

**City of
Bloomington
Indiana**



City Hall
401 N. Morton St.
Post Office Box 100
Bloomington, Indiana 47402

Office of the Common Council
(812) 349-3409
Fax: (812) 349-3570
email: council@bloomington.in.gov

**To: Members of the Citizens'
Redistricting Advisory
Commission**
From: Council Office
Re: Organizational Meeting
Date: July 8, 2022

Greetings!

Welcome to the Citizens' Redistricting Advisory Commission, and thank you for volunteering your valuable time to make Bloomington a better place. City staff from the Common Council Office and Information and Technology Services Department will assist the Commission and would be happy to answer any questions you might have. As you know, this is a new Commission that will hold its first meeting on July 11, 2022 at 5:30pm. One of the items of business at this first Organizational Meeting will be to set a schedule for future meetings. Please come ready to discuss your availability.

Conduct of Meetings

During the COVID-19 pandemic, most governing bodies in the city met electronically using Zoom. Because the Governor's statewide public health emergency declaration ended in March 2022, public meetings must now be held in-person, though some electronic participation is still allowed. Members are encouraged to attend all meetings in person when able to do so, but may participate in meetings electronically under the following restrictions:

- At least half of the commission's members (i.e., three out of five members) must be present in person for each meeting.
- If any commission member is participating remotely, all votes must be taken by roll call.
- A commission member may only attend two consecutive meetings remotely (there are exceptions for illness/medical conditions, military service, death of a relative, or emergency situations involving actual or threatened injury to people or property).
- During the course of this year, a member may only attend half of all of the commission's meetings remotely (again, there are exceptions for illness/medical conditions, military service, death of a relative, or emergency situations involving actual or threatened injury to people or property).

- Any member who wants to participate in a meeting electronically should notify staff that they will be participating remotely at least 48 hours in advance of the meeting (for the July 11 meeting, please just provide notice as soon as possible). For now, please notify the Council Office at council@bloomington.in.gov if you intend to attend any upcoming meetings electronically.
- Members of the public must be able to attend, observe, and record the meeting in person.
- Current city guidelines state that masking is recommended but optional at public meetings. Masking rules apply both to City employees, commission members, and members of the public attending the meeting.

Redistricting Resources and Information

In order to get you started, a packet of materials has been prepared that has a number of resources you might find useful. Please take some time to look read this memo and look through the materials contained in the packet. During the Organizational Meeting, city staff will further describe the rules that apply to redistricting and will provide a brief tutorial on some of the tools/information at your disposal. In this packet you will find:

- Draft Meeting Agenda – Note that Commissioner Alex Semchuck will serve as Chair of the Commission and will lead each meeting. A draft agenda is included to provide a guide for the first meeting, but can be amended if members wish to discuss additional matters or wish to discuss the listed items in a different order. Please notify Council Administrator/Attorney Stephen Lucas at lucass@bloomington.in.gov if there are additional topics you would like to cover at this first meeting.
- Maps for reference (additional maps may be requested by Commission members)
 - o Map of existing City Council Districts
 - o Map of existing City Council Districts overlaid with County Voting Precincts (including population for each precinct)
 - o Maps of County Voting Precincts within city (one with population for each precinct, one blank)
- [Indiana Code § 36-4-6-3](#) for reference (contains rules that limit what district proposals can be made)
- [Bloomington Municipal Code 2.12.130](#) for reference (contains criteria the Commission should consider when drawing districts)
- [Ordinance 12-29](#) - This is the redistricting ordinance adopted during the City’s last redistricting process in 2012 and is included for reference.
- Report of the Common Council’s 2012 Redistricting Committee – This is included for reference to give Commission Members a sense of how redistricting was completed in

2012. The report might also serve as a guide for the end product this Commission is tasked with producing.

A webpage for the Commission has been set up at the following URL - <https://bloomington.in.gov/council/redistricting>. Here, the Commission's meeting notices, agendas, draft district maps, and other materials will be hosted and made available to the public. Beyond the resources contained in this packet, additional tools and information will be hosted at this webpage. Resources available to the Commission on this webpage include or will include:

- 2022 City Council Redistricting Commission Map: available at <https://bloomington.in.gov/arcgis/apps/webappviewer/index.html?id=654dc91ee86d4f04b8b4201413cc5477>; and Map Help Guide: available (but still in-progress), at <https://bloomington.in.gov/maps/help/redistricting>
- Districtr - a mapping tool released by MGGG Lab at Tufts University: available at <https://districtr.org/indiana>; Guide: available at <https://districtr.org/guide>
- A B-Clear Data Portal link, which will also serve as a repository for static maps, GIS data, etc. (information contained here may be supplemented in the future) - <https://data.bloomington.in.gov/dataset/2022-city-council-redistricting>
- Council District Calculator spreadsheet (forthcoming)
- Public submissions of proposed district maps – Any proposed districts (whether in map form, list form, spreadsheet form, etc.) submitted by members of the public will be compiled and published on the webpage

Transparency

During the Organizational Meeting, the Commission should discuss how it would like to involve the public in its work. This should include providing the public with an opportunity to submit and comment on proposed districts. City staff plans to collect and publish on the Commission's webpage any public submissions for proposed districts. In addition to publicly posting and sharing its work, please know that the Commission is also subject to both the Indiana Open Door Law and Access to Public Records Act. These laws are meant to ensure that the work of governing bodies is conducted openly and is accessible to the public. These access laws are a large topic and have been summarized extensively by the State's Public Access Counselor in a handbook available here - <https://www.in.gov/pac/files/pac-handbook-update-draft-3-1-2022.pdf>. For your purposes, please follow the following guidelines:

- Commissioners should only deliberate and make decisions during public meetings.
- In order to meet and act as a Commission, a quorum of members (three out of five) must be present.
- Notice of any Commission meetings must be provided at least 48 hours in advance of the meeting (city staff will assist with posting notices and other materials). If notice of a

meeting has not been provided, members should avoid gathering together if a quorum might be present.

- Commissioners should save deliberations/discussions for public meetings and should avoid emailing, talking, or otherwise communicating with other members outside of a public meeting about how they will vote, reasons for voting a particular way, or the pros and cons of a proposal that may come before the commission.
- Under the Access to Public Records Act, any material that is created, received, retained, maintained, or filed by or with a public agency is a public record and subject to public disclosure. This includes emails sent and received via private email accounts if the email concerns public business. For this reason, email correspondence regarding the commission's business should generally copy city staff (council@bloomington.in.gov) so that the City has a record of the correspondence. Commissioners are otherwise responsible for retaining and producing emails and other records, including text messages, related to commission business that they have in their possession upon public records request.
- If you have questions or concerns about these rules, or are unsure how to best comply with the access laws, please contact Council Administrator/Attorney Stephen Lucas at lucass@bloomington.in.gov.

Again, welcome and please let us know how we can help.

Kind regards,
Council Staff

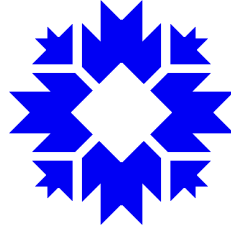
AGENDA
CITY OF BLOOMINGTON - CITIZENS' REDISTRICTING ADVISORY COMMISSION

MONDAY, JULY 11, 2022, 5:30 PM
BLOOMINGTON CITY HALL - SHOWERS BUILDING
ALLISON CONFERENCE ROOM (SUITE 225)
401 NORTH MORTON STREET, 47404

MEETING ALSO ACCESSIBLE VIA ZOOM AT:

<https://bloomington.zoom.us/j/82716050729?pwd=N0tLV2ZzZzRkR1Axa29WNEpBMXpvdz09>

- I. Welcome and Member Introductions
- II. Agenda Summation
- III. 2022 Citizens' Redistricting Advisory Commission Overview by Staff
 - a. Obligations and goals
 - b. Rules that apply to any proposed districts - Federal, state, local considerations
 - c. Final product – Report to Council with recommended district map
- IV. Overview of useful materials and where they can be located
 - a. Staff Presentation on mapping tool – Laura Haley
 - b. Other available resources
- V. Public Input - submission of proposed maps and public comment at meetings?
- VI. Schedule
 - a. Proposed agendas and timeline for future meetings
- VII. Commissioner questions
- VIII. Public comment
- IX. Other
- X. Adjourn



Citizens' Redistricting Advisory Commission

MEETING NOTICE

Monday, 11 July 2022

**Organizational Meeting -
Starting at 5:30 pm**

This meeting will be held in the Allison Conference Room (Suite #225, City Hall, 401 N. Morton St) and may also be accessed electronically via Zoom (see information below).

Join Zoom Meeting

<https://bloomington.zoom.us/j/82716050729?pwd=N0tLV2ZzZzRkR1Axa29WNEpBMXpvdz09>

Meeting ID: 827 1605 0729

Passcode: 384072

One tap mobile

+19292056099,,82716050729# US (New York)

+13017158592,,82716050729# US (Washington DC)

Dial by your location

+1 929 205 6099 US (New York)

+1 301 715 8592 US (Washington DC)

+1 312 626 6799 US (Chicago)

+1 646 931 3860 US

+1 669 900 6833 US (San Jose)

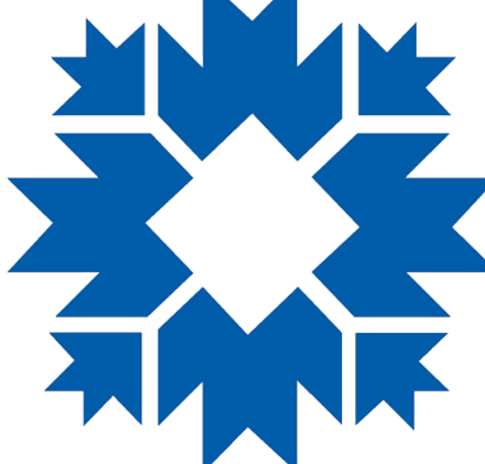
+1 253 215 8782 US (Tacoma)

+1 346 248 7799 US (Houston)

+1 669 444 9171 US

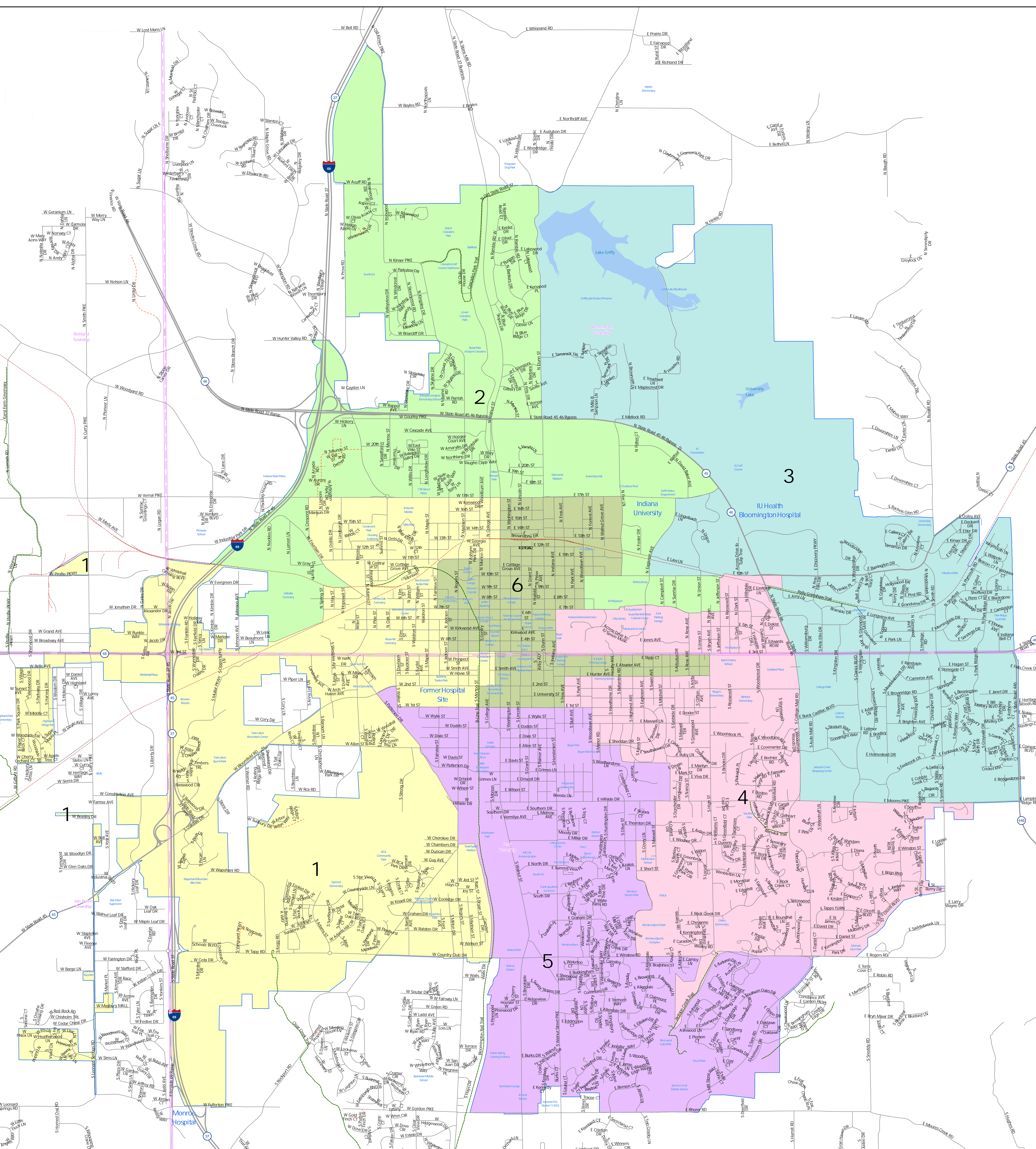
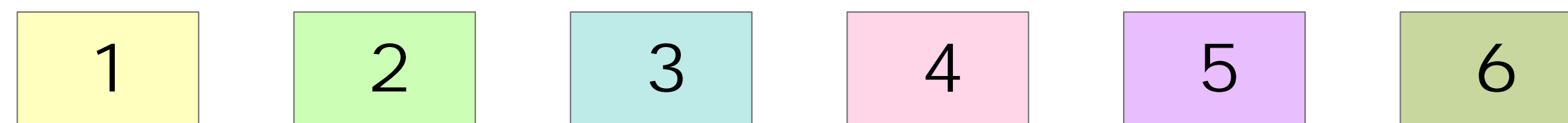
Meeting ID: 827 1605 0729

Find your local number: <https://bloomington.zoom.us/j/82716050729>

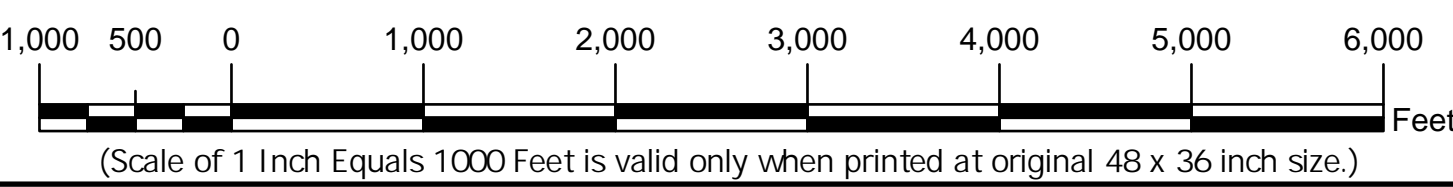


City Council Members

At Large: Jim Sims	District 1: Kate Rosenbarger	District 4: Dave Rollo
At Large: Matt Flaherty	District 2: Sue Sgambelluri	District 5: Isabel Piedmont-Smith
At Large: Susan Sandberg	District 3: Ron Smith	District 6: Stephen Volan



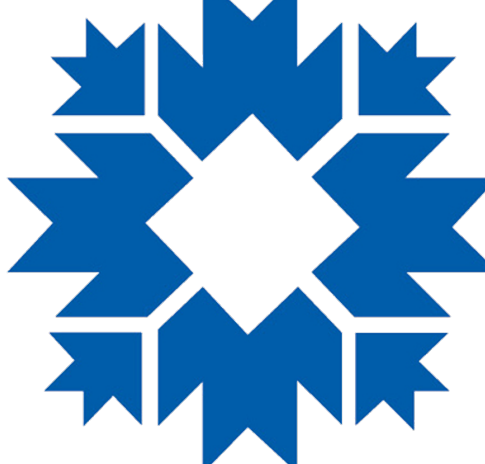
This map was produced by the City of Bloomington GIS, for use by the City and general public as map information. The geographic information is based on aerial photography flown in March 2016.
 This map was produced by the City of Bloomington GIS, for use by the City and general public as map information. The planimetric information is based on aerial photography flown in March 2016.
 The Corporation boundary reflects amendments effective as of the print date on this map.



Produced: 2/28/2022

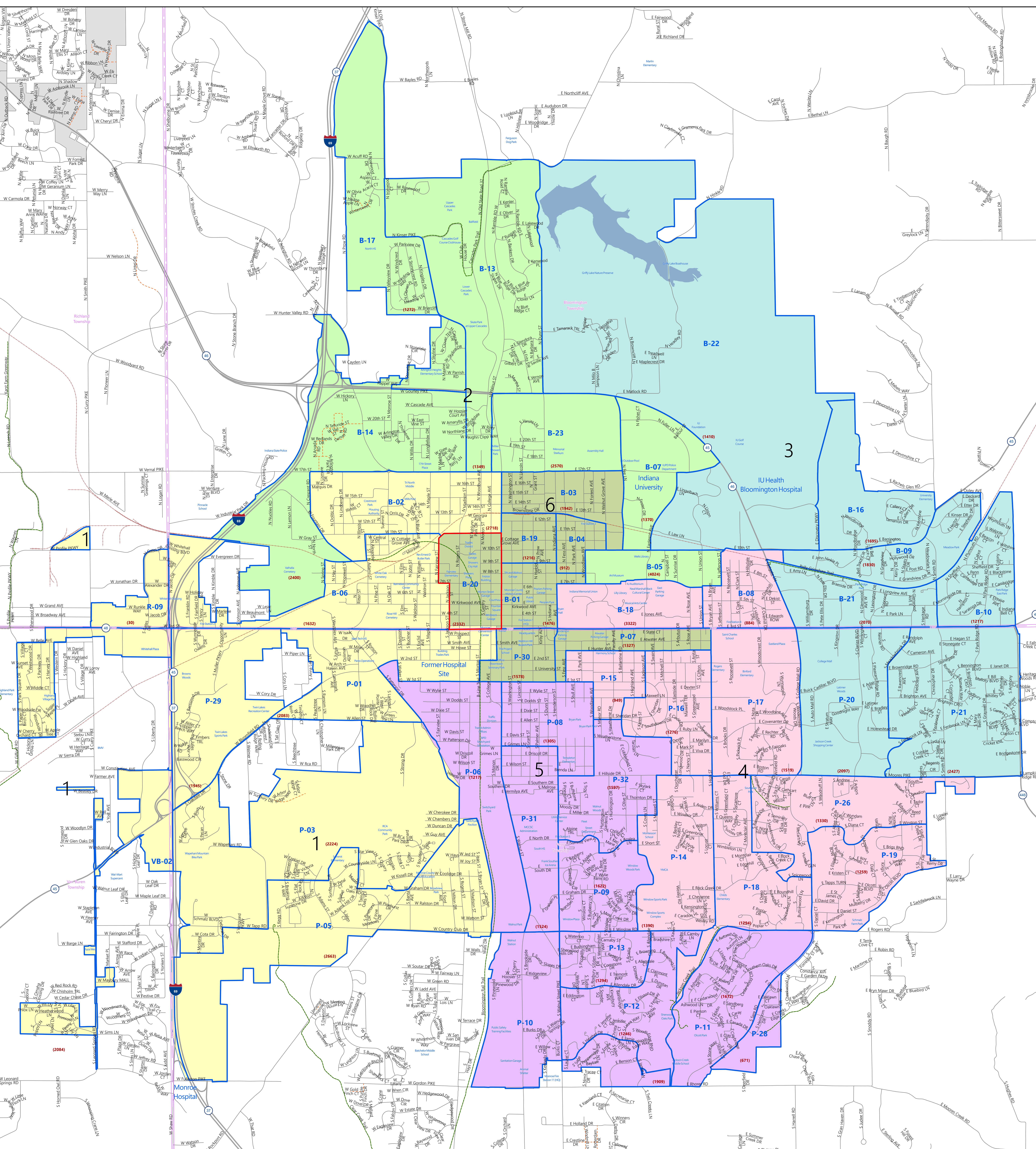
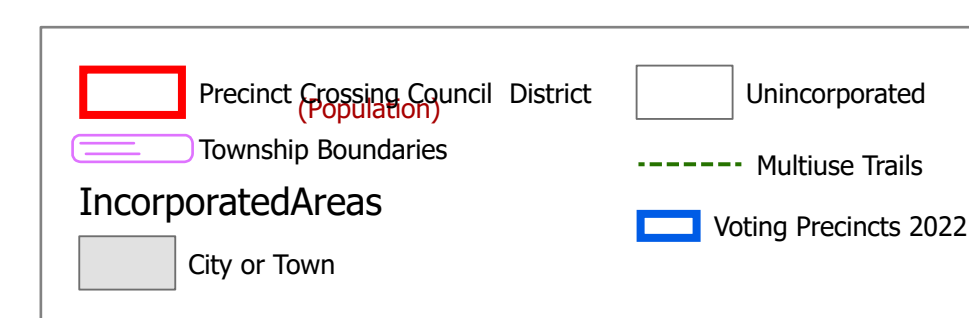


Layout: OverviewEP
 Project: CityCouncilDistricts



2022 City Council Redistricting

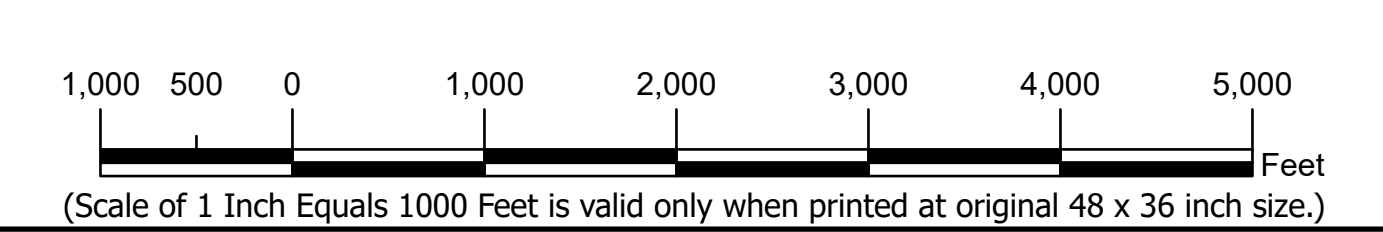
City Council Districts

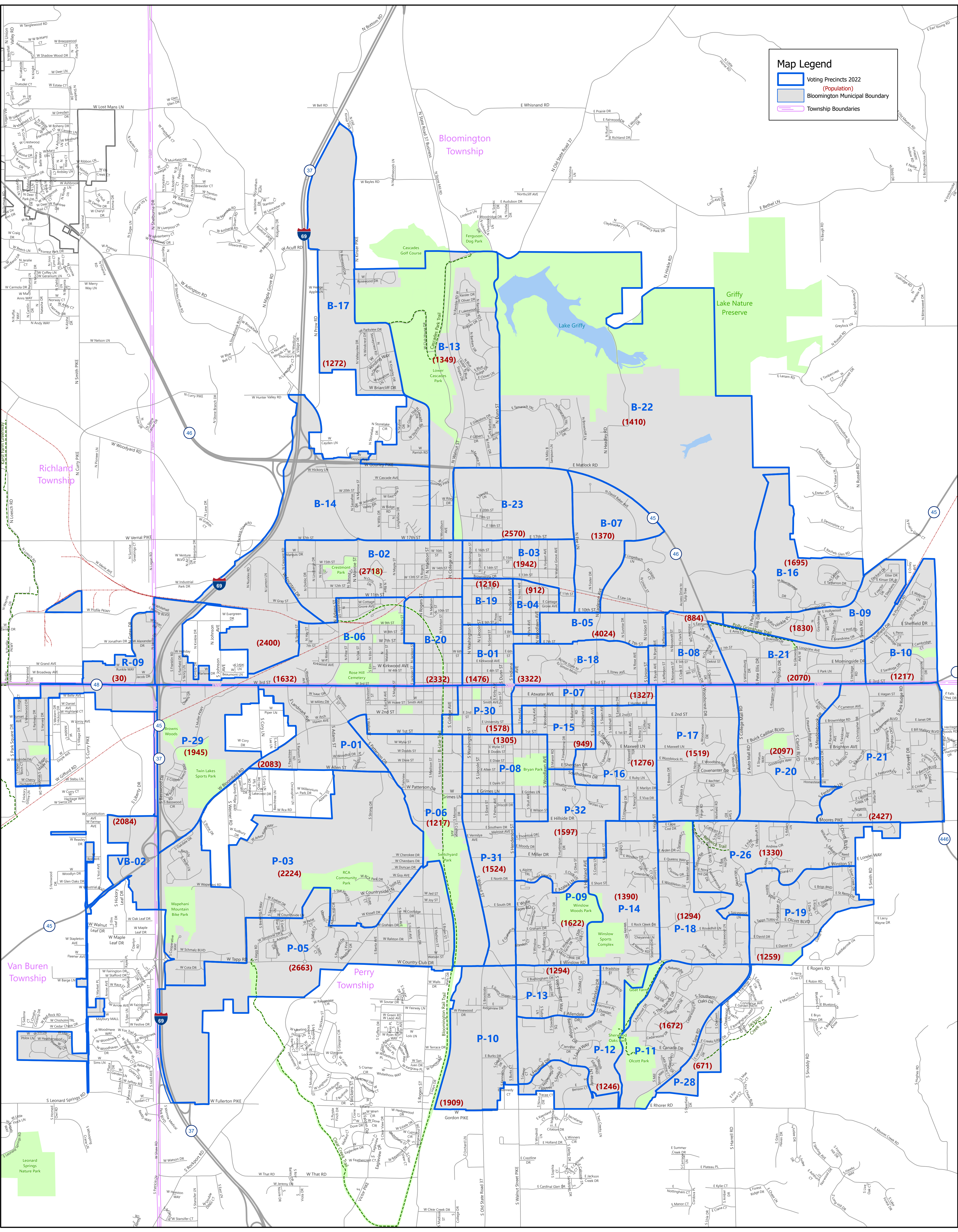
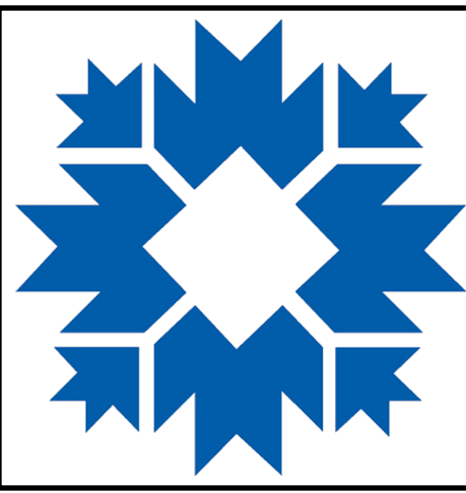


January 6, 2022

Produced: 2/14/2022

This map was produced by the City of Bloomington GIS, for use by the City and general public as map information. The geographic information is based on aerial orthorectified imagery from March 2016. This map was produced by the City of Bloomington GIS, for use by the City and general public as map information. The geographic information is based on aerial orthorectified imagery from March 2016. The Corporation boundary reflects annexations effective as of the print date on this map.





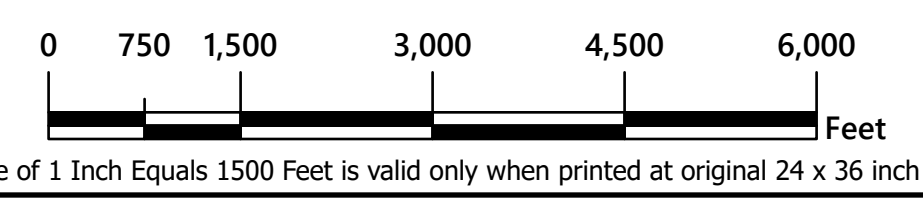
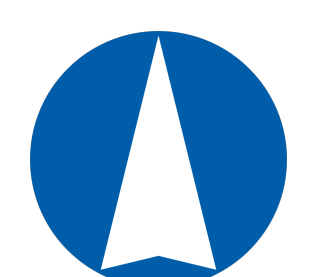
Map Legend

- Voting Precincts 2022 (Population)
- Bloomington Municipal Boundary
- Township Boundaries

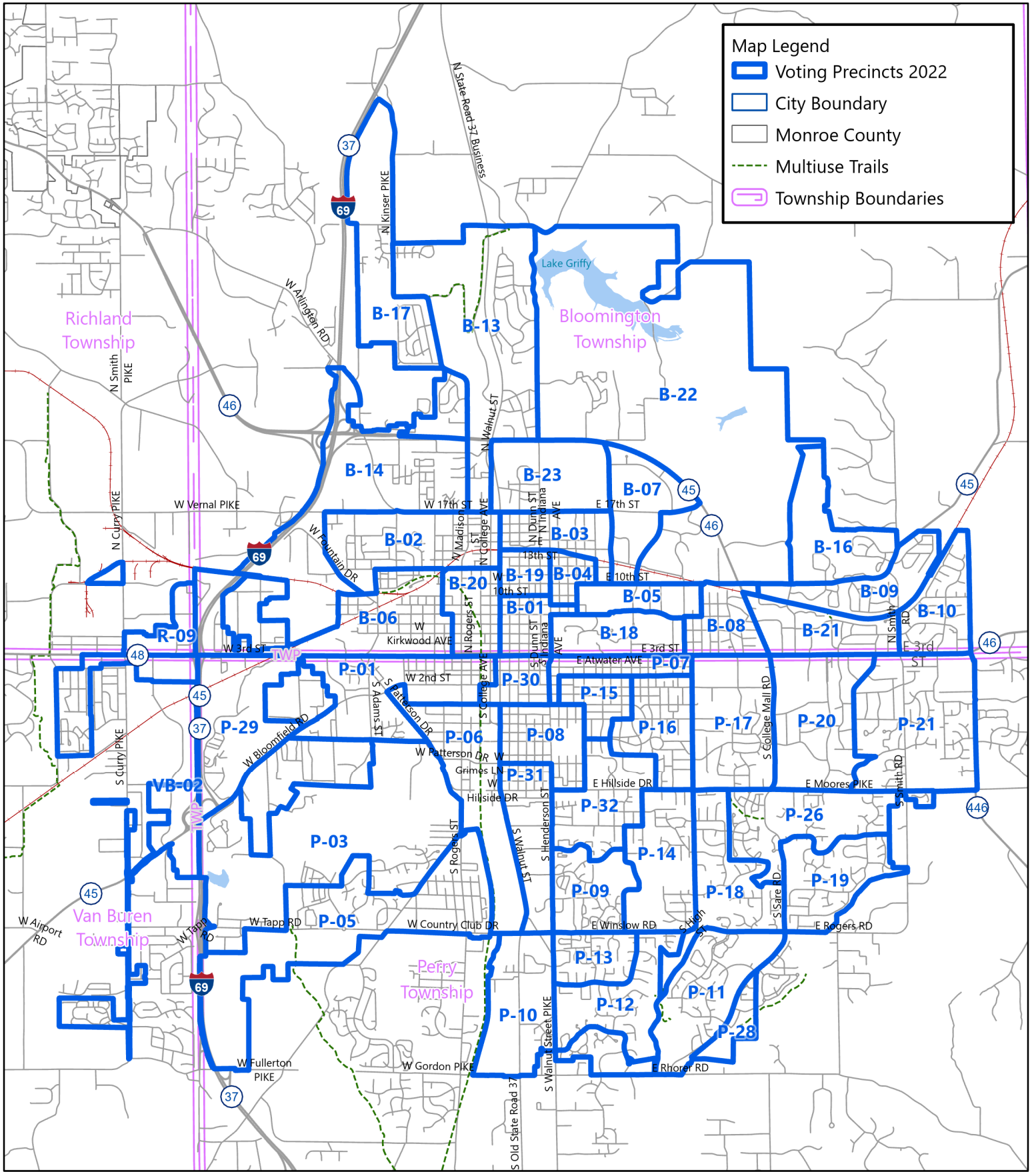
Precinct Data: January 6, 2022

This map was produced by the City of Bloomington GIS, for use by the City and general public as map information. The planimetric information is based on aerial orthorectified flown in March 2016.
 This map was produced by the City of Bloomington GIS, for use by the City and general public as map information. The planimetric information is based on aerial orthorectified flown in March 2016.
 The Corporation boundary reflects annexations effective as of the print date on this map.

Produced: 4/22/2022



(Scale of 1 Inch Equals 1500 Feet is valid only when printed at original 24 x 36 inch size.)



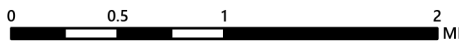
City Council
Office



**City of
Bloomington**

2022 Voting Precincts Map

Produced: 7/6/2022



For use as map information only, information is NOT warranted.

Layout: RedistrictingMap_8.5x11
Project: CityCouncilRedistrictingMaps



KeyCite Yellow Flag - Negative Treatment

Proposed Legislation

West's Annotated Indiana Code
Title 36. Local Government (Refs & Annos)
Article 4. Government of Cities and Towns Generally
Chapter 6. City Legislative Body

IC 36-4-6-3

36-4-6-3 Second class cities; division into six districts; boundaries;
legislative body candidates; territory not included in any district or
in more than one district; procedure for recertification of districts

Effective: March 18, 2022

[Currentness](#)

Sec. 3. (a) This section applies only to second class cities.

(b) The legislative body shall adopt an ordinance to divide the city into six (6) districts that:

- (1) are composed of contiguous territory, except for territory that is not contiguous to any other part of the city;
- (2) are reasonably compact;
- (3) do not cross precinct boundary lines, except as provided in subsection (c) or (d); and
- (4) contain, as nearly as is possible, equal population.

(c) The boundary of a city legislative body district may cross a precinct boundary line if:

- (1) more than one (1) member of the legislative body elected from the districts established under subsection (b) resides in one (1) precinct established under IC 3-11-1.5 after the most recent municipal election; and
- (2) following the establishment of a legislative body district whose boundary crosses a precinct boundary line, not more than one (1) member of the legislative body elected from districts resides within the same city legislative body district.

(d) The boundary of a city legislative body district may cross a precinct line if the districts would not otherwise contain, as nearly as is possible, equal population.

(e) A city legislative body district with a boundary described by subsection (c) or (d) may not cross a census block boundary line:

(1) except when following a precinct boundary line; or

(2) unless the city legislative body certifies in the ordinance that the census block has no population, and is not likely to ever have population.

(f) The legislative body may not adopt an ordinance dividing the city into districts with boundaries described by subsection (c) or (d) unless the clerk of the city mails a written notice to the circuit court clerk. The notice must:

(1) state that the legislative body is considering the adoption of an ordinance described by this subsection; and

(2) be mailed not later than ten (10) days before the legislative body adopts the ordinance.

(g) Except as provided in subsection (j), the division under subsection (b) shall be made only at times permitted under IC 3-5-10.

(h) The legislative body is composed of six (6) members elected from the districts established under subsection (b) and three (3) at-large members.

(i) Each voter of the city may vote for three (3) candidates for at-large membership and one (1) candidate from the district in which the voter resides. The three (3) at-large candidates receiving the most votes from the whole city and the district candidates receiving the most votes from their respective districts are elected to the legislative body.

(j) If the legislative body determines that a division under subsection (g) is not required, the legislative body shall adopt an ordinance recertifying that the districts as drawn comply with this section.

(k) A copy of the ordinance establishing districts or a recertification adopted under this section must be filed with the circuit court clerk of the county that contains the greatest population of the city not later than thirty (30) days after the ordinance or recertification is adopted. The filing must include a map of the district boundaries:

(1) adopted under subsection (b); or

(2) recertified under subsection (j).

(l) The limitations set forth in this section are part of the ordinance, but do not have to be specifically set forth in the ordinance. The ordinance must be construed, if possible, to comply with this chapter. If a provision of the ordinance or an application of the ordinance violates this chapter, the invalidity does not affect the other provisions or applications of the ordinance that can be given effect without the invalid provision or application. The provisions of the ordinance are severable.

(m) IC 3-5-10 applies to a plan established under this section.

Credits

As added by Acts 1980, P.L.212, SEC.3. Amended by Acts 1980, P.L.73, SEC.6; P.L.13-1988, SEC.16; P.L.5-1989, SEC.101; P.L.7-1990, SEC.58; P.L.3-1993, SEC.265; P.L.230-2005, SEC.85; P.L.271-2013, SEC.49, eff. July 1, 2013; P.L.169-2022, SEC.15, eff. March 18, 2022.

Notes of Decisions (7)

I.C. 36-4-6-3, IN ST 36-4-6-3

The statutes and Constitution are current with all legislation of the 2022 Second Regular Session of the 122nd General Assembly effective through June 30, 2022.

End of Document

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Bloomington Municipal Code 2.12.130 - Citizens' redistricting advisory commission.

- (a) Establishment and Purpose. There is hereby established a five-member citizens' redistricting advisory commission, hereinafter "commission," whose purpose shall be to make recommendations to the common council regarding its decennial redistricting ordinance, which divides the city into the six council districts from which councilmembers shall be elected; and to make recommendations to the Monroe County Commissioners on dividing the city into precincts.
- (b) Term. Because of the time-limited nature of the commission's purpose, the commission shall be limited in term to two years from the date of its formation ("formation date"), after which time it shall disband. The commission's first formation date shall be January 1, 2021, and shall be reformed at the beginning of the year following each decennial United States Census ("census year"). All commission members shall be appointed to serve until final district boundaries are adopted by the common council, or until two years after the commission's formation date, whichever comes first. The commission shall be reformed in the event that the city is required, due to annexation or other legal procedures, to redraw council-district lines outside of these periods. The same membership selection process shall be followed in the event the commission is reformed.
- (c) Membership Qualifications. The commission shall consist of five members, subject to the following qualifications and limitations.
 - (1) Political Affiliations. Commissioners shall be divided by political affiliation as follows:
 - A. One member shall be a duly enrolled full-time student at Indiana University Bloomington affiliated with the Democratic Party;
 - B. One member shall be a non-student affiliated with the Democratic Party;
 - C. One member shall be a duly enrolled full-time student at Indiana University Bloomington affiliated with the Republican Party;
 - D. One member shall be a non-student affiliated with the Republican Party; and
 - E. One member shall be appointed who identifies as independent of either of the two major political parties in the state.
 - (2) Limitations. The following individuals are excluded from serving on the commission:
 - (A) Anyone who is currently a public office holder;
 - (B) Anyone who has been an employee for an elected official, including anyone who has been employed by the City of Bloomington, within ten years of the commission's formation date;
 - (C) Anyone who is currently an officer of any county-level political party in Monroe County (not including people serving as precinct committee persons);
 - (D) Anyone who has contributed a cumulative total of \$2,000.00 or more to any political candidate(s) within five years of the commission's formation date;

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- (E) Anyone registered with the Indiana Lobby Registration Commission;
 - (F) Immediate family members of any excluded person.
- (d) Membership Selection Process. Commissioners shall be selected after an open application process:
- (1) Applicants shall attest that they are eligible to serve per the conditions of subsection 2.12.130(c).
 - (2) The process shall be conducted by a selection committee made up of the three at-large councilmembers. The selection committee shall review all applications and in a public meeting choose ten applicants in five pools of two, one pool for each seat noted in subsection 2.12.130(c)(1), whom they believe are the most qualified to carry out the commission's duties.
 - (3) The ranking at-large councilmember shall administer a coin flip to select a member from each pool of applicants.
 - (4) If there is only one eligible applicant for a given seat after complying with the requirements of BMC 2.02, the selection committee may appoint the applicant to the seat. If there are no eligible applicants for a given seat after complying with the requirements of BMC 2.02, the seat may be left empty.
- (e) Redistricting Criteria.
- (1) The commission shall recommend council district boundaries that comply with the United States Constitution, the Indiana Constitution, and applicable federal and state laws, including the Federal Voting Rights Act and Indiana Code §§ 3-5-10 and 36-4-6-3.
 - (2) The commission shall prepare descriptions and a map of recommended council district boundaries.
 - (3) Whenever possible, the commission should avoid recommending districts that split communities of interest into multiple districts. These communities include, but are not limited to, political subdivisions, neighborhoods, school districts, historic districts and other areas where residents share common traits and concerns.
 - (4) Where it does not negatively impact the above criteria, districts shall be drawn to encourage political competition.
- (f) Commission Processes and Transparency.
- (1) The city shall establish and maintain, at least until the redistricting process is concluded, a webpage for the commission where redistricting materials shall be published, including the roster of commissioners, meeting agendas and minutes, and draft maps created by the commission.
 - (2) The commission shall hold public hearings at least every other month, but may choose to meet more often.

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- (3) The commission shall issue descriptions of recommended council districts, an accompanying map depicting the recommended districts, and a report that explains how the recommended districts comply with BMC 2.12.130(e).
 - (4) Approval of recommended council districts, including a map and accompanying report, by the commission requires an affirmative vote from at least two-thirds of serving commissioners. All other actions of the commission require a simple majority vote to pass.
 - (5) The commission shall be subject to the Indiana Open Door Law and the Access to Public Records Act.
- (g) Legislative Approval.
- (1) The commission shall provide, and publish on its webpage, the descriptions of its recommended council districts, along with the accompanying map and report, to the common council no later than the first Wednesday in September of the second year following a decennial census.
 - (2) In performing its responsibilities under Indiana Code § 36-4-6-3, the common council shall determine whether the commission's recommended districts conform to the criteria contained in federal and state law.
 - (3) The common council shall act on the commission's recommended districts before November 1 of the second year following a decennial census. If the common council rejects the commission's recommended districts, the common council shall return the matter to the commission with a written statement of the reasons for the rejection.
 - (4) If the common council rejects the commission's recommended districts, the commission shall, before December 1 of the second year following a decennial census, consider the common council's written statement of reasons for the rejection, revise the map and descriptions accordingly, and return them along with any revised report, to the common council.
 - (5) After considering the commission's final recommendations, or if the commission fails to complete its work, the common council shall perform its duties under Indiana Code §§ 3-5-10 and 36-4-6-3. If the common council rejects the commission's final recommendations, it shall provide a written statement of the reasons for the rejection.

(Ord. No. 20-30, § 1, 12-16-2020; Ord. No. 22-04, §§ 2—6, 2-7-2022; Ord. No. 22-16, §§ 1—12, 5-18-2022)

Editor's note(s)—Ordinance No. 20-30, § 1, adopted Dec. 16, 2020, set out provisions intended for use as § 2.12.120. At the discretion of the editor, this section has been renumbered as § 2.12.130.

*Passed 8-0
Rollo absent*

ORDINANCE 12-29
TO AMEND TITLE 2 OF THE BLOOMINGTON MUNICIPAL CODE ENTITLED
"ADMINISTRATION AND PERSONNEL"

- Re: Amending Article IV of Chapter 2.04 (Common Council) to Establish
Councilmanic Districts for the City of Bloomington

- WHEREAS, I.C. 36-4-6-3 requires that the City be divided into six (6) councilmanic districts during the second year after a year in which a federal decennial census is conducted; and
- WHEREAS, this statute also requires that these districts be contiguous, reasonably compact, and, as nearly as possible, of equal population, and, with some specific exceptions, not cross precinct boundaries; and
- WHEREAS, Council President Mayer created the Redistricting Committee composed of the three at-large representatives and chaired by Councilmember Sandberg; and
- WHEREAS, prior to the first meeting, the City Clerk Regina Moore provided maps and an interactive table of precinct populations for Council members and the public to use to prepare maps that met the three requirements for consideration by the Committee; and
- WHEREAS, the Redistricting Committee held four meetings in November and submitted a report comprised of the Memoranda of the Meetings and documents kept in the Office of City Clerk which, by passage of this ordinance, will be approved by the Council; and
- WHEREAS, these meetings complied with the Indiana Open Door Law, including one meeting that was continued with the same agenda to later the same week, and were attended by the public at every meeting; and
- WHEREAS, the Council finds that the proposed districts are contiguous, reasonably compact, and, as nearly as possible, of equal population;

NOW, THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. Article IV of Chapter 2.04 of the Bloomington Municipal Code shall be amended by deleting Sections 2.04.500 (Definition of councilmanic districts) and 2.04.0510 (Repeal of former council districts) and replacing them with the following:

2.04.500 Definition of councilmanic districts.

The City of Bloomington is hereby divided into six (6) councilmanic districts which shall be known as the First District, Second District, Third District, Fourth District, Fifth District, and Sixth District. A copy of the map of these districts and the associated precinct populations are attached to this ordinance (Ordinance 12-29) as Exhibit "A." These districts shall consist of precincts as they were set forth in the "Order of the Monroe County Commissioners Regarding Additional Information or Corrections to the Precinct Boundaries and Submission of Corrected IEC-8 Forms" dated December 30, 2011. This Order and the associated precinct map, list of precincts with the component census blocks in each precinct, and the IEC-8 forms are incorporated by reference into this ordinance and, in accordance with IC 36-1-5-4, two copies of this material shall be kept on file in the office of the City Clerk and Council for inspection by the public. These districts and their component precincts are as follows:

FIRST DISTRICT. The First Councilmanic District shall consist of the following designated precincts:

- (a) Bloomington Township Precincts 2 & 6
- (b) Perry Township Precincts 1, 3, 5 & 29
- (c) Richland Precinct 9
- (d) Van Buren Township Precinct 2

SECOND DISTRICT. The Second Councilmanic District shall consist of the following designated precincts:

- (a) Bloomington Township Precincts 5, 7, 13, 14, 17 & 23

THIRD DISTRICT. The Third Councilmanic District shall consist of the following designated precincts:

- (a) Bloomington Township Precincts 9, 10, 16, 21 & 22
- (b) Perry Township Precincts 20 & 21

FOURTH DISTRICT. The Fourth Councilmanic District shall consist of the following designated precincts:

- (a) Bloomington Township Precincts 8 & 18
- (b) Perry Township Precincts 14, 15, 16, 17, 18, 19 & 26

FIFTH DISTRICT. The Fifth Councilmanic District shall consist of the following designated precincts:

- (a) Perry Township Precincts 6, 8, 9, 10, 11, 12, 13, 28, 31 & 32

SIXTH DISTRICT. The Sixth councilmanic District shall consist of the following designated precincts:

- (a) Bloomington Township Precincts 1, 3, 4, 19 & 20
- (b) Perry Township Precincts 7 & 30


SECTION 2. The district boundaries established in this ordinance supersede those established in all previous ordinances.

SECTION 3. In accordance with I.C. 36-4-6-3(l), the City Clerk is directed to file the ordinance with the Monroe County Clerk not later than thirty (30) days after the ordinance is adopted.


SECTION 4. Severability. If any section, sentence or provision of this ordinance, or the application thereof to any person or circumstance shall be declared invalid, such invalidity shall not affect any of the other sections, sentences, provisions, or applications of this ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this ordinance are declared to be severable.

SECTION 5. This ordinance shall be in full force and effect from and after its passage by the Common Council and approval by the Mayor.


PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this 19th day of DECEMBER, 2012.


TIMOTHY MAYER, President
Bloomington Common Council

ATTEST:


REGINA MOORE, Clerk
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana,
upon this 20th day of DECEMBER, 2012.


REGINA MOORE, Clerk
City of Bloomington

SIGNED and APPROVED by me upon this 29th day of DECEMBER,
2012.


MARK KRUZAN, Mayor
City of Bloomington

SYNOPSIS

This ordinance fulfills the council's obligation, in accordance with IC 36-4-6-3, to establish six councilmanic districts in 2012 based upon data received as a result of the federal census in 2010. Under this statute, these districts must be contiguous, reasonably compact, and, as nearly as possible, of equal population. The ordinance brings forward recommendations of the Council Redistricting Committee, which invited members of the Council and public to offer maps for the Committee's consideration in light of the statutory requirements. The committee met four times, with members of the public and Council present at each meeting, considered various plans from council members and the public, and recommended this map which is in compliance with statutory requirements.

Report of the 2012 Redistricting Committee

The Report of the 2012 Redistricting Committee includes the following materials:

- Agendas and Memoranda for Meetings on :
 - November 2nd
 - November 8th
 - November 15th
 - November 26th (Continued to November 30th – with same agenda)

- Other Materials Available in the Office of City Clerk include, but are not limited to:
 - Colored map with current council districts and county precincts;
 - List of city precincts with populations for each (and capable of certain calculations when used in electronic form); and
 - Various proposed maps and plans which had been submitted along with sheets that compare sets of plans (typically presented at different meetings) based upon variance and deviation of population.

This 2012 Report of the Redistricting Committee is signed by the following majority of its membership. By signing this sheet, the members affirm approval of the Memoranda and Report:

Member – Council Members

Date

Timothy Mayer
Council Member At-Large

Andy Ruff,
Council Member At-Large

Susan Sandberg, (Chair)
Council Member At-Large

Common Council Redistricting Committee
5:30 pm. Council Library
Agenda
November 2, 2012

Organization Meeting

1. Introduction
2. Election of Chair
3. Presentation of Materials
4. Schedule
5. Adjournment

NOTE: Formal minutes are not produced for committee meetings; however the following summarizes actions taken at the above committee of the whole meeting.

Action Memorandum

Bloomington Common Council Redistricting Committee

November 2, 2012

5:30 pm. -- Council Library

Chair: to be determined

Members Present: Sandberg, Mayer

Members Absent: Ruff

Staff Members present: Dan Sherman, Regina Moore

Other council members present: Dorothy Granger, Marty Spechler

Public present (Larry Jacobs, Sue Mayer)

INTRODUCTION

ELECTION OF CHAIR

MOTION: It was moved and seconded that Susan Sandberg be elected Chair for the Redistricting Committee.

ACTION: Motion was approved by a voice vote.

PRESENTATION OF MATERIALS

Sandberg asked for the Presentation of Materials for the task of redistricting.

Clerk Moore presented the following:

Materials

Colored Map with new council districts and new precincts

List of city precincts with populations for each, other calculations

NOTE: problem areas where precincts are in two districts.

Rules

Contiguity – can't be separated by another district (not Perry 10), islands (Perry 9)

Compactness – geographic and geometric shape

Need to work towards 'reasonably compact'

Equality of population – 10%

Follow precinct boundaries to avoid ballot variations!

1. Overview of task

a. Requirements plan: Basic Rules

i. Definition of terms

1. precinct for voting purposes
2. **precinct for legislative purposes
3. census block/tract
4. contiguity
5. compact
6. equal population

- b. Overview of timeline /legislative cycle
- 2. Presentation of current status
 - a. Map of city districts with new precinct lines drawn in
 - b. Handout of precinct population and district totals

SCHEDULE

Chair Sandberg asked that council members who had proposals send them to the Clerk in time for maps to be prepared for the next meeting.

The next meeting was set for November 8, 2012 at 5:30 in the Council Library.

ADJOURNMENT

The meeting ended at 6:30 pm

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Redistricting Committee
November 8, 2012
Council Library
5:30 pm

Second Meeting: Consideration of Plans

- 1- Materials for Committee
- 2- Discussion of the Plans
- 3- Consideration of Percentage of population deviance
- 4- Adjournment

NOTE: Formal minutes are not produced for committee meetings; however the following summarizes actions taken at the above committee of the whole meeting.

Action Memorandum

Bloomington Common Council Redistricting Committee

November 8, 2012

5:45 pm. -- Council Library

SECOND MEETING: CONSIDERATION OF PLANS

Chair: Sandberg

Members Present: Sandberg, Mayer

Members Absent: Ruff

Staff members present: Dan Sherman, Regina Moore

Other council members present: Spechler, Sturbaum, Granger, Volan

Public Present Larry Jacobs, Sue Mayer

MATERIALS FOR COMMITTEE

Maps and Plans which had been submitted were presented along with a comparison sheet that listed the plan, variance and population numbers for each district.

Plan A	13%
Plan A-1	9%
Plan B	16%
Plan C	18%
Plan D	18%
Plan E	16%
Plan F	18%
Plan G	13%
Plan H	19%

Plans were submitted by several council members, but were not marked with their specific names, but rather letters for identification.

DISCUSSION OF THE PLANS

The plans were discussed, considering the merits of each in compactness, contiguity and equality of population. Also considered were making as few changes as possible and preserving neighborhoods within one council district as much as possible.

CONSIDERATION OF PERCENTAGE OF POPULATION DEVIANCE

It was clear that persons submitting the plans did not understand that the plans were to be as equal as possible, with the maximum variance no more than 10% between the highest and lowest population counts. The above maps (with the exception of Plan A-1) were out of compliance.

It was determined that the ideal population for each district would be 13401; the ideal range being from 12060 to 14724 residents.

Council members were asked to submit modifications of their plans before the next meeting so that maps could be made.

ADJOURNMENT

The meeting was adjourned at 6:45 pm. Next meeting will be November 15, 2012 at 5:30 pm.

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Redistricting Committee
November 15, 2012
Council Library
5:30 pm

Third Meeting: Consideration of Plans

- 1- Materials for Committee
- 2- Discussion of the Plans
- 3- Consideration of Percentage of population deviance
- 4- Adjournment

NOTE: Formal minutes are not produced for committee meetings; however the following summarizes actions taken at the above committee of the whole meeting.

Action Memorandum

Bloomington Common Council Redistricting Committee

November 15, 2012

5:30 pm. -- Council Library

THIRD MEETING: CONSIDERATION OF PLANS

Chair: Sandberg

Members Present: Sandberg, Mayer

Members Absent: Ruff

Staff members present: Dan Sherman, Regina Moore

Other council members present: Spechler, Sturbaum, Granger, Volan

Public Present Larry Jacobs, Sue Mayer

MATERIALS FOR COMMITTEE

Maps and Plans which had been submitted were presented along with a comparison sheet that listed the plan, variance and population numbers for each district. NOT presented were plans that were submitted with precincts split between two council districts. New plans were:

Plan A-2	9.1%
Plan D-2	9%
Plan I	6.1%
Plan J	7.8%
Plan K	8.3%
Plan L	8.3%

Again the alphabetical identification was used rather than identifying the person submitting the plan.

DISCUSSION OF THE PLANS

The plans were discussed, considering the merits of each in compactness, contiguity and equality of population. Also considered were making as few changes as possible and preserving neighborhoods within one council district as much as possible.

CONSIDERATION OF PERCENTAGE OF POPULATION DEVIANCE

The possibility of drawing a district line to split precincts between two council districts was discussed. Chair Sandberg asked for plans that had been submitted with this parameter to be prepared in map form for the next meeting.

Council members were asked to submit modifications or new plans before the next meeting so that maps could be made.

ADJOURNMENT

The meeting was adjourned at 6:40 pm.

Next meeting will be after the Special Session of the Common Council held on November 26, 2012 at approximately 8:00 pm in the council library.

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Redistricting Committee

November 26, 2012

Council Library

8:00 pm

AGENDA

- 1- Materials for Committee
- 2- Discussion of the Plans
- 3- Consideration of Percentage of population deviance
- 4- Assessment of the process to date
- 5- Further meetings
- 6- Adjournment

NOTE: Formal minutes are not produced for committee meetings; however the following summarizes actions taken at the above committee of the whole meeting.

Action Memorandum

Bloomington Common Council Redistricting Committee

November 26, 2012

8:30 pm. -- Council Library (posted time was 8pm but start was delayed because of Special Session of Common Council held at 6 pm)

FOURTH MEETING: CONSIDERATION OF PLANS

Chair: Susan Sandberg

Members Present: Sandberg, Mayer, Ruff

Members Absent: none

Staff Members present: Dan Sherman, Regina Moore

Other council members present: Dorothy Granger, Marty Spechler, Darryl Neher, Dave Rollo, Chris Sturbaum, Steve Volan

Public present (Linda Robbins, Ruth Hickman, Avi Spechler, Jim Fielder, Chaim Julian, Sue Mayer)

MATERIALS FOR COMMITTEE

Maps and Plans which had been submitted were presented along with a comparison sheet that listed the plan, variance and population numbers for each district. Considered were:

* indicates a newly submitted plan.

Plan A-2	9.1%
Plan D-2	9%
Plan I	6.1%
Plan J	7.8%
Plan L	8.3%
*Plan M	7.7%
*Plan P/split	10.33%
*Plan P-2/split	8.66%
*Plan Q/split	9.87%
*Plan Q-2/split	9.872%

DISCUSSION OF THE PLANS

The plans were discussed, considering the merits of each in compactness, contiguity and equality of population. Also considered were making as few changes as possible and preserving neighborhoods within one council district as much as possible.

Particular attention was paid to the four maps/plans with split precincts

County officials Clerk Robbins, Recorder Fielder and Deputy Clerk Hickman gave background into how precinct lines are drawn, why they were drawn as they are now, and the implication and impact of having a precinct split between two council districts.

CONSIDERATION OF PERCENTAGE OF POPULATION DEVIANCE

It was suggested that modifications in Plan P with a split precinct may be a workable plan. The request was made to prepare a map and comparison page to add to the materials for consideration for the next meeting.

ASSESSMENT OF THE PROCESS TO DATE

Council members who represent districts and who were present at this meeting were urged to give their favorite plans and some rationale for their choice to the committee members by Friday, November 30.

FURTHER MEETINGS

Rather than post and notice a meeting separately, the meeting was recessed until Friday, November 30, 2012 at 5:30 pm in the Council Library.

ADJOURNMENT

None – meeting was recessed until date noted above.

*******CONTINUATION OF 11-26-12 MEETING THIS MEETING WAS CONTINUED WITH THE SAME ADGENDA AS 11-26-12 WITH CONSIDERATION OF PLANS**

November 30, 2012

5:30 pm. -- Council Library

Chair: Susan Sandberg

Members Present: Sandberg, Mayer, Ruff

Members Absent: none

Staff Members present: Regina Moore

Other council members present:, Darryl Neher, Dave Rollo, Chris Sturbaum, Steve Volan

Public present: Abby Tonsing

Consideration of Plans focused on:

*Plan P/split	9.98% (amended from an earlier version)
*Plan P-2	8.66% (amended to remove split precinct)
*Plan Q/split	9.87%
*Plan Q-2/split	9.872%

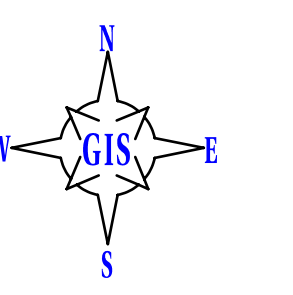
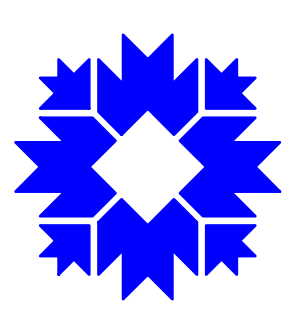
The discussion of split precincts included a discussion of requesting changes in precinct lines to the county and state at a later date to redraw precinct lines of Bloomington 20, Bloomington 5 and Bloomington 18 to better equalize population.

MOTION: It was moved and seconded that Plan P-2 be recommended to the council for adoption.

ACTION: The motion was approved by a voice vote.

ADJOURNMENT

The meeting was adjourned at 6:05 pm

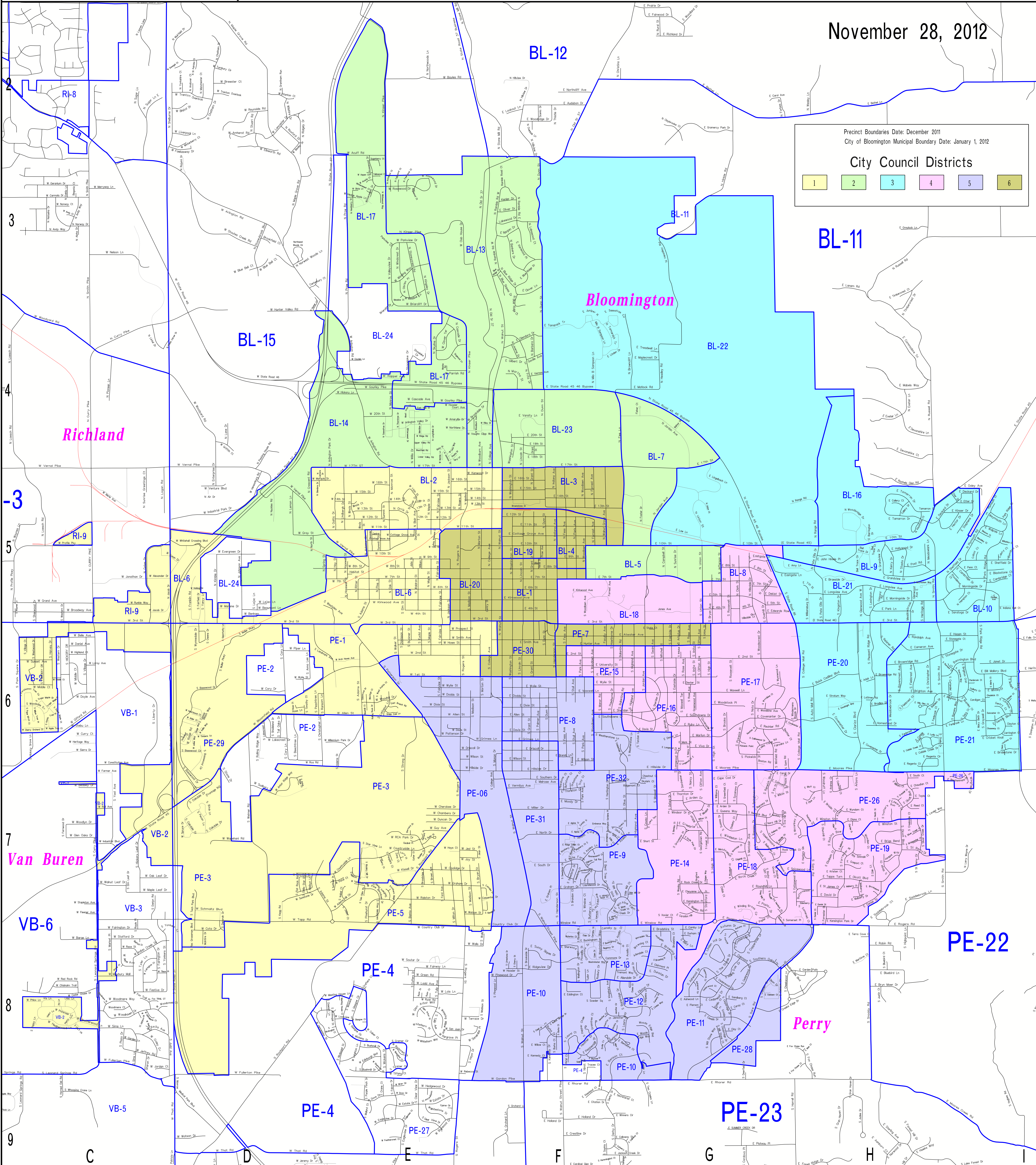


November 28, 2012

Precinct Boundaries Date: December 2011
City of Bloomington Municipal Boundary Date: January 1, 2012

City Council Districts

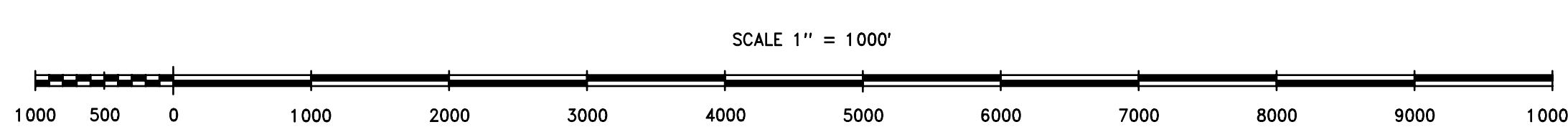
1	2	3	4	5	6
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* This map adjusts precinct boundaries to the city limits.

Bloomington Geographic Information System

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FID	PRECINCT	10 Pop	CurrD	1	2	3	4	5	6
5	BLOOMINGTON 01	1494	6						1494
6	BLOOMINGTON 02	2017	1	2017					
7	BLOOMINGTON 03	3517	6						3517
8	BLOOMINGTON 04	1018	6						1018
9	BLOOMINGTON 05	2778	4		2778				
10	BLOOMINGTON 06	1560	1	1560					
11	BLOOMINGTON 07	2586	2		2586				
12	BLOOMINGTON 08	1113	3				1113		
13	BLOOMINGTON 09	1735	3			1735			
14	BLOOMINGTON 10	1007	3			1007			
17	BLOOMINGTON 13	1295	2		1295				
18	BLOOMINGTON 14	2395	2		2395				
20	BLOOMINGTON 16	1955	3			1955			
21	BLOOMINGTON 17	1314	2		1314				
22	BLOOMINGTON 18	3643	6				3643		
23	BLOOMINGTON 19	1396	6						1396
24	BLOOMINGTON 20	1842	1						1842
25	BLOOMINGTON 21	1916	3			1916			
26	BLOOMINGTON 22	2645	3			2645			
27	BLOOMINGTON 23	2500	2		2500				
33	PERRY 01	1141	1	1141					
35	PERRY 03	2270	1	2270					
37	PERRY 05	2247	1	2247					
38	PERRY 06	1171	5					1171	
39	PERRY 07	1671	6						1671
40	PERRY 08	1355	5					1355	
41	PERRY 09	1690	5					1690	
42	PERRY 10 ?	1857	5					1857	
43	PERRY 11	1663	5					1663	
44	PERRY 12	1215	5					1215	
45	PERRY 13	1321	5					1321	
46	PERRY 14	1440	4				1440		
47	PERRY 15	1064	4				1064		
48	PERRY 16	1310	4				1310		
49	PERRY 17	1438	4				1438		
50	PERRY 18	1251	5				1251		
51	PERRY 19	1326	4				1326		
52	PERRY 20	2206	3			2206			
53	PERRY 21	2462	3			2462			
58	PERRY 26	915	4				915		
60	PERRY 28	351	5					351	
61	PERRY 29	2340	1	2340					
62	PERRY 30	1827	6						1827
63	PERRY 31	1523	5					1523	
64	PERRY 32	1526	4					1526	
74	RICHLAND 09	30	1	30					
77	VAN BUREN 02	2072	1	2072					

Total Populations 80408
Avg. District Pop. 13401

Range between smallest & largest: 8.66%