## CITY OF BLOOMINGTON

## PLAN COMMISSION

> May 16, 2022 5:30 p.m.
> Council Chambers, Room \#115 Zoom Meeting:
https://bloomington.zoom.us/j/85949323959?pwd=Ym1yNW1ZYk1KS0NyRV A2MzVFdE5PQT09

CITY OF BLOOMINGTON
PLAN COMMISSION (Hybrid Meeting) * City Council Chambers - Room \#115
May 16, 2022 at 5:30 p.m.

## $\star$ Virtual Link:

https://bloomington.zoom.us/j/85949323959?pwd=Ym1yNW1ZYk1KS0NyRVA2MzVFdE 5PQT09

Meeting ID: 85649323959
Passcode: 144588
Petition Map: https://arcg.is/0KCiKf

## ROLL CALL

MINUTES TO BE APPROVED: April 11, 2022

## REPORTS, RESOLUTIONS AND COMMUNICATIONS:

Fee Schedule Change
PETITIONS CONTINUED TO: June 13, 2022
PUD/DP-24-21 Robert V Shaw
N Prow Road: 3500 block of N Hackberry Street
Request: Petitioner requests Final Plan and Preliminary Plat amendment for Ridgefield PUD and Subdivision Section V.
Case Manager: Jackie Scanlan
SP-06-22 Strauser Construction Co., Inc.
3000 \& 3070 S Walnut St.
Request: Major site plan approval to construct a 9 building self service Storage facility with 10 new vehicle parking spaces.
Case Manager: Karina Pazos

## CONSENT AGENDA:

## PUD-03-22 Trinitas Ventures

1550 N Arlington Park Drive
Re: Amendment to the district ordinance and preliminary plan for an approved PUD

## PETITIONS:

SP-05-22 MHG Apartments
1210, 1220, 1320, 1404, 1414 W. Arlington Rd.
Request: Major site plan approval to allow the construction of a multifamily
Residential building with 213 dwelling units in the Residential Multifamily
(RM) zoning district.
Case Manager: Eric Greulich

## Fee Schedule Memo

To: Bloomington Plan Commission
From: Jackie Scanlan, AICP Development Services Manager
Date: March 11, 2022
Re: Fee Schedule Update

The Planning and Transportation Department proposes to update the Fee Schedule, which is located in Article III of the Rules and Procedures portion of the Administrative Manual. The Manual lays out fees for particular petitions and permits administered by the Department. The fees have not been wholly updated since 2013, with a previous update in 1997. The fee per square foot for certificates of zoning compliance related to building permits have been visited in the last few years.

Site plan fees were parsed for clarity, floodplain development permit was added because it is new with the 2019/2020 Unified Development Ordinance update, and other fees were altered based on staff time devoted to the types of petitions, as well as fees of other municipalities.

The proposed Fee Schedule is attached. New text is in red, text to be removed is highlighted yellow.

## Planning and Transportation <br> Fee Schedule

| -Plan Commission / Plat Committee Filing Fees (Application Fees) |  |
| :---: | :---: |
| REZONE |  |
| Rezone to Single-Family ${ }^{\text {R }}$ Rezone (Zoning Map Amendment) | \$250 + \$25/Acre ${ }^{\text {a }}$ \$500 + \$25/Acre |
| Rezone to Non Single-Family | \$500 + \$50/Acre |
| Rezone to Planned Unit Development (PUD) | \$1000 + \$100/Acre |
| Planned Unit Development (PUD) Amendment (District Ordinance and Preliminary Plan) | \$500 + \$50/Acre |
| PLATS AND PLAT AMENDMENTS |  |
| Preliminary \| Primary | \$300 + \$25/Lot \| \$500 + \$50/Lot |
| Final \| Secondary | \$300 + \$25/Lot \| \$300 + \$50/Lot |
| Preliminary \& Final | \$300 + \$50/Lot \| \$1000 + \$100/Lot |
| Plat Vacation | \$250 |
| Primary or Secondary Plat Amendment | \$250 + \$25/Lot Amended |
| SITE PLAN/FINAL PLAN \\| SITE PLAN/FINAL PLAN AND SITE PLAN AMENDMENT/FINAL PLAN AMENDMENT |  |
| Residential Remodels | 200 \| \$250 + \$25/New Dwelling unit |
| Residential Addition | \$200 + \$25/Dwelling unit \|\$250 + \$25/New Dwelling unit |
| Residential New Construction | $\$ 400$ + \$25/Dwelling unit \|\$500 + \$25/Dwelling unit |
| Non-Residential/Mixed Use Remodels | \$300 |
| Non-Residential/Mixed-Use Addition | \$200 + \$0.10/s.f. \| $\$ 250+\$ .10 /$ s.f. for new non-residential space + \$25/New Dwelling unit |
| Non-Residential/Mixed-Use New Construction | $\begin{array}{\|l} \hline \$ 400+\$ 0.10 / \text { s.f. \| } \$ 500+\$ .10 / \text { s.f. for non- } \\ \text { residential space + \$25/Dwelling unit } \\ \hline \end{array}$ |
|  |  |
| $\bullet$-BZA / Hearing Officer Filing Fees (Application Fees) |  |
| VARIANCES |  |
| Use Variance | \$500 |
| Development Standards Variance - Single Family Uses | \$100 \| \$100 + \$50 for additional variance |
| Development Standards Variance - Non-Single Family Uses | \$500 \| \$500 + \$50 for additional variance |
|  |  |
| CONDITIONAL USE |  |
| Home Occupation | \$100 |
| Other | \$250 |
|  |  |
| -Administrative Fees (ROW Vacation, Permit Fees, Service Fees) |  |
| RIGHT-OF-WAY (ROW) VACATION |  |
| ROW Vacation | \$500 |
|  |  |
| PERMIT FEES |  |
| Permanent Sign | \$125/per sign |


| Temporary Sign | $\$ 75 /$ up to (3) 30-day sign permits per year |
| :--- | :--- |
| Change of Use | $\$ 250$ |
| Temporary Use | $\$ 250$ |
| Outdoor Seating in ROW (Seating \& Merchandise Encroachment) | $\$ 100$ |
| Right-of-Way Excavation | $\$ 100$ minimum (\$50 minimum for boring) |
| Grading | $\$ 115$ per acre (prorated if less than 1 acre) <br> $\$ 100+\$ 125 / a c r e$ |
| Floodplain Development | $\$ 100$ |
|  |  |
| SERVICE FEES | $\$ 100$ |
| Letter of Zoning Verification (Other Services) | $\$ 100$ |
| Lot line Adjustment (Other Services) | $\$ 100$ |
| Certificate of Occupancy Inspection (Inspection Fees) Temporary or <br> Permanent |  |

# Memo regarding case \#PUD-03-22 

| To: | Bloomington Plan Commission |
| :--- | :--- |
| From: | Eric Greulich, Senior Zoning Planner |
| Date: | May 16, 2022 |
| Re: | PUD-03-22, Trinitas PUD amendment |

At the March 14, 2022 Plan Commission meeting, the Plan Commission heard case \#PUD-03-22 for Trinitas Ventures for an amendment to the District Ordinance and Preliminary Plan for the PUD at 17th and Arlington. The Plan Commission voted to forward the petition to the Common Council with a negative recommendation to amend the PUD to allow for the proposed lots for signage and with a positive recommendation to amend the list of uses.

However, during the time period before being heard at the Common Council, the petitioner elected to completely withdraw the petition. Therefore, at the May 4, 2022 Common Council meeting, the Council voted not to adopt the proposed amendment.

Since the Plan Commission recommendation included a positive recommendation and the Council voted against that positive recommendation, the Plan Commission must therefore ratify the action of the Council. This path was outlined as the most appropriate way to satisfy the petitioner's request to withdraw the petition.

BLOOMINGTON PLAN COMMISSION
STAFF REPORT
Location: 1210, 1220, 1320, 1404, 1414 W. Arlington Rd

PETITIONER: MHG Apartments

1220 Brookville Way, Indianapolis, IN

CONSULTANTS: Smith Design Group
2755 E Canada Drive, Bloomington, IN
REQUEST: The petitioner is requesting major site plan approval to allow the construction of a multifamily residential building with 213 dwelling units in the Residential Multifamily (RM) zoning district. Also requested is approval of the use of the Sustainable Development incentives.

## BACKGROUND:

Area:
Zoning:
Comp Plan Designation:
Existing Land Use:
Proposed Land Use:
Surrounding Uses:
6.9 acres

Residential Multifamily (RM)
Neighborhood Residential
Single and Multifamily Residences
Multifamily Residences
North - Single family residence
West - Offices
East - Multifamily residences
South - Undeveloped

REPORT: The overall petition site encompasses six properties that are located at 1210, 1220, 1320, 1404, and 1414 W. Arlington Road and are zoned Residential Multifamily (RM). Surrounding zoning includes Residential Multifamily (RM) to the north, Mixed-Use Medium Scale (MM) to the east, and Mixed-Use Neighborhood Scale to the west and south. The surrounding properties have been developed with a mix of single and multi-family residences to the north and east, with offices and residences to the west and south. This site has been developed with a mix of single and multifamily residences and has several trees along the property border with no known regulated environmental features.

The petitioner is requesting major site plan approval to allow the construction of a four-story multifamily building with 213 dwelling units and 340 bedrooms. There will be 93 one-bedroom units, 113 two-bedroom units, and 7 three-bedroom units. A total of 284 parking spaces will be provided through a mix of 242 surface parking spaces and 42 spaces within the building. On-site parking also includes electric vehicle charging stations and bicycle parking. A 10' wide asphalt multi-use path with a minimum 5' wide tree plot is required along this frontage and is shown on the site plan. There will be two drivecuts on Arlington Road for vehicular access to the site and parking areas.

The petitioner is requesting to be able to utilize the Sustainable Development Incentives outlined in Section 20.04.110(d)(2)(B) by achieving a Silver Certification by the Home Innovation National Green Building Standard (NGBS) Green rating system. The approval of the Incentives would allow for an additional floor, not to exceed 12', for the building.

MAJOR SITE PLAN REVIEW 20.06.050(a)(2)(C)(ii): Major site plan approval is required for developments that contain more than 50 dwelling units. This proposed site plan will involve the construction of 213 dwelling units and therefore triggers major site plan review.

DEVELOPMENT STANDARDS \& INCENTIVES 20.04: The following UDO standards are required to be reviewed for all activities that require New Development approval.

## RM Dimensional Standards:

Building setbacks: The minimum front building setback is 15 feet from the proposed right-of-way which equals 52' from centerline, the side (north and south) building setback is $10^{\prime}$, and the rear building setback (east) is $15^{\prime}$. A Type 1 landscape buffer yard is required along the north property line since the adjacent use is single family and adds an additional 10' setback onto the base setback of the district, so there is a 20 ' building setback along the north property line. The proposed building meets the setback requirements.
Front parking setback (minimum): The minimum front parking setback is 20 feet behind the primary structure's front building wall. All proposed parking areas meet the front parking setback.
Side/Rear parking setback (minimum): The rear yard parking setback is $8^{\prime}$ along the east property line, the side parking setback is $18^{\prime}$ from the north property line, and $8^{\prime}$ from the south property line. The proposed parking areas all meet the minimum setback.
Minimum Landscape Area (minimum): The minimum landscape area required is $40 \%$ and they are proposing $40 \%$, which meets this minimum standard.
Primary structure height: The maximum height allowed in the RM district is three (3) stories not to exceed 40 feet. The petitioner is proposing to utilize the Sustainable Development incentives in order to be allowed an additional story, not to exceed 12'. The proposed building is four stories and 52' tall, which if the Sustainable Development Incentives are approved, would not exceed the maximum height standard.

Environment: The property does not have any naturally occurring environmentally sensitive areas. While there are several scattered trees on the property border, there is not a mature closed canopy that is required to be preserved. There are no known sensitive environmental features.

Steep Slopes: No naturally occurring steep slopes are present.
Siltation and erosion prevention: An erosion control plan has been submitted as part of the proposal and will be approved with the grading permit. A grading permit will be required before development can begin on the property. There are no expected siltation or erosion control issues expected with this proposal.
Drainage: A grading and drainage plan has been submitted. A stormwater detention pond is shown on the south side of the site that will be planted with a native rain garden seed mix. In addition, there will be several biofiltration areas installed throughout the parking areas to collect stormwater and provide water quality improvements before discharging to the main detention pond. A copy has also been submitted to City of Bloomington Utilities for their review. There are no expected drainage issues expected with this proposal.
Riparian Buffer: There are no riparian buffers on the site.
Karst Geology: There are no known karst features on the site.
Wetlands: No wetlands were identified on the site.
Tree and forest preservation: There is no closed canopy on the site. Although it is not required, the petitioner will be preserving three existing trees at the northeast corner of the site within the proposed dog park.

Lake Watershed: There are no watershed issues on the site.
Floodplain: The property is not within a regulated 100-year floodplain.

## Access and Connectivity:

Driveways and access: There will be two drivecuts into this site from Arlington Road. There are no other driveways within 100' of the proposed drivecuts and the drivecuts meet the 100 'separation requirement from each other, so the locations of the drivecuts meet the separation standards.
Bicycle and Pedestrian Facilities: A 10' wide asphalt multi-use path is required with the Neighborhood Connector street typology and has been shown on the site plan with a $5^{\prime}$ tree plot. The building will be accessible from the public right-of-way via connections to the multi-use path with a connection on the northwest corner of the building and another connection mid-way along the West elevation. Internal sidewalks have also been shown through the site and parking areas to provide internal pedestrian access.
Public Transit: There is a Bloomington Transit route that goes south on Arlington Road along this frontage. The UDO does require a bus stop and since the bus route goes south along this frontage, Bloomington Transit has indicated that a bus stop along the west side of Arlington Road adjacent to the nearby roundabout would be most appropriate. The petitioner has shown a bus stop within the right-of-way at that location and final approval regarding the design and location will be reviewed with the right-of-way permit. A condition of approval has been added.

Parking and Loading: The petitioner is proposing 284 parking spaces with 242 surface parking spaces and 42 spaces inside the building. Since there are more than 50 parking spaces, the UDO requires a minimum of 1 electric vehicle charging station for every 25 spaces, therefore a minimum of 11 electric vehicle charging stations are required and have been shown on the north side of the site.

## Site and Building Design:

Material: The primary exterior finishing material is masonry veneer, fiber cement panels, horizontal lap fiber cement siding, and a wood soffit panel. These are all listed as permitted materials.
Exterior Facade: The petitioner has incorporated a series of recessed modules, raised parapets, and transparent glass throughout the four facades. The proposed façade elevations all meet the requirements of the UDO.
Patterns: A series of different elements has been incorporated within the modules to provide horizontal and vertical design elements and pattern. There are three different colors used on the facades.
Eaves \& Roof: The buildings will utilize a flat roof with parapets.
360-Degree Architecture: All four sides of the building show similar architecture and design elements. The building therefore meets the 360 degree architecture requirements.
Pedestrian Entry: Pedestrian entrances have been shown on the northwest side of the building and a point mid-way along the façade facing Arlington Road.
Windows on Primary Facades: All proposed windows on the building are shown to be transparent and therefore are in compliance.
Anti-monotony Standards: There is only one building proposed for this lot so these standards do not apply.

Landscape, Buffering, and Fences: A type 1 buffer yard is required along the north property line
because the adjacent use is single family residential. This adds an additional 10 ' setback onto the base setbacks of the district and requires one deciduous tree every 30 linear feet within the buffer yard. These have been shown on the landscape plan. The UDO requires that all portions of a site not covered by structure, parking lot, access way, required buffer yard, or other pervious surface be landscaped. The UDO requires that parking lots with 12 or more parking spaces provide one landscape bumpout, island, or endcap per every 10 parking spaces. Landscape bumpouts, island, and endcaps are required to contain at least one large canopy tree. The proposed site plan meets these landscape requirements, including street trees, buffer yards, and interior landscaping. A $5^{\prime}$ wide tree plot is required along the frontage with street trees not more than $40^{\prime}$ from center. The petitioner has shown the street trees behind the multi-use path and need to be moved to the tree plot. A condition of approval has been included to that effect.

Outdoor Lighting: A lighting and photometric plan will have to be submitted which shows that the site meets UDO requirements for maximum light trespass and fixture types during the grading permit review process. No deviations from the lighting code are expected.

SITE PLAN REVIEW: The Plan Commission shall review the major site plan petition and approve, approve with conditions, or deny the petition in accordance with Section 20.06.040(g) (Review and Decision ), based on the general approval criteria in Section 20.06.040(d)(6)(B) (General Compliance Criteria).

### 20.06.040(d)(6)(B) General Compliance Criteria

i. Compliance with this UDO
ii. Compliance with Other Applicable Regulations
iii. Compliance with Utility, Service, and Improvement Standards
iv. Compliance with Prior Approvals

PROPOSED FINDING: The proposed site plan is compliant with all of the standards of the UDO. There are no prior approvals for this property. No problems have been identified with meeting all stormwater and utility connections.

CONCLUSION: The proposed site plan meets all of the requirements of the Unified Development Ordinance. The development of this property will allow a redevelopment opportunity according to current zoning and involve several public improvements including almost 1,000 ' of a new multiuse path on Arlington Road, a bus stop, and a sustainable building designed to a Silver level certification.

RECOMMENDATION: The Planning and Transportation Department recommends that the Plan Commission approve the use of the Sustainable Development Incentives and adopt the proposed findings and approve SP-05-22 with the following conditions:

1. Silver level certification with the Home Innovation National Green Building Standard (NGBS) Green rating system is required prior to recommendation of issuance of final occupancy.
2. Street trees not more than $40^{\prime}$ from center are required along the entire property frontage within the tree plot and must be shown before a grading permit will be issued.
3. A pedestrian easement is required for any portions of the multi-use path not located in the right-of-way, and must be recorded prior to recommendation of issuance of final
occupancy.
4. The petitioner must have final approval and an agreement in place with Bloomington Transit regarding the transit stop location and installation timeline prior to recommendation for temporary occupancy.



City of Bloomington
Planning


Scale: $1^{\prime \prime}=250^{\prime}$

Todd M. Borgman, P.L.S.
Katherine E. Stein, P.E.
Don J. Kocarek, R.L.A.
Stephen L. Smith, Founder
March 28, 2022

City of Bloomington Plan Commission
City of Bloomington Planning \& Transportation Department
c/o Mr. Eric Greulich
Showers Building Suite 130
401 N Morton St
Bloomington, Indiana 47404

Dear Members of the Plan Commission,

On behalf of our client, MHG Hotels, we respectfully request to be placed on the March 2022 Plan Commission agenda for consideration of a Major Site Plan approval for a 6.92 acre multifamily development located at 1210-1414 W Arlington Road. This development is intended to meet all requirements withing the UDO and no waivers are being requested as a part of this petition.

Details of the project are contained in the attached Civil and Architectural Petitioner's Statements and within the plans and elevations.

Attached with this letter is the petitioner's statements, plans and the application form. Should you have any questions, please contact me.

Regards,


Katherine E Stein
Smith Design Group, Inc.

# PETITIONER'S STATEMENT 

## Location

The project is located at the northeast corner of W 17 ${ }^{\text {th }}$ Street and W Arlington Road on several parcels consisting of 6.90 acres. The site is currently developed as single-family residential use.

## Zone

The project is located in the Residential Multifamily (RM) zoning district. This zone allows for multifamily development.

## Access

Two new drives off Arlington Road will provide vehicular access to the site.

## Vehicle Parking

Surface parking lot will be provided on the project site to serve the proposed multifamily residential dwelling units in addition to garage parking. A total of 284 on-site, private parking spaces ( 0.84 spaces per bedroom) are proposed. 239 spaces are provided in the surface parking lot and 45 spaces in the garage. Electric vehicle charging stations will be required 1 space for every 25 on-site parking spaces per the UDO requirement.
Accessible spaces have been provided within the electric vehicle spaces.

## Bicycle Parking

Class II racks will be provided in close proximity to the main entrance of the building. The required covered Class II and secure Class I spaces will be provided within the building.

## Public Transportation

Bloomington Transit does have a future route south bond on Arlington Road. This development will be required to provide a shelter along the future route as per the UDO. The location of the shelter will be coordinated with City of Bloomington Planning and Transportation as well as Bloomington Transit. Since the project location is on the opposite side of the road, access to the bus shelter shall provide a safe route for pedestrians to access the shelter.

Todd M. Borgman, P.L.S.

## Pedestrian Improvements and Connectivity

The project will provide a 10 ft . asphalt multiuse path along the entire frontage of W Arlington Road.

## Architecture

The proposed building will be four stories in height above the grade plane using the sustainable development incentive to achieve an additional floor. The façade will contain masonry veneer, fiber cement siding, vinyl windows, simulated wood soffits, metal railings, and areas of aluminum storefront. The building will contain 216 market-rate dwelling units with one, two, and three bedroom units. Amenities on site will be leasing office, clubhouse, indoor/outdoor lounge spaces, bicycle storage, fitness room, pool, spa, and courtyard.

## Sustainable Development

This project will utilize the sustainable incentives by achieving the Silver Certification by the Home Innovation National Green Building Standard (NGBS) Green Certified rating system to allow an additional one story of building height.

## Utilities

Water will be provided by the recently installed 8" water main along the west side of Arlington Road. A private sanitary sewer main is proposed to connect building laterals to the existing sanitary sewer located at the south side of the site. CBU is verify the capacity of the lift station to which this site will discharge. If upgrades are required, that will be coordinated with CBU.

## Stormwater

Storm sewer infrastructure will be installed throughout the site and convey runoff to the proposed detention pond at the south side of the site. This detention pond will provide water quality and water quantity control of stormwater runoff before it leaves the site. The existing drainage ditch along the east side of Arlington will be conveyed on the north side of the site by a culvert and connect to proposed storm inlets along Arlington Road. This runoff will be discharged to the existing storm sewer infrastructure at the south side of the project. The curb islands within the parking lot will also serve as water quality areas with $6^{\prime \prime}$ flush curb on the upstream side.

Todd M. Borgman, P.L.S.
Katherine E. Stein, P.E.
Don J. Kocarek, R.L.A.
Stephen L. Smith, Founder

## Environmental Constraints

There are no known karst features, wetland areas, or floodways on site. Stormwater quality measures as required by the City of Bloomington Utilities Department will be installed and maintained as part of this project. Proper erosion and sediment control measures will be implemented during construction as required by the UDO, state, and federal regulations.








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