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BLOOMINGTON PLAN COMMISSION STAFF REPORT Location: 200 S. Washington Street 114 E. 4<sup>th</sup> Street 121 E. 3<sup>rd</sup> Street CASE #: SP/UV-05-17 DATE: March 6, 2017

PETITIONER:	Lewis Development Company 601 N. College Suite 1A, Bloomington
CONSULTANTS:	Studio 3 Design Inc. 8604 Allisonville Road, Indianapolis
	Smith Brehob and Associates, Inc. 453 S. Clarizz Boulevard, Bloomington

**REQUEST:** The petitioner is requesting site plan approval for two four-story mixed use buildings. The petitioner is requesting a use variance approval to allow a 'drive-through' use within a Commercial Downtown (CD) zoning district. The use variance request requires Plan Commission review of compliance with the Growth Policies Plan.

BACKGROUND:	
Area:	.8 acres
Current Zoning:	CD – Downtown Core Overlay
GPP Designation:	Downtown
Existing Land Use:	Bank/Credit Union / Surface Parking
Proposed Land Use:	Bank/Credit Union / Commercial / Dwelling, Multi-Family
Surrounding Uses:	North – Parking Lot
	West – Commercial / Office / Parking Lot
	East – Parking Lot
	South – Commercial /Dwelling, Multi-Family

**REPORT:** The property is located on the west side of Washington Street between 3<sup>rd</sup> and 4<sup>th</sup> Streets and is zoned Commercial Downtown (CD), in the Downtown Core Overlay. The property is bisected by an alley that runs east/west in the middle of the petition site. Surrounding land uses include an office building with parking lot and Firestone Tire to the west, parking lots to the north and east, and a mixed-use building across 3<sup>rd</sup> Street to the south. The Downtown Transit Center and First United Methodist Church are also in the immediate area. The property currently contains a Fifth/Third Bank branch with a drive-through on the northern lots and a parking lot on the southern lots. The adjacent property to the west, which faces Walnut Street, contains a contributing surveyed historic structure.

The petitioner proposes to develop this property by building a new building on the southern lots, and maintaining the existing bank building and adding to it on the northern lots. Building One, which is located on the southern lots and is at the corner of Washington Street and 3<sup>rd</sup> Street, contains roughly 4,750 square feet on the first floor for commercial space. The first floor also contains 21 parking spaces that are accessed from 3<sup>rd</sup> Street. A lobby for the residential uses above, a trash and recycling room, and

a bike room are also located on the first floor. The second through fourth floors contain 36 studio units, 3 one-bedroom units, 3 three-bedroom units, 3 four-bedroom units, and 3 five-bedroom units for a total of 48 units and 75 beds. The second floor also contains an interior courtyard that is open above. The basement level contains 29 parking spaces that are accessed from Washington Street.

Building Two, which is located on the northern lots, is at the southwest corner of 4<sup>th</sup> Street and Washington Street. It will maintain the existing bank building and an addition will be added to the top of the building and to the west of the building. The proposal contains 12 parking spaces and the bank drive-through, along with the Fifth/Third branch and an exercise room on the first floor. The parking and drive-through area is accessed from an entrance on 4th Street and exits to the alley that bisects this project. The second through fourth floors contain 2 studio units, 2 two-bedroom units, 6 three-bedroom units, 3 four-bedroom units, and 6 four-bedroom townhomes for a total of 19 units and 60 beds. The second floor also contains an interior courtyard that is open above. The fourth floor also contains an outdoor deck area with a living wall.

The Unified Development Ordinance does not allow the use 'drive-through' in the CD district. The petitioner is requesting to incorporate the existing drive-through into the proposed design. The petitioners must receive a use variance from the Board of Zoning Appeals (BZA) for the drive-through.

The alley between the buildings will remain open and will be a minimum of 16 feet wide, opening to 20 feet on the west end.

**Plan Commission Site Plan Review:** One aspect of this project requires that the petition be reviewed by the Plan Commission, per BMC 20.03.090. This aspect is as follows:

• The petitioner is requesting waivers to multiple standards in BMC 20.03.120 and BMC 20.03.130.

# SITE PLAN ISSUES:

**Residential Density:** The maximum residential density in the Downtown Core Overlay is 60 units per acre. The petition site is .8 acres. The petitioner is proposing a density of 53.33 units per acre, meeting the density requirements.

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Type of Unit	Number of Units	Number of Beds	DUEs				
Studio	36	36	7.2				
1-bedroom	3	3	0.75				
3-bedroom	3	9	3				
4-bedroom	3	12	4.5				
5-bedroom	3	15	6				
	48 Units	75 Beds	21.45 DUEs				

Building One: Dwelling Unit Equivalent Breakdown

Building Two: Dwelling Unit Equivalent Breakdown

Type of Unit	Number of Units	Number of Beds	DUEs
Studio	2	2	0.4
2-bedroom	2	4	1.32
3-bedroom	6	18	6
4-bedroom	3	12	4.5
4-bedroom			
townhouses	6	24	9
	19 Units	60 Beds	21.22 DUEs

**Non-Residential Uses on the First Floor:** Building One contains 4,738 square feet, or 34% of first floor area, of retail space. The floor also contains space to serve the residential units above including a bike room and a trash and recycle room. The remainder of the floor is a parking area. Per 20.03.120(e)(2), enclosed parking garages shall not be counted toward the required nonresidential uses. Building Two contains 5,680 square feet, or 36% of first floor area, dedicated to the bank use. Additional square footage is dedicated to the drive-through for the bank, residential-serving area, and parking. A waiver is necessary for this design.

**Build-to-Line:** The UDO requires buildings in the Downtown Core Overlay to be built at the front property line. The proposal meets this requirement.

**Height:** The maximum height in the DCO is 50 feet. The UDO defines building height as "the vertical dimension from the lowest point of the building, structure, or wall exposed above the ground surface to the highest point of the roof, parapet wall, or uppermost part. Chimneys, vents, mechanical equipment or utility service structures shall not be included in the measurement of vertical dimension." Building One measures 56' 4" above the lowest point on grade at the southeast corner, where the parapet focal point is located. The petitioner schematic shows Building Two as high as 58' 9", while the letter states 54' is the highest point. A waiver is needed to maintain these heights.

**Parking and Surrounding Roads:** The DCO requires no parking spaces for residential developments south of 4<sup>th</sup> Street. Non-residential uses are not required to provide parking, either. The petitioner is proposing a total of 77 parking spaces, including 15 street parking spaces. 12 of the spaces will be in the northern building adjacent to the bank, 21 of the spaces will be on the first floor of the southern building, and the remaining 29 spaces will be in the basement of the southern building. 12 of the street parking spaces are proposed as back-in angled parking on Washington Street.

One concern is that there is a dedicated bike lane that would be immediately adjacent to this parking. The petitioner also proposes to remove the dedicated right-turn lane on Washington Street. A traffic study related to this proposal has been submitted and is being reviewed by staff.

**Access:** There are two vehicular accesses to the parking spaces in Building One because the basement and first floor parking are not internally connected. Access to the first floor parking is located on 3<sup>rd</sup> Street, and access to the basement parking is located on Washington Street. Per 20.05.035(g), nonresidential uses on corner lots will derive access from the street assigned the lower classification in the Thoroughfare Plan. As a

result, the access on 3<sup>rd</sup> Street should either be moved to Washington, which does not seem to be possible with the building design, or be moved to the alley.

Vehicular access to Building Two is located on 4<sup>th</sup> Street with an exit onto the east/west alley that bisects this project. Those using the bank drive-through, which would now be located inside of Building Two, would use this route, as well. Pedestrian access to the buildings is provided on all three street frontages.

**Bicycle Parking:** Building One requires thirteen bicycle parking spaces, including seven covered spaces and four Class I spaces. Building Two requires ten bicycle parking spaces, including five covered spaces and three Class I spaces. Four additional bicycle parking spaces are required for the commercial development. This is a total of 27 required bicycle parking spaces. A total of 42 have been provided, though no space appears to be provided in Building Two. Three Class I spaces need to be located in that building.

**Architecture/Materials:** The two buildings are designed to visually read as three separate buildings. Building One's primary material is brick veneer in two colors. There are areas of fiber cement panel planned at the southeast corner, on the western façade, and in the recessed balcony areas. The building also utilizes cast stone banding to accent the material separations.

Building Two will reuse the existing bank building and add a third and fourth floor. The renderings show fiber cement siding and brick as the materials for the new floors in this portion of the building. There may be too much fiber cement board, and staff is reviewing the proposal. There will also be a green wall feature on the fourth floor of the east façade. The western part of this building will appear as a separate building. This new addition and the bank portion of the building Two uses brick as a primary material with a cast stone masonry base on the first floor. Metal paneling and rough cast stone banding are shown as accents.

Some windows in both buildings will need some adjustment to meet the height-to-width ratio, 1.5:1, and the lintel and sill requirement in the DCO.

**Streetscape:** Street trees and pedestrian-scaled lighting are required along 4<sup>th</sup> Street, 3<sup>rd</sup> Street, and Washington Street. The petitioner will meet these requirements.

**Impervious Surface Coverage:** The Downtown Core Overlay allows for 100% impervious surface coverage.

**Pedestrian Facilities/Alternative Transportation:** Sidewalk exists along 3<sup>rd</sup>, 4<sup>th</sup>, and Washington Streets. The petition will meet UDO requirements to maintain or enhance those facilities with street trees and lighting. The sidewalks along 4<sup>th</sup> Street will be about 12 feet wide. The sidewalks on Washington Street will vary from about 7 feet wide to 9.5 feet wide. The sidewalk along 3<sup>rd</sup> Street will be about 9 feet wide. More sidewalk space is included at the corners on Washington Street. There is one driveway cut on each street.

No additional Bloomington Transit facilities are required with the development, and the Downtown Transit Center is almost immediately adjacent to the development site.

**Building Façade Modulation:** BMC 20.03.130(c)(1)(A) requires a maximum façade width for each module of 65 feet for those sides of the buildings with frontage. This regulation only applies to new buildings and additions. The addition above the existing bank needs to be altered to meet this requirement. Staff would prefer to see more detailed modulation of the first floor on the  $3^{rd}$  Street side of Building One to provide the a visually interesting building for pedestrians.

**Building Height Step Down:** BMC 20.03.130(c)(2) requires that buildings located to the side of a surveyed historic structure not be more than one story taller, or 14 feet taller, than the surveyed structure. The high-roofed two-story building to the west of Building Two is listed as contributing in the City of Bloomington Survey of Historic Sites and Structures. That building faces Walnut Street. The UDO is concerned with the view from the right-of-way of new structures adjacent to historic structures, which is not the case here. However, the adjacent portion of Building Two does meet the step down requirement.

**Building Height Step Back:** BMC 20.03.130(c)(3) requires that building facades over 45 feet in height shall step back the horizontal façade/wall plane a minimum of 15 feet from the horizontal façade/wall plane below 45 feet in height and above 45 feet in height. A waiver is necessary for the current design to be approved.

**Void-to-Solid Percentage:** The DCO sets a minimum first floor void-to-solid requirement of 60%, consisting of transparent glass or façade openings, for facades facing a street. Again, this standard only applies to the new building and addition to Building Two. Upper stories are required to have a minimum of 20% void area. The proposal meets those requirements.

**USE VARIANCE:** The petition site currently contains a drive-through in a surface parking lot. The proposed site plan would keep the drive-through in the same general location related to the bank, but because of the addition to the structure, the drive-through would now be inside of proposed Building Two. The general exclusion of drive-throughs as a permitted use in the CD district is not exclusive to banks, but includes all drive-throughs, such as fast food restaurants. Numerous banks are located in the Bloomington downtown business area, and provide a distinct service to the community. The existing building is designed to accommodate a drive-through, and incorporating that connection in the interior of the building is a visual improvement for pedestrians in the area. The Plan Commission must make a decision about whether or not the proposal substantially interferes with the Growth Policies Plan.

**GROWTH POLICIES PLAN:** The Growth Policies Plan (GPP) designates this property as Downtown. The Downtown designation "is a mixed use, high intensity activity center serving regional, community-wide, and neighborhood markets. Bloomington must strive to improve downtown as a compact, walkable, and architecturally distinctive area in the traditional block pattern that serves as the heart of Bloomington while providing land use choices to accommodate visitors, business, shoppers and residents.' Land use policies

for this area state that:

The Downtown area should be targeted for increased residential density (100 units per acre) and for intensified usage of vacant and under-utilized buildings

The mix of retail goods and services must be expanded and diversified at both the neighborhood and community scales of activity, including such uses as groceries, drug stores, and specialty item stores.

Utilities improvement projects, especially those dealing with stormwater drainage facilities, must be coordinated with streetscape improvement projects to minimize impacts on downtown businesses and residents.

**CD & DCO DISTRICT INTENT:** Within the UDO is a description of the CD zoning district intent and guidance for the Plan Commission and Board of Zoning Appeals. Within the UDO is a description of the DCO District Intent.

## BMC 20.02.370 Commercial Downtown (CD); District Intent

## The CD (Commercial Downtown) District is intended to be used as follows:

- Protect and enhance the central business district, which contains many unique and historic structures.
- Promote high density development of mixed uses with storefront retail, professional office, and residential dwelling uses.
- Promote a diversity of residential housing for all income groups and ages.
- Development should incorporate pedestrian-oriented design (scale and massing) and accommodate alternative means of transportation.

### Plan Commission/Board of Zoning Appeals Guidance:

- The downtown is targeted for intensified usage of vacant and under utilized buildings and sites.
- Space on the first floor of downtown buildings should be commercial with residential uses on the second floor and above.
- Encourage proposals that further the Growth Policies Plan goal of sustainable development design featuring conservation of open space, mixed uses, pervious pavement surfaces, and reductions in energy and resource consumption.

### BMC 20.03.280 Downtown Core Overlay (DCO); District Intent

# The Downtown Core Overlay (DCO) District is intended to guide both new development and redevelopment activities as follows:

- Ensure that new development is compatible in mass and scale with historic structures in the Downtown Core Character Area;
- Draw upon the design traditions exhibited by historic commercial buildings by providing individual, detailed storefront modules that are visually interesting to pedestrians;
- Promote infill and redevelopment of sites using residential densities and

building heights that are higher in comparison to other Character Areas within the Downtown.

**CONCLUSION:** This petition meets most UDO requirements for the DCO zoning district, including density and architectural design. It also includes various positive aspects related to larger City goals including preserving an existing structure, the addition of housing stock of various sizes, and additional commercial space in the downtown. It does not, however, adequately address other goals, such as inclusion of workforce housing, innovative design, and significant green building design. Over the next month, staff hopes to work with the petitioner to work toward accomplishing these goals.

**RECOMMENDATION**: Staff recommends continuance of SPUV-05-17 to the April 17, 2017 hearing.

# MEMORANDUM

Date:	March 1, 2017
To:	Bloomington Plan Commission
From:	Bloomington Environmental Commission
Through:	Linda Thompson, Senior Environmental Planner
Subject:	SP/UV-05-17, Cityside Lewis Development 200 S. Washington St., 114 E. 4 <sup>th</sup> St., 121 E. 3 <sup>rd</sup> St.

The purpose of this memo is to convey the environmental concerns and recommendations of the Environmental Commission (EC) with the hope that action will be taken to enhance the environmental integrity of this proposed plan.

### **ISSUES OF SOUND ENVIRONMENTAL DESIGN**

#### 1.) GREEN BUILDING

The only green building practice that the Petitioner committed to is setting aside space in the trash room for recyclables staging.

The EC believes that the Petitioner should commit to green building practices. The Petitioner's Statement reads "we are reviewing the incorporation of the following in the project:" All developers and builders should design their structures with as many best practices for energy savings and resource conservation as possible, and simply stating an interest does not seem adequate.

Some project-specific green building practices for mitigating the effects of climate change and dwindling resources include the following.

<u>Reduce the Heat Island Effect</u> The roof material should have a minimum initial Solar Reflective Index (SRI) of 0.65, and an aged index of 0.55. (*SRI* is a value that incorporates both solar reflectance and emittance in a single value to represent a material's temperature in the sun. SRI quantifies how hot a surface would get relative to standard black and standard white surfaces. It is calculated using equations based on previously measured values of solar reflectance and emittance as laid out in the American Society for Testing and Materials Standard E 1980. It is expressed as a fraction (0.0 to 1.0) or percentage (0% to 100%)). If a roof membrane is used, it should be white in color, embedded with reflective material, or covered with a reflective coating or a white granulated cap sheet. The EC does not believe that reviewing the possibility for a white roof with no reflective material is good enough.

<u>Façade materials</u> The existing bank building (building number 2) incorporates limestone in its facade. Limestone is not only beautiful, but it's a local product that the EC encourages using. The addition of buildings number 1 and 3 should also use local limestone rather than concrete simulated to vaguely look like limestone, because "architectural cast stone", which is concrete, carries a large environmental footprint.

<u>Solar panels</u> This building is ideal for photovoltaic (PV) solar panels because it has a flat roof. The price of PV systems continues to drop and the full-cost-accounting price of carbon-based electricity is skyrocketing.

Green building and environmental stewardship are of utmost importance to the people of Bloomington and sustainable features are consistent with the spirit of the Unified Development Ordinance (UDO). Additionally, they are supported by Bloomington's overall commitment to sustainability and its green building initiative (<u>http://Bloomington.in.gov/greenbuild</u>). Sustainable building practices are explicitly called for by the Mayors' Climate Protection Agreement signed by former Mayor Kruzan; by City Council Resolution 06-05 supporting the Kyoto Protocol and reduction of our community's greenhouse gas emissions; by City Council Resolution 06-07, which recognizes and calls for planning for peak oil; and by a report from the Bloomington Peak Oil Task Force, *Redefining Prosperity: Energy Descent and Community Resilience Report*.

The EC is pleased that the Petitioner did include in both the Petitioner's Statement and the exterior elevation renderings the use of local limestone as shown in the legend as E12, rough limestone; E13, smooth limestone; E52, limestone veneer; E55, limestone watertable; and E56, limestone banding.

# **EC RECOMENDATIONS**

1.) The Petitioner should apply green building and site design practices, including using local products, to create a high performance, low-carbon footprint structure, and commit to them in the Petitioner's Statement.







February 20, 2017

City of Bloomington Planning Department P.O. Box 100 Bloomington, IN 47402

Attn: Mrs. Jackie Scanlan

RE: Cityside

#### PETITIONERS STATEMENT

Dear Mrs. Scanlan,

Studio 3 Design is pleased to submit the attached apartment development, "Cityside", for Plan Commission consideration. The following document outlines the project scope and addresses comments received to date regarding the project. Please take time to review and contact us with any questions that you may have.

#### Project Location

The project is located along Washington St. between 3<sup>rd</sup> St. and 4<sup>th</sup> St. in the Downtown Core Overlay. The site currently houses the existing Fifth Third retail bank branch on the north half and a surface parking lot on the south half. A majority of the existing bank building will be preserved and added on to on the north property. The surrounding land use includes a commercial office building and auto care business to the West, the Bloomington Transit Center and apartment/office buildings to the South, a surface parking lot to the East, and surface parking and retail to the North.

#### Project scope:

The project consist of 3 buildings. Two on the north Lot and 1 on the south lot. Building designation for the purpose of this filing will be noted as follows:

 Building 1 Located on the South lot with frontage on both 3<sup>rd</sup> street and Washington Street. Basement level will be a parking garage Street Level will be a Retail box and retail parking Levels 2, 3 and 4 will be apartments.
Building 2 Existing bank building. Located at NE corner of the north lot, Building 2 fronts Washington St and 4<sup>th</sup> street. Level 1 will remain 5<sup>th</sup> third bank with zone on the south end for a work out facility. Level 2 will be converted to apartments A new level 3 and partial level 4 will be constructed over the existing building. City of Bloomington Planning Department February 20, 2017 Page 2

 Building 3 Located on the NW corner of the north lot. Building 3 fronts 4<sup>th</sup> street and will connect to the existing building at level 2. Street level will be a garage containing parking for bank customers and a drive thru with a teller line and an ATM line. Levels 2, 3 and 4 will be a row of 6 three story townhomes and 2 studio units all accessed from level 2.

#### Non-Residential space

Non-residential space is required in the Downtown Core Overlay district for 50% of the ground floor footprint. At the North parcel, Building 2 (existing bank building) will re-use the first floor of the building for 5<sup>th</sup> third bank and a work-out facility. Building 3 (connected to building 2) contains the Bank parking and bank drive thru. Building 1 will contain a commercial space at the corner and parking for the commercial tenant.

**North parcel**: **Buildings 2 and 3** – Total footprint: 15,719 gsf. Dedicated Non-residential 10,027 gsf (64%) – add in the dedicated commercial parking for the bank (12 spaces rented by the commercial tenant) and you are at 100% non-residential.

**South Parcel: Building 1** Total footprint: 13,975 gsf. Dedicated Non-residential 7,099 gsf **(51%)** – add in the dedicated commercial parking for the bank (3 additional spaces rented by the commercial tenant) and you are at 55% non-residential.

Apartment Types (Total Project)	Count	Beds
Studio 1 Bedroom Flat 2 Bedroom Flat 3 Bedroom Flat 4 Bedroom Flat 4 Bedroom Townhouse 5 Bedroom Flat	38 Units 3 Units 2 Unit 9 Units 6 Units 6 Units <u>3 Units</u>	38 Beds 3 Beds 4 Beds 27 Beds 24 Beds 24 Beds <u>15 Beds</u>
	67 Units	135 Beds

#### Property density:

North Property Site: 132' x 132' = .4 acres

60 apartments/ acre = **24 DUE's allowed** 

Studio units	.20 DUE x 2=	.40	
2 Bedroom Flat	.66 DUE x 2 =	1.32 DUEs	
3 Bedroom Flat	1.0 DUE x 6 =	6.0 DUEs	
4 Bedroom Flat	1.5 DUE x 3 =	4.5 DUEs	
4 Bedroom Townhouse	1.5 DUE x 6 =	<u>9,0 DUEs</u>	
		21.22 DUEs provided (24 DUE	is allowed)
South Property Site: 132' x 132' = **.4 acres** 60 apartments/ acre = **24 DUE's allowed** 

Studio	.20 DUE x 36 = 7.2 DUEs	
1 Bedroom Flat	.25 DUE x 3 = .75 DUEs	
3 Bedroom Flat	1.0 DUE x 3 = 3.0 DUEs	
4 Bedroom Flat	1.5 DUE x 3 = 4.5 DUEs	
5 Bedroom Flat	2.0  DUE x  3 = 6.0  DUEs	
	21.45 DUEs provided (24 DUE's allowed)	

### Parking Counts

The Downtown Core Overlay does **not require any parking** for non-residential space or for residential developments south of 4<sup>th</sup> street. Parking will be provided in both buildings. In addition, street parking is being proposed on both 4<sup>th</sup> Street and Washington Street.

Total on-site	77 spaces
<u>Street parking</u> 4 <sup>th</sup> Street Washington Street	3 spaces (parallel parking) 12 spaces (back-in angled parking)
Total Enclosed Spaces	62 spaces provided, zero spaces required
<u>South Building</u> Required parking for Retail/Residential Sub-grade Garage Level 1 Garage	0 spaces 29 spaces 21 spaces
<u>North Building</u> Required parking for Retail/Residential Level 1 Garage	0 spaces 12 spaces

#### Build to Line

Per the requirements in the Downtown Core Overlay, the buildings area all built to the "build-to" line on all required street frontages.

#### **Building Height**

The Site has approximately 11' of fall from high to low between 4<sup>th</sup> street and 3<sup>rd</sup> street. The City UDO measures buildings from the lowest point on grade to highest point on building. As a result, the allowable building height of 50' is adversely impacted by the change in grade on the site. Additionally, the owners choice to reuse the existing bank building is impacted by the existing high floor to floor volume of the bank building, with the first, second and partial third floors all measuring roughly 15'-8" feet floor to floor in lieu of a tall first floor for retail and then nominal 10'-8" floor levels for upper stories.

The resulting impact of these conditions creates a need for a waiver for all three buildings. While the creation of a 4 level building is in line with the district and the 50' height, the drop in grade and

the measurement of highest to lowest point on the building pushes us over the allowable limits and will be addressed thru a request for a waiver to this guideline for the project.

Building 1 measures 49'-8" above the lowest point of grade on site, which meets the UDO height requirement. The southeast corner of the building becomes a focal point, and a tower element at this point measures 56'-4" above the lowest point on grade.

Building 2 exceeds the 50'height limit on a portion of the building. Due to re-use of the existing building on the north property the tallest portion of Building 2 measures 55'-11" above the lowest grade level on site. This height occurs only at the portion of the North building that is built on top of the existing building.

Building 3 measures 51'-11" at the south above the lowest point on the site and 54' at the north compared to the lowest point at the south end of the south, exceeding the 50'-0" height requirement.

# Parking Garage

An underground parking garage is located beneath Building 1 on the south lot only, accessed via ramp off of Washington Street. Level 1 parking garage spaces in the south building are accessed off of 3<sup>rd</sup> Street. Level 1 parking garage spaces in the North building are accessed via 4<sup>th</sup> Street as well as the alley between the buildings. All enclosed parking garage spaces measure 9'-0" wide x 18'-0" deep, and have a full 24'-0" drive lane between spaces.

#### **Building Entrances**

Building entrances are provided on all primary streets- 3<sup>rd</sup> street, 4<sup>th</sup> street and Washington Street.

Building 1 provides 3 entrance points to the building. The primary resident entrance is located near the northeast corner of the building on Washington Street, and provides access to the elevator lobby. The main commercial space entrance is located mid-site on the east façade off of Washington Street. A secondary entrance that can serve both the retail and the residential space is provided on the south façade (3<sup>rd</sup> street) at the stair tower location.

Building 2, Existing building, provides a primary entrance for the bank and the residential off of Washington Street and a secondary entrance for both uses at the south end of the building off of the alley.

Building 3, connected to building 2, provides a primary pedestrian entrance off of 4<sup>th</sup> street into the public parking garage,

Vehicular entrances are provided to public parking off of 3<sup>rd</sup> street into building 3, and off of 4<sup>th</sup> street into building 1. Residential parking is provided in the sub-grade parking garage under building 1 and accessed off of Washington Street.

#### **Streetscape**

Street trees and pedestrian scale street lighting are provided in a regular rhythm along  $3^{rd}$  Street, Washington Street and  $4^{th}$  Street. All trees and lighting meet the requirements of the UDO, with trees being planted in 5' x 5' ornamental tree grates. The wide right of way on  $3^{rd}$ ,  $4^{th}$  and Washington streets allow for sidewalks, lighting, trees and in many areas additional green space along the street front.

#### Void to Solid Percentages

The UDO asks for a building in this overlay district to have a 60% void to solid ratio on the ground floor and 20% void to solid ratio on the upper floors. The existing building is exempt from this requirement, but the new portions of the building are as follows:

### **Building 1:**

South façade – Level 1 60% South façade - Upper floors 29%

### Building 2: (existing)

East façade – Level 1 NA (exempt) East façade – upper levels 48%

North façade – Level 1 NA (exempt) North façade – upper levels 41%

Building 3:North façade – Level 167%North façade - upper levels28%

### Window detailing

Upper story windows have been ganged together where possible to obtain the best natural lighting possible for the interior of apartment living spaces. The issue of providing the UDO requested proportions of the windows has been addressed through the incorporation of a vertical 6" mullion between each window unit allowing for the rectangular units to be grouped together to create the best possible natural interior lighting. Windows at the corner of 4<sup>th</sup> and Washington Streets are storefront units running from floor to ceiling. The windows – while large to create the exterior expression as well as great views and natural lighting for the corner apartments, still meet the intended proportions as described in the Downtown Core Overlay. Where possible, windows incorporate visually distinct sills and lintels in complementary materials.

#### **Building Materials**

The three structures have been detailed to provide the look and feel of three separate buildings along the street. Building 1 is fully separated from buildings 2 and 3. Buildings two and three, while connected, are detailed differently and are divided by a two story building element that is unique as well in color and architectural expression.

Architectural cast stone, two colors of brick and a fiber cement panel system form the majority of the palette for Building 1 (south building). A strong stone base will be provided around the perimeter of Level 1. Additionally, glass storefront windows wrap a majority of the ground floor level and carry to upper stories at the southeast corner. A strong roof element will cap off the corner and be trimmed out in metal fascia. Inset balcony areas will be primarily clad in fiber cement reveal panel with a steel guardrail system at the front. Fiber cement products and other secondary materials will be kept to a minimum of 20% on primary facades.

Building 2 (existing) will maintain existing materials such as limestone and glass, and build off of that with complementary materials on the new level 3 and partial level 4. The building addition above the existing building will use a complementary color brick to continue the rhythm of vertical pilasters on the facade of the building with dark infill panels of hardy siding to create contrast and interest. A strong horizontal band will replace the old building cornice and provide a base for the transition to the new portions of the structure.

Building 3 will be a mix of cast stone and brick on primary facades and have a mix of brick and hardy siding on interior courtyard elevations. The 4 story elements of building 2 and 3 will be divided by a 2 story structure, slightly recessed and detailed in a different brick with metal panel canopies and copings to accent the façade. The courtyard elevations will be primarily cementious siding.

#### **Building Façade modules**

Building façade modules are not attainable on the North building (building 2) due to the re-use of the existing building on site. A break in the façade between Building 2 and 3 is provided, and breaks the 4<sup>th</sup> street elevation both in height and setback.

The south building (building 1) provides the required step back at the residential entrance at the northeast corner of the site as well as at the main commercial space entrance on Washington Street and mid-block on the south façade. At each location the step back is carried up the full height of the building.

### Building Step Back

The Downtown Core Overlay requires that any building over 45' step back at the 45' mark a minimum of 15' from the build-to line. The intent of this requirement was for structures exceeding 4 stories in height so that additional floors would be set back leaving the perceived street elevation at no more than 4 stories. The UDO allows a 50 ' structure in this district, setting the top 5 feet of the building back makes little sense in this development. A waiver will be pursued for a building step back.

#### **Building Height Step Down**

The property at 205 S. Walnut Street is identified on the City of Bloomington Survey of Historic Sites and Structures. Although this structure does not share any adjacent street frontage with Building 3, the properties back up to each other across the north south alley. As such, consideration has been taken with regard to overall building height. Building 3 on the North property is within 14'-0" in height of the existing building, meeting the requirement in the UDO. The existing buildings highest roof is +40 feet above grade

Building 3 across the alley from the historic building is at 52' above grade putting the roof within the 14' limit.

#### Bike Storage/ Parking

A total of 27 bike parking spaces are required for the development as a whole. This includes (4) spaces provided for the non-residential space and 23 spaces provided for the 135 total bedrooms on site. <sup>1</sup>/<sub>4</sub> of the required spaces will be provided as long term, class 1 spaces and <sup>1</sup>/<sub>2</sub> of the spaces will be provided as covered, short term class 2 spaces.

A total of 42 spaces have been provided. 20 in a secured bike room serving all buildings.

(4) located on 4th street, (16) located along Washington street and (2) located along 3<sup>rd</sup> street All of which exceed the required amounts by 15 bike spaces or 55%.

## **Environmental Considerations**

The developer is interested in providing a building that is sensitive to the concerns of today's built environment. As such, we are reviewing the incorporation of the following into the project:

- Recycling provided on site for all three buildings.
- Salvage and adaptive reuse of existing building.
- Living wall planting system provided on building 2 roof terrace.
- "Green friendly" building materials This includes both materials with recycled content as well as building materials that have been harvested and manufactured within a 500 mile radius. Primary building materials include cementitious siding/panels, brick, CMU blocks, cast concrete and wood.
- Interior building materials include carpeting, low VOC paints
- LED lighting package
- Energy efficient "Energy Star" appliances.
- High efficiency furnaces
- Energy efficient windows with low-E glazing
- White reflective roofing membrane for energy conservation and reduced heat island effect.
- Use of larger window openings for natural day lighting of interior spaces to cut down on the use of artificial lighting.
- Covered and secured bike parking beyond requirements (55% over requirement)
- Creation of walkable sidewalks- plantings, trees and lighting

#### Benefits to the Community

- Use of local labor for construction
- Job creation and retention with new retail and maintaining 5th 3<sup>rd</sup> bank on site.
- Tax dollars for the city
- Salvage and adaptive reuse of existing building
- Addition of 15 back-in angled parking along Washington Street- providing for more parking opportunities for retail patrons and the surrounding churches on weekends.
- Converting open parking lots into active street frontage.
- Adding population that will support downtown business.
- Burying utilities in North-South alley from 3rdx Street to 4<sup>th</sup> Street– this will make the alleys more traversable.
- Repaving alleys surrounding property as part of utility relocate.
- Widening East- West alley between our properties to allow for two cars to pass.
- Adding streetscape along 3<sup>rd</sup>, 4<sup>th</sup> and Washington streets lighting and landscaping.
- Reducing the drive-thru lane pull in off of 3<sup>rd</sup> street making sidewalk more pedestrian friendly.
- Concealing drive-thru under building- creating a nicer streetscape.

#### Encroachments:

The project will require the following encroachments with the city:

 Street trees and street lights along all 3 primary facades along 3<sup>rd</sup> Street, Washington Street and 4<sup>th</sup> Street.

- Grease interceptor at the southeast corner of the property Due to the presence of a full underground parking garage, this is being proposed in the Washington Street right-ofway.
- Building entrance canopies along the proposed level 1 commercial space as well as all building entry points.

### Trash Removal

A central trash room will be provided in building 1 on the north end, across from building 2 & 3 entrance. The trash room is sized to include multiple recycle bins and 2 dumpsters. Trash will be concealed behind a rolling garage door in a secured room made available to trash and recycle collection companies.

#### Water Service & Meter Pit

The project will connect to the water main along 3<sup>rd</sup> Street and 4<sup>th</sup> Street. A master meter will be installed in the City right-of-way at the northwest corner of the site and will house the necessary meter. A city standard riser room will be located adjacent to the service entrance on both buildings.

#### Sewer Service

Both buildings will connect to the city sewer mains along Washington Street. A new section of sanitary sewer will be provided from the alley dividing the properties south to the intersection of 3<sup>rd</sup> Street. All connections will be lateral connections with standard patching of the street as required.

#### **Private Utilities**

Duke Energy and a cable/phone/internet provider to be determined will provide for the service needs of the development. We anticipate 2 electrical transformers for the project, both located on the west side of the property near the alley that divides the building.

#### Anticipated Waivers

We will be asking for 4 waivers for the development:

- 1. A height waiver to allow the building to be built over the 50'-0" height limitation imposed by the UDO- this will be for the project as a whole.
- 2. A waiver is being requested to allow the building to not step back at 45 feet above grade. This will be for the project as a whole.

### Variances:

We have identified a variance that will need to be approved by the BZA, and are requesting support from both planning staff and the planning commission.

1. A variance is required to provide a drive-thru in the downtown area. We are replacing an existing drive-thru on site that is currently out in the open with one that will be fully enclosed under roof and screened from public view. We feel that this is an improvement on the current situation on site and allows a long term commercial tenant to remain on site and allows for the adaptive reuse of the current structure as part of maintaining the bank at this location.

Respectfully submitted,

STUDIO 3 DESIGN, INC

Timothy W. Cover





























































