PLAN COMMISSION

CITY OF BLOOMINGTON

January 11, 2021 @ 5:30 p.m. Zoom Meeting:

https://bloomington.zoom.us/j/93057198017?pwd=Qk hYV3Jrd0czbTFxRjFUVEo0MGY4QT09

Virtual Meeting:

https://bloomington.zoom.us/j/93057198017?pwd=QkhYV3Jrd0czbTFxRjFUVEo0MGY4QT09

ROLL CALL

MINUTES TO BE APPROVED: None at this time

ELECTION OF OFFICERS:

- Current President: Brad Wisler
- Current Vice-President: Jillian Kinzie

REPORTS, RESOLUTIONS AND COMMUNICATIONS:

PETITIONS:

- PUD-17-20 **McDoel Business Center, LLC** 300 W. Hillside Dr. Request: Amendment to the preliminary plan and district ordinance for the Thompson PUD to allow 88 multi-family dwelling units and 21 single-family lots on Parcel E. <u>Case manager: Eric Greulich</u>
- ZO-23-20 **Bill C. Brown Revocable Trust** 3100 W. Fullerton Pike Request: Rezone 87 acres from Planned Unit Development (PUD) to Mixed-Use Corridor (MC). Also requested is a waiver of the required second hearing. <u>Case manager: Eric Greulich</u>

GIS MAP LINK- https://arcg.is/1S8Deq0

**Next Meeting February 8, 2021

Last Updated: 1/8/2021

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BLOOMINGTON PLAN COMMISSION STAFF REPORT – Third Hearing Location: 300 W. Hillside Drive

CASE #: PUD-17-20 DATE: January 11, 2021

PETITIONER:	McDoel Business Center, LLC 300 W. Hillside Dr., Bloomington, IN
CONSULTANT:	Tabor/Bruce Architecture & Design, Inc. 1101 S. Walnut St., Bloomington

REQUEST: The petitioner is requesting an amendment to the preliminary plan and district ordinance for the Thomson PUD to allow 19 townhomes and 104 multi-family residences on Parcel E.

BACKGROUND:	
Area:	3.7 acres
Current Zoning:	Planned Unit Development
Comp Plan Designation:	Urban Corridor and Switchyard North Focus Area
Existing Land Use:	Office and Warehouse
Proposed Land Use:	Mixed Use
Surrounding Uses:	North – Warehouse (Storage Express)
	West – Single family residences (McDoel Neighborhood)
	East – Switchyard Park
	South – Crosley Warehouse (community center)

CHANGES SINCE SECOND HEARING: At the last hearing the petitioner presented a revised site plan proposing 4 townhome buildings with 19 units, two mixed-use buildings, and a residential building south of Hillside Drive. The Plan Commission and Staff expressed concern regarding the look of the townhomes facing the B-Line Trail and the petitioner has revised those elevations to redesign the buildings with front doors facing the Trail. There were also several discrepancies and areas of clarification needed within the proposed District Ordinance that have been fixed as well. Renderings of all of the buildings have been submitted showing all of the proposed changes. In addition, the Department was able to solicit comments from Schmidt and Associates regarding the architecture and other design elements and that has been included in the packet. Some of the details from that report will be incorporated into the review of the final plan.

REPORT: The site is located at 300 E. Hillside Drive and is zoned Planned Unit Development (Thomson PUD). The petition site is at the east end of the Hillside Drive stub and includes a 2.85 acre property on the north side of Hillside Drive and a 0.85 acre property on the south side of Hillside Drive. Surrounding zoning includes the Thomson PUD to the north and south, Residential Small Lot (R3) to the west, and Mixed Use Institutional (MI) to the east. The surrounding properties have been developed with a mix of single family residences to the west, a storage warehouse to the north, Crosley Warehouse (community center) to the south, and the Switchyard Park to the east. This site has been developed with a 150,000 square foot warehouse that has a property line about 2/3 through the warehouse and a surface parking lot. The northern 1/3 of the warehouse, which is owned separately and contains Storage Express, is not part of this petition.

The petitioner is proposing to remove the southern 2/3 of the warehouse and redevelop the property north of Hillside Drive with several buildings, including a four-story, mixed-use building with

5,000 square feet of commercial space, 18 internal parking spaces, and 30 units; a five-story, mixed-use building with 2,000 square feet of commercial space, 16 internal parking spaces, and 32 units; and 4, three-story owner-occupied townhome buildings with a total of 19 units. A surface parking lot behind the units with 60 parking spaces would span all of the development north of Hillside Drive to be used by the residents. The property to the south of Hillside Drive would feature a five-story, multi-family building with 42 units and 90 internal parking spaces. The bottom two floors of the building south of Hillside Drive would be entirely parking. A 5' wide tree plot and 5' wide sidewalk from this site to Rogers Street has been shown along the north side of Hillside Drive. No sidewalk or tree plot on the south side of Rogers Street has been shown yet. The petitioner has committed that the mixed-use and multi-family buildings will be LEED silver certified. The townhome buildings will also be built to a comparable requirement. Each building will have a minimum of 15% of the units set aside for affordable housing as required by the UDO.

One of the main continuing areas for discussion with this petition has been the desired housing type, density, and building design along the Switchyard Park. Last year, at the request of the Administration, a conceptual design for the redevelopment of two large areas adjacent to Switchyard Park was envisioned by the design consultant of Switchyard Park. One of the two areas in the study was this location. The other location in that study is the area where Night Moves was located and Meineke currently exists on S. Walnut Street. The desire of the Administration was to explore redevelopment opportunities of these important properties. The study aimed to provide a guide for appropriate development that would place as many eyes as possible on the trail for security, provide optimal utilization of a public open space and park, add housing stock to the community, and provide high quality development along a major open space and trail system reflective of the City's substantial investment in the Park. The Consultant's design showed four story buildings along the entire frontage of the park with the 4th floors stepped back. The design also showed buildings directly facing the trail. A commercial component along the ground floor of the buildings is also desired to provide services to the residents, neighborhood, and trail users. The plan scaled back to two stories closer to the neighborhood to the west with a parking area along the back for further separation from the neighborhood. Although that study and conceptual design was an internal request and not a publicly approved document, it showed a design that complimented the Switchyard Park and its purpose was to envision a development that placed an appropriate design and density along the Park.

The petitioner's redesigned site plan more closely matches that document and desire to place more units along the Switchyard Park. The location of this property directly on the Switchyard Park creates an important need for architecture and interaction along the facades facing the Park and the Department felt that possible additional improvements can be made to the townhome buildings to improve the look of them along the Park façade, and those were addressed since last month.

COMPREHENSIVE PLAN: This property is designated as *Urban Corridor* and within the *Switchyard North Focus Area*. The Comprehensive Plan identifies several characteristics and provides land use guidance for this area.

Additional guidance specifically includes-

• The City is making a long-term investment in the Switchyard Park, and redevelopment efforts along the Park must focus on capitalizing on both the direct and indirect benefits of that commitment. These interests must serve multiple needs related to entrepreneurship, employment, single family and multifamily housing, and green building.

- Increases in residential density around the Switchyard Park are strongly supported for both market rate and sustainably affordable units.
- Secondarily, locations should also utilize the underlying Land Use District designations within this chapter and apply the Transform theme for approvals.
- Optimize street, bicycle, and pedestrian connectivity to adjacent neighborhoods and other 20-minute walking destinations.
- Ensure that appropriate linkages to neighborhood destinations are provided.

One of the predominant themes throughout the Comprehensive Plan is the need to add housing stock to meet the community's housing needs. Especially housing for families and young professionals. The Comprehensive Plan is clear that areas adjacent to Switchyard Park should be planned with increased residential densities, for the benefit of a wide array of residents, not a select few.

PRELIMINARY PLAN:

Uses/Development Standards: The proposed District Ordinance outlines specific standards for each parcel as well as a list of permitted uses. Neither the site plan nor a subdivision are being approved at this time, only the standards that will govern those later approvals.

The Department has two concerns regarding the proposed standards for the building south of Hillside Drive. First, the District Ordinance proposes a 100% maximum impervious surface coverage allowance for the property. The Department does not support this specific standard and recommends that this be adjusted to a maximum 80% and a minimum 20% landscape area, which matches the standards proposed for the other two commercial lots. Second, the petitioner is proposing to allow a 5-story building. The Department is concerned about the height of this building since it is closer to the neighborhood then the two other buildings of similar height located on the other parcel to the north. This building is only three floors of dwelling units and the bottom two floors are strictly parking. The Department recommends that the maximum height of this building be limited to 4 stories or 50'.

In addition, the proposed District Ordinance calls out for only one of the design details be incorporated into the design of the Pedestrian Entrances, rather than two as required in the UDO, and this should be modified to require two design elements.

Parking, Streetscape, and Access: The petitioner is showing a 24' wide parking aisle running through the site with perpendicular parking spaces on either side. The parking aisle connects to Hillside Drive and stubs to the north property line for future extension once the adjacent property to the north redevelops. A roundabout is shown interior to the parking area to meet Fire Department needs. There is a 5' wide sidewalk and 5' wide tree plot proposed along the north side of Hillside Drive that would connect from Rogers Street to the Park, although this is an off-site improvement, this is essential to connecting this development to Rogers Street. No sidewalk or tree plot are shown along the Hillside Drive frontage along Building #7 and must be shown with the final plan approval. There are 4 internal pedestrian connections, including a central courtyard, shown to connect this development to Switchyard Park. Approval from the Parks Department must be received prior to any work on Park's property.

Alternative Transportation: This petition would be required to meet all of the standards of the UDO for bicycle parking and would require one bicycle parking space per five bedrooms. The

Department encourages the petitioner to incorporate several areas of covered bicycle parking spaces along the Park frontage for the residents of the development.

Architecture/Materials: Renderings of all of the proposed buildings have been submitted and are included in the packet. With the revisions to the building elevations along the Trail, the design of these buildings presents a much better appearance from the Trail and achieves the type of design and interaction that is appropriate.

The Department is still concerned about the bottom two floors of building #7 proposed south of Hillside Drive, however with the bottom floors being used for parking garage there is little that can be done to improve that portion of the building. The bottom two floors of that building still consist entirely of parking with no active ground floor use, especially along the Park façade. An additional area of concern regarding Building #7 involves the proposed height and massing of this building adjacent to the single family neighborhood. This concern is also reiterated in the review memo from Schmidt and Associates. Unlike the other two multi-family buildings (Building #1 and #2) to the north, there is not a drive aisle and parking area and large buffer to separate the massing of those buildings from the single family residences. The Department believes that a 5-story building adjacent to the residences is not appropriate and has recommended a condition of approval to limit the height of Building #7 to 4 stories or 50'.

Environmental Considerations: There are no known environmental constraints on this property.

CONCLUSION: Based on the revised elevations and submitted renderings, the Department believes that the proposed preliminary plan and District Ordinance matches the goals of the Comprehensive Plan and needs of the community. The review from Schmidt and Associates provides several good recommendations for small design improvements that will be most closely reviewed with the final plan approval.

RECOMMENDATION: The Planning and Transportation Department recommends that the Plan Commission forward this petition to the Common Council with a positive recommendation and the following conditions of approval:

- 1. The proposed buildings in the Final Plan must be consistent with the currently submitted elevations including orientation, modulation, and materials. The west elevations of all building must be similar to the design of the east elevations as presented.
- 2. The District Ordinance shall be amended prior to allow a maximum 80% impervious surface coverage and minimum 20% landscape area for the Lot with Building #7 and the maximum height of that building shall be limited to 4 stories or 50'.
- 3. Per the petitioner statement, the townhome buildings must be designed to LEED standards and the commercial buildings must be LEED Silver certified.
- 4. A minimum 6' wide concrete sidewalk and 5' wide tree plot are required along the south side of Hillside Drive adjacent to Building #7.
- 5. The District Ordinance shall be amended to require two design elements for the Pedestrian Entrances as required in the UDO.



City of Bloomington Bloomington Environmental Commission

MEMORANDUM

Date:	January 11, 2020
То:	Bloomington Plan Commission
From:	Bloomington Environmental Commission
Subject:	PUD-17-20: W. Hillside Warehouse redevelopment, third hearing 300 West Hillside Drive, Tract E of Thomson PUD

The purpose of this memo is to convey the environmental concerns and subsequent recommendations for conditions of approval for this development petition. The Environmental Commission's (EC) objective is that the results of our review and suggestions will lead to enhancement of the ecosystem services provided, and the climate-change mitigation attributes of the site. The request is to amend the Preliminary Plan and District Ordinance for the Thomson PUD.

Human activities coupled with natural variations in the carbon cycle have resulted in a significant increase in the concentration of carbon dioxide (CO₂) and other "greenhouse gasses" in the atmosphere, thus causing measurable global warming. Controlling atmospheric CO_2 requires deliberate action that combines reducing emissions and increasing storage, while planning for adaptation to the changes that result. Addressing greenspace protection and enhancement are some of Bloomington's most important means to help reduce our own environmental footprint.

Absorbent vegetated land, otherwise known as greenspace, plays a central role in supporting community health; improving air, soil, and water quality; reducing energy use in buildings; and supporting climatechange mitigation. Greenspace may seem like a simple term and a mere aesthetic amenity, but greenspaces are very complex in the benefits they deliver to animals, insects, and microbes and in the protection they provide to the water, air, and soil systems.

An urban greenspace includes any permeable vegetated surface, public or private, set apart for recreational, aesthetic, or ecosystem services in an otherwise urban environment. It is space set aside to provide life-essential benefits people and other living things obtain from properly-functioning ecosystems; ecosystems which are the dynamic complex of plant, animal, microorganism, and human communities living in the context of certain weather regimes in a certain geologic setting.

The Environmental Commission is opposed to this petition and recommends denial. There is one design request that the commission cannot abide; the unreasonably reduced amount of greenspace. We cannot

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justify allowing such a change from Bloomington's vetted regulations with nothing in return to benefit the community's environmental footprint.

The following list will follow the order of the requests from the *Thompson Tract E PUD amendment zoning rule, Rev 2, 12-27-20* submitted by the Petitioner.

Comments

1.) IMPERVIOUS SURFACE COVERAGE

Several important planning reports that both the City of Bloomington and city boards and commissions have produced call for increased acreage of green space and enhancement of the ecosystem services they provide. Some examples include the 2018 Comprehensive Plan (comp plan), the Bloomington Environmental Action Plan (BEAP), the Sustainable Action Plan, and the soon-to-be-published Climate Action Plan. All of these plans cite the plethora of reasons that greenspaces of various types are essential to climate-change mitigation and preparedness.

Even the Bloomington Municipal Code, 12.24.000, TREES AND FLORA, Purpose and Intent states the following. "It is the intent of this chapter to establish the responsibilities of the **city** and its **residents** toward flora and trees subject to these provisions and to assure those regulations and policies **maintain** and **increase** the tree canopy within the city." (bold type added)

The comp plan is "a tool used by the mayor, City staff, Plan Commission, City Council, developers, and other community leaders to guide decisions about investments and resources. Though primarily a tool of the City's Plan Commission, the Plan is also used by others..." The comp plan also states the following.

"We acknowledge that healthy natural systems are the foundations for flourishing human societies."

"Policy 3.2.1: Continue to limit the amount of impervious surface in new development or public improvements projects and increase green infrastructure to reduce urban runoff into storm drains, creeks, and other watersheds."

"Policy 3.2.2: Increase greenspace and protect environmentally sensitive areas."

"Goal 3.4: Increase the areas of native shrubs, trees, and herbaceous plants to increase ecosystem services associated with green infrastructure, including improved soil, air, and water quality and increased carrying capacity of pollinators, birds, and other wildlife."

"Outcomes and indicators, Outcomes: Greenspace has increased."

The PUD revision requests an impervious surface coverage of 80%, 70%, and 100% for different portions of the site, and greenspace of 20%, 30%, and 0 for those portions! The UDO calls for a maximum impervious surface area of 60% and greenspace area of 40% for both. The EC does not believe any PUD should allow less stringent environmental rules than the publically-vetted UDO. Therefore, the EC recommends that the Petitioner redesign the site to allow for at least 40% greenspace throughout the site, or that the petition be denied.



City of Bloomington Bloomington Environmental Commission

2.) LANDSCAPE PLAN

The amount of landscape area proposed varies from 30% to 0%. The UDO requires at least 40%. The EC recommends the landscaped area is increased to at least 40%. The EC recommends that a Landscape Plan including street trees should be designed, but not necessarily finalized, at this point in the process so that City staff and the Plan Commission can envision the ecosystem services and aesthetics that will result at completion. The Landscape Plan will have to be approved prior to the issuance of a grading permit.

3.) BUFFER YARD and PARKING LOT SETBACK

A MM (Mixed-Use Medium-Scale) zoning district adjacent to an R3 (Residential Small Lot) requires a Type 3 buffer yard, which is 20 feet wide. The PUD is requesting a 14-foot wide buffer yard. The UDO requires the 20-foot buffer in addition to the 8-foot parking lot perimeter strip along the entire west side of the site. The EC recommends that the UDO-required buffers be added to the plan.

4.) PARKING LOT VEGETATION STRIP

The UDO requires an 8-foot wide vegetated strip along the parking lots perimeters. The PUD revisions are asking to eliminate this. The EC recommends that the 8-foot strip be added to the plan.

Recommended Conditions of Approval

The EC recommends that the following list be included as conditions of approval if this petition is approved; otherwise we recommend denial.

1.) Redesign the entire site to allow an impervious surface area of 60% at most.

2.) Redesign the entire site to provide at least 40% landscape area (greenspace).

3.) Redesign the entire site to accommodate the 20-foot buffer yard adjacent to the single-family homes in addition to the 8-foot parking perimeter strip.

4.) Redesign the plan to include the 8-foot vegetated strip adjacent to all parking lot perimeters.



City of Bloomington Project Review

Project: Tom Brennan Warehouse

Schmidt Associates Project No: Bloomington City Architect – 2017-040.BPR/Phase BWR

Date of Project Review: January 6, 2021 Reviewer(s): Craig Flandermeyer and Steve Alspaugh

Project Location: 300 South Hillside Drive Original Plan Commission Submittal Date: August 10, 2020 Resubmittal Date: December 28, 2020

Purpose

The comments included in this review are intended to provide project design feedback based on the Master Services Agreement and 20.04.070(d), which is beneficial and helpful to the Project Developer and Design Team, Planning & Transportation Staff, Plan Commission Members and City Council Members.

Reference Information with UDO District Site and Building Design Standards

- Site Overlay District: Not Applicable/All sites are located south of Downtown Overlays •
- Site Zoning District: •
 - Lot 1/Building 1 and Lot 2/Building 2: MM-Mixed Use Medium Density (proposed modified standards)
 - Lot 3/Buildings 3, 4, 5 and 6: RM-Residential Multi-Family (proposed modified standards)
 - □ Lot 4/Building 7: MM-Mixed Use Medium Density (proposed modified standards)

Master Services Agreement Review

Schmidt comments on Overall Architecture and Engineering Aspects are as follows:

- Use Application •
 - Without floor plans of the ground floor levels to evaluate (except for Building 7), we would note that the concept of placing the retail space to the B-Line Trail side of the development and the enclosed parking to the neighborhood side is the logical approach and offers the best chance for active public engagement and overall success of the development.
 - We would encourage a mix of retail and restaurant tenants that will provide the type of year-round public draw necessary to make the ground floor spaces and their adjacent outdoor spaces consistently active and inviting.
 - Note that in the digital file titled PUD-17-20 Brennan reduced, Building 7 is misidentified as Building 1 on pages 19 and 21. It is identified correctly on page 18.

- Massing, Scale and Form
 - The context of the adjacent neighborhood of one- and two-story single-family
 residences would suggest that the building heights within the new development be a
 sensitive criterion. The UDO calls for a maximum of 4 stories (50 feet) within an MM
 Zoning District. However, it is our understanding that based on a previous study
 authorized by the city for this area, greater density and building height for this project is
 both desired and expected.
 - The improvement for the neighborhood residents is significant with the removal of a large portion of the unending mass of the two-story storage building and the additional buffer space created by the parking area along the west property line of the development.
 - The townhome buildings are improved with the most recent modifications to better engage the trail. These buildings are appropriately consistent in their form and modulation but may have issues related to the UDO's Anti-Monotony Standards discussed later in this review.
 - Building 1, with its more developed form, brick detailing, corner site location and public plaza, appears to be the intended anchor of the development. It's massing and articulation is good.
 - In general, the elevational development of all seven buildings has been focused primarily on the north, south and east facades to address the limits of what is shown in the renderings. The west elevations of these buildings facing the neighborhood must have the same attention to massing, modulation and most especially scale. This also speaks to the UDO requirement for 360-Degree Architecture.
 - The proposed building elevations appear to meet the UDO requirement for Patterns. A
 possible exception is Building 2 with its more limited material palette referenced later in
 this review.
- Architectural Character and Materiality
 - The narrative suggests that the vernacular of rail yard structures is a desired point of reference for the character of the development, with greater latitude for interpretation of that character on the larger buildings. We feel this is an appropriate reference on which to draw to establish that character.
 - It appears that the development proposes utilizing a "larger sized brick masonry veneer" on the larger structures, which we anticipate are utility size brick units on Buildings 1, 2 and 7). The narrative also indicates that smaller scale brick veneers will be used on the townhomes (Buildings 3, 4, 5 and 6). We support this approach, preferring the variety of scale it offers over any need to make the brick size uniform across the development.
 - The material palette used throughout the development is consistent while still offering some variety. Examples include variation of window sizes and large surface material articulation for both brick veneers and what appear to be different types of metal panel systems, with both horizontal siding and gridded reveal panels.

Schmidt comments on the incorporation of best practice green building elements are as follows:

• The incorporation of LEED for Homes and LEED BD+C for the building structures creates a framework to measure sustainable features against a recognized national standard.

- The exterior site expression of sustainability for this site would include (but not limited to):
 - Bicycle storage
 - Short-term storage for visitors to the development should be considered near access points to the trail.
 - Residents secured/covered bicycle storage as part of the parking structure would provide for a more aesthetic site.
 - Recycling infrastructure
 - The drawings do not indicate locations for trash or recycling storage.
 - Storm water treatment
 - Treatment of storm water run-off from a highly developed site is an opportunity to demonstrate green building practices.
 - Potential solutions include:
 - Pervious pavement for parking areas
 - Rainwater harvesting
 - Potential of adjacent planned community gardens to utilize stored water.
 - Rain gardens (as indicated in the Townhome area)
 - Consider allowing development to utilize park zone between building line and trail for additional rain garden/stormwater storage. Appearance and maintenance of this area could be established as a public/private partnership.
 - The large roof expanses of Buildings 2 and 7 represent opportunities for green roof applications given that they will be highly visible from within the levels of the building which are at or above those roof levels.

Schmidt comments on potential safety/concerns with the site design are as follows:

- The site plan for Building 7 does not represent access to the building from Hillside clearly.
 - Consider drop off/pick up zone
 - Accessible grades from entry to trail
 - o Sidewalk connections

Schmidt comments on pedestrian safety issues are as follows:

- Proposed linkages to the B-Line Trail should consider wider sections at the connection to allow for a safer transition to the public trail.
- Hillside Drive does not have existing sidewalks, coordination of this potential park entrance with development improvements should address this.

Schmidt comments on general architectural recommendations to improve the project design are as follows:

• Look for ways to more fully draw upon the vernacular of rail yard structures that was previously identified as a desired character theme. The balconies and their supports, the arched window heads of the townhomes start to exhibit those characteristics but look deeper into that theme to take better advantage of the opportunity and strengthen the design statement.

- Setting the upper floors back was noted on page 10 (Mass, Scale and Form) of the narrative, but it was only done on Building 2. Consider similar opportunities with Building 7 to improve the scale and appearance whether it's required or not.
- The renderings appear to represent Buildings 4 and 5 to be much closer than the dimensions indicated on the provided site plans. We would not want them to be any closer than dimensioned.
- Page 10 (Architectural Character) also references the use of large metal frame windows. Typically, the use of industrial steel sash windows, which we anticipate is the intended source of this reference, was applied with smaller window grids and an operating sash that was either casement type or an awning type within a larger fixed opening. The window units throughout the development appear not to deploy the smaller grids within the larger framed areas. This can be easily and economically achieved with applied muntins on both sides of the glazing to more closely replicate the appearance of true divided lites. The buildings also appear to utilize a double-hung operating sash in many locations, some of which are larger and out-of-scale for that window type. Consider use of narrow frame sightlines and operating sashes consistent with industrial steel sash units.
- The exterior expression of Building 2 is more subdued than the other buildings and deploys a more limited material palette. Consider opportunities to enliven the facades of with brick detailing or patterning to create visual interest and texture.
- The renderings depict the ground level glazing on the east elevation of Building 2 as having large canopy elements with a fence around it to prohibit exterior access. This may be representing an opportunity for the commercial space to spill outside, such as with outdoor seating for a restaurant. It may also be a design idea that is not fully worked out. This should be further discussed to confirm which is the case.
- Throughout the development, where window openings are located within brick masonry veneers, take advantage of the opportunity to introduce detail and interest by utilizing brick soldier head detailing and consider limestone sills for their long-term durability over brick sills.
- There is an exterior horizontal siding throughout the development that is represented with an orangish-tan color. Its appearance suggests wood or a metal siding with a wood appearance. The final materials list should make clear what the intent is for this material and that it's acceptable to the city.
- The massing of Building 2 is less refined with static roof edges to the north, south and east sides. They appear to be maintained as low, possibly to maximize the views from the building's large roof terrace. This is inconsistent with the text in the 12/27/2020 narrative which suggests that this building's low slope roof will also have parapets to meet PUD requirements.
- The massing and modularity of Building 7 could use some additional refinement, particularly with respect to the west elevation which we are unable to see in any of the drawings but may be relatively flat based on the rendered aerial view. Also, the massing of the upper floors could be improved if the narrow spaces were increased in dimension to allow for more effective daylighting and less visual restriction with views from windows in those areas.

Schmidt assessment of vehicular access and flow around the site to ensure practicality are as follows:

- Current placement of the roundabout creates a zone of dead-end parking to the north, consider shifting this feature to the north end of complex. Shifting the roundabout and rain garden could provide additional buffer to the remaining warehouse to the north.
- The Site Plan indicates 16.5' parking spaces with a 24' drive aisle, this could become congested if larger vehicles utilize the parking spaces.
- Hillside Drive currently dead ends at the trail.
 - The park master plan indicates Hillside as a pedestrian entrance.
 - Consider terminating the roadway asphalt at access points to Building 7 and treat the remaining zone towards the trails as pedestrian only – potential partnership of developer and city.

Schmidt comments on UDO Site and Building Design standards review are as follows:

- We would recommend that the project be required to incorporate at least two of the standards for Primary Entrances as identified in the UDO rather than one as proposed by the project team.
- We would look to the Planning Staff to weigh in on whether Buildings 3, 4, 5 and 6 meet the intent of the Anti-Monotony requirements of the UDO. While we don't take exception to the architectural character and design elements per se, each of the four buildings is generally the same with only minor manipulations and no height differential.
- Consider allowing Buildings 1, 2 and 7 to have zero setback at east park edge to maximize available ground to west for buffer and drainage considerations. This would create more opportunities for the direct engagement of the ground floor commercial spaces with the trail.
 - Allow development to utilize park zone between building line and trail for additional rain garden/stormwater storage. Appearance and maintenance of this area could be established as a public/private partnership. Development of this zone could be similar to B-Line Trail between 7th and 8th Street.
 - Current renderings of a hedge at the edge of the trail do not accurately represent the opportunities of this transitional space.
- The site design of Building 7 appears constrained.
 - Perform a tree study on existing wooded area to establish quality.
 - Potentially shift building to east to allow for increased buffer to western residential.
 - Coordinate entry and pedestrian paths utilized for existing building to the south.
- The proposed plaza north of Hillside Drive has an opportunity to integrate with a potential park entry.
 - Consider terminating the roadway asphalt at access points to Building 7 and treat the remaining zone towards the trails as pedestrian only – potential partnership of developer and city?
 - \circ $\;$ This partnership could allow the proposed building to increase SF and provide park entrance infrastructure.

Schmidt comments on the connectivity to surrounding context and infrastructure are as follows:

• Consider improving the opportunity for trail users to further engage with the development. The public plaza at the northwest corner of Building 1 is a good start in creating what could be an activated public space with the right mix of retail and a restaurant with outdoor seating. Less

active opportunities can be created with small pockets of hard surface areas adjacent to the trail further south where a bench or two could be added among some ornamental trees which offer shade relief.

- A range of opportunities for users to step off the trail and engage with Switchyard Park should be considered as well to provide the density of activity desired for the overall development. We anticipate that while Switchyard Park is adjacent and provides an impactful opportunity to build a critical mass of activities, it is also likely outside the boundaries of this specific project.
- Consider whether the rain garden area is a public space into which trail users feel invited or a semi-public space for use only by townhome residents. This determination should help set the desired landscaping buffer between the spaces and create the sense of enclosure/privacy that is necessary to achieve the desired outcome.

Design Review Comments

The Third-Party Review established for the Building Design Standards established in UDO Section 20.04.070(d) allows for review of any proposed building design in order to assist with review of compliance with the standards in Section 20.04.070(d). Where the decision on an application is made by the Plan Commission or City Council, the consultant may offer alternative compliant design option(s) that addresses each element of building design addressed below and from 20.04.070(d). The alternative compliant design is attached and items from 20.04.070(d) that were altered from the submitted design are described below.

20.04.070(d)(2): Mixed-Use and Nonresidential

- 1. (C) Materials
- 2. (D) Exterior Facades
- 3. (E) Patterns
- 4. (F) Eaves and Roofs
- 5. (G) 360-Degree Architecture
- 6. (H) Primary Pedestrian Entry
- 7. (I) Windows on Primary Facades

20.04.070(d)(3): Residential

- 1. (B) Materials
- 2. (E) Roofs
- 3. (G) Uniform Architecture
- 4. (H) Anti-monotony Standards

20.04.070(d)(5): Neighborhood Transition Standards

1. (B)(iv) Building Height











Thompson PUD Narrative

300 West Hillside Drive Tract E-Thompson PUD

Overview-Existing site

The site as it exists, is a large industrial use site with access only from Hillside drive along it's south border. The parcel is 208 ft x 618 ft or 2.95 acres in size, and a .7 acre site currently entirely paved as a parking lot. The North parcel currently contains a single story steel building that was long used as a warehouse with loading docks, while the rail yard was used as a hub for the RCA TV manufacturing facility.

Currently, the structure is used as a mixed-use industrial complex for storage, warehousing and light manufacturing. It has some office spaces and is bordered at its north portion by a self-storage business, located on a separate parcel that is not a part of this PUD request.

Location

The location of this site and the changes that have occurred adjoining it, are the reasons for bringing this PUD request forward. The initial purchase by the city of Bloomington and the conversion of the rail yard into the city's largest park, with a new future, have not only made the redevelopment of this site feasible, but necessary. The city's investment in the new Switchyard park has changed forever, the need to have an industrial or warehouse use at this site. The entire western border of the site borders on many existing, small scale, single family homes. No connections to any existing city blocks exist along this western border. The site is adjacent to the McDoel Gardens historic district, a district consisting of a diversity of home sizes and styles. The site is the last few remaining sites, not in a flood plain, that a mixed-use community may be built along the new Switchyard park and the B-Line trail. This is an ideal location for a new, walk-able neighborhood, away from the traditional student housing and connected to the park.

Changes not foreseen in the initial Thompson PUD

The Thompson PUD was created to keep a healthy balance of industrial uses within Monroe County and a way to ensure it remained where we had access to rail service and even a newly constructed Patterson Drive, which was created to connect this warehouse and truck traffic, to highway 37 for better access to these industrial uses. Residential uses were not included within this PUD because they were not seen as compatible with the industrial uses and their needed warehouses and rail yard. All of this changed when the RCA (Thompson Consumer Electronics) plant was closed and removed, and the park idea was generated as a new use. Like that change from rail to a park, this change from warehouse, to residential just makes sense.

Key PUD Attributes

Architectural Character

While it is important that the new uses be compatible with the traditions exhibited by vernacular rail yard structures, the larger commercial structures will be a more modern interpretation of these building archetypes. These structures will be of larger sized brick masonry veneers, metal and cement board panels, and large, metal framed windows to imitate older building styles. The residential town home structures on lot 3 (Buildings 3,4,5,6) will be of similar style and materials to the mixed-use apartment structures with smaller scale brick veneers, cement board panels and siding.

Uses

Commercial spaces will be provided at a portion of the ground floor of the two larger, mixed use structures with residential apartments on the upper floors. Some parking will be provided within these mixed use buildings, along with some on-street parking. These commercial spaces will be the closest commercial spaces to Switchyard park and should be uses that complement the park visitor's experience. The neighborhood will be a mix of apartment structures and owner occupied town homes. First floor uses shall be those uses as allowed in the MN requirements in the UDO. This site is the closest site to Switchyard park for access to small scale retail services, so it is hoped that smaller square foot ground floor spaces will provide amenities for both users of the park and the existing neighborhood.

Site

A new, two-way street will connect the south end of the site to Hillside Drive for parking and access to the site and act as part of a buffer between the existing residential homes along South Madison Street. This buffer will also have a 14 foot bufferyard. Currently, the existing warehouse sits within 2 feet of the west existing property line, with no real buffer yard. The access drive will have a potential for extension to the north parcel for future connectivity if that lot were to be developed at a future time. The new site plan is also designed for a future pedestrian path to connect near West Wilson Street, if a connection would be possible in the future to allow for neighborhood access to the park. Within lot 3, will be a large green space of over 70 feet in width, that will act as a main connector from this development to the park and as a landscaped rain garden. Two other large paths will connect the park to this development and vice versa, to provide access to the B-line and the community connectivity of our linear park system.

Mass, Scale and Form

The project is a medium scale density and structures. Building heights will vary as they do in Downtown Bloomington and yet there will be a strong sense of similarity in scale, through the use of banding and materials. Setting upper floors back from the building front along the park will also contribute to a visual reduction in height. The residential Town home structures, with smaller footprints, will be three stories, and are orientated to project their short facade along the park and allow for more views from each unit into the park and keep the site from presenting itself as a long wall of structures. This will allow for a better connectivity through the site to the park.

LEED requirements

The residential Town home single family units will require all units to meet the LEED for homes designation with items such as: Heat Island effect Rainwater management Non-toxic pest control Water efficiency Outdoor water Indoor water Minimum energy performance Energy Monitoring Homeowner education Annual energy use Solar panels Efficient hot water distribution HVAC systems Materials and resources Durable materials Recycled content Construction waste management Material efficient framing Indoor environmental guality Solar compatibility Heat Island effect-Roofing Ventilation Radon resistant construction Air filtering Low emitting products

The commercial structures will also require at a minimum, LEED Silver designations and many of the LEED for homes requirements as well as other more detailed requirements. This will include at a minimum: Green roofs and rooftop Solar Panels Rainwater management Minimum energy performance Energy efficient HVAC and plumbing systems

Affordability

The multifamily structures would provide at a minimum, 15% of the apartment units as affordable units per the City of Bloomington's definition and requirements as defined in the UDO. This would also include a total of 3 of the Town home units. (15% of the 19 townhome units). The south parcel is proposed to be Senior or affordable housing, or apartments as well and 15% of those units or 7 of the proposed 42 units, will be designated affordable as well.

Site Breakdown

Lot 1 structure

4 stories (1 grade level parking/commercial level-3 residential stories) 14,300 sq feet footprint 24- Two bedroom units 6- One bedroom units 54 total bedrooms 30 total units 5 units affordable per city requirements 5,000 sq ft available, ground floor commercial space 18 total parking spaces within building Parking available maximum 34 spaces = .62 ratio

Lot 2 structure

5 stories (1 grade level parking/Commercial level-4 residential stories) 10,000 sq feet footprint 24-Two bedroom units 8-One bedroom units 56 total bedrooms 32 total units 5 units affordable per city requirements 2,000 sq ft available, ground floor commercial space 16 total in-building parking spaces Parking available maximum 33 spaces = .58 ratio

Lot 4-South Hillside structure

.7 acres 5 stories (2 grade level parking levels-3 residential stories) 21,600 sq feet footprint 39-Two bedroom units 3-One bedroom units 81 Total bedrooms 7 units affordable per city requirements 90 total in-building parking spaces Parking available maximum 90 spaces = 1.10 ratio (Parking available for commercial uses and 20 spaces are reserved to Storage Express per a use agreement).

Residential Town home lot 3 (19 total units)

3 story-single family Town homes (Owner occupied) 785 sq ft footprint (2,400 sq ft total unit-each) Each Town home has a maximum of 4 bedrooms Total 19 units and 76 bedrooms Parking available maximum 31 spaces = .40 ratio Our vision, and even outlined in the existing Thompson PUD, is to "minimize negative land use impacts on adjacent residential properties", and "increase the viability of the PUD and its industrial component by providing office, retail, AND RESIDENTIAL USES. The existing PUD does not reduce truck traffic along Hillside Drive. The existing PUD does recognize that Tract E is adjacent to a core neighborhood and will require special design challenges if the use changes-it is this very reason we feel that the plan as presented meets and enhances the existing PUD as well as the adjacent McDoel neighborhood. No other development has the ability to provide the community access, diversified housing types, or affordable entry into home ownership as this proposal along the B-Line and Switchyard park. Our proposal with affordable homes, apartments, commercial uses, and green design, is an appropriate mix that will encourage investment and home ownership. This development will provide an attractive landscape along the edge of the park and respect the homes that border it to the west.

Thank you for your consideration.

Doug Bruce NCARB-LEED AP TABOR/BRUCE ARCHITECTURE & DESIGN, Inc. 1101 S Walnut Street Bloomington, IN 47401 (812) 332-6258

Commercial Lot 1-Building 1

Utilizing MM-Mixed-Use Medium Scale zoning district

Changes to the following:

Impervious surface coverage (maximum) 80%

Landscape area (minimum) 20%

Primary structure height G (maximum) 65 feet or 5 stories

Low slope roofs allowed with parapets

No minimum vehicle parking requirements

Minimum 14-foot landscaped buffer yard (Type 2 per Table 04-19-14 feet not 15 feet) from adjacent single family residential dwellings.

Neighborhood transition zoning does not apply

20.02.060 Overlay district requirements to be met

(2) Building entrances

(5) Upper floor setbacks. Any facade along the B-Line trail, above the 4th story, shall set back a minimum of 5 feet.

(6) Windows and doors on the primary facade. 60% required for first floor facing the B-Line trail and a public street.

(7) Primary Entrances. Meet only one of the UV, DE, DG, ST Standards

(8) Facade articulation. Meet the requirements for (B). Require minimum offset depth of 4 feet.

(9) Facade materials. Prohibited materials. Vinyl, highly reflective, wood, smooth or split faced concrete block, and stucco.

Primary building entrances

Any façade of a primary building facing a public street or B-Line trail shall be considered a primary façade.

All primary facades shall meet Table 02-26 standards for Windows and Door areas as DC requirements

All primary facades of a primary building shall incorporate the requirements of Table 02-27, Primary Pedestrian Entrances-DC requirements.

B-Line trail frontage standards

A minimum of one pedestrian entrance shall be provided for any primary building façade facing the B-Line trail.

Building entrances shall incorporate Two or more of the following:

- 1 Benches (Minimum of two)
- 2 Bike racks
- 3 Public art
- 4 Landscaped area or planter
- 5 Plaza or patios
- 6 Protruding canopy
- 7 Recessed entry

Allowed uses (upper floors only)

Multifamily apartments

Allowed commercial uses (Ground floor only) per 20.02.020 Table for MN including parking within the ground level floor of the building.

Building setbacks

Front (East) 10 feet

Front (South) 12 feet

Side (North) 15 feet

Rear (West) 65 feet

Parking setbacks

West-0 feet (Buffer yard only)

South-20 feet behind primary structure's front building wall

East and north 0 feet

Bicycle parking required per Table 04-13

Commercial Lot 2-Building 2

Utilizing MM-Mixed-Use Medium Scale zoning district

Changes to the following:

Impervious surface coverage (maximum) 80%

Landscape area (minimum) 20%

Primary structure height G (maximum) 65 feet or 5 stories

Low slope roofs allowed with parapets

No minimum vehicle parking requirements

Minimum 14-foot landscaped buffer yard (Type 2 per Table 04-19-14 feet not 15 feet) from adjacent single family residential dwellings.

Neighborhood transition zoning does not apply

20.02.060 Overlay district requirements to be met

(2) Building entrances

(5) Upper floor setbacks. Any facade along the B-Line trail, above the 4th story, shall set back a minimum of 10 feet.

(6) Windows and doors on the primary facade. 60% required for first floor facing the B-Line trail and a public street.

(7) Primary Entrances. Meet only one of the UV, DE, DG, ST Standards.

(8) Facade articulation. Meet the requirements for (B). Require minimum offset depth of 4 feet.

(9) Facade materials. Prohibited materials. Vinyl, highly reflective, wood, smooth or split faced concrete block, and stucco.

Primary building entrances

Any façade of a primary building facing a public street or B-Line trail shall be considered a primary façade.

All primary facades shall meet Table 02-26 standards for Windows and Door areas as DC requirements

All primary facades of a primary building shall incorporate the requirements of Table 02-27, Primary Pedestrian Entrances-DC requirements.

B-Line trail frontage standards

A minimum of one pedestrian entrance shall be provided for any primary building façade facing the B-Line trail.

Building entrances shall incorporate Two or more of the following:

- 1 Benches (Minimum of two)
- 2 Bike racks
- 3 Public art
- 4 Landscaped area or planter
- 5 Plaza or patios
- 6 Protruding canopy
- 7 Recessed entry

Allowed uses (upper floors only)

Multifamily apartments

Allowed commercial uses (Ground floor only) per 20.02.020 Table for MN including parking within the ground level floor of the building.

Building setbacks

Front (East) 10 feet

Side (North & South) 10 feet

Rear (West) 65 feet

Parking setbacks

West-0 feet (Buffer yard only)

East and South and North 0 feet

Bicycle parking required per Table 04-13

LOT 3-Townhome buildings 3-4-5-6 (19 units total in 4 buildings)

Utilizing RM-Residential Multifamily zoning district

Changes only to the following:

Building Setbacks

Front (East) 5 feet minimum

Rear (West) 65 feet Minimum

Side yard (North and South) 8 feet Minimum

Parking setbacks

West-0 feet (Buffer yard only)

East and South and North 0 feet

No garage or carport allowed

Minimum 14-foot landscaped buffer yard (Type 2 per Table 04-19-14 feet not 15 feet) from adjacent single family residential dwellings.

Impervious surface coverage (Maximum) 70%

Landscape area (minimum) 30%

Primary structure height F (maximum) 40 feet or 3 stories

Low slope roofs allowed with parapets

No minimum vehicle parking requirements

Neighborhood transition zoning does not apply

Anti-Monotony standards do not apply.

20.02.060 Overlay district requirements to be met

(2) Building entrances

(6) Windows and doors on the primary facade. 60% required for first floor facing the B-Line trail.

(7) Primary Entrances. Meet only one of the UV, DE, DG, ST Standards

(8) Facade articulation. Meet the requirements for (B). Require minimum offset depth of 4 feet.

(9) Facade materials. Prohibited materials. Vinyl, highly reflective, wood, smooth or split faced concrete block, and stucco.

Allowed uses:

Dwelling Multi Family units (Townhomes) allowed. Maximum number of units for Lot 3, 20 units. per 20.03.030 Residential uses

B-Line trail frontage standards

A minimum of one pedestrian entrance shall be provided for any primary building façade facing the B-Line trail.

Building entrances shall incorporate Two or more of the following:

- 1 Benches (Minimum of two)
- 2 Bike racks
- 3 Public art
- 4 Landscaped area or planter
- 5 Plaza or patios
- 6 Protruding canopy
- 7 Recessed entry

Bicycle parking required per Table 04-13

Commercial Lot 4-Building 7

Utilizing MM-Mixed-Use Medium Scale zoning district

Changes to the following:

Impervious surface coverage (maximum) 100%

Landscape area (minimum) None.

Primary structure height G (maximum) 65 feet or 5 stories

Low slope roofs allowed with parapets

No minimum vehicle parking requirements

Neighborhood transition zoning does not apply

Building setbacks

Front (North) None

Rear (South) 6 feet

Side (East & West) 5 feet

Parking setbacks

Same as building setbacks

20.02.060 Overlay district requirements to be met

(2) Building entrances

(5) Upper floor setbacks. None required.

(6) Windows and doors on the primary facade. 60% required for first floor facing a public street.

(7) Primary Entrances. Meet only one of the UV, DE, DG, ST Standards

(8) Facade articulation. Meet the requirements for (B). Require minimum offset depth of 4 feet.

(9) Facade materials. Prohibited materials. Vinyl, highly reflective, wood, smooth or split faced concrete block, and stucco.

Primary building entrances

Any façade of a primary building facing a public street or B-Line trail shall be considered a primary façade.

All primary facades shall meet Table 02-26 standards for Windows and Door areas as DC requirements

All primary facades of a primary building shall incorporate the requirements of Table 02-27, Primary Pedestrian Entrances-DC requirements.

Allowed uses (upper floors only)

Multifamily apartments

Allowed commercial uses (Ground floor only) per 20.02.020 Table for MN including parking within the ground level floor of the building.

Bicycle parking required per Table 04-13







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& DESIGN INC.














ELEVATION FACING PARK







39



ELEVATION FACING PARK



PROJECT NAME: SWITCHY ARD DESIGN PHASE: CONCEPT PLANN





ELEVATION FACING HILLSIDE DRIVE







ELEVATION FACING PARK



BLOOMINGTON PLAN COMMISSION STAFF REPORT – Third Hearing LOCATION: 3100 W. Fullerton Pike

CASE #: ZO-23-20 DATE: January 11, 2021

PETITIONER:	Bill C. Brown Revocable Trust 300 S. State Road 446, Bloomington
CONSULTANT:	Michael L. Carmin. 116 W. 6 th Street, Bloomington

REQUEST: The petitioner is requesting to rezone 87 acres from Planned Unit Development (PUD) to Mixed Use Corridor (MC).

BACKGROUND:	
Area:	87 acres
Current Zoning:	Planned Unit Development
Comp Plan Designation:	Employment
Existing Land Use:	Undeveloped
Proposed Land Use:	None
Surrounding Uses:	North – Southern Indiana Medical Park
_	South – Undeveloped (County Jurisdiction)
	East – Quarry (County Jurisdiction)
	West – Interstate 69 (County Jurisdiction)

CHANGES SINCE SECOND HEARING: This petition was last heard at the December 14th Plan Commission meeting. At the hearing the petitioner mentioned the possibility of restricting possible uses and wanted additional time to work with the Department on a possible zoning commitment restricting the list of uses on this property. The petitioner has submitted a list of proposed uses to be excluded from the allowed uses on this property.

REPORT: This 87 acre property is located at the northeast corner of State Road 37 and W. Fullerton Pike. The site is currently undeveloped. This property was zoned Planned Unit Development (PUD) in 1988 (PCD-36-88) largely for industrial uses. The property received a final plan approval for an assisted care living facility in 1997 (PUD-6-97) and a PUD amendment in 1999 (PUD-15-99) to include a nine-hole, Par 3 golf course to the list of approved uses. This site was also evaluated in 2003 and 2004 in association with rezoning requests for the large vacant property to the north (Southern Indiana Medical Park II). No formal approvals for this parcel were sought at that time. A site plan approval (PUD-10-15) was approved in 2015 to allow for some of the topsoil from this site to be removed for the construction of I-69. The portions of the site that contain tree canopy coverage and riparian buffers were set aside in the required easements with the 2015 site plan approval.

The petitioner is requesting to rezone this property from a Planned Unit Development to Mixed-Use Corridor (MC). No development plan is being requested at this time and no conceptual site plan has been submitted. For reference, on the draft zoning map that has been proposed, this area is proposed to be rezoned to Mixed-Use Employment. While there are some uses within the Mixed-Use Corridor District (MC) that are also allowed in the Mixed-Use Employment (ME) district, there are some specific uses that may not be appropriate for this area including big box retail, car washes, vehicle sales, bar/tavern, and vehicle repair. Through the map update and text amendment process, the Department is evaluating possible changes to the use list for the Mixed-Use Employment district.

The petitioner has submitted a list of proposed uses that would be restricted on the property through a zoning commitment. The following uses are proposed to be prohibited on the property-

- Student housing or dormitory
- Sexually oriented business
- Bed & Breakfast
- Tattoo or piercing parlor
- Pawn shop
- Retail sales (big box)
- Transportation terminal
- Vehicle fleet operations, small
- Vehicle fleet operations, large

While this list does restrict certain uses that would be low employee generating uses and not appropriate for this location, there are still many uses that would be allowed that don't match the intent of the Comprehensive Plan. For reference, the Department has included in the packet a comparison chart of the list of uses between the Mixed Use Corridor (MC) zoning district and the Mixed Use Employment (ME) zoning district. As the Department has discussed in previous reports and presentations, the rezoning of this property to Mixed Use Corridor (MC) would not fit the intent and goals of the Comprehensive Plan. While we understand the petitioner's desire to increase the list of uses on the property to be developed in a manner consistent with the recently approved Comprehensive Plan for predominantly employment generating uses. In addition, the Department is concerned that rezoning this property would lead to requests to rezone other ME zoned properties.

20.06.070(b)(3)(E)(i)(1) ZONING MAP AMENDMENT PLAN COMMISSION REVIEW AND RECOMMENDATION:

The following criteria are those that the Plan Commission must consider when reviewing a zoning map amendment request.

[a] The recommendations of the Comprehensive Plan;

PROPOSED FINDING: The Comprehensive Plan designates this site as 'Employment'. The Employment district includes professional and business offices, light assembly plants, flex-tenant facilities, and research and development centers. The Plan also states that the Employment district should contain a mix of office and light/high-tech manufacturing uses that provide quality employment opportunities for the Bloomington community. The proposed district, MC, would not align as well with the Employment category as the Employment or Mixed-Use Employment zoning districts would.

[b] Current conditions and character of structures and uses in each zoning district;

PROPOSED FINDING: The site is undeveloped and is in a prime location for employment uses with direct access from Interstate 69. This ease of access to a regional interstate makes

this an ideal location for employment uses that would employ people from a wide area surrounding this site.

[c] The most desirable use for which the land in each zoning district is adapted;

PROPOSED FINDING: The most desirable use for this land is to follow the recommendations of the recently adopted Comprehensive Plan that call out for employment uses. The Comprehensive Plan recommendation for this site is in keeping with the Employment designation for this entire area along Interstate 69 and continues the employment uses to the north of this site. In addition, the amount of undeveloped property within the community that is zoned for Mixed Use Employment is much less than the amount of land zoned for Mixed Use Corridor, which places a great importance on preserving land for Employment uses.

[d] The conservation of sensitive environmental features;

PROPOSED FINDING: The environmental features on this site were set aside in the 2015 approval and placed in the required easements.

[e] The conservation of property values throughout the jurisdiction; and

PROPOSED FINDING: The rezoning of this PUD to either the Mixed Use Employment district or the Mixed Use Corridor are not anticipated to have any negative impacts on adjacent property values throughout the jurisdiction.

[f] Responsible development and growth

PROPOSED FINDING: The rezoning of this property to Mixed Use Corridor (MC) would result in the loss of a large area of property that is appropriately located to a regional interstate system that would best be served for Employment Uses. This location is not easily accessed from within the City and therefore not ideal for uses with high daily vehicular traffic as are typically found with uses in the MC zoning district such as restaurants, bars/taverns, retail shops, etc. It is also essential to protect property that is best served for Employment uses to maintain responsible development and growth for the community by providing areas for office parks and other employment uses to locate. Furthermore, the Comprehensive Plan designates Employment for many similar locations and this request, if approved, may introduce numerous inconsistencies with the pending zoning map updates

CONCLUSION: The Department believes that the rezoning of this site to Mixed Use Corridor would not match the Comprehensive Plan designation of the site as Employment. While some of the uses in MC are conducive to employment, many more uses are not and the EM or ME zoning districts are more appropriate for this prominent intersection, and in line with the Comprehensive Plan. In addition, the Department has proposed to rezone this Planned Unit Development to Mixed Use Employment in the proposed draft zoning map and approving this rezoning to a Mixed Use Corridor District could create problems for other properties with the Employment designation within the City.

RECOMMENDATION: The Department recommends forwarding this petition to the Common Council with a denial recommendation.

Use	МС	ME
RESIDENTIAL USES		
Household Living		
Dwelling, single-family (detached)	P*	P*
Dwelling, duplex	C*	
Dwelling, triplex	C*	
Dwelling, fourplex	P*	
Dwelling, multifamily	Р	P*
Dwelling, live/work	P*	
Group Living		
Assisted living facility	Р	
Continuing care retirement facility	P	
Group care home, FHAA small	P*	
Group care facility, FHAA large	P*	P*
Nursing or convalescent home	Р	Ρ
Opioid rehabilitation home, small	P*	
Opioid rehabilitation home, large	P*	P*
Residential rooming house	Р	С*
Student housing or dormitory	P*	
Supportive housing, small	С	
Supportive housing, large	С	
PUBLIC, INSTITUTIONAL, AND CIVIC USES	-	
Community and Cultural Facilities		
Art gallery, museum, or library	P	
Club or lodge	P	
Community center	Р	
Conference or convention center	Ρ	Ρ

Crematory	С	
Day-care center, adult or child	P*	C*
Government service facility	Р	Р
Meeting, banquet, or event facility	Р	Р
Mortuary	Р	
Park	Р	Р
Place of worship	Р	С
Police, fire, or rescue station	Ρ	Ρ
Urban agriculture, noncommercial	P*	P*
Educational Facilities		
School, college or university	С	С
School, public or private	P*	C*
School, trade or business	Р	Р
Healthcare Facilities		
Medical clinic	Р	Р
Methadone treatment facility	Р*	
Opioid rehabilitation facility	C*	C*
COMMERCIAL USES		
Agricultural and Animal Uses		
Crops and pasturage	A*	A*
Kennel	C*	
Orchard or tree farm, commercial	A*	A*
Pet grooming	P*	
Plant nursery or greenhouse, commercial	Ρ	Ρ
Veterinarian clinic	P*	

Entertainment and Recreation		
Amenity center	Р	Р
Country club	Р	
Recreation, indoor	Ρ	
Recreation, outdoor	С	Р
Sexually oriented business	P*	
Food, Beverage, and Lodging		
Bar or dance club	Р	
Bed and breakfast	Р	
Brewpub, distillery, or winery	P*	P*
Hotel or motel	Ρ	С
Restaurant	Р	P*
Office, Business, and Professional Services		
Artist studio or workshop	Ρ	С
Check cashing	С	
Financial institution	Ρ	С
Fitness center, small	Ρ	A
Fitness center, large	Р	
Office	P	P
Personal service, small	Р	Р
Personal service, large	Р	Ρ
Tattoo or piercing parlor	Р	
Retail Sales		
Building supply store	Ρ	
Grocery or supermarket	Ρ	Р
Liquor or tobacco sales	Ρ	
Pawn shop	Р	

Retail sales, small	Р	Р
Retail sales, medium	P	
Retail sales, large	P	
Retail sales, big box	Р	
Vehicles and Equipment	'	
Equipment sales or rental	P*	
Transportation terminal	Р	
Vehicle fleet operations, small	Р	
Vehicle fleet operations, large	Р	
Vehicle fuel station	P*	P*
Vehicle impound storage		
Vehicle parking garage	Ρ	Р
Vehicle repair, major	P*	
Vehicle repair, minor	P*	
Vehicle sales or rental	Р	Р
Vehicle wash	P*	
EMPLOYMENT USES	-	
Manufacturing and Processing		
Commercial laundry	Р	
Food production or processing	С	С
Manufacturing, artisan	Р	С
Manufacturing, light		Р
Storage, Distribution, or Warehousing		
Contractor's yard	Р	С
Distribution, warehouse, or wholesale facility	С	С
Storage, self-service	P*	P*
UTILITIES AND COMMUNICATION		
Communication facility	C*	C*

Solar collector, ground- or building-mounted	A*	A*
Utility substation and transmission facility	Ρ*	Р*
Wind energy system, large		P*
Wind energy system, small	A*	A*
ACCESSORY USES	ļ	
Chicken flock	A*	A*
Drive-through	А	
Dwelling, accessory unit	A*	A*
Electric vehicle charging facility	A	A
Greenhouse, noncommercial	A	A
Home occupation	A*	A*
Outdoor retail and display	T*	
Outdoor trash and recyclables receptacles	A*	A*
Recycling drop-off, self-serve	А	A
Swimming pool	A*	A*
TEMPORARY USES		
Book buyback	T*	
Construction support activities	T*	T*
Farm produce sales	T*	T*
Real estate sales or model home	T*	T*

Seasonal sales	T*	T*
Special event	Т	T



City of Bloomington Bloomington Environmental Commission

MEMORANDUM

Date:	November 9, 2020
То:	Bloomington Plan Commission
From:	Bloomington Environmental Commission
Subject:	ZO-23-20: Bill C. Brown Revocable Trust Rezone 3100 W. Fullerton Pike

The purpose of this memo is to convey the environmental concerns and recommendations for conditions of approval from the Environmental Commission (EC) with the hope that action will follow to enhance its environment-enriching attributes. The request is to rezone the property from PUD to Mixed-Use Corridor (MC).

The EC has no objection to the rezoning of this property with the following conditions of approval.

COMMENTS

1. Conservation Easement signs

All easements shall be identified with public signs located along the boundary of the easement. Public signs shall be placed at intervals of no more than two hundred feet, and each sign shall be a maximum of one and one-half square feet in area. A minimum of one public sign is required, regardless of easement size. The property owner shall be responsible for installing and maintaining required signage.

2. Additional information regarding the karst geology

At the time of the previous petitioner's request, the EC recommended a through geologic investigation. The reason is that the soil is very thin and there are sinkholes and springs on the site and the surrounding area. Excavation of the soil and bedrock will likely expose more sensitive features. Because karst features that are not now obvious should also be protected if exposed, the EC believes the geologic investigation should be conducted. The staff report from 2015 states that staff thinks this investigation should be completed at the time of rezone, which is now.

Below you find the part of the staff report referred to. Additionally, you will find the 2015 EC memo requesting further investigations. The part that is struck out, does not relate to this petition.

BLOOMINGTON PLAN COMMISSION CASE NO: PUD-10-15 STAFF REPORT DATE: April 13, 2015 LOCATION: 3100 W. Fullerton Pike PETITIONER: Bill C. Brown 300 S. SR 446, Bloomington

ENVIRONMENTAL COMMISSION: The Environmental Commission has reviewed this petition and offered the following recommendations:

1.) The Petitioner should get a geological evaluation to describe what karst features are hidden beneath the ground surface and describe how the surface and subsurface water regime will be impacted with soil excavation.

2.) The Petitioner should get an evaluation from a Soil Scientist that describes the health and vitality of the subsurface soil that will eventually be on the surface.

Staff's Response (1 & 2): Staff finds that the proposed testing would only be appropriately required if it were attached through a rezoning process and not at a final plan stage. The proposed grading meets the environmental standards and will be protected in a manner consistent with the UDO and the PUD.

3.) The Petitioner should reconsider the location of the road bed to avoid the high quality woods to the north.

Staff's Response: Staff finds that the proposed location is both appropriate and consistent with the past approvals for this property and the property to the north. Furthermore, no construction of the road is proposed and future construction will be reviewed by the Plan Commission.

CONCLUSION: As previously stated, this proposal does not include any buildings or use of the property and only proposes grading activities. The proposal must receive Plan Commission approval only because no grading can occur without a PUD final plan approval. The proposed grading will not excessively denude the site of usable soil and will not encroach into environmentally sensitive portions of the site as regulated by the Unified Development Ordinance. Therefore, staff is supportive of this request.

RECOMMENDATION: Staff recommends approval of PUD-10-15 with the following conditions:

1. The petitioner must retain 50 percent of the topsoil for use on-site to promote stabilization of the soil after grading.

2. No grading is permitted without an approved grading permit.

3. Required easements for slopes over 18 percent, riparian buffers, and karst features must be identified and recorded prior to the release of a grading permit



City of Bloomington Bloomington Environmental Commission

MEMORANDUM

Date:	April 6, 2015
To:	Bloomington Plan Commission
From:	Bloomington Environmental Commission
Through:	Linda Thompson, Senior Environmental Planner
Subject:	PUD-10-2015, Bill Brown Trust, Fullerton Pike South SR 37 and West Fullerton Pike

This memorandum contains the Environmental Commission's (EC) input and recommendations regarding a request for a PUD Final Plan for grading work. The request includes removal of several feet of topsoil and road bed preparation. The EC believes this project will have negative environmental effects that may not be apparent at first glance, thus does not support the proposal.

ISSUES OF SOUND ENVIRONMENTAL DESIGN:

1.) KARST PROTECTION:

There are two sinkholes on the western edge of the site where it is nearly the highest point on the property. The sinkholes will be protected during excavation, and afterwards the outer edge of the sinkholes will be higher than the surrounding surface. To help envision this after grading is complete, imagine a volcano that extends upward from the ground surface, or perhaps a sump drain that is elevated above the floor. What this means is that no water will be able to flow into the sinkholes, thus cutting off the existing water supply to the subsurface karst system. The UDO (20.05.042 (a) (6)) states "Stormwater discharge into a karst feature shall not be increased over its pre-development rate. In addition, such discharge into a karst feature shall not be substantially reduced from pre-development conditions." The EC fears that depleting the sinkholes of their current water infiltration will diminish the water reaching the spring just downslope and change the entire water regime leading to the wetlands near the bottom of the watershed.

Because of the probable negative impact to this entire ecosystem, the EC believes that the Petitioner should do more research regarding the effects of changing the hydrologic behavior in the entire watershed. Some information to be gleaned before approval include the following.

A geotechnical audit that identifies karst features that may be uncovered with excavation, thus revealing the limitations such features impose on site development, and predict changes in hydrologic behavior.

401 N. Morton St., Suite 130 • Bloomington, IN 40402

Phone: 812.349.3423

This will require a geologic investigation conducted by a Professional Geologist. The investigation results need to include, depict, illustrate, and/or portray at least the following to the satisfaction of the EC and the Senior Environmental Planner.

- a. A karst inventory for the whole sub watershed. The site is an integral part of a regional karst system and does not stand alone; therefore, it cannot be evaluated without considering the whole surface and subsurface drainage system. This includes all karst features (sinkholes, springs, grikes, underground water conduits, fracture liniments, voids, caves, etc.) expressed on the surface and in the subsurface.
- b. Due to the intensity of karst features in the vicinity, any soil borings used to portray the bedrock surface should be drilled on a grid spaced more densely than typically used to identify a bedrock surface.
- *c. After identifying any newly-found karst features, which will contribute to the control and form the drainage regime, the stormwater and groundwater flow patterns must be identified and mapped.*
- *d. Map the bedrock topography (this means the top of the subsurface rock and not the surface soil topography) and locate bedrock voids.*
- e. The results of the research and methods used to reach the conclusions of the above suggestions should be included within the environmental review plan. Examples of research methods that could be employed are:

Natural Potential (NP) Electrical Resistivity Tomography (ERT) Seismic Electromagnetic (EM) Microgravity Infrared Thermal Scanning Dye Tracing Exploratory Soil Boring Exploratory Rock Coring Ground-Penetrating Radar

2.) DENUDED SOIL BIOLOGY:

Because there are so many living organisms in soil, the EC recommends that a Soil Scientist be employed to describe what the remaining surface will contain and whether or not it will be able to support life. If terra Rosa is all that is left on the surface, amendments may need to be applied in order for plant life to regenerate. The soil ecosystem is teaming with biodiverse organisms that enable plants to take up nutrients necessary for survival. A chart from Colorado State University Extension <u>http://www.ext.colostate.edu/mg/gardennotes/212.html</u> exemplifies this.



City of Bloomington Bloomington Environmental Commission

	1.0
Organism	Number
Bacteria	200 billion
Protozoa	20 million
Fungi	100,000 meters
Nematodes	100,000
Arthropods	50,000

3.) ROAD CONNECTION:

The EC is not in favor of the future road stubbing into the adjoining woods at the location shown on the plans. In the past, there was much discussion regarding saving the mature woodland to the north of this property. The EC would still recommend protecting that woods.

EC RECOMMENDATIONS:

1.) The Petitioner should get a geological evaluation to describe what karst features are hidden beneath the ground surface and describe how the surface and subsurface water regime will be impacted with soil excavation.

2.) The Petitioner should get an evaluation from a Soil Scientist that describes the health and vitality of the subsurface soil that will eventually be on the surface.

3.) The Petitioner should reconsider the location of the road bed to avoid the high quality woods to the north.

RECOMMENDED CONDITIONS OF APPROVAL for November 9, 2020

1. All signs that were required to be installed at the edges of the Conservancy Easements shall be installed now. This requirement is found in both the previous and current UDOs.

2. A geologic evaluation of the hydrology, soil health, and karst features will be conducted by a Licensed Professional Geologist (LPG) per the request in the April 6, 2015 EC memo to the Plan Commission before the issuance of any permits.





<u>COMMITMENT CONCERNING THE</u> USE AND DEVELOPMENT OF REAL ESTATE

Bill C. Brown Revocable Trust ("Owner") makes the following commitment to the City of Bloomington Plan Commission (the "Commission") regarding the use and development of the following described real estate in Monroe County, Indiana:

Section 1: Real Estate.

A part of the Southwest Quarter of Section 18, Township 8 North, Range 1 West, Monroe County, Indiana, described as follows: Beginning at a point 884.99 feet West of the Southeast corner of said Southwest Quarter, said point being on the South line of said Southwest Quarter, thence North 00 degrees 00 minutes 00 seconds East for a distance of 2628.76 feet to the North line of said Southwest Quarter, thence South 89 degrees 57 minutes 30 seconds West over and along said North line for a distance of 1682.50 feet to the East right-of-way of State Road 37, thence over and along the East right-of-way by the following courses and distances: South 01 degrees 11 minutes 19 seconds East 310.82 feet Southeasterly 703.88 feet on an arc to the left having a radius of 5564.58 feet and being subtended by a long chord bearing South 04 degrees 47 minutes 19 seconds East 703.41 feet; South 05 degrees 59 minutes 03 seconds East, 293.42 feet; Southeasterly 1266.37 feet on an arc to the left having a radius of 5584.58 feet and being subtended by a long chord bearing South 17 degrees 55 minutes 30 seconds East, 1263.66 feet; South 69 degrees 50 minutes 09 seconds East 215.25 feet; North 89 degrees 16 minutes 53 seconds East 488.72 feet; South 01 degrees 41 minutes 45 seconds East 57.64 feet to the South line of said Southwest Quarter, thence North 89 degrees 32 minutes 51 seconds East over and along said South line for a distance of 505.39 feet to the point of beginning. Containing 90.89 acres, more or less.

EXCEPTING THEREFROM a part of the Southwest Quarter of Section 18, Township 8 North, Range 1 West, Monroe County, Indiana and being that part lying within the rightof-way lines depicted on the Right-of-Way Parcel Plat, marked as EXHIBIT B, in that certain Agreed Finding and Judgment recorded September 1, 2016, at Instrument No. 2016012211, in the office of the Recorder of Monroe County, Indiana and described as follows: Beginning at a point on the South Line of said Section, North 88 degrees 49 minutes 50 seconds West 921.00 feet, (884.99 feet by Instrument Number 2008006074), from the Southeast corner of said quarter Section, said Southeast corner being designated as point "81825" on said Plat; thence North 88 degrees 49 minutes 50 seconds West 505.39 feet along said South Line to the Southwest corner of the above described Parcel ; thence North 0 degrees 14 minutes 08 seconds West 73.33 feet, (57.64 feet by said Instrument Number 2008006074), along a West line of the above described Parcel to a South line of the above described Parcel; thence North 89 degrees 39 minutes 34 seconds

West 495.34 feet, (488.72 feet by said Instrument Number 2008006074), along said South Line to the Northeastern boundary of the intersection of State Road 37 and said Fullerton Pike as described in Deed Record 205, page 157; thence North 68 degrees 46 minutes 36 seconds West 215.25 feet along the boundary of the intersection of said State Road 37 and Fullerton Pike to the Northeastern boundary of said State Road 37; thence along the boundary of said State Road 37, Northwesterly 17.17 feet along an arc to the right having a radius of 5,584.58 feet and subtended by a long chord having a bearing of North 23 degrees 16 minutes 26 seconds West and a length of 17.17 feet to point "4183" designated on said Plat; thence North 87 degrees 49 minutes 24 seconds East 633.67 feet to point "4182" designated on said Plat; thence North 77 degrees 21 minutes 33 seconds East 230.49 feet to point "4181" designated on said Plat, thence South 52 degrees 57 minutes 06 seconds East 157.61 feet to point "4180" designated on said Plat; thence South 89 degrees 25 minutes 55 seconds East 227.35 feet to the East Line of the above described Parcel; thence South 1 degree 03 minutes 00 seconds West 157.61 feet along said East Line to the point of beginning and containing 3.770 acres, more or less, inclusive of the presently existing right-of-way which contains 0.239 acres, more or less, leaving after said exception 87.12 acres, more or less.

Section 2: Excluded Uses.

- a. Owner has applied for rezoning of the Real Estate from PUD to Mixed Use Corridor (MC).
- b. The City of Bloomington Unified Development Ordinance at Section 20.03.020 Allowed Use Table identifies permitted and conditional uses of the property in the MC zone.
- c. In consideration for Owner's Petition to Rezone the real estate from PUD to MC, Owner makes this Commitment Concerning the Use and Development of Real Estate.

Section 3: Statement of Commitment.

a. Bill C. Brown, Trustee, Bill C. Brown Revocable Trust is the owner of the Real Estate.

Deed Reference: Instrument No. 2008006074

- b. Owner commits that the Real Estate will not be allowed for use for the following uses otherwise permitted in the MC zone, Unified Development Ordinance:
 - Student housing or dormitory

- Sexually oriented business
- Bed & Breakfast
- Tattoo or piercing parlor
- Pawn shop
- Retail sales (big box)
- Transportation terminal
- Vehicle fleet operations, small
- Vehicle fleet operations, large

Section 4: Binding Effect.

- a. Failure to honor these commitments shall constitute a violation of the zoning ordinance and shall be subject to the penalties for the violation in addition to all other enforcement remedies.
- b. These commitments are binding on the owners of the Real Estate, including any part thereof and any lot compromising part of the Real Estate derived from a subdivision of the Real Estate.
- c. These commitments may be modified or terminated only upon approval the City of Bloomington Plan Commission.

<u>Section 5: Recording</u>. This Commitment shall be recorded by or on behalf Owner and upon failure to do so the Director of the City of Bloomington Planning Department is authorized to record this Commitment in the Office of the Recorder of Monroe County, Indiana at the expense of Owner. A copy of the recorded Commitment bearing the recording stamp of the Recorder of Monroe County, Indiana shall be submitted to the City of Bloomington Planning Department within thirty (30) days of approval of the Petition to Rezone the Real Estate from PUD to MC.

Section 6: Enforcement. This Commitment is perpetual and is binding on the Owner and all successors in interest to the Real Estate. This Commitment may be enforced by the City of Bloomington Plan Commission.

IN WITNESS WHEREOF, Owner has caused this Commitment to be executed as of the day of January 2021.

Bill C. Brown Revocable Trust

By:____

Bill C. Brown, Trustee

Before me, a Notary Public in and for said county and state, this _____ day of January, 2021, at which time Bill C. Brown personally appeared and acknowledged the execution of the above and foregoing Commitment Concerning the Use and Development of Real Estate to be a voluntary act and deed.

My Commission Expires:_____

Notary Public

(Name Printed) A resident of _____County, Indiana

CERTIFICATE OF PROOF

WITNESS to the signature(s) on the foregoing instrument to which this Proof is attached:

Witness Signature

Witness Name (must be typed/printed)

PROOF: STATE OF INDIANA COUNTY OF MONROE

Before me, a Notary Public in and for said County and State, on January _____, 2021, personally appeared the above named WITNESS to the foregoing instrument, who, being by me duly sworn, did depose and say that he/she knows Bill C. Brown to be the individual described in and who executed the foregoing instrument; that said WITNESS was present and saw said Bill C. Brown execute the same; and that said WITNESS at the same time subscribed his/her name as a witness thereto.

My Commission Expires:

Notary Public

(name printed) A resident of _____County Commission No.: _____ I affirm, under the penalties for perjury, that I have taken reasonable care to redact each Social Security number in this document, unless required by law. Michael L. Carmin.

This Instrument Prepared By Michael L. Carmin, Attorney at Law CARMINPARKER, P.C. 116 W. 6th St., Suite 200, P.O. Box 2639 Bloomington, Indiana 47402-2639 Telephone: (812) 332-6556

425381 / 2761-5

PETITIONER'S REZONING STATEMENT

Bill C. Brown Revocable Trust, Petitioner, requests rezoning of the PUD land located at Fullerton Pike and I-69 (northeast corner) consisting of 87.12 acres to mixed use-corridor (MC).

Unified Development Ordinance states the purpose for the MC zone as "intended to accommodate medium scaled developments with a mix of store front retail, professional office, and/or residential dwelling units along arterial and collector corners at a scale larger than the neighborhood-scale uses accommodated by the MN zoning district."

<u>Current Planned Unit Development zone</u>. The existing PUD contains a variety of permitted uses, including:

- Commercial, retail
- Commercial, trade
- Commercial, wholesale
- Industrial manufacturing and processing uses
- Industrial non-processing use (warehouse)
- Professional, corporate and commercial offices
- Healthcare (extended care)
- Mail order sales offices and storage with limited retail

<u>PUD Development</u>. The Fullerton Pike PUD remains undeveloped. Approximately three acres of the PUD land along the south property line adjacent to Fullerton Pike was acquired by State of Indiana in connection with the I-69 development project. West Fullerton Pike adjacent to the PUD was widened and a roundabout constructed.

Proposed/Anticipated future development of the property includes:

- Hotel/motel
- Trade offices
- Governmental uses, including a training center
- Other employment uses
- Multi-family apartments

Adjacent and surrounding uses. The property is bordered on the east by a limestone quarry operation, on the north by vacant, undeveloped land, on the west by I-69 and west of I-69 are single family home developments, southwest is the Monroe Hospital development and the remaining land bordering on the south side of Fullerton Pike is one single family lot and undeveloped ground.

Environmental Issues. In August, 2015, Petitioner granted to the City of Bloomington conservancy and karst easements encumbering the PUD to identify, protect and preserve natural areas, slope areas, drainage ways and karst features.

Petitioner's Intent. The MC zone closely matches the PUD permitted uses. The property is bordered by I-69, an established corridor through the Monroe County community. Fullerton Pike is under development and is projected with land improvements and further development east to become a corridor from I-69 to South Walnut Street/Old State Road 37. The permitted uses in the MC zone are closely aligned with the breadth and scope of permitted uses in the existing PUD. Development standards for the MC zone are suitable for future development at this location. A specific development of the property is not planned at this time. Petitioner has been approached for possible development of a hotel in the southwest corner of the property, adjacent to I-69. Petitioner has also been approached to develop a large part of the property as a training center for fire and emergency services. It is expected that the City of Bloomington will seek to rezone the PUD at a future date. In order to promote development of the property, Petitioner seeks to clarify the zoning classification consistent with the recently adopted new Unified Development Ordinance with permitted uses appropriate to the zone without undue delay.

Petitioners request waiver of second hearing before the Plan Commission.

Michael L. Carn

Attorney for Petitioners

423648

2015011604 EASE \$36.00 08/18/2015 12:26:50P 12 PGS Eric Schmitz Monroe County Recorder IN Recorded as Presented

CONSERVANCY AND KARST EASEMENTS

THIS INDENTURE WITNESSETH, that Bill C. Brown Revocable Trust, hereinafter called GRANTOR, of Monroe County, State of Indiana grants to The City of Bloomington, the Grantee, for and in consideration of One Dollar (\$1.00) and other valuable consideration, the receipt of which is hereby acknowledged, Conservancy Easements and Karst Easements as defined below and as described on the attached exhibit "A"

Conservancy Easement – This easement is to protect natural areas and includes wooded areas, sloped areas, drainage ways and karst features. The following restrictions apply within the easement area;

- Any land disturbing activity including the placement of a fence, or alteration of any vegetative cover, including mowing, is prohibited in the easement area.
- Removal of dead or diseased trees that pose a safety risk or impede drainage as well as allowing the removal of exotic species is allowed only after first obtaining written approval from the City of Bloomington Planning & Transportation Department.
- In cases where removal of exotic invasive species is proposed, the restoration of disturbed areas with native plant material is allowed with written approval from the City of Bloomington Planning & Transportation Department prior to any proposed removal and restoration.
- Karst areas within this Conservancy Easement are also subject to any additional restrictions provided by the Karst Conservancy Easement.

Karst Easement – This easement is to protect the Karst features. The following restrictions apply within the easement area;

- No land disturbing activity, including the placement of a fence or the placement of any fill material is allowed within the easement area.
- No structures shall be located within 10 of the easement.
- Storm water discharge into the easement area shall not be substantially changed. The easement are shall not be used for storm water detention.
- Spring or cave entrances shall not be modified except for the placement of a gate to prevent human access.
- Mowing is allowed in the easement area. Removal of dead or diseased trees that pose a safety risk or impede draining as well as removal of exotic invasive species is allowed only after first obtaining written approval from the City of Bloomington Planning & Transportation Department.
- Right is granted to the City of Bloomington to enter the property to inspect the easement and alter or repair the karst feature.
- Any use of pesticides, herbicides, or fertilizers is prohibited within the easement area.

• Where removal of exotic invasive species is proposed, the restoration of the disturbed area with native plant material is allowed. Written approval of the City of Bloomington Planning & Transportation Department is required prior to any proposed removal and restoration.

IN WITNESS WHEREOF, the said Grantor has executed this instrument this _____ day of August, 2015.

Bill C. Brown Revocable Trust By

Bill C. Brown, Trustee

STATE OF INDIANA)) SS: COUNTY OF MONROE)

SUBSCRIBED AND SWORN TO before me this 17+1 day of August, 2015.

My Commission Expires: 1905t 10, 2016 Notary P Resident of Monrol County

I affirm, under penalties of perjury that I have taken reasonable care to redact each social security number from this document unless required by law.

Stephen/L. Smith



This instrument prepared by Smith Brehob & Associates, Inc. 453 South Clarizz Boulevard, Bloomington, IN 47401



Exhibit "A" "Conservancy Easement A"

Project Number: 4900

LEGAL DESCRIPTION:

A part of the Southwest Quarter of Section 18, Township 9 North, Range 1 West, in Monroe County, Indiana, more particularly described as follows:

COMMENCING at the southeast corner of said quarter section; thence South 89 degrees 30 minutes 53 seconds West 885.32 feet on the south line of said quarter section to the southeast corner of Bill C. Brown Trust Fullerton Pike (Instrument #2008006074, in the Office of the Recorder, Monroe County, Indiana), thence leaving said south line and following east line of said property North 00 degrees 01 minutes 11 seconds East 2628.76 feet, thence leaving said east line and following north line of said property South 89 degrees 56 minutes 28 seconds West 901.21 feet to the POINT OF BEGINNING; thence continuing along said north line South 89 degrees 56 minutes 28 seconds West 341.42 feet; thence South 06 degrees 53 minutes 17 seconds East 261.41 feet; thence North 76 degrees 41 minutes 22 seconds East 171.94 feet; thence North 01 degrees 40 minutes 08 seconds West 50.99 feet; thence North 62 degrees 58 minutes 56 seconds East 164.48 feet; thence North 01 degrees 23 minutes 27 seconds West 94.63 to the POINT OF BEGINNING, containing 1.45 acres more or less.

Exhibit "A" "Conservancy Easement B"

Project Number: 4900

LEGAL DESCRIPTION:

A part of the Southwest Quarter of Section 18, Township 9 North, Range 1 West, in Monroe County, Indiana, more particularly described as follows:

COMMENCING at the southeast corner of said quarter section; thence South 89 degrees 30 minutes 53 seconds West 885.32 feet on the south line of said quarter section to the southeast corner of Bill C. Brown Trust Fullerton Pike (Instrument #2008006074, in the Office of the Recorder, Monroe County, Indiana), thence leaving said south line and following east line of said property North 00 degrees 01 minutes 11 seconds East 1875.23 feet to the POINT OF BEGINNING; thence continuing on said east line of said property North 00 degrees 01 minutes 11 seconds East 753.53; thence leaving said east line and following the north line of said property South 89 degrees 56 minutes 28 seconds West 90.98 feet; thence leaving the north line of said property South 04 degrees 21 minutes 56 seconds West 231.89 feet; thence South 41 degrees 22 minutes 46 seconds West 259.24 feet; thence South 69 degrees 32 minutes 56 seconds West 131.82 feet; thence South 10 degrees 29 minutes 21 seconds East 100.61 feet; thence South 76 degrees 26 minutes 07 seconds East 105.45 feet; thence South 14 degrees 04 minutes 29 seconds East 40.30 feet; thence South 49 degrees 51 minutes 40 seconds West 173.60 feet; thence South 31 degrees 06 minutes 21 seconds East 173.72 feet; thence North 67 degrees 57 minutes 31 seconds East 184.23 feet; thence North 63 degrees 22 minutes 02 seconds East 162.02 feet to the POINT OF BEGINNING, containing 4.71 acres more or less.

Exhibit "A" "Conservancy Easement C"

Project Number: 4900

LEGAL DESCRIPTION:

A part of the Southwest Quarter of Section 18, Township 9 North, Range 1 West, in Monroe County, Indiana, more particularly described as follows:

COMMENCING at the southeast corner of said quarter section; thence South 89 degrees 30 minutes 53 seconds West 885.32 feet on the south line of said quarter section to the southeast corner of Bill C. Brown Trust Fullerton Pike (Instrument #2008006074, in the Office of the Recorder, Monroe County, Indiana), thence leaving said south line and following east line of said property North 00 degrees 01 minutes 11 seconds East 683.70 feet to the POINT OF BEGINNING; thence leaving east line of said property North 76 degrees 08 minutes 59 seconds West 331.31 feet; thence North 29 degrees 35 minutes 48 seconds West 249.48 feet; thence North 35 degrees 30 minutes 41 seconds East 73.49 feet; thence North 08 degrees 02 minutes 01 seconds West 148.13 feet; thence South 84 degrees 43 minutes 31 seconds West 277.39 feet; thence North 05 degrees 21 minutes 35 seconds West 166.77 feet; thence South 88 degrees 38 minutes 10 seconds East 632.66 feet to said east line; thence South 00 degrees 01 minutes 11 seconds East 166.16 feet; thence South 27 degrees 17 minutes 23 seconds East 632.66 feet to said east line; thence South 00 degrees 01 minutes 11 seconds West along said east line 167.37 feet to the POINT OF BEGINNING, containing 5.52 acres more or less.

Exhibit "A" "Conservancy Easement D"

Project Number: 4900

LEGAL DESCRIPTION:

A part of the Southwest Quarter of Section 18, Township 9 North, Range 1 West, in Monroe County, Indiana, more particularly described as follows:

COMMENCING at the southeast corner of said quarter section; thence South 89 degrees 30 minutes 53 seconds West 885.32 feet on the south line of said quarter section to the southeast corner of Bill C. Brown Trust Fullerton Pike (Instrument #2008006074, in the Office of the Recorder, Monroe County, Indiana), thence leaving said south line and following the east line of said property North 00 degrees 01 minutes 11 seconds East 388.00 feet to the POINT OF BEGINNING; thence continuing on the east line of said property North 00 degrees 01 minutes 11 seconds East 222.40 feet; thence leaving the east line of said property South 86 degrees 18 minutes 32 seconds East 320.63 feet; thence North 86 degrees 24 minutes 33 seconds West 159.11 feet; thence North 69 degrees 14 minutes 20 seconds West 333.42 feet; thence North 56 degrees 32 minutes 29 seconds West 325.46 feet; thence South 73 degrees 43 minutes 37 seconds West 33.43 feet; thence South 13 degrees 51 minutes 44 seconds West 139.77 feet; thence South 59 degrees 58 minutes 16 seconds East 103.04 feet; thence South 36 degrees 17 minutes 33 seconds West 87.83 feet; thence South 12 degrees 13 minutes 16 seconds East 80.84 feet; thence South 73 degrees 34 minutes 39 seconds East 44.21 feet; thence North 32 degrees 16 minutes 02 seconds East 70.27 feet; thence South 65 degrees 49 minutes 55 seconds East 120.47 feet; thence South 02 degrees 24 minutes 30 seconds West 96.59 feet; thence South 71 degrees 25 minutes 46 seconds East 293.77 feet; thence South 86 degrees 04 minutes 49 seconds East 145.63 feet; thence South 19 degrees 22 minutes 08 seconds West 152.98 feet to existing rightof-way line of Fullerton Pike, the next (2) calls are along said right-of-way; thence (1) North 75 degrees 42 minutes 16 seconds East 163.63 feet; thence (2) South 54 degrees 36 minutes 23 seconds East 125.98 feet; thence North 30 degrees 20 minutes 41 seconds East 163.31 feet; thence North 66 degrees 09 minutes 05 seconds East 163.63 feet to the POINT OF BEGINNING, containing 7.68 acres more or less.
Exhibit "A" "Karst Easement A"

Project Number: 4900

LEGAL DESCRIPTION:

A part of the Southwest Quarter of Section 18, Township 9 North, Range 1 West, in Monroe County, Indiana, more particularly described as follows:

COMMENCING at the southeast corner of said quarter section; thence South 89 degrees 30 minutes 53 seconds West 885.32 feet on the south line of said quarter section to the southeast corner of Bill C. Brown Trust Fullerton Pike (Instrument #2008006074, in the Office of the Recorder, Monroe County, Indiana), thence continuing on said south line South 89 degrees 30 minutes 53 seconds West 505.39 feet; thence leaving said south line and following on the old right-of-way of Fullerton Pike the following three (3) courses: (1) North 01 degrees 09 minutes 42 seconds West 57.41 feet; thence (2) South 89 degrees 16 minutes 53 seconds West 488.72 feet; thence (3) North 69 degrees 50 minutes 09 seconds West 215.25 feet to the east right-ofway line of State Road 37; thence following said east right of way 834.38 feet along a 5584.58 foot radius curve to the right whose chord bears North 20 degrees 08 minutes 28 seconds West 833.61 feet to the POINT OF BEGINNING; thence continuing on said east right of way 266.36 feet along a 5584.58 foot radius curve to the right whose chord bears North 14 degrees 29 minutes 40 seconds West 266.33 feet; thence leaving said east right-of-way, North 69 degrees 14 minutes 58 seconds East 65.38 feet; thence 99.33 feet along a 75.00 foot radius curve to the right whose chord bears South 69 degrees 47 minutes 12 seconds East 92.23 feet; thence South 19 degrees 19 minutes 25 seconds East 128.66 feet; thence 90.65 feet along a 100.00 foot radius curve to the right whose chord bears South 19 degrees 43 minutes 29 seconds West 90.65 feet; thence South 65 degrees 29 minutes 03 seconds West 102.22 feet to the POINT OF BEGINNING, containing 0.83 acres more or less.

Exhibit "A" "Karst Easement B"

Project Number: 4900

LEGAL DESCRIPTION:

A part of the Southwest Quarter of Section 18, Township 9 North, Range 1 West, in Monroe County, Indiana, more particularly described as follows:

COMMENCING at the southeast corner of said quarter section; thence South 89 degrees 30 minutes 53 seconds West 885.32 feet on the south line of said quarter section to the southeast corner of Bill C. Brown Trust Fullerton Pike (Instrument #2008006074, in the Office of the Recorder, Monroe County, Indiana), thence leaving said south line and following east line of said property North 00 degrees 01 minutes 11 seconds East 2628.76, thence leaving said east line and following north line of said property South 89 degrees 56 minutes 28 seconds West 90.98 feet, thence leaving said north line, South 04 degrees 21 minutes 56 seconds West 231.89 feet, thence South 41 degrees 42 minutes 31 seconds West 96.09 feet to the POINT OF BEGINNING; thence North 54 degrees 42 minutes 31 seconds west 239.53 feet; thence South 40 degrees 17 minutes 55 seconds West 113.89 feet; thence South 42 degrees 50 minutes 38 seconds East 237.24 feet; thence North 41 degrees 22 minutes 46 seconds East 163.15 feet to the POINT OF BEGINNING, BEGINNING, containing 0.75 acres more or less.

Exhibit "A" "Karst Easement C"

Project Number: 4900

LEGAL DESCRIPTION:

A part of the Southwest Quarter of Section 18, Township 9 North, Range 1 West, in Monroe County, Indiana, more particularly described as follows:

COMMENCING at the southeast corner of said quarter section; thence South 89 degrees 30 minutes 53 seconds West 885.32 feet on the south line of said quarter section to the southeast corner of Bill C. Brown Trust Fullerton Pike (Instrument #2008006074, in the Office of the Recorder, Monroe County, Indiana), thence leaving said south line and following east line of said property North 00 degrees 01 minutes 11 seconds East 2628.76, thence leaving said east line and following north line of said property South 89 degrees 56 minutes 28 seconds West 227.30 feet to the POINT OF BEGINNING; thence continuing along said north line South 89 degrees 56 minutes 28 seconds West 123.29 feet; thence South 34 degrees 53 minutes 29 seconds East 148.62 feet; thence North 55 degrees 47 minutes 03 seconds East 102.05 feet; thence North 35 degrees 30 minutes 02 seconds West 79.41 feet to the POINT OF BEGINNING, containing 0.27 acres more or less.

Exhibit "A" "Karst Easement D"

Project Number: 4900

LEGAL DESCRIPTION:

A part of the Southwest Quarter of Section 18, Township 9 North, Range 1 West, in Monroe County, Indiana, more particularly described as follows:

COMMENCING at the southeast corner of said quarter section; thence South 89 degrees 30 minutes 53 seconds West 885.32 feet on the south line of said quarter section to the southeast corner of Bill C. Brown Trust Fullerton Pike (Instrument #2008006074, in the Office of the Recorder, Monroe County, Indiana), thence leaving said south line and following east line of said property North 00 degrees 01 minutes 11 seconds East 2628.76, thence leaving said east line and following north line of said property South 89 degrees 56 minutes 28 seconds West 90.98 feet, thence leaving said north line, South 04 degrees 21 minutes 56 seconds West 143.21 feet to the POINT OF BEGINNING; thence South 52 degrees 42 minutes 22 seconds West 131.34 feet; thence South 37 degrees 12 minutes 37 seconds East 80.78 feet; thence North 41 degrees 22 minutes 46 seconds East 73.95 feet; thence North 04 degrees 21 minutes 56 seconds East 88.69 feet to the POINT OF BEGINNING, containing 0.17 acres more or less.

Exhibit "A" "Karst Easement E"

Project Number: 4900

LEGAL DESCRIPTION:

A part of the Southwest Quarter of Section 18, Township 9 North, Range 1 West, in Monroe County, Indiana, more particularly described as follows:

COMMENCING at the southeast corner of said quarter section; thence South 89 degrees 30 minutes 53 seconds West 885.32 feet on the south line of said quarter section to the southeast corner of Bill C. Brown Trust Fullerton Pike (Instrument #2008006074, in the Office of the Recorder, Monroe County, Indiana), thence leaving said south line and following east line of said property North 00 degrees 01 minutes 11 seconds West 610.40 feet, thence leaving said east line South 86 degrees 18 minutes 32 seconds West 320.63 feet to the POINT OF BEGINNING; thence North 02 degrees 01 minutes 59 seconds West 131.01 feet; thence South 88 degrees 52 minutes 18 seconds West 123.52 feet; thence South 02 degrees 30 minutes 11 seconds East 120.91 feet; thence South 86 degrees 24 minutes 33 seconds East 123.11 feet to the POINT OF BEGINNING, containing 0.36 acres more or less.







MP Manufacturing--Park

20.07.05.00 BUSINESS

A. Commercial, Retail

NA

B. Commercial Trade

- 1. Business Service
- 2. Business & Prof. *23
- 3. Schools (Trade & Bus.)
- 4. Building Trades Shop
- 5. Warehouses

C. Commercial, Wholesale

- 1. Building Material *24
- 2. Farm Products *24
- 3. Farm Supplies *24
- 4. Food Products
- 5. Household Goods

20.07.06.00 INDUSTRIAL

A. Manufacturing, Processing

1. Apparel

- 2. Bakery, Dairy Products, Confectionary
- 3. Beverage, Bottling
- 4. Chemicals & Chemical Products
- 5. Clock, Scientific Instruments
- 6. Drugs & Pharmaceuticals
- 7. Electronic Equipment
- 8. Furniture
- 9. Machinery, tool & die *25
- 10. Meat, Poultry, Seafood *18
- 11. Medical Equipment.
- 12. Metal Fabrication *25
- 13. Musical Instruments
- 14. Paper Products
- 15. Printing/Newspapers
- 16. Research Laboratories
- 17. Misc. Small Products
- 18. Sporting Goods, Toys, Novelties
- B. Industrial Non-processing
- 1. Warehouse, Storage

81 PCL-36-8688 Permitted Uses

MP Zone

*18 Processing or freezing of dressed meat and poultry permitted in all M zones. Slaughter or dressing must receive special permission of the Plan Commission and is permitted only in the MG zone.

*23 Corporate only; consumer-oriented offices prohibited.

*24 All activities and storage must be conducted within a fully enclosed building.

*25 Proposed facility shall be reviewed by Plan Commission and may be permitted only if its impacts are found to be consistent with those of other uses permitted in the MP district.

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PETITION OF BILL C. BROWN

Fullerton Pike and State Road 37 By-Pass

The Petitioner submits the following additional statement in support of his Petition.

ADDITIONAL USES.

Professional corporate and commercial offices Health care (extended care) Motel with sit down restaurant (limited to 100 lodging units and 125 seating capacity for restaurant. Restaurant will have no drive-up or carry-out)

Mail order sales offices and storage with limited retail (retail will be a secondary or ancillary use only and will be limited to 3,000 square feet of sales and display)

COVENANTS. (to be part of the approval and made a covenant on the plat)

1. No tract shall be smaller than two (2) acres.

2. Buildings shall cover no more than thirty-five percent (35%) of the site.

3. All open space will be landscaped.

4. Existing vegetation/topography will be maintained to the maximum extent reasonably possible.

5. Loading docks and outside storage shall be screened by landscaping or decorative fence (if fence, the appearance and design shall be subject to the Architectural Committee approval)

6. All buildings and their maintenance will be subject to architectural approval by a committee selected by the developer. The following minimum standards shall be required:

a. No smooth surface concrete block will be used more than eighteen inches (18") above grade.

b. No pole barn construction will be permitted. No exterior walls giving the appearance of pole barn construction will be permitted.

c. One Hundred percent (100%) of exterior walls visible from State Road 37 By-Pass and Fullerton Pike shall be of masonry or glass construction. Use of metal for exterior walls will be permitted only if the metal has architectural style and is approved by the developer's architectural committee.

7. No structure or building shall be erected within fifty feet (50') of the right-of-way of State Road 37 By-Pass or Fullerton Pike.

OTHER AGREEMENT: Developer agrees to phase in the improvement of the Fullerton Pike entrance as the traffic generation of the development requires to meet accepted standards. CONDITIONS OF APPROVAL FOR BROWN INDUSTRIAL PARK - FULLERTON PIKE

- 1. Eliminate hotel/restaurant
- 2. Limit mail order/retail to
 - one only
 - maximum retail 3,000 sq. ft.
 - minimum mail order 12,000 sq. ft.
 - retail limited to products distributed by mail order component of business
- 3. Road access north and east location to be determined at development plan
- Fullerton access to be 390' east of east edge of northbound 37 pavement
- Upgrade Fullerton from east end of entrance improvements to 3 lanes and improved pavement specifications
- The design standards in the packet will govern development plan approval by Plan Commission. MP landscape requirements apply.

Motion for approval carried **64** (no's were: Behnke, Bonnell, Cooksey, Kiesling)

Interdepartmental Memo

To: Members of the Common Council

From: Tom Micuda, Planning Department

Subject: Case # PUD-15-99

Date: May 25, 1999

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Attached are the staff reports, petitioner's statements, location maps, and site plan exhibits which pertain to Plan Commission Case # PUD-15-99. The Plan Commission voted 9-0 to send the petition to the Council with a favorable recommendation.

BACKGROUND

The petitioners are requesting a preliminary plan amendment to the permitted land use list for this 90 acre Planned Unit Development (PUD). This amendment would allow a nine-hole, Par 3 golf course to be constructed on the central 30 acres of this tract.

The property in question is located at the northeast corner of Fullerton Pike and State Road 37. This parcel was originally granted PUD approval in 1988. The focus of the 1998 PUD was to create pre-zoned land for both light and heavy manufacturing land uses. In addition to these uses, the petitioner was granted the right to develop health care facilities at this location.

For nine years, no final plan approvals were ever granted by the Plan Commission and the property remained vacant. However, on April 28, 1997, a final plan was approved which would have allowed the construction of a large assisted care facility. More specifically, the final plan authorized construction of a 96 unit assisted care facility on five acres, 32 condominium units on an additional 10 acre tract, future business park/office uses along SR 37 and Fullerton Pike, and future elderly housing on approximately 37 acres of sensitive wooded area to the east.

The owner of the PUD has since informed staff that the 1997 final plan approval will not be acted upon by the petitioner. This is due to a lack of sewer service. The nearest sewer line with adequate capacity is located at Tapp Road and cannot be realistically extended until adjacent property is developed. With this limitation in mind, the petitioner is seeking a PUD amendment to allow a nine hole, Par 3 golf