City of Bloomington Parking Commission Packet

Thursday, February 22nd, 2018

Hooker Conference Room 5:30 PM

Packet Related Material

- 1. Regular Meeting Agenda
- 2. Memo
- 3. Meeting Schedule
- 4. Memo: A summary of proposed changes to Title 15 (Nov 2017)
- 5. Summary of January's Garage and Citation recommendations
- 6. Toole Presentation

Next Work Session: March 8th, Hooker Room, City Hall, 5:30 PM Next Regular Meeting: March 22nd, Hooker Room, City Hall, 5:30 PM

CITY OF BLOOMINGTON

PARKING COMMISSION

REGULAR MEETING AGENDA

February 22nd, 2018, 5:30 PM Hooker Room, City Hall

- I. Call to Order
- II. Reports from Commissioners & City Offices
 - A. Desman Parking Study Results & Input March 8th
 - B. Feedback from Public Works
- III. Public Comment
- IV. Discussions of Topics Not the Subject of Resolutions
 - A. Proposed Changes to Title 15 Garage Rates (Section 29)
 - B. Proposed Changes to Title 15 Metered Parking (Sections 27, 28, 29 (b), 29 (c)
 - 1. Schedule U Section 27, Meter Locations
 - 2. Scope of Fund Section 28
 - 3. Schedule W Hours Section 29 (b)
 - 4. Hours of Enforcement Section 29 (c)
 - C. Proposed Changes to Title 15 Neighborhood Zones Part I (Sections 10-25)
 - 1. Zone 1/2 Boundaries
 - 2. Zone 4/7 Boundaries
 - 3. Fees (Sections 12, 16, 21)
 - 4. Eligibility Section 11
 - D. Election of Officers
- V. Resolutions for First Reading and Discussion None
- VI. Resolutions for Second Reading and Discussion None
- VII. Member Announcements
- VIII. Adjournment

Next Work Session: February 8th, Hooker Conference Room, City Hall 5:30 PM

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*Action Requested/Public comment prior to any vote, limited to five minutes per speaker.

Auxiliary aids for people with disabilities are available upon request with advance notice. Please call **(812) 349-3429** or e-mail human.rights@bloomington.in.gov.

CITY OF BLOOMINGTON

PARKING COMMISSION

MEMO

- From: Jim Blickensdorf, Chairperson, Parking Commission
- To: Parking Commissioners
- Date: February 13, 2018
- Re: Packet Material for the February Work Session

Meeting Schedule and Agenda Items:

<u>February 22nd Regular Meeting, Hooker Conference Room #245, City Hall, 5:30 pm</u> Proposed Changes to Garage Rates Proposed Changes to Meter Zone / Surface Lots Proposed Changes to Neighborhood Zones: Boundaries and Eligibility Election of Officers

March 8th Work Session, Hooker Conference Room #245, City Hall, 5:30 pm Desman Parking Study Update First Reading of PKG 2018-01(Second draft)

March 22nd Regular Meeting, Hooker Conference Room #245, City Hall, 5:30 pm

Proposed Changes to Neighborhood Zones: Special Exceptions Proposed Changes to Title 15 - Code Cleanup Second Reading PKG 2018-01

MEMO

From: Jim Blickensdorf, Chairperson, Parking Commission

To: Parking Commissioners

Date: November 23, 2017

Re: Summarizing proposed changes to Title 15

Abbreviations used:

P&T: Planning and Transportation

DPW: Department of Public Works

PEM: Parking Enforcement Manager

<u>Section 1:</u> Provides an allowance for lunch trucks and lunch truck trailers that often exceed 19' and are authorized by ESD.

Section 2: Provides for lunch-truck and lunch-truck trailers authorized by ESD.

<u>Section 3:</u> Shifts responsibility for issuance of a permit from P&T to DPW. Charges the PEM or designee with posting of "no parking" signs. Maintains the fee at the current level.

<u>Section 4:</u> Shifts responsibility for issuance of a permit from P&T to DPW. Increases permit fees to \$25 per vehicle. Escalates fees 3% per year, beginning August 15, 2019.

Section 5: Deletes the delivery permit. (Chairs note: Last year, three permits were issued).

<u>Section 6:</u> Deletes the reference to the Community and Family resources commission, which is now a department.

<u>Section 7:</u> Authorizes P&T, DPW and ESD to permit equipment to be parked in the street, consistent with BMC §15.32.

<u>Section 8:</u> Increase the base fee of a violation from \$20 to \$35 and increases the fee for an unpaid citation from \$40 to \$55 after fourteen days.

<u>Section 9:</u> Removes references to fines for unregistered bikes or removing a license decal from a bicycle. Bike registration was repealed by the Council in 2017.

<u>Section 10:</u> Requires a NZ permittee to pay meter fees for combo-zone stalls. Shifts the boundaries of select NZs to lower occupancy (1&2, 4&5).

Section 11: Shifts responsibility party from P&T to PEM.

Section 12: Transfers responsibility for issuance of a permit from P&T to the PEM. Changes the fee structure from \$25 per permit to \$40 for the first permit issued to an address and \$100 for each subsequent permit issued. Fixes permit prices for seniors and persons with disabilities at \$25. Escalates permit prices 3% per year or at an amount set by Council. Provides a schedule for permit fees, adjusted for the 3% escalator for the next 10 years.

Section 13: States explicitly the landlords are not permitted to apply for on behalf of or transfer to NZ parking to.a tenant.

<u>Section 14</u>: Removes a reference to the parking enforcement office manager–no such office or position, and transfers responsibility to the PEM.

Section 15: Shifts responsibility from P&T to the PEM.

Section 16: Shifts responsibility from P&T to the PEM or designee (Controller's Office).

CITY OF BLOOMINGTON

PARKING COMMISSION

Section 17: Adds P&T and DWP as agencies that may post no-parkings signs. Responsibility for posting no parking signs was delegated to the PEM in § <u>15.32.090</u>. The PEM reports to the Chief of Police, so there was no need to mention the PEM explicitly.

Section 18: Shifts responsibility from P&T to PEM. Implements a fee equivalent to the hourly parking costs plus an administrative fee of \$5.

Section 19: Shifts responsibility from the board of public works to the PEM. Deletes references to the fraternity/sorority houses located on East Third Street. These special circumstance permits were never properly tracked by the Controller's office, and so, we can't say how many were actually issued. An alternate solution would be to incorporate specific addresses into zone 1.

Section 20: Deletes §15.37.180.

Section 21: Shifts responsibility from P&T to the PEM. Increase the fee from \$55 to \$100. Permit prices are scheduled to escalate 3% annually. Fixes the cost of permits for seniors and persons with disabilities to \$50. Provides a fee schedule for the next 10 years.

<u>Section 22:</u> deletes §15.37.200.

<u>Section 23:</u> Increases the fee from \$75 to \$200 per year, except for senior and disabled applicants where the fee is fixed at \$50.

Section 24: Deletes §15.37.220.

Section 25: deletes §15.37.230. Zone 4 is oversold.

Section 26: Shifts responsibility from P&T to the PEM.

<u>Section 27:</u> fixes the cost of employee parking permits to be the cost of producing same. This shall be done by the PEM.

<u>Section 28:</u> Amends schedule "U" to accurately reflect the meter zone. Includes meters installed on East Seven Street between Dunn Street and Indiana Avenue; omits meters removed (for an unknown reason) along the 400 block of West Eleventh Street.

Section 29: Specifies that all monies, including citation revenue be deposited into the Parking Meter fund rather than the general fund. Aligns hours of the parking meters to the garages and lots.

Section 30: Changes the fee structure for Municipal garages and lots. Deletes the part-time 30 hour permit (Chairs note: less than 10 permits of this type were active in April of 2017). Increases permit prices listed in Schedule V. Removes free parking in Municipal surface lots. Reduces free parking from e hours to 1 hour in Municipal garages. Increases fees for Municipal garage and Lot 5 permits 3% annually, beginning in 2019. Aligns the hours of enforcement of the garages to 24/6. Aligns the hours of surface lot enforcement with the metered parking program. Explicitly states that users who engage in a "one hour shuffle" commit a Class D Violation.

<u>Section 31:</u> inserts a new subsection directing the City to collect information required to process payments of Municipal garage permit fees by ACH.

Section 32: (a) Shifts responsibility from P&T to DPW. (b) Changes the language referencing the cost of the permit from Schedule V to the specific section of the code to allow for the escalator clause.

<u>Section 33</u>: (b), (c), (d), (h) Shifts responsibility from P&T to DPW. (c) shifts responsibility from P&T to DPW. In these cases, the designee could be the Garage Manager, an employee of the Department of Public Works.

Section 34: Not all stall require a permit to be displayed. The intent was to clarify this fact.

Section 35: Authorized P&T, DPW, and ESD similar to §15.32.

Section 36: Standard severability clause.

####

Summary of January's Garage & Citation Recommendations

January goal is to arrive a decision on nine recommendations:

- 6 major decisions dealing with price of permits, hours of enforcement and the amount of free parking time provided in garages
- 3 lesser decisions deal with code cleanup in the garage and citation programs and designate ACH as the primary method of payment for garage permits

GARAGES

1. Garage code cleanup	Remove requirement to display a garage permit, clarifies display of permits (§15.48.010)			
	Result: No opp	oosition.		
2. Compel payment by ACH		the primary met ect to surcharge?	hod of payment and should credit card	
	Result: No Op	position.		
3. 3 Hours Free	Should we recommend a reduction in the amount of free time in the garages?			
	Result: In favor	r of reducing fre	e time from 3 hours to 1 hour.	
4. Align garage hours	Should we align the hours of enforcement in municipal garages?			
	Result: in favor of 24/6 gated enforcement, \$0.50 post-pay enforced 8a-9p Mon-Sat with 1 hour of free time provided.			
5. Increase permit prices	Should we increase garage permit prices, and if so, by what amount?			
	Result:			
	12/5 NR	\$40 -> \$50	+25%	
	12/5 R	\$57 -> \$72	+26%	
	24/7 NR	\$67 -> \$95	+42%	
	24/7 R	\$76 -> \$125	+64%	

For context, 24/6 with 1 hour free @\$0.50 = \$299 per month

Estimated \$376,383 in additional revenue (based on 0 hours free)

6. Escalate permit prices	Should permit fees escalate?		
	Result: Establish a schedule of 3% per year or amount specified by Council.		

CITATIONS

7. Citation code cleanup	Community Accessibility Fund Language, Causes MP violations to be deposited into the MP Fund, Remove fines for bicycle registration/ defacing decal (§15.64.010)
	Result: No opposition.
8. Increase citation fines	Should base violation cost be increased from \$20 to another amount?
	Result: Recommend \$30.
9. Increase escalation fines	Increase escalated violation costs from from \$40 to another amount?
	Result: Recommend \$60
	Estimated revenue: +\$429,674, assuming no change in behavior

Subject: March 8th - Parking Study Steering Committee

Date: Monday, February 5, 2018 at 3:31:57 PM Eastern Standard Time

From: Scott Robinson

CC: Seyedamir Kaboli Farshchi, Mick Renneisen, RayeAnn Cox, Ryan Daily, Brian Payne, Alex Crowley, Ron Walker, Nicole Bolden, Tim Mueller, Donna

BCC: jblickensdorf@mac.com

All

I sent some meeting requests regarding the next phase of the parking study that you should have received (meeting is in the Hooker Conference Room from 4-5). The consultant Desman will be in town on March 8th to meet with the Steering Committee and to meet with the Parking Commission at their regularly schedule work session later that evening.

The purpose at this stage of the study is to review the information that was collected during the 1st phase of the study (data collection public input). The on-line survey was very successful with almost 700 responses. The survey is now closed. Desman will provide a summary in advance of this meeting for us to review (stay tuned). Our task will be to validate and/or provide any other information that may be missing. This will be important as the study will then move into the final phase of strategies, priorities, and recommendations.

I hope this date works for everyone and given the advance notice I hope you can modify your schedule accordingly.

-Scott

Scott Robinson, AICP Planning Services Manager City of Bloomington Planning and Transportation Department PO Box 100 • Showers Center City Hall • 401 N. Morton St. Suite 130 Bloomington, IN 47402 p • (812) 349-3423 • f (812) 349-3520

THERE IS TOO MUCH TRAFFIC FOR BILLY TO WALK TO SCHOOL; SO WE DRIVE HIM.



Bloomington Master Transportation Plan

Workshop Wrapup January 25, 2018



Sagar Onta, PE • Ken Ray, PLA

Schedule

Monday5:30 to 7:30 p.m.Introduction & InputWednesday4:00 to 7:00 p.m.Open Studio (Informal)Thursday5:30 to 7:00 p.m.Starter Ideas & Feedback

End of April End of May End of July

Draft Documents 2nd Charrette – 3days long Final Documents

Purpose of the Plan

• Align the Transportation System with the vision of the Comprehensive Plan



Fortify Community & Economic Vibrancy Sust. & Celebrate Art & Education Resilient & Environmental Responsible Community

Nurture Vibrant Town Center Enhance Quality of Place

Objective 6 - Transportation

• Reduce Dependence on the Automobile

 Provide a safe, efficient, accessible, and connected system of transportation that emphasizes public transit, walking, and biking to enhance options to reduce our overall dependence on the automobile

Scope

- Elaborate transportation vision and goals
- Analyze existing transportation network
- Identify challenges and opportunities
- Update street classification and cross-section
- Identify bicycle, pedestrian and vehicular projects
- Prioritize projects based on approved parameters
- Update Major Thoroughfare Plan based on Complete Streets principles

* Disclaimer

- These are just starter ideas that need additional study.
- We are still looking at many of the connections and streets within the City, and are showing some of the ideas that were addressed this week.
- Based upon your input and the City's feedback we will be studying these further.
- There will be plenty of additional time to receive feedback from you before the draft plan in May.

Likes



Community Values

Sustainable/Multi-Use Transit Access Human Scale **Complete Streets** Pedestrian/ Cyclist Safety Neighborhood Connectivity

Dislikes



What's Missing





Litmus Test for Sustainable Change

Does the "change" reward the short trip and/or the transit trip?

Change: change in policy, street design, land use, operations, transit initiative, etc.

- Traffic calming behaving on City's terms
- Create downtown expectations
- 2-Lane / 2-Way City
- Reduce barrier effect Permeability



Context-Sensitive Design

- context driven design

Context-Sensitive Design - context driven design Complete Streets

- automobile-oriented vs equitable

Context-Sensitive Design - context driven design Complete Streets - automobile-oriented vs equitable Smart Transportation - considering transportation with land use

Context-Sensitive Design - context driven design **Complete Streets** - automobile-oriented vs equitable **Smart Transportation** considering transportation with land use Safe Routes to School helping children walk/bike to/from school

Context-Sensitive Design - context driven design **Complete Streets** - automobile-oriented vs equitable **Smart Transportation** considering transportation with land use Safe Routes to School helping children walk/bike to/from school **Traffic Calming** - self-enforcing design that results in safer & more equitable streets

Context-Sensitive Design - context driven design **Complete Streets** - automobile-oriented vs equitable **Smart Transportation** considering transportation with land use Safe Routes to School helping children walk/bike to/from school **Traffic Calming** - self-enforcing design that results in safer & more equitable streets Shared Space - mixed transportation modes & normal behavior





Context Diagram



Network Plan
















Trade Center



Trade Center



Convention Center



Convention Center



Hospital



Hospital



Sudbury Farm/Switchyard



Sudbury Farm/Switchyard



Mall



Mall













Developer Coordination Stakeholders Competing Priorities











South Bend Downtown Masterplan







Head-out Angled Parking













Conflicts At a Four-Way Interection



• 32 Vehicle to vehicle conflicts

24 Vehicle to pedestrian conflicts

Walkable Communities, Inc. Burden and Wallwork, P. E.

Conflicts At Roundabouts



8 Vehicle to vehicle conflicts

8 Vehicle to pedestrian conflicts

Walkable Communities, Inc. Burden and Wallwork, P. E.






















2-way Restorations – Walnut and College



2-way

Restorations – 3rd and Atwater at IU



2-way Restorations



Walnut at Square exisitng





Walnut 3rd to Square exisitng n Tellet T.T. T.T.








































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Exhibition Road London



New Road Brighton

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Mariahilfer Strasse Vienna



(DOD) PARTY INVOLUTION Asheville









Kirkwood



Kirkwood Shared Space





Innovations in Cities

- Atlanta, GA
- Austin, TX
- Baltimore, MD
- Boston, MA
- Chicago, IL
- Denver, CO
- Long Beach, CA
- Minneapolis, M N
- New York City
- Portland, O R
- Salt Lake City, UT
- Washington, DC







higher stress tolerance



1% Experienced and confident 9% Casual and somewhat confident



higher stress tolerance





higher stress tolerance

Separated bike lanes:

- Attract more people to bicycling
- Improve safety for all road users
- Preferred by motorists and bicyclists
- Preferred by women, elderly and younger users



Safety:

- Minimize conflicts
- Encourage yielding
- Delineate space
- Provide consistency



Safety:

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Comfort:

- Separate modes
- Balance delay
- Accommodate passing bicyclists



Safety:

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Comfort:

- Separate modes
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Connectivity:

- Provide direct, seam less transitions
- Integrate into multimodal network



SEPARATED BIKEWAY // EXAMPLES











St. Paul, MN

City of Saint Paul CAPITAL CITY BIKEWAY: NETWORK STUDY AND DESIGN GUIDE DRAFT 2016









7-Line



7th St. University Zone existing





10'

2'

10'

6'

8'

10'

8'

6'

7th St. Washington to Indiana existing



7 Line Washington to Indiana



7th St. Washington to Morton existing







Context-Sensitive Design - context driven design **Complete Streets** - automobile-oriented vs equitable **Smart Transportation** considering transportation with land use Safe Routes to School helping children walk/bike to/from school **Traffic Calming** - self-enforcing design that results in safer & more equitable streets Shared Space - mixed transportation modes & normal behavior



http://wikimapping.com/wikimap/Bloomington-Transportation-Plan.html

THANKYOU!

Bloomington Master Transportation Plan// Public Workshop January 25, 2018



Sagar Onta, PE • Ken Ray, PLA