes of citizen eligibility are as follows:

Program	Scope
1. Senior Citizens' Nutrition Project	Owen and Monroe Counties
2. Title XX Childcare Assistance Pgm.	No restrictions
3. Childcare Food Program	No restrictions
4. Volunteer Action Center	Monroe County and vicinity
5. Community Farmers' Market	Statewide
6. Day Care Resources	No restrictions
7. Teen Hotline	No restrictions
8. Youth Substance Abuse Prevention	No restrictions

9. Regional Office, Governor's Commission for a Drug-Free Indiana	Nine counties
10. Commission on Handicap Concerns	No restrictions
11. Commission on the Status of Women	No restrictions
12. Short-term, topic-specific task forces	No restrictions

All Human Resources Department programs are already available to the Annexation Area on the same basis as they are available to other areas in the City, including the Comparable Areas. Certain programs require specific client qualifications having to do with income, age, family circumstances, etc. Access to these programs for the Annexation Area residents is determined on the same basis as access for residents of other areas, including the Comparable Areas.

Because the Annexation Area is already served to the standard and scope equivalent to the service offered to Comparable Areas and because eligible Annexation Area residents are already permitted to participate in these programs, no new service is proposed.

#### SUMMARY OF HUMAN RESOURCES SERVICES

**COST ESTIMATE OF SERVICE:** \$0

**METHOD OF FINANCING:** Not Applicable

**PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:** All services are organized and in place for the Annexation Area residents to the same standard and scope offered to residents of the Comparable Areas. No extension of service is required or proposed.

#### **8.18 PLANNING AND ZONING SERVICES, BUILDING PERMITS, INSPECTION AND BUILDING CODE ENFORCEMENT**

All the Planning Department services, and building plan reviews, permit issuance, inspections, and code enforcement performed by the Engineering Department and Code Enforcement Division are currently being provided to all residents of the City of Bloomington and the City's 2-mile fringe planning and zoning jurisdiction. The Annexation Area is presently included within the 2-mile fringe area. A map showing the area to which these services are being provided is attached and incorporated as Exhibit 18.

The Planning Department reviews and approves site plans of proposed new construction to insure compliance with applicable regulations. Specific proposals such as variance requests, special exceptions, conditional use, rezoning requests, and public right-of-way vacations are reviewed and recommendations are forwarded to the Plan Commission, Board of Zoning Appeals and Common Council for their consideration. Additionally, the Planning Department conducts comprehensive planning and transportation studies.

The Engineering Department issues permits for building construction, plumbing and electrical installation, sign erection, and occupancy. Prior to issuing an occupancy permit, the

Engineering Department conducts on-site inspections to insure conformance with previously approved plans. The Engineering Department oversees zoning and building code violation abatement. This involves an on-site inspection of the violation, consultation with citizens and possible referral to the Legal Department.

Code Enforcement will provide ordinance enforcement to the area on a compliance basis. Also, nuisance enforcement will be provided for things like weeds, trash and other type of nuisances. A service and cost summary for Code Enforcement inspections of the rental units in the Annexation Area is incorporated in Section 8.10 of this Plan.

Planning and Engineering services are already provided to the entire City and its 2-mile fringe as shown on the map previously incorporated as Exhibit 18. As a portion of the unincorporated area within the municipal planning jurisdiction, the Annexation Area presently receives these services to the same standard and scope provided to all other areas of the City, including the Comparable Areas.

#### **SUMMARY OF PLANNING AND ZONING SERVICES, BUILDING PERMITS, INSPECTION AND BUILDING CODE ENFORCEMENT**

**COST ESTIMATE OF PLANNED SERVICE: \$0**

**METHOD OF FINANCING: Not Applicable**

**PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:** Since the Annexation Area is presently within the 2-mile fringe for planning and zoning jurisdiction, it currently receives planning and zoning services, building permits, inspections, and building code enforcement services to the same standard and scope provided to all other areas of the City including the Comparable Areas.

### **8.19 ADMINISTRATIVE SERVICES**

City administration and operations include departments which are not directly involved in the provision of the capital and noncapital services discussed previously. The City of Bloomington departments which provide administration services to the City at large are the Mayor's Office, City Council Office, Controller's Office, Legal Department and Personnel Department.

The Mayor's Office provides an ombudsman function for the residents of Bloomington in addition to its main function as chief executive. The office also dispenses information and provides a referral service to other City departments, government agencies or private organizations.

The City Council Office is responsible for organizing City Council meetings and official record-keeping and provides a forum for City legislation.

The Controller's Office oversees the municipal budgetary system. The office also issues bicycle licenses, City parking permits and itinerant merchants' licenses.

The Legal Department initiates punitive action for ordinance violations, responds to requests for legal opinions from other departments, represents the City of Bloomington in legal matters and addresses human rights and affirmative action compliance matters. In addition, the Legal Department investigates complaints filed pursuant to the Human Rights Ordinance, and represents complainants upon a finding of probable cause.

The Personnel Department is responsible for City job listings and board and commission vacancies.

The Annexation Area, with an estimated population of 517 people, represents a nominal increase in the City's population of 60,633 according to 1990 U.S. Census figures. The Mayor's Office, Council Office, Controller's Office, Legal Department and Personnel Department are staffed by salaried personnel, so they will not require additional staff resources to serve any increase in demand for service through the annexation of the Annexation Area. These departments will provide relevant services upon request to the same standard and scope as these are provided to comparable areas, including the Comparable Areas, with their existing resources.

#### SUMMARY OF ADMINISTRATIVE SERVICES

COST ESTIMATE OF PLANNED SERVICE: \$0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Immediately upon annexation, the City's administrative services provided by the Mayor's Office, City Council Office, Controller's Office, Legal Department and Personnel Department will be provided to the Annexation Area and its residents in the same manner and scope that these services are provided to the Comparable Areas. Because the Annexation Area represents a nominal increase in the City's population, these services will be extended without hardship to these administrative offices and departments, and without increased cost.

#### 8.20 OTHER CITY FUNCTIONS

This Plan outlines all City services that will be impacted by the inclusion of the Annexation Area within the City's corporate boundaries.

Because the Annexation Area represents less than a .01% increase in population, the effect of inclusion of these people within the City limits will have minimal impact upon services not previously mentioned, such as Municipal Building maintenance or tree limb reclamation.

Any services not specifically addressed in this report have not been omitted for lack of consideration. Rather, their absence indicates that provision of these services to the Annexation Area and/or its residents will be provided in the same manner that such services are provided to the Comparable Areas without the expenditure of additional funds.

In conclusion, therefore, it must be noted that any services currently available to the Comparable Areas and/or their residents which were not previously discussed in this Plan will be made available in the same manner to the Annexation Area and/or its residents immediately upon annexation.

#### OTHER CITY FUNCTIONS SUMMARY

**COST ESTIMATE FOR PROVISION OF SERVICES: \$0**

**METHOD OF FINANCING: Not Applicable**

**PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES:** Immediately upon annexation, any municipal services not previously discussed in this plan will be made available in the same manner to the Annexation Area and/or its residents as it is currently available to comparable areas of the City, including the Comparable Areas.

#### **9.00 HIRING PLAN**

It is anticipated that this annexation will not result in the elimination of jobs for employees of other governmental entities, but, in the event it does, the Director of Personnel is directed to assist these employees in obtaining new employment. However, the City will not be required to hire any of these employees.

In the event of unforeseen elimination of jobs, the Personnel Director will take the application of any such employee and maintain a special file of these applications. Each application will be forwarded to major employers in the area, and to any City department having a job opportunity for which the individual is qualified. Each individual will also be referred to the Indiana State Employment Security Division.



**10.00 SUMMARY OF COSTS**

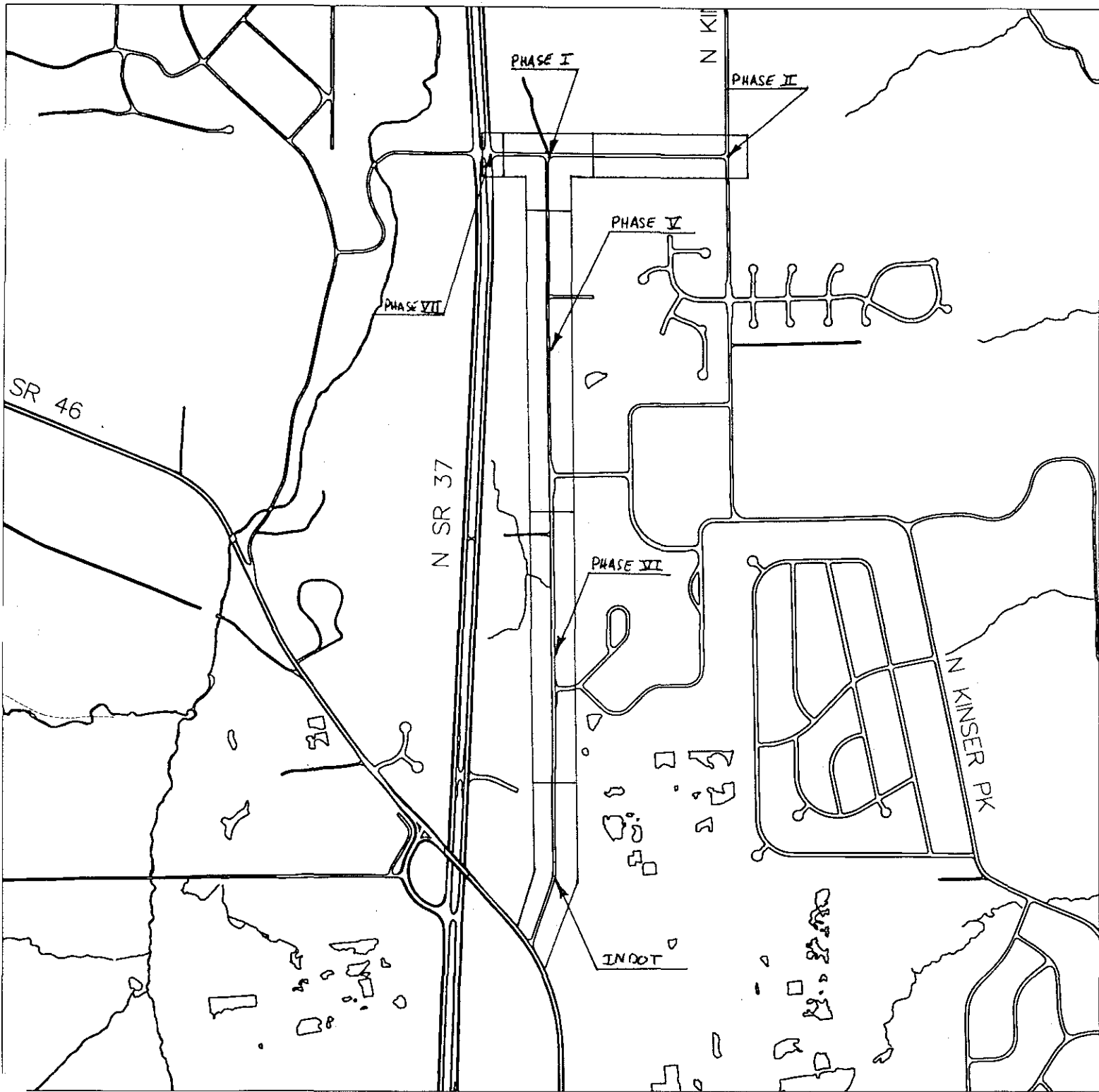
Normally, capital improvements for an annexation area are required to be in place within three years of an annexation's effective date. Future projects discussed in the introduction of this Plan are not required for annexation, and will be funded as TIF revenues become available. The summary below also includes annual maintenance costs that will begin in 1996, as required by Indiana statute.

The following summary of costs includes any one-time capital cost that will be incurred, as well as the annual maintenance costs beginning in the first year of annexation.

Sanitary Sewer Service .....	\$ 0.00
Water Distribution .....	0.00
Fire Hydrants .....	0.00
Storm Water Drainage Facilities .....	183.00
Street and Road Construction and Maintenance .....	11,234.00
Street and Road Services .....	5,273.00
Street Signs and Traffic Signals .....	25.00
Street Lights .....	0.00
Sidewalks .....	0.00
Engineering/Housing Code Inspection .....	0.00
Redevelopment Department Services .....	0.00
Police Protection.....	3,494.00
Fire Protection .....	409.00
Animal Shelter/Animal Control .....	311.00
Refuse Collection.....	22,248.00
Parks and Recreation .....	0.00
Human Resources .....	0.00
Planning and Zoning Services, Building Permits, Inspection and Building Code Enforcement.....	0.00
Administrative Services.....	0.00
Other City Functions .....	0.00
<b>Total Annual Maintenance Costs:.....</b>	<b>\$43,177.00</b>
	=====

The One Time Costs are as follows:

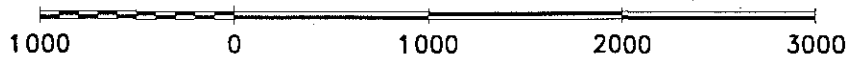
Street Sign Replacement	\$484.00	
Recycle Bins	\$1,037.00	
One Time Cost Total		1,521.00
		-----
<b>Total:</b>		<b>\$44,698.00</b>



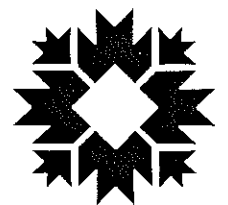
Prow Road/Acuff Road T.I.F. District

City of Bloomington  
Engineering Department

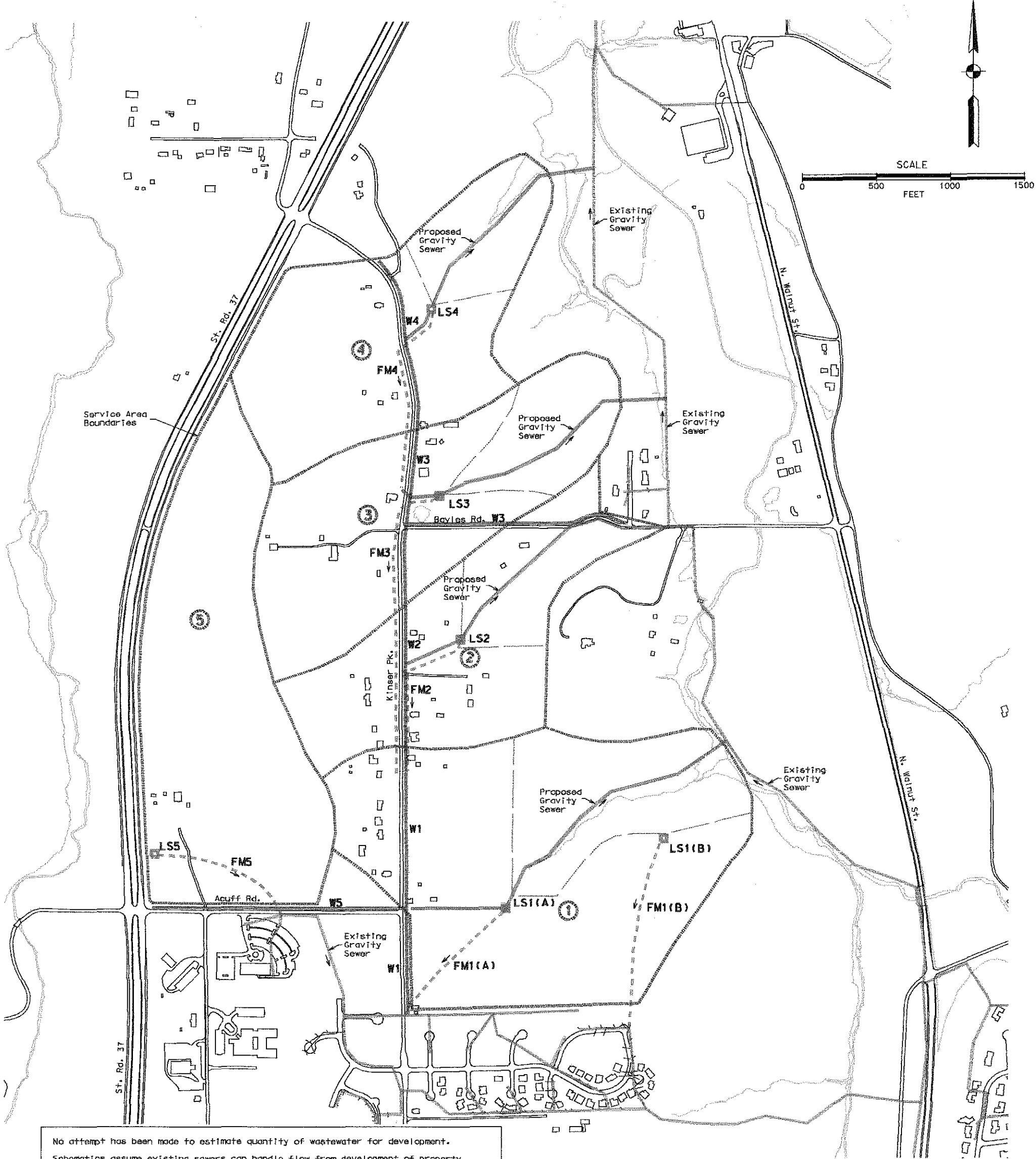
By: leavittm  
8 Jan 1996



N



Scale: 1" = 1000'



No attempt has been made to estimate quantity of wastewater for development.  
 Schematics assume existing sewers can handle flow from development of property.  
 Schematics represent generalizations of what may be possible.

This drawing is prepared for the purpose of showing possible sewer alternatives to serve the North Kinser Pike annexation area. It is not intended to be a sewer plan for the area. Actual sewer locations will be determined in accordance with CBU rules and regulations.

Areas may be served with gravity sewers or lift stations as shown.  
 Lift station options reduce service area by the sub-area boundary lines.

Sewer connections utilizing Northwood gravity lines are subject to a 1990 sewer reimbursement agreement of \$516 per acre until 2005. The amount due will be adjusted for inflation from 1990. This connection fee is not included in the estimates shown here.

<b>Area 1</b>		
Water	\$90,000	
Gravity Sewer	\$160,000	
Lift Station & Force Main (A)	\$60,000	
Lift Station & Force Main (B)	\$80,000	
<b>Area 2</b>		
Water	\$50,000	Plus Area 1 Water
Gravity Sewer	\$130,000	
Lift Station & Force Main	\$60,000	Plus Area 1 Gravity or LS 1A
<b>Area 3</b>		
Water	\$140,000	Plus Area 1 and 2 Water
Gravity Sewer	\$120,000	
Lift Station & Force Main	\$100,000	Plus Area 1 Gravity or LS 1A
<b>Area 4</b>		
Water	\$60,000	Plus Area 1, 2, and 3 Water
Gravity Sewer	\$120,000	
Lift Station & Force Main	\$80,000	Plus Area 1 and 3 Sewer
<b>Area 5</b>		
Water	\$90,000	
Gravity Sewer		No Gravity Sewer Option Exists
Lift Station & Force Main	\$65,000	

MAP LEGEND	
	Service Area Boundary and Reference Number
	Sub-area boundary
	Proposed Sanitary Sewer
	Proposed Lift Station and Reference Number
	Proposed Force Main and Reference Number
	Existing Sanitary Sewer
	Proposed Water Line and Reference Number

## SCHEMATIC WATER AND SEWER SERVICE NORTH KINSER PIKE AND PROW ROAD AREA