

CITY OF BLOOMINGTON
PARKING COMMISSION
REGULAR MEETING
PACKET SEPTEMBER 2018

Thursday, September 27, 2018
Hooker Conference Room
5:30 PM — 7:30 PM

Packet Related Material

1. Meeting Agenda
2. Memo

Supplementary Material

1. July Minutes

Next Regular Meeting: October 25 Hooker Room, City Hall, 5:30 — 7:00 PM

CITY OF BLOOMINGTON

PARKING COMMISSION

REGULAR MEETING AGENDA

September 27, 2018, 5:30 PM — 7:30 PM
Hooker Room, City Hall

- I. Call to Order
- II. Reports from Commissioners & City Offices [10 minutes]
- III. Public Comment
- IV. Discussions of Topics Not the Subject of Resolutions
 - A. Ord 18-11 Recap & Amendments 7 & 9
 - B. Century Village
 - C. Loading Zones / After-hours ride-share parking
 - D. Electric Scooters
 - E. Annual Report
- V. Member Announcements
- VI. Commission Schedule
- VII. Adjournment

Auxiliary aids for people with disabilities are available upon request with advance notice.
Please call **(812) 349-3429** or e-mail human.rights@bloomington.in.gov.

UPCOMING MEETINGS

Next Work Session Meeting: October 11; Next Regular Meeting: October 25

Deadline for regular meeting packet material is October 14

Regular Meeting Minutes
July 26, 5:30 PM
Hooker Room, City Hall

Members Present

Jim Blickensdorf – Grazie Italiano, Council Appointee
Adrienne Evans Fernandez – At Large Appointee, Council Appointee
Faith Hawkins – Elm Heights Neighborhood Association, Council Appointee
Scott Robinson – Planning & Transportation, City of Bloomington
Steve Volan – City Council Appointee, *ex officio*

Members Not Present

Steve Volan – City Council Appointee, *ex officio*
Mary Jo Shaughnessy - Blue Ridge Neighborhood Association, Mayoral Appointee
Mark Need - Meter Zone Resident, Mayoral Appointee
Vacancy – Downtown Business
Vacancy - Not-for-profit, Mayoral Appointee

Also Present

Trayvon Ellis, Uber driver
Jeff Purdy, Uber driver
Aaron McDaniels, Uber Driver
Bryan Sanders, Uber Driver
RayeAnn Cox, Parking Enforcement Manager, City of Bloomington
Liz Carter, City of Bloomington Engineering

Call to Order

Meeting was called to order at 5:30 pm.

Minutes

Motion to approve minutes from June, 2018 by Hawkins; seconded by Robinson.

Reports from Commissioners & City Offices

Jim: Met with deputy mayor earlier in the week. Shared several items

- City is in negotiations to share/cooperate with IU on surface lots near E 4th street. Long term plan is that lot 1 may turn into a garage one day.
- City has some direction on the 4th street garage. Preliminary plan is to tear down and rebuild before the convention center construction begins.
- UDO Module is released.
- Transportation plan has been released. Alignment with Desman report. Transportation is public property, UDO concerns private property.
- Faith: has concerns about changing College/walnut to two way. How will this affect parking? Will we lose parking lanes (probably.)
- Met with Amanda Barge, County Commissioner. Talked about county garage linked to Zietlow Center. Concerns about lighting, security. Some county employees didn't like that the garage provides surveillance

on when they are and are not at work. They don't like the 'Big Brother' aspect of it. Which is weird. Unclear who has that data or if it's even being looked at.

- 18-11 is on the council calendar. These are changes to the parking code. Sept 5, 12, 19 meetings & now has support from Administration. Ordinance is sponsored by Cms Granger and Ruff.

Public Comment

- Uber drivers are here! Drivers have spent extensive time seeing what works and what doesn't. Started a conversation on facebook to see what was appropriate for drivers and riders regarding parking and traffic. Trayvon
- There are 5 event times that need the most time: Welcome week, football games, basketball games, little 5, and graduation. These are meaningful events in the school calendar. Parking from 6th to 8th street, Kirkwood in front of Kilroy's. Parking makes it difficult to see pedestrians who come out between cars. Parking blocks off lane space.
- Asking for stop sign at the corner 13th and Woodlawn. Refer to traffic commission.
- Asking for a queuing area near high traffic areas. Especially on campus.
- Perhaps temporary no-parking signs
- No parking in front of bars after 9pm?
- Shared parking at IUCU there on 17th to relieve pressure on Woodlawn on game-days.
- Drivers are coming from Indy for high traffic weekends. People are stopping in traffic with hazards on.
- Peak time is 11. They would like a spot or two after 9pm. Could this happen?
- Bus areas could be shared. Would busses be amenable to sharing their stop areas after service is suspended at night?
- Big question: Should the city apportion a public asset to a private entity?

Resolutions for Second Reading and Discussion

None.

Resolutions First Reading and Discussion

None.

Discussions of Topics Not the Subject of Resolutions

Annual Report – what are we doing?

- Update our baseline. Scott has provided updated financials. Summary of trends, summary of recommendations made to council from Desman.
- Jim has new heat map of parking violations. It is extremely cool and very nerdy.

City of Bloomington Employee Parking

- Liz Carter, Planning and Transportation, Engineering division
- Trades district construction has started. Primary need: parking for city fleet vehicles are in the west lot. Lost two on-street meters when the driveways were relocated, affected employee combo zone.
- Parking configuration in lots and on street have changed, specifically for employees. Morton Lot has been shrunk and also some spots traded to Solution Trees. City vehicles need to be omitted from County lot. Street parking rules for employees need to be updated to between 9th and 10th, as designated by signage.
- Faith moves that we vote to endorse. Adrienne seconds. Vote. Passed.

New Topics

- What next for the commission?
- Administrative code (loading zones, etc) is out of date and over-complicated done in measurements off of a corner. Needs to provide administrative authority and not involve council for every change.
- Limited parking and special event parking. (schedule N) Needs updating, simplifying. Reorganization? Also: special event parking pricing? IE, Morton garage during big events like Taste of Bloomington.
- Time restrictions on city hall parking. Lot 11 is open to anybody doing business. Need to align signage and code.
- Official vehicle zone. Schedule R. City and services lots.
- Accessibility parking revenue. Change where the money from ticketing on handicapped spots.
- Lots of things that just need to be made administrative and not scheduled because it's a pain.
- Parking on Smith Ave.
- Presentation is attached to the September packet.

Adjournment

Meeting was adjourned at 7:10 pm.

MEMO

From: Jim Blickensdorf, Chairperson, Parking Commission
To: Parking Commissioners
Date: September 20, 2018
Re: **Topics for discussion starting in September**

Ord 18-11 Amendments

Two amendments to Ord 18-11 were not discussed at the September 19th Council meeting. Amendment 7 would assess a \$25 administrative fee for permits registered under 15.37 (neighborhood zones) if the vehicle is registered outside of Monroe County. Amendment 9 would create a municipal parking fund to grant surplus parking meter revenues to entities that service low-income populations. Both issues need to be discussed, refined, and presented to council in a more complete form with a recommendation from the Commission.

Century Village

Discussion of a PUD development in the area of East Third and 446. This subject will be introduced and discussion will be conducted by Cm. Volan.

Moving towards and Administrative code & Loading Zones — BMC §15.32.100

Now that council has approved a Parking Services Director, in principle, I'd like to propose ways to get away from codifying schedules used in §15.32.90 and §15.32.100. These schedules date back to 1982, are confusing, time consuming to maintain, require council approval to amend, are likely incomplete or incorrect.

From the July packet: Columbus, Ohio provides a good template for moving away from scheduled zones to administrative oversight, for example with loading zones, compare BMC §15.32.100, below with the code from Columbus, OH that follows:

BMC 15.32.100

15.32.100 - Loading zones.

- (a) Loading zones shall be in effect twenty-four hours a day, seven days a week, except where otherwise noted in Schedule O. All vehicles shall be limited to a maximum of thirty minutes use to deliver and pick up materials.
- (b) In addition to the loading zones described in Schedule O, attached hereto and made a part hereof, all alleys may be used as loading zones subject to the limitations in subsection (a) of this section, but it shall not be necessary to erect signs to this effect.

SCHEDULE O	
LOADING ZONES	
100	Block of East Kirkwood Avenue, from 167' to 189' east of Walnut Street on the south side
100	Block of West Fourth Street, the first space east of the alley on the north side of Fourth Street
100	Block of West Fourth Street, first space east of College Avenue on the south side.
100	Block of North Washington Street, the first space north of the alley on the east side from the hours of 5:00 a.m. to 5:00 p.m., Monday through Saturday.
100	South College Avenue first space south of Kirkwood Avenue on the east side.
100	South College Avenue, first space on west side.
100	South Walnut from 190' to 130' south of Kirkwood Avenue on the west side.
117	West Seventh Street.
124	North Walnut Street.
200	Block of North Madison Street as posted on the east side of the street.
200	Block of West Seventh Street between Regester Parking Garage entrance and College Avenue, one space on the South side from the hours of 7:00 a.m. to 5:00 p.m., Monday thru Friday.
200	Block of West Sixth Street, first space west of the mid-block alley on the north side from the hours of 5:00 a.m. to 5:00 p.m., Monday through Saturday
200	North College, second space north of Sixth Street on west side.
300	Block of South Lincoln on the east side, 30' north of the east/west alley south of Third Street.
	East/west alley between Fourth Street and Kirkwood Avenue and Dunn Street and Indiana Street from Dunn Street to 66' East of Dunn Street.
300	Block of South Washington Street, east side of the street
300	Block of South Washington Street, two spaces approximately 220 feet north of Smith Avenue, on the west side
300	Block of West Fourth Street, 119' east of alley to Railroad Tracks on the north side of Fourth Street.
301	North Washington Street, from 72' to 112' south of Eighth Street on the west side.
311	South Lincoln, one space in front of Boys' Club.
	Seventh Street, first space west of College on north side.
342	South Walnut Street.
349	South Walnut Street, two spaces on the East side in front of the Older American's Center.
	Swain Avenue, west side, between State Court Street and a point thirty (30) feet south of Third Street, from 6:00 p.m. to 8:00 a.m.

350	S. Liberty Drive, from 150' to 215', south of Third Street on the west side.
417	East Sixteenth Street, from 102' to 124' west of Dunn Street on the north side.
429	E. Kirkwood, first space west of Dunn Street on the north side from the hours of 5:00 a.m. to 5:00 p.m., Monday through Saturday.
500	Block of West Wylie Street, from 50 to 150 feet west of Rogers Street on the north side
508	North Morton Street, 68' north of Ninth Street to 77' north of Ninth Street.
1300	Block of East Third Street, from 120' to 140' west of Jordan Avenue on the south side.

(Ord. 08-19 §§ 12, 13, 2008; Ord. 07-11 § 3, 2007; Ord. 07-07 §§ 9, 10, 2007; Ord. 06-06 §§ 15, 16, 2006; Ord. 04-38 §§ 11, 12, 2004; Ord. 03-12 § 9, 2003; Ord. 02-04 § 15, 2002; Ord. 01-35 § 10, 2001; Ord. 01-09 §§ 18, 19, 2001; Ord. 00-38 § 11, 2000; Ord. 99-43 §§ 5, 6, 1999; Ord. 99-11 §§ 9, 10, 1999; Ord. 98-51 § 7, 1998; Ord. 98-06 §§ 8, 9, 1998; Ord. 97-51 § 11, 1997; Ord. 97-17 §§ 8, 9, 1997; Ord. 96-29 § 10, 1996; Ord. 94-70 § 2, 1994; Ord. 94-27 §§ 6, 7, 1994; Ord. 92-47 § 10, 1992; Ord. 91-59 § 7, 1991; Ord. 91-34 § 5, 1991; Ord. 89-19 § 5, 1989; Ord. 89-1 § 4, 1989; Ord. 88-60 § 7, 1988; Ord. 88-3 § 6, 1988; Ord. 87-20 § 1, 1987; Ord. 87-7 § 1, 1987; Ord. 86-50 § 1, 1986; Ord. 86-15 § 2, 1986; Ord. 86-3 § 4, 1986; Ord. 85-27 § 5, 1985; Ord. 85-12 § 5, 1985; Ord. 84-60 § 2, 1984; Ord. 84-21 § 7, 1984; Ord. 83-62 §§ 3, 4, 5, 1983; Ord. 83-56 § 4, 1983; Ord. 83-23 § 1, 1983; Ord. 82-1 § 1 (part), 1982).

(Ord. No. 09-06, § 6, 12-2-2009; Ord. No. 10-15, §§ 13, 14, 11-4-2010; Ord. No. 1-19, §§ 6, 7, 11-2-2011; Ord. 15-08, §§ 4, 5, 4-8-2015; Ord. 15-27, § 13, 12-16-2015; Ord. No. 16-14, §§ 7, 8, 7-12-2016; Ord. No. 17-22, § 9, 5-17-2017)

Columbus, Ohio Loading Zone Code

2105.15 - Business loading zones.

The service director shall:

- (a) Establish loading zones for the loading and unloading of passengers or merchandise or both, when traffic studies show the operation of business in the area justifies and traffic conditions permit;
- (b) Establish valet parking zones as special business loading zones for the purpose of allowing valet parking service, when traffic studies show the operation of business in the area justifies and traffic conditions permit;
- (c) Establish, modify and change from time to time, rules and regulations for the application, inspection and various fees to be charged for such business loading zones and such special loading zone for valet parking. Such regulations shall be signed by the service director, filed with the clerk of the city, and published in the City Bulletin; fees to be charged in accordance with this section shall be sufficient to recover lost parking revenues which reasonably could be realized but for the presence of the loading zone. Lost parking revenues should reasonably relate to and be based upon an approximation of a fair market value for parking within the general vicinity of the loading zone.

(Ord. 2631-91.)

A second example from Indianapolis:

Sec. 621-423. - Establishment of loading zones.

- (a) The board of public works, by resolution upon the recommendation of the department of public works after a public hearing, may establish a loading zone. In determining the establishment of a loading zone, the board of public works may consider, among others, the following matters: need, estimated volume of use, alternate sites, number of businesses or premises served, and support of neighboring owners or occupants.
- (b) Any resolution adopted by the board of public works establishing a loading zone pursuant to subsection (a) shall be certified to the clerk of the city-county council within ten (10) days of adoption. All resolutions so certified shall be placed on the agenda for the next regular council meeting that is held at least five (5) days after the certification. At such meeting, the city-county council may stay the effective date of any loading zone for a period of forty-five (45) days and refer it to the appropriate committee for a hearing. If no stay is adopted, the loading zone shall be deemed established upon adjournment of that council meeting. If a stay is adopted, the council may before the expiration of the stay either (i) adopt a resolution rejecting the establishment of such loading zone and nullifying the actions of the board of public works, or (ii) lift the stay and

ratify the action of the board of public works. If the council ratifies the loading zone, it shall be deemed established on the date of said ratification. If the council fails to act during the period of the stay, the loading zone shall be deemed established upon the expiration of the stay.

(G.O. 161, 1998, § 1; G.O. 15, 2001, § 85)

Ride-Share Parking Zones

As the popularity of ride-sharing services increases and expands—Uber Eats launches in Bloomington on July 26—should the commission study or recommend whether or not to employ a public asset for for-profit entities ? Are designated ride-sharing spaces in-line with the CP? A couple of articles on the subject were included in the July packet.

Electric Scooters

The introduction of Bird-branded electric scooters creates a number of traffic and pedestrian safety issues, along with scooter parking in the public right-of-way. Some communities have banned the scooters, others have required a licensing fee. We should

City of Bloomington Parking Commission

July 2018

July 26 Regular Meeting Agenda

- I. Call to Order
- II. Reports from Commissioners & City Offices
- III. Public Comment
- IV. Discussions of Topics Not the Subject of Resolutions
 - A. Review of Final Desman report by Faith Hawkins
- V. Resolutions for Second Reading
 - B. Resolution PKG 2018-01: Recommendations for Changes to Title 15
- VI. Resolutions for First Reading
- VII. Member Announcements
- VIII. Commission Schedule
- IX. Adjournment

II. Reports from Commissioners & City Offices

II. Reports from the Chair

- Cooperation with IU on Surface Lots near E 4th
- Decision on the 4th Street Garage
- UDO Module 1 Released
- Transportation Plan final draft released
- Initial conversations w/ County about parking garage

- 18-11 on Council Calendar: September 5, 12, 19
 - Support from Admin
 - Sponsored by Cm. Granger & Cm. Ruff

III. Public Comment

III.A. Annual Report

III.B. City of Bloomington Employee Parking

BMC §15.38 — Scott Robinson / Elizabeth Carter

Packet 144-148

III.C. New Topics

III.C New Topics

- Administrative Code e.g., Loading Zones §15.32.100
- Limited Parking Zones & Special Event Parking §15.32.090
- Time Restrictions on City Hall Parking §15.40.050
- Ride Share Parking
- Official Vehicle Zones §15.32.120
- Accessible Parking Revenue §15.34.070
- Accessible Parking §15.32.150
- By Laws

III.C New Topics

- Administrative Code e.g., Loading Zones §15.32.100
- Packet Pages 3–6

III.C New Topics

- Limited Parking Zones & Special Event Parking §15.32.090
- Limited Parking Zones: Schedule “N”
- §15.32.090 (f) Special Event Parking addressed by earlier recommendations, but not special event pricing.

III.C New Topics

- Time Restrictions on City Hall Parking §15.40.050

15.40.050 (a) Spaces in Lot 11 designated as City Hall Visitor Parking may used by persons inside city hall at 401 North Morton Street or space utilized by the city at 501 North Morton Street, or when moving directly between their parked vehicle and those locations, any time those buildings are open to the public.

III.C New Topics

- Ride Share Parking
- Packet 114–119

III.C New Topics

- Official Vehicle Zones §15.32.120

SCHEDULE R OFFICIAL VEHICLE ZONES

<u>Street or Lot</u>	<u>From</u>	<u>To</u>	<u>Side of Street</u>
Fourth Street	Lincoln Street	1st Alley E. of Lincoln Street	South
Lincoln Street West	Third Street	130 South of Third Street	
Lot 11 (5 spaces)			
Lot 15 (in its entirety)			
Morton	7 South of Ninth Street	55 South of Ninth Street	West
North/South Alley	Seventh Street	Intersection of East/West Alley	West

III.C New Topics

- Accessible Parking Revenue \$15.34.070

All funds derived from the issuance of citations for violation of this chapter shall be used to pay the costs of operating this program. Funds received in excess of the annual cost of operating the program shall go into a community accessibility fund. The community accessibility fund shall be for the purpose of educating the public about accessibility issues and improving accessibility within the community. The council for community accessibility and the community and family resources commission shall make recommendations for expenditures from this fund, and such expenditures shall be approved by the common council.

(Ord. 98-40 § 1 (part), 1998).

III.C New Topics

- Accessible Parking §15.32.150
- Schedule S – Municipal Lots & Public Locales
- Needs to be administrative, not scheduled
- Responsibility of Traffic Engineer or PSM ?
- Specify PROWAG compliance ?
- Other considerations?

III.C New Topics

- By Law Changes

III.C. Parking on Smith Ave (Wierhake/Wissing)

Packet 120–144

VII. Announcements

A. Council Legislation

VIII. Schedule

- A. August 9 Work Session (annual report prep)
- B. August 23 Regular Meeting

IX. Adjournment