City of Bloomington Indiana City Hall 401 N. Morton St. Post Office Box 100 Bloomington, Indiana 47402



Office of the Common Council (812) 349-3409 Fax: (812) 349-3570 email: <u>council@city.bloomington.in.us</u> To: Council Members From: Council Office Re: Weekly Packet Date: June 13, 2003

Packet Related Material

Memo Agenda Calendar <u>Notices and Agendas</u>: *None* <u>Reports - Council Actions</u>

Supplemental Tax Abatement Report

Index, Summaries, and CF-1 Forms

Contact: Maren McGrane at 349-3406 or mcgranem@city.bloomington.in.us **Sidewalk Report**

Report from Dan Sherman, Council Administrator/Attorney;

Summary of Recommendations; Aerial Photos of Proposed Project Areas

Contact: Dan Sherman, Council Administrator/Attorney at 349-3562 or shermand@city.bloomington.in.us

<u>Annexation Legislation (Northwest Area) for Final Action at June 18th Regular</u> <u>Session</u> (Found in the Separate Annexation Book placed in your boxes on February 28th)

For Further Information:

-

Please contact Susan Clark at 349-3416 or clarks@city.bloomington.in.us **Ord 03-03** An Ordinance Concerning the Annexation of Adjacent and Contiguous Territory (Northwest Area)

Other Legislation for Final Action:

Ord 03-15 To Amend the Preliminary Planned Unit Development (PUD) for PUD-03-00 - Re: 3209 E. Moores Pike (Smith Neubecker & Associates, Inc., Petitioners)

(Please see the May 30th packet for the summary, legislation, and materials) Contact: Eric Greulich at 349-3526 or greulice@city.bloomington.in.us

Legislation and Background Material for First Reading:

Ord 03-16 To Amend Title 15 of the Bloomington Municipal Code Entitled "Vehicles And Traffic" (Amending the University Proximate Residential Neighborhood Permit Parking Program by Establishing Zones 5, 6, and 7 in the Old Northeast Downtown Neighborhood)

- Memo from James McNamara, Deputy Mayor; Map; Chapter 15.37 (Residential Neighborhood Permit Parking) with Changes Noted

Contact: James McNamara at 349-3406 or mcnamarj@city.bloomington.in.us **Minutes from Regular Session**:

None

<u>Memo</u>

Two Reports and Two Ordinances Ready for Final Action and One Ordinance Ready for First Reading on June 18th

There are two reports and two ordinances ready for final action and one ordinance ready to be introduced at the Regular Session on Wednesday, June 18th. The reports and new ordinance are summarized at the latter end of this memo and included with this packet. The two ordinances ready for final action can be found in two other packets as mentioned in the brief of the agenda below. Please note that you should also make a decision regarding the appointment of council members to the Plan Commission and USB (see appointments in the next few paragraphs).

Regular Session - Reports

Supplemental Tax Abatement Report	Finding the remaining tax abatements in compliance with the Statement of Benefits		
Sidewalk Report	Recommending the allocation of \$160,000 for three sidewalk projects.		
Regular Session - Appointments			

Plan Com / USB The Council decided in January to appoint council members to the Plan Commission for less than a year. Tim Mayer has been serving there so far and Dave Rollo has been serving on the USB. It's my understanding that they are willing to switch as of the end of June and have the support of the majority of council members for this change in appointments.

Regular Session - Second Readings and Final Actions

- Ord 03-03Annexing a 176 acre parcel on the northwest side of the City
known as the Northwest Area
(Please see the Annexation Notebook Distributed on February
 28^{th} for the legislation, summary, and materials)
- <u>Ord 03-15</u> Amending the Preliminary Plan for the PUD at 3209 East Moores Pike by Adding "Climate Controlled Storage" Facilities to the List of Permitted Uses and Extending the Time for Commencing the Project for Another 18 Months (Coming Forward Without Recommendation from Committee of the Whole)

Regular Session - First Readings

Ord 03-16Amending Title 15 of the BMC (Vehicles and Traffic) by
Dividing Zone 4 of the University Proximate Residential
Neighborhood Permit Parking Zone into Four Zones Numbered 4,
5, 6 & 7 and Increasing the Annual Permit Fees from \$10 to \$15.

Reports

Supplemental Tax Abatement Report

Please note that Maren McGrane has replaced Nathan Hadley as the Economic Development Director, and has filed this report with the Council. As you may recall, the Council accepted the Annual Tax Abatement Report on April 2nd and, at that time, requested that the Supplemental Tax Abatement Report be presented on June 18th for those tax abatement recipients who had not filed their CF-1 forms by the time the annual report was submitted to the Council. The CF-1's indicate the project's compliance with the Statement of Benefits and your review of the report allows the Council to determine whether these property owners are in compliance with the terms of the tax abatement.

The CF-1 forms must be filed by March 1st for tax abatements on improvements to real estate and by May 15th for tax abatements on the installation of new manufacturing equipment. The Supplemental Report covers one company that needed

until May 15th to file regarding manufacturing equipment and the owners of a few affordable housing projects which have not filed their forms.

New Manufacturing Equipment

Independent Packaging - this business received tax abatements in 1993, 1997, and 1999. The tax abatements were granted with the understanding that the company would invest approximately \$15 million in new manufacturing equipment and about \$2 million in improvements to real estate that, in total, would create 141 jobs and about \$3.85 million in wages. The investment, number of jobs, and total salaries exceed this amount. The property had been acquired by PrintPak and the report finds that new owner has complied with the terms of the tax abatement.

Improvements to Real Estate

It appears that owners of about a half dozen affordable housing projects have not filed the requisite forms (including the CF-1's) and, therefore, will not be able to benefit from the tax abatement this year. In many cases, these are property owners who have recently acquired the property and are not familiar with the tax abatement program. The report indicates, however, that the properties are being used in manner that complies with the Statement of Benefits. These properties are:

1201, 1208, 1209 West Cottage Grove - Includes two low-income rental units - Property has changed hands and Mayor's Office is working with new owner to ensure compliance with terms of the tax abatement.

1403 & 1405 West 6th Street - Includes to low-income rental units - Property has changed hands and the Mayor's Office is working with the new owner to ensure compliance with the terms of the tax abatement.

410, 412, & 414 N. Hay Street - Includes three owner-occupied homes constructed by Habitat for Humanity (the CF-1's should be on file by Wednesday).

1421 & 1425 W. 6th Street (Hopewell) - Includes 13 efficiency units and 12 townhomes - As noted in previous reports, site constraints and other factors have halted the development of more than four of the duplex homes.

Action by the Council

The supplemental report finds these properties in compliance with the terms of the tax abatements. If you agree with the report, then a motion to accept the report is in order. If any of you have questions or would like to consider other motions, please contact the Council Office early in the week, so that the appropriate motions can be prepared.

Sidewalk Committee Report

Dan Sherman will submit the Council Sidewalk Committee Report on Wednesday for acceptance by the Council. The Report is included in the packet and its acceptance will approve the recommendations for funding sidewalk projects.

Committee: The Committee consisted of Councilmembers Diekhoff, Mayer, Sabbagh and Willsey, who was replaced by Gaal and then Rollo. They were assisted by the City Clerk and staff in the Council Office, Public Works (John Freeman, Justin Wykoff, and others), Planning (Tricia Collingwood), HAND (Bob Woolford) and Parks & Recreation (Steve Cotter - also representing the Bicycle and Pedestrian Safety Commission).

Deliberations and Some Recommendations: The Committee met for a series of meetings that began in December and ended in early June. In the course of its deliberations the Committee:

- Reviewed past and on-going Council Sidewalk Committee projects *Justin Wykoff, Manager of Engineering Services, provided a written and presented an oral report covering the following projects:*
 - Sidewalk on Ruby Lane and Circle Drive - A sidewalk on the south side of the roadway from Jordan to Nancy Street will be completed this summer at a total cost of \$148,000 and as a result of \$39,000 of additional Greenways monies;
 - Sidewalk and storm water engineering studies for:
 - 5^{th} Street from the dead-end near the SR 45/46 Bypass to Union, and
 - Jefferson Street from 3rd to 10th Street
 - Bledsoe Tapp & Riggert received the contracts for these two projects and have begun design and survey work. Earlier this spring, representatives from this firm and the Engineering

Department met with neighbors to share thoughts on these projects. Assuming the availability of storm water funds, work on the East 5th project could begin this year, but further work on the design of the Jefferson Street project will be necessary before better estimates can be generated.

- Sidewalk design for Allen Street from Lincoln to Bryan Park
 Bledsoe Tapp & Riggert also received the contract for this project and are working with Donohue and Associates, which had been retained by the Stormwater Utility to perform a neighborhood drainage study.
- Reviewed other recent, on-going, and future sidewalk projects
 - Representatives from Public Works, Engineering, Planning, HAND, Parks and Recreation, and Bicycle and Pedestrian Safety Commission discussed related projects with the Committee.
- Discussed funding for 2003
 - The City has appropriated \$175,000 in Alternative Transportation Funds, which must be used to pay for the design, acquisition of right-ofway, and construction of the sidewalks as well as the storm water improvements necessitated by the sidewalk project. These funds must also be used for traffic calming projects. For this reason, the Committee recommended allocating \$160,000 for sidewalk projects.
- Reviewed the Criteria for Recommendations
 - Tricia Collingwood showed the Committee an updated sidewalk inventory and the "PedShed" map. The "Pedshed" map uses criteria and a weighting system created by the BPSC to encircle areas in the city where citizens walk or are likely to walk if sidewalks were in place.
 - The Committee met with Jonathan Heald, Storm Water Engineer, about coordination of sidewalk and storm water projects, and discussed coordination with other projects and funding sources.
- Solicited Proposals
 - The Committee decided to consider proposals from:
 - Committee Members
 - Other Councilmembers (who were solicited by e-mail for their suggestions), and
 - The public (based upon requests already submitted to City entities).
- Proposed the Schedule for Next Year Starting October 2003
 - The Committee decided to meet in October to complete its recommendations in time for the project to be designed over winter and be ready for construction the following spring.

Recommended Projects

5th Street from 1 block east of Overhill (deadend) to Overhill -

Last year the Council approved \$28,832 for a comprehensive sidewalk and storm water study of the area at the request of Councilmember Mayer. That study estimated the sidewalk component at about \$101,887 and the storm water component of this project at about \$200,000. This recommendation covers the very east end of the project which, as the down slope portion of the project, must be done first in order to handle the water flow created by the other phases of the project. The recommendation also acknowledges the necessity of garnering storm water funds for its completion, which may well depend upon inclusion of this project in a proposed storm water rate increase.

\$52,598 contingent upon the availability of storm water funds

10th Street for 350 feet west of Grandview (south side) -

This is a short stretch of sidewalk proposed by Councilmember Diekhoff. It would complete a link that will allow pedestrians eventually to walk along a sidewalk on the south side of 10th Street west from Pete Ellis Drive to Grandview.

\$43,975

Walnut Street from Bank One (near Country Club and Winslow) to Hoosier Drive (west side) -

This is the first leg of a project proposed by Councilmember Sabbagh that could provide sidewalks along the west side of Walnut Street from Country Club/Winslow to Gordon Pike/Rhorer Road. The Committee recommended allocating the remaining funds for this project (\$63,427) even though it was below the estimate (\$104,354). In order to help complete the project this year, the Committee discussed whether asphalt could be used for the portion over the PUD. Councilmembers Mayer and Sabbagh also volunteered to discuss the sidewalk with the developer (Winegar/Stolberg).

\$63,427 (all the remaining funds for 2003) for a project estimated at \$104,354.

Final Action on the Northwest Area Annexation Ordinance

The City is considering the annexation of one area this year. It is a 176 acre parcel located south of SR 45/46, east of the SR 37 Bypass, north of W. 3rd Street, and west of Adams Street and is known as the Northwest Area. The resolution adopting the fiscal plan (<u>Res 03-05</u>) was approved by the Council on March 5th and the ordinance annexing the property (<u>Ord 03-03</u>) received a public hearing on May 7th and is scheduled for final action on June 18th. The annexation is scheduled to go into effect on January 1, 2004. *The legislation, summaries, and other background material were assembled into an Annexation Book which you should bring to the meeting*.

First Readings

Item One - <u>Ord 03-16</u> Amending Title 15 of the BMC by Dividing Zone 4 Residential Parking Zone into Four Zones and Raising Permit Fees from \$10 to \$15

<u>Ord 03-16</u> amends the Residential Neighborhood Permit Parking regulations in Title 15 of the local code by dividing Zone 4 into a quadrant of zones and by increasing the annual permit fees from \$10 to \$15. There is a memo from James McNamara explaining the ordinance, which is briefly summarized below.

The City began the Residential Neighborhood Permit Parking program in 1992 in order to deter commuters from parking in residential areas around the I.U. campus. These commuters were disrupting the lives of the residents and creating a hazard for pedestrians. Under this program, only those residents, guests, and others with annual parking permits could park on the streets in a neighborhood zone on weekdays between the hours of 8:00 a.m. and 5:00 p.m. At the same time the City created the Zone 1 (in Elm Heights neighborhood south of campus), it began the park and ride shuttle program at Byan Park to help commuters get to campus.

Over the next three years, the City gradually circled the campus in a counter clockwise direction, with Zone 2 (Eastside Neighborhood), Zone 3 (Green Acres) and Zone 4 (bounded by 6th Street, Walnut, 12th Street, and Woodlawn Avenue and the I.U. campus).

The Near North East Neighborhood Association has requested that Zone 4 be divided into four zones because the residents of Zone 4 tend to drive from one end of the zone

to the other and park on the way to school, work, or some other activity. This high level of 'intra-zone commuting' crowds the streets on the borders of the zone and may be more of a problem here than elsewhere because of the size of the zone as well as the profusion of destinations around it. No other zone, for example, has the campus on one side and commercial strips like Kirkwood and Walnut on two other sides.

Changes in the Code

The ordinance addresses this problem by dividing the zone along 10^{th} and Dunn streets into a quadrant of zones with Zone 4 in the lower left quadrant, Zone 5 in the upper left quadrant, Zone 6 in the upper right quadrant, and Zone 7 in the lower right quadrant (as indicated below and on the enclosed map):

10th Zone 5	Zone 6
Zone 4	Zone 7

Kirkwood Avenue

The ordinance also raises the fee for the annual parking permit from \$10 t0 \$15. This will be the first time the fee has been changed since the program began over 10 years ago and should generate about \$20,000 in additional revenues. This fee not only applies to the residents of all the zones, but to particular users in or next to Zone 4 including:

- Employees of businesses located within the zone;
- Up to 100 residents of the fraternities and sororities on Woodlawn and 7th (Note: the ordinance deletes reference to a former sorority on 10th); and
- Up to 100 residents of the Collins Living Learning Center.

Lastly, the ordinance addresses the 75 permits that are available to employees of businesses located along Kirkwood to Walnut. Rather than being allowed to park anywhere in the zone, this ordinance will allow the employees with these permits to park in the closest of the three zones that border these businesses.

NOTICE AND AGENDA BLOOMINGTON COMMON COUNCIL REGULAR SESSION 7:30 P.M., WEDNESDAY, JUNE 18, 2003 COUNCIL CHAMBERS SHOWERS BUILDING, 401 N. MORTON

- I. ROLL CALL
- II. AGENDA SUMMATION
- III. APPROVAL OF MINUTES FOR: None

IV. REPORTS FROM:

- 1. Councilmembers
- 2. The Mayor and City Offices
 - Supplemental Tax Abatement Report
- 3. Council Committees
- Sidewalk Report
- 4. Public

V. APPOINTMENTS TO BOARDS AND COMMISSIONS

VI. LEGISLATION FOR SECOND READING AND RESOLUTIONS

1. <u>Ordinance 03-03</u> An Ordinance Concerning the Annexation of Adjacent and Contiguous Territory (Northwest Area)

Annexation Legislation

Introduced:	March 5, 2003
Public Hearing:	May 7, 2003
Final Action:	June 18, 2003

2. <u>Ordinance 03-15</u> To Amend the Preliminary Planned Unit Development (PUD) for PUD-03-00 - Re: 3209 E. Moores Pike (Smith Neubecker & Associates, Inc., Petitioners)

Committee Recommendation: N

None

VII. LEGISLATION FOR FIRST READING

1. <u>Ordinance 03-16</u> To Amend Title 15 of The Bloomington Municipal Code Entitled "Vehicles and Traffic" (Amending the University Proximate Residential Neighborhood Permit Parking Program by Establishing Zones 5, 6, and 7 in the Old Northeast Downtown Neighborhood and Adjusting Permit Fees)

VIII. PRIVILEGE OF THE FLOOR (This section of the agenda will be limited to 25 minutes maximum, with each speaker limited to 5 minutes)

IX. ADJOURNMENT

City of Bloomington Indiana City Hall 401 N. Morton St. Post Office Box 100 Bloomington, Indiana 47402



Office of the Common Council (812) 349-3409 Fax: (812) 349-3570 email: council@city.bloomington.in.us To: Council Members From: Council Office Re: Calendar for the Week of June 16, 2003 – June 21, 2003 Date: June 13, 2003

Monday, June 16, 2003

12:00 pm	Bloomington Urban Enterprise Association – Special Meeting, Hooker Room
4:00 pm	Council for Community Accessibility, McCloskey
5:00 pm	Utilities Service Board, Service Center
5:30 pm	Bicycle and Pedestrian Safety Commission, Hooker Room
5:30 pm	Farmers' Market Advisory Council, McCloskey
7:00 pm	Community and Family Resources Commission Meeting, McCloskey
Tuesday,	June 17, 2003
4:00 pm	Board of Public Safety, Police Station – 220 E. Third St.
5:30 pm	Bloomington Human Rights Commission, Hooker Room
5:30 pm	Board of Public Works, Council Chambers
5:30 pm	Public Transportation Corporation Board, Transit Center – 130 W. Grimes Ln.
6:30 pm	Animal Control Commission, Kelly
Wednesday,	June 18, 2003
2:00 pm	Hearings Officer, Hooker Room
2:00 pm	Bloomington Digital Underground Advisory Group, McCloskey
7:00 pm	Council of Neighborhood Associations, McCloskey
7:30 pm	Common Council Meeting – Regular Session, Council Chambers
Thursday,	June 19, 2003
7:30 am	Domestic Violence Task Force, Hooker Room
8:00 am	Housing Authority Board of Commissioners, H.A. Office - 1007 N. Summit Dr.
9:00 am	Health Care Focus Group, Hooker Room
9:00 am	Step Ahead Board, Stonebelt – 2670 E. 2 nd St.
Friday,	June 20, 2003
	No meetings scheduled for today.
Saturday,	June 21, 2003
7:00 am	Bloomington Community Farmers' Market, Showers Parking Lot

Tax Abatement Program

Activity Summary

Report to Common Council and Economic Development Commission

June 18, 2003 (Late filings)

City of Bloomington -Office of the Mayor

INDEX

Real Property

- Page 3 Cottage Grove Housing (1201, 1208, 1209 W. Cottage Grove) NO FILING
- Page 4 1403 and 1405 W. 6th Street NO FILING
- Page 5 Habitat for Humanity (410, 412, 414 North Hay Street)
- Page 6 Renaissance Rentals (1421 and 1425 W. 6th Street Hopewell) NO FILING

Manufacturing Equipment

• Page 7 – Print Pack (formerly Independent Packaging) 303 N. Curry Pike

Tax Abatement Cottage Grove Housing, Inc 1201, 1208, 1209 W. Cottage Grove

Statement of Benefits

Summary: Approved 8/4/93 - 10 Year

Type: Real Estate and Improvements.

Benefits: Development of low income housing units for rental.

Resolution 93-27 and 94-14

Compliance

Summary: Continues to lease as low income housing.

Status: See Below.

- Taxpayer:
- Notes: These properties have changed ownership. The previous owner was in substantial compliance with Statement of Benefits. The Office of the Mayor is currently working with the new owner to ensure compliance with the Statement of Benefits.

Tax Abatement Moncel Development Corp. 1403 and 1405 West 6th Street

Statement of Benefits

Summary: Approved June 2001. 10 year.

Type: Real Estate improvements.

Benefits: Construction of two low Income housing units for rental, each Consisting of 1344 sq.ft. Real Estate Improvements are valued at \$140,000.

Resolution 01-06

Compliance

Summary: Real Estate improvements are complete. Units are operating as low income housing rentals.

Status: See Below.

• Taxpayer:

• Notes: This property has changed ownership. Real estate improvements have been made to the property. Units are operated operated as low-income housing rentals. Previous owner was in compliance with Statement of Benefits. The Office of the Mayor is working with the new property owner to ensure compliance with Statement of Benefits.

Tax Abatement

Habitat for Humanity 410, 412, 414 North Hay Street

Statement of Benefits

Summary: Approved 1995 – 10 year

Type: Real Estate.

Benefits: Proposed \$87,000 for construction of 3 new housing units for low-income residents.

Resolutions: 95-11

Compliance

Summary: Construction has been completed. All units have been sold. Actual investment was \$105,000.

Status: Applicant is in substantial compliance with Statement of Benefits.

• Taxpayer:

Habitat for Humanity of Monroe County P.O. Box 1441 Bloomington, IN 47402 Contact: Kerry Thomson Pattillo

Tax Abatement Renaissance Rentals, LLC 1421 and 1425 W. 6th Street (Hopewell)

Statement of Benefits

Summary: Approved 8/24/96 - 10 Year

Type: Real Estate and Improvements.

Benefits: Development of 13 affordable efficiency apartments and 12 two story townhomes target towards first-time home buyers. Purchase price will be \$65,000 or lower.

Compliance

Summary: The 13 efficiency apartments have been completed*. 4 townhomes have been constructed to date.

Status: Project currently on hold.

Resolution: 96-14

- Taxpayer: Renaissance Rentals, LLC 1300 N. Walnut Street Bloomington, IN 47404 Contact: Tim Henke
- Notes: The future development of the remaining planned units is unclear at this time. The abatement status remains, although no benefit has been taken for 2 years. The tax abatement status may provide an incentive for a new owner to complete the remaining units. * The efficiency apartments have been sold to the Center for Behavioral Health, which operates the apartments for their clients. The Center for Behavior Health is tax exempt.

Tax Abatement

Print Pack, Inc. (formerly Independent Packaging, Inc.) 303 N. Curry Pike

Statement of Benefits

Summary: Approved 12/93, extended 7/97, extended 8/99 - 10 Year

Type: New Equipment and real estate improvement.

Benefits: Overall, estimated purchase and installation of approximately \$14,974,000 in new equipment, \$2,050,000 in improvements, and creation of 141 jobs with \$3.85 million in wages.

Resolution: 99-19, 97-07, 99-35

- Taxpayer: Print Pack, Inc.
 303 N. Curry Pike
 Bloomington, IN 47404
 Contact: Linda Glisson
- Notes: Council approved a 10 year tax abatement in 1993. In 1997, Council approved extension of Prink Pack (Independent Packaging's) ERA designation to include an additional projected investment of \$3.7 million in new equipment and hiring of 21 additional employees. In 1999, Council approved another extension to include a proposed \$3,820,000 in new equipment and \$750,000 in real estate improvements. Print Pack has exceeded those projections.

<u>Compliance</u>

Summary: Currently Print Pack has invested \$15,213,000 in equipment and \$2,011,000 in improvements. Print Pack employs 155 employees with over \$4,934,931 in wages. All positions have benefit package.

Status: Applicant is in substantial compliance with Statement of Benefits.

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Report of the Common Council Sidewalk Committee June 18, 2003

1. Committee Members and Staff

The members of the 2003 Council Sidewalk Committee (Committee) were appointed by Chris Gaal, President of the Council, and included:

David Sabbagh, District 5, Mike Diekhoff, District 3, Tim Mayer, At-Large, Jeffrey Willsey, District 4 (until 2003), Chris Gaal, District 6 (until February, 2003), and Dave Rollo, District 4.

The members were assisted by the staff of the following departments:

Council Office:

Dan Sherman, Council Administrator/Attorney; Rachel Atz, Council Assistant (not present);

Public Works:

John Freeman, Director; Justin Wykoff, Manager of Engineering; and, Russell White, Engineering Technician; and Jeff Heerdink, Project Inspector **Planning**:

Tricia Collingwood, Transportation Planner. **HAND:** Bob Woolford, Housing Coordinator **Parks and Recreation and Bicycle and Pedestrian Safety Commission:** Steve Cotter, Natural Resources Coordinator.

2. Schedule and Summary Meeting Topics

The Committee met on the following dates for the following purposes:

December 17, 2002 at 1:30 p.m. in the McCloskey Room - to:

- discuss past and on-going Council Sidewalk projects and recommend shifting funds from East 2nd to the Ruby Lane project,
- discuss the amount and use of Alternative Transportation Funds, and
- discuss other recent, on-going, or imminent sidewalk projects.

January 14, 2003 at noon in the McCloskey Room - to discuss:

• criteria for recommending projects - updated pedshed maps.

January 30, 2003 at noon in the McCloskey Room - to:

- discuss possible projects.
- Inquire about coordination between sidewalk and storm water projects with Jonathan Heald as well as discuss coordination with other improvement plans.

March 4, 2003 at noon in the McCloskey Room - to:

• receive some estimates and discuss recommendations.

April 23, 2003 at noon in the McCloskey Room - to:

• receive remaining estimates and discuss recommendations.

June 2, 2003 at noon in the McCloskey Room - to:

- recommend funding for certain sidewalk projects,
- authorize filing of report with Council on June 18th,
- plan next season's schedule.

3. Highlights of Committee Deliberations and Actions:

a. Past and On-Going Council Sidewalk Committee Recommended Projects

The Council Office submitted a table of past expenditures (prepared with the help of the Public Works Department) and Justin Wykoff submitted a written report summarizing the progress on the recommendations made by the Committee in 2002 (which can be found with the initial Committee packet materials in the Council Office). At the first meeting, Justin Wykoff summarized the progress on 2002 projects, which are briefly noted below:

Near Southeast Sidewalk Initiative - (Ruby Lane) - \$59,547

Both staff and Engineering Department preferred installing the sidewalk on the south rather than the north side of Circle Drive/Ruby lane, which increased the costs to over \$125,000. Jonathan Heald has agreed to contribute storm water improvements within 150 feet east and west of the Nancy Street intersection. *Note: The Council shifted \$49,184 from the East 2nd Street project (see the next item) and the Greenways Committee allocated another \$39,000 in order to fund this project, which should be completed this summer.*

East Second Street from High to College Mall - Streetscape Design - \$49,184 - Shifted to Ruby Lane

Money had not been expended on this project. In order to fund a more immediate and pressing project, the Committee agreed to recommend that money for this project used for installing sidewalk on Ruby Lane. *Note: The Common Council adopted a motion to this effect on December 18, 2002.*

<u>Jefferson Street (3rd to 10th) - Sidewalk and Stormwater Study - \$27,840</u> and

5th Street (East of Overhill to Union Street) - Sidewalk and Stormwater Study -\$28,832

Bledsoe Tapp & Riggert received the contracts for these two projects and had begun designs and surveys. The Engineering department and this firm will hold a neighborhood meeting regarding these improvements in early 2003. The numerous watersheds in this area will offer an opportunity to break these projects into at least four phases. (Note: because curbs and sidewalks redirect the flow of water, work on them must begin at the lowest point and proceed uphill.) Justin also intends to seek advice on these projects from the MPO - Citizens Advisory Committee and the Bicycle and Pedestrian Safety Commission.

East Allen Street (South Side from Lincoln to Henderson Street) - Sidewalk Design - \$7,400

Bledsoe Tapp & Riggert received the contract for this design work and began working with Donohue and Associates, which had been retained by the Stormwater Utility to perform a neighborhood Drainage Study for this area. Work on this project is on hold until completion of Donohue's study.

b. Funding for 2003 - Amount (\$175,000) and Proposed Portion for Sidewalks (\$160,000)

Dan Sherman reported that \$175,000 had been appropriated to the Alternative Transportation Fund for 2003. This money typically covers the cost of design, acquisition of right-of-way, and construction of sidewalks as well as the drainage work made necessary by the sidewalk improvements. It also is used for traffic calming projects. The Committee agreed to use approximately \$160,000 for sidewalk projects in 2003.

c. Other Recent, On-going, and Future Sidewalk Projects

The staff from the Engineering, Public Works, Planning, HAND and Parks and Recreation departments submitted written reports (which can be found with the initial Committee packet materials in the Council Office) and briefly mentioned recent, on-going and future pedestrian projects, which are highlighted below:

Justin Wykoff (Engineering and Public Works) mentioned:

• East 3rd between Bloomingfoods Drive and Kingston where INDOT approved traffic signals at Pete Ellis and Clarizz, the City has purchased ROW on southside for sidepath, but the relocation of utilities has slowed the project),

- North Dunn (between the SR 45/46 Bypass and Tamarack Trace where the eminent domain proceedings must be completed before the sidepath can be installed), and
- Grimes Lane (between Woodlawn and Henderson where work should be completed in 2003).

Tricia Collingwood mentioned the following Greenways projects and initiatives:

- the Sidewalk Inventory Map (which will be updated in the spring because developers are installing sidewalks so quickly),
- Pete Ellis Drive (where design has been completed and project will be bid out in December, 2002),
- Monroe Street (between 14th and 17th where construction of a sidepath should begin in 2003), and
- Country Club from Walnut to Rogers (Phase I where design is about half-completed and a pedestrian bridge over Clear Creek will be delivered in the Spring), and from Rogers to Rockport (Phase II where design work will be bid-out soon).

Bob Woolford of the HAND department mentioned:

- Helping with the Country Club project (through CDBG),
- Interest in helping with North Monroe Street project,
- Funding the Allen and Madison Street, Washington Street (south of 1st Street), and Maple Street (south of 3rd Street) projects through Neighborhood Improvement Grants and affordable housing funds, and
- Sidewalk restoration projects on Washington and Maple streets

Steve Cotter submitted a written report of Parks and Recreation pedestrian projects that included the:

- Completion of the Bryan Park Creek Trail and the Sherwood Oaks/Olcott Park connector trail (with bridge),
- Design and imminent construction of the Clear Creek Trail and Miller Showers Park pathways (with an east/west connection at 19th Street), and
- Possible future projects along the Jackson Creek Trail, at the Goat Ranch, connecting Broadview school to Thomson Park, connecting the Summit property with Winslow Park, and relating to the McDoel Switchyard.
- d. Criteria for Recommendations

Background

The Committee has continually reviewed potential criteria for selecting sidewalk projects without formally adopting any. From the beginning, the Committee has used the funds to complete missing links on what were expected to be well-traveled pedestrian routes. In 1995, the Public Works Department offered the

following list of priorities (which are part of a memo that was included with the initial Committee packet):

- pedestrian safety (based upon conditions of the roadway e.g. width, line-of-sight, etc.);
- arterial and collector streets (due to traffic speed and volumes);
- actual and probable pedestrian usage (e.g. pedestrian counts and proximity to pedestrian destinations; and
- cost/feasibility of the project.

Pedshed and Sidewalk Inventory

Tricia Collingwood provided a copy of the most recent sidewalk inventory and "pedshed" map for the initial packet of committee materials. The sidewalk inventory is now part of our GIS database and is useful for identifying missing sidewalk linkages. The version given to the Committee reflected sidewalks that were installed or discovered by mid-2002.

The "pedshed" map was created with the help of the Bicycle and Pedestrian Safety Commission and first presented to the Committee in 2002. The map uses criteria and a weighting system created by the Commission in order to encircle areas in the city where citizens walk or are likely to walk if sidewalks were in place. It prioritizes these areas according to the following criteria:

- safety (as derived by street characteristics, traffic volumes, and accidents involving bicycles or pedestrians);
- accessibility and reducing impediments to walking (as indicated by missing links especially at high volume intersections);
- pedestrian destinations (e.g. schools, parks, shopping areas, and trails);
 incorporating two new destinations at the IU campus at the request of the Committee last year;
- connections to transit stops and stations; and
- high concentrations of rental units (again at the request of the Committee).

Members of the Committee asked whether the high concentrations of rental units accounted for single-family residences (no - this information came from a study of apartment complexes).

Cost of Sidewalk Projects/Relation to Other Funding

The Committee inquired into other factors in the decision to fund sidewalk projects which are not revealed by the Pedshed Map, including the overall cost of the project and the availability of other funding.

CBU coordination

In particular, the Committee met with Jonathan Heald to discuss the relationship between storm water and sidewalk projects. The following is a summary of staff conclusions from that discussion:

- Necessary Relationship to Each Other Curbs and sidewalks channel water and therefore, require gutters and storm water improvements to handle the water flow. In these cases, the storm water improvements must be installed first in order to protect properties downstream. Curbs and sidewalks and the other city utilities (water and waste water) are designed to be separate systems. But because they share the same right-of-way, it is often true that work on one necessitates work on the other.
- Different Priorities While the Council proposes sidewalk linkages based upon pedestrian usage and roadway factors, the CBU proposes storm water improvements based upon flooding and the mixing of storm and sanitary sewer water.
- Different Costs Because the curb and sidewalks channel pedestrians and storm water utilities channel water, the costs related to one does not predict the cost related to the other. In neighborhoods without sidewalks, for example, there are often unaddressed storm water problems that can dwarf the costs of sidewalks.
- Attribution of Costs The two departments allocate costs for projects, but did not discuss in detail how those matters are resolved.
- Doing Both Improvements at the Same Time is Cheaper, Less Destructive, and Less Disruptive When sidewalk and storm water projects can be done at the same time, it means the City can design and dig once and, therefore, do both for less money and less disruption to the public.
- Different Schedules Impede Coordination The planning, design, funding, and construction of sidewalk and utility projects are on different schedules, which impedes coordination. Sidewalks, for example, can be done in one season, while the full cycle for storm water projects can be 3-4 years. And, the order of installation usually begins with utilities in winter, followed by sidewalks in the spring, and road surfacing in the summer.
- On-going Coordination Despite these obstacles, Public Works and CBU share plans and projects on a regular basis. Public Works consults with CBU when estimating the cost of sidewalk projects and CBU has been able to accommodate this program as it does other customers of the utility.
- CBU Neighborhood Projects The storm water utility is a rather new rate based utility and has begun studying storm water infrastructure in about five neighborhoods. These are expensive, long term projects that would require funding through bonding and/or rate increases. They offer an opportunity for the installation of sidewalks. These neighborhoods include: Green Acres; Palmer, Grant, and Dunn south of Dodds; Southdowns and Sheridan from Ballantine to Bryan Park, and the Oxford and Arden area.

Other Funds for Sidewalks

The Committee discussed possible synergies with other funding sources. These included:

- Greenways;
- CDBG funds (with a request for a map of its funding areas);
- Other HAND projects;
- Neighborhood sidewalk program (replace existing sidewalks with City providing the labor and the property owners paying for the materials);
- Roadway improvements funded by federal, state, county, or city funds (e.g. West 1st Street from Walnut to Rogers involves many of these funding entities and sources); and
- Property owners (particularly when the property is under development).
- e. Soliciting Proposals

The Committee agreed to consider proposals from:

- committee members,
- other council members (who were solicited by e-mail for their suggestions), and,
- public (as previously received by the Council Office, committee members, and other city entities).
- 4. Projects Recommended as a Result of Discussion at January 30th, March 4th, April 23rd and June 2nd Meetings (Please see the attached Summary of Discussions for details)

Recommendations for Construction of Sidewalk Linkages

East 5th Street from Overhill to Deadend (Proposed by Mayer) -

\$52,597 contingent upon funding for storm water improvements.

East 10th Street - 350' west of Grandview (Proposed by Diekhoff)

\$43,976

South Walnut South of Country Club from Bank One to Hoosier Street (Proposed by Sabbagh)

\$63,427 (of a \$104,354 project. The Committee allocated all the remaining funds to this project, and discussed ways to lower the cost of it.)

- Other Committee Actions at June 2nd Meeting Report for Council - Schedule for 2004
 - a. Submit Report for Acceptance by the Common Council.

The Committee requested staff to prepare a report for submission to the Common Council on June 18th, 2003. The report would include a summary of the Committee deliberations and recommendations and acceptance by the Council would constitute approval of the recommendations.

b. Schedule for 2004 Sidewalks Will Begin in October of 2002

In order to take advantage of the winter lull in construction activity to design sidewalk projects, the Committee agreed to begin its deliberations in October of 2003 with the intention of making recommendations to the full Council by the end of the year.

Council Sidewalk Committee Recommendations for 2003 (June 11, 2003)

Recommended Projects - Sidewalk Linkages

5th Street from Overhill to Deadend

This is part of a multi-year, multi-departmental initiative proposed by Councilmember Mayer in 2002 that would provide sidewalks and address storm water concerns from the east end of 5th Street to Union. Last year Council approved \$28,832 for a comprehensive study of the area. That study estimated the sidewalk component at about \$101,887 and the storm water component of this project at about \$200,000. This recommendation covers the very east end of the project which, as the down slope portion of the project, must be done first in order to handle the water flow created by the other phases of the project. The recommendation also acknowledges the necessity of garnering storm water funds for its completion, which may well depend upon inclusion of this project in a proposed storm water rate increase.

\$52,598 contingent upon the availability of storm water funds

10th Street - 350 feet West of Grandview Drive (South Side)

This is a short stretch of sidewalk proposed by Councilmember Diekhoff. It would complete a link that will allow pedestrians eventually to walk along a sidewalk on the south side of 10th Street west from Pete Ellis Drive to Grandview.

\$43,975

Walnut Street from Bank One (Country Club/Winslow) to Hoosier Street (West Side)

This is the first leg of a project proposed by Councilmember Sabbagh that could provide sidewalks along the west side of Walnut Street from Country Club/Winslow to Gordon Pike/Rhorer Road. He has promoted this project after seeing pedestrians walk along the roadside on the way to and from the businesses at the intersection with Country Club/Winslow. This stretch of road also showed up as a high priority on the Pedshed Map. The Committee recommended allocating the remaining funds for this project (\$63,427) even though it was below the estimate (\$104,354). In order to help complete the project this year, the Committee discussed whether asphalt could be used for the portion over the PUD. Councilmembers Mayer and Sabbagh also volunteered to discuss the sidewalk with the developer (Winegar/Stolberg).

\$63,427 (all the remaining funds for 2003) for a project estimated at \$104,354

Projects Considered But Not Funded By the Council Sidewalk Committee in 2003

2002 Projects with Initial or Partial Funding

Circle Drive - Ruby Lane (South Side)

This is a \$148,000 project that will link the pedestrian lanes at Southdowns and Jordan with Nancy Street and Ruby Lane and, according to the Greenways map, eventually continue to Covenanter and Marilyn. This leg of the project is jointly funded by the Alternative Transportation Fund (2002* - \$108,731) and the Greenways money (2003 - \$39,300) and should be completed this summer. *(* Note: The Common Council followed the recommendations of the Council Sidewalk Committee in 2002 by approving an allocation of \$59,547 in June and adding another \$49,184 from another project in December).*

Jefferson Street from 3rd to 10th Street

This is another multi-year, multi-departmental initiative for the Green Acres area proposed by Councilmember Mayer. It would address vehicular, pedestrian and storm water concerns for this roadway. Last year Council approved \$27,840 for a comprehensive study of the area. Earlier this year the Engineering Department and representatives from Bledsoe, Tapp & Riggert met with neighbors to present some proposals and hear their concerns. Further work on the design will be necessary before more detail estimates can be generated.

Previously Considered Projects Which Have Never Been Funded

Kinser Pike from 17th Street to Gourley Pike (East Side)

The Committee looked at Kinser Pike from 17th all the way to the SR 45/46 in 2002, because there were many apartment complexes directly off Kinser Pike and no sidewalks to nearby grocery stores and other destinations. It showed up as a high priority on the PedShed Map and was the subject of a request from a resident this year. The estimates for this project range from \$296,000 for the full length and \$158,384 from existing sidewalks up to Gourley Pike. Last year the Committee noted the difficult topography to the north and the inclination from INDOT not to support sidewalk at intersections with its highways. This year a developer will be putting in more apartments north of the Sav-a-Lot store and installing sidewalks. There was also some speculation that INDOT would change its mind regarding sidewalks once it began widening the bypass. Although recognized as a needed link, the Committee did not recommend funding this year.

Newly Considered Projects for 2003

Smith Road from about Hagan Street to Moores Pike (West Side)

The Committee envisioned installing a sidepath that would connect with the one on 3rd Street and run along the west side of Smith Road at a cost of about \$199,000. This frontage is undergoing development and the individual developers will be required to construct portions of the sidewalk when they improve their sites. The Committee decided to fund the 350 feet of sidewalk on East 10th this year, rather than commence the longer project on Smith Road.

College Avenue from the Middle of Miller Showers Park to SR 45/46

Tricia Collingwood mentioned this link for the benefit of people who live north of the SR 45/46 Bypass and walk toward Miller Showers Park and the businesses along College Avenue. The estimate for this link was about \$37,588. The Committee noted that there are sidewalks on North Walnut (on the other side of the park), but no sidewalks on either side of Walnut north of the Bypass. It appeared that the Committee was willing to wait on projects that border the SR 45/46 Bypass until the widening is underway.

Other Project Areas

Broadview Area - Rogers Street

Shirley Evans wrote a letter to the Council last summer which included a petition from residents in the Broadview area and requested a sidewalk along South Rogers. The Committee discussed the length, topography, right-of-way, and future improvements along South Rogers. It also looked at the City sidewalk projects in this area, which were aimed at stretches where pedestrians had no alternative than walking on the road and included: Country Club to Rockport Road; missing links on Rockport Road from Country Club to Rogers; and, Rogers north of Rockport Road. Ultimately, it concluded that the city investments in the area were substantial and would provide a spine for other projects. Justin Wykoff prepared a map showing the location and estimates (\$1.4 million) for sidewalk projects in the area.

1 mil 1.894 Fall? City of Bloomington 井1 EAST STH ST FROM I BLOCK EAST OF Engineering overtrue To over the N By: wykoffj 4 Mar 03 150 300 450 150 0 Scale: 1" = 150' For reference only; map information NOT warranted.





Annexation Materials can be found in the Packet for March 5, 2003.

Annexation Materials are on-line at: http://www.city.bloomington.in.us/council/meetings/2003 /epacket/annexationpacket022803.pdf

ORDINANCE 03-16

TO AMEND TITLE 15 OF THE BLOOMINGTON MUNICIPAL CODE ENTITLED "VEHICLES AND TRAFFIC" (Amending the University Proximate Residential Neighborhood Permit Parking Program Establishing Zones 5. 6. and 7 in the Old Northeast Downtown Neighborhood and Adjusti

by Establishing Zones 5, 6, and 7 in the Old Northeast Downtown Neighborhood and Adjusting Permit Fees)

- WHEREAS, the City in 1992 adopted <u>Ordinance 92-06</u> establishing a Residential Neighborhood Permit Parking program to relieve the pressure of commuter traffic in neighborhoods; and
- WHEREAS, the City in 1995 adopted <u>Ordinance 95-26</u> establishing the Old Northeast Downtown University Proximate Zone (Zone 4) as part of the Residential Neighborhood Permit Parking Program; and
- WHEREAS, Zone 4 is a large area bounded by Sixth Street, Washington Street, Twelfth Street and Woodlawn Avenue; and
- WHEREAS, the size of Zone 4 has resulted in intrazone commuting, i.e. commuting from one area of the zone to other, destination areas in the zone away from the residences of the permit holders; and
- WHEREAS, as a result residents living near destination areas must compete for parking near their homes with these intrazone commuters who do not live as close to the destinations; and
- WHEREAS, the City was approached by the Old Northeast Neighborhood Association about the possibility of dividing Zone 4 into smaller zones to minimize the amount intrazone commuting and to better assure residents and their visitors of finding on-street parking near their homes; and
- WHEREAS, the City has not adjusted the fees for the Residential Neighborhood Permit Parking program since it began over ten years ago;

NOW, THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION I. <u>Section 15.37.020 Applicability</u>. Old Northeast Downtown University Proximate Residential Neighborhood Permit Parking Zone (Zone 4) shall be deleted in its entirety and replaced with the following four parking zones. (Please note that the phrase "Parking permits and visitor permits valid for one zone shall not be valid for another zone." shall remain as it appears at the end of Section 15.37.020.)

Old Northeast Downtown University Proximate Residential Neighborhood Permit Parking Zone (Zone 4) shall apply to the following streets:

Street	From	То	Side of Street
East 6 th	North Walnut	North Dunn	North/South
East 7 th	North Walnut	North Dunn	North/South
East 8 th	North Walnut	North Dunn	North/South
East Alice	North Grant	North Harold	North/South
East 9 th	North Walnut	North Dunn	North/South
East 10 th	North Walnut	North Dunn	South
North Walnut	East 6 th	East 10 th	East (boundary)
North Washington	East 6 th	East 10 th	East/West
North Lincoln	East 6 th	East 10 th	East/West
North Grant	East 6 th	East 10 th	East/West
North Harold	East 8 th	East 9 th	East/West
North Prow	East 9 th	East 10 th	East/West
North Dunn	East 6 th	East 10 th	West
Old Northeast Downtown University Proximate Residential Neighborhood Permit Parking Zone (Zone 5) shall apply to the following streets:

Street	From	То	Side of Street
East 10 th	North Walnut	North Dunn	North
East Cottage Grove	North Walnut	North Dunn	North/South
East 11 th	North Washington	North Dunn	North/South
East 12 th	North Walnut	North Dunn	North/South
North Walnut	East 10 th	East 12 th	East (boundary)
North Washington	East 10 th	East 12 th	East/West
North Lincoln	East 10 th	East 12 th	East/West
North Grant	East 10 th	East 12 th	East/West
North Dunn	East 10 th	East 12 th	West

Old Northeast Downtown University Proximate Residential Neighborhood Permit Parking Zone (Zone 6) shall apply to the following streets:

Street	From	То	Side of Street
East 10 th	North Dunn	North Woodlawn	North
East Cottage Grove	North Dunn	North Woodlawn	North/South
East 11 th	North Dunn	North Woodlawn	North/South
East 12 th	North Dunn	North Woodlawn	North/South
North Indiana	East 10 th	East 12 th	East/West
North Fess	East 10 th	East 12 th	East/West
North Park	East 10 th	East 12 th	East/West
North Woodlawn	East 10 th	East 12 th	West (boundary)

Old Northeast Downtown University Proximate Residential Neighborhood Permit Parking Zone (Zone 7) shall apply to the following streets:

Street	From	То	Side of Street
East 6 th	North Dunn	North Indiana	North/South
East 7 th	North Dunn	North Woodlawn	North/South
East 8 th	North Dunn	North Woodlawn	North/South
East 9 th	North Dunn	North Woodlawn	North/South
East 10 th	North Dunn	North Woodlawn	South
North Dunn	East 6 th	East 10 th	East
North Indiana	East 6 th	East 10 th	East/West
North Fess	East 7 th	East 10 th	East/West
North Park	East 7 th	East 10 th	East/West
North Woodlawn	East 7 th	East 10 th	West (boundary)

SECTION II. <u>Section 15.37.050</u> shall be amended by deleting the word "ten" and replacing it with the word "fifteen."

SECTION III. <u>Section 15.37.180</u> regarding business employees shall be deleted and replaced with the following:

15.37.180 Business employees.

The board of public works may provide Zones 4, 5, 6 & 7 parking permits annually to employees of businesses in said zones.

SECTION IV. <u>Section 15.37.200</u> regarding fraternities and sororities shall be deleted and replaced with the following:

15.37.200 Zone 7 fraternities and sororities.

The board of public works may provide up to one hundred Zone 7 parking permits annually to residents of fraternity and sorority houses on 7th Street and Woodlawn Avenue. The fee for one of these permits shall be fifteen dollars per year.

SECTION V. <u>Section 15.37.210</u> regarding Kirkwood and Walnut employees shall be deleted and replaced with the following:

15.37.210 Kirkwood and Walnut employees.

The board of public works may provide up to seventy-five Zone 4, 5 or 7 parking permits annually to employees of businesses on Kirkwood Avenue from Indiana to Walnut Street and on Walnut Street from Kirkwood Avenue to 12th Street. Zone 4 permits may be issued to employees of business on Kirkwood Avenue between Dunn Street and Walnut Street and on Walnut Street between Kirkwood Avenue and 10th Street. Zone 5 permits may be issued to employees of businesses on Walnut between 10th Street and 12th Street. And, Zone 7 permits may be issued to employees of businesses on Kirkwood Avenue between Dunn Street and Indiana Avenue. The fee for one of these permits shall be seventy-five dollars per year.

SECTION VI. <u>Section 15.37.220</u> regarding Collins Center residents shall be deleted and replaced with the following:

15.37.220 Collins Center residents.

The board of public works may provide up to one hundred Zone 7 parking permits annually to residents of the Collins Center dormitory. The fee for one of these permits shall be fifteen dollars per year.

SECTION VII. Severability. If any section, sentence or provision of this ordinance, or the application thereof to any person or circumstances shall be declared invalid, such invalidity shall not affect any of the other sections, sentences, provisions, or applications of this ordinance which can be given effect without the invalid section, sentence, provision or application, and to this end the provisions of this ordinance are declared to be severable.

SECTION VIII. This Ordinance shall be in full force and effect on and after its passage by the Common Council of the City of Bloomington and approval by the Mayor.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2003.

CHRIS GAAL, President Bloomington Common Council

ATTEST:

REGINA MOORE, Clerk City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this _____ day of ______, 2003.

REGINA MOORE, Clerk City of Bloomington

SIGNED and APPROVED by me upon this _____ day of _____, 2003.

JOHN FERNANDEZ, Mayor City of Bloomington

SYNOPSIS

This ordinance divides Zone 4 of the University Proximate Residential Neighborhood Permit Parking Program into Zone 4, 5, 6 & 7 and raises the annual permit fee for all zones from ten to fifteen dollars.



To: Councilmembers From: James McNamara Subj: <u>Ordinance 03-16</u> Residential Parking Zones Date: June 13, 2003

In 1992 the City adopted <u>Ordinance 92-06</u> establishing a Residential Neighborhood Permit Parking program to relieve the parking pressure of commuter traffic into neighborhoods near campus. The fee for these neighborhood parking zone permits was set at ten dollars at that time.

In 1995 the City adopted <u>Ordinance 95-08</u> which established Zone 4 — the Old Northeast Downtown University Proximate Zone — as part of the program. Zone 4 is a large area bounded (roughly) by 6th St, Walnut St, 12th St and Woodlawn Av. The size of Zone 4 resulted in intrazone commuting, i.e. commuting from one area of the zone to park near other destination areas of the zone away from the residences of the permit holders. For example, a resident living at 12th and Washington Streets might use their Zone 4 neighborhood parking permit to commute to 7th St and Fess Avenue — also in Zone 4 —and park just north of Dunn Meadow. As a result, residents living near destination areas — such as those living very near campus — must compete for parking near their homes with these intrazone commuters who do not live as close to the destinations.

The City was recently approached by the Old Northeast Neighborhood Association about the possibility of dividing Zone 4 into smaller areas to minimize the amount of intrazone commuting and to better ensure residents and their visitors of finding on-street parking near their homes. The administration agreed with the proposal. <u>Ordinance 03-16</u> divides Zone 4 into four smaller zones (see attached map.) The new zones should help restrict permit parking within a zone to those residing within that zone as is the intent of the program.

The fee for these residential parking permits has not been raised since the program was first established in 1992. <u>Ordinance 03-16</u> raises this fee five dollars from ten dollars to fifteen dollars. We estimate this would bring in approximately an additional \$20,000 in revenue. This revenue would be deposited into the Parking Enforcement Fund and need to be appropriated by Council before it could be expended.



Chapter 15.37 of the Bloomington Municipal Code as Amended by Ord 03-16

Bold = new text

Strikeout = deleted text

Chapter 15.37

RESIDENTIAL NEIGHBORHOOD PERMIT PARKING

Sections:

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15.37.170	Zone 1 fraternities and sororities.
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15.37.190	All Zone permits.
15.37.200	Zone 4 fraternities and sororities.
15.37.210	Kirkwood and Walnut employees.
15.37.220	Collins Center residents.

15.37.010 Definitions.

"Household" means a single individual living upon the premises as a single housekeeping unit or a collective body of persons living upon the premises as a single housekeeping unit. "Multiple household dwelling" means a building designed for and legally allowed the occupancy of more than five adults unrelated by blood or marriage.

"Single household detached dwelling" means a building designed for the occupancy of no more than five adults unrelated by blood or marriage.

"Residential Neighborhood Permit Parking Zone" is the list of streets and sections of streets designated in this chapter for restricted parking by residential neighborhood permit only at those designated times.

"Visitor permit" is a permit to park in the Residential Neighborhood Permit Parking Zone on a temporary basis. (Ord. 92-06, $i \pm 1$ (part), 1992).

15.37.020 Applicability.

The following zones are designated as University Proximate Residential Neighborhood Permit Parking Zones:

Elm Heights University Proximate Residential Neighborhood Permit Parking Zone (Zone 1) shall apply to the following streets:

Street From To Side of Street

East/West South Henderson Third Maxwell Fess Street Third Maxwell East/West Stull Avenue First Maxwell East/West Maxwell East/West Park Avenue Atwater Woodlawn Avenue Third Maxwell East/West Faculty Avenue Third Hunter East/West Hawthorne Third Southdowns East/West Ballantine Third First East/West East/West Highland Avenue Third Maxwell Atwater Avenue South Henderson Jordan North/South Hunter Avenue South Henderson Jordan North/South Second Street South Henderson Jordan North/South University Ave. South Henderson Jordan North/South First Street South Henderson Jordan North/South Wylie Street Woodlawn Highland North/South Maxwell Lane South Henderson Jordan North/South Maxwell Jordan Avenue First West

Eastside University Proximate Residential Neighborhood Parking Zone (Zone 2) shall apply to the following streets:

Street From To Side of Street

Swain Avenue Third Dead End South of University East/West Mitchell Street Third Maxwell East/West Eastside Drive Third Maxwell East/West South Arbutus Drive Third Second East/West Rose Avenue Third First East/West South Anita Hunter First East/West South Clifton Third First East/West South Union Third Dead End South of Third Atwater Avenue Jordan High North/South Hunter Avenue Jordan High North/South Second Street Jordan High North/South Jordan Eastside University Ave. North/South First Street Jordan High North/South Sheridan Drive Jordan Maxwell North/South

Street From To Side of Street

Maxwell	Jordan	Mitche	II	North/S	South
Jordan Avenu	е	Third	First	East/W	/est
Jordan Avenu	е	First	Maxwe	ell	East

Green Acres University Proximate Residential Neighborhood Permit Parking Zone (Zone 3) shall apply to the following streets:

Street From To Side of Street

Union Street Third Seventh East/West Bryan Street Third Dead End North of Seventh East/West

Jefferson Stre	et	Third	Tenth	East/V	Vest
Roosevelt Stre	eet	Fourth Dead End North		rth	
		of Eigh	nth	East/V	Vest
Clark Street	Third	Dead I	End No	rth	
		of Eigh	nth	East/V	Vest
Fourth Street	Union	Jeffers	son	North/	South
Fourth Street	Roose	velt	Clark	North/	South
Fifth Street	Union	Hillsda	le	North/	South
Seventh Stree	et	Union	Hillsda	le	North/South
Eighth Street	Jeffers	on	Hillsda	le	North/South
Section 1 of <u>Ord 03-16</u> deletes and adds the following:					

Old Northeast Downtown University Proximate Residential Neighborhood Permit Parking Zone (Zone 4) shall apply to the following streets:

Street From To Side of Street

Washington Street Sixth TwelfthEast/West

Lincoln Street Sixth TwelfthEast/West

Grant Street Sixth TwelfthEast/West

Alice Street Grant Harold North/South

Harold Street Eighth Ninth East/West

Prow Avenue Ninth Tenth East/West

Dunn Street Sixth TwelfthEast/West

Indiana Avenue Sixth TwelfthEast/West

Fess Avenue Sixth TwelfthEast/West

Park Avenue Sixth TwelfthEast/West

Sixth Street Washington Indiana North/South

Eighth Street 1st Alley East

-of Walnut Woodlawn North/South

Street From To Side of Street

Ninth Street 1st Alley East

-of Walnut Woodlawn North/South

Tenth Street Walnut Woodlawn North/South

Cottage Grove Ave. Walnut Woodlawn North/South

Eleventh StreetWashingtonWoodlawnNorth/SouthTwelfth StreetWalnut WoodlawnNorth/SouthSeventh StreetWashingtonIndianaNorth/South

Old Northeast Downtown University Proximate Residential Neighborhood Permit Parking Zone (Zone 4) shall apply to the following streets:

Street	From	То	Side of Street
East 6 th	North Walnut	North Dunn	North/South
East 7 th	North Walnut	North Dunn	North/South
East 8 th	North Walnut	North Dunn	North/South
East Alice	North Grant	North Harold	North/South
East 9 th	North Walnut	North Dunn	North/South
East 10 th	North Walnut	North Dunn	South
North Walnut	East 6 th	East 10 th	East (boundary)
North Washington	East 6 th	East 10 th	East/West
North Lincoln	East 6 th	East 10 th	East/West
North Grant	East 6 th	East 10 th	East/West
North Harold	East 8 th	East 9 th	East/West
North Prow	East 9 th	East 10 th	East/West
North Dunn	East 6 th	East 10 th	West

Old Northeast Downtown University Proximate Residential Neighborhood Permit Parking Zone (Zone 5) shall apply to the following streets:

Street	From	То	Side of Street
East 10 th	North Walnut	North Dunn	North
East Cottage Grove	North Walnut	North Dunn	North/South
East 11 th	North Washington	North Dunn	North/South
East 12 th	North Walnut	North Dunn	North/South
North Walnut	East 10 th	East 12 th	East (boundary)
North Washington	East 10 th	East 12 th	East/West
North Lincoln	East 10 th	East 12 th	East/West
North Grant	East 10 th	East 12 th	East/West
North Dunn	East 10 th	East 12 th	West

Old Northeast Downtown University Proximate Residential Neighborhood Permit Parking Zone (Zone 6) shall apply to the following streets:

Street	From	То	Side of Street
East 10 th	North Dunn	North Woodlawn	North
East Cottage Grove	North Dunn	North Woodlawn	North/South
East 11 th	North Dunn	North Woodlawn	North/South
East 12 th	North Dunn	North Woodlawn	North/South
North Indiana	East 10 th	East 12 th	East/West
North Fess	East 10 th	East 12 th	East/West
North Park	East 10 th	East 12 th	East/West

North V	Voodlawn	East 10 th	East 12 th

West (boundary)

Old Northeast Downtown University Proximate Residential Neighborhood Permit Parking Zone (Zone 7) shall apply to the following streets:

Street	From	То	Side of Street
East 6 th	North Dunn	North Indiana	North/South
East 7 th	North Dunn	North Woodlawn	North/South
East 8 th	North Dunn	North Woodlawn	North/South
East 9 th	North Dunn	North Woodlawn	North/South
East 10 th	North Dunn	North Woodlawn	South
North Dunn	East 6 th	East 10 th	East
North Indiana	East 6 th	East 10 th	East/West
North Fess	East 7 th	East 10 th	East/West
North Park	East 7 th	East 10 th	East/West
North Woodlawn	East 7 th	East 10 th	West (boundary)

Parking permits and visitor permits valid for one zone shall not be valid for another zone.

(Ord. 95-26 $_{i}\pm_{i}\pm$ 1, 2, 1995; Ord. 95-08 $_{i}\pm_{i}\pm$ 1—4, 1995; Ord. 93-17 $_{i}\pm$ 1, 1993; Ord. 93-16 $_{i}\pm$ 2, 1993: Ord. 92-06 $_{i}\pm$ 1 (part), 1992).

15.37.030 Hours in effect.

These zones shall be in effect from eight a.m. to five p.m., Monday through Friday. (Ord. 92-06, $_{i}\pm$ 1 (part), 1992).

15.37.040 Eligibility.

Each single household detached dwelling and multiple household dwelling is entitled to obtain one parking permit per motor vehicle. Each single household detached dwelling and multiple household dwelling is entitled to purchase one visitor permit for each household. Appeals for additional parking and/or visitor permits shall be made in writing, with all relevant documentation attached, to the parking enforcement office manager, or his or her designee. (Ord. 92-06, $i\pm 1$ (part), 1992).

Section 2 of Ord 03-16 replaces the following text:

15.37.050 Fees.

Parking permits and visitor permits shall cost ten fifteen dollars per permit. (Ord. 92-06, $_{i}\pm$ 1 (part), 1992).

15.37.060 Expiration of permits.

Permits will expire on August 15th of each year. The date of expiration will be clearly marked on all permits. (Ord. 92-06, $i\pm 1$ (part), 1992).

15.37.070 Information required on application.

Permits will be issued only to residents of an address within the Neighborhood Permit Parking Zone. Proof of residency must be submitted upon making an application for a parking or visitor permit. In addition, proof of ownership or principal use of the motor vehicle must be submitted upon making application for a parking permit. Final determination of eligibility will be made by the parking enforcement office manager or designee. Each application for a parking permit shall also contain the following information: applicant name and address; make, model and license tag number of motor vehicle(s) for which an application is made, and any other information deemed relevant by the department of public works. (Ord. 92-06, $i \pm 1$ (part), 1992).

15.37.080 Decal required.

Regular permits shall be visibly displayed and permanently affixed to the vehicle in the lower left corner of the rear window or other location as determined by the parking enforcement office manager. Visitor permits shall be visibly displayed by hanging the permit from the rearview mirror in the front windshield. (Ord. 92-06, $_{i}$ ± 1 (part), 1992).

15.37.090 Parking space not guaranteed.

A residential neighborhood permit parking decal shall not guarantee or reserve the holder an on-street parking space. (Ord. 92-06, $i \pm 1$ (part), 1992).

15.37.100 Replacement of permit.

If the make, model or license tag number of a permitted vehicle changes during the year, the applicant may bring in the new information to the parking enforcement office to obtain a replacement sticker. The fee for a replacement sticker will be five dollars. (Ord. 92-06, $_{i}\pm 1$ (part), 1992).

15.37.110 Change of residency.

If residents of a property change during the calendar year, the new resident may complete a change of residency form and request application for permit. (Ord. 92-06, $i\pm 1$ (part), 1992).

15.37.120 Precedence of abandoned vehicle regulations.

No part of this chapter shall conflict with existing regulations for abandoned vehicles, as specified in Section 15.04.020 and Chapter 15.52 of the Bloomington Municipal Code. (Ord. 92-06, $_i\pm$ 1 (part), 1992).

15.37.130 Precedence of no parking zones.

The Residential Neighborhood Permit Parking Zones do not take precedence over temporary or permanent no parking zones posted by the street department, engineering department or police department for tree removal, snow removal, street sweeping, or other actions deemed necessary by the city of Bloomington. (Ord. 92-06, $_{i}\pm 1$ (part), 1992).

15.37.140 Special exceptions.

Any person or persons requesting special exception from the residential neighborhood permit parking regulations for a one-day period only may make such a request to the parking enforcement office manager and may be granted a temporary one-day permit. There will be no fee for this permit. (Ord. 92-06, $i \pm 1$ (part), 1992).

15.37.150 Violations.

Violations of this chapter shall generally constitute a Class D traffic violation and are subject to fines as listed in Section 15.64.010. However, it shall be a Class F violation, as listed in Section 15.64.010, for a person holding a valid residential neighborhood parking permit to use or display the permit on an ineligible motor vehicle. (Ord. 98-52 $_{j\pm}$ 6, 1998: Ord. 92-06, $_{j\pm}$ 1 (part), 1992).

15.37.160 Disposition of revenue.

All funds derived from the issuance of permits and from fines shall be used to pay the costs of operating this program. Funds received in excess of the annual cost of operating the program shall go into an alternative transportation fund. The alternative transportation fund shall be for the purpose of reducing our community's dependence upon the automobile. Expenditures from the fund shall be approved by the council. (Ord. 92-06, $i \pm 1$ (part), 1992).

15.37.170 Zone 1 fraternities and sororities.

The board of public works may provide up to one hundred and fifty Zone 1 parking permits annually to residents of fraternity and sorority houses on Third Street. (Ord. 95-26 $_{i}\pm$ 3, 1995; Ord. 93-16 $_{i}\pm$ 3, 1993).

Section 3 of Ord 03-16 adds the following text:

15.37.180 Business employees.

The board of public works may provide Zone 4, 5, 6 & 7 parking permits annually to employees of businesses in Zone 4. (Ord. 95-08 $_{i}\pm$ 5, 1995).

15.37.190 All Zone permits.

Upon approval of application, the director of parking enforcement may issue an "All Zone" residential permit to landlords, property managers and qualified service companies, which will allow vehicles bearing this permit to park in any of the residential zones while employees are performing work in that zone.

(a) Eligibility. Landlords and property managers registered with the city will be allowed to purchase one sticker for every ten units or property within the residential zones. Landlords and property managers with fewer than twenty units will be allowed a maximum of two permits. Realty companies who show property in the residential zones will be allowed a maximum of one All Zone permit per ten realtors employed by the company. Properly registered and verified service companies will be allowed a maximum of two permits per company.

(b) Fees. The costs of an All Zone permit shall be twenty-five dollars per year. (Ord. 95-08 $j\pm 8, 1995$).

Section 4 of Ord 03-16 adds and deletes the following text:

15.37.200 Zone 4 fraternities and sororities.

The board of public works may provide up to one hundred Zone **4 7** parking permits annually to residents of fraternity and sorority houses on 7th Street, and Woodlawn Avenue, and 10th Street. The fee for one of these permits shall be ten fifteen dollars per year. (Ord. 95-26 $_{i}$ ± 4, 1995).

Section 5 of Ord 03-16 adds and deletes the following text:

15.37.210 Kirkwood and Walnut employees.

The board of public works may provide up to seventy five Zone 4 parking permits annually to employees of businesses on Kirkwood Avenue, between Indiana Avenue and Walnut Street and on Walnut Street, between Kirkwood Avenue and 12th Street. The fee for one of these permits shall be seventy-five dollars per year. (Ord. 95-26 $_{i}$ = 5, 1995).

15.37.210 Kirkwood and Walnut employees.

The board of public works may provide up to seventy-five Zone 4, 5 or 7 parking permits annually to employees of businesses on Kirkwood Avenue from Indiana to Walnut Street and on Walnut Street from Kirkwood Avenue to 12th Street. Zone 4 permits may be issued to employees of business on Kirkwood Avenue between Dunn Street and Walnut Street and on Walnut Street between Kirkwood Avenue and 10th Street. Zone 5 permits may be issued to employees of businesses on Walnut

between 10th Street and 12th Street. And, Zone 7 permits may be issued to employees of businesses on Kirkwood Avenue between Dunn Street and Indiana Avenue. The fee for one of these permits shall be seventy-five dollars per year.

Section 6 of Ord 03-16 adds and deletes the following text:

15.37.220 Collins Center residents.

The board of public works may provide up to one hundred Zone **4 7** parking permits annually to residents of the Collins Center dormitory. The fee for one of these permits shall be ten fifteen dollars per year. (Ord. 95-26 $_{i}$ = 6, 1995).