

# City of Bloomington Common Council

# <u>Legislative Packet – Presentation</u>

Posted on Friday, 15 August 2025

Monday, 18 August 2025 Wednesday, 20 August 2025

> Departmental Budget Hearings at 5:30 pm



# MAYOR'S 2026 BUDGET INTRODUCTION

**Mayor Kerry Thomson** 

**2026 BUDGET**PRESENTATIONS

**AUGUST 18, 2025** 

## **Preparing for Impacts of SEA 1**

- Reduced revenue due to loss of LIT and property tax
- Reduced access to short-term bonding
- Doing less with less, doing it well, and making choices with the greatest benefit to our city and its residents



## **Our Obligations**

- Fulfill our existing commitments
- Maintain the assets we've built
- Focus resources on services only the City can provide



## Implementing Priorities-Based Budgeting

- Goal: To evaluate effectiveness of programs at achieving desired outcomes, and allocate fiscal resources accordingly
- Implementation
  - 1. Identify priority areas of focus with Council



- High-Performing Government
- Affordable Housing & Homelessness
- Economic Development
- Public Safety
- Community Health & Vitality
- Transportation



## **Priorities-Based Budgeting**

- Steps cont'd
  - 2. Create program inventories in progress
  - 3. Cluster programs under outcomes in progress
  - 4. Assign costs to programs
  - 5. Evaluate against outcomes



## **Priorities-Based Budgeting**

#### Learning curve

- How granular / broad should a "program" be?
  - Necessary to assign costs accurately
- Which outcome is associated with each program?
  - Necessary to evaluate effectiveness

#### Adjusting the plan

- Have we defined our priorities and desired outcomes correctly?
- o Do we have the right programming to achieve those outcomes?
- Can we set measurable outcomes tied to a one-year budget?
- Have we allocated appropriate resources to the most effective programs to achieve our most important outcomes?



## **Next Steps**

- Learn the scope of the City's current work toward our priorities
- Work within our fiscal constraints
- Values-based decisions require trade offs
- Our community can still thrive





# CONTROLLER'S 2026 BUDGET INTRODUCTION

Controller Jessica McClellan

**2026 BUDGET**PRESENTATIONS

**AUGUST 18, 2025** 

## **Controller Budget Overview**

- Total 2026 Proposed Budget \$147,150,078
- Total General Fund Budget \$65,206,666
- Property Tax Cap Loss \$1,126,519
- State shared revenue decrease of \$981,992
- Estimated General Fund Cash Balance \$25,692,524
- 2026 LIT Revenue TBA



## **Controller Personnel Overview**

- Personnel increases include AFSCME
- Increases include earned step changes
- Increases include 2% COLA
- Positions include 6 new positions and removed 2 positions





# **High-Performing Government**

Clerk • Council • Mayor • Controller • Legal • Human Resources ITS • Public Works (Admin / Facilities / Fleet)

# **2026 BUDGET** PROPOSAL

## What's Included in Estimated Allocations

- Departments that provide internal support to the City as an organization: HR, ITS, Legal, Controller, Fleet, Facilities
- Elected officials and leadership offices: Clerk, Council, Mayor

 Administrative leadership: Fire, Police, Parks, Public Works Admin, Economic & Sustainable Development, Planning



## What's Included in Programs

- Legislative advocacy, municipal leadership, & governance
- Asset management & maintenance
- Community outreach, engagement, & education
- Environment, climate, & sustainability within the City
- HR & Legal work
- Operations & administration
- Policy, compliance, & reporting
- Training & professional development
- Transparency & communication



## **Key Questions for PBB Implementation**

- How to identify and measure outcomes of key high-performing government "programs"
- Where to allocate administrative and internal costs
- How to present during budget season





## OFFICE OF THE CITY CLERK

Clerk Nicole Bolden

**2026 BUDGET**PRESENTATIONS

**AUGUST 18, 2025** 

## Overview for the Office of the City Clerk

- Staffing levels: 5 FTE, 1 PT
- Key programs
  - Serve as record keeper for council
  - Hear and adjudicate parking ticket appeals for the City of Bloomington
  - Update and maintain the Bloomington Municipal Code
  - Facilitate and manage Boards and Commissions for the City



## Successes, Challenges, and Opportunities

#### Successes

- Certifications
- Compliance with continuing education requirements

### Challenges

- Adapting to new laws and regulations in order to ensure compliance
- Updating internal processes and procedures

### Opportunities

- Partnering with Council staff in new ways
- Exploring new software for more efficient services



## **Budget Notes**

- Personnel +0%
  - No significant increase at this time
- Supplies 0%
  - No significant increase
- Other Services +0%
  - No significant increase



## Conclusion

The overall purpose of the Office of the City Clerk is to support the City Council and keep the records of our community. By funding the office, you ensure professional staff, complete and accessible records, and responsive community outreach.

Thank you for your consideration of the 2026 Clerk budget.





# OFFICE OF COMMON COUNCIL

Council Attorney/Administrator Lisa Lehner

**2026 BUDGET**PRESENTATIONS

**AUGUST 18, 2025** 

# **Common Council Budget Priorities**

- The scope of the Office is broad.
- Impacts 4 Priorities:
  - High Performing Government, Community Health and Vitality, Transportation and Public Safety.
- Key challenges and initiatives are anticipated in 2026.
- Budget changes are requested to support initiatives, to meet challenges and to further Budget Priorities.



# 2026 Challenges and Initiatives: High Performing Government

- Increased Requirements for Legislative Support and Meeting Services
  - Streamline practices for Staff and CMs
- 2026 Effective Date for ADA Accessibility Laws
  - Refine templates/processes for compliance
- Employee Hiring and Retention
  - Environment, Resources and Training
  - 2026 Goal: maintain a fully staffed Office



# 2026 Challenges and Initiatives: Program Growth

- Jack Hopkins: Community Health and Vitality Bucket
  - from \$350K to \$500K in 2025.
- Sidewalk Committee: Transportation Bucket
  - from \$350K to \$500K in 2026.
- Position Office to meet demands of growth
- Community Advisory on Public Safety Commission:
   Public Safety Bucket



## **Proposed Budget Changes**

- Office consolidation supports Employee Retention:
  - Impacts High Performing Government
  - Increase in Office Supplies and Equipment
  - Increase in Other Services for Key Card System
- Increase in Staff Instruction and Dues/Subscriptions:
  - Impacts all Challenges, Initiatives and Priorities
- Add Second Temporary Contract Fellow:
  - Focus on increased Accessibility requirements
  - Allows current Fellow to focus on Jack Hopkins



## 2026 Proposed Budget Changes, Continued

- Increase for Contractors and Workshops
- Contractors:
  - Adds capacity if staff turnover continues
  - Adds expertise, for example, with grant administration advice or services; a deliberation session facilitator; targeted advice on complex issues; ODL opinion
- Workshops to update staff and/or CMs in:
  - Legal research; budget practices; legislative processes



## Thank you for your consideration!





# OFFICE OF THE MAYOR

Deputy Mayor Gretchen Knapp

**2026 BUDGET**PRESENTATIONS

**AUGUST 18, 2025** 

# Office of the Mayor 2026 Budget

#### Areas of Focus

- Attainable housing: Hopewell, UDO, permitting, evaluation
- Street homelessness: Partnerships, impact mitigation, situation response
- Transparency: Website + dashboards, FOIA, uReport
- Capital / maintenance planning
- Continued operations improvements



## **Budget Notes**

- PT role for Emergency Management planning
- Off-year for community survey
- Targeted travel and training

Thank you for your consideration!





## OFFICE OF THE CONTROLLER

Controller Jessica McClellan

**2026 BUDGET**PRESENTATIONS

**AUGUST 18, 2025** 

#### **Big Achievements**

- 2023 Annual Comprehensive Financial Report (ACFR) and Audit completed July 17, 2025.
  - o Findings in federal award compliance.
- 2024 ACFR and Audit estimated completion December 31, 2025.
- Priority Based Budgeting implementation begun April 2025. Estimated completion, February 2026.

### **2026 Improvements**

- Procurement procedures standardize
- Schedule of Expenditures of Federal Awards streamline reporting
- Budget monitoring to prepare for 2027 reduction in revenues



### Revenues - Identify revenue sources and enact in 2026

- Wheel Tax & Surtax
- Sanitation Rates
- Parking Rates
- User Fees, Fines, and Violations
- Mobilize all types of new housing increase income tax revenue and property tax base



### **Budget Reductions**

- Instruction and Travel -\$
- Consultants -\$
- Office Supplies -\$

### **Without Losing**

- Informed decision making not ad-hoc decision making
- Long-term financial stability find advantages in new debt structure
- Evidence-based project evaluation avoid delays and cost overruns



Thank you for your consideration!





# LEGAL DEPARTMENT

**Corporation Counsel Margie Rice** 

**2026 BUDGET**PRESENTATIONS

**AUGUST 18, 2025** 

# **Bloomington Legal Department**

The Legal Department is responsible for managing the legal affairs for the City of Bloomington.

#### Key programs

- Manages litigation and negotiates settlements with adverse parties, where advisable
- Prosecutes violations of the Bloomington Municipal Code and collects monies owed to the City



# Staffing Levels and Workload

- Staffing levels:
  - 10 Full-Time Employees
    - 8 Attorneys
    - 1 Paralegal
    - 1 Administrative Assistant



**Margie Rice** 

Mayor, Controller, Dept. Heads, Union Contracts, Administration

Audrey Brittingham Human Resources, Public Works, ESD



Chris Wheeler Utilities, Board of Public Safety,

Fire Merit Commission, Litigation

Aleks Pratt Engineering, Parks, Title 15

Public Acquisition, BUEA



**Anna Holmes** 

ITS, Conflicts of Interests, Living Wage, HAND (grants)

Enedina Kassamanian Fire, Police, Planning



Taylor Brown HAND, Public Records Requests,

Risk and Tort Claims

Dana Kerr RDC, CFRD and Transit



#### **Contract Statistics**

Year Number of Contracts

**2025 YTD** 654

**2024** 905

**2023** 874

**2022** 805



# **Public Records Request Statistics**

**2025 Total YTD:** 358 requests

**2024 Total:** 570 requests

Average Response Time: 2025: 9.71 Days

**2024**: 35.92 Days

**2023**: 54.07 Days

**2024 June:** 32.02 Days

**2025 June:** 4.85 Days



# **Open Litigation Cases 2025**

#### 19 total active cases

- 1 Federal
- 2 Ind. Supreme Court
- 2 Appellate Cases
- 5 Misc. Civil Cases
- 4 Tort Cases
- 5 Ordinance Violation



# **Open Litigation Cases**

Filed (City initiated or City response)

**Closed (City found permanent solution)** 

<u>Year</u>	<b>Current Cases</b>
2025	20 filed, (19 closed)
	5 OV, 5 Tort, 10 Misc. Civil
2024	18 filed (14 closed)
	5 OV, 6 Tort, 7 Misc. Civil



### **Risk Division**

The Risk Division of the Legal Department is responsible for managing and reducing risk for the City of Bloomington.

#### Key programs:

- Secures insurance coverage for City departments and Bloomington Public Transit Corporation
- Reviews all tort claims. Manages relationships with outside counsel where insurance coverage applies
- Develops and delivers training and safety programs for all departments, monitors OSHA compliance.



### **Risk Division**

Staffing levels: 3 Full-Time Employees

- 1 Manager
- 1 Director of Safety and Training
- 1 Administrative Assistant



## **Tort Claims**

<u>Year</u>	Number of Torts Claims Received				
2025 YTD	41				
2024	76				



# **Risk Training Program**

<u>Year</u>	Number of Trainings				
2025 YTD	186				
2024	229				



# Thank you!!!





# HUMAN RESOURCES DEPARTMENT

**Director Sharr Pechac** 

**2026 BUDGET**PRESENTATIONS

**AUGUST 18, 2025** 

## **Human Resources**



The mission of Human Resources is to establish innovative, employee-friendly policies and management practices; foster a healthy, productive, rewarding work environment; and offer administrative and consulting services to City departments and employees.



## 2025 Highlights – Talent and Engagement

- Launched Citywide Onboarding & Tools
- Boosted Recruitment Practices & Branding
- Improved Hiring Efficiency & Effectiveness
- Enhanced Employee Events





## 2025 Highlights – Compensation & Benefits

- Completed Salary Study
- Expanded Pay Transparency
- Increased Benefits Awareness & Utilization





2025 Highlights – Employee Relations &

**Operations** 

- Implemented New Employee Handbook
- Piloted Leadership Development
- Administered Surveys & Feedback Loops
- Launched Pay Action Committee (PAC)





#### 2026 HR Goals

#### Enhance Policy Efficiency and Consistency:

Review and update HR policies and procedures, focusing on recruitment, selection, and pay practices. Streamline key processes by developing clear, well-organized standard operating procedures (SOPs) that are easily accessible online.

#### Develop a Citywide Workforce Strategy:

Develop a plan to guide recruitment, retention, and develop employees. Identify and address staffing needs to support efficient operations aligned with City goals. Improve the Workforce Evaluation and Realignment Committee (WERC) process to ensure it runs smoothly and effectively.

#### • Support Leadership Growth to Strengthen Workplace Culture:

Offer more training and coaching for managers so they can lead with understanding and accountability. Support a workplace where everyone feels valued, connected, and set up to do their best work.







# INFORMATION & TECHNOLOGY SERVICES DEPARTMENT (ITS)

Director Rick Dietz

**2026 BUDGET**PRESENTATIONS

**AUGUST 18, 2025** 

# **Information & Technology Services**

- ITS manages the City of Bloomington's core IT systems, including computer hardware, software & networks, and provides a broad range of services including technology support, IT training, cybersecurity, digital services, and more.
- Priority Based Budgeting Areas:
   High-performing Government and Economic Development.





# Information & Technology Services

 ITS has seven primary program areas: Administration; Innovation, Process Improvement and Data Services; Enterprise Applications Management; Geographic Information Systems and Geospatial Services; IT Infrastructure; Technology Support and Training; and Broadband and Digital Opportunity Initiatives.

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 Initiatives spanning multiple activities areas include Digital Opportunity, Cybersecurity, Transparency/Open Data, Digital Accessibility, and IT Procurement.



# **Department Budget Summary**

Summary Budget Allocation	2023 Actual	2024 Actual	2025 Budget	2026 Budget	Change (\$)	Change (%)
100 - Personnel	1,993,688	2,201,325				
Services	* *	2 4	8	E &	8	
200 - Supplies	52,299	25,014	50,501	55,695	5,194	10.3%
300 - Other Services	1,630,926	1,670,747	2,239,432	2,561,948	322,516	14%
400 - Capital Outlays	1,154,353	331,969	971,070	941,528	(29,542)	-3%
Total	4,831,266	4,229,054	5,629,449	6,469,815	840,366	15%



# **Budget Notes**

- Personnel +23%
  - Increase due to classification and compensation adjustments. New new FTE in 2026.
- Supplies +10.3%
  - Modest inflationary increases.
- Other Services +14%
  - Inflationary increases in subscription and maintenance costs.
  - Increased use and license counts for enterprise systems like Google, Docusign, EPL, and more.



# **Budget Notes**

- Other Services +28% (Continued)
  - Cybersecurity systems and services in response to reduction in federal support.
  - Expanded and new systems: permitting, asset management, financial management (including Priority Based Budgeting) systems.
- Capital Outlays -3%
  - ITS Capital Plan: Copiers, datacenter investment, timeclocks, and HR Information System upgrade.
  - Annual desktop computer capital replacement



# **Initiatives and Challenges**

We are making progress in many areas, but also face significant challenges.

- Transparency & Accessibility
- Broadband & Digital Opportunity
- Cybersecurity
- Infrastructure & Facilities





# **Transparency & Accessibility**

Openness, transparency and accessibility are critical to the proper functioning of democratic government.

- City Website Update (with OOTM & City team)
- Meet ADA Accessibility requirements for all City websites & webapps.
- Accessibility Strategic Plan (in development)
- Improving the FOIA process (NextRequest)



# **Broadband & Digital Opportunity**

Monitoring fiber broadband deployment and coordinating local digital opportunity efforts and grants

- Meridiam Fiber build restart in coming weeks.
- Network completion by Q4 2026.
- Federal NTIA grant loss (announced/rescinded)
- 2025 Digital Opportunity Plan and Survey
- City 2026 Digital Equity Grants awarded Q3 2026
- Support/build local Digital Opportunity coalition



# Cybersecurity

Operate a constantly evolving Cybersecurity program to protect the City's assets, reputation, and finances from digital threats.

- Staff training and testing
- Progressive rollout of multifactor authentication
- Address Challenge from Federal Gov pullback on local government services and support (CISA/MS-ISAC)
- Continuous threat from external actors



### Infrastructure and Facilities

Infrastructure systems need to work reliably to ensure public safety, and continuous operations of the City. Timely capital replacement of aging and insecure hardware is critical to maintain smooth business operations and system security.

- Support for Police, Fire, West Showers and other facility projects.
- Invest in IU DataCenter, storage expansion, network.
- ITS Capital Plan: Copiers, time clocks, data centers, workstations, HRIS



# **General Challenges**

- Increasing demand for services
- Inflation and potential tariff impacts
- Funding: continued decline in Telecom Fund, state tax, uncertainty
- Responsible application of new and emerging technologies like Al





# **Budget By Fund**

- Notable Changes
  - General Fund to ED-LIT: Community Access
     Television Services (CATS) and Category 4 (capital)
  - Continued decline of Telecom Non-reverting Fund
  - New Fiber Connectivity Fund for connection of income-qualifying residents to Meridium open access network.



### Conclusion

ITS works to improve our community through the application of technology and innovation via direct resident services and broad IT support for City staff and City Departments.

**Thank you** for your consideration. I look forward to your questions.







#### **PUBLIC WORKS: ADMINISTRATION**

**Director Adam Wason** 

**2026 BUDGET**PRESENTATIONS

**AUGUST 18, 2025** 

#### 2026 Public Works Department Initiatives

- 2 new positions requested next year
- Prioritizing sidewalks
- Exploring new steps for snow removal
- Public Works operations center facility site planning
- Knowledgeable and experienced staff



# **Major Challenges Anticipated for 2026**

- Significant declines in state funding for roads
- Must "right-size" the City's vehicle fleet
- Need new capital purchasing opportunities
- Ending Sanitation General Fund subsidies







# PUBLIC WORKS: FACILITIES MAINTENANCE DIVISION

**Director Adam Wason** 

**2026 BUDGET**PRESENTATIONS

**AUGUST 18, 2025** 

#### 2026 Facilities Division Initiatives

- Replace roof on the WFHB portion of the Waldron Arts Center
- Rebuild wooden portions of the City Hall generator enclosure
- New carpet in City Hall upstairs hallway



# **Major Challenges Anticipated for 2026**

- Aging facilities at Fleet Maintenance and Street
- More efficiency in HVAC, electrical, and plumbing systems
- Install smart thermostats, smaller HVAC systems
- Unforeseen repairs and unexpected failures in structures and equipment
- Large number of capital projects and managing day-to-day maintenance needs
- Showers West expansion and maintenance needs



#### Thank you for your consideration.





#### **PUBLIC WORKS: FLEET DIVISION**

**Director Adam Wason** 

**2026 BUDGET**PRESENTATIONS

**AUGUST 18, 2025** 

#### **2026 Fleet Division Initiatives**

- Maintains a wide variety of vehicles and equipment
- Certification for APWA national best practices
- Identifying underutilized vehicles and asking departments to reduce/share with other departments
- Preventative Maintenance inspection program tailored to a wide variety of vehicles and equipment
- Fleet technicians on-call every weekend, holiday and during inclement weather



#### 2026 Fleet Division Initiatives

- Priority repairs based on service type, with a focus on public safety.
- Fleet is responsible for purchasing fuel, maintenance and repairs for fuel pumps/islands for the City of Bloomington.
- Fleet is also responsible for IDEM compliance and testing for fuel pumps/islands for the City.



## **Major Challenges Anticipated for 2026**

- Increasing fleet size:
  - Current total is 716 vehicles and equipment
  - Projecting a fleet size of 745 in 2026
- Outdated and limited shop space
- Ever-changing and more complex automotive technology
- Limited training classes available for speciality vehicles and equipment
- Attracting top-tier automotive technician talent at current wage scale



# Thank you for your consideration!







# Affordable Housing & Homelessness

Housing and Neighborhood Development

# **2026 BUDGET** PROPOSAL

#### What's Included in Estimated Allocations

- Departments whose mission is largely centered in this work: Housing & Neighborhood Development (HAND)
- Units with known staff/program costs explicitly for this area: Office of the Mayor, Bloomington Police Department

- Other departments and offices have work in this area that we can't yet calculate costs for (i.e., CFRD grants could include some recipients)
- ARPA funding and other allocations/encumbrances from previous years



#### What's Included in Programs

- Affordable housing incentives & initiatives
- Community outreach, engagement, & education
- Homelessness & housing instability
- Housing preservation
- Neighborhood vitality (as related to housing preservation)
- Policy, compliance, & reporting

Not included: Programs that address community impacts of homelessness instead of root causes; rental inspections; community-building efforts



### **Key Questions for PBB Implementation**

- How to identify and measure outcomes, within the annual budget cycle and/or outside of it, of long-term initiatives to address complex problems
- How to determine which housing efforts "count" as affordable or attainable housing
- How to measure effectiveness of pass-through dollars
- How to present during budget season





# HOUSING AND NEIGHBORHOOD DEVELOPMENT

**Director Anna Killion-Hanson** 

**2026 BUDGET**PRESENTATIONS

**AUGUST 20, 2025** 

#### **Priority-Based Budgeting Buckets**

- Affordable Housing & Homelessness
- Community Health & Vitality
- Public Safety
- Economic Development



### **Community Engagement**

















# **Housing Counseling**

- Pre-purchase counseling
- Financial education & budgeting
- Improving credit
- Mortgage delinquency & default resolution
- Foreclosure avoidance
- Reverse mortgage counseling
- Predatory lending education
- Fair housing education
- Rental counseling





#### **Tenant Support**

**Open to ALL Bloomington Renters** 







Learn about Managing your Finances and the True Costs of Renting



Understand Leases and Tenant & Landlord Rights and Responsibilities



Learn about City Rules, Good Neighboring and Housekeeping skills, Staying safe

- Education
- Rental Deposit Assistance
- Tenant Based Rental Assistance
   Coming Soon!



#### **Home Ownership Support**

- Home Buyers Club
- Closing Costs & Down
   Payment Assistance
- Interest Rate Buy Down Coming soon!





#### **HOME Investment Partnerships**

- Construction
- Acquisition
- Rehabilitation
- Homeownership assistance
- Rental assistance
- Housing counseling





## **Community Development Block Grants**

#### **Objectives**

- Benefits people with low to moderate incomes
- Aids in the prevention or elimination of slums or blights
- Meets urgent needs

#### **Allocations**

- 65% physical improvements
- 15% social services





#### **ARPA**

\$6,000,000 (committed by 12/31/2024)

- Down payment assistance at CDC Land Trust Ownership 60% AMI
- Rapid Rehousing Provide a combination of short-term financial assistance for items such as security deposits, rent, utilities, moving expenses, application fees, etc. alongside supportive case management.
- Diversion to assist with rent and deposit payments, funds for short-term housing options, and utility assistance to prevent evictions & homelessness.
- To acquire tracts of land in Shasta Meadow for 20 affordable homes sold to homebuyers earning at 100% AMI or below.
- Support to Domestic Violence Shelter



#### ARPA cont'd

- Infrastructure development of next phase in Osage Place.
- Housing Stability Services- Financial aid and case management via the Eviction Prevention Fund (EVP)
- Development of a 4-unit townhouse
- Housing Security
- Construction of approximately forty-eight (48) unit complex
- Lot Acquisition for a Homeless Shelter
- Case Management: street outreach, veterans & Built for Zero Population



### **Housing Development Fund**





#### **Objectives**

- Increase supply of decent, affordable housing for residents with up to 120% Area Median Income
- Low-cost loans/grants

#### **Projects**

- Bloomington Cooperative Living 3 Projects
- Avalon Community Land Trust
- Bloomington Housing Authority RAD
- Middle Way House
- Habitat for Humanity
- Caritas; 522 W Davis; Union at Crescent



# **Emergency Home Repairs**









# **Owner-Occupied Rehabilitations**





#### **Home Modifications for Accessible Living**







### **Housing Security**

- Rapid Rehousing: Rapid re-housing provides short-term rental assistance and services. The goals are to help people obtain housing quickly, increase self- sufficiency, and stay housed.
- Case management: Personnel and related costs of case managers who shall be embedded in social service agencies. Focusing on assisting persons to reach their goal of finding permanent housing.
- Coming soon! Tenant-Based Rental Assistance



#### **Diversion & Eviction Prevention**

To assist with support, rent and deposit payments, funds for short-term housing options, and utility assistance to prevent evictions and homelessness. The goal of diversion is to help find safe alternative housing immediately, rather than entering a shelter or experiencing unsheltered homelessness.



# Hopewell





#### **Rental Inspection & Permitting**

- Inspect & permit all rental units within City limits
- Permit Inspections on 3-, 4- & 5-year cycles
- Tenant & landlord complaint inspections





#### **Housing & Neighborhood Code Enforcement**







Ticketing & Abatements for Trash, Grass, Weeds, Snow



#### **Construction Regulations & Unsafe Building**

Orders to Repair, Seal, Vacate, Remove









#### **Compliance Reporting & Grant Management**

















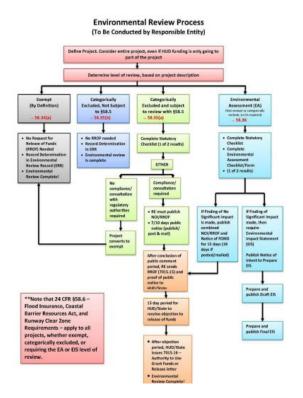
National Historic Preservation Act (NHPA) Section 106

Section 108 Loan Guarantee Program (Section 108)



## **Environmental Review & Reporting**

- Historic properties
- Wetland protection
- Coastal zone management
- Sole source aquifer
- Wild & scenic rivers
- Floodplain management
- Farmland protection
- Endangered species
- Air quality
- Noise abatement & control
- Explosive & flammable operations





#### **Historic Preservation**

#### **Historic Districts**

- 1. Courthouse Square
- Elm Heights
- Fairview
- Garden Hill
- Greater Prospect Hill
- 6. Matlock Heights
- 7 McDoel Gardens
- 8. Prospect Hill
- 9. Restaurant Row
- 10. Showers Brothers Furniture Factory
- 11. University Courts
- 12. Maple Heights
- 13. Near West Side

#### Prospect Hill Tour Sites

1. Harry F. Rogers House 346 South Ropers Street

Harry Rogers operated a threshing machine for hire until swtiching to automotive repair. In 1926, he founded the Bloomington Garage at

6th and Madison, which is now a coop food market. The house is a unique example of the Elizabethan Revival style built in 1906. This house reflects the variety of styles that became popular nationwide following the Philadelphia Centennial Exposition in 1876. Note the classical porch columns and the use of stucco.

2. Buchanan House 344 South Rogers Street

This bungalow was built by Mr. Buchanan, a local blacksmith who had a shop on Madison Street. Inside, there

is lovely pecan surface molding and the floors are diagonally laid hardwood. The form, with the pyramidal roof extending over the porch, is called a western bungalow.

3. Sare House 334 South Rogers Street

Thomas Sare, a local lawyer, built this Dutch Colonial Revival house. It has a large

bay window, Palladian windows and a gambrel roof. Its floor plan is a variation of one found in John Nichols' catalog. indicating that he may have designed this house,

4. Wiles House 332 South Rogers Street

This Free Classic style house was designed by architects Crapsey and Lamm for Wood and Anna Wiles. Mr. Wiles



9. Frosted Foods Building 213 South Rogers Street ca. 1930

In 1995 the rehabilitation of this old sheet metal factory surprised everyone when it created a versatile community focal point. Prospect Hill would be a different place

entirely without this distinctive building with its quirky grade, bowstring truss roof and steel ventilator windows. Since its rehabilitation it has been adapted as a furniture store, an upscale wine bar and a private school,

10, 218 South Rogers Street ca. 1840

This is one of Bloomington's earliest buildings. An underground creek flows on the south side of the house and a tombstone is rumored to be used

as part of the foundation. Governor Paris Dunning signed the original deed after the property was purchased at a sheriff's sale Several frame additions have been made to the rear of this brick house: the iron railings and roof of the front porch are also alterations to the original structure. This house is a traditional house type known as a Central Passage,

11. 511 West Third Street

The stucco and pebble finish on the front gable of this classic example of a California Bungalow adds individuality to the design.

12. Mickey Burke House 515 West Third Street

This Free Classic style house was built for Mickey Burke. a conductor on the Monon Railroad He and his wife had one child and lived in the house until Mr. Burke died in the late 1950s, This house is distinctive for its clipped gables.

13, 516 West Third Street



17. Governor Paris Dunning House 608 West Third Stree ca, 1845

This elegant early brick building combines elements of the Federal and

Greek Revival styles. The house was individually listed on the National Register of His toric Places and completely restored in the 1980s. The house was built around 1845, and owned for some years by Paris Dunning, who served as an Indiana state representative and senator, president of the state senate, lieutenant governor and governor. He was also president of Indiana University's board

18, 521 West Fourth ca. 1898.

Once a very common form, the double pen is represented by at least four examples in Prospect Hill. This Fourth Street house is

a saddlebag form with the two rooms placed on either side of a central chimney. There are three double pen houses that show evidence of being moved to their current locations in Prospect Hill. This is a very early vernacular form that is dfficult to date with any precision. This cottage illustrates Queen Anne style.

19, 613 West Fourth Street ca. 1910

This is one of a row of three nearly identical T-Plan cottages with Free Classic styling. These homes were built by the Henry Steele family (later owners of the

Dunning property) as speculative housing. Two are duplexes. Using complex massing, pedimented gables and Tuscan columns, the buildings retain their residential character

This pyramidal cottage with

a chamfered bay window and a wran-around porch





## **Budget Request**

**Personnel:** Implementation of the salary study upgraded pay ranges.

**Supplies:** The removal of supplies such as a computer for a new position is reflected in the reduction of the supply line.

**Other Services:** The Controller's office moved Jack Hopkins funding to City Council lines. In addition, due to the ongoing implementation of 2025 pilot programs through the Housing Development Fund, the 2026 request for HDF has been reduced.

#### Thank you for your consideration.





## **Economic Development**

Capital Improvement Board Economic & Sustainable Development

## **2026 BUDGET** PROPOSAL

#### What's Included in Estimated Allocations

- Departments whose mission is largely centered in this work: Economic & Sustainable Development (ESD)
- External partners on significant projects with City/Council fiscal connections:
   Capital Improvement Board (CIB)
- Departments with staff/programs with known costs that could be considered applicable (i.e., Parks for the Farmers Market, ITS Digital Opportunity grants)

• Other departments and offices have work in this area that we can't yet calculate costs for and that could be considered in other priorities, or work that impacts this area deeply even though it is not intended explicitly or solely for it (e.g., Planning)



#### What's Included in Programs

- Arts economy programs
- Culture & community building
- Long-term economic development
- Small business ecosystem
- Workforce development

Not included: ESD programs for arts or sustainability that do not directly produce economic development impact



## **Key Questions for PBB Implementation**

- How to identify and measure outcomes, within the annual budget cycle and/or outside of it, of long-term initiatives to address complex issues such as wage growth
- When programs could meet multiple priorities (i.e.,
   Farmers Market), which one do we use for budgeting
- How to present during budget season





## GUEST PRESENTATION: Capital Improvement Board

John Whikehart

**2026 BUDGET**PRESENTATIONS

**AUGUST 20, 2025** 

## **Capital Improvement Board (CIB)**

#### 2025 Activities

- \$52M Revenue Bond for construction, from Food & Beverage Taxes
- Groundbreaking on convention center expansion
- Demolition of old Napa building
- Award of all construction
   Guaranteed Maximum Price
   (GMP) packages for new
   construction



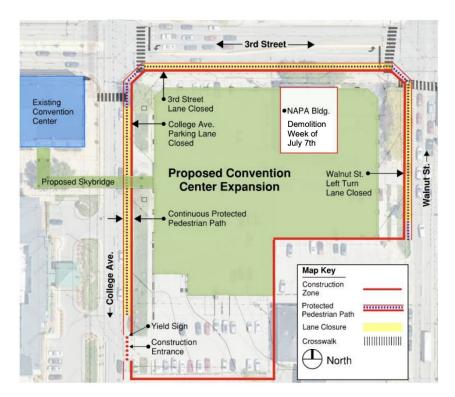
Members: John Whikehart (County Commissioners), Joyce Poling (County Commissioners), Adam Thies (Mayor), Jay Baer (Mayor), Doug Bruce (City Council), Geoff McKim (County Council), Jim Silberstein (CIB Members)



#### **Capital Improvement Board**

#### **Construction Status and Milestones**

- New building target completion date: January 1, 2027
- Existing building target completion date July 1, 2027

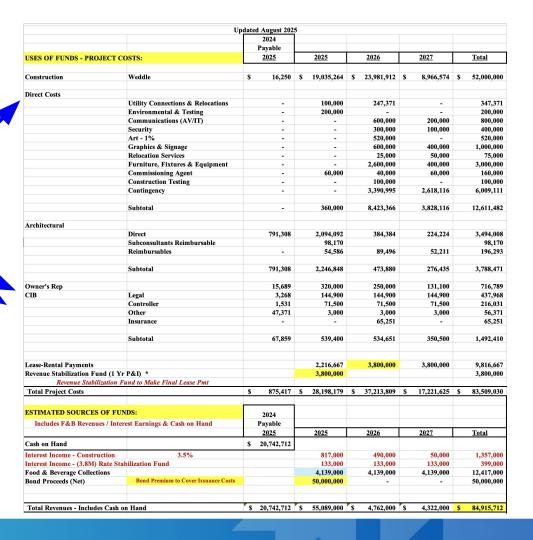




## Overall Project Cash Flow

Source: Krohn and Associates

CIB Budget Request



#### 2026 Budget Request (Food & Beverage Tax)

Total

	Total
Category 1 - Personnel Services	0

Category 2 - Supplies 1,000

Category 3 - Services

Professional Fees-Internal	Legal	144,900	
	Controller	71,500	216,400
Professional Fees - External	Owner's Rep		250,000
Insurance			65,251
Website			2,000
Other*			8,423,366

Category 4 - Capital 0

Total 8,958,017



#### 2026 Budget Request (Food & Beverage Tax)

8,423,366

Other*	
<b>Utility Connections &amp; Relocations</b>	347,371
Testing & Environmental	200,000
Communications (AV/IT)	600,000
Security	300,000
Arts - 1%	520,000
Graphics & Signage	600,000
Relocation Services	25,000
Furniture, Fixtures & Equipment	2,600,000
Commssioning Agent	100,000
Construction Testing	100,000
Contingency	3,030,995





Total

041---



# ECONOMIC & SUSTAINABLE DEVELOPMENT

Director Jane Kupersmith

**2026 BUDGET**PRESENTATIONS

**AUGUST 20, 2025** 

#### **Economic & Sustainable Development (ESD)**

ESD drives economic growth by improving quality of life and quality of place through initiatives that advance climate action and climate resilience; that improve our built environment; and that support our small business and arts ecosystem. The Economic & Sustainable Development Department manages incentives that support workforce and business attraction and housing development.



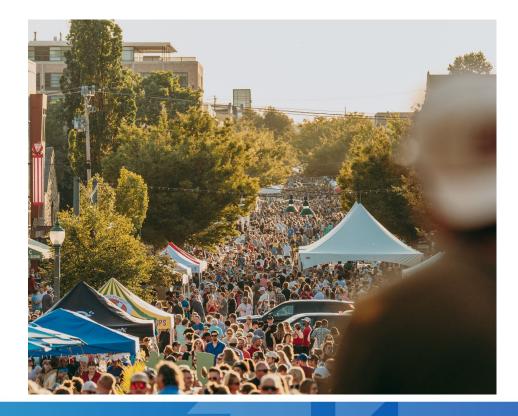


- Grow the Workforce Population: Create conditions that will attract young professionals with in-demand skills to move here, in order to support the workforce needs of businesses in target sectors.
- Grow Wages: Target businesses in high-wage growth sectors to make Bloomington more competitive.
- Reinforce Economic Base: Build upon sector strengths to ensure a resilient economy with a range of workforce opportunities.



## **Grow the Workforce Population**

- Establish and activate nodes of distinct identity
- Become the Center of Creativity for Indiana
- Build bridges to campus







#### **Grow Wages**

- Tell our story
- Target attraction of businesses in high-demand, high-wage sectors



#### Reinforce Our Economic Base

- Support small business development
- Support destination tourism





#### **ESD Programs: Small Business**

#### Program Highlights

- Business Safety, Security, \$\ightharpoonup \\$120,000\$
   & Cleanliness Grant
- Kirkwood Activation
- DT Action Plan Implementation

**\$20,000** 

**\$25,000** 

Assistant Director of Small Business Development De de la Rosa celebrates young entrepreneurs on Lemonade Day in partnership with the Boys & Girls Club in 2024.





#### **ESD Programs: Small Business**

The Bloomington Urban
Enterprise Association (BUEA)
aims to "provide the means to
improve the economic, physical,
and social environment for Zone
residents and businesses."

The BUEA board gathers for a photo after a meeting in 2025.





#### **ESD Programs: Arts & Arts Economy**



Stefan Reiss (artist), Mayor Thomson, Deputy Mayor Knapp, AD for the Arts Holly Warren, Victoria Crowley (The Mill), Gerard Pannekoek (BAC), and former Mayor Hamilton enjoy a moment of laughter at the ribbon cutting for the Trades District public art piece OT 987.



## **ESD Programs: Arts & Arts Economy**

#### Program Highlights

Grants\$102,550

○ Public Art ⇒ \$ 86,500

Operational Support \$163,333

Community paint day for the McDoel Gardens Street mural on Fairview Street on June 14, 2025. Design by Rachel Kavathe. The City arts program has myriad projects in development of different scope and complexity from murals, to artists parties, to 1% for the Arts projects. Public engagement is a critical part of our arts activities.





#### **ESD Programs: Sustainability**



The 2025 Earth Day Celebration hosted 38 vendors and 579 attendees. The event offered a bright spot for the community to focus on what it can do in spite of current federal funding challenges.



## **ESD Programs: Sustainability**

#### Program Highlights

City building efficiency

**\$215,000** 

 Bus stop improvements / Cool Corridors **\$30,000** 

Bloomington green home improvement \$75,000

Nonprofit business energy efficiency
 \$280,000

Reporting, monitoring, maintenance
 \$186,000



## **ESD Programs: Sustainability**







Staff celebrates federal direct pay reimbursement for the purchase of a Chevy Bolt; community tree planting with Canopy Bloomington in Crestmont; and solar installations in process at Crestmont.



#### **ESD Programs—Transportation**



Community
leaders and
members of the
public celebrate
the expansion
of bus service
to lvy Tech.



## **ESD Programs: Transportation**

#### Program Highlights

0	BT	Expansion	of Service	\$3,806,1	100
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TDM staffing \$132,792

Bus Stop Improvements \$30,000

E-bike voucher \$15,000





#### **ESD Programs: Transportation**

#### Program Reductions

- GO Bloomington website
- Ten31 Marketing contract

#### Continued Efforts

- Scooter e-bike licensing program
- E-bike voucher program
- 2026 bus stop shelter installation
- Supporting Transportation Commission
- Direct business TDM outreach
- Work as needed to support Convention Center, Stadium District



#### **Economic & Sustainable Development**

Thank you for your consideration!







## **Public Safety**

Fire • Police / Dispatch

# **2026 BUDGET** PROPOSAL

#### What's Included in Estimated Allocations

- Departments whose mission is largely centered in this work: Bloomington Fire Department (BFD), Bloomington Police Department (BPD)
- External partners on significant projects with City/Council fiscal connections: Capital Improvement Board (CIB)
- Departments with staff/programs with known costs that could be considered applicable (CFRD, Office of the Mayor, Parks, Facilities)

 Administrative divisions of BFD and BPD not included here; Parks' allocation is ARPA money, not part of the annual budget, but relevant to discuss



#### What's Included in Programs

- Alternative response
- Asset maintenance & management
- Community outreach, engagement, & education
- Emergency response & investigation
- Operations & administration (daily/facilities-based)
- Policy, compliance, & reporting
- Safety
- Training & professional development
- Transparency & communication



## **Key Questions for PBB Implementation**

- How to sort prevention/educational programs that could be either public safety or community health
- Where to put public safety administrative costs
- How to communicate actual spending as reflected in annual grants
- How to present during budget season





# BLOOMINGTON FIRE DEPARTMENT

Chief Roger Kerr

**2026 BUDGET**PRESENTATIONS

**AUGUST 20, 2025** 

## **Bloomington Fire Department**

- 911 calls
  - o 2023 = 5961
  - 2024 = 6449 ( 8.2% increase )
- Inspections and Investigations
  - o 2023 = 1733
  - o 2024 = 3350

## **Bloomington Fire Department**

#### • 2023 MIH Responses

- Services 192
- o Referrals 122
- Avg. visit per Client 5

#### 2024 MIH Responses

- Services 200
- Referrals 169
- Avg. visit per client 8



## **Bloomington Fire Department**

#### Recruitment and Retention

- 2023 total applicants: 141
- o 2024: 87
- o 2025: 272

#### Fully Staffed as of 9/15/25

#### Capital Projects

- Station 3 to be completed in September of 2025
- Operations / Training Center to be completed Summer of 2026



## Thank you for your consideration!

2025 joint recruit academy with Monroe Fire District and Ivy Tech







# BLOOMINGTON POLICE DEPARTMENT

Chief Michael Diekhoff

**2026 BUDGET**PRESENTATIONS

**AUGUST 20, 2025** 

The Bloomington Police Department is tasked with responding to the overall law enforcement and public safety needs of the City of Bloomington.

The Department answered in excess of 75,951 calls for service in 2024, which resulted in well over 150,000 police service runs, an increase of 2.4% from 2023.





#### **2024 Wins**

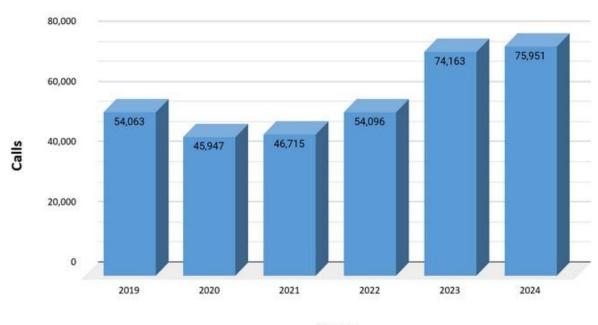
- Violent Crime decreased by 24.3%
- Community Engagement increased by 40.7%



#### Calls for Service

The Department answered 75,951 calls for service during 2024, an increase of 1,788 calls from 2023.

This figure represents a 2.4% increase in 2024.

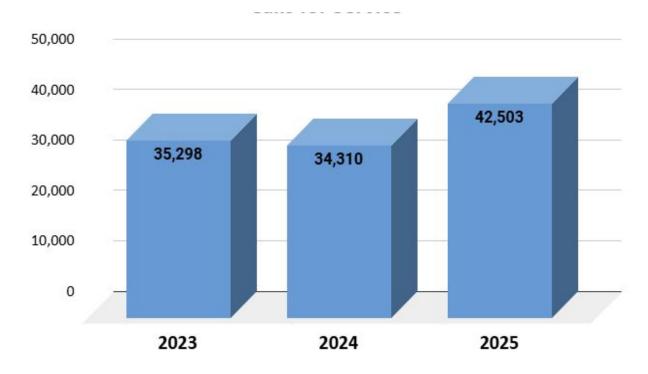


**Years** 

#### Calls for Service Comparison: 2025

From Jan-June 2025, BPD responded to 42,503 calls for service – an increase of 8,193 calls over that period in 2024.

This figure represents a 23.9% increase.



## **Recruiting & Retention**

- 105 Sworn FTE authorized, 94 current
- 39 Non-sworn FTE authorized, 35 current



Recent pay raises and other incentives such as individually issued vehicles have brought the Department to parity with many other agencies and have been shown to be effective in increasing the overall recruiting pool of candidates. Likewise, they have decreased the rate at which tenured officers have left the Department.



### **Partnerships With Service Providers**

The Department maintains partnerships with social service agencies and mental health providers, working hand in hand to provide critical services to the community as a whole. Monthly meetings between Downtown Resource Officers, Police Social Workers and community mental health professionals facilitate critical information sharing.



## Alternative Response: Police Social Support Services

The Police Social Support Services program (formerly Police Social Worker program) began with one social worker in 2019 and currently has 3 full-time MHPs. In April 2024, we added two part-time Outreach and Resource Specialists to assist with the needs of our unhoused population.

	C	outreach Sta	tistics	
Year	Outreach Hours	Client Interactions	Referrals Made	Case Management Sessions
2024	401.5	501	259	47

Mental Health Professional Statistics				
Year	New Referrals	Client Interactions		
2019	115	683		
2020	265	2,184		
2021	369	3,597		
2022	338	4,378		
2023	345	3,799		
2024	224	2,977*		

<sup>\*</sup>There were only two social workers from January through August.



### **Alternative Response: Stride**

Stride Crisis Center serves as an alternative to the hospital emergency department or jail, connecting individuals in crisis with essential mental health services and recovery resources. Our goal is to provide a calm, supportive environment to help de-escalate the situation and connect guests to the right treatment options and resources in their community. (Centerstone Website)



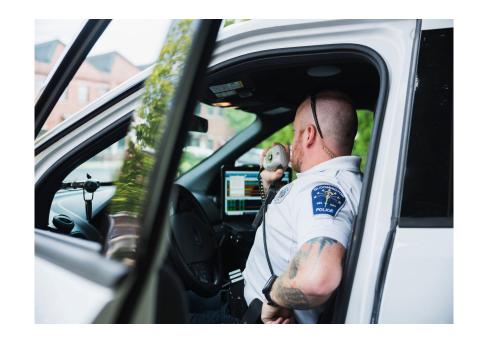


## Alternative Response: Downtown Resource Officers

Total 2024 calls for service: 2,165

Average time spent on call: 54.2 minutes

Percentage of unhousedspecific calls: 45.7%





#### **Alternative Response: Reunification Funding**

Funding source that allows BPD to immediately assist individuals dealing with street homelessness in reunifying with family in other areas of the country, helping to remove them from at-risk situations. Similarly, this fund can be used to provide work-related equipment to assist those seeking employment.



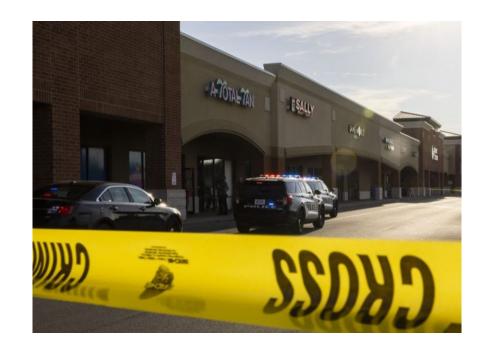


## **Emergency Response & Investigation**

#### **Criminal Investigations:**

Investigations into individuals who prey on the most at risk in our community.

- Weapon Offenses
- Dangerous Drugs
- Human Trafficking
- ICAC / Sex Crimes





## **Emergency Response & Investigation**

#### **Monroe County Central Emergency Dispatch**

2024

Total 911 Calls: 63,595

Total Administrative Calls: 97,401

Total: 160,996

2025 (Jan 1 - June 30)

Total 911 calls: 29,663

Total Administrative Calls: 44,492

Total: 74,155





### Capital Projects: 714 South Rogers

- Proposed site for new Bloomington
   Police headquarters
- Central to downtown
- Reuse of existing structure owned by the RDC
- Anchors the new Hopewell neighborhood





## Thank you for your consideration.



