



City of Bloomington Common Council

Legislative Packet

Regular Session

immediately followed by

Committee of the Whole Discussion

18 November 2009

Office of the Common Council
P.O. Box 100
401 North Morton Street
Bloomington, Indiana 47402

812.349.3409

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<http://www.bloomington.in.gov/council>

City of
Bloomington
Indiana



City Hall
401 N. Morton St.
Post Office Box 100
Bloomington, Indiana 47402

Office of the Common Council
(812) 349-3409
Fax: (812) 349-3570
email: council@bloomington.in.gov

To: Council Members
From: Council Office
Re: Weekly Packet Memo
Date: November 13, 2009

Packet Related Material

Memo

Agenda

Calendar

Notices and Agendas:

- **Council Sidewalk Committee Meeting** on Monday, November 23, 2009 at 4:00 p.m. in the McCloskey Room

Legislation for Final Action:

- **Res 09-19** Authorizing Representatives to Act on Behalf of the City of Bloomington with Respect to Certain Matters Related to Brownfields Financial Assistance to Be Awarded by the Indiana Finance Authority
Contact: Alisa Wood at 349-3480 or wooda@bloomington.in.gov
- **Ord 09-22** To Amend the Bloomington Zoning Maps from Commercial Limited (CL) to Planned Unit Development (PUD) and to Adopt the Preliminary Plan for the 1.6 Acres McDoel Station PUD - Re: 223 W. Dodds Street (Bryan White, Petitioner)
Contact: Eric Greulich at 349-3526 or greulice@bloomington.in.gov

[November 4th Council Legislative Packet](#) for the legislation, background materials and summaries regarding [Res 09-19](#) and [Ord 09-22](#)

Legislation and Background Material for First Reading:

- **App Ord 09-11** To Specially Appropriate from the General Fund, Parks General Fund, Risk Management Fund, Fire Pension Fund, and Sanitation Fund Expenditures Not Otherwise Appropriated (Appropriating Various Transfers of Funds within the General Fund and Motor Vehicle & Highway Fund for Police, City Clerk, Public Works, Animal Care & Control, Engineering, Street, and Traffic; Appropriating Funds from the General Fund, Parks General Fund, Wireless Fund, Sanitation Fund, Fire Pension Fund, and Rainy Day Fund for Payroll Needs in All City Departments)
 - Memo from Mike Trexler, Controller

Contact: Mike Trexler at 349-3412 or trexlerm@bloomington.in.gov

- **Res 09-18** – **Approving the Peak Oil Task Force Report as an Advisory Document**
 - Appendix A. Link to the report: [*Redefining Prosperity: Energy Descent and Community Resilience*](#)
 - Memo from Councilmember Rollo
 - *Contact: Dave Rollo at 339-7916 or rollod@bloomington.in.gov*

Minutes from Regular and Special Sessions:

- August 5, 2009 Regular Session
- September 2, 2009 Regular Session
- October 28, 2009 Special Session

Memo

Regular Session Immediately Followed by a Committee of the Whole on Wednesday, November 18th - No Meeting on November 25th

There is a Regular Session immediately followed by a Committee of the Whole next week and no meeting the following week (because it is the Wednesday before Thanksgiving). Five pieces of legislation are scheduled for final action at the Regular Session and the legislation, background material and summaries can be found in Council Legislative Packets noted above. There are two items ready for discussion at the Committee of the Whole later that evening. One of those items is an appropriation ordinance that will be introduced at the Regular Session and the other is a resolution that will be introduced at the Committee of the Whole. Both of these pieces of legislation and the related information are included in this packet.

First Readings

Item One – App Ord 09-11 – End-of-the-Year Appropriations

App Ord 09-11 approves the end-of-the-year appropriations which include funding the 27th payroll of the year (with a net increase of 229,068), fixing an error in the Fire Pension Fund (for an additional \$290,000 – all reimbursable by the State), and authorizing the usual end-of-the-year transfers (\$83,713.70). The following was derived from the Controller's Memo to the Council, conversations with staff, and other information in the Council Office.

27th Payroll – Once Every 11 Years

The City issues paychecks every other Friday, which amounts to 26 payrolls for 10 out of every 11 years. On the 11th year, however, there are 27 payrolls. Rather than fund this payroll as part of the 2009 budget, which would have added \$1.5 million to, or led to a cut in that amount of services from, that budget, the City:

- Encumbered approximately \$400,000 in reversions (unspent funds) in Category 1 (Personal Services) from 2008;
- Was able to apply approximately \$870,000 of 2009 funds for this purpose through savings across all of the departments over the course of the year. (Please note, that much of this savings were through not filling vacancies as early as the departments would otherwise do or not employing as much temporary labor);

- Proposes to appropriate \$229,015 from the Rainy Day Fund:
 - The Rainy Day Fund was created in 2001 (Ord 01-19) and amended in 2003 (Ord 03-31) pursuant to I.C. 36-1-8-5.1. It was created to “meet unforeseen and unbudgeted obligations of the City” and has a balance of approximately \$5 million. This will be the first expenditure from the fund and will require that the Council find that the use is consistent with the intent of the fund. While the 27th payroll was a foreseen expense, the exact amount needed after reversions and savings was not;
 - Please also note that the \$229,015 from the Rainy Day Fund will be placed in the following funds and in the following amounts:
 - General Fund - \$115,515 (*Please note that this is a net amount after savings in some departments were returned and made available to other departments.¹*);
 - Parks General Fund - \$50,000;
 - Wireless Fund - \$11,500; and
 - Sanitation Fund - \$52,000; and
- Proposes to transfer \$10,000 within the Motor Vehicle and Highway Fund from the Street to the Traffic Department (from and to Line 5110 – Salaries and Wages);

Fire Pension Fund

Along with appropriating a nominal amount for the 27th payroll (\$53 or the Fire Pension Secretary), the ordinance also proposes appropriating \$290,000 “to correct an error when calculating the amount needed in 2009.” As the memo from the Controller indicates, the fund has “ample reserves to cover this amount which will be

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Departments Receiving Funds	Departments Returning Funds	Net General Fund Increase
Animal Care and Control - \$25,700	Public Works - \$4,000;	
City Clerk - \$2,500	Economic and Sustainable Dev. - \$5,000;	
Common Council - \$4,500	Controller - \$6,000;	
Engineering - \$6,000	Legal - \$13,000;	
Fire - \$70,000	Employee Services - \$11,000;	
Community and Family Services - \$15,000	HAND - \$123,000; and	
Office of the Mayor - \$1,500		
Planning - \$13,700		
Police - \$177,000		
Total: 316,015	Total: \$200,500	Net: \$115,515

reimbursed in full by the State through” the Public Employee Retirement Fund (PERF).

Usual End-of-the-Year Intra-Departmental Transfers in the General Fund

There are also the routine kinds of end-of-the-year transfers amounting to \$83,713.70 within the following five departments:

Police Department – Transfer \$69,013.70 to Replace Patrol Cars. This department wishes to transfer a total of \$69,013.70 to replace patrol cars (Line 54440 – Motor Equipment). This money will come from Other Supplies (Line 52420 - \$5,000), Other Repairs and Maintenance (Line 52340 - \$8,013.70), and Fuel and Oil (Line 52240 - \$56,000).

City Clerk - Transfer \$2,500 to Cover Additional Staff Time. This department wishes to transfer \$2,500 from Other Supplies (Line 52420) to Other Personal Services (Line 51310) to cover the costs of handling additional parking ticket appeals and other duties.

Public Works – Transfer \$4,100 for Copy Paper and Ink Cartridges and Repairs at the Animal Shelter. This department has saved money by doing some electrical work in-house and by reducing electrical bills and wishes to transfer \$4,100 from Electrical Services (Line 53510) for other purposes. Those purposes include purchasing more copy paper for City Hall and other locations (Other Office Supplies - Line 52110 - \$1,600); purchasing ink cartridges and postal supplies (Other Supplies - Line 52420 - \$1,000); and making HVAC repairs at the Animal Shelter (Building Materials and Supplies - Line 52310 - \$1,500).

Animal Care and Control – Transfer \$3,000 for Animal Vaccines and Other Medical Supplies. This department wishes to transfer \$3,000 from Medical Services (Line 53130) to Institutional and Medical Supplies (Line 52210) for animal vaccines, antibiotics and food.

Engineering – Transfer \$5,100 to Replace Stolen Traffic Counters. This department wishes to transfer \$5,100 from Machinery Equipment and Repairs (Line 53630 - \$4,000) and Instruction (Line 53160 - \$1,100) to Other Supplies (Line 52420) to replace stolen traffic counters.

Item Two – Res 09-18
**Item Two – Res 09-18 – Approving the Peak Oil Task Force Report as an
Advisory Document**

Res 09-18 approves the report of the Bloomington Peak Oil Task Force. The report tracks community vulnerabilities to a decline in cheap oil and outlines strategies for mitigation. The report makes it clear that it is advisory in nature and that the recommendations therein shall be prioritized and implemented by City staff based on feasibility, cost and community feedback. The Task Force shall sunset subsequent to the approval of its report.

The proposed Task Force report is incorporated in the resolution as Exhibit A. Exhibit A provides a link to the report. The report can also be found here: [*Redefining Prosperity: Energy Descent and Community Resilience – Report of the Bloomington Peak Oil Task Force*](#)

Policy Prologue

As you are aware, the Bloomington City Council and Mayor acknowledged the phenomenon of peak oil in 2006 with the passage of *Res 06-07: Recognizing the Peak of World Oil Production*. In late 2007, the City strengthened its commitment to mitigate the effects of peak by establishing the Bloomington Peak Oil Task Force. As spelled out in *Res 07-16: Establishing a Bloomington Peak Oil Task Force*, the charge of the group was to assess the community’s vulnerability to changing energy markets and to develop researched and prudent strategies. The *Resolution* called for the Task Force to document its findings in a report for approval by the Mayor and City Council.

The Task Force

The Task Force includes the following members: Dave Rollo (chair), Peter Bane, Gary Charbonneau, Clay Fuqua, Christine Glaser, Stephanie Kimball, Jim Silberstein and Gregory Travis.² Members hailed from disciplines as diverse as economics, permaculture, biology, and business. While each Task Force member brought distinct talents and skills to the group, collectively, the group worked

² As provided by Resolution 07-16, the Task Force is a seven-member board. Member Silberstein resigned from the Task Force in February 2009 due to family and professional commitments. Member Fuqua was appointed by the Mayor in March 2009 to fill Silberstein’s seat. Member Silberstein has reviewed this Task Force’s report and supports the document.

tirelessly as a team to take a systemic look at the ways in which our community is vulnerable to a decline in cheap oil and to develop reasonable mitigation strategies.

Beginning in March 2008, the seven members of the Task Force met bi-weekly to work through vulnerabilities and solutions. Task Force volunteers have logged over 100 hours in meeting time alone and many, many more hours drafting, reviewing and discussing the report.

The Task Force has aimed to make its work as transparent as possible. Members of the Bloomington community frequently attended our meetings. For those unable to attend, Task Force meetings were broadcast via our local Cable Access Television Service (CATS) since August 2008. Members of the Task Force have also given several public talks.

Collaboration with City staff and area stakeholders

The Task Force could not have engaged in this analysis and drafted this report without the assistance of scores of people. As noted in the *Acknowledgements* section of the report, City staff have been exceedingly helpful in helping the Task Force gather data, checking the group's numbers and offering accuracy feedback. Similarly, the Task Force sought expert feedback from a number of non-City staff: Lew May of Bloomington Transit, Terry Usrey of the Southern Indiana Renewable Energy Network, Ron Walker of the Bloomington Economic Development Corporation, Christy Gillenwater of the Greater Bloomington Chamber of Commerce, Nate Hagens of the GUND Institute for Ecological Economics all met with the Task Force at different junctures.

The Report

Structure

The report is entitled *Redefining Prosperity: Energy Descent and Community Resilience* and aims to map out prudent – but bold – recommendations to make our community more resilient to a decline in cheap oil. The report is parsed into six subject matter areas with each member assuming responsibility for analyzing a subject: The Economic Context (Charbonneau), Municipal Services (Rollo and Rhoads), Land Use (Travis), Transportation (Glaser), Housing (Kimball) and Sustenance (Bane).

Changes from October Draft

The report attached hereto is substantially the same as that sent to Councilmembers and the Mayor in October. However, the group did make a few changes to the report. The changes are tracked below:

- Most of the changes aimed to clean up some typographical and formatting errors.
- Chair Rollo added a *Preface*.
- Chair Rollo added an appendix on factors affecting global decline rate (*Appendix I*). All other appendices and references thereto were subsequently renumbered.
- In the interest of consistency, deleted the “For City Government” section of the Sustenance subsection on water. All recommendations re: City water service are captured in the *Municipal Services* section.
- Added back in a quote at beginning of Land Use Chapter that had previously been edited out.³
- Replaced all maps with higher-quality versions.
- Changed most “requirement” language to “encouragement” language.
- Added another reference⁴ to the *Further Reading* section of the report.
- Deleted reference to an INDOT chart on p. 147 that was no longer needed as the chart had been deleted from the October version of the report.
- Added a few more names to the *Acknowledgements* page.

³ “The cities will be part of the country; I shall live 30 miles from my office in one direction, under a pine tree; my secretary will live 30 miles away from it too, in the other direction, under another pine tree. We shall both have our own car. . . . We shall use up tires, wear out road surfaces and gears, consume oil and gasoline. All of which will necessitate a great deal of work . . . enough for all.” Le Corbusier, *The Radiant City* (1967)

⁴ Richard Heinberg, *Blackout: Coal, Climate and the Last Energy Crisis*. New Society Publishers, 2009.

Content

The report is premised on the idea that oil is a finite, non-renewable, resource whose production will eventually peak. Citing authorities, the Task Force locates the point of peak oil production somewhere between 2008 and 2015. Pointing to many recent analyses, the group endorses the view that peak oil production likely occurred in July 2008.

The report is divided into six primary subject matter chapters. Each chapter looks at a subject through a three-pronged analysis. First the group examined relevant data. Secondly, it looked at the way oil infuses each of the subject areas and the way such saturation makes the community vulnerable to a decline in cheap oil (for example, the way our transportation infrastructure is 95 percent reliant on petroleum or the way oil accounts for most of the growing practices and transport of our current agricultural system). Lastly, it worked to outline prudent mitigation strategies.

As stated in the report's *Introduction*, the recommendations of the group were guided by the following principles:

- **Sustainability**: Recommendations should foster environmental integrity, equity and economic health. They should also be more than short-term fixes.
- **Actionability**: Recommendations must be specific and be “implementable.” Toward this end, the Task Force organized its work into goals and strategies which are best implemented in short, medium or long-term.
- **Conservation-Focused**: While places in the report focus on new energy sources and greater efficiencies, the report's overwhelming call is for conservation.

The vision of the Task Force is for a prosperous and resilient post-peak Bloomington. As discussed in the *Executive Summary*, the group, “envisions a post-peak Bloomington wherein most residents live within walking distance of daily needs; most of the food required to feed residents is grown within Monroe County; residents can easily and conveniently get where they need to go on bike, foot or public transit; most of the community's housing stock is retrofit for energy

efficiency; and local government provides high-quality services to its residents while using less fossil fuel energy.”⁵

The Task Force maintains that, “[w]hile peak oil presents our community with serious challenges, it also presents us with an opportunity to make a great community even better.”⁶

The report’s *Executive Summary*, provides a selective review of recommendations:

Economic Context. Bloomington and Monroe County are clearly part of both national and global economies and our reliance on a steady supply of inexpensive goods from as far away as half-way around the world makes us vulnerable to a decline in inexpensive oil.

Mitigation:

- Promote economic relocalization through “Buy Local!” initiatives; encourage a Local Exchange Trading System and cooperate with *Transition Bloomington*.
- Examine sector dependence on oil.
- Develop and deploy sustainable forms of energy.
- Develop and promote green jobs.

Municipal Services. As the price of oil both becomes more volatile and more expensive, so too will the price of electricity, natural gas, and other energy resources. It will become more expensive for the City to: treat and pump drinking water; treat its wastewater; provide fuel for law enforcement and fire protection; heat and cool municipal buildings; and pick up trash and recycling. Similarly, the City will also experience a general increase in cost of just about anything that relies on energy to produce and transport it.

Mitigation:

- Explore hybrid energy (hydroelectric-solar) generation to complement existing power at the water treatment plant.
- Encourage more rainwater capture by residents and the City.
- Offer energy efficiency and water conservation incentives to residents.
- Expand water storage capacity.
- Transition all back-up generators to renewable sources of energy.
- Develop a community compost program.
- Establish waste reduction goals -- *Zero Waste Bloomington* by 2040.
- Explore sludge-to-biogas energy generation at the wastewater treatment

⁵ *Executive Summary*, ii.

⁶ *Ibid.*

plant.

- Develop a fuel allocation plan wherein, in the event of a fuel shortage, the Police and Fire Departments are given greatest priority.
- Replace patrol cars with electric vehicles.
- Investigate police pursuit vehicles that do not rely on fossil fuels and transition over to such vehicles as this technology improves.
- Explore alternatives to asphalt.
- Offer carpooling incentives to employees.
- Reduce the size of the City fleet through partnerships with car sharing groups.

Transportation. Of all sectors, transportation is the most petroleum dependent and the most vulnerable to a disruption resulting from declining world petroleum supplies. Ninety-seven percent of transportation energy is reliant on fossil fuel. In Monroe County, we drive approximately 2.8 million miles *per day*. That's like driving one car around the Earth at the equator 112 times in one day.

Mitigation:

- Bring daily necessities closer to where people live.
- Establish ride and car sharing programs.
- Increase connectivity & the number of planned "lengthy corridors" for bicyclists.
- Make bus transportation faster and more attractive.
- Seek funding improvements for Bloomington Transit.
- Encourage Bloomington Transit to transition its bus fleet from one relying on diesel fuel to one relying on locally-produced biogas.
- Work toward a regional Comprehensive Land Use and Transportation Plan involving the City of Bloomington, Monroe County, and Indiana University that fosters bicycle, pedestrian, and transit-friendly changes in land use.
- Encourage commuter rail between Bloomington and other cities.
- Encourage bus service between Bloomington and downtown Indianapolis.

Land Use. When it comes to land use, the physical separation of where we live from where we carry out the activities of everyday life – work, food, school, health care, and community – is by far the biggest threat posed by the end of cheap oil.

Mitigation:

- Through zoning and other land management tools, encourage the redistribution of land use to bring about denser living arrangements, and a closer integration of residential and commercial activity, thus reducing the total amount of intra-city transportation required. We must restructure our community to provide high-density, multi-use arrangements friendly to transit, bicycles, and pedestrians.
- Update the City's land use documents with an eye to peak oil.
- Target public transit routes to help shape neighborhood development.

Housing. An aging grid, paired with the likelihood that more and more people will turn to electricity to power their cars, means that the grid will be increasingly taxed. In Indiana, the grid is powered by coal-generated energy. Coal relies on oil for extraction and transportation. Absent efficiency improvements, it will be ever-more expensive to heat our homes.

Mitigation:

- Engage in outreach to reduce energy demand through conservation.
- Work to retrofit 5% of homes for energy efficiency per year.
- Explore the possibility of local power generation from renewable sources.
- Establish loans and incentives for installation of renewable energy.
- Create incentives to make rental units more energy efficient.

Sustenance can be understood as the maintenance and nurturance of health and life. The elements of sustenance include: food, water, waste handling, and health care. At present, these elements are provided by private companies, government, and publicly-owned corporations and are entirely dependent on petroleum. Indeed, less than 2 percent of the food consumed by city residents is produced within the city, its surrounding region or the state.

Mitigation:

- Work closely with the private sector and Indiana University to outline a detailed plan for community food security. Adopt a *Food Security Resolution*.
- Plant edible landscapes on public property.
- Organize City-led horticultural services to include the collection, processing, and distribution of organic waste.
- Increase local food storage.
- Train and deploy more urban farmers.
- Remove or reduce legal, institutional, and cultural barriers to farming within and around the city, and open institutional markets to local food.
- Establish food-business incubator programs with access to community kitchens.
- Dedicate public land to intensive gardening and farming.
- Work toward a year-round regional farmers' market.
- Work toward the establishment of a local land trust for the banking of farmland.
- Work toward providing more local or regional organic food to Monroe County Community School Corporation, Indiana University, Ivy Tech, and Bloomington Hospital.
- Create a local, publicly-controlled seedbank.
- Encourage water conservation through outreach and incentives.
- Create community composting sites.
- While the City has little direct influence over health care, it can work with stakeholders to advocate for a health care system that is resilient even in the face of peak oil. Specifically, as a community we should: encourage a mobile medical corps for house calls; encourage more neighborhood health clinics and doctors' offices; and support a concentration of essential medical services to remain in the central city location accessible by public transit and pedestrians.⁷

⁷ *Ibid.*

**Happy Birthday Isabel Piedmont-Smith (November 21st) and
Belated Happy Birthday to Brad Wisler (November 6th)**

**NOTICE AND AGENDA
BLOOMINGTON COMMON COUNCIL REGULAR SESSION
AND COMMITTEE OF THE WHOLE
7:30 P.M., WEDNESDAY, NOVEMBER 18, 2009
COUNCIL CHAMBERS
SHOWERS BUILDING, 401 N. MORTON ST.**

I. ROLL CALL

II. AGENDA SUMMATION

- III. APPROVAL OF MINUTES FOR:** August 8, 2009 (Regular Session)
September 2, 2009 (Regular Session)
October 28, 2009 (Special Session)

IV. REPORTS FROM:

- 1. Councilmembers**
- 2. The Mayor and City Offices**
- 3. Council Committees**
- 4. Public**

V. APPOINTMENTS TO BOARDS AND COMMISSIONS

VI. LEGISLATION FOR SECOND READING AND RESOLUTIONS

1. Resolution 09-19 Authorize Representatives to Act on Behalf of the City of Bloomington with Respect to Certain Matters Related to Brownfields Financial Assistance to be Awarded by the Indiana Finance Authority

Committee Recommendation: Do Pass 9 – 0

2. Ordinance 09-22 To Amend the Bloomington Zoning Maps From Commercial Limited (CL) to Planned Unit Development (PUD) and to Adopt the Preliminary Plan for the 1.6 Acres McDoel Station PUD – Re: 223 W. Dodds Street (Bryan White, Petitioner)

Committee Recommendation: Do Pass 5 – 0 – 3

VII. LEGISLATION FOR FIRST READING

1. Appropriation Ordinance 09-11 To Specially Appropriate from the General Fund, Parks General Fund, Risk Management Fund, Fire Pension Fund, and Sanitation Fund Expenditures Not Otherwise Appropriated (Appropriating Various Transfers of Funds within the General Fund and Motor Vehicle & Highway Fund for Police, City Clerk, Public Works, Animal Care & Control, Engineering, Street, and Traffic; Appropriating Funds from the General Fund, Parks General Fund, Wireless Fund, Sanitation Fund, Fire Pension Fund, and Rainy Day Fund for Payroll Needs in All City Departments)

VIII. PRIVILEGE OF THE FLOOR (This section of the agenda will be limited to 25 minutes maximum, with each speaker limited to 5 minutes)

IX. ADJOURNMENT

(and immediately reconvene for)

(over)

COMMITTEE OF THE WHOLE

Chair: Brad Wisler

1. Appropriation Ordinance 09-11 To Specially Appropriate from the General Fund, Parks General Fund, Risk Management Fund, Fire Pension Fund, and Sanitation Fund Expenditures Not Otherwise Appropriated (Appropriating Various Transfers of Funds within the General Fund and Motor Vehicle & Highway Fund for Police, City Clerk, Public Works, Animal Care & Control, Engineering, Street, and Traffic; Appropriating Funds from the General Fund, Parks General Fund, Wireless Fund, Sanitation Fund, Fire Pension Fund, and Rainy Day Fund for Payroll Needs in All City Departments)

Asked to Attend: Mike Trexler, Controller

2. Resolution 09-18 Approving the Report of the Bloomington Peak Oil Task Force as an Advisory Document

Asked to Attend: Dave Rollo, Councilmember District IV and Chair of the Bloomington Peak Oil Task Force
Members of the Bloomington Peak Oil Task Force



**City of Bloomington
Office of the Common Council**

To: Council Members
From: Council Office
Re: Calendar for the Week of November 16-21, 2009

Monday, November 16, 2009

12:00 pm Bloomington Entertainment and Arts District Advisory Meeting, McCloskey
4:00 pm Dr. Martin Luther King, Jr., Birthday Commission, McCloskey
5:30 pm Bicycle and Pedestrian Safety Commission, Hooker Room
6:00 pm Community Development Block Grant Citizens Advisory Committee Organizational Meeting, McCloskey

Tuesday, November 17, 2009

11:30 am Children's Day Planning Meeting, Dunlap
4:00 pm Board of Park Commissioners, Council Chambers
4:00 pm Board of Public Safety, McCloskey
4:00 pm Community and Family Resources Commission, Hooker Room
5:30 pm Animal Control Commission, McCloskey
5:30 pm Black History Month Planning Committee, Hooker Room
7:00 pm Peak Oil Task Force Presentation Practice Session, Council Chambers

Wednesday, November 18, 2009

9:30 am Tree Commission, Rose Hill Cemetery Office, 930 W 4th Street
10:00 am Metropolitan Planning Organization Technical Advisory Committee, McCloskey
1:00 pm Bid Opening, Council Chambers
2:00 pm Hearing Officer, Kelly
2:00 pm Marketing for Local Arts Agencies, McCloskey
3:30 pm Board of Housing Quality Appeals, McCloskey
4:15 pm Commission on the Status of Black Males, Hooker Room
6:30 pm Metropolitan Planning Organization Citizens Advisory Committee, McCloskey
7:00 pm Council of Neighborhood Associations, Hooker Room
7:30 pm Common Council Regular Session *immediately followed by a* Committee of the Whole, Council Chambers

Thursday, November 19, 2009

8:00 am Bloomington Housing Authority, Housing Authority, 1007 N Summit, Community Room
1:00 pm ADA Transition Plans, Council Chambers
3:30 pm Bloomington Municipal Facilities Corporation, Hooker Room
5:30 pm Board of Zoning Appeals, Council Chambers
7:00 pm Environmental Commission, McCloskey

Friday, November 20, 2009

12:00 pm Domestic Violence Task Force, McCloskey

Saturday, November 21, 2009

9:00 am Bloomington Community Farmers' Market, Showers Common, 401 N Morton

Happy Birthday, Councilmember Isabel Piedmont-Smith!

Posted and Distributed: Friday, November 13, 2009



City of Bloomington
Office of the Common Council

NOTICE

Practice Session

**Members of the Bloomington Peak Oil Task
Force will meet to practice their report
presentation on**

Tuesday, 17 November 2009

7PM

Council Chambers

(City Hall, 401 N. Morton, Suite 115)

As a quorum of the Task Force may be present, this practice session may constitute a meeting of the Task Force under Indiana Open Door Law. Per I.C. §5-14-1.5, this provides notice that this meeting will occur and is open for the public to attend, observe, and record what transpires.

Posted: Friday, November 13, 2009



City of Bloomington
Office of the Common Council

MEETING NOTICE

Common Council Sidewalk Committee Meeting

The Common Council Sidewalk Committee will meet at 4:00 pm, Monday, November 23, 2009 in the McCloskey of City Hall (401 N. Morton Street, Room 135).

Because a quorum of the Common Council may be present, this meeting may constitute a meeting of the Council as well as of this committee under Indiana Open Door Law. Therefore, this posting provides notice that this meeting will occur and is open for the public to attend, observe, and record what transpires.

Posted: Friday, November 13, 2009

APPROPRIATION ORDINANCE 09-11

TO SPECIALLY APPROPRIATE FROM THE GENERAL FUND, PARKS GENERAL FUND, RISK MANAGEMENT FUND, FIRE PENSION FUND, AND SANITATION FUND EXPENDITURES NOT OTHERWISE APPROPRIATED

(Appropriating Various Transfers of Funds within the General Fund and Motor Vehicle & Highway Fund for Police, City Clerk, Public Works, Animal Care & Control, Engineering, Street, and Traffic; Appropriating Funds from the General Fund, Parks General Fund, Wireless Fund, Sanitation Fund, Fire Pension Fund, and Rainy Day Fund for Payroll Needs in All City Departments)

- WHEREAS, various departments within the General Fund have requested authorization to transfer funds among budget classifications; and
- WHEREAS, the Police Department desires to transfer funds from Classification 2 – Supplies to Classification 4 – Capital Outlays to purchase patrol cars; and
- WHEREAS, the City Clerk’s Office desires to transfer funds from Classification 2 – Supplies to Classification 1 – Salaries & Wages to accommodate additional payroll needs; and
- WHEREAS, the Public Works Department desires to transfer funds from Classification 3 – Services and Charges to Classification 2 – Supplies for a various office and building supplies; and
- WHEREAS, the Animal Care & Control Department desires to transfer funds from Classification 3 – Services and Charges to Classification 2 – Supplies for animal vaccinations and medicines; and
- WHEREAS, the Engineering Department desires to transfer funds from Classification 3 – Services and Charges to Classification 2 – Supplies to replace stolen traffic counters; and
- WHEREAS, the Public Works Department desires to transfer funds from the Street Division’s Classification 1 – Salaries & Wages to the Traffic Division’s Classification 1 – Salaries & Wages to account for the additional payroll cycle that will occur in 2009; and
- WHEREAS, the Fire Department desires to increase its budget in the Fire Pension Fund’s Classification 1 – Salaries & Wages and Classification 3 – Services and Charges to account for the additional payroll cycle that will occur in 2009 and an error made in calculating the 2009 pension amounts; and
- WHEREAS, the City desires to transfer funds from the Rainy Day Fund to the General Fund, Parks General Fund, Wireless Fund, and Sanitation Fund and increase the budget in various departments and funds to account for the additional payroll cycle that will occur in 2009; and
- WHEREAS, in accordance with Ordinance 01-19 as amended by Ordinance 03-13, the Council finds that the expenditure of \$229,015 from the Rainy Day Fund to help pay for the balance of the 27th payroll in 2009, is consistent with the intent of the fund;

NOW, THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION I. For the expenses of said municipal corporation, the following additional sums of money are hereby appropriated and ordered set apart from the funds herein named and for the purposes herein specified, subject to the laws governing the same:

	<u>AMOUNT REQUESTED</u>
General Fund – Police	
Line 52420 – Other Supplies	\$ -5,000.00
Line 52340 – Other Repairs & Maintenance	-8,013.70
Line 52240 – Fuel & Oil	-56,000.00
Line 54440 – Motor Equipment	<u>69,013.70</u>
Total General Fund – Police	0.00
General Fund – City Clerk	
Line 52420 – Other Supplies	\$ -2,500.00
Line 51310 – Other Personal Services	<u>2,500.00</u>
Total General Fund – City Clerk	0.00

General Fund – Public Works	
Line 53510 – Electrical Services	\$ -4,100.00
Line 52110 – Office Supplies	1,600.00
Line 52420 – Other Supplies	1,000.00
Line 52310 – Building Materials & Supplies	<u>1,500.00</u>
Total General Fund – Public Works	0.00
General Fund – Animal Care & Control	
Line 53130 – Medical Services	\$ -3,000.00
Line 52210 – Institutional & Medical Supplies	<u>3,000.00</u>
Total General Fund – Animal Care & Control	0.00
General Fund – Engineering	
Line 53630 – Machinery Equipment & Repairs	\$ -4,000.00
Line 53160 – Instruction	-1,100.00
Line 52420 – Other Supplies	<u>5,100.00</u>
Total General Fund – Planning	0.00
Grand Total General Fund	\$ <u>0.00</u>
Motor Vehicle & Highway Fund - Street	
Line 51110 – Salaries & Wages - Regular	\$ -10,000.00
Total Motor Vehicle & Highway Fund - Street	-10,000.00
Motor Vehicle & Highway Fund – Traffic	
Line 51110 – Salaries & Wages - Regular	\$ 10,000.00
Total Motor Vehicle & Highway Fund – Traffic	<u>10,000.00</u>
Grand Total Motor Vehicle & Highway Fund	\$ <u>0.00</u>
Fire Pension Fund	
Line 51110 – Salaries & Wages - Regular	\$ 53.00
Line 53990 – Other Services & Charges	<u>290,000.00</u>
Total Fire Pension Fund	290,053.00
Grand Total Fire Pension Fund	\$ <u>53.00</u>
General Fund – Animal Care & Control	
Line 51110 – Salaries & Wages Regular	\$ 25,700.00
Total General Fund – Animal Care & Control	<u>25,700.00</u>
General Fund – Public Works	
Line 51110 – Salaries & Wages Regular	\$ -4,000.00
Total General Fund – Public Works	<u>-4,000.00</u>
General Fund – City Clerk	
Line 51110 – Salaries & Wages Regular	\$ 2,500.00
Total General Fund – City Clerk	<u>2,500.00</u>
General Fund – Economic & Sustainable Development	
Line 51110 – Salaries & Wages Regular	\$ -5,000.00
Total General Fund – Economic & Sustainable Development	<u>-5,000.00</u>
General Fund – Common Council	
Line 51110 – Salaries & Wages Regular	\$ 4,500.00
Total General Fund – Common Council	<u>4,500.00</u>

General Fund – Controller	
Line 51110 – Salaries & Wages Regular	\$ -6,000.00
Total General Fund – Controller	<u>-6,000.00</u>
General Fund – Engineering	
Line 51110 – Salaries & Wages Regular	\$ 6,000.00
Total General Fund – Engineering	<u>6,000.00</u>
General Fund – Fire	
Line 51110 – Salaries & Wages Regular	\$ 70,000.00
Total General Fund – Fire	<u>70,000.00</u>
General Fund – Community & Family Resources	
Line 51110 – Salaries & Wages Regular	\$ 15,000.00
Total General Fund – Community & Family Resources	<u>15,000.00</u>
General Fund – Legal	
Line 51110 – Salaries & Wages Regular	\$ -13,000.00
Total General Fund – Legal	<u>-13,000.00</u>
General Fund – Mayor	
Line 51110 – Salaries & Wages Regular	\$ 1,500.00
Total General Fund – Mayor	<u>1,500.00</u>
General Fund – Employee Services	
Line 51110 – Salaries & Wages Regular	\$ -11,000.00
Total General Fund – Employee Services	<u>-11,000.00</u>
General Fund – Planning	
Line 51110 – Salaries & Wages Regular	\$ 13,700.00
Total General Fund – Planning	<u>13,700.00</u>
General Fund – Police	
Line 51110 – Salaries & Wages Regular	\$ 177,000.00
Total General Fund – Police	<u>177,000.00</u>
General Fund – HAND	
Line 51110 – Salaries & Wages Regular	\$ -123,000.00
Total General Fund – HAND	<u>-123,000.00</u>
General Fund – Board of Public Safety	
Line 51110 – Salaries & Wages Regular	\$ 115.00
Total General Fund – Board of Public Safety	<u>115.00</u>
General Fund – ITS	
Line 51110 – Salaries & Wages Regular	\$ -38,500.00
Total General Fund – ITS	<u>-38,500.00</u>
Grand Total General Fund	<u>\$ 115,515.00</u>
Parks General Fund	
Line 51110 – Salaries & Wages Regular	\$ 50,000.00
Total Parks General Fund	<u>50,000.00</u>
Grand Total Parks General Fund	<u>\$ 50,000.00</u>

Wireless Fund

Line 51110 – Salaries & Wages Regular	\$ 11,500.00
Total Wireless Fund	<u>11,500.00</u>
 Grand Total Wireless Fund	 <u>\$ 11,500.00</u>
 Sanitation Fund	
Line 51110 – Salaries & Wages - Regular	\$ 52,000.00
Total Sanitation Fund	<u>52,000.00</u>
 Grand Total Sanitation Fund	 <u>\$ 52,000.00</u>
 Rainy Day Fund	
Line 53990 – Other Services & Charges	\$ 229,015.00
Total Rainy Day Fund	<u>229,015.00</u>
 Grand Total Rainy Day Fund	 <u>\$ 229,015.00</u>
 Grand Total All Funds	 <u>\$ 748,083.00</u>

SECTION II. This ordinance shall be in full force and effect from and after its passage by the Common Council of the City of Bloomington and approval by the Mayor.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2009.

ANDY RUFF, President
Bloomington Common Council

ATTEST:

REGINA MOORE, Clerk
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2009.

REGINA MOORE, Clerk
City of Bloomington

SIGNED and APPROVED by me upon this _____ day of _____, 2009.

MARK KRUZAN, Mayor
City of Bloomington

SYNOPSIS

This ordinance appropriates various transfers of funds within the General Fund and Motor Vehicle & Highway Fund for Police, City Clerk, Public Works, Animal Care & Control, Engineering, Street, and Traffic. It also appropriates funds from the General Fund, Parks General Fund, Wireless Fund, Sanitation Fund, Fire Pension Fund, and Rainy Day Fund for payroll needs in all City departments.



MARK KRUZAN
MAYOR

CITY OF BLOOMINGTON

401 N Morton St
Post Office Box 100
Bloomington IN 47402

MIKE TREXLER
CONTROLLER

CONTROLLER'S OFFICE

p 812.349.3412
f 812.349.3456
controller@bloomington.in.gov

Memorandum

To: Council Members
From: Mike Trexler, Controller
Date: November 04, 2009
Re: Appropriation Ordinance 09-11

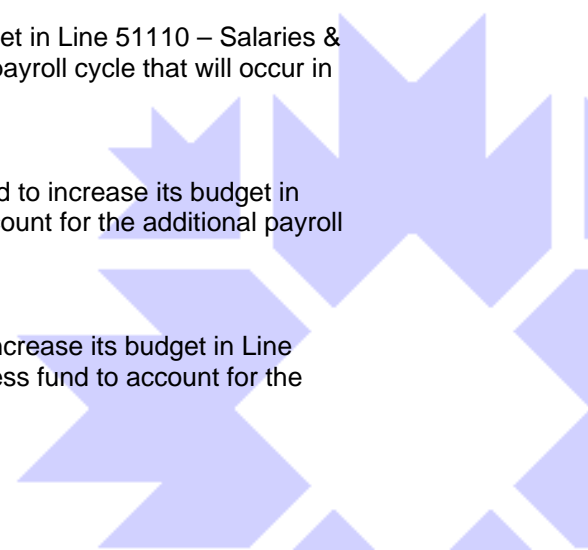
Appropriation Ordinance 09-11 is our comprehensive 2009 year end appropriation. The total Appropriation comes to \$748,083. The majority of these appropriations are simple transfers within departments that have zero net impact on the total budget. \$229,015 of this amount is transfers between funds which tend to get double counted in these appropriations. \$290,000 of this amount is needed to correct an error in the Fire Pension budget which will be entirely reimbursed by the State. The remaining amount is related to the additional payroll cycle described below.

Every eleven years, the City has an additional payroll cycle that must be funded. The City issues payroll checks every other Friday. In most years, this leads the City to issue 26 paychecks per employee. However, once every eleven years, there are 27 payroll Fridays within the calendar year; and the city has to issue 27 paychecks per employee. The City typically funds this 27th payroll by simply budgeting for an additional payroll when it adopts its budget the previous year. The City estimated this additional budgetary need to be roughly \$1.5 million. Due to the City's desire to be as efficient as possible, preserve cash balances, and ultimately reduce the City's overall budget over the next few years, this amount could not simply be added to the proposed 2009 budget. To include the full in amount in the 2009 request, we would have had to cut \$1.5 million worth of programs and services. As such, we decided to pursue other options.

Each year the City budgets its Category One expenses based on full employment all year long. Although we feel this is the most responsible and fiscally conservative way to budget payroll, we know that it ultimately leads to some reversions. Over the past few years, the City has experienced an average of \$400,000 annually in Category One reversions due to unfilled positions, turnover, and temporary employment. Additionally, the City has an extremely healthy Rainy Day Fund. The balance of this fund is approaching \$5 million dollars with over \$100,000 in annual interest income. This Rainy Day Fund is designed specifically for one time irregular expenses such as this 27th payroll.

In the 2009 proposed budget, we decided not to cut \$1.5 million in programs and services. Instead we decided to encumber the 2008 reversions from Category One (amounting to roughly \$400,000) into the 2009 budget. We then closely monitored payroll throughout the year with the intention of keeping 2009 reversions as high as possible and funding the remaining amount of the 27th payroll from the Rainy Day Fund. Today we are happy to announce that this additional amount to be funded is only \$229,068, or \$1.27 million less than we would have had to cut from the 2009 proposed budget.

1. **General Fund – Police.** The Police Department has requested to transfer \$5,000 from Line 52420 – Other Supplies, \$8,013.70 from Line 52340 – Other Repairs & Maintenance, and \$56,000 from Line 52240 – Fuel & Oil to Line 54440 – Motor Equipment to replace patrol cars.
2. **General Fund – Clerk.** The City Clerk office has requested to transfer \$2,500 from Line 52420 – Other Supplies to Line 51310 – Other Personal Services for additional payroll needs.
3. **General Fund – Public Works.** The Public Works Department has requested to transfer \$4,100 from Line 53510 – Electrical Services to Line 52110 – Office Supplies (\$1,600), Line 52420 – Other Supplies (\$1,000), and Line 52310 – Building Materials & Supplies (\$1,500) for office and building supplies.
4. **General Fund – Animal Care & Control.** The Animal Care & Control Department has requested to transfer \$3,000 from Line 53130 – Medical Services to Line 52210 – Institutional & Medical Supplies for additional animal vaccine and medicine needs.
5. **General Fund – Engineering.** The Engineering Department has requested to transfer \$4,000 from Line 53630 – Machinery Equipment & Repairs and \$1,100 from Line 53160 – Instruction to Line 52420 – Other Supplies to replace stolen traffic counters.
6. **Motor Vehicle & Highway Fund - Street.** The Street Division has requested to reduce its budget in Line 51110 – Salaries & Wages – Regular by \$10,000 to transfer those funds to the Traffic division within the same fund.
7. **Motor Vehicle & Highway Fund - Traffic.** The Traffic Division has requested to increase its budget in Line 51110 – Salaries & Wages – Regular by \$10,000 for payroll needs due to the additional payroll cycle in 2009.
8. **Fire Pension Fund.** The Fire Department has requested to increase its budget in Line 51110 – Salaries & Wages - Regular in the Fire Pension Fund by \$53 to account for the additional payroll cycle that will occur in 2009. The Fire Department has also requested to increase its budget in Line 53990 – Other Services & Charges in the Fire Pension Fund by \$290,000 to correct an error when calculating the amount needed for 2009. The Fire Pension Fund has ample reserves to cover this amount which will be reimbursed in full by the State through its PERF fund. As such, this amount will have no effect on the City's cash reserves.
9. **General Fund.** The City has requested to increase its budget in Line 51110 – Salaries & Wages - Regular by \$115,515 to account for the additional payroll cycle that will occur in 2009.
10. **Parks General Fund.** The Parks Department has requested to increase its budget in Line 51110 – Salaries & Wages - Regular by \$50,000 to account for the additional payroll cycle that will occur in 2009.
11. **Wireless Fund.** The Police Department has requested to increase its budget in Line 51110 – Salaries & Wages - Regular by \$11,500 in its wireless fund to account for the additional payroll cycle that will occur in 2009.



12. **Sanitation Fund.** The Sanitation Department has requested to increase its budget in Line 51110 – Salaries & Wages - Regular by \$52,000 to account for the additional payroll cycle that will occur in 2009.

13. **Rainy Day Fund.** The Controller has requested to appropriate \$229,015 from the Rainy Day Fund to Line 53990 – Other Services & Charges, where the amount will be transferred to the General Fund, Parks General Fund, Wireless Fund, and Sanitation Fund to account for the additional payroll cycle that will occur in 2009.

The grand total of the appropriation is \$748,083. Of that amount, \$229,015 is double counted due to transfers and \$290,000 will be reimbursed by the state. The remaining \$229,068 is needed to account for the additional payroll cycle that will occur in 2009.

Feel free to contact me by email at trexlerm@bloomington.in.gov or by phone at 349-3412 at any time.



RESOLUTION 09-18

**APPROVING THE REPORT OF
THE BLOOMINGTON PEAK OIL TASK FORCE AS AN ADVISORY DOCUMENT**

- WHEREAS, The Common Council has passed Resolution 06-05: Supporting the Kyoto Protocol and the Reduction of Greenhouse Gases and the Mayor has signed on to the *U.S. Mayors' Climate Protection Agreement*, the success of which both hinge on reducing fossil fuel emissions; and
- WHEREAS, The Bloomington Common Council passed Resolution 06-07: Recognizing the Peak of World Petroleum Production which called for the City and community to prepare for the inevitability of peak oil; and
- WHEREAS, The Bloomington Common Council passed Resolution 07-16: Establishing the Bloomington Peak Oil Task Force which called for the City to establish a committee whose charge was to assess the community's vulnerability to a decline in cheap oil and to outline prudent, researched strategies to mitigate such a decline; and
- WHEREAS, Members of the Bloomington Peak Task Force were appointed in February 2008; and
- WHEREAS, Since March 2008, the Task Force met bi-weekly to fulfill its charge; and
- WHEREAS, As required by Resolution 07-16, the Task Force has solemnized its recommendations in a report to be approved by both the Mayor and Common Council; and
- WHEREAS, The report is intended to a guiding document and is advisory in nature; and
- WHEREAS, Given the advisory nature of the document, City staff will have discretion to implement recommendations based on feasibility, cost and community feedback; and
- WHEREAS, As outlined in Resolution 06-17, the Task Force shall cease to exist once its final *Bloomington Peak Oil Task Force Report* is approved by both the Mayor and the Common Council; and
- WHEREAS, The report, entitled *Redefining Prosperity: Energy Descent and Community Resilience*, is attached hereto and incorporated herein as Exhibit A;

NOW, THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. The Report of the Bloomington Peak Oil Task Force shall be approved as an advisory document.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2009.

ANDY RUFF, President
Bloomington Common Council

ATTEST:

REGINA MOORE, Clerk
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2009.

REGINA MOORE, Clerk
City of Bloomington

SIGNED and APPROVED by me upon this _____ day of _____, 2009.

MARK KRUZAN, Mayor
City of Bloomington

SYNOPSIS

This resolution approves the report of the Bloomington Peak Oil Task Force. The report tracks community vulnerabilities to a decline in cheap oil and outlines strategies for mitigation. The report makes it clear that it is advisory in nature and that the recommendations therein shall be prioritized and implemented by City staff based on feasibility, cost and community feedback. The Task Force shall sunset subsequent to the approval of its report.

EXHIBIT A

*Redefining Prosperity: Energy Descent and
Community Resilience – Report of the
Bloomington Peak Oil Task Force*

(linked)



**City of Bloomington
Office of the Common Council**

To: Council Members
From: Dave Rollo, Council Member, District IV &
Chair of the Bloomington Peak Oil Task Force
Re: Res 09-18 *Approving the Report of the Bloomington Peak Oil Task Force as an
Advisory Document*
Date: 13 November 2009

The Bloomington Peak Oil Task Force (POTF) was created by City Council resolution in December 2007 to assess the vulnerabilities of the community to oil price volatility and possible shortages brought about by the impending global peak in petroleum extraction.

The Council interview committee for POTF appointees completed its interviews in February 2008. The interview committee was composed of Councilmembers Volan, Ruff, and Rollo. The Council and Mayor made their appointments to the group in February 2008. The POTF convened in March of 2008, and concluded its meetings in July of 2009, with a time extension granted by the City Council to finish its report.

The Task Force was composed of the following members: Dave Rollo (Chair), Peter Bane, Gary Charbonneau, Clay Fuqua, Christine Glaser, Stephanie Kimball, Jim Silberstein and Gregory Travis. Biographies of the POTF members are found in the last pages of the report. Member Silberstein resigned due to personal obligations in February 2009. (Note that when asked, he indicated his support for the conclusions of the Task Force Report). Member Fuqua was appointed by the Mayor to fill Silberstein's position in March 2009.

Initial discussions by the POTF involved a comprehensive study of the phenomenon of peak oil, and subsequent meetings entailed updates of the global petroleum picture, tracking of production, and consumption, and prices.

POTF often had public in attendance, and were afforded useful information and resources by members of the public. Outreach was greatly aided by being televised by Community Access Television (CATS) for nearly a full year.

POTF (as instructed by the enabling legislation) also conducted outreach and education to the public, including presentations to the Rotary Club, the Science Café series, five classes in several departments at Indiana University, and several city boards and commissions. Letters were composed and sent to the Director of Bloomington Transit (with regard to their long term comprehensive plan), Bloomington Hospital (concerning their possible move outside of the city), and the University Trustees and President (to encourage them to prepare the University for the effects of peak oil).

Oil is systemic to our society and thus our community, and the group sought to establish major subject areas that would explore vulnerabilities and potential remedies within these major domains. These subject areas included: the Economic Context, Municipal Services, Land Use, Transportation, Housing

and Sustenance. These subjects were delegated to individual POTF members, or teams of members (see topic/member responsibility in the *Acknowledgements* page of the report).

Members then researched their assigned topic, consulting experts, current literature, gathering data from government databases, and so forth. Local experts, managers, City staff and NGOs were contacted to find relevant data and solicit feedback. Once information was collected on a topic, the POTF member presented his/her findings and proposals to the group. The group convened for a day-long retreat in May to discuss findings and a structure for the report.

The group consulted local experts for much of its information. For example: Ron Walker, Christy Gillenwater, Danise Alano, and Adam Wason met with members of the POTF to discuss economic implications and preparation; Lew May, Director of Bloomington Transit, talked to the group about public transit; Tom Micuda, Director of City Planning, discussed Planning's role in preparing for peak; Michael Simmons of the City's Parks and Recreation Department discussed local sustenance; Terry Usrey of the Southern Indiana Renewable Energy Network (SIREN) discussed solar energy with the group, and by teleconference, Nate Hagens of the GUND Institute discussed the subject of natural gas production and availability.

The group's report was edited by Stacy Jane Rhoads of the Council Office, with help from Gary Charbonneau and Clay Fuqua. Rhoads also wrote parts of the report and administered the work of the Task Force.

Some of the Major Findings of the Task Force include:

- Peak Oil has likely occurred in July of 2008 (total liquids), while the Task Force was meeting.
- The decline rate of production is unknown, and is dependent on a number of variables (See *Appendix I* of the *Report*). In any case, the rate of decline has a direct bearing on the degree of effort we should expend to cope. The POTF has determined that it is prudent to attempt a 5% decrease in community oil use year-on-year in preparation. The POTF also concurs with the council in their resolution to support the global depletion protocol proposed by Richard Heinberg and Colin Campbell to commence an orderly process of shifting away from petroleum.
- Economic growth has historically required ever greater amounts of energy. A declining energy resource base is incompatible with the current economic model.
- Coal reserves are likely exaggerated, and further work must be done to examine the energy return on investment of estimated reserves (See *Appendix II*).
- Relocalization is a prudent strategy for communities to focus on, to obviate the need for long transport of goods and materials. Rebuilding local economies to provide a diversity of goods and services is an implicit need, but also great opportunity for communities.
- Local food production can be accelerated that could provide a considerable degree of food security for the community.
- Although Bloomington can make some efforts toward increasing its own energy supply, a great deal of potential exists to work on energy demand, through efficiency measures, substitution of low energy requiring technologies, and a behavioral shift that would place a high priority on cooperation, and building community commonwealth.

Some of the Specific Recommendations of the group as recounted in the *Executive Summary* include:

Economic Context. Bloomington and Monroe County are clearly part of both national and global economies and our reliance on a steady supply of inexpensive goods from as far away as half-way around the world makes us vulnerable to a decline in inexpensive oil. *Mitigation:*

- Promote economic relocalization through “Buy Local!” initiatives; encourage a Local Exchange Trading System and cooperate with *Transition Bloomington*.
- Examine sector dependence on oil.
- Develop and deploy sustainable forms of energy.
- Develop and promote green jobs.

Municipal Services. As the price of oil both becomes more volatile and more expensive, so too will the price of electricity, natural gas, and other energy resources. It will become more expensive for the City to: treat and pump drinking water; treat its wastewater; provide fuel for law enforcement and fire protection; heat and cool municipal buildings; and pick up trash and recycling. Similarly, the City will also experience a general increase in cost of just about anything that relies on energy to produce and transport it.

Mitigation:

- Explore hybrid energy (hydroelectric-solar) generation to complement existing power at the water treatment plant.
- Encourage more rainwater capture by residents and the City.
- Offer energy efficiency and water conservation incentives to residents.
- Expand water storage capacity.
- Transition all back-up generators to renewable sources of energy.
- Develop a community compost program.
- Establish waste reduction goals -- *Zero Waste Bloomington* by 2040.
- Explore sludge-to-biogas energy generation at the wastewater treatment plant.
- Develop a fuel allocation plan wherein, in the event of a fuel shortage, the Police and Fire Departments are given greatest priority.
- Replace patrol cars with electric vehicles.
- Investigate police pursuit vehicles that do not rely on fossil fuels and transition over to such vehicles as this technology improves.
- Explore alternatives to asphalt.
- Offer carpooling incentives to employees.
- Reduce the size of the City fleet through partnerships with car sharing groups.

Transportation. Of all sectors, transportation is the most petroleum dependent and the most vulnerable to a disruption resulting from declining world petroleum supplies. Ninety-seven percent of transportation energy is reliant on fossil fuel. In Monroe County, we drive approximately 2.8 million miles *per day*. That's like driving one car around the Earth at the equator 112 times in one day.

Mitigation:

- Bring daily necessities closer to where people live.
- Establish ride and car sharing programs.
- Increase connectivity & the number of planned "lengthy corridors" for bicyclists.
- Make bus transportation faster and more attractive.
- Seek funding improvements for Bloomington Transit.
- Encourage Bloomington Transit to transition its bus fleet from one relying on diesel fuel to one relying on locally-produced biogas.
- Work toward a regional Comprehensive Land Use and Transportation Plan involving the City of Bloomington, Monroe County, and Indiana University that fosters bicycle, pedestrian, and transit-friendly changes in land use.
- Encourage commuter rail between Bloomington and other cities.
- Encourage bus service between Bloomington and downtown Indianapolis.

Land Use. When it comes to land use, the physical separation of where we live from where we carry out the activities of everyday life – work, food, school, health care, and community – is by far the biggest threat posed by the end of cheap oil.

Mitigation:

- Through zoning and other land management tools, encourage the redistribution of land to bring about denser living arrangements, and a closer integration of residential and commercial activity, thus reducing the total amount of intra-city transportation required. We must restructure our community to provide high-density, multi-use arrangements friendly to transit, bicycles, and pedestrians.
- Update the City's land use documents with an eye to peak oil.
- Target public transit routes to help shape neighborhood development.

Housing. An aging grid, paired with the likelihood that more and more people will turn to electricity to power their cars, means that the grid will be increasingly taxed. In Indiana, the grid is powered by coal-generated energy. Coal relies on oil for extraction and transportation. Absent efficiency improvements, it will be ever-more expensive to heat our homes.

Mitigation:

- Engage in outreach to reduce energy demand through conservation.
- Work to retrofit 5% of homes for energy efficiency per year.
- Explore the possibility of local power generation from renewable sources.
- Establish loans and incentives for installation of renewable energy.
- Create incentives to make rental units more energy efficient.

Sustenance can be understood as the maintenance and nurturance of health and life. The elements of sustenance include: food, water, waste handling, and health care. At present, these elements are provided by private companies, government, and publicly-owned corporations and are entirely dependent on petroleum. Indeed, less than 2 percent of the food consumed by city residents is produced within the city, its surrounding region or the state.

Mitigation:

- Work closely with the private sector and Indiana University to outline a detailed plan for community food security. Adopt a *Food Security Resolution*.
- Plant edible landscapes on public property.
- Organize City-led horticultural services to include the collection, processing, and distribution of organic waste.
- Increase local food storage.
- Train and deploy more urban farmers.
- Remove or reduce legal, institutional, and cultural barriers to farming within and around the city, and open institutional markets to local food.
- Establish food-business incubator programs with access to community kitchens.
- Dedicate public land to intensive gardening and farming.
- Work toward a year-round regional farmers' market.
- Work toward the establishment of a local land trust for the banking of farmland.
- Work toward providing more local or regional organic food to Monroe County Community School Corporation, Indiana University, Ivy Tech, and Bloomington Hospital.
- Create a local, publicly-controlled seedbank.
- Encourage water conservation through outreach and incentives.
- Create community composting sites.
- While the City has little direct influence over health care, it can work with stakeholders to advocate for a health care system that is resilient even in the face of peak oil. Specifically, as a community we should: encourage a mobile medical corps for house calls; encourage more neighborhood health clinics and doctors' offices; and support a concentration of essential medical services to remain in the central city location accessible by public transit and pedestrians.

In all, the Task Force volunteers have spent over 100 hours in Task Force meetings and many more hours beyond that drafting the document. In the end, they've produced a document that is advisory in nature, but, I feel, has great integrity. The Task Force members have worked very hard and I appreciate your support of their final product.

In the Council Chambers of the Showers City Hall on Wednesday, August 3, 2009 at special starting time 7:00 pm with Council President Andy Ruff presiding over a Regular Session of the Common Council.

COMMON COUNCIL
REGULAR SESSION
August 5, 2009

Roll Call: Mayer, Piedmont-Smith, Rollo, Ruff, Sandberg, Satterfield, Volan, Wisler
Absent: Sturbaum

ROLL CALL

Council President Ruff gave the Agenda Summation

AGENDA SUMMATION

There were no minutes to approve at this meeting.

APPROVAL OF MINUTES

Steve Volan, council representative on the Monroe County Solid Waste Management District Board of Directors, reported that its Executive Director Larry Barker issued a business plan to build a Materials Recovery Facility. Called for by a resolution by the board, the MRF would enable the District to bale its own recyclables in order to get the best market price for the recyclables. He said it was a significant initiative that represented the city and community's discussion of sustainability, and deserves discussion. He invited citizens to the board's meeting the next day.

REPORTS:
COUNCILMEMBERS

Peak Oil Task Force

MAYOR and CITY OFFICES
COUNCIL COMMITTEES

- Peak Oil Task Force

It was moved and seconded to consider a request to postpone the due date for the final report from the Peak Oil Task Force.
The motion was approved by a voice vote.

Dave Rollo, Chair of the Peak Oil Task Force, said that the Task Force, created by council actions, had been meeting for about 18 months. He noted that a report had been created by this body, but that it needed more time to design, edit and review the report before it could be presented to the council.

It was moved and seconded that with the consent of the mayor, the council postpone the submission date of the Peak Oil Task Force Report as outlined in Resolution 08-15 from July 31, 2009 to October 14, 2009.

The motion received a roll call vote of Ayes: 8, Nays: 0.

Amended Sidewalk Committee Report

- Council Sidewalk Committee

It was moved and seconded to adopt an amended 2009 Sidewalk Committee Report.

Council Attorney/Administrator Dan Sherman, acting for Council Sidewalk Committee Chair Chris Sturbaum, recommended that the council adopt an amended Sidewalk Report. Sherman noted that the original report recommended \$20,000 of the allocation be set aside for traffic calming, and that \$205,000 be set aside for sidewalks. He said by mid-year most of the traffic calming funds had been used, and yet the Common Council had approved two new projects for \$61,900. He noted that this amount could be funded with an unused portion of the original sidewalk funding, along with monies allocated for an East Third Street right-of-way acquisition which is still in an early in-house design phase and not ready for property acquisition. He noted the Sidewalk Committee, while acknowledging the importance of the Third Street project, voted to reallocate those funds to finish the traffic calming this year and asked the council to approve this amendment.

Brad Wisler asked exactly how the money from East Third Street would be used. Sherman said that the council had approved two traffic calming projects for West Seventh Street and Diamond Gardens in June.

Council Sidewalk Committee (*cont'd*)

Wisler asked at what point this new committee decision was made and if this was an amendment by the 2010 committee of the 2009 committee's recommendation. Sherman noted that the 2010 committee met on July 16, 2009.

President Ruff called for public comments and there were none. In council comments, Wisler said he did not like this at all. He said the 2009 committee thoroughly examined a long list of sidewalk projects, and that the two traffic calming projects presented in this amended report were not anywhere on the list. He said it was unfair to projects further up in the queue to have these funded first, and unfair to the 2009 committee decisions.

Tim Mayer said that the Common Council, Council Sidewalk Committee and the Administration should recognize that a sidewalk on the North side of East Third Street was a critical need. He said it is heavily used by pedestrians and cyclists in the traffic lane facing traffic.

Isabel Piedmont-Smith, Sidewalk Committee member for both 2009 and 2010, said that the funding of the two traffic calming projects was important because the neighborhoods had worked long and hard to receive permission to put traffic calming devices in these areas. She said to wait another year or two for funding would defeat those measures approved earlier this year, and would also thwart the budding cohesion of the neighborhoods for these projects. She said that she viewed traffic calming funding as a separate from that of new sidewalks.

Volan said that while he was ambivalent about the traffic calming issues, and wondered just when the East Third Street project would be done. He indicated interest in other council members' comments.

Satterfield said that he supported the amendment and report, but noted that as a Sidewalk Committee member, he did not consent to this easily. He said he was unhappy that the Diamond Gardens traffic calming proposal was taking a higher priority than the Third Street project. He noted that the Third Street project was a multi-year project, and that the funds were not needed to acquire property this year. He said there was a solid commitment from the committee and administration that the Third Street project was next in line of priority.

Susan Sandberg said she would support this amendment with the understanding that the Third Street project would be of high priority next year.

Ruff said that he understood the concerns of the council, but noted that this was an example of an unforeseen need that might sometimes arise. He said flexibility and shifting priorities was sometimes needed and this was the case in this issue.

Volan questioned if there was money for the East Third Street project, and how many years would it take to build the sidewalk on the north side of the street.

Mayer said there were no funds allocated in the Public Works budget for 2010 for the project, but the Council Sidewalk Committee could fund it.

Wisler said that it was clear that the Third Street project would be larger than any one year's allocation of money that the Council Sidewalk

committee would have. He said that was exactly why part of the money was recommended for that use in 2009. He said that the notion to spend that money this year was against the spirit and priority of the 2009 committee. He said that if money wasn't put aside this year and next, there would never be enough money to fund that sidewalk project. He said his argument was for the council to put the original amount of funding aside for the Third Street project this year.

Council Sidewalk Committee (cont'd)

Sandberg said her earlier statement was based on the idea that if this project was bumped to next year, it would remain of highest priority next year. She said there was a logical hierarchy and extenuating circumstances at play in this instance.

Piedmont-Smith said Sandberg's assumption was correct. She said she assumed that the budget for next year's sidewalks committee would be \$225,000, which was not even enough for Phase 1 of the Third Street Sidewalk project. She said that the committee agreed that this project would be of high priority next year. She also noted that the Director of Engineering Services, Justin Wykoff, had told the committee that the East Third Street area was still being surveyed and the timeline wouldn't allow for the purchase of rights-of-way this year.

The motion to accept the amended Sidewalk Committee report received a roll call vote of Ayes: 7, Nays: 1 (Wisler)

Cancelling Internal Work Sessions

- Internal Work Session

It was moved and seconded to cancel the Internal Work Session scheduled for August 14, 2009.

The motion received a roll call vote of Ayes: 8, Nays: 0

It was moved and seconded that the Council President be authorized to cancel the internal work session scheduled for August 28, 2009 in the event that no items need be discussed that day.

The motion received a roll call vote of Ayes: 8, Nays: 0.

There was no public comment at this point in the meeting.

PUBLIC INPUT

It was moved and seconded to appoint Bill Brown to the Bloomington Commission on Sustainability. The appointment was approved by a voice vote.

BOARD AND COMMISSION APPOINTMENTS

There was no legislation for final action at this meeting.

LEGISLATION FOR SECOND READING

There was no legislation for introduction at this meeting.

LEGISLATION FOR FIRST READING

There was no public comment at this portion of the meeting.

PUBLIC INPUT

The meeting was adjourned at 7:38 pm.

ADJOURNMENT

APPROVE:

ATTEST:

Andy Ruff, PRESIDENT
Bloomington Common Council

Regina Moore, CLERK
City of Bloomington

For Approval

In the Council Chambers of the Showers City Hall on Wednesday, September 2, 2009 at 7:40 pm with Council President Andy Ruff presiding over a Regular Session of the Common Council.

COMMON COUNCIL
REGULAR SESSION
September 2, 2009

Roll Call: Piedmont-Smith, Rollo, Ruff, Sandberg, Satterfield, Sturbaum, Volan, Wisler
Absent: Mayer

ROLL CALL

Council President Ruff gave the Agenda Summation

AGENDA SUMMATION

There were no minutes to be approved at this meeting.

APPROVAL OF MINUTES

Chris Sturbaum said his company's bill for his insurance from Anthem this year went up 25.7% or about \$12,000 and noted previous increases were about 12-13%. He said something was seriously wrong with the insurance business.

REPORTS:
COUNCILMEMBERS

He said he was proud of Congressman Baron Hill for supporting a public option in the Health Care debate that was taking place in Congress this year, but that he was not so supportive of Senator Bayh who was 'sitting firmly on the fence.' He added that some of the 25.7% increase had gone to the Senator's wife who would draw over \$100,000 per year as a board member of Anthem. He said that taxes were not increasing this much, but he considered this a tax of sorts.

Isabel Piedmont-Smith welcomed students back to Bloomington.

Mike Satterfield thanked all the people who prepared for the start of school this time of year noting especially how well the city looked because of work done by the Streets and Parks Departments.

City of Bloomington Communications Director Danny Lopez presented some information in regards to communications with citizens. He said that a new website, separate from that of the City of Bloomington, named "Everybody's Bloomington" was up and running with personal testimonies, photos, videos, and sample itineraries for visitors and gave the URL: www.everybodysbloomington.com. He also noted that citizens could follow city issues and news on Newsflash (by subscription) and Twitter.

MAYOR and CITY OFFICES

Lopez noted new within his duties was hosting a new program on Community Access Television Services that would have the Mayor and other city staff as guests to talk about city issues. He said that the program was taped each month, but would be broadcast several times.

Lastly, Lopez congratulated ITS Director Rick Dietz and his staff for the City of Bloomington's website being named one of the top ten municipal websites by e.Republic Center for Digital Government. Lopez said Dietz nominated the city's site for this award, which honored the site's excellence in its ability to interact with and inform citizens.

There were no council committee reports at this meeting.

COUNCIL COMMITTEES

There was no public input at this portion of the meeting.

PUBLIC INPUT

There were no appointments to boards or commissions at this meeting.

BOARD AND COMMISSION
APPOINTMENTS

There was no legislation for final action at this meeting.

LEGISLATION FOR SECOND
READING

Appropriation Ordinance 09-06 An Ordinance for Appropriations and Tax Rates (Establishing 2010 Civil City Budget for the City of Bloomington, Creating the Vehicle Replacement Fund, and Appropriating Monies from the Fund in 2009)

LEGISLATION FOR FIRST
READING
Appropriation Ordinance 09-06

Appropriation Ordinance 09-07 An Ordinance Adopting a Budget for the Operation, Maintenance, Debt Service and Capital Improvements for the Water and Wastewater Utility Departments of the City of Bloomington, Indiana for the Year 2010

Appropriation Ordinance 09-07

Ordinance 09-13 An Ordinance Fixing the Salaries of Officers of the Police and Fire Departments for the City of Bloomington, Indiana, for the Year 2010

Ordinance 09-13

Ordinance 09-14 An Ordinance Fixing the Salaries of Appointed Officers, Non-Union and A.F.S.C.M.E. Employees for All the Departments of the City of Bloomington, Monroe County, Indiana, for the Year 2010

Ordinance 09-14

Ordinance 09-15 To Fix the Salaries of All Elected City Officials for the City of Bloomington for the Year 2010

Ordinance 09-15

Ordinance 09-16 An Ordinance Reviewing and Modifying the Budget of the Bloomington Public Transportation Corporation for the Year 2010

Ordinance 09-16

It was moved and seconded that the rules be suspended to take up an item not on the agenda.

MOTION TO SUSPEND THE
RULES

The motion was approved by a roll call vote of Ayes: 8, Nays: 0.

It was moved and seconded to cancel the committee of the whole meeting originally scheduled for September 9, 2009 for lack of legislation in the next legislative cycle.

MOTION TO CANCEL
COMMITTEE OF THE WHOLE

The motion was approved by a voice vote.

It was moved and seconded to move the date of the internal work session from September 18, 2009 to September 11, 2009.

MOTION TO MOVE DATE OF
INTERNAL WORK SESSION

The motion was approved by a roll call vote of Ayes: 8, Nays: 0.

There was no public comment at this section of the meeting.

PUBLIC INPUT

The meeting was adjourned at 8:00 pm.

ADJOURNMENT

APPROVE:

ATTEST:

Andy Ruff, PRESIDENT
Bloomington Common Council

Regina Moore, CLERK
City of Bloomington

In the Council Chambers of the Showers City Hall on Wednesday, October 28, 2009 at 7:38 pm with Council President Andy Ruff presiding over a Special Session of the Common Council.

COMMON COUNCIL
SPECIAL SESSION
October 28, 2009

Roll Call: Mayer, Piedmont-Smith, Rollo, Ruff, Sandberg, Satterfield, Sturbaum, Volan
Absent: Wisler

ROLL CALL

Council President Ruff gave the Agenda Summation.

AGENDA SUMMATION

There was no legislation for introduction at this meeting.

LEGISLATION FOR FIRST
READING

Appropriation Ordinance 09-10 To Specially Appropriate from the General Fund Expenditures Not Otherwise Appropriated (To Purchase and Renovate Property on Tapp Road for an Affordable Housing Project)

Appropriation Ordinance 09-10

The meeting was adjourned at 7:42 pm.

ADJOURNMENT

APPROVE:

ATTEST:

Andy Ruff, PRESIDENT
Bloomington Common Council

Regina Moore, CLERK
City of Bloomington

For Approval