CITY OF BLOOMINGTON HEARING **OFFICER**

May 29, 2019 @ 2:00 p.m. CITY HALL -KELLY CONFERENCE ROOM #155

*Kelly Conference Room #155

PETITIONS:

UV/V-12-19 **David Howard**

1301 S. Walnut St.

Request: Use variance to allow a ground floor dwelling unit. Also requested is a variance from minimum parking requirements to allow the construction of a mixed-use buildina. Case Manager: Eric Greulich

CU-15-19 Zandro Pleimann and Fiona Taggart

1003 W. 9th St.

Request: Conditional Use approval to allow the construction of a detached accessory structure to be used as an accessory dwelling unit (ADU). Case Manager: Ryan Robling

**Next Meeting: June 12, 2019

Auxiliary aids for people with disabilities are available upon request with adequate notice. Please call <u>812-349-3429</u> or E-mail human.rights@bloomington.in.gov.

BLOOMINGTON HEARING OFFICER STAFF REPORT Location: 1301 S. Walnut Street

CASE #: UV/V-12-19 DATE: May 29, 2019

PETITIONER:	David Howard	
	1414 E Rhorer Road, Bloomington	

REQUEST: The petitioner is requesting a use variance to allow for a dwelling unit to be placed on the ground floor within a Commercial General (CG) Zoning District. Also requested is a variance from the minimum number of on-site parking spaces required.

Area:	0.13 Acres	8	
Zoning:	CG		
Comp Plan Designation:	Urban Corridor		
Existing Land Use:	Multi-family Residential		
Proposed Land Use:	Multi-family Residential/Commercial		
Surrounding Uses:	North	- Multi-Family Residential	
	South	- Multi-Family Residential	
	East	- Single Family Residential	
	West	- Commercial	

REPORT: The petition site is zoned Commercial General (CG) and is located at the southeast corner of S. Walnut Street and E. Driscoll Drive. It is currently developed with a multi-family residence with a parking area in the rear.

The petitioner proposes to construct a three-story building with nine, one-bedroom apartments, 1,500 sq. feet of commercial space on the ground floor, and 2 parking spaces. The 2 parking spaces will be accessed from an alley on the east side of the property and include one handicap accessible space. The property is only 40' wide and the small lot size, in combination with the 20' front parking setback make the provision of more on-site spaces impractical. There will be 5 on-street parking spaces created along Driscoll Avenue. A 5' wide tree plot and 5' wide sidewalk will also be installed along Driscoll. To offset the requested variance from on-site parking spaces and to promote alternative transportation modes, the petitioner will be providing 8 bicycle parking spaces along the front of the building.

The apartments will be approximately 550 square feet each and fully furnished. The petitioner proposes that one of the nine apartment units to be located on the ground floor. This proposal complies with the Indiana State Building Code requirement related to provision of an accessible unit. To provide the accessible unit, the petitioners have the option of adding an elevator or including the unit on the ground floor. The Unified Development Ordinance does not allow residential units on the ground floor in multi-family buildings in the CG district. This UDO provision was written before the State Code requirement for an accessible unit.

Ground floor units are prohibited on the first floor in the CG district by the UDO to ensure that significant amounts of commercial property along major roadways are not consumed by solely residential uses. The UDO restrictions on development size and height, along with the physical

restrictions of the small lot combine to limit development in a way that makes an elevator impractical for this site. The petition site is less than .14 acres. Because of the small size of the development, the petitioners have chosen to request the ground floor unit. The density of 9 one-bedroom units is allowed in the CG district, but only on the second floor and above. Since this site is adjacent to a Residential Core district, the petitioners are required to provide parking spaces for the multi-family units. A minimum of 9 parking spaces are therefore required for the 9 proposed bedrooms.

The petitioner is requesting a use variance to allow for the ground floor unit. Also requested is a variance from the minimum number of on-site parking spaces to allow 2 parking spaces.

PLAN COMMISSION RECOMMENDATION: The Plan Commission reviewed the use variance request at their May 13th meeting. The Plan Commission voted 8-0 to forward the use variance request to the Hearing Officer with a positive recommendation. The Plan Commission found that the proposed use variance does not interfere with the Comprehensive Plan.

20.09.140 CRITERIA AND FINDINGS FOR USE VARIANCE:

Pursuant to IC 36-7-4-918.4., the Board of Zoning Appeals or the Hearing Officer may grant a variance from use if, after a public hearing, it makes findings of fact in writing, that:

(1) The approval will not be injurious to the public health, safety, morals, and general welfare of the community; and

PROPOSED FINDING: The Department finds no injury with the proposed first floor residential use. Both residential and non-residential uses are permitted and exist in the immediate vicinity.

(2) The use and value of the area adjacent to the property included in the variance will not be affected in a substantially adverse manner; and

PROPOSED FINDING: The Department finds no substantial adverse impacts to the adjacent area from this request. Conversely, the Department finds that the redevelopment of the site will have a positive impact to the adjacent area.

(3) The need for the variance arises from some condition peculiar to the property involved; and

PROPOSED FINDING: The Department finds peculiar condition resulting from a combination of the small lot size, narrow lot width, and corner lot location. In addition, the State requirement for an accessible unit, combined with the Commercial General height limits, necessitates the unit be located on the ground floor of this site. The building will still have a majority of the ground floor devoted to commercial use. The Department also finds peculiar condition in the small number of units proposed for this infill lot. The size of the building and the limited size and number of units makes development of an elevator impractical for the property.

(4) The strict application of the terms of the Unified Development Ordinance will constitute an unnecessary hardship if applied to the property for which the variance is sought; and

PROPOSED FINDING: The Department finds that the strict application of the UDO constitutes an unnecessary hardship because the combination of the site constraints only allowing a small building and the State's requirement to provide a handicap accessible unit, necessitate construction of a ground floor unit. Although a solely commercial building or single-family dwelling could be constructed, the mixed-use of the project is desirable.

(5) The approval does not interfere substantially with the Comprehensive Plan.

PROPOSED FINDING: The Comprehensive Plan designates this property as Urban Corridor. This area is designed to transform strip retail and commercial corridors along major roadways into a more urban mixed-use district that will serve as an appropriate transition area from higher, more intensive uses to other districts, Focus Areas, and regional activity centers. The district serves nearby neighborhoods, but also the larger community. Integrating multifamily residential uses into existing retail and commercial areas within the district can apply a mixed-use approach within individual buildings sites or between adjacent properties.

Land use policies for this area state that:

Site design must reimagine the built context into a mixed-use district.

Emphasis must be placed on urban design and the creation of a distinctive design style in each area.

Site design features to consider include building to street frontages, structures that are multistory and pedestrian-scaled

The following provide additional land development policy guidance:

- Buildings should be developed with minimal street setbacks, with parking located behind the building, and with an emphasis on minimizing pedestrian obstacles to accessing businesses.
- To increase pedestrian and transit accessibility, street cuts should be limited as much as possible to reduce interruptions of the streetscape, tree plots, and sidewalks.
- Development and redevelopment within the district is particularly suited to high-density residential and mixed residential/commercial use and taller building heights, with the possibility of three or four-story buildings.
- Access to public transit service is an important component of the Urban Corridor district.

Although residential units are allowed only on the second floor and above, the Department finds this property to have unique constraints that limit the size of the building and make one ground floor residential unit reasonable. Due to the physical constraints of the lot on development and adjacent ground floor residential uses, the Plan Commission found that the proposed use did not substantially interfere with the Comprehensive Plan. This petition would still allow for a mixed use building even though the building contains a single ground floor apartment.

CRITERIA AND FINDINGS FOR DEVELOPMENT STANDARDS VARIANCE

20.09.130(e) Standards for Granting Variances from Development Standards: A variance from the development standards of the Unified Development Ordinance may be approved only upon determination in writing that each of the following criteria is met:

1) The approval will not be injurious to the public health, safety, morals, and general welfare of the community.

PROPOSED FINDING: The Department finds no injury with this petition. The proposed number of parking spaces will have no negative effects on the general welfare, public health, or safety of the community.

2) The use and value of the area adjacent to the property included in the Development Standards Variance will not be affected in a substantially adverse manner.

PROPOSED FINDING: The Department finds no adverse impacts to the use and value of surrounding properties as a result of the requested variance. The petitioner is providing new on-street parallel parking spaces to help supplement the on-site parking spaces. The proposal redevelops an underutilized lot, which can only enhance rather than detract from the value of adjacent properties. In addition, this site is along a major Bloomington Transit bus route so it is adequately served by public transit.

3) The strict application of the terms of the Unified Development Ordinance will result in practical difficulties in the use of the property; that the practical difficulties are peculiar to the property in question; that the Development Standards Variance will relieve the practical difficulties.

PROPOSED FINDING: The Department finds peculiar condition in the small lot size and narrow lot width of only 40', as well as the 2 street frontages. The practical difficulties are peculiar to the property in that the small lot width, in combination with parking setbacks, only allows a small area of the lot that would meet parking setback requirements. No variances from parking setbacks or impervious surface coverage are being requested. Some variance is required for inclusion of parking on this lot and the Department finds that this to be the most reasonable configuration. The parking area would meet all setback and landscaping requirements. The creation of on-street parking areas helps offset the lack of on-site parking.

CONCLUSION: The Department and the Plan Commission finds that the proposed use does not substantially interfere with the intents of the Comprehensive Plan. The proposal provides a mixed use building, even though the building contains a single ground floor apartment. The petition will redevelop an under-developed lot and the scale and massing of the proposal will fit the surrounding area. Furthermore, the requirement for the commercial use of ground floor space

within this district was to ensure that properties along major roadways were not unduly used for solely residential use rather than mixed-use as encouraged by the Comprehensive Plan. Commercial space is provided, in addition to the ground floor apartment. Although residential units are allowed only on the second floor and above, the Department finds this property to have unique constraints that limit the size of the building and make ground floor residential reasonable. Due to the physical constraints of the lot on development, such as 2 frontages and a relatively small lot size, and adjacent ground floor residential uses, the Department and the Plan Commission find that the Use Variance is appropriate and the Department finds that the variance from required number of on-site parking spaces is appropriate.

RECOMMENDATION: The Department recommends that the Hearing Officer adopt the proposed findings and approve the petition with the following conditions:

1. This approval allows for only one ground floor dwelling unit in this proposal as submitted.





For reference only; map information NOT warranted.

1301 south walnut street, bloomington indiana april 05 2019

We are proposing the construction of a new multi-use building on the corner of Driscoll Street and South Walnut Street.

The proposed building will consist of a coffee shop/restaurant space, outdoor seating, bicycle and street parking, a green roof, one accessible loft dwelling on the first floor, along with eight additional single loft units above.

We are requesting a use variance to allow a ground floor dwelling unit, this ground floor unit is being used to meet our ADA requirement. Also being requesting is a variance from the minimum number of required parking spaces to allow 2. To help offset the minimum parking spaces required we are proposing to provide 14 bicycle parking spaces along with 4 on street parking spaces.

Thankyou,

Chad Vencel, representing David Howard of HHI Inc.











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1301 SOUTHWALNUTST. BLOOMINGTON, IN BROTHERS THREE LLC











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1301 SOUTHWALAUTST. BLOOMINGTON, IN BROTHERS THREE LLC





SCALE: 1" = 10'-0"

1301 SOUTH WALAUT ST. BLOOMINGTON, IN BROTHERS THREE LLC







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BLOOMINGTON HEARING OFFICER STAFF REPORT Location: 1003 W 9th Street PETITIONER: Fiona Taggart and

CASE #: CU-15-19 DATE: May 22, 2019

Fiona Taggart and Zandro Pleimann 1003 W 9th St., Bloomington, Indiana

REQUEST: The petitioners are requesting conditional use approval to allow the construction of a detached accessory building to be used as an accessory dwelling unit in the Residential Core (RC) zoning district.

REPORT: This 0.190 acre (8,276 sq. ft.) site is located at 1003 W. 9th Street. The property is zoned Residential Core (RC). The site currently contains one single family residence. The petitioner is requesting conditional use approval in order to construct a new detached garage with an Accessory Dwelling Unit (ADU) on the second floor.

The proposed new garage would have one driveway onto John Street to the east. There is an existing driveway on the property that will be utilized by the newly constructed garage. The new garage would meet the 5' sideyard setback requirements.

ACCESSORY DWELLING UNIT ISSUES:

Section 20.05.0333 outlines the particular standards required for Accessory Dwelling Units in single-family residential zoning districts in Bloomington.

The petition meets all of the standards of Section 20.05.0333.

Setbacks: The proposed structure will be located approximately 5' from both side property lines.

Site Standards	Allowed	Proposed
Maximum Number	1 per lot	1
		One Family or 3
Number of Residents	One Family per lot	unrelated per lot
Minimum Lot Size	7,200 square feet	8,276 sq. ft.
	At least 300 feet from approved	No approved ADU's
Proximity	ADU	within 300'
Owner Occupancy	Required on Lot	Owner in House

Design Standards	Allowed	Proposed
Maximum Square		
Footage	440 square feet	404 square feet
Maximum Bedrooms	1	1
Minimum Setbacks		
Front	Same as Dwelling	Same as Dwelling
Side	5 feet	5 feet
Side	5 feet	5 feet

Criteria and Findings for Conditional Use Permits

20.05.023 Standards for Conditional Use Permits

No Conditional Use approval shall be granted unless the petitioner shall establish that the standards for the specific Conditional Use are met and that the following general standards are met.

1. The proposed use and development must be consistent with the Comprehensive Plan and may not interfere with the achievement of the goals and objectives of the Comprehensive Plan;

Proposed Finding: The proposal for an ADU does not interfere with the goals and objectives of the Comprehensive Plan and in fact the Comprehensive Plan specifically supports Accessory Dwelling Units as a way to provide affordable housing options and maintain owner occupied housing in the older neighborhoods by incorporating Accessory Dwelling Units. Policy 5.3.1 encourages opportunities for infill and redevelopment across Bloomington with consideration for increased residential densities through accessory dwelling units. Under Land Development policy guidance the Comprehensive Plan states "Accessory dwelling units for single-family residential uses offer options to consider for affordability, aging in place, and to meet other housing needs."

2. The proposed use and development will not create nuisance by reason of noise, smoke, odors, vibrations, or objectionable lights;

Proposed Finding: The garage structure is a typical access structure in the RC zoning district. The use on the site will take place completely indoors. No smoke, odors, vibrations, or objectionable lights are typically associated with a residential use.

3. The proposed use and development will not have an undue adverse impact upon the adjacent property, the character of the area, or the public health, safety and general welfare;

Proposed Finding: No adverse impacts to the adjacent properties or character of the area will occur as a result of this petition. The overall use of the property will still be a single family residential use. The limits on occupancy for the property minimizes impacts to the adjacent properties. The garage will meet setback requirements additionally a 12 foot unimproved alley separates the property from the neighbor to the south providing additional separation.

4. The proposed use and development will be served adequately by essential public facilities and services such as streets, public utilities, stormwater management structures, and other services, or that the applicant will provide adequately for such

services;

Proposed Finding: The site is adequately served by all public utilities. The proposed new structure will utilized an existing driveway cut.

5. The proposed use and development will not cause undue traffic congestion nor draw significant amounts of traffic through residential streets;

Proposed Finding: The limit on occupancy imposed with the ADU standards insures that the maximum occupancy on the property does not exceed that of a typical residential property. No significant amounts of traffic will be generated by the one-bedroom ADU unit.

6. The proposed use and development will not result in the excessive destruction, loss or damage of any natural, scenic, or historic feature of significant importance;

Proposed Finding: The ADU will have no significant effect on the natural, scenic, or historic features of the parcel or area. The house is not located in a local historic district but is in the National Historic District.

7. The hours of operation, outside lighting, and trash and waste collection must not pose a hazard, hardship, or nuisance to the neighborhood.

Proposed Finding: The Department does not find any negative impacts to the neighborhood from the proposed ADU operation.

8. Signage shall be appropriate to both the property under consideration and to the surrounding area. Signage that is out of character, in the Board of Zoning Appeal's determination, shall not be approved.

Proposed Finding: No signage is proposed or allowed for the ADU.

9. The proposed use and development complies with any additional standards imposed upon the particular use by Chapter 20.05; CU: Conditional Use Standards.

Proposed Finding: There are no other standards applicable to the ADU.

RECOMMENDATION: The Department recommends that the Hearing Officer adopt the proposed findings and approve CU-15-19 with the following conditions:

- 1. The Conditional Use is approved for the proposed structure as submitted.
- 2. Petitioner shall record a commitment to satisfy 20.05.0333(I), indicating that the ADU cannot be sold separately from the primary unit and that the conditional use approval shall only be in effect as long as the owner(s) of record occupies either the house or the ADU as his or her primary residence. If the ADU approval is revoked at any time, the ADU must be removed from the property.
- 3. Petitioner shall submit a copy of the property tax homestead exemption for the property.





April 28, 2019

City of Bloomington Planning and Transportation Department 401 N. Morton St. Suite #130 Bloomington, IN 47404

To Whom It May Concern:

Zandro Pleimann and Fiona Taggart are petitioning to build a 2-car garage with a detached accessory dwelling unit above the garage and would like your approval. The location of the proposed site will be located at 1003 W. 9th St, Bloomington, Indiana 47404 with a lot size of 62' x 132'. The surrounding land around this property is mostly residential with Butler community garden and Butler Park directly across and east of this property, respectively. There is currently one residential house on the property with off-street parking on W. 9th St. The vehicular access will include a 2-car garage with a parking pad in front of the garage and can be accessed on John Street. There are no environmental issues for this proposed building site. The drainage plan for this proposed site includes water draining into existing vegetation currently on the property. There are no variance or conditional use being requested at this proposed building site.

Sincerely,

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Zandro Pleimann

Fiona Taggar













