

# **Council Sidewalk Committee Report – 2025 Council Sidewalk Funding**

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*Note: The Report can be found at <https://bloomington.in.gov/council/sidewalks> once approved by the Committee.*

**Signatures for Sidewalk Committee Report - 2025 Council Sidewalk  
Funding May 16, 2025**

Note: Your signature below indicates approval of the Report pursuant to BMC 2.04.230 Standing committees-Reports (a), which requires that reports be in writing and be signed by a majority of the membership.



Kate Rosenbarger (Chair), District II



Isabel Piedmont-Smith, District I



Sydney Zulich, District VI



Andy Ruff, At-Large

## **Report of the Common Council Sidewalk Committee - 2025 Council Sidewalk Funding May 16, 2025**

### **Committee Members and Staff**

The members of the Committee were appointed by the President of the Council and included:

- Kate Rosenbarger, District II (Chair)
- Isabel Piedmont-Smith, District I
- Sydney Zulich, District VI
- Andy Ruff, At-Large

The committee members were assisted by the following persons and departments:

#### **Planning and Transportation**

Hank Duncan, Bicycle and Pedestrian Coordinator

#### **Engineering**

Neil Kopper, Senior Project Engineer

#### **Office of the City Clerk**

Sofia McDowell, Chief Deputy Clerk

#### **Council Office**

Ash Kulak, Deputy Administrator/Deputy Attorney

### **Schedule**

The Committee met in person, with the meeting also accessible via Zoom on:

- Tuesday, April 8, 2025 at 12:00pm noon
- The Committee plans to meet again after 2025 Recess to discuss the future of the Council Sidewalk Committee

### **Highlight of Recommendations**

This Report of the Sidewalk Committee (the Committee) outlines the Committee's recommendation to the Council on the use of \$500,000 of Alternative Transportation Fund (ATF) monies budgeted for 2025 for sidewalk and traffic-calming/pedestrian improvements projects.

The Committee met on April 8, 2025 to review ongoing projects and allocations, discuss program criteria, consider new projects, and make recommendations regarding the allocation of these funds.

Note that funds for 2025 resident-led traffic calming will come from a funding source other than the Alternative Transportation Funds.

### **2025 Funding Recommendations:**

<b>Project</b>	<b>Allocation</b>	<b>Description</b>
N. Jefferson St. Sidewalk (8 <sup>th</sup> – 10 <sup>th</sup> St.)	\$70,000	Construction – Partially Funded

N. Union St. Crosswalk Improvement (Between 7 <sup>th</sup> & 10 <sup>th</sup> St.)	\$90,000	Construction
N. Fee Ln. Intersection Improvement (E. Law Ln. & Briscoe Quadrangle)	\$40,000	Construction
Repaving Coordination Project	\$300,000	Construction
<b>TOTAL</b>	<b>\$500,000.00</b>	

**Update on 2024 Allocation:**

<b>Project</b>	<b>Allocation</b>	<b>Spent/Estimate</b>	<b>Difference</b>	<b>Description</b>
N. Dunn St. Sidewalk (17 <sup>th</sup> – 18 <sup>th</sup> St.)	\$200,000	\$141,774	\$58,226	Construction – Fully Funded
N. Dunn Street Sidewalk (17 <sup>th</sup> – 18 <sup>th</sup> St.)	\$35,000	\$22,230	\$12,770	Design
Resident-Led Traffic Calming (Washington St. from 1 <sup>st</sup> St. – Grimes Ln.)	\$50,000	\$45,463	\$4,537	Construction – Fully Funded
N. Jefferson St. Sidewalk (8 <sup>th</sup> – 10 <sup>th</sup> St.)	\$35,000	\$39,560	-\$4,560	Design
Green Acres Traffic Calming	\$30,000	\$0	\$30,000	Construction
<b>TOTAL</b>	<b>\$350,000.00</b>	<b>\$249,027</b>	<b>\$100,973</b>	

*Please note that other sidewalk and pedestrian projects are pursued by various other city departments and funded through various means.*

*Remaining funds from the 2024 Sidewalk Committee budget have been transferred back into the Alternative Transportation Fund*

**Deliberation Materials and Minutes Available Online**

Deliberation materials and meeting memoranda for the Sidewalk Committee's meetings are available online at <https://bloomington.in.gov/council/sidewalks> under Meetings and Documents.

**Purpose of Committee and History of Funding**

In the past, the Sidewalk Committee has made recommendations on the use of a portion of the Alternative Transportation Fund (ATF) monies appropriated for this purpose and, in the course of doing so, works in concert with City staff to identify funding priorities for sidewalk and traffic calming projects in the City. The ATF was established in 1992 with surplus revenues from the Neighborhood Parking Program and was dedicated to "reducing the community's dependence upon the automobile." (BMC 15.37.160). Over the years, the ATF has also received annual infusions from other City sources. This year, \$500,000 has been appropriated for use by the Committee.

The table on the following pages provides a rough historical view of funding for Committee projects which is divided into annual Council Sidewalk Budgets, contributions from CBU, and

contributions from other sources. Please know that the maintenance of sidewalks is the responsibility of the property owner and that the construction of new sidewalks in the City is mostly done by the owner when property is developed or redeveloped.

**Council Sidewalk Committee Projects – Funding Sources**

Year(s)	Council Sidewalk Budget		Estimate of Other Contributions	
	Per Year	Total	Other	CBU
2007	\$185,000	\$185,000	\$0	~ \$46,174
2008-2012	\$225,000	\$1,125,000	~\$1,425,000	~\$538,742
2013	\$275,000	\$275,000	~\$1,200,000	\$0
2014-2016	\$300,000	\$900,000	~\$43,000	~\$136,697
2017	\$306,000	\$306,000	~\$239,000	\$0
2018	\$312,000	\$312,000	~\$14,000	\$0
2019	\$318,000	\$318,000	~\$173,500	\$45,000
2020	\$324,000	\$324,000	~\$106,000	\$0
2021	\$330,000	\$330,000	~\$0	\$0
2022	\$336,000	\$336,000	~\$140,000	\$0
2023	\$336,000	\$336,000	~\$140,000	\$0
2024	\$350,000	\$350,000	\$0	\$0
2025	\$500,000	\$500,000	\$0	\$0
<b>Total</b>		\$5,261,000	~\$3,480,500	~\$766,613

**Table Notes**

1. The amounts in the “Per Year” and “Total” Council Sidewalk Budget columns are amounts budgeted at the beginning of the year. They include amounts dedicated for traffic calming (which, up until 2017, were typically under \$25,000 per year), but do not account for re-appropriation of unspent reverted funds in subsequent years.
2. The amounts in the “Other” column of the “Estimate of Other Contributions” portion of the table were amounts estimated at the time the Committee Reports were filed and do not account for changes after the actual amount was known. Funding sources include, but are not limited to: Greenways Funds (within the ATF); HAND Community Development Block Grant (CDBG) funds (targeting low-income neighborhoods); Cumulative Capital Development (CCD) fund; bond funds; General Fund appropriations to various departments; Metropolitan Planning Organization (MPO); and INDOT funds (like the former Safe Route to Schools program).
3. The amounts in “CBU” column of the “Estimate of Other Contributions” portion of the table highlight that because sidewalk projects, and more particularly curbs, channel water, they are part of the City’s storm-water infrastructure. The Committee has, over the years, recognized that the storm-water component of a sidewalk project frequently comprises a significant and sometimes a majority of the project cost. The amounts in this column are either fiscal or in-kind contributions from CBU.

**Previous Program Criteria for Sidewalk Projects**

For more than 20 years, the Committee used six core criteria to decide upon the funding of sidewalks. The criteria were refined over time, but continued to prioritize the construction (not

maintenance) of sidewalks that fill in gaps in the City's sidewalk network that will be used by, and improve the safety of, pedestrians. The following Evaluation Matrix explains the criteria, analytics and information used in funding cycles before 2022:

Criteria		Analytics and Information	
1) Safety Considerations		Pedestrian Level of Service (PLOS) - gauges the pedestrian experience based upon traffic volume and speed, lane width, presence and width of sidewalk, and presence, type, and width of the buffer.	
2) Roadway Classification			
3) Pedestrian Usage		Residential Density	Walkscore – an online score that gauges pedestrian demand based upon proximity to a mix of destinations. Score: 0 (car dependent) – 100 (walker’s paradise)
4) Proximity to Destinations		Transit routes and stops	
5) Linkages		Proximity to existing sidewalks as shown on Sidewalk Inventory (updated intermittently).	
6) Cost and Feasibility		Estimates provided by Engineering Dept.	

Prior to 2022's funding cycle, the P & T department prepared a Project Prioritization list which scored projects based upon objective measures associated with some, but not all, of the criteria. However, the Project Prioritization list did not incorporate objective measures for evaluating connectivity or feasibility, which left the satisfaction and weighing of those criteria to the judgment of the Committee members.

During the 2021 funding cycle, the Committee discussed a Sidewalk Equity Audit and associated recommendations prepared by Bicycle and Pedestrian Safety Commission President Mark Stosberg and submitted to the Mayor, City Council, and various city staff members.

In addition to the suggestions contained in this audit, the 2021 Committee members also discussed census block maps that were created by P & T staff and submitted to the Committee for consideration. The 2021 Committee discussed potential revisions to the program criteria and related objective factors, and, while no formal changes were implemented in the 2021 funding cycle, the 2021 Committee indicated it would like P & T staff to consider and recommend what additional or different metrics are available and best suited to objectively measure the criteria the Committee values in new projects.

#### **Program Criteria for Sidewalk Projects – starting in 2022**

For the 2022 funding cycle, the P & T staff submitted a report to the Committee and subsequently to the full Council, which included revised metrics best suited to objectively guide the Committee's evaluation of projects. These revised metrics took into consideration the analysis provided in the Sidewalk Equity Audit and include two new mechanisms to inform sidewalk project prioritization: an inventory of all missing sidewalks and weighted metrics to identify those areas best-suited for improvement. The Committee voted to revise the criteria in accordance with the recommendations of the P & T Staff at its December 9, 2021 meeting.

In order to prioritize projects objectively, the scope of projects eligible for review was identified by creating a map of all City of Bloomington maintained streets with missing sidewalks. This



map was created using data from the 2018 LiDAR scan, and it was updated to include sidewalk projects completed or in design/construction phase in subsequent years.

Next, weighted metrics were developed to identify those areas from the map of missing sidewalks best-suited for improvement. The data for the development of these weighted metrics was collected from the Census, the City GIS inventory, and formulas that indicate high areas of potential use and connectivity to transit.

The following Evaluation Matrix explains the criteria, analytics and information used in the past three years' funding cycles:

<b>2022-2024 Sidewalk Evaluation Matrix</b>			
	<b>Criteria</b>	<b>Analytics and Information</b>	<b>Criteria Weight</b>
<b>Demand and Density Data</b>	Walk Potential	Based on 10-minute travel maps between residential areas and destinations (cafes, libraries, banks, grocery stores, hardware stores). The 10-minute walk distance is based on the actual street grid, not how a bird would travel. The more destinations that overlap and that can be reached within a 10-minute walk, the higher the score. This tool replaces the manually-applied walk score data included in years past prioritization methods.	25%
	Population Density	2019 American Community Survey Census Block Group data converted to a weighted score. Higher scores reflect areas with increased population density.	25%
	% Walk to Work	2019 American Community Survey Census Block Group data, converted to a weighted score ranging from 1 to 26. Areas where residents report higher rates of walking to work score higher than areas with less reported rates of walking to work.	7%
	% Transit to Work	2019 American Community Survey Data converted to a weighted score ranging from 1 to 100. Areas where residents report higher rates of utilizing transit to commute to work are higher than areas with less reported rates of utilizing transit to get to work	7%
	Vehicle Count	Derived from the 2019 American Community Survey Data which counts private registered vehicles per household. The variable scores and weigh each Census Block Group to reflect priority for residents in areas where average car ownership rates are lower.	6%
<b>Safety and Harm Reduction Data</b>	Adjacent Street Speed	Scores based on City-maintained Centerline data for speed limits. Streets with higher posted speed limits are weighted for greater point values/priority over streets with lower speed limits.	10%
	Adjacent Street Width	Scores based on City-maintained Centerline data for road width. Wider streets are scored for priority over streets that are	10%

		narrower. Wider streets are prioritized because generally traffic travels faster on wider streets.	
<b>Historically Excluded Groups Data</b>	% Resident Renters	2019 American Community Survey Data which scores Census Block Groups with higher percentages of residents who are renters over areas with fewer renter households.	3%
	% BIPOC Renters	2019 American Community Survey Data which scores Census Block Groups with higher percentages of residents who are Black, Indigenous, and People of Color over Census Block Groups with lower percentages of residents who are Black, Indigenous, and People of Color.	3%
	Median Income	2019 American Community Survey Data, scored such that Census Block Groups with lower reported median income are prioritized over areas with higher median incomes.	4%
	<b>Total</b>		<b>100%</b>

**Current Program Criteria – SS4A Priority Network**

For the 2025 funding cycle, P & T staff used metrics from the Safe Streets For All (SS4A) Priority Network, which has been adopted into the City's Transportation Plan, to determine priority networks within the City.

The SS4A Priority Network Formula is as follows:

- 20% Vehicle-only High Injury Network (HIN)
- 25% Vulnerable Road User HIN
- 20% High Risk Network
- 15% Equity
- 20% Public Input

The priority corridors and intersections resulted in the following guiding documents:



# Strategies and Projects Prioritization: Priority Corridors

## Legend

Weighted scores of corridors  
within the study area

- Highest
- High
- Medium
- Medium-Low
- INDOT Jurisdiction

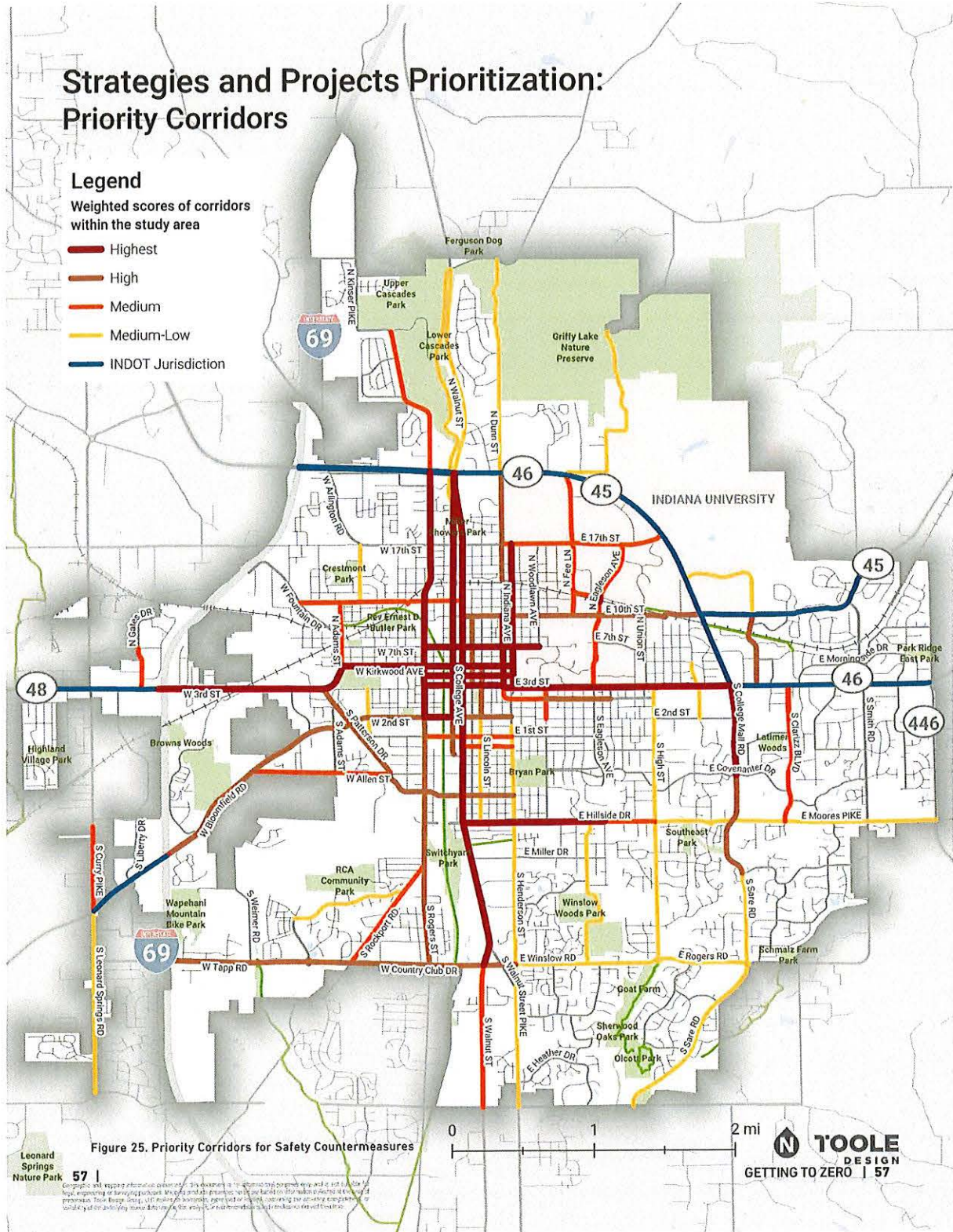


Figure 25. Priority Corridors for Safety Countermeasures

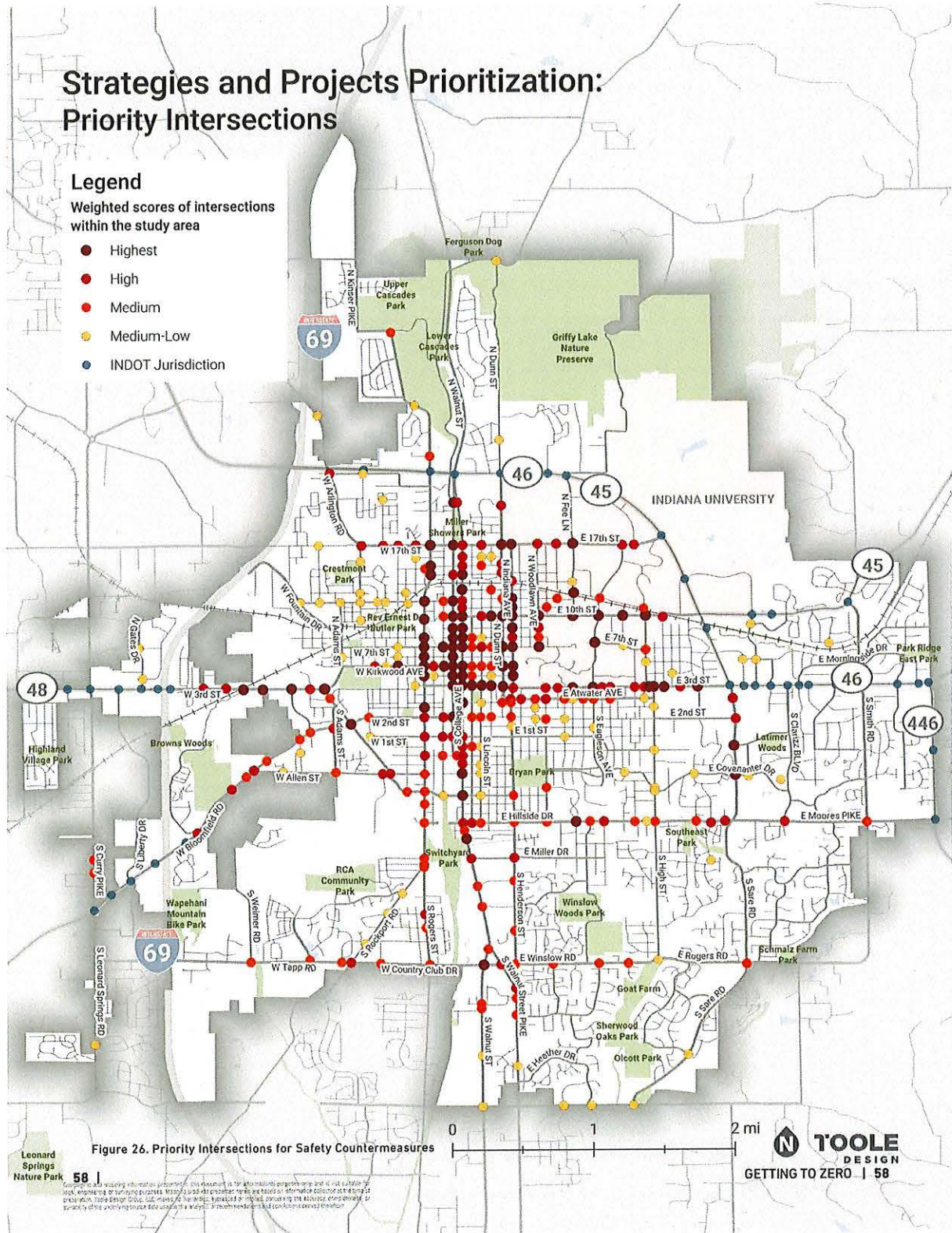


## Strategies and Projects Prioritization: Priority Intersections

### Legend

Weighted scores of intersections  
within the study area

- Highest
- High
- Medium
- Medium-Low
- INDOT Jurisdiction



### Funding Recommendations for 2025

Along with reviewing and addressing funding for ongoing projects, the Committee reviewed the comprehensive map of missing sidewalks and the P & T staff's prioritization of high-ranking projects identified by utilizing the revised sidewalk evaluation metrics.

### **Funding for In-Progress Projects**

- **Sidewalk Construction – N. Jefferson St. Sidewalk (8<sup>th</sup> to 10<sup>th</sup> St.)**  
During the 2024 funding cycle, the Committee recommended allocating \$35,000.00 for the design of the project. This year, the Committee recommends allocating \$70,000 to partially fund construction of the sidewalk.

### **Funding for New Sidewalk Projects**

- **Sidewalk Construction – N. Union St. Crosswalk Improvement (Between 7<sup>th</sup> & 10<sup>th</sup> St.)**  
The Committee recommends allocating \$90,000 to fund the construction for this project with a nearly complete design.
- **Design – N. Fee Ln. Crosswalk Improvements (E. Law Ln. & Briscoe Quadrangle)**  
The Committee recommends allocating \$40,000 to fund design for this SS4A designated “highest priority intersection.” However, if feasibility concerns arise with this location, City staff plan to use these funds to design intersection improvements on S. Walnut St. Pike.

### **Funding for Repaving Coordination Projects**

- **Construction – Repaving Coordination Projects**  
The Committee recommends allocating \$300,000 to street projects in coordination with the Department of Public Works in order to improve streets that are scheduled to be resurfaced. Locations will be chosen based on the SS4A prioritization network and feasibility, with a focus on pedestrian safety and accessibility. Types of Projects to be funded include crosswalk improvements, intersection improvements, alley apron improvements, and transit stop landing pads.

### **Summary of Actions**

In summary, during the course of its deliberations, the Committee:

- Provided an opportunity for Committee members or staff members to disclose any potential conflicts of interest for those who might own or reside in homes along sidewalk projects recommended for funding by the Committee;
- Heard a progress report regarding on-going projects;
- Reviewed the list of projects recommended by staff for funding and provided an opportunity for public comment;
- Recommended the allocation of \$500,000 in ATF monies as described below; and
- Authorized the Committee chair to adjust the allocation scheme in consultation with city staff to fund priorities on the current list of allocations.
- The Committee will meet again in 2025 to discuss broader topics such as:
  - What will or should happen to the Sidewalk Committee moving forward?
  - What should be Council’s role in sidewalks and the Alternative Transportation Fund?
  - What is the role of Public Works in this Committee?

**COMMON COUNCIL TRANSPORTATION COMMITTEE (COMMITTEE) SIDEWALK  
ALLOCATION RECOMMENDATIONS FOR 2025**

**- FUNDS AVAILABLE: \$500,000**

<b>Project</b>	<b>ATF</b>	<b>ATF (Additional Amounts – Should They be Appropriated)</b>	<b>CBU</b>	<b>OTHER FUNDS</b>	<b>Priority</b>
<b><u>Sidewalk Projects</u></b>					
Construction: N. Jefferson St. Sidewalk (8 <sup>th</sup> to 10 <sup>th</sup> St.) Estimated Costs Design: \$35,000 (2024 allocation) Construction: \$70,000	\$70,000		\$0	\$0	
Construction: N. Union St. Crosswalk Improvement (Between 7 <sup>th</sup> & 10 <sup>th</sup> St.) Estimated Costs Construction: \$90,000	\$90,000		\$0	\$0	
Design: N. Fee Ln. Crosswalk Improvements (E. Law Ln. & Briscoe Quadrangle) Estimated Costs Design: \$40,000	\$40,000		\$0	\$0	
<b><u>Repaving Coordination Projects</u></b>					
Repaving Coordination Projects with Public Works Estimated Costs \$300,000	\$300,000		\$0	\$0	
<b>2025 ALLOCATION</b>	<b>\$500,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	

**COMMON COUNCIL TRANSPORTATION COMMITTEE (COMMITTEE) SIDEWALK  
ALLOCATION RECOMMENDATIONS FOR 2025**

**CHART NOTES**

1. Project. This column identifies the location and details about the project.
2. Alternative Transportation Fund (ATF). This column represents ATF funds appropriated in 2025 for sidewalk and traffic-calming initiatives recommended by the Committee.
3. ATF (Additional Amounts – Should they be Appropriated). This column is available to capture unused funds from prior years should the Committee wish to make recommendations about the use of the remaining funds and any necessary additional appropriation proposals. No funds were identified for additional appropriation and, therefore the shaded column remains empty.
4. CBU. This column represents CBU assistance with the storm-water component of projects. The CBU evaluates the storm-water component of projects and, when able, offers some in-kind contributions when these projects align with CBU storm-water priorities. There were no CBU in-

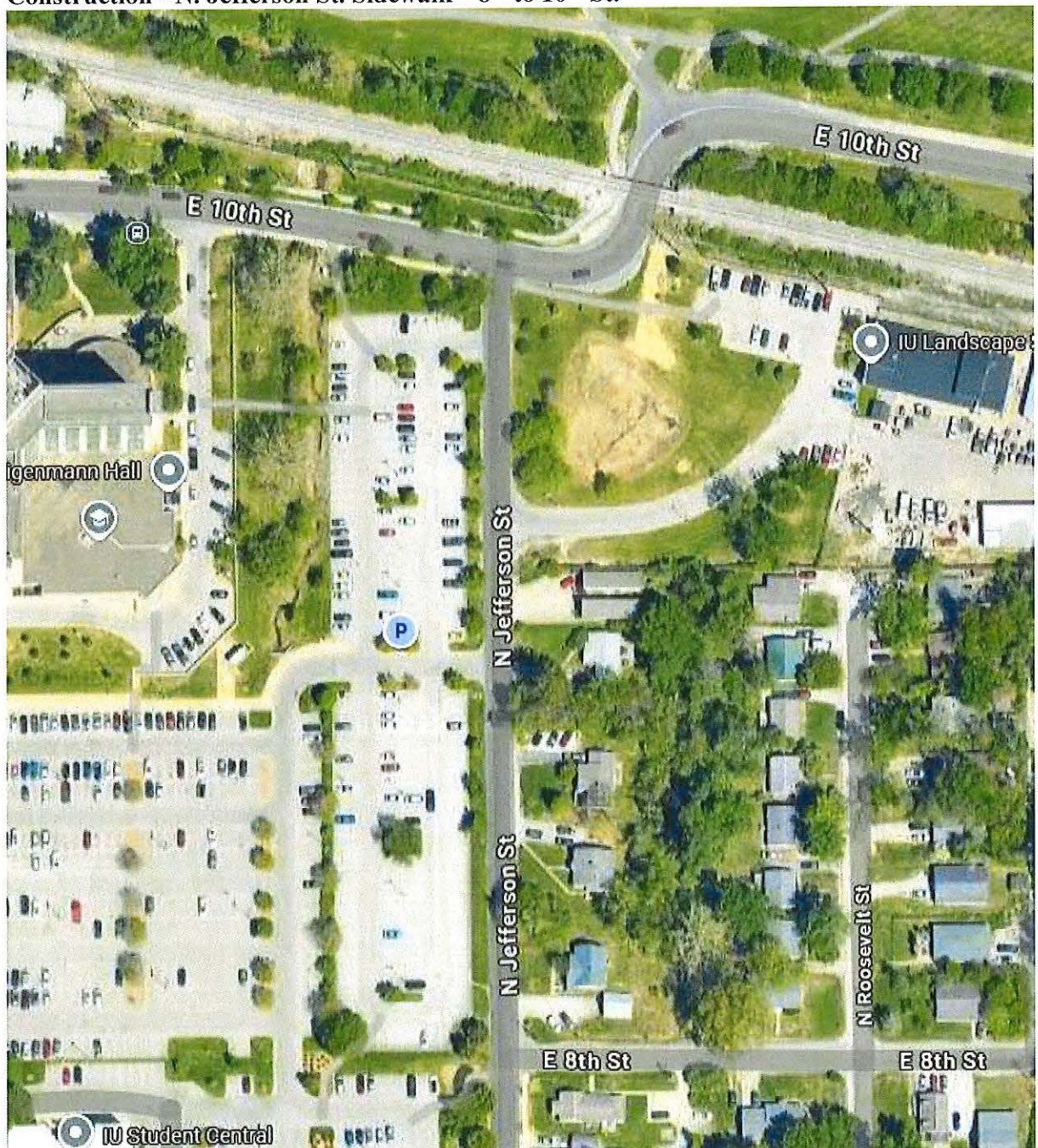
kind contributions identified for sidewalk construction projects recommended by the Committee for 2025.

5. OTHER FUNDS. This column represents project funding from other sources. There were no other funds identified for sidewalk construction projects recommended by the Committee for 2025.
6. PRIORITY. This column represents the Committee's prioritized funding for the projects in order to provide guidance to staff in the event that funding shortages prevented the completion of all recommendations. The Committee did not rank projects by priority this year.



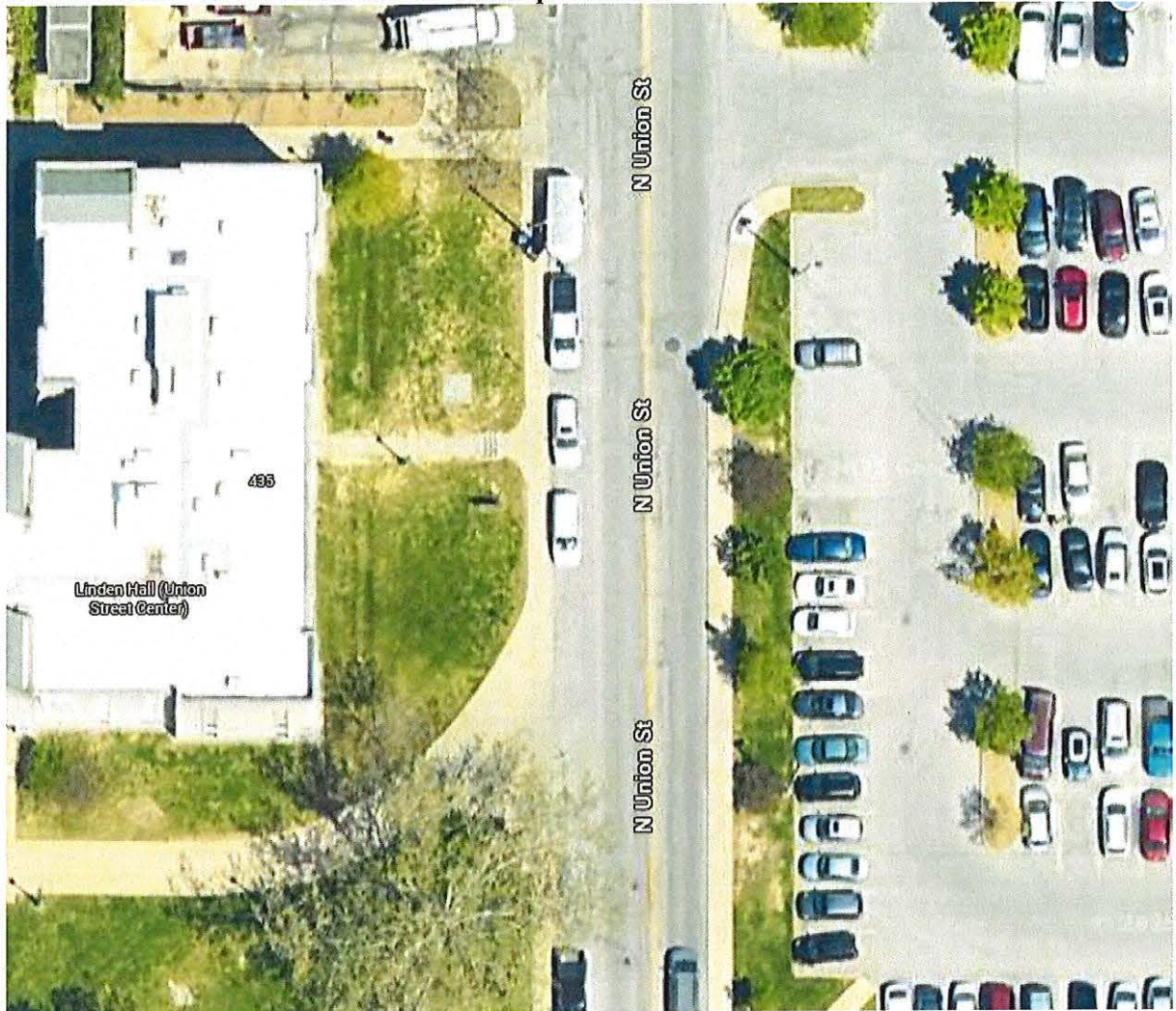
Maps for Recommended Projects:

Construction - N. Jefferson St. Sidewalk – 8<sup>th</sup> to 10<sup>th</sup> St.



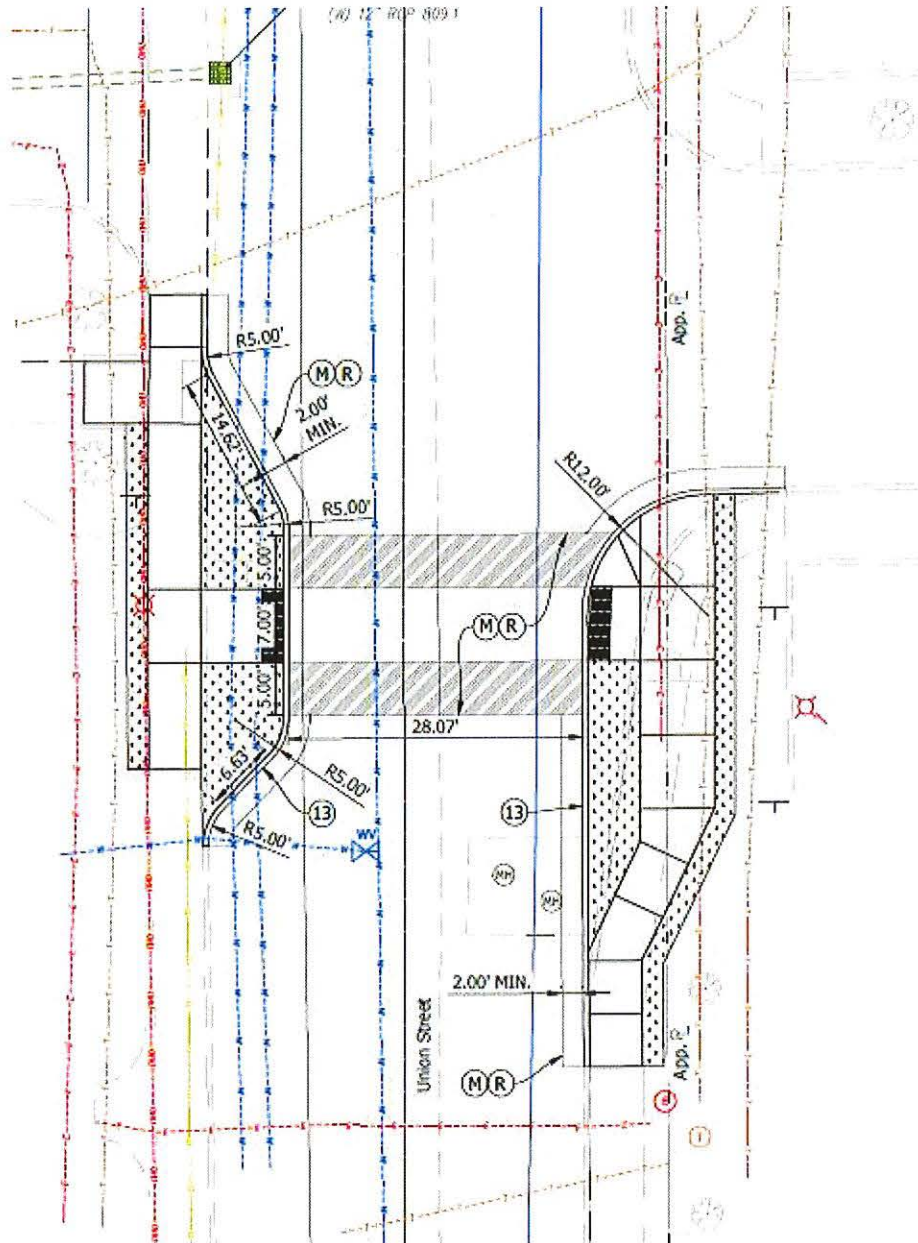


## Construction - N. Union St. Crosswalk Improvement

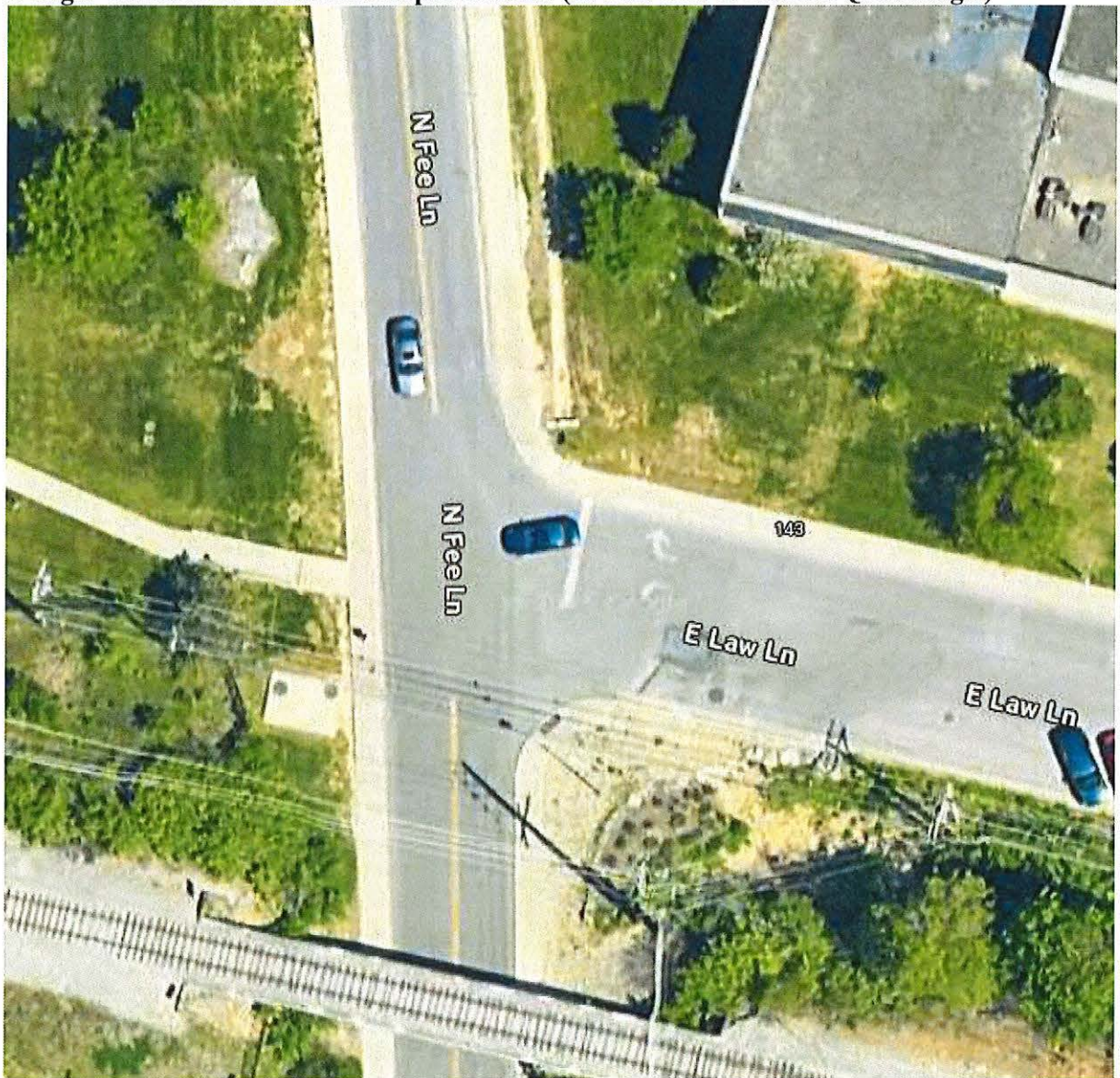




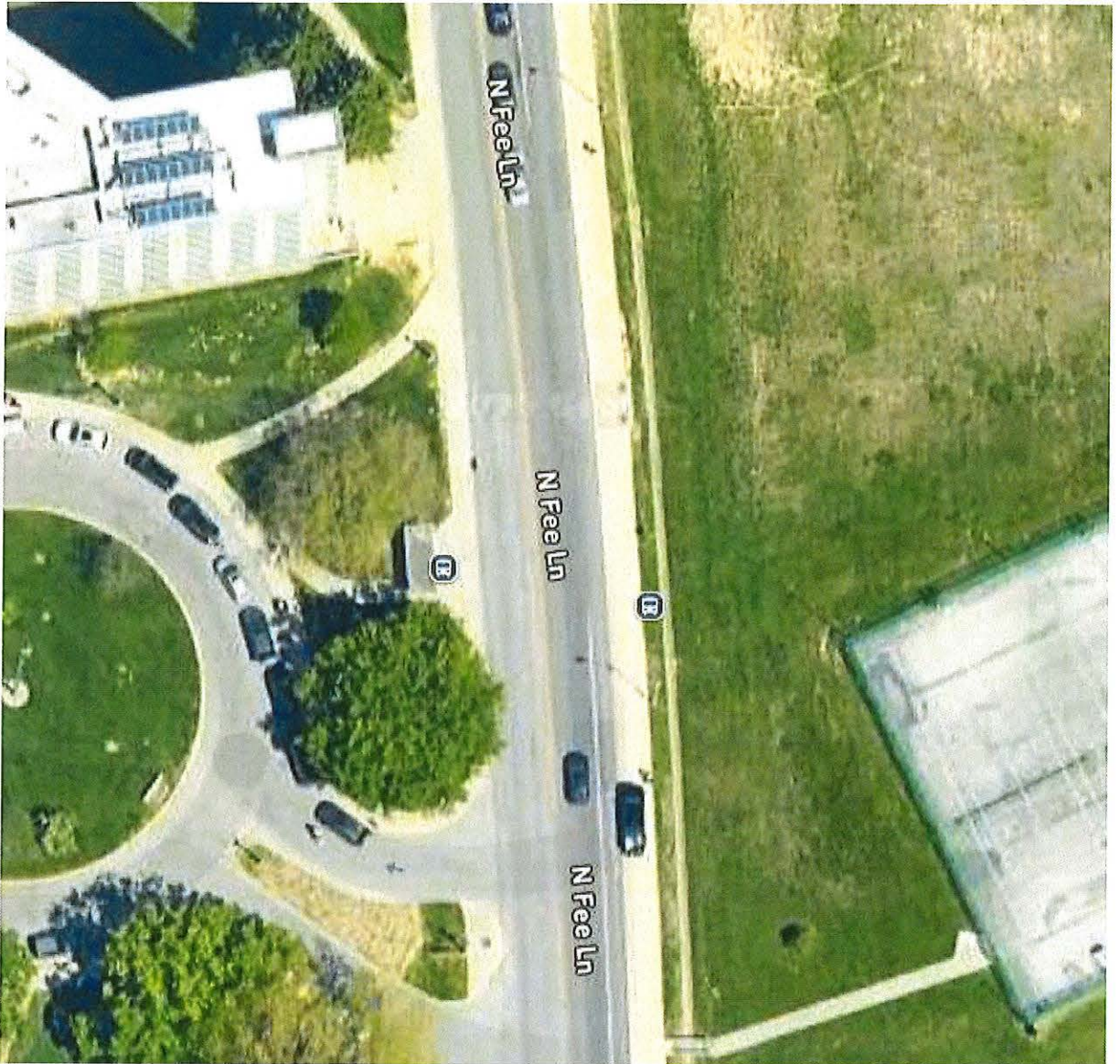
(A) 12" ROP 8091



Design - N. Fee Ln. Crosswalk Improvements (E. Law Ln. & Briscoe Quadrangle)







# Payment in Lieu of Taxes (PILOT) Agreements

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Ord. 25-01 Cambridge Square of Bloomington

Ord. 25-02 Henderson Court Apartments

Common Council  
(June 4, 2025)

**Jane Kupersmith**

Director of Economic & Sustainable Development  
[jane.kupersmith@bloomington.in.gov](mailto:jane.kupersmith@bloomington.in.gov)

# Overview

- PILOT agreements are an incentive that is allowable by state code (§ 6-1.1-7-16) and administered on the local level
- Supports renovation, acquisition, or construction of affordable housing
- Requires that there be an “extended use agreement,” which means that there are long term affordability requirements based on other incentives with IHCD or HUD
- Reduces tax liability for property owner
- PILOT payments are directed to the City (and not other taxing bodies)
- Decrease in tax revenue in exchange for affordable housing units

# Overview

- The Gene B. Glick Company is an Indianapolis-based housing developer and manager of both market rate and affordable housing
- 21,000 units in 13 states (7,200 managed by nonprofit Glick Foundation)
- Glick Housing Foundation has approached the City of Bloomington with a request of two Payment In Lieu of Taxes (PILOT) agreements to support the renovation and long term affordability of two sites in Bloomington.

# Overview

- PILOTs exist as an incentive because of the challenges in financing affordable housing development
  - Developers can't raise rents to pay for renovations
  - PILOTs support cash flow of project year over year
- Community benefit must (affordable housing units) outweigh the cost (reduced tax revenue)
- But for test: The project cannot be completed without the support of the PILOT



# Cambridge Square of Bloomington



- 307 N. Pete Ellis Drive
- Built by Glick Company 45 years ago.
- 153 units; all 1-BR; serving residents 62+ or differently abled; 60% AMI
- Supports renovation of all units

Savings from the PILOT will increase the amount of work that is able to be executed on the project, including the following: New HVAC systems, meeting energy efficiency requirements, and replacement of electrical panels for some.

# Cambridge Square: Proposed Agreement Details

- Requested payment: \$29,376 with 3% annual increase
- Current AV: \$3,178,700
- Annual subsidy amount: \$35,841
- Annual per unit subsidy: \$192
- Lifetime projected per unit subsidy: \$3,068
- Developer contribution: \$4.8 million
- Term of PILOT: 17 years
- Term of affordability: 45 years based on additional IHEDA agreements
- Compliance
  - Annual payment verification
  - Verification of affordability and rental activity via Housing & Neighborhood Development Department
  - Annual EDC Activity / Abatement reporting process
- Termination
  - Expires in 17 years
  - Parties may agree to terminate in advance

# Henderson Court Properties



- 2475 South Winslow Court
- Acquired by Glick Foundation in 2024
- 150 units; 1-, 2-, and 3-bedrooms; HUD Section 8 HAP; 60% AMI. Last renovated in 2008.

Tax savings facilitates the hiring of an on-site service coordinator as well as installation of energy efficient washer and dryers in townhouse units (\$150,000) and replacement of all HVAC units (\$579,000).

# Henderson Court: Proposed Agreement Details

- Requested payment: \$80,400 with 3% annual increase
- Current AV: \$8,976,400
- Annual base subsidy amount: \$98,206
- Annual per unit subsidy of \$935 per unit
- Lifetime projected per unit subsidy: \$8,577
- Developer contribution: \$6.7 million
- Term of PILOT: 17 years
- Term of affordability: 45 years based on additional IHCD and HUD requirements
- Compliance
  - Annual payment verification
  - Verification of affordability and rental activity via Housing & Neighborhood Development Department
  - Annual EDC Activity / Abatement reporting process
- Termination
  - Expires in 17 years
  - Parties may agree to terminate in advance

# AMI Tables

HOME 2024	Household Size							
	1 person	2 Person	3 Person	4 Person	5 Person	6 Person	7 Person	8 Person
30% Limits	20900	23850	26850	29800	32200	34600	37000	39350
50% Limits	34800	39750	44700	49650	53650	57600	61600	65550
60% Limits	41760	47700	53640	59580	64380	69120	73920	78660
80% Limits	55650	63550	71550	79450	85850	92200	98550	104900
Effective Date:	1-Jun-24							

HOME 2024	Household Size							
	1 person	2 Person	3 Person	4 Person	5 Person	6 Person	7 Person	8 Person
30% Limits	22750	26000	29250	32500	35100	37700	40300	42900
50% Limits	37950	43400	48800	54200	58550	62900	67250	71550
60% Limits	45540	52080	58560	65040	70260	75480	80700	85860
80% Limits	60700	69400	78050	86700	93650	100600	107550	114450
Effective Date:	1-June-25							
120% limits	91050	104050	117050	130100	140500	150900	161300	171700

# Impact on Local Tax Distribution

- Impact analysis is included in the Council packet and was prepared by City Controller Jessica McLellan.
- Outreach to other units:
  - Judy Sharpe, County Assessor
  - Liz Feitl, County Commissioner (serves on EDC)
  - Grier Carson, Director, MCPL
  - Markay Winston, Superintendent of MCCSC
  - John Connell, Director, Bloomington Transit
  - Tom McGlasson, Waste Reduction District
  - Efrat Rosser, Bloomington Township Trustee
  - Dan Combs, Perry Township Trustee

# THANK YOU.

## Questions?

**Jane Kupersmith**

Director of Economic & Sustainable Development

[jane.kupersmith@bloomington.in.gov](mailto:jane.kupersmith@bloomington.in.gov)

812-349-3477







## UNIFORM CONFLICT OF INTEREST DISCLOSURE STATEMENT

State Form 54266 (R2 / 6-15) / Form 236  
STATE BOARD OF ACCOUNTS

### Indiana Code 35-44.1-1-4

A public servant who knowingly or intentionally has a pecuniary interest in or derives a profit from a contract or purchase connected with an action by the governmental entity served by the public servant commits conflict of interest, a Class D Felony. A public servant has a pecuniary interest in a contract or purchase if the contract or purchase will result or is intended to result in an ascertainable increase in the income or net worth of the public servant or a dependent of the public servant. "Dependent" means any of the following: the spouse of a public servant; a child, stepchild, or adoptee (as defined in IC 31-9-2-2) of a public servant who is unemancipated and less than eighteen (18) years of age; and any individual more than one-half (1/2) of whose support is provided during a year by the public servant.

The foregoing consists only of excerpts from IC 35-44.1-1-4. Care should be taken to review IC 35-44.1-1-4 in its entirety.

1. **Name and Address of Public Servant Submitting Statement:** Eddy Riou, Jr.  
3651 N Kinser Pike, Bloomington, IN 47404
2. **Title or Position With Governmental Entity:** Jack Hopkins Committee Member
3. a. **Governmental Entity:** Jack Hopkins Social Service Committee  
b. **County:** Monroe
4. **This statement is submitted (check one):**  
a. ☐ as a "single transaction" disclosure statement, as to my financial interest in a specific contract or purchase connected with the governmental entity which I serve, proposed to be made by the governmental entity with or from a particular contractor or vendor; or  
b. ☒ as an "annual" disclosure statement, as to my financial interest connected with any contracts or purchases of the governmental entity which I serve, which are made on an ongoing basis with or from particular contractors or vendors.
5. **Name(s) of Contractor(s) or Vendor(s):** South Central Community Action Program (SCCAP)
6. **Description(s) of Contract(s) or Purchase(s)** *(Describe the kind of contract involved, and the effective date and term of the contract or purchase if reasonably determinable. Dates required if 4(a) is selected above. If "dependent" is involved, provide dependent's name and relationship.):*  
SCCAP has applied for a grant through the Jack Hopkins Social Services Grant Program for 2025. I am the Executive Director. I did not write the grant.  
Individually, I have no financial interest in the grant application or award. I do not have ownership interest in SCCAP, and  
I won't receive a portion of the grant proceeds if awarded. My employment is not dependent upon the grant, and will be employed  
whether or not the grant is awarded. In addition, I am not compensated as a member of the Jack Hopkins Committee.

7. **Description of My Financial Interest** (Describe in what manner the public servant or "dependent" expects to derive a profit or financial benefit from, or otherwise has a pecuniary interest in, the above contract(s) or purchase(s); if reasonably determinable, state the approximate dollar value of such profit or benefit.):

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(Attach extra pages if additional space is needed.)

8. **Approval of Appointing Officer or Body** (To be completed if the public servant was appointed by an elected public servant or the board of trustees of a state-supported college or university.):

I (We) being the Chair of the Jack Hopkins Social Services Committee of  
(Title of Officer or Name of Governing Body)  
of Common Council of the City of Bloomington and having the power to appoint  
(Name of Governmental Entity)

the above named public servant to the public position to which he or she holds, hereby approve the participation to the appointed disclosing public servant in the above described contract(s) or purchase(s) in which said public servant has a conflict of interest as defined in Indiana Code 35-44.1-1-4; however, this approval does not waive any objection to any conflict prohibited by statute, rule, or regulation and is not to be construed as a consent to any illegal act.

Isak Asare  
Hopi Stosberg  
Elected Official

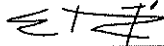
Chair + Common Councilmember  
Council President  
Office

9. **Effective Dates** (Conflict of interest statements must be submitted to the governmental entity prior to final action on the contract or purchase.):

April 28th, 2025  
Date Submitted (month, day, year)

June 4, 2025  
Date of Action on Contract or Purchase (month, day, year)

10. **Affirmation of Public Servant:** This disclosure was submitted to the governmental entity and accepted by the governmental entity in a public meeting of the governmental entity prior to final action on the contract or purchase. I affirm, under penalty of perjury, the truth and completeness of the statements made above, and that I am the above named public servant.

Signed:   
(Signature of Public Servant)

Date: April 28th, 2025  
(month, day, year)

Printed Name: Eddy Riou, Jr.  
(Please print legibly.)

Email Address: eddy@insccap.org

Within fifteen (15) days after final action on the contract or purchase, copies of this statement must be filed with the State Board of Accounts by uploading it here [https://gateway.ifionline.org/sboa\\_coil/](https://gateway.ifionline.org/sboa_coil/) which is the preferred method of filing, or by mailing it to the State Board of Accounts, Indiana Government Center South, 302 West Washington Street, Room E418, Indianapolis, Indiana, 46204-2765 and the Clerk of the Circuit Court of the county where the governmental entity took final action on the contract or purchase.



## UNIFORM CONFLICT OF INTEREST DISCLOSURE STATEMENT

State Form 54266 (R2 / 6-15) / Form 236  
STATE BOARD OF ACCOUNTS

### Indiana Code 35-44.1-1-4

A public servant who knowingly or intentionally has a pecuniary interest in or derives a profit from a contract or purchase connected with an action by the governmental entity served by the public servant commits conflict of interest, a Class D Felony. A public servant has a pecuniary interest in a contract or purchase if the contract or purchase will result or is intended to result in an ascertainable increase in the income or net worth of the public servant or a dependent of the public servant. "Dependent" means any of the following: the spouse of a public servant; a child, stepchild, or adoptee (as defined in IC 31-9-2-2) of a public servant who is unemancipated and less than eighteen (18) years of age; and any individual more than one-half (1/2) of whose support is provided during a year by the public servant.

The foregoing consists only of excerpts from IC 35-44.1-1-4. Care should be taken to review IC 35-44.1-1-4 in its entirety.

1. **Name and Address of Public Servant Submitting Statement:** Nordia McNish  
1494 W Woodhill Dr, Bloomington IN, 47403
2. **Title or Position With Governmental Entity:** Member of the JHSS Committee
3. a. **Governmental Entity:** Jack Hopkins Social Service Committee  
b. **County:** Monroe
4. **This statement is submitted (check one):**  
a. ☐ as a "single transaction" disclosure statement, as to my financial interest in a specific contract or purchase connected with the governmental entity which I serve, proposed to be made by the governmental entity with or from a particular contractor or vendor; or  
b. ☒ as an "annual" disclosure statement, as to my financial interest connected with any contracts or purchases of the governmental entity which I serve, which are made on an ongoing basis with or from particular contractors or vendors.
5. **Name(s) of Contractor(s) or Vendor(s):** New Leaf New Life
6. **Description(s) of Contract(s) or Purchase(s)** *(Describe the kind of contract involved, and the effective date and term of the contract or purchase if reasonably determinable. Dates required if 4(a) is selected above. If "dependent" is involved, provide dependent's name and relationship.):*

As a member of the board of directors for New Leaf New Life I also supervise Bachelors of Social Work students placed at the agency by the Indiana University School of Social Work.

I am compensated for that role of supervisor by the agency New Leaf New Life. My compensation is not contingent on the grant that is in question.

I will receive compensation from the agency whether or not New Leaf New Life receives a grant award from JHSSF because my relationship with the agency

is independent of any grant award from JHSSF. The relationship I have with New Leaf New Life will continue whether or not the agency receives an award from

Jack Hopkins Social Service Fund. As an individual I will not receive money or financial benefit if NLNL receives a grant award from the JHSSF.

7. **Description of My Financial Interest** (Describe in what manner the public servant or "dependent" expects to derive a profit or financial benefit from, or otherwise has a pecuniary interest in, the above contract(s) or purchase(s); if reasonably determinable, state the approximate dollar value of such profit or benefit.):

N/A

(Attach extra pages if additional space is needed.)

8. **Approval of Appointing Officer or Body** (To be completed if the public servant was appointed by an elected public servant or the board of trustees of a state-supported college or university.):

I (We) being the Chair of the Jack Hopkins Social Services Committee of  
(Title of Officer or Name of Governing Body)

Common Council of the City of Bloomington and having the power to appoint  
(Name of Governmental Entity)

the above named public servant to the public position to which he or she holds, hereby approve the participation to the appointed disclosing public servant in the above described contract(s) or purchase(s) in which said public servant has a conflict of interest as defined in Indiana Code 35-44.1-1-4; however, this approval does not waive any objection to any conflict prohibited by statute, rule, or regulation and is not to be construed as a consent to any illegal act.

Isak Asare

Hopi Stosberg

Elected Official

Chair + Common Councilmember

Council President

Office

9. **Effective Dates** (Conflict of interest statements must be submitted to the governmental entity prior to final action on the contract or purchase.):

4/28/25

Date Submitted (month, day, year)

June 4, 2025

Date of Action on Contract or Purchase (month, day, year)

10. **Affirmation of Public Servant:** This disclosure was submitted to the governmental entity and accepted by the governmental entity in a public meeting of the governmental entity prior to final action on the contract or purchase. I affirm, under penalty of perjury, the truth and completeness of the statements made above, and that I am the above named public servant.

Signed:   
(Signature of Public Servant)

Date: 04/28/2025  
(month, day, year)

Printed Name: Nordia McNish  
(Please print legibly.)

Email Address: nmcnish@alumnni.iu.edu

Within fifteen (15) days after final action on the contract or purchase, copies of this statement must be filed with the State Board of Accounts by uploading it here [https://gateway.ifionline.org/sboa\\_coi/](https://gateway.ifionline.org/sboa_coi/) which is the preferred method of filing, or by mailing it to the State Board of Accounts, Indiana Government Center South, 302 West Washington Street, Room E418, Indianapolis, Indiana, 46204-2765 and the Clerk of the Circuit Court of the county where the governmental entity took final action on the contract or purchase.

**\*\*Amendment Form\*\***

**Resolution #:** 2025-09  
**Amendment #:** Am 01  
**Submitted by:** Cm. Piedmont-Smith  
**Date:** May 23, 2025

**Proposed Amendment:** (Additions shown in **bold**, deletions shown in ~~striketrough~~)

1. In the table in Section 2, at row 6 captioned “Bloomington Cooperative Living”, the far-right column entitled “Purpose” shall read:

~~Hiring a part-time Community Relationship Specialist to enhance volunteer recruitment and matching, reducing wait times and expanding mentorship opportunities for at-risk youth~~

**HVAC upgrades to communal living home**

**Synopsis**

This amendment corrects an error in the “Purpose” for Bloomington Cooperative Living in row 6 of the table under Section 2.

**06/4/25 Regular Session Action:** Pending