



CITY OF BLOOMINGTON COMMON COUNCIL

AGENDA AND NOTICE:
REGULAR SESSION
Wednesday | 6:30 PM
22 October 2025

*Council Chambers (#115), Showers Building, 401 N. Morton Street
The meeting may also be accessed at the following link:*

<https://bloomington.zoom.us/j/84838135786?pwd=QEblZvH8x5a4UP8II597YkLkNGABpr.1>

1. ROLL CALL

2. AGENDA SUMMATION

3. MINUTES FOR APPROVAL

March 5, 2025 – Regular Session

April 30, 2025 – Special Session

May 7, 2025 – Regular Session

4. REPORTS (A maximum of twenty minutes is set aside for each part of this section).

A. Councilmembers

B. The Mayor and City Offices

Report from Bloomington Monroe County Metropolitan Planning Organization on
Pedestrian Infrastructure Investments

C. Council Committees

D. Public*

5. APPOINTMENTS TO BOARDS AND COMMISSIONS

None

6. LEGISLATION FOR FIRST READINGS

**A. Ordinance 2025-42 – To Amend Title 2 of the Bloomington Municipal Code Entitled
“Administration and Personnel” – Re: Amending BMC 2.04.380 (Order of Business at
Regular Sessions)**

7. LEGISLATION FOR SECOND READINGS AND RESOLUTIONS

**A. Ordinance 2025-38 – An Ordinance Fixing The Salaries Of Officers And Employees Of The
Police And Fire Departments for The City Of Bloomington, Indiana, for The Year 2026**

**B. Ordinance 2025-39 – To Fix The Salaries of Appointed Deputies and Employees Of The
Bloomington City Clerk for The City of Bloomington, Monroe County, Indiana for The Year
2026**

*Members of the public may speak on matters of community concern not listed on the agenda at one of the two public comment opportunities. Individuals may speak at one of these periods, but not both. Speakers are allowed up to three minutes.

Auxiliary aids are available upon request with adequate notice. To request an accommodation or for inquiries about accessibility, please call (812) 349-3409 or e-mail council@bloomington.in.gov.

Posted: October 17, 2025

C. Ordinance 2025-40 – An Ordinance to Fix The Salaries of Appointed Officers, Non-union, and A.F.S.C.M.E. Employees for All The Departments of The City of Bloomington, Monroe County, Indiana For The Year 2026

D. Resolution 2025-18 – To Approve The Naming of The Stadium District in The Area Surrounding Miller-Showers Park

E. Ordinance 2025-32 – To Amend Title 20 (Unified Development Ordinance) of the Bloomington Municipal Code – Re: Use Table Amendment – “Urban Agriculture”

a. Amendment 01

8. **ADDITIONAL PUBLIC COMMENT** * *A maximum of twenty-five minutes is set aside for this section.*

9. **COUNCIL SCHEDULE**

10. **ADJOURNMENT**

Bloomington City Council meetings can be watched on the following websites:

• Community Action Television Services (CATS) – <https://catvstv.net>

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Posted: October 17, 2025

Bloomington Common Council-Regular Session Minutes
Bloomington Council Chambers, City Hall, 401 N. Morton Street, Bloomington, Indiana
Wednesday, March 05, 2025, 6:30pm

1. CALL TO ORDER [6:32pm]

Council President Stosberg called the meeting to order.

2. ROLL CALL (*Indicates participation via Zoom) [6:32pm]

Councilmembers present:

Isak Nti Asare	At-Large
Courtney Daily (left at 8:33pm)	District 5, Council Parliamentarian
Matt Flaherty (absent)	At-Large
Isabel Piedmont-Smith	District 1, Council Vice President
Dave Rollo	District 4
Kate Rosenbarger (absent)	District 2
Andy Ruff (absent)	At-Large
Hopi Stosberg	District 3, Council President
Sydney Zulich	District 6

City staff, officials, and guests present:

Nicole Bolden	City Clerk
Lisa Lehner	Council Attorney
Ash Kulak	Deputy Council Attorney
Gloria Howell	Dr. Martin Luther King, Jr. Birthday Celebration Commission, Chair
Ryne Shadday	Bloomington/Monroe County Human Rights Commission, Chair

3. AGENDA SUMMATION [6:33pm]

Stosberg recognized Women's History Month, International Women's Day on March 08, and the Women's History Lunch. She called for a moment of silence in honor of Bloomington Police Officer Joe Crider and noted his service to the city of Bloomington. She then summarized the agenda.

4. APPROVAL OF MINUTES [6:35pm]

Daily moved and Piedmont-Smith seconded to approve the minutes from December 04, December 10, and December 11, 2024. The motion was approved by voice vote.

5. REPORTS [6:36pm]

5.1. Councilmembers:

Piedmont-Smith reported on the Indiana Sustainability and Resilience Conference and mentioned her upcoming constituent meeting.

Stosberg said there should be improvements to communication protocols for public safety notifications to council. In response to an inquiry, she noted five things she had done that week as a councilmember.

5.2. Mayor and City Offices:

Dr. Gloria Howell, Chair of the Dr. Martin Luther King, Jr. Birthday Celebration Commission, presented the annual report. She highlighted the commission's charge and focus, gave a recap of 2024 events and partnerships, 2025 goals, and encouraged all to attend the commission's events. There was council

discussion on supporting the commission, and other boards and commissions, funding, and sponsorship. At what point in the year the report should be presented to council was also discussed.

Ryne Shadday, Chair of the Bloomington/Monroe County Human Rights Commission, gave an overview of the commission and its mission and referenced 2024 items such as investigations into discrimination. The commission had tables at several community events, and proposed a Safe Haven Resolution for Transgender Healthcare to council. He spoke about 2025 goals, and invited everyone to participate in the commission's events. Piedmont-Smith asked if there were differences between the city's and council's human rights ordinances. Michael Shermis, Special Projects Coordinator, Community and Family Resources department, said the differences were minimal. The protected classes were the same in both ordinances. It was noted that Ellettsville and Stinesville were not under the purview of the commission and Shermis noted where those complaints could be directed.

5.3. Council Committees:

There were no reports from council committees.

5.4. Public:

David Keppel, Bloomington Peace Action Coalition, spoke against nuclear warfare. There was an upcoming event with guest speaker Dr. Ira Helfand, a 2017 Nobel Peace Prize winner.

6. APPOINTMENTS TO BOARDS AND COMMISSIONS [7:03pm]

On behalf of Interview Committee Team A, Asare moved and Zulich seconded to appoint Siddhu McLeod to seat C-2 on the Commission on the Status of Black Males. The motion was approved by voice vote.

On behalf of Interview Committee Team B, Daily moved and Piedmont-Smith seconded to make the following recommendations:

- To appoint Tyler Shaffer to seat C-9 on the Community Advisory on Public Safety Commission.
 - To appoint Kasie Chappell to seat C-1 and Adam Fudickar to seat C-2 on the Environmental Commission.
- The motion was approved by voice vote.

Stosberg moved and Daily seconded to appoint Piedmont-Smith to serve on the Indiana Department of Environmental Management (IDEM) Clean Team. The motion was approved by voice vote.

7. LEGISLATION FOR FIRST READING [7:05pm]

There was no legislation for first reading.

8. LEGISLATION FOR SECOND READING AND RESOLUTIONS [7:06pm]

8.1. Resolution 2025-03

Resolution of the Common Council of the City of Bloomington, Indiana, Regarding Acceptance of a Transfer of Property from the Monroe County Capital Improvement Board, the Execution of a Lease Relating to the Financing of the Monroe Convention Center Expansion Project, and Pledging Certain Revenues to the Payment of Lease Rentals Due Under Such Lease

Daily moved and Piedmont-Smith seconded that Resolution 2025-03 be introduced and read by title and synopsis only. The motion was approved by voice vote. Clerk Nicole Bolden read the legislation by title and synopsis.

Daily moved and Piedmont-Smith seconded that Resolution 2025-03 be adopted.

Jessica McClellan, Controller, presented the legislation which summarized the city's portion of the Convention Center transaction. She noted multiple documents in the packet related to the transaction.

Council discussed the Food and Beverage (FAB) tax funds and allocations. Piedmont-Smith asked if the lease payments were fair and reasonable. Jim Treat, Krohn and Associates, clarified that the lease was related to the financing and the financial plan was reasonable. There was discussion on debt service, revenues, impacts from economic downturns, and debt service payments. There was clarification on the process, including how the lease would be finalized, and when the Economic Development Local Income Tax funding would be needed if there was not enough FAB funding.

Eric Spoonmore spoke in favor of the project and economic development opportunity. Von Welch urged council to support Resolution 2025-03. Wes Martin asked council to table the vote on the legislation and noted the dismissal of union labor's concerns by the Capital Improvement Board. Galen Cassady spoke in support of Resolution 2025-03 as a downtown business owner contributing to FAB. Jordan Davis gave his support for the project and Resolution 2025-03. Talisha Coppock, Downtown Bloomington, Inc., commented in favor of the project. Jennifer Mujezinovic hoped that the project prevailed and spoke in support of Resolution 2025-03. Aleisha Kropf spoke in favor of the legislation. Jim Doering gave reasons in support of the project. Samantha Eibling supported the project and legislation. John Whikehart, Capital Improvement Board (CIB), commented on the efforts over the past twenty-one months and noted that the CIB had been mindful to incorporate council recommendations into decisions. He spoke about the benefits of the Convention Center expansion. Jennifer Crossley, President, Monroe County Council, urged council to pass Resolution 2025-03. Denzel Ross, President, Indiana University Health-South Region, spoke in favor of the legislation. Julie Thomas, Monroe County Commissioner, supported the legislation and commented on the process up to date. Mayor Kerry Thompson urged council to pass the legislation. Mike McAfee, Executive Director, Visit Bloomington, urged council to pass Resolution 2025-03.

There was council discussion on concerns regarding the labor workforce in the expansion project and possibly tabling the legislation. Tenley L. Drescher-Rhoades, Faegre Drinker Law Firm, explained the current process and said tabling the legislation could delay the issuance of the bonds. Whikehart said the CIB had adopted prequalification standards for contractors. There had been discussions with representatives from labor unions. Whikehart read the Minimum Subcontractor Prequalification Requirements. The goal was to give preferential treatment to labor unions, to not be delayed if there was not a contractor available, and to be able to use local workforce rather than bring in union laborers from other states. Drescher-Rhoades clarified that municipal governments could not enter into a project labor agreement per state code. The naming of the expanded convention center, Bloomington Convention Center, was discussed.

Rollo said that the labor concerns had been addressed to his satisfaction and he spoke about the purpose of the FAB tax. Asare expressed gratitude for all the stakeholders involved with the project and said the collaboration was a testament to Bloomington's character. Zulich appreciated the collaboration on the project. Stosberg thanked all those who had worked on the project.

The motion to adopt Resolution 2025-03 received a roll call vote of Ayes: 6, Nays: 0, Abstain: 0.

RECESS [8:33-8:39pm]

Stosberg called a five minute recess beginning at 8:33pm and then called the meeting back to order.

8.2. Appropriation Ordinance 2025-02

To Additionally Appropriate From the Opioid Settlement Funds for the Downtown Outreach Grant Program

Zulich moved and Rollo seconded that Appropriation Ordinance 2025-02 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

Zulich moved and Rollo seconded that Appropriation Ordinance 2025-02 be adopted.

McClellan presented the legislation. There were two funds; the unrestricted funds which could be used for any purpose, and the restricted fund which had strict guidelines set forth by the Attorney General's office.

Piedmont-Smith moved and Rollo seconded that Amendment 01 to Appropriation Ordinance 2025-02 be adopted. Piedmont-Smith presented the amendment. McClellan had no objections.

Amendment 01 Synopsis: This amendment is sponsored by Councilmember Piedmont-Smith and accomplishes three revisions: (1) A factual correction to the first Whereas clause regarding appropriation of funds from the Parking Meter Fund for the Downtown Outreach Grant Program; (2) Clarification of why the Parking Meter Fund cannot be used and why the Opioid Settlement Unrestricted and Restricted Funds are being proposed as funding sources; and (3) Typographical corrections in the second Whereas clause.

There was no public comment on Amendment 01. There were no council comments on Amendment 01.

The motion to adopt Amendment 01 to Appropriation Ordinance 2025-02 received a roll call vote of Ayes: 5, Nays: 0, Abstain: 0. (Daily left the meeting at 8:33pm)

Marissa Parr-Scott, Special Projects Program Specialist, Community and Family Resources Department, expressed gratitude for making funds available for the Downtown Outreach Grant Program (DOGP).

Piedmont-Smith asked if the funds would be sufficient and Parr-Scott believed that they would. Stosberg asked for additional details on the funds, grants, and spending. McClellan clarified that the funds came from a statewide settlement managed by the Indiana Attorney General, with distributions over fifteen years. She briefly described what the funds had been spent on since 2022.

The motion to adopt Appropriation Ordinance 2025-02 as amended received a roll call vote of Ayes: 5, Nays: 0, Abstain: 0.

8.3. Ordinance 2025-08

Ordinance Re-Establishing Cumulative Capital Development Fund

Zulich moved and Piedmont-Smith seconded that Ordinance 2025-08 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

Zulich moved and Piedmont-Smith seconded that Ordinance 2025-08 be adopted.

McClellan presented the legislation and noted that the fund should have been reestablished in 2021, but had not, so the rate had defaulted to a lower percentage. The proposal was to reestablish the fund at the full rate. There was minimal impact on taxpayers. The funds would be used for street repairs. It was clarified that the public hearing was properly noticed with a correct date. Stosberg reiterated that the meeting that evening served as the public hearing.

There was no public comment.

Rollo expressed concerns about the city's inability to repave streets on a twenty-year cycle and the need to properly provide that service. Asare commented on the city budget, data on the status of city roads, and concerns about street maintenance. Stosberg noted that sidewalk repairs and maintenance were also underfunded. She had followed up with Adam Wason, Director of Public Works, on a city plan for sidewalks.

The motion received a roll call vote of Ayes: 5, Nays: 0, Abstain: 0.

9. Resolution 2025-04

To Dissolve One Standing Committee and Establish One Standing Committee of the Common Council

Zulich moved and Piedmont-Smith seconded that Resolution 2025-04 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

Zulich moved and Asare seconded that Resolution 2025-04 be adopted.

Piedmont-Smith presented the legislation and gave background details. Stosberg referenced the packet addendum with a revised Resolution 2025-04. Rollo noted efforts focused on climate action by city boards, commissions, and the administration. Piedmont-Smith said there were other avenues the city used to address climate crisis which was why the Climate Action and Resilience (CAR) committee was dissolving.

Terry Amsler spoke in favor of the legislation and made suggestions. Justin Vasel commented on the Climate Action and Resilience committee and stated there should not be a gap of legislative oversight of climate commitments. Christopher Emge, Greater Bloomington Chamber of Commerce, supported the legislation. Steve Volan commented in favor of the legislation and echoed Vasel's concern about legislative oversight.

Piedmont-Smith agreed that oversight over the implementation of the Climate Action Plan was needed, as well as on legislation that needed to be renewed, for example. Asare concurred. Rollo believed there was attention given to climate action and climate crisis in the city. He made suggestions for local efforts like protecting bio-capacity, preserving farmland, and being a sustainable community. Stosberg noted other ways that councilmembers could participate in climate action efforts citywide, and regionally, as opposed to defaulting to the CAR chair as council's representative.

The motion received a roll call vote of Ayes: 5, Nays: 0, Abstain: 0.

10. ADDITIONAL PUBLIC COMMENT [9:38pm]

There was no additional public comment.

11. COUNCIL SCHEDULE [9:38pm]

Stosberg reviewed the upcoming council schedule.

Zulich moved and Piedmont-Smith seconded to cancel the Deliberative Session scheduled for March 12, 2025. The motion was approved by voice vote.

Stosberg scheduled a Special Legislative Session on March 12, 2025 at 6:30pm.

Piedmont-Smith announced the upcoming Committee on Council Processes meeting on March 10, 2025 at 12:15pm and the Fiscal Committee meeting on March 11, 2025 at 12:00pm.

12. ADJOURNMENT [9:41pm]

Stosberg adjourned the meeting.

APPROVED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2025.

APPROVE:

Hopi Stosberg, COUNCIL PRESIDENT

ATTEST:

City Clerk Nicole Bolden

For Approval

Clerk's Note: The above minutes summarize the motions passed and issues discussed rather than providing a verbatim account of every word spoken.

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Bloomington Common Council-Special Session Minutes
Council Chambers, City Hall, 401 N. Morton Street, Bloomington, Indiana
Wednesday, April 30, 2025, 6:30pm

CALL TO ORDER [6:31pm]

Council President Stosberg called the meeting to order.

1. ROLL CALL (* indicates participation via Zoom) [6:31pm]

Councilmembers present:

Isak Nti Asare	At-Large
Courtney Daily	District 5, Council Parliamentarian
Matt Flaherty	At-Large
Isabel Piedmont-Smith	District 1, Council Vice President
Dave Rollo	District 4
Kate Rosenbarger (arrived at 7:00pm)	District 2
Andy Ruff	At-Large
Hopi Stosberg	District 3, Council President
Sydney Zulich	District 6

City staff, officials, and guests present:

Nicole Bolden	City Clerk
Lisa Lehner	Council Attorney
Jessica McClellan	City Controller
Kelly Murphy	Information Technology Services, Technology Support Manager

2. AGENDA SUMMATION [6:32pm]

Clerk Nicole Bolden gave a brief presentation about Denim Day, which fell that evening. Denim is worn in support of victims of sexual assault. Stosberg summarized the agenda.

3. BUDGET PRIORITIES CONVERSATION [6:35pm]

3.1. Presentation of Compiled Information and Summary of Special Fiscal Committee Discussion

Jessica McClellan, Controller, gave a summary update of Senate Bill 1's (SB1) effect on the 2026 budget year. Property tax revenue would immediately be reduced, and Local Income Tax (LIT) revenue would decrease in 2028. The bill additionally reduced the city's ability to bond.

Council questions centered on bonds cooldown period and clarifying the impact of budget priorities. Stosberg presented the results of a survey that councilmembers completed on budget outcome area priorities. She additionally presented on a draft letter to the administration on those budget priorities.

3.2. Discussion

Stosberg led discussion on the draft letter to the administration. Discussion focused on the following outcome areas: Government Transparency, High Performing Government, Neighborhood Livability and Social Health, Public Safety, Housing & Homelessness, Health & Human Services, Equity, and Transportation & Mobility.

Regarding Government Transparency, councilmembers discussed the need to improve findability of information on the city website. Having more open data portal management and publishing accountable metrics of city initiatives would aid with transparency. Councilmembers also discussed having a council-specific online presence.

Discussion on High Performing Government included the proposed 2026 council office budget, increasing council staff salary, and hiring additional staff. Councilmembers emphasized the need for better collaboration between council and the administration in developing budget proposals. Asare stated that budget requests should be specific. Councilmembers then discussed using specific versus broad budget items and the process of determining the requested budget amount.

In regards to Neighborhood Livability and Social Health, Stosberg commented on food insecurity and aiding the community in light of state and federal budget cuts. Discussion ensued on Unified Development Ordinance (UDO) updates to alleviate food insecurity and lack of childcare options. Councilmembers discussed investments in and use of the Jack Hopkins Social Services Fund.

For Public Safety, council discussed investing in a non-police community response team. Councilmembers shared concerns on SB1's impact on emergency services funds. Flaherty commented that streets safety was also part of public safety.

Councilmembers discussed Housing and Homelessness and increasing collaborations with Heading Home of South Central Indiana, and funding for Summit Hill Community Land Trust. Other discussion included the possibility of passing legislation restricting short-term rentals.

Stosberg stated that the Health and Human Services outcome area overlapped with other areas. It focused on collaboration on substance abuse with other local governments and social services organizations. There was discussion on community needs for mental health services and a suggested budget amount.

With regards to Equity, councilmembers discussed incorporating equity as a long-term commitment throughout all city operations. Stosberg asked about the results of previous investments in equity programs. Discussion ensued about past staff equity training, using consultants, and setting actionable metrics.

Councilmembers discussed Transportation and Mobility investments to improve safe and sustainable transportation. Discussion areas included the Safe Streets for All (SS4A) action plan and the city transportation plan. Clarifying the items in this outcome area and cost were also discussed.

3.3. Public Comment

Christopher Emge, Greater Bloomington Chamber of Commerce, spoke on investing in core infrastructure. Kevin Keough spoke virtually about government transparency and data quality. Paul Rousseau made a statement on the lack of safety in Bloomington streets. Steve Volan commented on the need for council oversight of the city's administration and supported hiring additional council staff.

3.4. Final Comments/Vote on Priorities List

There was no vote on the priorities list. The letter would be edited and possibly voted on at the following council meeting.

Rollo shared his experience with unsafe streets in Bloomington and commented on the need for police officers for enforcement. He stated concerns on the impacts of SB1 and that there needed to be prioritization of essential services. Rosenbarger commented on adding infrastructure to lower vehicular speeding. Stosberg spoke about the enforcement of high vehicular speeds, which required enough dispatchers in addition to police officers.

4. COUNCIL SCHEDULE [8:32pm]

Stosberg announced the next meeting of the council would be a Regular Session on Wednesday, May 07, 2025.

Piedmont-Smith stated that the Committee on Council Processes would meet on the following Monday at 12:15pm.

5. ADJOURNMENT [9:45pm]

Stosberg adjourned the meeting.

APPROVED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2025.

APPROVE:

ATTEST:

Hopi Stosberg, COUNCIL PRESIDENT

City Clerk Nicole Bolden

For Approval

Clerk's Note: The above memorandum summarizes the motions passed and issues discussed rather than providing a verbatim account of every word spoken.

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**Bloomington Common Council-Regular Session Minutes
Bloomington Council Chambers, City Hall, 401 N. Morton Street, Bloomington, Indiana
Wednesday, May 07, 2025, 6:30pm**

CALL TO ORDER [6:31pm]

Council President Stosberg called the meeting to order.

1. ROLL CALL (*Indicates participation via Zoom) [6:31pm]

Councilmembers present:

Isak Nti Asare	At-Large
Courtney Daily	District 5, Council Parliamentarian
Matt Flaherty	At-Large
Isabel Piedmont-Smith	District 1, Council Vice President
Dave Rollo	District 4
Kate Rosenbarger	District 2
Andy Ruff (arrived at 6:52pm)	At-Large
Hopi Stosberg	District 3, Council President
Sydney Zulich (absent)	District 6

City staff, officials, and guests present:

Nicole Bolden	City Clerk
Lisa Lehner	Council Attorney
David Hittle	Planning and Transportation, Director

2. AGENDA SUMMATION [6:32pm]

Stosberg recognized Captain Stacey Mitchell as the first woman to serve as acting battalion chief for her shift. She then summarized the agenda.

3. APPROVAL OF MINUTES [6:35pm]

There were no minutes for approval.

4. REPORTS [6:35pm]

4.1. Councilmembers:

Asare reported on his initial reflections on using a rubric for the Jack Hopkins Social Services Fund (JHSSF). He commented on his visit with city residents running an urban farm.

Daily spoke about the Exodus Refugee Bloomington (ERB) organization and their efforts with connecting refugees with jobs, education, and more. She urged the community to support ERB with supplies or funds.

Rollo appreciated planting native plants in the downtown planters. He regretted that the city had moved to using non-native, ornamental annual plants. There was real danger with non-native, invasive plants.

Piedmont-Smith discussed her concerns regarding President Donald Trump and his recent comment on whether or not he had to uphold the Constitution. She spoke about Israel's prevention of aid arriving to Gaza which grossly violated international law and caused starvation and the deaths of thousands of people there.

Stosberg highlighted things she had done that week related to council responsibilities. She had attended committee and staff meetings, reviewed proposals for the Plan Commission's consideration, communicated with constituents, and finalized council's budget priority letter.

4.2. Mayor and City Offices:

Jessica McClellan, Controller, presented the annual Redevelopment Commission report. She highlighted the items that were required to be in the report per state code such as commissioner information, expenditures, revenues, fund balances, Tax Increment Finance (TIF), and more. Anna Killion-Hanson, Housing and Neighborhood Development (HAND) department, Director, and RDC, Executive Director, gave additional details on the RDC. The RDC oversaw the TIF districts and more. Killion-Hanson explained how TIF districts worked and noted the properties owned by the RDC including Showers West, and more. She noted several 2024 business highlights and celebrations. Council discussed where the TIF district funds were spent.

Stosberg extended the time for reports with no objection from the council.

Additional council discussion pertained to business personal property and taxes, debt service payments, property value increases, impacts due to Senate Bill 1, the required spending plan for TIF districts, and allowable expenses for TIF funds.

4.3. Council Committees:

Stosberg summarized a budget letter from council to the mayor based on work by the Fiscal Committee. She referenced the city's long-range planning documents like the Comprehensive Plan, et cetera. She noted other changes to the letter. There was council discussion on changes to the letter that evening.

Asare moved and Piedmont-Smith seconded to send the 2026 budget priorities letter to the office of the mayor. The motion was approved by voice vote.

4.4. Public:

Christopher Emge, Greater Bloomington Chamber of Commerce, spoke about the downtown cleanup efforts, valor awards, other events, and flooding on sports fields.

5. APPOINTMENTS TO BOARDS AND COMMISSIONS [7:40pm]

On behalf of Interview Committee Team B, Daily moved and Ruff seconded to recommend Cee-Cee Swalling for appointment to seat C-1 on the Commission of the Status of Women. The motion was approved by voice vote.

On behalf of Interview Committee Team C, Flaherty moved and Rollo seconded to recommend Jose Fuentes for appointment to seat C-4 on the Commission on the Status of Hispanic and Latiné Affairs. The motion was approved by voice vote.

On behalf of Interview Committee Team A, Rosenbarger moved and Asare seconded to recommend Kathleen Bensberg for appointment to seat C-2 on the Bloomington/Monroe County Human Rights Commission. The motion was approved by voice vote.

6. LEGISLATION FOR FIRST READING [7:42pm]

6.1. Ordinance 2025-11

To Amend Title 20 (Unified Development Ordinance) of the Bloomington Municipal Code – Re: Technical Corrections Set Forth in BMC 20

Daily moved and Piedmont-Smith seconded that Ordinance 2025-11 be introduced and read by title and synopsis only. The motion was approved by voice vote. Clerk Nicole Bolden read the legislation by title and synopsis.

6.2. Ordinance 2025-12

To Amend Title 20 (Unified Development Ordinance) of the Bloomington Municipal Code – Re: Amendments and Updates Set Forth in BMC 20.02 and 20.04

Daily moved and Piedmont-Smith seconded that Ordinance 2025-12 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

6.3. Ordinance 2025-13

To Amend Title 20 (Unified Development Ordinance) of the Bloomington Municipal Code – Re: Amendments and Updates Set Forth in BMC 20.03

Daily moved and Rollo seconded that Ordinance 2025-13 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

6.4. Ordinance 2025-14

To Amend Title 20 (Unified Development Ordinance) of the Bloomington Municipal Code – Re: Amendments and Updates Set Forth in BMC 20.05, 20.06, and 20.07

Daily moved and Rollo seconded that Ordinance 2025-14 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

6.5. Appropriation Ordinance 2025-06

Ordinance to Appropriate Food and Beverage Tax Funds to the Monroe County Capital Improvement Board

Daily moved and Piedmont-Smith seconded that Appropriation Ordinance 2025-06 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

Stosberg noted that Ordinance 2025-11, Ordinance 2025-12, Ordinance 2025-13, Ordinance 2025-14, and Appropriation Ordinance 2025-06 would have a second reading on May 21, 2025. That date would serve as the public hearing for Appropriation Ordinance 2025-06.

6.6. Ordinance 2025-19

To Amend Title 4 of the Bloomington Municipal Code: Updating Permissible Towing and Storage fees for Authorized Towing Services under 4.32

This legislation was not introduced.

6.7. Ordinance 2025-20

To Amend Title 15 of the Bloomington Municipal Code: Updating Permissible Towing and Storage Fees for Authorized Towing Services under 15.48

This legislation was not introduced.

7. LEGISLATION FOR SECOND READING AND RESOLUTIONS [7:47pm]

7.1. Ordinance 2025-16

To Vacate Public Parcel Re: A 20-Foot Wide Alley Segment Located in the Southern Half of the Alley Between West 10th Street and West Maker Way (The Mill, Petitioner; City of Bloomington Redevelopment Commission, Owner)

Daily moved and Piedmont-Smith seconded that Ordinance 2025-16 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

Daily moved and Piedmont-Smith seconded to adopt Ordinance 2025-16.

Daily moved and Piedmont-Smith seconded to adopt Amendment 01 to Ordinance 2025-16. Daily presented Amendment 01.

Amendment 01 Synopsis: This amendment corrects a typographical error in the date of the clause describing the real estate purchase.

There was no council discussion or public comment on Amendment 01.

The motion to adopt Amendment 01 to Ordinance 2025-16 received a roll call vote of Ayes: 8, Nays: 0, Abstain: 0.

John Fernandez, on behalf of The Mill, presented Ordinance 2025-16 as amended. He summarized the proposal and how the land would be used and noted that the area had never contained a traditional alley. There was discussion on the next steps including working with Planning staff on the design, focusing on connectivity. Council Attorney Lisa Lehner reminded everyone that the meeting that evening constituted the public hearing as required by state code.

Christopher Emge, Greater Bloomington Chamber of Commerce spoke in favor of the legislation.

Piedmont-Smith, Rollo, and Asare gave reasons in support of the proposal. Flaherty spoke about the importance of alleys and expressed concern with the city giving up a right of way in perpetuity. There was additional discussion regarding the proposal and David Hittle, Planning and Transportation Director, clarified details on a new alley that would be platted.

The motion to adopt Ordinance 2025-16 as amended received a roll call vote of Ayes: 7, Nays: 1 (Flaherty), Abstain: 0.

7.2. Ordinance 2025-17

An Ordinance to Amend Ordinance 2024-19 That Fixed the Salaries of Officers and Employees of the Police and Fire Departments for the City of Bloomington, Monroe County, Indiana for the Year 2025

Daily moved and Piedmont-Smith seconded that Ordinance 2025-17 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

Daily moved and Piedmont-Smith seconded to adopt Ordinance 2025-17.

Sharr Pechac, Human Resources, Director, presented the legislation. Piedmont-Smith asked about one new position and whether there was an incumbent or not. Pechac understood there was an incumbent and provided a background on the new position. There was discussion on the organizational chart, duties, bonus for one firefighter, job grades, and titles.

There was no public comment.

Asare asked if there were any changes to priorities of the police department. Pechac said the high-level goals and priorities would not change, but Dispatch would operate better with a clear structure of management.

The motion to adopt Ordinance 2025-17 received a roll call vote of Ayes: 8, Nays: 0, Abstain: 0.

7.3. Ordinance 2025-18

An Ordinance to Amend Ordinance 2024-20 That Fixed the Salaries of Appointed Officers, Non-Union, and A.F.S.C.M.E. Employees for All the Departments of the City of Bloomington, Monroe County, Indiana for the Year 2025

Meeting Date: May 07, 2025

Daily moved and Piedmont-Smith seconded that Ordinance 2025-18 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

Daily moved and Piedmont-Smith seconded to adopt Ordinance 2025-18.

Pechac summarized the legislation. There was council discussion on the status of the proposed positions, job grades, and the fiscal impact. The update to the responsibilities of the research assistant for council resulting in a reclassification was also discussed.

There was no public comment.

Piedmont-Smith appreciated the change to the council legal research position. She expressed disdain that the city would not have sewage-sniffing dogs. Stosberg thanked Lehner for her work on the legal researcher job description.

The motion to adopt Ordinance 2025-18 received a roll call vote of Ayes: 8, Nays: 0, Abstain: 0.

8. ADDITIONAL PUBLIC COMMENT [8:34pm]

There was no public comment.

9. COUNCIL SCHEDULE [8:34pm]

Stosberg reviewed the upcoming council schedule.

10. ADJOURNMENT [8:36pm]

Stosberg adjourned the meeting.

APPROVED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____ 2025.

APPROVE:

ATTEST:

Hopi Stosberg, COUNCIL PRESIDENT

City Clerk Nicole Bolden

Clerk's Note: The above minutes summarize the motions passed and issues discussed rather than providing a verbatim account of every word spoken.

Bloomington City Council meetings can be watched on the following websites:

- Community Action Television Services (CATS) - <https://catvstv.net>
- YouTube - <https://youtube.com/@citybloomington>

Background materials and packets are available at <https://bloomington.in.gov/council>

For Approval

Bloomington-Monroe County Metropolitan Planning Organization (BMCMPO)



October 2025

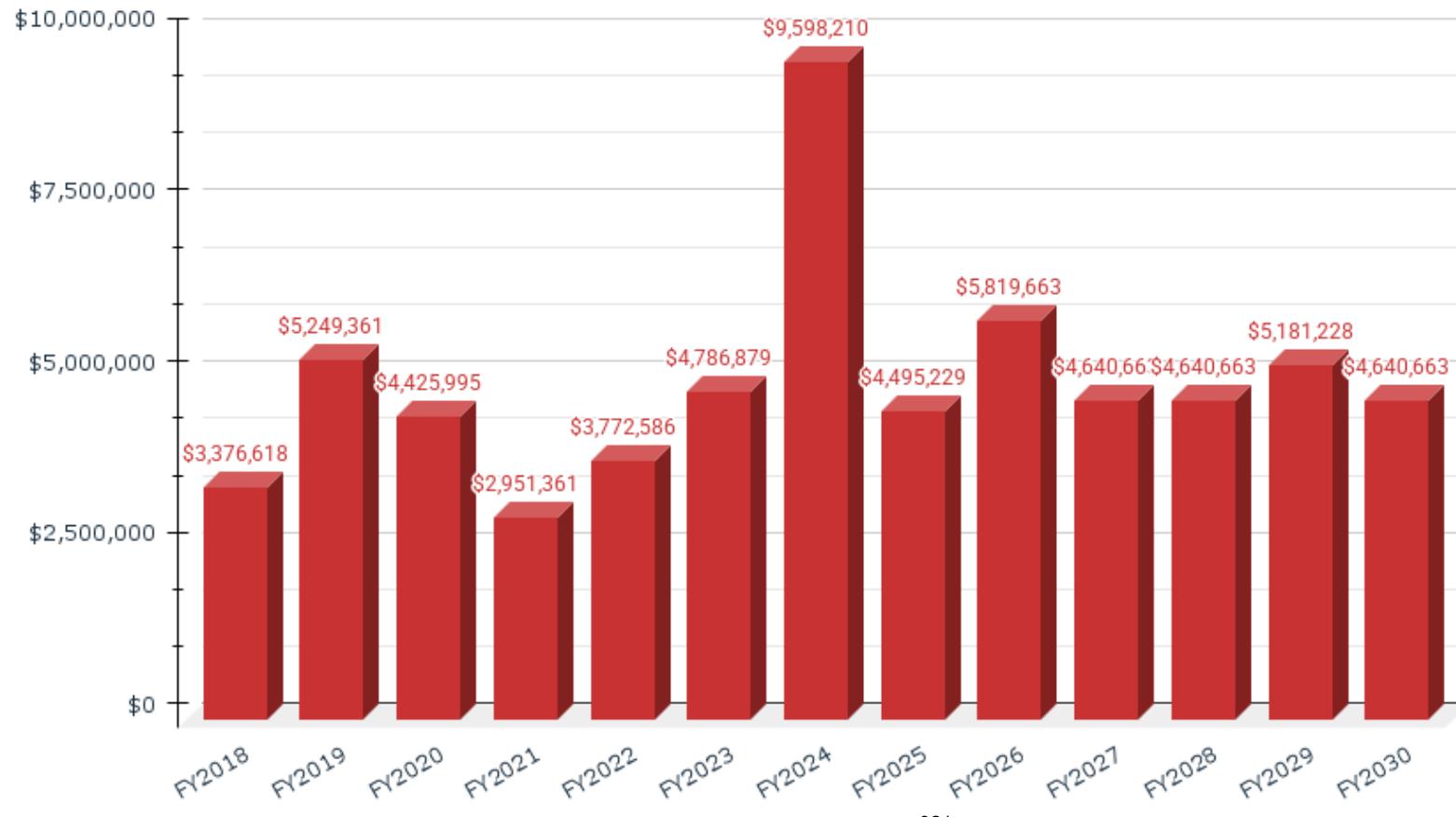
presentation created for the City¹ of Bloomington Indiana Common
Council

Presentation Summary

- Summary of federal funding distributed to local public agencies (LPAs) through the BMCMPO from FFY 2018 – 2025 [slide 3](#)
- Past local projects that received federal funds through the BMCMPO from FFY 2018-2025 [slides 4-12](#)
- Future local projects slated to receive federal funding through the BMCMPO from FFY 2026 - 2030 (July 2025 – June 2030) [slides 13-20](#)
- Future county-wide state/INDOT projects slated to receive federal funding through the BMCMPO from FFY2026 - 2030 (July 2025 – June 2030) [slides 21-26](#)
- Links & Resources [slide 27](#)
- Bonus Slides [slide 28-40](#)

Summary of federal funding distributed to local public agencies (LPAs) through the BMCMPO from FFY 2018 – 2025

BMCMPO past and future spending



NOTE: Annual spending amounts on local projects vary based on a number of factors, such as:

- *annual revenue levels established by INDOT;*
- *funding exchanges with other MPOs;*
- *prior year balances that may or may not have been able to be carried over to the following year;*
- *intermittent bonus funds from INDOT*

Past local projects that received federal funds through the BMCMPO from FFY 2018-2025

# of projects that received funding	# of projects receiving funding that included bicycle/pedestrian improvements as listed in table below
25	21

Bicycle/pedestrian improvement statistics*

UNIT	# of curb ramps	# of new/replaced accessible pedestrian signal (APS)**	feet of new sidewalk	feet of sidewalk repaired/replaced	feet of new MU path	feet of existing MU path repaired/replaced	feet of new trail
feet	516	68	19,255	7,050	42,355	100	6,405
miles	n/a	n/a	3.6	1.3	8	<1	1.2

*does not include statistics for the following projects that received funding from FFY2018-2025 as they are not yet completed: Crosswalks Safety Improvements phases 2 & 3 & 4, Downtown Curb Ramps phases 4 & 5, High Street Intersection modernization and multiuse path, North Dunn St multiuse path, W 2nd Street modernization and safety improvements, Old SR 37 South and Dillman Road intersection.

**does not include rectangular rapid flashing beacons (RRFBs)

Past local projects that received federal funds through the BMCMPO in 2018

2018

LPA	PROJECT NAME	ALLOCATION
COB	Jackson Creek Trail/High Street Path	\$155,801
COB	Pedestrian Safety and Accessibility at Signalized Intersections	\$718,086
COB	Sare/Moores Pike Path and Signal	\$270,491
COB	Tapp Road & Rockport Road (signal & multiuse path)	\$2,232,240
	TOTAL	\$3,376,618

project name in bold = project included pedestrian improvements detailed on slide 4

Past local projects that received federal funds through the BMCMPO in 2019

2019		
LPA	PROJECT NAME	ALLOCATION
COB	2nd Street/Bloomfield Road Pedestrian Safety Improvements	\$872,920
COB	Jackson Creek Trail/High Street Path	\$155,801
MC	Fullerton Pike BRIDGE - phase 2	\$1,699,907
MC	Fullerton Pike ROAD - phase 2	\$2,520,733
TOTAL		\$5,249,361

Past local projects that received federal funds through the BPCMPO in 2020

2020

LPA	PROJECT NAME	ALLOCATION
COB	Henderson St Multiuse Path (Hillside to Winslow)	\$853,133
COB	Jackson Creek Trail/High Street Path	\$155,801
COB	Rogers Road Multiuse Path (High St to The Stands)	\$718,000
COB	Sare/Moores Pike Path and Signal	\$1,792,753
COB	School Zone Enhancements	\$420,308
COB	Winslow Road Multiuse Path (Henderson to Highland)	\$486,000
TOTAL		\$4,425,995

Past local projects that received federal funds through the BMCMPO in 2021

2021		
LPA	PROJECT NAME	ALLOCATION
COB	B-Line Trail extension (Adams to Vernal Pike)	\$717,640
COB	Downtown Curb Ramps - phase 3	\$81,858
COB	Jackson Creek Trail/High Street Path	\$1,601,730
MC	Curry Pike/Woodyard Road/Smith Pike Roundabout	\$550,133
TOTAL		\$2,951,361

Past local projects that received federal funds through the BMCMPO in FFY2022

2022		
LPA	PROJECT NAME	ALLOCATION
BT	35-foot replacement battery electric buses	\$432,000
BT	Bus Stop Accessibility Improvements	\$69,575
COB	17th Street Multimodal Improvements (Monroe to Walnut)	\$2,307,822
COB	Crosswalks Safety Improvements Project - phase 1 (3rd/Grant, Isaac/Patterson, 11th/Diamond)	\$541,255
MC	Fullerton Pike ROAD - phase 3	\$421,934
TOTAL		\$3,772,586

Past local projects that received federal funds through the BPCMPO in FFY2023

2023

LPA	PROJECT NAME	ALLOCATION
BT	40-foot Replacement Battery Electric Buses, Charging Stations, and Installation	\$3,978,983
MC	Fullerton Pike ROAD - phase 3	\$298,145
MC	Pedestrian Trail Crossing Improvements	\$509,751
TOTAL		\$4,786,879

Past local projects that received federal funds through the BMCMPO in FFY2024

2024

LPA	PROJECT NAME	ALLOCATION
BT	Purchase 35-ft Battery Electric Buses & Charging Equipment	\$168,686
COB	1st Street Reconstruction	\$4,601,337
COB	B-Line Trail extension	\$707,395
COB	Crosswalks Safety Improvements Project - phase 2	\$103,889
COB	Downtown Curb Ramps - phase 4	\$133,293
COB	Signal Timing Project	\$382,050
MC	Fullerton Pike ROAD - phase 3	\$2,872,951
MC	Karst Trail Extension, S Liberty/SR45 to Constitution	\$389,209
MC	Pedestrian Trail Crossing Improvements	\$239,400
TOTAL		\$9,598,210

Past local projects that received federal funds through the BMCMPO in FFY2025

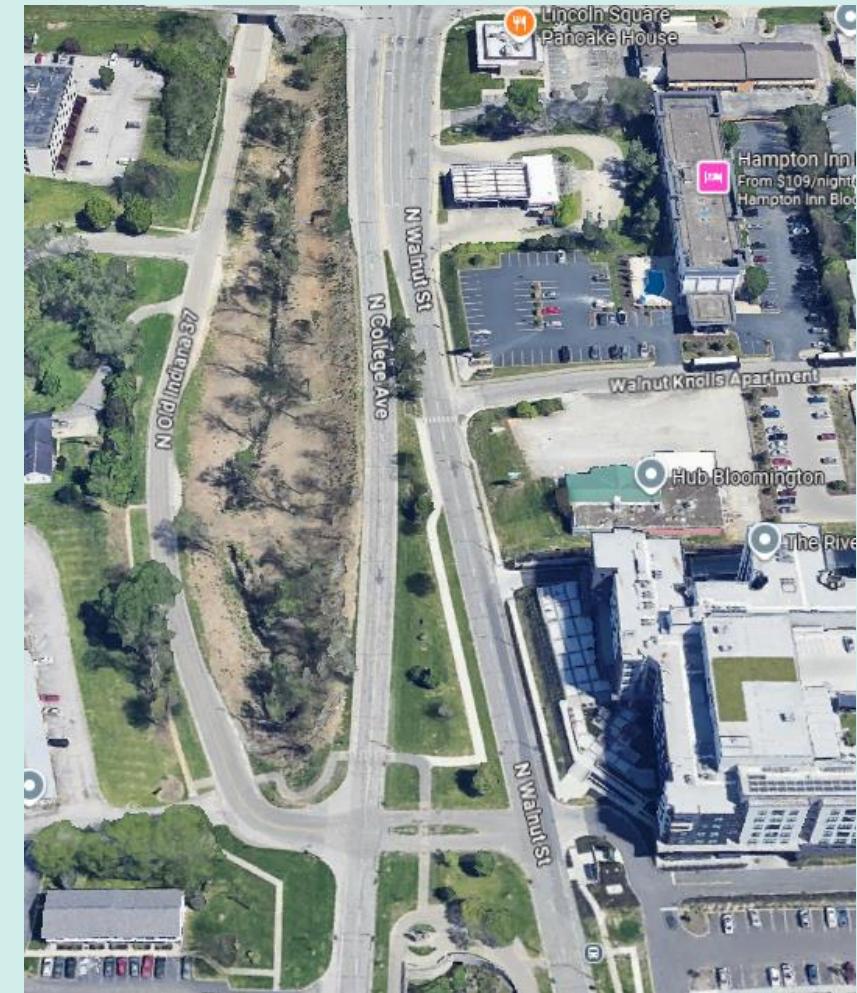
2025		
LPA	PROJECT NAME	ALLOCATION
BMCMPO	MPO funding exchange (outgoing/repayment)	\$540,565
BT	Purchase 35-foot Battery Electric Buses & Charging Equipment (STBG and CR Funds)	\$2,529,805
COB	Crosswalks Safety Improvements Project - phase 2 (11th/Adams, 11th/Monroe, Kinser/Parrish, & S Liberty near Aldi)	\$377,835
COB	Crosswalks Safety Improvements Project - phase 3 (locations TBD)	\$250,747
COB	High Street Intersection Modernizations & Multiuse Path (from Arden Drive to Hunter Avenue)	\$189,312
COB	North Dunn Street Multiuse Path	\$515,437
MC	Fullerton Pike ROAD - phase 3	\$29,401
MC	Pedestrian Trail Crossing Improvements	\$62,127
030		TOTAL \$4,495,229

Future local projects slated to receive federal funding through the BMCMPO from FFY 2026 - 2030 (July 2025 – June 2030)

College and Walnut Street corridor improvements project, phases 1 & 2

Improvement of multimodal safety and mobility on College Ave and Walnut St from State Road 45/46 to Allen Street. Installation of safety improvements to reduce vehicular speeds and minimize pedestrian conflicts. Install accessible bus stops and expand capacity by adding facilities for non-motorized modes that connect to other existing pedestrian and bicycle facilities. Also includes updates to traffic signals, signage and markings to improve predictability, and storm water improvements.

- Project Lead: City of Bloomington
- Anticipated Construction: FY2029 & FY2030



Future local projects slated to receive federal funding through the BMCMPO from FFY 2026 - 2030 (July 2025 – June 2030)

Crosswalks Safety Improvements, phases 3 & 4

Installation and enhancement of pedestrian crosswalks design, including the addition of marked crosswalks, accessible curb ramps, warning signs, flashing beacons, median refuse islands, curb bumpouts, raised crosswalks, and signal equipment upgrades, at various locations throughout the City of Bloomington.

- Project Lead: City of Bloomington
- Anticipated Construction: FY2028 & FY2030



Future local projects slated to receive federal funding through the BMCMPO from FFY 2026 - 2030 (July 2025 – June 2030)

Downtown curb ramps, phase 5

Modification and reconstruction of curb ramps in various locations of the downtown area to meet accessibility guidelines. Work may include curb bump outs, accessible connections to transit stops and other site specific modifications.

- Project Lead: City of Bloomington
- Anticipated Construction: FY2026 & FY2029

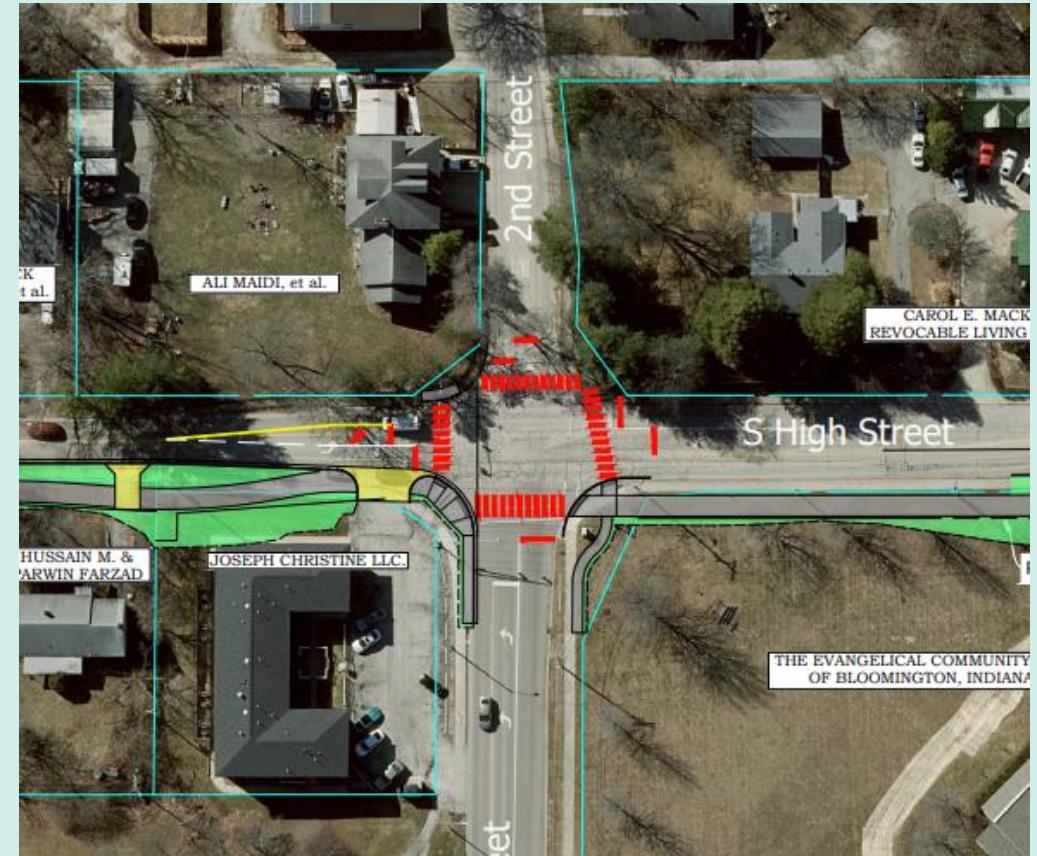


Future local projects slated to receive federal funding through the BMCMPO from FFY 2026 - 2030 (July 2025 – June 2030)

High Street Intersection modernizations & multi-use path

Construction of multimodal safety and mobility improvements (sidewalk curb ramps, accessible bus stops, multiuse path, stormwater infrastructure, and traffic signal modernizations), on High Street from Arden Drive to Hunter Avenue.

- Project Lead: City of Bloomington
- Anticipated Construction: FY2026

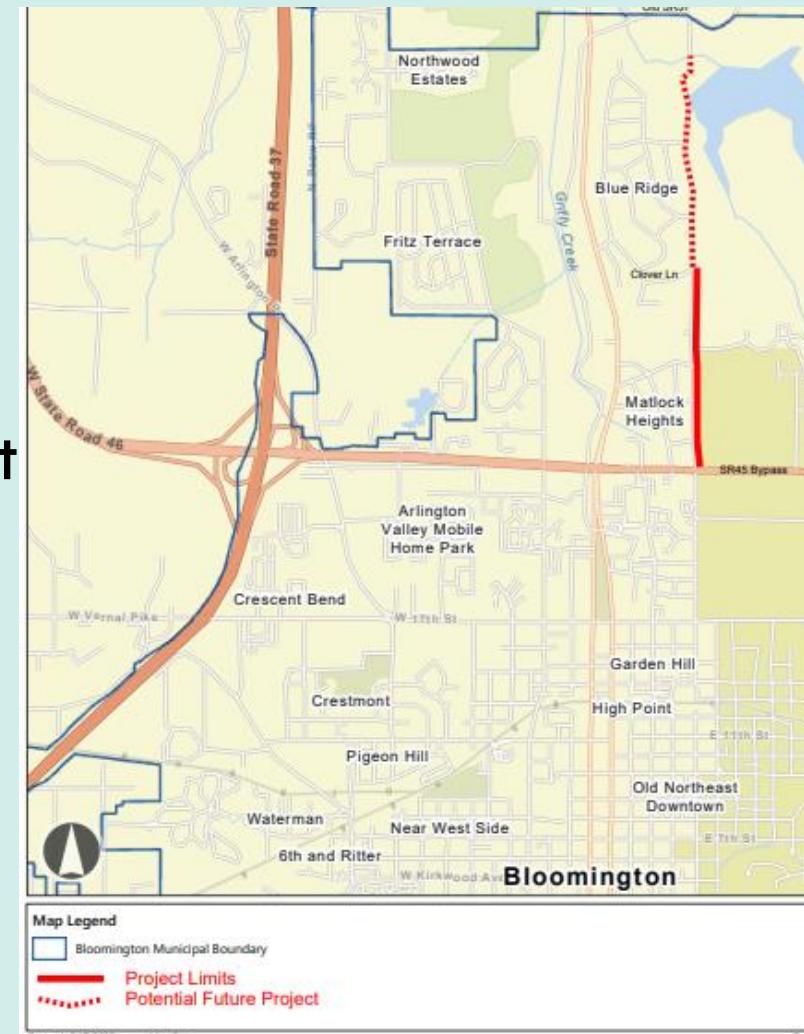


Future local projects slated to receive federal funding through the BMCMPO from FFY 2026 - 2030 (July 2025 – June 2030)

North Dunn Street multi-use path

Construction of a multiuse path on North Dunn Street from Indiana 45/46 to East Clover Lane. Installation of accessible curb ramps, storm water modifications, pavement maintenance, access improvements, and signage and marking updates.

- Project Lead: City of Bloomington
- Anticipated Construction: FY2028

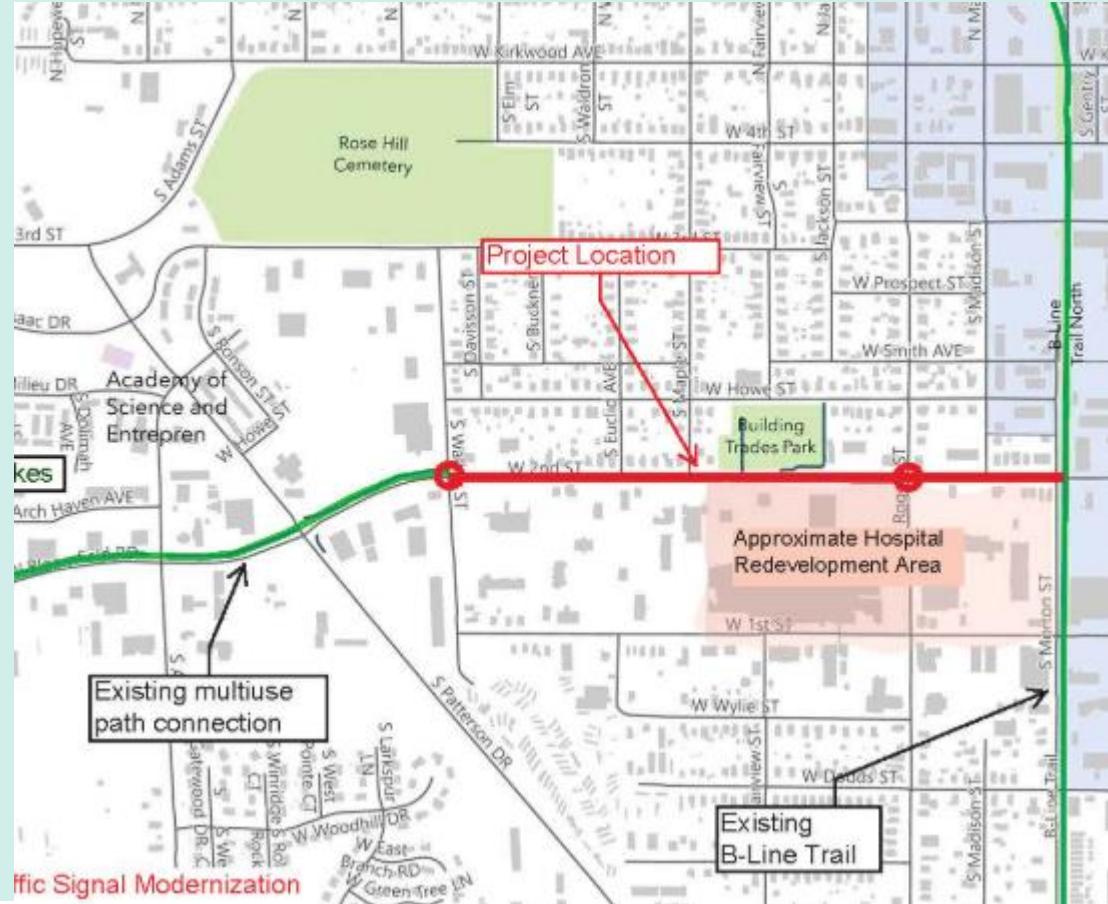


Future local projects slated to receive federal funding through the BMCMPO from FFY 2026 - 2030 (July 2025 – June 2030)

W 2nd Street modernization and safety improvements

Construction of multimodal safety and mobility improvements along 2nd Street from Walker St to the B-Line Trail (work may extend west to Patterson Drive or East to College Ave if desirable based on detailed design). Project improvements are expected to include sidewalks, bus stops, a two-way protected bicycle lane, pavement maintenance, and traffic signal replacements.

- Project Lead: City of Bloomington
- Anticipated Construction: FY2026



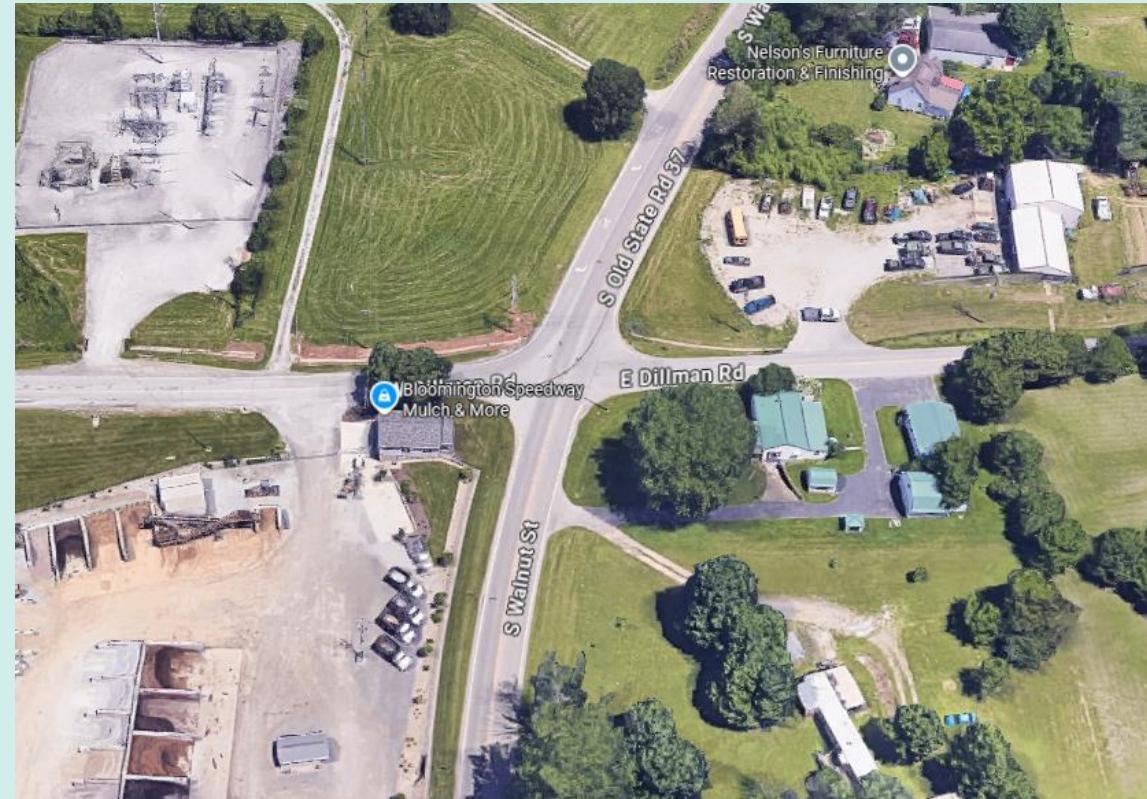
Future local projects slated to receive federal funding through the BMCMPO from FFY 2026 - 2030 (July 2025 – June 2030)

Old SR 37 South and E Dillman Road intersection improvement

Replacing the existing intersection with a single-lane roundabout.

Construction of pedestrian and bicycle facilities on portions of Old SR 37 and Dillman Rd.

- Project Lead: Monroe County
- Anticipated Construction: FY2028



Future local projects slated to receive federal funding through the BPCMPO from FFY 2026 - 2030 (July 2025 – June 2030)

AS NEEDED -

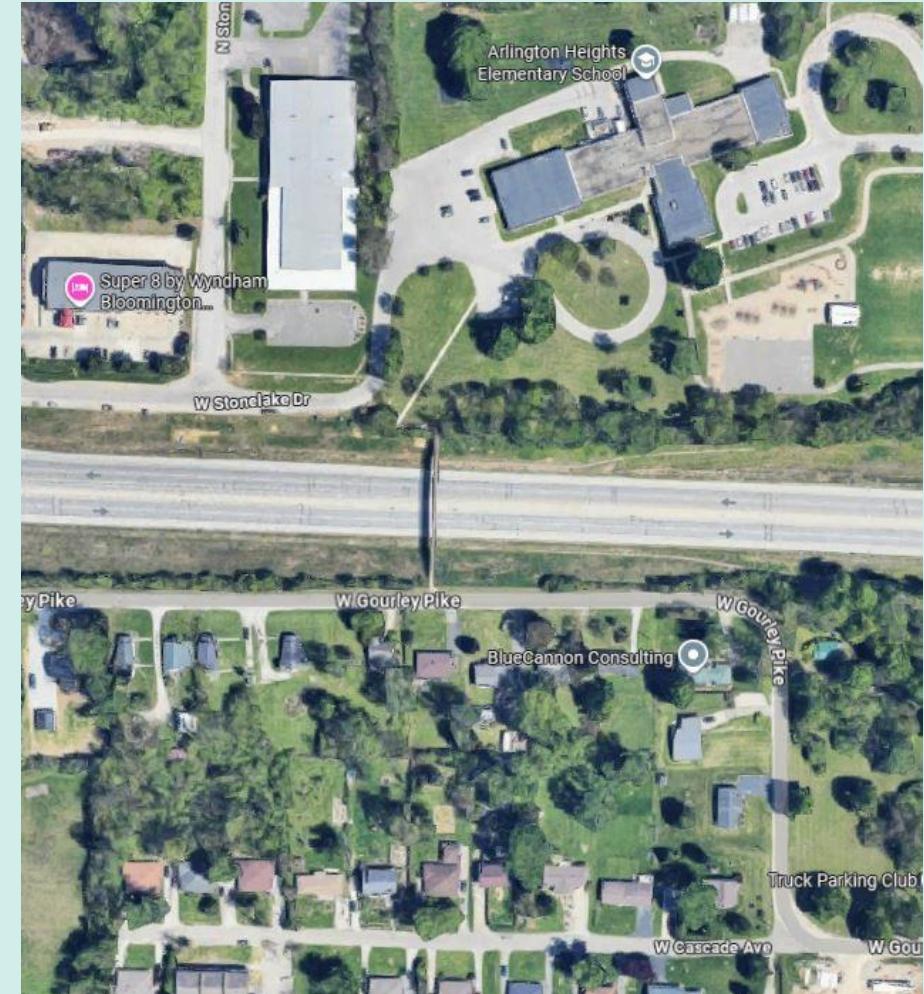
- City of Bloomington
 - Downtown Curb ramps phase 4
- Monroe County
 - 2026-2029 County-Wide Bridge Inspection Inventory (Monroe County)
 - Dillman Road, Bridge #83 replacement
 - Eagleson Avenue Bridge #922 over Indiana Railroad
 - Fairfax Road High Friction Surface Treatment
 - Rockport Road, Bridge #308 Replacement
- Bloomington Transit projects
- Other projects listed in the BPCMPO's long range 2050 Metropolitan Transportation Plan (MTP) document.

Future county-wide state/INDOT projects slated to receive federal funding through the BPCMPO from FFY2026 - 2030 (July 2025 – June 2030)

pedestrian trail bridge over SR 45

Address the substandard vertical clearance of this pedestrian trail bridge due to the addition of nearby interchange modifications. Correct the deficiencies in the wearing surface, deck, superstructure, and substructure.

- Project Lead: INDOT
- Anticipated Construction: FY2029
- Estimated Cost: \$3,930,000

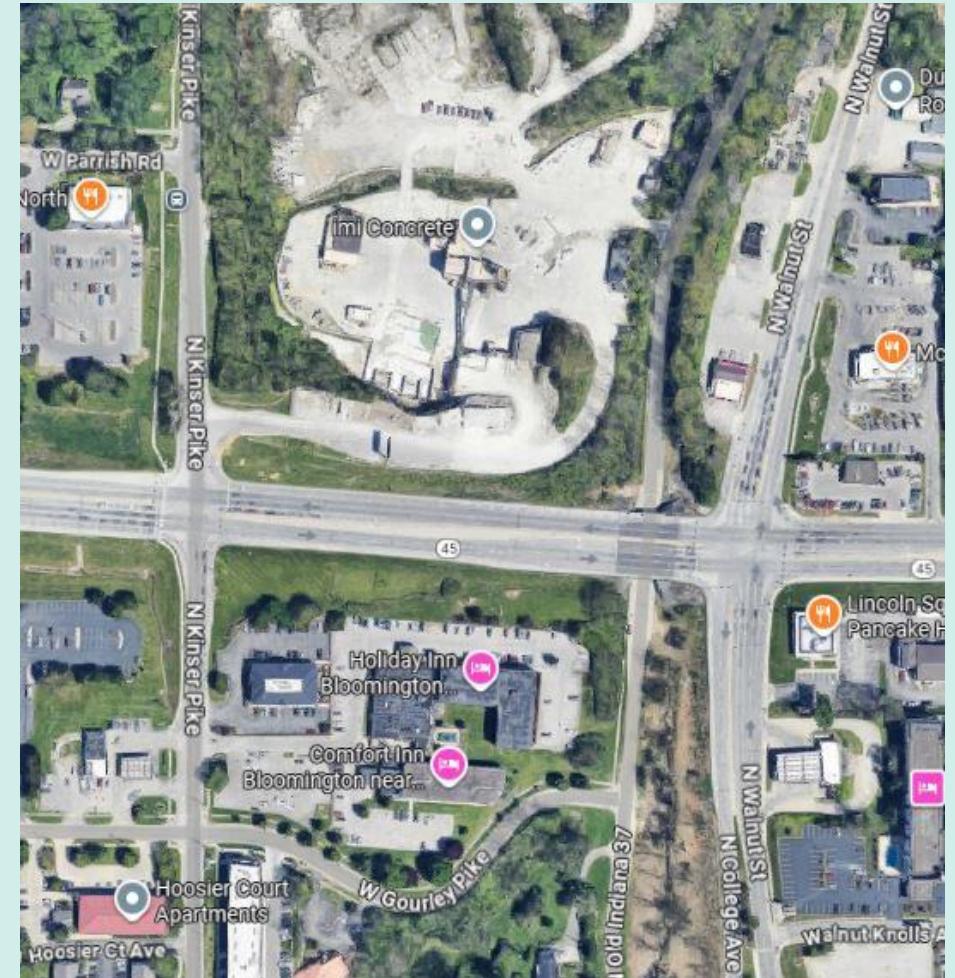


Future county-wide state/INDOT projects slated to receive federal funding through the BMCMPO from FFY2026 - 2030 (July 2025 – June 2030)

sidewalk on SR45

Sidewalk installation on SR 45 between Kinser Pike and Walnut St. The determination of which side of the street the path will be placed is pending development and design.

- Project Lead: INDOT
- Anticipated Construction: FY2029
- Estimated Cost: \$770,000

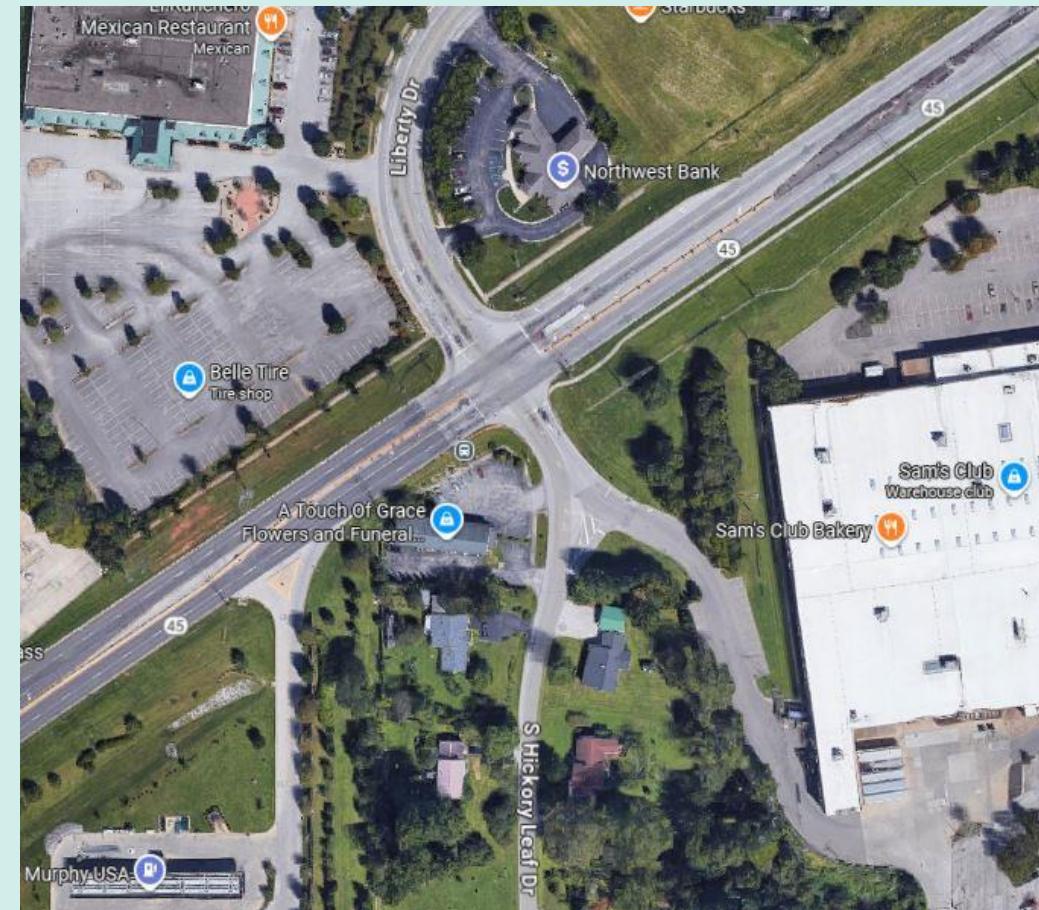


Future county-wide state/INDOT projects slated to receive federal funding through the BPCMPO from FFY2026 - 2030 (July 2025 – June 2030)

pedestrian improvements at S Liberty Drive & S Hickory Leaf Drive

Relocate the existing bus stop, install a bus pad, construct two new marked pedestrian crosswalks - one across SR 45, east of the intersection, and one across South Hickory Leaf Drive, south of the intersection, install crosswalk signals with push buttons for each of the new crossings, construct ADA compliant curb ramps, connect bus pad to sidewalk system.

- Project Lead: INDOT
- Anticipated Construction: FY2028
- Estimated Cost: \$1,174,000



Future county-wide state/INDOT projects slated to receive federal funding through the BPCMPO from FFY2026 - 2030 (July 2025 – June 2030)

**road and pedestrian
improvements between SR 45/46
bypass and N Pete Ellis Dr**

Road reconstruction/installation of two travel lanes eastbound on SR45/10th (lane will taper for the eastbound left turn lane at the intersection of Pete Ellis Drive), addition of bike lanes, and addition of sidewalks.

- Project Lead: INDOT
- Anticipated Construction: FY2026
- Estimated Cost: \$10,707,000



Future county-wide state/INDOT projects slated to receive federal funding through the BPCMPO from FFY2026 - 2030 (July 2025 – June 2030)

road and pedestrian improvements between N Pete Ellis Dr & N Russel Rd

Road widening, installation of added turn lanes, installation of pedestrian facilities, and other intersection improvements. Specifics are pending the completion of design plans in 2026.

- Project Lead: INDOT
- Anticipated Construction: FY2029
- Estimated Cost: \$2,050,250



Future county-wide state/INDOT projects slated to receive federal funding through the BPCMPO from FFY2026 - 2030 (July 2025 – June 2030)

- SR 46 and Flatwoods Road intersection improvement
- Minor structural/sidewalks on SR 446
- Small structure/bridge projects
- Slide corrections on SR 37 and I-69
- Repair/replace bridge joints
- Bridge deck overlays
- HMA overlays
- Soil repair
- Scour protection
- Railroad safety
- Other potential projects from state and MPO district funds, including but not limited to: signal modernization/contracts, software, pavement marking, NEVI, cable rail barriers, bridge, geotechnical etc.

Links & Resources

- [BMCMPO Homepage](#)
- See the [BMCMPO FY2026-2030 Transportation Improvement Program \(TIP\)](#) document and the [map of projects programmed in the TIP & STIP](#) for a full list/visual of which projects will receive which funding program funds through the BMCMPO in the next five years.
- BMCMPO [2050 Metropolitan Transportation Plan \(MTP\)](#)
- [Anticipated lettings dates & latest status](#) provided by engineers
- MPO Contacts:
 - MPO@BLOOMINGTON.IN.GOV
 - Patrick Martin (martipa@Bloomington.in.gov)
 - Katie Gandhi (Katie.Gandhi@Bloomington.in.gov)

BONUS SLIDES

What is the BBCMPO?

- The BBCMPO is the Metropolitan Planning Organization (MPO) for the Bloomington/Monroe County urbanized area.
- Metropolitan Planning Organizations (MPOs) were created by Congress in 1962 through the Federal Aid Highway Act. This legislation focused on planning for urban areas, rather than cities. Every urbanized Area with a population of 50,000 or more (as defined by the US Census) is required by federal regulations to have a designated MPO to conduct regional transportation planning activities.
- MPOs are governed by federal legislation called the Infrastructure Investment and Jobs Act and conduct planning intergovernmental activities for the urbanized areas.
- MPO Program oversight is a joint Federal Highway Administration (FHWA) / Federal Transit Administration (FTA) responsibility.
- The MPO planning process is a prerequisite to the area receiving federal funds for transit, active transportation, and roadway improvements.



The BMCMPO receives a portion of Indiana's funding from Federal Highway Administration programs to be used on local transportation projects

- Carbon Reduction Program (CRP)
- Highway Safety Improvement Program (HSIP)
- Section 164 Penalty Funds - *federal funds that are transferred to states due to a state's failure to enforce certain safety regulations or meet specific goals under the HSIP (same criteria as HSIP)*
- PROTECT (Promoting Resilient Operations for Transformative, Efficient, and Cost- Saving Transportation)
- Surface Transportation Block Grant Program (STBG)
- Transportation Alternatives Program (TA)

A legislatively approved formula is used by FHWA to apportion funding to INDOT, who then apportions these funds to the Indiana MPOs based on population.

Funding amounts and project requirements for each funding program vary.

Primarily funded by the federal gas tax.

CRP funding program project eligibility

- Funds projects designed to decrease transportation emissions (CO2) that result from on-road, highway sources.

HSIP/Section 164 funding program project eligibility

- To achieve a significant reduction in traffic fatalities and serious injuries on all public roads through the implementation of infrastructure-related highway safety improvements.
- To achieve a significant reduction in repeat intoxicated driver offender traffic fatalities and serious injuries on all public roads including non-state-owned public roads.
- For locations with a proven, higher than normal frequency, rate and/or risk of fatal and incapacitating injury events.
- For low-cost, high impact eligible systemic safety improvements projects with a known crash reduction factor (percentage decrease in crashes expected from a specific safety improvement/countermeasure).
- Projects must address one or more of the emphasis areas in Indiana's Strategic Highway Safety Plan (safe speeds, post-crash care, safe roads, safe road users, safe vehicles) and demonstrate use crash history, traffic volume, and road safety audits and other methodical processes to establish the project as a safety priority.

PROTECT funding program project eligibility

- Preliminary engineering and design work, and other preconstruction activities
- Construction, reconstruction, rehabilitation
- Acquisition of real property (including land related to the project and improvements to land)
- Environmental mitigation
- Construction contingencies
- Resiliency planning/increasing the resiliency of existing transportation infrastructure and evacuation routes to weather/natural disaster events.
- Addressing at-risk highway infrastructure.

STBG funding program project eligibility

- Preserve and improve the conditions and performance on any federal-aid highway
 - Existing Roadway Widening
 - New Roadway Construction
 - Roadway Reconstruction
 - Rehabilitation, and Resurfacing
 - Intersection Improvements
- Bridge/tunnel replacement or rehabilitation on any public road
- Non-motorized transportation facilities
- Transit capital projects, including bus terminals & facilities

TA funding program project eligibility

- Alternative transportation -
 - pedestrian and bicycle facilities
 - recreational trails
 - safe routes to school projects
- Community improvements such as historic preservation and vegetation management
- Environmental mitigation related to stormwater and habitat connectivity

BMCMPO FFY2026-2030 revenue from the Federal Highway Administration

FUNDING SOURCE	ANNUAL FEDERAL PROGRAM REVENUE ¹					Totals*	
	Fiscal Year						
	2026	2027	2028	2029**	2030**		
CRP	\$ 339,452	\$ 339,452	\$ 339,452	\$ 339,452	\$ 339,452	\$ 1,697,260	
HSIP	\$ 558,774	\$ 558,774	\$ 558,774	\$ 558,774	\$ 558,774	\$ 2,793,870	
PROTECT	\$ 124,997	\$ 124,997	\$ 124,997	\$ 124,997	\$ 124,997	\$ 624,985	
SEC 164	\$ 132,601	\$ 132,601	\$ 132,601	\$ 132,601	\$ 132,601	\$ 663,005	
STBG	\$ 3,095,792	\$ 3,095,792	\$ 3,095,792	\$ 3,095,792	\$ 3,095,792	\$ 15,478,960	
TA	\$ 389,047	\$ 389,047	\$ 389,047	\$ 389,047	\$ 389,047	\$ 1,945,235	
TOTAL	\$ 4,640,663	\$ 4,640,663	\$ 4,640,663	\$ 4,640,663	\$ 4,640,663	\$ 23,203,315	

¹Source: Indiana Department of Transportation Local Share of Federal Formula Apportionments - ESTIMATES for the BMCMPO, provided by INDOT on 5-29-2025. The FY2026 authorized Federal spending authority for BMCMPO is \$4,578,371, with a starting FY26 amount of \$4,422,798.

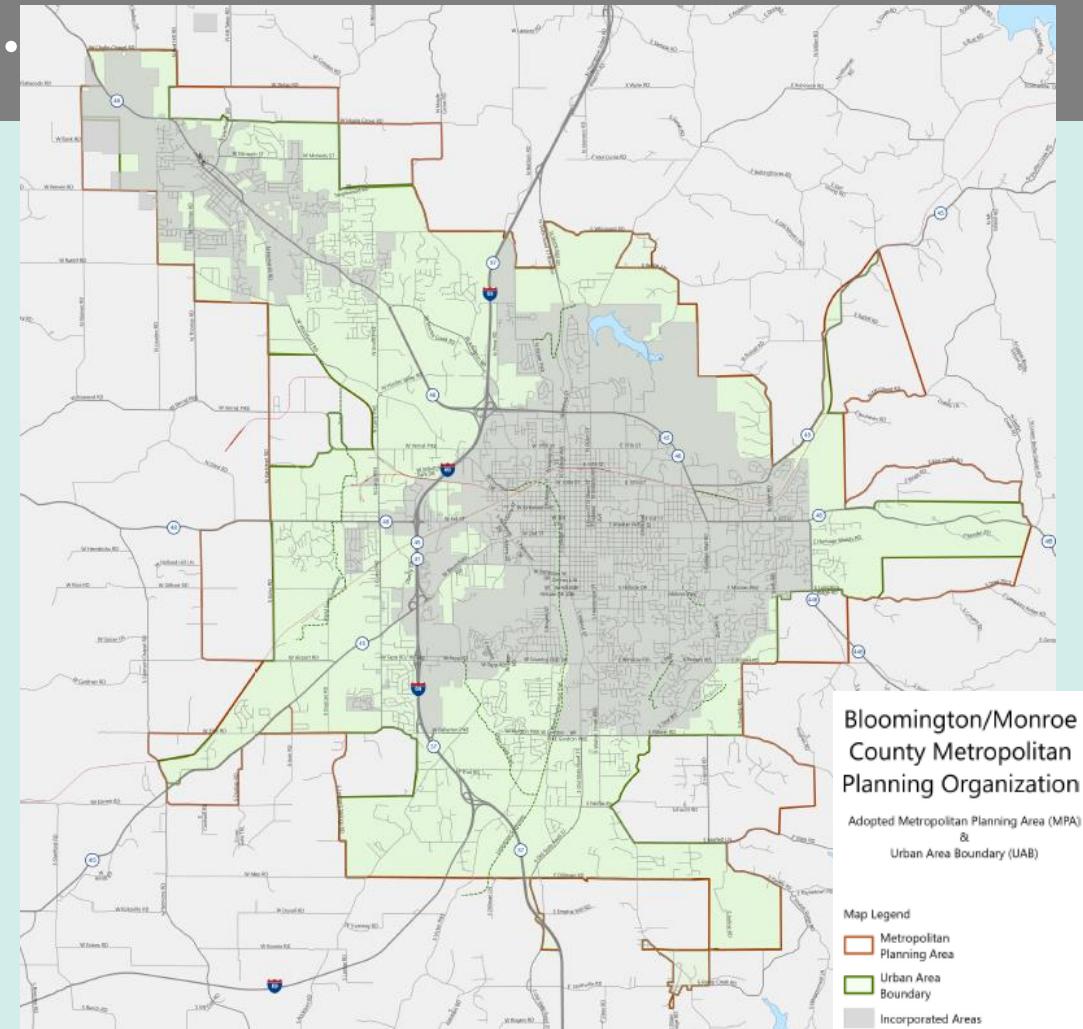
**All federal funds issued to local LPAs through the BMCMPO require the LPA to provide a 10% or 20% local fund match*

Annual federal highway fund allocations given to BMCMPO are distributed to Local Public Agencies (LPAs)...

- Town of Ellettsville
- Bloomington Transit
- Rural Transit
- Indiana University (IU) Campus Bus
- Monroe County
- City of Bloomington

...for transportation projects within the BMCMPO's metropolitan planning area (MPA).

- ❖ BMCMPO issues a “call for projects” every 2 years.
- ❖ LPAs each decide which projects to submit for consideration for BMCMPO federal funding.
- ❖ The BMCMPO recommends projects to receive funding through the MPO



How do LPAs generally determine which projects for they want to request federal funding through the BPCMPO?

Including, but not limited to:

- The project is supported by local plans (e.g. transportation plans, comprehensive plans, redevelopment plans, thoroughfare plan etc.) and has been prioritized by staff and approved by council to receive local funding.
- The project targets areas with higher than normal crash/injury rates.
- The project addresses local and regional vehicle and pedestrian circulation and capacity challenges.
- The project's full scope can be funded and if the location requires other infrastructure upgrades, funding for those improvements is available in the same time frame.
- The LPA is able to provide the local funding matches (either 10% or 20%) that are required in order to receive the federal funding.
- The project is identified as a priority in the current long-range BPCMPO Metropolitan Transportation Plan.
- The project has a long timeframe of completion and higher cost, which makes it the most effective use of federal funds, which require a longer and more complex review process. In other words, the ROI is better.
- The project activities/work is eligible for the federal highway funding programs the funds come from (CRP, HSIP, Section 164 Penalty, PROTECT, STBG, and TA.

BMCMPO selects LPA projects to receive federal funding under the guidance of local and national priorities

1. The project addresses the priorities of the Federal Highway Administration and the Infrastructure Investment and Jobs Act (IIJA) (Public Law 117-58):

- Safety
- Infrastructure Condition
- Congestion Reduction
- System reliability
- Freight Movement and Economic Vitality
- Environmental Sustainability
- Reduced Project Delivery Delays

2. The project demonstrates that it will attain measurable outcomes associated with the BMCMPO Complete Streets Policy priorities:

- Safety – addresses high crash locations and/or projects that reduce crash risk
- Multi-modal Options and Solutions - public transit, pedestrians and bicyclists safety/comfort accommodations
- System Preservation and Maintenance - improvement of existing infrastructure within public right-of-way
- Context Sensitivity and Land Use – Sense of place with surrounding land use supporting high quality
- Health and Equity - increases accessibility, physical activity, reduces transportation emissions, considers socio-economic and environmental impacts
- Congestion Management - access management, signals, alternative routing, transit capacity, street designs
- Consistency With Adopted Plans - consistency with local Thoroughfare Plans

3. The project has a high level of project readiness

4. The project is regionally significant/included in BMCMPO's long range transportation plan (2050 MTP)

5. The project implements elements from local/regional plans

6. The project contributes to achieving local and state performance targets

7. The project activities/work is eligible for the federal highway funding programs (CRP, HSIP, Section 164 Penalty, PROTECT, STBG, and TA.

Transportation Improvement Program (TIP)

- A planning document that describes which LPA projects were selected (from the “call for projects”) to receive federal highway funding through the BPCMPO for the next 5 years – how much, which project, which LPA, and all funding that’s available to complete the project are articulated in this document.
- Changes to the TIP are permitted at any time (some of which must be reviewed and approved by the BPCMPO Policy Committee).
- Updated every two years.
- Created by the Bloomington-Monroe County Metropolitan Planning Organization (BPCMPO).



ORDINANCE 2025-42

**TO AMEND TITLE 2 OF THE BLOOMINGTON MUNICIPAL CODE ENTITLED
“ADMINISTRATION AND PERSONNEL”**

Re: Amending BMC 2.04.380 (Order of Business at Regular Sessions)

WHEREAS, Bloomington Municipal Code (“BMC”) 2.04.380 establishes the order of business for regular sessions of the City of Bloomington Common Council (“Council”); and

WHEREAS, BMC 2.04.380(4) entitled “Reports” contemplates that Council will receive reports from Councilmembers, the Mayor and city offices, Council committees, and the public, but it does not identify reports from the City Clerk and City boards and commissions; and

WHEREAS, in practice, the Council would like to specifically identify reports from the City Clerk and the City boards and commissions within the order of business during its regular sessions; and

WHEREAS, the Council desires to amend the BMC so that the order of business explicitly includes these additional reports.

NOW, THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. Subsection (4) of Section 2.04.380 of the Bloomington Municipal Code entitled “Order of business at Regular Sessions,” is hereby deleted and replaced as reflected in the amended Section 2.04.380 in “Attachment A”, such that Subsection (4) reads in full as follows:

- (4) Reports (a maximum of twenty minutes is set aside for each part of this section):
(A) Council members,
(B) The Mayor, City Clerk, City offices and City Boards and Commissions,
(C) Council committees, and
(D) Public*;

SECTION 2. If any sections, sentence or provision of this ordinance, or the application thereof to any person or circumstances shall be declared invalid, such invalidity shall not affect any of the other sections, sentences, provisions, or applications of this ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this ordinance are declared to be severable.

SECTION 3. This ordinance shall be in full force and effect from and after its passage by the Common Council of the City of Bloomington and approval of the Mayor.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2025.

HOPI STOSBERG, President
Bloomington Common Council

ATTEST:

NICOLE BOLDEN, Clerk
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2025.

NICOLE BOLDEN, Clerk
City of Bloomington

SIGNED and APPROVED by me upon this _____ day of _____, 2025.

KERRY THOMSON, Mayor
City of Bloomington

SYNOPSIS

This ordinance amends BMC 2.04.380 to update the Council's Regular Session agenda, expanding subsection (4)(B) to include the Mayor, City Clerk, City offices, City Boards and Commissions, and City Partnership Entities in reports.

ORDINANCE 2025-38

AN ORDINANCE FIXING THE SALARIES OF OFFICERS AND EMPLOYEES OF THE POLICE AND FIRE DEPARTMENTS FOR THE CITY OF BLOOMINGTON, INDIANA, FOR THE YEAR 2026

NOW BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION I A. From and after January 1, 2026, pursuant to Indiana Code § 36-8-3-3(d), the salary and pay schedule for the officers and employees of the Fire Department of the City of Bloomington, Indiana, shall be fixed as follows, to wit:

Civilian Non-Sworn positions are assigned a grade pursuant to the same structure as Non-Union Appointed Officers. Sworn Administrative positions are non-union, but are assigned specific salaries. If a position is followed by a parenthesis containing a decimal, the position is part-time and at least thirty (30) hours per week, making it a benefits-eligible position. All positions below thirty hours per week are paid hourly, pursuant to Section III.

The amounts for each grade are further described in Section III. The maximum rates listed in Section III reflect the maximum annual salary for each job grade for a regular full-time employee. Where a position is followed by a parenthesis containing a decimal, the amount listed for that position is prorated based on the position's hours.

Where more than one (1) position shares the same job title in the department indicated, the number of positions that share the job title is given in parentheses after the job title in the form of a whole number.

CIVILIAN NON-SWORN

Job Title	Grade
Chief	14
Fire Marshal	9
Deputy Fire Marshal (2)	8
Program Manager	9
Community EMT/Paramedic (6)	6
Office Manager	6

SWORN ADMINISTRATIVE FIRE DEPARTMENT EMPLOYEES

Job Title	Grade or Max Base Salary
Deputy Chief	\$121,000.10
Assistant Chief of Administration and Planning	\$113,000.16
Assistant Chief of Operations	\$113,000.16
Battalion Chief of Operations (3)	\$110,000.02
Battalion Chief of Training	\$110,000.02
Community Engagement Officer	\$93,440.00
Fire Logistics Officer	\$93,440.00

Probationary Officer	\$78,503.00
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SWORN CONTRACTUAL POSITIONS

Captain	\$93,440.00
Chauffeur/Lieutenant	\$86,760.00
Firefighter 1 st Class	\$83,503.00

In addition to the salary and pay schedule listed above, the City also shall contribute four percent (4%) of the salary of a fully paid firefighter at base pay (Firefighter 1st Class) with twenty-five (25) years of longevity (equal to an additional \$12,500) to the Public Employees Retirement Fund on behalf of each sworn firefighter under the authority of I.C. §§ 36-8 *et seq.*

SECTION I B. Additional Specialty Pay.

Effective January 1, 2026, increases to the base salary described above on the basis of longevity, professional assignment, certification, and education shall be paid as reflected below.

Longevity

Additional pay for longevity shall be credited on the firefighter's anniversary date of hire after the completion of years of service as reflected in the chart below.

Years of Service	Amount						
1	\$0	6	\$1,500	11	\$3,000	16	\$5,000
2	\$400	7	\$2,000	12	\$3,000	17	\$5,000
3	\$500	8	\$2,000	13	\$4,000	18	\$5,000
4	\$800	9	\$2,100	14	\$4,000	19	\$6,000
5	\$1,500	10	\$3,000	15	\$4,000	20	\$6,000

Years of Service	Amount
21	\$7,000
22	\$7,000
23	\$10,000
24	\$10,000
25+	\$12,500*

*Longevity is capped at \$12,500; however, pension contributions are made at the full 25+ longevity rate of \$12,500.

Certification

Firefighters who have achieved one or more of the 51 qualifying certifications listed in the Department's Professional Standards and Promotion Guide shall be eligible for additional compensation in accordance with the table set forth below:

<u>Number of Certifications</u>	<u>Amount per Certification</u>
1	\$100
2	\$200
3	\$300
4	\$400
5	\$500
6	\$600
7	\$700
8	\$800
9	\$900
10	\$1,000
11	\$1,100

12	\$1,200
13	\$1,300
14	\$1,400
15	\$1,500

Maximum of fifteen (15) certificates or one thousand, five hundred dollars (\$1,500.00) shall apply. Any and all certifications must be current and on file at Headquarters to receive certification pay.

Professional & Command Classifications

Additional pay for professional and command appointments shall be as follows:

Squad Officer	\$ 1,800
Headquarters Captain	\$ 1,000
Station Captain	\$ 1,000
Squad Driver	\$ 900
Engineer	\$ 900
Shift Training Instructor	\$ 800
Sergeant	\$ 500
Shift Logistics Technician	\$ 500
Rescue Technician	\$ 200
Headquarters Station Differential	\$ 100

Education

Education Pay shall be paid to firefighters with advanced degrees from accredited institutions at two levels:

Level 1	Associate 2-year degree	\$ 500
Level 2	Bachelor 4-year or higher level degree	\$ 1,200

Other

Unscheduled Duty Pay*	Paid at employee's regular hourly rate. Minimum 2 hours. No maximum.
Holdover Pay	Paid at employee's regular hourly rate. Minimum .5 hours. No maximum.
Mandatory Training Pay	Paid at employee's regular hourly rate. Minimum 2 hours and maximum 8 hours.
Holiday Pay**	\$100 per day
Clothing Allotment	\$500
Reassignment Pay	\$10 per tour of duty
On-Call Pay***	\$100 per week spent on on-call status.
Acting Pay	Base salary increased to the base salary of the higher rank if time spent in acting capacity exceeds 15 consecutive calendar days.

* Unscheduled Duty Pay shall also be paid to Probationary Officers.

** Holiday Pay shall also be paid to Battalion Chiefs of Operations and Probationary Officers.

***On-Call Pay shall be paid only to the Fire Marshal, Deputy Fire Marshals, and Community Engagement Officer.

SECTION I C. Increases for salaries not set by the contract

Subject to the maximum salaries set by this ordinance, an increase may be included in those salaries not set by a collective bargaining agreement, and this increase is based on the compensation plan for non-union employees.

SECTION I D. Retention Pay - Base Salary

Retention pay has been permanently added to the base pay. The previously paid amounts are factored in and included in the salaries listed in section I(A).

SECTION I E. Premium Payments for Battalion Chiefs

In addition to their regular compensation, Battalion Chiefs who work a non-scheduled, twenty-four (24) hour shift will receive one hundred dollars (\$100) for each such non-scheduled twenty-four (24) hour shift.

SECTION II A. From and after January 1, 2026, pursuant to I.C. § 36-8-3-3(d), the salary and pay schedule for the officers of the Police Department of the City of Bloomington, Indiana, shall be fixed as follows, to wit:

Certain non-contractual positions have a maximum salary listed, while others are assigned a grade pursuant to the same structure as Non-Union Appointed Officers. If a position is followed by a parenthesis containing a decimal, the position is part-time and at least thirty hours per week, making it a benefits-eligible position. All positions below thirty (30) hours per week are paid hourly, pursuant to Section III.

The amounts for each grade are further described in Section III. The maximum rates listed in Section III reflect the maximum annual salary for each job grade for a regular full-time employee. Where a position is followed by a parenthesis containing a decimal, the amount listed for that position is prorated based on the position's hours.

Where more than one position shares the same job title in the department indicated, the number of positions that share the job title is given in parentheses after the job title in the form of a whole number.

<u>POLICE DEPARTMENT</u>	
<u>Job Title</u>	<u>Grade or Max Base Salary</u>
Chief Salary	14
Deputy Chief	\$124,128.09
Captain of Operations	\$119,319.95
Captain of Administration	\$119,319.95
Lieutenant (4)	\$114,513.00
Sergeant (13)	\$98,161.86
Probationary Police Officer (11)	\$81,234 - \$84,626
<u>Administration</u>	
Senior Social Worker	9
Crime Scene Technician and Property Manager (3)	8
Social Worker (2)	8
Office and Accreditation Manager	8
Executive Assistant	7
CAD/RMS Administrator	8
Data Analyst (2)	8
Community Service Specialist (11)	5
Office Assistant and Outreach Specialist	6
Custodian	3
<u>CEDC</u>	
Telecommunications Manager	9
Social Worker	8
Telecommunications Assistant Manager	8
Telecommunications Supervisor (6)	7
Telecommunicators (32)	6
Accreditation and Quality Assurance Specialist/Telecommunicator II	6
<u>Records</u>	
Records Manager/Administrative Manager III	9
Assistant Records Manager/Administrative Assistant II	7
Special Investigations Clerk	5
Records Clerk (11)	5
Front Desk Clerk I/Administrative Clerk II	5
<u>CONTRACTUAL SALARIES</u>	
Senior Police Officer	\$87,825
Officer First Class	\$84,626

In addition to the salary and pay schedule listed above, the City shall also contribute four percent (4%) of the salary of a fully paid office at base pay (Officer First Class) plus \$5,000 (equal to

\$89,266) to the Public Employees Retirement Fund on behalf of each sworn police officer under the authority of I.C. §§ 36-8-6-4 and 36-8-8-8.

SECTION II B. Additional pay for Sergeants, Senior Police Officers, Officers First Class, and Probationary Officers, if eligible.

Effective January 1, 2025, the City added specialty pay, training pay pay, and education pay pay as reflected below to the base salary described above. The maximum additional annual pay total *except for* longevity and other pay, under Section II B. is \$4,800.00.

Longevity

Longevity pay shall be credited on a member's anniversary date of hire after the completion of years of service as reflected in the table below.

Years of Service	Longevity Pay	Years of Service	Longevity Pay
1	\$200	11	\$2,200
2	\$400	12	\$2,400
3	\$600	13	\$2,600
4	\$800	14	\$2,800
5	\$1,000	15	\$3,000
6	\$1,200	16	\$3,200
7	\$1,400	17	\$3,400
8	\$1,600	18	\$3,600
9	\$1,800	19	\$3,800
10	\$2,000	20 or more	\$5,000

Training

For every twenty (20) hours per year in training = One hundred dollars (\$100). Training must be completed during the year for credit on next year's pay. Credit for training is not cumulative.

Specialty Pay

Specialty pay is divided into three (3) levels:

Category 1 = School Liaison Officer, Training Instructor, Breath Analyzer, Canine Officer, Bike Patrol, Motorcycle Patrol, Civil Disturbance Unit, Accident Reconstructionist, Honor Guard, Downtown Resources Officer, and Drug Recognition Expert

Category 2 = CIRT Officer, Hostage Negotiator, Dive Team

Category 3 = Field Training Officer and/or Detective

Category 1 = \$500 in pay

Category 2 = \$1,000 in pay

Category 3 = \$1,600

Employees must maintain and/or hold classification to keep associated pay.

Education

Education pay divided into three (3) levels:

Two (2) year degree = Six Hundred Dollars (\$600) in pay

Four (4) year degree = Twelve Hundred Dollars (\$1200) in pay
Masters, Law or Doctorate degree = Sixteen Hundred Dollars (\$1600) in pay

Other

Off-Duty pay is received at a minimum of two (2) hours.

<u>Shift Pay Differential:</u>	
Afternoon Shift	\$16/week
Night Shift and High Intensity Patrol	\$20/week
Afternoon Shift*	\$50/week*

*The Fifty Dollars (\$50) per-week shift differential shall only apply to (1) senior police officers who (2) successfully bid for afternoon shift as their first or second choice in accordance with Section VIII of the Collective Bargaining Agreement between the City of Bloomington and the Fraternal Order of Police, Don Owens Memorial Lodge 88. For non-senior police officers or senior police officers who do not bid for afternoon shift as their first or second choice, the standard Sixteen Hour (\$16) per-week afternoon shift differential shall apply.

SECTION II C. Clothing Allotment

All sworn officers will receive a clothing allotment of Five Hundred Dollars (\$500).

SECTION II D. Recruitment Incentives

Eligible officers who refer a candidate who is hired as a police officer will receive One Thousand Dollars (\$1,000) in accordance with the procedures and requirements outlined in the Employee Referral Program. Newly hired certified police officers will receive Five Thousand Dollars (\$5,000) within the first year of employment. Those newly-hired officers who are not certified police officers will receive Three Thousand Dollars (\$3,000) within the first year of employment. Those who have previously been employed by the City must have a one (1) year gap in full time employment with the City to be eligible for this incentive.

SECTION II E. Police Shift Differential

Employees working in the Police Department and Central Dispatch, who are assigned to work after 1:30 p.m., shall receive a twenty-six cents (\$0.26) per hour premium shift differential for working the evening shift.

SECTION II F. Dispatch Trainer Incentive Pay

During pay periods when a dispatcher is designated as a trainer, dispatchers shall earn a shift differential of One Dollar (\$1.00) per hour for training other, less experienced dispatchers. Proper documentation shall be provided to Human Resources and the Controller's Office to verify which Dispatchers are trainers.

SECTION III A. Pay Grades and Salary Ranges

The minimum and maximum rates listed below reflect the salary ranges for each job grade for a full-time officer of the Police and Fire departments. These ranges are based on full time hours worked and will be prorated for part-time, benefits-eligible employees.

Grade	Minimum	Maximum
1	\$36,387	\$43,664
2	\$38,209	\$45,850
3	\$40,883	\$49,061
4	\$43,242	\$56,215

5	\$50,275	\$65,358
6	\$57,309	\$74,501
7	\$64,342	\$83,644
8	\$71,374	\$92,786
9	\$78,408	\$101,931
10	\$85,440	\$111,073
11	\$92,474	\$120,217
12	\$101,411	\$131,836
13	\$115,899	\$175,780
14	\$135,316	\$175,780

SECTION III B. Non-union Pay Steps Within Grades. The amount earned within each grade shall be determined by the employee's tenure within the City and, if applicable, prior relevant experience. These amounts are based on full time hours worked and will be prorated for part-time employees. Employees whose 2026 salary is higher than the maximum of the salary range due to past merit/market increases or attraction/retention, shall nonetheless continue to receive their total salary.

Grade	Minimum/ Hire	After Year 1	After Year 3	After Year 5	Maximum/After Year 10
1	\$36,387	\$38,205	\$40,025	\$41,844	\$43,664
2	\$38,209	\$40,119	\$42,029	\$43,939	\$45,850
3	\$40,883	\$42,928	\$44,972	\$47,016	\$49,061
4	\$43,242	\$46,485	\$49,728	\$52,972	\$56,215
5	\$50,275	\$54,046	\$57,816	\$61,587	\$65,358
6	\$57,309	\$61,607	\$65,905	\$70,203	\$74,501
7	\$64,342	\$69,167	\$73,992	\$78,818	\$83,644
8	\$71,374	\$76,728	\$82,081	\$87,434	\$92,786
9	\$78,408	\$84,288	\$90,169	\$96,049	\$101,931
10	\$85,440	\$91,849	\$98,257	\$104,666	\$111,073
11	\$92,474	\$99,409	\$106,345	\$113,281	\$120,217
12	\$101,411	\$109,017	\$116,624	\$124,230	\$131,836

13	\$115,899	\$124,592	\$133,284	\$141,977	\$150,669
14	\$135,216	\$145,357	\$155,498	\$165,640	\$175,780

SECTION III C. Part-time and Temporary Positions All positions that are filled on an ad hoc basis and are of temporary or seasonal nature are considered “Temporary Positions.” Temporary Positions and part-time positions below thirty (30) hours per week are benefits-eligible are subject to the hourly rates table, listed below. The rate ranges in the table are hourly rates, except as otherwise listed.

HOURLY RATES TABLE

<u>Job Title</u>	<u>Minimum</u>	<u>Maximum</u>
Administrative Assistant/Office Manager	\$16.66	\$23.50
Attendant	\$16.66	\$17.15
Intern/Law Clerk	\$16.66	\$17.15
Laborer	\$16.66	\$22.17
Law Clerk	\$16.66	\$17.15
Leader/Coordinator	\$16.66	\$30.50
Motor Equipment Operator	\$16.66	\$22.82
Specialist	\$16.66	\$50.00
Staff Assistant	\$17.96	\$18.71
Supervisor/Manager	\$16.66	\$38.00
Support Specialist	\$16.66	\$20.50

All temporary positions and hourly rates must be separately approved by Human Resources and the Controller’s office.

SECTION IV. If any section, sentence, or provision of this Ordinance, or the application thereof to any person or circumstances shall be declared invalid, such invalidity shall not affect any of the other sections, sentences, provisions, or applications of this Ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this Ordinance are declared to be severable.

SECTION V. This ordinance shall be in full force and effect from and after its passage by the Common Council and approval by the Mayor.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2025.

Hopi Stosberg, President
Bloomington Common Council

ATTEST:

NICOLE BOLDEN, Clerk
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2025.

NICOLE BOLDEN, Clerk
City of Bloomington

SIGNED and APPROVED by me upon this _____ day of _____, 2025.

Kerry Thomson, Mayor
City of Bloomington

SYNOPSIS

This ordinance sets the minimum and maximum salary rates for all sworn fire and police personnel for the year 2026 in accordance with Council-approved collective bargaining agreements.



TO: City Council members

FROM: Sharr Pechac, Human Resources Director

CC: Mayor Kerry Thomson, Deputy Mayor Gretchen Knapp, Controller Jessica McClellan, and Council Administrator Lisa Lehner

DATE:

SUBJECT: 2026 Salary Ordinance 25-38 for Officers of the Police and Fire Departments.

Ordinance 25-38 fixes the salaries of officers within both the Police and Fire Departments for January 1st through December 31st of 2026.

The requested changes and new positions are explained below.

In the past, some Fire and Police positions were listed in a separate ordinance for appointed officers, non-union, and A.F.S.C.M.E. employees. Starting with the 2025 Salary Ordinances, these non-union positions within the Fire and Police Departments were merged into this salary ordinance for convenience. Similarly, we moved other provisions related to these positions from the appointed salary ordinance into this document. Condensing them all to one ordinance makes it easier to easily understand the makeup of these critical departments. Therefore, we have maintained the structure set in 2025.

REVISED POSITIONS

Fire: An Administrative Assistant position in the Fire Civilian Non-Sworn was listed in the 2025 Safety Officer Salary Ordinance as a full-time position. This corrects a mistake as the position was budgeted to be part-time at twenty-nine hours. (Fiscal Impact= 0)

ELIMINATED/NEW POSITION

Police: Evidence Clerk to Crime Scene Technician: The vacant Evidence Clerk position will be eliminated, and the savings will fund a third Crime Scene Technician to reduce on-call burdens, increase crime scene processing capacity amid rising calls, and improve Property Room efficiency. (Fiscal Impact = 38,385.19)

OTHER CHANGES

- Some non-contractual positions have a salary listed rather than a grade. This is because these positions are all paid the same base salary based on their rank, rather than their steps within grades.

- For graded positions, the steps within each grade (based on tenure) are added to this Ordinance.
- Part-time positions that are not benefits-eligible are not included in Sections I or II. Those positions are paid hourly. The hourly wage chart listed in Section III (C) is updated to align with the hourly rates for similar work done in Civil City pay grades.

Your approval of Ordinance 25-38 is requested. Please feel free to contact me if you have any questions.

ORDINANCE 2025-39

TO FIX THE SALARIES OF APPOINTED DEPUTIES AND EMPLOYEES OF THE BLOOMINGTON CITY CLERK FOR THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA FOR THE YEAR 2026

WHEREAS, under Indiana Code 36-4-7-3(d), the City Clerk may fix the salaries of its deputies and employees appointed under Indiana Code 36-4-11-4; and

WHEREAS, the Bloomington City Clerk wishes to fix the annual salaries for appointed deputies and employees pursuant to I.C. 36-4-7-3(d);

Now, therefore, be it hereby ordained by the Common Council of the City of Bloomington, Monroe County, Indiana that:

SECTION 1: I, Nicole Bolden, Clerk of the City of Bloomington, Indiana, as referenced by Indiana Code § 36-4-7-3 and § 36-4-11-4, and subject to the approval of the Bloomington Common Council, fix the maximum annual salaries for the following appointed deputies and employees of the City of Bloomington, Indiana, beginning January 1, 2026, and continuing after that until duly changed, and request that the Common Council approve such salary rates of said city.

SECTION 2: Where more than one position shares the same job title indicated, the number of positions that share the job title is given in parentheses after the job title.

<u>Job Title</u>	<u>Maximum Base Salary</u>
Chief Deputy Clerk	\$78,818
Deputy Clerk of Communications & Outreach	\$73,992
Deputy Clerk	\$70,203
Deputy Clerk	\$61,607
Intern (2)	\$17.15/hour

SECTION 3: This ordinance shall be in full force and effect from and after its passage by the Common Council and approval by the Mayor.

SECTION 4: If any section, sentence, or provision of this ordinance, or the application thereof to any person or circumstance, shall be declared invalid, such invalidity shall not affect any of the other sections, sentences, provisions, or applications of this ordinance which can be given effect without the invalid section, sentence, provision or application, and to this end the provisions of this ordinance are declared to be severable.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana upon this _____ day of _____, 2025.

HOPI STOSBERG, President
Bloomington Common Council

ATTEST:

NICOLE BOLDEN, Clerk
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this ____ day of _____, 2025.

NICOLE BOLDEN, Clerk
City of Bloomington

SIGNED and APPROVED by me upon this ____ day of _____, 2024.

KERRY THOMSON, Mayor
City of Bloomington

SYNOPSIS:

This salary ordinance establishes the 2026 maximum salaries for Bloomington City Clerk employees.

ORDINANCE 2025-40

AN ORDINANCE TO FIX THE SALARIES OF APPOINTED OFFICERS, NON-UNION, AND A.F.S.C.M.E. EMPLOYEES FOR ALL THE DEPARTMENTS OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA FOR THE YEAR 2026

BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1: From and after the first (1st) day of January 2026, the salary and pay schedule for the following appointed officers and employees of the City of Bloomington, be fixed as follows:

SALARY SCHEDULE AS PRESENTED BY MAYOR KERRY THOMSON TO THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON:

I, Kerry Thomson, Mayor of the City of Bloomington, Indiana, as required by Indiana Code § 36-4-7-3, hereby fix the salaries and pay schedule for the following appointed officers and employees of the City of Bloomington, Indiana, beginning January 1, 2026, and continuing thereafter until duly changed, and request that such salary rates be approved by the Common Council of said city.

In addition to the salaries of appointed officers and employees of the Civil City, this ordinance also contains the salaries of the appointed officers and employees of the City Utilities Department, which have been approved by the Utility Services Board pursuant to Indiana Code § 8-1.5-3-4.

The Clerk's positions shall be listed in a separate salary ordinance specific to the Clerk's office, and the fire and police positions not covered by a collective bargaining agreement (non-union) shall be listed in the Safety Officer Salary Ordinance.

For employees not covered by a collective bargaining agreement (non-union), the maximum rates listed below reflect the maximum annual salary for each job grade for a regular full-time employee. Part-time positions that are at least thirty (30) hours per week are indicated by a decimal point after the position title. These positions are benefits-eligible. All other part-time positions below thirty (30) hours per week are not benefits-eligible and are paid hourly, pursuant to section 2(L).

Where more than one (1) position shares the same job title in the department indicated, the number of positions that share the job title is given in parentheses after the job title in the form of a whole number.

<u>Department/Job Title</u>	<u>Grade</u>
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Board of Public Safety

Board Members

Common Council

Council Administrator/Attorney	12
Deputy Administrator/Deputy Attorney	10
Assistant Administrator/Legal Research Assistant	6

Community and Family Resources Department

Director	13
Director – Safe & Civil City	9
Ambassador Program Manager	9
CBVN Coordinator	8
Special Projects Program Specialist	8
After Hours Ambassador (2)	8
Latino Outreach Coordinator	8
Special Projects Coordinator	8
Office Manager/Program Assistant	5
Human Rights Administrative Assistant	4

Controller's Department

Controller	14
Deputy Controller	12
Director of Auditing and Financial Systems	11
Accounting and Procurement Manager	8
Data Analyst and Manager	8
Purchasing Manager	9
Grant Research and Sourcing Manager	7
Payroll Systems Manager	7
Senior Accounts Payable/Revenue Clerk	6
Accounts Payable/ Revenue Clerk (3)	5

Department of Economic and Sustainable Development

Director	13
Assistant Director of Sustainability	10
Assistant Director for Small Business Development	10
Assistant Director for the Arts	10
Capital Projects Manager	9
Special Projects Manager	9
Transportation Demand Manager	9
Sustainability Program Coordinator	8
Administrative Assistant	5

Engineering Department

City Engineer	14
Senior Project Engineer	12
Traffic Engineer	11
Project Engineer (2)	11
Senior Project Manager	10
Project Manager III	9
Program Manager Right-of-Way-Use	9
Project Manager (2)	8
Public Improvement Manager	8
Construction Inspector	7
Engineering Field Specialist (2)	7
Engineering Tech II (2)	7
Administrative Assistant	5

HAND Department

Director	13
Assistant Director	11
Operations Manager II	10
Program Manager (5)	9
Financial Specialist	7
Grant Compliance Manager	6
Neighborhood Compliance Officer (7)	6
Program Specialist	5
Rental Specialist (3)	4

Human Resources Department

Director	13
Assistant Director	11
Director of Compensation and Benefits	10
Talent Manager	10
Benefits Manager	9
Human Resources Generalist	8
Talent Acquisition Specialist	7
Payroll Coordinator	5
Talent Coordinator	5
Human Resources Coordinator (.8)	3

Information and Technology Services Department

Director	14
Assistant Director of Operations	12
Assistant Director for Enterprise Applications	12
GIS Manager	11
Technology Support Manager	10
Applications Infrastructure Analyst	10
Senior Systems Administrator	10
Senior Network Administrator	9
Senior Applications Analyst	9
Applications Analyst (2)	8
Assistant System and Network Administrator	8
Digital Opportunity Specialist	8
GIS Specialist (2)	8
Accounts & Training Specialist	7
Office Manager	7
Technology Support Specialist (5)	6
GIS Technician (.75)	6

Legal Department

Legal¹

Corporation Counsel	14
City Attorney	12
Assistant City Attorney/Senior Assistant City Attorney (6)	11
Assistant Administrator/Legal Research Assistant	6
Administrative Assistant	4

Risk Management

Risk Manager	10
Director of Safety and Training	7
Legal/Risk Administrative Assistant	4

Office of the Mayor

Deputy Mayor	14
Communications Director	10

¹ Some departments listed herein are organized by divisions within that department for convenience. This division-based organization shall not limit the Executive Branch's authority to reorganizing positions, as allowed by law.

Public Engagement Director	10
Special Assistant to the Mayor	8
Communications Coordinator	7
Program Manager - City Homelessness Response Coordinator	7
Executive Office Manager	7
Legislative Affairs Specialist	5

Parks Department

Administration

Director	13
Community Relations Manager	8
Office Manager	7
Community Relations Coordinator	6
Digital Content Coordinator	6
Community Relations Specialist	5
Employee Support Specialist	5
Customer Relations Representative (3)	4

Operations

Operations and Development Division Director	11
Operations Superintendent	9
Urban Forester	8
Natural Resources Manager	7
Urban Greenspace Manager	7
Natural Resources Coordinator	6
Operations Coordinator	6
Crew Leader	110
Equipment Maintenance Mechanic	108
Equipment Maintenance Mechanic (Facilities)	108
Apprentice MEO/ Master MEO (2)	104/108
Working Foreperson (6)	108
Laborer (7)	104

Recreation

Recreation Services Division Director	10
Recreation Facilities General Manager (SYP)	9
Recreation Services General Manager	9
Coordinator - Allison-Jukebox	7
Program/Facility Coordinator (4)	7

Health/Wellness Coordinator	6
Program Specialist (3)	5
Working Foreperson (2)	108

Sports

Sports Services Division Director	10
General Manager/Twin Lakes Recreation Center	9
Golf Facilities Manager	8
Sports Facility/Program Manager (FSC/Pools)	8
Program/Facility Coordinator (TLRC)	8
Sports Facility Coordinator	7
Golf Course Superintendent	7
Membership Coordinator	6
Golf Programs Coordinator	6
Sports Specialist	5
Working Foreperson	108
Apprentice MEO/Master MEO	104/108
Laborer (2)	104
Custodian	101

Planning and Transportation Administration

Director	13
Assistant Director	11
Office Manager	6
Administrative Assistant	4

Planning Services Division

Planning Services Manager	10
Safe Streets Program Manager	9
MPO Director	9
MPO Transportation Planner	8
Long Range Planner (2)	8
Alternative Transportation Coordinator	8

Development Services Division

Development Services Manager	10
Senior Zoning Compliance Planner	9
Senior Zoning Planner	9
Senior Environmental Planner	9
Zoning Planner and GIS Analyst	8
Zoning and Long Range Planner	7
Zoning Compliance Planner	7
Zoning Planner (.5) ²	7

Public Works Department

Administration

Director	14
Deputy Director	12
Data Analyst and Manager	9
Special Projects and Operations Manager	8
Special Projects Coordinator	7
Office Manager	5
Customer Relations Representative	4
Board Members	

Animal Care and Control

Director	11
Outreach Coordinator	6
Shelter Manager	9
Volunteer Program Director	7
Adoption Coordinator	5
Administrative Assistant (4)	3
Animal Control Officer (3)	107
Animal Care Technician (9)	106

Operations and Facilities

Director	10
Facility Asset and Operations Coordinator	7
Downtown Specialist (2)	5
Maintenance/Custodian (2)	107

² This position is benefits-eligible at .5 because it was “grandfathered-in” prior to the release of the updated Employee Handbook. If the individual leaves the position, it will be an hourly position and will no longer be benefits-eligible.

Fleet

Fleet Maintenance Manager	11
Service and Capital Coordinator	7
Asset and Operations Specialist	6
Inventory Coordinator	4
Apprentice Master Technician/Master Technician (8)	109/112
Shop Foreperson	113

Parking Services Division

Director	10
Enforcement Supervisor	7
Garage Manager	8
Financial Coordinator	5
Garage Shift Supervisor	5
Team Leader	5
Enforcement Officers (12)	3
Customer Service/Security Specialist (10)	4
Customer Relations Representative (2)	4

Sanitation

Director	11
Office Manager	5
Crew Leader (2)	110
Apprentice MEO/Master MEO (17)	104/108
Laborer (3)	104

Street Operations

Director of Street Operations	12
Deputy Director	9
Traffic Manager	8
Street Maintenance Supervisor	8
Sidewalk Supervisor	8
Accounting Clerk IV (Finance and Grant Manager)	7
Asset Clerk	4
Crew Leader (6)	110
Apprentice MEO/Master MEO (17)	104/108
Laborer (17)	104

Utilities

Finance and Accounting

Utilities Assistant Director – Finance	12
Finance Manager	9
Accounting Manager	8
Accounts Receivable Manager	7
Associate Accountant	6
Web/Information Manager	6
Account Collections Specialist	6
Accounting Clerk	5
Accounts Payable Clerk	6
Office Manager	5
Assistant Accounts Payable Clerk	4

Administration

Director	14
Communications Manager	8
Conservation and Energy Resource Manager	8
Data Analyst	8
Office Manager	6
Administrative Assistant	4
Lead Communications Operator	4
Communications Operator (6)	3
Board Members	

Environmental

Assistant Director of Environmental Programs	12
Water Quality Coordinator	9
Pretreatment Program Coordinator	9
MS4 Coordinator	9
Hazardous Materials Coordinator	9
Hazardous Materials Inspector	7
Pretreatment Program Inspector	7
MS4 Inspector	7
Administrative Assistant	4
Water Specialist	5
Education Specialist	6
Specialized Crew Leader	U-119
Utilities Specialist I/II/III (2)	U-111/113/115

Hydrant Maintenance Specialist (.75)	3
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Operations - Blucher Poole

Superintendent	10
Assistant Superintendent	9
Wastewater Plant Operator (9)	U-106
Apprentice/Master MEO	U-104/108
Utilities Specialist I/II/III	U-111/113/115

Finance - Customer Relations

Customer Relations Manager	8
Customer Relations Specialist (2)	5
Customer Relations Representative (4)	4

Operations - Dillman

Superintendent	10
Assistant Superintendent	9
Solids Handling Supervisor	9
Wastewater Plant Operator (10)	U-106
Apprentice MEO/Master MEO	U-104/108

Engineering

Utilities Assistant Director – Engineering	12
Utilities Engineer (3)	11
Capital Projects Manager	9
Capital Projects Coordinator	8
Environmental Program Coordinator	8
GIS Coordinator	8
Senior Project Coordinator (2)	8
Assistant GIS Coordinator	6
Project Coordinator (2)	7
Utilities Inspector (3)	7
Plan Central Coordinator	7
Utilities Technician (2)	6
Administrative and Project Coordinator	5

Environmental - Laboratory

Chemist	9
Lab Technician I (3)	U-109

Meter Services

Assistant Superintendent	9
Meter Services Representative/Management Technician	7
Meter Technician II	U-107
Meter Serviceperson (6)	U-105
Meter Service Laborer (3)	U-103

Operations - Monroe Plant

Superintendent	11
Assistant Superintendent	9
Water Plant Operator (10)	U-106

Finance - Purchasing

Purchasing Manager	8
Inventory Coordinator	4
Purchasing Buyer	4
Purchasing Contract Specialist (.75)	4
Working Foreperson	U-108
Laborer (2)	U-104

Transmission and Distribution

Utilities Assistant Director – T&D	12
Assistant Superintendent (5)	9
Engineering Field Technician (5)	6
T&D/Meter Operations Coordinator	5
Specialized Crew Leader (9)	U-119
Heavy Equipment Operator I/II (12)	U-116/118
Laborer/Utilities Specialist I/II/III(17)	U-104/111/113/115

Operations & Maintenance

Utilities Assistant Director - Operations	12
Maintenance Superintendent	10
Assistant Maintenance Superintendent (2)	9
Instrumentation and Control Specialist	7
Administrative Assistant	4
Lift Station Mechanic Apprentice/Master (4)	U-113/118
Plant Maintenance Mechanic Apprentice/ Master (6)	U-113/118
Utilities Specialist I/II/III	U-111/113/115

SECTION 2 A. Non-Union Positions. The minimum and maximum rates listed below reflect the salary ranges for each job grade for a regular full-time employee. These ranges are based on full-time hours worked and will be prorated for part-time, benefits-eligible employees. Employees, whose 2026 salary is higher than the maximum of the salary range due to past merit/market increases or attraction/retention, shall nonetheless continue to receive their higher-than-maximum salary.

NON-UNION

Grade	Minimum	Maximum
1	\$36,387	\$43,664
2	\$38,209	\$45,850
3	\$40,883	\$49,061
4	\$43,242	\$56,215
5	\$50,275	\$65,358
6	\$57,309	\$74,501
7	\$64,342	\$83,644
8	\$71,374	\$92,786
9	\$78,408	\$101,931
10	\$85,440	\$111,073
11	\$92,474	\$120,217
12	\$101,411	\$131,836
13	\$115,899	\$150,669
14	\$135,216	\$175,780

Pension Secretaries	\$5,000
Board of Public Works Member	\$2,100
Board of Public Safety Members	\$635
Utility Services Board Members	\$4,279

SECTION 2 B. Non-union Pay Steps Within Grades. The amount earned within each grade shall be determined by the employee's tenure within the City and, if applicable, prior relevant experience. These amounts are based on full-time hours worked and will be prorated for part-time employees. Employees whose 2026 salary is higher than the maximum of the salary range

due to past merit/market increases or attraction/retention, shall nonetheless continue to receive their higher-than-maximum salary.

Grade	Minimum/ Hire	After Year 1	After Year 3	After Year 5	Maximum/After Year 10
1	\$36,387	\$38,205	\$40,025	\$41,844	\$43,664
2	\$38,209	\$40,119	\$42,029	\$43,939	\$45,850
3	\$40,883	\$42,928	\$44,972	\$47,016	\$49,061
4	\$43,242	\$46,485	\$49,728	\$52,972	\$56,215
5	\$50,275	\$54,046	\$57,816	\$61,587	\$65,358
6	\$57,309	\$61,607	\$65,905	\$70,203	\$74,501
7	\$64,342	\$69,167	\$73,992	\$78,818	\$83,644
8	\$71,374	\$76,728	\$82,081	\$87,434	\$92,786
9	\$78,408	\$84,288	\$90,169	\$96,049	\$101,931
10	\$85,440	\$91,849	\$98,257	\$104,666	\$111,073
11	\$92,474	\$99,409	\$106,345	\$113,281	\$120,217
12	\$101,411	\$109,017	\$116,624	\$124,230	\$131,836
13	\$115,899	\$124,592	\$133,284	\$141,977	\$150,669
14	\$135,216	\$145,357	\$155,498	\$165,640	\$175,780

SECTION 2 C. A.F.S.C.M.E. Positions. The following provisions apply to A.F.S.C.M.E positions:

- I. No employee shall receive a pay reduction upon lateral transfer or promotion, but will not receive an additional increase due to promotion or longevity until so merited with the step pay system for the job classification.
- II. An employee who is demoted for disciplinary reasons or in lieu of layoff shall receive the wage for the relevant step within the job classification to which the employee is demoted.
- III. An employee's longevity of uninterrupted service is "carried" to the employee's new position.

IV. Internal promotions shall be paid at ninety-five percent (95%) of the salary of the relevant grade and step for the first thirty (30) days after promotion.

V. Employees who transfer to a pay grade below their current pay grade shall be paid one hundred percent (100%) at the relevant grade and step for the new position when they begin working in that new position.

VI. In the event an employee's present rate of pay is higher than indicated by the Step Charts, based on the employee's pay grade and longevity, the employee will not receive a pay cut, but will *not* receive any increase due to longevity *until* the step chart for the year in question shows an amount greater than the employee's current wage rate plus any across-the-board increase for the year in question.

The rates shown below for the pay grades and job classification for A.F.S.C.M.E. positions are the minimum and maximum rates:

Animal Shelter	Grade	Step 1	Step 2	Step 3	Step 4	Step 5	Step 6	Step 7	Step 8	Step 9	Step 10	Step 11
Animal Care Technician	106	23.01	23.65	24.31	24.94	25.58	26.04	26.48	26.92	27.38	27.85	28.30
Animal Control Officer	107	23.15	23.81	24.45	25.10	25.76	26.19	26.64	27.10	27.54	28.02	28.49
Facilities	Grade	Step 1	Step 2	Step 3	Step 4	Step 5	Step 6	Step 7	Step 8	Step 9	Step 10	Step 11
Maintenance/Custodian	107	23.15	23.81	24.45	25.10	25.76	26.19	26.64	27.10	27.54	28.02	28.49
Fleet Maintenance	Grade	Step 1	Step 2	Step 3	Step 4	Step 5	Step 6	Step 7	Step 8	Step 9	Step 10	Step 11
Apprentice Master Technician	109	23.49	24.13	24.78	25.42	26.07	26.52	26.96	27.41	27.87	28.35	28.80
Master Technician	112	25.50	26.15	26.80	27.43	28.08	28.53	28.98	29.43	29.87	30.33	30.78
Shop Foreperson	113	26.64	27.29	27.92	28.58	29.22	29.67	30.11	30.57	31.03	31.49	31.94
Parks and Recreation	Grade	Step 1	Step 2	Step 3	Step 4	Step 5	Step 6	Step 7	Step 8	Step 9	Step 10	Step 11
Custodian	101	22.21	22.84	23.49	24.13	24.78	25.24	25.67	26.13	26.58	27.04	27.50
Laborer	104	22.69	23.33	23.97	24.61	25.26	25.71	26.16	26.61	27.05	27.54	27.99
Motor Equipment Operator Apprentice	104	22.69	23.33	23.97	24.61	25.26	25.71	26.16	26.61	27.05	27.54	27.99
Equipment Maintenance Mechanic	108	23.33	23.97	24.61	25.26	25.90	26.34	26.82	27.26	27.71	28.16	28.61
Working Foreperson	108	23.33	23.97	24.61	25.26	25.90	26.34	26.82	27.26	27.71	28.16	28.61
Master Motor Equipment Operator	108	23.33	23.97	24.61	25.26	25.90	26.34	26.82	27.26	27.71	28.16	28.61
Crew Leader	110	23.65	24.31	24.94	25.58	26.23	26.66	27.13	27.58	28.02	28.50	28.95
Sanitation	Grade	Step 1	Step 2	Step 3	Step 4	Step 5	Step 6	Step 7	Step 8	Step 9	Step 10	Step 11
Laborer	104	22.69	23.33	23.97	24.61	25.26	25.71	26.16	26.61	27.05	27.54	27.99

Motor Equipment Operator Apprentice	104	22.69	23.33	23.97	24.61	25.26	25.71	26.16	26.61	27.05	27.54	27.99
Master Motor Equipment Operator	108	23.33	23.97	24.61	25.26	25.90	26.34	26.82	27.26	27.71	28.16	28.61
Crew Leader	110	23.65	24.31	24.94	25.58	26.23	26.66	27.13	27.58	28.02	28.50	28.95
Street	Grade	Step 1	Step 2	Step 3	Step 4	Step 5	Step 6	Step 7	Step 8	Step 9	Step 10	Step 11
Laborer	104	22.69	23.33	23.97	24.61	25.26	25.71	26.16	26.61	27.05	27.54	27.99
Motor Equipment Operator Apprentice	104	22.69	23.33	23.97	24.61	25.26	25.71	26.16	26.61	27.05	27.54	27.99
Master Motor Equipment Operator	108	23.33	23.97	24.61	25.26	25.90	26.34	26.82	27.26	27.71	28.16	28.61
Crew Leader	110	23.65	24.31	24.94	25.58	26.23	26.66	27.13	27.58	28.02	28.50	28.95
Utilities - Laboratory & Environmental Services	Grade	Step 1	Step 2	Step 3	Step 4	Step 5	Step 6	Step 7	Step 8	Step 9	Step 10	Step 11
Laboratory Technician I	U-109	23.49	24.13	24.78	25.42	26.07	26.52	26.96	27.41	27.87	28.35	28.80
Laboratory Technician II	U-110	23.65	24.31	24.94	25.58	26.23	26.66	27.13	27.58	28.02	28.50	28.95
Utilities Specialist I	U-111	24.01	24.61	25.23	25.85	26.46	26.89	27.32	27.75	28.19	28.62	29.05
Utilities Specialist II	U-113	24.90	25.50	26.12	26.74	27.34	27.78	28.21	28.64	29.07	29.52	29.95
Utilities Specialist III	U-115	26.08	26.68	27.30	27.92	28.54	28.96	29.39	29.82	30.26	30.69	31.12
Specialized Crew Leader	U-119	27.86	28.46	29.07	29.69	30.30	30.73	31.16	31.59	32.04	32.47	32.90
Utilities - Plants	Grade	Step 1	Step 2	Step 3	Step 4	Step 5	Step 6	Step 7	Step 8	Step 9	Step 10	Step 11
Motor Equipment Operator Apprentice	U-104	22.69	23.33	23.97	24.61	25.26	25.71	26.16	26.61	27.05	27.54	27.99
Wastewater Plant Operator	U-106	23.01	23.65	24.31	24.94	25.58	26.04	26.48	26.92	27.38	27.85	28.30
Water Plant Operator	U-106	23.01	23.65	24.31	24.94	25.58	26.04	26.48	26.92	27.38	27.85	28.30
Master Motor Equipment Operator	U-108	23.33	23.97	24.61	25.26	25.90	26.34	26.82	27.26	27.71	28.16	28.61
Utilities Specialist I	U-111	24.01	24.61	25.23	25.85	26.46	26.89	27.32	27.75	28.19	28.62	29.05
Plant Maintenance Mechanic Apprentice	U-113	24.90	25.50	26.12	26.74	27.34	27.78	28.21	28.64	29.07	29.52	29.95

Utilities Specialist II	U-113	24.90	25.50	26.12	26.74	27.34	27.78	28.21	28.64	29.07	29.52	29.95
Utilities Specialist III	U-115	26.08	26.68	27.30	27.92	28.54	28.96	29.39	29.82	30.26	30.69	31.12
Plant Maintenance Mechanic	U-118	27.26	27.88	28.49	29.10	29.72	30.15	30.59	31.01	31.44	31.87	32.31
Utilities - T&D and Purchasing	Grade	Step 1	Step 2	Step 3	Step 4	Step 5	Step 6	Step 7	Step 8	Step 9	Step 10	Step 11
Meter Service Laborer	U-103	22.53	23.15	23.81	24.45	25.10	25.56	26.00	26.45	26.90	27.36	27.83
Laborer	U-104	22.69	23.33	23.97	24.61	25.26	25.71	26.16	26.61	27.05	27.54	27.99
Meter Serviceperson	U-105	22.84	23.49	24.13	24.78	25.42	25.87	26.32	26.78	27.23	27.67	28.13
Meter Technician II	U-107	23.15	23.81	24.45	25.10	25.76	26.19	26.64	27.10	27.54	28.02	28.49
Working Foreperson	U-108	23.33	23.97	24.61	25.26	25.90	26.34	26.82	27.26	27.71	28.16	28.61
Utilities Specialist I	U-111	24.01	24.61	25.23	25.85	26.46	26.89	27.32	27.75	28.19	28.62	29.05
Lift Station Mechanic Apprentice	U-113	24.90	25.50	26.12	26.74	27.34	27.78	28.21	28.64	29.07	29.52	29.95
Utilities Specialist II	U-113	24.90	25.50	26.12	26.74	27.34	27.78	28.21	28.64	29.07	29.52	29.95
Utilities Specialist III	U-115	26.08	26.68	27.30	27.92	28.54	28.96	29.39	29.82	30.26	30.69	31.12
Heavy Equipment Operator I	U-116	26.22	26.84	27.46	28.06	28.68	29.11	29.55	29.98	30.41	30.84	31.28
Heavy Equipment Operator II	U-118	27.26	27.88	28.49	29.10	29.72	30.15	30.59	31.01	31.44	31.87	32.31
Lift Station Mechanic	U-118	27.26	27.88	28.49	29.10	29.72	30.15	30.59	31.01	31.44	31.87	32.31
Specialized Crew Leader	U-119	27.86	28.46	29.07	29.69	30.30	30.73	31.16	31.59	32.04	32.47	32.90

SECTION 2 D. Gainsharing. This section applies to A.F.S.C.M.E. positions. Management and employees of the City of Bloomington may design and implement a gainsharing program whereby the City can provide, and the employees can be rewarded for, the highest quality and most cost-effective public service possible for the citizens of Bloomington. In the event that a gainsharing program is implemented, the terms of application of such a program shall be approved by Ordinance of the Bloomington Common Council.

SECTION 2 E. Emergency Call-Out. This section applies to A.F.S.C.M.E. positions. Whenever it becomes necessary for a Department to call out an employee for emergency work at times other than such employee's regular shift period, such employee shall receive not less than three (3) hours. This provision shall prevail for each time an employee is called out by a Department at periods other than his/her regular shift. The rate of pay for emergency call out shall be one and one-half (1 ½) times the regular hourly rate except on Sundays and holidays, when the rate of pay for emergency call-out shall be two (2) times the regular hourly rate. Any such payment for emergency call-out shall be in addition to the employee's daily wages, if any, and in addition to any on-call pay to which the employee is entitled.

SECTION 2 F. On-Call Status. Any employee with a A.F.S.C.M.E. position, who is required to be on-call shall be paid forty-seven dollars (\$47.00) per twenty-four (24) hour period. The Fire Marshal receives one-hundred (\$100) per week when in an on-call status.

SECTION 2 G. Temporary Reassignment. This section applies to A.F.S.C.M.E. positions. An

employee who is temporarily assigned to perform the duties of a job classification in a pay grade above the employee's normal pay grade shall be compensated at the rate in effect for the higher pay grade as follows:

- I. If the assignment exceeds two (2) consecutively scheduled work days, the employee shall be paid the higher rate for all consecutive days worked in the higher classification, including the first two (2) consecutive days; or
- II. If the assignment exceeds thirty-two (32) hours in a payroll period, the employee shall be paid the higher rate for all hours worked in the higher classification during the payroll period.

SECTION 2 H. Tool Allowance and Automotive Service Excellence Testing Reimbursement. This section applies to A.F.S.C.M.E. positions. Employees classified as mechanics in Fleet Maintenance shall be reimbursed up to One Thousand Dollars (\$1,000.00) in any calendar year for either (1) the purchase of tools or (2) the cost of Automotive Service Excellence (ASE) testing, provided that the technician passes the test.

SECTION 2 I. Licenses and Certifications. This section applies to A.F.S.C.M.E. positions. Wastewater Plant Operators shall receive two dollars (\$2.00) per hour for obtaining a Class I certification. Wastewater Plant Operators who receive a Class II certification shall receive three dollars (\$3.00) per hour. Wastewater Plant Operators who receive a Class III certification shall receive four dollars (\$4.00) per hour. Wastewater Plant Operators who receive a Class IV certification shall receive five dollars (\$5.00) per hour.

Specialized Crew Leaders who obtain (DSL) certifications, issued by the State of Indiana, Department of Environmental Management, shall receive an additional one dollar (\$1.00) per hour.

Lift Station Mechanics and Apprentice Lift Station Mechanics who obtain Collection System Class II Certification, issued by the Indiana Water Pollution Control Association, shall receive an additional one dollar (\$1.00) per hour. Plant Maintenance Mechanics who obtain a Class II Collection Systems Certification shall receive an additional one dollar (\$1.00) per hour.

Water Plant Operators who qualify as a grade operator in training (O.I.T.) as defined by 327 IAC 8-12-3.2 will receive an additional two dollars (\$2.00) per hour. After one year of service as an O.I.T., Water Plant Operators shall receive an additional one dollar (\$1.00), for a total of three dollars (\$3.00) per hour. Water Plant Operators who obtain a grade WT-5 certification will receive additional pay in the amount of two dollars (\$2.00) per hour for a maximum of five dollars (\$5.00) per hour.

Specialized Crew Leaders, Heavy Equipment Operators (both Class I and II), Lift Station Mechanics, and Utilities Specialists (Classes I, II, and III) who are not required to hold a DSL or a Class II collection systems certification may nonetheless obtain such license or certification and will receive an additional fifty cents (\$0.50) per hour for each such non-required certification. Additionally, up to two additional fifty cent (\$0.50) incentive premiums may be awarded to water plant operators and wastewater plant operators for obtaining the following licenses, provided that the below-listed license is not a required license:

- (1) Water Treatment 5 (WT5);
- (2) Wastewater Class I, Class II, Class III, or Class IV (only one Class at a time is payable);
- (3) Distribution Systems License;
- (4) Collection Systems License.

Where an employee is required to obtain a Class B CDL, he/she will receive eighty cents (\$0.80) per hour additional compensation. Where an employee is required by Employer to obtain a Class A CDL, he/she will receive one dollar (\$1.00) per hour additional compensation. Employees classified as mechanics in Fleet Maintenance that obtain the certification of (ASE) Automotive Service Excellence (ASE) will receive an additional forty cents (\$0.40) per hour for each test passed. A maximum of eight (8) certificates or three dollars twenty cents (\$3.20) shall apply.

Employees who possess the following certifications shall receive twenty-five cents (\$0.25) per hour additional compensation provided said certifications remain current and are considered an essential requirement or function of an employee's job:

- 1) International Municipal Signal Association—Traffic Signal Technician, Level 1;
- 2) International Municipal Signal Association—Sign and Pavement Marking Technician Level 1;
- 3) American Concrete Institute—Flatwork Finisher and Technician;
- 4) Certified Arborist;
- 5) Certified Pool Operator;
- 6) Euthanasia Certificate;
- 7) Registered Pesticide Technician;
- 8) Certified Pesticide Applicator;
- 9) Tree Risk Assessment Certification;
- 10) Certified Playground Inspector;
- 11) Certified Bucket Truck Operator.*

*Bucket truck operator certifications shall be limited by department as follows:

Parks Department: Two (2) employees who are primarily assigned to the Department's tree crew.

Street Department: Eighteen (18) employees. Those employees who are primarily assigned to the tree crew or the traffic signal crew must be bucket truck certified. Necessary backup employees who are not primarily assigned to the tree crew or traffic signal crew may also receive pay for bucket truck certification. However, in no case shall the total number of Street Department employees receiving bucket truck certification pay exceed eighteen (18) employees. Eligibility for bucket truck certification pay for Street Department employees who are not primarily assigned to the tree crew or traffic signal crew shall be offered to backup employees based upon seniority.

The Union may propose that new certifications and licenses be considered for additional pay. Addition of new certifications and corresponding additional pay is subject to approval by the City of Bloomington. The City of Bloomington has approved an additional fifty cents (\$0.50) per hour premium for Master Equipment Operators assigned to the Dillman Road Wastewater Plant who hold a landfill/solids certification.

At no time shall any employee receive compensation for more than three (3) certifications or specialty pay bonuses, unless otherwise provided for in this Agreement.

SECTION 2 J. Night and Swing Shifts. This section applies to A.F.S.C.M.E. positions. In accordance with Article 4 of the Work Agreement and Memorandum of Understanding between the City of Bloomington and Local 2487 CBME, A.F.S.C.M.E., employees working on the evening or night shift shall receive seventy-five cents (\$0.75) per hour premium. Employees working on a swing shift shall receive an eighty cents (\$0.80) per hour premium.

SECTION 2 K. Holiday Pay. This section applies to A.F.S.C.M.E. positions. For all paid legal holidays worked, the employee will receive a holiday allowance of two times regular pay, plus regular pay over a twenty-four (24) hour period, and employees not working will receive regular pay.

SECTION 2 L. Part-time and Temporary Positions. All positions that are filled on an ad hoc basis and are of temporary or seasonal nature are considered "Temporary Positions." Temporary Positions and part-time positions below thirty (30) hours per week are benefits-eligible are subject to the hourly rates table, listed below. The rate ranges in the table are hourly rates, except as otherwise listed.

HOURLY RATES TABLE

<u>Job Title</u>	<u>Minimum</u>	<u>Maximum</u>
Administrative Assistant/Office Manager	\$16.66	\$23.50
Attendant	\$16.66	\$17.15
Interim Program Manager/ Director	\$25.00	\$55.00

Intern/Law Clerk	\$16.66	\$17.15
Laborer	\$16.66	\$22.17
Leader/Coordinator	\$16.66	\$23.13
Lifeguard	\$16.66	\$17.15
Motor Equipment Operator	\$16.66	\$22.82
Specialist	\$16.66	\$50.00
Staff Assistant	\$17.96	\$18.71
Supervisor/Manager	\$16.66	\$17.15
Support Specialist	\$16.66	\$20.50
Meter Service Laborer	\$16.66	\$22.04

All temporary and part-time positions and hourly rates must be separately approved by Human Resources and the Controller's office.

SECTION 2 M. Longevity Recognition Pay. The City's previous practice of providing longevity pay via a separate schedule has been discontinued. Employees' tenure is now recognized and embedded in their compensation based on the individual salary steps.

SECTION 3. CDL Physicals. Employees required to hold a CDL will be reimbursed up to one-hundred and twenty five dollars (\$125.00) for the medical physical examination required to maintain a CDL, unless the examination was covered by insurance or available at no cost to the employee.

SECTION 4. Severability. If any section, sentence, or provision of this Ordinance, or the application thereof to any person or circumstances shall be declared invalid, such invalidity shall not affect any of the other sections, sentences, provisions, or applications of this Ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this Ordinance are declared to be severable.

SECTION 5. This ordinance shall be in full force and effect from and after its passage by the Common Council and approval by the Mayor.

PASSED by the Common Council of the City of Bloomington, Monroe County, Indiana upon this day of , 2025.

Hopi Stosberg, President
Bloomington Common Council

ATTEST:

NICOLE BOLDEN, Clerk
City of Bloomington

Presented by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this day of , 2025.

NICOLE BOLDEN, Clerk
City of Bloomington

SIGNED and APPROVED by me upon this _____ day of _____, 2025.

Kerry Thomson, Mayor
City of Bloomington

SYNOPSIS

Ordinance 25-40 sets the maximum 2026 salary for all appointed officers, non-union, and A.F.S.C.M.E. employees for all the departments of the City of Bloomington, Indiana.



TO: City Council members

FROM: Sharr Pechac, Human Resources Director

CC: Mayor Kerry Thomson, Deputy Mayor Gretchen Knapp, Controller Jessica McClellan, and Council Administrator Lisa Lehner

DATE:

SUBJECT: 2025 Salary Ordinance 25-40 for Appointed Officers, Non-Union, and AFSCME Employees

Ordinance 25-40 sets the pay grades and salary ranges for Appointed Officers, Non-Union, and AFSCME Employees.

The requested changes outlined in the proposed 2026 Salary Ordinance, including new positions, are explained below. Consistent with past practice, any changes in the grade classification were determined through the Workforce Evaluation and Realignment Committee (WERC). The estimated fiscal impact is included. The fiscal impact for each new or revised position includes the salary (budgeted at the midpoint of the pay range), a flat amount for benefits, retirement contributions, and taxes.

REVISED POSITIONS

- The following positions are receiving title changes only, with no fiscal impact, to better reflect their responsibilities and align with both industry-standard and internal titles:
 1. ITS: Digital Equity Specialist to Digital Opportunity Specialist
 2. Office of the Mayor: Digital Brand Manager to be Communications Coordinator
 3. Parks: Administrator to Director
 4. Planning: Bicycle & Pedestrian Safety Coordinator to Safe Streets Program Manager
- Engineering: Field Specialist to Program Manager: This request moves an existing position from Pay Grade 7 to 9 and eliminates (repurposes) the Engineering Field Specialist if approved. The position oversees the citywide fiber project tied to a \$1,000,000 surety bond. (Fiscal Impact = 24,917.11)
- Utilities:
 - Reclassify one of the current Utilities Technician positions from a Grade 6 to a Grade 7 with the new title of Plan Central Coordinator. The Engineering Division receives an average of 90 plans per month for new projects in the City. These construction projects require review, tracking, and inspection to ensure they are built to local, state, and federal standards and specifications. The Plan Central Coordinator will receive, file, distribute,

track, communicate, and document components of our review process for each new project that comes forward. As the City's needs have changed, this position has evolved from a Utilities Technician and no longer handles the duties listed in the technician position description. (Fiscal impact= 8,903)

- Change one Communications Operator position to a Lead [Communications Operator](#) at grade 4. In addition to serving as a float Operator during PTO, this person would serve as a receptionist for the Service Center during peak hours and train new Communications Operators. This is a change from current operations as we try to be more welcoming to public walk-ins since we shut down during covid. This person would also serve as the 811 line locates contact which will take more time due to significant changes in the 811 law going into effect 1/1/2025. (Fiscal Impact= 2,297)
- All of the 6 divisions at CBU have an Administrative Assistant except Environmental Programs; T&D has two. We are moving the line locates to the new Lead Communications Operator and have an Environmental Programs [Administrative Assistant](#) to be the point person for Purchase Reqs, correspondence (particularly IDEM deadlines), records retention, and other duties similar to the other AAs at CBU. (Fiscal Impact= 0)
- Change the current Assistant to the Director position into an [Office Manager](#) position to account for the advanced tasks that that position takes on that are well beyond a typical admin assistant position. This would move the current position from Grade 5 to 6. (Fiscal impact = 7,876)
- Change the two Customer Service Representatives to [Customer Relations Specialists](#) at Grade 5. They perform more technical duties compared to the Customer Relations Representatives but currently share a job description. These additional tasks include, initiating and maintaining digital records, process checks electronically, balances daily transactions, process miscellaneous billing, manage the septic hauler dump ticket process, and maintaining the revert to owner spreadsheet. (Fiscal Impact =13,696, or 6,848 for each position)
- Convert the [Utilities Specialist](#) position from regular part-time to regular full-time. The main aspects of this position includes hydrant flushing, which is a big part of improving water quality throughout our distribution system. We have demonstrated that an increase in flushing has led directly to a decrease in water quality complaints. In accordance with regulations we will also need an increase in flushing, flow testing (for fire safety), and hydrant inspections to meet routine scheduling. This position as regular full time will be tasked with meeting these deadlines. (Fiscal impact = 11,535)
- Convert the [Water Specialist \(.75\)](#) from regular part-time to regular full-time. This position has been an invaluable part of both the pretreatment sampling program and the water quality sampling program. Due to recent changes to the lead and copper rule, the water quality division is going to have a need for the water quality specialist to become a regular full time position. Over the next 2-3 years CBU will have a vast increase in water sampling at residential homes for lead concentrations, and a mandatory school and childcare lead sampling over the next 5 years. This sampling and lead program upkeep will be part of the water quality specialist's day to day work. (Fiscal impact= 14,075)
- Change the [Administrative Assistant](#) under Dillman from a grade 3 to a 4. The Administrative Assistant who currently works only for Dillman is going to be performing administrative tasks at Dillman, Blucher, and Monroe plants, as well as supporting the new

Operations Maintenance group. We suggest moving this position from a grade 3 to a grade 4 due to additional duties. As with the other divisions at CBU, this Administrative Assistant role will be the liaison between Operations and Finance to make communications more efficient and the purchasing process smoother. (Fiscal impact= 4,631)

- Change one [Utility Specialist \(U-111/113/115\)](#) to a [Specialized Crew Leader \(U-119\)](#). I currently have two Utility Specialists listed for the valve turning truck. The situation will function better if one person is in charge of the field work. Otherwise, CBU would be asking the Utility Specialists to do work, not otherwise asked of other Utility Specialists on a regular basis (use City Works). (Fiscal impact= 9,000)

NEW POSITIONS

- Engineering: Project Engineer - This position replaces work currently done by a \$185/hour consultant, reducing costs and increasing internal capacity. In 2024, we spent \$132,700 on the on-call contract (about 14 hours/week). Hiring a City employee could provide 40 hours/week, help retain staff, and address burnout concerns. (Fiscal Impact = 140,448.46)
- Engineering: Construction Inspector - The position replaces work currently done by a \$107.68/hour consultant, lowering costs and increasing capacity. For example, the 2025 contract is expected to cost \$86,667 for 18 weeks of full-time work, and the 2024 Hopewell East inspection contract cost \$536,000—both highlighting opportunities to save and add capacity. (Fiscal Impact = 102,063.27)
- Planning: Long Range Planner - This position saves about \$150,000 in consulting fees and enables the City to resume long-range land use planning, inactive since 2019, while maintaining ongoing long-range transportation planning efforts. (Fiscal Impact = 111,660.18)
- Planning: Alternative Transportation Coordinator - This position would save around \$145,000 in consulting fees, strengthen community engagement, and expand the City's capacity to manage transportation safety projects, especially cost-effective corridor and intersection improvements. (Fiscal Impact = 111,660.18)
- Public Works Administration: Deputy Director - This role is needed to handle increasing workloads and provide capacity for long-term strategic planning that current staffing levels cannot support. (Fiscal Impact = 152,644.42)
- Public Works Facilities: Downtown Specialist - This additional position is needed to assist downtown operations, including oversight of cleanliness, Brighten B-Town crews, and daily interactions with the community. This increases the total number of Downtown Specialist positions from one to two. (Fiscal Impact = 82,870.68)

ADDITIONAL CHANGES

- An updated collective bargaining agreement with A.F.S.C.M.E. is being negotiated; however, A.F.S.C.M.E. representatives and the City Executive Branch ("Executive Branch") have agreed to implement a 5% hourly increase to take effect January 1, 2026. A salary ordinance revision will be brought early in 2026 as necessary to reflect any fiscal changes to the salary ordinance required by the updated collective bargaining agreement.

- The following positions have been removed because they are not needed for operations. These positions are vacant and removal will not affect employees.
 1. Parks: Special Project/Data Analyst Manager (Fiscal Impact = 90,210.51)
 2. CRFD: Special Projects Coordinator (Fiscal Impact = 90,210.51)
- The new Employee Handbook redefined part-time positions to be as follows:

Part-Time Benefits-Eligible Employee: An employee who works between thirty (30) and thirty-nine (39) hours per week, has an indefinite term of employment, and is designated as benefits-eligible by job title. These employees are subject to all provisions and benefits outlined in this handbook. *This category may include elected officials and certain grandfathered exceptions established before March 2025.

Part-Time Employee: An employee who works an average of twenty-nine (29) hours or less per week and whose term of employment is for an indefinite period. These employees are classified under a common law or ad hoc position and are not eligible for paid benefit leave. However, they may become eligible for High Deductible Health Plan (HDHP) employee-only or employee-dependent coverage after working 390 or more hours within a 3-month continuous period, in accordance with Affordable Care Act (ACA) guidelines.

Part-time positions that are benefits-eligible are listed by position in Section 1, and indicated with a decimal (.75 or .8). Part-time positions that are not benefits-eligible were removed from Section 1. They are paid hourly according to the Hourly Rates Table in Section 2 (L).

- The maximum hourly rates in Section 2(L) were updated to align with the hourly rates for similar work done in Civil City pay grades.
- The steps within each grade (based on tenure) were added to the salary ordinance.

Your approval of Ordinance 25-40 is requested. Please feel free to contact me if you have any questions.

RESOLUTION NO. 2025-18
TO APPROVE THE NAMING OF THE STADIUM DISTRICT IN THE AREA
SURROUNDING MILLER-SHOWERS PARK

WHEREAS Section 2.33.010 of the Bloomington Municipal Code charges the Department of Economic and Sustainable Development with enhancing the City of Bloomington's economic vitality, with fostering an attractive business environment and with leading development projects within the City of Bloomington; and

WHEREAS the north side of the City of Bloomington has long served as a gateway to visitors—especially to spectators of sporting events at Indiana University; and

WHEREAS the area bounded by Dunn Street on the East, 13th Street on the South, N. Kinser Pike on the west, and extending north along Old SR 37, as depicted by the map attached as Exhibit A, has been identified as a prime location for a Stadium District due to its proximity to key visitor amenities, transportation routes, and the Indiana University campus athletics facilities; and

WHEREAS establishing the Stadium District will create a sense of place that will promote economic growth, attract new businesses, support real estate development, and enhance tourism; and

WHEREAS designation of this area as the Stadium District will support job creation, increase property values, and foster community pride by highlighting Bloomington's passion for collegiate athletics.

NOW, THEREFORE, BE IT RESOLVED, BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. The Common Council hereby authorizes the naming of the area described above and depicted within the boundaries in the attached document, identified in Exhibit A, as the Stadium District.

SECTION 2. The Council hereby empowers the City of Bloomington Department of Economic and Sustainable Development; its partners; local businesses; and residents to leverage this name in the promotion of Bloomington and its economic activities.

SECTION 3. If any section, sentence, or provision of this Resolution, or the application thereof to any person or circumstances shall be declared invalid, such invalidity shall not affect any of the other sections, sentences, provisions, or applications of this resolution which can be given effect without the invalid provision or application, and to this end the provisions of this resolution are declared to be severable.

SECTION 4. This Resolution shall be in full force and effect from and after its adoption by the Common Council and approval by the Mayor.

PASSED AND ADOPTED this _____ day of _____, 2025, by the Common Council of the City of Bloomington, Monroe County, Indiana.

Hopi Stosberg, President
Bloomington Common Council

ATTEST:

Nicole Bolden, City Clerk

PRESENTED to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2025.

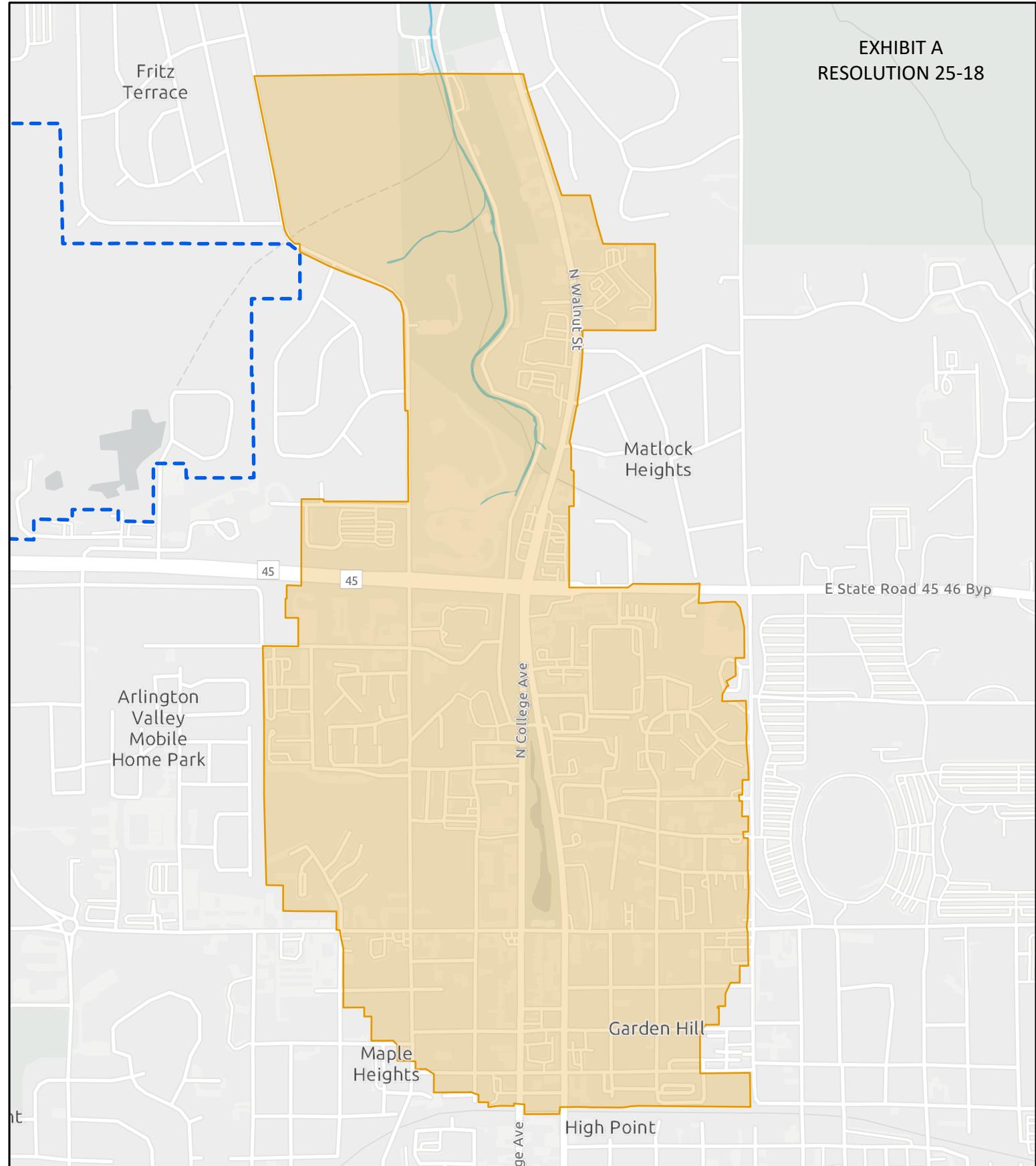
Nicole Bolden, City Clerk

APPROVED by me, the Mayor of the City of Bloomington, Monroe County, Indiana, this _____ day of _____, 2025.

Kerry Thomson, Mayor
City of Bloomington

Synopsis:

This Resolution, co-sponsored by Councilmember Stosberg, names the area around Miller-Showers Park as the Stadium District. This naming will foster community pride, promote economic growth and enhance tourism in the area.



To: Members of the Common Council

Cc: Gretchen Knapp, Deputy Mayor; Adam Wason, Director, Public Works; Andrew Cibor, Director, Engineering; David Hittle, Director, Planning and Transportation; De de la Rosa, Assistant Director of Small Business Development; Lisa Lehner, Council Attorney

From: Jane Kupersmith, Director, Economic and Sustainable Development and Hopi Stosberg, Bloomington Common Council District III Representative

Date: September 22, 2025

Re: Resolution 2025-18: To Approve the Naming of the Stadium District in the Area surrounding Miller-Showers Park

Executive Summary

The Economic & Sustainable Development Department and Councilmember Stosberg propose legislation that will establish a Stadium District on the north side of Bloomington surrounding Miller-Showers Park. This area serves as a gateway to Bloomington—whether for 80,000 residents coming home, the nearly 50,000 students returning to school each year, Bloomington’s millions of annual visitors, or the over 16,000 people who drive to Bloomington to work each day. This legislation establishes the name—The Stadium District—as a marketing tool for businesses, stakeholders, and the City to create a sense of place and distinguish the district from other parts of the City. The Stadium District extends from 13th Street on the South to West Club House Drive on the north; and from Dunn Street on the east to Kinser Pike on the west.

Background

In 2024, a number of businesses surrounding Miller-Showers Park along with the Chamber of Commerce, made a recommendation to their Common Council representatives and the Economic & Sustainable Development Department to establish a Stadium District as both a marketing tool and as an Indiana Alcohol and Tobacco Commission Riverfront District under Ind. Code § 7.1-3-20-16.1. The Municipal Riverfront District program allows municipalities to define a riverfront and to issue low-cost 3-way alcohol licenses to restaurants within that footprint.

Since that time, the City has engaged with stakeholders and done research on the establishment of these tools. Given the more restrictive map requirements for the ATC legislation, staff are proposing two pieces of legislation to achieve these goals. The first is Resolution 2025-18, which will establish the name and footprint of the Stadium District for marketing and promotional purposes. The second piece of legislation is Ordinance 2025-37, which will propose the establishment of a Riverfront District alcohol permit program.

This memo pertains only to Resolution 2025-18 to establish and name the Stadium District. This proposal does not relate to any other local, state, or federal economic development incentives, but rather provides a marketing tool to help businesses drive visitor attraction.

Establishing a named district will bolster the local economy and strengthen Bloomington's identity as a dynamic and vibrant city. It drives quality of place, and therefore also workforce and visitor attraction. This initiative falls under several broad goals in the City's economic development framework:

- Establish and activate nodes of distinct identity for Bloomington's key commercial neighborhoods
- Support destination tourism
- Support small business development
- Increase and communicate about quality of place amenities

For example, including "Stadium District" in their location information will allow visitors to differentiate north side hotels from west side hotels. Both of which are proximal to I-69, but one of which is walkable to IU athletics events.

Engagement

City staff held one in-person meeting in the District and one virtual meeting in order to connect directly with business owners and get feedback on the concepts for these programs as well as the name. Staff also sought feedback on business issues in the District, in order to better understand what needs they might face. Businesses were pleased with the ability to have a unified identity and a shared marketing tool. Only one business at a meeting expressed a dislike of the name; all 15 survey respondents liked the name. During the in person meeting, businesses requested that the Stadium District (marketing) map be extended north of the bypass. This request is reflected in the proposed map. Business feedback included concerns for parking, walkability, safety, and art, in that order. Hotels expressed a need for increased Bloomington Transit routes, as their employees utilize transit to get to work.

City staff also engaged with Visit Bloomington, Indiana University, the Chamber of Commerce, Downtown Bloomington Inc., Bloomington Economic Development Corp, the Monroe County Capital Improvement Board and stakeholder departments at the City, including Public Works, Parks, Engineering, Planning, Office of the Mayor, Bloomington Police Department, and Bloomington Transit.

Neighborhood Investments

UDO updates from 2020 have driven population into the area that was previously focused on hotels, motels, and a handful of restaurants. Additionally, the City has made significant investments in infrastructure in and around Miller-Showers Park. Project costs are detailed in the table below and include maintenance of the water feature and the installation of a multi-use path along 17th Street, improving connectivity from North Monroe Street and Tri-North Middle School to the north-south arteries of College and Walnut. The limestone gateway piece welcomes visitors to Bloomington, and the Bloomington Arts Commission will release the call for the public art gateway piece later this year.

Area improvements continue with anticipated work from Indiana Department of Transportation work on pedestrian access around SR 45-46 continues through 2029, including a replacement bridge over the highway. See below for a table of recent and planned City investments in and around the Stadium District.

Description	Amount	Dept	Year
<u>Bicentennial Gateway</u>	\$1,281,000	Parks	2023
Millers-Showers native plant restoration	\$7,000	Parks	2023
Native plant annual maintenance	\$10,000	Parks	Annually
Paving repair west of park	\$50,000	Parks	2025
Water feature dredging and maintenance	\$419,350	CBU	2023
Public Art gateway piece	\$150,000	ESD	2025-26
17th St. improvements / multi-use path	\$1,192,900	ENG	2023
North Dunn Street Sidewalk Connection (17th St to 18th St)	\$141,776	ENG	2025
N. Walnut St. improvements by-pass to Old SR 37	\$666,450	ENG	TBD
College Ave & Walnut St Corridor Improvement Project - Phase 2	\$800,000	ENG	2027
College Ave & Walnut St Corridor Improvement Project - Phase 2	\$100,000	ENG	2029
	\$4,818,476		

The neighborhood surrounding Miller-Showers Park is partially revitalized as a mix of residential, commercial, and hospitality. New business starts, including Heartwork Brewing, Jenny's Baking, Faded Barbership, Vanished Aesthetics relocation, and Max's Place are serving as new magnets to the district, while previously existing businesses including La Charreada, La Bonita, Arthur Murray Dance Studio, and Vibe Yoga continue attracting repeat customers. Some properties remain undeveloped, like the former Colorado Steakhouse building and the former Steak & Shake building. There is also encouraging business development on the north side of the bypass, with Cascades Inn, Sleepers Bar, Everywhere Signs & Detailing, Furniture Exchange, and others along the N. Walnut St. commercial corridor.

But economic headwinds remain. Businesses face ongoing supply chain challenges, uncertain costs relating to tariffs; challenges relating to a college town (9-month) economy; high costs of labor; and fierce competition exacerbated by larger firms' ability to adopt costly, high tech solutions (i.e. app or kiosk ordering). The City must deploy every tool that it can in order to support local businesses and drive visitor attraction to Bloomington across Bloomington's diverse and vibrant neighborhoods.

Fiscal Impact:

There is no fiscal impact associated with this legislation.

Recommendation:

As a way to formalize this area as a district and to welcome visitors to Bloomington in an area with a more deliberate and distinct identity, staff recommends approval of Resolution 2025-18 to formally establish the footprint and name of the Stadium District.

To: Bloomington City Council
From: Councilmember Hopi Stosberg, District 3
CC: Jane Kupersmith, Director of Economic and Sustainable Development
RE: Resolution 2025-18, Naming of the Stadium District
Date: October 16, 2025

Request of Postponement of Consideration

I would like to request that Resolution 2025-18 (first considered on September 30, 2025 and postponed until October 22, 2025) be postponed again until November 5, 2025.

At the hearing on September 30, it became apparent that the map of the proposed district (Exhibit A) needed to be reassessed and a new map generated that better defines the district. Additionally, targeted public outreach (with the new map) needed to be completed. There has not been adequate time to achieve both of those activities. Postponing consideration until the November 5 meeting should allow the necessary time to confirm a new map and reach out to the community members who were concerned with the original map boundaries.

My intention is to motion to postpone Resolution 2025-18 after introduction of this agenda item. I request that you support this motion. Please let me know if you have any questions or concerns. Thank you for your consideration.

ORDINANCE 2025-32
TO AMEND TITLE 20 (UNIFIED DEVELOPMENT ORDINANCE)
OF THE BLOOMINGTON MUNICIPAL CODE –
Re: Use Table Amendment- “Urban Agriculture, Commercial”

WHEREAS, the Common Council, by its Resolution 18-01, approved a new Comprehensive Plan for the City of Bloomington, which took effect on March 21, 2018; and

WHEREAS, thereafter the Plan Commission initiated and prepared a proposal to repeal and replace Title 20 of the Bloomington Municipal Code, entitled “Unified Development Ordinance” (“UDO”); and

WHEREAS, on December 18, 2019, the Common Council passed Ordinance 19-24, to repeal and replace the UDO; and

WHEREAS, on January 14, 2020, the Mayor signed and approved Ordinance 19-24; and

WHEREAS, on April 15, 2020, the Common Council passed Ordinance 20-06 and Ordinance 20-07; and

WHEREAS, on April 18, 2020, the Unified Development Ordinance became effective; and

WHEREAS, on August 11, 2025, the Plan Commission voted to favorably recommend this amendment proposal to the Common Council, after providing notice and holding public hearings on the proposal as required by law; and

WHEREAS, the Plan Commission certified this amendment proposal to the Common Council on August 20, 2025; and

WHEREAS, in preparing and considering this proposal, the Plan Commission and Common Council have paid reasonable regard to:

- 1) the Comprehensive Plan;
- 2) current conditions and character of current structures and uses in each district;
- 3) the most desirable use for which land in each district is adapted;
- 4) the conservation of property values throughout the jurisdiction; and
- 5) responsible development and growth;

NOW, THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION I. Title 20, entitled “Unified Development Ordinance”, is amended.

SECTION II. An amended Title 20 of the Bloomington Municipal Code, entitled “Unified Development Ordinance”, including other materials that are incorporated therein by reference, is hereby adopted. Said replacement ordinance consists of the following documents which are attached hereto and incorporated herein:

1. The Proposal forwarded to the Common Council by the Plan Commission with a favorable recommendation, consisting of:
 - (A) ZO-18-25 (hereinafter “Attachment A”)
 - (B) Any Council amendment thereto (“Attachment B”)

SECTION III. The Clerk of the City is hereby authorized and directed to oversee the process of consolidating all of the documents referenced in Section II into a single text document for codification.

SECTION IV. Severability. If any section, sentence, or provision of this ordinance, or the application thereof to any person or circumstances shall be declared invalid, such invalidity shall not affect any of the other sections, sentences, provisions, or applications of this ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this ordinance are declared to be severable.

SECTION V. This ordinance shall be in full force and effect from and after its passage by the Common Council and approval by the Mayor.

SECTION VI. The Clerk of the City is directed to enter the effective date of the ordinance wherever it appears in the body of the ordinance.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2025.

HOPI STOSBERG, President
Bloomington Common Council

ATTEST:

NICOLE BOLDEN, Clerk
City of Bloomington

PRESENTED by me to Mayor of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2025.

NICOLE BOLDEN, Clerk
City of Bloomington

SIGNED AND APPROVED by me upon this _____ day of _____, 2025.

KERRY THOMSON, Mayor
City of Bloomington

SYNOPSIS

This amendment introduces a new land use- “Urban Agriculture, Commercial”. This new land use would allow some expanded services and offerings within the City for urban agriculture uses beyond the current, similar land use of “Urban Agriculture, Noncommercial”. The new proposed land use would allow for an outdoor education component, on-site employees, and year round retail sales for produce grown on the property. This use is proposed to be a Conditional Accessory use in the R1-R4, RM, and RH districts and a permitted use in all other districts. There are use specific standards, a new definition, and related adjustments to the numbering of proceeding sections of the UDO. This ordinance is in accordance with Indiana Code 36-7-4-600.

Table 03-1: Allowed Use Table

P = permitted use, C = conditional use permit, A = accessory use, CA = Conditional Accessory, T = temporary use, Uses with an * = use-specific standards apply

Additional uses may be permitted, prohibited, or require conditional use approval in Downtown Character Overlays pursuant to Section 20.03.010(e).

Use	Residential							Mixed-Use							Non-Residential		Use-Specific Standards	
	R1	R2	R3	R4	RM	RH	RMH	MS	MN	MM	MC	ME	MI	MD	MH	EM	PO	
Cemetery or mausoleum															P			
Club or lodge										P	P				P			
Community center	C	C	C	P*	P*			P	P	P			P	P			20.03.030(c)(2)	
Conference or convention center										P	P	P	P	P				
Crematory										C	C				C			
Day-care center, adult or child	A*	A*	A*	A*	C*	C*	C*	P*	P*	P*	P*	C*	C*	P*	P*	A*		20.03.030(c)(3)
Government service facility									P	P	P	P	P	P		P		
Jail or detention facility											C*				C*			20.03.030(c)(4)
Meeting, banquet, or event facility								P	P	P	P	P	P	P				
Mortuary								P	P			P						
Park	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	
Place of worship	C	C	C	C	C	C	C	C	C	P	P	C	P	P	C			
Police, fire, or rescue station	C	C	C	C	C	C	C	C	C	P	P	P	P	P	P	P	P	
<u>Urban agriculture, commercial</u>	<u>CA*</u>	<u>CA*</u>	<u>CA*</u>	<u>CA*</u>	<u>CA*</u>	<u>CA*</u>	<u>CA*</u>	<u>P</u>	<u>P</u>	<u>P</u>	<u>P</u>	<u>P</u>	<u>P</u>	<u>P</u>	<u>P</u>	<u>P</u>	<u>20.03.030(c)(5)</u>	
Urban agriculture, noncommercial	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	<u>20.03.030(c)(5)</u> <u>20.03.030(c)(6)</u>
Educational Facilities																		
School, college or university										C	C	P						
School, public or private	C*	C*	C*	C*	C*	C*	C*	C*	C*	P*	P*	C*	P*	P*			<u>20.03.030(c)(7)</u> <u>20.03.030(c)(6)</u>	
School, trade or business									P	P	P	P	P	P		P		
Healthcare Facilities																		
Hospital										C		C						
Medical clinic								P	P	P	P	P	P	P	P			
Methadone treatment facility									P*		C*		C*				<u>20.03.030(c)(8)</u> <u>20.03.030(c)(7)</u>	
Opioid rehabilitation facility								C*	C*	C*		C*	C*				<u>20.03.030(c)(8)</u> <u>20.03.030(c)(7)</u>	
COMMERCIAL USES																		
Agricultural and Animal Uses																		
Crops and pastureage	P*	A*	A*	A*	A*	A*	A*	A*	A*	A*	A*	A*	A*	A*	A*		20.03.030(d)(1)	
Kennel										C*					C*		20.03.030(d)(2)	
Orchard or tree farm, commercial	P	A*	A*	A*	A*	A*	A*	A*	A*	A*	A*	A*	A*	A*	A*	P	20.03.030(d)(3)	

(5) Urban Agriculture, Commercial

(A) Structures

- i. Greenhouses and hoop houses are limited to a maximum height of 20 feet, shall be located at least 10 feet from any lot line and may not cover more than 50 percent of the property.
- ii. Cold frames are limited to a maximum height of four feet and shall be located at least 10 feet from any lot line.
- iii. Agricultural stands are limited to a maximum height of 12 feet and shall be located at least 10 feet from any abutting lot with an occupied residential use.
- iv. Fences intended exclusively to protect food garden plots from animals shall not be more than 12 feet in height. The portion of the fence that exceeds five feet in height shall, by the use of voids and solids via latticework or other similar techniques, be of open construction. This portion of the fence shall be constructed of materials widely accepted in the fence industry for garden protection.

(B) Operational Standards

- i. In the R1, R2, R3, and R4 districts only, retail sales shall be prohibited on the commercial urban agriculture site, except for the sale of produce grown on that site in an unprocessed form. Such sales shall be in compliance with Section 20.03.030(h)(4) (Farm Produce Sales) except that there shall not be a limitation on the number of days allowed.
- ii. The site drainage and maintenance shall prevent water and fertilizer from the urban agriculture use from draining onto adjacent property that is not part of the contiguous land in the urban agricultural use.
- iii. Compost piles shall not exceed six feet in height. Refuse and compost area shall be enclosed at ground level to be rodent-resistant.
- iv. Within the R1, R2, R3, and R4 zoning districts, no outdoor work activity that involves power equipment or generators may occur before 8:00 AM or after 7:00 PM.
- v. In the R1, R2, R3, R4, RM and RH districts, a maximum of one employee or volunteer is allowed per minimum lot size of the district on the site at one time. Regardless of lot size, a maximum of 3 employees or volunteers are allowed on one property at one time. There is no limit on the number of employees or volunteers in all other districts.
- vi. In the R1, R2, R3, R4, RM and RH districts, educational classes are allowed on-site with a maximum enrollment per class of 2 people per minimum lot size of the district on the site. Regardless of lot size, a maximum of 8 enrolled students are allowed on one property. There is no limit on the class size in all other districts.
- vii. Activities associated with the use may be conducted within a building or outside.
- viii. One additional drivecut is allowed if the property is larger than 10,000 square feet.

(C) Soil Quality

Food products may be sold if grown in soil native to the site if the applicant can provide documentation to the City that the following standards are satisfied:

- i. A composite sample of the native soil, consisting of no less than five individual samples, has been tested for lead content and the lead content in the soil is determined to be at or below the residential screening levels for soil exposure, direct-contact for lead established by the Indiana Department of Environmental Management; and either:
 1. Proof through maps, deeds, prior permits or a combination of those sources that the site has only been used for residential or agricultural activities in the past; or
 2. A composite sample of the native soil, consisting of no less than five individual samples, has been tested for metal content using the US EPA 3050B, 3051, or a comparable method and that the metals arsenic, cadmium, mercury, molybdenum, nickel, selenium, and zinc are determined to be at or below the residential screening levels for soil exposure, direct-contact established by the Indiana Department of Environmental Management.
- ii. If metal content in soil exceeds established thresholds, food products may only be grown in raised beds filled with clean topsoil.
- iii. As an alternative to meeting the standards in (i) or (ii) above, food products may be grown in clean soil brought to the site without completing a soil test of the soil native to the site.

(5)(6) Urban Agriculture, Noncommercial

(A) Structures

- i. Greenhouses and hoop houses are limited to a maximum height of 15 feet, shall be located at least 10 feet from any lot line and may not cover more than 25 percent of the property.
- ii. Cold frames are limited to a maximum height of four feet and shall be located at least 10 feet from any lot line.
- iii. Agricultural stands are limited to a maximum height of 12 feet and shall be located at least 10 feet from any abutting lot with an occupied residential use.
- iv. Fences intended exclusively to protect food garden plots from animals shall not be more than 12 feet in height. The portion of the fence that exceeds five feet in height shall, by the use of voids and solids via latticework or other similar techniques, be of open construction. This portion of the fence shall be constructed of materials widely accepted in the fence industry for garden protection.

(B) Operational Standards

- i. Retail sales shall be prohibited on the noncommercial urban agriculture site, except for the sale of produce grown on that site. Such sales shall be in compliance with Section 20.03.030(h)(4) (Farm Produce Sales).
- ii. The site drainage and maintenance shall prevent water and fertilizer from draining onto adjacent property that is not part of the contiguous land in the urban agricultural use.
- iii. Compost piles shall not exceed six feet in height. Refuse and compost area shall be enclosed at ground level to be rodent-resistant.
- iv. No outdoor work activity that involves power equipment or generators may occur between sunset and sunrise.

(C) Soil Quality

Food products may be sold if grown in soil native to the site if the applicant can provide documentation to the City that the following standards are satisfied:

- i. A composite sample of the native soil, consisting of no less than five individual samples, has been tested for lead content and the lead content in the soil is determined to be at or below the residential screening levels for soil exposure, direct-contact for lead established by the Indiana Department of Environmental Management; and either:
 1. Proof through maps, deeds, prior permits or a combination of those sources that the site has only been used for residential or agricultural activities in the past; or
 2. A composite sample of the native soil, consisting of no less than five individual samples, has been tested for metal content using the US EPA 3050B, 3051, or a comparable method and that the metals arsenic, cadmium, mercury, molybdenum, nickel, selenium, and zinc are determined to be at or below the residential screening levels for soil exposure, direct-contact established by the Indiana Department of Environmental Management.
- ii. If metal content in soil exceeds established thresholds, food products may only be grown in raised beds filled with clean topsoil.
- iii. As an alternative to meeting the standards in (i) or (ii) above, food products may be grown in clean soil brought to the site without completing a soil test of the soil native to the site.

(6)(7) School, Public or Private

- (A) Each public or private high school shall be located on a site with direct access to an arterial or collector street.
- (B) Each public or private elementary or middle school located on a site adjacent to an arterial or collector street shall provide an automobile pick-up/drop-off area adequate to protect student safety with access from either a collector or local street, and shall provide a direct pedestrian connection to at least one local street adjacent to the site.

(7)(8) Methadone Treatment Facility or Opioid Rehabilitation Facility

- (A) Each clinic or facility shall be at least 1,000 feet from the nearest property line of a lot containing a primary use that falls under the Household Living category, Group Living category, a Place of Worship, or a Public or Private School;
- (B) Each clinic or facility shall include a waiting and departure lounge sufficient in size to accommodate all scheduled patrons, which shall be open to patrons at least one hour before and after any official business is to be conducted. Such areas shall include restroom facilities that shall be open at least one hour prior to the beginning of scheduled services.

(d) Commercial Uses**(1) Crops and Pasturage****(A) Generally**

- i. Except in the R1 zoning district, this use shall be accessory to a principal use on the same lot or parcel.

Unified Development Ordinance (UDO)

This entire document as approved and with any subsequent amendments. The Unified Development Ordinance includes both the zoning ordinance, authorized by the Indiana Code 36-7-4-600 Series and the subdivision control ordinance, authorized by the Indiana Code 36-7-4-700 Series.

University

See "School, College or University."

Urban agriculture, Commercial

The cultivation of food and/or horticultural crops, composting, aquaponics, aquaculture and/or hydroponics. Such use may include the production and sale of food products from food grown on the premises and include outdoor educational activities conducted on the property related to Urban Agriculture. Separate plots for cultivation or use by one or more individuals may be farmed collectively by members of the group or rented independently and may include common areas maintained and used by group members. This definition includes both indoor and outdoor educational classes administered on-site, gardens, container gardens, edible landscapes, residential greenhouses, herb gardens, rooftop gardens, berry patches, vegetable gardens and other similar activities. Urban agriculture uses shall not include the raising of animals, except as permitted elsewhere in the Bloomington Municipal Code.

Urban Agriculture, Noncommercial

The cultivation of food and/or horticultural crops, composting, aquaponics, aquaculture and/or hydroponics. Such use may include the production and sale of food products from food grown on the premises.

Noncommercial urban agriculture may be divided into separate plots for cultivation by one or more individuals or may be farmed collectively by members of the group and may include common areas maintained and used by group members. This definition includes gardens, container gardens, edible landscapes, residential greenhouses, herb gardens, rooftop gardens, berry patches, vegetable gardens and other similar activities. Urban agriculture uses shall not include the raising of animals, except as permitted elsewhere in the Bloomington Municipal Code.

Use

The purposes for which land, a building, or structure thereon is designed, arranged, or intended, or for which it is occupied, maintained, let, or leased.

Use, Abandonment of

The relinquishment of property or a cessation of the use of property for a continuous period of twelve months by the owner.

Use, Accessory

An activity that is conducted or located on the same zoning lot as the primary building or use served, except as may be specifically provided elsewhere in this UDO; is clearly and customarily incidental to, subordinate in purpose to, and serving the primary use; and is either in the same ownership as the primary use or is clearly operated and maintained solely for the comfort, convenience, necessity, or benefit of the occupants, employees, customers, or visitors of the primary use.

Case # ZO-18-25 Memo

To: Bloomington Common Council

From: Eric Greulich, Development Services Manager

Date: August 20, 2025

Re: Ordinance #2025-32; Use Table Amendments to Unified Development Ordinance for the use “Urban Agriculture, Commercial”.

The Plan Commission heard case ZO-18-25 on July 14, 2025 and August 11, 2025 and voted 5-3 to send the petition to the Common Council with a positive recommendation with two conditions of approval:

1. The language regarding storm water management shall be clarified to say- the site drainage and maintenance shall prevent water and fertilizer **from the urban agriculture use** from draining onto adjacent property that is not part of the contiguous land in the urban agriculture use.
2. The limitation on number of employees shall be amended to say the limitation applies to the number of employees or volunteers allowed at one time.

ZO-18-25 | “Urban Agriculture, Commercial”

This amendment introduces a new land use- “Urban Agriculture, Commercial”. This new land use would allow some expanded services and offerings within the City for urban agriculture uses beyond the current, similar land use of “Urban Agriculture, Noncommercial”. The new proposed land use would allow for an outdoor education component, on-site employees, and year round retail sales for produce grown on the property. This use is proposed to be a Conditional Accessory use in the R1-R4, RM, and RH districts and a permitted use in all other districts. There are use specific standards included with this use as well.

At the first and second hearings the Plan Commission heard comments and questions from members of the community regarding this use including- whether it was appropriate within residential neighborhoods, possible additional limitations on maximum number of employees and class size, hours of operation for the use, and height and size of allowed structures.

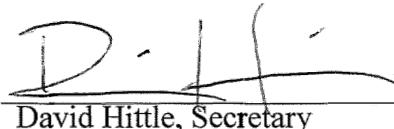
The proposed legislation includes three changes from what was heard at the July 14 hearing and included a revision to the allowed hours of operation to restrict the use of power equipment to the hours of 8:00 AM to 7:00 PM. A maximum amount of employees or volunteers has also been introduced to limit the number of employees or volunteers to a maximum of 3, regardless of lot size. A condition of approval was included by the Plan Commission to clarify that the maximum

number of employees is at one time. A maximum amount of registered students has also been proposed to limit the number of students to a maximum of 8, regardless of lot size.

******ORDINANCE CERTIFICATION******

In accordance with IC 36-7-4-604 I hereby certify that the attached Ordinance Number 2025-32 is a true and complete copy of Plan Commission Case Number ZO-18-25 which was given a recommendation of approval by a vote of 5 Ayes, 3 Nays, and 0 Abstentions by the Bloomington City Plan Commission at a public hearing held on August 11, 2025.

Date: August 20, 2025



David Hittle, Secretary
Plan Commission

Received by the Common Council Office this 20 day of August, 2025.



Nicole Bolden, City Clerk

Appropriation Ordinance #	Fiscal Impact Statement Ordinance #	Resolution #
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Type of Legislation:

Appropriation Budget Transfer Salary Change	End of Program New Program Bonding	Penal Ordinance Grant Approval Administrative Change
Zoning Change New Fees	Investments Annexation	Short-Term Borrowing Other

If the legislation directly affects City funds, the following must be completed by the City Controller:

Cause of Request:

Planned Expenditure	Emergency
Unforseen Need	Other

Funds Affected by Request:

Fund(s) Affected		
Fund Balance as of January 1	\$	\$
Revenue to Date	\$	\$
Revenue Expected for Rest of year	\$	\$
Appropriations to Date	\$	\$
Unappropriated Balance	\$	\$
Effect of Proposed Legislation (+/-)	\$	\$
Projected Balance	\$	\$

Signature of Controller

Will the legislation have a major impact on existing City appropriations, fiscal liability or revenues?

Yes No XX

If the legislation will not have a major fiscal impact, explain briefly the reason for your conclusion.

This amendment introduces a new land use- "Urban Agriculture, Commercial". This new land use would allow some expanded services and offerings within the City for urban agriculture uses beyond the current, similar land use of "Urban Agriculture, Noncommercial". The new proposed land use would allow for an outdoor education component, on-site employees, and year round retail sales for produce grown on the property. This use is proposed to be a Conditional Accessory use in the R1-R4, RM, and RH districts and a permitted use in all other districts. There are use specific standards, a new definition, and related adjustments to the numbering of proceeding sections of the UDO. This ordinance is in accordance with Indiana Code 36-7-4-600.

If the legislation will have a major fiscal impact, explain briefly what the effect on City costs and revenues will be and include factors which could lead to significant additional expenditures in the future. Be as specific as possible. (Continue on second sheet if necessary.)

****Amendment Form****

Ordinance #: 2025-32

Amendment #: Am. 01

Submitted by: Cm. Stosberg

Date: October 16, 2025

Proposed Amendment:

1. The Attachment A of Ordinance 2025-32 shall be deleted and replaced with the following as its Attachment A:

Table 03-1: Allowed Use Table

P = permitted use, C = conditional use permit, A = accessory use, CA = Conditional Accessory, T = temporary use, Uses with an * = use-specific standards apply

Additional uses may be permitted, prohibited, or require conditional use approval in Downtown Character Overlays pursuant to Section 20.03.010(e).

Use	Residential							Mixed-Use							Non-Residential		Use-Specific Standards	
	R1	R2	R3	R4	RM	RH	RMH	MS	MN	MM	MC	ME	MI	MD	MH	EM	PO	
Cemetery or mausoleum															P			
Club or lodge										P	P				P			
Community center	C	C	C	P*	P*			P	P	P			P	P			20.03.030(c)(2)	
Conference or convention center										P	P	P	P	P				
Crematory										C	C				C			
Day-care center, adult or child	A*	A*	A*	A*	C*	C*	C*	P*	P*	P*	P*	C*	C*	P*	P*	A*		20.03.030(c)(3)
Government service facility									P	P	P	P	P	P		P		
Jail or detention facility											C*				C*			20.03.030(c)(4)
Meeting, banquet, or event facility									P	P	P	P	P	P				
Mortuary									P	P			P					
Park	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	
Place of worship	C	C	C	C	C	C	C	C	C	P	P	C	P	P	C			
Police, fire, or rescue station	C	C	C	C	C	C	C	C	C	P	P	P	P	P	P	P	P	
<u>Urban agriculture, Farmstead</u>	CA*	CA*	CA*	CA*	CA*	CA*	CA*	P	P	P	P	P	P	P	P	P		20.03.030(c)(5)
Urban agriculture, noncommercial	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	20.03.030(c)(5) 20.03.030(c)(6)
Educational Facilities																		
School, college or university											C	C	P					
School, public or private	C*	C*	C*	C*	C*	C*	C*	C*	C*	P*	P*	C*	P*	P*				20.03.030(c)(7) 20.03.030(c)(6)
School, trade or business										P	P	P	P	P		P		
Healthcare Facilities																		
Hospital											C		C					
Medical clinic								P	P	P	P	P	P	P	P			
Methadone treatment facility										P*		C*		C*				20.03.030(c)(8) 20.03.030(c)(7)
Opioid rehabilitation facility									C*	C*	C*		C*	C*				20.03.030(c)(8) 20.03.030(c)(7)
COMMERCIAL USES																		
Agricultural and Animal Uses																		
Crops and pasture	P*	A*	A*	A*	A*	A*	A*	A*	A*			20.03.030(d)(1)						
Kernel											C*				C*			20.03.030(d)(2)
Orchard or tree farm, commercial	P	A*	A*	A*	A*	A*	A*	A*	A*	P		20.03.030(d)(3)						

(5) Urban Agriculture, Farmstead

(A) Structures

- i. Greenhouses and hoop houses are limited to a maximum height of 20 feet, shall be located at least 10 feet from any lot line and may not cover more than 50 percent of the property.
- ii. Cold frames are limited to a maximum height of four feet and shall be located at least 10 feet from any lot line.
- iii. Agricultural stands are limited to a maximum height of 12 feet, shall be located at least 10 feet from any abutting lot with an occupied residential use and shall have a minimum 5 foot setback from the right of way.
- iv. Fences intended exclusively to protect food garden plots from animals shall not be more than 12 feet in height. The portion of the fence that exceeds five feet in height shall, by the use of voids and solids via latticework or other similar techniques, be of open construction. This portion of the fence shall be constructed of materials widely accepted in the fence industry for garden protection.

(B) Operational Standards

- i. In the R1, R2, R3, R4, RM, RH, and RMH districts, retail sales shall be prohibited on the farmstead agriculture site, except for the sale of produce grown on that site in an unprocessed form. Such sales shall be in compliance with Section 20.03.030(h)(4) (Farm Produce Sales) except that there shall not be a limitation on the number of days allowed.
- ii. The site drainage and maintenance shall prevent water and fertilizer from the farmstead agriculture use from draining onto adjacent property that is not part of the contiguous land in the urban agricultural use.
- iii. Compost piles shall not exceed six feet in height. Refuse and compost area shall be enclosed at ground level to be rodent-resistant.
- iv. Within the R1, R2, R3, R4, RM, RH, and RMH zoning districts, no outdoor work activity that involves power equipment or generators may occur before 8:00 AM or after 7:00 PM.
- v. In the R1, R2, R3, R4, RM, RH and RMH districts, a maximum of one employee or volunteer is allowed per minimum lot size of the district on the site at one time. Regardless of lot size, a maximum of 3 employees or volunteers are allowed on one property at one time. There is no limit on the number of employees or volunteers in all other districts.
- vi. In the R1, R2, R3, R4, RM, RH and RMH districts, educational classes are allowed on-site with a maximum enrollment per class of 2 people per minimum lot size of the district on the site. Regardless of lot size, a maximum of 8 enrolled students are allowed on one property. There is no limit on the class size in all other districts.
- vii. Activities associated with the use may be conducted within a building or outside.
- viii. One additional drivecut is allowed if the property is larger than 10,000 square feet.

(C) Soil Quality

Food products may be sold if grown in soil native to the site if the applicant can provide documentation to the City that the following standards are satisfied:

- i. A composite sample of the native soil, consisting of no less than five individual samples, has been tested for lead content and the lead content in the soil is determined to be at or below the residential screening levels for soil exposure, direct-contact for lead established by the Indiana Department of Environmental Management; and either:
 1. Proof through maps, deeds, prior permits or a combination of those sources that the site has only been used for residential or agricultural activities in the past; or
 2. A composite sample of the native soil, consisting of no less than five individual samples, has been tested for metal content using the US EPA 3050B, 3051, or a comparable method and that the metals arsenic, cadmium, mercury, molybdenum, nickel, selenium, and zinc are determined to be at or below the residential screening levels for soil exposure, direct-contact established by the Indiana Department of Environmental Management.
- ii. If metal content in soil exceeds established thresholds, food products may only be grown in raised beds filled with clean topsoil.
- iii. As an alternative to meeting the standards in (i) or (ii) above, food products may be grown in clean soil brought to the site without completing a soil test of the soil native to the site.

(5)(6) Urban Agriculture, Noncommercial

(A) Structures

- i. Greenhouses and hoop houses are limited to a maximum height of 15 feet, shall be located at least 10 feet from any lot line and may not cover more than 25 percent of the property.
- ii. Cold frames are limited to a maximum height of four feet and shall be located at least 10 feet from any lot line.
- iii. Agricultural stands are limited to a maximum height of 12 feet and shall be located at least 10 feet from any abutting lot with an occupied residential use.
- iv. Fences intended exclusively to protect food garden plots from animals shall not be more than 12 feet in height. The portion of the fence that exceeds five feet in height shall, by the use of voids and solids via latticework or other similar techniques, be of open construction. This portion of the fence shall be constructed of materials widely accepted in the fence industry for garden protection.

(B) Operational Standards

- i. Retail sales shall be prohibited on the noncommercial urban agriculture site, except for the sale of produce grown on that site. Such sales shall be in compliance with Section 20.03.030(h)(4) (Farm Produce Sales).
- ii. The site drainage and maintenance shall prevent water and fertilizer from draining onto adjacent property that is not part of the contiguous land in the urban agricultural use.
- iii. Compost piles shall not exceed six feet in height. Refuse and compost area shall be enclosed at ground level to be rodent-resistant.
- iv. No outdoor work activity that involves power equipment or generators may occur between sunset and sunrise.

(C) Soil Quality

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 2. A composite sample of the native soil, consisting of no less than five individual samples, has been tested for metal content using the US EPA 3050B, 3051, or a comparable method and that the metals arsenic, cadmium, mercury, molybdenum, nickel, selenium, and zinc are determined to be at or below the residential screening levels for soil exposure, direct-contact established by the Indiana Department of Environmental Management.
- ii. If metal content in soil exceeds established thresholds, food products may only be grown in raised beds filled with clean topsoil.
- iii. As an alternative to meeting the standards in (i) or (ii) above, food products may be grown in clean soil brought to the site without completing a soil test of the soil native to the site.

(6)(7) School, Public or Private

- (A) Each public or private high school shall be located on a site with direct access to an arterial or collector street.
- (B) Each public or private elementary or middle school located on a site adjacent to an arterial or collector street shall provide an automobile pick-up/drop-off area adequate to protect student safety with access from either a collector or local street, and shall provide a direct pedestrian connection to at least one local street adjacent to the site.

(7)(8) Methadone Treatment Facility or Opioid Rehabilitation Facility

- (A) Each clinic or facility shall be at least 1,000 feet from the nearest property line of a lot containing a primary use that falls under the Household Living category, Group Living category, a Place of Worship, or a Public or Private School;
- (B) Each clinic or facility shall include a waiting and departure lounge sufficient in size to accommodate all scheduled patrons, which shall be open to patrons at least one hour before and after any official business is to be conducted. Such areas shall include restroom facilities that shall be open at least one hour prior to the beginning of scheduled services.

(d) Commercial Uses**(1) Crops and Pasturage****(A) Generally**

- i. Except in the R1 zoning district, this use shall be accessory to a principal use on the same lot or parcel.

Unified Development Ordinance (UDO)

This entire document as approved and with any subsequent amendments. The Unified Development Ordinance includes both the zoning ordinance, authorized by the Indiana Code 36-7-4-600 Series and the subdivision control ordinance, authorized by the Indiana Code 36-7-4-700 Series.

University

See "School, College or University."

Urban agriculture, Farmstead

The cultivation of food and/or horticultural crops, composting, aquaponics, aquaculture and/or hydroponics. Such use may include the production and sale of food products from food grown on the premises and include outdoor educational activities conducted on the property related to Urban Agriculture. Separate plots for cultivation or use by one or more individuals may be farmed collectively by members of the group or rented independently and may include common areas maintained and used by group members. This definition includes both indoor and outdoor educational classes administered on-site, gardens, container gardens, edible landscapes, residential greenhouses, herb gardens, rooftop gardens, berry patches, vegetable gardens and other similar activities. Farmstead agriculture uses shall not include the raising of animals, except as permitted elsewhere in the Bloomington Municipal Code.

Urban Agriculture, Noncommercial

The cultivation of food and/or horticultural crops, composting, aquaponics, aquaculture and/or hydroponics.

Such use may include the production and sale of food products from food grown on the premises.

Noncommercial urban agriculture may be divided into separate plots for cultivation by one or more individuals or may be farmed collectively by members of the group and may include common areas maintained and used by group members. This definition includes gardens, container gardens, edible landscapes, residential greenhouses, herb gardens, rooftop gardens, berry patches, vegetable gardens and other similar activities. Urban agriculture uses shall not include the raising of animals, except as permitted elsewhere in the Bloomington Municipal Code.

Use

The purposes for which land, a building, or structure thereon is designed, arranged, or intended, or for which it is occupied, maintained, let, or leased.

Use, Abandonment of

The relinquishment of property or a cessation of the use of property for a continuous period of twelve months by the owner.

Use, Accessory

An activity that is conducted or located on the same zoning lot as the primary building or use served, except as may be specifically provided elsewhere in this UDO; is clearly and customarily incidental to, subordinate in purpose to, and serving the primary use; and is either in the same ownership as the primary use or is clearly operated and maintained solely for the comfort, convenience, necessity, or benefit of the occupants, employees, customers, or visitors of the primary use.

Synopsis

This amendment replaces the Attachment A.

10/22/25 Regular Session Action: Pending