



# City of Bloomington Common Council

## Legislative Packet

Regular Session

20 May 2009

Office of the Common Council  
P.O. Box 100  
401 North Morton Street  
Bloomington, Indiana 47402

812.349.3409

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<http://www.bloomington.in.gov/council>



## **Packet Related Material**

### **Memo**

### **Agenda**

### **Calendar**

### **Notices and Agendas:**

*None*

### **Legislation for Final Action:**

- **Res 09-12** To Approve Recommendations of the Mayor for Distribution of Community Development Block Grant (CDBG) Funding Under The American Recovery and Reinvestment Act of 2009
  - Memo from Lisa Abbott, Director of Housing and Neighborhood Development (HAND) Department; Map of the Area; Map of the Proposed Sewer Line

*Contact: Lisa Abbott at 349-3576 or [abbottl@bloomington.in.gov](mailto:abbottl@bloomington.in.gov)*

### **Legislation and Background Material for First Reading:**

#### **Traffic Calming Proposals – General Information**

- Neighborhood Traffic Safety Program (NTSP)
- Chapter 15.26 of the Bloomington Municipal Code Entitled (Neighborhood Traffic Safety Program)
- **Ord 09-09** To Amend Title 15 of the Bloomington Municipal Code Entitled “Vehicles And Traffic” – Re: To Amend Chapter 15.26 Entitled “Neighborhood Traffic Safety Program” to Approve Installation of Traffic Calming Devices in the Near Westside Neighborhood (on West Seventh Street)
  - Map of Area;
  - Memo from Justin Wykoff, Manager of Engineering Services;
  - Exh. A - Application and Signatures for Traffic Calming Devices;
  - Exh. B - Ballot, Ballot Area, and Ballot Results;

- Exh. C - Traffic Counts Before and After Installation of the Devices;
- Exh. D - Proposed Traffic Calming Devices – Map Followed by Depictions of Each Device

*Contact: Justin Wykoff at 349-3593 or wykoffj@bloomington.in.gov or Sara Kloosterman at 349-3591 or kloostes@bloomington.in.gov*

- **Ord 09-10** To Amend Title 15 of the Bloomington Municipal Code Entitled “Vehicles And Traffic” – Re: To Amend Chapter 15.26 Entitled “Neighborhood Traffic Safety Program” to Approve Installation of Traffic Calming Devices in the Diamond Gardens / J. N. Alexander Neighborhood
  - Map of Area;
  - Memo from Justin Wykoff, Manager of Engineering Services;
  - Exh. A - Application for Traffic Calming Devices;
  - Exh. B - Ballot, Ballot Area, and Ballot Results;
  - Exh. C - Traffic Counts Before and After Installation of the Devices;
  - Exh. D - Proposed Traffic Calming Devices – Map Followed by Depictions of Each Device

*Contact: Justin Wykoff at 349-3593 or wykoffj@bloomington.in.gov or Sara Kloosterman at 349-3591 or kloostes@bloomington.in.gov*

**Minutes from Regular Session:**

*None*

**Memo**

***Reminder: Jack Hopkins Social Services Pre-Allocation and Allocation Meetings  
Next Monday and Thursday***

**One Item Ready for Final Action and Two Items Ready for Introduction at the Regular Session on Wednesday, May 20<sup>th</sup>**

There is one item ready for final action and two items ready for introduction at the Regular Session next Wednesday – all of which can be found in this packet.

## Final Actions

### **Item One – Res 09-12 – Approves \$224,578 in Supplemental Community Development Block Grant (CDBG) Funds for 2008 – To Install a Sanitary Sewer Line on Country Club Drive in Conjunction with a Sidewalk**

**Res 09-12** approves the Mayor's recommendations for the allocation of \$224,578 in supplemental 2008 Community Development Block Grant (CDBG) funds under The American Recovery and Reinvestment Act of 2009 (otherwise known as CDBG-R funds). As Lisa Abbott, Director of HAND, alluded to during her presentation of the CDBG allocations for 2009 and elaborates upon in her Memo to the Council regarding this action, Congress recently allocated \$1 billion to States and localities in CDBG-R funds as part of a stimulus package that is to be processed "on an expedited basis."

With that in mind, the Department of Housing and Urban Development (HUD) has imposed a "tight timeline" for States and localities to submit their proposals for use of these funds and has modified or waived many of the usual procedures which assure local input. States and localities who fail to meet these deadlines will lose access to these funds. Here, HUD notified the HAND Department on May 6<sup>th</sup> that it must have an amendment to their 2008-2009 Annual Action Plan ready for public comment by May 26<sup>th</sup> and then submit that amendment to HUD by June 5<sup>th</sup>. In order to meet that timeframe, the Council discussion of the resolution next week will serve as the required public hearing on the matter.

HUD provided further guidance on both the timing and nature of eligible projects. First, in regard to timing, it requires cities to propose projects that are "shovel ready" and where at least half of funds are spent within 120 days after the contract has been signed. Second, in regard to the nature of the projects, it requires that the funds be used to "stimulate the economy through measures that modernize the Nation's infrastructure, improve energy efficiency, and expand educational opportunities and access to health care." Toward this end, HUD "strongly urges that (the City) use CDBG-R funds for hard development costs associated with infrastructure activities that provide basic services to residents or that promote energy efficiency and conservation through rehabilitation or retrofitting of existing buildings." For those of you who might be thinking of implementing the Green Building Ordinance with this money, please note that CDBG-R funds *cannot* be used for buildings where the business of government is conducted.



Given these parameters, the HAND department and Mayor recommend allocating the CDBG-R funds toward improvements along Country Club Drive and in the following manner:

<b>Acquisition of Right-of-Way</b>	<b>\$45,000</b>
- The City is already acquiring right-of-way for a sidepath and this will hasten the process.	
<b>Construction of a Sanitary Sewer</b>	<b>\$100,000</b>
- This money would install 1,250 linear feet of sewer from Milton to Rockport Road (see Exhibit A) and allow 11 parcels and 20 existing housing units to switch from septic to a sewer line. Note that one of these parcels has five units that have been vacated due to a failing septic system. Infusion of this \$100,000 will also allow the HAND department to use the Neighborhood Improvement Grant money initially targeted for this project for another purpose.	
<b>Construction of a Sidepath</b>	<b>\$68,350</b>
- This stretch of sidepath will run from Rockport Road to South Rogers and be funded from CDBG money as well as other sources. When completed, there will be a continuous sidepath from Walnut to 500' west of Adams Circle.	
<b>Administration</b> ( <i>a little under 5%</i> )	<b>\$11,228</b>
<b>Total</b>	<b>\$224,578</b>

### **Two Traffic Calming Proposals Ready for First Readings**

#### **Introduction to the Neighborhood Traffic Safety Program (NTSP):**

There are two ordinances in this packet which are coming forward under the procedures set forth in the Neighborhood Traffic Safety Program (NTSP) (*enclosed*), which was adopted in 1999 (with passage of Ord 99-16) and is incorporated into Chapter 15.26 of the BMC (*enclosed*). The NTSP is intended to promote safe, livable and engaged neighborhoods as well as assure the efficient use of public resources. It sets forth procedures for the permanent installation of devices to control the speed of motor vehicles which incorporate the following *Policies*:

- Encourage through-traffic to use higher classification arterials;
- Bring education, enforcement and sound engineering methods to bear on each project;
- Limit traffic calming to local streets and neighborhood collector streets that are primarily residential in character (i.e. at least 75% of the properties on the street frontage are zoned residential) and limit the level of diversion of vehicles on neighborhood collectors to a parallel local service street to no more than 150 vehicles per day (Note: The appropriate level of diversion of vehicles from one local street to another is to be decided by the Bicycle and Pedestrian Commission and Engineering Staff on a project by project basis.);
- Preserve reasonable access and circulation by emergency and safety service vehicles;
- Encourage access and mobility by pedestrians and bicyclists, enhance access by residents to transit, and maintain reasonable access for automobiles; and
- Require the Engineering Department to follow (within limits of available and budgeted resources) certain procedures when processing requests and before permanently installing traffic calming devices. At a minimum, these procedures include:
  - Submittal of project proposals;
  - Citizen participation in the development and evaluation of the plan;
  - Communication of any test results and specific findings to area residents, businesses, emergency services and affected neighborhood organizations; and
  - Review by the Common Council.

**Item One – Ord 09-09 - Amending Chapter 15.26 of the BMC Entitled “Neighborhood Traffic Safety Program” (NTSP) by Authorizing the Installation of Traffic Calming Devices on West Seventh Street**

**Ord 09-09** amends of Chapter 15.26 of the Bloomington Municipal Code to authorize traffic calming devices in the Near Westside Neighborhood. More specifically, it amends Schedule J-1 to authorize three traffic circles and two street narrowing devices in the following locations as indicated in the enclosed map:

<b>Street</b>	<b>From (or At)</b>	<b>To</b>	<b>Type of Devices</b>
Seventh Street	Pine Street	Adams Street	Street narrowing
Seventh Street	Intersection of Pine Street		Traffic circle
Seventh Street	Intersection of Oak Street		Traffic circle
Seventh Street	Intersection of Waldron Street		Traffic circle
Seventh Street	West of the intersection at Rogers Street		Street narrowing

### NTSP Procedures

The following paragraphs briefly describe the steps taken in the interest of the Near Westside Neighborhood Association request, as indicated in the memo and material provided by Justin Wykoff, Manager of Engineering Services.

#### Step One - Application - October 2006

The NTSP requires that persons or neighborhood associations file an application for traffic calming devices which is signed by at least 50% of the affected residents and endorsed by a council member. This effort was initiated in October 2006 and endorsed by Councilmember Sturbaum. (See Exh. A)

The application says that residents have “noticed increased traffic on (West) 7<sup>th</sup> Street that often moves dangerously fast.” It attributes this condition to the fact that West 7<sup>th</sup> Street serves as a quicker and more convenient route for many motorists who would otherwise travel east and west between Rogers and Adams Street on nearby through-streets because those streets either have stop lights (Kirkwood) or traffic calming (West 6<sup>th</sup> Street).

The application also recounts incidents experienced by residents due to these conditions that include:

- Cars nearly hitting pedestrians at the crest of the hill on West 7<sup>th</sup>;
- Cars nearly hitting bicyclists at West 7<sup>th</sup> and Rogers (despite that fact that West 7<sup>th</sup> serves as a bike route); and
- Cars damaging or totaling other cars which enter West 7<sup>th</sup> from side streets.

It also expressed concerns for the children who cross the street to go to Fairview School, the Banneker Community Center, Rev. Ernest D. Butler Park, and Girls, Inc.

Given those conditions the application called for:

- Crosswalks with flashing lights at Rogers and Fairview and an ordinary cross walk at the Banneker Center;
- A traffic circle at Waldron;
- Stop ahead signs for all 4-way stops; and
- School zone speed limits.

Step Two - Verify the Petition, Assess the Problem, and Consult with Safety Services – January 2004

Under Step Two, the Engineering Department collects preliminary information about the conditions in the area, verifies the sufficiency of the petition, and consults with safety services. Here, the Department accepted the petition and conducted traffic studies in January of 2004 to ascertain the traffic conditions along West Seventh Street. Those studies indicated that the average daily traffic (ADT) ranged from 1445 at the intersection with Fairview to 1090 at the intersection with Pine. The studies also indicated that the 85<sup>th</sup> Percentile speed <sup>1</sup> was between 34-32 mph at the intersection with Waldron, 35 mph at the intersection with Oak, 32 mph at the intersection with Fairview and between 28-29 mph at the intersection with Pine. Lastly, those studies acknowledged one accident that was due to a car running a 4-way stop. Please note that the safety services were given an opportunity drive through the test devices in Step 7.

Adams	Pine	Oak	Elm	Waldron	Maple	Fairview	Jackson	Rogers	
	▶	▶		▶		▶			7 <sup>th</sup> Street
	ADT 1090 MPH 28-29	ADT 1068 MPH 35		ADT 1288 MPH 34-35		ADT 1445 MPH 32			

<sup>1</sup> The 85<sup>th</sup> Percentile Speed means the speed of the 85<sup>th</sup> out of a 100 cars, when the speed of each car is ordered from the lowest to the highest.

### Step Three - Bicycle and Pedestrian Safety Commission – December 2006

In Step Three, the Bicycle and Pedestrian Safety Commission considered the petition and staff data on December, 2006 and voted to "validate" the petition which, under the guidelines, constitutes "a commitment to do *something* about the problem."

### Step Four - Public Meeting – February 2007

Step Four calls for the Department to bring residents and emergency service providers together to "help exchange ideas, address concerns and discuss possible traffic safety." In the event the proposal is placed on a neighborhood collector – which is the case here - the NTSP also requires the department to notify a larger area of residents. Staff met with 12 residents in the Council Chambers in February of 2007.

### Step Five - Preparation of Alternative Designs and Selection of Proposed Plan

Step Five calls for the Bicycle and Pedestrian Safety Commission, staff, and any interested residents to evaluate the proposal according to a set of seven criteria including: overall costs and benefits; effectiveness; access for pedestrians, bicycles and transit; community-wide benefits to bicycles and pedestrians; overall public safety; effects on traffic diversion; and access for emergency and service vehicles. This resulted in a proposal for the installation of the following traffic calming devices at the following locations:

<b>Location</b>	<b>Traffic Calming Device</b>
At the Entrance to the Neighborhood Next to Rogers	13.5 ' wide island (which was changed to a street narrowing – see Step 7).
At the Intersection with Oak Street	12' wide traffic circle (incorporating a manhole)
At the Intersection With Waldron	16' wide traffic circle (also incorporating a manhole)
At the Intersection with Pine	Mountable traffic circle
At Entrance to Neighborhood Next to Adams Street	Tree plot on the north side of Seventh to narrow the entrance to the neighborhood.

## Step Six - Project Ballot – October 2007

Step Six requires staff to ballot the directly-affected households (see Exh. B - Ballot Area - for the map those households which expands when the project street is a neighborhood collector street) and bring the project to the Council only when at least 50% vote in favor of the proposal. In this case, residents returned 82 of the 119 ballots distributed and 59 of those ballots were in favor of the proposal, which constituted a 52.8% level of approval.

## Step Seven - Testing and Evaluation of Device

Step Seven may take place if the staff chooses to test devices in order to determine their effectiveness. In the event the test devices do not produce adequate outcomes, the proposal may be returned to Step 5 for additional alternatives and neighborhood ballot. Here the Department used temporary devices and conducted traffic counts which indicated a “marginal” decrease in speeds. The Department also determined with the help of the Fire Department that the device at the intersection with Adams should be changed. After discussion with the neighborhood association, the Department moved the device to Pine and realigned the north sidewalk at the intersection with Adams to narrow West Seventh. Also, as a result of the construction of the new Fairview school at the corner of 7<sup>th</sup> and Rogers, the proposed island at that intersection has been changed to a “street narrowing,” will probably include a bump-out on the south side, in order to allow the buses to enter from Rogers and line up on the north side of the street.

Note: West 7<sup>th</sup> is a Neighborhood Collector Street which, under the guidelines, should not include devices that result in a diversion of more than 150 cars to neighboring local streets. Justin Wykoff surmised that these devices would not have this effect because West 6<sup>th</sup> already has traffic calming devices and West 8<sup>th</sup> does not go all the way through to Adams.

## Step Eight - Council Action

The guidelines and code require the Council to approve the project before it may be permanently installed. As mentioned above, the ordinance amends Chapter 15.26 of the BMC regarding Neighborhood Traffic Safety Program by adding the devices and location to this Schedule J-1.

## Subsequent Steps Nine Through Eleven

In the event the Council acts in favor of the project, the Engineering Department will submit detailed plans and specifications to the Board of Public Works for approval (Step Nine). Then, upon approval, the City will install the devices (Step Ten). The devices were to be maintained by the Public Works Department, the trees by the Parks and Recreation Department, and the landscaping by the neighborhood association.<sup>2</sup> (Step Eleven) And, after the devices have been installed for six months, the City may choose to reevaluate their effectiveness (Step Twelve).

### **Item Two - Ord 09-10 - Amending Chapter 15.26 of the BMC Entitled “Neighborhood Traffic Safety Program” (NTSP) by Authorizing the Installation of Traffic Calming Devices in the Diamond Gardens / J. N. Alexander Neighborhood**

**Ord 09-10** amends of Chapter 15.26 of the Bloomington Municipal Code to authorize traffic calming devices in the Diamond Gardens / J.N. Alexander neighborhood (which is just south and west of the Opportunity House). More specifically, it amends Schedule J-1 to authorize one traffic circle and four street narrowing devices in the following locations as indicated in the enclosed map:

<b>Street</b>	<b>From (or At)</b>	<b>To</b>	<b>Type of Devices</b>
Cottage Grove Avenue	Adams Street	Summit Street	Street narrowing
Cottage Grove Avenue	Intersection of Summit Street		Traffic circle
Monroe Street	Tenth Street	Cottage Grove Avenue	Street narrowing
Tenth Street	Adams Street	Monroe Street	Street narrowing
Summit Street	Cottage Grove Avenue	Tenth Street	Street narrowing

## NTSP Procedures

The following paragraphs briefly describe the steps taken in regard to the request from residents of the Diamond Gardens / J. N. Alexander neighborhood, as indicated in the memo and material provided by Justin Wykoff, Manager of Engineering Services.

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<sup>2</sup> However, Parks and Recreation now takes care of the landscaping as well.

## Step One - Application - November 2004

The NTSP requires that persons or neighborhood associations file an application for traffic-calming devices which is signed by at least 50% of the affected residents and endorsed by a council member. The proposal was initiated in November of 2004 by a resident of the neighborhood and endorsed by Councilmember Sturbaum, who represents that neighborhood. (See Exh. A)

The application for traffic calming was signed by 29 of the 59 eligible households. It stated that the neighborhood had become a “serious safety risk” because of cars that cut through the neighborhood on their way to Adams and West 11<sup>th</sup>. These cars apparently go over the speed limit, ignore stop signs, and cause accidents. The residents were concerned because of the number of children in the neighborhood and believed that those walking and bicycling through the neighborhood to access the B-Line trail will be at risk as well.

It noted that parked cars and over-hanging vegetation aided in slowing traffic and proposed that:

- the existing, overhanging vegetation be lined with curbs and codified as traffic calming devices;
- traffic islands with lane diverters be installed at three intersections;
- curb bump-outs be installed on two streets; and
- signs be placed at entryways to the neighborhood.

As an aside, and if my memory is accurate, prior to this petition, residents of the neighborhood approached the Council in opposition to City initiative to clear brush from the roadway. At that time, they argued that the roads in the area were much wider than necessary (as a consequence of redevelopment efforts over 30 years ago) and that the existing vegetation helped slow the urge of the motorists to speed through the neighborhood.

## Step Two - Verify the Petition, Assess the Problem, and Consult with Safety Services – November 2004

Under Step Two, the Engineering Department collects preliminary information about the conditions in the area, verifies the sufficiency of the petition, and consults with safety services. Here, the Department accepted the petition and conducted traffic studies in November of 2004 to ascertain the traffic conditions in the neighborhood. Those studies indicated that the average daily traffic (ADT) ranged from 171 vehicles



per day (or 3-5 vehicles per hour) to 360 vehicles per day (or 7-8 vehicles per hour). The studies also indicated that the 85<sup>th</sup> Percentile speed was between 24-26 mph on West Tenth (between Adams and Monroe), 30-31 mph on North Monroe (between Tenth and Eleventh), 13-18 mph on North Summit (between Tenth and Eleventh). The studies also noted that two accidents occurred in the previous four years – one at Summit and Cottage Grove and the other at Summit and Eleventh Street – neither of which would be correctable by the installation of traffic calming devices. Please note that the safety services were given an opportunity to drive through a test installation as noted in Step 7.

### Step Three - Bicycle and Pedestrian Safety Commission – February 2005

In Step Three, the Bicycle and Pedestrian Safety Commission considered the renewed petition and staff data on February, 2005 and voted in favor of the petition, which under the guidelines validates it and constitutes "a commitment to do *something* about the problem."

### Step Four - Public Meeting – September 2005

Step Four calls for the Department to bring residents and emergency service providers together to "help exchange ideas, address concerns and discuss possible traffic safety." In the event the proposal is placed on a neighborhood collector - which is not true in this case - the NTSP also requires the department to notify a larger area of residents. Staff met with five residents in the Council Chambers in September of 2005.

### Step Five - Preparation of Alternative Designs and Selection of Proposed Plan

Step Five calls for the Bicycle and Pedestrian Safety Commission, staff, and any interested residents to evaluate the proposal according to a set of seven criteria including: overall costs and benefits; effectiveness; access for pedestrians, bicycles and transit; community-wide benefits to bicycles and pedestrians; overall public safety; effects on traffic diversion; and access for emergency and service vehicles. This resulted in proposals to install following traffic calming devices at the following locations:

<b>Location</b>	<b>Traffic Calming Device</b>
The Intersection of N. Summit and W. Cottage Grove	Traffic circle (See Aerial Photo)
N. Monroe at or near Intersection with W. Cottage Grove	One tapered bump-out and one peninsula (See Map 2)
The Intersection of West Cottage Grove at Alexander	Two tapered bump-outs (See Map 1);
The Intersection of W. 10 <sup>th</sup> and N. Summit	Three tapered bump-outs (See Map 4)
The Intersection of N. Monroe and W. 10 <sup>th</sup>	Peninsula (See Map 5)

### Step Six - Project Ballot – August, 2005

Step Six requires staff to ballot the directly affected-households (see Exh. B - Ballot Area - for the map those households) and bring the project to the Council only when at least 50% vote in favor of the proposal. In the event at least 60% of the returned ballots are in favor of the project, but an insufficient number of ballots are returned, then the guidelines call for the Department to send a second ballot to the non-responsive households. The memo indicates that 58 ballots were sent out and 48 returned with 39 voting in favor and 9 voting against - yielding a 67.2% level of approval.

However, there were some irregularities in the process. Under the guidelines the residents are to be notified by “confidential mail ballot(s)” and the response is limited to one per each household. Here, after the initial ballot was sent out by the Department, and only 17 were returned, a resident recirculated ballots which led to another 22 returning to the City. Some of those ballots duplicated the first ones, one was from outside the ballot area, and one raised a novel question about what constitutes a household.<sup>3</sup> After scrutinizing returned ballots and reballots, the City determined that a majority of the affected households responded in favor of this initiative.

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<sup>3</sup> The procedures call for one ballot to be sent to a property and that one response be allowed for each household. There was one property at one address that had nine bedrooms. It was treated as one household and accorded one vote.

Note: The ordinance finds that the steps taken were in substantial compliance with the NTSP procedures.

### Step Seven - Testing and Evaluation of Device

Step Seven may take place if the staff chooses to test devices in order to determine their effectiveness and effect on safety vehicles. In the event the test devices do not produce adequate outcomes, the proposal may be returned to Step 5 for additional alternatives and neighborhood ballot. Here the Department used temporary devices and conducted traffic counts which indicated a “slight reduction in speeds at all locations.” At this point in the process, the Department invited the police and fire department (there are no school buses that use these streets) to run their vehicles on these streets to see whether the devices unreasonably impeded their mobility. As a result of that testing and after consultation with the residents, the traffic circle at West Cottage Grove and North Summit was changed from a Green to a Mountable Curb Traffic Circle.

### Step Eight - Council Action

The guidelines and code require the Council to approve the project before it may be permanently installed. As mentioned above, the ordinance amends Chapter 15.26 of the BMC regarding Neighborhood Traffic Safety Program by adding the devices and location to this Schedule J-1. (See Exh. G).

### Subsequent Steps Nine Through Eleven

In the event the Council acts in favor of the project, the Engineering Department will submit detailed plans and specifications to the Board of Public Works for approval (Step Nine). Then, upon approval, the City will install the devices (Step Ten). The devices were to be maintained by the Public Works Department, the trees by the Parks and Recreation Department, and the landscaping by the neighborhood association.<sup>4</sup> (Step Eleven) And, after the devices have been installed for six months, the City may choose to reevaluate their effectiveness (Step Twelve).

**Belated Happy Birthday to Tim Mayer (May 14<sup>th</sup>)!**

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<sup>4</sup> See footnote #2.

**NOTICE AND AGENDA  
BLOOMINGTON COMMON COUNCIL REGULAR SESSION  
7:30 P.M., WEDNESDAY, MAY 20, 2009  
COUNCIL CHAMBERS  
SHOWERS BUILDING, 401 N. MORTON ST.**

**I. ROLL CALL**

**II. AGENDA SUMMATION**

**III. APPROVAL OF MINUTES FOR:** None

**IV. REPORTS FROM:**

- 1. Councilmembers**
- 2. The Mayor and City Offices**
- 3. Council Committees**
- 4. Public**

**V. APPOINTMENTS TO BOARDS AND COMMISSIONS**

**VI. LEGISLATION FOR SECOND READING AND RESOLUTIONS**

1. Resolution 09-12 To Approve Recommendations of the Mayor for Distribution of Community Development Block Grant (CDBG) Funding Under the American Recovery and Reinvestment Act of 2009

Committee Recommendation: N/A

**VII. LEGISLATION FOR FIRST READING**

1. Ordinance 09-09 To Amend Title 15 of the Bloomington Municipal Code Entitled “Vehicles And Traffic” – Re: To Amend Chapter 15.26 Entitled “Neighborhood Traffic Safety Program” to Approve Installation of Traffic Calming Devices in the Near Westside Neighborhood (on West Seventh Street)
2. Ordinance 09-10 To Amend Title 15 of the Bloomington Municipal Code Entitled “Vehicles And Traffic” – Re: To Amend Chapter 15.26 Entitled “Neighborhood Traffic Safety Program” to Approve Installation of Traffic Calming Devices in the Diamond Gardens / J. N. Alexander Neighborhood

**VIII. PRIVILEGE OF THE FLOOR** (This section of the agenda will be limited to 25 minutes maximum, with each speaker limited to 5 minutes)

**IX. ADJOURNMENT**



**City of Bloomington  
Office of the Common Council**

To: Council Members  
From: Council Office  
Re: Calendar for the Week of May 18-23, 2009

**Monday, May 18, 2009**

11:00 am TIP Development Discussion, McCloskey  
12:00 pm Bloomington Entertainment and Arts District Advisory Board, McCloskey  
4:00 pm Council for Community Accessibility, McCloskey  
4:00 pm Common Council Neighborhood Enhancement Award Committee, Council Library  
5:00 pm Jack Hopkins Social Services Funding Committee – Preallocation Meeting, Council Chambers  
5:30 pm Bicycle and Pedestrian Safety Commission, Hooker Room

**Tuesday, May 19, 2009**

4:00 pm Board of Public Safety, McCloskey  
4:00 pm Community and Family Resources Commission, Hooker Room  
5:30 pm Animal Control Commission, McCloskey  
5:30 pm Plan Commission Special Hearing (UDO Amendments), Council Chambers

**Wednesday, May 20, 2009**

9:30 am Tree Commission, Rose Hill Cemetery Office, 930 W 4<sup>th</sup> St  
2:00 pm Hearing Officer, Kelly  
7:00 pm Council of Neighborhood Associations, Hooker Room  
7:30 pm Common Council Regular Session, Council Chambers

**Thursday, May 21, 2009**

8:00 am Bloomington Housing Authority, Housing Authority, 1007 N Summit, Community Room  
3:30 pm Bloomington Municipal Facilities Corporation, Hooker Room  
4:00 pm Jack Hopkins Social Services Funding Committee – Allocation Hearing, Council Chambers  
5:30 pm Board of Zoning Appeals, Council Chambers  
6:00 pm Homebuyer's Club, Hooker Room  
7:00 pm Environmental Commission, McCloskey

**Friday, May 22, 2009**

11:00 am Common Council Internal Work Session, McCloskey  
12:00 pm Economic Development Commission, Hooker Room

*National Bike to Work Day!*

**Saturday, May 23, 2009**

8:00 am Bloomington Community Farmers' Market, Showers Common, 401 N. Morton  
9:00 am Peak Oil Task Force Editorial Retreat, McCloskey

*Posted and Distributed: Friday, May 15, 2009*

**RESOLUTION 09-12**

**TO APPROVE RECOMMENDATIONS OF THE MAYOR  
FOR DISTRIBUTION OF  
COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) FUNDING  
UNDER THE AMERICAN RECOVERY AND REINVESTMENT ACT OF 2009**

WHEREAS, the City of Bloomington, Indiana, is eligible for Community Development Block Grant (CDBG) funding under the American Recovery and Reinvestment Act of 2009 in the amount of \$224,578 for what are known as CDBG-R funds; and

WHEREAS, the American Recovery and Reinvestment Act of 2009 is designed to stimulate the economy through measures that, among other things, modernize the Nation's infrastructure, jump start American energy independence, expand high-quality educational opportunities, preserve and improve access to affordable health care, provide middle-class tax relief, and protect those in greatest need; and

WHEREAS, HUD strongly urges grantees to use CDBG-R funds for hard development costs associated with infrastructure activities that provide basic services to residents or activities that promote energy efficiency and conservation through rehabilitation or retrofitting of existing buildings; and

WHEREAS, this resolution and the proposed use of funds reflects programs recommended by the Mayor and are consistent with the requirements outlined in the Notice of Program Requirements for Community Development Block Grant Program Funding Under the American Recovery and Reinvestment Act of 2009 [Docket No. FR-5309-N-01];

NOW, THEREFORE, BE IT HEREBY RESOLVED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION I: The Community Development Block Grant Recovery Act project be approved as follows:

Country Club Drive

Right-of-way Acquisition	\$45,000
Sanitary sewer construction	\$100,000
Sidepath construction (CDBG-R portion only)	\$68,350
Administration	\$11,228
Total	\$224,578

SECTION II. This resolution shall be in full force and effect from and after its passage by the Common Council and approval by the Mayor.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this \_\_\_\_\_ day of \_\_\_\_\_, 2009

\_\_\_\_\_  
ANDY RUFF, President  
Bloomington Common Council

ATTEST:

\_\_\_\_\_  
REGINA MOORE, Clerk  
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this \_\_\_\_\_ day of \_\_\_\_\_, 2009

\_\_\_\_\_  
REGINA MOORE, Clerk  
City of Bloomington

SIGNED and APPROVED by me upon this \_\_\_\_\_ day of \_\_\_\_\_, 2009.

\_\_\_\_\_  
MARK KRUZAN, Mayor

#### SYNOPSIS

The City of Bloomington is eligible for a Community Development Block Grant funding under the American Recovery and Reinvestment Act of 2009 in the amount of \$224,578 from the Department of Housing and Urban Development. This resolution outlines project recommendations by the Mayor that meet the requirements of this program and, in particular, allocates the funds for a sanitary sewer project on Country Club Drive in conjunction with the installation of sidepath.

# Memo

To: Common Council  
From: Lisa Abbott  
Date: May 13, 2009  
Re: Community Development Block Grant – Recovery Allocation Recommendation

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As noted in my regular Community Development Block Grant process, we are set to receive \$224,578 in Community Development Block Grant Program Funding Under the American Recovery and Reinvestment Action of 2009. Per the Notice of Program Requirements, “the Recovery Act appropriated \$1 billion in Community Development Block Grant funds to states and local governments to carry out, on an expedited basis, eligible activities under the CDBG program.” We received the rules regarding this funding on the afternoon of May 6<sup>th</sup> and we have to have our substantial amendment to our 2008-2009 Annual Action Plan out for public comment by May 26<sup>th</sup> and to HUD by June 5<sup>th</sup>. HUD has made regulatory waivers in order to meet the tight timeline. Because we did not have time to convene the Citizen Advisory Council and take applications; after discussions with HUD and Mayor Kruzan, it was decided that HAND would make recommendations of projects directly to Mayor Kruzan who would forward his recommendation to you. The City Council meeting will serve as our public meeting and our amendment will be posted for public comment on the HAND website, as well as hard copies at the HAND office and the Monroe County Public Library Indiana Room. All public comments must be received in the HAND office no later than June 3<sup>rd</sup>.

The notice further states, “Funding under the Recovery Act has clear purpose – to stimulate the economy through measures that modernize the Nation’s infrastructure, improve energy efficiency, and expand educational opportunities and access to health care.” HUD “strongly urges grantees to use CDBG-R funds for hard development costs associated with infrastructure activities that provide basic services to residents or activities that promote energy efficiency and conservation through rehabilitation or retrofitting of existing buildings.” The proposed projects also have to be “shovel ready” and we have to have 50% of the funding expended within 120 days of our contract signing.

In order to meet the requirements of expediency and infrastructure, HAND’s recommendation to the Mayor and his to you is that we fund three parts of the Country Club project. See outline below:

1. Right-of-way acquisition: ROW acquisition is currently under way to accommodate the Country Club Sidepath using Greenways funding, but in order to expedite acquisition approximately \$45,000 will be needed.
2. Sanitary sewer construction: installation of 1,250 linear feet of sewer along Country Club Drive from west of Milton to Rockport Road (see areal map marked as Exhibit A). This



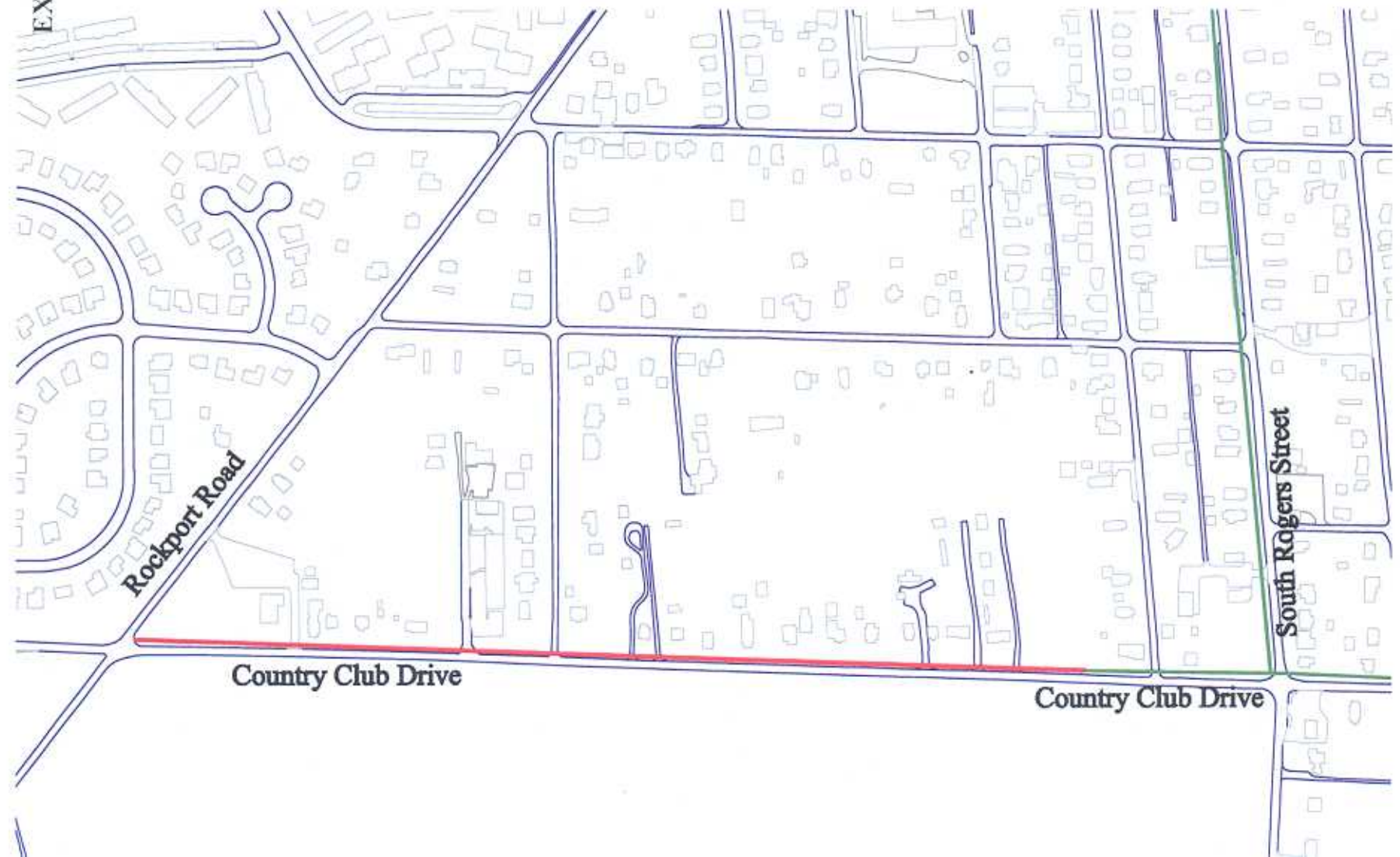
sewer extension will cross 11 parcels and serve 20 existing housing units. This would include a parcel with five housing units on currently vacated due to a failing septic issue.

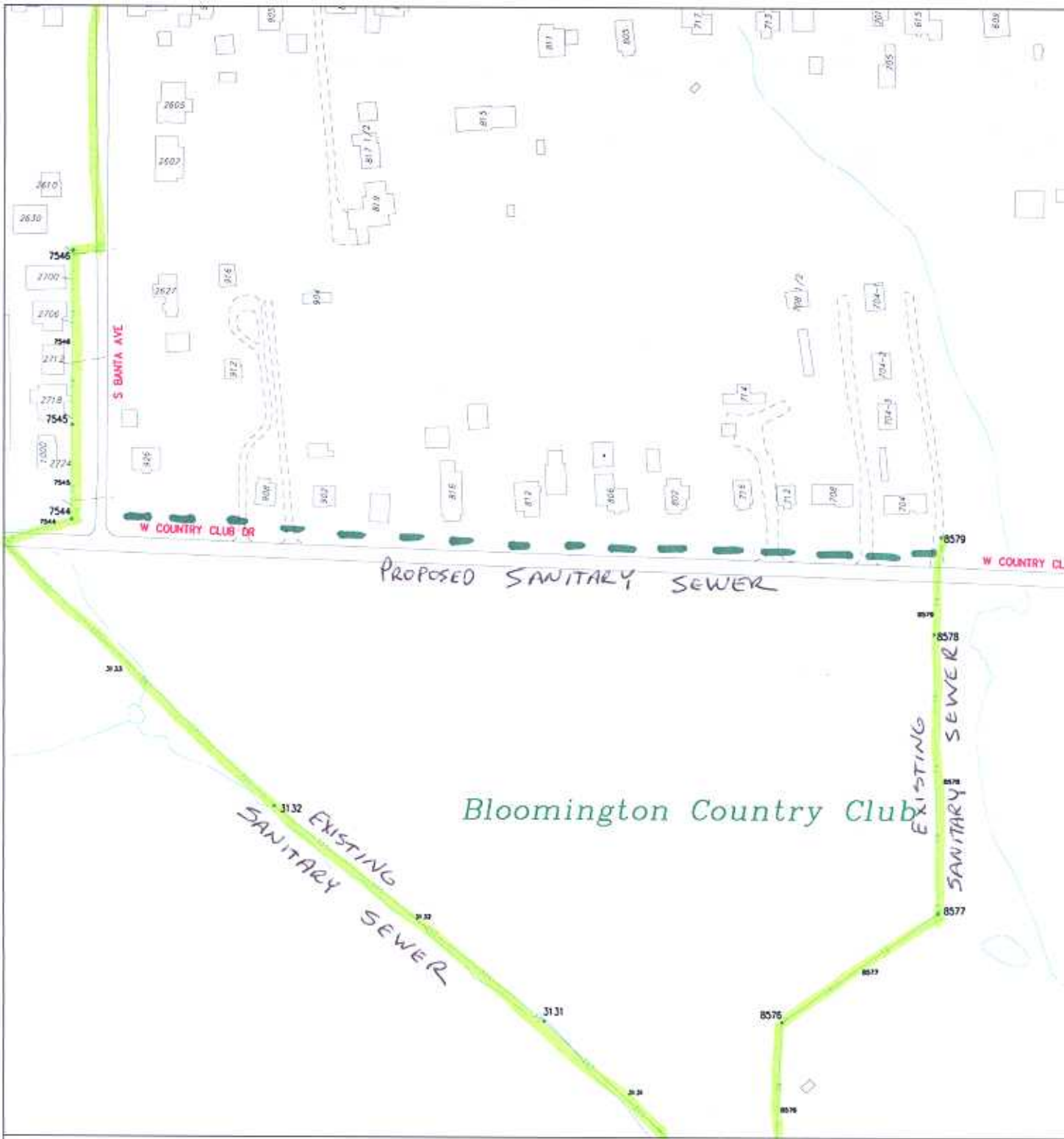
3. Sidepath construction: The sidepath (see Exhibit B) will complete a needed link along Country Club that will allow for pedestrian and alternative modes of transportation from Walnut Street to approximately 500 feet west of the roundabout on Adams Street. This project has other funding, including 2009-2010 Community Development Block Grant funds, but this will help fill the gap.

**Budget:**

Right-of-way Acquisition	\$45,000
Sanitary sewer construction	\$100,000
Sidepath construction	\$68,350
Administration (5%)	\$11,228
Total	\$224,578

EXHIBIT A





Bloomington Country Club

By: woolfarr  
14 May 09



City of Bloomington



Scale: 1" = 200'

For reference only; map information NOT warranted.

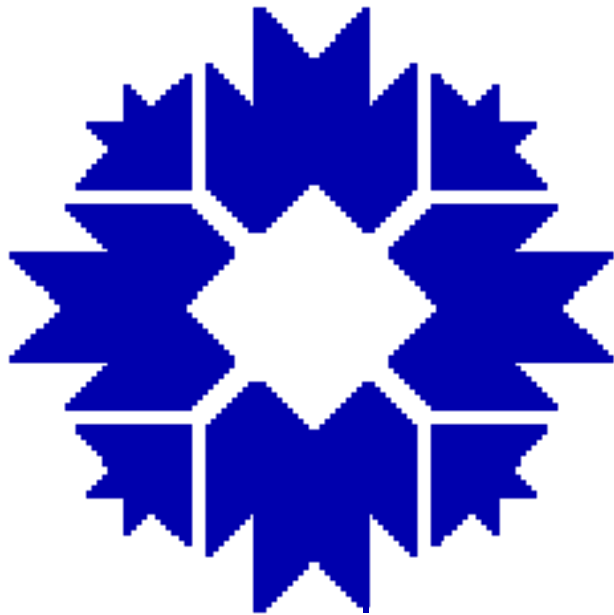
# **Traffic Calming Proposal**

## **– General Information**

Neighborhood Traffic Safety Program (NTSP)

Chapter 15.26 of the Bloomington Municipal Code Entitled (Neighborhood Traffic Safety Program)

**NEIGHBORHOOD  
TRAFFIC  
SAFETY  
PROGRAM**



**City of Bloomington, Indiana**

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## **INTRODUCTION:**

The City of Bloomington places a high value on neighborhood livability. Although livability can have several definitions, it can be generally thought of as encompassing the following characteristics:

- The ability of residents to feel safe and secure in their neighborhood.
- The opportunity to interact socially with neighbors without distraction or threats.
- The ability to experience a sense of home and privacy.
- A sense of community and neighborhood identity.
- The ability to conveniently, safely and enjoyably walk, bike and take transit.
- The ability of parents to feel that their children's safety is not at risk by playing in the neighborhood.
- A balanced relationship between multiple uses and needs of a neighborhood.

Neighborhood traffic conditions can have a significant impact on these characteristics.

As population and employment in the City of Bloomington and Monroe County continue to grow, Bloomington streets can be expected to experience increased pressure from traffic. One of several goals of the City of Bloomington is to manage this growth to balance our economic, social and environmental health and to maintain a sustainable City. Quality neighborhoods are the fundamental building blocks of a sustainable city, and to maintain this quality, Bloomington neighborhoods should be protected from the negative impacts of traffic.

Neighborhood groups across Bloomington have become increasingly concerned about the effects of traffic on their streets. Restraining traffic has become a common goal of concerned residents. A vision now being promoted for local streets is that motorists should be guests and behave accordingly. Many City streets used to be multi-purpose places which not only provided physical access but also encouraged social links within a community. Now, the balance has changed so that the main function of many streets has become the accommodation of traffic--some of it unrelated to the residents themselves.

At the same time, traditional Traffic Engineering means of controlling traffic--speed zoning, stop signs, traffic signals--have less and less effect in the management of driver behavior. Police enforcement is and will remain an effective tool to reinforce motorist behavior. However, it is recognized that providing an enforcement level that is effective in modifying driver behavior will require a significant commitment of Police resources.

The City of Bloomington is committed to developing an effective approach to managing neighborhood traffic. Neighborhood involvement will be an important component of this approach.

To maximize neighborhood involvement in improving local traffic conditions, the City of Bloomington Bicycle and Pedestrian Safety Committee (BPSC) with assistance from the Public Works, Engineering and Planning Departments has developed a Neighborhood Traffic Safety Program (NTSP) for Bloomington neighborhoods.

### **Objectives**

The following objectives of the NTSP are derived from existing City policies and the mission of the BPSC:

1. Improve neighborhood livability by mitigating the negative impact of vehicular traffic on residential neighborhoods.

2. Promote safe, reasonably convenient, accessible and pleasant conditions for bicyclists, pedestrians, motorists, transit riders and residents on neighborhood streets.
3. Encourage citizen involvement in all phases of Neighborhood Traffic Safety activities.
4. Make efficient use of City and citizen resources and energy.

## **Policies**

The following policies are established as part of the NTSP:

1. Through traffic should be encouraged to use higher classification arterials, as designated in the *Master Thoroughfare Plan* for the *City of Bloomington Comprehensive Plan*.
2. A combination of education, enforcement and engineering methods should be employed. Traffic calming devices should be planned and designed in keeping with sound engineering and planning practices. The City Engineer shall direct the installation of traffic control devices (signs, signals, and pavement markings) as needed to accomplish the project, in compliance with the Bloomington Municipal Code. (Refer to Appendix C for a detailed description of traffic calming devices.)
3. Application of the NTSP shall be limited to local streets and to those neighborhood collector streets that are primarily residential (at least 75 percent of the properties with frontage on the street must be in residential zoning). Traffic safety projects on neighborhood collector streets shall not divert traffic off the project street through the use of traffic diversion devices. As a result of a project on a neighborhood collector, the amount of traffic increase acceptable on a parallel local service street shall not exceed 150 vehicles per day.
4. Reasonable emergency and service vehicle access and circulation should be preserved.
5. NTSP projects should encourage and enhance pedestrian and bicycle mobility and access within and through the neighborhood and enhance access to transit from the neighborhood. Reasonable automobile access should also be maintained.
6. Some traffic may be rerouted from one local service street to another as a result of an NTSP project. The amount of rerouted traffic that is acceptable should be defined on a project-by-project basis by the BPSC and City Engineering staff.
7. To implement the NTSP, certain procedures shall be followed by the Engineering Department in processing traffic safety requests in accordance with applicable codes and related policies and within the limits of available and budgeted resources. At a minimum, the procedures shall provide for submittal of project proposals, citizen participation in plan development and evaluation; communication of any test results and specific findings to area residents, businesses, emergency services and affected neighborhood organizations before installation of permanent traffic calming devices; and appropriate Common Council review.

## **Procedure/Process**

The NTSP provides a mechanism for groups to work with the City to make decisions about how traffic safety techniques might be used to manage traffic in their neighborhood. This section describes in detail the steps involved in participating in the program from the initial application for involvement, to



developing a traffic safety plan, to installing one or more traffic calming devices, to a follow-up evaluation of the plan's success.

The NTSP process is intended to ensure that all neighborhood stakeholders are provided the opportunity to be involved. This ensures that consideration of traffic problems on the study street do not result in the exacerbation of traffic problems on adjacent neighborhood streets and does not eclipse the needs and quality of the neighborhood as a whole. This includes a consideration of the impacts of traffic diversion onto collector and arterial streets.

### **Step 1. Apply to Participate**

NTSP projects can be requested by neighborhood associations or groups, Common Council members representing a neighborhood, neighborhood business associations or individuals from the neighborhood. It should be noted that although individuals are eligible to apply they are encouraged to work with or form a neighborhood association. Requests for participation in NTSP will be made through the BPSC (application form will be provided by and returned to City Engineering staff).

The petition from a problem street or area must describe the problem (i.e., speeding, inappropriate cut-through, ignoring stop signs, etc.) and request some infrastructure change to reduce the problem. The specific form of the infrastructure change may not be known at this point. The petition must also include signatures from at least 51% of the affected street or area households or businesses. This must include any other street that must use the problem street as its primary access (for example, a dead end street or cul-de-sac off the problem street). Each household or business is entitled to one signature.

Finally, any Common Council member must sign the petition as a sponsor.

### **Step 2. Engineering Staff Review and Preliminary Data Collection**

City Engineering staff will collect preliminary information about current conditions. This will include location, description of the problem and may include preliminary collection of traffic accident data, bicycle volume, pedestrian activity, traffic speed and through traffic. The Engineering Department will verify the percentage of households and businesses on the petition and if the percentage is sufficient, they shall notify the affected safety and emergency services of the initiative. The affected safety and emergency services shall include, but not be limited to, the City Police and Fire Departments and the local ambulance service. This information will be relayed to the BPSC for consideration to decide whether the request will be prioritized for inclusion in the NTSP. Requests are also reviewed for possible solutions. If the preliminary review shows that a hazard to the public exists, the City may address the problem separately from the NTSP.

### **Step 3. BPSC Review of Engineering Studies and Petitions**

The BPSC will review the petition submitted as well as the preliminary data collected by the Engineering Department. At this point, the BPSC will either validate or reject the petition. They will also prioritize the petition with respect to other petitions and available resources within the current funding cycle (detailed in Appendix B). Petition validation is a commitment to try to do something about the problem.

Petitions with the highest priority ranking will continue to the next step.

### **Step 4. Public Meeting**

The BPSC will send notices to all households and businesses within a defined project area to provide background information about the proposed project. The project area depends on the specific project, but

generally includes all properties on the project street, on cross streets up to the next parallel local street (or up to 300 feet from the project street) and on any other street that must use the project street as its primary access. For neighborhood collector streets, the next parallel local street (if one exists within 500 feet of the problem street) will also be included in the notification area. Representatives of the emergency service providers will also receive notification of the meeting. This notice will include an invitation to participate in a public meeting to help exchange ideas, address concerns and discuss possible traffic safety alternatives.

In addition to considering traffic calming and traffic control devices, plans developed in the NTSP will also consider the positive effects of education and enforcement.

### **Step 5. Preparation of Alternative Designs and Selection of Proposed Plan**

The Engineering Department and the BPSC will hold an informal work session to prepare alternatives that address the neighborhood problem. The neighborhood is welcome to participate in this workshop to provide input.

The BPSC will assess the problems and needs of the neighborhood and propose solutions based on citizen input and sound engineering principles. Possible solutions and their impacts will be evaluated with consideration given to:

- Estimated costs vs. potential gain
- Effectiveness
- Pedestrian, bicycle and transit access
- Community wide benefit to bicycles and pedestrians
- Overall public safety
- Positive and negative consequences of traffic division
- Emergency and service vehicle access

The BPSC will identify the preferred alternative and City staff shall prepare a ballot for neighborhood approval.

If it is determined from both the public meeting and an informal work session of the BPSC that traffic safety techniques other than traffic calming devices are the preferred alternative, the proposal may not need to proceed through the additional steps as designated in the NTSP. The City Engineering Department will continue to work with the neighborhood on alternative neighborhood traffic safety techniques.

### **Step 6. Project Ballot**

#### Local Service Streets:

All of the properties on the project street and on any other street that must use the project street as their primary access are sent notification that a proposed alternative has been selected. This notification will consist of a description of the proposal as well as a confidential mail ballot asking if they are in support of the project. Each household and business is entitled to one response.

To forward a project to Common Council for action, a majority of the eligible households and businesses must respond favorably by ballot. If over 50% of all eligible ballots respond in favor of the project, then it will be forwarded to the Common Council. If, however, less than 50% of all eligible ballots respond in favor of the project, but at least 60% of those returned ballots are in favor of the project, then a second

ballot shall be mailed to those addresses that did not respond to the first ballot. Ballots will be tallied for a period of four weeks from the time of distribution; ballots postmarked after the expiration date of the four-week period will not be tallied.

Neighborhood Collector Streets:

All of the properties on the project street, on cross streets up to the next parallel street (or up to 300 feet from the project street) and on any other street that must use the project street as their primary access are sent notification that a proposed alternative has been selected. This notification will consist of a description of the proposal as well as a confidential mail ballot asking if they are in support of the project. Each household and business is entitled to one response.

To forward a project to Common Council for action, a majority of the eligible households and businesses must respond favorably by ballot. If over 50% of all eligible ballots respond in favor of the project, then it will be forwarded to the Common Council. If, however, less than 50% of all eligible ballots respond in favor of the project, but at least 60% of those returned ballots are in favor of the project, then a second ballot shall be mailed to those addresses that did not respond to the first ballot. Ballots will be tallied for a period of four weeks from the time of distribution; ballots postmarked after the expiration date of the four-week period will not be tallied.

**Step 7. Testing and Evaluation of Traffic Calming Device**

A test of the traffic calming plan may occasionally be required to determine its effectiveness. If the Engineering Department and BPSC determine that testing is necessary, temporary traffic calming devices shall be installed for a period of at least one month.

Following the test period, data will be collected to evaluate how well the test device has performed in terms of the previously defined problems and objectives. The evaluation includes the project street and other streets impacted by the project and is based on before-and-after speeds and volumes, impacts on emergency and service vehicles or commercial uses, and other evaluation criteria determined by the BPSC. If the evaluation criteria are not met to the satisfaction of the BPSC and City Engineering staff, the traffic plan may be modified and additional testing conducted. If the test installation does not meet the project objectives, the request will need to go back to Step 5 for additional alternatives and neighborhood ballot.

If the City Engineer finds that an unforeseen hazard exists, the test may at any time be revised or discontinued. City Engineering staff will inform the BPSC and the neighborhood of any actions taken to modify or terminate a test.

When testing of traffic calming or traffic control devices is not possible or necessary, the plan will proceed to Step 8.

**Step 8. Common Council Action**

Based on the project evaluation and a positive ballot, City staff members prepare a report and recommendations for the Bicycle and Pedestrian Safety Commission to forward to the Common Council for action. The report outlines the process followed, includes the project findings, and states the reasons for the recommendations.

If a project does not obtain the required ballot approval, it is not forwarded to the Common Council.

### **Step 9. Board of Public Works**

After the project has been approved by the Common Council, detailed project plans, specifications and estimates will be prepared by City Engineering staff.

Before the project(s) can be constructed by the City's Street Department or let for bidding by construction companies, the project plans and construction fund expenditures must be approved by the Board of Public Works.

If a project is not approved, it will be referred back to the Engineering staff to address the Board's concerns.

### **Step 10. Construct Permanent Traffic Calming Device(s)**

Construction is administered by the City and is generally completed during the following construction season.

### **Step 11. Maintenance**

The City of Bloomington Engineering and Street Departments are responsible for the construction and maintenance of any traffic calming device implemented as part of this program. The Traffic Division is responsible for any traffic signing and pavement marking or delineation. Any trees planted within the right-of-way are the responsibility of the Parks and Recreation Department and any landscaping (not including trees) is the responsibility of the neighborhood association.

### **Step 12. Follow-up Evaluation**

Within six months to one year after construction of an NTSP project, the City may conduct a follow-up evaluation to determine if the project's goals and objectives continue to be met. This evaluation may entail traffic studies of volumes, speeds and accidents as well as public opinion surveys.

**APPENDIX A**

**VISION AND MISSION STATEMENT OF THE CITY OF BLOOMINGTON**

**THE MISSION OF CITY GOVERNMENT**

- **QUALITY DELIVERY OF BASIC SERVICES AND PROGRAMS**  

Do well those things that municipal government is uniquely expected and able to do - public safety, streets and roads, parks, etc.
- **CONTINUOUS GOVERNMENT IMPROVEMENT**  

Develop and implement the management and information systems that allow the determination and evaluation of the best practices and methods for the delivery of services and programs.
- **PRESERVE AND ENHANCE COMMUNITY CHARACTER**  

Maintain, develop and implement policies that foster those aspects of our community spirit and our civic life that, combined, constitute the cherished quality of life that is uniquely Bloomington's.

**A VISION OF COMMUNITY**

- |   |  |
|---|--|
| • A SAFE AND CIVIL CITY                   | NEIGHBORHOODS AS VILLAGES,<br>CONNECTED TO EACH OTHER AND<br>COMMUNITY |
| • A PLACE OF BEAUTY                       |  |
| • A CAPITAL OF KNOWLEDGE                  | THE FRIENDLIEST TOWN AROUND  |
| • A CULTURAL OASIS                        | DIFFERENT FOLKS, DIFFERENT STROKES                                     |
| • BIG CITY ADVANTAGES, SMALL<br>TOWN FEEL |  |

**CIVIC VALUES**

- |  |  |
|--|--|
| • ABOVE ALL, NO VIOLENCE               | DISCOURSE SHOULD BE CIVIL              |
| • KIDS FIRST                           | AESTHETICS MATTER                      |
| • COMPASSION FOR CITIZENS IN<br>CRISIS | HEARTS AND SOULS NEED<br>NOURISHED TOO |
| • CHARACTER THROUGH DIVERSITY          |  |

**APPENDIX B**

**POINT ASSIGNMENT FOR RANKING NTSP REQUESTS**

		Point assigned	
1)	Percent of vehicles traveling over the posted speed limit		
	low = 33%		1
	medium = 33 - 67%		2
	high = 68+%		3
	A) Cut through traffic versus within (intra?) neighborhood speeding:		
	Further study?	Yes/no	
2)	Average daily traffic volumes		
	Local Service Streets	Neighborhood Collector Streets	
	low = 1 – 599	low = 500 – 1,499	1
	medium = 600 – 1,499	medium = 1,500 – 3,499	2
	high = 1,500+	high = 3,500+	3
3)	Number of accidents along proposed calming area in 3 year period		
	low = 1 - 2		1
	medium = 3 - 4		2
	high = 5+		3
		Yes	No
4)	Creation of pedestrian and bicycle networks		
	school walk route	1	0
	school on proposed traffic calming street	1	0
	designated bicycle route	1	0
	route in or to pedestrian area (e.g., park, shopping, etc.)	1	0
	proposed calming street has NO sidewalks	1	0
	proposed calming area has NO bike lanes	1	0
	within walking distance to transit	1	0
5)	Scheduled road construction/reconstruction in proposed calming area	2	0
	TOTAL POINTS:	_____	
	Priority rank:		
	Comments and recommendations:		

Calculated points are summed and competing projects' point totals are compared. The project with the greater point total moves ahead of those projects with less total points.

## APPENDIX C

### TRAFFIC CALMING DEVICES

Traffic calming relies upon physical changes to streets to slow motor vehicles or to reduce traffic volumes. These changes are designed to affect drivers' perceptions of the street and to influence driver behavior in a manner that is self-enforcing. Unlike traditional methods of traffic management, traffic calming does not rely primarily upon the threat of police enforcement for its effectiveness. Items which may be considered as traffic calming devices and which may be applied in a NTSP project are shown in Table 2.

#### 1. Street and Lane Narrowing

Motorists tend to drive at speeds they consider safe and reasonable and tend to drive more slowly on narrower roads and traffic lanes than wider ones. Reducing road widths by widening boulevards or sidewalks intermittently or introducing medians can reduce traffic speeds. The judicious placement of parking (protected by curbs and made more visible by landscaping) can achieve the same effect. Road narrowing has the added advantage of reducing the expanse of road to be crossed by pedestrians, thus reducing pedestrian crossing time.

Other criteria to be applied and considered prior to street narrowing include:

- **Bicycle Accommodations:** On local streets designated as a bike route or serving a significant volume of bicycle traffic, a sufficiently wide bicycle lane should be provided through the narrowed area. Where traffic and/or bicycle volumes are sufficiently low, exclusive bicycle lanes may not be required.
- **Snow Removal:** The pavement width of streets shall not be narrowed to a point where it becomes an impediment to snow removal.
- **Parking Restrictions:** In most cases on local access streets, street narrowing will require the prohibition of parking at all times along the street curb the full length of the *narrowed section* plus 20 feet.
- **Landscaping:** Median landscaping can be selected by neighborhood associations from an approved landscaping materials list provided by the City. Landscaping will be provided and installed by the City and will be maintained by the neighborhood association or landscape volunteer. If the landscaping is not maintained, the median will be topped with concrete or asphalt pavement.
- **Median Width/Lane Width:** Where medians are used to narrow streets, the medians shall not be constructed at less than four feet in width. Travel lanes shall not be narrowed to a width less than nine feet, exclusive of gutter. Bicycle lanes where required shall be four feet wide exclusive of gutter, unless the gutter is poured integral to the bicycle lane, in which case the bicycle lane will be five feet wide. If parking is allowed, the parking and bicycle lane combination shall be a minimum of 13 feet.

#### 2. Bicycle Lanes

Lane widths available to motorists can be reduced on some streets by the installation of bicycle lanes, either next to the curb (preventing stopping or parking by motor vehicles) or adjacent to parking. The space needed for bicycle lanes introduced on an existing street may reduce the width or number of general traffic lanes or the amount of parking. Bicycle lanes shall be constructed to the standard specifications of the Bloomington Public Works Department

### 3. Raised Street Sections or Speed Humps

Raised street sections or speed humps can reduce vehicle speeds on local streets. The hump is a raised area, no greater than 3 inches high, extending transversely across the street. For local streets, speed humps typically are constructed with a longitudinal length of 12 feet. If speed humps are determined to be appropriate for neighborhood collector streets, they shall be constructed with a longitudinal length of 22 feet. These longer speed humps may also be considered on local service streets that serve as primary emergency response routes.

Other criteria to be applied prior to installation of speed humps include:

- **Signing/Marking:** Speed humps are required to be signed with a combination of signs and pavement marking to warn motorists and bicyclists of their presence.
- **Traffic Safety and Diversion:** Any use of speed humps must take into consideration the impact the installation will have on long-wheel-based vehicles (fire apparatus, ambulances, snow plows and garbage trucks) and the potential to divert traffic to other adjacent streets. Speed humps should only be installed to address documented safety problems or traffic concerns supported by traffic engineering studies.
- **Street Width:** Speed humps should be used on streets with no more than two travel lanes and less than or equal to 40 feet in width. In addition, the pavement should have good surface and drainage qualities.
- **Street Grade:** Speed humps should only be considered on streets with grades of 8% or less approaching the hump.
- **Street Alignment:** Speed humps should not be placed within severe horizontal or vertical curves that might result in substantial horizontal or vertical forces on a vehicle traversing the hump. Humps should be avoided within horizontal curves of less than 300 feet centerline radius and on vertical curves with less than the minimum safe stopping sight distance. If possible, humps should be located on tangent rather than curve sections.
- **Sight Distance:** Speed humps should generally be installed only where the minimum safe stopping sight distance (as defined in AASHTO's *A Policy on Geometric Design of Streets*) can be provided.
- **Traffic Speeds:** Speed humps should generally be installed only on streets where the posted or prima facie speed limit is 30 mph or less. Speed humps should be carefully considered on streets where the 85th percentile speed is in excess of 40 mph.
- **Traffic Volumes:** Speed humps should typically be installed only on streets with 3,000 vehicles per day or less. If considered for streets with higher volume, their use should receive special evaluation.
- **Emergency Vehicle Access:** Speed humps should not be installed on streets that are defined or used as primary emergency vehicle access routes. If humps are considered on these routes, special care must be taken to ensure reasonable access is provided.
- **Transit Routes:** Speed humps should generally not be installed along streets with established transit routes. If humps are installed on transit routes, their design should consider the special operational characteristics of these vehicles.



#### **4. Full or Partial Road Closures (Semi-Diverter/Diverters/Cul-de-sac)**

Roads can be closed to motor vehicles at intersections, preventing through movement and requiring access to be gained from other streets. Closure should be undertaken in such a way as to avoid simple displacement of traffic to adjacent residential streets. It will usually be possible and desirable to retain pedestrian and bicycle access.

- Partial intersection closures can be achieved by narrowing a street to one lane at an intersection and instituting an entry restriction. Another technique is to introduce a “diagonal diverter” or barrier diagonally across an intersection which forces traffic off a favored short-cut. Gaps can be left to allow access by pedestrians and bicyclists.
- Partial Closures: Partial roadway closures at intersections will require consideration of pedestrian and bicycle access and lane width requirements similar to those defined under Street and Lane Narrowing.

#### **5. Chicanes**

Chicanes are a form of curb extension which alternate from one side of the street to the other. The road is in effect narrowed first from one side then the other and finally from the first side again in relatively short succession. Chicanes break up the typically long sight lines along streets and thus combine physical and psychological techniques to reduce speeds.

- Lane Width: Where chicanes are used, the travel lanes shall not be narrowed to a width less than nine feet, exclusive of gutter. Bicycle lanes where required shall be four feet wide exclusive of gutter, unless the gutter is poured integral to the bicycle lane, in which case the bicycle lane will be five feet wide.
- Snow Removal: Chicanes shall be designed to minimize the accumulation of snow piles and trash in the gutter interface between existing curb and gutter and chicane.
- Landscaping: Landscaping will typically consist of grass. Other landscaping may be selected from an approved landscaping list provided by the City. Landscaping may be provided and installed by the City and will be maintained by the Neighborhood Association or landscaping volunteer. Landscaping will not be approved which will obstruct the driver’s vision of approaching traffic, pedestrians or bicyclists.

#### **6. Traffic Circles**

Traffic circles are circles of varying diameter formed by curbs. Motorists must drive around the circle, or in the case of longer vehicles, drivers may drive slowly onto and over a mountable concrete curb forming the circle. Traffic circles reduce motor vehicle speeds through the intersections, depending on current intersection controls in place.

Other criteria to be applied and considered prior to installation include:

- Design Considerations: For each intersection the size of the circle will vary depending on the circumstances for that specific intersection. In general, the size of the circle will be determined by the geometry of the intersection.
- Where intersecting streets differ significantly in width, it may be more appropriate to design an

elongated “circle” using half circles with tangent sections between them. Smaller circles will be constructed on a case-by-case basis. Normally the circle will be located as close to the middle of the intersection as practical. Under special circumstances, such as being on a Fire Department response route, bus route or due to snow removal accommodations, the size and/or location of the circle will be adjusted to more appropriately meet these special circumstances.

- Design Considerations for “T” Intersections: For “T” type intersections, all of the above design considerations apply. In addition, curb extensions (or curb bulbs) may be included along the top of the “T” at the entrance and exit to the intersection.
- Signage: Appropriate signage for traffic circles will be determined by the City Engineer and may vary based on the location of the circle.
- Channelization: Where curbs do not exist on the corner radii, painted barrier lines, defining the corners, should be installed.

Yellow retro-reflective lane line markers shall be placed on top of the circle at its outer edge.

- Parking Removal: Normally, parking will not be prohibited in the vicinity of the circle beyond that which is prohibited by the City of Bloomington, ie, “within the intersection” or “within 20 feet of a crosswalk area”. However, where special circumstances dictate, such as where the circle is on a response route for the Fire Department or to accommodate snow removal, or in an area where there is an unusually high use by trucks, additional parking may be prohibited as needed.
- Sign Removal: At intersections where circles are to be installed, any previous right-of-way controls may be removed at the time of circle construction completion. However, where special circumstances dictate, the existing traffic control may remain in place or be otherwise modified at the direction of the City Engineer.
- Landscaping: Landscaping will be selected by the neighborhood association or the City Parks and Recreation Department from an approved landscaping materials list provided by the City. Landscaping will be provided and installed by the City and will be maintained by the neighborhood association. If the landscaping is not maintained, the traffic circle will be topped with concrete or asphalt pavement.

Volunteer Required: Plant material will only be installed at traffic circles where a local resident or neighborhood association has volunteered to maintain the plant material. This maintenance will include watering, weeding and litter pick-up, as needed. All volunteers will be provided with information on maintenance of the plant material and common problems.

Points at which volunteers will be required: During initial contact, the person or neighborhood association requesting participation in the NTSP will be informed of the need for a volunteer for landscaping. In the notice of the neighborhood meeting, before construction, all residents will be informed of the need for a maintenance volunteer. This will be reiterated at the meeting if no one has volunteered. If no one has volunteered by the time that the circle is constructed, a special letter will be distributed to all residents informing them of the need for a volunteer (Figure 4). A final notice to residents will be included in the cover letter for the “after” survey of the residents.

Plant Replacement: Where the Public Works Department has had installed plant material in a traffic circle, the Department will replace any plant material which is damaged by traffic or vandalism or which dies due to planting, for a period of one year after the initial planting. If such damage is a

persistent problem, the Department may decide to cover the circle with a concrete or asphalt topping rather than continue to replace plant materials.

## **Stop Signs**

In some instances stop signs can be used as an effective traffic management and safety device. However, stop signs are not used as a traffic calming device within the NTSP.

Stop signs are used to assign right-of-way at an intersection. They are installed at intersections where an accident problem is identified, where unremovable visibility restrictions exist (such as buildings or topography), and/or where volumes are high enough that the normal right-of-way rule is potentially hazardous.

Stop signs are generally not installed to divert traffic or reduce speeding. Studies from other jurisdictions show that such use of stop signs seldom has the desired effect. In fact, the use of stop signs solely to regulate speed typically causes negative traffic safety impacts (non-compliance with the signs and increased accidents as well as mid-block speeding).

## Chapter 15.26

### NEIGHBORHOOD TRAFFIC SAFETY PROGRAM

#### Sections:

- 15.26.010**    **Definitions.**
- 15.26.020**    **Neighborhood traffic safety program.**
- 15.26.030**    **Utilization of neighborhood traffic safety program locations.**
- 15.26.040**    **Traffic calming locations.**

#### ***15.26.010***    ***Definitions.***

When appearing in this chapter the following phrases shall have the following meanings:

“Traffic calming device” has the meaning set forth at Indiana Code 9-21-4-3(a). (Ord. 99-16 § 2 (part), 1999)

#### ***15.26.020***    ***Neighborhood traffic safety program.***

The neighborhood traffic safety program developed by the city engineering department and the bicycle and pedestrian safety commission shall be incorporated by reference into this chapter and includes any amendments to the program, as approved by the common council by ordinance. Pursuant to Indiana Code 36-1-5-4, two copies of the neighborhood traffic safety program shall be available in the city clerk’s office for public inspection. (Ord. 99-16 § 2 (part), 1999).

#### ***15.26.030***    ***Utilization of neighborhood traffic safety program locations.***

The city shall follow the policies and procedures set forth in the neighborhood traffic safety program to determine the appropriate location and construction of traffic calming devices and related traffic control devices in neighborhoods. (Ord. 99-16 § 2 (part), 1999).

#### ***15.26.040***    ***Traffic calming locations.***

The locations described in Schedule J-1 shall have devices installed for the purpose of neighborhood traffic calming. (Ord. 00-22 § 2, 2000; Ord. 99-16 § 2 (part), 1999).

**SCHEDULE J-1**

**TRAFFIC CALMING LOCATIONS**

<b>Street</b>	<b>From</b>	<b>To</b>	<b>Type of Device</b>
Arden Drive, East	Oxford Drive, South	Wilton Drive, South	Speed Table (22')
Arden Drive, East	Wilton Drive, South	Windsor Drive, South	Speed Table (22')
Azalea Lane, East	Summerwood Court	Erin Court	Speed Hump (14')
Azalea Lane, East	Wylie Farm Road	Highland Avenue	Traffic Islands
Covenanter Drive	High Street	College Mall Road	Speed Humps (22')
First Street	Sheridan Drive	High Street	Speed Humps (12')
Glenwood Avenue West	Morningside Drive	Longview Avenue	Speed Humps (14')
Longview Avenue	Glenwood Avenue West	Glenwood Avenue East	Speed Humps (14')
Morningside Drive	Third Street	Smith Road	Speed Humps (12')
Oxford Drive, South	Thornton Road, East	Arden Drive, East	Speed Table (22')
Sixth Street	Intersection at Oak Street		Traffic Circle
Sixth Street	West of the intersection at Rogers Street		Street Narrowing
Sixth Street	Intersection at Waldron Street		Traffic Circle
Third Street	West of the intersection at Rogers Street		Street Narrowing
West Third Street	Jackson Street	Walker Street	Street Narrowing Bump Outs
Wilton Drive, South	Windsor Drive, East	Northern Intersection	Intersection Re-alignment
Windsor Drive, East	Oxford Drive, South	Wilton Drive, South	Speed Table (22')

(Ord. 07-24 § 1, 2007; Ord. 05-25 § 1, 2005; Ord. 05-14 § 2, 2005; Ord. 03-18 § 2, 2003; Ord. 02-05 § 1, 2002; Ord. 02-04 § 11, 2002).

**ORDINANCE 09-09**

**TO AMEND TITLE 15 OF THE BLOOMINGTON MUNICIPAL CODE ENTITLED  
“VEHICLES AND TRAFFIC” -**

**Re: To Amend Chapter 15.26 Entitled “Neighborhood Traffic Safety Program” to Approve  
Installation of Traffic Calming Devices in the Near Westside Neighborhood  
(on West Seventh Street)**

WHEREAS, Indiana Code 9-21-4-3 authorizes cities to install traffic calming devices on public streets as long as their design and use conform to generally accepted engineering principles of road design; and

WHEREAS, Ordinance 99-16 established the Neighborhood Traffic Safety Program (NTSP) and set forth Schedule J-1, which identifies the type and location of traffic calming devices within the City; and

WHEREAS, the Near Westside Neighborhood Association has petitioned the City for the installation of traffic calming devices on West Seventh Street; and

WHEREAS, in accordance with the NTSP guidelines and procedures, a proposal favored by the directly affected households and Bicycle and Pedestrian Safety Commission has come forward which recommends the installation of a series of street narrowing and traffic circles on West Seventh Street;

NOW, THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. The Common Council hereby finds that the Neighborhood Traffic Safety Program procedures have been followed and authorizes the installation of the following traffic calming devices at the following locations, and hereby amends Schedule J-1 (Traffic Calming Locations) of Chapter 15.26 of the Bloomington municipal code (Neighborhood Traffic Safety Program) to insert said traffic calming devices and locations in the schedule in alphabetical order:

**SCHEDULE J-1  
TRAFFIC CALMING LOCATIONS**

<b>Street</b>	<b>From (or At)</b>	<b>To</b>	<b>Type of Devices</b>
Seventh Street	Pine Street	Adams Street	Street narrowing
Seventh Street	Intersection of Pine Street		Traffic circle
Seventh Street	Intersection of Oak Street		Traffic circle
Seventh Street	Intersection of Waldron Street		Traffic circle
Seventh Street	West of the intersection at Rogers Street		Street narrowing

SECTION 2. If any sections, sentence or provision of this ordinance, or the application thereof to any person or circumstances shall be declared invalid, such invalidity shall not affect any of the other sections, sentences, provisions, or applications of this ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this ordinance are declared to be severable.

SECTION 3. This ordinance shall be in full force and effect from and after its passage by the Common Council of the City of Bloomington and approval of the Mayor.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this \_\_\_\_\_ day of \_\_\_\_\_, 2009.

\_\_\_\_\_  
ANDY RUFF, President  
Bloomington Common Council

ATTEST:

\_\_\_\_\_  
REGINA MOORE, Clerk  
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon  
this \_\_\_\_\_ day of \_\_\_\_\_, 2009.

\_\_\_\_\_  
REGINA MOORE, Clerk  
City of Bloomington

SIGNED and APPROVED by me upon this \_\_\_\_\_ day of \_\_\_\_\_, 2009.

\_\_\_\_\_  
MARK KRUZAN, Mayor  
City of Bloomington

#### SYNOPSIS

This ordinance authorizes the permanent installation of a series of traffic calming devices, which include street narrowing and traffic circles, on West Seventh Street and amends Schedule J-1 of the Chapter 15.26 of the Bloomington Municipal Code to list the type and location of these devices.

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**INTEROFFICE MEMORANDUM**

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TO: BLOOMINGTON CITY COUNCIL

FROM: JUSTIN D. WYKOFF, MANAGER OF ENGINEERING

RE: NEAR WESTSIDE NEIGHBORHOOD WEST 7<sup>TH</sup> STREET TRAFFIC CALMING

DATE: MAY 15, 2009

CC: SUSIE JOHNSON, DIRECTOR OF PUBLIC WORKS  
SARA KLOOSTERMAN, ENGINEERING FIELD SPECIALIST

Dear Council Members,

The following is a history of the Near Westside Neighborhood West 7<sup>th</sup> Street Traffic Calming process following the guidelines as set forth in the Neighborhood Traffic Safety Program (NTSP). This neighborhood has worked very closely with us to reach this point in the NTSP and worked to find solutions that work with a high percentage of the neighboring residents which is indicated by the 52.8% approval rating achieved in Step 6 of the Ballot Step.

### **History**

The City of Bloomington originally received the Participation Application for traffic calming on October 1, 2006 from the Near Westside Neighborhood Association. Councilman Chris Sturbaum endorsed this application and signed petitions from the neighboring area were attached.

### **Step 1 – Apply to Participate**

In October of 2006 the Near Westside Neighborhood Association requested that the traffic calming process be started. This request was endorsed by City Councilman Chris Sturbaum. It was determined that the original application, along with a current endorsement by City Councilman Sturbaum, was sufficient to restart the process.

### **Step 2 – Engineering Staff Review and Preliminary Data Collection**

The Engineering department performed traffic studies in January 2007 as part of the NTSP request. The 85<sup>th</sup> percentile speeds and ADT (Average Daily Traffic) are as follows:

- W. 7th Street West of Waldron St
  - Volume: Combined ADT - 1288
  - 85th Percentile Speed – 34-35 mph
- W. 7th Street West of Oak St
  - Volume: Combined ADT - 1068
  - 85th Percentile Speed – 35 mph
- W. 7th Street West of Fairview
  - Volume: Combined ADT – 1445
  - 85th Percentile Speed – 32 mph
- W. 7th Street W. of Pine
  - Volume: Combined ADT - 1090
  - 85th Percentile Speed – 28-29 mph



### **Step 3 – BPSC Review of Engineering Studies and Petitions**

The BPSC reviewed the N.T.S.P. petition along with additional Engineering information at their December 18, 2006 meeting. BPSC voted in 4-0 in favor of the petition for traffic calming for this neighborhood.

### **Step 4 – Public Meeting**

The public meeting for this project was held on February 26, 2007 at 6 p.m. in the Bloomington City Council Chambers by J.D. Boruff of the Engineering Department. Twelve neighborhood residents attended the public meeting.

### **Step 5 – Preparation of Alternative Designs and Selection of Proposed Plan**

The Engineering Department, with consultation of neighborhood residents and the Near Westside Neighborhood Association, designed plans that would reduce the speeds along West 7<sup>th</sup> Street between North Adams St and N. Rogers St. It was determine that a traffic calming device would be placed at the intersections of W. 7<sup>th</sup> and N. Rogers St., N. Waldron St., N. Oak St, and N. Adams St.

**Step 6 – Project Ballot** –Questions and Comments were taken at the public meeting concerning the selected form of traffic calming that was to be selected. An Initial and Second ballot was sent out to the petition area. A total of 112 ballots were sent out. 82 ballots, or 73.2%, of the ballots were returned with the results as follows: 59 yes, and 23 no. 52.8% of the total ballots sent out were in favor. The vote has met all requirements of the N.T.S.P. pertaining to the percentage of total ballots returned required to be considered a valid ballot and the percentage of total ballots in favor required for approval.

### **Step 7 – Testing and Evaluation of Traffic Calming Devices**

In this step, the implementations of the selected traffic calming measures are placed on a temporary basis. Along with more traffic counts collected, certain public agencies like Fire Department and the school busses (MCCSC) test their mobility around the traffic calming devices to see if any changes need to be made.

The before-and-after traffic counts taken as part of the testing process showed marginal decrease in traffic speeds at all locations. It was determined by the mobility testing of the Fire Truck that a change would be needed with the traffic calming device at W. 7<sup>th</sup> St and N. Adams St and W. 7<sup>th</sup> St. and N. Rogers St. With the consultation of members of the Near Westside Neighborhood Association, it was determined and approved that the traffic calming device be moved to W. 7<sup>th</sup> St and N. Pine St and also to re-align the North sidewalk at W. 7<sup>th</sup> St and N. Adams N to narrow the intersection. At the intersection of W. 7<sup>th</sup> and N. Rogers St, the new design is to be announced at a later date after the completion of new Fairview school. We will be working with the Near Westside Neighborhood Association and the MCCSC to come up with a design.

Council should be aware that W. 7<sup>th</sup> between North Adams and North Rogers St is classified as a secondary collector. Also, traffic calming measures on W. 7<sup>th</sup> will divert traffic volume to other neighborhood streets.

### **Step 8 – Common Council Action**

Current status of the Traffic Calming Process

**Step 9 – Board of Public Works**

If approved by the Council, Board of Public Works approval will be required for the funding and plan for the construction of the traffic calming devices.

**Step 10 – Construct permanent Traffic Calming Device(s)**

If the Board of Public Works approves the funding and plan for the construction of the traffic calming devices, the permanent traffic calming measures will be constructed.

**Step 11 – Maintenance**

All the adjacent property owners must all sign the consent form stating that they will maintain any of the traffic calming device that needs to be maintain

**Step 12 – Follow-up Evaluation**

The engineering department will do follow-up traffic studies when they see fit to do them.

If you have any questions regarding the traffic calming proposal, or if I can help in any way please let me know.

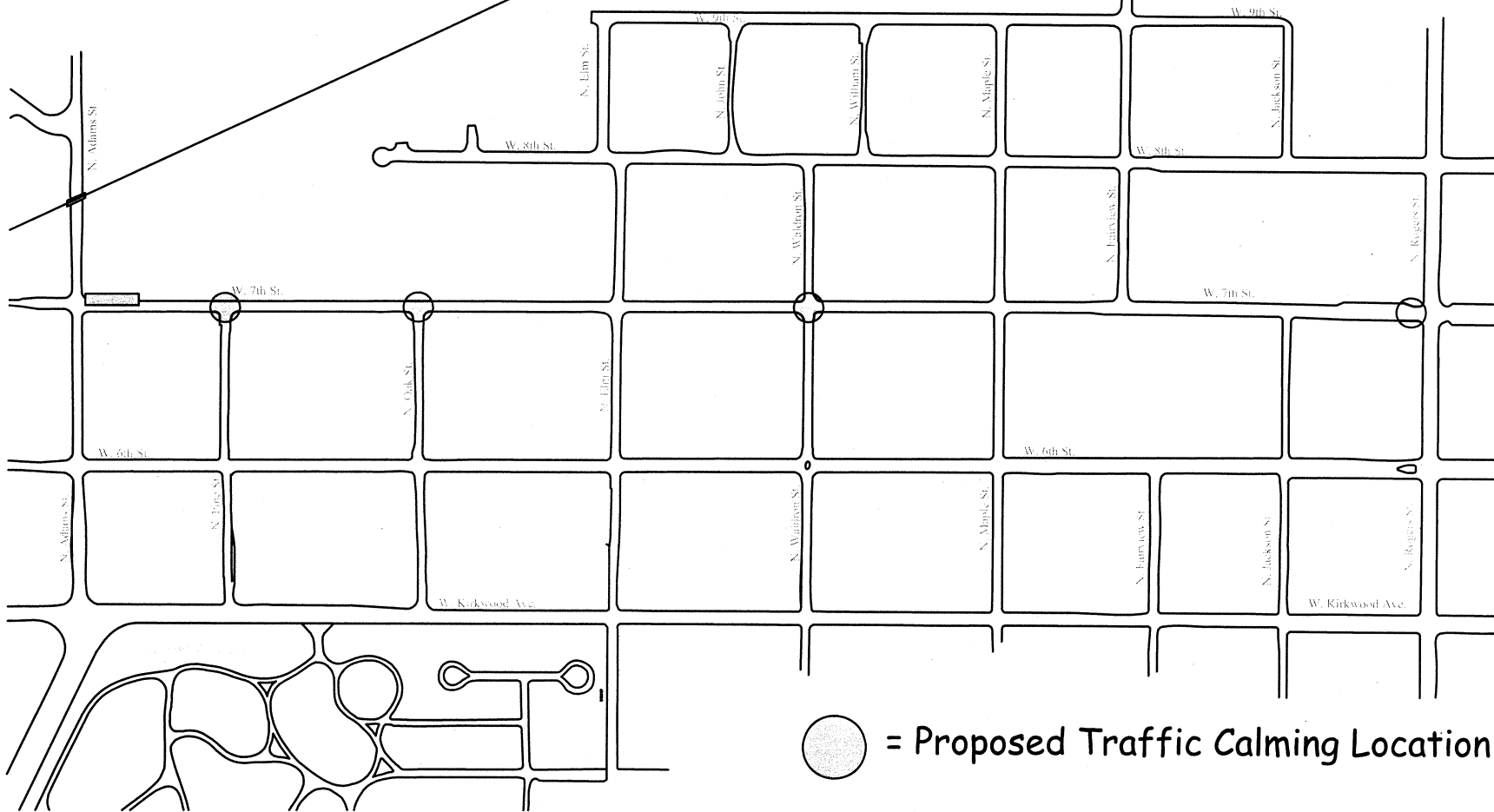
Thank you

Sincerely,

Sara Kloosterman  
Engineering Field Specialist  
Engineering Division

**W. 7<sup>th</sup> and Near Westside Neighborhood  
NTSP Traffic Calming Project  
City Council Packet**

**MAP OF TRAFFIC CALMING  
AREA**



● = Proposed Traffic Calming Location

**Near Westside Neighborhood  
West 7th Street  
Proposed Traffic Calming Locations**


**W. 7<sup>th</sup> and Near Westside Neighborhood  
NTSP Traffic Calming Project  
City Council Packet**

**APPLICATION AND SIGNATURES  
FOR TRAFFIC CALMING  
DEVICES**



**City of Bloomington, Neighborhood Traffic Safety Program  
Participation Application**

Please fill out the following request form as accurately as possible hand deliver to the City of Bloomington Engineering Department, 401 N. Morton St., Suite 130, or return by mail to address at bottom of page.

Name: Brenda M. McNellen Date: \_\_\_\_\_  
 Telephone #: 812 - 332 - 1861 e-mail: bmcnelle@indiana.edu  
 Neighborhood Association (If Applicable): Near Westside Neighborhood Association  
 Street Name(s): W. 7<sup>th</sup> St.  
 Section and Township of Neighborhood (If known): \_\_\_\_\_  
 City Councilperson Signature:  Date: 10/1/06

**General Description of Problem:**

Please be as descriptive as possible. Include references, if applicable, to excess speed, cut through traffic, congestion/excess volume, safety concerns, running/ignoring regulatory signs, etc. If necessary, use another sheet of paper and attach to this application.

Please see the next page.

**Suggestions and Comments:**

Suggestions are very helpful to City staff so that we can get a better feel of what your neighborhood wants to accomplish from this program, and what types of studies would be most appropriate. This can include changes to infrastructure, educational programs, increased enforcement, or any other measure that you, as a neighborhood or group, feel that the City can do to address your concerns. A process that has proven to be very helpful is when neighborhoods and groups conduct surveys beforehand and include them with the application. If necessary, use another sheet of paper and attach to this application.

The 7<sup>th</sup> St subcommittee of the NWSA, after consultation with neighbors recommends:  
Crosswalks: school w/ flashing lights at Rogers/7<sup>th</sup> and Fairview/7<sup>th</sup>; pedestrian at Bancker Ctr.  
Traffic circle at Waldron and 7<sup>th</sup>; <sup>(school zone)</sup> reduced speed limit, and stop ahead signs for 4-way stops.  
 \*\*\*\*\*NOTES\*\*\*\*\*

**Neighborhood Traffic Safety Program:**

Copies of the complete NTSP are available from the City Engineering Department anytime during regular business hours. It is highly recommended that the entire process be carefully reviewed before any application is made.

**Questions about the application or the NTSP:**

Any questions about the NTSP or the application should be directed to: J. D. Boruff, (812) 349-3417 or boruffj@bloomington.in.gov

**In General:**

It is also encouraged for the applying party to have a 'pre-application' meeting. In this meeting the Engineering Department can provide assistance such as mailing lists, maps of the areas in question and general advise and guidance in other matters, such as determining effected areas for the application.

**Resident Signatures:**

A petition, with signatures and addresses, from at least 51% of the effected residences/businesses in the neighborhood or area must be attached to this application for submittal. Each household or business is entitled to ONE signature on the petition. The City Engineering Department will verify all addresses.

Mailing address:

J. D. Boruff  
 City of Bloomington Engineering Department  
 P. O. Box 100  
 Bloomington, IN 47402

Thank you for your interest in the City of Bloomington Neighborhood Traffic Safety Program

## **City of Bloomington, Neighborhood Traffic Safety Program Participation Application**

### **General Description of Problem:**

#### **Causes:**

The residents of the Near Westside Neighborhood have noticed increased traffic on 7<sup>th</sup> Street that often moves dangerously fast. We believe that the following causes have contributed to traffic levels and speeds:

- 7<sup>th</sup> is a straight east-west road that allows traffic to move quickly from one side of Bloomington to the other. This traffic tends to speed because the goal of many drivers is to move through the neighborhood as fast as possible.
- 7<sup>th</sup> has a four-way stop that enables cars to move across Rogers quickly. 7<sup>th</sup> Street becomes a more traveled road for those seeking to avoid the light at Kirkwood and Rogers, and also for those avoiding the difficulty of trying to get across 6<sup>th</sup> Street, which does not have a four-way stop.
- Recent construction on Kirkwood that has channeled cars to 7<sup>th</sup> Street. Traffic has increased, and now is not moving back to Kirkwood.

#### **Results:**

Traffic on 7<sup>th</sup> Street has resulted in many accidents and near-accidents. People have described pedestrians narrowly avoiding being hit because of the poor visibility due to the hill at the west side of 7<sup>th</sup>. Bicyclists have narrowly avoided being hit as traffic crosses Rogers into 7<sup>th</sup>, because of the volume of the traffic, the fact that there is only one drivable lane, and that there is no bicycle lane. Several neighbors have had cars damaged or totaled by cars entering 7<sup>th</sup> Street and swerving to avoid oncoming traffic. This has also happened at the top of the hill on 7<sup>th</sup> Street (7<sup>th</sup> and Pine) where neighbors have had cars damaged by eastbound drivers heading over the hill. Neighbors constantly worry about the children crossing the street from Fairview School and from the Banneker Community Center. For more details, please see the information provided by neighbors in the "incidents" section of this notebook.

#### **Other Factors:**

The members of the Near Westside Neighborhood Association feel that 7<sup>th</sup> Street should be an important location for your consideration of traffic calming sites. In discussing this location we have noted that 7<sup>th</sup> street:

- is the location of Fairview School
- is on a school walk route
- is the location of the Banneker Community Center
- is a walking route Girls Inc. on 8<sup>th</sup> St.
- is a designated bicycle route
- has no bike lanes
- is one of the main ways that pedestrians access 9<sup>th</sup> Street Park
- is within walking distance to public transit

**From the 7<sup>th</sup> Street Sub-committee of the NWSA.**

Catherine Beeker, Richard Brown, Burhan Elturhan, Brian Richwine, and Glorianne Leck.

We are reporting that we have gathered 36 signatures of residents of 7<sup>th</sup> St. and therewith are seeking action from the city to calm the traffic speed on 7<sup>th</sup> St.

We have also received 3 signatures from second residents of the same household where another individual has signed the petition and we actually have three signatures of individuals from one of those households.

In canvassing neighbors on adjoining streets to learn of their views we had 28 neighbors request to sign our petitions as a show of support for the action we seek. Those signatories reside on 8<sup>th</sup>, 6<sup>th</sup>, Pine, and Maple Streets.

The committee will meet again on September 11, at 7:00 at Banneker to review our incident reports and to compile our material for Brenda Mc Nellen, President of NWSA, in order that she may prepare our request to be submitted to the Bloomington Dept. of Engineering.

A letter describing the process has been hand carried to all the houses on 7<sup>th</sup> St.



NTSP Petition

Printed Name	Address	Signature
CATHERINE BEEKER	1125 W. 7TH STREET	
<del>Ernestine Heston</del>	1113 W. 8th St.	<del>Ernestine Heston</del>
RICHARD C. BROWN	1127 W 7th St	Richard C. Brown
Suzanne Faulk	1524 W. 8th St.	Suzanne C. Faulk
Keista Wreight	1218 W. 6th Street	
Robetta J. Lane	520 West 8th	Robetta Lane
Ira Allen	608 W. 8th	
Steve Pygram	620 W 8th St.	
John Monroe	702 W 8th	
KEVIN MARZALL	712 W. 8th	
Mary Buechley	715 W. 8th	Mary Buechley
Nide Palsadite	319 N. Maple	
Jophia Hauserman	625 W. 7th	
Gene Arnholt	625 W. 7th	
CARL JAMES	703 W 7	Carl James
Fabiana Greene	719 W 7th St	<del>Fabiana</del>
Jacob Groshek	210 N. Maple	Jacob Groshek
<del>Arushe V</del>	712 W. <del>7th</del> 8th St	<del>Arushe V</del>
Amy Starzynski	706 W. 6th St.	
MIKE THOMAS	721 W 6th St.	
MIKE WIDICK	803 W 6th	
Synde Knight	808 W. 6th	Synde Knight
Brenda M. McWen	807 W. 6th	Brenda McWen
MAC FREDERICKSON	811 W. 6th	

5 7th St. Signatures

1 second signature same house

NTSP Petition

Printed Name	Address	Signature
Loretta Goodman <i>Loretta Goodman</i>	821 W. 6 <sup>th</sup> St. Blgtn.	<i>Loretta M. Goodman</i>
<del>Barbara Johnson</del>	822 " 6 <sup>th</sup> St.	<del>Barbara Johnson</del>
<del>Leif Hagglund</del>	823 W <sup>est</sup> 6 <sup>th</sup> St. Bloomington	<del>Leif Hagglund</del>
DAVID BURATTI	APT #1 BLOOMINGTON, IN 836 W. 6 <sup>th</sup> 47404-3634	<i>David Buratti</i>
2ND Tom Flynn	835 W. 7 <sup>th</sup> St	Tom Flynn
ANNA MULLER	902 W 7 <sup>th</sup> Street	Anne Miller
Gretchen Cleaverwater	827 W 7 <sup>th</sup> St.	<i>Gretchen</i>
Danny Duncan	910 W 7 <sup>th</sup> St	<i>Danny Duncan</i>
<del>DAVID BRIDGWATERS</del>	915 W 7 <sup>th</sup> St.	<del>DAVID BRIDGWATERS</del>
2ND MARY M. BRIDGWATERS	915 W 7 <sup>th</sup> St.	<i>Mary Marie Bridgewater</i>
Sharon Ware	1119 W. 8 <sup>th</sup> St.	Sharon Ware
Barbara Metz	1005 W 7 <sup>th</sup>	<i>Barbara Metz</i>
2ND Matt Wyszocki	1010 W 7 <sup>th</sup> (for speed reduction on 7 <sup>th</sup> street)	<i>Matt Wyszocki</i>
<del>Eric Dalton</del>	1011 W 7 <sup>th</sup> Street	<del>Eric Dalton</del>
Eric Dalton	1017 W 7 <sup>th</sup> St	<i>Eric Dalton</i>
Joel Wiley	1017 W 7 <sup>th</sup> St	Joel Wiley
JEFF FLEENER	1025 W 7 <sup>th</sup> St	<i>Jeff Fleener</i>
JAMES O'BANNOK	1026 W 7 <sup>th</sup> St	James O'Bannok
Florea Thomas	1021 W 7 <sup>th</sup> St	Florea Thomas
<del>Vanessa Cantrell</del>	1233 W 7 <sup>th</sup> St	<del>Vanessa Cantrell</del>
James Donald	1230 W 7 <sup>th</sup> St	<i>James Donald</i>
Vanessa Cantrell	217 N Pine St.	<i>Vanessa Cantrell</i>
Vanessa Cantrell	217 N Pine St	V. Cantrell

12 7th. signatures 2 second signatures from same house

NTSP Petition

Printed Name	Address	Signature
Burhan Elturan	810 W 7th Str	Burhan Elturan
Russell Salmon	621 W. 7th St.	Russell Salmon
Linda Kelsey	713 W. 7th St	Linda Kelsey
Shane Greene	719 W. 7th St.	Shane Greene
Frank Marshalek	801 W. 7th St.	Frank Marshalek
John GUSAN	823 W. 7th	John Gusan
Thomas Tud	931 W. 7th	Thomas Tud
Adam Wolf	1011 W. 7th	Adam Wolf
Judie Goldstein	835 W 7th	Judie Goldstein
Selma Blanton	809 W 7th	Selma Blanton
Mark Haggerty	1011 W 7th St	Mark Haggerty
Nicole Waltersberger	802 W. 7th St.	Nicole Waltersberger
MARK LYNCH	817 W 7th ST	Mark Lynch
Linda Handelsman	814 W. 7th St.	Linda Handelsman
Wynne Young	822 W. 7th	Wynne Young
Tamara Boewenthal	922 1/2 W 7th St	Tamara Boewenthal
Michael T. KARES	1000 W. 7th St	Michael T. Kares
MAURICE LEONARD	1004 W 7th St	Maurice Leonard
Robin A Purtlebaugh	1023 W 7th	Robin A Purtlebaugh
SUSAN SAVASTUK	707 W. 7th St.	Susan Savastuk

19 signatures on 7th. St.

1 3rd signature same house.

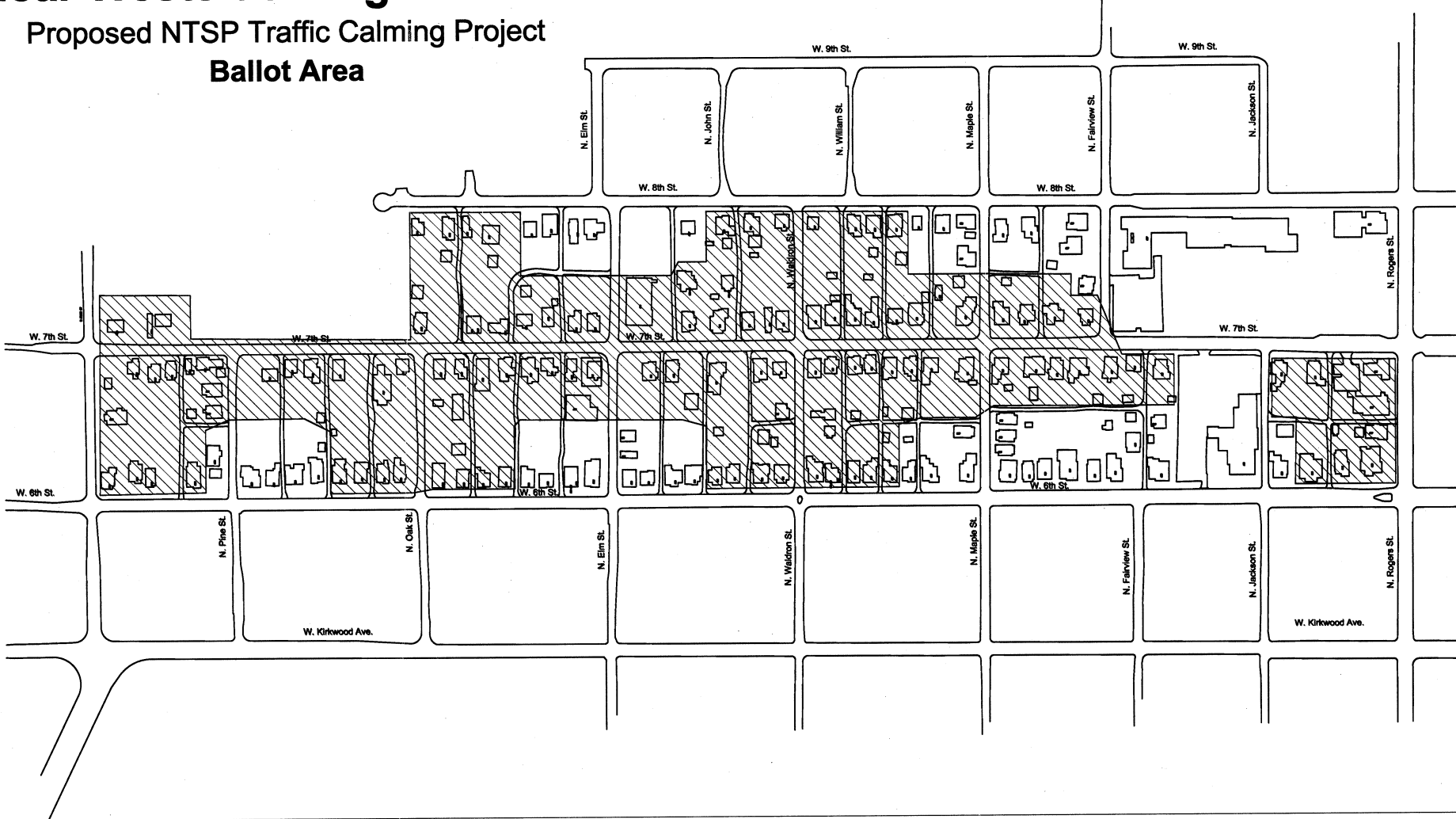
**W. 7<sup>th</sup> and Near Westside Neighborhood  
NTSP Traffic Calming Project  
City Council Packet**

**BALLOT, RE-BALLOT, BALLOT  
AREA, AND BALLOT RESULTS**

# Near Westside Neighborhood

Proposed NTSP Traffic Calming Project

Ballot Area



## Near Westside Neighborhood Traffic Calming Ballot

*Please Note: Check only one answer and return this form, along with the Resident Information form, in the postage paid envelope provided.*

The traffic calming proposed for this area will be designed to accommodate all emergency services and allow for adequate snow removal. The traffic calming measures will be installed on West 7<sup>th</sup> Street. They would consist of 2 Median Islands, and 2 traffic circles. The median islands would be placed on West 7<sup>th</sup> Street at the intersections of North Adams Street and North Rogers Street. The traffic circles would be placed at the intersection of West 7<sup>th</sup> Street and North Oak Street, and the intersection of West 7<sup>th</sup> Street and North Waldron Street. **Drawings of the proposed traffic calming measures, and their location, have been included with this ballot.**

**YES:** As a resident in the Near Westside Neighborhood, I **AM** in favor of permanent placement of the traffic calming devices currently proposed in this area. (See attached map).

**NO:** As a resident in the Near Westside Neighborhood, I **AM NOT** in favor of permanent placement of the traffic calming devices currently proposed in this area. (See attached map).

*No comments written on this form will be considered. Please mark only a "YES" or "NO" vote.* If a given response is not marked, this ballot will be considered a non-response, and the Engineering Department may send you a second ballot.

**The deadline for returning this ballot is October 26, 2007.** If the ballot is postmarked later than October 26, 2007, it will not be included in the final tally. If you have a question or concern, please contact **J. D. Boruff** at (812) 349-3417 or [boruffj@bloomington.in.gov](mailto:boruffj@bloomington.in.gov).

## Near Westside Neighborhood Traffic Calming Resident Information

*Please Note: Fill out this form and return it, along with the ballot, in the postage paid envelope provided.*

Please print your name and address so we can verify the eligibility of your response to this survey. The information provided below will be kept separate from the ballot — your name will not be associated with your vote on this issue.

Resident Name: \_\_\_\_\_

Resident Address: \_\_\_\_\_  
\_\_\_\_\_

## Near Westside Neighborhood Traffic Calming Re-Ballot

You have received this second ballot packet because the City did not receive your confidential vote on the traffic calming project by the October 26, 2007, deadline. A second opportunity to vote occurs when less than 50% of the eligible ballots are mailed back to the City, but at least 60% of those that are returned are in favor of the project. A second ballot is then sent to residences that did not respond to the first ballot.

***Please Note: Check only one answer and return this form, along with the Resident Information form, in the postage paid envelope provided. Photocopied ballots, or ballots duplicated by any means, will not be accepted***

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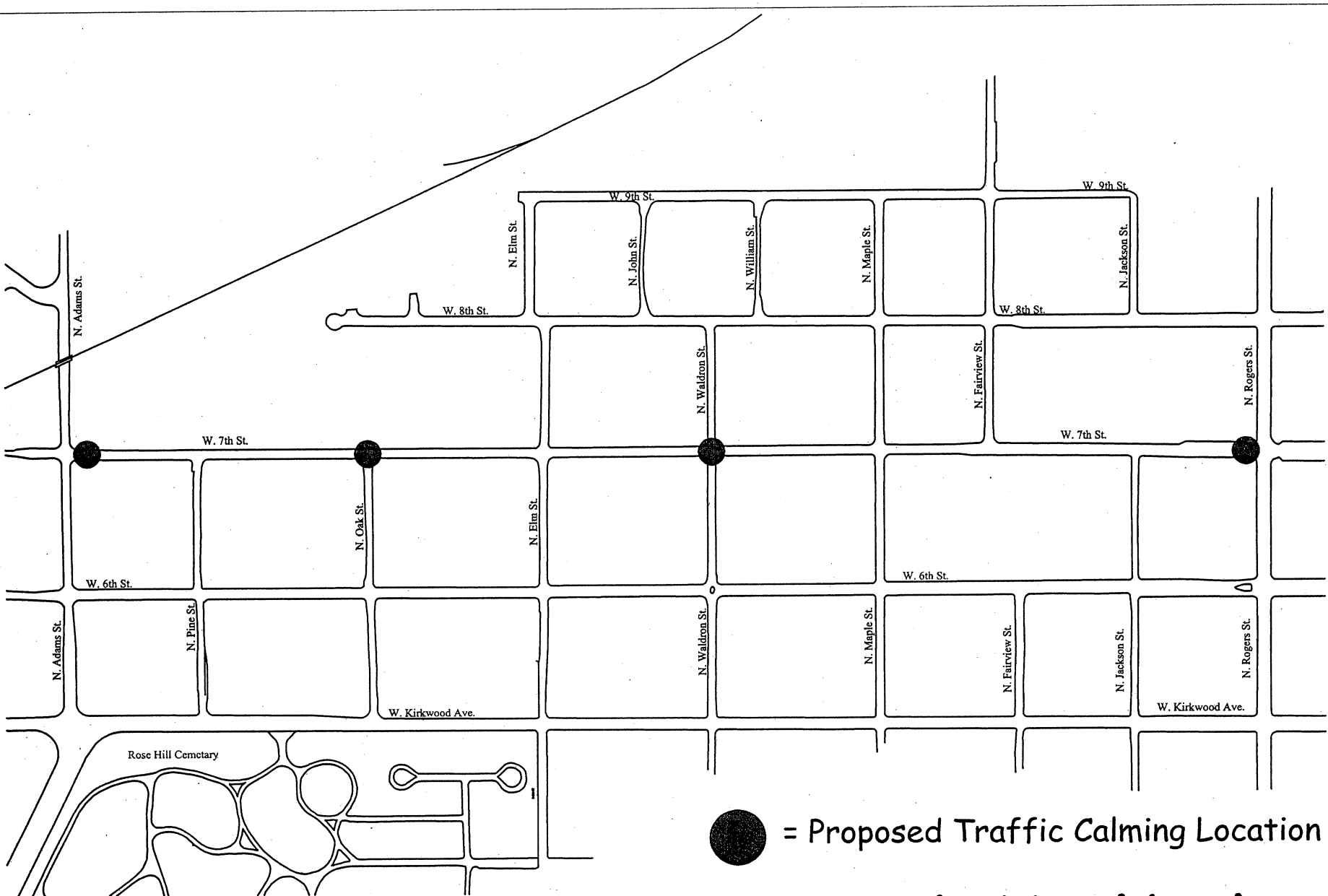
**YES:** As a resident in the Near Westside Neighborhood, I **AM** in favor of permanent placement of the traffic calming devices currently proposed in this area. (See attached map).

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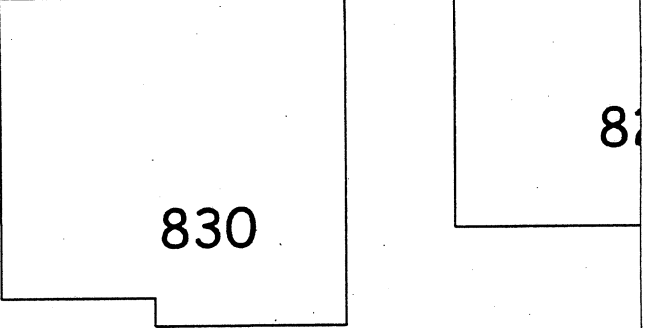
● = Proposed Traffic Calming Location

**Near Westside Neighborhood  
West 7th Street  
Proposed Traffic Calming Locations**

Near Westside Neighborhood  
West 7th Street  
Proposed Traffic Calming at Intersection  
of W 7th St. and N. Waldron St.

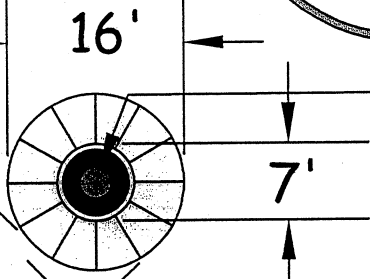
904

902



NOTE: Areas with  
Yellow curb would  
become NO  
PARKING zones

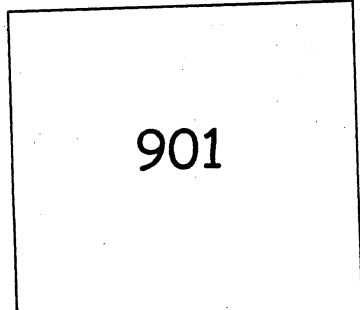
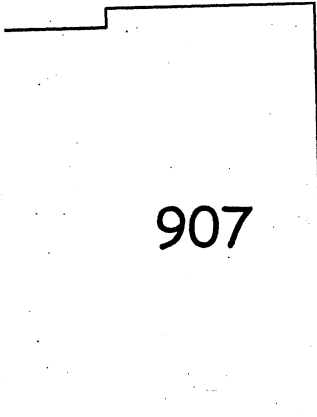
NO PARKING  
Approximately 30' in all  
directions



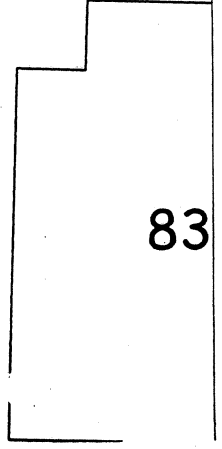
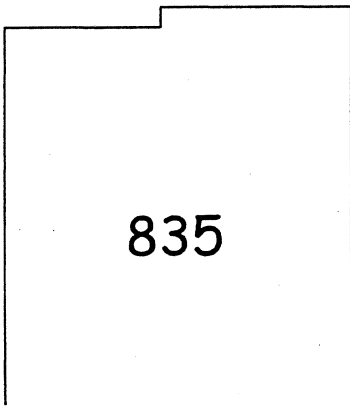
W. 7th St.

Approx.  
18'

12' Minimum



N. Waldron St.



Near Westside Neighborhood  
West Oak Street  
Proposed Traffic Calming at Intersection  
of W. 7th St. and N. Oak St.

1026

NOTE: Areas with  
Yellow curb would  
become NO  
PARKING zones



109'

9'

Sanitary sewer manhole

3'

10'  
minimum

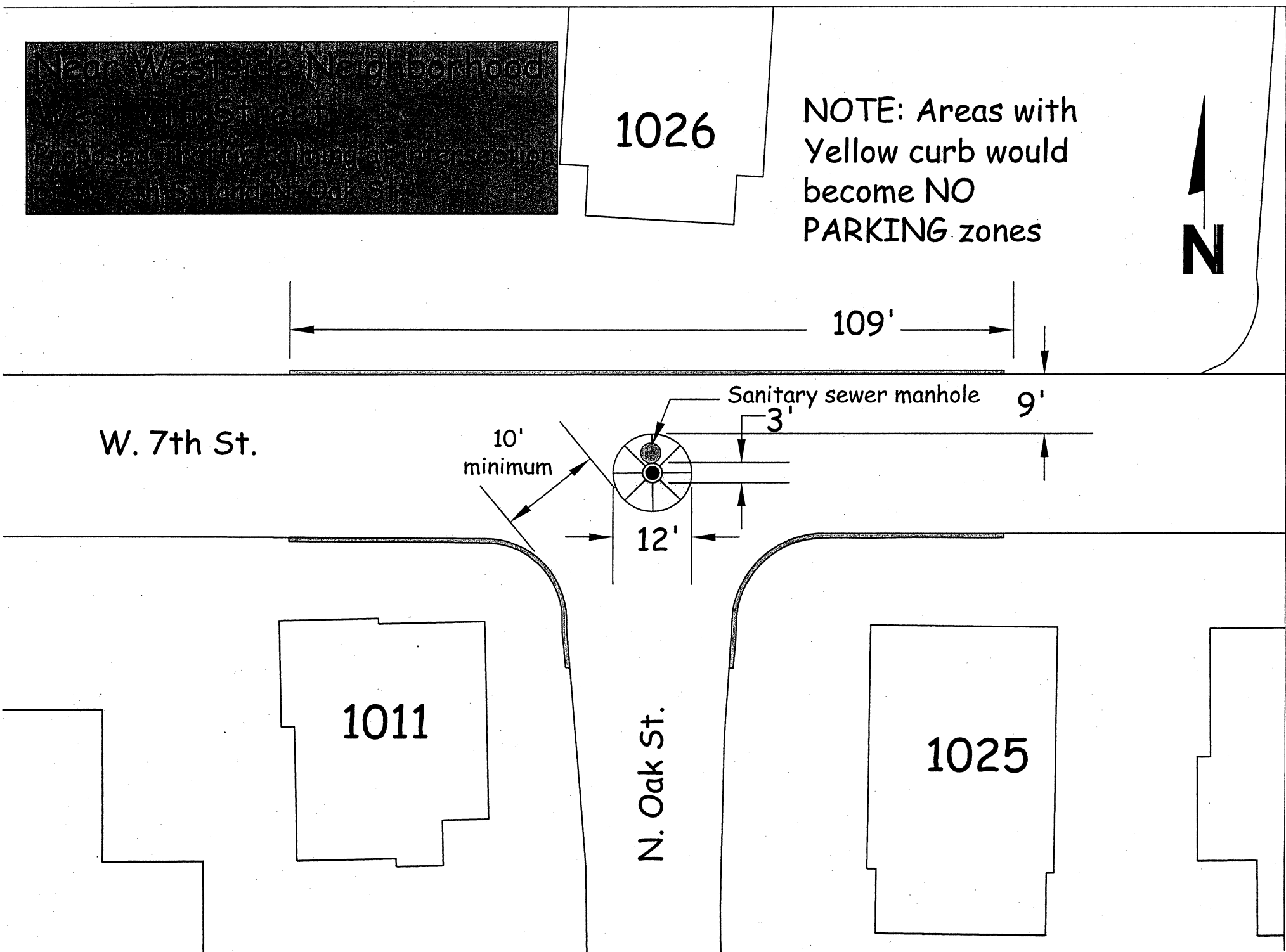
12'

W. 7th St.

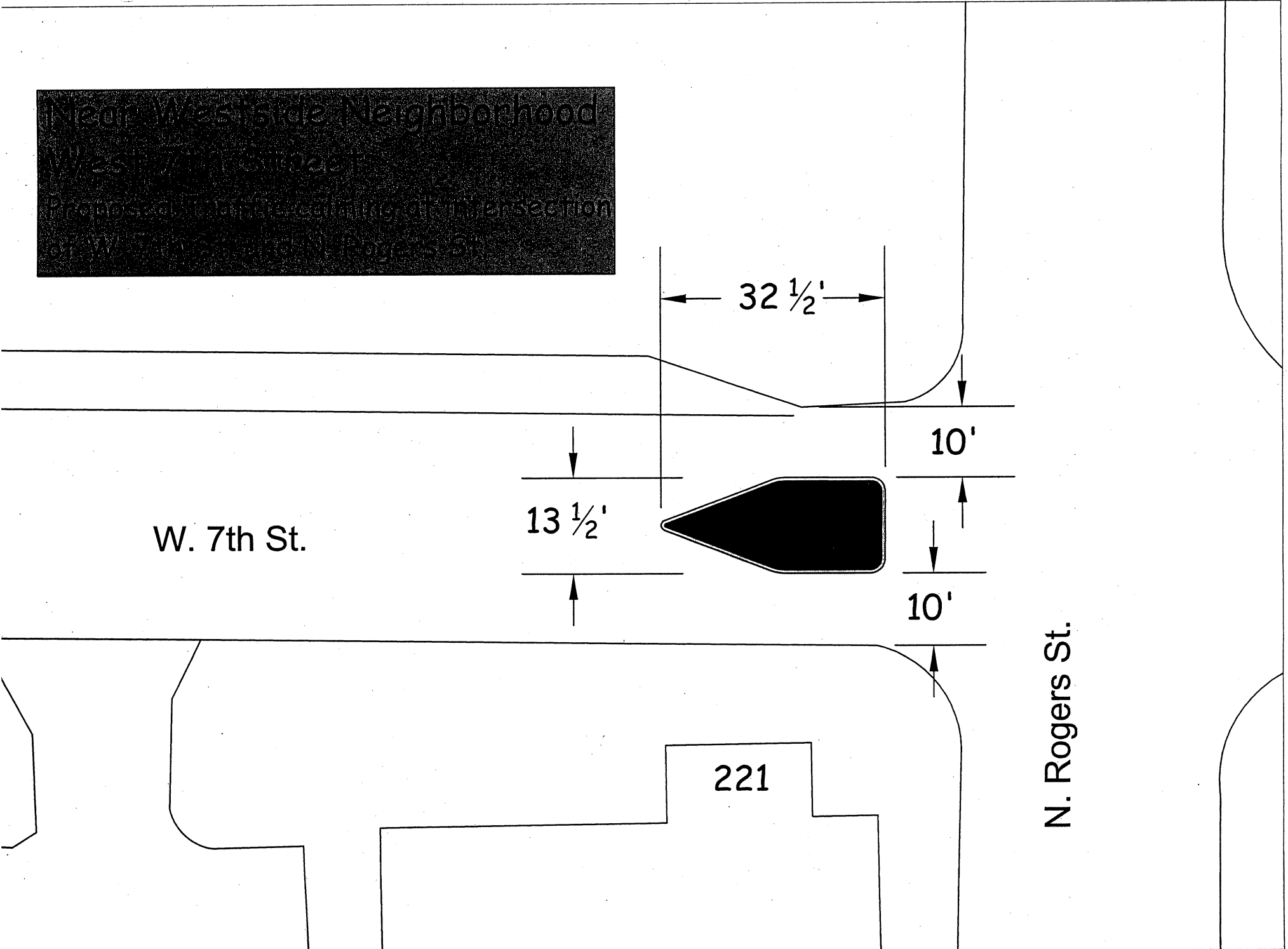
1011

N. Oak St.

1025



Near Westside Neighborhood  
Westside Subarea  
Proposed Interconnecting Intersection  
of W. 7th St. and N. Rogers St.



W. 7th St.

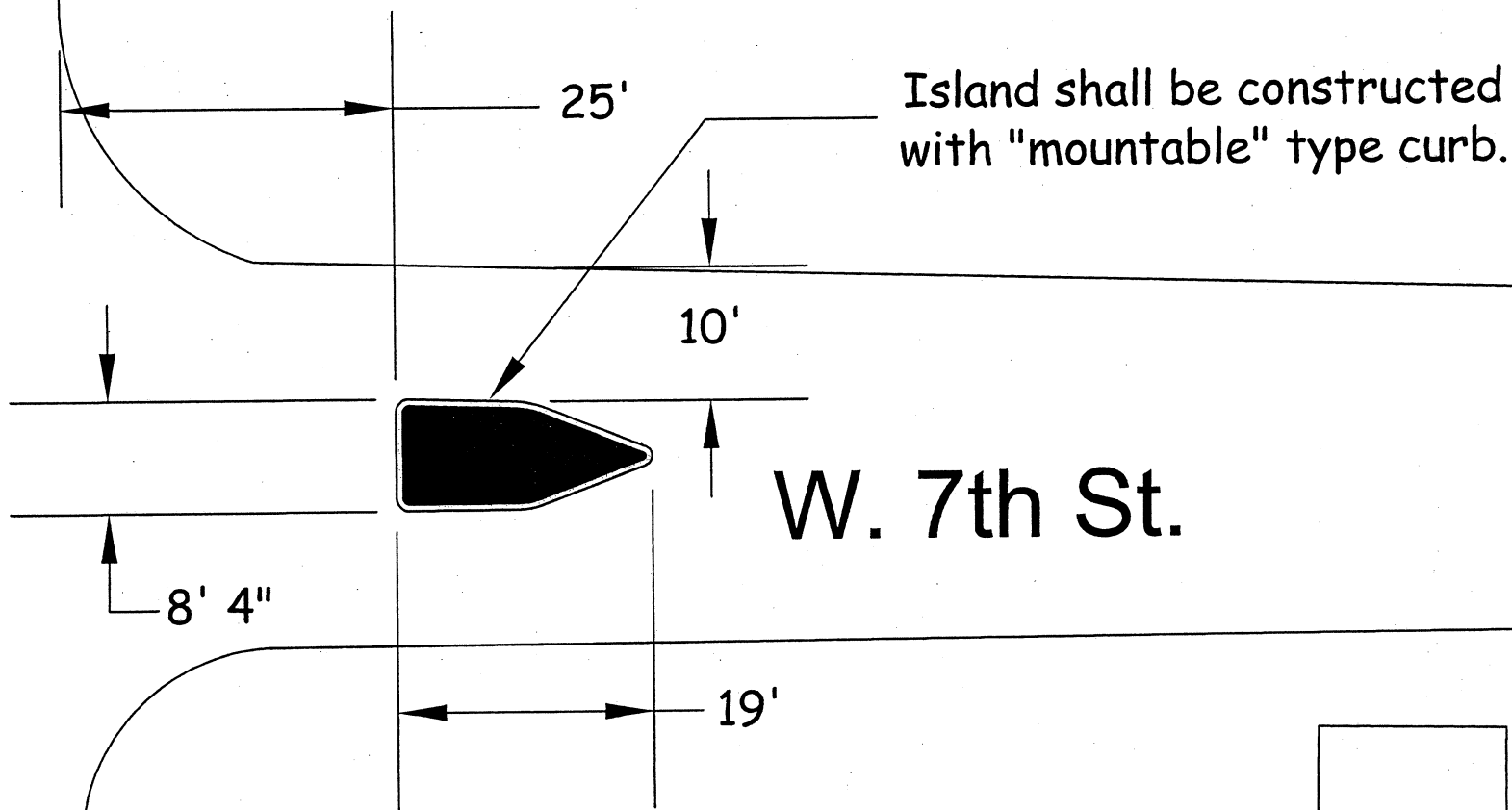
221

N. Rogers St.

N. Adams St.

Near Westside Neighborhood  
West 7th Street

Proposed Traffic calming at intersection  
of W. 7th St. and N. Adams St.



## Near Westside Neighborhood Traffic Calming Re-Ballot

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The traffic calming proposed for this area will be designed to accommodate all emergency services and allow for adequate snow removal. The traffic calming measures will be installed on West 7<sup>th</sup> Street. They would consist of 2 Median Islands, and 2 traffic circles. The median islands would be placed on West 7<sup>th</sup> Street at the intersections of North Adams Street and North Rogers Street. The traffic circles would be placed at the intersection of West 7<sup>th</sup> Street and North Oak Street, and the intersection of West 7<sup>th</sup> Street and North Waldron Street. **Drawings of the proposed traffic calming measures, and their location, have been included with this ballot.**

**YES:** As a resident in the Near Westside Neighborhood, I **AM** in favor of permanent placement of the traffic calming devices currently proposed in this area. (See attached map).

**NO:** As a resident in the Near Westside Neighborhood, I **AM NOT** in favor of permanent placement of the traffic calming devices currently proposed in this area. (See attached map).

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**The deadline for returning this ballot is December 14, 2007.** If the ballot is postmarked later than December 14, 2007, it will not be included in the final tally. If you have a question or concern, please contact **J. D. Boruff** at (812) 349-3417 or [boruffj@bloomington.in.gov](mailto:boruffj@bloomington.in.gov).

# Step 6: Project Ballot

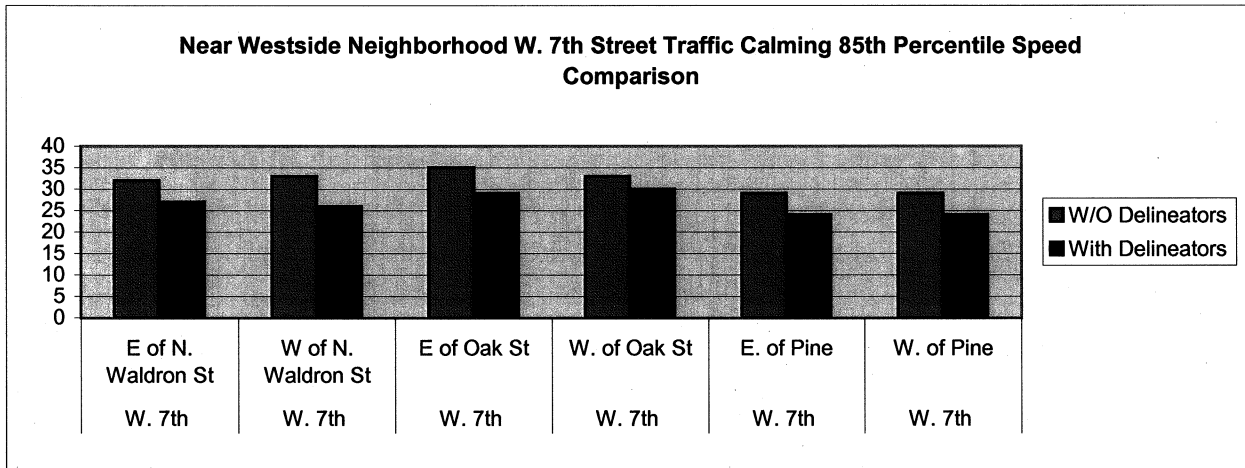
- First vote occurred in October 2007
- Second ballot was sent out in Nov 2007
  - Final Vote count:
    - For – 59
    - Against – 23
  - 52.8 % in favor (51% is needed)

**W. 7<sup>th</sup> and Near Westside Neighborhood  
NTSP Traffic Calming Project  
City Council Packet**

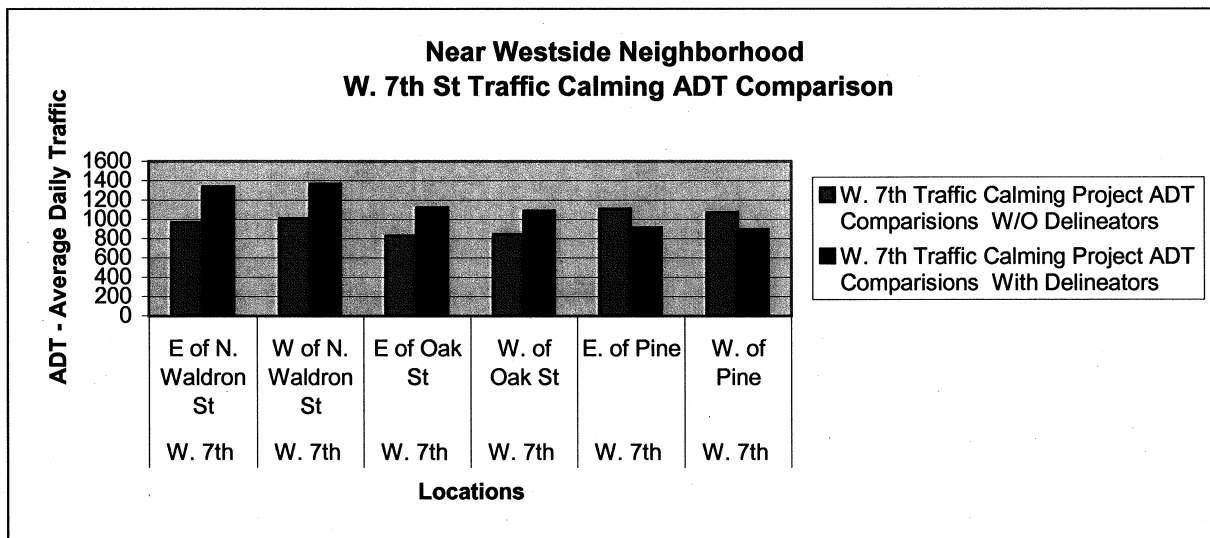
**TRAFFIC COUNTS FOR BEFORE  
AND AFTER INSTALLATION OF  
THE DEVICES**



W. 7th Traffic Calming Project			
85th Percentile Speed Comparisons			
		W/O Delineators	With Delineators
W. 7th	E of N. Waldron St	32	27
W. 7th	W of N. Waldron St	33	26
W. 7th	E of Oak St	35	29
W. 7th	W. of Oak St	33	30
W. 7th	E. of Pine	29	24
W. 7th	W. of Pine	29	24



W. 7th Traffic Calming Project			
ADT Comparisons			
		W/O Delineators	With Delineators
W. 7th	E of N. Waldron St	966	1334
W. 7th	W of N. Waldron St	1005	1364
W. 7th	E of Oak St	825	1120
W. 7th	W. of Oak St	842	1085
W. 7th	E. of Pine	1106	908
W. 7th	W. of Pine	1069	894



# Near Westside Neighborhood West 7<sup>th</sup> Street

*West 7<sup>th</sup> Street at North Oak Street, North Waldron Street, and North Pine Street*

## Engineering Study Data Summary

**Three types of studies** were conducted for this area: Volume, Speed, and Accident Frequency. These studies were conducted as a result of a request for traffic calming in the Near Westside neighborhood which contains the following streets:

West 7<sup>th</sup> Street at the intersection of North Oak Street  
West 7<sup>th</sup> Street at the intersection of North Waldron Street  
West 7<sup>th</sup> Street at the intersection of North Pine Street

**For the Volume and Speed Studies**, pneumatic tube-type traffic counters were used to collect the data. Data was collected both with delineators in place and without so a comparison could be made. The City Engineering Department staff placed four counters in the following locations without delineators in place during the week of January 14<sup>th</sup>, 2008:

West 7<sup>th</sup> Street west of North Oak Street  
West 7<sup>th</sup> Street east of North Oak Street  
West 7<sup>th</sup> Street west of North Waldron Street  
West 7<sup>th</sup> Street east of North Waldron Street

On October 29, 2008, the City Engineering Department staff also placed 2 counters without delineators:

West 7<sup>th</sup> Street west of North Pine Street  
West 7<sup>th</sup> Street east of North Pine Street

The City Engineer Department placed four counters at the same previously mentioned locations with delineators during the week of March 31<sup>st</sup>, 2008 and November 3, 2008.

The traffic counters collected data for more than 48 consecutive hours at the above locations. This insures the most accurate data collection in the event of a random spike in the volume which may result from a public event or sporting event. In this study, all of the data were consistent.

**The following data are a comparison of volume and speed both with and without delineators in place:**

### Traffic Volume:

*West 7<sup>th</sup> Street west of North Oak Street*

Total without delineators: ADT of 842 vehicles per day or 35 vehicles per hour

Total with delineators: ADT of 1085 vehicles per day or 45 vehicles per hour

*West 7<sup>th</sup> Street east of North Oak Street*

Total without delineators: ADT of 825 vehicles per day or 35 vehicles per hour

Total with delineators: ADT of 1120 vehicles per day or 47 vehicles per hour

*West 7<sup>th</sup> Street west of North Waldron Street*

Total without delineators: ADT of 1005 vehicles per day or 42 vehicles per hour

Total with delineators: ADT of 1364 vehicles per day 57 vehicles per hour

*West 7<sup>th</sup> Street east of North Waldron Street*

Total without delineators: ADT of 1126 vehicles per day or 47 vehicles per hour

Total with delineators: ADT of 1334 vehicles per day or 56 vehicles per hour

*West 7<sup>th</sup> west of North Pine Street*

Total without delineators: ADT of 1069 vehicles per day or 45 vehicles per hour

Total with delineators: ADT of 894 vehicles per day or 37 vehicles per hour

*West 7<sup>th</sup> east of North Pine Street*

Total without delineators: ADT of 1106 vehicles per day or 46 vehicles per hour

Total with delineators: ADT of 908 vehicles per day or 38 vehicles per hour

**85<sup>th</sup> Percentile Speed<sup>2</sup>:**

*West 7<sup>th</sup> Street west of North Oak Street*

Speed without delineators: 33 mph

Speed with delineators: 30 mph

*West 7<sup>th</sup> Street east of North Oak Street*

Speed without delineators: 35 mph

Speed with delineators: 29 mph

*West 7<sup>th</sup> Street west of North Waldron Street*

Speed without delineators: 33 mph

Speed with delineators: 26 mph

*West 7<sup>th</sup> Street east of North Waldron Street*

Speed without delineators: 32 mph

Speed with delineators: 27 mph

*West 7<sup>th</sup> west of North Pine Street*

Total without delineators: 29 MPH

Total with delineators: 24 MPH

*West 7<sup>th</sup> east of North Pine Street*

Total without delineators: 29 MPH

Total with delineators: 24 MPH

**Percent of vehicles in excess of 30 miles per hour<sup>3</sup>:**

*West 7<sup>th</sup> Street west of North Oak Street*

Percent without delineators: 31.2%

Percent with delineators: 13.2%

*West 7<sup>th</sup> Street east of North Oak Street*

Percent without delineators: 45.2%

Percent with delineators: 8.6%

*West 7<sup>th</sup> Street west of North Waldron Street*

Percent without delineators: 27.2%

Percent with delineators: 4.0%

*West 7<sup>th</sup> Street east of North Waldron Street*

Percent without delineators: 23.4%

Percent with delineators: 6.6%

*West 7<sup>th</sup> west of North Pine Street*

Total without delineators: 7.2%

Total with delineators: 0.4%

*West 7<sup>th</sup> east of North Pine Street*

Total without delineators: 8.2%

Total with delineators: 0.4%

**Accident summary:**

Only one accident has occurred since January 1, 2004. This accident was at the intersection of West 7<sup>th</sup> Street and North Waldron Street. This intersection has stop signs in place for northbound and southbound traffic on North Waldron Street to stop for traffic on West 7<sup>th</sup> Street. The accident was caused by a vehicle failing to stop.

Note: This is only a summary of data collected for this specific site. It contains no recommendations or conclusions for this specific site.

<sup>1</sup> The delineators were placed in the locations of where the proposed traffic calming devices would be.

<sup>2</sup> The 85<sup>th</sup> percentile speed is the speed at which 85 percent of the motorists are travelling at or under. This speed is typically used for various traffic engineering calculations.

<sup>3</sup> It should be noted, West 7<sup>th</sup> Street has a posted speed limit of 30 mph.

**W. 7<sup>th</sup> and Near Westside Neighborhood  
NTSP Traffic Calming Project  
City Council Packet**

**PROPOSED TRAFFIC CALMING  
DEVICES – MAP FOLLOWED BY  
DEPICTIONS OF EACH DEVICE**



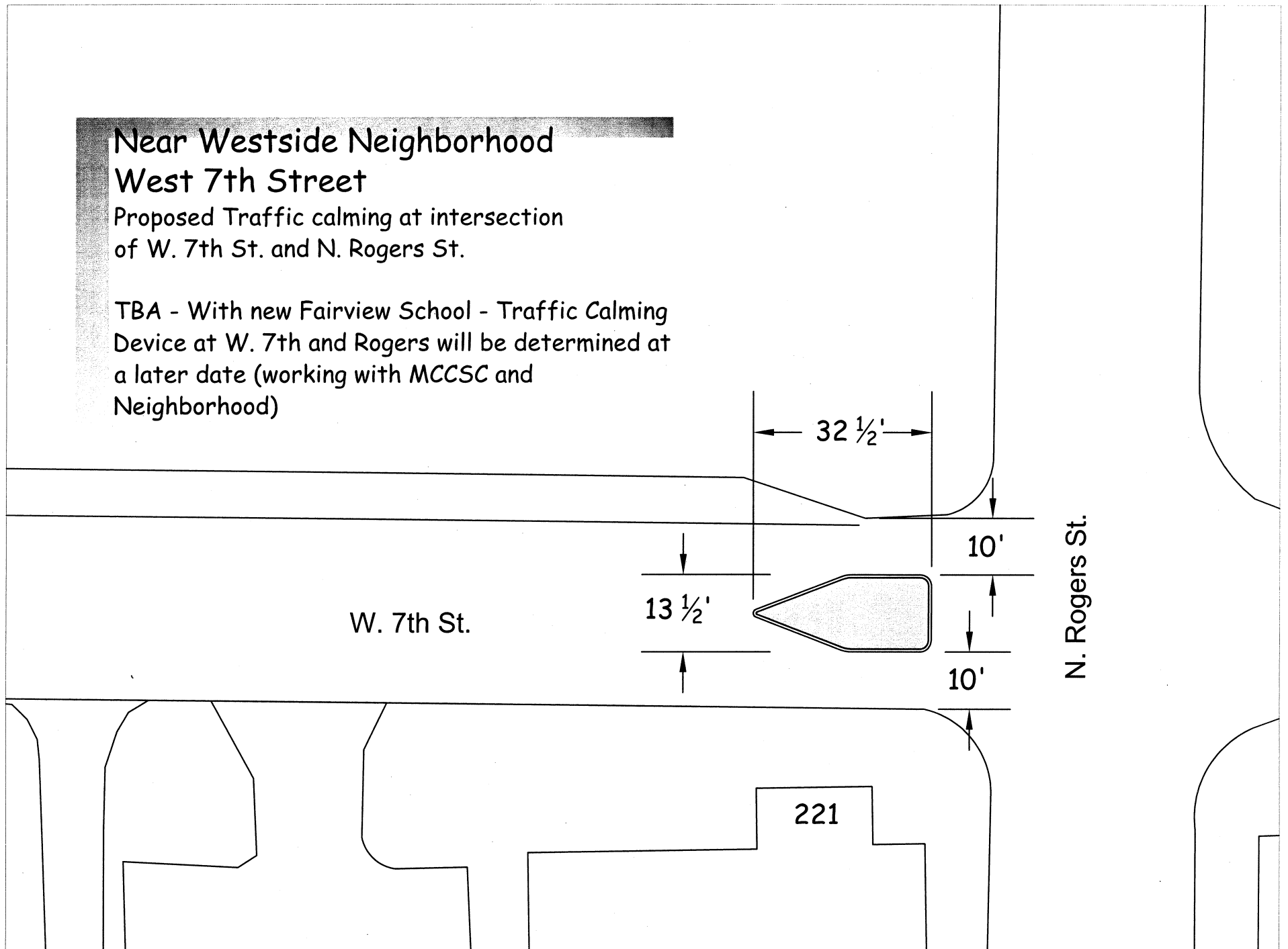
● = Proposed Traffic Calming Location

**Near Westside Neighborhood  
West 7th Street  
Proposed Traffic Calming Locations**

# Near Westside Neighborhood West 7th Street

Proposed Traffic calming at intersection  
of W. 7th St. and N. Rogers St.

TBA - With new Fairview School - Traffic Calming  
Device at W. 7th and Rogers will be determined at  
a later date (working with MCCSC and  
Neighborhood)

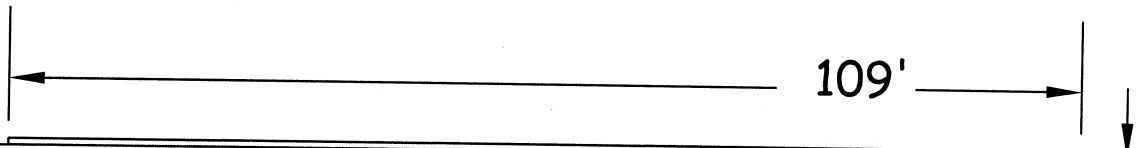


**Near Westside Neighborhood  
West 7th Street**

Proposed Traffic calming at intersection  
of W. 7th St. and N. Oak St.

1026

NOTE: Areas with  
Yellow curb would  
become NO  
PARKING zones



W. 7th St.

10'  
minimum

Sanitary sewer manhole

3'

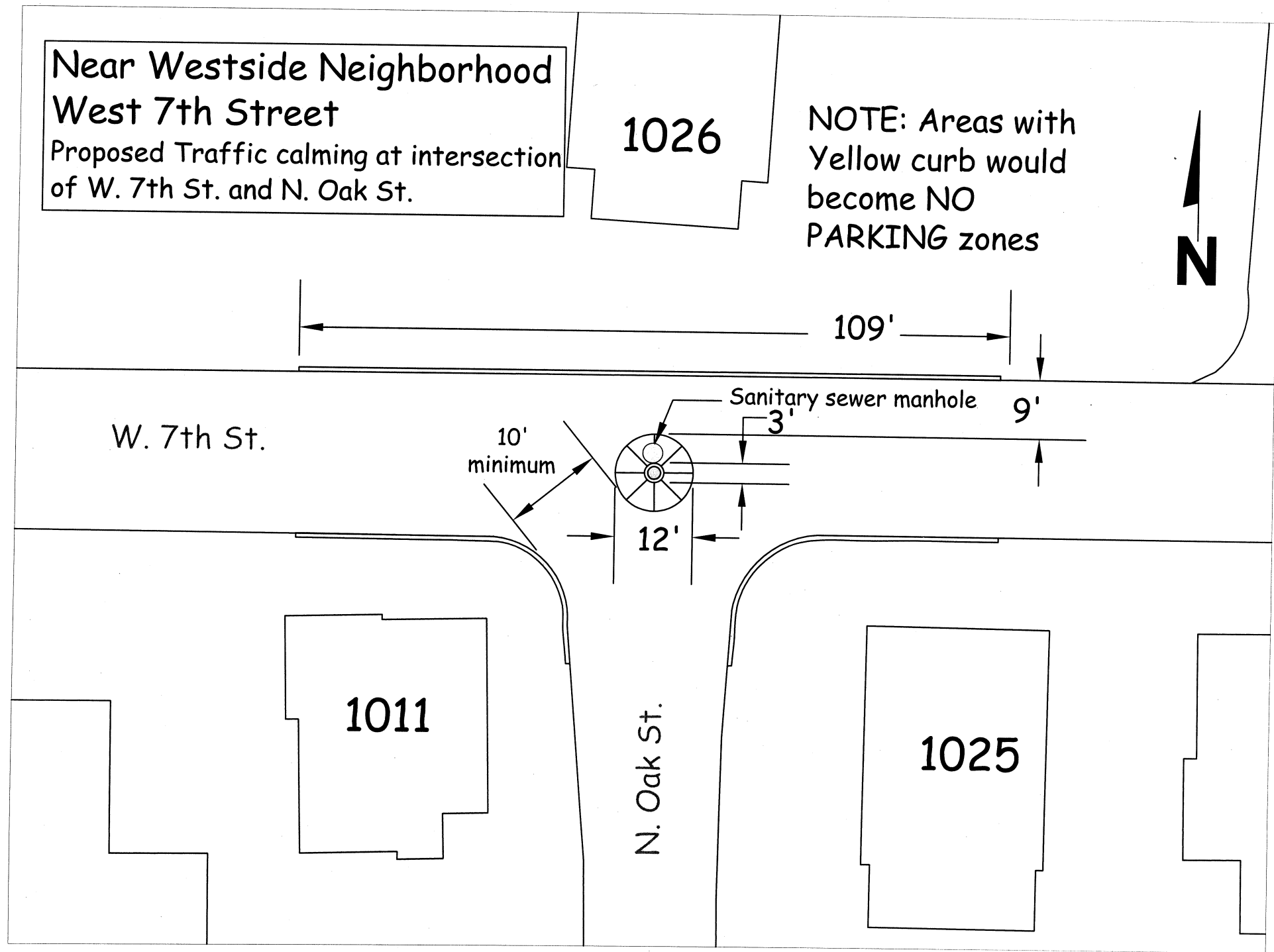
9'

12'

1011

N. Oak St.

1025





**Near Westside Neighborhood  
West 7th Street**

Proposed Traffic calming at intersection  
of W. 7th St. and N. Waldron St.

904

902

NO PARKING  
Approximately 30' in all  
directions

W. 7th St.

Approx.  
18'

16'

NOTE: Areas with  
Yellow curb would  
become NO  
PARKING zones

Sanitary sewer manhole

7'

12' Minimum

907

901

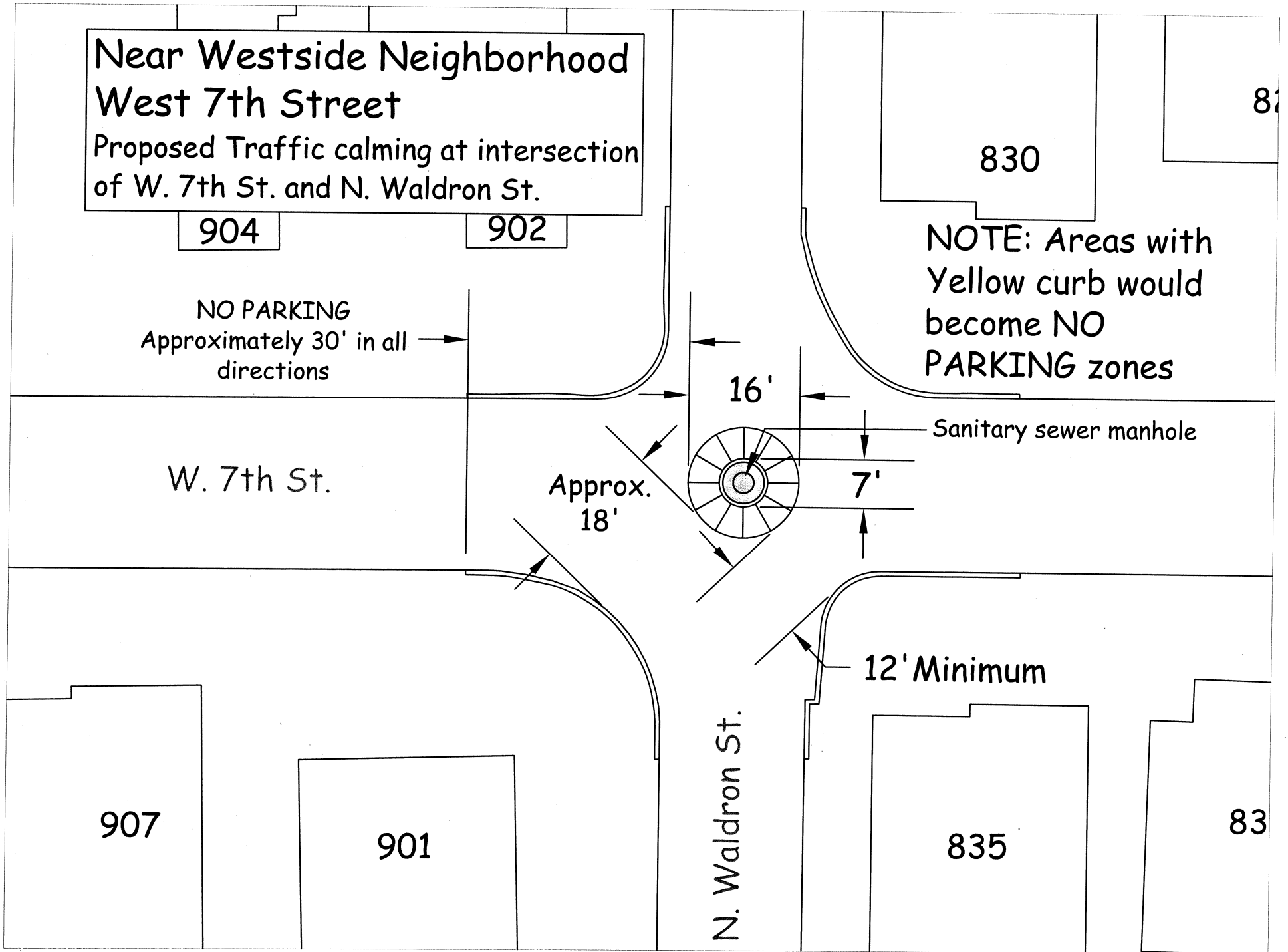
N. Waldron St.

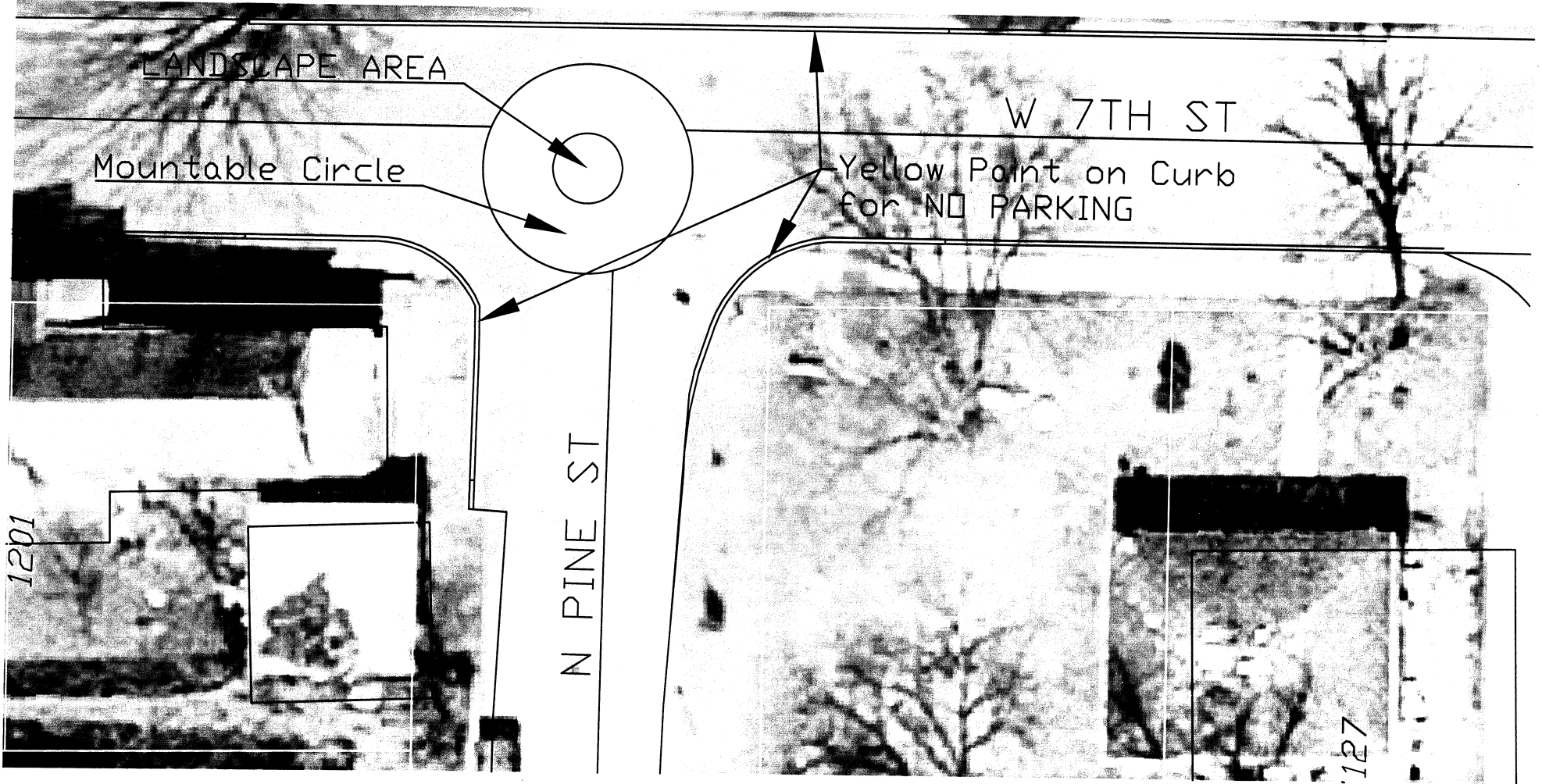
835

83

830

83





LANDSCAPE AREA

Mountable Circle

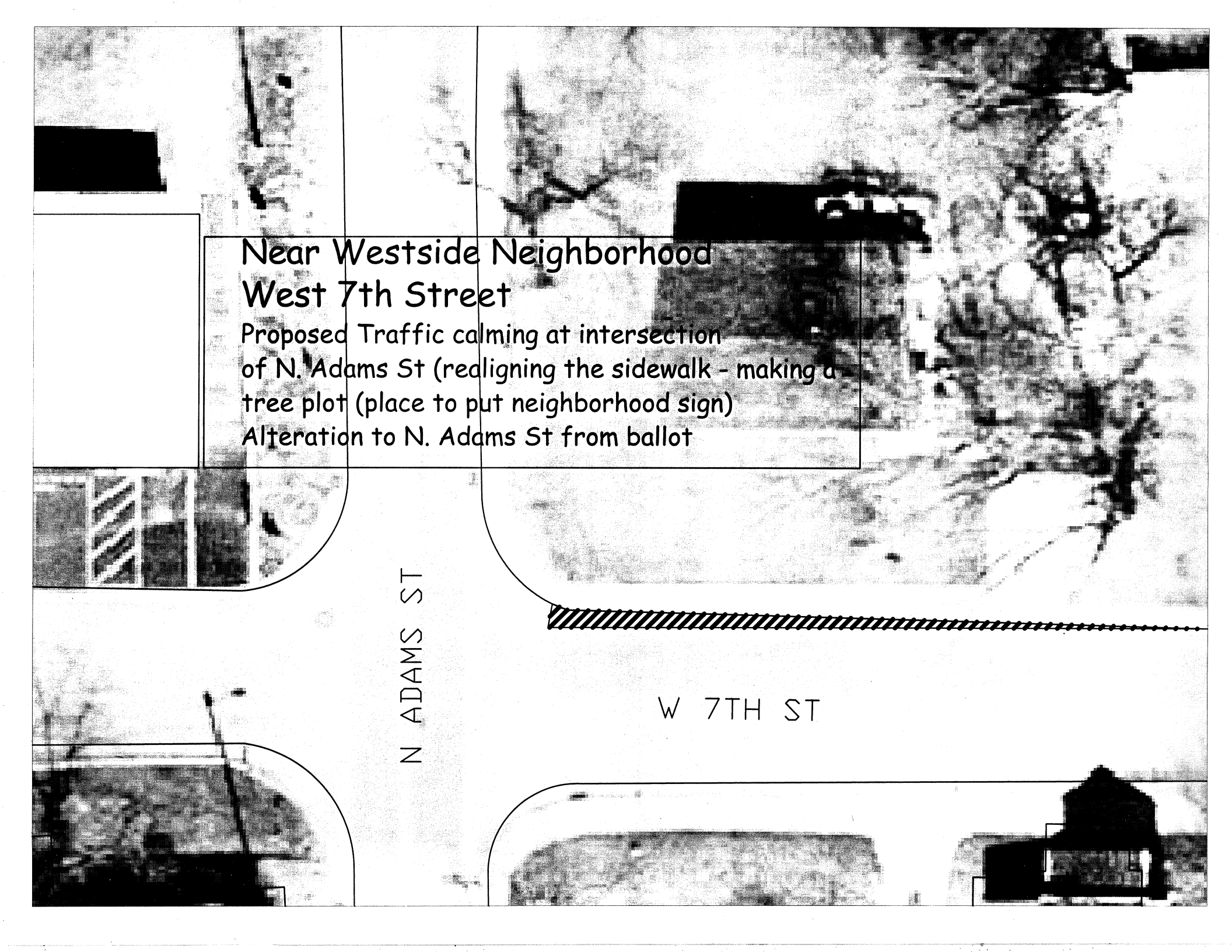
W 7TH ST

Yellow Point on Curb  
for NO PARKING

N PINE ST

1201

127



Near Westside Neighborhood  
West 7th Street

Proposed Traffic calming at intersection  
of N. Adams St (realigning the sidewalk - making a  
tree plot (place to put neighborhood sign)  
Alteration to N. Adams St from ballot

N ADAMS ST

W 7TH ST

**ORDINANCE 09-10**

**TO AMEND TITLE 15 OF THE BLOOMINGTON MUNICIPAL CODE ENTITLED  
“VEHICLES AND TRAFFIC” -**

**Re: To Amend Chapter 15.26 Entitled “Neighborhood Traffic Safety Program” to Approve  
Installation of Traffic Calming Devices  
in the Diamond Garden / J. N. Alexander Neighborhood**

WHEREAS, Indiana Code 9-21-4-3 authorizes cities to install traffic calming devices on public streets as long as their design and use conform to generally accepted engineering principles of road design; and

WHEREAS, Ordinance 99-16 established the Neighborhood Traffic Safety Program (NTSP) and set forth Schedule J-1, which identifies the type and location of traffic calming devices within the City; and

WHEREAS, the residents from the Diamond Gardens / J. N. Alexander neighborhood have petitioned the City for the installation of traffic calming devices on portions of West Cottage Grove, West Tenth, North Monroe and North Summit pursuant to the NTSP guidelines and procedures; and

WHEREAS, a proposal favored by the directly affected households and Bicycle and Pedestrian Safety Commission has come forward which recommends the installation of one traffic circle and three street narrowing devices at locations on West Cottage Grove, West Tenth, North Monroe and North Summit Streets; and

NOW, THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. The Common Council finds that the steps taken to bring this petition to the Council substantially comply with the Neighborhood Transportation Safety Program procedures set forth in Chapter 15.26 of the Bloomington Municipal Code (Neighborhood Traffic Safety Program).

SECTION 2. The Common Council hereby authorizes the installation of the following traffic calming devices at the following locations, and hereby amends Schedule J-1 (Traffic Calming Locations) of Chapter 15.26 of the Bloomington municipal code (Neighborhood Traffic Safety Program) to insert said traffic calming devices and locations in the schedule in alphabetical order:

**SCHEDULE J-1  
TRAFFIC CALMING LOCATIONS**

<b>Street</b>	<b>From (or At)</b>	<b>To</b>	<b>Type of Devices</b>
Cottage Grove Avenue	Adams Street	Summit Street	Street narrowing
Cottage Grove Avenue	Intersection of Summit Street		Traffic circle
Monroe Street	Tenth Street	Cottage Grove Avenue	Street narrowing
Tenth Street	Adams Street	Monroe Street	Street narrowing
Summit Street	Cottage Grove Avenue	Tenth Street	Street narrowing

SECTION 3. If any sections, sentence or provision of this ordinance, or the application thereof to any person or circumstances shall be declared invalid, such invalidity shall not affect any of the other sections, sentences, provisions, or applications of this ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this ordinance are declared to be severable.

SECTION 4. This ordinance shall be in full force and effect from and after its passage by the Common Council of the City of Bloomington and approval of the Mayor.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this \_\_\_\_\_ day of \_\_\_\_\_, 2009.

\_\_\_\_\_  
ANDY RUFF, President  
Bloomington Common Council

ATTEST:

\_\_\_\_\_  
REGINA MOORE, Clerk  
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this \_\_\_\_\_ day of \_\_\_\_\_, 2009.

\_\_\_\_\_  
REGINA MOORE, Clerk  
City of Bloomington

SIGNED and APPROVED by me upon this \_\_\_\_\_ day of \_\_\_\_\_, 2009.

\_\_\_\_\_  
MARK KRUZAN, Mayor  
City of Bloomington

#### SYNOPSIS

This ordinance authorizes the permanent installation of a series of traffic calming devices, which include a traffic circle and three street narrowing devices, at locations on West Cottage Grove, West Tenth, North Monroe and North Summit Streets and amends Schedule J-1 of the Chapter 15.26 of the Bloomington Municipal Code to list the type and location of these devices.

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## INTEROFFICE MEMORANDUM

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TO: BLOOMINGTON CITY COUNCIL  
FROM: JUSTIN D. WYKOFF, MANAGER OF ENGINEERING  
RE: DIAMOND GARDENS/J.N. ALEXANDER TRAFFIC CALMING PROJECT  
DATE: FRIDAY, MAY 15, 2009  
CC: SUSIE JOHNSON, DIRECTOR OF PUBLIC WORKS  
SARA KLOOSTERMAN, ENGINEERING FIELD SPECIALIST

Dear Council Members,

The following is a history of the Diamond Gardens/J.N. Alexander Traffic Calming process following the guidelines as set forth in the Neighborhood Traffic Safety Program (NTSP). This neighborhood has worked with us to reach this point in the NTSP and worked to find solutions that work with a percentage of the neighboring residents, which is indicated by the 67.2 % approval rating achieved in Step 6 of the Ballot Step.

### History

The City of Bloomington originally received the Participation Application for traffic calming on November 4, 2004 from Rusty Peterson, a resident of the area. Councilman Chris Sturbaum endorsed this application and signed petitions from the neighboring area were attached.

### Step 1 – Apply to Participate

In November of 2004, the residents of Diamond Gardens/J.N. Alexander Neighborhood requested that the traffic calming process be started. This request was endorsed by City Councilman Chris Sturbaum. It was determined that the original application, along with a current endorsement by City Councilman Sturbaum, was sufficient to start the process.

### Step 2 – Engineering Staff Review and Preliminary Data Collection

The Engineering department performed traffic studies in November 2004 as part of the NTSP request. The 85<sup>th</sup> percentile speeds and ADT (Average Daily Traffic) are as follows:

- 48-hour Traffic Data Study where volume and speed were collected
  - Locations:
    - W. 10<sup>th</sup> St. (between E. Adams St. and N. Monroe St.)
      - Volume: Total – 222 Vehicles/day or 4-5 vehicles/hour
      - 85<sup>th</sup> Percentile Speed – 24-26 mph
    - N. Monroe St. (between W. 10<sup>th</sup> St. and W. 11<sup>th</sup> St.)
      - Volume: Total – 360 vehicles/day or 7-8 vehicles/hour
      - 85<sup>th</sup> Percentile Speed – 30-31 mph
    - N. Summit St. (between W. 10<sup>th</sup> St. and W. 11<sup>th</sup> St.)
      - Volume: Total – 171 Vehicles/day or 3-5 vehicles/hour
      - 85<sup>th</sup> Percentile Speed – 13-18 mph

- Northbound – 18 mph
  - Southbound – 13 mph
- Accident Report(s)
  - 2 accidents that occurred in the previous 4 years were at N. Summit St. at W. Cottage Grove Ave and N. Summit St. at W. 11<sup>th</sup> Street

### **Step 3 – BPSC Review of Engineering Studies and Petitions**

The BPSC reviewed the N.T.S.P. petition along with additional Engineering information and residents of J.N. Alexander Neighborhood at their February 21, 2005 meeting. BPSC voted in 3-0 in favor of the petition for traffic calming for this neighborhood.

### **Step 4 – Public Meeting**

The public meeting for this project was held on September 26, 2005 at 6 p.m. in the Bloomington City Council Chambers by J.D. Boruff of the Engineering Department. Five neighborhood residents attended the public meeting.

### **Step 5 – Preparation of Alternative Designs and Selection of Proposed Plan**

The Engineering Department, with consultation of neighborhood residents designed plans that would reduce the speeds on N. Summit St. between W. 10<sup>th</sup> St. and W. 11<sup>th</sup> St, N. Monroe St. between W. 10<sup>th</sup> St. and W. 11 St, W. Cottage Grove between N. Adams St. and N. Monroe St., and also, W. 10<sup>th</sup> St. between N. Adams St. and N. Monroe St.

**Step 6 – Project Ballot** – Questions and Comments were taken at the public meeting concerning the selected form of traffic calming that was to be selected. Mike Andrews, a resident of JN Alexander Neighborhood, approved the ballot package on Aug 28, 2007. An Initial and Second ballot was sent out to the petition area. A total of 58 ballots were sent out. 48 ballots, or 82.8%, of the ballots were returned with the results as follows: 39 yes and 9 no. 67.2 % of the total ballots sent out were in favor of the placement of the Traffic Calming Devices. The vote has met all requirements of the N.T.S.P. pertaining to the percentage of total ballots returned required to be considered a valid ballot and the percentage of total ballots in favor required for approval.

### **Step 7 – Testing and Evaluation of Traffic Calming Devices**

In this step, the implementations of the selected traffic calming measures are placed on a temporary basis.

The before and after traffic counts were taken as part of the testing process. The counts showed a slight reduction of speed at all locations.

Along with more traffic counts collected, certain public agencies like the Fire Department, Police Department, and the school busses (MCCSC) test their mobility around the traffic calming devices to see if any changes need to be made.

Fire Department Chief Roger Kerr met on site with fire truck and crew on March 3, 2008. MCCSC does not have any bus routes in traffic calming area.

It was determined by the mobility testing of the Fire Truck that a change would be needed with the traffic calming device at W. Cottage Grove Ave and N. Summit St. Also, the existing vegetation affected the mobility of the Fire trucks.

With the consultation of residents of JN Alexander, it was determined and approved that the traffic calming devices be changed to Mountable Curb Traffic Circles instead of Green Traffic Circles.

**Step 8 – Common Council Action**

Current status of the Traffic Calming Process

**Step 9 – Board of Public Works**

If approved by the Council, Board of Public Works approval will be required for the funding and plan for the construction of the traffic calming devices.

**Step 10 – Construct permanent Traffic Calming Device(s)**

If the Board of Public Works approves the funding and plan for the construction of the traffic calming devices, the permanent traffic calming measures will be constructed.

**Step 11 – Maintenance**

All the adjacent property owners must all sign the consent form stating that they will maintain any of the traffic calming device that needs to be maintain

**Step 12 – Follow-up Evaluation**

The engineering department will do follow-up traffic studies when they see fit to do them.

If you have any questions regarding the traffic calming proposal, or if I can help in any way please let me know.

Thank you

Sincerely,

Sara Kloosterman  
Engineering Field Specialist  
Engineering Division



**J.N. Alexander Neighborhood/Diamond Gardens  
NTSP Traffic Calming Project  
City Council Packet**

**MAP OF TRAFFIC CALMING  
AREA**



☐ = Traffic Calming Measure

# Proposed Ballot Area

Neighborhood Traffic Safety Program  
 Traffic Calming Project for the  
**J. N. Alexander Neighborhood**

**J.N. Alexander Neighborhood/Diamond Gardens  
NTSP Traffic Calming Project  
City Council Packet**

**APPLICATION AND SIGNATURES  
FOR TRAFFIC CALMING  
DEVICES**

# City of Bloomington Neighborhood Traffic Safety Program Participation Application

Please fill out the following request form as accurately as possible and return the original copy of this form by mail or hand delivery (sorry, no faxes) to:

ATTN: Russell White, City Engineering Department,  
401 N. Morton Street, Suite #130, Bloomington, IN 47404.

Name: Rusty Peterson Date: 11/4/04  
Telephone #: (812) 330-8206 e-mail: \_\_\_\_\_  
Neighborhood Association (If Applicable): N/A  
Street Name(s): 10<sup>th</sup> St., Cottage Grove Ave, Summit St., Monroe St.  
Section and Township of Neighborhood (If known): \_\_\_\_\_  
City Councilperson Signature: (on petition) Date: \_\_\_\_\_

### General Description of Problem:

Please be as descriptive as possible. Include references, if applicable, to excess speed, cut through traffic, congestion/excess volume, safety concerns, running/ignoring regulatory signs, etc. If necessary, use another sheet of paper and attach to this application.

Refer to "Petition for Traffic Calming Devices in Diamond Gardens"  
\_\_\_\_\_  
\_\_\_\_\_

### Suggestions and Comments:

Suggestions are very helpful to City staff so that we can get a better feel of what your neighborhood wants to accomplish from this program, and what types of studies would be most appropriate. This can include changes to infrastructure, educational programs, increased enforcement, or any other measure that you, as a neighborhood or group, feel that the City can do to address your concerns. A process that has proven to be very helpful is when neighborhoods and groups conduct surveys beforehand and include them with the application. If necessary, use another sheet of paper and attach to this application.

Refer to "Petition for Traffic Calming Devices in Diamond Gardens"  
\_\_\_\_\_  
\_\_\_\_\_

\*\*\*\*\*NOTES\*\*\*\*\*

### Neighborhood Traffic Safety Program:

Copies of the complete NTSP are available from the City Engineering Department anytime during regular business hours. It is highly recommended that the entire process be carefully reviewed before any application is made.

### Questions about the application or the NTSP:

Any questions about the NTSP or the application should be directed to: Russell White, (812) 349-3417 or [engineering@city.bloomington.in.us](mailto:engineering@city.bloomington.in.us)

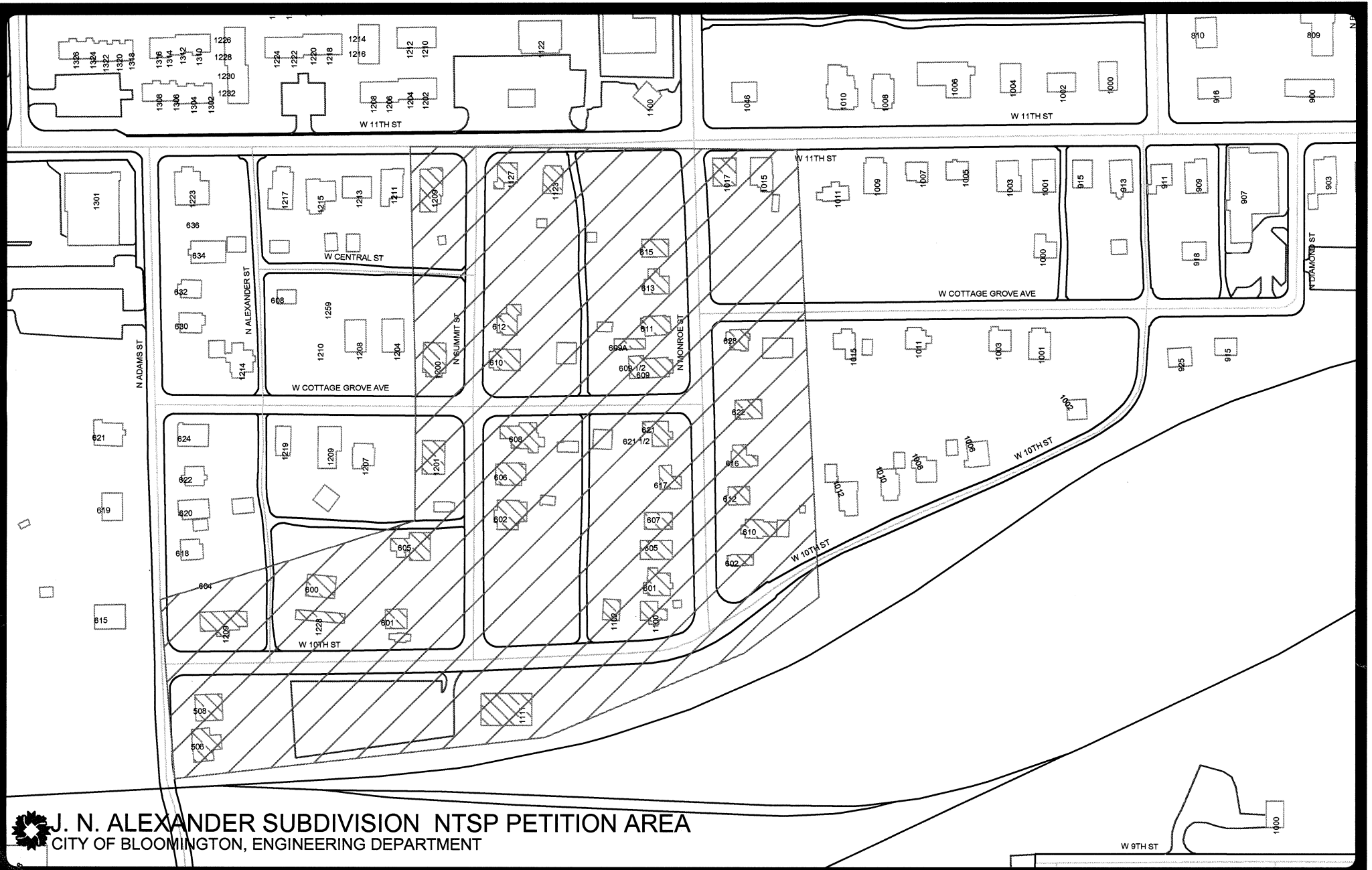
### In General:

It is also encouraged for the applying party to have a 'pre-application' meeting. In this meeting the Engineering Department can provide assistance such as mailing lists, maps of the areas in question and general advise and guidance in other matters, such as determining effected areas for the application.

### Resident Signatures:

A petition, with signatures and addresses, from at least 51% of the effected residences/businesses in the neighborhood or area must be attached to this application for submittal. Each household or business is entitled to ONE signature on the petition. The City Engineering Department will verify all addresses.

Thank you for your interest in the City of Bloomington Neighborhood Traffic Safety Program



**J. N. ALEXANDER SUBDIVISION NTSP PETITION AREA**  
 CITY OF BLOOMINGTON, ENGINEERING DEPARTMENT

W 9TH ST

1400

## Petition for Traffic Calming Devices in Diamond Gardens

We the undersigned add our names in support of adding traffic calming devices in the Diamond Gardens neighborhood (as shown on attached map). The traffic in our neighborhood has become a serious safety risk. Cars use many of the neighborhood streets as shortcuts between the Adams St. and 11<sup>th</sup> St. throughways. This non-local traffic consistently exceeds the speed limit and ignores stop signs—recent traffic accidents prove the danger of this situation. Our neighborhood has a large number of children and their lives are seriously endangered by the current traffic patterns. The addition of the rails to trails path (which should provide neighborhood access at Summit and Alexander streets) will increase pedestrian and bike traffic which will increase the safety risks.

We request traffic calming devices (our ideas are on the attached map) in order to make our neighborhood a safer place to live. We believe devices will slow down traffic and discourage non-local traffic from using our neighborhood streets as short-cuts. In the past we have used vegetation and parked vehicles as a way to slow down traffic along our roads. For this reason, maintaining current vegetation is a priority in the implementation of these projects. We request the green areas representing overhanging, street-side vegetation on the attached map be officially designated as traffic calming devices and preserved. We recommend curbs extended into the street to assist the vegetation in slowing down traffic. Traffic calming islands with lane diverters at three intersections along with curb bump-outs on two streets (as designated on the attached map) are hereby requested in order to slow down traffic within the neighborhood. Entrance Signs to our neighborhood at 10<sup>th</sup> and Adams, Cottage Grove and Adams, Summit and 11<sup>th</sup>, and Monroe and 11<sup>th</sup> are requested in order to slow motorists entering the area and let them know they are entering a neighborhood. Our neighborhood would like to work with city engineering to determine the best traffic calming devices to suit our needs.

Name

Erich Nolan

Sandra H. Schultz

\* Chris Sturbaum

Signature

Erich Nolan

Sandra H. Schultz

Chris Sturbaum

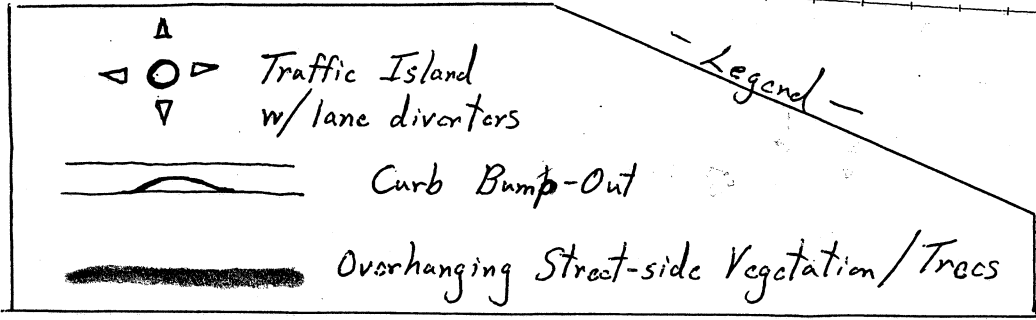
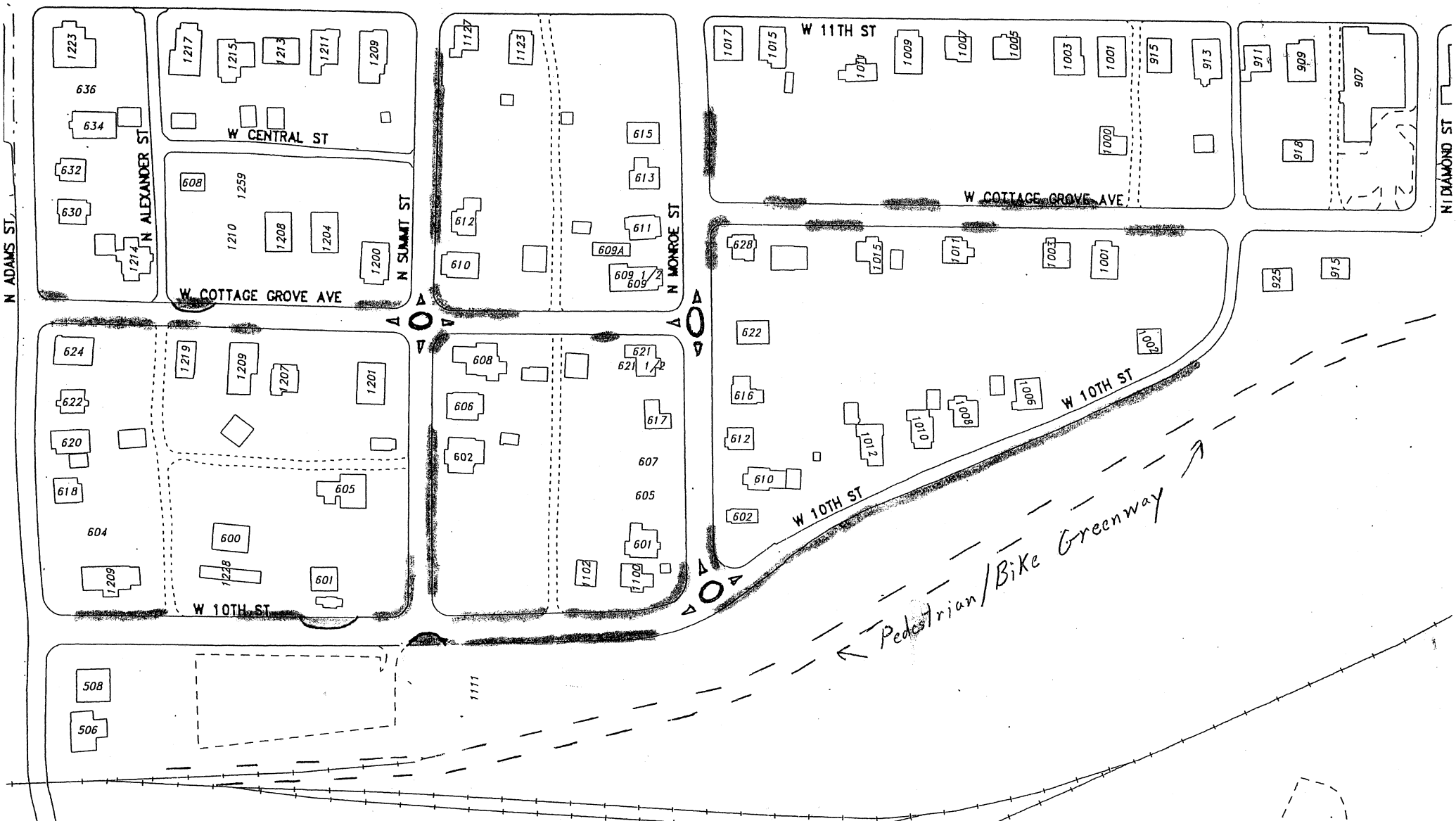
Address

600 N. Summit

204 W. Cottage Grove

334 S. Jackson

1st District City Councilman's signature



**Diamond Gardens area**







## Petition for Traffic Calming Devices in Diamond Gardens

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Name	Signature	Address
<u>Alex Johnson</u>	<u>Alex Johnson</u>	<u>628 N. Monroe St Bloom IN</u>
<u>Chris Foster</u>	<u>Chris Foster</u>	<u>622 N. Monroe St - 47404</u>
<u>Marc Haggerty</u>	<u>Marc Haggerty</u>	<u>62 Summit 47404</u>
<u>Danni Lee</u>	<u>Danni Lee</u>	<u>1100 W 10th</u>
<u>Dee Dee Lee</u>	<u>Dee Dee Lee</u>	<u>1209 W. 10th Bloom, 47404</u>
<u>Stacy Hume</u>	<u>Stacy Hume</u>	<u>1208 W Cottage Grove</u>
<u>Patricia Hume</u>	<u>Patricia Hume</u>	<u>1208 W. Cottage Grove</u>
<u>Robert C Richardson</u>	<u>Robert C Richardson</u>	<u>615 W Monroe St 47404</u>
<u>Hannah Shuler</u>	<u>Hannah Shuler</u>	<u>616 N Monroe St 47404</u>
<u>Lee Two Crow</u>	<u>Lee Two Crow</u>	<u>607 1/2 N. Monroe St 47404</u>
<u>Justin Lee</u>	<u>Justin Lee</u>	<u>617 N. Monroe Ave 47404</u>
<u>Barbara Roberts</u>	<u>Barbara Roberts</u>	<u>612 N. Monroe</u>
<u>Collette C. Eno</u>	<u>Collette C. Eno</u>	<u>601 N. Summit Ave 47404</u>
<u>Bryan O'Leary</u>	<u>B. O'Leary</u>	<u>200 W. Cottage Grove Ave 47404</u>
<u>Samuel Garcia</u>	<u>Samuel Garcia</u>	<u>609 N. Monroe 47404</u>
<u>Eric Johnson</u>	<u>Eric Johnson</u>	<u>613 N. Monroe St 47404</u>

## Petition for Traffic Calming Devices in Diamond Gardens

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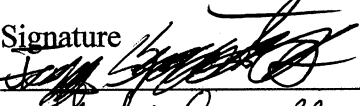
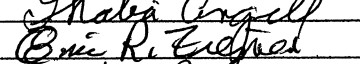
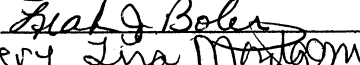
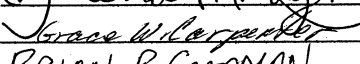
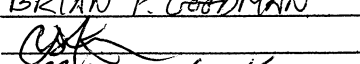
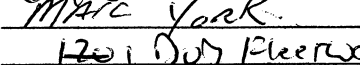
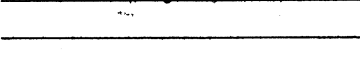
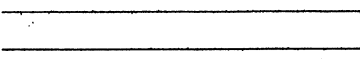
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Name	Signature	Address
RUTH BEASLEY	Ruth Beasley	1002 N. Summit
Donald F. Stagg	Don Stagg	4102 West 10th St.
Josh M. [unclear]	[unclear]	1204 Monroe
RON RAYMOND	Ron Raymond	1012 W. 10 <sup>th</sup> St.
LINDA MCMAHON	Linda McMahon	1010 W. 10 <sup>th</sup> St.
CURT MCMAHON	Curt McMahon	1010 W. 10 <sup>th</sup> St.
KAT NETH	Kat Neth	1008 W. 10 <sup>th</sup> St.
Brian Wright	Brian Wright	1006 W. 10 <sup>th</sup> St.
Ricky Miller	Ricky Miller	1002 W. 10 <sup>th</sup> St.
Beverly Lawson	Beverly Lawson	601 N. Monroe
Anthony L. Kay	Anthony L. Kay	1001 W. Cottage Grove Ave.
ALBERT REINHOLD	Albert Reinhold	1102 W. 10 <sup>th</sup> St.
Felix Wang	[unclear]	108 Adams N.
J.P. Noguera	[unclear]	508 N. Adams
Warren Wegman	Warren Wegman	506 N. Adams

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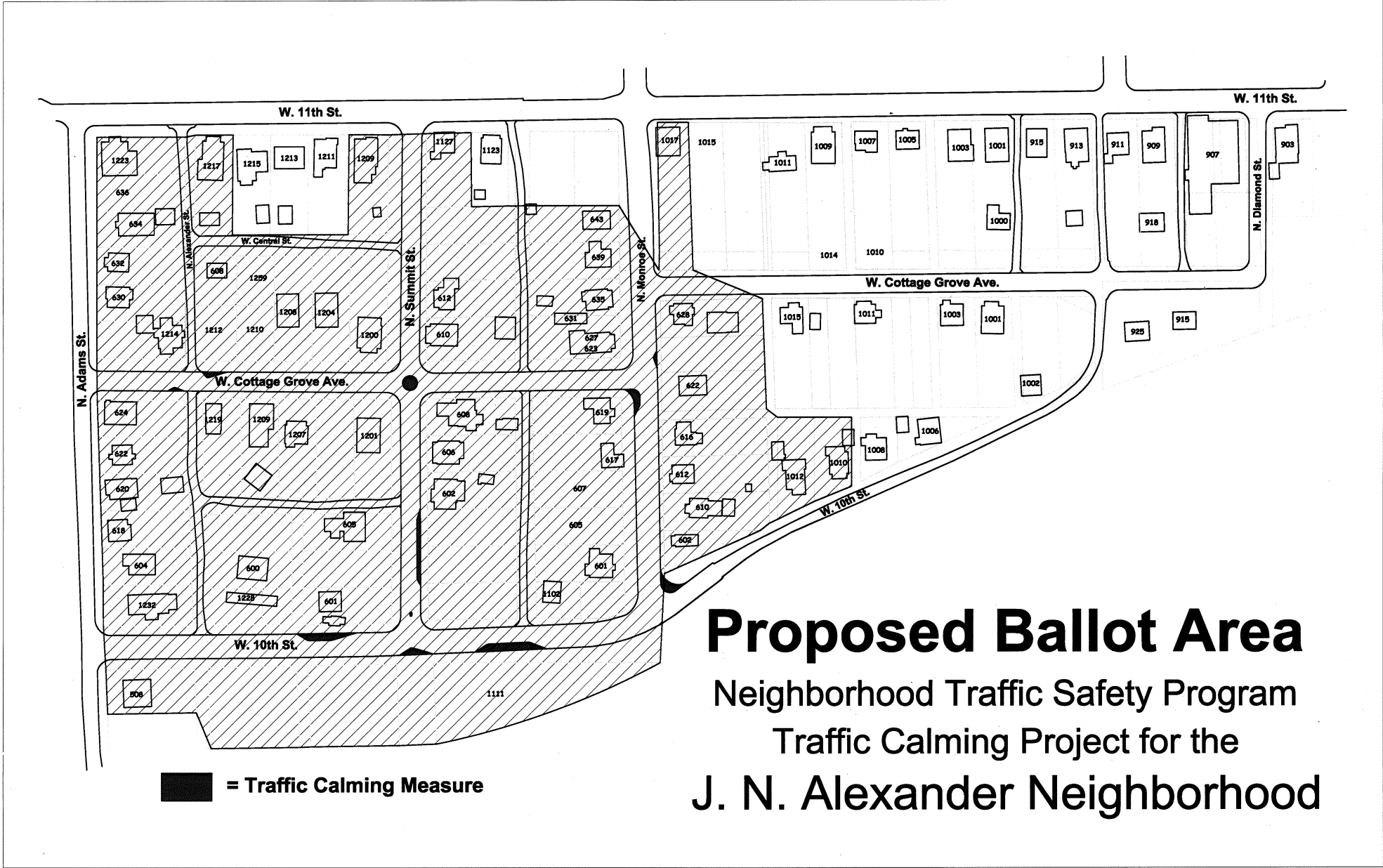
Name	Signature	Address
Joseph Haggerty		1111 W 10th Street
Thalia Angel		605 N Summit St
Eric R. Ziebold		1203 W. Cottage Grove Ave
Leah J. Boler		608 N. Summit St
Tina Montgomery		610 N. Summit St
Grace W. Carpenter		621 N. Monroe St
Brian P. Goodman	BRIAN P. GOODMAN	1000 W. Cottage Grove Ave
Christy Kupferman		1219 W. Cottage Grove Ave
Marc York	MARC YORK	608 N. Adams
Bob Fleerwa		1201 W 10th ← Flatwood turning
_____	_____	_____
_____	_____	_____
_____	_____	_____
_____	_____	_____
_____	_____	_____

number	apt #	dir	street name	suf	yes	no	Non-vote	name	signed petition	Notes
506	A 2	N	ADAMS	ST	0	0	0		0	
506		N	ADAMS	ST	0	0	0		0	
508	A 3	N	ADAMS	ST	0	0	0		0	
508	A 5	N	ADAMS	ST	0	0	0		0	
1100		W	10TH	ST	0	0	0		1	
1102		W	10TH	ST	0	0	0		1	
1111		W	10TH	ST	0	0	0		1	
1201		W	10TH	ST	0	0	0		1	
1209		W	10TH	ST	0	0	0		1	
1228		W	10TH	ST	0	0	0		0	
1017		W	11TH	ST	0	0	0		0	
1123		W	11TH	ST	0	0	0		0	
1127		W	11TH	ST	0	0	0		0	
1209		W	11TH	ST	0	0	0		1	
506	A 1	N	ADAMS	ST	0	0	0		1	
506	A 3	N	ADAMS	ST	0	0	0		0	
508	A 1	N	ADAMS	ST	0	0	0		0	
508	A 2	N	ADAMS	ST	0	0	0		0	
508	A 4	N	ADAMS	ST	0	0	0		0	
508	A 6	NO	ADAMS	ST	0	0	0		0	
508	A 7	N	ADAMS	ST	0	0	0		0	
508	A 8	N	ADAMS	ST	0	0	0		0	
508	A 9	N	ADAMS	ST	0	0	0		0	
508		N	ADAMS	ST	0	0	0		1	
1200		W	COTTAGE AVE		0	0	0		1	
1201		W	COTTAGE AVE		0	0	0		0	
601		N	MONROE	ST	0	0	0		1	
602		N	MONROE	ST	0	0	0		0	
605		N	MONROE	ST	0	0	0		1	
607		N	MONROE	ST	0	0	0		0	
609	A	N	MONROE	ST	0	0	0		0	
609		N	MONROE	ST	0	0	0		1	
609	1/2	N	MONROE	ST	0	0	0		1	
610		N	MONROE	ST	0	0	0		1	
611		N	MONROE	ST	0	0	0		0	
612		N	MONROE	ST	0	0	0		1	
613		N	MONROE	ST	0	0	0		1	
615		N	MONROE	ST	0	0	0		1	
616		N	MONROE	ST	0	0	0		1	
617		N	MONROE	ST	0	0	0		1	
621		N	MONROE	ST	0	0	0		1	
621	1/2	N	MONROE	ST	0	0	0		0	
622		N	MONROE	ST	0	0	0		1	
628		N	MONROE	ST	0	0	0		1	
601		N	SUMMIT	ST	0	0	0		1	
602		N	SUMMIT	ST	0	0	0		1	
605		N	SUMMIT	ST	0	0	0		1	
606		N	SUMMIT	ST	0	0	0		1	
608		N	SUMMIT	ST	0	0	0		1	
610		N	SUMMIT	ST	0	0	0		1	
612		N	SUMMIT	ST	0	0	0		1	

29 Total signed      Petition Percentage      56.9 %

**J.N. Alexander Neighborhood/Diamond Gardens  
NTSP Traffic Calming Project  
City Council Packet**

**BALLOT, RE-BALLOT, BALLOT  
AREA, AND BALLOT RESULTS**



# Proposed Ballot Area

## Neighborhood Traffic Safety Program Traffic Calming Project for the J. N. Alexander Neighborhood

## J. N. Alexander Neighborhood Traffic Calming Ballot

*Please Note: Check only one answer and return this form, along with the Resident Information form, in the postage paid envelope provided.*

The traffic calming proposed for this area will be designed to accommodate all emergency services and allow for adequate snow removal. They will be installed on West 10<sup>th</sup> Street, West Cottage Grove Avenue, North Summit Street, and North Monroe Street. They will consist of 1 Median Island, 8 curb "Bump-outs", and 1 traffic circle. The curbs for the proposed traffic calming measures shall be constructed by "pinning" the curb to the existing pavement. **Drawings of the proposed traffic calming measures, and their location, have been included with this ballot.**

**YES:** As a resident in the J. N. Alexander neighborhood, I **AM** in favor of permanent placement of the traffic calming devices currently proposed in this area. (See attached map).

**NO:** As a resident in the J. N. Alexander neighborhood, I **AM NOT** in favor of permanent placement of the traffic calming devices currently proposed in this area. (See attached map).

*No comments written on this form will be considered. Please mark only a "YES" or "NO" vote.* If a given response is not marked, this ballot will be considered a non-response, and the Engineering Department may send you a second ballot.

**The deadline for returning this ballot is October 5, 2007.** If the ballot is postmarked later than October 5, 2007, it will not be included in the final tally. If you have a question or concern, please call **J. D. Boruff** at (812) 349-3417 or [boruffj@bloomington.in.gov](mailto:boruffj@bloomington.in.gov).



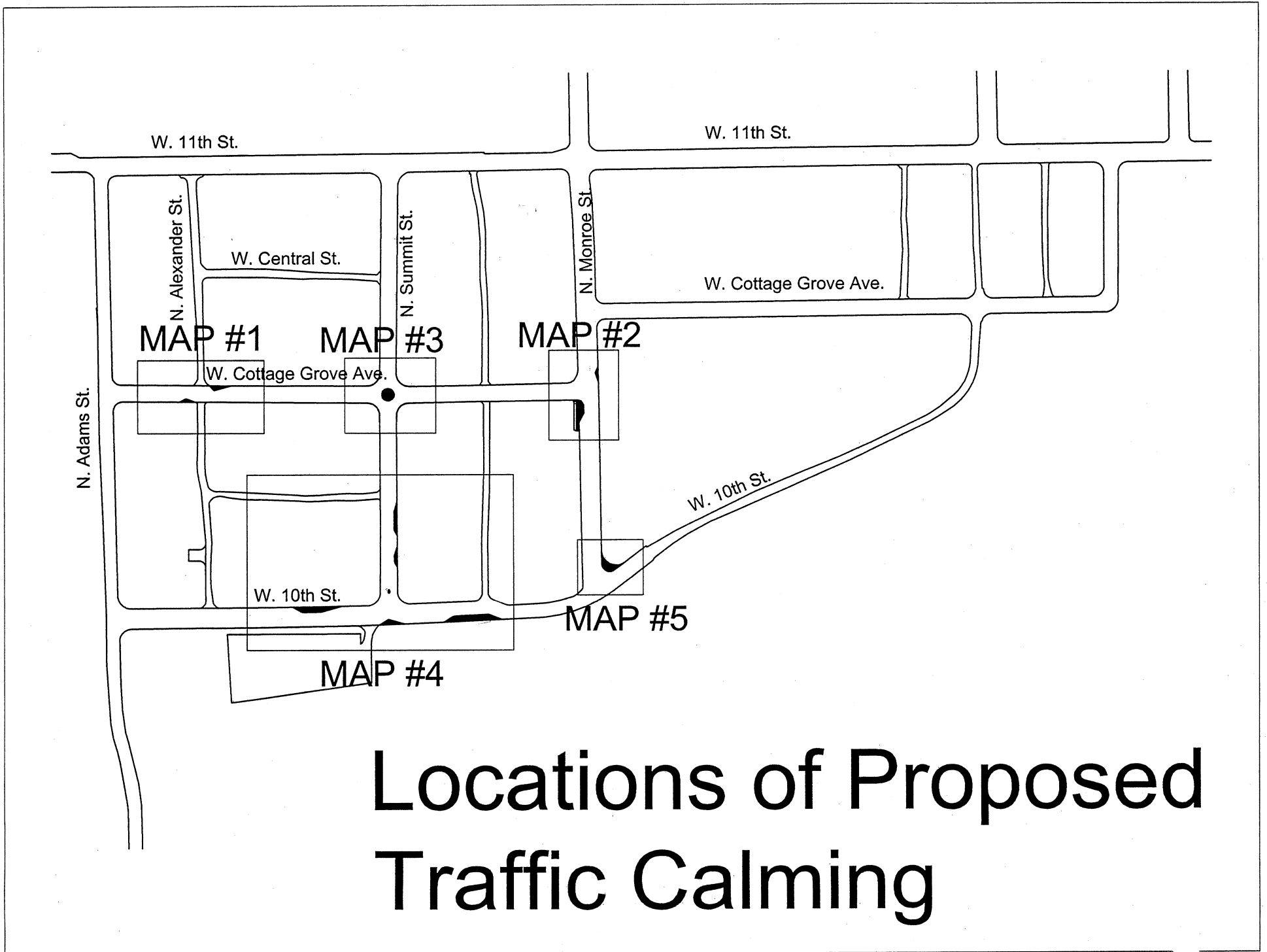
## J. N. Alexander Neighborhood Traffic Calming Resident Information

*Please Note: Fill out this form and return it, along with the ballot, in the postage paid envelope provided.*

Please print your name and address so we can verify the eligibility of your response to this survey. The information provided below will be kept separate from the ballot — your name will not be associated with your vote on this issue.

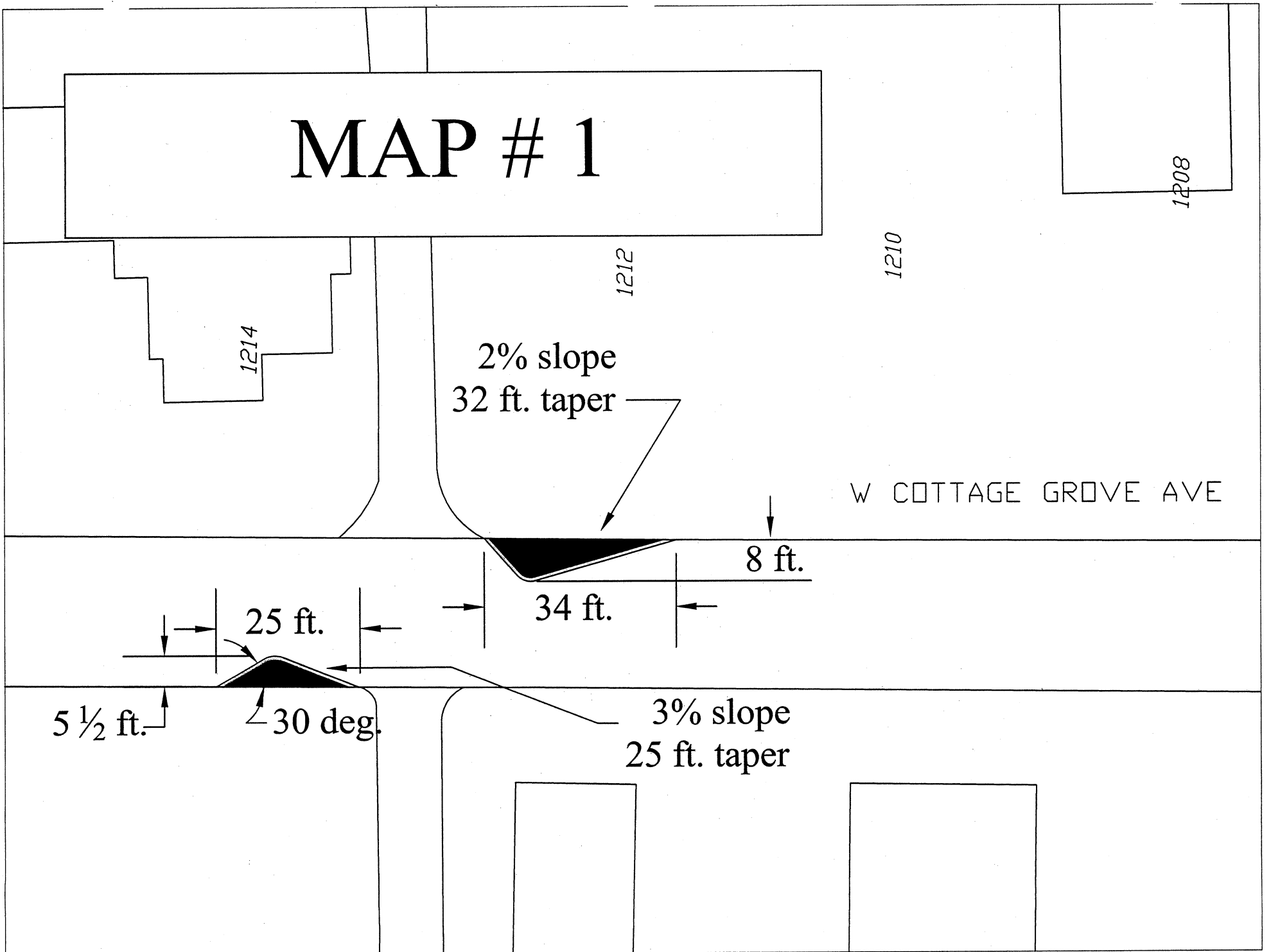
Resident Name: \_\_\_\_\_

Resident Address: \_\_\_\_\_  
\_\_\_\_\_



# Locations of Proposed Traffic Calming

# MAP # 1



# MAP #2

627

623

N. Monroe St.

4 1/2 ft.

30 deg.

628

Fit between  
drive openings

15 1/2 ft.

W. Cottage Grove Ave. 10 ft. radius

Extend existing sidewalk  
with new type "A" curb ramp

22 ft.

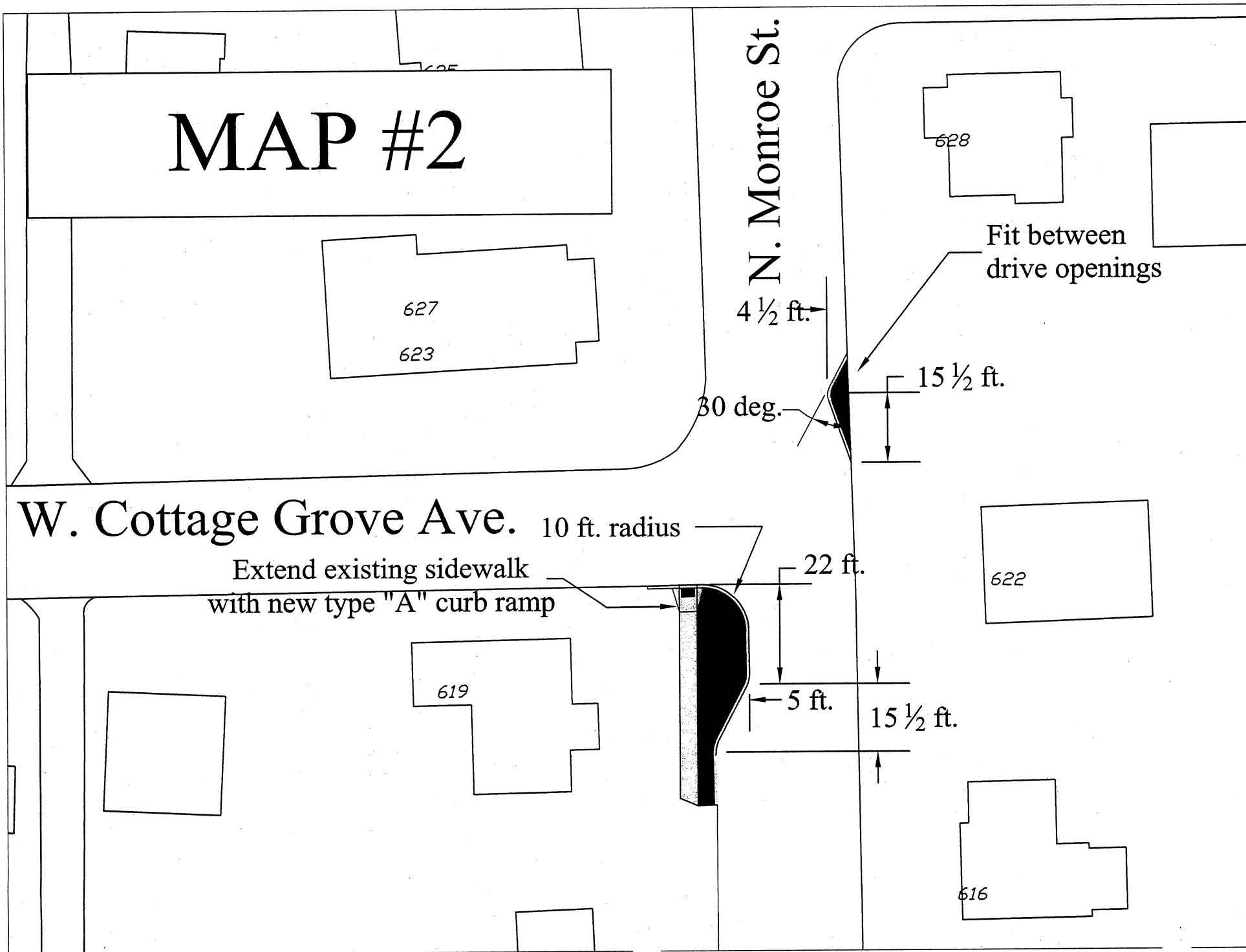
622

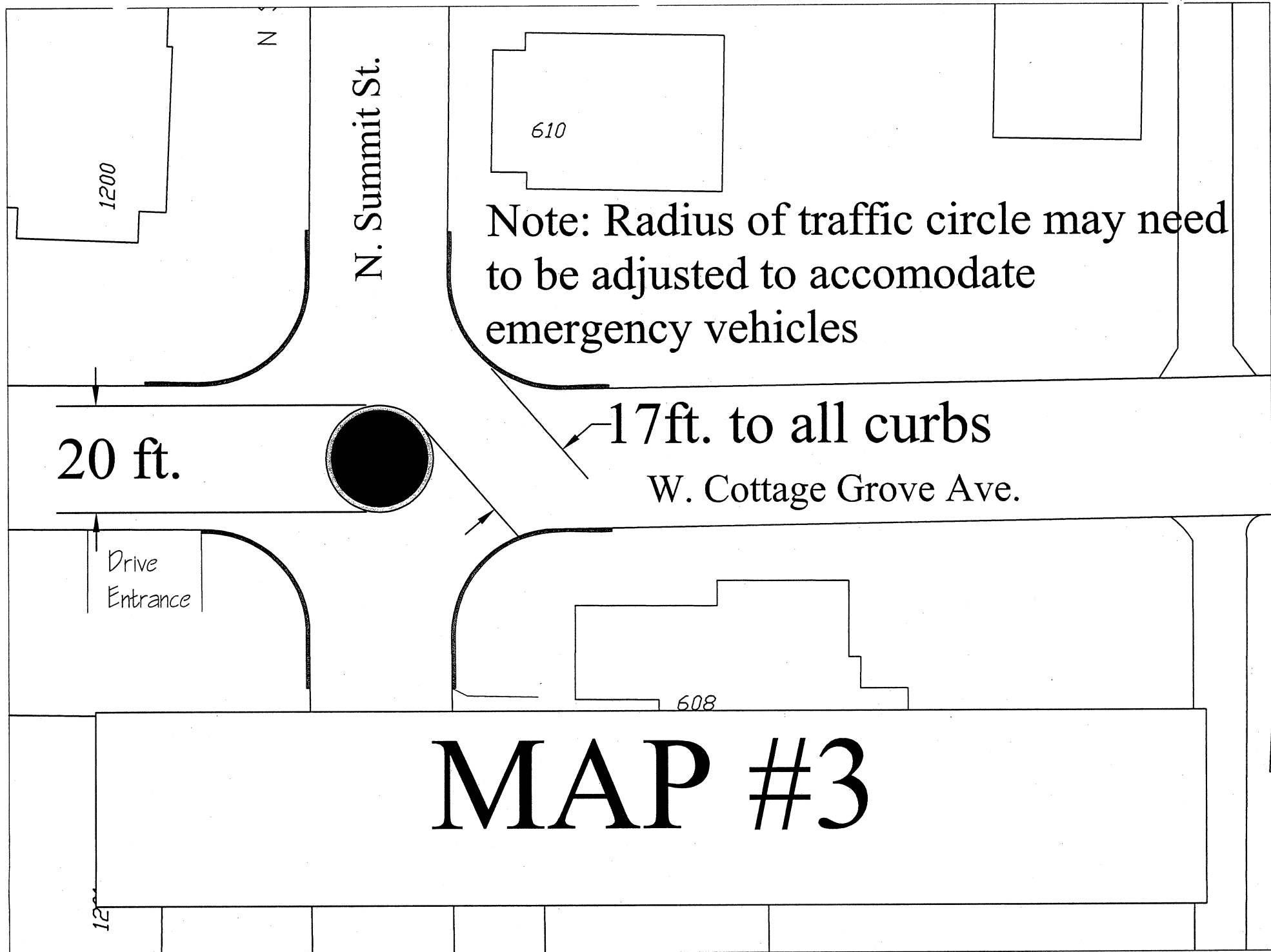
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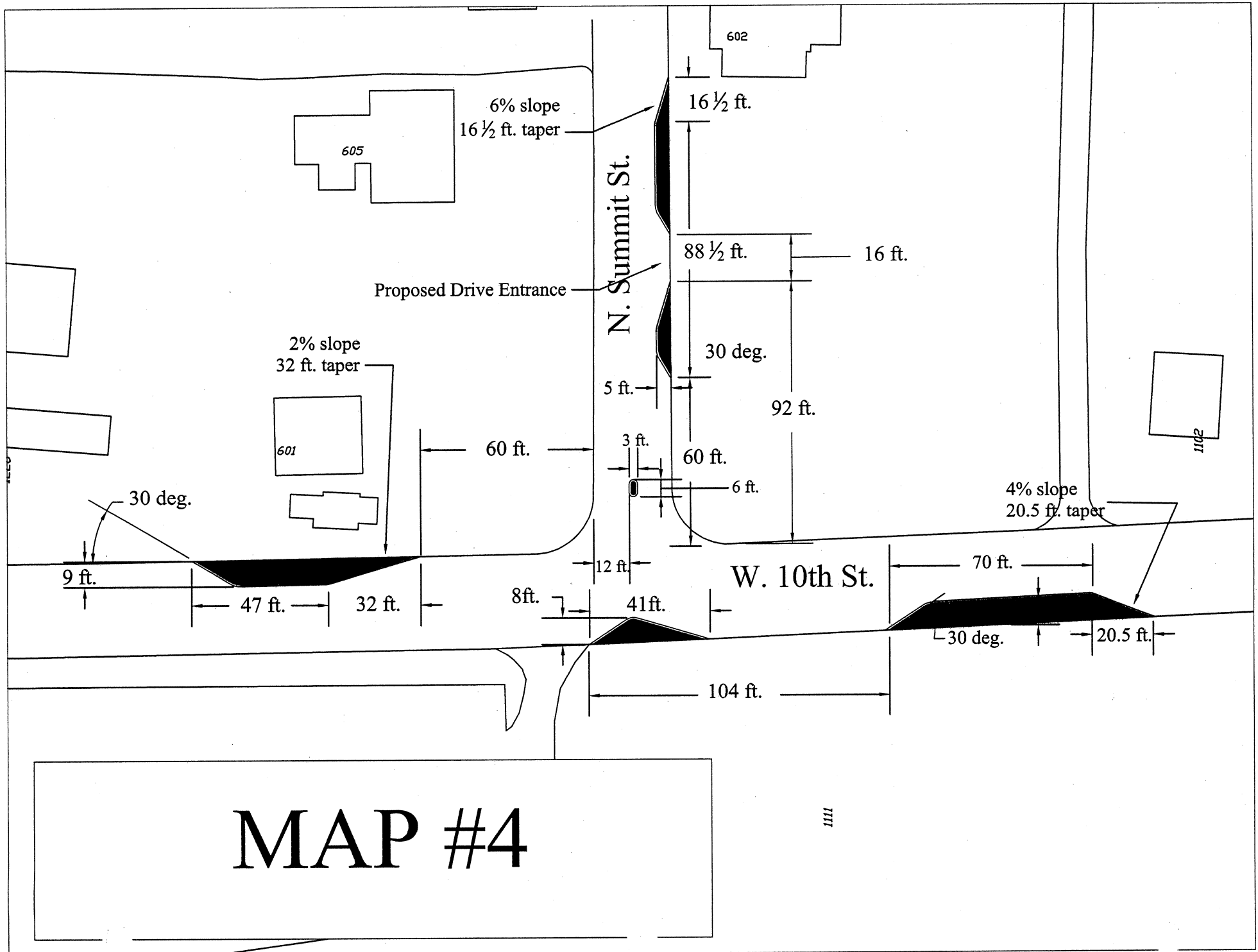
15 1/2 ft.

619

616







# MAP #4

# MAP #5

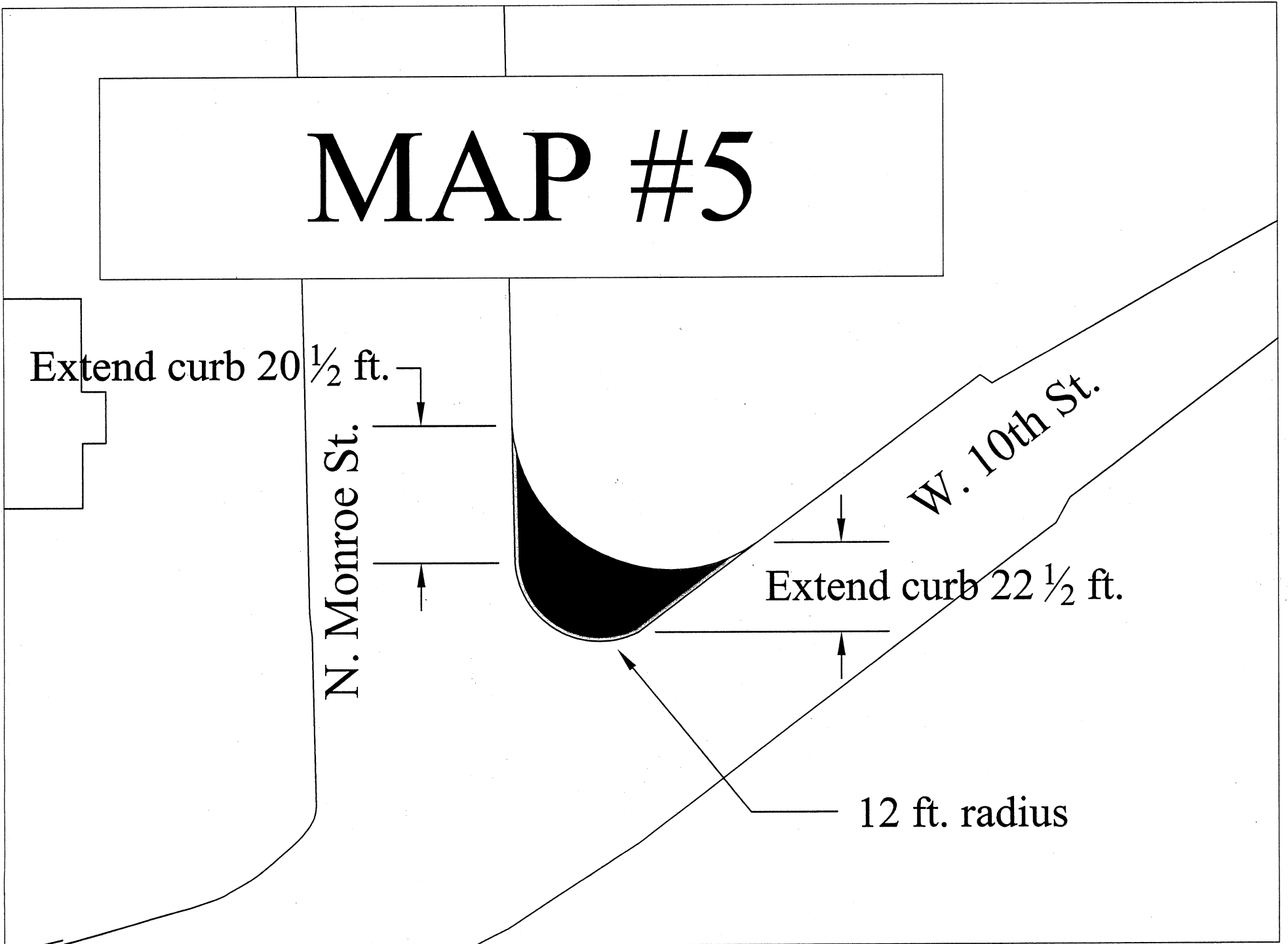
Extend curb  $20\frac{1}{2}$  ft.

N. Monroe St.

W. 10th St.

Extend curb  $22\frac{1}{2}$  ft.

12 ft. radius





# Locations of Proposed Traffic Calming



## J. N. Alexander Neighborhood Traffic Calming Resident Information

*Please Note: Fill out this form and return it, along with the ballot, in the postage paid envelope provided.*

Please print your name and address so we can verify the eligibility of your response to this survey. The information provided below will be kept separate from the ballot — your name will not be associated with your vote on this issue.

Resident Name: \_\_\_\_\_

Resident Address: \_\_\_\_\_  
\_\_\_\_\_

## J. N. Alexander Neighborhood Traffic Calming Re-Ballot

You have received this second ballot packet because the City did not receive your confidential vote by the October 5, 2007, deadline. A second opportunity to vote occurs when less than 50% of the eligible ballots are mailed back to the City are in favor of the project, but at least 60% of those that are returned are in favor of the project.

***Please Note: Check only one answer and return this form, along with the Resident Information form, in the postage paid envelope provided.***

The traffic calming proposed for this area will be designed to accommodate all emergency services and allow for adequate snow removal. They will be installed on West 10<sup>th</sup> Street, West Cottage Grove Avenue, North Summit Street, and North Monroe Street. They will consist of 1 Median Island, 8 curb "Bump-outs", and 1 traffic circle. The curbs for the proposed traffic calming measures shall be constructed by "pinning" the curb to the existing pavement. **Drawings of the proposed traffic calming measures, and their location, have been included with this ballot.**

**YES:** As a resident in the J. N. Alexander neighborhood, I **AM** in favor of permanent placement of the traffic calming devices currently proposed in this area. (See attached map).

**NO:** As a resident in the J. N. Alexander neighborhood, I **AM NOT** in favor of permanent placement of the traffic calming devices currently proposed in this area. (See attached map).

***No comments written on this form will be considered. Please mark only a "YES" or "NO" vote.*** If a given response is not marked, this ballot will be considered a non-response.

**The deadline for returning this ballot is October 5, 2007.** If the ballot is postmarked later than October 5, 2007, it will not be included in the final tally. If you have a question or concern, please call **J. D. Boruff** at (812) 349-3417 or [boruffj@bloomington.in.gov](mailto:boruffj@bloomington.in.gov).

# Step 6: Project Ballot

- Deadline for the vote was Oct 5, 2007
  - Ballot Area:
  - A re-ballot had to occurred due to the city receiving less than 50% of ballots back
  - Final Vote count:
    - For –  $17 + 22 = 39$
    - Against – 9
  - Questionable ballots
    - For – 22
    - Against - 0

# Step 6: Project Ballot

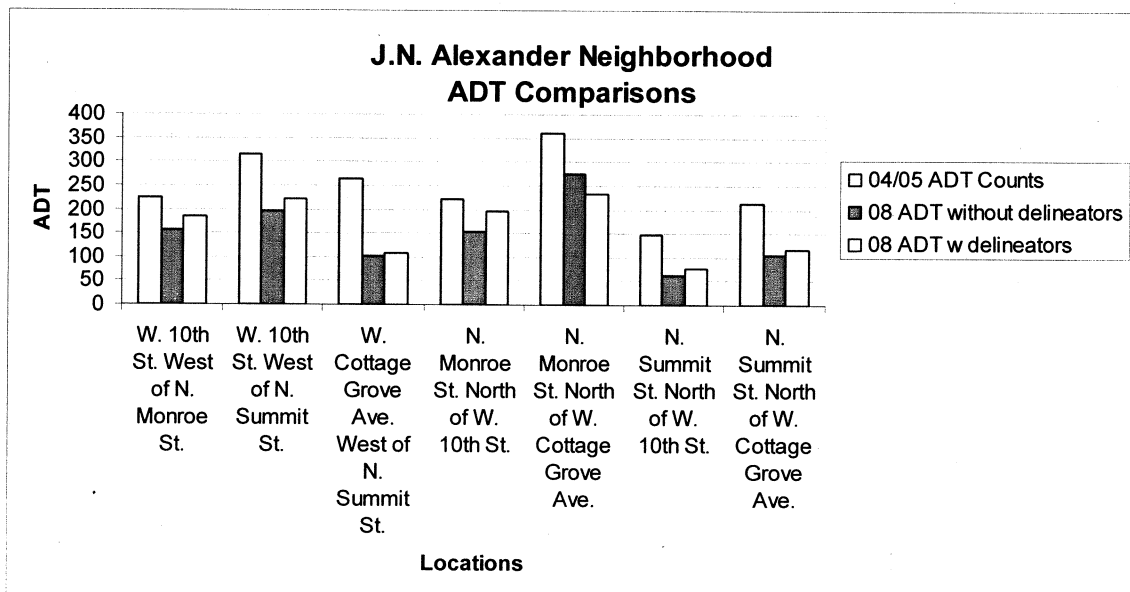
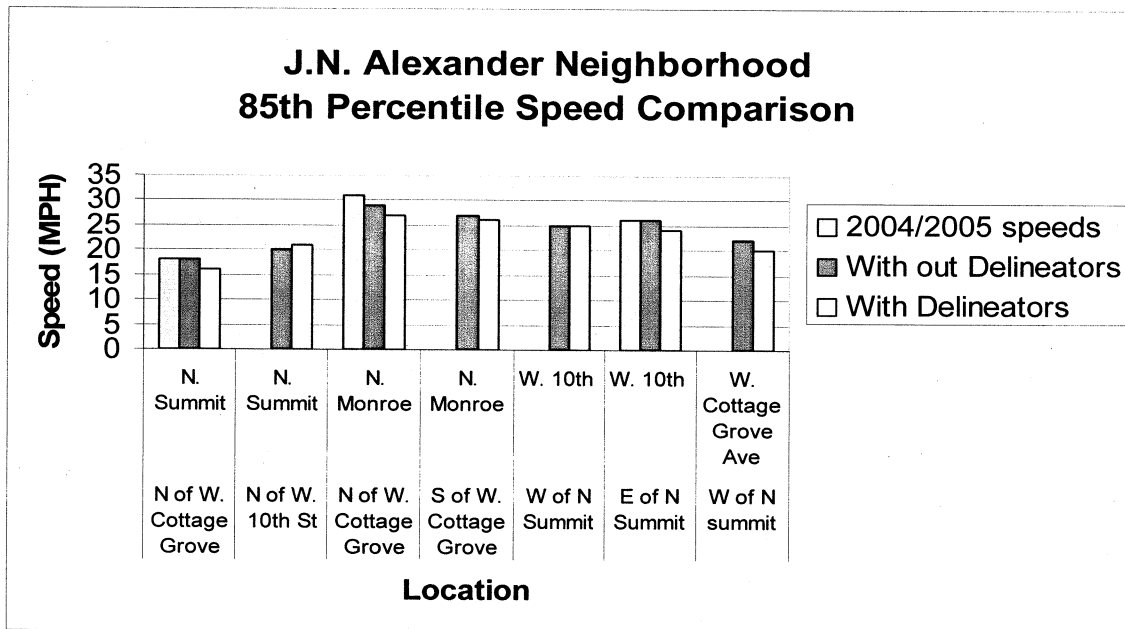
- Notes
  - Mike Andrews – Neighborhood representative approved the ballot package on August 28, 2007
  - Reasons for questionable ballots
    - No resident information form
    - Not in ballot area (how did they get a ballot?)
    - Received after deadline
    - Duplicate address
    - No ballot
    - Ballots were handed in at desk

**J.N. Alexander Neighborhood/Diamond Gardens  
NTSP Traffic Calming Project  
City Council Packet**

**TRAFFIC COUNTS FOR BEFORE  
AND AFTER INSTALLATION OF  
THE DEVICES**

**J. N. Alexander Neighborhood  
85<sup>th</sup> Percentile Speed and ADT  
Comparison Data**

<b>J.N. Alexander Neighborhood 85th Percentile Speed Comparison</b>				
		2004/2005 speeds	With out Delineators	With Delineators
N of W. Cottage Grove	N. Summit	18	18	16
N of W. 10th St	N. Summit		20	21
N of W. Cottage Grove	N. Monroe	31	29	27
S of W. Cottage Grove	N. Monroe		27	26
W of N Summit	W. 10th		25	25
E of N Summit	W. 10th	26	26	24
W of N summit	W. Cottage Grove Ave		22	20



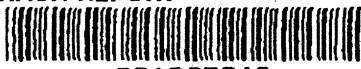


# INDIANA OFFICER'S STANDARD CRASH REPORT

State Form: 23558 (Revised 5/03) Stock 302

Mail to:

Indiana State Police, Crash Records Section  
100 North Senate Avenue, Indianapolis, IN 46204



001907949

Report  Original  Supplemental Page **1** of **5**

Local ID **100404-120**

Date of Crash Month <b>10</b> Day <b>04</b> Year <b>2004</b>	Day of Week <b>Mon</b>	Actual Local Time <b>1:09</b> <input type="radio"/> AM <input checked="" type="radio"/> PM	County <b>Monroe</b>	Township <b>Bloomington</b>	# Motor Vehicles <b>2</b>	# Injured <b>3</b>	# Dead <b>0</b>	# Commercial Vehicles <b>0</b>	# Deer <b>0</b>
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Road Crash Occurred On <b>Summit</b>	Nearest/Intersecting Road/Mile Marker/Interchange <b>Cottage Grove</b>	If not at an intersection, number of feet from	Direction	Road Class. <input type="radio"/> Interstate <input type="radio"/> County Road <input type="radio"/> US Road <input checked="" type="radio"/> Local/City Road <input type="radio"/> State Road <input type="radio"/> Other
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Inside Corporate Limits? <input checked="" type="radio"/> Yes <input type="radio"/> No	City/Town or Nearest City/Town <b>Bloomington</b>	Property? <input type="radio"/> Private <input checked="" type="radio"/> DNR <input type="radio"/> Other	Crash Latitude	Crash Longitude
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Driver #1 <b>Bixler, Michael E.</b>	Driver #2 <b>Rheinhardt, Marc</b>	Driver #3	Driver #4
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**Fill in only one Primary Cause for the crash**

Fill in up to two ovals per vehicle for Driver Contributing Circumstances	Fill in one oval per vehicle for Vehicle and Environment Contributing Circumstances																																																																																																																																																																																																																																																																																													
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**Total Estimate of all damage in the Crash:**

Under \$1000     \$2501-\$5000     \$10,001-\$25,000     \$50,001-\$100,000

\$1001-\$2500     \$5001-\$10,000     \$25,001-\$50,000     Over \$100,000

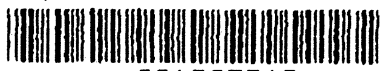
### Other Property Damage (Include Cargo)

Name of Object (1)	State <input type="radio"/> Yes <input type="radio"/> No	Owner's Name and Address
(2)	State <input type="radio"/> Yes <input type="radio"/> No	Owner's Name and Address

**Area Information: Fill in one oval per category**

<b>Hit and Run</b> <input type="radio"/> Yes <input checked="" type="radio"/> No	<b>Light Condition</b> <input checked="" type="radio"/> Daylight <input type="radio"/> Dawn/Dusk <input type="radio"/> Dark (Lighted) <input type="radio"/> Dark (Not Lighted) <input type="radio"/> Unknown	<b>Type of Median</b> <input type="radio"/> Drivable <input type="radio"/> Curbed <input type="radio"/> Barrier Wall <input checked="" type="radio"/> None
<b>Locality</b> <input type="radio"/> Rural <input checked="" type="radio"/> Urban	<b>Weather Conditions</b> <input checked="" type="radio"/> Clear <input type="radio"/> Cloudy <input type="radio"/> Rain <input type="radio"/> Snow <input type="radio"/> Sleet/Hail <input type="radio"/> Freezing Rain <input type="radio"/> Fog/Smoke/Smog <input type="radio"/> Severe Cross Wind <input type="radio"/> Blowing Sand/Soil/Snow	<b>Type of Roadway Junction</b> <input type="radio"/> No Junction Involved <input checked="" type="radio"/> Four-Way Intersection <input type="radio"/> T-Intersection <input type="radio"/> Y-Intersection <input type="radio"/> Circle/Roundabout <input type="radio"/> Five Point or More <input type="radio"/> Interchange <input type="radio"/> Ramp
<b>School Zone</b> <input type="radio"/> Yes <input checked="" type="radio"/> No	<b>Surface Condition</b> <input checked="" type="radio"/> Dry <input type="radio"/> Wet <input type="radio"/> Muddy <input type="radio"/> Snow/Slush <input type="radio"/> Ice <input type="radio"/> Loose Material on Road (Gravel etc.) <input type="radio"/> Water (Standing or Moving)	<b>Road Character</b> <input type="radio"/> Straight/Level <input type="radio"/> Straight/Grade <input checked="" type="radio"/> Straight/Hillcrest <input type="radio"/> Curve/Level <input type="radio"/> Curve/Grade <input type="radio"/> Curve/Hillcrest <input type="radio"/> Non-Roadway Crash
<b>Rumble Strips</b> <input type="radio"/> Yes <input checked="" type="radio"/> No	<b>Construction</b> <input type="radio"/> Yes* <input type="radio"/> No <input type="radio"/> Back-up	<b>Roadway Surface</b> <input checked="" type="radio"/> Asphalt <input type="radio"/> Concrete <input type="radio"/> Gravel <input type="radio"/> Other
<b>Construction Type</b> <input type="radio"/> Lane Closure <input type="radio"/> X-Over/Lane Shift <input type="radio"/> Work on Shoulder <input type="radio"/> Intermittent or Moving Work	<b>Was this crash a result of aggressive driving?</b> <input type="radio"/> Yes <input checked="" type="radio"/> No	<b>Traffic Control Devices</b> <input type="radio"/> Officer/Crossing Guard/Flagman <input type="radio"/> RR Crossing Gate/Flagman <input type="radio"/> RR Crossing Flashing Signal <input type="radio"/> RR Crossing Sign <input type="radio"/> Traffic Control Signal <input type="radio"/> Flashing Signal <input checked="" type="radio"/> Stop Sign <input type="radio"/> Yield Sign <input type="radio"/> Lane Control <input type="radio"/> No Passing Zone <input type="radio"/> Other (Explain in Narrative) <input type="radio"/> None

Witness/Other Participant		Non-Motorist	Last Name, First Name, MI	
<input type="radio"/> Witness	# (Last Name, First Name, MI)	<input type="radio"/> Pedestrian <input type="radio"/> Peda/cyclist <input type="radio"/> Other Cited? <input type="radio"/> Yes <input type="radio"/> No Direction _____ Street/Highway _____	<b>Apparent Physical Condition</b> <input type="radio"/> Normal <input type="radio"/> Had Been Drinking <input type="radio"/> Handicapped <input type="radio"/> Ill <input type="radio"/> Asleep/Fatigued <input type="radio"/> Drugs/Medication <input type="radio"/> Unknown	<b>Non-Motorist Action</b> <input type="radio"/> On designated non-motorists lane <input type="radio"/> Not in roadway <input type="radio"/> On shoulder <input type="radio"/> On roadway <input type="radio"/> With traffic <input type="radio"/> Against traffic <input type="radio"/> Crossing at intersection <input type="radio"/> Crossing not at intersection <input type="radio"/> Moving <input type="radio"/> Standing <input type="radio"/> Working <input type="radio"/> Getting in or out of a vehicle <input type="radio"/> Getting off or on a school bus <input type="radio"/> Other (Explain in Narrative)
<input type="radio"/> Other Participant	Address etc.			
Phone #	Location at Time of Crash			
<input type="radio"/> Witness	# (Last Name, First Name, MI)	<b>Traffic Control?</b> <input type="radio"/> Yes <input type="radio"/> No <b>If yes, was traffic control operational?</b> <input type="radio"/> Yes <input type="radio"/> No		
<input type="radio"/> Other Participant	Address etc.			
Phone #	Location at Time of Crash			



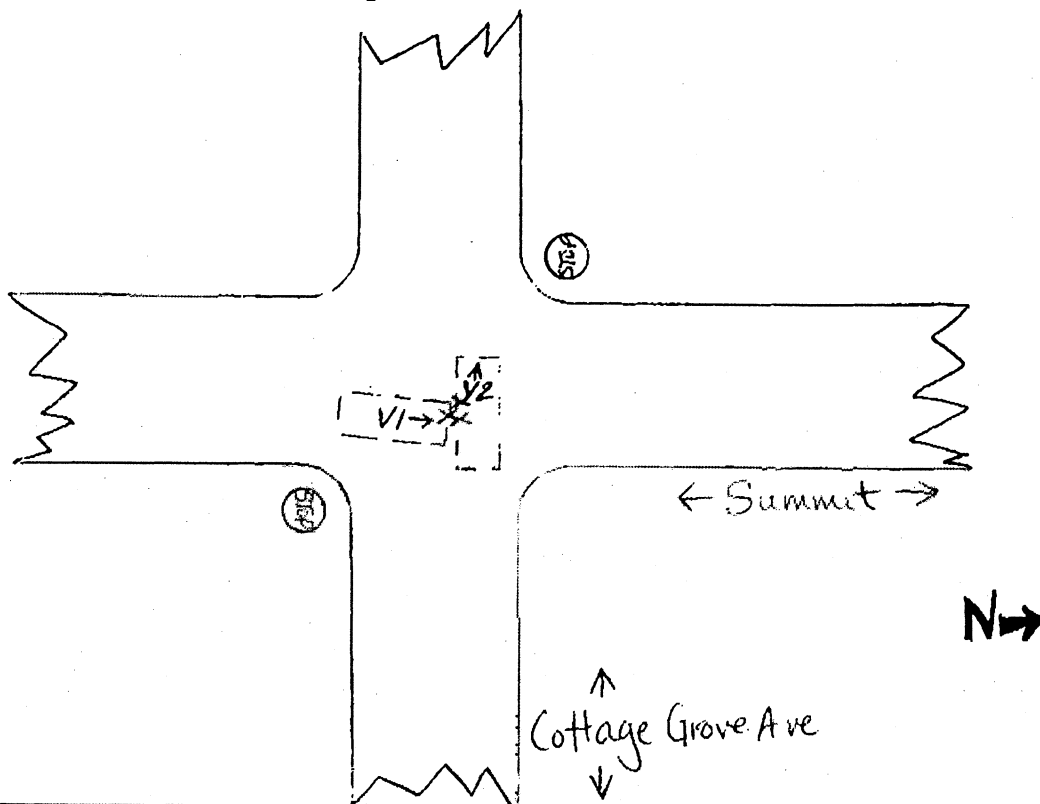
001907949

Type of Crash

- Rear End
- Same Direction Sideswipe
- Right Angle
- Backing Crash
- Head On
- Opposite Direction Sideswipe
- Left Turn
- Other
- Rear to Rear
- Ran off Road
- Right Turn
- Non-Collision



Diagram: (Indicate North by Arrow) NOT TO SCALE



**Narrative:** V1 was NB on Summit. V2 was WB on Cottage Grove. D1 stated he did not see stop sign and proceeded through intersection colliding with WB V2. D2 stated due to hillcrest approaching Summit she was already into intersection and couldn't avoid oncoming V1.

\* While working accident at scene, several residents commented on how often the NB stop sign is disregarded, as motorists fail to see the sign in time to stop.

Time Notified  AM  PM 1:09  
 Time Arrived  AM  PM 1:23  
 Other Location of Investigation

Assisting Officer	ID No.	Agency	Investigation Complete? <input checked="" type="radio"/> Yes <input type="radio"/> No	Photos Taken? <input type="radio"/> Yes <input checked="" type="radio"/> No
Assisting Officer	ID No.	Agency	Date of Report 10-04-04	
Investigating Officer (printed) T. Willingham	ID No. 1358	Agency Bloomington Police	Reviewing Officer	



# **J. N. Alexander Neighborhood**

*Between West 10<sup>th</sup> Street and West 11<sup>th</sup> Street*

## **Engineering Study Data Summary**

**Three types of studies** were conducted for this area: Volume and Speed, and Accident Frequency. These studies were conducted as a result of a request for traffic calming in the J. N. Alexander neighborhood which contains the following streets:

West 10<sup>th</sup> Street between North Adams Street and North Monroe Street  
West Cottage Grove Avenue between North Adams Street and North Monroe Street  
North Summit Street between West 10<sup>th</sup> Street and West 11<sup>th</sup> Street  
North Monroe Street between West 10<sup>th</sup> Street and West 11<sup>th</sup> Street

**For the Volume and Speed Studies**, pneumatic tube-type traffic counters were used to collect the data. Data was collected both with delineators in place and without so a comparison could be made. The City Engineering Department staff placed seven counters in the following locations without delineators in place during the weeks of February 11<sup>th</sup> and 18<sup>th</sup>, 2008:

West 10<sup>th</sup> Street between North Adams Street and North Summit Street  
West 10<sup>th</sup> Street between North Summit Street and North Monroe Street  
West Cottage Grove Avenue between North Adams Street and North Summit Street  
North Summit Street between West 10<sup>th</sup> Street and West Cottage Grove Avenue  
North Summit Street between West Cottage Grove Avenue and West 11<sup>th</sup> Street  
North Monroe Street between West 10<sup>th</sup> Street and West Cottage Grove Avenue  
North Monroe Street between West Cottage Grove Avenue and West Cottage Grove Avenue

The City Engineer Department placed seven counters at the same previously mentioned locations with delineators during the week of March 17<sup>th</sup>, 2008<sup>1</sup>.

The traffic counters collected data for more than 48 consecutive hours at the above locations. This insures the most accurate data collection in the event of a random spike in the volume which may result from a public event or sporting event. In this study, all of the data were consistent.

**The following data are a comparison of volume and speed both with and without delineators in place:**

### **Traffic Volume:**

*West 10<sup>th</sup> Street between North Adams Street and North Summit Street*  
Total without delineators: 195 vehicles per day or 8 vehicles per hour  
Total with delineators: 221 vehicles per day or 9 vehicles per hour

*West 10<sup>th</sup> Street between North Summit Street and North Monroe Street*  
Total without delineators: 155 vehicles per day or 7 vehicles per hour  
Total with delineators: 184 vehicles per day or 8 vehicles per hour

*West Cottage Grove Avenue between North Adams Street and North Summit Street*

Total without delineators: 102 vehicles per day or 5 vehicles per hour

Total with delineators: 107 vehicles per day or 5 vehicles per hour

*North Summit Street between West 10<sup>th</sup> Street and West Cottage Grove Avenue*

Total without delineators: 61 vehicles per day or 3 vehicles per hour

Total with delineators: 77 vehicles per day or 3 vehicles per hour

*North Summit Street between West Cottage Grove Avenue and West 11<sup>th</sup> Street*

Total without delineators: 106 vehicles per day or 5 vehicles per hour

Total with delineators: 116 vehicles per day or 5 vehicles per hour

*North Monroe Street between West 10<sup>th</sup> Street and West Cottage Grove Avenue*

Total without delineators: 153 vehicles per day or 7 vehicles per hour

Total with delineators: 197 vehicles per day or 8 vehicles per hour

*North Monroe Street between West Cottage Grove Avenue and West Cottage Grove Avenue*

Total without delineators: 276 vehicles per day or 12 vehicles per hour

Total with delineators: 232 vehicles per day or 10 vehicles per hour

### **85<sup>th</sup> Percentile Speed<sup>2</sup>:**

*West 10<sup>th</sup> Street between North Adams Street and North Summit Street*

Speed without delineators: 25 mph

Speed with delineators: 25 mph

*West 10<sup>th</sup> Street between North Summit Street and North Monroe Street*

Speed without delineators: 26 mph

Speed with delineators: 24 mph

*West Cottage Grove Avenue between North Adams Street and North Summit Street*

Speed without delineators: 22 mph

Speed with delineators: 20 mph

*North Summit Street between West 10<sup>th</sup> Street and West Cottage Grove Avenue*

Speed without delineators: 20 mph

Speed with delineators: 21 mph

*North Summit Street between West Cottage Grove Avenue and West 11<sup>th</sup> Street*

Speed without delineators: 18 mph

Speed with delineators: 16 mph

*North Monroe Street between West 10<sup>th</sup> Street and West Cottage Grove Avenue*

Speed without delineators: 27 mph

Speed with delineators: 26 mph

*North Monroe Street between West Cottage Grove Avenue and West Cottage Grove Avenue*  
Speed without delineators: 29 mph  
Speed with delineators: 27 mph

**Percent of vehicles in excess of 30 miles per hour<sup>3</sup>:**

*West 10<sup>th</sup> Street between North Adams Street and North Summit Street*  
Percent without delineators: 3.4%  
Percent with delineators: 3.3%

*West 10<sup>th</sup> Street between North Summit Street and North Monroe Street*  
Percent without delineators: 3.9%  
Percent with delineators: 2.6%

*West Cottage Grove Avenue between North Adams Street and North Summit Street*  
Percent without delineators: 0.1%  
Percent with delineators: 0.0%

*North Summit Street between West 10<sup>th</sup> Street and West Cottage Grove Avenue*  
Percent without delineators: 0.0%  
Percent with delineators: 0.0%

*North Summit Street between West Cottage Grove Avenue and West 11<sup>th</sup> Street*  
Percent without delineators: 0.0%  
Percent with delineators: 0.0%

*North Monroe Street between West 10<sup>th</sup> Street and West Cottage Grove Avenue*  
Percent without delineators: 0.6%  
Percent with delineators: 4.2%

*North Monroe Street between West Cottage Grove Avenue and West Cottage Grove Avenue*  
Percent without delineators: 8.2%  
Percent with delineators: 5.2%

**Accident summary:**

Only one accident has occurred since January 1, 2004. This accident was at the intersection of West 11<sup>th</sup> Street and North Adams Street. This intersection has multi-way stop signs in place, and it is not within the study area located in the J. N. Alexander Neighborhood. The accident was caused by a vehicle failing to stop. This accident would not have been correctable by the installation of a traffic calming device.

Note: This is only a summary of data collected for this specific site. It contains no recommendations or conclusions for this specific site.

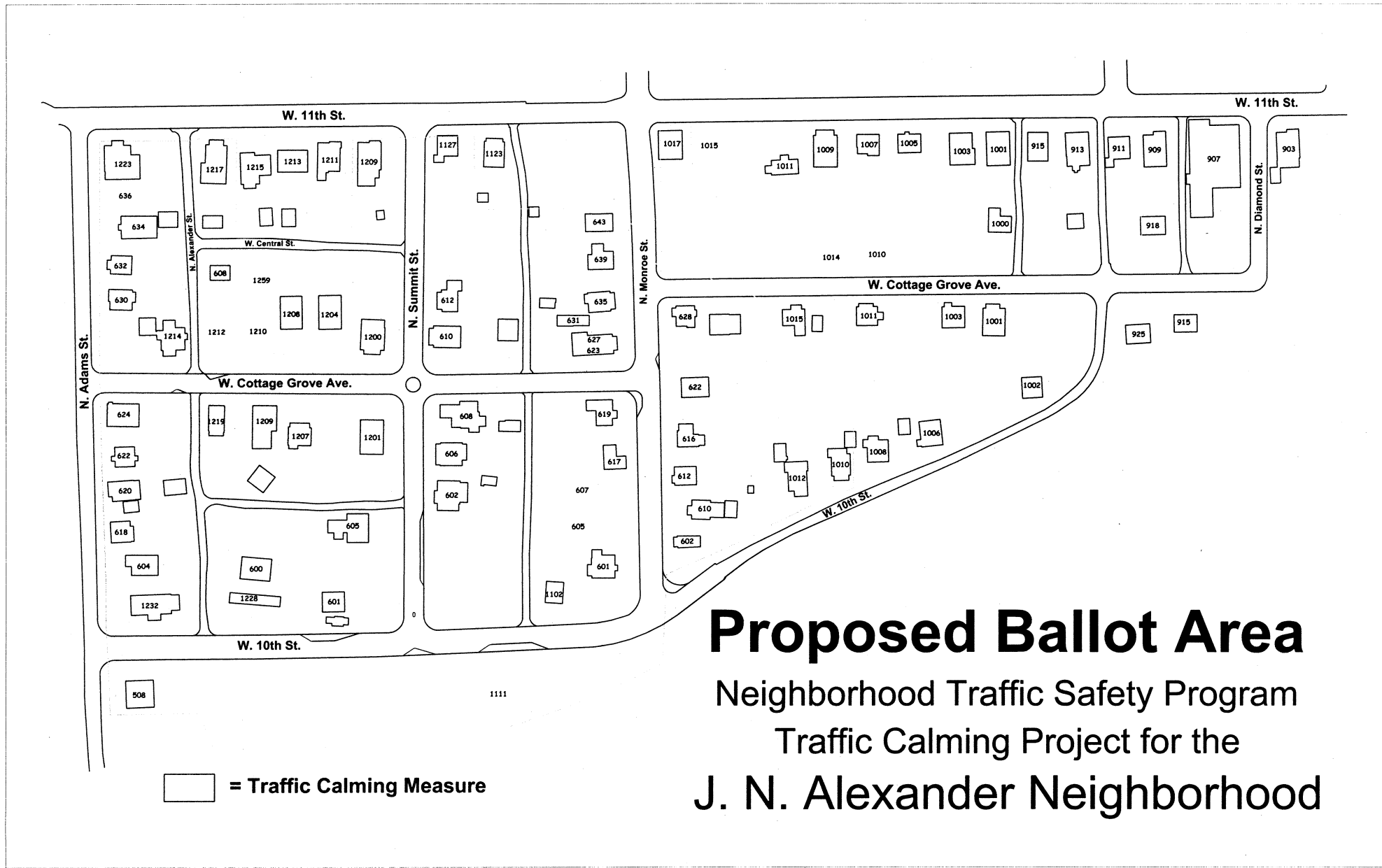
<sup>1</sup> The delineators were placed in the locations of where the proposed traffic calming devices would be.

<sup>2</sup> The 85<sup>th</sup> percentile speed is the speed at which 85 percent of the motorists are travelling at or under. This speed is typically used for various traffic engineering calculations.

<sup>3</sup> It should be noted, all of the streets within the study area have a speed limit of 30 mph.

**J.N. Alexander Neighborhood/Diamond Gardens  
NTSP Traffic Calming Project  
City Council Packet**

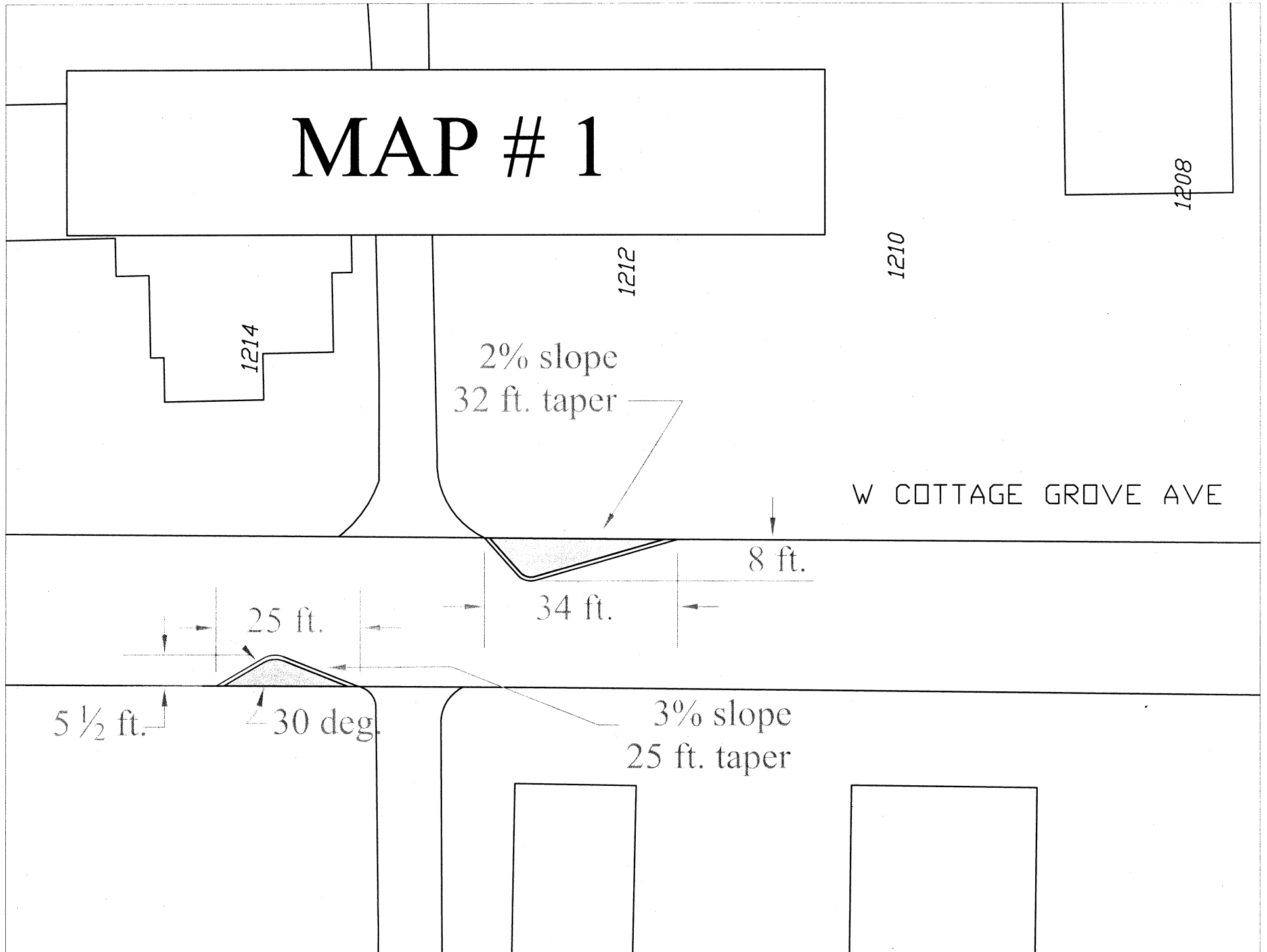
**PROPOSED TRAFFIC CALMING  
DEVICES – MAP FOLLOWED BY  
DEPICTIONS OF EACH DEVICE**



# Proposed Ballot Area

Neighborhood Traffic Safety Program  
 Traffic Calming Project for the  
 J. N. Alexander Neighborhood

# MAP # 1



# MAP #2

N. Monroe St.

W. Cottage Grove Ave. 10 ft. radius

Extend existing sidewalk  
with new type "A" curb ramp

Fit between  
drive openings

4 1/2 ft.

30 deg.

15 1/2 ft.

22 ft.

5 ft.

15 1/2 ft.

627

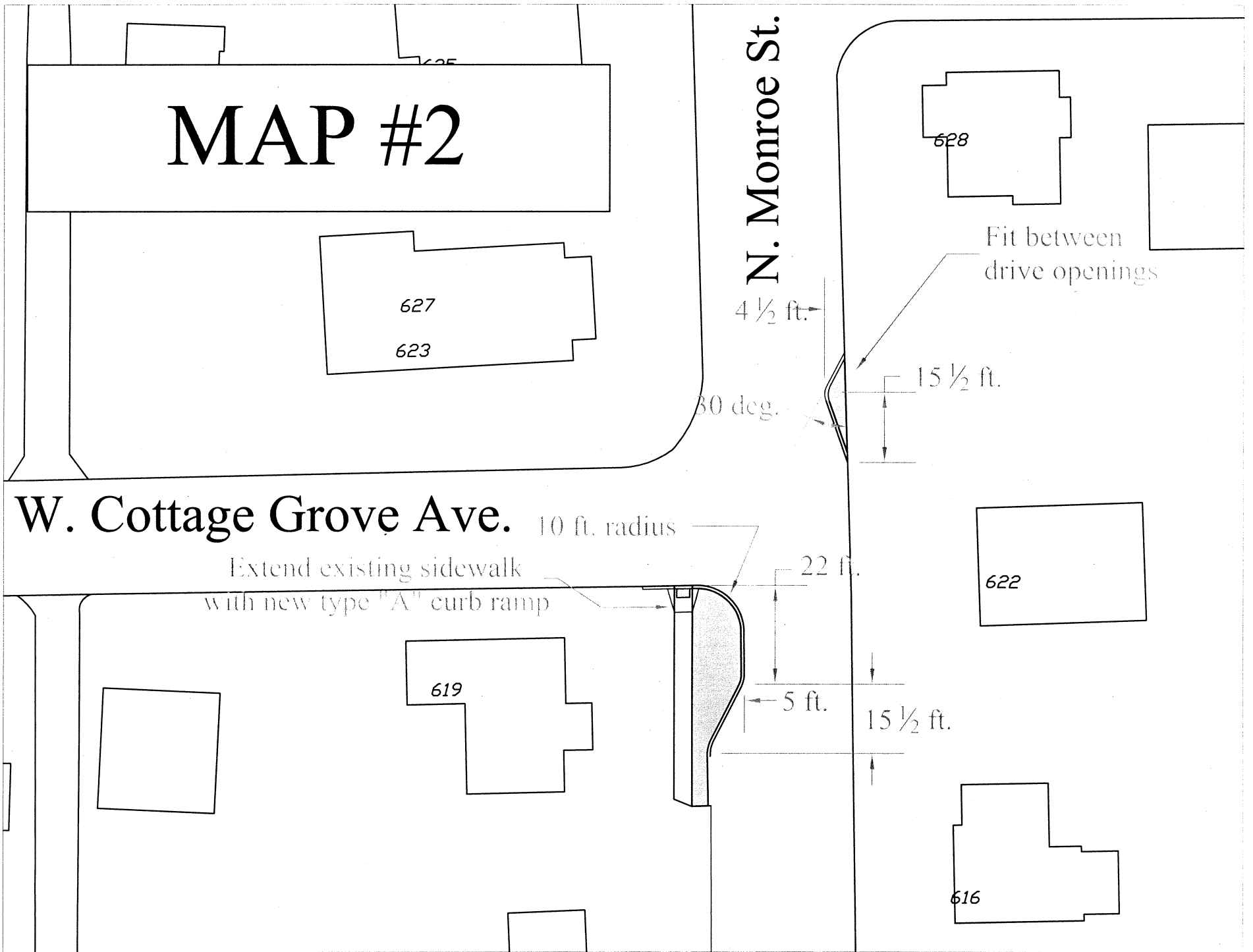
623

628

622

619

616





W COTTAGE GROVE AVE

20 FT DIAMETER CIRCLE

17.8720

54.2431

N SUMMIT ST

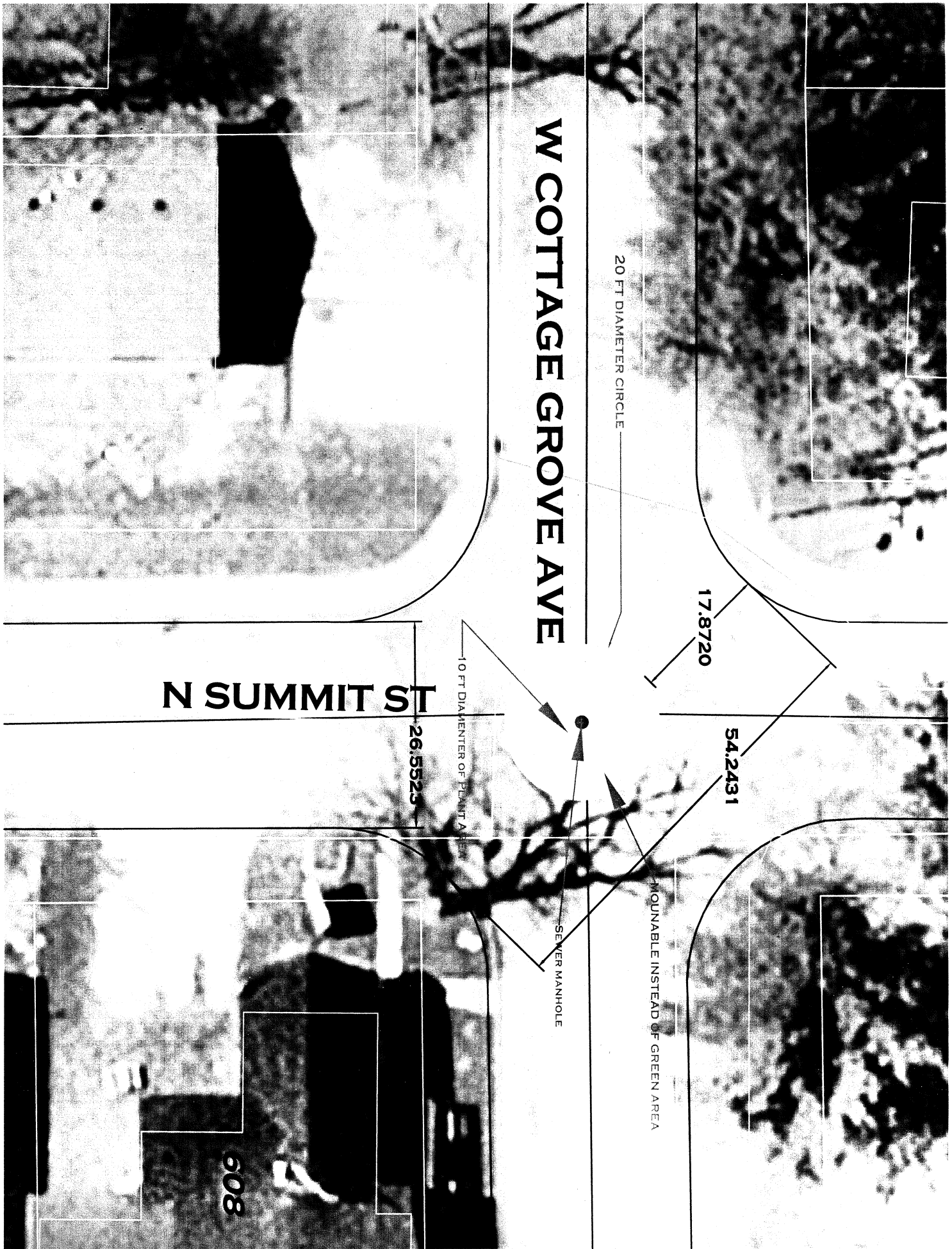
26.5529

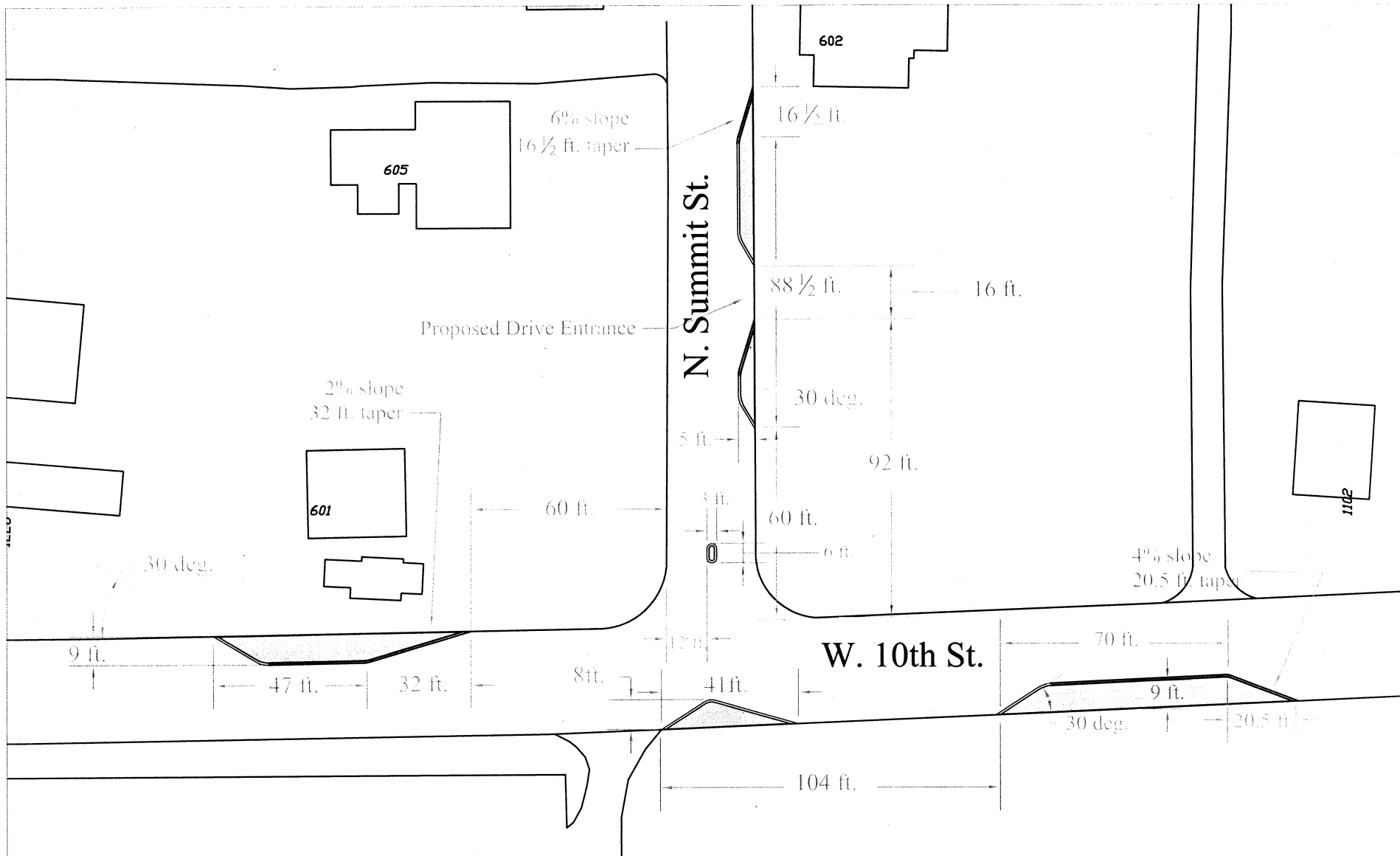
10 FT DIAMETER OF PLANT A

SEWER MANHOLE

MOUNABLE INSTEAD OF GREEN AREA

608





# MAP #4

# MAP #5

Extend curb 20 ½ ft.

N. Monroe St.

W. 10th St.

Extend curb 22 ½ ft.

12 ft. radius

