

Resolution 77-14

To Approve the Purchase of Used Ice Rink Equipment and Related Items  
by the Department of Parks and Recreation

WHEREAS, the opportunity has arisen to acquire quality used ice rink equipment and related items; and

WHEREAS, said equipment and related items will not be available after March 30, 1977; and

WHEREAS, the purchase price of said equipment and related items is less than one-third of original purchase price; and

WHEREAS, it has been determined that said equipment and related items are necessary for the safety and convenience of ice rink patrons; and


WHEREAS, the acquisition of said equipment and related items is in keeping with the long-range plans of both the Department of Parks and Recreation and the City of Bloomington,

NOW, THEREFORE BE IT HEREBY RESOLVED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA THAT:


SECTION I. The Department of Parks and Recreation has the support of the Common Council in the acquisition of above-mentioned items.

SECTION II. The purchase price of the items shall not exceed \$15,000.00.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this 24 day of March, 1977.

  
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Thomas O Middleton, President  
Bloomington Common Council

SIGNED and APPROVED by me upon this 24 day of March, 1977.

  
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Francis X. McCloskey, Mayor  
City of Bloomington, Indiana

SYNOPSIS: Resolution 77-14

Resolution 77-14 authorizes the Department of Parks and Recreation to purchase used ice rink equipment, materials, and supplies for \$15,000. This authorizing resolution is required by the State Board of Accounts in order to move quickly to take advantage of a good price on some used items. Ordinarily, any purchase in excess of \$5,000 requires a bid procedure. The State Board of Accounts has indicated that Resolution 77-14 will obviate the need for bidding under these circumstances.

Title XX As A National Program

Title XX of the Social Security Act was signed into law by President Ford on January 4, 1975. It provides that the cost of certain social services provided or purchased by State governments will be reimbursed by the Federal government up to a level of 75%. Because funding is based upon a reimbursement system, Title XX cannot be a source of grants to public or private agencies. There is a ceiling on the amount of Federal funds available to any particular State under Title XX. For Indiana, that ceiling will amount to about 63 million dollars for the State's fiscal year 7-1-76 through 6-30-77. Together with the 25% that must be financed by the State, the total expenditure potential available to Indiana for Title XX Social Services in FY 1977 is about 84 million dollars.

Within broad federal guidelines, the States have the authority to determine which services will be provided under Title XX, who will be eligible to receive these services and where and how the services will be provided. However, in establishing Title XX, the U.S. Congress identified five over-all national goals toward which services must be directed. These goals are:

- I. Achieving or maintaining economic self-support to prevent, reduce or eliminate dependency.
- II. Achieving or maintaining self-sufficiency, including reduction or prevention of dependency.
- III. Preventing or remedying neglect, abuse or exploitation of children and adults unable to protect their own interests, or preserving, rehabilitating, or reuniting families.
- IV. Preventing or reducing inappropriate institutional care by providing for community-based care, home-based care, or other forms of less intensive care.
- V. Securing referral or admission for institutional care when other forms of care are not appropriate, or providing services to individuals in institutions.

The U.S. Congress has also defined the general categories of people who may be eligible to receive services financed under Title XX. These include persons or families in the following groups:

- I. Recipients of Aid to Families with Dependent Children (AFDC)
- II. Recipients of Supplemental Security Income (SSI)
- III. Families with limited income (In Indiana, most services are available to individuals whose family income is less than 50% of the State's median income for a similar size family. Some services are available up to the 80% level). See Attachment 2
- IV. Children or adults in danger of abuse or neglect, without regard to their family income.

There are a few other important limitations placed on the use of Title XX funds. Generally speaking, medical care may not be financed under Title XX unless it is a small but necessary component of service. Similarly, room and board costs may not be reimbursed under Title XX unless they are a small but necessary component of a service. In addition, capital expenditures, maintenance assistance, cash payments and educational services are not usually reimbursable under Title XX. Finally, there are restrictions against the use of Title XX funds to finance services provided in institutions, such as prisons, hospitals and nursing homes.

Title XX is intended to assist States to provide community-based or home-based services to people in need. Because it is based on a reimbursement system, Title XX cannot be a source of grants to public or private agencies. Rather, it is to be used to purchase specific services for specific categories of people in need. In order for a State to use the federal Title XX funds, it must first deliver the services. About 75% of the cost of that service will then be reimbursed by the federal government, if the providing agency has made proper arrangements with SDPW to become a Title XX provider.

A State must therefore have funds available to pay for at least 25% of the total cost of Title XX services. These funds may be local revenues appropriated by the State or local government bodies or they may be donated by private individuals or organizations.

Each State must designate one single State Agency to administer the Title XX program. In Indiana that agency is the State Department of Public Welfare (SDPW). SDPW may reimburse the ninety-two County Welfare Departments for providing services or it may purchase services from other State agencies, from local government agencies, or from private service providers.

Indiana's Title XX Program

When Title XX became law on January 4, 1975, it stipulated that funds would be available beginning October 1, 1975. Each State was required to develop a Comprehensive Annual Services Plan, listing each service to be provided, the recipients of each service and where and how the services would be provided. Unfortunately, regulations about what the Plan was to include were not provided by the U.S. Department of Health, Education and Welfare (DHEW) until late June. Some of these regulations were subsequently revised and a final set of instructions was not available until September 30, the day before the Plan was to be in effect.

The State of Indiana previously had not been as involved in federally-subsidized social service programs as had most other States. Thus, Indiana had relatively little previous experience in planning and administering large-scale social service programs.

As of October 1, 1975, however, the State did prepare and publish a Comprehensive Annual Services Plan. That Plan, covering the twenty-one month period from October 1, 1975 to June 30, 1977 called for fifty-six separate services. Some of these services were to be provided through the County Welfare Departments. Other services were to be purchased by SDPW from private agencies. It was also contemplated that SDPW would buy some services from other State agencies or through them from their affiliated local public and private agencies.

A complete list of the fifty-six services originally proposed in the Plan is attached.

It was estimated that total expenditures for the first nine months would be about \$17.3 million of which about \$12.4 million would be federal funds and \$4.9 would be State funds. The Indiana General Assembly had appropriated a \$5.0 contingency fund to cover these FY 1976 costs to the State. In fact, total Title XX expenditures for the first nine months amounted to \$9,510,339 (of which \$7,142,897 was federal, \$1,422,901 was State appropriated and \$944,541 was donated or appropriated by local government bodies). This lower level of expenditures can be attributed to the inevitable start-up problems of new programs and a concern about the availability of FY 1977 funds to continue these service programs.

For FY 1977, the Plan projected that total expenditures would amount to about \$60 million, of which \$43.5 million would be federal funds, \$14.5 million would be appropriated by the Indiana General Assembly and about \$4 million would be donated. However, the General Assembly substantially reduced the budget request, appropriating only about \$7.3 million. A comparison of the Plan request and the actual appropriation follows:

	<u>Plan Request</u>	<u>Appropriation</u>
For Services to be Delivered by the Department of Public Welfare or Purchased from Private Agencies.	\$ 9,200,000	\$ 3,772,800
For Services to be Purchased through the Department of Mental Health.	\$ 2,830,494	\$ 2,783,800
For Services to be Purchased through the Department of Corrections.	\$ 538,380	\$ 492,700
For Services to be Purchased through the State Board of Health.	\$ 142,065	\$ 184,600
For Services to be Purchased through the Department of Public Instruction.	\$ 270,009	\$ -0-
For Services to be Purchased through the Commission on Aging and Aged.	\$ 1,099,066	\$ 27,200
For Services to be Purchased through Purdue University Extension Service.	\$ 356,598	\$ -0-

	<u>Plan Request</u>	<u>Appropriation</u>
For Services to be Purchased through Indiana Rehabilitation Services	\$ 52,668	\$ -0-
<b>Total</b>	<b>\$14,489,280</b>	<b>\$ 7,261,100</b>

Because of the cut-back in State appropriations for FY 1977, it will not be possible to provide or purchase many of the services contemplated in the Comprehensive Plan. Other services will be provided at a far lower level than suggested in the Plan. The State will be able to purchase services from only a relatively few of the hundreds of agencies that had expressed an interest in receiving contracts for services. Funds appropriated by the General Assembly will generate only about 21.8 million federal dollars, about one-third of that potentially available to the State.

In view of the lack of State-appropriated funds, the Department of Public Welfare is placing considerable emphasis on identifying potential sources of privately donated funds. It also is exploring procedures under which funds appropriated at the county and municipal level for eligible social service programs can be treated as State match funds to generate federal reimbursement.

Interested State, local, or private agencies are actively sought to donate or transfer funds to the State Department of Public Welfare, in order to fund services to be delivered via Title XX funding. Federal regulations permit the State Department of Public Welfare to accept donations or transfers supporting services delivered to eligible service recipients and to use the funds to generate federal reimbursement. Thus, a donation of one dollar can generate four dollars worth of service. Donors may specify the type of service to be provided with the donation (the service must be one stipulated in the Plan) and the geographic area in which the donation may be used to provide the services.

The State Department of Public Welfare has the responsibility to process requests for donor participation in the provision of social services. Prospective donors who contact the County Departments of Public Welfare concerning their interest in providing donated funds should be referred to the State Department of Public Welfare, Division of Child Welfare - Social Services, Program Analysis Section. The Department will then define the requirements and procedures involved in securing and utilizing donated funds.

Funds appropriated by local government units for certain social programs, also can be treated as "match" for federal Title XX funds. SDPW is pursuing alternative techniques for reimbursing county welfare departments for a major portion of their

costs in providing residential treatment and emergency shelter for children who are wards of the county departments. There exists considerable potential for improving the quality of this service while relieving considerable burden on county taxes. SDPW is prepared to explore with local government units, arrangements under which locally appropriated funds can be linked with federal Title XX funds to purchase services proposed in the Plan.

In the meantime, the State is implementing those services for which State appropriated match funds are available. The State will reimburse about \$9 million to county welfare departments for their staff costs in the delivery of social services. These services include the prevention of child abuse and neglect, the care and supervision of foster children, information and referral, transportation, arranging adoptions, and preventing the institutionalization of aged, blind and disabled adults. In addition, the State is purchasing day care services from about 90 private agencies at an estimated cost of about \$5.1 million in FY 1977. The State is also entering into a number of contracts to purchase chore and maintenance services for the elderly in those counties where the need is greatest. In a few areas, the State will be able to purchase services from private agencies to provide leadership training and counseling to disadvantaged youngsters. Finally, the State will be able to appropriate match funds to purchase family planning services.

Contracts are now being developed with other State agencies to purchase services directly from them or on a sub-contract basis from public and private agencies at the local level. These contracts will permit substantial expansions of services to the mentally ill and the developmentally disabled. In addition, the diagnostic and day treatment programs for juvenile and adult offenders will be strengthened through the Title XX financed services. The Commission on Aging and Aged will provide friendly visitor services to elderly and the State Board of Health will provide psychiatric social services to handicapped children and their families.

Preparation of the FY 1978 Service Plan

The current Title XX Plan for Indiana is effective until June 30, 1977. By that time, a new 12 month Plan must be prepared. That Plan should reflect legislative action if it is to be effective. The State, therefore, must be prepared to submit to the General Assembly in 1977 a proposed social services program for fiscal year 1978. The General Assembly can be expected to support that Plan, only to the extent that the proposed services are clearly presented and well-justified.

Ongoing planning procedures and evaluations of the delivery of services will permit the improvement of services delivery. The following are activities necessary for the annual revision of the CASP.

- Ongoing needs assessment
- Coordination of planning and review of proposals of other State agencies
- Review of County Welfare Department needs
- Monitoring and evaluation of purchased services
- Maintenance of the statewide resources file
- Funding

In addition to the above activities, it will be necessary to seek the involvement of other agencies, both public and private, as well as individual citizens in helping to define which services should be carried out under Title XX. A statewide citizens' advisory council will be established to facilitate this involvement.



INDIANA STATE DEPARTMENT OF PUBLIC WELFARE  
TITLE XX  
COMPARATIVE ANALYSIS OF PROPOSED EXPENDITURES 76-77

SERVICES PROVIDED BY OTHER STATE AGENCIES

January 3, 1977

SERVICE DESCRIPTION	AS APPROVED BY THE STATE BUDGET COMMITTEE			CURRENT ALLOCATION			
	STATE MATCH	PRIVATE DONATIONS	TOTAL	STATE MATCH	PRIVATE DONATIONS	LOCAL MATCH	TOTAL
<u>DEPT. OF MENTAL HEALTH</u>							
Day Program for the Developmental Disabled	1,602,200		6,408,800	979,204			3,916,811
Day Program - Transportation	226,100		904,400	212,183			848,733
Diagnostic Services	12,000		48,000	38,108			152,433
Day Activities Program	268,700		1,074,800	854,407			3,417,623
Halfway House - DD	72,200		288,800	71,229			284,913
Pre-Released Training	110,100		440,400	108,565			434,263
Halfway House for the Mentally Ill	96,500		386,000	94,984			379,933
Detoxifications Program	396,000		1,584,000	391,288			1,565,153
Administration				33,118			132,473
<b>SUB-TOTAL</b>	<b>2,783,800</b>		<b>11,135,200</b>	<b>2,783,086</b>			<b>11,132,343</b>
<u>COMMISSION ON AGING AND AGED</u>							
Friendly Visitors	27,200		108,800	27,700			108,800

INDIANA STATE DEPARTMENT OF PUBLIC WELFARE  
TITLE XX  
COMPARATIVE ANALYSIS OF PROPOSED EXPENDITURES 76-77

SERVICES PROVIDED BY OTHER STATE AGENCIES (Con't)

January 3, 1977

SERVICE DESCRIPTION	AS APPROVED BY THE STATE BUDGET COMMITTEE			CURRENT ALLOCATION			
	STATE MATCH	PRIVATE DONATIONS	TOTAL	STATE MATCH	PRIVATE DONATIONS	LOCAL MATCH	TOTAL
<u>DEPT. OF CORRECTIONS</u>							
Diagnostic Services for Adults	395,800		1,583,200	381,051			1,524,200
Diagnostic Services for Juveniles	43,300		173,200	43,517			174,070
Day Treatment for Delinquents	25,200		100,800	40,335			161,333
Group Treatment for Delinquents	28,400		113,600				
<b>SUB-TOTAL</b>	<b>492,700</b>		<b>1,970,800</b>	<b>464,903</b>			<b>1,859,613</b>
<u>STATE BOARD OF HEALTH</u>							
Prenatal, Post Partum Care	156,900		627,600				
Home Visitations	27,700		110,800	27,698			110,792
<b>SUB-TOTAL</b>	<b>184,600</b>		<b>738,400</b>	<b>27,698</b>			<b>110,792</b>
<b>TOTAL OTHER STATE AGENCIES SERVICES</b>	<b>3,488,300</b>		<b>13,953,200</b>	<b>3,303,387</b>			<b>13,211,522</b>

INDIANA STATE DEPARTMENT OF PUBLIC WELFARE  
TITLE XX  
COMPARATIVE ANALYSIS OF PROPOSED EXPENDITURES 76-77

**SUMMARY**

January 3, 1977

SERVICE DESCRIPTION	AS APPROVED BY THE STATE BUDGET COMMITTEE			CURRENT ALLOCATION			
	STATE MATCH	PRIVATE DONATIONS	TOTAL	STATE MATCH	PRIVATE DONATIONS	LOCAL MATCH	TOTAL
SERVICES PURCHASED BY SDPW	1,701,000	373,000	8,626,000	1,043,000	645,000	430,000	12,602,000
SERVICES PROVIDED BY CDPW	1,572,000		6,288,000	2,150,000			8,600,000
SERVICES PROVIDED BY OTHER STATE AGENCIES	3,488,300		13,953,200	3,303,387			13,211,550
SDPW ADMINISTRATIVE COST							
Administration	374,800		1,499,200	455,000			1,820,000
WIS Automation	125,000		500,000	125,000			500,000
TOTAL OF ADMINISTRATIVE COST	499,800		1,999,200	580,000			2,320,000
GRAND TOTAL	7,261,100	373,000	30,866,400	7,076,387	645,000	430,000	36,733,000

MAXIMUM ANNUAL GROSS INCOME LEVELS  
BY FAMILY SIZE

FAMILY SIZE	*GROSS YEARLY INCOME	
	Column A 50% of Median Income	Column B 80% of Median Income
1	\$ 3,764	6,023
2	4,923	7,876
3	6,081	9,729
4	7,239	11,582
5	8,397	13,436
6	9,555	15,289
7	9,773	15,636
8	9,990	15,984
For each additional family member add:	+217	+347

\*Based upon annual median income for a family of four, \$14,478.

Updated July 1976 - effective October 1, 1976.

Those individuals and families who meet one of the above eligibility criteria and who have a demonstrated need for services, will be provided the appropriate service without charge to the recipient.