

City of Bloomington Common Council

Legislative Packet

Containing legislation and materials related to:

Wednesday, 06 November 2024

Regular Session at 6:30pm



CITY OF BLOOMINGTON COMMON COUNCIL

AGENDA AND NOTICE:
REGULAR SESSION
Wednesday | 6:30 PM
06 November 2024

*Council Chambers (#115), Showers Building, 401 N. Morton Street
The meeting may also be accessed at the following link:*

<https://bloomington.zoom.us/j/83631982753?pwd=NiGHylshY8Mlaxv15Y1AqTIWM9RSZi.1>

1. **ROLL CALL**
2. **AGENDA SUMMATION**
3. **APPROVAL OF MINUTES**
 - A. June 12, 2024 – Regular Session
 - B. August 21, 2024 – Regular Session
 - C. October 16, 2024 – Regular Session
4. **REPORTS** *(A maximum of twenty minutes is set aside for each part of this section).*
 - A. Councilmembers
 - B. The Mayor and City Offices
 - a. Report from CANOPYBloomington
 - C. Council Committees
 - D. Public*
5. **APPOINTMENTS TO BOARDS AND COMMISSIONS**
6. **LEGISLATION FOR FIRST READINGS**
 - A. Ordinance 2024-24 - To Authorize the Issuance of the City of Bloomington, Indiana General Obligation Bonds, Series 2024, for the Purpose of Providing Funds to Pay for Certain Capital Projects of the City and Expenses Incurred in Connection with the Issuance of the Bonds
7. **LEGISLATION FOR SECOND READINGS AND RESOLUTIONS**
 - A. Resolution 2024-22 – To Approve an Update to the City of Bloomington’s Americans with Disabilities Act Transition Plan

(over)

*Members of the public may speak on matters of community concern not listed on the agenda at one of the two public comment opportunities. Individuals may speak at one of these periods, but not both. Speakers are allowed up to three minutes.

Auxiliary aids are available upon request with adequate notice. To request an accommodation or for inquiries about accessibility, please call (812) 349-3409 or e-mail council@bloomington.in.gov.

Posted: 01 November 2024

- B. Resolution 2024-21 – Resolution of the Common Council of the City of Bloomington, Rejecting the Establishment of a Merit System for the Bloomington Police Department

- C. Ordinance 2024-23 – To Amend Title 15 of the Bloomington Municipal Code Entitled "Vehicles and Traffic" - Re: Amending Section 15.12.010 (Stop Intersections) to remove one stop intersection on Seventh Street from Schedule A and add one multi-stop intersection on Seventh Street to Schedule B

8. ADDITIONAL PUBLIC COMMENT *
(A maximum of twenty-five minutes is set aside for this section).

9. COUNCIL SCHEDULE

10. ADJOURNMENT

*Members of the public may speak on matters of community concern not listed on the agenda at one of the two public comment opportunities. Individuals may speak at one of these periods, but not both. Speakers are allowed up to three minutes.

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Posted: 01 November 2024



**City of Bloomington
Office of the City Clerk**

Minutes for Approval

12 June 2024 | 21 August 2024
16 October 2024

In the Council Chambers of the Showers City Hall, Bloomington, Indiana on Wednesday, June 12, 2024 at 6:30pm, Council President Isabel Piedmont-Smith presided over a Regular Session of the Common Council.

COMMON COUNCIL
REGULAR SESSION
June 12, 2024

Councilmembers present: Courtney Daily, Matt Flaherty, Isabel Piedmont-Smith, Dave Rollo, Kate Rosenbarger, Andy Ruff (arrived at 6:33pm), Hopi Stosberg, Sydney Zulich
Councilmembers present via Zoom: none
Councilmembers absent: Isak Nti Asare

ROLL CALL [6:31pm]

Council President Isabel Piedmont-Smith gave a land and labor acknowledgment and summarized the agenda.

AGENDA SUMMATION [6:32pm]

Stosberg noted that the revised agenda included Ordinance 2024-13 that had been signed by the mayor that day. Legislation for first reading would precede legislation for second reading, and new guidelines for public comments were three minutes per speaker.

Stosberg moved and Ruff seconded to suspend the rules to consider the minutes for approval. The motion was approved by voice vote.

APPROVAL OF MINUTES [6:35pm]

Flaherty moved and Zulich seconded to approve the minutes of December 13, 2023. The motion was approved by voice vote.

December 13, 2023 (Regular Session)

Daily warned of potentially unkind and insensitive language relating to legislation on gender-affirming care. She noted that council could not violate First Amendment right to free speech. She would be turning her back on speakers that used mean-spirited language.

REPORTS

- COUNCIL MEMBERS [6:37pm]

Rosenbarger was the council representative to the Bloomington Urban Enterprise Association (BUEA), who had awarded a grant to Amethyst House to repair seventeen windows that did not open. That repair went before the Historic Preservation Commission (HPC) who denied the request in 2023. She said it was important to review HPC's processes especially when there were safety concerns.

Stosberg mentioned her upcoming constituent meeting. She spoke about the Plan Commission's recent meeting where two petitions were reviewed. There were concerns with the Unified Development Ordinance (UDO). One petition was for an automobile-centric storage building, by right, next to a greenway. The other was a subdivision for seventeen single family homes on five acres. Early plans had paired homes, which were denser and more affordable. Due to lot size minimums, the developer opted against paired homes. It was important to have the UDO match city goals like housing affordability.

Flaherty agreed that the UDO needed to be updated on an ongoing basis. He noted that staff had gotten into that routine and brought items to council regularly. He mentioned council's efforts to update the UDO like the Hopewell district overlay. He recommended that council draft a resolution to include updates for the UDO to address things like parking minimums.

Zulich and Piedmont-Smith had attended the Capital Improvement Board (CIB) meeting. The CIB planned to expand the Convention Center to the east of the current location. It would be near the 4th Street parking garage and the public transit station. The locally-owned Weddle Brothers construction company would oversee the

expansion. Next steps included a hotel request for proposal, schematic design, and final the contract with Weddle Brothers.

Rollo mentioned his upcoming constituent meeting.

Piedmont-Smith reported on her recent constituent meeting. Some concerns involved scooters blocking sidewalks, a large increase in property tax assessments, displaced and unhoused individuals, and Accessory Dwelling Units (ADUs) and lot size restrictions.

Jane Kupersmith, Director of Economic and Sustainable Development, presented the 2023 Tax Abatement and Economic Development Commission Report. Staff recommended a finding of compliance for all projects receiving a tax abatement. She summarized the tax abatement compliance process including the evaluative criteria and application. The creation of capital investment, as an enhancement to the tax base, and an increase in full-time, permanent, living wage jobs, increased exiting wages, or created affordable housing units were standard. She described the state’s and city’s compliance forms, and the economic impact of tax abatements. There were two thousand, four hundred and six new and retained jobs with an average salary of \$81,182. Kupersmith gave details on Southern Knoll, Union at Crescent, Urban Station, and Woolery Mill Ventures affordable housing units. She described commercial tax abatements including Catalent Indiana, formerly Cook Pharmica. The Retreat at Switchyard was not yet active.

Piedmont-Smith extended the time period for reports from city offices by ten minutes without objection.

Ruff asked if the vacancies were self-reported.

Kupersmith said yes; they were part of a program that Housing and Neighborhood Development (HAND) used for tracking other incentives.

Stosberg asked for clarification on the reporting on affordable units.

Kupersmith said the report included resident income numbers and would be easier to track the following year.

Piedmont-Smith asked if the city’s tax abatement program was considered successful and attracted investment that would not otherwise go to Bloomington.

Kupersmith responded yes and was largely due to the average salary for new and retained jobs. A goal was to have the city’s incentives collaborate more deliberately.

Stosberg moved and Ruff seconded that the Council approve the annual tax abatement report and recommendations. The motion was approved by voice vote.

Piedmont-Smith noted that the Special Committee on Council Processes (SCCP) was looking to revise the council schedule.

Darel Ruble commented on construction on South College Avenue, and praised the City of Bloomington Utilities who repaired storm water drains on South Patterson Drive.

There were no appointments to boards or commissions.

REPORTS

- COUNCIL MEMBERS (cont’d)

- The MAYOR AND CITY OFFICES [6:49pm]

Council discussion:

Vote to approve tax abatement report [7:16pm]

- COUNCIL COMMITTEES [7:16pm]
- PUBLIC [7:17pm]

APPOINTMENTS TO BOARDS AND COMMISSIONS [7:21pm]

LEGISLATION FOR FIRST READING [7:22pm]

Stosberg moved and Ruff seconded that Ordinance 2024-15 be introduced and read by title and synopsis only. The motion was approved by a voice vote. Clerk Nicole Bolden read the legislation by title and synopsis.

Ordinance 2024-15 – Amending Ordinance 23-25, Which Fixed the Salaries of Appointed Officers, NonUnion, and A.F.S.C.M.E. Employees for All the Departments of the City of Bloomington, Monroe County, Indiana, for the Year 2024 – Re: To Add a Position Requested by City Council to the Clerk’s Office and to Replace the Existing 12-Grade Pay Grade Structure for Non-Union Employees with an Expanded 14-Grade Pay Grade Structure. [7:22pm]

Piedmont-Smith noted that Ordinance 2024-15 would be heard for second reading the following Tuesday.

Stosberg moved and Ruff seconded that Ordinance 2024-16 be introduced and read by title and synopsis only. The motion was approved by a voice vote. Bolden read the legislation by title and synopsis.

Ordinance 2024-16 – To Amend Title 2 of the Bloomington Municipal Code Entitled “Administration and Personnel” Re: Amending BMC 2.04.120 (Limits On Debate) [7:23pm]

Piedmont-Smith noted that Ordinance 2024-16 would be heard for second reading the following Tuesday.

LEGISLATION FOR SECOND READING AND RESOLUTIONS [7:24pm]

Stosberg moved and Ruff seconded that Ordinance 2024-14 be introduced and read by title and synopsis only. The motion was approved by a voice vote. Bolden read the legislation by title and synopsis.

Ordinance 2024-14 – To Amend Title 7 of the Bloomington Municipal Code Entitled “Animals” – Re: Amending Chapter 7.16 (Commercial Animal Establishment Permits); Chapter 7.54 (Fees); and Chapter 7.56 (Enforcement Procedure) [7:24pm]

Stosberg moved and Ruff seconded to adopt Ordinance 2024-14.

Piedmont-Smith passed the gavel to Ruff and presented the legislation. She noted concerns from animal rights activists and gave a background on the legislation. She highlighted Ordinance 21-45 which banned the sale of cats and dogs at pet shops. The state’s House Enrolled Act (HEA) 1412 impacted local code. Changes would include information on the breeder, consumer protection requirements, and deleting the ban on the sale of dogs (per state code) but maintaining the ban on the sale of cats. Pet shops could still show dogs and cats as long as they did not benefit from adoptions. There would be a new commercial animal establishment permit for pet shops that sold dogs as well as revisions to the penalties section.

Virgil Sauder, Director of Animal Care and Control, thanked Piedmont-Smith, Rollo, and council staff for their work. Given the record number of dogs entering shelters nationwide, it was disappointing to allow the sale of dogs. Ensuring proper care while the animals were in pet shops was prudent.

There were no questions from council.

Council questions:

There was no public comment.

Public comment:

Piedmont-Smith thanked Virgil Sauder, the Animal Care and Control Commission, and Deputy Administrator/Attorney Ash Kulak for their work in drafting the legislation.

Ordinance 2024-14 (cont'd)

Council comments:

The motion to adopt Ordinance 2024-14 received a roll call vote of Ayes: 8, Nays: 0, Abstain: 0.

Vote to adopt Ordinance 2024-14 [7:34pm]

Ruff passed the gavel back to Piedmont-Smith.

Stosberg moved and Ruff seconded that Resolution 2024-13 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

Resolution 2024-13 – Authorizing the Allocation of the Jack Hopkins Social Services Program Funds for the Year 2024 and Related Matters [7:35pm]

Stosberg moved and Ruff seconded to adopt Resolution 2024-13.

Stosberg reviewed the Jack Hopkins Social Services Funding (JHSSF) committee members and meetings. For Fiscal Year 2024, there was \$350,000 allocated to JHSSF. There were thirty nine funding requests for over \$618,000. The committee's review process resulted in the recommendation of allocating \$359,996.38 to thirty organizations. The city administration said extra funding was available through an additional appropriation.

Piedmont-Smith asked about collaborative applications.

Council questions:

Stosberg stated there were three. Stonebelt and its partners were funded for a job fair. Beacon and Continental did not get funding because Continental was for-profit. The Bloomington Food Policy Council was also not awarded because it had a high cost with a low number of those impacted.

Carol Canfield spoke against All Options and Planned Parenthood because of abortion.

Public comment:

Scott Tibbs opposed funding for Planned Parenthood because of abortions and gender-affirming care.

Zulich clarified that JHSSF funded local branches of All Options and Planned Parenthood and did not fund abortions. She believed it was inappropriate to tell people what they could and could not do with their bodies.

Council comments:

Flaherty thanked the committee. He believed combining the JHSSF application with similar application processes would augment impacts and make it easier for applicants. He personally disagreed with some of the public comments that had been made.

Stosberg explained the requirement to submit receipts to HAND staff for reimbursement. Staff checked the items purchased by the organizations matched what was allowed per the application.

The motion received a roll call vote of Ayes: 8, Nays: 0, Abstain: 0.

Vote to adopt Resolution 2024-13 [7:52pm]

Stosberg moved and Ruff seconded that Resolution 2024-14 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

Resolution 2024-14 – To Protect Individuals Seeking Gender Affirming Care [7:52pm]

Stosberg moved and Ruff seconded to adopt Resolution 2024-14.

Resolution 2024-14 (cont'd)

Daily presented the legislation and highlighted Indiana Senate Bill 480, passed by the Indiana General Assembly (IGA) and signed by Governor Eric Holcomb in April of 2023, which prohibited physicians from providing gender-affirming care for minors. It became law on July 01, 2023 but the American Civil Liberties Union (ACLU) sued and a temporary injunction was issued. The state appealed and the 7th Circuit Court of Appeals stayed the injunction. She described the impact on youth already receiving the healthcare. The City of Bloomington and Monroe County Human Rights Commission (HRC) passed a resolution on gender-affirming care and asked for council's support. She explained the coordinated efforts by anti-Lesbian, Gay, Bisexual, Transgender, and Queer, + (LGBTQ+) hate groups and legislators that had introduced bills targeting transgender youth. That went against the American medical establishment's recommendations for age appropriate, medically necessary care. There were harmful bills introduced by the IGA which required teachers to report students who wanted to use a different name than what was on record. There were harmful impacts of dead-naming students including depression and suicide. Access to gender-affirming care greatly reduced that harm. The proposed legislation upheld the city's commitment to nondiscrimination.

Ryne Shadday, Chair, HRC, noted the city's history in supporting the LGBTQ+ community. In 1975, council passed an ordinance guaranteeing civil rights to community members regardless of sexual orientation, marital status, or age. In 1978, the state removed HRC's ability to investigate sexual orientation discrimination but in 1993, legislation restored it but transgender identity protections were excluded. He spoke about council's history with rectifying that decision and said no one should be prohibited from receiving adequate healthcare. Gender-affirming care was supported by all major United States medical and mental health associations. He provided information on protecting the transgender community in Indiana and Bloomington.

Flaherty appreciated Shadday's presentation and thanked Daily for her work on the legislation. He noted Bloomington Municipal Code 2.23.110 which established a city policy to not discriminate in the implementation of programs and services based on race, religion, color, sex, national origin, ancestry, sexual orientation, gender identity, disability, housing status, or status as a veteran. In 2020, council passed a resolution denouncing and condemning white nationalism and white supremacy. He cited the value of intersectional justice in the city. He noted that Senate Bill 480 had pending legal challenges. The Community Advisory on Public Safety (CAPS) and other advisory commissions passed a resolution in November 2023 calling for the city to declare itself a Safe Haven for transgender youth and adopt a corresponding policy. Council received correspondence from the Community and Family Resources department and Michael Shermis, liaison to the HRC, explicitly asking council to pass a resolution. He spoke about the collaborative process in drafting the legislation and wanting to do more. Council had received a letter in support from Mayor Kerry Thomson. Flaherty noted that the legislation was a step forward with more work needing to be done.

There were no council questions.

Council questions:

London Montgomery's pronouns were she/her. She spoke in favor of the legislation and appreciated council's joyful choice to

Public comment:

celebrate justice, change, and hope. She spoke about age-appropriate, gender-affirming care studies as well as alarming statistics for transgender youth.

Resolution 2024-14 (cont'd)

Public comment:

Rick Nagy thanked council for considering the resolution. He discussed misconceptions, harmful attacks, and scapegoating of the transgender community. Those who opposed gender-affirming care did not do so in order to protect children.

Deb Pardue said gender identity was self-determined and no surgeries were occurring on anyone under the age of eighteen in Indiana. She noted that parents of minors were able to make medical decisions for their children so why exclude gender-affirming healthcare.

Beth Clawson shared the harmful effects Senate Bill 480 has had on her family. She stated that it had been a constant fight for her and her children. She supported the legislation as necessary to make her children feel safe and get gender-affirming healthcare.

Kristina Giles said hormone therapy was not just for individuals who may have body dysmorphia. There should be more studies on the biological component. It was inappropriate to deny gender-affirming care.

Lilith Roberts was a transwoman and high school student, who was on Hormone Replacement Therapy, and was a leader of an LGBTQ+ club at Bloomington High School South. She spoke about her experience with Senate Bill 480 and its harmful impact. It was wrong to deprive people of their identity. She was speaking at the meeting to represent her peers too fearful to speak.

Stefanie Sharp was a transwoman who testified against Senate Bill 480 at the statehouse. Resolution 2024-14 was a step in protecting the transgender community against the movement to eradicate that community.

Lilliana Young was a transwoman and was part of group of transwomen in the community. The state's legislative body had given themselves the freedom to dictate how a small group of people were able to live their life, including their healthcare. Resolution 2024-14 was a way to fight against that overreach.

Jennifer Crossley was a mother to a proud, queer teenager with many transgender friends who did not speak that evening due to fear and retaliation. She stated it would be great to pass the resolution at the time, during Pride month. She urged council to pass Resolution 2024-14.

Samuel Ujdak, Deputy Chair, Monroe County Democratic Party, urged council to pass the legislation. The decision of gender-affirming healthcare for trans youth belonged to healthcare professionals, parents, and their children. Laws preventing this care went against nondiscrimination obligations as established by the 14th Amendment, the Affordable Care Act, Title IX, educational amendments of 1972, Omnibus Crime Control and Safe Streets Act of 1968, the Rehabilitation Act of 1973, and the American with Disabilities Act (ADA). He spoke about the risks of denying gender-affirming care.

Aimes Dobbins, Support Local Queers organization, advocated for LGBTQ+ youth. They spoke about their experience with having been denied gender-affirming care as a youth and the leading to post-traumatic stress disorder. Showing support for transgender youth through legislation made a huge difference for them. They urged council to pass the legislation.

Resolution 2024-14 (cont'd)

Public comment:

Nordia McNish was a clinician who worked with teens and children including some who struggled with their identity. She said youth felt it was difficult to find safe spaces. Some parents were withdrawing their children from school to home school them because that was their only safe space. Sometimes even home life was not even safe. Passing legislation in support of transgender youth helped in protecting that community.

Nicole Bolden read a comment from State Senator Shelli Yoder. Gender-affirming healthcare was lifesaving. She urged council to stand with transgender residents as valued and welcomed members of the community who deserved access to all healthcare. Medical associations like the American Medical Association and American Academy of Pediatrics recognized the positive mental health outcomes for youth who received supportive care. There were best practices for providing services. Bolden personally urged council to support the legislation.

Carol Canfield was accountable to God. She said parental authority was being taken away and children were being targeted, like with abortion. She said it was wrong to deny science; that a man has XY chromosomes and a woman has XX. She said people fooled themselves into thinking they were a different sex by taking hormones and more. She urged people be told the truth, that they were made by God to be either man or woman. She claimed that suicide rates were higher after individuals went through gender-affirming care.

Jeanne Smith was transgender and had been in the closet for fifty five years. She spoke about the harm of vilifying the transgender community and her experience with that over the years. She urged council to support the legislation.

Melanie Davis thanked those supporting the legislation and spoke about the suppression of their identity, by their parents, out of love and ignorance on the issue. There had been positive change for transgender youth, followed by backlash. Misinformation stoked fear and perpetuated harm against children. Watching transgender and intersex youth suffer, and negating their care, was unbearable. There was a well-developed and backed media campaign spreading false information designed to confuse people who were unfamiliar with the transgender community.

Timothy Gay spoke about his partner, who was a transgender woman, and his brother who was a transgender man, and the harmful religious persecution and abuse they all suffered. Others received appropriate medical care for things like cancer and dementia. He did not want to have to continuously defend his family against those attempting to control and destroy who they were. He urged council pass the legislation.

Daisy Dinn shared their experience with gender-affirming care and surgery. They felt supported in Bloomington. Protecting transgender youth was crucial and denying their healthcare was

harmful. They urged the public to pay attention to the information from studies and those with experience.

Resolution 2024-14 (cont'd)

Daily thanked everyone who spoke in favor of Resolution 2024-14 and for sharing their stories. She wanted them to feel seen and heard, and she did. She thanked everyone for their work on the legislation.

Council comments:

Zulich stated that she turned eighteen within the last four years and it was not a magical age where one finally knew who one was. It was harmful for others to tell people who they were or were not. She supported the legislation.

Stosberg thanked the public who spoke and shared their vulnerability. She would always stand for individuals to choose their own medical care. She stated that support went beyond gender-affirming care or surgeries and included how someone chose to present themselves. She discussed being a parent and supporting one's children. She supported the legislation.

Rosenbarger thanked everyone for their comments. She regretted that some people believed that Resolution 2024-14 might not pass. A local study showed that some people did not feel welcome in the city/county, whether they lived here by choice or because of their parents or caretakers. It was important for council to show support to everyone in big and little ways. She agreed with Ms. London that passing the legislation could be a celebration.

Rollo thanked Shadday for reminding everyone that council added transgender people as a protected class within the human rights ordinance in 2006. He read a prepared statement written by him and Ruff. While they supported the LGBTQ+ community and equal rights for everyone, they believed it was best to slow the process in order to study concerns. He referenced concerns and debates, mostly in Europe, about safety with chemical and surgical treatment for minors. He and Ruff had urged the sponsors of Resolution 2024-14 to delay its consideration. The packet addendum included materials of what was occurring in Europe. He spoke about other concerns.

Flaherty asked council to support the legislation and thanked the HRC and the mayor for their leadership and support. He said Resolution 2024-14 was about nondiscrimination and supported the LGBTQ+ residents and youth, who were under attack from many fronts including the state. The resolution added depth to existing city policies and supported the transgender community and gender-affirming and life-saving care. It supported agency, bodily autonomy, and the ability for transgender residents and their families to make medical decisions as they saw fit with their healthcare providers. Regardless of the concerns in the medical field, the resolution was about the autonomy to make private healthcare decisions. He clarified that the HRC had first reached out thirteen months prior, so the legislation had not been fast-tracked. He expressed disdain for some councilmembers having used the packet to include materials in opposition of the legislation. It was a significant departure from council norms. He had carefully reviewed the opposition materials and understood that they originated from hate groups. He thanked the public speakers and stated he would be joyfully voting yes.

Ruff spoke about a resolution he had brought before council about a water diversion project in northern Indiana, and how he had willfully delayed its consideration due to concerns from his colleagues. He noted that the Legal department had only reviewed Resolution 2024-14 the previous Wednesday which did not allow for much time for him to meet with certain community members, including one family with a transgender child. He expressed contempt for not delaying the legislation with the attempt to build consensus. He questioned that there was not gender-affirming surgery occurring on minors.

Resolution 2024-14 (cont'd)

Council comments:

Piedmont-Smith thanked the public speakers for sharing their experience. They had more courage than the IGA which was guided by fear. She spoke about a close friend who was a transgender man, and while he was young, he knew who he was. Parents frequently made medical decisions for their children including procedures that had negative and positive impacts. They had to discuss the options with their children and medical providers. She did not believe the resolution had been fast tracked and provided reasons.

Ruff had asked the sponsors directly to delay consideration of Resolution 2024-14. He did not believe it was ideal to make a motion to postpone at the meeting that evening.

Stosberg said parents were under attack and expressed sharp disdain against the belief that parents could not make adequate medical decisions because they did not have the children's best interest in mind. The legislation was for all transgender people and not just minors. It was offensive to assume that because a child was receiving gender-affirming care, that the parents were not making good decisions for the children.

Rollo said the organization he had referenced deprived parents of important information regarding gender-affirming care.

The motion to adopt Resolution 2024-14 received a roll call vote of Ayes: 8, Nays: 0, Abstain: 0.

Vote to adopt Resolution 2024-14 [9:34pm]

Stephen Lucas, Council Attorney/Administrator, read a statement submitted via Zoom chat by Sam Dove about the upcoming Juneteenth celebration at Switchyard Park pavilion.

ADDITIONAL PUBLIC COMMENT [9:35pm]

Lucas reviewed the upcoming council schedule.

COUNCIL SCHEDULE [9:37pm]

Piedmont-Smith stated there would be Consensus Building Activities to replace some Regular Sessions which would be structured differently.

Piedmont-Smith moved and Ruff seconded that the Council dispense with the August 14, September 11, and November 13 Regular Sessions and replace each cancelled Regular Session with a Consensus-Building Activities Meeting on the same date and time. The motion was approved by voice vote.

Vote to amend council schedule [9:38]

Piedmont-Smith adjourned the meeting.

ADJOURNMENT [9:39pm]

APPROVED by the Common Council of the City of Bloomington, Monroe County, Indiana upon this ____ day of _____, 2024.

APPROVE:

ATTEST:

Isabel Piedmont-Smith, PRESIDENT
Bloomington Common Council

Nicole Bolden, CLERK
City of Bloomington

FOR APPROVAL

In the Council Chambers of the Showers City Hall, Bloomington, Indiana on Wednesday, August 21, 2024 at 6:30pm, Council President Isabel Piedmont-Smith presided over a Regular Session of the Common Council.

COMMON COUNCIL
REGULAR SESSION
August 21, 2024

Councilmembers present: Isak Nti Asare (arrived at 6:34pm), Courtney Daily, Matt Flaherty, Isabel Piedmont-Smith, Dave Rollo, Andy Ruff, Hopi Stosberg
Councilmembers present via Zoom: Kate Rosenbarger, Sydney Zulich
Councilmembers absent: none

ROLL CALL [6:31pm]

Council President Isabel Piedmont-Smith gave a land and labor acknowledgment and summarized the agenda.

AGENDA SUMMATION [6:31pm]

Stosberg moved and Ruff seconded to approve the April 17, May 01, and May 08 of 2024 minutes, with corrections. The motion was approved by voice vote.

APPROVAL OF MINUTES [6:33pm]

April 17, 2024 (Regular Session)
May 1, 2024 (Regular Session)
May 8, 2024 (Regular Session)

Piedmont-Smith reported on her recent constituent meeting. She noted the upcoming Capital Improvement Board (CIB) meeting which would provide updates on the Convention Center expansion.

REPORTS

- COUNCIL MEMBERS [6:35pm]

Stosberg provided information on three petitions heard at the recent Plan Commission meeting. One was on Post Road in the Grandview neighborhood, second one was a subdivision proposal off of Kinser and Acuff, and last one was in response to Title 20 updates due to changes at the state level pertaining to steep slopes.

Asare spoke about supporting a regional Economic Development District (EDD) in Counties of Brown, Monroe, and Owen. Asare moved and Daily seconded to authorize and distribute a letter of support to the United States Department Administration (USDA) for the Economic Development District for the state of Indiana.

Stosberg asked about administrative burdens, resource constraints, and fiscal impacts for each governing body.

Council discussion:

Asare said the cost could be around \$50,000 to \$100,000 that would be split amongst the bodies.

Jennifer Pearl, President of the Bloomington Economic Development Corporation (BEDC), said it was a multistep process. There were seven counties in Indiana that were not in an EDD, including Monroe. She gave examples of some EDDs' work and described the process of becoming an EDD like determining regional goals and more. There would be both private and public funding to cover costs.

Stosberg asked when the fiscal impact would happen.

Pearl said it would be in the coming months or early next year.

Ruff asked for clarification on the current stage of the process.

Pearl said it was gathering letters of support in order to explore goals and more. She referred to the memo submitted in the packet.

Ruff asked if Lawrence and Green Counties were already in an EDD.

Pearl confirmed they were.

Rollo asked how success would be measured.

Pearl referenced the USDA’s Comprehensive Economic Development Strategy (CEDS) and said that metrics would be collaboratively developed by those in the EDD.

Asare concurred and described how metrics could be developed.

There was no public comment.

Rollo expressed hesitation with having growth as an economic development goal, with no clear intentions. Not everyone benefitted from growth, and equity needed to be considered. He was concerned with sustainability impacts like increases in usage of materials and energy. There could not be infinite growth on a finite planet. It was important to consider qualitative measurements and climate crisis. For example, data centers used an extensive amount of energy and water. He supported well-paying jobs, and more, but believed it was important to consider the other items he noted.

Ruff concurred with Rollo and said it was important to clearly define economic growth and economic development. It was not ideal for costs of living to increase, but not wages too. It was possible that Brown County and Owen County may have different goals and the proposed EDD could be a good opportunity to better collaborate.

Stosberg clarified that supporting the initial proposed step with the letter did not automatically initiate next steps. It would be interesting to see how goals might overlap or be very different.

The motion received a roll call vote of Ayes: 7, Nays: 0, Abstain: 0.

Daily stated she needed to reschedule her upcoming constituent meeting.

There were no reports from the mayor and city offices.

Stosberg reported on the Ad Hoc Salary Committee meetings where applicants for the Deputy Attorney/Administrator position were discussed. The committee determined that three phone interviews would be held that evening and there would be an upcoming executive session followed by a public committee meeting.

Piedmont-Smith said the Special Committee on Council Processes (SCCP) met to review Title 2 regarding boards and commissions including their powers, duties, and reporting. Next steps included updating and clarifying duties. The committee would later discuss code of conduct for board members and commissioners, and also revisions to the format and process of Regular Sessions. Equity in council processes would also be discussed.

Greg Alexander spoke about riding bicycles in the city, and the urgent need for safe routes to schools. The first step in that process had still not begun.

Daily moved and Ruff seconded to appoint Latonya Wilson to seat C-3 on the Dr. Martin Luther King Birthday Celebration Commission. The motion was approved by voice vote.

- COUNCIL MEMBERS (cont'd)

Public comment:

Council comments:

Vote to approve letter [6:40pm]

- The MAYOR AND CITY OFFICES [6:56pm]
- COUNCIL COMMITTEES [6:56pm]

- PUBLIC [7:00pm]

APPOINTMENTS TO BOARDS AND COMMISSIONS [7:05pm]

LEGISLATION FOR SECOND
READING AND RESOLUTIONS
[7:08pm]

Stosberg moved and Ruff seconded that Resolution 2024-16 be introduced and read by title and synopsis only. The motion was approved by voice vote. Clerk Nicole Bolden read the legislation by title and synopsis.

Resolution 2024-16 – Approving the Issuance of Refunding Bonds of the City of Bloomington Redevelopment District [7:08pm]

Stosberg moved and Ruff seconded to adopt Resolution 2024-16.

Larry Allen, City Attorney, stated that the legislation would authorize the issuance and refinance of existing bonds given by the Redevelopment Commission (RDC). In 2015, consolidation of Tax Increment Financing (TIF) districts resulted in bonds issued against those districts. He described the timeline, interest rates, and savings. It was strictly a refinancing process for savings with all costs included. Statute required maximum parameters so the total bond maximum was \$30 million and the maximum interest rate was 4.25%. The term for the bonds would be fifteen years. He provided information on the background of the bonds and projects.

Buzz Crohn, OW Crohn and Associates, added the total amount of bonds in 2015 was \$41,435,000 and the outstanding principal amount was \$29,745,000. He described timeline options such as flexibility to obtain the best rates. Gross savings could be up to \$1.66 million and net \$1.2 million. The approval of the refinancing was up to council and more details were in the RDC's resolution.

Flaherty supported financial savings. He asked about the mechanics of consolidated TIFs. He asked if individual portions of the consolidated TIF could be sunset.

Council questions:

Crohn said yes and that was what would happen. Actual figures would be in the official statement. He provided specific details on the TIFs.

Flaherty asked how it was determined which individual TIFs would be sunset.

Crohn provided the background of TIF districts and sun-setting, as well as changes done by the state. The sunset date depended on when the TIF district was established.

Flaherty asked if the sunset for individual TIFs was based on the statutory expiration date.

Crohn confirmed that was correct.

Rollo asked about the expiration of the newest TIF.

Crohn said the last TIF bonds were issued in 2019, so it could be 2044 but likely earlier.

There was additional discussion on the potential timeline, closing, and call dates for the bonds.

Stosberg asked for a TIF district map including the establishment and sunset dates.

Crohn said that map existed and he would send it to council.

Piedmont-Smith said the public likely did not understand the items being discussed. She asked for clarification on a TIF and funding.

Crohn explained TIF districts and stated the assessed value was frozen at that level. Moving forward, any incremental value revenue was captured by the RDC, excluding school referenda. He gave additional details.

Piedmont-Smith asked what the bonds were issued for and what was done with the funding. She asked for a list of the outstanding bonds and their purpose.

Jessica McClellan, Controller, stated that 80% of the bonds were used to build Switchyard Park. Other projects included the Trades District, renovating and expanding the Animal Shelter, part of the multiuse path and other improvements on 17th street, American with Disabilities Act (ADA) upgrades to the Allison-Jukebox Center, and affordable housing at the former Night Moves business.

There was no public comment.

Flaherty expressed concern with the lack of transparency on what projects were funded when consolidating individual TIFs. TIFs were formed to develop opportunities for additional revenue, or increase property values. Revenue from TIFs went to the RDC and not the other taxing units. He wanted to better understand the downside of TIFs and would follow up with experts, and report back to council.

Rollo said that when the TIFs were consolidated, it was for specific projects. He wondered if areas had been equally invested into.

Piedmont-Smith appreciated the discussion that evening. It was important to recall what the TIFs and bonds were issued for.

The motion received a roll call vote of Ayes: 7, Nays: 0, Abstain: 0

Ash Kulak, Interim Council Attorney/Administrator, read a chat submitted via Zoom from Lee Grundhoffer, urging elected officials to oppose the supersized jail proposed by Monroe County.

Piedmont-Smith reviewed the upcoming council schedule including presentations on city budgets and the Consensus Building Activities.

Piedmont-Smith adjourned the meeting.

Resolution 2024-16 (cont'd)

Council questions:

Public comment:

Council comments:

Vote to adopt Resolution 2024-16
[7:39pm]

ADDITIONAL PUBLIC COMMENT
[7:39pm]

COUNCIL SCHEDULE [7:40pm]

ADJOURNMENT [7:43pm]

APPROVED by the Common Council of the City of Bloomington, Monroe County, Indiana upon this
____ day of _____, 2024.

APPROVE:

ATTEST:

Isabel Piedmont-Smith, PRESIDENT
Bloomington Common Council

Nicole Bolden, CLERK
City of Bloomington

In the Council Chambers of the Showers City Hall, Bloomington, Indiana on Wednesday, October 16, 2024 at 6:30pm, Council President Isabel Piedmont-Smith presided over a Regular Session of the Common Council.

COMMON COUNCIL
REGULAR SESSION
16 October 2024

Councilmembers present: Isak Nti Asare, Courtney Daily, Isabel Piedmont-Smith, Dave Rollo, Andrew (Andy) Ruff, Hopi Stosberg, Sydney Zulich
Councilmembers present via Zoom: none
Councilmembers absent: Matt Flaherty, Kate Rosenbarger

ROLL CALL [6:31pm]

Council President Isabel Piedmont-Smith gave a land and labor acknowledgment and summarized the agenda.

AGENDA SUMMATION [6:31pm]

Stosberg moved, and Zulich seconded to approve the minutes of June 5, 2024, as revised.

APPROVAL OF MINUTES [6:34pm]
June 5, 2024 (Regular Session)

Rollo asked if the dissent he submitted for that meeting was included. Clerk Nicole Bolden noted that the dissent and chronology had been sent via email.

The motion was approved by voice vote.

Stosberg announced her upcoming constituent meeting. She gave a brief report of Plan Commission activities and expected Safe Streets for All Plan updates.

REPORTS

- COUNCIL MEMBERS [6:36pm]

Zulich thanked participants from the Bloomington Clean-Up Day.

Rollo announced his upcoming constituent meeting to be held with Ruff.

Piedmont-Smith noted Indigenous Peoples' Day had been celebrated that week. She reported on her constituent meeting.

Linda Grove-Paul, Centerstone Vice-President of Adult Services, gave a report on the Stride Center.

- The MAYOR AND CITY OFFICES [6:41pm]

Piedmont-Smith extended the time for Mayor and City Offices reports by ten minutes with no objection.

There was council discussion following the report. Piedmont-Smith extended the time for Mayor and City Offices reports by ten minutes with no objection.

There were no council committee reports.

- COUNCIL COMMITTEES [7:13pm]

Greg Alexander spoke about the lack of sidewalks in his neighborhood, and a pedestrian who was stuck by a vehicle.

- PUBLIC [7:13pm]

Marc Haggerty spoke about the changes in democracy he has seen since returning from Vietnam.

- Public (cont'd)

Joe Davis spoke in opposition to the Capital Improvement Board and plans to facilitate the purchase of publicly-owned property.

Daily moved and Ruff seconded to make the following appointment(s): For the Community Advisory on Public Safety Commission - to appoint Erin McNeil to seat C-1, Sharon Wainshilbaum to seat C-3, Robert Freeman-Day to seat C-4, and Zero Rose to seat C-8.

APPOINTMENTS TO BOARDS AND COMMISSIONS [7:24pm]

Stosberg asked if the committee interviewed all of the appointees and what stood out about each of them.

Daily noted McNeil's legal background, Wainshilbaum's particular perspective, and Freeman-Day and Rose's knowledge about the commission.

The motion was approved by voice vote.

Piedmont-Smith asked if there were any other appointments for boards and commissions. There were no motions made.

LEGISLATION FOR FIRST READING [7:26pm]

Stosberg moved and Ruff seconded that Ordinance 2024-23 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

Ordinance 2024-23 - To Amend Title 15 of the Bloomington Municipal Code Entitled "Vehicles and Traffic" - Re: Amending Section 15.12.010 (Stop Intersections) to one remove stop intersection on Seventh Street from Schedule A and add one multi-stop intersection on Seventh Street to Schedule B

Piedmont-Smith referred the legislation for a second reading at the Regular Session to be held on November 6, 2024.

Stosberg moved and Ruff seconded that Ordinance 2024-22 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

Ordinance 2024-22 - To Fix the Salaries of Appointed Deputies and Employees of the Bloomington City Clerk for the City of Bloomington, Monroe County, Indiana for the Year 2025

Piedmont-Smith referred the legislation for a second reading at the Regular Session to be held on October 30, 2024.

Stosberg moved and Ruff seconded that Ordinance 2024-20 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

Ordinance 2024-20 - An Ordinance to Fix the Salaries of Appointed Officers, Non-Union, and A.F.S.C.M.E. Employees for All the Departments of the City of Bloomington, Monroe County, Indiana for the Year 2025

Piedmont-Smith referred the legislation for a second reading at the Regular Session to be held on October 30, 2024.

Stosberg moved and Ruff seconded that Ordinance 2024-19 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

Ordinance 2024-19 - An Ordinance Fixing the Salaries of Officers and Employees of the Police and Fire Departments for the City of Bloomington, Indiana, for the Year 2025

Piedmont-Smith referred the legislation for a second reading at the Regular Session to be held on October 30, 2024.

LEGISLATION FOR SECOND READING AND RESOLUTIONS [7:31pm]

Stosberg moved and Ruff seconded that Appropriation Ordinance 2024-08 be introduced and read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

Appropriation Ordinance 2024-08 - To Additionally Appropriate From the Clerk’s Office General Fund for Personnel Expenditures

Stosberg moved and Zulich seconded to adopt Appropriation Ordinance 2024-08.

Jessica McClellan, City Controller, presented the legislation. She said the appropriation was to fund a previously approved position, and would be used for the approved salary of \$74,466 and other supplies for the new employee.

Piedmont-Smith asked for the total sum in the appropriation. McClellan said that it was \$28, 050.

Stosberg asked if Bolden had a timeline for the hiring of the position.

Council discussion:

Bolden said the position had been posted, applications were being submitted, and she hoped to have someone in the position within a few weeks. She noted that she would not rush the process, because she believed it was better to hire the right person than to have to go through the process of correcting a rushed hire.

There was no public comment.

Public comment:

Piedmont-Smith said she was happy to see the position funded and was grateful to the Clerk for moving forward with the position the Council had requested to help with boards and commissions.

Council discussion:

The motion to adopt Appropriation Ordinance 2024-08 received a roll call vote of Ayes: 7, Nays: 0, Abstain: 0.

Vote to adopt Appropriation Ordinance 2024-08 [7:37pm]

Taylor Brown, Legislative Affairs Specialist, asked for clarification on why a mayoral appointment to the Historic Preservation Commission was not voted on that evening.

ADDITIONAL PUBLIC COMMENT [7:37pm]

Piedmont-Smith noted that for any vote of the council a motion would need to be made. She said that nobody on the council wanted to make that motion. Piedmont-Smith stated that the council would

confer with the mayor’s office after the meeting or in the coming days.

Piedmont-Smith reviewed the upcoming council schedule. She asked for any questions related to the salary ordinances to be sent by Monday, October 28, 2024 to the Human Resources Director and the Deputy Mayor so they would be prepared to answer them at the meeting on October 30, 2024.

COUNCIL SCHEDULE [7:38pm]

Piedmont-Smith adjourned the meeting.

ADJOURNMENT [7:40pm]

APPROVED by the Common Council of the City of Bloomington, Monroe County, Indiana upon this ____ day of _____, 2024.

APPROVE:

ATTEST:

Isabel Piedmont-Smith, PRESIDENT
Bloomington Common Council

Nicole Bolden, CLERK
City of Bloomington

FOR APPROVAL



CLERK NICOLE BOLDEN

CITY OF BLOOMINGTON

401 N Morton St, Ste. 110
Bloomington, IN 47404

OFFICE OF THE CITY CLERK

812.349.3408
clerk@bloomington.in.gov

To: Members of the Common Council

From: Clerk Nicole Bolden

Date: 01 November 24

Re: Interview Committee Recommendations for Board and Commissions

The council interview committees have made the following recommendations for appointment to the following boards and commissions:

Interview Committee Team A Recommendations:

- For the Commission on the Status of Black Males - to appoint Corry Smith to seat C-2 and Christopher Moore to seat C-1.

Contact

Clerk Nicole Bolden, 812-349-3408, clerk@bloomington.in.gov

Jennifer Crossley, Deputy Clerk, 812-349-3838, jennifer.crossley@bloomington.in.gov





MEMO FROM COUNCIL OFFICE

To: Members of the Common Council

From: Lisa Lehner, Council Administrator/Attorney

Date: November 1, 2024

Re: Ordinance 2024-24 – Authorizing the Issuance of the City of Bloomington, Indiana, General Obligation Bonds, Series 2024, for the Purpose of Providing Funds to Pay For Certain Capital Projects of the City and Expenses Incurred In Connection With the Issuance of the Bonds

Synopsis

This Ordinance approves the issuance of general obligation bonds of the City of Bloomington, Indiana, under Indiana Code § 36-4-6-19, among other statutes, in an aggregate principal amount not to exceed \$4,300,000, in order to finance certain capital projects throughout the City.

Relevant Materials

- Memo re: Ordinance 2024-24 from Controller Jessica McClellan
- Ordinance 2024-24
 - Exhibit A – Description of Projects

Summary

Ordinance 2024-24 would authorize the issuance of general obligation bonds (“GO Bonds”) in an amount not to exceed \$4.3 million to fund all or a part of the costs of the capital projects described in Exhibit A in the areas of the Parks and Recreation Department, the Engineering Department and Facilities Maintenance and Improvements.

Overview of Proposed Capital Improvements

Multiple capital improvement projects (the “2024 Projects”) are proposed to be funded by the issuance of general obligation bonds. The 2024 Projects are briefly described in Exhibit A to Ordinance 2024-24.

General Overview of GO Bonds

GO Bonds are a type of tax-backed debt obligation that may be issued by Indiana cities to fund projects. The bonds are not secured by assets but by the City’s tax revenue. The bonds are not tied to a particular project but may fund multiple projects. GO Bonds enable a city to raise funds for projects by issuing and selling the bonds to buyers. There are various ways that the bonds may be sold to buyers to raise funds. The city repays the bond obligations with its tax revenue over a period of time.



General Overview of Bond Ordinances

Bond ordinances are long and very technical documents that set forth the procedures regarding the form of the bonds as well as how they are issued, registered, sold, paid out, and redeemed. [Section 36-4-6-19 of the Indiana Code](#) gives guidance to Council.

In general, it is important to note that these are tax exempt bonds, which impose requirements upon the City regarding use of proceeds and reporting to the Internal Revenue Service. Also, it is important to note that the bonds are secured by a pledge of tax revenues. These bonds would apply toward the City's constitutional debt limit, described in more detail in the memo provided by the administration.

In brief, by approving the ordinance:

- Council finds that it would be of public utility and benefit and in the best interests of the City to finance all or part of the 2024 Projects with general obligation bonds;
- Council authorizes the City to sell a maximum of \$4.3 million in general obligation bonds by negotiation or private placement in order to fund all or a portion of the costs of the 2024 Projects, as well as to fund the costs of issuing and selling the bonds;
- The bonds shall be issued on terms and conditions consistent with the ordinance and as set forth in a Purchase Agreement between the City and a purchaser or purchasers selected by the Mayor and the Controller;
- Council approves and authorizes the Mayor and Controller to execute such a purchase agreement in the form determined necessary or appropriate by the Mayor and the Controller with advice of counsel;
- The bonds are general obligations, payable from the ad valorem property taxes on all taxable property within the City;
- The ordinance states that the proceeds from the sale of the bonds are to be deposited into a fund called the City of Bloomington, Indiana, 2024 Projects Fund to pay for the 2024 Projects, and the Controller may create the Series 2024 Bond Fund into which taxes and other funds will be paid to pay debt service;
- The ordinance incorporates Exhibit A, which provides a brief description of the 2024 Projects to be funded through the issuance and sale of the bonds;
- The bonds shall bear interest not exceeding a rate of 5% per annum and maximum maturity period of no more than 3 years (given the payment dates, it will be a little over 2 years) ;
- It includes an example bond in the same form and tenor of the bonds to be issued; and
- The ordinance specifies the conditions and procedures under which the terms of the bond may be amended.



City of Bloomington Indiana

City Hall | 401 N. Morton St. | Post Office Box 100 | Bloomington, Indiana 47402

Office of the Common Council | (812) 349-3409 | Fax: (812) 349-3570 | email: council@bloomington.in.gov

[Section 6-1.1-18-5 of the Indiana Code](#) requires publication of notice and a hearing regarding the issuance and sale of the bonds. The consideration of this ordinance on November 20, 2024 will serve as the legally-advertised public hearing.

Contact

Office of the Mayor, mayor@bloomington.in.gov, 812-349-3406

Margie Rice, Corporation Counsel, margie.rice@bloomington.in.gov, 812-349-3426

Jessica McClellan, Controller, jessica.mcclellan@bloomington.in.gov, 812-349-3412

ORDINANCE 2024-24

**TO AUTHORIZE THE ISSUANCE OF THE CITY OF BLOOMINGTON, INDIANA
GENERAL OBLIGATION BONDS, SERIES 2024, FOR THE PURPOSE OF
PROVIDING FUNDS TO PAY FOR CERTAIN CAPITAL PROJECTS OF THE CITY
AND EXPENSES INCURRED IN CONNECTION WITH THE ISSUANCE OF THE
BONDS**

- WHEREAS, the Common Council (the "Council") of the City of Bloomington, Indiana (the "City") has given consideration to the acquisition, design, construction, renovation, improvement and/or equipping of certain public infrastructure and/or other local public improvements more particularly described on Exhibit A hereto and made a part hereof, each of which is reasonably considered to be an independently desirable end in itself without reference to another capital project (collectively, the "Projects"); and
- WHEREAS, the Council hereby finds that it would be of public utility and benefit and in the best interests of the City and its citizens to finance the costs of all or a portion of the Projects through the issuance of general obligation bonds of the City; and
- WHEREAS, the City's total debt service tax rate is \$0.1421 per one hundred dollars of assessed value, and the Council has been advised that the total cost of any one of the Projects will not exceed Six Million Three Hundred Fifty Thousand Four Hundred Sixty Six Dollars (\$6,350,466.00), which is the controlled project threshold as calculated by the City's municipal advisor—Reedy Financial Group P.C. ("Reedy")—or are otherwise excluded from the definition of a controlled project and, therefore, the Bonds will not be issued to fund a controlled project, as defined in Indiana Code § 6-1.1-20-1.1; and
- WHEREAS, the Council deems it advisable to authorize the issuance of general obligation bonds of the City—pursuant to Indiana Code § 36-4-6-19 and other applicable provisions of the Indiana Code, as amended (collectively, the "Act")—designated as the "City of Bloomington, Indiana, General Obligation Bonds, Series 2024" (the "Bonds"), in an original principal amount not to exceed Four Million Three Hundred Thousand Dollars (\$4,300,000), for the purpose of providing funds to pay all or a portion of (a) the costs of the Projects, (b) capitalized interest on the Bonds, if necessary, and (c) the costs incurred in connection with the issuance and sale of the Bonds, including the cost of any credit enhancement with respect to the Bonds (if necessary), with all of the foregoing costs and expenses in an aggregate amount not to exceed \$4,300,000; and
- WHEREAS, the original principal amount of the Bonds, together with the outstanding principal amount of previously issued bonds or other obligations which

constitute a debt of the City, is no more than two percent (2%) of one-third (1/3) of the total net assessed valuation of the City; and

WHEREAS, the amount of proceeds of the Bonds allocated to pay costs of the Projects, together with estimated investment earnings thereon, does not exceed the cost of the Projects as estimated by the Council; and

WHEREAS, the Council has found that there are insufficient funds available or provided for in the existing budget and tax levy which may be applied to the costs of the Projects and has authorized the issuance of the Bonds to procure such funds and that a need exists for the making of the additional appropriation hereinafter set out; and

WHEREAS, notice of a hearing on said appropriation has been duly given by publication as required by law, and the hearing on said appropriation has been held, at which all taxpayers and other interested persons had an opportunity to appear and express their views as to such appropriation; and

WHEREAS, the Council now finds that all conditions precedent to the adoption of an ordinance authorizing the issuance of the Bonds have been complied with in accordance with the Act.

NOW THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, INDIANA THAT:

SECTION 1. Authorization for the Bonds. In order to provide financing for the Projects and incidental expenses incurred in connection therewith and on account of the issuance of the Bonds, the City shall borrow money and issue the Bonds as herein authorized. The Council hereby determines that each of the Projects is reasonably considered to be an independently desirable end in itself without reference to another capital project. The City reasonably expects to reimburse any previously incurred expenditures for the Projects with proceeds of the Bonds and this constitutes a declaration of official intent pursuant to Treasury Regulation 1.150-2(e) and Indiana Code § 5-1-14-6(c).

SECTION 2. General Terms of Bonds.

In order to procure funds for the Project, the Controller, as the fiscal officer of the City, is hereby authorized and directed to have prepared and to issue and sell general obligation bonds of the City, in one or more series, in an amount not to exceed Four Million Three Hundred Thousand Dollars (\$4,300,000) (the "Authorized Amount"), to be designated "City of Bloomington, Indiana, General Obligation Bonds, Series 2024" for the purpose of providing financing for the Projects and incidental expenses, such expenses to include, without limitation, capitalized interest on the Bonds, if necessary, all expenses of every kind incurred preliminarily to the funding of the Projects and the costs of selling and issuing the Bonds.

The Bonds shall be signed in the name of the City by the manual or facsimile signature of

the Mayor of the City and attested by the manual or facsimile signature of the Controller of the City, who shall affix the seal of the City, if any, to each of the Bonds manually or shall have the seal imprinted or impressed thereon by facsimile or other means. In case any officer whose signature or facsimile signature appears on the Bonds shall cease to be such officer before the delivery of the Bonds, such signature shall nevertheless be valid and sufficient for all purposes as if such officer had remained in office until delivery thereof. The Bonds shall also be authenticated by the manual signature of the Registrar (as hereafter defined). Subject to the provisions of this Ordinance regarding the registration of the Bonds, the Bonds shall be fully negotiable instruments under the laws of the State of Indiana.

The Bonds are, as to all the principal thereof and interest due thereon, general obligations of the City, payable from *ad valorem* property taxes on all taxable property within the City.

The Bonds shall be issued in fully registered form in denominations of either (i) Five Thousand Dollars (\$5,000) or any integral multiple thereof, or (ii) One Hundred Thousand Dollars (\$100,000) plus any integral multiple of One Thousand Dollars (\$1,000) in excess thereof, shall be numbered consecutively from R-1 upward, and shall be originally dated as of their date of issuance. The Bonds shall bear interest payable semiannually on June 30 and December 30 of each year, or such other dates as determined by the Controller prior to the sale of the Bonds, beginning no earlier than June 30, 2025, at a rate or rates not exceeding five percent (5%) per annum (the exact rate or rates to be determined by negotiation pursuant to Section 6 of this Ordinance). Interest shall be calculated on the basis of a 360-day year comprised of twelve 30-day months. The Bonds shall mature or be subject to mandatory redemption on June 30 and/or December 30, or such other dates as determined by the Controller prior to the sale of the Bonds, over a period ending no later than three (3) years from the date of issuance of the Bonds.

All payments of interest on the Bonds shall be paid by wire transfer or by check mailed one business day prior to the interest payment date to the registered owners thereof as of the first (1st) day of the month in which interest is payable (each, a "Record Date") at the addresses as they appear on the registration books kept by the Registrar (the "Registration Record") or at such other address as is provided to the Paying Agent (as hereafter defined) in writing by such registered owner. All principal payments on the Bonds shall be made upon surrender thereof at the principal office of the Paying Agent, in any coin or currency of the United States of America which on the date of such payment shall be legal tender for the payment of public and private debts.

Interest on the Bonds shall be payable from the interest payment date to which interest has been paid next preceding the authentication date thereof unless such Bonds are authenticated after the fifteenth (15th) day of the month in which interest is payable and on or before such interest payment date in which case they shall bear interest from such interest payment date, or unless authenticated on or before the initial Record Date, in which case they shall bear interest from the original date, until the principal shall be fully paid.

Each Bond shall be transferable or exchangeable only upon the Registration Record by the registered owner thereof in person, or by his attorney duly authorized in writing, upon surrender of such Bond together with a written instrument of transfer or exchange satisfactory to the Registrar duly executed by the registered owner or his attorney duly authorized in writing,

and thereupon a new fully registered Bond or Bonds in the same aggregate principal amount, and of the same maturity, shall be executed and delivered in the name of the transferee or transferees or the registered owner, as the case may be, in exchange therefor. The costs of such transfer or exchange shall be borne by the City, except for any tax or governmental charge required to be paid in connection therewith, which shall be payable by the person requesting such transfer or exchange. The City, the Registrar and the Paying Agent may treat and consider the persons in whose names such Bonds are registered as the absolute owners thereof for all purposes including for the purpose of receiving payment of, or on account of, the principal thereof and interest due thereon.

In the event any Bond is mutilated, lost, stolen or destroyed, the City may execute and the Registrar may authenticate a new bond of like date, maturity and denomination as that mutilated, lost, stolen or destroyed, which new bond shall be marked in a manner to distinguish it from the bond for which it was issued, provided that, in the case of any mutilated bond, such mutilated bond shall first be surrendered to the Registrar, and in the case of any lost, stolen or destroyed bond there shall be first furnished to the Registrar evidence of such loss, theft or destruction satisfactory to the City and the Registrar, together with indemnity satisfactory to them. In the event any such bond shall have matured, instead of issuing a duplicate bond, the City and the Registrar may, upon receiving indemnity satisfactory to them, pay the same without surrender thereof. The City and the Registrar may charge the owner of such bond with their reasonable fees and expenses in connection with the issuance of the new bond. Any bond issued pursuant to this paragraph shall be deemed an original, substitute contractual obligation of the City, whether or not the lost, stolen or destroyed Bond shall be found at any time, and shall be entitled to all the benefits of this Ordinance, equally and proportionately with any and all other Bonds issued hereunder.

SECTION 3. Terms of Redemption.

The Controller, upon consultation with Reedy, may designate maturities of Bonds (or portion thereof of either (i) Five Thousand Dollars (\$5,000) or any integral multiple thereof or (ii) One Hundred Thousand Dollars (\$100,000) plus any integral multiple of One Thousand Dollars (\$1,000) in excess thereof) that shall be subject to optional redemption and/or maturity sinking fund redemption, and the corresponding redemption dates, amounts and prices (including premium, if any). Except as otherwise set forth in this Ordinance, the Controller, upon consultation with Reedy, is hereby authorized and directed to determine the terms governing any such redemption, as evidenced by the delivery of the Bonds.

Notice of redemption shall be mailed by first-class mail or by registered or certified mail to the address of each registered owner of a Bond to be redeemed as shown on the Registration Record not more than sixty (60) days and not less than thirty (30) days prior to the date fixed for redemption except to the extent such redemption notice is waived by owners of Bonds redeemed, provided, however, that failure to give such notice by mailing, or any defect therein, with respect to any Bond shall not affect the validity of any proceedings for the redemption of any other Bonds. Any notice of redemption required under this section shall identify the Bonds to be redeemed including the complete name of the Bonds, the interest rate, the issue date, the maturity date, the respective CUSIP numbers (if any) and certificate numbers (and, in the case of a partial redemption, the respective principal amounts to be called) and shall state (i) the date fixed for redemption, (ii) the Redemption Price, (iii) that the Bonds called for redemption must be

surrendered to collect the Redemption Price, (iv) the address of the office of the registrar and paying agent at which the Bonds must be surrendered together with the name and telephone number of a person to contact from the office of the registrar and paying agent, (v) any condition precedent to such redemption, (vi) that on the date fixed for redemption, and upon the satisfaction of any condition precedent described in the notice, the Redemption Price will be due and payable upon each such Bond or portion thereof and that interest on the Bonds called for redemption ceases to accrue on the date fixed for redemption, and (vii) that if such condition precedent is not satisfied, such notice of redemption is rescinded and of no force and effect, and the principal and premium, if any, shall continue to bear interest on and after the date fixed for redemption at the interest rate borne by the Bond. The place of redemption may be determined by the City. Interest on the Bonds so called for redemption shall cease on the redemption date fixed in such notice if sufficient funds are available at the place of redemption to pay the redemption price on the date so named, and thereafter, such Bonds shall no longer be protected by this Ordinance and shall not be deemed to be outstanding hereunder, and the holders thereof shall have the right only to receive the redemption price.

All Bonds which have been redeemed shall be canceled and shall not be reissued; provided, however, that one or more new registered Bonds shall be issued for the unredeemed portion of any Bond without charge to the holder thereof.

No later than the date fixed for redemption, funds shall be deposited with the Paying Agent or another paying agent to pay, and such agent is hereby authorized and directed to apply such funds to the payment of, the Bonds or portions thereof called for redemption, including accrued interest thereon to the redemption date. No payment shall be made upon any Bond or portion thereof called for redemption until such bond shall have been delivered for payment or cancellation or the Registrar shall have received the items required by this resolution with respect to any mutilated, lost, stolen or destroyed bond.

SECTION 4. Appointment of Registrar and Paying Agent.

The Controller is hereby authorized to serve as, or to appoint a qualified financial institution to serve as, registrar and paying agent for the Bonds (the "Registrar" or "Paying Agent"). The Registrar is hereby charged with the responsibility of authenticating the Bonds, and shall keep and maintain at its principal office or corporate trust office books for the registration and transfer of the Bonds. The Controller is hereby authorized to enter into such agreements or understandings with such institution as will enable the institution to perform the services required of the Registrar and Paying Agent. The Controller is authorized to pay such fees as the institution may charge for the services it provides as Registrar and Paying Agent.

The Registrar and Paying Agent may at any time resign as Registrar and Paying Agent by giving thirty (30) days' written notice to the Controller and to each registered owner of the Bonds then outstanding, and such resignation will take effect at the end of such thirty (30) days or upon the earlier appointment of a successor Registrar and Paying Agent by the Controller. Such notice to the Controller may be served personally or be sent by first-class or registered mail. The Registrar and Paying Agent may be removed at any time as Registrar and Paying Agent by the Controller, in which event the Controller may appoint a successor Registrar and Paying Agent. The Controller shall notify each registered owner of the Bonds then outstanding of the removal of the Registrar and Paying Agent. Notices to registered owners of the Bonds shall be deemed to

be given when mailed by first-class mail to the addresses of such registered owners as they appear on the bond register. Any predecessor Registrar and Paying Agent shall deliver all the Bonds, cash and investments in its possession and the bond register to the successor Registrar and Paying Agent. At all times, the same entity shall serve as Registrar and as Paying Agent.

SECTION 5. Form of Bonds.

(a) The form and tenor of the Bonds shall be substantially as set forth in Exhibit B with all blanks to be filled in properly and all necessary revisions, additions and deletions to be made prior to delivery thereof.

(b) If determined to be advantageous or desirable for the City, based on the recommendation of Reedy, the Bonds may, in compliance with all applicable laws, initially be issued and held in book-entry form on the books of the central depository system, The Depository Trust Company, its successors, or any successor central depository system appointed by the City from time to time (the "Clearing Agency"), without physical distribution of Bonds to the purchasers. The following provisions of this section apply in such event:

One definitive Bond of each maturity shall be delivered to the Clearing Agency (or its agent) and held in its custody. The City and the Registrar and Paying Agent may, in connection therewith, do or perform or cause to be done or performed any acts or things not adverse to the rights of the holders of the Bonds as are necessary or appropriate to accomplish or recognize such book-entry form Bonds.

During any time that the Bonds remain and are held in book-entry form on the books of a Clearing Agency, (1) any such Bond may be registered upon the books kept by the Registrar in the name of such Clearing Agency, or any nominee thereof, including Cede & Co., as nominee of The Depository Trust Company; (2) the Clearing Agency in whose name such Bond is so registered shall be, and the City and the Registrar and Paying Agent may deem and treat such Clearing Agency as, the absolute owner and holder of such Bond for all purposes of this Ordinance, including, without limitation, the receiving of payment of the principal of and interest on such Bond, the receiving of notice and giving of consent; (3) neither the City nor the Registrar or Paying Agent shall have any responsibility or obligation hereunder to any direct or indirect participant, within the meaning of Section 17A of the Securities Exchange Act of 1934, as amended, of such Clearing Agency, or any person on behalf of which, or otherwise in respect of which, any such participant holds any interest in any Bond, including, without limitation, any responsibility or obligation hereunder to maintain accurate records of any interest in any Bond or any responsibility or obligation hereunder with respect to the receiving of payment of principal of or interest or premium, if any, on any Bond, the receiving of notice or the giving of consent; and (4) the Clearing Agency is not required to present any Bond called for partial redemption prior to receiving payment so long as the Registrar and Paying Agent and the Clearing Agency have agreed to the method for noting such partial redemption.

If either the City receives notice from the Clearing Agency which is currently the registered owner of the Bonds to the effect that such Clearing Agency is unable or unwilling to discharge its responsibility as a Clearing Agency for the Bonds, or the City elects to discontinue its use of such Clearing Agency as a Clearing Agency for the Bonds, then the City and Registrar and Paying Agent each shall do or perform or cause to be done or performed all acts or things,

not adverse to the rights of the holders of the Bonds, as are necessary or appropriate to discontinue use of such Clearing Agency as a Clearing Agency for the Bonds and to transfer the ownership of each of the Bonds to such person or persons, including any other Clearing Agency, as the holders of the Bonds may direct in accordance with this Ordinance. Any expenses of such discontinuance and transfer, including expenses of printing new certificates to evidence the Bonds, shall be paid by the City.

During any time that the Bonds are held in book-entry form on the books of a Clearing Agency, the Registrar shall be entitled to request and rely upon a certificate or other written representation from the Clearing Agency or any participant or indirect participant with respect to the identity of any beneficial owner of Bonds as of a record date selected by the Registrar. For purposes of determining whether the consent, advice, direction or demand of a registered owner of a Bond has been obtained, the Registrar shall be entitled to treat the beneficial owners of the Bonds as the bondholders and any consent, request, direction, approval, objection or other instrument of such beneficial owner may be obtained in the fashion described in this Ordinance.

During any time that the Bonds are held in book-entry form on the books of a Clearing Agency, the Mayor, the Controller and/or the Registrar are authorized to execute and deliver a Letter of Representations agreement with the Clearing Agency, or a Blanket Issuer Letter of Representations, and the provisions of any such Letter of Representations or any successor agreement shall control on the matters set forth therein. The Registrar, by accepting the duties of Registrar under this Ordinance, agrees that it will (i) undertake the duties of agent required thereby and that those duties to be undertaken by either the agent or the issuer shall be the responsibility of the Registrar, and (ii) comply with all requirements of the Clearing Agency, including without limitation same day funds settlement payment procedures. Further, during any time that the Bonds are held in book-entry form, the provisions of Section 5 of this Ordinance shall control over conflicting provisions in any other section of this Ordinance.

SECTION 6. Sale of Bonds.

(a) The Council authorizes the sale of the Bonds by negotiation or private placement. Robert W. Baird & Co. Incorporated ("Baird") shall serve as the underwriter of the Bonds or the City's placement agent with respect to the Bonds. The Bonds shall not be sold for less than ninety-nine percent (99.00%) of the par value of the Bonds.

The Bonds shall be issued upon terms and conditions consistent with this Ordinance as set forth in a purchase agreement between the City and the purchaser to be selected by the Mayor and the Controller (the "Purchaser") (such purchase agreement, the "Purchase Agreement"). The Council hereby authorizes and directs the Mayor and the Controller, for and on behalf of the City, to execute and deliver, and to perform the obligations of the City under, the Purchase Agreement, in the form the Mayor and the Controller, with the advice of counsel (including the City's Bond Counsel—Quarles & Brady LLP ("Quarles")) and Reedy, determine necessary or appropriate, such determination to be conclusively evidenced by such Mayor's and such Controller's execution thereof.

(b) After the Bonds have been properly sold and executed, the Controller shall receive payment for the Bonds from the purchasers and shall provide for delivery of the Bonds to the purchasers.

(c) The Controller is hereby authorized and directed to obtain a legal opinion as to the validity of the Bonds from Quarles, and to furnish such opinion to the purchasers of the Bonds. The cost of such opinion shall be paid out of the proceeds of the Bonds.

SECTION 7. Use of Bond Proceeds. The Controller is hereby authorized to create a new fund designated the City of Bloomington, Indiana 2024 Projects Fund (the "Project Fund"). The proceeds received from the sale of the Bonds shall be deposited in the Project Fund and shall only be expended for the purpose of paying expenses incurred in connection with the Projects together with the expenses incidental thereto and on account of the issuance of the Bonds. The Controller is authorized to pay costs of issuance from the proceeds of the Bonds. Any balance remaining in the Project Fund after the completion of the Project which is not required to meet unpaid obligations incurred in connection therewith and on account of the issuance of the Bonds may be used to pay debt service on the Bonds or otherwise used as permitted by law.

The Controller is hereby also authorized to create a new fund designated the Series 2024 Bond Fund (the "Bond Fund") into which taxes and other funds to be used to pay debt service on the Bonds shall be deposited prior to the payment of principal, interest and premium, if any, on the Bonds. Any surplus remaining in the Project Fund after all costs and expenses are fully paid shall be transferred to the Bond Fund.

SECTION 8. Defeasance. If, when the Bonds or any portion thereof shall have become due and payable in accordance with their terms or shall have been duly called for redemption or irrevocable instructions to call the Bonds or any portion thereof for redemption have been given, and the whole amount of the principal and the interest so due and payable upon such Bonds or any portion thereof then outstanding shall be paid, or (i) cash, or (ii) direct non-callable obligations of (including obligations issued or held in book entry form on the books of) the Department of the Treasury of the United States of America, and securities fully and unconditionally guaranteed as to the timely payment of principal and interest by the United States of America, the principal of and the interest on which when due without reinvestment will provide sufficient money, or (iii) any combination of the foregoing, shall be held irrevocably in trust for such purpose, and provision shall also be made for paying all fees and expenses for the payment, then and in that case the Bonds or such designated portion thereof shall no longer be deemed outstanding or secured by this Ordinance.

SECTION 9. Tax Covenants. In order to preserve the exclusion of interest from gross income for federal income tax purposes on the Bonds, and as an inducement to purchasers of the Bonds, the City represents, covenants and agrees that:

(a) The City will not take any action or fail to take any action with respect to the Bonds that would result in the loss of the exclusion from gross income for federal income tax purposes of interest on the Bonds pursuant to Section 103 of the Internal Revenue Code of 1986 as in effect on the date of issuance of the Bonds (the "Code"), including, without limitation, the taking of such action as is necessary to rebate or cause to be rebated arbitrage profits on Bond proceeds or other monies treated as Bond proceeds to the federal government as provided in Section 148 of the Code, and will set aside such monies, which may be paid from investment income on funds and accounts notwithstanding anything else to the contrary herein, in trust for such purposes.

(b) No person or entity, other than the City or another state or local governmental unit, will use proceeds of the Bonds or property financed by the Bond proceeds other than as a member of the general public. No person or entity other than the City or another state or local governmental unit will own property financed by the Bond proceeds or will have actual or beneficial use of such property pursuant to a lease, a management or incentive payment contract, an arrangement such as a take-or-pay or output contract, or any other type of arrangement that differentiates that person's or entity's use of such property from the use by the public at large.

(c) No Bond proceeds will be loaned to any entity or person other than a state or local governmental unit. No Bond proceeds will be transferred, directly or indirectly, or deemed transferred to a non-governmental person in any manner that would in substance constitute a loan of the Bond proceeds.

(d) The City will file an information report Form 8038-G with the Internal Revenue Service as required by Section 149 of the Code.

(e) The City will not make any investment or do any other act or thing during the period that any Bond is outstanding hereunder which would cause any Bond to be an "arbitrage bond" within the meaning of Section 148 of the Code and the regulations applicable thereto as in effect on the date of delivery of the Bonds.

Notwithstanding any other provisions of this Ordinance, the foregoing covenants and authorizations (the "Tax Sections") which are designed to preserve the exclusion of interest on the Bonds from gross income under federal income tax law (the "Tax Exemption") need not be complied with to the extent the City receives an opinion of nationally recognized bond counsel that compliance with such Tax Section is unnecessary to preserve the Tax Exemption.

SECTION 10. Amendments.

Subject to the terms and provisions contained in this section, and not otherwise, the owners of not less than sixty-six and two-thirds percent (66-2/3%) in aggregate principal amount of the Bonds then outstanding shall have the right, from time to time, to consent to and approve the adoption by the City of such ordinance or ordinances supplemental hereto as shall be deemed necessary or desirable by the City for the purpose of modifying, altering, amending, adding to or rescinding in any particular any of the terms or provisions contained in this Ordinance, or in any supplemental ordinance; provided, however, that nothing herein contained shall permit or be construed as permitting:

(a) An extension of the maturity of the principal of or interest on any Bond, without the consent of the holder of each Bond so affected; or

(b) A reduction in the principal amount of any Bond or the rate of interest thereon, or a change in the monetary medium in which such amounts are payable, without the consent of the holder of each Bond so affected; or

(c) A preference or priority of any Bond over any other Bond, without the consent of the holders of all Bonds then outstanding; or

(d) A reduction in the aggregate principal amount of the Bonds required for consent to such supplemental ordinance, without the consent of the holders of all Bonds then outstanding.

If the City shall desire to obtain any such consent, it shall cause the Registrar to mail a notice, postage prepaid, to the addresses appearing on the registration books held by the Registrar. Such notice shall briefly set forth the nature of the proposed supplemental ordinance and shall state that a copy thereof is on file at the office of the Registrar for inspection by all owners of the Bonds. The Registrar shall not, however, be subject to any liability to any owners of the Bonds by reason of its failure to mail such notice, and any such failure shall not affect the validity of such supplemental ordinance when consented to and approved as herein provided.

Whenever at any time within one year after the date of the mailing of such notice, the City shall receive any instrument or instruments purporting to be executed by the owners of the Bonds of not less than sixty-six and two-thirds per cent (66-2/3%) in aggregate principal amount of the Bonds then outstanding, which instrument or instruments shall refer to the proposed supplemental ordinance described in such notice, and shall specifically consent to and approve the adoption thereof in substantially the form of the copy thereof referred to in such notice as on file with the Registrar, thereupon, but not otherwise, the City may adopt such supplemental ordinance in substantially such form, without liability or responsibility to any owners of the Bonds, whether or not such owners shall have consented thereto.

No owner of any Bond shall have any right to object to the adoption of such supplemental ordinance or to object to any of the terms and provisions contained therein or the operation thereof, or in any manner to question the propriety of the adoption thereof, or to enjoin or restrain the City or its officers from adopting the same, or from taking any action pursuant to the provisions thereof. Upon the adoption of any supplemental ordinance pursuant to the provisions of this section, this Ordinance shall be, and shall be deemed, modified and amended in accordance therewith, and the respective rights, duties and obligations under this Ordinance of the City and all owners of Bonds then outstanding, shall thereafter be determined exercised and enforced in accordance with this Ordinance, subject in all respects to such modifications and amendments.

Notwithstanding anything contained in the foregoing provisions of this Ordinance, the rights and obligations of the City and of the owners of the Bonds, and the terms and provisions of the Bonds and this Ordinance, or any supplemental ordinance, may be modified or altered in any respect with the consent of the City and the consent of the owners of all the Bonds then outstanding.

Without notice to or consent of the owners of the Bonds, the City may, from time to time and at any time, adopt such ordinances supplemental hereto as shall not be inconsistent with the terms and provisions hereof (which supplemental ordinances shall thereafter form a part hereof),

(a) To cure any ambiguity or formal defect or omission in this Ordinance or in any supplemental ordinance; or

(b) To grant to or confer upon the owners of the Bonds any additional rights, remedies, powers, authority or security that may lawfully be granted to or conferred upon the

owners of the Bonds; or

(c) To procure a rating on the Bonds from a nationally recognized securities rating agency designated in such supplemental ordinance, if such supplemental ordinance will not adversely affect the owners of the Bonds; or

(d) To obtain or maintain bond insurance with respect to the Bonds; or

(e) To provide for the refunding or advance refunding of the Bonds; or

(f) To make any other change which, in the determination of the Council in its sole discretion, is not to the prejudice of the owners of the Bonds.

SECTION 11. Additional Appropriation. There is hereby appropriated the sum of Four Million Three Hundred Thousand Dollars (\$4,300,000), out of the proceeds of the Bonds, together with all investment earnings thereon, for the purpose of providing funds to pay the costs of the Projects, including related costs and the costs of issuing the Bonds, as provided in this Ordinance. Such appropriation shall be in addition to all appropriations provided for in the existing budget and shall continue in effect until the completion of the described purposes.

SECTION 12. Other Action. The appropriate officers are hereby authorized to take all such actions and execute all such instruments as are necessary or desirable to effectuate this ordinance. These actions include obtaining a rating, bond insurance or any other form of credit enhancement for the Bonds if economically feasible and desirable and with the favorable recommendation of Reedy, and filing a report of an additional appropriation with the Indiana Department of Local Government Finance. In addition, the appropriate officers of the City are hereby authorized and directed to take any other action deemed necessary or advisable in order to effectuate the acquisition, construction and equipping of the Projects, the issuance of the Bonds, or any other purposes of this Ordinance.

SECTION 13. No Conflict. All ordinances, resolutions, and orders or parts thereof in conflict with the provisions of this Ordinance are to the extent of such conflict hereby repealed. After the issuance of the Bonds and so long as any of the Bonds or interest thereon remains unpaid, except as expressly provided herein, this Ordinance shall not be repealed or amended in any respect which will materially adversely affect the rights of the holders of the Bonds, nor shall the City adopt any law, ordinance or resolution which in any way materially adversely affects the rights of such holders.

SECTION 14. Severability; Interpretation. If any section, paragraph or provision of this Ordinance shall be held to be invalid or unenforceable for any reason, the invalidity or unenforceability of such section, paragraph or provision shall not affect any of the remaining provisions of this Ordinance. Unless the context or laws clearly require otherwise, references herein to statutes or other laws include the same as modified, supplemented or superseded from time to time.

SECTION 15. Holidays, Etc. If the date of making any payment or the last date for performance of any act or the exercising of any right, as provided in this Ordinance, shall be a legal holiday or

a day on which banking institutions in the City or the city in which the Registrar or Paying Agent is located are typically closed, such payment may be made or act performed or right exercised on the next succeeding day not a legal holiday or a day on which such banking institutions are typically closed, with the same force and effect as if done on the nominal date provided in this Ordinance, and no interest shall accrue for the period after such nominal date.

SECTION 16. Effectiveness. This Ordinance shall be in full force and effect from and after its adoption and the procedures required by law. Upon payment in full of the principal and interest respecting the Bonds authorized hereby or upon deposit of an amount sufficient to pay when due such amounts in accord with the defeasance provisions herein, all pledges, covenants and other rights granted by this ordinance shall cease.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana upon this _____ day of _____, 2024.

By: _____
ISABEL PIEDMONT-SMITH, President
Bloomington Common Council

ATTEST:

NICOLE BOLDEN, Clerk
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington upon this _____ day of _____, 2024.

NICOLE BOLDEN, Clerk
City of Bloomington

SIGNED and APPROVED by me upon this _____ day of _____, 2024.

KERRY THOMSON, Mayor
City of Bloomington

SYNOPSIS

This Ordinance approves the issuance of general obligation bonds of the City of Bloomington, Indiana, under Indiana Code § 36-4-6-19, in an aggregate principal amount not to exceed \$4,300,000 in order to finance certain capital projects throughout the City.

EXHIBIT A

PROJECT DESCRIPTION

The proceeds of the Bonds will be used to pay all or a portion of the costs of the following capital projects:

- (1) Parks and Recreation Department projects, in a total amount not to exceed \$333,500, consisting of the following:
 - a. Sound system upgrades to the mobile sound system
 - b. Fence replacement at Willie Streeter Community Garden
 - c. Roof replacement at Woodlawn Bryan Park Shelter
 - d. Liner replacement at Bryan Park Pool
 - e. Acquisition of a seven-passenger van as replacement to the Banneker van
 - f. Acquisition of a $\frac{3}{4}$ ton truck as replacement for the Parks operations truck

- (2) Engineering Department projects, in a total amount not to exceed \$3,751,500, consisting of the following:
 - a. Community traffic calming projects
 - b. Crosswalk safety improvements
 - c. Curb ramps
 - d. Traffic signal modernization, including at the intersection of: (i) Rogers Street and West Kirkwood Avenue and (ii) South Walnut Street and Grimes Lane
 - e. Projects included in the Bloomington Transportation Plan/Safe Streets for All Plan

- (3) Facilities maintenance and improvement projects, in a total amount not to exceed \$215,000, consisting of work on the City Hall parking lot and the adjacent BLine Plaza, plus associated curb and ramp improvements.

EXHIBIT B

FORM OF BOND

REGISTERED
R-__
UNITED STATES OF AMERICA

STATE OF INDIANA

MONROE COUNTY

CITY OF BLOOMINGTON, INDIANA
GENERAL OBLIGATION BOND, SERIES 2024

Interest Rate	Maturity Date	Original Date	Authentication Date	[CUSIP]
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REGISTERED OWNER:

PRINCIPAL SUM: (\$ _____)

The City of Bloomington, Monroe County, Indiana (the "City") for value received, hereby promises to pay to the Registered Owner set forth above, the Principal Sum set forth above on the Maturity Date set forth above, and to pay interest thereon until the Principal Sum shall be fully paid, at the Interest Rate per annum specified above from the interest payment date to which interest has been paid next preceding the Authentication Date of this bond unless this bond is authenticated after the first day of the month of such interest payment date and on or before such interest payment date in which case it shall bear interest from such interest payment date, or unless authenticated on or before [June 15, 2025], in which case it shall bear interest from the Original Date, which interest is payable semiannually on [June 30 and December 30] of each year, beginning on [June 30, 2025]. Interest shall be calculated on the basis of a 360-day year comprised of twelve 30-day months.

The principal of this bond is payable at _____ (the "Registrar" or "Paying Agent"), in _____, Indiana. All payments of interest on this bond shall be paid by wire transfer or check mailed one business day prior to the interest payment date to the registered owner hereof as of the fifteenth (15th) day of the month in which interest is payable at the address as it appears on the registration books kept by the Registrar or at such other address as is provided to the Paying Agent in writing by the Registered Owner. All payments of principal of and premium, if any, on this bond shall be made upon surrender thereof at the principal [corporate trust] office of the Paying Agent, in any coin or currency of the United States of America which on the date of such payment shall be legal tender for the payment of public and private debts.

This bond is one of an authorized issue of general obligation Bonds of the City, of like original date, tenor and effect[, except as to denomination, numbering, interest rates, and dates of maturity,] in the total amount of _____ (\$ _____), numbered consecutively from R-1 upward, issued for the purpose of financing (a) the costs of the acquisition, design, construction, renovation, improvement and/or equipping of certain public infrastructure and/or other local public improvement projects as more particularly described in the Ordinance (as defined herein), (b) capitalized interest on the Bonds, and (c) the costs incurred in connection with the issuance and sale of the bonds and all incidental expenses therewith, as authorized by Ordinance _____ adopted by the Common Council of the City on the ___ day of _____, 2024, entitled "To Authorize the Issuance of the City of Bloomington, Indiana General Obligation Bonds, Series 2024, For the Purpose of Providing Funds to Pay for Certain Capital Projects of the City and Expenses Incurred in Connection with the Issuance of the Bonds" (the "Ordinance"), and in accordance with Indiana Code § 36-4-6-19 and other applicable provisions of the Indiana Code, as amended (collectively, the "Act"). The owner of this bond, by the acceptance hereof, agrees to all the terms and provisions contained in the Ordinance and the Act.

PURSUANT TO THE PROVISIONS OF THE ACT AND THE ORDINANCE, THE PRINCIPAL OF THIS BOND AND ALL OTHER BONDS OF SAID ISSUE AND THE INTEREST DUE THEREON ARE PAYABLE AS A GENERAL OBLIGATION OF THE CITY, FROM AN *AD VALOREM* PROPERTY TAX TO BE LEVIED ON ALL TAXABLE PROPERTY WITHIN THE CITY.

[INSERT REDEMPTION TERMS]

Notice of such redemption shall be mailed by first-class mail or by registered or certified mail not more than sixty (60) days and not less than thirty (30) days prior to the date fixed for redemption to the address of the registered owner of each bond to be redeemed as shown on the registration record of the City except to the extent such redemption notice is waived by owners of the Bond or Bonds redeemed, provided, however, that failure to give such notice by mailing, or any defect therein, with respect to any bond shall not affect the validity of any proceedings for the redemption of any other Bonds. Any notice of redemption required under this section shall identify the Bonds to be redeemed including the complete name of the Bonds, the interest rate, the issue date, the maturity date, the respective CUSIP numbers (if any) and certificate numbers (and, in the case of a partial redemption, the respective principal amounts to be called) and shall state (i) the date fixed for redemption, (ii) the Redemption Price, (iii) that the Bonds called for redemption must be surrendered to collect the Redemption Price, (iv) the address of the principal [corporate trust] office of the registrar and paying agent at which the Bonds must be surrendered together with the name and telephone number of a person to contact from the office of the registrar and paying agent, (v) any condition precedent to such redemption, (vi) that on the date fixed for redemption, and upon the satisfaction of any condition precedent described in the notice, the Redemption Price will be due and payable upon each such Bond or portion thereof and that interest on the Bonds called for redemption ceases to accrue on the date fixed for redemption, and (vii) that if such condition precedent is not satisfied, such notice of redemption is rescinded and of no force and effect, and the principal and premium, if any, shall continue to bear interest on and after the date fixed for redemption at the interest rate borne by the Bond. The place of redemption may be determined by the City. Interest on the Bonds so called for redemption shall cease on the redemption date fixed in such notice if sufficient funds are available at the place of redemption to

pay the redemption price on the date so named, and thereafter, such Bonds shall no longer be protected by the Ordinance and shall not be deemed to be outstanding thereunder.

This bond is subject to defeasance prior to payment as provided in the Ordinance.

If this bond shall not be presented for payment on the date fixed therefor, the City may deposit in trust with the Paying Agent or another paying agent, an amount sufficient to pay such bond, and thereafter the Registered Owner shall look only to the funds so deposited in trust for payment and the City shall have no further obligation or liability in respect thereto.

This bond is transferable or exchangeable only upon the books of the City kept for that purpose at the office of the Registrar by the Registered Owner in person, or by his attorney duly authorized in writing, upon surrender of this bond together with a written instrument of transfer or exchange satisfactory to the Registrar duly executed by the Registered Owner or his attorney duly authorized in writing, and thereupon a new fully registered Bond or Bonds in the same aggregate principal amount, and of the same maturity, shall be executed and delivered in the name of the transferee or transferees or the Registered Owner, as the case may be, in exchange therefor. The City, any registrar and any paying agent for this bond may treat and consider the person in whose name this bond is registered as the absolute owner hereof for all purposes including for the purpose of receiving payment of, or on account of, the principal hereof and interest due hereon.

The Bonds maturing in any one year are issuable only in fully registered form in the denomination of [\$5,000 or any integral multiple thereof][\$100,000 plus any integral multiple of \$1,000 in excess thereof].

It is hereby certified and recited that all acts, conditions and things required to be done precedent to and in the execution, issuance and delivery of this bond have been done and performed in regular and due form as provided by law.

This bond shall not be valid or become obligatory for any purpose until the certificate of authentication hereon shall have been executed by an authorized representative of the Registrar.

IN WITNESS WHEREOF, the City of Bloomington, Monroe County, Indiana, has caused this bond to be executed in its corporate name by the manual or facsimile signatures of its duly elected, qualified and acting Mayor, its corporate seal, if any, to be hereunto affixed, imprinted or impressed by any means and attested manually or by facsimile by the Controller of the City.

CITY OF BLOOMINGTON, INDIANA

By: _____
KERRY THOMSON, Mayor

(SEAL)

ATTEST:

JESSICA MCCLELLAN, Controller

CERTIFICATE OF AUTHENTICATION

It is hereby certified that this bond is one of the Bonds described in the within-mentioned Ordinance duly authenticated by the Registrar.

_____, as Registrar

By: _____
Authorized Representative

The following abbreviations, when used in the inscription on the face of this bond, shall be construed as though they were written out in full according to applicable laws or regulations:

- TEN. COM as tenants in common
 - TEN. ENT as tenants by the entireties
 - JT. TEN as joint tenants with right of survivorship and not as tenants in common
 - UNIF. TRANS. _____ Custodian _____
MIN. ACT (Cust.) (Minor)
- under Uniform Transfers to Minors Act of _____
(State)

Additional abbreviations may also be used, although not contained in the above list.

ASSIGNMENT

FOR VALUE RECEIVED the undersigned hereby sells, assigns and transfers unto _____ (Please Print or Typewrite Name and Address) \$ _____ principal amount (must be a multiple of [\$5,000][\$100,000]) of the within bond and all rights thereunder, and hereby irrevocably constitutes and appoints _____, attorney to transfer the within bond on the books kept for the registration thereof with full power of substitution in the premises.

Signature Guaranteed:

NOTICE: Signature(s) must be guaranteed by an eligible guarantor institution participating in a Securities Transfer Association recognized signature guarantee program.

NOTICE: The signature to this assignment must correspond with the name of the registered owner as it appears on the face of the within Bond in every particular, without alteration or enlargement or any change whatsoever.



Memorandum

TO: Members of the City of Bloomington Common Council (“Council”)
FROM: Jessica McClellan, Controller

CC: Kerry Thomson, Mayor
Gretchen Knapp, Deputy Mayor
Nicole Bolden, City Clerk
Margie Rice, Corporation Counsel

RE: Appropriation Ordinance 2024-24 2024 GO Bonds
DATE: October 28, 2024

Summary

The City of Bloomington seeks Council approval of the 2024 General Obligation Bonds. The total project fund, including bond costs, is \$4,300,000. The interest rate of the bonds is capped at 5%, and final rate will be negotiated at bond closing. The bonds are set to close on December 5th, 2024. The City has engaged Baird as underwriter, to determine the right price for the bonds and to buy the bonds to sell them to investors. The City has engaged Reedy Financial, for guidance on developing a strategy for issuing the bonds that meets the City’s financial needs. Bond counsel is Thomas Cameron, of Quarles and Brady, formerly a City attorney. Mr. Cameron’s role is to provide legal advice, prepare all the necessary legal documents for the bond sale, and to protect the City’s interests.

Bloomington has a growing assessed value and a thriving economy. While many cities in Indiana are experiencing shrinking growth, Bloomington has good economic activity, modest population growth, and a positive reputation as a best place to live in Indiana. These macro-economic factors have helped the City maintain a strong bond rating, currently A-.

The City administration discussed the issuance of general obligation bonds with the City Council in several budget sessions, as well as a Council work session, to come to a consensus on the scope of the bond sale and the list of projects to fund. The City is currently using less than half of its debt capacity, which puts it in a good position to take on debt to pay for capital improvements.

About General Obligation (GO) Bonds

A general obligation (GO) bond is a common municipal financing structure. It is a long-term debt instrument that state and local governments use to raise money for projects that don't directly generate revenue. GO bonds are backed by the government's ability to tax to pay back the bonds. The bonds are repaid over a number of years through semi-annual debt service payments.

GO bonds are used to finance capital improvements, such as public infrastructure systems, parks, public safety projects and equipment.

To protect the public, Indiana law imposes procedural requirements for the issuance of any kind of municipal debt. These requirements vary, depending on the features of the loan and the repayment source. All required statutory procedures must be followed for the local government's debt to be valid and enforceable. The 2024 GO Bonds require a notice and a public hearing which will be held on November 20th.

Financial Impact

A GO Bond above the 2024 threshold of \$6,350,466.00 would be a "controlled project" that would trigger a petition and remonstrance process. However, the par amount of the bonds the City of Bloomington is proposing to issue before the end of the year is well below that threshold at \$4,300,000.00, and therefore the controlled project statute is not triggered.

The amount of general obligation bonds that an issuer may issue is limited by the debt limit set forth in the Indiana Constitution and a corresponding statutory limit set forth in the Indiana Code. The calculation of this debt limit is no more than two percent (2%) of one-third (1/3) of the total net assessed valuation of the City. The 2024 debt limit of the civil City is \$32,630,562. The City's 2025 assessed value increased over 2024, thus raising the debt limit by \$4,180,696, bringing the 2025 debt limit of the civil City to \$36,811,258. The City's unused debt capacity in 2024, including the 2024 GO bond is \$17,090,652, or 52% of total 2024 bonding capacity. The City's unused debt capacity in 2025, including the 2024 GO bond, is \$21,271,258, or 58% of total 2025 bonding capacity.

The 2024 GO Bonds will be paid by taxpayers through a new estimated debt tax rate of .0678% (6.78 cents per one hundred dollars of assessed value). However, the City's **total** tax rate will remain relatively flat. The estimated total 2025 City tax rate for taxpayers will remain equal or close to the 2024 rate of .8635% (86.35 cents per 100 dollars of assessed value). This is because as assessed values rise over the tax cap set by Indiana law, the tax levy drops. The GO Bond will close the gap between the 2024 tax rate and the projected drop in the 2025 tax rate due to Bloomington's rising assessed values.

Project List

The following list is from Exhibit A of the attached bond ordinance. The City administration will adhere to the bond project list, which is required by law, and seek input from the City Council on choosing projects that meet the intent of the description listed in section (2)e..

The proceeds of the Bonds will be used to pay all or a portion of the costs of the following capital projects:

- (1) Parks and Recreation Department projects, in a total amount not to exceed \$333,500, consisting of the following:
 - a. Sound system upgrades to the mobile sound system.
 - b. Fence replacement at Willie Streeter Community Garden
 - c. Roof replacement at Woodlawn Bryan Park Shelter
 - d. Liner replacement at Bryan Park Pool
 - e. Acquisition of a seven-passenger van as replacement to the Banneker van.
 - f. Acquisition of a $\frac{3}{4}$ ton truck as replacement to the Parks operations truck.

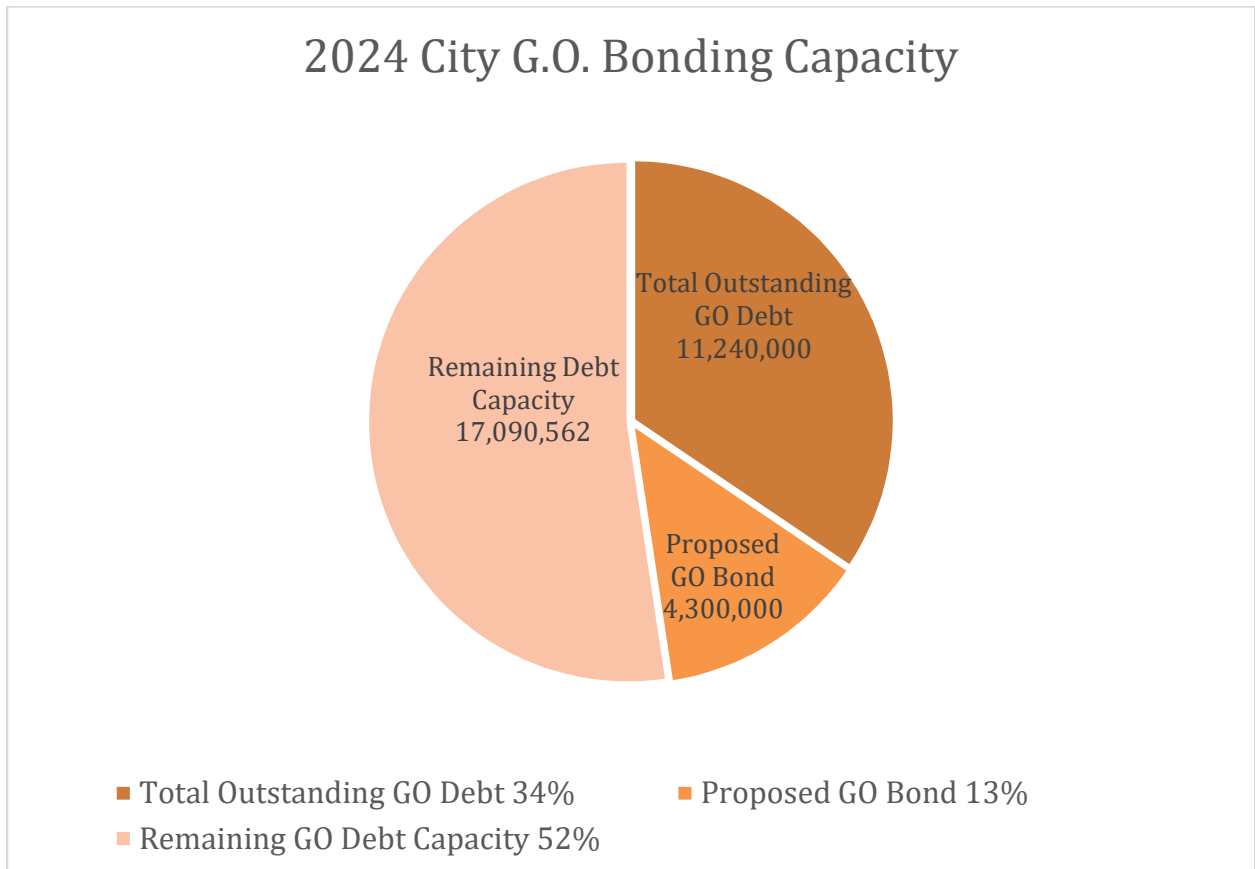
- (2) Engineering Department projects, in a total amount not to exceed \$3,751,500, consisting of the following:
 - a. Community traffic calming projects
 - b. Crosswalk safety improvements
 - c. Curb ramps
 - d. Traffic signal modernization, including at the intersection of: (i) Rogers Street and West Kirkwood Avenue and (ii) South Walnut Street and Grimes Lane
 - e. Projects included in the Bloomington Transportation Plan/Safe Streets For All Plan

- (3) Facilities maintenance and improvement projects, in a total amount not to exceed \$215,000.

Figures

Figure 1. 2024 City GO Bonding Capacity.

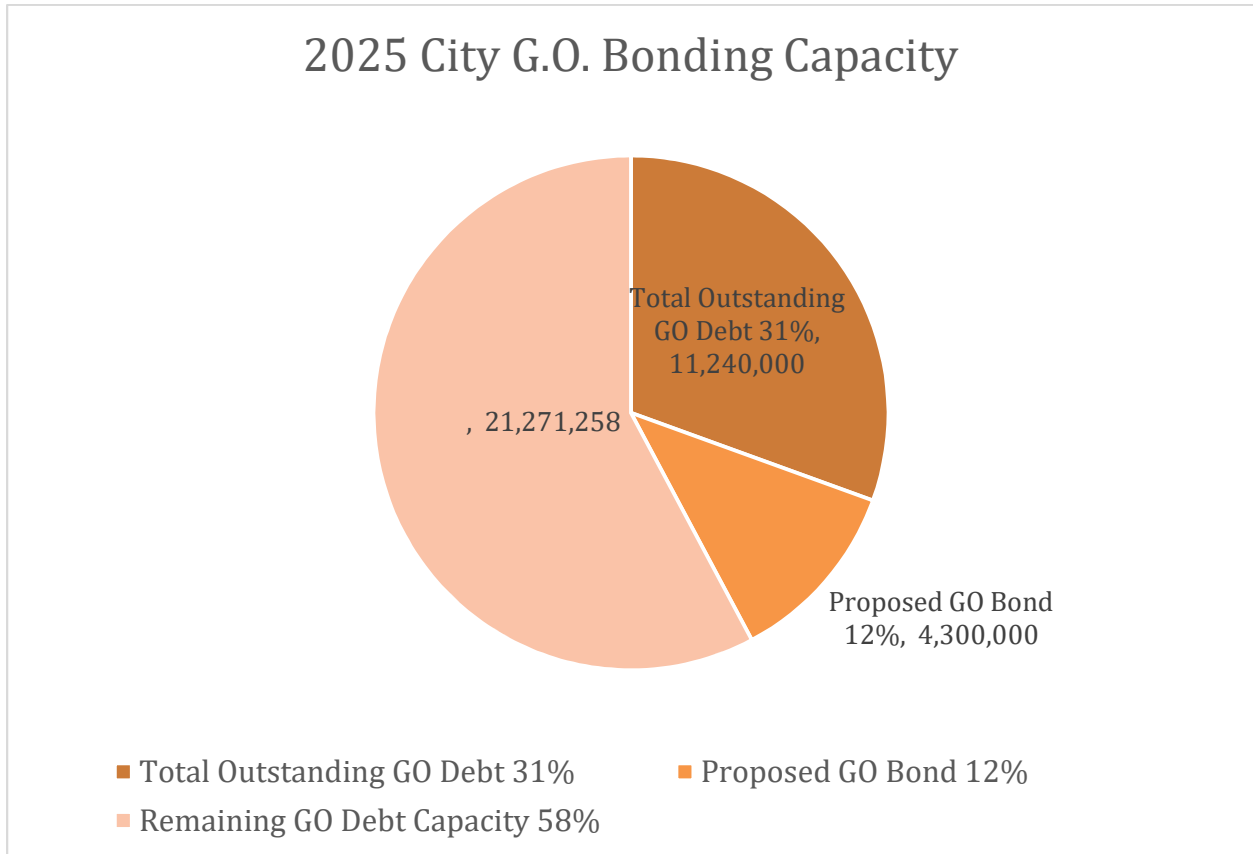
For 2024, the City’s bond limit, or bonding capacity, for property tax funded bonds, is \$32,630,562. In other words, the City’s bond principal amount due cannot exceed \$32,630,562. The City’s unused debt capacity in 2024, including the 2024 GO bond is \$17,090,652, or 52% of total 2024 bonding capacity.



Source: Controller

Figure 2. 2025 City GO Bonding Capacity.

For 2025, the City’s bond limit, or bonding capacity, for property tax funded bonds, is \$36,811,258. In other words, the City’s bond principal amount due cannot exceed \$36,811,258. The City’s 2025 assessed value increased over 2024, thus raising the debt limit. The City’s unused debt capacity in 2025, including the 2024 GO bond is \$21,271,258, or 58% of total 2025 bonding capacity.



Source: Controller

Figure 3. Debt Service Tax Levy

This chart represents the debt service payments that the City must pay over the next 20 years. This is a preliminary planning document and does not represent the final bond documents. The grey bars represent current debt payments that are due. The blue bars represent the 2024 GO Bond, with an estimated 3 year maturity. The City is using a 2 year maturity, and there will not be a payment due in 2027. The green portions represent debt capacity, or debt limit that is available for the City to use. The chart assumes no growth in debt capacity.

Source: Reedy Financial

CITY OF BLOOMINGTON, INDIANA
DEBT SERVICE TAX LEVY
PRELIMINARY

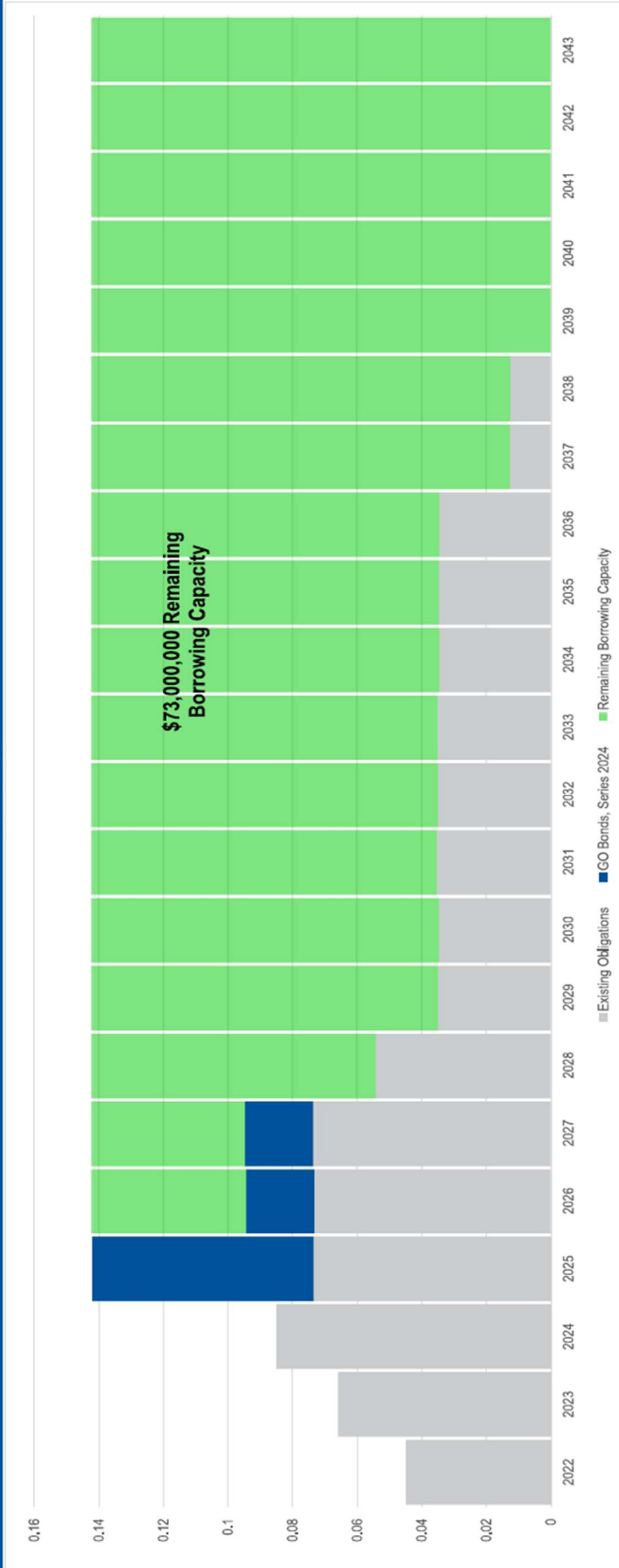
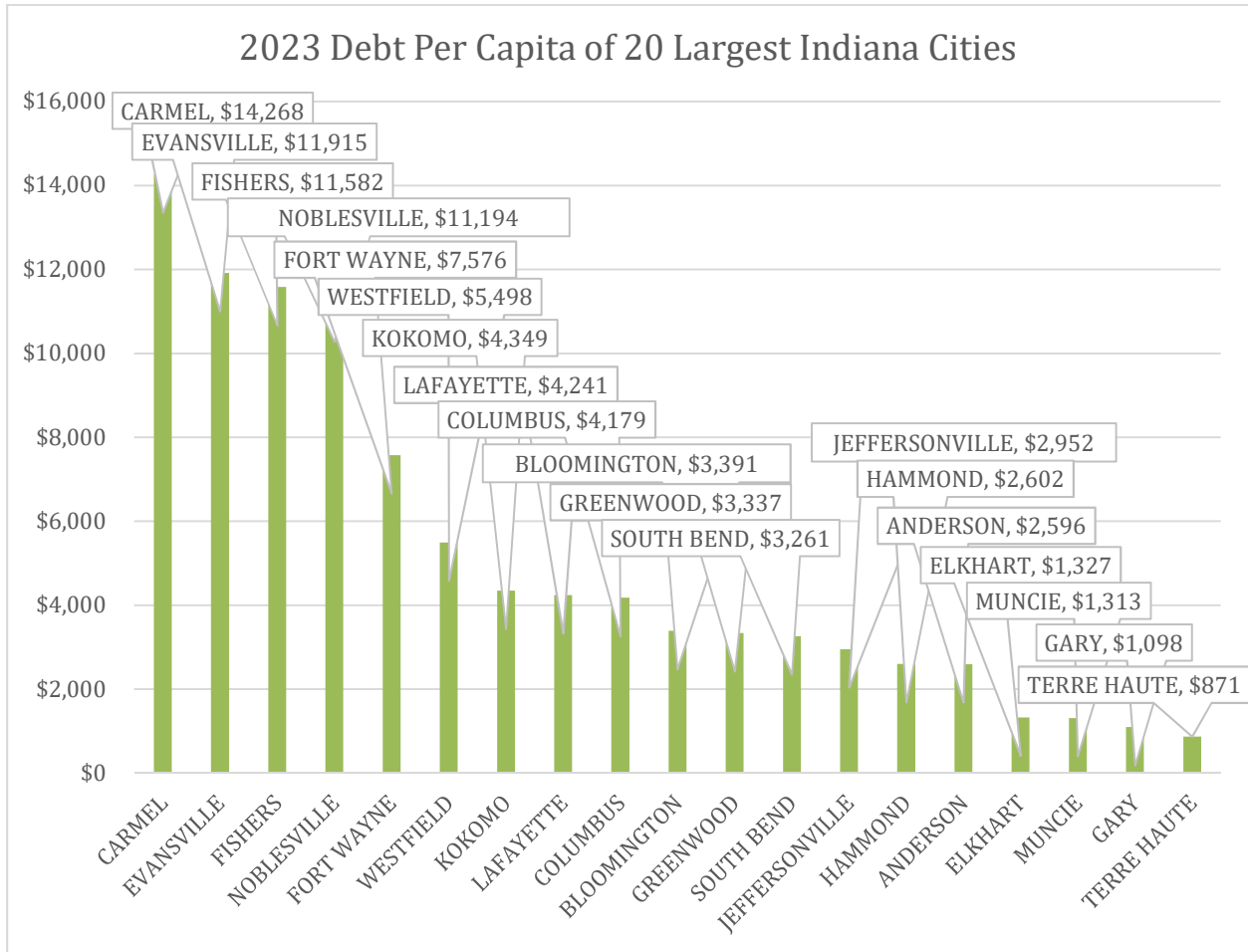


Figure 4. 2023 Debt Per Capita of 20 Largest Indiana Cities

This chart is compiled from data on the DLGF’s website Gateway, www.gateway.ifionline.org. Data is available as of 2023. Bloomington’s payable debt service is \$3,391 per capita, using the 2020 census population of 79,168. Bloomington ranks 10th amongst Indiana’s 20 largest cities, excluding Indianapolis. This figure includes the 2024 GO Bonds. Bloomington’s rank was 10th and remained 10th after inclusion of the 2024 GO Bonds.



Source: Indiana Gateway

Timetable

City of Bloomington, Indiana
2024 General Obligation Bonds Financing Timetable

<u>Date</u>	<u>Event</u>
Tuesday, October 9, 2024	Common Council Work Session
Monday, October 21	Circulate Draft Bond Ordinance to Working Group
Thursday, October 24	Working Group Call re: Bond Ordinance Return Comments on Bond Ordinance to Quarles
Monday, October 28	Submit Final Bond Ordinance to Council
Wednesday, October 30	Circulate Draft Term Sheet to Working Group
Monday, November 4	Submit Notice of Additional Appropriation to Herald Times
Wednesday, November 6	Return Comments on Term Sheet Finalize Term Sheet Bond Ordinance Introduced at Council Meeting
Friday, November 8	Publication of Notice of Additional Appropriation in Herald Times
Wednesday, November 20	Pre-Sign City’s Closing Documents Public Hearing on 2024 GO Bond Final Consideration of Bond Ordinance by Council
Thursday, November 21	Execution of Bond Ordinance by Mayor Pricing of Bonds Submit Notice of Determination to Issue Bonds to Herald Times Submit Notice of Appropriation to DLGF
Friday, November 22	Finalize Purchaser Finalize Numbers / Verify Tax Rate Calculations
Week of November 25	Circulate Finalized Closing Documents
Monday, November 25	First Publication of Notice of Determination to Issue Bonds in Herald Times Post Notice of Determination to Issue Bonds
Monday, December 2	Second Publication of Notice of Determination to Issue Bonds in Herald Times
Tuesday, December 3	Return Closing Documents to Quarles
Thursday, December 5	Closing

Source: Quarles and Brady



MEMO FROM COUNCIL OFFICE:

To: Members of the Common Council

From: Ash Kulak, Deputy Administrator / Deputy Attorney

Date: November 1, 2024

Re: [Resolution 2024-22](#) – To Approve an Update to the City of Bloomington’s Americans with Disabilities Act Transition Plan

Synopsis

This resolution approves an updated Americans with Disabilities Act (ADA) Transition Plan for 2024 that shall act as an advisory document for the City of Bloomington.

Relevant Materials

- [Resolution 2024-22](#)
- 2024 City of Bloomington ADA Transition Plan
- Staff memo from Michael Shermis

Summary

[Resolution 2024-22](#) approves an updated Americans with Disabilities (ADA) Transition Plan, which was initially adopted in 1990 and was last updated in 2022 by [Resolution 22-19](#). Before 2022, the last update was accomplished by [Resolution 14-16](#) in 2014. The development and approval of these plans are a means to implement aspects of the ADA and, along with offering good or best practices to improve accessibility for persons with a disability, are also required to receive federal funding.

The 2014 plan prioritized numbers of accessibility actions accomplished, while the 2022 plan shifted priorities toward focus more on people than numbers by centering program education in order to shift attitudes on disability and spread awareness on barriers to accessibility. On top of meeting the minimum ADA requirements, this year’s update continues the 2022 plan’s focus on people and education, and it further includes accessibility data on the public rights of way within the City, as well as provides information on the accessibility of City bus stops, parks, and amenities.

The ADA prohibits discrimination on the basis of disability in state and local government. [Title II of the ADA](#) and its [implementing regulations](#) require that local governments give people with disabilities equal opportunities to participate in all of their programs, services, and activities. For more information, [the ADA.gov website](#) contains a useful summary of the compliance required by state and local governments under Title II. Title II specifically requires public entities with 50 or more employees to develop and maintain an up-to-date Transition Plan that surveys accessibility barriers in governmental programs and services and comes up with a plan to remove those barriers.



City of Bloomington Indiana

City Hall | 401 N. Morton St. | Post Office Box 100 | Bloomington, Indiana 47402

Office of the Common Council | (812) 349-3409 | Fax: (812) 349-3570 | email: council@bloomington.in.gov

A Transition Plan must contain a list of physical barriers limiting accessibility of governmental programs, services, or activities; the methods to remove those barriers and make the facilities accessible; and the target date for completion of the work. The 2024 Plan conducts a self-evaluation of physical facilities (starting on Page 11) and sets forth whether they are compliant or need barrier elimination and the status of when the barrier elimination is to be completed.

A Transition Plan must also gather public input and set forth grievance procedures. The City provided several opportunities for public input as shown on Page 25 of the 2024 Plan, including a notice of public comment period provided via City press release on June 3, 2024, as well as presentations and discussions with the City of Bloomington's Council for Community Accessibility (on June 24, 2024), Traffic Commission (on June 26, 2024), and Bicycle and Pedestrian Safety Commission (on June 10, 2024). The 2024 Plan also includes grievance procedures and complaint forms in Appendices E and F on Pages 42 through 45.

Contact

Michael Shermis, Special Projects Coordinator, shermism@bloomington.in.gov, 812-349-3471
Enedina Kassamanian, Assistant City Attorney, enedina.kassamanian@bloomington.in.gov,
812-349-3441

RESOLUTION 2024-22

**TO APPROVE AN UPDATE TO THE CITY OF BLOOMINGTON'S
AMERICANS WITH DISABILITIES ACT TRANSITION PLAN**

- WHEREAS, Title II of the Americans with Disabilities Act (hereafter, ADA) prohibits state and local governments from discriminating against people on the basis of their disability and from excluding people from participation in governmental programs, services, or activities because of their disability; and
- WHEREAS, the ADA requires all public agencies with more than 50 employees to maintain an up-to-date Transition Plan, which should survey accessibility barriers in programs and services and implement a plan to remove them; and
- WHEREAS, the City of Bloomington works with state and federal agencies that require an up-to-date ADA Transition Plan approved by the City's legislative body as a condition of receiving federal funding, including the Indiana Department of Transportation (INDOT), the Federal Highway Administration (FHWA) and Housing and Urban Development Department (HUD); and
- WHEREAS, the City of Bloomington prepared its first ADA Transition Plan in 1990 and has updated it several times since then, most recently in 2022 via Resolution 22-19; and
- WHEREAS, the document proposed for adoption by the Common Council will satisfy the ADA's requirement to have an up-to-date Transition Plan; and
- WHEREAS, the City, working with the Council for Community Accessibility, has focused this year's ADA update on improving awareness and changing attitudes around barriers to accessibility in Bloomington, as well as gathering data on the accessibility of public rights of way, public transportation, accommodations, and city amenities; and
- WHEREAS, the City's goal is to ensure program accessibility for people with disabilities by meeting or exceeding the requirements of the ADA; and
- WHEREAS, the City recognizes that barriers to accessibility remain and that the ADA Transition Plan helps to identify those barriers and plans for removal;

NOW THEREFORE, BE IT HEREBY RESOLVED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. The 2024 Americans with Disabilities Act (ADA) Transition Plan is approved as an advisory document outlining a plan for the City of Bloomington to be accessible to people of all abilities and is attached and made a part of this resolution.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this ____ day of _____, 2024.

ISABEL PIEDMONT-SMITH, President
Bloomington Common Council

ATTEST:

NICOLE BOLDEN, Clerk
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this ____
_____ day of _____, 2024.

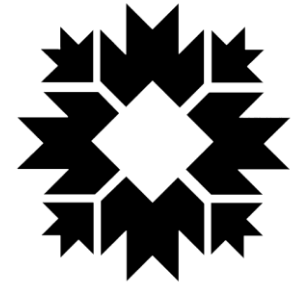
NICOLE BOLDEN, Clerk,
City of Bloomington

SIGNED and APPROVED by me upon this _____ day of _____, 2024.

KERRY THOMSON, Mayor
City of Bloomington

SYNOPSIS

This resolution approves an updated Americans with Disabilities Act (ADA) Transition Plan for 2024 that shall act as an advisory document for the City of Bloomington.



CITY OF BLOOMINGTON

2024

City of Bloomington ADA Transition Plan



401 N. Morton Street
PO Box 100
Bloomington, IN 47402
059

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INTRODUCTION

The Americans with Disabilities Act (ADA) was enacted on July 26, 1990, and amended effective January 1, 2009. Title II of the ADA prohibits state and local governments from discriminating against people on the basis of their disability and from excluding people from participation in programs, services, or activities because of their disability.

Title II requires local governments to prepare Transition Plans. The City of Bloomington prepared its first ADA Transition Plan in 1990 and has updated it several times since. The most recently updated plan, created in 2022, is available online at bloomington.in.gov/accessible. Our goal is to ensure program accessibility for people with disabilities in our community by meeting or exceeding the requirements of the ADA. Periodic updates help us evaluate how well we are achieving that goal.

The City of Bloomington has designated the Bloomington Human Rights Director as the ADA Coordinator. The ADA Coordinator manages the City's efforts to comply with Title II of the ADA and to communicate with local businesses their responsibilities to comply with Title III of the ADA. The ADA Coordinator is responsible for investigating any alleged violations of the ADA by the City.

We are making a conscious decision to begin this Transition Plan by focusing on people. We know that by changing minds and attitudes about accessibility, we can make it easier to address barriers to accessibility and ensure that decisions are made with accessibility in mind. With that, we will look at some of the efforts that the Council for Community Accessibility has been working on this past year.

The City of Bloomington Council for Community Accessibility (CCA) is a volunteer group that advocates for the interests of people with disabilities. Formerly known as the Community Council on Handicap Concerns, the group was formed in 1990. The CCA promotes awareness of the challenges faced by people with disabilities and works to develop solutions to barriers to accessibility in the community. The CCA envisions an inclusive community where everyone is valued and empowered to access equitable opportunities.

While they come from diverse backgrounds, CCA members share a personal interest in accessibility issues and bring a range of leadership experiences to their work on the Council. Many members have disabilities themselves or are family members of those with disabilities.

CCA VISION AND OBJECTIVES

The Council for Community Accessibility envisions an inclusive community where everyone is valued and empowered to access equitable opportunities.

- **Assessment:** To seek information about the needs and available services for persons with disabilities.
- **Awareness:** To educate all segments of the community.
- **Accessibility:** To promote access to places of public accommodation, housing, programs, and services.
- **Advocacy:** To promote the best interests of persons with disabilities by supporting specific, identified issues.
- **Advice:** To serve as a resource for the community.

CCA EVENTS/PROGRAMS

In 2023, the Council for Community Accessibility held several events and programs that increased community awareness of barriers and accessibility challenges faced by people with disabilities.

Breaking down the Barriers

In April 2023, the Council for Community Accessibility held a Breaking down the Barriers event.



Members visited Bloomington businesses that have been awarded an AccessAbility decal to celebrate the purchasing power of the disability community. In the image to the left, Lesley Davis and MarChé Daughtry, two CCA members, visit Blondie's Cookies in College Mall.

ADA Anniversary Celebration

In July 2023, the Council for Community Accessibility held the annual ADA Anniversary Celebration in the Showers Plaza outside City Hall. Over 500 visitors learned about disability advocacy groups in our community and gained awareness of the importance of accessibility. Each table offered an activity and prizes to engage community members.

In the image to the right, guests enjoy the 2023 ADA Anniversary Celebration in July. Representatives included the Indiana Institute on Disability and Community (IIDC), PALS, SICIL, Monroe County Public Library, Stone Belt, and Monroe County Special Olympics. In this photo, City of Bloomington IT Director Rick Dietz and his daughter select swag after doing an activity with Matt Norris from IIDC.



Gather 'round the Table

In October 2023, the Council for Community Accessibility held Gather 'round the Table, an annual event to bring together the disability community for conversation, learning, and a meal. This event is free and aims to be both a celebration and a place to discuss solutions to accessibility challenges with those who are most affected by them.



The 2023 theme was *The Fusion of Arts and Disabilities*. The four panelists worked in multiple mediums, including visual art, music, dance, theatre, and writing. In the image on the left, a crowd of fifty people listens to the panelists present.

2024 ADA Compliance and Accessibility for Pedestrian Facilities Workshop

In May 2024, Council for Community Accessibility members and City of Bloomington employees gathered for a day-long workshop on accessibility in public right-of-way areas like sidewalks and crosswalks. Juliet Shoultz, a Transportation Systems Engineer from the United States Access Board, presented on the technical requirements to make these areas accessible for everyone. During the field experience portion, members of City departments, including Engineering, Planning and Transportation, Public Works, Utilities, and Bloomington Transit, and CCA members traveled downtown routes together in small groups, observing accessible and inaccessible places and discussing potential solutions.

In the images below, from left to right, Juliet Shoultz, from the U.S. Access Board, and team members discuss an inaccessible sidewalk intersection at Third and College, Susan Seizer turns around after encountering sidewalk damage that makes the route inaccessible, and Michael Stewart and Sherry Wells pose with an overhanging branch that is dangerous to those who cannot see it.



AccessAbility Decal Program

This program, run by the Accessibility Committee, recognizes accessible businesses and provides guidance to businesses to eliminate barriers to accessibility. In the past, the Committee has surveyed polling locations, bus stops, schools, and medical offices. The Committee continues to focus on reviewing accessibility at restaurants, retail establishments, nonprofits, and more. The accessibility survey that is used is available in Appendix A.

In 2024, the City will implement a new ADA accessibility software platform (BlueDAG) for the acquisition and management of ADA-related data used in the production and management of the Title II Transition Plan. The software will be used by surveyors who will be able to use a digital tablet (or paper copy for later upload) to access a customized accessibility survey. When the surveyor enters information and measurements into the software, BlueDAG automatically compares the data to ADA and state accessibility requirements to determine compliance. This software will provide our municipality with the tools and knowledge necessary to strengthen our survey process and help create accessible environments for all citizens.

The image below shows the AccessAbility decal posted outside buildings that have passed the accessibility survey.



Annual Accessibility and Disability Awareness Months

CCA keeps track of numerous events sponsored by organizations concerned with disability and accessibility in order to inform members and the public.

MALL

The Mobility Aids Lending Library (MALL), begun in 2022 in partnership with CCA and the Monroe County Public Library, has recently gained its 501(c)3 status as a nonprofit. Their mission is to provide free mobility devices, including canes, walkers, rollators, manual wheelchairs, and power

wheelchairs, to those who need them. Those who have unneeded devices can donate them to be used within the community.

In the image on the right, three MALL board members (from left, Susan Seizer, Karin Willison, and Casey Guarino) pose at the City of Bloomington's 50+ Expo in May 2024. MALL and CCA shared a table in order to tell community members about both organizations' opportunities, and were even able to give away a free mobility device on the spot.



2023 CCA GOALS IN REVIEW

In 2023, the Council for Community Accessibility members achieved the following progress on our 2023 goals in the areas of Advocacy, Inclusion, and Alliances.

Advocacy

1. Support the adoption of the Accessible Transportation and Mobility Principles by the Bloomington City Council.
 - a. **Success:** The Accessible Transportation and Mobility Principles have been included in the larger Transportation Plan that will be passed by the Bloomington City Council in 2024. This is a huge success and will ensure greater involvement of people with disabilities in the conversation around transportation.
2. Pass a city-wide ordinance for captioning use on TVs in Bloomington.
 - a. **Success:** On December 13, 2023, Bloomington Ordinance 23-31 passed unanimously. This amends the Municipal Code to require places of public accommodation to activate closed captioning on televisions beginning in January 2025.
3. Co-host a mayoral candidate forum with Stone Belt.
 - a. **Success:** This event was held on March 30, 2023, and was well-attended and included insightful questions from Stone Belt clients and CCA members.
4. Form a working group that includes city leaders to explore how to improve the situation for those in the community who require personal care assistants.
 - a. **Continued Goal in 2024**

Inclusion

1. Increase awareness about and donations to the MALL (Mobility Aids Lending Library); transition categories of items to MCPL checkout.
 - a. **Success:** MALL is now registered as a nonprofit and has had tremendous success, with increased visibility and donations. Smaller mobility devices are now integrated into MCPL checkout within the Library of Things.

2. Complete the disability brochure/website for Visit Bloomington.
 - a. **Continued Goal in 2024**
3. Obtain permission to make and place Lego ramps at several City of Bloomington businesses and/or parklets; add new fields to accessibility surveys that specifically address the needs of deaf and blind patrons; offer staff trainings for targeted groups (e.g., wait staff); work to bring parking lots into compliance
 - a. **Continued Goal in 2024**

Alliances

1. Increase participation with and efforts to serve the deaf community and other underserved communities; engage in joint efforts with MCPL, SICIL, MCCSC, VITAL, IU ASL Club, Area 10, IU Health, and member organizations represented at monthly DSP meetings, among others
 - a. **Progress:** Engaged in joint efforts with MCPL, Stone Belt, and others. Alliances include Bloomington Transit, VITAL, IU-SPEA, MALL, and SICIL.

2024 CCA GOALS

At the January 29, 2024 meeting, Council for Community Accessibility members established the following goals for 2024 in the areas of Advocacy, Inclusion, and Alliances.

Advocacy

1. Support the official adoption of the Accessible Transportation and Mobility Principles by the City of Bloomington City Council.
2. Promote the rollout of the city-wide ordinance on closed captioning use on TVs in Bloomington, which will take effect on January 1, 2025.
3. Co-host a “Meet the Mayor” event with Stone Belt held at Stone Belt on March 26th.
4. Work with city leaders to explore ways to more thoroughly include and provide equity of access to the Bloomington Disabled community across all sectors, including housing, education, employment, emergency preparedness, and access to goods and services.
5. Hold the Gather ‘round the Table event and focus it on housing with inclusive design in the new Hopewell neighborhood.
6. Provide information about accessibility (ADA basics) to any government office that requires permits/approvals with a brochure that provides information about CCA’s services.

Inclusion

1. Increase awareness about and donations to the MALL and find a storage location for larger items.
2. Complete the disability brochure/website for Visit Bloomington.
3. Make all Bloomington public accommodation as accessible as possible through adding new fields to accessibility surveys specifically addressing the needs of deaf and blind patrons, offering staff trainings, and bringing parking lots into compliance.

Alliances

1. Increase participation with and efforts to serve the deaf community and other underserved communities
2. Expand the network of CCA partners through engaging in joint efforts with MCPL, SICIL, MCCSC, VITAL, IU ASL Club, Area 10, IU Health, IU Accessible Educational Services, Habitat for Humanity, ADA Indiana, and member organizations represented at monthly Disability Service Provider Coalition meetings, among others.
3. Work with the City of Bloomington Engineering Department to collaborate on a workshop on Designing/Constructing Pedestrian Facilities for ADA Compliance and Accessibility. This was done in 2022 with great success.

CCA SERVICES

Awareness Training

For organizations, businesses, and government employees

Disabilities Awareness Presentations

To schools and religious and civic groups through our Speakers Bureau

Free Consultations

To review building or architectural plans to evaluate accessibility according to Americans with Disabilities Act (ADA) specifications

Workshops for Businesses

On the benefits and responsibilities of complying with the ADA

ACCESSIBLE TRANSPORTATION AND MOBILITY PRINCIPLES

The following Principles were developed by community volunteers in consultation with City staff members in the Community and Family Resources, Engineering, and Planning and Transportation departments. The Principles are included in the Comprehensive Plan that was adopted by the City Council.

Accessible Transportation and Mobility Principles For the City of Bloomington

Statement of Purpose

These Accessible Transportation and Mobility Principles seek to guide how the City of Bloomington plans and implements accessible transportation and mobility considerations for persons with disabilities. These Principles are intended to inform city-wide improvements and developments of public spaces so that legislation and infrastructure truly reflect the needs of our diverse community.

As stated in the Goals & Policies section:

Goal 6.8 Develop Equitable Access: Connect people with disabilities meaningfully to essential needs and services, including housing, grocery stores, health care facilities, jobs, schools, mass transit stops, parks, and other places to live, work, and play.

Policy 6.8.1: Involve people with disabilities in decision-making. Establish a transparent, equitable public process that includes people with low vision, mobility challenges, and other disabilities in the full range of transportation decisions from design to operations.

Policy 6.8.2: Provide safe and functional mobility. Prioritize transportation safety for the most vulnerable users over and above access and speed for cars and trucks, through funding for infrastructure such as well-maintained sidewalks, readily-available ramps, and accessible transit stops.

Policy 6.8.3: Ensure accountability. Document and evaluate progress on implementation of the municipality's ADA Transition Plan by updating the Plan's data and revising its goals at least biennially.

ADA STANDARDS AND GUIDELINES

The City of Bloomington is committed to ensuring that all of its new facilities, including buildings, parks, trails and sidewalks, and all renovations to those facilities comply with the ADA. The City also works at other ways to make its programs, meetings, entertainment, and more are inclusive as possible. The addition of mobility options (like an accessible golf cart, mini bus, and all-terrain wheelchair), tactile maps, are but a couple examples. The CCA is also being consulted to help with art installations, AND

In 2011, the City's Board of Public Works passed Resolution 2011-99, adopting the proposed Public Right of Way Accessibility Guidelines (PROWAG) as the standards to follow for evaluation, design and construction of infrastructure in the public right of way (see Appendix B for a copy of the resolution). The City will continue to comply with PROWAG in all future projects and renovations.

SELF EVALUATION

Evaluation of Physical Facilities

Accessibility surveys and audits were done by CCA-trained volunteers and City staff. The [facility survey \(AccessAbility Decal Form\)](#) is available to view and use on the [CCA's website](#) and was originally designed by the CCA and the City's ADA Coordinator (see Appendix A). Parks & Recreation staff reviewed all of the parks for accessibility/inaccessibility.

Definition:

Technically infeasible: In the following tables, "technically infeasible" with respect to an alteration of a building or a facility means that it has little likelihood of being accomplished because existing structural conditions would require removing or altering a load-bearing member which is an essential part of the structural frame; or because other existing or site constraints prohibit modification or addition of elements, spaces, or features which are in full and strict compliance with the minimum requirements for new construction and which are necessary to provide accessibility.

Assessment of City-Owned Parking Facilities

Table 1: Parking Facilities

Type	Location	Assessment Status	Barrier Elimination Status
Parking Lot	E 6th St. & N. Lincoln St.	Compliant	
Parking Lot	W. 4th St. & N. Washington St.	Compliant	
Parking Lot	E. 4th St. & N. Dunn St.	Compliant	
Garage	300 N. Morton St. ("Morton St. Garage")	Stairway railings don't all have 12" extensions beyond risers; elevators have no raised indicator for up/down buttons	Railings are technically infeasible to fix; elevators will have raised up/down arrow indicators when replaced in 2024.
Garage	W. 7th St. & N. Walnut St. ("Walnut St. Garage")	Accessible space with no access aisle; elevators have no raised indicator for up/down buttons	Because there are enough accessible spaces, the space without an access aisle will be removed by the Fall of 2024; elevators will have raised up/down arrow indicators when replaced in 2024.
Garage	W. 4th St. & N. College Ave. ("4th St. Garage")	Compliant	
Garage	("Trades District Garage")	Compliant	

In the image to the right, Public Works Director Adam Wason places an AccessAbility decal on the door of the 4th Street Garage located on West 4th Street and North College Avenue. This parking garage is ADA compliant.



Assessment of City-Owned Buildings

Table 2: Buildings

All buildings that have no assessment were found to be compliant. All buildings have been surveyed or reviewed in the past three years.

Name	Location	Assessment and Barrier Elimination Status
Allison-Jukebox Community Center	349 S. Washington St.	<ul style="list-style-type: none"> Bathrooms were remodeled and accessible features were improved, including doors and entrance area for privacy (2017). Added accessible entry ramp to front of building (2019). Outdoor railing along the new accessible ramp ought to extend 12" beyond ramp at the bottom. This railing is technically infeasible to fix, as replacing it would create a secondary safety issue by extending into the path of travel. A full remodel of the area would be cost-prohibitive. Accessible entryway doors will be installed by winter of 2024.
Animal Shelter	3410 S. Walnut St.	
Banneker Center	930 W. 7 th St.	<ul style="list-style-type: none"> Exterior door handles aren't able to be opened with a closed fist. Handrails don't all have 12" extensions beyond risers. Restroom doors on the ground floor have door handles on the inside that can't be opened with a closed fist. Door handles will be replaced in 2024. Railings are technically infeasible to fix (see above for Allison-Jukebox). Accessible entryway doors will be installed by winter of 2024.
Bloomington Fire Department Station 1	300 E. 4 th St.	<ul style="list-style-type: none"> Due to flooding, this building, except the fire bays, is being completely remodeled, to be finished in October. The facility will be ADA compliant.
Bloomington Fire Department Station 2	210 S. Yancy Ln.	<ul style="list-style-type: none"> Renovations were completed in April. Accessibility signage has been ordered and will be installed.
Bloomington Fire Department Station 3	800 N. Woodlawn Ave.	<ul style="list-style-type: none"> Path to front entrance is a step, and thus needs a ramp. Exterior doors have knobs, which should be levers. Restroom doors are too narrow, restroom is not 5' x 5', there are no grab bars, the paper towel dispenser is too high, and the toilet paper dispensers are not the correct height. There is no accessible signage. The accessible parking is not striped correctly. A design phase for a complete renovation was just finished. The project should be going out for bids in the summer of 2024. All ADA concerns will be addressed in this remodel plan.
Bloomington Fire Department Station 4	2201 E. 3 rd St.	<ul style="list-style-type: none"> Path of travel needs signage to indicate the accessible entrance. The exterior door has a knob, which should be a lever. Restroom doors are too narrow, restroom is not 5' x 5', there are no grab bars, the paper towel dispenser is too high, and the toilet paper dispensers are not the correct height. There is no accessible signage. The accessible parking is not striped correctly. With the significant investments made in the other four facilities, funding isn't currently available to address these changes. However, when funding is available, these issues will be addressed.

Name	Location	Assessment and Barrier Elimination Status
Bloomington Fire Department Station 5	1987 S. Henderson Ave.	<ul style="list-style-type: none"> Restroom doors are too narrow, restroom is not 5' x 5', there are no grab bars, the paper towel dispenser is too high, and the toilet paper dispensers are not the correct height. There is no accessible signage. The accessible parking is not striped correctly. Plans are being prepared for a complete restroom renovation. The project should be put out for bids by late summer. All ADA concerns will be addressed.
Bloomington Police Department Administration	220 E. 3 rd St.	
Bloomington Police Department Sub-Station	245 W. Grimes	
Cascades Golf Course Clubhouse	3550 N. Kinser Pike	<ul style="list-style-type: none"> Accessible entryway doors will be installed by winter of 2024.
Frank Southern Ice Arena	1965 S. Henderson St.	<ul style="list-style-type: none"> Bleachers are technically infeasible to fix, but a platform area for wheelchair users was installed in 2022. Accessible entryway doors will be installed by winter of 2024.
Showers City Hall	401 N. Morton St.	
Switchyard Park Pavilion	1601 S. Rogers	
Twin Lakes Recreation Center	1700 W. Bloomfield Rd.	<ul style="list-style-type: none"> Accessible entryway doors will be installed by winter of 2024.

Assessment of City-Owned Parks and Trails

The City's Parks and Recreation Department strives to exceed its obligations under the ADA. The department regularly surveys its facilities to make sure that they are accessible. When it finds barriers to accessibility in possible violation of the ADA, it implements plans and budgets for removing those barriers as quickly as possible. Parks and Recreation employs an Inclusive Recreation Coordinator who makes sure that its programs are as accessible as possible. Anyone with a question about accessibility at a Parks property or event should contact the Parks and Recreation Department. The site conditions were updated based on site visits in the summer of 2022. A broader reassessment will be considered in the next couple years. A list of all parks and trails locations are in Appendix C.

Table 3: Parks and Trails

Park/Trail	Assessment and Barrier Elimination Status
B-Line Trail	<ul style="list-style-type: none"> 3.1 mile hard surfaced recreational trail, parking lot, and site amenities (benches, tables, fountains) are all accessible. Replaced sections of concrete transitions at B-Line Grimes Bridge to improve accessibility (2023).

Park/Trail	Assessment and Barrier Elimination Status
	<ul style="list-style-type: none"> Groomed approximately .25 miles of gravel trail to improve accessibility (compacted quarter minus gravel).
Bloomington Rail Trail	<ul style="list-style-type: none"> 2 mile crushed stone surface recreational trail is technically infeasible to make accessible. There is future potential to build an accessible trail next to the Rail Trail dependent on funding (no established timeline yet).
Broadview Park	<ul style="list-style-type: none"> Fully accessible shelter and playgrounds (2), site amenities.
Bryan Park	<ul style="list-style-type: none"> Picnic shelters (3), playgrounds (3), parking lots (6), swimming pool, restrooms, stream bridges (2), paved fitness trail south of the stream, and site amenities are all accessible. A 2022 project improved the accessible perimeter trail by and widened it in some locations. A new accessible connection was created to the North Shelter (2022). Path/road interactions were improved by adding detectable warnings on three new curb ramps (2022). A new accessible lift chair will be installed (2024) Bryan Park playground will be replaced, maintaining or improving the current level of accessible playground equipment (2024). The trail north of the stream and the bridge are technically infeasible to make accessible. Bryan Park Pool has several barriers. Plans are being considered to address those in 2025-2027.
Building & Trades Park	<ul style="list-style-type: none"> Basketball courts (5), restrooms, playgrounds (2), shelters (2), perimeter walking trail, parking lot area are all accessible. Several cracked sidewalk panels were replaced (2022). There is a plan to reconstruct north-south accessibility, parking, restroom access, and shelter for accessibility as determined from 2023 master plan (2024).
Butler Park	<ul style="list-style-type: none"> Playgrounds (2), parking lot, restrooms, basketball court are all accessible. Paved walking trail is too steep, and thus is technically infeasible to make accessible. Accessible raised gardens will be created (Fall 2024). Stairs and railings will be repaired (Fall 2024).
Cascades Park-Lower	<ul style="list-style-type: none"> Sycamore Shelter, Waterfall Shelter, Sycamore Parking Lot, 1.5+ miles of paved trail, 700+ feet of accessible boardwalk are all accessible. Hiking trails and some areas on the west side of the creek near the southern end of the park (rugged terrain, inaccessible narrow bridges) are technically infeasible to make accessible. 750 feet of boardwalk were created to create an accessible path to waterfall (2022). 0.25 new miles of paved trail and 400 new feet of sidewalk were added to improve access to Waterfall Shelter and the creek (2022). New accessible connections were created to Waterfall Shelter (2022). A cable causing a barrier between the Sycamore Parking lot and the trail was replaced with a bollard (2022). Issues with soap dispenser heights in the restrooms were corrected (2022).

Park/Trail	Assessment and Barrier Elimination Status
	<ul style="list-style-type: none"> • Four new accessible parking spots were added for use of the Waterfall Shelter. • Pedestrian crosswalk across Old 37 was improved, mitigating a dangerous drop off (2022).
Cascades Park-Upper-Lions Den	<ul style="list-style-type: none"> • Shelter, playground, site amenities are all accessible.
Cascades Park-Upper-Skate Park	<ul style="list-style-type: none"> • Basketball court, parking, site amenities are all accessible.
Clear Creek Trail	<ul style="list-style-type: none"> • Trailhead parking lots (3), site amenities, and 2.3 mile hard surfaced recreational trail are all accessible.
Crestmont Park	<ul style="list-style-type: none"> • Parking lot, basketball courts, playground (1), and site amenities are all accessible. • The east shelter and disc golf course are technically infeasible to make accessible due to the terrain. • A new playground, updated pour-in-place rubber surfacing, and new concrete walks/ramps were installed for improved accessibility (2020).
Ferguson Dog Park	<ul style="list-style-type: none"> • Parking, access path to fenced dog area, and site amenities are all accessible.
Griffy Lake Nature Preserve	<ul style="list-style-type: none"> • Parking, boat rental, boat dock, trails, fishing pier, and causeway walkway are all accessible. • Trails are technically infeasible to make accessible. • A 0.25-mile accessible trail along the western edge of the causeway was installed (2022). • An accessible fishing pier with ramp access was created (2022). • Sidewalks between the parking lot and the new accessible trail/fishing pier were installed in 2022, with further improvements planned.
Highland Village Park	<ul style="list-style-type: none"> • Parking lot, shelter, basketball courts, playground, paved walking trail, and site amenities are all accessible.
Jackson Creek Trail	<ul style="list-style-type: none"> • 0.6 mile hard surfaced recreational trail and site amenities are all accessible.
Leonard Springs Nature Park	<ul style="list-style-type: none"> • Hiking trails are technically infeasible to make accessible.
Miller-Showers Park	<ul style="list-style-type: none"> • Parking lot, observation pier, 0.5 mile paved walking trail, and site amenities are all accessible.
Mills Pool	<ul style="list-style-type: none"> • The installation of a new accessible lift chair is scheduled for 2024. • There are several barriers. Plans are being considered to address those in 2025-2027. • Accessible parking is being redone (2024)
Olcott Park	<ul style="list-style-type: none"> • Parking lot, woods trail, shelter, playground, restroom/concession building, and site amenities are all accessible. • The trail to Sherwood Oaks Park is technically infeasible to make accessible due to the slope. • Perimeter trail has heavy root heave and needs asphalt repairs for accessibility. Repair funds will be requested for 2025.

Park/Trail	Assessment and Barrier Elimination Status
Park Ridge Park	<ul style="list-style-type: none"> Tennis courts, shelter, basketball courts, playground, and site amenities are all accessible. Accessible path connects street level to picnic shelter, water fountain/bottle filler, and playground. Playground surfacing is engineered wood chips. No accessible path connection to basketball court.
Park Ridge East Park	<ul style="list-style-type: none"> Accessible path bisects park N-S and connects picnic shelter, playground (engineered wood chip surfacing) and to sidewalk to tennis courts. No accessible/paved path to basketball or tennis court exists. Community garden area (soft surface) is inaccessible.
Peoples Park	<ul style="list-style-type: none"> Sidewalks and site amenities are all accessible.
RCA Park	<ul style="list-style-type: none"> Parking, tennis courts, basketball courts, shelters (2), restroom, playground, north walking trail, site amenities, south walking trail, and hiking loop trail are all accessible. The 0.7-mile loop trail was improved with new asphalt and upgraded and widened bridges at creek crossings for better accessibility (2021). An accessible port-o-let was added to pickleball courts for winter months (2021). An accessible walk will be added to new shelter (Fall 2024).
Rogers Family Park	<ul style="list-style-type: none"> Jackson Creek Trail is accessible through the park. The paved trail continues but does not currently make a full loop. 0.6 more miles of trail were made accessible, improving informal trail on the southwest side of the park and adding six new accessible parking spots. The mowed trails through the prairie are technically infeasible to make accessible. An accessible shade shelter, pergola, trailhead access, and 0.6+ miles of new accessible paved trail were added in 2023.
Rose Hill Cemetery	<ul style="list-style-type: none"> Accessible paths were added as part of installation of Scatter Garden (2023).
Schmalz Farm Park	<ul style="list-style-type: none"> Playground, shelter, site amenities, and pedestrian entrance are all accessible.
Seminary Park	<ul style="list-style-type: none"> Sidewalks, plaza, and site amenities are all accessible.
Sherwood Oaks Park	<ul style="list-style-type: none"> Parking, tennis courts, playground, and site amenities are all accessible. While the shelter and basketball court are technically infeasible to make accessible, floodplain and sidewalk issues that periodically make sidewalk inaccessible when mud and debris accumulate have been addressed (2022). Trail repairs (new concrete header approach) were completed, eliminating “bump” onto bridge (2023).
Southeast Park	<ul style="list-style-type: none"> Parking and tennis courts are all accessible. An accessible fitness station was added at Southeast Park (2023). There is no accessible path to the basketball court. Budget considerations will determine when this gets addressed in the future.
Switchyard Park	<ul style="list-style-type: none"> Stage, restrooms, sports courts, dog park, playground, shelter, and spray pad are all accessible. Two water chairs for use at the spray pad are available. An accessible golf cart for Switchyard Park was purchased (Fall 2024)There is a plan to create a tactile map of parks for universal design (Fall 2024).
Twin Lakes Sports Park	<ul style="list-style-type: none"> Parking, ballfields, playground, restrooms, concessions, and site amenities are all accessible.

Park/Trail	Assessment and Barrier Elimination Status
	<ul style="list-style-type: none"> • Perimeter soft surface walking rail is technically infeasible to make accessible. • Renovations including adding an accessible counter to the front desk, adding braille signs to the bathrooms, and adding van accessible signage were completed in 2022.
Waldron, Hill, and Buskirk Park	<ul style="list-style-type: none"> • Stage and paver audience area, fountain area, and areas around playground are all accessible. • The new playground includes large area of unitary rubber surface for better accessibility and additional accessible play elements (2022).
Wapehani Mountain Bike Park	<ul style="list-style-type: none"> • Parking and mountain biking trails are technically infeasible to make accessible.
Winslow Sports Park	<ul style="list-style-type: none"> • Parking, ballfields, playground, restrooms, concessions, and soft surface fitness trail are all accessible. • The concrete of concession area will be repaired for accessibility (Fall 2024).
Winslow Woods Park	<ul style="list-style-type: none"> • Parking, basketball courts, playground, shelter, garden plots, and site amenities are all accessible. • Hiking trails are technically infeasible to make accessible. • A new accessible concrete sidewalk to the Community Orchard was added (2022). The Orchard is working to make internal paths more accessible.
Other	<ul style="list-style-type: none"> • A mini-bus with wheelchair lift and seating will be purchased (Summer 2024). • Two all-terrain wheelchairs will be purchased (Fall 2024). • If the tactile map of parks at Switchyard is successful, more will be created (Fall 2024).

Hiking, mountain biking, soft-surface walking, and mowed trails which are technically infeasible to make accessible due to rugged terrain are not listed above.

The two images below show doors at Parks & Rec facilities that will be replaced in the fall of 2024 with automatic doors to ensure people with disabilities, the elderly, delivery people with carts, and more, have an easier time getting in and out of the facilities.



Public Right of Way Data

The City of Bloomington uses many different strategies to remove barriers to accessibility in the public-right-of-way. These include identifying and repairing barriers as identified by our sidewalk and curb ramp assessments, responding to citizen complaints, and removing barriers as part of new construction or resurfacing projects.

The street pavement condition data collected in 2022 was used to update all of the current Pavement Condition Index (PCI) ratings for the City's 239 miles of public use streets. Staff used these updated PCI ratings to prepare targeted improvements and investments during the development of the City's annual paving schedule. An updated asset condition picture for the 29 miles of sidepaths and 240-mile-long sidewalk network, plus associated Americans with Disabilities Act (ADA) compliant accessible curb ramps, was another major component of the 2022 condition assessment project.

The City of Bloomington Public Works - Street Division will be conducting a comprehensive citywide assessment focused completely on sidewalks in 2024 that will include necessary data and analysis to develop a prioritized maintenance and rehabilitation program. The enhanced sidewalk analysis will collect the current conditions of both sidewalks and ADA accessible curb ramps by utilizing an all-terrain vehicle that incorporates Light Detection and Ranging (LIDAR) technology. LIDAR is more time-efficient than visual data collection alone and allows for real-time data collection, while providing uniform and accurate reporting. The project will begin in June 2024, with data collection and statistical reports expected to be delivered in early 2025.

This data will be utilized to directly assist in administering the City's Sidewalk Repair Assistance Program, as well as to better target maintenance activities, identify areas of concern, and provide budget planning and direction for future non-motorized infrastructure improvements. It will also allow the City to better plan and budget for maintenance and future improvements for both the motorized and non-motorized transportation networks.

The finished report will be available to the public on the City of Bloomington B-Clear Open Data Portal, along with a host of other Public Works Department - Street Division operational data and metrics. It can be found at data.bloomington.in.gov/.

The figures below are for work done by the Public Works and Engineering Departments during 2016-2023. Please note that none of the figures include work done by private developers.

Definitions:

Sidewalks: The part of a street between the curb lines, or the lateral lines of a roadway, and the adjacent property lines intended for the use of pedestrians (I.C. 9-13-2-167)

Multiuse Path: A type of sidewalk designed primarily for use by pedestrians, persons riding bicycles, and persons using coasters for transportation and recreation purposes that is physically separated from motor vehicle traffic and within a highway right-of-way or adjacent easement (BMC 15.04.057)

Multiuse Trail: A facility designed primarily for use by pedestrians, persons riding bicycles, and persons using coasters for transportation and recreation purposes that is physically separated from motor vehicle traffic, has all the same operational requirements of a sidewalk, and is a public facility not within a highway right-of-way or adjacent easement (BMC 15.04.058)

Table 4: Public Right of Way Data

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Sidewalks New (linear feet)	3105	2885	2295	2095	2310	1505	405	175	2000	2000
Sidewalks Repaired/Replaced (linear feet)*	7817	5898	6921	8918	8360	7343	7869	7767	8000	8000
Multiuse Path New (linear feet)	9522	0	1780	2510	13315	4640	6345	3640	0	0
Multiuse Path Repaired/Replaced (linear feet)	0	0	0	50	0	160	0	0	0	0
Trail New (linear feet)	1700	0	255	0	0	0	0	2810	0	0
Sidewalk Trip Hazards Repaired** i.e., sidewalk grinding (linear feet)	***	***	749	0	7400	3861	9632	5566	****	****
Sidewalk Trip Hazards Saw Cut (number of)	***	***	179	0	2272	1112	2836	1681	1000	1000
ADA Curb Ramps Installed (number of)	114	191	137	208	174	227	219	179	200	200
Traffic Signals New/Replaced (number of)	2	2	1	2	1	3	4	1	2	2
Audible Pedestrian Signals*****	4	2	15	2	1	3	4	5	8	6

2024-2025 figures are estimates.

* 2019-2021 includes sidewalk repaired via Sidewalk Repair Assistance Program

** Sidewalk trip hazards categories refer to sidewalk grinding.

*** The program to fix sidewalk trip hazards wasn't started until 2018.

**** Determined after hazards are fixed.

***** 2018 was a year when there was a focus on installing APS and countdown timers at signals.

Estimated Costs

The City of Bloomington estimates the cost of sidewalk reconstruction at \$1.3 million for a half mile of new sidewalk, \$10,000 for ADA ramps per intersection corner (\$20,000 if it includes bump outs), and \$400,000-500,000 per signalized intersection modernization.

Funding Sources

A variety of local, state, and federal sources of funding are available to remove the sidewalk and curb ramp access barriers identified in this Transition Plan. These sources include, but are not limited to, those listed in Table 5.

Table 5. Eligible Funding Sources for Accessibility Upgrades in the Public Right of Way

Funding Source	Type
General Funds	Local
Tax Increment Finance Districts (TIF)	Local
Alternative Transportation Fund (ATF)	Local
Community Development Block Grants (CDBG)	Federal (HUD)
Surface Transportation Program (STP)	Federal (FWHA)
Highway Safety Improvement Program (HSIP)	Federal (FWHA)
Transportation Alternative Program (TAP)	Federal (FWHA)
General Obligation (G.O.) Bonds	Local
Cumulative Capital Development	Local
Motor Vehicle Highway	State
Local Road & Street	State

Modifications and New Construction

Since 1995, the City of Bloomington has included pedestrian facilities in almost all of its public improvements, with very few exceptions. For new construction projects, the City adheres to the proposed Public Right of Way Accessibility Guidelines (PROWAG) for all pedestrian facilities included in our projects. In 2011, the Bloomington Board of Public Works formally adopted the PROWAG as our design standard at the request of the Engineering Department.

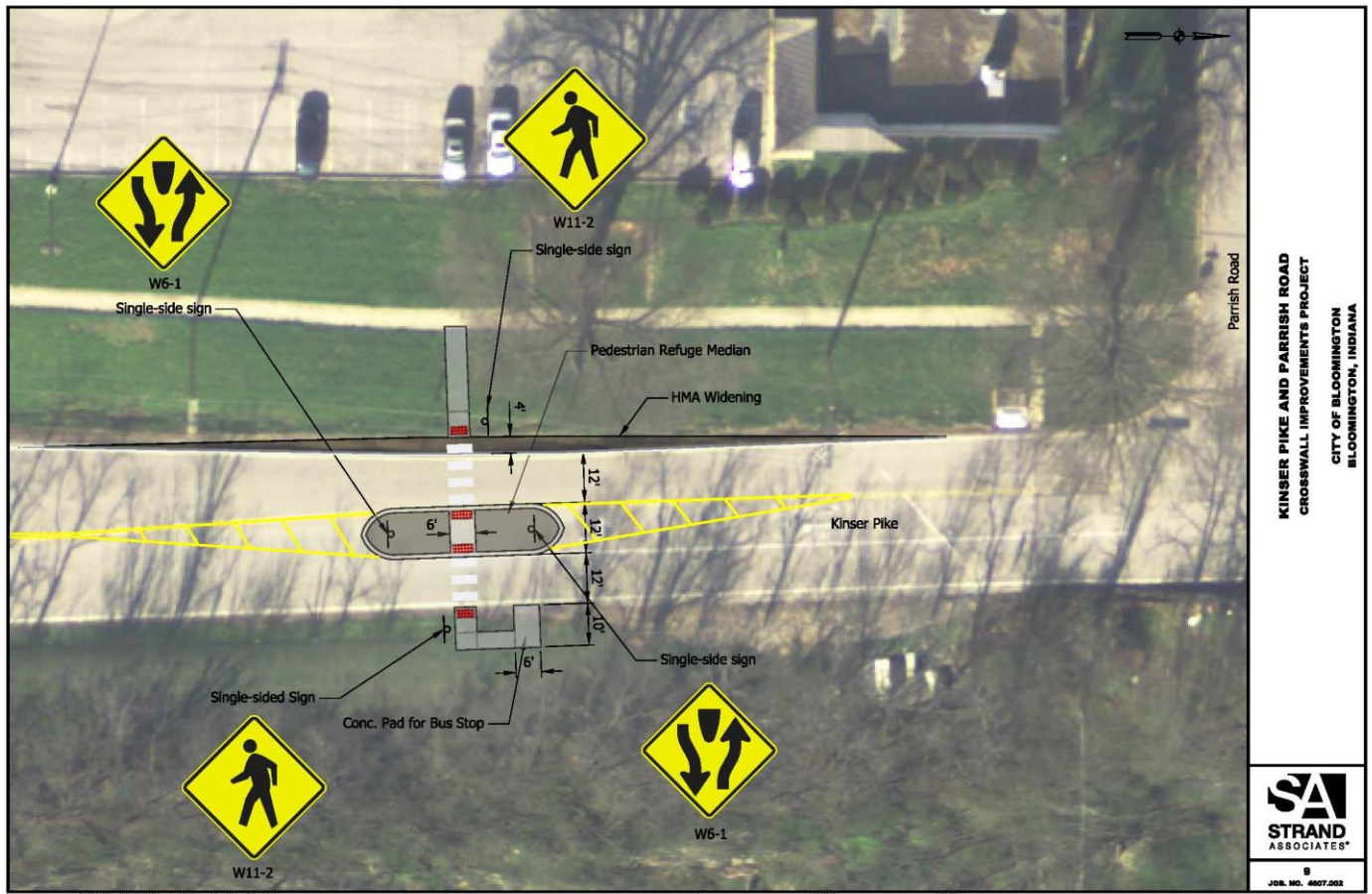
Improvements to the right-of-way such as repaving (mill and fill, overlay, etc.), traffic signal modernization, sidewalk improvements and repairs, et al., require the City to update pedestrian facilities to meet ADA specifications. Therefore, the City's policy for paving operations is to update curb ramps at intersections with public streets and public alleys where sidewalks exist to the maximum extent feasible.

For traffic signal modernization projects, the City's policy, in addition to bringing existing curb ramps into compliance with ADA, is to include signal equipment such as pedestrian signal heads (the red, yellow and green light signals at a signal-controlled intersection), audible pedestrian signals, pushbuttons, and other features specified in PROWAG to the maximum extent feasible.

Many of the City's accessibility improvements are in coordination with other projects, e.g., when we resurface a street it's a great opportunity to improve the curb ramps (and we're required to do so) or when we replace a traffic signal we include APS and other signal improvements. We also pursue projects that are specifically intended to improve pedestrian safety and accessibility, e.g.:

- a Crosswalks project that included 15 curb ramps, as well as other improvements,
- a Phase 2 of the Crosswalks project,
- the Downtown Curb Ramps Improvement project for which phase 3 construction was finished in fall 2023 and included 34 curb ramps,
- a downtown curb ramps phase 4 now for construction in a future year.
- Recently passed General Obligation bond includes funding for curb ramp improvements on W Kirkwood and on Indiana Ave. We are scoping those projects now, likely construction in 2025 or 6.

In the image below a planned improvement on Kinser Pike near Parrish Rd (near Kroger) is part of Crosswalks Phase 2. It includes accessible curb ramps and a median island to improve connectivity to the existing bus stops.



Yearly Schedule

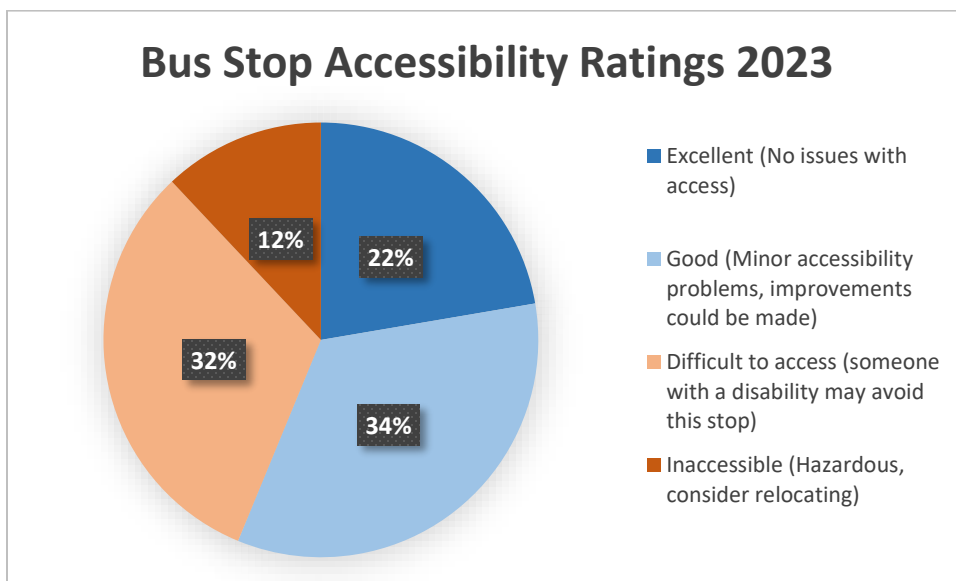
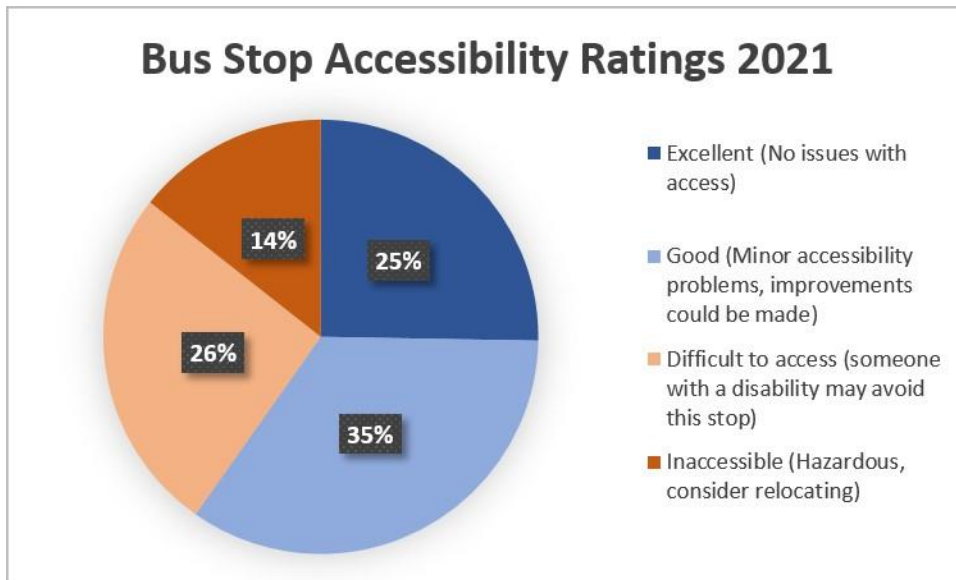
Accessibility improvements will be achieved each year in coordination with the construction of capital facilities, street repaving projects, and traffic signal modernizations.

Bloomington Transit Stop Accessibility

In the summer of 2024, Bloomington Transit will be conducting a bus stop inventory. This will be a complete update to the 2019 inventory and provide up-to-date data on the state of all 450+ bus stops in the system. Until this inventory is complete, there is missing information about bus stops that may have been updated by City or private construction between 2021 and 2024. Between 2021 and 2023 over a dozen bus stops were improved. Bloomington Transit has also focused efforts on eliminating or relocating inaccessible bus stops to slightly better locations when improvements are not feasible. Due to route cancellations and travel pattern modifications, a number of stops were removed from the inventory between 2021 and 2023. The removed stops had a better than average accessibility score causing the remaining percentage of "difficult to access" stops to increase. Inaccessible stops were not added to the system.

Bloomington Transit has over \$200,000 budgeted in each of the next three years for shelter renewal projects. This will allow for shelters in the city, many of which are over a decade old, to be replaced

and their stop areas to be brought up to the ADA standard. Bloomington Transit coordinates with City Planning & Transportation and Engineering Departments to ensure all new development and sidewalk work includes improvements to the existing bus stops in the area.



Accessibility for City Website and Digital Distribution

In 2021, the City's Information and Technology Services (ITS) Department developed and provided training on Document Accessibility for City Website and Digital Distribution. In 2023, the training was updated and distributed to all City staff as an annual, mandatory video-based training. In addition to the training, the ITS department also provides resources to City staff for making public documents and website pages accessible including:

- internal knowledge base of instructions and resources for creating accessible documents including a checklist on how to make documents (Word, Acrobat, and Google Docs) accessible (see Appendix D),

- Adobe Acrobat Pro and Equidox software and associated training for remediating existing PDF documents for accessibility,
- internal knowledge base of best practices for creating accessible web pages,
- internal help desk form for requesting ITS assistance with creating accessible content, and
- ITS in-house expertise in implementing document accessibility.

In February of 2023, the City started an Accessibility Working Group to prepare for the Department of Justice’s (Department) final rule updating its regulations for Title II of the Americans with Disabilities Act. The final rule has specific requirements about how to ensure that web content and mobile applications (apps) are accessible to people with disabilities. The Working Group of Information Technology staff, the Human Rights Director/ADA Coordinator, a Legal Department attorney, and other department representatives meet bi-monthly to develop and implement training and guidance for all City staff.

With ARPA funding, the City will assess the current state and develop an organizational strategic plan to move the City toward improved compliance with governmental accessibility standards, such as ADA, WCAG, and more. This engagement would build on the work of the Accessibility Working group and would include that group as a steering committee for the work. The goal is to implement 2024 ADA Web/Mobile accessibility rules by the 2026 deadline (<https://www.ada.gov/notices/2024/03/08/web-rule/>) and create a Digital Accessibility Strategic Plan that would assess the status quo, map the desired state, draft the plan, and develop a training strategy and framework to train City staff.

PUBLIC INPUT

The City provided the following opportunities for individuals and community organizations to comment on this Transition Plan:

- Public notice of a public comment period via a City press release (June 3, 2024)
- Draft document made available on the City’s website (<https://bloomington.in.gov/accessible>)
- Document made available at the Monroe County Public Library
- Presentation and discussion with the City of Bloomington Council for Community Accessibility on June 24, 2024
- Presentation and discussion with the City of Bloomington Traffic Commission on June 26, 2024
- Presentation and discussion with the City of Bloomington Bicycle and Pedestrian Safety Commission on June 10, 2024
- Presentation and adoption by City Council on TBD, 2024

CONTACT

This document is online at <https://bloomington.in.gov/accessible>.

For more information, contact the ADA Coordinator/Council for Community Accessibility staff liaison. Michael Shermis (812-349-3471; cca@bloomington.in.gov)

APPENDICES:

Appendix A: AccessAbility Decal Survey

Appendix B: PROWAG Resolution

Appendix C: Parks and Trails Map/List

Appendix D: Web Accessibility Checklist

Appendix E: ADA Grievance Procedure

Appendix F: ADA Complaint Form

Appendix G: City Council Resolution



AccessAbility Decal Program SCREENING FORM

www.bloomington.in.gov/cca 

PLEASE NOTE: You must submit Screening Form results online at bloomington.in.gov/AccessAbility.

This form is only a basic guide for evaluation purposes, and is not a substitute for state and federal accessibility standards.

FACILITY NAME: _____ **SCREENING DATE:** _____

STREET ADDRESS: _____


CITY, STATE, ZIP: _____ **PHONE:** _____

BUSINESS CONTACT: _____ **CONTACT EMAIL:** _____

SURVEYOR(S): _____

SURVEYOR PHONE: _____ **SURVEYOR EMAIL:** _____

Please use this checklist to document your screening. Photos may also be submitted online to document the findings reported.

 PARKING	
1. Is there dedicated parking for the facility? (parking over which the facility has control) If No, skip to "Path of Travel."	Yes <input type="radio"/> No <input type="radio"/>
a. If yes, how many total spaces are there?	_____
b. How many accessible spaces are there?	_____
c. Of those spaces, how many have upright signs saying they are accessible spaces?	_____
d. How many van accessible spaces are there?	_____
e. Of those van accessible spaces, how many have upright signs saying they are "Van Accessible"?	_____
f. Do all the accessible spaces have a striped access aisle (two spaces may share a common aisle)?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
g. Are the aisles at least 5 feet wide?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
h. Is the width of each van accessible space plus adjacent access aisle equal to at least 16 feet?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
2. Is the accessible parking on the closest (and/or safest) route to the accessible entrance?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
3. If there is a garage entrance, is it 8' 2" (98") vertical clearance?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>

COMMENTS ABOUT PARKING (attach photo if ambiguous):	
Provided <i>Accessible Parking Spaces</i> Handout (only if there is an issue and the organization expresses interest in change)?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>

Please use this checklist to document your screening. Photos may also be submitted online to document the findings reported.

PATH OF TRAVEL (TO GET TO ENTRANCE, COMMON AREAS, ETC.)

1. Is there a clear, accessible path of travel from parking to the facility entrance?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
2. Are there ramps and curbcuts (If No or N/A, skip to #6)?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
a. Measure the length of each ramp/curbcut. A _____ inches B _____ inches C _____ inches	b. Measure the height of each ramp/curbcut at its highest point. A _____ inches B _____ inches C _____ inches
3. Are ramps/curbcuts where the slopes begins and ends at least 36" wide?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
4. Is any ramp longer than 6'? If No, skip to #5.	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
a. If yes, does it have railings 34" to 38" high?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
5. Is any ramp longer than 30 feet? If No, skip to #6.	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
a. If yes, are there landings at least 5' x 5' every 30' of length?	Yes <input type="radio"/> No <input type="radio"/>
6. Are there uneven areas along the path of travel, more than 1/2"?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
7. Is the path of travel clear of protruding objects between 27" and 80" from the ground?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
8. Is there a slope along the path of travel that is problematic? If so, comment or add photos below?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>

COMMENTS ABOUT PATH OF TRAVEL (attach photo if ambiguous):	
---	--


Please use this checklist to document your screening. Photos may also be submitted online to document the findings reported.

ENTRANCE & DOORS

FOR THE ACCESSIBLE ENTRANCE: EXTERIOR	
1. If there is more than one public entrance to a facility, is it clear (by signage or observation) which is the accessible entrance?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
2. a. Is the exterior door an unobstructed, non-revolving, hinged door which can be opened with a closed fist (or automatically) and has an opening at least 32" wide? If no, indicate problem(s) in the Comments section.	Yes <input type="radio"/> No <input type="radio"/>
b. Measure the height of the door threshold in inches. _____	
c. Is the edge of the threshold beveled (like a tiny ramp)?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
3. If there is a vestibule, is there at least 5' clearance between doors?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>

4. The door feels like it might be hard to open for a person with disability or a senior.	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
FOR THE INTERIOR DOORS OPEN TO THE PUBLIC	
5. a. If there are interior doors (not including the bathroom doors), are they unobstructed, non-revolving, hinged, easily opened with a closed fist and with an opening at least 32" wide? If No, indicate inaccessible door location(s) and the problems in the Comments section. If N/A, skip to #6.	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
b. If there is a threshold, measure the height in inches. _____	
c. Is the edge beveled (like a tiny ramp)?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
6. The door feels like it might be hard to open for a person with disability or a senior.	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
COMMENTS ABOUT DOORS (attach photo if ambiguous): Provided Door Pounding Guidelines Handout (only if there is an issue of a door seeming particularly heavy and hard to open and the organization expresses interest in change)? If there is an issue, we will come and use the door pounding gauge to formally measure the opening force.	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>

Please use this checklist to document your screening. Photos may also be submitted online to document the findings reported.

 ELEVATORS, STAIRS, & RAILINGS	
1. How many levels owned by this business and open to the public are there? One _____ Two _____ Three or more _____ (If One, skip to "Common Areas.")	
2. Are all levels open to the public accessible by ramp or elevator?	Yes <input type="radio"/> No <input type="radio"/>
3. Is there an elevator (If No, skip to "Common Areas.")?	Yes <input type="radio"/> No <input type="radio"/>
4. If there are elevators, are controls no higher than 48", closed fist operable, marked with raised characters and Braille? If no, indicate problem(s) in Comments section.	Yes <input type="radio"/> No <input type="radio"/>
a. Do elevators have both visual and audible floor indicators and Braille floor indicators on the exterior frame of the elevator on each floor? If no, indicate problem(s) in Comments section.	Yes <input type="radio"/> No <input type="radio"/>
5. Are there interior ramps? If No, skip to #6.	Yes <input type="radio"/> No <input type="radio"/>
a. Do any ramps along the path(s) of travel exceed 6' in height, or 72" in length?	Yes <input type="radio"/> No <input type="radio"/>
b. If yes, are there firm and stable handrails on both sides, parallel with the ground surface, with continuous grippable surfaces between 34" and 38" above ramp surface, and extending at least one foot beyond ramp, with a rounded end? If no, indicate the problem(s) in Comments section.	Yes <input type="radio"/> No <input type="radio"/>
c. If yes, are there landings at least 5' x 5' every 30' of length?	Yes <input type="radio"/> No <input type="radio"/>
6. Are there flights of stairs accessing the public areas? (If No, skip to "Common Areas.")	Yes <input type="radio"/> No <input type="radio"/>
a. If yes, are there firm and stable handrails on both sides, with continuous grippable surfaces between 34" and 38" above stair? If no, indicate the problem(s) in Comments section.	Yes <input type="radio"/> No <input type="radio"/>

b. At the top of stairs, do all handrails extend at least one foot beyond the top riser, parallel with the ground surface?	Yes <input type="radio"/> No <input type="radio"/>
c. At the bottom of stairs, do handrails extend at the slope of the stair flight for a horizontal distance at least equal to the depth of one step?	Yes <input type="radio"/> No <input type="radio"/>
COMMENTS ABOUT ELEVATORS, STAIRS, & RAILINGS (attach photo if ambiguous):	

Please use this checklist to document your screening. Photos may also be submitted online to document the findings reported.

COMMON AREAS (INTERIOR AND EXTERIOR)

1. Are the aisles at least 36" wide?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
2. Are the aisles free from protrusions that stick out more than four inches into the aisle between the height of 27" to 80"?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
3. Is a service counter necessary for transactions? If no, move to #5, but please include a comment on how staff accommodates a person's needs.	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
4. a. If there is a service counter, measure the height in inches _____ at the lowest point.	
4. b. If there is a service counter, measure the width in inches _____.	
5. Is the credit card machine less than 48" high? If you notice any other problem (touch screen, visibility issues, etc.), please mention them in the Comments section below.	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
6. Are seating/tables fixed? If N/A, skip to "Public Restrooms and Drinking Fountains."	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/> Both fixed and not fixed <input type="radio"/>
7. Is there an outdoor dining area? If No, skip to "Public Restrooms and Drinking Fountains."	Yes <input type="radio"/> No <input type="radio"/>
a. Is it on the same level or ramped?	Yes <input type="radio"/> No <input type="radio"/>
COMMENTS ABOUT COMMON AREAS (attach photo if ambiguous):	


Please use this checklist to document your screening. Photos may also be submitted online to document the findings reported.

PUBLIC RESTROOMS AND DRINKING FOUNTAINS

1. Are there public restrooms used by the business customers? (If No, skip to #2)	Yes <input type="radio"/> No <input type="radio"/>
a. Is there accessibility signage (raised lettering, international symbol of accessibility) near the restroom?	Yes <input type="radio"/> No <input type="radio"/>
b. Is the width of the door opening at least 32" or more? If "No", measure the width in inches _____.	Yes <input type="radio"/> No <input type="radio"/>

c. For the bathroom doors, are they unobstructed, non-revolving, hinged, easily opened with a closed fist and with an opening at least 32" wide? If No, indicate inaccessible door location(s) and the problems in the Comments section.	Yes <input type="radio"/> No <input type="radio"/>
d. If there are multiple floors open to the public, is there one accessible restroom per floor?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
e. Is the restroom/stall at least 5' x 5' (measured wall to wall)?	Yes <input type="radio"/> No <input type="radio"/>
f. Are there grab bars at the back and side of the toilet?	Yes <input type="radio"/> No <input type="radio"/>
g. Is the distance from the floor to the operable part of the following fixtures the appropriate measurement? If no, measure the distance: Paper towel dispenser (should be 48" or less) _____ Yes <input type="radio"/> No <input type="radio"/> Soap dispenser from floor (should be 48" or less) _____ Yes <input type="radio"/> No <input type="radio"/> Reach across sink to soap dispenser (should be 25" or less) _____ Yes <input type="radio"/> No <input type="radio"/> Knee clearance from floor to bottom of sink (should be at least 27") _____ Yes <input type="radio"/> No <input type="radio"/> Hand dryer (should be 48" or less) _____ Yes <input type="radio"/> No <input type="radio"/>	
h. Does the sink have levers (not knobs)? If the sink has something other than levers or knobs (such as automatic sensors or push buttons), describe them in the comments.	Yes <input type="radio"/> No <input type="radio"/> Other <input type="radio"/>
i. Is the toilet paper dispenser between 15" and 48" from the ground?	Yes <input type="radio"/> No <input type="radio"/>
j. Is the toilet paper dispenser no farther than 9" in front of the toilet?	Yes <input type="radio"/> No <input type="radio"/>
2. If there is a drinking fountain, is one of the spouts no higher than 36", measured from the floor to the spout outlet?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
COMMENTS ABOUT PUBLIC RESTROOMS AND DRINKING FOUNTAINS (attach photo if ambiguous):	

Please use this checklist to document your screening. Photos may also be submitted online to document the findings reported.

 CUSTOMER SERVICE AND EMPLOYMENT	
1. Does staff receive information during orientation on how to serve customers with disabilities?	Yes <input type="radio"/> No <input type="radio"/>
2. Does the business want assistance in obtaining materials in alternative formats for people with visual disabilities (<i>Guidelines for Preparing Menus in Large Print</i>)?	Yes <input type="radio"/> No <input type="radio"/> N/A <input type="radio"/>
3. Does the business want assistance in obtaining materials to assist customers with disabilities (<i>Disable Disrespect- A thoughtful guide for your words and actions</i>)?	Yes <input type="radio"/> No <input type="radio"/>
COMMENTS ABOUT CUSTOMER SERVICE AND EMPLOYMENT:	

GENERAL COMMENTS

1. Are there any barriers to accessibility at the facility?	Yes <input type="radio"/> No <input type="radio"/> Maybe <input type="radio"/>
COMMENTS ABOUT THE FACILITY IN GENERAL:	

To submit your Screening Form results, go to www.bloomington.in.gov/AccessAbility

APPENDIX B: PROWAG Resolution

Resolution 2011-99

Board of Public Works Accessibility Guidelines.

Whereas, the City of Bloomington is updating the ADA Transition Plan; and


Whereas, to complete the revision, public infrastructure must be evaluated against criteria to determine compliance and barriers; and


Whereas, the United States Access Board has provided Public Right Of Way Accessibility Guidelines specific to pedestrian circulation in public rights of way (hereafter, PROWAG); and

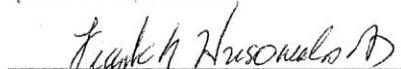
Whereas, the Federal Highway Administration has identified PROWAG as best practices for accessible design for public rights of way.

Now, Therefore, Be it resolved that the Board of Public Works adopts the PROWAG for evaluation, design, and construction of infrastructure in the public right of way.

BOARD OF PUBLIC WORKS


 Charlotte Zietlow, President

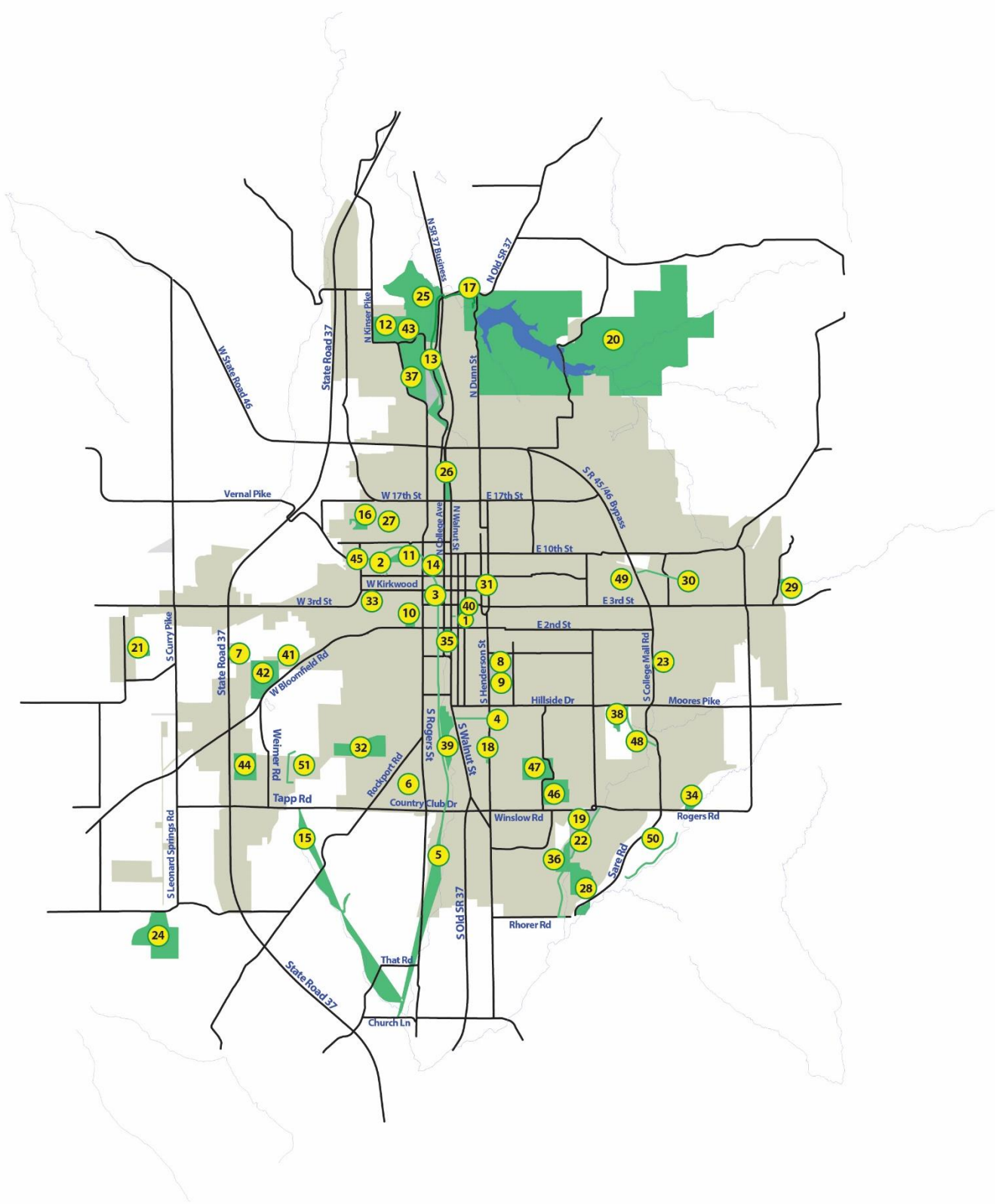

 James McNamara


 Dr. Frank N. Hrisomalos

Date: 9/27/11

APPENDIX C: Parks and Trails Map/List

The information in these graphics is presented in a full-text version below the images.



FACILITIES (restrooms and rental space available in all facilities)		ACRES	DRINKING FOUNTAINS	BENCHES	PICNIC TABLES	SEASONAL RESTROOMS	PERMANENT RESTROOMS	PARKING	WIPED TRAIL	IMPROVED TRAIL	ACCESSIBLE TRAIL	SHELTER	GRILLS	PLAYGROUND	BASEBALL COURTS	BASKETBALL COURTS	TENNIS COURT	OTHER COURT	PUBLIC ART	LIGHTING	ELECTRICITY	
1	Allison-Jukebox Community Center 351 S. Washington St. • 349-3731 (see pg. 4)		*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
2	Banneker Community Center 930 W. Seventh St. • 349-3735 (see pg. 5)		*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
9	Bryan Park Pool 1020 S. Woodlawn Ave. • concessions (open seasonally)		*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
12	Cascades Golf Course 3550 N. Kinser Pk. • 349-3764 (see pg. 6)		*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
14	City Hall/Showers Common/Fernandez Plaza 401 N. Morton St. • 349-3700		*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
18	Frank Southern Ice Arena 2100 S. Henderson St. • 349-3740 • concessions		*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
27	Mills Pool 1100 W. 14th St. (open seasonally)		*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
41	Twin Lakes Recreation Center 1700 W. Bloomfield Rd. • 349-3720 • (see pgs. 16–18)		*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*

TRAILS (many parks below also have trails)		ACRES	DRINKING FOUNTAINS	BENCHES	PICNIC TABLES	SEASONAL RESTROOMS	PERMANENT RESTROOMS	PARKING	WIPED TRAIL	IMPROVED TRAIL	ACCESSIBLE TRAIL	SHELTER	GRILLS	PLAYGROUND	BASEBALL COURTS	BASKETBALL COURTS	TENNIS COURT	OTHER COURT	PUBLIC ART	LIGHTING	ELECTRICITY	
3	B-Line Trail 3.1-mile trail between Adams St. and Country Club Dr.	29.3	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
4	B-Link .32-mile trail between Henderson St. and Walnut St.	1.17	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
5	Bloomington Rail Trail 2.0 miles. Trailhead at W. Country Club Dr. Gravel surface.	63	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
13	Cascades Park Trail 1.4 miles. Trailheads at Waterfall Shelter and Lions Den Shelter.		*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
15	Clear Creek Trail 2.4 miles. Trailheads at W. Tapp Rd., That Rd., and Church Ln. between S. Rogers St. and S. Old SR 37.	22	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
22	Jackson Creek Trail	32.5	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
48	Southeast Trail Southeast Park, 1600 Sycamore Ct. to Sare Rd.	.3	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
49	Polly Grimshaw Trail .64 mile	.64	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
50	Creek's Edge Trail .61 mile	.61	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
51	Mill Trail .25 mile	.25	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*

PARKS (for shelter and ballfield rental information see pg. 18)		ACRES	DRINKING FOUNTAINS	BENCHES	PICNIC TABLES	SEASONAL RESTROOMS	PERMANENT RESTROOMS	PARKING	WIPED TRAIL	IMPROVED TRAIL	ACCESSIBLE TRAIL	SHELTER	GRILLS	PLAYGROUND	BASEBALL COURTS	BASKETBALL COURTS	TENNIS COURT	OTHER COURT	PUBLIC ART	LIGHTING	ELECTRICITY	
6	Broadview Park 704 W. Graham Dr.	1	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
7	Brown's Woods Basswood Dr./Just East of Hwy. 37 (undeveloped property)	16	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
8	Bryan Park 1001 S. Henderson St.	33	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
10	Building Trades Park 619 W. Howe St.	3.3	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
11	Rev. Ernest D. Butler Park and Community Gardens 812 W. Ninth St. • Storywalk Trail	9.7	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
16	Crestmont Park 600 W. 16th St. Has an 18-hole frisbee golf course.	14	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
17	Ferguson Dog Park 4300 N. Stone Mill Rd. Has dog rinse and waste bag stations.	8.5	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
20	Griffy Lake Nature Preserve 3400 N. Headley Rd. • 349-3732 (see pg. 7) • trails and boating	1,220	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
21	Highland Village Park 950 S. Harvey Dr.	6.2	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
23	Latimer Woods 3200 E. Buick Cadillac Blvd.	10	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
24	Leonard Springs Nature Park 4685 S. Leonard Springs Rd.	84.8	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
25	Lower Cascades Park 2851 N. Old State Rd. 37.	62.4	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
26	Miller-Showers Park 100 W. 17th St.	9	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
28	Olcott Park 2300 E. Canada Dr.	41.5	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
29	Park Ridge East Park 4221 E. Morningside Dr.	5.8	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
30	Park Ridge Park 3421 E. Longview Dr.	.5	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
31	Peoples Park 501 E. Kirkwood Ave.	.3	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
32	RCA Community Park 1400 W. RCA Park Dr. Has six pickleball courts.	47.9	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
19	Rogers Family Park 2000 E. Winslow Rd. Restored native prairie.	1.5	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
33	Rose Hill Cemetery 1100 W. Fourth St. • 349-3498. Has dog waste bag stations.	26.3	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
34	Schmalz Farm Park 3010 E. Daniel St.	6	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
35	Seminary Park 100 W. Second St.	1	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
36	Sherwood Oaks Park 1600 E. Elliston Dr.	15.8	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
37	Skate Park at Upper Cascades 2602 N. Kinser Pk. Has bowl, ramps, rails, and skating terrain.	32	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
38	Southeast Park 1600 Sycamore Ct.	8.9	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
39	Switchyard Park and Community Gardens 1601 S. Rogers St. (see pg. 8-10)	48.9	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
40	The Waldron, Hill and Buskirk Park 331 S. Washington St.	5.5	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
42	Twin Lakes Sports Park 2350 W. Bloomfield Rd.	52.9	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
43	Upper Cascades Park 514 W. Clubhouse Dr.	6.1	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
44	Wapehani Mountain Bike Park 3401 W. Wapehani Rd.	43.3	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
45	White Oak Cemetery 1200 W. Seventh St. • 349-3498	3.7	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
46	Winslow Sports Complex 2800 S. Highland Ave.	40	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
47	Winslow Woods Park/Willie Streeter Community Gardens 2120 S. Highland Ave.	40	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*

Facilities (Restrooms, drinking fountains, rental space, lighting, and electricity available in all facilities)

- Allison-Jukebox Community Center (351 S. Washington St., 349-3731). Accessible.
 - Parking.
- Banneker Community Center (930 W. Seventh St., 349-3735). Accessible.
 - Basketball courts.
- Bryan Park Pool (1020 S. Woodlawn Ave.) Accessible. Open seasonally.
 - Concessions, benches, picnic tables, seasonal restrooms, parking.
- Cascades Golf Course (3550 N. Kinser Pk., 349-3764). Accessible.
 - Benches, picnic tables, seasonal restrooms, porta johns, parking, paved trail, unpaved trail, shelters.
- City Hall/Showers Common/Fernandez Plaza (401 N. Morton St., 349-3700). Accessible.
 - Benches, parking, public art.
- Frank Southern Ice Arena (2100 S. Henderson St., 349-3740). Accessible.
 - Concessions, benches, picnic tables, parking.
- Mills Pool (1100 W. 14th St.). Accessible. Open seasonally.
 - Benches, picnic tables, parking.
- Twin Lakes Recreation Center (1700 W. Bloomfield Rd., 349-3720). Accessible.
 - Benches, picnic tables, parking, basketball courts, volleyball court, fitness stations.

Trails (Many parks below also have trails.)

- B-Line Trail: 3.1 mile trail between Adams St. and Country Club Dr., 29.3 acres. Accessible.
 - Drinking fountains, benches, picnic tables, porta johns, parking, paved trail, fitness stations, public art, lighting.
- B-Link: 0.32 mile trail between Henderson St. and Walnut St., 1.17 acres. Accessible.
 - Paved trail, public art.
- Bloomington Rail Trail: 2.0 mile trail, trailhead at W. Country Club Dr., 63 acres. Gravel surface. Not accessible.
 - Drinking fountains, benches, parking, unpaved trail.
- Cascades Park Trail: 1.4 mile trail, trailheads at Waterfall Shelter and Lions Den Shelter. Accessible.
 - Drinking fountains, picnic tables, seasonal restrooms, parking, paved trail, playground.
- Clear Creek Trail: 2.4 mile trail, trailheads at W. Tapp Rd., That Rd., and Church Ln. between S. Rogers St. and S. Old SR 37, 22 acres. Accessible.
 - Benches, porta johns, parking, paved trail.
- Jackson Creek Trail: 1.3 mile trail, 32.5 acres. Accessible.
 - Drinking fountains, benches, parking.
- Southeast Trail: Southeast Park, 1600 Sycamore Ct. to Sare Rd., 0.3 acres. Accessible.
 - Paved trail.
- Polly Grimshaw Trail: 0.64 mile trail, 0.64 acres. Accessible.
 - Paved trail.
- Creek's Edge Trail: 0.61 mile trail, 0.61 acres. Accessible.
 - Paved trail.

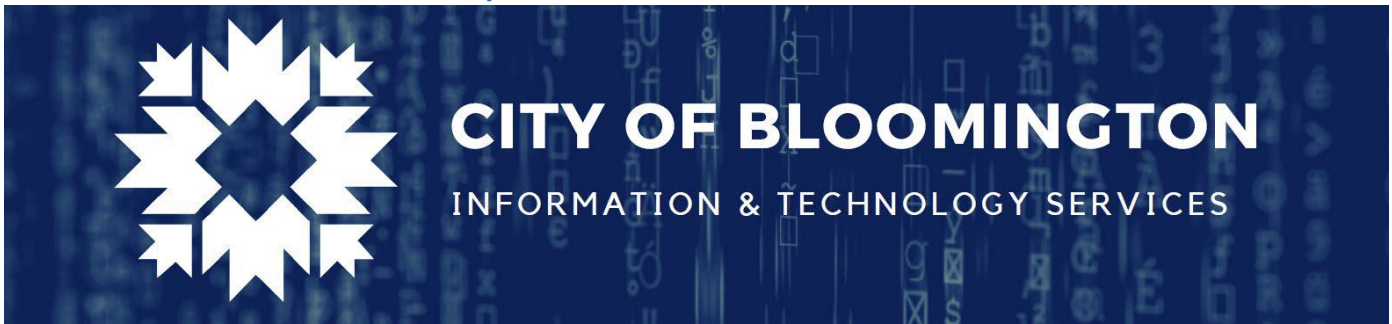
- Mill Trail: 0.25 mile trail, 0.25 acres. Accessible.
 - Paved trail.

Parks

- Broadview Park (704 W. Graham Dr.) 1 acre. Accessible.
 - Drinking fountains, benches, picnic tables, parking, shelters, grills, playground, basketball courts.
- Brown's Woods (Basswood Dr. just east of Hwy. 37). 16 acres, undeveloped property. Not accessible.
- Bryan Park (1001 S. Henderson St.) 33 acres. Accessible.
 - Drinking fountains, benches, picnic tables, seasonal restrooms, porta johns, parking, paved trail, shelters, grills, playground, basketball courts, ballfields, volleyball court, tennis court, fitness stations, lighting, electricity.
- Building Trades Park (619 W. Howe St.) 3.3 acres. Accessible.
 - Drinking fountains, benches, picnic tables, seasonal restrooms, parking, paved trail, shelters, grills, playground, basketball courts, lighting.
- Rev. Ernest D. Butler Park and Community Gardens (812 W. Ninth St.) 9.7 acres. Accessible.
 - Storywalk Trail, drinking fountains, benches, picnic tables, seasonal restrooms, parking, paved trail, shelters, grills, playground, basketball courts, ballfield, fitness stations, lighting, electricity.
- Crestmont Park (600 W. 16th St.). 14 acres. Accessible.
 - 18-hole frisbee golf course, drinking fountains, benches, picnic tables, parking, shelters, grills, playground, basketball courts.
- Ferguson Dog Park (4300 N. Stone Mill Rd.). 8.5 acres. Accessible.
 - Dog rinse and waste bag stations, drinking fountains, benches, picnic tables, porta johns, parking.
- Griffy Lake Nature Preserve (3400 N. Headley Rd., 349-3732). 1220 acres. Not accessible.
 - Trails and boating, picnic tables, seasonal restrooms, porta johns, parking, unpaved trails.
- Highland Village Park (950 S. Harvey Dr.). 6.2 acres. Accessible.
 - Drinking fountains, benches, picnic tables, parking, paved trail, shelters, grills, playground, basketball courts, ballfields, lighting, electricity.
- Latimer Woods (3200 E. Buick Cadillac Blvd.). 10 acres. Not accessible.
 - Parking, unpaved trail.
- Leonard Springs Nature Park (4685 S. Leonard Springs Rd.). 84.8 acres. Not accessible.
 - Picnic tables, porta johns, parking, unpaved trail.
- Lower Cascades Park (2851 N. Old State Rd. 37). 62.4 acres. Not accessible.
 - Drinking fountains, benches, picnic tables, seasonal restrooms, parking, paved trail, unpaved trail, shelters, grills, playground, ballfields, volleyball court, public art, lighting, electricity.
- Miller-Showers Park (100 W. 17th St.). 9 acres. Accessible.
 - Drinking fountains, benches, parking, paved trail, public art, lighting.
- Olcott Park (2300 E. Canada Dr.). 41.5 acres. Accessible.
 - Drinking fountains, benches, picnic tables, seasonal restrooms, parking, paved trail, shelters, grills, playground, ballfields, lighting, electricity.
- Park Ridge East Park (4221 E. Morningside Dr.). 5.8 acres. Accessible.

- Drinking fountains, benches, picnic tables, parking, shelters, grills, playground, basketball courts, ballfields, tennis court.
- Park Ridge Park (3421 E. Longview Dr.). 0.5 acres. Accessible.
 - Drinking fountains, benches, picnic tables, parking, shelters, grills, playground, basketball courts.
- Peoples Park (501 E. Kirkwood Ave.). 0.3 acres. Accessible.
 - Drinking fountains, benches, picnic tables, public art.
- RCA Community Park (1400 W. RCA Park Dr.). 47.9 acres. Accessible.
 - Six pickleball courts, drinking fountains, benches, picnic tables, seasonal restrooms, parking, paved trail, unpaved trail, shelters, grills, playground, basketball courts, ballfields, tennis court, lighting, electricity.
- Rogers Family Park (2000 E. Winslow Rd.). 1.5 acres. Not accessible.
 - Restored native prairie, paved trail, unpaved trail.
- Rose Hill Cemetery (1100 W. Fourth St., 349-3498). 26.3 acres. Not accessible.
 - Dog waste bag stations, benches, parking.
- Schmalz Farm Park (3010 E. Daniel St.). 6 acres. Accessible.
 - Drinking fountains, benches, picnic tables, parking, shelters, playground.
- Seminary Park (100 W. Second St.). 1 acre. Accessible.
 - Drinking fountains, benches.
- Sherwood Oaks Park (1600 E. Elliston Dr.). 15.8 acres. Accessible.
 - Drinking fountains, picnic tables, porta johns, parking, shelters, playground, basketball court, tennis court.
- Skate Park at Upper Cascades (2602 N. Kinser Pk.). 32 acres. Not accessible.
 - Bowl, ramps, rails, and skating terrain, drinking fountains, benches, porta johns, parking, basketball court, lighting.
- Southeast Park (1600 Sycamore Ct.). 8.9 acres. Accessible.
 - Drinking fountains, benches, picnic tables, parking, paved trail, shelters, grills, playground, basketball court, ballfields, tennis court.
- Switchyard Park and Community Gardens (1601 S. Rogers St.). 48.9 acres. Accessible.
 - Pickleball courts, skate park, dog park, drinking fountains, benches, picnic tables, seasonal restrooms, parking, paved trail, shelter, grills, playground, basketball court, fitness stations, lighting, electricity.
- The Waldron, Hill, and Buskirk Park (331 S. Washington St.). 5.5 acres. Accessible.
 - Drinking fountains, benches, picnic tables, parking, playground, lighting, electricity.
- Twin Lakes Sports Park (2350 W. Bloomfield Rd.). 52.9 acres. Accessible.
 - Drinking fountains, benches, picnic tables, seasonal restrooms, parking, unpaved trail, grills, playground, ballfields, lighting.
- Upper Cascades Park (514 W. Clubhouse Dr.). 6.1 acres. Accessible.
 - Drinking fountains, benches, picnic tables, porta johns, parking, shelters, grills, playground, lighting, electricity.
- Wapehani Mountain Bike Park (3401 W. Wapehani Rd.). 43.3 acres. Not accessible.
 - Picnic tables, porta johns, parking, unpaved trail.

- White Oak Cemetery (1200 W. Seventh St., 349-3498). 3.7 acres. Not accessible.
 - Parking.
- Winslow Sports Complex (2800 S. Highland Ave.). 40 acres. Accessible.
 - Drinking fountains, benches, seasonal restrooms, parking, paved trail, playground, ballfields, tennis court, fitness stations, lighting.
- Winslow Woods Park/Willie Streeter Community Gardens (2120 S. Highland Ave.). 40 acres. Accessible.
 - Drinking fountains, picnic tables, porta johns, parking, unpaved trail, shelters, grills, playground, basketball court, lighting, electricity.



ACCESSIBILITY GUIDELINES FOR PUBLIC DOCUMENTS

All files uploaded to the City website, or otherwise electronically distributed to the public, need to be accessible. Accessible includes, *but is not limited to*, readable by assistive technology, images have captions and/or alternative text descriptions, and the use of high color contrast when placing text over an image.

ACCESSIBILITY CHECKLIST

When creating documents and before uploading or distributing documents electronically, complete this checklist to ensure the document is accessible.

- Name the file with a descriptive name (e.g. “Accessibility Guidelines” rather than “File 1”)
- Use Styles and Headings to improve navigation
- Use bulleted and numbered lists
- Use formatted columns rather than tabs and spaces to create text columns
- Only use tables for displaying tabular data, not for layout
- Distinguish when using a different language
- Use descriptive link text (e.g. “View the [City of Bloomington website](#)” instead of “View the City of Bloomington website [here](#)”)
- Add text alternatives to images and graphics
- Do not use text boxes
- Do not convey information using only color or sensory characteristics
- Check color contrast at: webaim.org/resources/contrastchecker/ to ensure a text on background contrast of 4.5:1 or higher

VERIFY ACCESSIBILITY AND CORRECT ISSUES

Documents that were not created for accessibility should be checked and remediated to enable accessibility.

In Word 2013:

- Open file
- Click on “File” in the upper left-hand corner.
- On the Info page, click on the down arrow next to “Check for Issues”
- Select “Check Accessibility”
- Correct any issues found in “Inspection Results”

In Adobe Acrobat Pro:

- Open the PDF
- From the “All tools” menu on the left, select **View more** and then select **Prepare for accessibility**
- From the left panel, select “Accessibility Check”
- From the Accessibility Checker Options dialog, select the options as required and then select **Start Checking**
- Correct any issues listed in the Accessibility report

PDF documents can be remediated to improve accessibility using Adobe Acrobat Pro or Equidox. See the City's *Document Accessibility for City Website and Digital Distribution* Knowledgebase page (<https://bton.in/r1-N2>) for instructions and more information.

AVOID UPLOADING SCANNED DOCUMENTS

Scanned documents appear as an image unless you apply [Optical Character Recognition \(OCR\) using Adobe Acrobat Pro](#). If your document requires a wet signature or other situations where scanning is unavoidable, apply OCR on the document after it is scanned.

BEST PRACTICES FOR MAKING ZOOM MEETINGS MORE ACCESSIBLE FOR PEOPLE WITH DISABILITIES

- **Ask about accommodations**
Before the meeting, ask attendees if they need accommodations to participate. This can help you prepare for their needs, whether they are visible or not.
- **Use live captioning**
If captioning is being used as an accommodation, use live human captioning instead of computer captioning.
- **Provide an agenda**
A detailed agenda can help everyone understand the meeting's purpose and structure, which can be especially helpful for people who need more time to process information.
- **Create accessible slides**
When creating slides for presentations, use the Accessibility Checker and Reading Order pane to ensure objects are in a logical order for screen reader users.
- **Avoid acronyms**
Use complete words the first time you mention something, and avoid idioms that might be culture-specific or not understood by non-native English speakers.
- **Identify yourself**
Each time you speak, introduce yourself.
- **Link slide presentation**
Always paste into the chat window a link to the slide deck that the presenter is using.

APPENDIX E: ADA Grievance Procedure

The Americans with Disabilities Act requires that public entities such as the City of Bloomington that employ 50 or more people adopt and publish grievance procedures providing for prompt and equitable resolutions of grievances alleging any action that could be prohibited by Title II. The City of Bloomington's grievance procedure is described below. Anyone who believes they have been denied access to a City facility, program or service because of their disability may file a grievance. Anyone who is representing a person with a disability, as a parent, guardian, attorney or advocate, may do so as well.

Step One: Filing a Grievance

You or your representative should fill out an ADA complaint form (See Appendix F or online: <https://bloomington.in.gov/accessible>) as completely as possible. The form should be filed in writing with the ADA Coordinator within 180 days of the alleged discriminatory act. Upon request, reasonable accommodations will be provided in completing the form, or alternative formats of the form will be provided. You may obtain a copy of the form by calling 812-349-3478 (voice), by e-mailing human.rights@bloomington.in.gov or by going to <http://bloomington.in.gov/accessible>. The form explains the filing procedures.

Step Two: Conducting an Investigation

The City's ADA Coordinator will notify you that he has received your complaint within two business days of receiving it. He will begin his investigation into the merits of the complaint within five business days of receiving it. If necessary, he or an authorized representative may contact you to get more details about your complaint. If you do not want to be contacted, please indicate that on the complaint form. If your complaint alleges misconduct on the part of the ADA Coordinator, the Mayor will appoint another individual to investigate the merits of your complaint.

Step Three: Decision

After full consideration of the merits of the complaint, the ADA Coordinator or other authorized individual will prepare a written decision. A copy of the decision will be mailed to you within three business days of completion.

Step Four: Appealing the Decision

If you are dissatisfied with the ADA Coordinator's written decision, you may file a written appeal with the Mayor's Office within 20 business days from the date the decision was mailed. Your appeal must include an explanation of why you are dissatisfied with the written decision, and must be signed by you or by someone authorized to sign on your behalf. The Mayor's Office will notify you that it has received your appeal within two business days of receiving the appeal. The Mayor's Office, working with appropriate City staff, will decide the appeal within 20 business days of receiving it. A copy of the written decision on the appeal will be sent to you within three business days of completion. Any City employee involved with processing or investigating ADA complaints will maintain the confidentiality of all files and records relating to the complaint, unless disclosure is authorized by the complainant or required by law. Any retaliation or intimidation used to discourage a complainant from filing a complaint or to punish a complainant for filing a complaint is prohibited and should be reported immediately to the ADA Coordinator and/or the Mayor's Office, as appropriate.



**City of Bloomington
ADA Complaint Form**

The City of Bloomington strives to never discriminate against anyone on the basis of any legally protected category, including disability, and takes all such complaints seriously. If you believe the City has discriminated against you on the basis of your disability, please let us know so that we can take appropriate action.

You can file an informal complaint by contacting the City's ADA compliance officer at human.rights@bloomington.in.gov or by calling 812-349-3478. Or if you prefer, you may complete this form and submit it to the City.

You must file your complaint within 180 days of the alleged discriminatory incident.

If you believe that another entity in the City is violating the ADA, we want to know about that, too. We don't have the power to require private entities to comply with the ADA, but we can and do let them know if we believe they are in violation and what steps they can take to be compliant. If they do become compliant, we award them with an accessibility decal so members of the public know they are entering an accessible business.

If you need any assistance to complete this form, or if you need the form in an alternative format, please let us know.

Full name: _____

Mailing address: _____

Phone: _____

Email address: _____

Preferred contact method (check one): Mail _____ ; Email _____ ; Phone _____

Please provide a detailed description of the alleged discriminatory practice or action which occurred. To the extent you can, please provide relevant names and dates, telling us who you believed discriminated against you, what happened, when it happened, where it happened and any other details you believe would be helpful to us. Feel free to add additional pages if necessary.

How can this issue be resolved to your satisfaction?

If there is anyone we may contact for more information to support or clarify your complaint, please list them here.

Have you filed this complaint with anyone else? If so, with whom and when?

Complainant signature

Date

(If you prefer, you may submit this complaint anonymously. We will do our best to look into the situation and to remove any barriers to accessibility, with or without your name.)

You can submit your complaint by emailing it to human.rights@bloomington.in.gov, by faxing it to 812-349-3483, by mailing it to ADA Compliance Officer, P.O. Box 100, Bloomington, IN 47402-0100, or by dropping it off at Showers City Hall, 401 N. Morton St., Bloomington, IN.

APPENDIX G: City Council Resolution
Forthcoming upon review completion

MEMO

To: City of Bloomington Common Council

From: Michael Shermis, Human Rights Director, ADA Coordinator, and Staff
Liaison, Council for Community Accessibility, Community and Family
Resources Department

DATE: 10/17/24

RE: Resolution 2024-22, Update to the City of Bloomington's Americans with
Disabilities Act Transition Plan

The attached resolution contains an update to the City of Bloomington's Americans with Disabilities Act Transition Plan that has been recommended by the ADA Coordinator.

Title II requires local governments to prepare Transition Plans. The City of Bloomington prepared its first ADA Transition Plan in 1990 and has updated it several times since then, the last time in 2022 (available online: <https://bloomington.in.gov/accessible>). Our goal is to ensure program accessibility for people with disabilities in our community by meeting or exceeding the requirements of the ADA. Periodic updates help us evaluate how well we are achieving that goal.

This update of the Transition plan focuses on people, specifically what the Council for Community Accessibility does to make people aware of accessibility issues and how to change attitudes about barriers to accessibility. It also includes plenty of public right of way data on sidewalks, curb ramps, paths, trails, traffic signals, audible pedestrian signals, and facilities, as well as information on bus stop accessibility and Parks & Recreation parks, trails, and path map with a list of amenities.

A definitive fiscal impact cannot be determined at this time but incorporating accessibility at the planning and development stages rarely increases costs and helps avoid the significant cost of having to retrofit structures to make them accessible after construction.



MEMO FROM COUNCIL OFFICE:

To: Members of the Common Council

From: Ash Kulak, Deputy Administrator / Deputy Attorney

Date: November 1, 2024

Re: Resolution 2024-21 – Resolution of the Common Council of the City of Bloomington, Rejecting the Establishment of a Merit System for the Bloomington Police Department

Synopsis

This resolution rejects the establishment of a merit system for the Bloomington Police Department in accordance with the provisions of Indiana Code Title 36-8-3.5-5.5.

Relevant Materials

- Resolution 2024-21
- Staff memo from Chris Wheeler

Summary

The Indiana General Assembly passed [House Enrolled Act 1016](#) on May 4, 2023, which went into effect July 1, 2023. The Act provides that a merit system will automatically be established for eligible police departments within Indiana cities and towns by January 1, 2025, unless the unit adopts a resolution rejecting the establishment of a merit system.

Under the Act's newly adopted provisions within [Indiana Code 36-8-3.5-5.5\(e\)](#), the resolution rejecting the establishment of a merit system must be adopted by an affirmative vote of at least a majority of the members of the unit's legislative body and the active full-time, paid members of the department. The legislative body votes on the resolution first and, if passed, will then be presented to the paid members of the police department for a vote. If passed by a majority, a merit system will not be established January 1, 2025.

This resolution would be the first step in rejecting the establishment of a merit system for the Bloomington Police Department (BPD), which is an eligible department under I.C. 36-8-3.5-5.5(c). The staff memo by Assistant City Attorney Chris Wheeler explains why BPD does not want to create a merit system. Notably, the Board of Public Safety already exists to perform much of the same functions a merit system would.

Should the Council pass this resolution, it would then need to be voted on by the active, full-time, paid members of BPD. The process for how that works is detailed in [I.C. 36-8-3.5-4](#), and is listed extensively in the staff memo.

Contact

Chris Wheeler, Assistant City Attorney, wheelech@bloomington.in.gov, 812-349-3426

RESOLUTION 2024-21

**RESOLUTION OF THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON,
REJECTING THE ESTABLISHMENT OF A MERIT SYSTEM FOR THE
BLOOMINGTON POLICE DEPARTMENT**

WHEREAS, pursuant to Indiana Code 36-8-3.5, municipalities are authorized to establish or to reject the establishment of a merit system for eligible police departments; and

WHEREAS, pursuant to Indiana Code 36-8-3.5-5.5(d) a merit system shall be established effective January 1, 2025, for each eligible department that does not yet have a merit system or has not rejected the establishment of a merit system on or before December 31, 2024; and

WHEREAS, a merit system has not been established or rejected for the Bloomington Police Department; and

WHEREAS, the Bloomington Police Department does not wish to establish a merit system; and

WHEREAS, the Board of Public Safety shall present this resolution to the active full-time, paid members of the Bloomington Police Department to be voted upon in accordance with the procedures set forth in Indiana Code 36-8-3.5-4 and 36-8-3.5-5.5.

NOW, THEREFORE, BE IT RESOLVED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA THAT:

SECTION 1. The Common Council would like to continue using the current system of the Board of Public Safety to oversee the Bloomington Police Department and therefore rejects the establishment of a merit system for the Bloomington Police Department in accordance with Indiana Code 36-8-3.5-5.5.

SECTION 2. The Board of Public Safety shall present this resolution to the active full-time, paid members of the Bloomington Police Department to be voted upon in accordance with the procedures set forth in Indiana Code 36-8-3.5-4 and 36-8-3.5-5.5 and shall include the following:

- A. The vote shall take place within sixty (60) days after the adoption of this Resolution.
- B. The Board shall give all active full-time, paid members of the Department no less than three (3) weeks' notice that a meeting will be held to conduct the vote to approve or reject the merit system.
- C. The Board shall ensure that notice is posted in prominent places in all stations of the Department. The notice must designate the time, place, and purpose of the meeting.
- D. A copy of this Resolution shall be distributed to each active full-time, paid member of the Department at least one (1) week before the meeting.
- E. Only active full-time, paid members of the Department may attend the meeting to conduct the vote.
- F. One (1) active full-time, paid member of the Department will be selected as chair of the meeting, and all voting will be conducted by secret written ballot.
- G. If a majority of the active full-time, paid members of the Department vote "yes" on the resolution (thereby rejecting the merit system), then a merit system will not be established on January 1, 2025. If a majority of the active full-time, paid members of the Department vote "no" on the resolution (thereby approving the merit system), then a merit system will be established on January 1, 2025.

SECTION 3. This resolution shall be in full force and effect from and after its passage by the Common Council of the City of Bloomington and approval of the Mayor.

PASSED by the Common Council of the City of Bloomington, Indiana this _____ day of _____ 2024.

ISABEL PIEDMONT-SMITH, President
Bloomington Common Council

ATTEST:

NICOLE BOLDEN, Clerk
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2024.

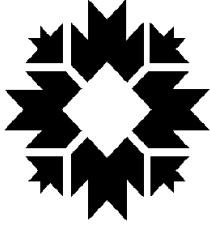
NICOLE BOLDEN, Clerk
City of Bloomington

SIGNED and APPROVED by me upon this _____ day of _____, 2024.

KERRY THOMSON, Mayor
City of Bloomington

SYNOPSIS

This resolution rejects the establishment of a merit system for the Bloomington Police Department in accordance with the provisions of Indiana Code Title 36-8-3.5-5.5.



**CITY OF BLOOMINGTON
LEGAL DEPARTMENT
MEMORANDUM**

TO: City of Bloomington Common Council Members
FROM: Christopher J. Wheeler, Assistant City Attorney
RE: Proposed Resolution 2024-21 Rejecting the Merit System for the
Bloomington Police Department
DATE: October 17, 2024

Unless rejected, merit systems will be established for all eligible police departments in the State of Indiana on January 1, 2025. (Please See I.C. 36-8-3.5-5.5(d)). Police Departments that have at least 12 active full-time, paid members and serve a geographic area that has a resident population of at least 20,000 are eligible. Bloomington Police Department is an eligible police department.

To reject a merit system, two things must occur on or before December 31, 2024: First, the Common Council must pass a resolution that rejects the merit system; Second, a majority of the full-time, paid members of the Police Department must vote to reject the merit system. If both of those things occur on or before December 31, 2024, then the merit system will be rejected.

The active full-time, paid members of the Bloomington Police Department have unanimously stated that they do not wish to have a merit system established at this time. The Department is not fully staffed and has limited human resources available to successfully continue to meet the Department's existing responsibilities. The Department does not wish to add more responsibilities that would pull any of those limited human resources away from the important task of policing. Creating a merit system would do just that. Merit systems require the creation of a merit commission. State statute requires that two members of the Department be appointed to the merit commission: Two members that the Department cannot currently afford to pull away from police activities. Merit commissions are statutorily obligated to conduct regular meetings annually as well as all special meetings as necessary to conduct the business of hiring, promoting, discipline and dismissal of the Department's members. In addition, merit commission are obligated to establish rules governing the hiring, promotion, discipline and dismissal of the Department's members. The Board of Public Safety already has a system in place to accomplish these tasks, has been successfully accomplishing these tasks for decades, and does so without pulling any additional Department personnel away from policing activities.

More on the creation and rejection of a merit system.

Statute permits one department to have a merit system while the other does not have the merit system. Establishing a merit system is easy: Simply do nothing and the merit system will take effect by statute on January 1, 2025. Whether a department rejects or establishes a merit system is not an irreversible decision. After one year, any department may revisit the issue and determine whether it wishes to reject or establish a merit system.

Rejecting a merit system requires both the adoption of a resolution by City Council and a majority vote of the Department's active full-time, paid members rejecting the merit system and both to those events must occur on or before December 31, 2024.

The first step in rejecting the merit system is for the City Council to adopt a resolution rejecting the merit system. If City Council votes "yes" on the resolution (thereby rejecting a merit system), then the resolution goes to the department for a vote. I.C. 36-8-3.5-5.5(e)(1)(A).

If a majority of the active full-time, paid members of the department vote "yes" on the resolution (thereby rejecting a merit system), then a merit system is not established on January 1, 2025.

I.C. 36-8-3.5-4 outlines the process for a department to vote on the resolution. Assuming the City Council votes to reject the merit system, then:

1. The Board Of Public Safety shall within 60 days of the passage of said resolution, give at least three weeks' notice to all active members of the department that a meeting will be held to approve or reject the merit system.
 - a. The notice shall be given by posting it in prominent places in all stations of the department.
 - b. The notice shall designate the time, place and purpose of the meeting.
2. The Board of Public Safety shall distribute a copy of the resolution to each active member of the department no later than one week before the date of the meeting. The statute is silent on how that distribution should take place. But the statute uses the word distributed as opposed to "posted". This suggests to me that each active member should receive his or her own copy of the resolution in some manner as opposed to merely posting it in prominent places. My recommendation would be to email the resolution to each active member and post it in prominent places in all stations of the department.
3. Only active members of the department may attend the meeting. **NOTE:** This is not a public meeting and therefore does not require adherence to open door laws. Although the BPS schedules the meeting, the BPS does not preside over, or even attend the meeting. Only active members of the department are allowed to attend. BPS members are not active members of either the police or fire department.
4. At the meeting, one of the active members shall be selected as the chair. The statute is silent on how that selection must occur.
5. All voting must be by secret written ballot.

6. Any and all other procedures for this meeting may be established by the Board of Public Safety. Those other procedures shall be posted in the same manner as the notice of the meeting. Those other procedures could include, among other things, the manner in which the chair is selected by the active members attending the meeting.
7. If a majority of the active members of the department vote to reject the merit system, another proposal may not be put to a vote within one year after the day the meeting is held.

The Bloomington Police Department intends to reject the merit system at this time and requests that the City of Bloomington Common Council pass the proposed resolution rejecting the merit system.



MEMO FROM COUNCIL OFFICE:

To: Members of the Common Council

From: Ash Kulak, Deputy Council Administrator/Attorney

Date: October 11, 2024; updated November 1, 2024

Re: [Ordinance 2024-23](#) - To Amend Title 15 of the Bloomington Municipal Code Entitled "Vehicles and Traffic" - Re: Amending Section 15.12.010 (Stop Intersections) to one remove stop intersection on Seventh Street from Schedule A and add one multi-stop intersection on Seventh Street to Schedule B

Synopsis

This ordinance is sponsored by Councilmembers Flaherty, Rosenbarger, and Stosberg and amends Title 15, "Vehicles and Traffic," of the Bloomington Municipal Code. The ordinance makes the following change:

- Replaces one stop intersection with a multi-stop intersection along Seventh Street at Dunn Street.

Relevant Materials

- [Ordinance 2024-23](#)
- Councilmember Sponsor Memo
- 180-Day Orders (4)
- Materials from previous meeting packets
 - Engineering Staff Memo for [Ordinance 2024-11](#)
 - Additional 7-Line Data for [Ordinance 2024-11](#)
- [*New Material*] Updated Data Regarding 7-Line Corridor from City Engineer

Summary

[Ordinance 2024-23](#) proposes to amend [Section 15.12.010](#) within Title 15 ("Vehicles and Traffic") of the Bloomington Municipal Code (BMC) by converting the Seventh Street and Dunn Street intersection to a multi-stop (or all-way stop) intersection.

History

In August 2020, [Ordinance 20-14](#) was adopted, which made various amendments in Title 15 to accommodate the design and construction of the "7-Line" project located along 7th Street. Intersections along 7th Street were converted from all-way stop locations to instead operate so that traffic on Dunn Street, Grant Street, Lincoln Street, Washington Street, and Morton Street would stop for traffic along 7th Street.

In March of 2023, the Engineering Department prepared a staff report about the 7th Street corridor along the 7-Line. The report was reviewed and discussed by both the Bicycle & Pedestrian Safety Commission (at its [March 20, 2023 Meeting](#)) and the Traffic Commission (at its [March 22, 2023 Meeting](#)). At the time, city staff recommended reinstatement of all-



way stop controls along each of the five intersections along the 7-Line at 7th Street and Dunn, Grant, Lincoln, Washington, and Morton Streets.

At their March 2023 meetings, both commissions voted to support the conversion of the 7th Street and Dunn Street intersection from a one-way stop to an all-way stop, but neither commission voted to support the conversion of any other intersection along the 7-Line to an all-way stop. Consistent with the commissions' recommendations, a 180-day order was issued, pursuant to [BMC 15.08.040](#), on April 10, 2023 (effective April 12, 2023) for the intersection of 7th Street and Dunn Street, with an expiration date of October 9, 2023.

By September of 2023, after confirming that reinstallation of all-way stop control had successfully reduced crashes at 7th Street and Dunn Street, city staff sought to codify this change from one-way to all-way stop control at only this one intersection, in line with the recommendations by both commissions, which came forward as [Ordinance 23-23](#).

At the Common Council's [October 4, 2023 Regular Session](#), the Council adopted Amendment 01 to [Ordinance 23-23](#) to add three additional intersections along Seventh Street at Lincoln Street, Washington Street, and Morton Street to the list of intersections to be converted to all-way stop control. The Council passed [Ordinance 23-23](#) as amended by a vote of 5-4. Mayor John Hamilton subsequently vetoed [Ordinance 23-23](#) and sent a [veto message](#) to the Council. At its October 18, 2023 Regular Session, the Council failed to achieve a two-thirds (2/3) vote required to override the veto.

Subsequent 180-day orders for the intersection of 7th Street and Dunn Street were issued on October 5, 2023, April 10, 2024, and again on October 4, 2024. This latest 180-day order remains in effect with an expiration date of April 1, 2025.

In presenting to the Traffic Commission on April 24, 2024, city staff again recommended reinstallation of all-way stop controls at all five intersections along the 7-Line. The [packet of materials](#) for this commission meeting included Engineering Director Andrew Cibor's two reports on the 7-Line from March 2023 and April 2024, both of which summarized bicycle traffic data, transit metrics, pedestrian activity, motor vehicle traffic, parking impacts, and crash data, and applied Indiana Manual on Uniform Traffic Control Devices (MUTCD) guidance for all-way stop control to the intersections along 7th Street. The Traffic Commission voted to recommend support for instituting all-way stop control along the 7-Line at Dunn Street and Morton Street, but not at Washington Street, Lincoln Street, or Grant Street.

City staff then proposed [Ordinance 2024-11](#) to the Common Council at the [May 15, 2024 Regular Session](#) in line with the City's and Traffic Commission's recommendations to codify the changes to the intersection of 7th Street and Dunn Street that had been in place for over a year. This proposal also included codification of additional all-way stop control at the remaining four intersections on the 7-Line, including three intersections (Washington, Lincoln, and Grant) at which the Traffic Commission did not recommend reinstating all-



way stop control. At its May 15 Regular Session, the Council indefinitely postponed this item of legislation by a vote of 7-2-0. The item remains effectively defeated.

Council Consideration of Ordinance 2024-23

Ordinance 2024-23 would codify this all-way stop at Seventh and Dunn that has been in practice for the past year with the issuance of three 180-day orders. It is needed to codify the all-way stop before the 180-day order expires in April next year. This ordinance comes in the wake of two previously unsuccessful proposed ordinances that would have codified this change but also included reinstating all-way stop control at several other intersections along the 7-Line.

Because this ordinance only addresses the Seventh and Dunn Street all-way stop and none of the others, it is being sponsored by three councilmembers and is not being brought forward by the Engineering Department. Please note that City Engineer Andrew Cibor's memorandum from Ordinance 2024-11 is being included with this packet for your reference, but it is not a memorandum for this item of legislation. Please view the sponsor memo for more information as to why this item is being sponsored by councilmembers, in conversation with pertinent City staff.

Updated 7-Line Corridor data provided by the City Engineer has been included in the legislative packet for this item.

Contact

The Office of the Common Council, 812-349-3409, council@bloomington.in.gov

ORDINANCE 2024-23

TO AMEND TITLE 15 OF THE BLOOMINGTON MUNICIPAL CODE ENTITLED "VEHICLES AND TRAFFIC" - Re: Amending Section 15.12.010 (Stop Intersections) to remove one stop intersection on Seventh Street from Schedule A and add one multi-stop intersection on Seventh Street to Schedule B

- WHEREAS, based on a list of recommended priority projects in the City of Bloomington Transportation Plan, the city constructed a two-way protected bicycle lane and multiple transit and pedestrian safety improvements on Seventh Street from the B-Line Trail to North Woodlawn Avenue in 2021 (the “7-Line project”); and
- WHEREAS, in developing the 7-Line project, a desire to create a transit and bicycle priority corridor that improved east-west transportation efficiency for these priority transportation modes led to the adoption of Ordinance 20-14, which removed all-way stop intersections along Seventh Street at Morton Street, Washington Street, Lincoln Street, Grant Street, and Dunn Street, replacing them with minor road stop controlled intersections; and
- WHEREAS, the new infrastructure to prioritize transit and bicycle efficiency and to improve safety for vulnerable street users has proven to be effective along the 7-Line corridor overall—both increasing activity for these priority transportation modes and improving safety for pedestrians and bicyclists; and
- WHEREAS, due to an increase in the number of collisions and an analysis of the collisions at Seventh Street and Dunn Street, the City Engineer recommended codifying an all-way stop at this intersection in the spring of 2023; and
- WHEREAS, the Traffic Commission and the Bicycle and Pedestrian Safety Commission also recommended codifying an all-way stop intersection at Seventh Street and Dunn Street; and
- WHEREAS, the intersection of Seventh Street and Dunn Street has operated as an all-way stop controlled intersection since April 12, 2023 under reissued 180-Day Orders; and
- WHEREAS, this ordinance is necessary to codify the all-way stop intersection at Seventh Street and Dunn Street before the current 180-Day Order expires on April 1, 2025; and
- WHEREAS, in considering the potential addition of all-way stop intersections elsewhere along the 7-Line project, the Traffic Commission and the Bicycle and Pedestrian Safety Commission did not recommend the addition of all-way stop intersections at Washington Street, Lincoln Street, or Grant Street;¹ and
- WHEREAS, the 7-Line project’s establishment of a priority transit and bicyclist corridor has meaningfully advanced several city goals or policies, including Comprehensive Plan Goals 6.1 *Increase Sustainability*, 6.2 *Improve Public Transit*, 6.3 *Improve the Bicycle and Pedestrian Network*, and 6.4 *Prioritize Non-Automotive Modes*; and
- WHEREAS, the Common Council wishes to work with the City Engineer, Planning and Transportation staff and other relevant city staff to consider traffic control devices, traffic calming measures, and safety interventions other than multi-stop intersections to mitigate the possibility of collisions along the 7-Line project while still maintaining its effectiveness as a priority transit and bicycle corridor; and
- WHEREAS, the City Engineer, Planning and Transportation staff, and other relevant city staff have agreed to work with interested council members to collaborate on these potential safety interventions;

¹ Regarding the Morton Street intersection, the Traffic Commission voted in favor of an all-way stop, while the Bicycle and Pedestrian Safety Commission, considering AWS intersections as a package, did not recommend the addition of an all-way stop intersection.

NOW THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. Section 15.12.010, entitled “Stop Intersections” shall be amended by deleting the following from Schedule A:

Delete

TRAFFIC ON	SHALL STOP FOR TRAFFIC ON
Dunn Street	Seventh Street

SECTION 2. Section 15.12.010, entitled “Stop Intersections” shall be amended by adding the following to Schedule B:

Add

Seventh Street & Dunn Street	3-Way
------------------------------	-------

SECTION 3. If any section, sentence or provision of this ordinance, or application thereof to any person or circumstances shall be declared invalid, such invalidity shall not affect any of the other sections, sentences, provisions or application of this ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this ordinance are declared to be severable.

SECTION 4. This ordinance shall be in effect after its passage by the Common Council and approval of the Mayor, any required publication, and, as necessary, other promulgation in accordance with the law.

PASSED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2024.

ISABEL PIEDMONT-SMITH, President
Bloomington Common Council

ATTEST:

NICOLE BOLDEN, Clerk
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this day of _____, 2024.

NICOLE BOLDEN, Clerk,
City of Bloomington

SIGNED and APPROVED by me upon this _____ day of _____, 2024.

KERRY THOMSON, Mayor
City of Bloomington

SYNOPSIS

This ordinance is sponsored by Councilmembers Flaherty, Rosenbarger, and Stosberg and amends Title 15, “Vehicles and Traffic,” of the Bloomington Municipal Code. The ordinance makes the following change:

- Replaces one stop intersection with a multi-stop intersection along Seventh Street at Dunn Street.

From: Councilmembers Kate Rosenbarger (District 2), Hopi Stosberg (District 3), and Matt Flaherty (At-Large)

To: City Council Colleagues

RE: Ordinance 2024-23, codifying the all-way stop sign at 7th and Dunn St.

Date: October 11, 2024

We are bringing forward an ordinance to codify the multi-stop intersection at E. 7th st. and Dunn St. Converting the intersection of Dunn and 7th St. to a multi-stop intersection has been a point of agreement between the Engineering Department, the Traffic Commission, the Bicycle and Pedestrian Safety Commission, and Council members based on the traffic volume and crash data at that intersection.

A temporary 180-day order was first effective on April 12, 2023 and that temporary measure has continued to be reissued since then. The current order expires on April 1, 2025. To avoid engineering needing to extend that order for an additional time, we urge council to codify this multi-stop intersection.

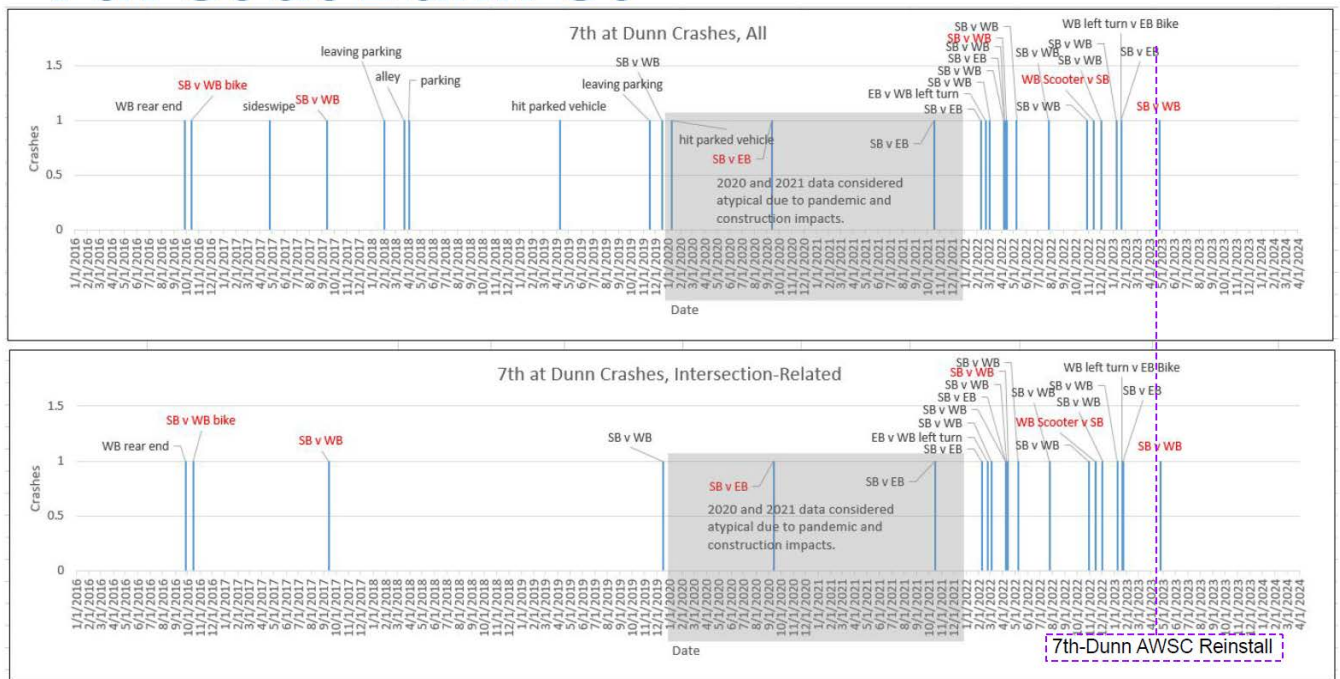
The 7-Line Project was developed in 2021 as a priority bicycle, pedestrian, and transit corridor. As part of this project, stop signs along 7th street were removed at the intersections of Dunn, Grant, Lincoln, Washington, and Morton to allow uninterrupted operation of bicycles and transit vehicles. As referenced above, the intersection of 7th and Dunn was changed to a multi-stop intersection by temporary order in April 2023. Since the protected bicycle lane was installed there has been a dramatic increase in cycling traffic along 7th street. In the council packet from May 15, 2024, Andrew Cibor, Director of Engineering, shared that there has been an increase in bicycle and scooter traffic of 27-50% in areas that had existing bike lanes and an increase in over 200% in the blocks that previously had no bicycle infrastructure at all. Based on increased bicycle usage alone, the 7-line has been a wildly successful infrastructure project, increasing the usage of 7th street by cyclists and scooters. One part of what makes this a desirable cycling corridor is that a cyclist can continue to ride uninterrupted from Dunn to Walnut.

Other infrastructure changes have improved safety and accessibility for pedestrians and transit riders. Pedestrian crossing distances were shortened on 7th street and cross streets, E-W pedestrian crossings were converted to raised crosswalks, improvements were made to curb cuts and sidewalks to allow for greater accessibility, and the protected bike lane acts as a pedestrian island. A dedicated transit island was added to the corner of 7th and Woodlawn for easier and safer boarding. While it is difficult to accurately compare pedestrian and transit usage with pre-project levels, these safety measures and added infrastructure have allowed for increased safety and greater accessibility for all users. Post-project data has shown a decrease in pedestrian related crashes along the corridor.

A version of this ordinance has been brought to council for consideration on two other occasions. Both of those prior ordinances have failed in one way or another due to inclusion of additional stop sign codification. Data does show that, on average, traffic along 7th street exceeds posted speed limits and that cross traffic has failed to yield to vehicles traveling along 7th street. This has resulted in crashes at intersections along the corridor. The sponsors agree that additional interventions may be warranted along 7th street to slow 7th street traffic and bring greater awareness to cross traffic, but also recognize that installation of additional stop signs on 7th street will reduce the effectiveness of this as a priority bicycle corridor. The sponsors are very interested in having continued conversations with Engineering and the implementation of other interventions at intersections that will reduce the potential for crashes without negatively impacting cycling along the corridor.

Below you will find crash data from the intersection of Dunn and 7th St. The most recent crash data for Q3 of 2024 and traffic and bicycle counts is forthcoming from the engineering department and is expected to be available prior to the second reading of this ordinance on November 6, 2024.

7th St at Dunn St



180-DAY ORDER

Pursuant to Bloomington Municipal Code § 15.08.040 I hereby issue this 180-Day Order, the details of which are described in detail below, for the following reason(s):

- To make and enforce temporary regulations;
- To make and enforce experimental regulations;
- To make and enforce regulations necessary to deal with emergencies; and/or
- To make and enforce regulations necessary to deal with special conditions.


In the fall of 2021, all-way stop control was removed from the intersection of 7th Street and Dunn Street in coordination with the multimodal 7-Line project. In the new configuration, 7th Street is free-flow and only Dunn Street has a stop sign. This Request originated from a review of crash data along the corridor and a 7-Line project status report that was requested by the City's Bicycle & Pedestrian Safety Commission, Traffic Commission, and other community members. The crash data for the intersection of 7th Street and Dunn Street shows a significant increase in intersection related crashes that are susceptible to correction with the installation of all-way stop control. In order to reduce crash risk at this intersection, it will be converted back to all-way stop control. Implementation of this change requires installation of appropriate pavement markings and signs. This proposed change was supported by the Bicycle & Pedestrian Safety Commission and Traffic Commission at their March 2023 meetings. After careful review and consideration the Request has been granted and the following actions will be implemented:

Install all-way stop control at the intersection of 7th Street and Dunn Street.

Questions regarding this Order shall be directed to the City Engineer.



Signature of City Engineer



Date

Effective Date: 4/12/2023

Expiration Date: 10/9/2023

Case Number: 23-01

180-DAY ORDER

Pursuant to Bloomington Municipal Code § 15.08.040 I hereby issue this 180-Day Order, the details of which are described in detail below, for the following reason(s):

- To make and enforce temporary regulations;
- To make and enforce experimental regulations;
- To make and enforce regulations necessary to deal with emergencies; and/or
- To make and enforce regulations necessary to deal with special conditions.

In the fall of 2021, all-way stop control was removed from the intersection of 7th Street and Dunn Street in coordination with the multimodal 7-Line project. In the new configuration, 7th Street is free-flow and only Dunn Street has a stop sign. This Request originated from a review of crash data along the corridor and a 7-Line project status report that was requested by the City's Bicycle & Pedestrian Safety Commission, Traffic Commission, and other community members. The crash data for the intersection of 7th Street and Dunn Street shows a significant increase in intersection related crashes that are susceptible to correction with the installation of all-way stop control. In order to reduce crash risk at this intersection, it will be converted back to all-way stop control. Implementation of this change requires installation of appropriate pavement markings and signs. This proposed change was supported by the Bicycle & Pedestrian Safety Commission and Traffic Commission at their March 2023 meetings. After careful review and consideration the Request has been granted and the following actions will be implemented:

Install all-way stop control at the intersection of 7th Street and Dunn Street.

Questions regarding this Order shall be directed to the City Engineer.



Signature of City Engineer

10/5/2023

Date

Effective Date: 4/12/2023
Expiration Date: 4/6/2024

**Reissued on 10/5/2023 to extend expiration from 10/9/2023 to 4/6/2024 under the 180-day Orders Policy.*

Case Number: 23-01

180-DAY ORDER

Pursuant to Bloomington Municipal Code § 15.08.040 I hereby issue this 180-Day Order, the details of which are described in detail below, for the following reason(s):

- To make and enforce temporary regulations;
- To make and enforce experimental regulations;
- To make and enforce regulations necessary to deal with emergencies; and/or
- To make and enforce regulations necessary to deal with special conditions.

In the fall of 2021, all-way stop control was removed from the intersection of 7th Street and Dunn Street in coordination with the multimodal 7-Line project. In the new configuration, 7th Street is free-flow and only Dunn Street has a stop sign. This Request originated from a review of crash data along the corridor and a 7-Line project status report that was requested by the City's Bicycle & Pedestrian Safety Commission, Traffic Commission, and other community members. The crash data for the intersection of 7th Street and Dunn Street shows a significant increase in intersection related crashes that are susceptible to correction with the installation of all-way stop control. In order to reduce crash risk at this intersection, it will be converted back to all-way stop control. Implementation of this change requires installation of appropriate pavement markings and signs. This proposed change was supported by the Bicycle & Pedestrian Safety Commission and Traffic Commission at their March 2023 meetings. After careful review and consideration the Request has been granted and the following actions will be implemented:

Install all-way stop control at the intersection of 7th Street and Dunn Street.

Questions regarding this Order shall be directed to the City Engineer.



Signature of City Engineer

4/10/2024

Date

Effective Date: 4/12/2023
Expiration Date: 10/3/2024

**Reissued on 4/10/2024 to extend expiration from 4/6/2024 to 10/3/2024 under the 180-day Orders Policy.*

Case Number: 23-01

180-DAY ORDER

Pursuant to Bloomington Municipal Code § 15.08.040 I hereby issue this 180-Day Order, the details of which are described in detail below, for the following reason(s):

- To make and enforce temporary regulations;
- To make and enforce experimental regulations;
- To make and enforce regulations necessary to deal with emergencies; and/or
- To make and enforce regulations necessary to deal with special conditions.

In the fall of 2021, all-way stop control was removed from the intersection of 7th Street and Dunn Street in coordination with the multimodal 7-Line project. In the new configuration, 7th Street is free-flow and only Dunn Street has a stop sign. This Request originated from a review of crash data along the corridor and a 7-Line project status report that was requested by the City's Bicycle & Pedestrian Safety Commission, Traffic Commission, and other community members. The crash data for the intersection of 7th Street and Dunn Street shows a significant increase in intersection related crashes that are susceptible to correction with the installation of all-way stop control. In order to reduce crash risk at this intersection, it will be converted back to all-way stop control. Implementation of this change requires installation of appropriate pavement markings and signs. This proposed change was supported by the Bicycle & Pedestrian Safety Commission and Traffic Commission at their March 2023 meetings. After careful review and consideration the Request has been granted and the following actions will be implemented:

Install all-way stop control at the intersection of 7th Street and Dunn Street.

Questions regarding this Order shall be directed to the City Engineer.



Signature of City Engineer



Date

Effective Date: 4/12/2023
Expiration Date: 4/1/2025

**Reissued on 10/4/2024 to extend expiration from 10/3/2024 to 4/1/2025 under the 180-day Orders Policy.*

Case Number: 23-01

MEMORANDUM

To: Common Council

From: Andrew Cibor, City Engineer

Date: April 29, 2024

Re: Proposed Ordinance # 2024-11, to make amendments to Title 15

Ordinance #2024-11 proposes changes to the Title 15 - Vehicles and Traffic section of the Bloomington Municipal Code regarding stop sign control at the Seventh Street intersections with Morton Street, Washington Street, Lincoln Street, Grant Street, and Dunn Street. The Ordinance would result in the reinstatement of all-way stop control at these intersections given a concerning pattern of crashes at these locations since the all-way stops were removed in 2021. Since the completion of the 7-Line project, a large proportion of the corridor-wide crashes are occurring at these intersections and are susceptible to correction with the reinstatement of all-way stop control. Staff believe that all-way stop control installation is appropriate at these intersections and would be consistent with the City's recently adopted goal of zero traffic deaths and serious injuries on the City's roadways.

The attached Traffic Commission Staff Report provides additional data and context regarding the proposed ordinance. The Traffic Commission discussed the report at their April 24, 2024 meeting and took the following votes:

- 7-0 (passed) - Recommend support for all-way stop at the Dunn Street intersection
- 3-4 (failed) - Recommend support for all-way stop at the Morton Street, Washington Street, Lincoln Street, Grant Street, and Dunn Street intersections
- 5-2 (passed) - Recommend support for all-way stop at the Morton Street intersection

The ordinance includes the following changes:

- Section 1:
 - Removes five stop intersections on Seventh Street (Morton Street, Washington Street, Lincoln Street, Grant Street, and Dunn Street)
- Section 2:
 - Adds five all-way stop intersections on Seventh Street (Morton Street, Washington Street, Lincoln Street, Grant Street, and Dunn Street)

The cost of adding or removing signs, posts, pavement markings, etc. is covered within the City's annual operating budget.

Attachment:

- April 24, 2024 Traffic Commission Staff Report - 7-Line Project Update and All-Way Stop Control Installation (with 5 associated attachments)

The following information was provided by City Engineer Andrew Cibor in response to an individual councilmember's questions about additional data and information needed to consider Ordinance 2024-11. The questions are in black font, and staff's answers are in blue font:

- Trends - can we get an update on scooter/bicycle use? At the time of the last count, bike/scooter data had increased 259% along the corridor. Unfortunately I have limited new data to share on this topic given we have very limited 'before' data and we did not collect new 'after' data during a comparable time period (the before counts that were a part of the 259% calculation were conducted in winter months). We do have the permanent bicycle counter data adjacent to IU's campus and I can share some additional information from that location but it also has limitations (it doesn't count scooters). The permanent bike lane counter seems to suggest bicycle traffic is showing signs of slight continued growth.
- Motor vehicle traffic - can we get another round of traffic counts, similar to what was previously done? We could; however, with IU being on summer break it would be hard to draw many conclusions when comparing volume levels unless we waited until the fall. I do not expect traffic volumes to be significantly different from previous data collection efforts.
- Motor vehicle traffic - can we get an update on traffic speeds, similar to what was previously done? Similar response regarding the traffic count data while IU is on summer break. I don't expect new measured speeds to be significantly different than the most recent measurements.
- Crash data - can we get more details on types of crashes - fatal/serious injury vs. fender bender, number of pedestrians involved in crashes, number of scooters involved in crashes, and number of bicycles involved in crashes. And similar to your previous report, can this data be shown quarterly? Attached are 3 presentation slides showing quarterly crashes (total reported crashes, injury reported crashes, and vulnerable road user crashes). Some additional details you may be interested in that are not captured in those slides: 1) There are no fatal crashes in the before or after periods. 2) There has been 1 incapacitating injury crash in the 'after' period (2.25 year time period) but there were 5 in the 'before' (4 year time period). The 1 incapacitating injury crash since the 7-Line project involves a bicyclist in the protected bicycle lane and a vehicle entering the driveway ~30' west of the Washington St intersection.
- Bike/Ped Commission - is this ordinance going before bike/ped for their recommendation? The October 2023 version did, and I would like to see that in this process as well. I understand your desire. Unfortunately Bike/Ped didn't have a meeting in April due to conflicts with the eclipse and we've been trying to resolve the long-standing 180-day order in place at the Dunn St intersection. We are planning on discussing this topic with the BPSC at their meeting next week so I'll be able to provide Council an update of their feedback.

Inserting the 2 tables below - can you tell me the timeline for this data? Is it updated based on the previous 12 months, so roughly 6 months different from the October 2023 table? Thank you for your clarification! The memo from last year reflected crash data from January 2022 through the beginning of March 2023. The 2024 memo reflects crash data from January 2022 through the end of March 2024. That being said, the values in these tables reflect the highest number of reported crashes within a 12-month window that are susceptible to correction during the time period listed (does that help? I can see it being confusing and I may not be doing a good job describing it - sorry!)

From October 2023 Memo

Intersection Cross Street	Interim measure for traffic signal installation?	≥ 5 reported crashes susceptible to correction by all-way stop?	Meets minimum volume threshold?	Meets a combination of thresholds to at least 80% of values?
Morton St	No	No (3)*	No	No
Washington St	No	Yes (5)*	No	N/A
Lincoln St	No	Yes (5)*	No	N/A
Grant St	No	No (4)	No	No
Dunn St	No	Yes (12)	Yes**	N/A

*This criteria uses a rolling 12-month period. For intersections that did not have at least 5 crashes during the 2022 year of crash data (1/1/2022 through 12/31/2022), a subsequent evaluation was performed to search for a higher 12-month period using data available to date (e.g. 2/1/2022 through 1/31/2023). The Morton, Washington, and Lincoln intersections yielded an increase with this evaluation. When looking only at 2022 data, Morton had 2 crashes, Washington had 4 crashes, and Lincoln had 4 crashes.

**The Dunn Street intersection did not meet the minimum volume criteria based on pre-project data, but does meet the criteria using post-project data.

From May 2024 Memo

Table 1 - IN MUTCD All-Way Stop Evaluation (2022-current)

Intersection Cross Street	Interim measure for traffic signal installation?	≥ 5 reported crashes susceptible to correction by all-way stop in a 12-month period?	Meets minimum volume threshold?	Meets a combination of thresholds to at least 80% of values?
Morton St	No	No (3)	No	No
Washington St	No	Yes (5)	No	N/A
Lincoln St	No	Yes (7)	No	N/A
Grant St	No	Yes (6)	No	N/A
Dunn St	No	Yes (12)	Yes*	N/A

*The Dunn Street intersection did not meet the minimum volume criteria based on pre-project data, but does meet the criteria using post-project data.



Ordinance 2024-23 - Updated 7-Line Crash Data

1 message

Andrew Cibor <andrew.cibor@bloomington.in.gov> Fri, Oct 18, 2024 at 3:34 PM
 To: Courtney Daily <courtney.daily@bloomington.in.gov>, Sydney Zulich <sydney.zulich@bloomington.in.gov>, Andy Ruff <ruffa@bloomington.in.gov>, Kate Rosenbarger <kate.rosenbarger@bloomington.in.gov>, Isak Asare <isak.asare@bloomington.in.gov>, Dave Rollo <rollod@bloomington.in.gov>, Matt Flaherty <matt.flaherty@bloomington.in.gov>, Isabel Piedmont-Smith <piedmoni@bloomington.in.gov>, Hopi Stosberg <hopi.stosberg@bloomington.in.gov>
 Cc: Lisa Lehner <lisa.lehner@bloomington.in.gov>, Ash Kulak <ash.kulak@bloomington.in.gov>, Taylor Brown <taylor.brown@bloomington.in.gov>, David Hittle <david.hittle@bloomington.in.gov>, Michael Diekhoff <diekhofm@bloomington.in.gov>, Heather Lacy <heather.lacy@bloomington.in.gov>, Aleksandrina Pratt <aleksandrina.pratt@bloomington.in.gov>, Gretchen Knapp <gretchen.knapp@bloomington.in.gov>

Councilmembers,


As I've committed to several of you over recent weeks I wanted to provide some updated data (i.e., six months of additional crash data) regarding the 7-Line corridor in advance of the upcoming hearing regarding Ordinance 2024-23. Some data points I would like to highlight include:

- **7th/Dunn** - Still only one reported intersection related crash since the all-way stop was reinstalled. That single crash occurred soon after the all-way stop was reinstalled.
- **7th at Washington, Lincoln, and Grant** - Continued pattern of crashes susceptible to correction with all-way stop control.
- **Pedestrian Crashes** - The following prior statement I've reported remains technically accurate; however, as more data becomes available I feel it is more appropriate to state we are not seeing a significant change in reported pedestrian crash frequency since the project was completed. *"Corridor-wide reported pedestrian crashes decreased since completion of the project."*
- **Injury Crashes** - We continue to see more reported injury crashes (about double) along the corridor since the all-way stops were removed. If the all-way stop signs were reinstalled I'd expect the corridor to experience fewer injury crashes than were observed prior to the project. Vision Zero focuses on fatal and serious/incapacitating injury crashes - there has only been one reported crash of that severity since the project was completed.

I attached a PDF that summarizes the crash data for your reference. Please don't hesitate to reach out to me if you have any questions regarding the proposed ordinance or the data we've gathered.

Thank you,
Andrew

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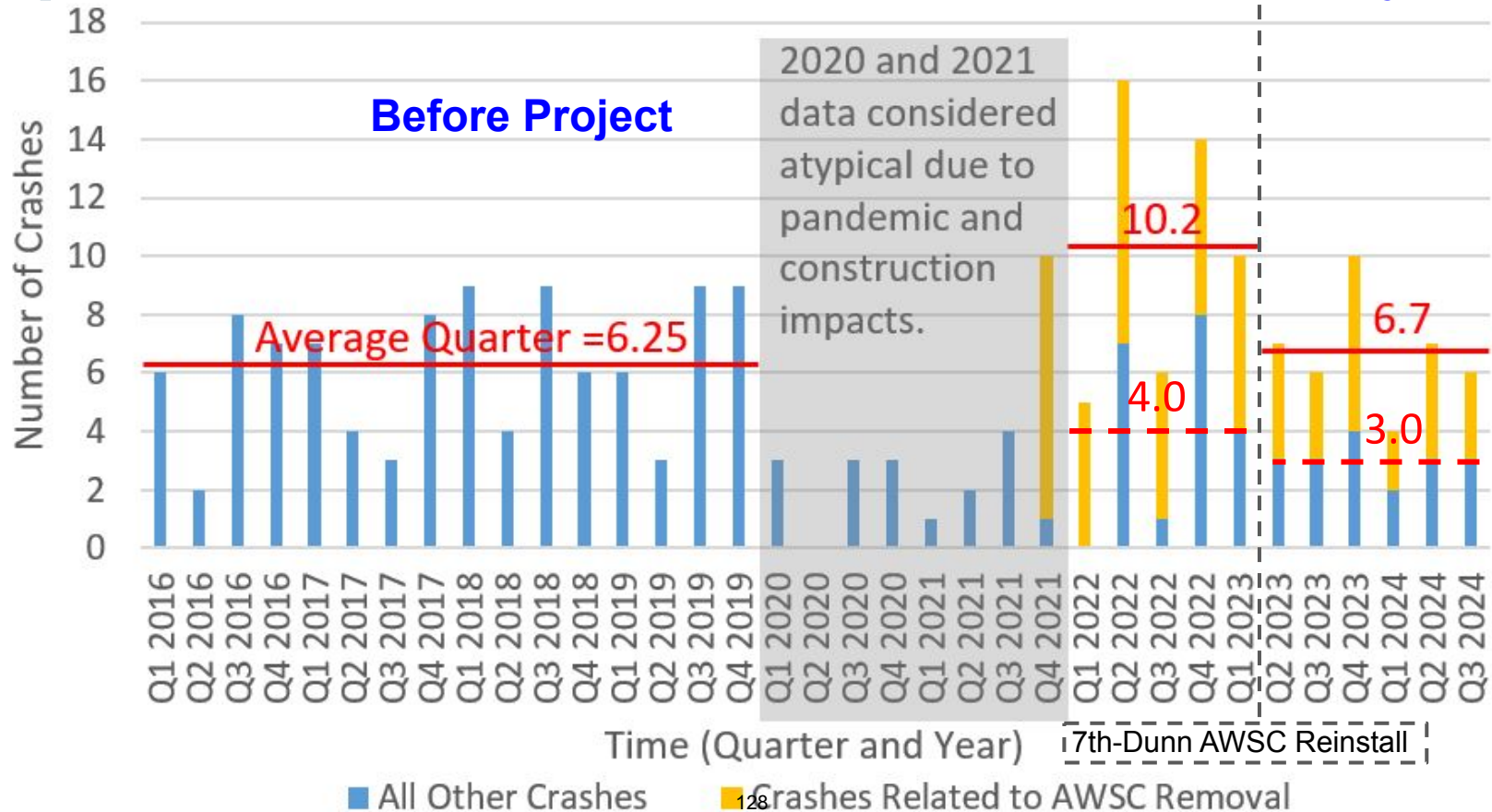
 **2024-10_7-LineUpdatedData.pdf**
 1204K

MUTCD All-Way Stop Evaluation (2022-current)

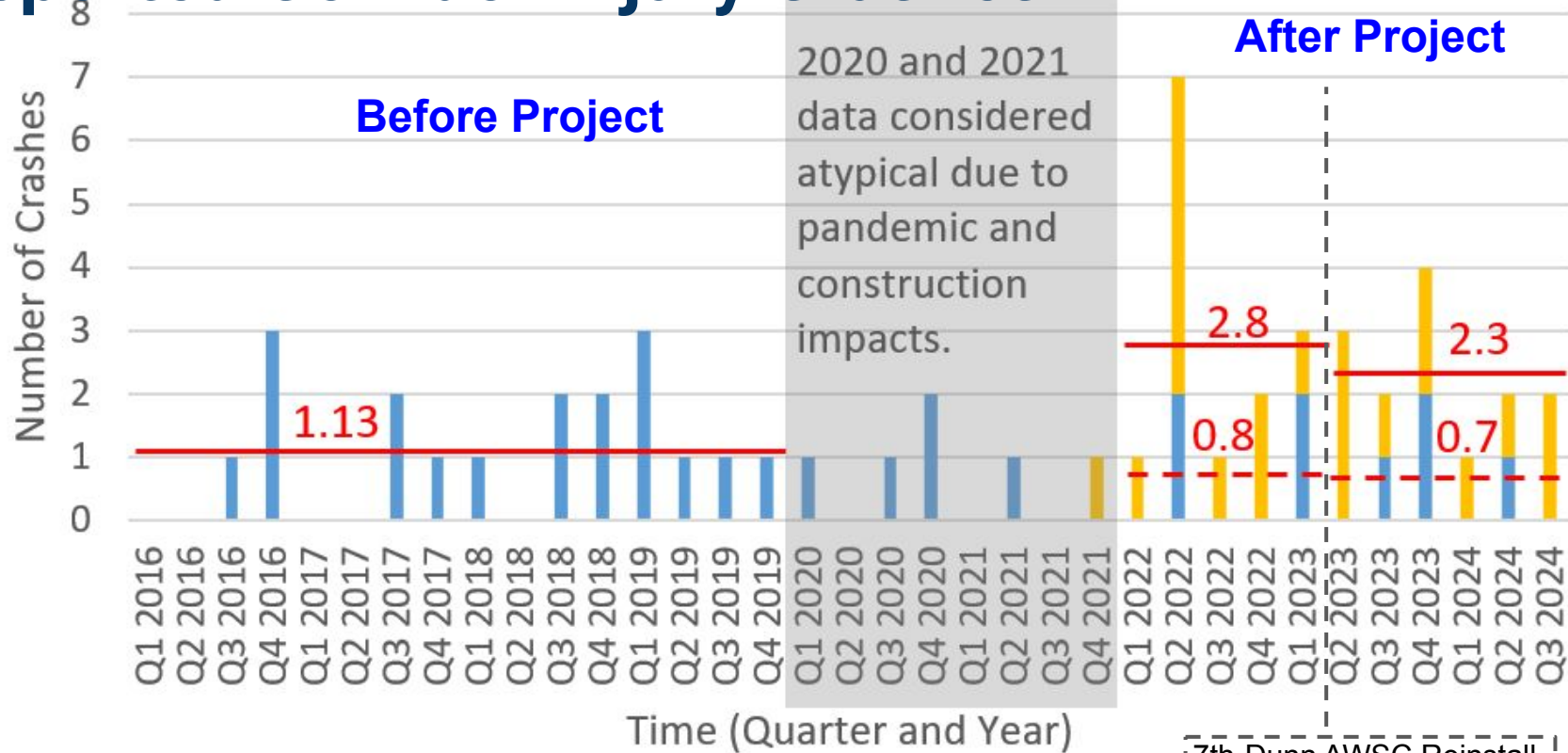
Intersection	≥ 5 crashes in 12-month period susceptible to correction	≥ 6 <i>crashes in 36-month period susceptible to correction*</i>
Morton St	No (3)	No (5)
Washington St	Yes (5)	Yes (7)
Lincoln St	Yes (7)	Yes (13)
Grant St	Yes (9)	Yes (14)
Dunn St	Yes (15)	Yes** (15)

Reported Corridor Total Crashes

After Project

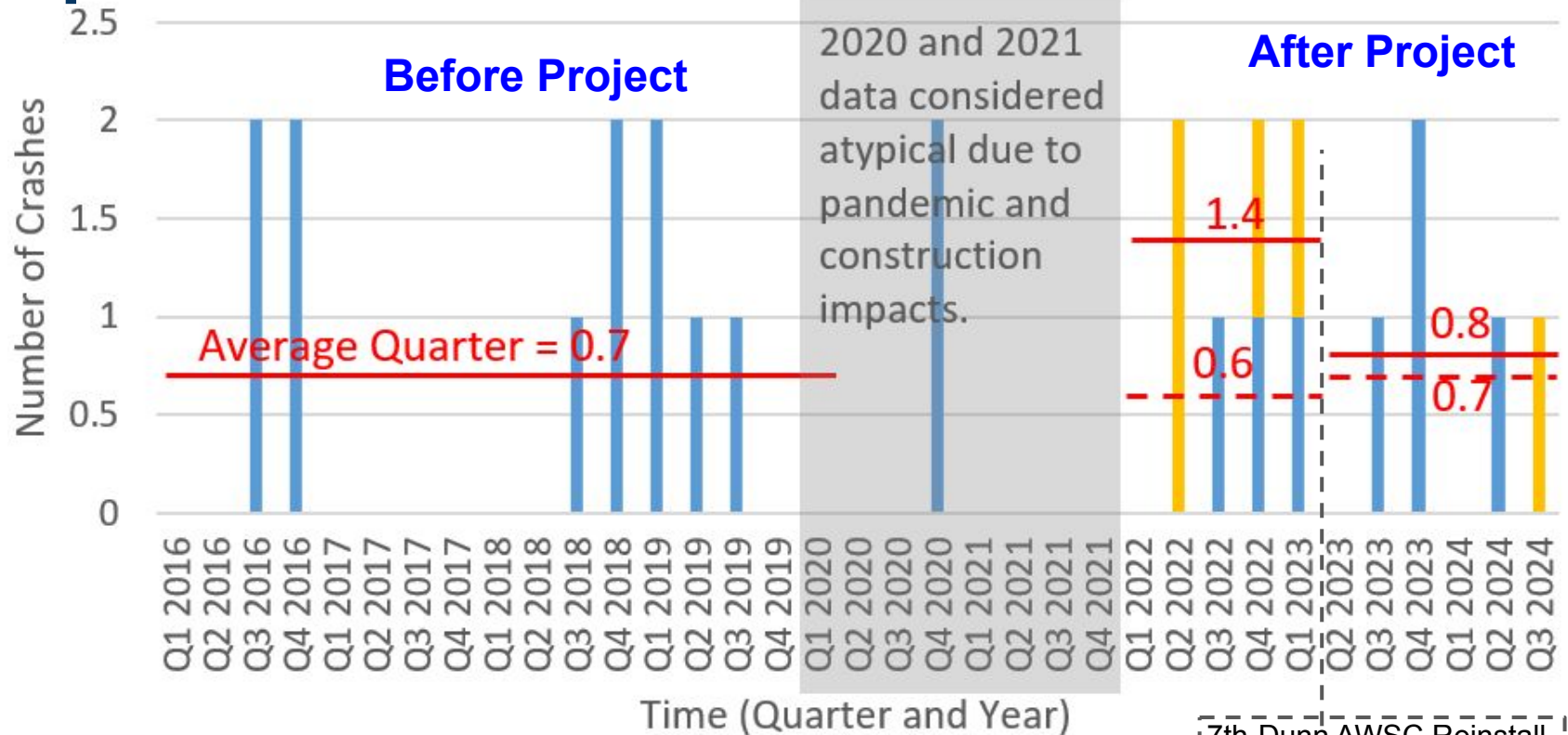


Reported Corridor Injury Crashes



- Average Quarter, All
- - - Average Quarter, Without AWSC-Related
- All Other Crashes
- Crashes Related to AWSC Removal

Reported Corridor Bike/Ped/Scooter Crashes



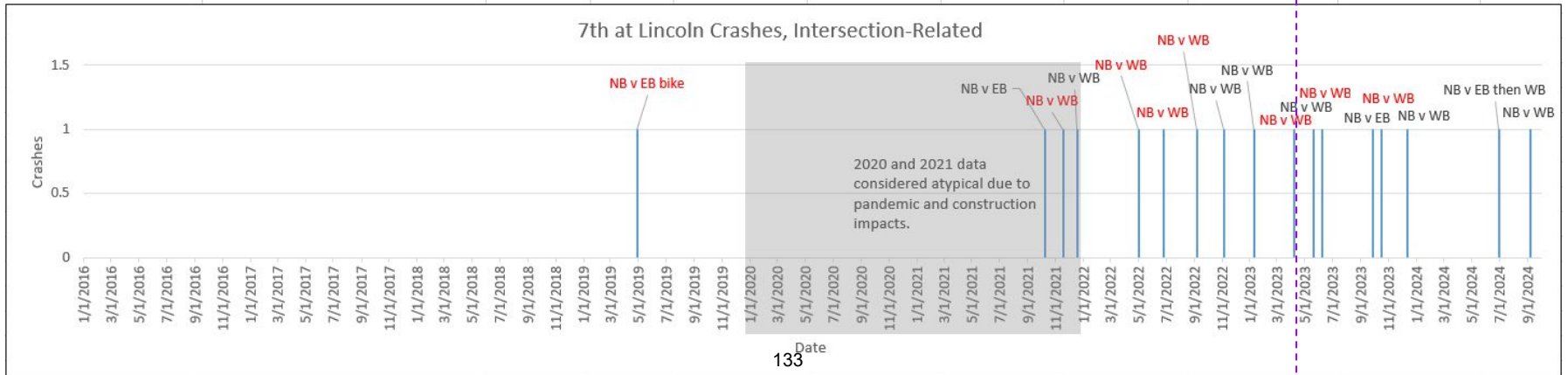
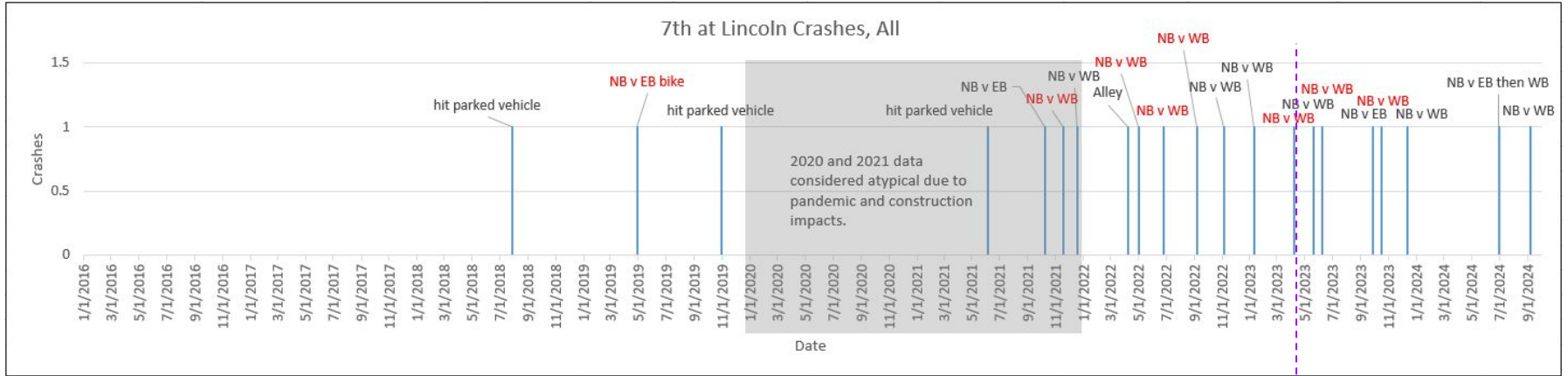
— Average Quarter, All

- - - Average Quarter, Without AWSC-Related

■ All Other Crashes

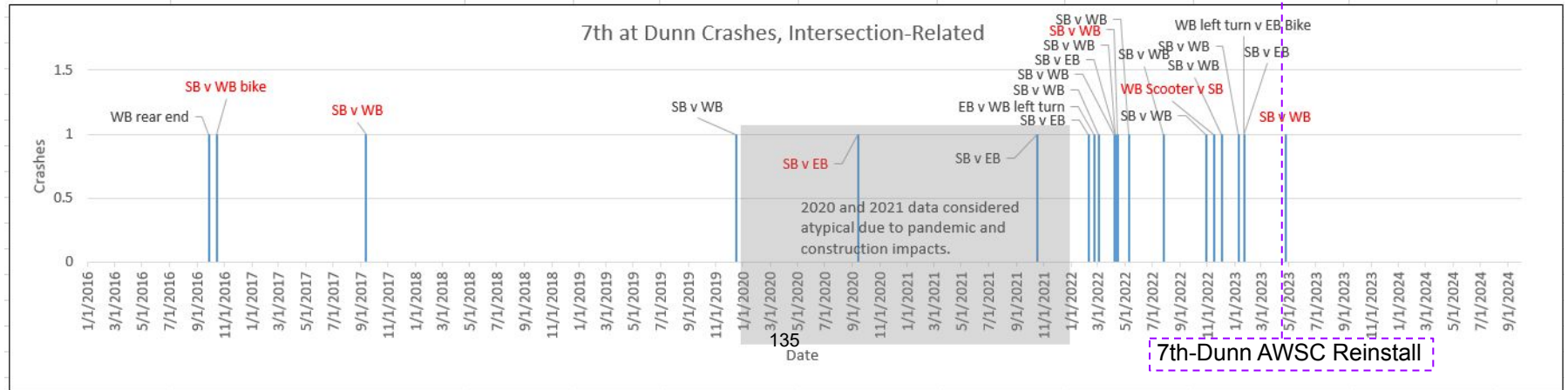
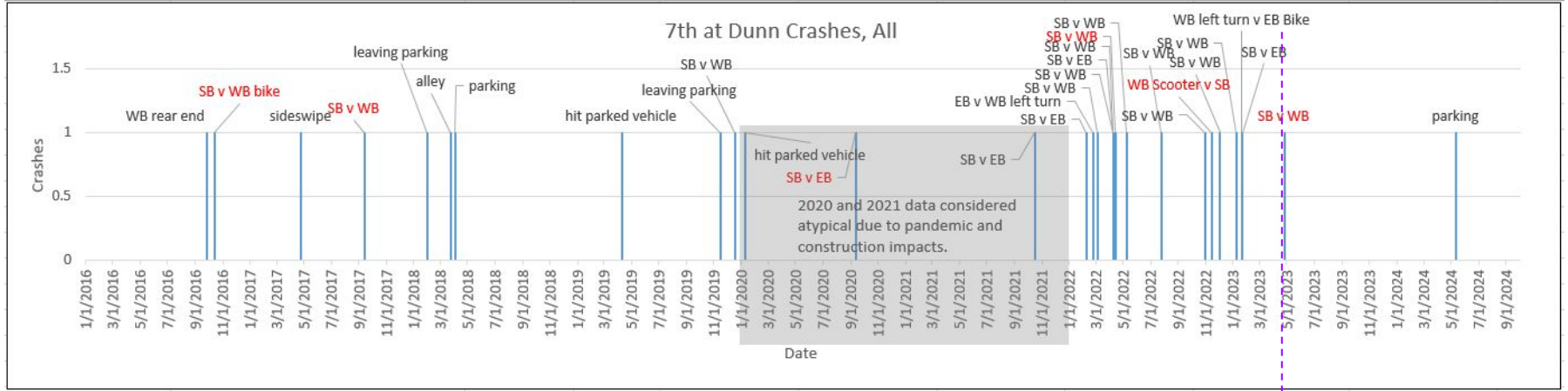
■ Crashes Related to AWSC Removal

7th St at Lincoln St



7th-Dunn AWSC Reinstall

7th St at Dunn St



Reported Corridor Injury Crashes by Mode

