## City of Bloomington Common Council

Committee on Council Processes, Monday, November 10, 2025, 12:15-1:45 pm Allison Conference Room (#225), Showers Building, 401 N. Morton Street

The public may also access the meeting at the following link:

https://bloomington.zoom.us/j/81856368669?pwd=yZJcXAhq7Fy1vCUJjCZb8VvS1TqpgX.1

#### **AGENDA**

Chair: Isabel Piedmont-Smith

- 1) Agenda review and approval
- 2) Old business
  - a) City residency requirement for service on boards and commissions\*
    - Discussion of allowing county residents from outside city limits to serve
    - Public comment
    - Next steps
  - b) Moving the residency requirements in city code to a different section\*
  - Allowing discussion of legislation at First Reading\*
    - Discussion of draft code revision and implications
    - Public comment
    - Vote (if we are ready)
- 3) New business
  - a) Updates from council staff\*
  - b) Code of conduct for boards and commissions\*
- 4) Public comment
- 5) Adjournment

Bloomington City Committee on Council Processes meetings can be watched on the following websites:

- Community Action Television Services (CATS) <a href="https://catvstv.net">https://catvstv.net</a>
- YouTube https://youtube.com/@citybloomington

Background materials and packets are available at Council's website <a href="https://bloomington.in.gov/council/processes/meetings?year=2025">https://bloomington.in.gov/council/processes/meetings?year=2025</a>

Pursuant to applicable law and policy, the following details are provided regarding the officers serving on this committee:

- Committee Members: Isabel Piedmont-Smith (Chair), Matt Flaherty, Sydney Zulich, Courtney Daily
- Appointed by: Council President
- Term: Beginning 1/8/2025; Expiration 1/7/2026

<sup>\*</sup>Denotes attachment included in the meeting packet

Committee on Council Processes
Residency Requirement for service on boards and commissions
Items to consider for discussion at 11/10/25 meeting

#### Below is a list of boards and commissions that:

- do not control city funds
- do not currently allow non-city residents to be members, and
- are not limited by state code to only city resident membership
- 1. Bloomington Digital Underground Advisory Committee (although "committees" are not mentioned in the residential requirement in 2.08.020)
- 2. Board of Housing Quality Appeals
- 3. Board of Zoning Appeals
- 4. Community Advisory on Public Safety Commission
- 5. Dr. Martin Luther King Jr. Birthday Commission
- 6. Environmental Commission
- 7. Environmental Resources Advisory Council
- 8. Farmers' Market Advisory Council
- 9. Fire Merit Commission (but does state code allow us to put residency requirements on this per 2.08.020?)
- 10. Transportation Commission
- 11. Tree Commission

We might want to keep the residency requirements for the following:

- BHQA This entity hears appeals to decisions made under BMC Title 16 via HAND.
- BZA Zoning decisions all have to do with land inside city limits.
- ERAC Advises the Parks & Rec Department about what to do with parks land
- Fire Merit Comm Pretty specific in state code, some members chosen by firefighters from among their ranks, many firefighters don't live within city limits
- Tree Comm Advises the Parks & Rec Department about what to do with city trees

#### That would leave the following:

- 1. Bloomington Digital Underground Advisory Committee
- 2. Community Advisory on Public Safety Commission
- 3. Dr. Martin Luther King Jr. Birthday Commission
- 4. Environmental Commission
- 5. Farmers' Market Advisory Council
- 6. Transportation Commission

Our inquiry into residency requirements was instigated, at least in part, by a request from the Bloomington Arts Commission. This commission does make determinations about city funding going to artists and arts organizations. At the Oct. 6 CCP meeting, we discussed possible advisory seat(s) for the BAC.

## **Boards and Commissions Research**

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#### **1.** Animal Care and Control Commission

## A. Duty:

- (1) Formulate, adopt, and implement policies control of all animals in the city; review decision of the director of the animal care...; make recommendations to the Council and the Mayor. (<u>Bloomington Municipal Code (BMC) 2.12.010</u>)
- (2) Hold hearing for the purpose of determining whether or not the animal in question should be declared potentially dangerous, dangerous, or vicious. (BMC 7.26.010)
- (3) Be an advisory body of Animal shelter to formulate, adopt and implement policies, principles and standards for humane treatment and control of all animals in the city. (BMC 7.52.040)
- B. Seats: 6 (2 Council, 3 Mayor, 1 Monroe County Board) (BMC 2.12.010)
- C. Qualifications:
  - (1) General provisions: Residential Requirement. All appointments to city boards, commissions and councils shall be made from residents of the city except those positions that are directed otherwise by state law or city ordinance. If a city employee is appointed to a city board, commission or council by virtue of the employment position, the residency requirement may be waived. (BMC 2.08.020)
  - (2) One of the mayor's appointees shall be a licensed veterinarian who is a resident of Monroe County and one shall be a member of the Monroe County Humane Association. The representative from the Monroe County board of commissioners must reside in Monroe County. (BMC 2.12.010)
- D. City Funds: Does not directly allocate or control city funds.
- E. Indiana Law: No separate state statute creating this specific Commission.

## 2. Bloomington Arts Commission

- A. Duty: <a href="MMC 2.12.020"><u>BMC 2.12.020</u></a> (f): (1)Adopt administrative rules and regulations, adopt procedures, conduct activities and form committees necessary to conduct the commission's business;(2)Develop, administer, and promote programs to achieve the commission's purpose;(3)Inform and advise the common council, city administration, and city boards and commissions on current arts issues and large-scale strategic planning projects for the arts; and(4)Submit an annual report, in writing, to the mayor and common council.
- B. Seats: 11 (6 Mayor, and 5 Council) (BMC 2.12.020 (c))
- C. Qualifications:
  - (1) City Residential Requirement (BMC 2.08.020)
  - (2) All members of the commission shall have a demonstrated commitment to the arts. (BMC 2.12.020 (d))

- D. City Funds: Allocates an Operations Grant to support 501(c)(3) organizations with arts-centered missions focused on Bloomington-based impact. For 2025 it allocated \$180,000 across its three grant cycles. These funds are drawn from the BAC's annual General Fund and Local Income Tax (LIT) budget lines, as well as the BUEA's annual budget.
- E. Indiana Law: No separate state statute creating this specific Commission.

## 3. Bloomington Digital Underground Advisory Committee

- A. Duty: To provide advice and recommendations on the usage, pricing, and management of the City's fiber optic assets to Board of Public Works. (Resolution 03-28 Attachment: Policies for Bloomington Digital Underground, Section 3.1)
- B. Seats:
  - 7 representatives (Resolution 03-28 Attachment: Policies for Bloomington Digital Underground, Section 3.1);
  - 2 appointed by Common Council, 5 appointed by Board of Public Works (Onboard)
- C. Qualifications:
  - (1) Representatives from the business, technology, economic development, and Indiana University communities, and from not-for-profit groups serving a public, educational, or charitable interest. (Resolution 03-28 Attachment: Policies for Bloomington Digital Underground, Section 3.1)
  - (2) Residential Requirement is on Onboard, but <u>BMC 2.08.020</u> didn't specifically mentioned advisory committees.
- D. City Funds: Advisory; does not directly allocate or control city funds.
- E. Indiana Law: No separate state statute creating this specific Commission.

#### **4.** Bloomington Historic Preservation Commission

- A. Duty: responsible for developing and coordinating the municipality's historic preservation activities; promulgate standards for architectural review; draw and submit to the common council for its approval a map or maps describing the boundaries of an historic district or conservation district; issue certificates of appropriateness for any actions required by BMC 8.08.020. (BMC 2.16.030)
- B. Seats:
  - (1) 9 voting members, all appointed by the mayor subject to the approval of the common council. (BMC 2.16.010 (c))
  - (2) Advisory members (non-voting): may be appointed to the commission by the Council. (BMC 2.16.010 (c)) No more than 4 members (BMC 2.02.040 (a))
- C. Qualifications: Must be residents. (BMC 2.16.010 (c))
- D. City Funds: Yes. The commission has the authority to receive funds in order to promote its stated mission. (BMC 2.16.030 (b))

E. Indiana Law: allows city to establish a historic preservation commission. And requires the members must <u>be residents of the unit</u> who are interested in the preservation and development of historic areas. (<u>Indiana Code (IC) 36-7-11-4</u>)

### 5. Redevelopment Commission

- A. Duty: Control the housing and neighborhood development.
- B. Seats: 5 members
- C. Qualifications:
  - (1) City resident (<u>BMC 2.16.010 (c)</u>)
  - (2) Must be at least eighteen years of age and a resident of the city (BMC 2.16.020)
- D. City Funds: Yes. Controls redevelopment district funds, including Community Development Block Grant, HOME funds, Neighborhood Improvement Grants and Tax Increment Districts.
- E. Indiana Law:
  - (1) Allows city to establish a redevelopment commission (IC 36-7-14-3)
  - (2) 5 commissioners for municipal commission: 3 appointed by the Mayor, 2 appointed by the Council. 1 nonvoting adviser to the commission appointed by the Mayor. (IC 36-7-14-6.1)
  - (3) Certain bonds or leases; special tax levy; disposition of accumulated revenues; review of sufficiency of levies (IC 36-7-14-27)

## 6. Urban Enterprise Association

- A. Duty: Coordinate zone development activities; serve as a catalyst for zone development; promote the zone to outside groups and individuals; establish a formal line of communication with residents and businesses in the zone; act as a liaison between residents, businesses, the municipality, and the board. (IC 5-28-15-14)
- B. Seats: 12 members (2 by the governor, 6 by the Mayor, 4 by the Council) (IC 5-28-15-13)
- C. Qualifications:
  - (1) For Council's appointments: 1 member of the municipality's legislative body whose district includes all or part of the zone. 1 representative of a business located in the zone. 2 residents of the zone, who must not be members of the same political party.
  - (2) For Mayor's appointments: 1 representative of the plan commission having jurisdiction over the zone, if any exists. 1 representative of the municipality's department that performs planning or economic development functions. 2 representatives of businesses located in the zone, one of whom shall be from a manufacturing concern, if any exists in the zone. 1 resident of the zone. 1

representative of organized labor from the building trades that represent construction workers.

- D. City Funds: Yes. Recommend how zone-generated funds should be used. (expenditure of funds generated under IC 36-7-14-39(g) or IC 36-7-15.1-26(g), IC 5-28-15-14)
- E. Indiana Law:
  - (1) <u>IC 5-28-15-13</u> established in each enterprise zone an urban enterprise association (U.E.A.)
  - (2) BMC still lists IC 4-4-6.1-4 as relevant state statute, but this was repealed.

## 7. Bloomington/Monroe County Human Rights Commission

- A. Duty: Investigates discrimination complaints, holds hearings, issues orders and penalties, and works to conciliate disputes. It can create subcommittees, publish reports, subpoena witnesses, and enforce cease-and-desist or consent agreements. The commission also advises on human rights issues and promotes programs to reduce discrimination. (BMC 2.23.160)
- B. Seats: 7 members, 3 by the mayor, 2 by the Council, and 2 by Monroe county commissioners. (BMC 2.23.130)
- C. Qualifications: Members of the commission shall be representative of the community and shall be city or, in the case of the Monroe County Commissioner appointees, city or county residents. (BMC 2.23.140)
- D. City Funding: No. Only stating the penalties are deposited into the City's general fund. (BMC 2.23.160)
- E. Indiana Law: No separate state statute creating this Commission.

#### 8. Board of Housing Quality Appeals

- A. Duty: Hear appeals of rulings/decisions under the Property Maintenance Code (Title 16 BMC). May overrule or affirm administrative decisions of enforcement officers (including HAND). Authorize variances when consistent with public health, safety, and welfare. Report annually to the Mayor and Common Council on trends in housing quality appeals. (BMC 2.19.040(1), (5), (6), (7), (E))
- B. Seats: 7 members, 4 appointed by the Mayor, 3 appointed by the Common Council. (BMC 2.19.040(2)).
- C. Qualifications:
  - (1) Members must be residents of the city. (BMC 2.19.040(3); BMC 2.08.020)
  - (2) Appointments should consider tenants, owners, or persons with experience in building, managing, or leasing housing. (BMC 2.19.040(3))
  - (3) Members may be (but not required to be) city officials or employees, but they cannot form a majority.
- D. City Funding: No. The board does not allocate or control city funds.

E. Indiana Law: No separate state statute creating this Board.

#### 9. Board of Park Commissioners

- A. Duty: Exercise powers and duties as set forth in Indiana Code 36-10-4 (Parks Department in Certain Cities). Oversee the Department of Parks and Recreation, establish rules, hold meetings, and manage park property and operations. May create advisory councils and committees. Accept gifts and donations, and manage special non-reverting funds for operations and capital improvements. (BMC 2.20.000, 2.20.070, 2.20.095, 2.20.110; IC 36-10-4)
- B. Seats: 4 commissioners, all appointed by the Mayor. (BMC 2.20.010)
- C. Qualifications:
  - (1) Residency & ownership: Each commissioner must be a freeholder (property owner) residing in the city. (BMC 2.20.020)
  - (2) Interest/knowledge requirement: Appointees should show interest in and knowledge of parks and recreation. (BMC 2.20.020)
  - (3) Political balance: No more than two members may be affiliated with the same political party. (BMC 2.20.020)
- D. City Funding: Yes. Authorized to use special nonreverting operating fund (BMC 2.20.090; IC 36-10-4-16). Authorized to use special nonreverting capital fund for land acquisition and capital improvements (BMC 2.20.100; IC 36-10-4-16). May accept gifts, donations, subsidies, and direct them into the park funds. (BMC 2.20.095).
- E. Indiana Law:
  - (1) IC 36-10-4, et seq. adopted by the Common Council in its entirety.
  - (2) The board consists of four (4) commissioners appointed by the city executive. Each commissioner must be a freeholder residing in the city, and no more than two (2) commissioners may have the same political affiliation. (IC 36-10-4-3)

#### 10. Board of Public Safety

- b. Duty: Have control and oversee the police and fire department of the city pursuant to statute, and shall have the authority to allow and approve claims. (BMC 2.17.030)
- c. Seats: 5 members, appointed by the Mayor. (BMC 2.17.010)
- d. Qualifications: Members shall have been <u>voters of the city</u> for at least one year immediately preceding the appointment. (BMC 2.17.010)
- e. City Funding: Yes. Board has authority to approve claims relating to police and fire.
- f. Indiana Law:

- (1) the legislative body of a second class city may by ordinance establish as separate boards: a board of public works; and a board of public safety. (IC 36-4-9-5)
- (2) The board of public works and safety may be composed of 3 members or 5 members appointed by the executive. A member may hold other appointive positions in city government during the member's tenure. IC 36-4-11-2 applies to board member appointments under this section. (IC 36-4-9-6(c))

#### 11. Board of Public Works

- A. Duty: Have control of the day to day operation of the department of public works and shall have the authority to allow and approve claims for the department of public works and the engineering department. (BMC 2.09.030)
- B. Seats: 3 members appointed by the mayor. (BMC 2.09.010)
- C. Qualifications: Appointees shall have been voters of the city for at least one year immediately preceding the appointment. (BMC 2.09.010)
- D. City Funding: Yes. The board may allow and approve claims for department of public works and engineering. Handles day to day fiscal oversight.
- E. Indiana Law:
- (1) the legislative body of a second class city may by ordinance establish as separate boards: a board of public works; and a board of public safety. (IC 36-4-9-5)
- (2) The board of public works and safety may be composed of 3 members or 5 members appointed by the executive. A member may hold other appointive positions in city government during the member's tenure. IC 36-4-11-2 applies to board member appointments under this section. (IC 36-4-9-6(c))

#### 12. Board of Zoning Appeals

- A. Duty: Review determinations made by the Planning and Transportation Department. Hear and determine requests for special exceptions and variances. Exercise powers and duties as outlined in Title 20 BMC (Unified Development Ordinance, UDO). (BMC 2.15.000, 2.15.050)
- B. Seats: 5 members (BMC 2.15.010 .020)
- C. Qualifications:
  - (1) 3 appointed by the Mayor (1 must also be a member of the Plan Commission, 2 must not).
  - (2) 1 appointed by the Common Council (must not be a member of the Plan Commission).
  - (3) 1 appointed by the Plan Commission.
  - (4) Must be city resident (<u>BMC 2.08.020</u>)
- D. City Funding: No direct funding authority.
- E. Indiana Law: (<u>IC 36-7-4-902</u>)

- (1) 3 citizen members appointed by the executive of the municipality or county, of whom 1 must be a member of the plan commission and 2 must not be members of the plan commission.
- (2) 1 citizen member appointed by the fiscal body of the municipality or county, who must not be a member of the plan commission.
- (3) 1 member appointed by the plan commission from the plan commission's membership, who must be a county agricultural agent or a citizen member of the plan commission other than the member appointed under subdivision (1).

## 13. CDBG Funding Citizens Advisory Committee

- A. Duty: Reviews and recommends Community Development Block Grants (CDBG) funds from the U.S. Department of Housing and Urban Development (HUD) for various community development projects. (website)
- B. Seats:
  - (1) 2 City Council members, 2 Redevelopment Commission members, and up to 18 community members appointed by the Mayor. (website, but advisory committee is not specified in BMC)
  - (2) Commission on the status of children and youth makes 2 appointments to the city's citizen advisory committee (CAC) for community development block grants. (BMC 2.23.050)
- C. Qualifications:
  - (1) Must be a City of Bloomington resident (website)
  - (2) Residential Requirement. (Onboard, but <u>BMC 2.08.020</u> didn't specifically mentioned advisory committees.)
- D. City Funding: Yes. Recommendation for funds from the HUD.
- E. Indiana Law: No separate state statute creating this Committee.

#### 14. Capital Improvement Board (CIB)

- A. Duty: Pursuant to IC 36-10-8 et seq. to manage and direct the affairs of the Monroe County Convention Center ("Convention Center") and its expansion.
- B. Seats: 7 members, 3 members shall be appointed by the executive of the second class city, 3 members shall be appointed by the executive of the county. Those members shall select the seventh member, who serves as president. (IC 36-10-8-4)
- C. Qualifications:
  - (1) 1 of the members appointed by the city executive must be engaged in the hospitality industry in the city.
  - (2) No more than 2 of the members appointed by the city executive may be affiliated with the same political party and no more than 2 of the members appointed by the county executive may be affiliated with the same political party. (IC 36-10-8-4)

- (3) City resident requirement: <u>BMC 2.08.020 (board)</u>
- D. City Funding: Capital improvement fund.
- E. Indiana Law: IC 36-10-8-4 restrictions.

## 15. Commission on Aging

- A. Duty: implement policy against discrimination; investigate complaints, determine probable cause with city legal, hold hearings, issue cease-and-desist and affirmative relief orders, subpoena, issue temporary emergency orders, seek court enforcement, publish reports, create sub committees. (BMC 2.23.110, 2.23.150, 2.23.160, 2.23.170)
- B. Seats: 7 members, 3 appointed by the Mayor, 2 by the Council, 2 by Monroe County Commissioners.
- C. Qualifications: Members of the commission shall be representative of the community and shall be city or, in the case of the Monroe County Commissioner appointees, city or county residents. (BMC 2.23.140)
- D. City Funding: No direct power.
- E. Indiana Law: No separate state statute for this commission.

## 16. Commission on Hispanic and Latiné Affairs

- A. Duty: Examine and represent the needs and challenges of Hispanic/Latiné communities (education, health, employment, public safety). Promote public and private solutions to address issues facing the community. Network with other state and local groups, share ideas, collaborate on projects. Submit an annual written report to the Mayor and Council. (BMC 2.23.080(5), (6))
- B. Seats: 7 members. (BMC 2.23.080(1)); 4 appointed by the Mayor, 3 by the Common Council. (BMC 2.23.080(2))
- C. Qualifications:
  - (1) Must be residents of Monroe County. (BMC 2.23.080(3));
  - (2) Should represent organizations serving Bloomington's Hispanic/Latiné residents or have expertise/interest in related quality-of-life issues. (BMC 2.23.080(3))
- D. City Funding: No direct fund allocation authority.
- E. Indiana Law: No separate state statute creates this Commission.

#### 17. Commission on Sustainability

A. Duty: Promote and advance sustainable policies and practices across environmental, social, and economic dimensions. Use the United Nations Sustainable Development Goals (SDGs) and local plans (comprehensive plan, climate action plan, sustainability action plan) as guiding frameworks. Coordinate and promote sustainability initiatives, provide policy advice, assess city sustainability status,

- consult with other entities, adopt rules, apply for grants, and submit an annual report to the Mayor and Common Council. (BMC 2.12.100(1), (8))
- B. Seats: 14 members total, 6 appointed by the Mayor, 6 appointed by the Common Council, 1 appointed by Monroe County Commissioners, and 1 ex-officio from Indiana University (Director of IU Office of Sustainability or designee) (BMC 2.12.100(3)).
- C. Qualifications:

No more than 2 of the Mayor's appointees and 2 of the Council's appointees may live outside city limits but within Monroe County. All others must be city residents. (BMC 2.12.100(3))

- D. City Funding: No direct fund allocation authority.
- E. Indiana Law: No separate state statute creates this Commission.

#### 18. Commission on the Status of Black Males

- A. Duty: Study challenges faced by Black males in education, health, criminal justice, and employment. Promote positive public and private remedies to address these challenges. Organize and convene community forums and focus groups. Network with other civic groups to share ideas, information, data, and plans. Submit an annual report to the Mayor and Council. (BMC 2.23.070(5), (6))
- B. Seats: 7 members. (BMC 2.23.070(1)) 3 appointed by the Mayor. 2 appointed by the Council. 1 appointed by the Bloomington/Monroe County Human Rights Commission.1 appointed by the Bloomington Martin Luther King, Jr. Birthday Celebrations Commission. (BMC 2.23.070(2))
- C. Qualifications:
  - (1) Residency: Members must be residents of Monroe County. (BMC 2.23.070(3))
  - (2) Expertise: Preference for those with backgrounds in education, health, employment, criminal justice, Black history, faith community, or social services. (BMC 2.23.070(3))
- D. City Funding: No direct fund allocation authority.
- E. Indiana Law: No separate state statute creates this Commission.

#### 19. Commission on the Status of Children & Youth

A. Duty: May adopt rules and procedures (public hearing + majority vote). (BMC 2.23.050(4)).

Specific duties: Appoint 2 members to the city's Citizen Advisory Committee (CAC) for CDBG funds (one to Social Services Subcommittee, one to Physical Improvement Subcommittee). (BMC 2.23.050(5)(a)) Gather and distribute information; issue publications. Apply for grants/appropriations/gifts (with approval of Community and Family Resources Director). Cooperate with other government units and private organizations. Refer individuals to appropriate agencies. Submit an annual written

- report to the Mayor and Council. (BMC 2.23.050(5)) May also prepare educational programs. (BMC 2.23.050(6))
- B. Seats: 9 members. 5 appointed by the mayor, 4 appointed by the Council. (BMC 2.23.050(2)).
- C. Qualifications: Must be Monroe County residents. (BMC 2.23.050(3)).
- D. City Funding: No direct fund allocation authority.
- E. Indiana Law: No separate state statute establishes this commission.

## 20. Commission on the Status of Women

- A. Duty: Ensure equal opportunity for women and men across all areas of civic life (economy, politics, government, education, social development, justice, etc.).
- B. Seats: 9 members, 5 appointed by the mayor, and 4 appointed by the Common Council. (BMC 2.23.060(2))
- C. Qualifications: Must be residents of Monroe County (BMC 2.23.060(3))

  Membership may include both women and men to reflect the full community. (BMC 2.23.060(3)).
- D. City Funding: This commission is advisory but has grant-application powers with city approval, so while it doesn't allocate city funds, it can bring external funding into city initiatives. (BMC 2.23.060(5)(e))
- E. Indiana Law: No separate state statute establishes this commission.

#### 21. Community Advisory on Public Safety Commission

- A. Duty: Research and gather data on public safety perceptions and preferences, with focus on marginalized groups (minority residents, disabled, etc.). Research evidence-based alternatives to traditional policing. Identify best practices in public safety globally and assess their applicability in Bloomington. Make recommendations to the Common Council, Board of Public Safety, and Mayor (or designee). (BMC 2.12.120(a), (i)).
- B. Seats: 9 voting members, appointed by the Council. (BMC 2.12.120(c)).
- C. Qualifications: Must be at least 18 years old and a City of Bloomington <u>resident</u>. (BMC 2.12.120(d)).
- D. City Funding: No direct fund allocation authority.
- E. Indiana Law: No separate state statute establishes this commission.

#### 22. Council for Community Accessibility

- A. Duty: CCA is a volunteer body that works to identify needs and available services for people with disabilities; educate the community about disability issues; promote access to public facilities, housing, programs, and services; build coalitions with likeminded groups; advocate for specific accessibility issues; serve as a community resource; and take concrete actions to address barriers.
- B. Seats: open board (website)

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- C. Qualifications: no formal requirement listed (in those public sources) such as being a resident, a voter, or any other statutory qualification.
- D. City Funding: None. CCA is advisory/advocacy only.
- E. Indiana Law: It appears to be a local volunteer advisory group, not a statutory commission under the state law.

## 23. Dispatch Policy Board

- A. Duty: The Policy Board shall meet at least every other month to review claims, examine contracts, receive information about dispatch operations, and discuss issues pertaining to dispatch services. (Resolution 18-03 (2018), Interlocal Cooperation Agreement, Section IV(A)).
- B. Seats: 5 members, 3 appointed by the City and 2 by the County (Resolution 18-03, Section 1)
- C. Qualifications: 1 appointee of the County must be a fire chief who serves in Monroe County); majority of members shall be law enforcement officers who are current employees of law enforcement agency located in Monroe County; at least one of each County's and Mayor's appointee must have knowledge of public safety (Resolution 18-03, Section 1)
- D. City Funding: Yes. The Board participates in the management of the Dispatch Center budget and reviews claims and contracts.
- E. Indiana Law: The Policy Board exists under the Interlocal Cooperation Act (IC 36-1-7 Interlocal Cooperation).

## 24. Dr. Martin Luther King Jr. Birthday Commission

- A. Duty: Promote and honor Martin Luther King, Jr.'s birthday and legacy in Bloomington. Focus on fostering diversity, inclusivity, and advancing racial equity and justice for historically marginalized communities. May appoint volunteers and associates to support these goals. Must submit an annual written report to the Mayor and Common Council. (BMC 2.12.090(3))
- B. Seats: 7 members, 3 appointed by the Mayor, 3 appointed by the Common Council, 1 appointed by the NAACP (National Association for the Advancement of Colored People). (BMC 2.12.090(1))
- C. Qualifications: Preference for appointments shall be given to persons belonging to local religious organizations, the Bloomington/Monroe County Human Rights Commission, Monroe County Government, local community school corporations, and the National Association for the Advancement of Colored People. Must be city resident (BMC 2.08.020- Commission)
- D. City Funding: Advisory/celebratory role only; cannot allocate city funds.
- E. Indiana Law: No state statute creates this Commission.

#### 25. Economic Development Commission

- A. Duty: Finance economic development facilities and pollution control facilities within the City of Bloomington.
- B. Seats: 5 members. 3 appointed directly by the mayor, 1 nominated by the Monroe County Council and appointed by the mayor, 1 nominated by the Bloomington Council and appointed by the mayor. (BMC 2.30.020)

- C. Qualifications:
  - (1) Must be city resident (BMC 2.08.020)
  - (2) IC requirement: members shall be appointed by the city executive.
- D. City Funding: Yes (indirect role). The EDC issues bonds for economic development projects. Funding powers derive from IC 36-7-12, which authorizes municipalities to issue revenue bonds for development projects.
- E. Indiana Law:
  - (1) 1 of the members shall be selected by the city executive, 1 shall be nominated by the fiscal body of the county in which the city is located, and 1 shall be nominated by the city fiscal body. (IC 36-7-12-5)
  - (2) An economic development commissioner shall disclose any pecuniary interest in any employment, financing agreement, or other contract made under this chapter before any action by the commission on it and shall not vote on any such matter. (IC 36-7-12-16)

#### 26. Environmental Commission

- A. Duty: Promote stewardship and preservation of Bloomington's environment and natural resources by identifying emerging issues, making long-term policy recommendations, raising public awareness/engagement, conducting and synthesizing studies, collaborating with city departments on environmental impacts, issuing reports/memos/resolutions, cooperating with partners on biodiversity/air/water/land-use matters, and submitting an annual report. (BMC 2.12.050(1), (5)(a)-(g))
- B. Seats: 12 members: 6 appointed by the mayor and 6 by the Common Council. (BMC 2.12.050(2))
- C. Qualifications:
  - (1) Preference to persons with expertise in environmental fields. (BMC 2.12.050(3))
  - (2) Must be city resident (<u>BMC 2.08.020</u>).
- D. City Funding: No direct appropriation/control of city funds.

  The commission may apply for, accept, receive, and administer grants or other funds or gifts (public or private) to carry out this section; such funds are deposited per the commission's administrative regulations and city procedures. (BMC 2.12.050(5)(e))
- E. Indiana Law: No separate state statute creates this commission.

#### 27. Environmental Resources Advisory Council

- A. Duty: The ERAC also assists in the formulation of policies relating to the use and protection of environmentally sensitive and natural areas. (website)
- B. Seats: 10 members

- C. Qualifications: 5 regular voting members, 4 special voting members (representing the City of Bloomington's Environmental Commission, the City of Bloomington Utilities Service Board, 1 member with expertise in natural resource management, and 1 member with expertise in outdoor recreation and environmental education), and 1 special, non-voting member serves as the liaison from the Bloomington City Council. (onboard)
- D. City Funding: Acts only in an advisory capacity to the Board of Park Commissioners.
- E. Indiana Law: No state statute establishes this council.

## 28. Farmers' Market Advisory Council

- A. Duty: Serves in an advisory capacity to the Bloomington Parks and Recreation Department and the Board of Park Commissioners on matters related to the Bloomington Community Farmers' Market.
- B. Seats: 11 members
- C. Qualifications: representing Market vendors, customers and food and beverage artisans.
- D. City Funding: acts only in an advisory capacity.
- E. Indiana Law: No state statute establishes this council.

#### 29. Fire Merit Commission

- A. Duty: Establishes a merit commission for each department of a unit, district, or territory that has a merit system.
- B. Seats: 5 commissioners (IC 36-8-3.5-6), 2 persons of different political parties, appointed by the mayor. 1 person appointed by the Council. 2 persons of different political parties, elected by the active members of the department. Political affiliation is determined by voter registration from the three most recent primaries. (IC 36-8-3.5-6(b))
- C. Qualifications:
  - (1) Must have been a legal resident of the unit/district/territory for 3 consecutive years before the term.
  - (2) Must be at least 21 years old.
  - (3) May not be an active member of a police or fire department/agency.
  - (4) No more than two commissioners may be past members of a police or fire department/agency.
  - (5) May not serve if the person receives any salary from the unit. (IC 36-8-3.5-6(d))
- D. City Funding: Merit Commission itself has no funding or appropriation power.
- E. Indiana Law: (IC 36-8-3.5-6).

#### 30. Hearing Officer

A. Duty: hears and makes the final decision on certain conditional uses, as specified in the Plan Commission rules.

- B. Seats: 2 members
- C. Qualifications: Planning and Transportation Department staff member that is appointed by the Plan Commission.

## 31. Housing Authority Board

- A. Duty: To provide decent, safe and sanitary housing to low-income families. Director of Housing Authority reports to this Board with budgets, employee issues and modernization programs.
- B. Seats: 7 commissioners (mayor appointment)
- C. Qualifications: Must be a resident of the jurisdiction (Bloomington/Monroe County) where the housing authority operates. (IC 36-7-18-5 (c)), At least 1 resident of a housing project under the authority's jurisdiction. No more than 4 may belong to the same political party. (IC 36-7-18-5 (a)(1))
- D. Funding: BHA operates as a separate municipal corporation, primarily funded through: Federal HUD allocations (public housing operating funds, Housing Choice Vouchers). Program revenues (rents, fees).
- E. Indiana Law: (<u>IC 36-7-18-4</u>) (<u>IC 36-7-18-5</u>)

## **32.MPO Citizens Advisory Committee**

- A. Duty: Provides direct citizen input to the MPO Policy Committee on transportation issues.
- B. Seats:
  - (1) Membership is open to citizens of the City of Bloomington, Monroe County, and the Town of Ellettsville.
  - (2) Stakeholder groups strongly encouraged to appoint representatives include: Bloomington Traffic Commission, Monroe County Traffic Commission, Indiana University Student Association, Commission on Sustainability, Chamber of Commerce, Environmental Commission, League of Women Voters, Historic Preservation Commission, Council of Neighborhood Associations, Bicycle Club, Realtors, Council for Community Accessibility, Downtown Bloomington, Inc., Area 10 Agency on Aging, Bloomington Urban Enterprise Association, and Monroe County Soil & Water Conservation District. (Bloomington/Monroe County Metropolitan Planning Organization Operational Bylaws § 4.3(A)–(C))

#### C. Qualifications:

- (1) Any individual or representative of an organization may join by completing the MPO membership form. (Bylaws § 4.3(A))
- (2) Voting rights are granted only after attending three consecutive meetings. (Bylaws § 4.3(D))
- (3) A voting member who misses three consecutive meetings may have their voting privileges revoked by decision of the Chair and Vice-Chair. (Bylaws § 4.3(D))

- (4) Officers (Chair and Vice-Chair) must be selected from among voting members. (Bylaws § 4.3(E))
- D. Funds: The CAC does not have independent funding authority.
- E. Indiana Law:

MPOs are mandated under 23 U.S.C. § 134 and 49 U.S.C. § 5303 (federal law). Indiana Governor Robert D. Orr designated the City of Bloomington Plan Commission as the MPO for the Bloomington urban area on March 4, 1982.

## 33.MPO Policy Committee

- A. Duty: The Policy Committee is the final decision-making body of the Bloomington/Monroe County MPO. (Bloomington/Monroe County Metropolitan Planning Organization Operational Bylaws § 2.1)
- B. Seats: Membership consists of representatives from:
  - (1) City of Bloomington (Mayor, Council, Plan Commission, Public Works, Transit.)
  - (2) Monroe County (Commissioners, Council, Plan Commission, Highway.)
  - (3) Town of Ellettsville (Town Council President)
  - (4) Indiana University (Vice President & Chief Administrative Officer)
  - (5) Bloomington/Monroe County MPO Citizens Advisory Committee (CAC Chair)
  - (6) INDOT (District Director)
  - (7) FHWA and FTA (ex officio, non-voting) (Bylaws §2.3)
- C. Qualifications: Members must be official representatives of their jurisdictions/agencies, appointed by their respective governing bodies. (Bylaws § 2.2)
- D. Funding: The Policy Committee itself does not control or appropriate funds.
- E. Indiana Law: N/A. Required by <u>23 U.S.C. § 134</u> and 49 U.S.C. § 5303 (federal metropolitan transportation planning statutes).

#### 34.MPO Technical Advisory Committee

- A. Duty: Provides technical advice to the MPO Policy Committee on transportation planning issues. (Bloomington/Monroe County Metropolitan Planning Organization Operational Bylaws § 3.1)
- B. Seats: Membership includes:
  - (1) City of Bloomington (Engineer; Deputy Director of Public Works; Controller; Planning Director; Parks & Recreation Director of Ops & Development; Assistant Utilities Director; GIS Coordinator; Streets Superintendent)
  - (2) Monroe County (Highway Assistant Director; Planning Director; Auditor; Parks & Recreation Administrator; GIS Coordinator)
  - (3) Town of Ellettsville (Director of Planning Services; Town Engineer)
  - (4) Indiana University (Executive Director of Transportation)

- (5) Transit Agencies (Bloomington Transit General Manager; Rural Transit Manager)
- (6) Monroe County Airport (Director)
- (7) School Corporations (Monroe County Community Transportation Director; Richland-Bean Blossom Transportation Director)
- (8) MPO Committees (Citizens Advisory Committee Vice-Chair)
- (9) INDOT (Planning/Programming Representative; Public Transportation Representative; Seymour District Office Planning & Programming Director)
- (10) Federal Agencies (Non-Voting) (FHWA Indiana Division; FTA Region V) (Bylaws § 3.3)
- C. Qualifications: Members are professional/technical staff officially designated by their respective jurisdictions/agencies. (Bylaws § 3.2 (A)-(B))
- D. Funding: The TAC itself does not control or allocate funds.
- E. Indiana Law: N/A. TAC is part of MPO structure mandated under 23 U.S.C. § 134 and 49 U.S.C. § 5303 (federal transportation planning statutes).

#### 35. Plan Commission

- A. Duty: City's statutory planning body in the Executive Department.
- B. Seats: 10 members: (<u>BMC 2.13.010</u>)
  - (1) 1 member appointed by and from the Common Council.
  - (2) 1 member appointed by and from the Board of Park Commissioners.
  - (3) 1 member appointed by the Board of Public Works (from its membership or as a designated representative).
  - (4) The City Civil Engineer or a qualified assistant.
  - (5) 5 citizens, no more than three of whom may be of the same political party, appointed by the mayor.
  - (6) 1 nonvoting member appointed by and representing the Monroe County Plan Commission.
- C. Qualifications: Citizen appointees: Must be city residents. No more than 3 may belong to the same political party. (BMC 2.13.010)
- D. City Funding: The Plan Commission itself does not allocate funds. Administrative and staffing support provided through the Planning & Transportation Department, funded by the City budget.
- E. Indiana Law: Bloomington's code follows <u>IC 36-7-4-207(a)</u> but adds one non-voting member representing the Monroe County Plan Commission, bringing the total to 10 members (9 voting, 1 non-voting).

#### 36. Plat Committee

A. Duty: The Plat Committee hears and makes final decisions on preliminary and final plat (subdivision) requests. (BMC 20.01.410)

- B. Seats: 3 members that represent the Plan Commission, Planning and Transportation Department.
- C. Qualifications: Members must be designated by the Plan Commission. (IC 36-7-4-701(e))
- D. City Funding: The Plat Committee has no independent funding authority.
- E. Indiana Law: Allows a plan commission to establish a Plat Committee and delegate subdivision review powers. The committee consists of 3 or 5 persons, with at least 1 of the members being a member of the commission. (IC 36-7-4-701(e))

## **37. Public Transit Corporation Board of Directors**

- A. Duty: A public transportation corporation is managed by Board of Directors. The Board holds executive and legislative authority over the corporation. It oversees policy, budgets, operations, and governance. (IC 36-9-4-14(a))
- B. Seats: 5 directors. (<u>BMC 2.76.050</u>)
- C. Qualifications:
  - (1) 5 directors: 2 appointed by the mayor (city executive), 3 appointed by the Council. (IC 36-9-4-15(b))
  - (2) Members must be residents of the taxing district of the Bloomington Public Transportation Corporation and must be a resident of the City of Bloomington. (IC 36-9-4-14(b))
- D. Funding: Yes. The Board oversees and controls corporate funds, including revenues, fares, state/federal transit funding, and local property tax levies for transit (authorized under IC 36-9-4).
- E. Indiana Law:
  - (1) IC 36-9-4-14: Establishes Board of Directors' control and residency requirement.
  - (2) IC 36-9-4-15: Establishes board composition, appointment, and terms for cities.

## 38. Transportation Commission

- A. Duty: Guides the City's transportation policy and planning, prioritizing non-automotive modes, safety, sustainability, and equity. Provides recommendations to the Mayor and Common Council on transportation and parking policies. (BMC 2.12.070(a), (d))
- B. Seats: 9 members.
  - 1 from Council for Community Accessibility (appointed by Mayor).
  - 1 from Public Transportation Corporation Board of Directors.
  - 1 from Plan Commission.
  - 1 from Board of Public Works.
  - 1 from Common Council (from its membership).

2 city residents appointed by Council (must be regular users of non-automotive modes).

2 city residents (1 appointed by Mayor, 1 by Council), with preference for individuals connected to schools or groups serving marginalized populations. (BMC 2.12.070(b))

- C. Qualifications:
  - (1) Must not hold any employment, elected, or appointed position with the City, except where explicitly permitted (as representatives from boards/commissions above).
  - (2) Residency required: appointees must live within city limits (for citizen seats). (BMC 2.12.070(b))
- D. City Funding: Yes. May request appropriations through the mayor and communicate needs to Council. (BMC 2.12.070(d)(8))
- E. Indiana Law: No separate Indiana statute creates this Commission.

#### 39. Tree Commission

- A. Duty: Advising the Board of Park Commissioners on urban forestry policies and practices (BMC 12.24). Promoting public education on tree care (Tree Care Manual). (BMC 2.20.150(1))
- B. Seats: 7 members. (BMC 2.20.150(2))
  - 2 appointed by the Mayor.
  - 2 appointed by the Council.
  - 1 appointed by the Board of Park Commissioners.
  - 1 appointed by the Board of Public Works.
  - 1 appointed by the Environmental Commission.
  - The Urban Forester serves as staff liaison.
- C. Qualifications: Residential Requirement (BMC 2.08.020 (3))
- D. City Funding: Assist the city in its efforts to fund urban forestry projects by assisting the urban forester in finding grants, and through the application process (BMC 2.20.150(1)(c))
- E. Indiana Law: No separate Indiana statute establishes the Bloomington Tree Commission.

#### 40. Utilities Service Board

- A. Duty: Policy-making board for the Utilities Department, established under IC 8-1.5-3-3. The Utilities Service Board shall serve in an advisory capacity to City Officials, Boards, Councils and Commissions concerning utilities matters. (BMC 2.24.020)
- B. Seats: 7 members, 4 members appointed by the Mayor and 3 appointed by the Council (BMC 2.24.030).

#### C. Qualifications:

- (1) All members of the utilities service board, whether or not city residents, shall be residents of the area served by the board and users of one or more services provided by the municipal utilities under the control of the utilities service board. (BMC 2.24.040)
- (2) No more than two-thirds of the members may be of the same political party. (BMC 2.24.040)
- D. Funding: USB controls utility revenues, may approve contracts, issue bonds, and apply for grants. (IC 8-1.5-3) Each year the Board with the advice of the Director shall submit to the Common Council a budget and salary ordinance for the Utilities Department at the same time that the city budget and salary ordinance are presented to the Common Council. (BMC 2.24.100)
- E. Indiana Law: IC 8-1.5-3-3 "All members must be residents of the area served by the board."

#### **General rules in BMC:**

- 1. BMC 2.08.020 (3) Residential Requirement. All appointments to city boards, commissions and councils shall be made from residents of the city except those positions that are directed otherwise by state law or city ordinance. If a city employee is appointed to a city board, commission or council by virtue of the employment position, the residency requirement may be waived.
- 2. BMC 2.02.040 Advisory appointments: councils may expand their membership by no more than four members to serve in a non-voting advisory capacity. (1)Plan commission (Indiana Code § 36-7-4-207);(2)Board of zoning appeals (Indiana Code § 36-7-4-902-903; 906);(3)Board of public works (Indiana Code § 36-4-9-6);(4)Utilities services board (Indiana Code § 8-1-2-100);(5)Redevelopment commission (Indiana Code § 36-7-14-6.1 &7);(6)Common council;(7)Economic development commission (Indiana Code § 36-7-12);(8)Board of park commissioners (Indiana Code § 36-10-4-7);(9)Housing authority (Indiana Code § 36-7-18);(10)Bloomington industrial advisory commission (Indiana Code § 36-7-13);(11)Public safety board (Indiana Code § 36-8);(13)Bloomington Urban Enterprise Association (Indiana Code § 4-4-6.1-4);(14)Firefighters pension board (Indiana Code § 36-8-7);(15)Police pension board (Indiana Code § 36-9-4-15).

#### **Conclusion:**

1. Current Boards and Commissions:

Based on research into the current boards and commissions, it appears that the question of county resident membership has already been taken into account for each board/commission. More specifically:

- Several boards and commissions already include seats appointed by the county commissioners or allow county residents to apply.
- Some are required by state law to limit membership to city residents.
- Others focus on city-specific tasks or responsibilities tied to city funding, and therefore membership is restricted to city residents.

## 2. County Resident:

A general requirement for boards and commissions to include at least one county resident may be challenging, given the many potential exceptions. Establishing a single rule that applies to all boards and commissions is difficult; it is more practical to consider each board or commission individually.

3. Bloomington Arts Commission:

This body could be amended separately in the BMC to address the issue, with options such as:

- Adding an advisory seat for a county resident; or
- Allowing one county appointment, either to a mayoral or council-designated seat.
- 4. BMC 2.08.020 (3) Residential Requirement:

There is some ambiguity in interpreting this provision, particularly as to whether certain "advisory committees" fall under the boards and commissions referenced here. Clarification might be helpful.

## Boards and Commissions for Individual Review Regarding County Resident Participation:

- 1. Bloomington Arts Commission
- 2. Community Advisory on Public Safety Commission
- 3. Environmental Commission
- 4. Tree Commission

## **Chapter 2.08 - EXECUTIVE BRANCH**

#### 2.08.020 Appointments General provisions.

For the executive branch and the city's boards, commissions and councils, the following general provisions apply unless otherwise specified by statute or ordinance.

(1) Appointments. All department heads shall be appointed by the mayor, subject to commission or board approval when required by this title, and serve at the pleasure of the mayor. Department heads shall appoint deputies and other employees within their departments with the approval of the mayor.

#### Move all the text in sections 2-12 and section 14 to BMC 2.12.00

- (2) Terms. The terms for all boards, commissions, and councils established under this title shall, after having been established in a staggered manner, be for a period of two years and expire on January 31st. For all such boards, commissions, and councils in effect on December 1, 2014, the terms shall be as set forth in the Proposed Board and Commission Term Expiration Dates, which is hereby adopted and incorporated by reference into the code. In compliance with Indiana Code § 36-1-5-4, two copies of the proposal shall be on file in the office of city clerk for public inspection. For all boards, commissions, and councils established after December 1, 2014, the manner for achieving staggered terms shall be set forth in the enabling legislation and shall spread the expiration dates as evenly as is practicable between the appointing authorities and over all of the appointments.
- (3) Residential Requirement. All appointments to city boards, commissions and councils shall be made from residents of the city except those positions that are directed otherwise by state law or city ordinance. If a city employee is appointed to a city board, commission or council by virtue of the employment position, the residency requirement may be waived.

In the event a member of a board, commission, or council no longer resides in the city, the member shall resign immediately and notify the appropriate appointing official or body.

- (4) Removal for Cause. Except for appointees who serve at the pleasure of the mayor, a member of a board, commission or council may be removed for cause. Cause shall include, but not be limited to, failure to attend three consecutive regularly scheduled meetings of the board, commission, or council or four regularly scheduled meetings in any twelve-month period; provided, that any member may submit in writing to the appointing authority any extenuating circumstances. Such written submission shall be made within five business days before the formal decision to remove is reached. Acceptance of extenuating factors by the appointing official or body puts the member on notice that further excessive absenteeism shall result in removal.
- (5) Vacancies by Death, Resignation—Failure to Appoint. In the event that a vacancy occurs in the membership of a board, commission, or council through resignation or death, the appointing authority shall appoint a person to fill the unexpired term of the resigned or deceased member. If a member's term has expired, but the appointing authority has failed to act, the appointment of the member whose term has expired carries over until the appointing authority reappoints or appoints a successor.
- (6) Majority Vote. Majority vote means a majority of the members of a board, commission or council who are present and voting.
- (7) Quorum. Unless otherwise specified, a majority of the members serving on a board, commission or council, excepting the nonvoting ex officio members, constitute a quorum for purpose of conducting the official business of the board, commission or council.
- (8) Parliamentary Procedure. Meetings of all boards, commissions and councils shall be conducted according to procedures set forth in Roberts Rules of Order.

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(Supp. No. 48)

- (9) Officers. Each board, commission and council shall elect a chairperson, secretary, treasurer, and such other officers as may be necessary. Such entity may appoint a non-member to serve as secretary.
- (10) Duties of the Secretary. The secretary of each board, commission or council shall keep for every meeting written minutes in which the results of any vote are recorded and, when appropriate, specific findings of facts and conclusions are set forth.
- (11) Special Meetings. A special meeting of a board, commission or council may be called by the chairperson, the mayor, or by a majority of the members then serving on the board, commission or council requesting such meeting in writing. Upon receiving such request, the chairperson shall thereafter call a special meeting to be held within twenty days.
- (12) Office Space and Staff. Provision of office space and staff to boards, commissions and councils shall be at the discretion of the mayor, subject to common council appropriation approval.
- (13) Budget. All departments, divisions of departments, boards, commissions and councils shall prepare and submit annual budgets in accordance with the forms, timetables, and procedures promulgated by the mayor.
- (14) The intentional display of firearms is prohibited at any public meeting of the city's boards, commissions and councils.

(Ord. 97-03 §§ 1, 2, 1997; Ord. 83-6 § 2 (part), 1983).

(Ord. No. 11-15, § 3, 9-14-2011; Ord. No. 14-26, §§ 1-5, 12-10-2014)

## **Chapter 2.12 - BOARDS, COMMISSIONS AND COUNCILS**

#### 2.12.000 Establishment and General Provisions.

The following boards, commissions and councils are hereby created.

(Ord. 83-6 § 2 (part), 1983).

(Ord. No. 14-11, § 11, 7-2-2014)

**Commented [1]:** We should ask the mayor's office whether this can be reduced to apply to just departments and divisions.

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#### 2.04.300 Ordinances and resolutions—Readings required.

- (a) Every ordinance shall be given two readings before a vote may be taken on its passage <u>unless there is unanimous consent of the members present to proceed to a vote after a first reading. In that case, a two-thirds (2/3) vote of all the elected members is required to pass the ordinance on the same day or at the same meeting at which it is introduced, except for zoning ordinances or amendments to zoning ordinances adopted under IC 36-7, and cases where otherwise mandated by applicable state or federal law.and no ordinance shall be passed on the same day or at the same meeting as it is introduced except by unanimous consent of the members present, at least two-thirds of the members being present and voting. An ordinance may not be debated <u>andor</u> amended at its first reading <u>and at subsequent readings.</u> or introduction unless state or federal requirements provide otherwise. Upon motion made and seconded and approved by a majority of members, the Clerk shall read the title of the ordinance and its synopsis at each reading of the ordinance.</u>
- (b) At each reading of an ordinance the synopsis shall be read and the clerk shall read the ordinance by title only, provided there is unanimous consent.
- (be) EveryEach resolution submitted to the council shall be read by title and synopsis only provided there is unanimous consent.and may be debated and amended at the meeting of introduction.

(Ord. 79-97 § 2 (part), 1979).

#### 2.04.310 Ordinances and resolutions—Vote required.

A majority vote of the members of the council shall be necessary to adopt any resolution, order or ordinance, unless state or federal requirements provide otherwise. If there is a vote on an ordinance on the same day or at the same meeting at which it is introduced, a two-thirds (2/3) vote of all the elected members is required for adoption. See 2.04.300.

(Ord. 83-15 § 1 (part), 1983).

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#### STAFF UPDATE

- 1. Recent Changes in Federal and State Laws
  - a. Indiana Open Door Law
    - i. Live transmission of meetings; archived copies; notices
    - ii. Electronic participation in meetings; roll call votes
    - iii. Council has liability for noncompliance
  - b. New federal accessibility requirements: 4/2026
    - i. Web pages, Meetings, Document Prep, Zoom operations
    - ii. Anything available to the public must be accessible
    - iii. Council has liability for noncompliance
  - c. Many changes for Council and staff.
- 2. These legal changes present the opportunity to reconsider and improve operations
  - a. Decrease time on meeting support and preparation for staff
    - i. 23 page Packet Release Instructions/Checklist
    - ii. 2 page Meeting Preparation Checklist
  - b. Increase time on Non-Meeting Work: Title 2, Title 15, legislation, etc.
- 3. Staff Recommendations:
  - a. Reconsider certain Council Committees
    - i. Sunset Community Advisory on Public Safety Commission
    - ii. Combine Fiscal Committee and Budget Task Force
  - b. Decrease duration of Council meetings
    - i. Consent Agenda
      - 1. Minutes
      - 2. Appointments to Boards and Commissions
      - 3. Certain First Readings
      - 4. Other
    - ii. Questions/Discussion on First Readings
    - iii. Change in Order of Business: Reports at End of Meeting
  - c. Deadlines for Councilmember Submissions of Materials
    - i. Fewer packet addendaTime needed for accessibility

# CODE OF CONDUCT FOR CITY OF BLOOMINGTON BOARDS AND COMMISSIONS

Citizen-led Boards and Commissions are a vital part of municipal government. They provide opportunities for citizen representation and bring the skills of subject matter experts to bear on the workings of the city. By serving on a board or commission, a Bloomington resident can provide valuable insights to the Mayor and City Council on a variety of important issues.

#### **Code of Conduct:**

Members appointed to City Boards and Commissions shall comply with all applicable federal laws, state laws, city ordinances and resolutions, and city policies in the performance of their public duties.

Members shall be patient, respectful, polite, and courteous to each other, as well as to members of the public and City staff and shall act ethically in all matters before the body.

Members shall respect the rule of the chair, follow the procedures set forth in code, bylaws, or rules and regulations, and in Robert's Rules of Order.

When speaking, members shall be mindful of the public's time and of fellow members' time, and shall remain on topic and without unnecessary repetition to facilitate the work of the board or commission.

**Representing the Commission:** Authority is granted to a board or commission as a body, not to individual members. No individual member of the board or commission may speak on behalf of the body, or on behalf of the city, unless specifically authorized to do so. Individual members should not include their commission membership on their personal email signature block.

Conflict of Interest: No member shall participate in the discussion or the vote on an issue in which he or she stands to personally gain. This includes business interests as well as interests of family members and dependents. Members must disclose the conflict, submit required paperwork to the state or the city, and recuse him/herself from deliberation and voting on the matter.

**Political Involvement:** Any member may participate in a political or campaign activities as an individual, but shall refrain from representing themselves as a member of a board or commission, or a representative of the city, while engaging in political activities.

Confidentiality: Members shall maintain confidentiality and shall not share or discuss any confidential information received as a member of a board or commission.

**Attendance:** Members shall attend regularly scheduled meetings of the board or commission and, unless otherwise excused, shall be removed from the board or commission after failure to attend three consecutive regularly scheduled meetings or four regularly scheduled meetings in any twelve-month period.

## **Member Pledge:**

for the term beginning
pointed)
A
<b>(</b> )
ng the tenure of my public service as an appointed ommission.