

# City of Bloomington Common Council

# Legislative Packet

07 September 2005

Office of the Common Council P.O. Box 100 401 North Morton Street Bloomington, Indiana 47402

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City of Bloomington Indiana

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Office of the Common Council

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**To:** Council Members From: Council Office

Re: Weekly Packet Memo Date: September 2, 2005

### **Packet Related Material**

Memo
Agenda
Calendar
Notices and Agendas:
None

2006 Budget-Related Packet of Legislation which will be Introduced at the Regular Session and Discussed at the Committee of the Whole on September 7<sup>th</sup> and Ready for Final Action at the Special Session on September 14<sup>th</sup>:

Please see the separate 2006 Budget Packet for the two appropriation ordinances, the three salary ordinances, and transit ordinance, and related background material

For Questions Regarding the:

Civil City Appropriation Ordinances - Please Contact:

Susan Clark, Controller, at 349-3416 or clarks@bloomington.in.gov (or reach the appropriate department director)

Utility Appropriation Ordinance - Please Contact:

Patrick Murphy, Director, at 349-3650 or murphyp@bloomington.in.gov Salary Ordinances - Please Contact:

Daniel Grundmann, Director of Employee Services at 349-3578 or grundmad@bloomington.in.gov

# Other Legislation and Background Material Scheduled for Consideration at the Same Time as the Budget-Related Legislation (See Above):

<u>App Ord 05-06</u> To Specially Appropriate from the General Fund and Risk Management Fund Expenditures Not Otherwise Appropriated (Appropriating a Transfer of Funds within the General Fund – Animal Care and Control Division; Appropriating Funds from the General Fund – Fire Department for Overtime; Appropriating Grants Awarded to the Police Department; and Appropriating Funds from the Risk Management Fund for Workers Compensation Charges)

- Memo from Susan Clark, Controller; Memo from Laurie Ringquist, Director of Animal Control; E-Mail from Jeff Barlow, Fire Chief; Memo from Jamie Brinegar, Risk Manager; Risk Management Fund Balance Sheet

Contact: Susan Clark, Controller, at 349-3416 or clarks@bloomington.in.gov (or reach the relevant departmental director)

<u>Ord 05-27</u> To Amend Ordinances which Fixed the Salaries of Appointed Officers and Employees of the Civil City for the Year 2005 (<u>Ordinance 04-19</u>) and Utilities for the Year 2005 (<u>Ordinance 04-21</u>) - Re: Positions in the Community and Family Resources, Engineering, HAND, Information Services, Office of the Mayor, Parking Enforcement, Parks and Recreation, Planning, the Police Department, Sanitation, and Utilities

- Memo from Daniel Grundmann, Director of Employee Services

Contact: Daniel Grundmann at 349-3578 or grundmad@bloomington.in.gov

Non-Budget Related Legislation and Background Material – Two for First Reading at Regular Session on September 7<sup>th</sup> and All for Discussion at Committee of the Whole on September 14<sup>th</sup> and Final Action on September 21<sup>st</sup>: Ord 05-25 To Amend Title 15 of the Bloomington Municipal Code Entitled "Vehicles And Traffic" - Re: Changes on North Dunn Street which Add Multi-Way Stop Signs at Saville Avenue and Tamarrack Trail (Section 15.12.010 - Schedule B) and Remove Authorization for Traffic Calming Devices (Section 15.26.040 – Schedule J-1)

- Memo from Justin Wykoff, Manager of Engineering Services; Excerpts from Multi-Way Stop Warrant Reports

Contact: Justin Wykoff at 349-3593 or wykoffj@bloomington.in.gov

# Preliminary Material Regarding the Affordable Housing Package for Five Lots in the 1000 Block of West 14<sup>th</sup> Street

- Memo from Ron Walker, Director of Economic Development; Map of Site; Application for Tax Abatements; Memo from Lisa Abbott, Assistant Director of HAND; Map of Residential Redevelopment Area (RRA)

Contact: Ron Walker at 349-3534 or walker@bloomington.in.gov

Res 05-08

To Designate an Economic Revitalization Area, Approve a Statement of Benefits, Authorize a Period of Tax Abatement, and Indicate Intent to Waive Certain Statutory Requirements - Re: 1010, 1018, and 1026 W. 14<sup>th</sup> Street (Habitat for Humanity of Monroe County, Inc., Petitioner)

- EDC Res 05-04; Statement of Benefits; Tax Calculations; Building Elevations; Members of Habitat Board

<u>Res 05-10</u> To Designate an Economic Revitalization Area, Approve a Statement of Benefits, Authorize a Period of Tax Abatement, and Indicate Intent to Waive

Certain Statutory Requirements - Re: 1034 and 1042 W. 14<sup>th</sup> Street (City of Bloomington Housing and Neighborhood Development Department, Petitioner)

- EDC <u>Res 05-05</u>; Statement of Benefits; Tax Calculations <u>Ord 05-26</u> To Designate an Economic Development Target Area (EDTA) - Re: 1010, 1018, 1026, 1034 and 1042 W. 14<sup>th</sup> Street (City of Bloomington Housing and Neighborhood Development Department and (Habitat for Humanity of Monroe County, Inc., Petitioners)
  - EDC <u>Res 05-06</u>; Maps of the Site; Memo from Ron Walker, Director of Economic Development

### **Minutes from Regular Session:**

July 13, 2005 August 3, 2005

### **Memo**

Chair of Meeting: Councilmember Mayer

Two Legislative Cycles for the First Three Weeks of September

Eight Items for Discussion at Committee of the Whole on September 7<sup>th</sup> and Final Action at Special Session on September 14<sup>th</sup> and Four Items for Discussion at Committee of the Whole on September 14<sup>th</sup> and Final Action on September 21<sup>st</sup>

As has been our practice over the last eight years, the Common Council will squeeze two legislative rounds in the first legislative cycle in September, which runs from September 7<sup>th</sup> to 21<sup>st</sup>. The first legislative round will be set aside for eight pieces of legislation which are directly or indirectly related to the 2006 budget. This legislation will be introduced and discussed at the Regular Session and Committee of the Whole on September 7<sup>th</sup> and is scheduled for final action at a Special Session on September 14<sup>th</sup>. The second legislative round includes four non-budget-related legislation in which two ordinances will be introduced at the Regular Session on September 7<sup>th</sup>, the ordinances and two resolutions will be discussed at the Committee of the Whole on September 14<sup>th</sup> (after the Special Session), and all will be ready for final action at the Regular Session on September 21<sup>st</sup>. This schedule allows the Council to take action on the budget well before the September 30<sup>th</sup> deadline and also handle the other items that are ready for action by the middle of September.

The eight ordinances which are either directly or indirectly related to the 2006 budget include a six-ordinance budget package, which is being distributed in a separate packet at the same time as the weekly packet, and a 2005 appropriation ordinance and salary ordinance which can be found in this packet.

The four pieces of non-budget related legislation ready for final action on September 21<sup>st</sup> include a traffic ordinance authorizing stop signs on North Dunn and an ordinance and two resolutions authorizing tax abatements for affordable housing projects on West 14<sup>th</sup> Street. These four items along with the two budget-related ordinances are summarized below and included in this packet.

## **2006 Budget Packet**

The 2006 budget packet has been enclosed with, but is separate from the weekly packet. It contains an index of all 2006 budget-related materials you should receive in September, six ordinances setting forth the budget, and a few pieces of background material.

The background material includes the following:

- a memo from Susan Clark, Controller, regarding the Civil City Appropriation Ordinance for 2006 (<u>App Ord 05-04</u>), which indicates the changes in the budget from July to September. Those changes include:
  - o an increase of \$21,672 in Personnel, which mostly occurs in the Police and Fire departments;
  - o an increase of \$750 in the Council Office for consultants and workshops;
  - o an increase of \$15,000 in the Alternative Transportation Fund (bringing the annual amount up to \$200,000 for 2006); and
  - o an increase of \$417,807 in the Fire and Police pensions as a result of implementation of a new state Deferred Retirement Option Plan. Susan Clark says that about \$200,000 will be taken from property taxes (but outside the levy maximum) and the rest will come from cigarette taxes. Please note that Susan figured out these obligations in the last month on spreadsheets that are now being used by many other municipalities.
- a memo from Daniel Grundmann, Director of Employee Services, regarding the salary ordinance the Civil City and Utility departments (**Ord 05-21**).

Those changes, in highlight:

- o combine the Civil City and Utility salaries in one document in order to save the Administration work in the preparing, amending, and presenting salary ordinances;
- o add and delete three positions in the Civil City (in addition to positions created by Ord 05-27 see below which would begin this year and carry over next year);
- o transfer one position from one department to another;
- o delete four positions in the Utilities department; and
- o change the name of two departments.
- a memo from Daniel Grundmann, Director of Employee Services, regarding the salary ordinance for the Police and Fire departments (**Ord 05-22**), which briefly summarizes the compensation package these officers and fire fighters will receive as a result of collective bargaining agreements negotiated with the City.
- the transit budget, which appears after **Ord 05-24**.

Note: The Controller's Office will provide the Council Office entirely new September Budget materials early next week, which you will need to insert in your binders in place of the July materials.

# Two Pieces of Legislation to be Considered at the Same Time as the 2006 Budget

There are two pieces of legislation being considered during the next two weeks that are indirectly related to the budget. You will find them in this packet and summarized in the following paragraphs. One item, **App Ord 05-06**, appropriates money from and within the General Fund and from the Risk Management Fund and, in some instances, may give you a sense of trends that are reflected in the 2006 budget packet. The second item, **Ord 05-27**, offers amendments to the salary ordinances for the civil city and utilities for this year, which are reflected in next year's ordinance, as well.

# App Ord 05-06 – Special Appropriations from and within the General Fund and from the Risk Management Fund for 2005

**App Ord 05-06** requests three special appropriations from or within the General Fund and one special appropriation from the Risk Management Fund. There is a

memo from Susan Clark, Controller, and accompanying information from the various departments which explain these requests and are briefly noted below:

### **General Fund**

Animal Control – Transfer of \$15,000 from Category 3 (Other Services and Charges) to Category 2 (Supplies) for Animal Food The Animal Control Division wishes to transfer \$15,000 from Line 53130 (Medical Services) to Line 52210 (Institutional & Medical Supplies). This will take unused funds for spay/neuter services and use them to buy food for shelter animals. The memo from Laurie Ringquist, Director of the Animal Shelter, explains that the expanded facility has led to the feeding of more animals and notes other savings and possible reimbursements.

Fire Department – Appropriate \$50,000 for Overtime to Maintain Staffing Levels When Fire Fighters Take Vacations The Fire Department requests \$50,000 to cover the costs of maintaining staffing levels while fire fighters take their allotted vacations. Please note that the department needed approximately \$215,000 in 2004 (including an additional appropriation of \$68,000), will expend about \$225,000 in 2005 (with this appropriation), and has budgeted \$232,000 for this purpose in 2006. (Please see the attached memo from Chief Barlow.)

Police Department – Appropriate \$20,034 in Grant Funds to Department and Sheriff for OWI Enforcement The Police Department wishes to expend the latest installment of a 2004 Indiana Criminal Justice Institute grant to provide overtime monies to help local law enforcement agencies enforce the laws against drunk driving. This \$20,034 installment would be divided between the Sheriff's Department (\$11,138) and the Bloomington Police Department (\$8,897). At \$28 per hour, this will provide as much as 317 more hours of patrolling by our police officers this year. Please note that the department has received another grant for next year and will seek approval for expending those funds in 2006.

# **Risk Management Fund**

<u>Risk Management Division – Appropriate \$320,000 for Unusually High</u> <u>Workers Compensation Expenses for this Year</u> The Risk Management Division is requesting \$320,000 to cover the unusually high cost of on-the-job injuries this year. The memo from Jamie Brinegar, Risk Manager, attributes these expenses to the high number of claims (166 as of August compared to an average of 172 per year) and surgeries (9 as of August compared to an average of 3-4 a year) as well as some outstanding and disputed claims. Approximately \$210,000 would be spent for pending bills, \$80,000 for monthly medical expenses, and \$30,000 for two claims that are currently in dispute. According to this year's budget book the department needed \$213,000 for such bills in 2004 and has budgeted \$150,000 for 2006. Please note that the Risk Management Fund should have a year-end balance of \$256,879 (Please see enclosed memo and balance sheet).

### Ord 05-27 Amending Salary Ordinances for Civil City and Utilities for 2005

Ord 05-27 would amend the 2005 salary ordinances for the Civil City and Utilities department. The following paragraphs are based upon the memo from Daniel Grundmann, Director of Employee Services, and briefly summarize the amendments. In total, these amendments add two positions and alter the title, grade or a combination of the two for over 20 positions in the City. Please note that all changes in grade are the result of recommendations of the Job Evaluation Committee after reviewing revised job descriptions submitted by the various departments. During the course of about a half dozen meetings, the Job Evaluation Committee reviewed 27 job descriptions and decided to increase the grade for 11, decrease the grade for 6, and leave 10 unchanged. These changes are listed roughly in the order of the long-term fiscal impact on the City with the first three individually having a negative and the remaining ones in aggregate having a positive affect on the budget.

### Parks and Recreation

This ordinance would create an **Aquatics/Sports Specialist** position (**Grade 4**) as part of a plan to convert some seasonal into regular full-time positions in the Parks and Recreation department. Given savings in seasonal wages, the fiscal impact should be less than \$6,500 this year, which will not require an additional appropriation.

## Parking Enforcement

This ordinance also would add a third **Security Guard** for the parking garages and change the job title to **Security and Maintenance Attendant (Grade 3).** The additional staff will make it easier to provide continuous service during the night-time hours and the annual fiscal impact of approximately \$30,000 would be covered by revenue collected by the department.

The ordinance also recommends three other changes in the Parking Enforcement department with nominal aggregate fiscal impact. First, it would increase the grade of the **Parking Enforcement Manager** from grade 7 to grade 8 because of the complexities associated with managing the parking garages. Second, it would change the title of the vacant position of **Parking Enforcement Supervisor** to **Parking Enforcement Team Leader** and reduce the grade from 5 to 4. Third, it would increase the grade of the **Account Clerk II** from 2 to 3 due to the reporting and record keeping responsibilities associated with the parking garages.

### Police Department

This ordinance would increase the grade of three of the four positions in the Central Emergency Dispatch Center by one grade. These positions include the **Training Coordinator** (**Grade 8**), **Telecommunicator** (**Grade 6**), and **Telecommunications Manager** (**Grade 9**). The fiscal impact of the change will approximate \$11,486 this year and can be absorbed without an additional appropriation due to vacancies and reduced overtime requirements.

### **Community and Family Resources**

The ordinance would change the job title of the **Secretary** position to **Office Manager** and increase the grade from 2 to 3. The change in grade reflects greater financial responsibilities and experience requirements.

## **Engineering**

The ordinance would change the title of the two Engineering Technician positions to **Engineering Technician – AutoCad** and **Engineering Technician – Traffic** and increase the grade from 3 to 4, due to greater prerequisites for these positions.

### **HAND**

This ordinance would change the title of **Office Manager** position to **Program Assistant/Office Manager** and increase the grade from 4 to 5, due to greater responsibilities for managing grants and other aspects of the position.

### **Information Services**

The ordinance would change three positions in the ITS department. The first change reflects a new role for the **User Support and Network Operations Manager** and changes the title to **Assistant Director.** The second and third changes affect two vacant positions and reflect a routinization of many IT positions throughout the industry. In that regard, the ordinance would reduce the grade of the **Systems Administrator and Application Development Manager** from a 11 to 10 and change the title of the **Senior Database Administrator** to **Database Administrator** and **Webb Application Manager** and reduce its grade from 10 to 8.

### Mayor's Office

This ordinance would increase the grade of the **Communication Director** from 7 to 8 given the significant effect of the work on the public perception of the City. It also changes the title of **Council Liaison** to **Assistant Deputy Mayor** and the title of **Administrative Assistant** to **Executive Assistant**.

### **Planning**

This ordinance would increase the grade of the **Assistant Director** from 9 to 10. This position also was created earlier this year and assigned a grade by the Employee Services department before the Job Evaluation Committee made its recommendation.

### **Sanitation**

This ordinance would increase the job grade for the **Sanitation Director** from grade 8 to 9 due to the level of independent judgment and consequences of error associated with this position's duties.

## **Utilities**

This ordinance would lower the grade of one position, change the title and raise the grade of a second position, and change the title and lower the grade of a third position. In that regard, the ordinance would lower the grade of the vacant position of **Public Affairs Specialist** from 8 to 7 and change the title of the **Pretreatment Program Coordinator** to **Pretreatment Program Inspector** and raise its grade from 5 to 7. It would also change the title of the **Accounting Manager** to **Budget/Research Analyst** and reduce its grade from 7 to 6.

# Items to be Considered at Committee of the Whole on September 14<sup>th</sup> and Regular Session on September 21<sup>st</sup>

Ord 05-25 – Authorizing Multi-Way Stop Signs on North Dunn at Saville Avenue and Tamarrack Trail and Removing Authorization for Various Traffic Calming Devices Along that Stretch of the Roadway

Ord 05-25 authorizes the installation of multi-way stops along North Dunn at Saville Avenue and Tamarrack Trail and removes authorization for traffic calming devices along the same roadway that were approved in 2002 (with the adoption of Ord 02-05). It is sponsored by four council members – Banach, Diekhoff, Mayer and Ruff – who make this proposal in order to address safety concerns and wrap-up two initiatives along North Dunn that have been left unresolved for the last few years.

One initiative is the aforementioned authorization for a series of traffic islands, humps and a circle that were designed to address concerns raised by the Matlock Heights Neighborhood Association. Their petition for traffic calming stated that North Dunn was dangerous to walk along or enter from driveways and side streets because cars traveled at high speeds and the street was narrow, hilly, and without berms or sidewalks. The new City administration, however, reviewed the design and had doubts about how well it would slow cars.

The second initiative is the implementation of an 8-foot side path called for in the Greenways Plan. Here, the new administration desired to reduce the impact of the side path on the adjacent property owners.

If this ordinance is approved, the stop signs will allow pedestrians, who mostly live on the west side of North Dunn, to safely cross the street in order to use the proposed side path and the side path will be redesigned.

The authorization and installation of stop signs requires compliance with the Indiana Uniform Manual of Traffic Control Devices (per I.C. 9-21-4-1). This manual recommends that the City perform an engineering study and consider certain factors like the number cars and pedestrians using the intersection, the speed of cars, the number of crashes that would be correctable by the sign, and the physical conditions at the intersection in order to decide whether to install a stop sign. Please note that the manual discourages use of stop signs to control speed.

The Engineering Department performed engineering studies this week that included traffic and accident counts as well as an assessment of physical conditions in the roadway. A memo from Engineering Services Manager Justin Wykoff and portions of the multi-stop warrant report are included in this packet.

Wykoff's memo indicates that the low number of cars, pedestrians, and accidents (2 in 12 months) do not warrant use of a stop sign at these locations. It also notes, on the other hand, that high speeds (the 85<sup>th</sup> percentile speed was almost 10 mph over the 30 mph speed limit (during a heavy rain)), restricted views (due to hilly and vegetated terrain), and the need to protect pedestrians wanting to use the new side path offer reasons for supporting the signs. He also mentions various alternatives including more patrolling (which we have done, but provided only temporary compliance), correcting line-of-sight issues (which would be quite expensive in regard to the hilly terrain), and traffic calming devices (which might not achieve their objective).

Two Resolutions and an Ordinance Proposing Tax Abatements for the Construction of Five Affordable Homes in the 1000 Block of West 14<sup>th</sup> Street Re: 1010, 1018 and 1024 (Habitat for Humanity, Petitioner) and 1034 and 1042 (HAND department, Petitioner)

Five-Lot, Single-Family, Affordable Housing Project Initiated by the City and on Behalf of Habitat for Humanity and the City's Redevelopment Commission

The Housing and Neighborhood Development (HAND) Department is proposing that the City grant a tax abatement for a five-lot, single-family affordable housing project on City-owned land in the 1000 block of West 14<sup>th</sup> Street. Lisa Abbott, Assistant Director of the HAND department, has provided a memo that explains this unique affordable housing initiative for the City's upper west side. The following paragraphs briefly explain this initiative and the legislation necessary for its implementation.

For over 40 years the City has sought ways to improve living conditions in the Crestmont, or upper west side, area. More recently, the HAND department received a grant from the Indiana Housing Finance Authority (IFHA) who has "made resources available for strategic planning and the redevelopment of vacant lots in blighted neighborhoods" (per grant application). As a result of that work (which is available in the HAND department), HAND sought requests for proposals to construct five affordable single-family homes on property along West 14<sup>th</sup> Street, which have been owned by the City since the 1960's. That request for proposal required that these

homes meet HAND's construction and energy savings guidelines and be sold to individuals who had incomes at or below 70% of median income and who completed the City's Home Buyers Club program. The Redevelopment Commission is the owner of the property and has approved their conveyance to the two entities responding to the request – Habitat for Humanity and the South Central Community Action Program.

Lisa also gives two reasons for pursuing tax abatements for these projects. First, it will provide an opportunity for low income-households to "ease into home ownership." Second, it will help the HAND department meet a new, 25% matching requirement from the Housing and Urban Development for HOME funds.

### <u>Initiative Requires Five Pieces of Legislation Over Two Legislative Cycles</u>

The tax abatement for this five-lot affordable housing project in the 1000 block of West 14<sup>th</sup> Street will require two sets of resolutions and an ordinance. The first set of resolutions includes **Res 05-08**, which relates to addresses at 1010, 1018, and 1024, and is being considered on behalf of Habitat for Humanity of Monroe County, and **Res 05-10**, which relates to the addresses at 1034 and 1042 and is being considered on behalf of the City's Redevelopment Commission. These resolutions designate an Economic Revitalization Area (ERA), approve a statement of benefits, and authorize a period of abatement. Please note that, in this case, both resolutions also declare the intent to waive certain statutory requirements regarding the timing of the development in relation to the decision to grant the abatement.

The second set of resolutions needed for tax abatements confirms the first one and formally waives some statutory requirements. *Please note that the statute requires that we hold a legally-advertised public hearing before adopting this 'confirming' resolution, which is scheduled for action at the Regular Session on October 5, 2005.* 

The ordinance for these tax abatements (<u>Ord 05-26</u>) establishes an Economic Development Target Area (EDTA) which is necessary for retail and single family uses to be eligible for tax abatements.

Two Resolutions Designating the ERA, Approving the Statement of Benefits, and Authorizing a 5-Year Period Abatement, and Also Declaring Intent to Waive Certain Statutory Requirements

As mentioned above, <u>Res 05-08</u> and <u>Res 05-10</u> make four statutory determinations for five addresses in the 1000 block of West 14<sup>th</sup> Street. The following paragraphs summarize those determinations.

**ERA.** The first determination designates the property as an Economic Revitalization Area, which entails a finding that the property is not susceptible to normal growth and development. In that regard, these properties are part of the upper west side, which has been subject to urban renewal projects since the 1960's and has been recognized as a Residential Rehabilitation Area (RRA) by the Indiana Finance Housing Authority (IHFA). The RRA was drawn by the City in order to obtain a housing/planning grant from IFHA and recognizes that the area is not susceptible to normal growth and development. The City performed a study as part of that grant which found the following about this area:

- a quarter of the households brought in less than \$10,000 per year and a little less than two thirds of the households brought in less than \$25,000 per year, which are far below the figures for the rest of the City;
- more renters live in the area than in the City as a whole and these renters were older than and, therefore, probably not part of the I.U. student population;
- the average value of the home in the area (\$51,443) was less than half that of the value of the average home for the rest of the community (\$124,600).

**Statement of Benefits.** The second determination approves the Statement of Benefits. In so doing, it finds that the stated benefits are a reasonable and probable outcome of the development and, in their totality, justify the tax abatement. Those benefits include:

- investing in these five vacant parcels so that their aggregate worth will rise from \$87,500 to \$440,500 (which would make the average worth of each property about \$88,100);
- making improvements which "meet HAND's construction standards, including energy efficiency, which exceed building code requirements;" and
- providing homes for households with incomes that are at or below 70% of median income (per HOME fund guidelines).

**Period of Abatement.** The third determination relates to the 5-year period of tax abatement for these projects. Please note that the state legislature provides for a 1 to 10 year period of abatement and that the City of Bloomington has established local guidelines to help determine whether the project should receive a tax abatement and, if so, the number of years it should be abated.

These guidelines, however, are about 10 years old and do not reflect current land use and other city policies. Under the guidelines, this project would receive a zero-year presumptive period of abatement for the physical improvements, with one factor which would increase the period of abatement and none that might decrease it. The factor increasing the period of abatement is the prospect of a housing project where at least 50% of the units will be set aside for low to moderate income households (with between 50% - 80% of median income). Please note that this factor refers to renters, but would seem to apply to home-owners with low-to-moderate income as well.

Waiver of Statutory Requirements. Both resolutions make a fourth determination which declares an intent to waive certain statutory requirements regarding the timing of development. State statute requires that the initiation of redevelopment occur after the submittal of a completed statement of benefits by the Petitioner and after the designation of the ERA and the making of certain findings of facts by the Common Council. The HAND department has asked the Council to waive those requirements in order to allow these agencies to get the projects underway as soon as possible. This resolution declares your intent to waive those requirements after the statutorily required public hearing, which is scheduled for the October 5<sup>th</sup> Regular Session.

**Tax Calculations – Real and Personal Property** Ron Walker, Director of Economic Development, has provided estimates of the tax consequences of granting these abatements. Those calculations indicate that the owners of the three Habitat for Humanities properties would together pay approximately \$6,753 (with an average of \$2,251 per household) and would forego approximately \$10,127 (with an average of \$3,376 household) in taxes over the five-year abatement. And, the owners of the two HAND properties would together pay approximately \$6,208 (with an average of \$3,104 per household) and forego approximately \$9,312 (with an average of \$4,656) in property taxes over the five-year abatement.

An Ordinance Establishing an Economic Development Target Area Designation for the 1010, 1018, 1024, 1034, and 1052 West 14<sup>th</sup> Street

Ord 05-26 designates the five lots in the 1000 block on West 14<sup>th</sup> Street as an Economic Development Target Area (EDTA). The EDTA is a statutory designation that can only be applied to 15 % of the City's jurisdiction and allows tax abatements for uses that would not otherwise be eligible for them (See I.C. 6-1.1-12.1-3(e)(10-11). In this case the designation would allow this owner-occupied, single-family residential use to receive a tax abatement. Please note that multi-family uses with

less than 20% of the units set aside for affordable housing would require this designation as well.

In order to grant this designation, State law requires that the Common Council find the property eligible either because of its historic character or because it has "become undesirable or impossible for normal growth and development." Given the lack of historic character of this site, the support for this designation would depend upon its susceptibility to normal growth and development.

The Economic Development Commission has, in accordance with State law, made a favorable recommendation on the designation. A copy of its resolution is included in the packet.

### NOTICE AND AGENDA FOR COMMON COUNCIL REGULAR SESSION AND COMMITTEE OF THE WHOLE 7:30 P.M., WEDNESDAY, SEPTEMBER 7, 2005 **COUNCIL CHAMBERS SHOWERS BUILDING, 401 NORTH MORTON**

### **REGULAR SESSION**

- I. **ROLL CALL**
- II. **AGENDA SUMMATION**
- III. APPROVAL OF MINUTES FOR: **Regular Sessions on:** July 13, 2005 and August 3, 2005
- **REPORTS FROM:** IV.
  - 1. Council Members
  - 2. The Mayor and City Offices
  - 3. Council Committees
  - 4. Public
- APPOINTMENTS TO BOARDS AND COMMISSIONS V.
- VI. LEGISLATION FOR SECOND READING

None

#### LEGISLATION FOR FIRST READING VII.

- 1. <u>Appropriation Ordinance 05-04</u> An Ordinance for Appropriations and Tax Rates (2006 Civil City Budget for the City of Bloomington)
- 2. <u>Appropriation Ordinance 05-05</u> An Ordinance Adopting a Budget for the Operation, Maintenance, Debt Service and Capital Improvements for the Water and Wastewater Utility Departments of the City of Bloomington, Indiana for the Year 2006
- 3. Appropriation Ordinance 05-06 To Specially Appropriate from the General Fund and Risk Management Fund Expenditures Not Otherwise Appropriated (Appropriating a Transfer of Funds within the General Fund – Animal Care and Control Division; Appropriating Funds from the General Fund – Fire Department for Overtime; Appropriating Grants Awarded to the Police Department; and Appropriating Funds from the Risk Management Fund for Workers Compensation Charges)
- 4. Ordinance 05-20 To Fix the Salaries of All Elected City Officials for the City of Bloomington for the Year 2006
- 5. Ordinance 05-21 An Ordinance Fixing the Salaries of Appointed Officers, Non-Union and A.F.S.C.M.E. Employees for All the Departments of the City of Bloomington, Monroe County, Indiana, for the Year 2006
- 6. Ordinance 05-22 An Ordinance Fixing the Salaries of Officers of the Police and Fire Departments for the City of Bloomington, Indiana, for the Year 2006
- 7. Ordinance 05-24 An Ordinance Reviewing and Modifying the Budget of the Bloomington Public Transportation Corporation for the Year 2006
- 8. Ordinance 05-25 To Amend Title 15 of the Bloomington Municipal Code Entitled "Vehicles and Traffic" -Re: Changes on North Dunn Street which Add Multi-Way Stop Signs at Saville Avenue and Tamarrack Trail (Section 15.12.010 - Schedule B) and Remove Authorization for Traffic Calming Devices (Section 15.26.040 -Schedule J-1)
- 9. Ordinance 05-26 To Designate an Economic Development Target Area (EDTA) Re: 1010, 1018, 1026, 1034 and 1042 W. 14<sup>th</sup> Street (City of Bloomington Housing and Neighborhood Development Department and (Habitat for Humanity of Monroe County, Inc., Petitioners)
- 10. Ordinance 05-27 To Amend Ordinances which Fixed the Salaries of Appointed Officers and Employees of the Civil City for the Year 2005 (Ordinance 04-19) and Utilities for the Year 2005 (Ordinance 04-21) - Re: Positions in the Community and Family Resources, Engineering, HAND, Information Services, Office of the Mayor, Parking Enforcement, Parks and Recreation, Planning, the Police Department, Sanitation, and Utilities (Over)

- **VIII. PRIVILEGE OF THE FLOOR** (This section of the Agenda is limited to a maximum of 25 minutes. Each speaker is allotted 5 minutes.)
- **IX. ADJOURNMENT** (*Immediately followed by the*)

### **COMMITTEE OF THE WHOLE**

**Chair: Tim Mayer** 

1. Ordinance 05-22 An Ordinance Fixing the Salaries of Officers of the Police and Fire Departments for the City of Bloomington, Indiana, for the Year 2006

Asked to Attend: Daniel Grundmann, Director of Employee Services

2. Ordinance 05-27 To Amend Ordinances which Fixed the Salaries of Appointed Officers and Employees of the Civil City for the Year 2005 (Ordinance 04-19) and Utilities for the Year 2005 (Ordinance 04-21) - Re: Positions in the Community and Family Resources, Engineering, HAND, Information Services, Office of the Mayor, Parking Enforcement, Parks and Recreation, Planning, the Police Department, Sanitation, and Utilities

Asked to Attend: Daniel Grundmann, Director of Employee Services

3. Ordinance 05-21 An Ordinance Fixing the Salaries of Appointed Officers, Non-Union and A.F.S.C.M.E. Employees for all the Departments of the City of Bloomington, Monroe County, Indiana, for the Year 2006

Asked to Attend: Daniel Grundmann, Director of Employee Services

4. Ordinance 05-20 To Fix the Salaries of All Elected City Officials for the City of Bloomington, Indiana, for the Year 2006

Asked to Attend: Daniel Grundmann, Director of Employee Services

5. <u>Appropriation Ordinance 05-04</u> An Ordinance for the Appropriations and Tax Rates (2006 Civil City Budget for the City of Bloomington)

Asked to Attend: Susan Clark, Controller

6. <u>Appropriation Ordinance 05-05</u> An Ordinance Adopting a Budget for the Operation, Maintenance, Debt Services, and Capital Improvements for the Water and Wastewater Utility Departments of the City of Bloomington, Indiana for the Year 2006

Asked to Attend: Patrick Murphy, Director of Utilities

7. Ordinance 05-24 An Ordinance Reviewing and Modifying the Budget of the Bloomington Public Transportation Corporation for the Year 2006

Asked to Attend: Lew May, General Manager of Bloomington Transit

8. <u>Appropriation Ordinance 05-06</u> To Specially Appropriate from the General Fund and Risk Management Fund Expenditures Not Otherwise Appropriated (Appropriating a Transfer of Funds within the General Fund – Animal Care and Control Division; Appropriating Funds from the General Fund – Fire Department for Overtime; Appropriating Grants Awarded to the Police Department; and Appropriating Funds from the Risk Management Fund for Workers Compensation Charges)

Asked to Attend: Susan Clark, Controller

City of Bloomington Indiana

City Hall 401 N. Morton St. Post Office Box 100

Bloomington, Indiana 47402



### Office of the Common Council

(812) 349-3409 Fax: (812) 349-3570

e-mail: council@bloomington.in.gov

To: Council Members From: Council Office

Re: Calendar for the Week of September 5 - 10,2005

Date: September 2, 2005

### Monday, September 5, 2005

City Holiday: Labor Day- City Offices Closed

### Tuesday, September 6, 2005

3:00	pm	Bloomington Community Farmers' Market, Showers Plaza
5:00	pm	Utilities Service Board, IU Research Park, 501 N. Morton Street 100B
5:30	pm	Board of Public Works, Council Chambers
5:30	pm	Bloomington Public Transportation Corporation, Public Transportation Center,
	_	130 W. Grimes
6:00	pm	Neighborhood Improvement Grant Meeting, McCloskey
6:30	pm	Sister Cities International, Bloomington – Posoltega, Kelly
7:30	pm	Sister Cities Umbrella Meeting, Kelly
7:30	pm	Telecommunications Council Meeting, Council Chambers
	-	

### Wednesday, September 7, 2005

12:00	pm	Bloomington Urban Enterprise Association, McCloskey
7:00	pm	Council for Community Accessibility, Dunlap
7:30	pm	Common Council, Regular Session, immediately followed by
		Committee of the Whole, Council Chambers

### Thursday, September 8, 2005

3:30	pm	Bloomington Historic Preservation Commission, McCloskey
5:15	pm	Solid Waste Management District, Solid Waste Management Facilities, 3400 Old
		SR 37

### Friday, September 9, 2005

1:30 pm Metropolitan Planning Organization, Technical Advisory Committee, McCloskey

### Saturday, September 10, 2005

7:00 am Bloomington Community Farmers' Market, Showers Common

### APPROPRIATION ORDINANCE 05-06

# TO SPECIALLY APPROPRIATE FROM THE GENERAL FUND AND RISK MANAGEMENT FUND EXPENDITURES NOT OTHERWISE APPROPRIATED

(Appropriating a Transfer of Funds within the General Fund – Animal Care and Control Division; Appropriating Funds from the General Fund – Fire Department for Overtime; Appropriating Grants Awarded to the Police Department; and Appropriating Funds from the Risk Management Fund for Workers Compensation Charges)

WHEREAS, the Animal Care and Control Division desires to transfer funds from Category 3 – Other Services and Charges to Category 2 – Supplies for food and medical supplies; and

WHEREAS, the Fire Department desires to increase its budget for overtime in order to provide for contingencies through the end of the year; and

WHEREAS, the City has received a grant from the Indiana Criminal Justice Institute for the Countywide DUI Taskforce, and desires to increase its budget for overtime for enforcement and to reimburse Monroe County law enforcement agencies for overtime incurred for additional enforcement; and

WHEREAS, the City has determined the need to appropriate additional funds for Worker's Compensation and a sufficient balance remains in the Risk Management Fund to pay these expenses;

NOW, THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION I. For the expenses of said Municipal Corporation, the following additional sums of money are hereby appropriated and ordered set apart from the funds herein named and for the purposes herein specified, subject to the laws governing the same:

	AMOU.	NT REQUESTED
General Fund – Animal Care & Control		
Line 52210 – Institutional & Medical Supplies	\$	15,000
Line 53130 – Medical Services		- 15,000
Total General Fund – Animal Care & Control		0
General Fund – Fire Department		
Line 51130 – Salaries and Wages – Overtime		50,000
Line 51210 – FICA		725
Total General Fund – Fire Department		50,725
General Fund – Police Department		
Line 51130 – Salaries and Wages – Overtime		8,897
Line 53960 – Grants		11,138
Total General Fund – Police Department		20,035
Grand Total General Fund		70,760
Risk Management Fund		
Line 53420 – Worker's Comp. & Risk Admin.		320,000
Total Risk Management Fund		320,000
Grand Total All Funds	\$	390,760

SECTION II. This ordinance shall be in full force and effect from and after its passage by the Common Council of the City of Bloomington and approval by the Mayor.

County, Indiana, upon this		cil of the City of Bloomington, Monroe, 2005.
		ANDV DUE Desident
		ANDY RUFF, President Bloomington Common Council
ATTEST:		
REGINA MOORE, Clerk City of Bloomington		
PRESENTED by me to the Mathis day of		Bloomington, Monroe County, Indiana, upon 005.
REGINA MOORE, Clerk City of Bloomington		
SIGNED and APPROVED by	me upon this	day of
		MARK KRUZAN, Mayor City of Bloomington

### SYNOPSIS

This ordinance appropriates a \$15,000 transfer within the General Fund – Animal Care & Control Division for additional supplies; appropriates \$50,725 from the General Fund – Fire Department for overtime; appropriates \$20,035 for a countywide DUI Grant in the General Fund – Police Department; and appropriates \$320,000 from the Risk Management Fund for additional Workers Compensation charges.



### MARK KRUZAN MAYOR

# SUSAN CLARK CONTROLLER

### CITY OF BLOOMINGTON

CONTROLLER'S OFFICE

401 N Morton St Post Office Box 100 Bloomington IN 47402 p 812.349.3412 f 812.349.3456 controller@bloomington.in.gov

### Memorandum

**To:** Council Members **From:** Susan Clark, Controller

**Date:** August 31, 2005

**Re:** Appropriation Ordinance 05-06

In Appropriation Ordinance 05-06, we are requesting authorization for expenditures from four funds.

### 1.) General Fund – Animal Care & Control

The Animal Care & Control Division has requested authorization to transfer \$15,000 from Category 3 – Services and Charges to Category 2 – Supplies. The shelter has seen an increase in food costs this year. Spa/neuter charges have been lower than anticipated; therefore enough money is available to process a transfer. The total request is zero dollars (\$0). Please refer to the memo from Laurie Ringquist, Director, Animal Care & Control Division.

### 2.) General Fund – Fire Department

The Fire Department has requested an additional appropriation of \$50,000.00 to cover additional overtime needs necessary to maintain minimum staffing levels for the remainder of 2005. This request is in line with previous additional appropriation requests and had been accounted for in the 2006 budget. Any unspent money will revert to the General Fund balance at the end of the year. Please refer to the email from Chief Barlow.

### 3.) General Fund – Police Department

Police Department received a grant from the Indiana Criminal Justice Institute in October 2004, and is seeking authorization to spend those funds. The amount received on August 19<sup>th</sup> was \$20,034.50. The BPD has requested that we allocate \$11,138 to line 53960 – Grants to pass through to the Monroe County Sheriff's Department. The remainder, \$8,897, will be allocated to Line 51130 – Overtime for the BPD. We have recently been awarded another DUI grant and will seek approval to spend those funds in 2006.

### 4.) Risk Management Fund

The Risk Management Division of the Legal Department has requested an additional appropriation of \$320,000 in order to cover unusually high Workers Compensation (W/C) expenses for 2005. The estimate includes \$210,000 for pending bills, \$20,000 per month for medical expenses and W/C benefits through December and \$30,000 for two claims that are currently in dispute. Any money not spent will revert to the Risk Management Fund balance at the end of the year. Please refer to the memo from Risk Manager Jamie Brinegar.

#### **MEMORANDUM**

To: Common Council

From: Laurie Ringquist

**Date:** August 22, 2005

Re: Transfer from Line 53130 to Line 52210

The Bloomington Animal Care and Control department is requesting that you authorize the transfer of \$15,000 from Line 53130 (Medical Services) to Line 52210 (Medical and Institutional Supplies) in the 2005 budget..

We have had to purchase a lot more food for the animals so far this year than we had anticipated; food is paid for out of Line 52210. The shelter expansion, with all the additional kennels, means we have more animals to feed on any given day. Thus, the holiday food drive donations did not last as long this year as they have in previous years. We have also paid for the Rescue Waggin' supplies out of this line. The intention was to ask that the Rescue Waggin' reimbursements be re-appropriated to allow us to purchase more supplies for that program, however we are not requesting an appropriation at this time.

We are able to ask for a transfer from Line 53130 rather than a special appropriation because the peranimal spaying/neutering expense associated with our new adoption policies has been somewhat lower than we projected. We have also been able to save some money on the microchip registration cost by registering a number of animals at one time.



# **BLOOMINGTON FIRE DEPARTMENT**

August 23, 2005

Susan Clark Controller, City of Bloomington

Dear Susan,

Upon review of our overtime line item in the fire department budget I respectfully request an additional appropriation to the salary- overtime line item totaling \$50,000. This request is based upon the following calculations:

- The department's average OT expenditures up through August of this year;
- Anticipated overtime expenses through the remainder of 2005;
- Expected savings in regular salary anticipated through the remainder of 2005.

This overtime request is due primarily to unpredictable numbers of illness and injury rates that have required more overtime to meet necessary staffing for our community. I appreciate the support as we rise to meet these challenges of unexpected absences that are out of everyone's control. Feel free to call with any questions.

Respectfully submitted,

Fire Chief

### INTERDEPARTMENTAL MEMORANDUM

# **Risk Management**

**TO:** Susan Clark, Controller

FROM: Jamie Brinegar, Risk Manager

**RE:** 2005 Additional Appropriation Request

**DATE:** August 25, 2005

### Susan-

As we have discussed, Risk Management needs an additional appropriation from the Risk Management Fund in order to meet our workers' compensation obligations for 2005. This memorandum will explain the reasons for this request.

For the last three years the City has averaged 171.7 workers' compensation claims filed per year, with a high of 188 claims filed in 2004. In 2005, by contrast, 166 claims have already been filed to date. At the current rate, the City can expect to receive 260 workers' compensation claims in 2005.

Historically, the vast majority of on the job injuries at the City are minor (twists, strains, sprains, etc.), with only 3 or 4 injuries requiring surgery each year. In 2005, it is as if we are experiencing a full moon every day. While employees are still experiencing many of the usual variety of injuries, they are also experiencing a rash of "freak" accidents: one employee ruptured his bicep and tricep muscles reaching to pull a lever on a machine; another employee's foot fell asleep during a meeting, and when she got up, her foot gave way and actually broke a bone across the top of her foot; one employee had a piece of equipment kick back and lacerate a tendon in his hand requiring emergency surgery; and, one employee while loading material into a truck experienced what he thought was a pulled muscle that in fact turned out to be a hernia, requiring surgery and time off from work. As of today, 9 employees have needed surgery as a result of an on the job injury compared to the 3 or 4 surgeries in a typical year.

In addition to the high number of claims in 2005, the City is still paying off a large claim from 2004 for which the bill was not received until mid-2005. Also, the City is in the process of defending two large and disputed claims from prior years. These claims could both have additional payouts in 2005.

Outstanding bills to date (including the large bill from the 2004 claim) are roughly \$210,000 more than the amount budgeted for workers' compensation for the entire year (2005). Additionally, over the last three years, the City has averaged

approximately \$20,000 a month for workers' compensation expenses (medical expenses and workers' compensation benefits). With four months remaining in 2005, that would be an additional \$80,000. I recommend that we also budget \$30,000 to have on hand as a reserve for the two disputed claims, for a final additional appropriation request of \$320,000.

This is a surprisingly large amount. However, after a great deal of discussion with the Risk Management staff, we are agreed that the large total is nearly unavoidable. Brian Wilson has done a tremendous job over the last few years ensuring that all City employees are properly trained and fitted with the proper personal protective equipment. Even with the recent turnover in the Risk Management staff, we have done a good job of communicating with our medical providers to ensure that we do not have anyone "lingering" on workers' comp. In fact, we are constantly receiving comments from our medical providers on how City employees are always anxious to get back to work as soon as possible.

I would be more than happy to answer any questions that you may have as a result of this request.

Thank you.

Risk Management Fund Combining Schedule of Revenues, Expenditures, and Changes in Fund Balance

	2000	2001	2002	2003	2004	2005 * (Projected)	2006 (Projected)
Beginning Fund Balance	\$ 575,641	\$ 713,832	\$ 676,057	\$ 439,478	\$ 251,981	\$ 223,118	\$ 248,779
Revenues:							
Revenue Budget	389,000	409,000	317,347	462,324	481,335	485,930	512,967
Excess (Deficiency)	73,975	97,030	156,248	(7,951)	16,834	360,160	
Total Revenues	462,975	506,030	473,595	454,373	498,169	846,090	512,967
Expenditures:							
Budget (as Adopted)	389,570	455,263	449,917	525,292	526,335	479,861	504,867
Additional Appropriations	-	170,000	232,516	169,590	-	340,568	-
Prior Year Encumbrances	13,858	21,670	34,467	-	9,313	-	-
Savings (Reversions)	(78,644)	(103,128)	(6,726)	(53,012)	(8,616)		
Total Expenditures	324,784	543,805	710,174	641,870	527,032	820,429	504,867
Excess (Deficiency) of Revenues Over (Under)	138,191	(37,775)	(236,579)	(187,497)	(28,863)	25,661	8,100
Year End Balance	\$ 713,832	<u>\$ 676,057</u>	<u>\$ 439,478</u>	<u>\$ 251,981</u>	<u>\$ 223,118</u>	\$ 248,779	<u>\$ 256,879</u>
Year End Balance as a % of Expenditures	220%	124%	62%	39%	42%	30%	51%

<sup>\* 2005</sup> includes two additional appropriations approved and one pending for \$320,000.

### **ORDINANCE 05-27**

# TO AMEND ORDINANCES WHICH FIXED THE SALARIES OF APPOINTED OFFICERS AND EMPLOYEES OF THE CIVIL CITY FOR THE YEAR 2005 (ORDINANCE 04-19) AND UTILITIES FOR THE YEAR 2005 (ORDINANCE 04-21)

Re: Positions in the Community and Family Resources, Engineering, HAND, Information Services, Office of the Mayor, Parking Enforcement, Parks and Recreation, Planning, the Police Department, Sanitation, and Utilities

WHEREAS,	the Community and Family Resources Department would like to change the grade and title of the Secretary position to reflect increased responsibility, and
WHEREAS,	the Engineering division would like to change the grades and titles of the Engineering Technician positions to reflect evolved job responsibilities, and
WHEREAS,	the Housing and Neighborhood Development Department would like to change the grade and title of the Office Manager position to reflect increased responsibility, and
WHEREAS,	the Information Services department would like to change the title of User Support and Network Operations Manager to Assistant Director and change the grade and title of both the Senior Database Administrator and Systems Administration and Application Development Manager, and
WHEREAS,	the Office of the Mayor would like to change the grade of the Communications Director and the title of the Council Liaison/Special Projects Manager and Administrative Assistant, and
WHEREAS,	Parking Enforcement would like to add a Security Guard and change the position title, change the grades of the Manager and Account Clerk II positions and the grade and title of the parking Enforcement Supervisor, and
WHEREAS,	Parks and Recreation would like to convert a seasonal position to a regular position with benefits, and
WHEREAS,	the Planning Department would like to change the grade of the Assistant Director, and
WHEREAS,	the Police Department would like to alter the grades of the Telecommunicator, Training Coordinator, and Telecommunications Manager in Central Dispatch to reflect changes in the job descriptions, and,
WHEREAS,	the Sanitation division would like to change the grade of the Director, and
WHEREAS,	Utilities would like to alter the grade of the Public Affairs Specialist, and change the grades and titles of the Pretreatment Program Coordinator and Accounting Manager;

NOW, THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION I. Section 1 of Ordinance 04-19 (Civil City) shall be amended by deleting the following lines regarding job title and grade as indicated below:

Crade

	JOD TILIE	Grade
Department		
Community and	Secretary	2
Family Resources		
Engineering	<b>Engineering Technician</b>	3
	(2)	
HAND	Office Manager	4
<b>Information Services</b>	User Support and	10
	Network Operations	
	Manager	
<b>Information Services</b>	Systems Administrator	11
	and Application	
	Development Manager	

Information Services	Senior Database	10
	Administrator	
Mayor	Communications	7
	Director	
Mayor	Council Liaison/Special	7
	Projects Coordinator	
Mayor	Administrative Assistant	5
Parking Enforcement	Manager	7
Parking Enforcement	Parking Enforcement	5
	Supervisor	
Parking Enforcement	Account Clerk II	2
Parking Enforcement	Security Guard (2)	3
Planning	Assistant Director	9
Police	Training Coordinator	7
Police	Telecommunicator (9)	5
Police	Telecommunications	8
	Manager	
Sanitation	Director	8

SECTION II. Section 1 of <u>Ordinance 04-19</u> (Civil City) shall be amended by adding the following lines regarding job titles and grade as indicated below:

Department	Job Title	Grade
Community and	Office Manger	3
Family Resources		
Engineering	Engineering Technician –	4
	Traffic	
Engineering	Engineering Technician –	4
	AutoCad	
HAND	Program Assistant/Office	5
	Manager	
<b>Information Services</b>	Assistant Director	10
<b>Information Services</b>	Systems and	10
	Applications Manager	
<b>Information Services</b>	Database Administrator	8
	& Web Application	
	Developer	
Mayor	Communications	8
	Director	
Mayor	Assistant Deputy Mayor	7
Mayor	Executive Assistant	5
Parking Enforcement	Manager	8
Parking Enforcement	Team Leader	4
Parking Enforcement	Account Clerk II	3
Parking Enforcement	Security and	3
	Maintenance Attendant	
	(3)	
Parks and Recreation	Aquatics/Sports	4
	Specialist	
Planning	Assistant Director	10
Police	Training Coordinator	8
Police	Telecommunicator (9)	6
Police	Telecommunications	9
	Manager	
Sanitation	Director	9

SECTION III. Section 1 of <u>Ordinance 04-21</u> (Utilities) shall be amended by deleting the following lines regarding job title and grade as indicated below:

Job Title	Grade
Accounting Manager	7
Pretreatment Program	5
Coordinator	
Public Affairs Specialist	8
	Accounting Manager  Pretreatment Program  Coordinator

SECTION IV. Section 1 of <u>Ordinance 04-21</u> (Utilities) shall be amended by adding the following lines regarding job title, grade, and pay minimum and maximum as indicated below:

Department	Job Title	Grade
Accounting and	Budget/Research Analyst	6
Finance		
Environmental	Pretreatment Program	7
Management	Inspector	
Administration	Public Affairs Specialist	7

SECTION V. If any sections, sentence or provision of this ordinance, or the application thereof to any person or circumstances shall be declared invalid, such invalidity shall not affect any of the other sections, sentences, provisions, or applications of this ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this ordinance are declared to be severable.

SECTION VI. This ordinance shall be in full force and effect from and after its passage by the Common Council of the City of Bloomington and approval of the Mayor.

PASSED AND ADOPTED by the Common Council upon this, 200	
ATTEST:	ANDY RUFF, President Bloomington Common Council
REGINA MOORE, Clerk City of Bloomington	
PRESENTED by me to the Mayor of the City of Blodday of, 2005.	omington, Monroe County, Indiana, upon this
REGINA MOORE, Clerk City of Bloomington	
SIGNED and APPROVED by me upon this	day of, 2005.
	MARK KRUZAN, Mayor City of Bloomington

### **SYNOPSIS**

This ordinance amends the City of Bloomington Civil City Salary Ordinance for the year 2005 (Ordinance 04-19) and the Utilities Salary Ordinance for the year 2005 (Ordinance 04-21). It amends the Civil City Salary Ordinance by changing the grades and titles of the CFR Secretary, Engineering Technicians, HAND Office Manager, Senior Database Administrator, Systems Administration and Application Development Manager, and Parking Enforcement Supervisor. It changes, by the grade only, the positions of Communications Director, Parking Enforcement Manager, Account Clerk II, Planning Assistant Director, and Sanitation Director. It changes, by title only, the User Support and Network Operations Manager and the Council Liaison/Special Projects Manager, and Mayor's Administrative Assistant. For BPD it changes the grade of the Training Coordinator in Central Dispatch from 7 to 8, the Telecommunications Manger from 8 to 9, and the Telecommunicators from 5 to 6. Additionally, it adds an Aquatics/Sports Specialist (grade 4) to the Parks and Recreation Department and adds a Parking Enforcement Security Guard, changing the title to Security and Maintenance Attendant. It amends the 2005 Utilities Salary Ordinance by changing the grades and titles of the Accounting Manger and pretreatment Program Coordinator, and the grade of the Public Affairs Specialist.

# **Employee Services**

# Memorandum

To: City Council members

From: Daniel Grundmann, ES Director

CC: Dan Sherman, Mayor Kruzan, James McNamara, Kevin Robling, Mike Hostetler, Jeff

Schemmer, Pete Giordano, Justin Wykoff, Julio Alonso, Susie Johnson, Rick Dietz, Tom Micuda, Jack Davis, Mick Renneisen, Pat Murphy, John Langley, Susan Clark

Date: 9/1/2005

Re: Proposed Salary Ordinance Amendment (Ordinance 05-27)

We respectfully request the following changes to the 2005 Civil City (04-19) and Utilities (04-21) salary ordinances.

### Parks and Recreation

In the discussions surrounding the implementation of the Living Wage Ordinance in March, we discussed the intent to create three regular positions with benefits in the 2006 salary ordinance. By doing so we would reduce our reliance on seasonal employees and expand opportunities for regular employment. Because of budgetary savings related to turnover, we would like to create one of those positions at this time. The position is a grade 4 *Aquatics/Sports Specialist* and the 2005 fiscal impact including PERF and FICA, given savings in seasonal wages, will be less than \$4,000. No additional appropriation is required.

### Parking Enforcement

Because of the persistent need and scheduling challenges associated with parking garage safety and security we would like to create an additional 0.5 FTE Security and Maintenance Attendant. The ordinance also reflects a title change from Security Guard. While the total cost of the position is approximately \$15,000 annualized in 2005 wages, we anticipate that cost will be offset by revenues generated from parking enforcement. Additionally, better customer service for garage patrons, increased safety, and reduced need for overtime will result.

### Police

For the Central Emergency Dispatch Center, descriptions for each job were revised and reviewed by the JEC. These position descriptions had not been revised and reviewed since the inception of Central Dispatch. Due to the increased complexity of the dispatch center and demands on telecommunicators and managers, the following changes resulted from the JEC review:

Title	Current Grade	Proposed Grade
Training Coordinator	7	8
Telecommunicator	5	6
Telecommunications Manager	8	9

The estimated fiscal impact in 2005 for CEDC is \$11,486 including PERF and FICA. Due to reduced overtime requirements and position vacancies, no additional appropriation is required.

The following changes are numerous and reflect the results of five meetings of the revised Job Evaluation Committee (JEC). The committee reviewed 27 jobs (including the aforementioned CEDC positions) of which 11 increased in grade, 6 decreased, and 10 remained the same. While final decisions regarding specific salary adjustments are pending, they are presented as a group because the collective fiscal impact of these changes will be negative, meaning that we anticipate reduced category 1 expenses both this year and in 2006 as a result of the grade changes. The primary driver of this savings is downgrades in positions vacated by long-term employees. No additional appropriation is required as a result of these proposed changes.

Brief summaries are presented below.

#### Community and Family Resources

The current *Secretary* (grade 2) position description has been changed and we would like to change the job title to *Office Manager* and grade (to grade 3) to reflect those modifications. The increased responsibilities of this position related to direct client relationships, generating financial reports, tracking grant funds, experience requirements, and overseeing all clerical activity.

### Engineering

The two *Engineering Technician* positions have distinctly different primary duties and the job descriptions now reflect that, hence the title changes (*Engineering Technician -AutoCad* and *Engineering Technician-Traffic*). Increased education and experience requirements drove the request for approval of grade changes from 3 to 4.

#### **HAND**

Responsibilities related to grant management and the accompanying increased level of complexity of the position drove the request for change in grade (from 4 to 5) as well as our desire to change the title from *Office Manager* to *Program Assistant/Office Manager*.

### **Information Services**

The duties of the *User Support and Network Operations Manager* position evolved and the job description and title have changed to reflect those changes — creating the *Assistant Director* position. The grade and salary of the incumbent are not affected by the salary ordinance change.

The *Systems and Applications Manager* position was revised resulting in a change from grade 11 to grade 10. The criteria of complexity and independent judgment/consequence of error affected the changes. In part, this is the result of the changing context of the IT profession within organizations from the late 1990's to present.

We would like to change the *Senior Database Administrator* in both grade and title. The result of the JEC review is a reduction in grade from 10 to 8 for the *Database Administrator and Web Application Manager*. The criteria of complexity and independent judgment/consequence of error affected the changes. In part, this is the result of the changing context of the IT profession within organizations from the late 1990's to present.

#### Mayor's Office

We would like to change the title of the *Council Liaison* to *Assistant Deputy Mayor and the Administrative Assistant to Executive Assistant*. Additionally, the position of *Communications Director* received review from the Job Evaluation Committee which resulted in our recommendation of a change in grade from 7 to 8.

### Parking Enforcement

Increased complexity associated with garage facility management drove the change in the *Parking Enforcement Manager* bringing it from a grade 7 to grade 8.

The responsibilities of the *Parking Enforcement Supervisor* are reduced and the person in that role (currently vacant) will act as lead without full supervisory authority. The result of this change is a requested reduction from grade 5 to grade 4, and a change in title to *Parking Enforcement Team Leader*.

The *Account Clerk II* position description was revised to reflect changed duties and greater complexity associated with the garage database and reporting responsibilities. The result is a requested grade change from 2 to 3.

### Planning Department

The position of *Assistant Director* received preliminary review in Employee Services placing it in grade 9. The Job Evaluation Committee review resulted in a grade 10 standing.

#### Sanitation

Increased independent judgment and consequence of error associated with required long range strategic vision drove the change in the *Sanitation Director* bringing it from a grade 8 to 9.

### Utilities

The position of Public Affairs Specialist received preliminary review in Employee Services placing it in grade 8. The Job Evaluation Committee review resulted in a grade 7 standing. There is no incumbent at this time.

The *Pretreatment Program Coordinator* received preliminary review in Employee Services placing it in grade 5. The Job Evaluation Committee reviewed a revised job description resulting in a recommended change to grade 7.

The *Accounting Manager* (grade 7) position was revised, renamed to *Budget/Research Analyst*, and reviewed by the JEC. Due to significant reduction in the level of managerial duties and responsibilities, the recommended new grade is 6.

Please feel free to contact me with any questions.

### **ORDINANCE 05-25**

# TO AMEND TITLE 15 OF THE BLOOMINGTON MUNICIPAL CODE ENTITLED "VEHICLES AND TRAFFIC"

 Re: Changes on North Dunn Street which Add Multi-Way Stop Signs at Saville Avenue and Tamarrack Trail (Section 15.12.010 - Schedule B) and Remove Authorization for Traffic Calming Devices (Section 15.26.040 – Schedule J-1)

WHEREAS, after due consideration of the requirements set forth in the Indiana Uniform

Manual of Traffic Control Devices and the requisite engineering studies, the Common Council finds it prudent to authorize the following measures;

NOW, THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION I. <u>Section 15.26.040 Schedule J-1</u> (Traffic Calming Locations) shall be amended by deleting the following references:

### **SCHEDULE J-1**

### TRAFFIC CALMING LOCATIONS

Street	From	To	Type of Device
Dunn Street	North & South of the intersection at Vernon Avenue		Traffic Islands
Dunn Street	Vernon Avenue	Saville Avenue	Chicane
Dunn Street	North & South of the intersection at Saville Avenue		Traffic Islands
Dunn Street	Intersection at Glendora Drive		Traffic Circle

SECTION II. Section 15.12.010 Schedule B shall be amended by adding the following:

### **MULTI-STOP INTERSECTIONS**

Dunn Street & Saville Avenue	3-Way
Dunn Street & Tamarrack Trail	3-Way

SECTION III If any sections, sentence or provision of this ordinance, or the application thereof to any person or circumstances shall be declared invalid, such invalidity shall not affect any of the other sections, sentences, provisions, or applications of this ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this ordinance are declared to be severable.

SECTION IV. This ordinance shall be in full force and effect from and after its passage by the Common Council of the City of Bloomington and approval of the Mayor.

PASSED AND ADOPTED by	the Common Council o	of the City of Bloomington, Monroe
County, Indiana, upon this	day of	, 2005.
		ANDY RUFF, President
		<b>Bloomington Common Council</b>

ATTEST:

REGINA MOORE, Clerk City of Bloomington

this day of,	<b>U</b> ,	vionroe County, indiana, upon
REGINA MOORE, Clerk City of Bloomington		
SIGNED and APPROVED by me upon this	day of	, 2005.
		MARK KRUZAN, Mayor City of Bloomington

### **SYNOPSIS**

This ordinance is sponsored by Councilmembers Banach, Diekhoff, Mayer and Ruff. It amends Title 15 of the Bloomington Municipal Code (Vehicles and Traffic) regarding North Dunn Street by removing authorization for traffic-calming devices and adding multi-way stop signs at Saville Avenue and Tamarrack Trail.

### INTERDEPARTMENTAL MEMORANDUM

TO: CITY COUNCIL MEMBERS

FROM: JUSTIN D. WYKOFF, MANAGER OF ENGINEERING

DATE: AUGUST 31, 2005

RE: ORDINANCE 05-25 AMENDMENTS TO TITLE 15 "VEHICLES AND TRAFFIC"

#### Dear Council Members;

As you are aware this Ordinance involves the placement of multi-way (3-way) stops at two intersections along North Dunn Street. Those being considered are Tamarrack Trail and Saville Avenue which I hope to give you some information regarding in this memorandum.

The Engineering Department has recently conducted a study of both of these intersections in accordance with the guidelines set forth in the Manual on Uniform Traffic Control Devices M.U.T.C.D. (2003 Edition) which include the following warrants for the installation of a Stop Sign to create a Multi-Way Stop Intersection.

**Warrant #1** – In cases where signals are warranted, a multi-way stop may be installed as an interim measure to control traffic while arrangements are being made for the installation of a traffic control signal.

This is not the case for either intersection.

**Warrant #2** – If a crash problem is indicated by 5 or more reported crashes in a 12 month period that are susceptible to correction by a multi-way stop installation. Such crashes include right-turn and left-turn collisions as well as right-angle collisions.

There have been two reported accidents along this stretch of roadway in the past 12 month period, and they occurred when both drivers struck deer that were crossing the roadway.

#### Warrant #3 - Minimum Volumes

- a. The vehicular volume entering the intersection from the major street (Dunn Street) approaches (total of both approaches for Northbound and Southbound) averages at least 300 vehicles per hour for any 8 hour of an average day, and
- b. The combined vehicular, pedestrian, and bicycle volume entering the intersection from the minor street approaches (total of both approaches, in which this case there are only one minor approach at each intersection for the 3-Way Intersection) which must average at least 200 units per hour for the same 8 hours with an average delay to the minor street vehicular volume or at least 30 seconds per vehicle during the highest hour, but
- c. If the 85<sup>th</sup> percentile approach speed of the major street traffic exceeds 40m.p.h the minimum vehicular volume warrants are 70 percent of the above values.

The Multi-way Stop Warrant Report is attached to this memorandum and indicates that no single hour of the volume requirements are met in this study. Also included are copies of the traffic counts showing both volume, and speed of vehicles that were included in the traffic analysis study.

**Warrant #4** – Where no single warrant is satisfied, but where warrant 2, 3a, 3b are all satisfied to 80% of the minimum values.

80% of the above mentioned criteria are not met.

With that being stated this intersection does not meet the MUTCD Guidance provided for the installation of a multi-way stop at the intersections being reviewed, additionally however it states in Section 2B.05(D) Stop Sign Applications (Guidance) STOP signs should be used if engineering judgment indicates that one or more of the following conditions exist:

D. High Speeds, restricted view, or crash records indicate the need for control by the STOP sign.

From an engineering perspective we do have "high speeds" with the 85<sup>th</sup> Percentile Speed being 39 m.p.h. which is nearly 10 m.p.h. over the posted speed limit of 30 m.p.h. And we do have restricted views from the intersections based on a vehicle stopping at the stop sign and making a decision from that point. These sight lines are partially caused by vegetation and the topography of this section along North Dunn Street (Hilly).

A pedestrian factor could also be involved in the installation of stop signs at intersections to facilitate a safe crossing for neighboring residents that need to access the proposed Sidepath that is under development along the East side of North Dunn Street which will lead from the State Road 45/46 Bypass to Tamarrack Trail which is located just South of the Griffy Nature Park and Preserve.

Alternatives that could be performed to improve the safety and reduce vehicular speeds;

- The usage of additional police patrol to control the speed limits that are already posted. This
  alternative has been utilized to some extent and as stated in most engineering manuals is
  extremely effective during the enforcement time period, but tapers off in effectiveness shortly
  thereafter.
- The clearing of sight lines and vegetation to improve sight lines at intersections and consider
  possible improvements to terrain changes, but these are extremely costly changes that would
  result in road closure and disruption for a lengthy period of time with utility relocations as
  well.
- Traffic Calming installation measures have been brought forward in the past, and right of way
  acquisition to this point is still an issue with the adjacent property owners since it would
  require additional right of way to construct. The owners are working with the City on the
  installation of the multi-use pathway along the East side of Dunn Street.

### **City of Bloomington**

Engineering Department 401 N. Morton Street

Study Name : Dunn & Saville Study Date : 08/31/05

### Multi-Way Stop Warrant Report

### **Major Street Approaches**

Northbound: Dunn Street
Total Approach Volume: 798

Approach Speed: 39

Southbound: Dunn Street
Total Approach Volume: 1,066

Approach Speed: 38

### **Minor Street Approaches**

Eastbound: Saville Avenue
Total Approach Volume: 88

### **Warrant Summary**

#### **Analysis of 8-Hour Volume Warrants:**

Required volumes reached for 0 hours, 8 are needed

								·
Time	Major	Minor		Crit C			Crit D	
	Total	Total	Major	Minor Crit	Meets?	Major Crit	Minor Crit	Meets?
00:00 - 01:00	2	0	500-No	200-No	No	400-No	160-No	No
01:00 - 02:00	6	0	500-No	200-No	No	400-No	160-No	No
02:00 - 03:00	3	0	500-No	200-No	No	400-No	160-No	No
03:00 - 04:00	3	0	500-No	200-No	No	400-No	160-No	No
04:00 - 05:00	3	0	500-No	200-No	No	400-No	160-No	No
05:00 - 06:00	15	1	500-No	200-No	No	400-No	160-No	No
06:00 - 07:00	46	2	500-No	200-No	No	400-No	160-No	No
07:00 - 08:00	124	14	500-No	200-No	No	400-No	160-No	No
08:00 - 09:00	150	6	500-No	200-No	No	400-No	160-No	No
09:00 - 10:00	114	4	500-No	200-No	No	400-No	160-No	No
10:00 - 11:00	81	2	500-No	200-No	No	400-No	160-No	No
11:00 - 12:00	85	6	500-No	200-No	No	400-No	160-No	No
12:00 - 13:00	110	8	500-No	200-No	No	400-No	160-No	No
13:00 - 14:00	115	5	500-No	200-No	No	400-No	160-No	No
14:00 - 15:00	115	6	500-No	200-No	No	400-No	160-No	No
15:00 - 16:00	139	8	500-No	200-No	No	400-No	160-No	No
16:00 - 17:00	158	6	500-No	200-No	No	400-No	160-No	No
17:00 - 18:00	188	8	500-No	200-No	No	400-No	160-No	No
18:00 - 19:00	157	4	500-No	200-No	No	400-No	160-No	No ·
19:00 - 20:00	103	4	500-No	200-No	No	400-No	160-No	No
20:00 - 21:00	63	2	500-No	200-No	No	400-No	160-No	No
21:00 - 22:00	46	2	500-No	200-No	No	400-No	160-No	No
22:00 - 23:00	27	0	500-No	200-No	No	400-No	160-No	No
23:00 - 00:00	11	0	500-No	200-No	No	400-No	160-No	No

FOR: J. Wykoff Counted By: SL Counter #: 15043 Saville Avenue W of Dunn Site Code: q4929

Start	Mon	29-Au	IG-0	M and Tue	30-Aug-0	Wed	31-Aug-0	Thu	(	01-Sep-0	Fri	(	)2-Sep-0	Week A	
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CIVI PEAK	17:00		10.00	10.00	, 17.00									8	

City of Bloomington Engineering Department 401 N. Morton Street

FOR: J. Wykoff Counted By: SL Counter #: 10052

Bloomington, IN 47404

**Dunn Street** N of Saville Avenue Site Code: q503

Weather: Heavy Rain Mon PM and Tues

NORTHE	BOUND												Date St	art: 29-	Aug-05
Start	1	16	21	26	31	36	41	46	51	56	61	66	71	76	
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04:00	0	0	0	2	0	0	0	0	0	0	0	0	0	0	2
05:00	1	0	0	2	1	1	0	0	0	0	0	0	0	0	5
06:00	3	0	1	2	0	3	0	0	0	0	0	0	0	0	9
07:00	1	3	3	3	7	4	2	1	0	0	0	0	0	0	24
08:00	3	1	0	6	7	4	1	0	0	0	0	0	0	0	22
09:00	0	1	3	5	11	7	0	0	0	0	0	0	0	0	27
10:00	3	0	2	9	8	5	1	0	1	0	0	0	0	0	29
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Total	16	8	10	35	57	41	8	1	1	0	0	0	0	0	177
Grand Total	58	14	26	152	329	191	50	5	1	0	1	0	0	0	827

15th Percentile : 50th Percentile: 85th Percentile: 26 MPH 33 MPH 39 MPH

95th Percentile:

42 MPH

Stats

32 MPH 31-40 MPH 520 62.9% 577 69.8%

Mean Speed(Average):
10 MPH Pace Speed:
Number in Pace:
Percent in Pace:
Number of Vehicles > 30 MPH:
Percent of Vehicles > 30 MPH:

FOR: J. Wykoff Counted By: SL Counter #: 10052

Weather: Heavy Rain Mon PM and Tues

N of Saville Avenue Site Code: q503

**Dunn Street** 

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06:00	2	1	1	8	14	8	2	0	0	0	0	0	0	0	36
07:00	2	1	1	22	53	18	3	0	0	0	0	0	0	0	100
08:00	1	3	5	15	63	27	10	0	0	0	0	0	0	0	124
09:00	2	0	2	20	31	20	4	1	0	0	0	0	0	0	80
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15th Percentile : 50th Percentile: 85th Percentile:

28 MPH 34 MPH 39 MPH 43 MPH

95th Percentile:

Stats

Mean Speed(Average):
10 MPH Pace Speed:
Number in Pace:
Percent in Pace:
Number of Vehicles > 30 MPH:
Percent of Vehicles > 30 MPH:

34 MPH 31-40 MPH 731 68.6% 835

78.3%

FOR: J. Wykoff Counted By: SL Counter #: 10052 Dunn Street N of Saville Avenue Site Code: q503

	Heavy Ra	in Mon P									e Start: 29	
Start		29-Aug-0	Tue	30-Aug-0	Wed	31-Aug-0	Thu	01-Sep-0	Fri	02-Sep-0	Week Av	
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10:00	23	11	*	*		* *	,	* *	*	*	23	1
11:00	4	5	*	*		* *	1	*	*	*	4	
Total	650	622	177	444		0 0	0	0	0	0	827	1066
Day	127	2	62	21		0		0		0	189	3
AM Peak			11:00	08:00							11:00	08:00
Vol.			48	124							48	12
PM Peak	17:00	17:00	-10	127							17:00	17:00
Vol.	111	86									111	86

FOR: J. Wykoff Counted By: SL Counter #: 15003

Weather: Heavy Rain Mon PM and Tues

Site Code: q4921

S of Saville Avenue

**Dunn Street** 

Weather:	Heavy	Rain Mo	n PM a	nd Tues								С	ate St	art: 29-	Aug-05
NORTHBO	OUND				0.4	00	4.4	46	51	56	61	66	71	76	
Start	1	16	21	26	31	36	41	46			65	70	75	999	Total
Time	15	20	25	30	35	40	45	50	55	60	0	0	0	0	0
08/31/05	0	0	0	0	0	0	0	0	0	0	0	0	0	0	3
01:00	Ō	0	0	0	0	3	0	0	0	0	0	0	0	0	3
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03:00	0	0	0	0	1	1	0	0	0	0	0	0	0	0	1
04:00	0	0	0	0	1	0	0	0	0	0	0	Ö	0	0	6
05:00	1	0	0	1	3	1	0	0	0	0	0	0	0	0	9
06:00	1	0	0	4	1	3	0	0	0	0	0	0	0	0	25
07:00	1	1	0	5	8	6	4	0	0	0	0	0	0	0	30
08:00	1	1	0	5	12	8 12	1	1	0	Ö	0	0	0	0	40
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13:00	*	*			*	*	*	*	*	*	*	*	*	*	*
14:00	*			*	*	*	*	*	*	*	*	*	*	*	
15:00	*	* .		*	*	*	*	*	*	*	*	*	*	*.	
16:00	*		*	*	*	*	*	*	*	*	*	*	*		*
17:00		*	*	*	*	*	*	*	*	*	*	*	*		*
18:00		*	*	*	*	*	*	*	*	*	*	*	*		*
19:00	*	*	*	*	*	*	*	*	*	*	*	*		*	*
20:00		*	*	*	*	*	*	*	*	*	*	*			*
21:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
22:00	*	*	*	*	*	*	*	*	*	*	*		0	0	193
23:00 Total	7	6	4	36	68	52	17	2	1_	0	0	0	- 0	0	100
lotai		0													
Grand	57	52	32	275	686	378	90	11	3	3	0	0	0	0	1587
Total															

27 MPH 33 MPH 39 MPH 42 MPH 15th Percentile: 50th Percentile: 85th Percentile: 95th Percentile:

Stats

Mean Speed(Average):
10 MPH Pace Speed:
Number in Pace:
Percent in Pace:
Number of Vehicles > 30 MPH:
Percent of Vehicles > 30 MPH: 32 MPH 31-40 MPH 1064

67.0% 1171 73.8%

FOR: J. Wykoff Counted By: SL Counter #: 15003

Weather: Heavy Rain Mon PM and Tues

**Dunn Street** S of Saville Avenue Site Code: q4921

SOUTHB	OUND											[	Date St	art: 29-	Aug-05
Start	1	16	21	26	31	36	41	46	51	56	61	66	71	76	
Time	15	20	25	30	35	40	45	50	55	60	65	70	75	999	Total
08/31/05	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
01:00	0	0	0	0	0	1	0	0	0	0	0	0	0	. 0	1
02:00	0	0	0	0	0	1	1	0	0	0	0	0	0	0	2
03:00	0	0	0	0	1	0	2	0	0	0	0	0	0	0	3
04:00	0	0	0	0	0	1	1	0	0	0	0	0	0	0	2
05:00	0	0	0	0	3	1	0	1	0	0	0	0	0	0	5
06:00	1	1	0	4	12	7	0	1	0	0	0	0	0	0	26
07:00	8	3	5	7	58	33	1	0	0	0	0	0	0	0	115
08:00	5	1	3	16	50	32	14	2	0	0	0	0	0	0	123
09:00	4	1	2	6	48	24	5	0	1	0	0	0	0	0	91
10:00	3	0	0	8	18	13	10	3	1	0	0	0	0	0	56
11:00	6	2	0	6	20	17	6	2	0	0	0	0	0	0	59
12 PM	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
13:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
14:00	*	*	*	*	. *	*	*	*	*	*	*	*	*	*	*
15:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
16:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
17:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
18:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
19:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
20:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
21:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
22:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
23:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Total	27	8	10	47	210	130	40	9	2	0	0	0	0	0	483
Grand Total	136	34	51	283	852	534	160	29	8	0	0	0	0	0	2087

15th Percentile: 50th Percentile: 85th Percentile:

27 MPH 34 MPH 39 MPH 43 MPH

95th Percentile:

Stats

33 MPH 31-40 MPH 1386 66.4% 1583

75.9%

Mean Speed(Average):
10 MPH Pace Speed:
Number in Pace:
Percent in Pace:
Number of Vehicles > 30 MPH:
Percent of Vehicles > 30 MPH:

FOR: J. Wykoff Counted By: SL Dunn Street S of Saville Avenue Site Code: q4921

Counted B											Site Code	e: q4921
Counter #:	15003											
Weather:	Heavy Ra	in Mon P	M and Tu	ies						Dat	te Start: 29	-Aug-05
Start		29-Aug-0	Tue	30-Aug-0	Wed	31-Aug-0	Thu	01-Sep-0	Fri	02-Sep-0	Week Av	erage
Time	NB	SB	NB	SB	NB	SB	NB	SB	NB	SB	NB	SB
12:00												
AM	*	*	4	0	0	0	*	*	*	*	2	0
01:00	*	*	4	2	3	1	*	*	*	*	4	2
02:00	*	*	2	1	3	2	*	*	*	*	2	2
03:00	*	*	1	1	2	3	*	*	*	*	2	2
04:00	*	*	2	1	1	2	*	*	*	*	2	2
05:00	*	*	5	8	6	5	*	*	*	*	6	6
06:00	*	*	11	37	9`	26	*	*	*	*	10	32
07:00	*	*	23	110	25	115	*	*	*	*	24	112
08:00	*	*	21	128	30	123	*	*	*	*	26	126
09:00	*		27	86	40	91	*	*	*	*	34	88
10:00	*	*	29	56	29	56	*	*	*	*	29	56
11:00	*	*	49	39	45	59	*	*	*	*	47	49
12:00												
PM	48	64	51	51	*	*	*	*	*	*	50	58
01:00	47	75	40	50	*	*	*	*	*	*	44	62
02:00	57	69	45	45	*	*	*	*	*	*	51	57
03:00	81	73	. 70	61	*	*	*	*	*	*	76	67
04:00	84	82	70	77	*	*	*	*	*	*	. 77	80
05:00	112	95	92	54	*	*	*	*	*	*	102	74
06:00	82	89	60	39	*	*	*	*	*	*	71	64
07:00	60	55	42	40	*	*	*	*	*	*	51	48
08:00	44	19	47	23	*	*	*	*	*	*	46	21
09:00	23	26	17	19	*	*	*	*	*	*	20	22
10:00	23	11	9	8	*	*	*	*	*	*	16	10
11:00	4	5	8	5	*	*	*		*	*	6	5
Total	665	663	729	941	193	483	0		0	0	798	1045
Day	132	8	16	70	67	<b>'</b> 6		0		0	1843	3
AM Peak			11:00	08:00	11:00	08:00					11:00	08:00
Vol.			49	128	45	123					47	126
PM Peak	17:00	17:00	17:00	16:00							17:00	16:00
Vol.	112	95	92	77							102	80

### City of Bloomington

**Engineering Department** 401 N. Morton Street

### Multi-Way Stop Warrant Report

Study Name: Dunn & Tamarack

Study Date : 08/31/05

### **Major Street Approaches**

### **Minor Street Approaches**

Northbound: Dunn Street Total Approach Volume: 799

Approach Speed: 38

Southbound: Dunn Street Total Approach Volume: 789 Approach Speed: 39

Westbound: Tamarack Trail Total Approach Volume: 259

**Warrant Summary** 

Criteria A - Interim Measure **Not Evaluated** If traffic signals are justified, stop signs can be installed as an interim measure. Criteria B - Crash Experience **Not Satisfied** Number of crashes (0) is less than the minimum required (5). Criteria C - Minimum Volumes and Delays ..... **Not Satisfied** Delay data not evaluated Required volumes reached for 0 hours, 8 are needed Criteria D - 80% of Volumes, Delays, and Crashes ..... **Not Satisfied** 

Required volumes reached for 0 hours, 8 are needed

Delay data not evaluated

### **Analysis of 8-Hour Volume Warrants:**

Time	Major	Minor		Crit C			Crit D	
	Total	Total	Major	Minor Crit	Meets?	Major Crit	Minor Crit	Meets?
00:00 - 01:00	3	0	300-No	200-No	No	240-No	160-No	No
01:00 - 02:00	6	0	300-No	200-No	No	240-No	160-No	No
02:00 - 03:00	4	0	300-No	200-No	No	240-No	160-No	No
03:00 - 04:00	4	0	300-No	200-No	No	240-No	160-No	No
04:00 - 05:00	2	1	300-No	200-No	No	240-No	160-No	No
05:00 - 06:00	14	1	300-No	200-No	No	240-No	160-No	No
06:00 - 07:00	47	2	300-No	200-No	No	240-No	160-No	No
07:00 - 08:00	125	6	300-No	200-No	No	240-No	160-No	No
08:00 - 09:00	138	10	300-No	200-No	No	240-No	160-No	No
09:00 - 10:00	106	14	300-No	200-No	No	240-No	160-No	No
10:00 - 11:00	75	12	300-No	200-No	No	240-No	160-No	No
11:00 - 12:00	84	19	300-No	200-No	No	240-No	160-No	No
12:00 - 13:00	95	14	300-No	200-No	No	240-No	160-No	No
13:00 - 14:00	94	16	300-No	200-No	No	240-No	160-No	No
14:00 - 15:00	86	20	300-No	200-No	No	240-No	160-No	No
15:00 - 16:00	120	22	300-No	200-No	No	240-No	160-No	No
16:00 - 17:00	122	40	300-No	200-No	No	240-No	160-No	No
17:00 - 18:00	135	42	300-No	200-No	No	240-No	160-No	No
18:00 - 19:00	116	12	300-No	200-No	No	240-No	160-No	No
19:00 - 20:00	86	13	300-No	200-No	No	240-No	160-No	No
20:00 - 21:00	57	8	300-No	200-No	No	240-No	160-No	No
21:00 - 22:00	35	4	300-No	200-No	No	240-No	160-No	No
22:00 - 23:00	23	2	300-No	200-No	No	240-No	160-No	No
23:00 - 00:00	11	1	300-No	200-No	No	240-No	160-No	No

FOR: J. Wykoff Counted By: SL Counter #: 15044 Tamarack Trail E of Dunn Site Code: r505

		kain M	on P	M and Tu	les	Wed	24 Δυσ Ο	Thu		01-Sep-0	Fri		)2-Sep-0	Wee	ek Ave	Aug-0
Start	Mon	29-Au		Tue	30-Aug-0		31-Aug-0				EB		WB	EB	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	WB
Time	EB	WI	3	EB	WB	EB	WB	EB		WB	ED		VVD			VVD
12:00									*	*		*	*		0	0
AM	*		*	1	1	0	0	Laboration in		*		*	*	300	0	0
01:00	*		*	1	1	0	0			*		*	*	100000	0	0
02:00	*		*	0	0	1	1	and As a first		*		*	*		0	0
03:00	*		*	0	0	0	0			*		-			0	1
04:00	*		*	0	1	0	1		*				*		700	1
05:00	*		*	5	1	2	1		*	*		-	*		4	
06:00	*		*	10	4	15	0		*		Born Francisco		*		12	2
07:00	*		*	24	6	21	6		*	*					22	6
08:00	*		*	15	15	15	6		*	*	and the second				15	10
09:00	*		*	12	14	15	15		*	*		*	*		14	14
10:00	*		*	10	10	14	13		*	*	entrager of the second	*	*		12	12
11:00	*		*	15	16	18	22		*	*		*	*	Marine 1	16	19
12:00																
PM	17		17	9	11	*	*		*	*		*	*		13	14
01:00	20		18	9	14	*	*		*	*		*	*		14	16
02:00	10		27	12	12	*	*		*	*		*	*		11	20
03:00	16		19	14	25	*	*		*	*		*	*		15	22
04:00	17		42	13	37	*	*		*	*		*	*		15	40
05:00	10		52	8	33	*	*		*	*		*	*		9	42
06:00	6		16	1	9	*	*		*	*		*	*		4	12
07:00	6		14	5	12	*	*		*	*		*	*		6	13
08:00	6		10	7	7	*	*		*	*		*	*		6	8
09:00	1		5	0		*	*	No.	*	*		*	*		0	4
10:00	2		2	2		*	*		*	*		*	*		2	2
11:00	1		0	1	2	*	*		*	*	Taring to	*	*		1	
Total	112	)	222	174		101	65		0	0		0	0		191	259
Day		334			.09		66		(	0		0			450	
Day	•	304		•												
AM Peak				07:00	11:00	07:00	11:00							07	:00	11:00
Vol.				24		21	22								22	19
PM Peak	13:00	) 1	7:00	15:00										15	:00	17:0
Vol.	20		52	14											15	4:

FOR: J. Wykoff Counted By: SL Counter #: 10275

Weather: Heavy Rain Mon PM and Tues

**Dunn Street** N of Tamarack Trail

Site Code: q5017

NODTUD		i vali i ivi	UII F IVI a	iliu i ue:	5								- t - Ot	1 00	
NORTHB!	OUND												Jate St	art: 29-	Aug-05
Start	1	16	21	26	31	36	41	46	51	56	61	66	71	76	
Time	15	20	25	30	35	40	45	50	55	60	65	70	75	999	Total
08/31/05	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
01:00	0	0	0	0	1	2	0	0	0	0	0	0	0	0	3
02:00	0	1	0	1	1	0	0	0	0	0	0	0	0	0	3
03:00	0	0	0	1	1	1	0	0	0	0	0	0	0	0	3
04:00	0	0	0	0	1	0	0	0	0	0	0	0	0	0	1
05:00	0	0	0	2	2	1	0	0	0	0	0	0	0	0	5
06:00	0	0	0	1	2	0	1	0	0	0	0	0	0	0	4
07:00	0	0	0	3	3	8	0	1	0	0	0	0	0	0	15
08:00	2	0	0	2	11	5	2	0	0	0	0	0	0	0	22
09:00	0	4	1	2	12	8	5	1	0	0	0	0	0	0	33
10:00	1	0	1	4	8	8	3	0	0	0	0	0	0	0	25
11:00	3	2	1	2	11	11	5	3	0	0	0	0	0	0	38
12 PM	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
13:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
14:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
15:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
16:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
17:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
18:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
19:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
20:00	*	*	*	*	*	*	*	*	*	* .	*	*	*	*	*
21:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
22:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
23:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Total	6	7	3	18	53	44	16	5	00	0	0	0	0	0	152
Grand Total	73	81	45	239	550	298	82	19	4	0	1	0	0	0	1392

15th Percentile : 50th Percentile : 85th Percentile : 95th Percentile: 26 MPH 33 MPH 39 MPH 43 MPH

Stats

Mean Speed(Average) : 10 MPH Pace Speed :

32 MPH 31-40 MPH 848

Number of Vehicles > 30 MPH : Percent of Vehicles > 30 MPH :

60.9% 954 68.5%

FOR: J. Wykoff Counted By: SL Counter #: 10275

Weather: Heavy Rain Mon PM and Tues

N of Tamarack Trail Site Code: q5017

**Dunn Street** 

SOUTHB	OUND												Date St	art: 29-	Aug-05
Start	1	16	21	26	31	36	41	46	51	56	61	66	71	76	
Time	15	20	25	30	35	40	45	50	55	60	65	70	75	999	Total
08/31/05	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
01:00	0	0	0	1	0	0	0	0	0	0	0	0	0	0	1
02:00	0	0	0	1	0	1	0	0	0	0	0	0	0	0	2
03:00	0	0	0	1	0	0	1	0	0	0	0	0	0	0	2
04:00	0	0	0	0	0	0	1	0	0	0	0	0	0	0	1
05:00	0	1	0	1	3	0	1	0	0	0	0	0	0	0	6
06:00	0	5	2	6	8	6	0	1	0	0	0	0	0	0	28
07:00	0	1	3	18	45	21	2	0	0	0	0	0	0	0	90
08:00	0	4	7	12	50	23	13	2	0	0	0	0	0	0	111
09:00	0	3	7	11	27	20	2	0	1	0	0	0	0	0	71
10:00	0	0	5	6	13	9	8	4	0	0	0	0	0	0	45
11:00	2	3	4	4	11	13	6	0	0	0	0	0	0	0	43
12 PM	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
13:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
14:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
15:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
16:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
17:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
18:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
19:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
20:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
21:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
22:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
23:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Total	2	17	28	61	157	93	34	7	1	0	00	0	0	0	400
Grand Total	28	60	85	308	598	353	119	17	6	1	0	0	0	0	1575

15th Percentile : 50th Percentile: 85th Percentile: 95th Percentile:

27 MPH 33 MPH 39 MPH 43 MPH

Stats

33 MPH

Mean Speed(Average) : 10 MPH Pace Speed : Number in Pace :

31-40 MPH 951 60.4% 1094 69.5%

Percent in Pace :

Number of Vehicles > 30 MPH : Percent of Vehicles > 30 MPH :

FOR: J. Wykoff Counted By: SL Counter #: 10275 Weather: Heavy Rain Mon PM and Tues Dunn Street N of Tamarack Trail Site Code: q5017

Counter #										_		
	Heavy Ra										te Start: 29	-Aug-05
Start		29-Aug-0	Tue	30-Aug-0	Wed	31-Aug-0	Thu	01-Sep-0	Fri	02-Sep-0	Week Av	
Time	NB	SB	NB	SB	NB	SB	NB	SB	NB	SB	NB NB	SB
12:00												
AM	*	*	5	0	0	0	*	*	*		2	0
01:00	*	*	4	2	3	1	*	*	*	*	4	2
02:00	*	*	2	1	3	2	*	*	*	*	2	2
03:00	*	*	1	1	3	2	*	*	*	*	2	2
04:00	*	*	3	0	1	1	*	*	*	*	2	0
05:00	*	*	3	9	5	6	*	*	*	*	4	8
06:00	*	*	5	38	4	28	*	*	*	*	4	33
07:00	*	*	17	88	15	90	*	*	*	*	16	89
08:00	*	*	17	114	22	111	*	*	*	*	20	112
09:00	*	*	23	68	33	71	*	*	*	*	28	70
10:00	*	*	21	41	25	45	*	. *	*	*	23	43
11:00	*	*	41	28	38	43	*	*	*	*	40	36
12:00												
PM	43	47	47	33	*	*	*	*	*	*	45	40
01:00	43	58	31	34	*	*	*	*	*	*	37	46
02:00	47	43	35	32	*	*	*	*	*	*	41	38
03:00	70	49	66	44	*	*	< *	*	*	*	68	46
04:00	77	49	63	44	*	*	*	*	*	*	70	46
05:00	105	59	83	35	*	*	*	*	*	*	94	47
06:00	76	67	53	32	*	*	*	*	*	*	64	50
07:00	59	43	45	29	*	*	*	*	*	*	52	36
08:00	38	10	41	18	*	*	*	*	*	*	40	14
09:00	21	19	16	13	*	*	*	*	*	*	18	16
10:00	19	11	8	6	*	*	*	*	*	*	14	8
11:00	3	5	9	5	*	*	*	*	*	*	6	5
Total	601	460	639	715	152	400	0	0	0	0	696	789
Day	106	31		354	55	52		0		0	148	
,												
AM Peak			11:00	08:00	11:00	08:00					11:00	08:00
Vol.			41	114	38	111					40	112
PM Peak	17:00	18:00	17:00	15:00							17:00	18:00
Vol.	105	67	83	44							94	50

FOR: J. Wykoff Counted By: SL Counter #: 15004

Weather: Heavy Rain Mon PM and Tues

Dunn Street S of Tamarrack Trail Site Code: q502

Direction	1												Date St	art: 29-	Aug-05
Start	1	16	21	26	31	36	41	46	51	56	61	66	71	76	
Time	15	20	25	30	35	40	45	50	55	60	65	70	75	999	Total
08/31/05	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
01:00	0	0	0	0	0	3	0	0	0	0	0	0	0	0	3
02:00	0	0	0	2	1	0	0	0	0	0	0	0	0	0	3
03:00	2	0	0	0	1	1	0	0	0	0	0	0	0	0	4
04:00	0	0	0	0	1	0	0	0	0	0	0	0	0	0	1
05:00	0	0	1	2	1	2	0	0	0	0	0	0	0	0	6
06:00	4	2	2	3	2	1	0	0	0	0	0	0	0	0	14
07:00	4	12	3	6	6	6	1	1	0	0	0	0	0	0	39
08:00	1	6	1	4	8	8	1	0	0	0	0	0	0	0	29
09:00	1	2	3	5	14	11	2	1	0	0	0	0	0	0	39
10:00	4	7	1	7	9	5	4	0	0	0	0	0	0	0	37
11:00	4	4	1	6	12	11	6	2	0	0	0	0	0	0	46
12 PM	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
13:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
14:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
15:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
16:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
17:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
18:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
19:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
20:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
21:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
22:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
23:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Total	20	33	12	35	55	48	14	4	0	0	0	0	0	0	221
Grand Total	97	125	88	303	590	293	88	15	3	1	0	0	0	0	1603
Total	97	125	88	303	590	293	88	15	3	1	0	0	0	0	

15th Percentile : 50th Percentile : 85th Percentile : 95th Percentile :

Journ creentine

Mean Speed(Average) : 10 MPH Pace Speed : Number in Pace :

Percent in Pace : Number of Vehicles > 30 MPH : Percent of Vehicles > 30 MPH : 42 MPH 30 MPH 26-35 MPH

22 MPH

32 MPH

38 MPH

26-35 MPH 893

55.7% 990 61.8%

Stats

### City of Bloomington Engineering Department 401 N. Morton Street

FOR: J. Wykoff Counted By: SL Counter #: 15004

Bloomington, IN 47404

**Dunn Street** S of Tamarrack Trail Site Code: q502

Weather: Direction 2													Date St	art: 29-	Aug-05
Start	1	16	21	26	31	36	41	46	51	56	61	66	71	76	Aug-00
	•														
Time	15	20	25	30	35	40	45	50	55	60	65	70	75	999	Total
08/31/05	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
01:00	0	0	0	0	0	1	0	0	0	0	0	0	0	0	1
02:00	0	0	0	0	0	1	1	0	0	0	0	0	0	0	2
03:00	0	0	0	1	0	0	1	0	0	0	0	0	0	0	2
04:00	0	0	1	0	0	0	1	0	0	0	0	0	0	0	2
05:00	1	1	1	0	3	0	1	0	0	0	0	0	0	0	7
06:00	0	0	0	7	9	5	0	1	0	0	0	0	0	0	22
07:00	7	5	5	23	42	17	1	0	0	0	0	0	0	0	100
08:00	2	1	5	17	47	26	8	2	1	0	0	0	0	0	109
09:00	0	1	4	23	32	15	1	0	1	0	0	0	0	0	77
10:00	2	1	5	11	11	10	11	1	0	0	0	0	0	0	52
11:00	2	1	7	9	18	10	6	0	0	0	0	0	0	0	53
12 PM	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
13:00	*	*	*	*	*	*	*	*	*	*	*.	*	*	*	*
14:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
15:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
16:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
17:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
18:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
19:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
20:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
21:00	*	*	*	*	*	*	*	*	. *	. *	*	*	*	*	*
22:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
23:00	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*
Total	14	10	28	91	162	85	31	4	2	0	0	0	0	0	427
Grand Total	86	72	158	499	649	321	99	12	8	0	0	0	0	0	1904

15th Percentile: 50th Percentile: 85th Percentile: 25 MPH 32 MPH 38 MPH 42 MPH

95th Percentile:

Mean Speed(Average):
10 MPH Pace Speed:

31 MPH 26-35 MPH

Number in Pace :

1148

Percent in Pace :

60.3%

Number of Vehicles > 30 MPH : Percent of Vehicles > 30 MPH :

1089 57.2%

Stats

FOR: J. Wykoff Counted By: SL Counter #: 15004 Dunn Street S of Tamarrack Trail Site Code: q502

Weather:		ain Man E	DM and Tu	100						Da	te Start: 2	29-Aug-05
Start	Mon	29-Aug-0	Tue	30-Aug-0	Wed	31-Aug-0	Thu	01-Sep-0	Fri	02-Sep-0		Average
Time	NB	SB	NB	SB	NB	SB	NB	SB	NB	SB	NB	SB
12:00	IND	30	IND	30	ND	OD	IND	OD	T	0.0	T	
AM	*	*	6	0	0	0		* *	*	*	3	0
01:00	*	- 5.0 ge e <b>∗</b>	4	2	3	1		* *	*	*	4	2
02:00	*	*	2	1	3	2		* *	*	*	2	2
03:00	*	*	1	1	4	2		* *	*	*	2	2 2 2
04:00	*	*	4	1	1	2		* *	*	*	2	2
05:00	*	*	7	10	6	7		* *	.*	*	6	8
06:00	*	*	14	37	14	22		* *	*	*	14	30
07:00	*	*	34	94	39	100		* *	*	* * .	36	97
08:00	*	*	23	122	29	109		* *	*	*	26	116
09:00	*	*	32	79	39	77		* *	*	*	36	78
10:00	*	*	28	48	37	52		* *	*	*	32	50
11:00	*	*	51	39	46	53		* *	*	*	48	46
12:00												
PM	60	58	50	42	*	*		* *	*	*	55	50
01:00	60	70	36	45	*	*		* *	*	*	48	58
02:00	54	64	43	37	*	*		* *	*	*	48	50
03:00	80	63	68	57	*	*	1	* *	*	*	74	60
04:00	85	81	66	72	*	*		* *	*	*	76	76
05:00	99	89	78	56	*	*		* *	*	*	88	72
06:00	80	81	51	38	*	*		* *	*	*	66	60
07:00	58		43	35	*	*		* *	*	*	50	42
08:00	39	15	47	22	*	*		* *	*	*	43	18
09:00	22	25	16	16	*	*		* *	*	*	19	20
10:00	20	11	10	7	*	*		* *	*	*	15	9
11:00	3		8	5	*	*		* *	*		6	4
Total	660	611	722	866	221	427		0 0	0		799	
Day	12	271	15	88	6	48		0		0	17	751
AM Peak			11:00	08:00	11:00	08:00					11:00	08:00
Vol.			51	122	46						48	116
PM Peak	17:00	17:00	17:00	16:00							17:00	16:00
Vol.	99		78	72							88	76

# Material Common to both Resolution 05-08 and Resolution 05-10

### **MEMORANDUM**

**To:** City of Bloomington Common Council

**From:** Ron Walker, Director of Economic Development

**Date:** July 13, 2005

**Regarding:** Resolutions: 05-08, 05-10

### Resolutions 05-08 & 05-10

The City of Bloomington, along with Habitat for Humanity of Monroe County is seeking a 5-year property tax abatement for five new, affordable, single-family homes to be built on West 14<sup>th</sup> Street.

The parcels are currently vacant. Once constructed, the homes will be designated affordable for 15 years. Eligible homeowners must earn at or below 70% of the Area Median Income (\$41,388 or less for family of 4).

Real Estate Improvement Value: \$334,000

Current Zoning: RS 4.5 Existing Site: Vacant Job Creation: NA

Projected New Annual Wages: NA
Requested Tax Abatement Term: 5-Year

**Recommendation:** The Office of the Mayor supports this project and recommends a 5 - year abatement for real property improvements.

The Office of the Mayor supports the use of tax abatement for these affordable housing projects as a way of reducing the barriers to home ownership for low-income families.

In addition to assisting low-income families with the opportunity of home ownership, the City's Housing and Neighborhood Development Department (HAND) has asked that we utilize tax abatement to assist HAND with their affordable housing development initiatives. HAND recently learned that they will need to provide a match for HOME funds received by the U.S. Department of Housing and Urban Development. Property tax assistance for affordable housing developments will count towards the City of Bloomington's match.

The project area meets the criteria for designation as an "Economic Revitalization Area" because the site has become undesirable for or impossible of normal development and occupancy because of such factors as:

- Cessation of growth
- Existence of sub-standard or obsolescent structures
- Deterioration of character of occupancy

The new improvements on West 14<sup>th</sup> Street will generate an additional \$12,960 dollars in property tax revenues over the 5-year abatement period. After the abatement has expired, it is estimated that the project area will generate approximately \$6,480 in new property tax revenue per year. The total value of the abatement is estimated to be \$19,439 (over a 5-year period).



By: wykoffj 19 Jul 05 100 0 100 200 300



Scale: 1'' = 100'

For reference only; map information NOT warranted.

### City of Bloomington Property Tax Abatement Program Application

### 1. Ownership:

- A. Currently the properties are owned by the City of Bloomington Redevelopment Commission (HAND), P.O. Box 100, Bloomington, IN 47402, and Habitat for Humanity of Monroe County, P.O. Box 1441, Bloomington, IN 47402. HAND conveyed the lots to Habitat in May, 2005.
- B. 1010, 1018 and 1026 are owned entirely by Habitat for Humanity of Monroe County and 1034 and 1042 are owned entirely by the City of Bloomington Redevelopment Commission.
- C. Habitat for Humanity is a non-profit organization. See attached Board of Directors. The City of Bloomington is a local unit of government; Mark Kruzan, Mayor.
- D. See C. above.

### 2. Property Descriptions:

- A. Street address, lot number, dimensions:
  - i. **1010 W. 14<sup>th</sup> Street**, Lot No. 82, lot size: 79.84 (north & south sides) x 109.68 (west side) x 60.36 (east side);
  - ii. **1018 W. 14<sup>th</sup> Street**, Lot No. 83, lot size: 70.00 (north and south sides) x 115.00 (west side) x 109.68 (east side);
  - iii. **1026 W. 14<sup>th</sup> Street**, Lot No. 84, lot size: 70.00 (north and south sides) x 115.00 (east and west sides);
  - iv. **1034 W. 14<sup>th</sup> Street**, Lot No. 85, lot size: 70.00 (north & south) x 115.00 (east & west); and
  - v. **1042 W. 14<sup>th</sup> Street**, Lot No. 86, lot size: 70.00 (north & south) x 115.00 (east & west).

### B. Legal Descriptions:

i. 1010 W. 14<sup>th</sup> Street:

Lot Number Eighty-two (82) in Dyer Second Addition to the City of Bloomington, Indiana, as shown by the plat thereof recorded in Plat Cabinet B, Envelope 127, in the Office of the Recorder of Monroe County, Indiana.

ii. 1018 W. 14<sup>th</sup> Street:

Lot Number Eighty-three (83) in Dyer Second Addition to the City of Bloomington, Indiana, as shown by the plat thereof recorded in Plat Cabinet B, Envelope 127, in the Office of the Recorder of Monroe County.

iii. 1026 W. 14th Street:

Lot Number Eighty-four (84) in Dyer Second Addition to the City of Bloomington, Indiana, as shown by the plat thereof recorded in Plat Cabinet B, Envelope 127, in the Office of the Recorder of Monroe County.

iv. 1034 W. 14th Street:

Lot Number Eighty-five (85) in Dyer Second Addition to the City of Bloomington, Indiana, as shown by the plat thereof recorded in Plat

Cabinet B, Envelope 127, in the Office of the Recorder of Monroe County.

### v. 1042 W. 14<sup>th</sup> Street:

A part of Lot Number Eighty-six (86) in Dyer Second Addition to the City of Bloomington, Indiana, as shown by the plat thereof recorded in Plat Cabinet B, Envelope 127, in the Office of the Recorder of Monroe County, Indiana, more particularly described as follows: Beginning in the Southeast corner of said Lot 86; thence on the South line of Lot 86, North 89 degrees 48 minutes 00 seconds West 66.00 feet; thence on the South line of Lot 86, North 89 degrees 48 minutes 00 seconds West 66.00 feet; thence leaving the South line, North 00 degrees 43 minutes 00 seconds West 115.00 feet to the North line of Lot 86; thence on said North line, South 89 degrees 48 minutes 00 seconds East 66.00 feet to the Northeast corner of Lot 86; thence leaving said North line and on the East line of Lot 86, South 00 degrees 43 minutes 00 seconds East 115.00 feet to the point of beginning, containing 0.17 of an acre more or less.

### 3. Current Status of Property:

- A. These lots are currently zoned RS 4.5.
- B. These are vacant lots. Affordable single family housing units will be constructed on these lots.
- C. See B. above.

D. Project Valuations:

Item:	Per Lot:	Total:
Land	\$17,500.00	\$87,500.00
Infrastructure (water/sewer hook-ups)	\$5,000.00	\$25,000.00
Housing Construction:		
1010 W. 14 <sup>th</sup> Street	\$53,000.00	
1018 W. 14 <sup>th</sup> Street	\$58,000.00	
1026 W. 14 <sup>th</sup> Street	\$60,000.00	
1034 W. 14 <sup>th</sup> Street	\$77,000.00	
1042 W. 14 <sup>th</sup> Street	\$80,000.00	
Total:		\$440,500.00

E. It is a HAND requirement that the homes be appropriate to the neighborhood.

### 4. Proposed Improvements:

- A. HAND will assist in the construction of five affordable single family housing units on these five vacant lots. The total cost of the project is estimated to be, including land costs, \$440,500.00. The houses will meet HAND's construction standards, including energy efficiency, which exceed building code requirements.
- B. See attached renderings.
- C. Public improvements include water/sewer hook-ups and sidewalks. See 3.D. above for costs.

- D. Construction on the first home should start around October 2005 with the project completion date being approximately October 2007.
- E. This is not a job creation project. Jobs will be created/retained in the construction industry to construct these homes.
- F. This project will have beneficial economic effect on the City by creating five new affordable housing units that will be built with local labor and local supplies.

### 5. Eligiblity:

- A. The area where these lots are located have been designated by the City as a Residential Revitalization Area (RRA). HAND received a planning grant from the Indiana Housing Finance Authority to do an in-depth study of the area. Some statistics from this study include:
  - i. Income is well below the levels in the rest of the city. About 28% of the residents had less than \$10,000 in household income (Census 2000) and about 63% had incomes under \$24,999;
  - ii. The RRA has a higher percentage of renters than the city and the 15-24 year old renters are half what is represented in the rest of Bloomington; and
  - iii. The average home value for the RRA is \$51,443, whereas the city as a whole the average home value is \$124,600.

This area has been of interest for public revitalization programs since the Urban Renewal projects of the '60s. HAND has been working in this area for some time and with recent annexations, it is possible for HAND to provide more assistance to revitalizing this area. This project will be an important step in this revitalization process.

- B. This project will not create new jobs.
- C. See attached.

## Memo

To: Dan Sherman

From: Lisa Abbott

**cc:** Susie Johnson

**Date:** July 20, 2005

Re: 14<sup>th</sup> Street Tax Abatement

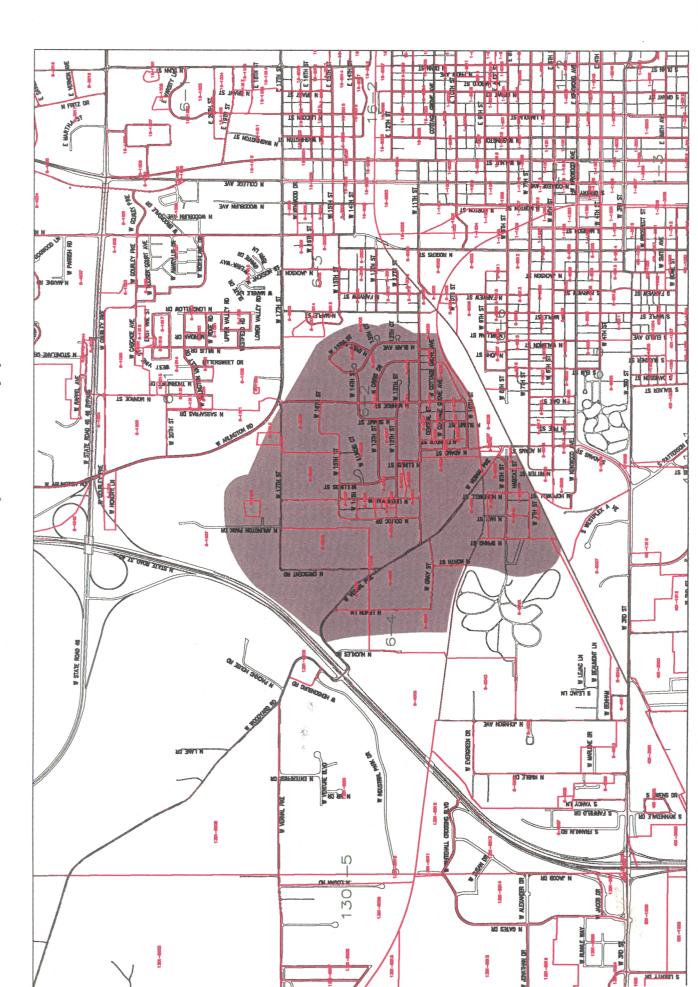
Per your request, the following is information regarding the project on West 14<sup>th</sup> Street.

HAND applied for a grant to the Indiana Housing Finance Authority to do a planning study of the Upper West Side. I've included a copy of the map of the area that was designed by this grant as the Residential Revitalization Area (RRA). This planning study was to determine how to best develop/redevelop this area with regard to owner-occupied housing. This area has some challenges, including environmental concerns due to it's proximity to Lemon Lane. (The complete study is available in HAND's office.) During the course of this study, it was decided that HAND would take the lead on the development of single family housing on property HAND already owned on 14<sup>th</sup> Street.

The City of Bloomington Redevelopment Commission purchased the West 14<sup>th</sup> Street property in the late 1960's. There were a number of ideas on how to develop this property over the years that never came to fruition. We decided to do a request for proposal for five single family owner-occupied homes on this property. We received two proposals, one from Habitat for Humanity and one from South Central Community Action Program. The Redevelopment Commission approved HAND conveying three of the lots to Habitat for Humanity and two to South Central Community Action Program.

HAND developed criteria that must be followed for these homes. These homes must meet HAND's construction guidelines, which includes energy efficiency standards which exceed Energy Star. We believe that lowering energy bills for our clients is part of what makes HAND funded homes affordable long-term. These five homes must be sold to individuals/families who are at or below 70% Area Median Income as defined by HUD. This means that a family of four cannot have a household income that exceeds \$41,370 to be eligible. HAND also requires that these households successfully complete an approved home buyer education program such as the Home Buyer's Club. HAND will be providing these non-profits with the land and financial assistance for the construction of these homes. This helps the non-profits fulfill their missions and builds capacity in their organizations.

HAND is requesting tax abatement for these homes for two reasons: 1) the tax abatement will ultimately help the low income families that purchase these homes ease into homeownership; and 2) the amount of tax savings will be used to help HAND meets its HUD required match for its HOME funding. We feel that this will be another great project, much like 9<sup>th</sup> and Fairview, that will help five households become homeowners, improve the property's assessed value and ultimately increase the tax base, and provide necessary match for HAND's HOME funds so we can continue to do these types of projects.



### **RESOLUTION 05-08**

## TO DESIGNATE AN ECONOMIC REVITALIZATION AREA, APPROVE A STATEMENT OF BENEFITS, AUTHORIZE A PERIOD OF TAX ABATEMENT, AND INDICATE INTENT TO WAIVE CERTAIN STATUTORY REQUIREMENTS

Re: 1010, 1018 and 1026 W. 14<sup>th</sup> Street (Habitat for Humanity of Monroe County, Inc., Petitioner)

WHEREAS, Habitat for Humanity of Monroe County, Inc. ("Petitioner") has filed an application for designation of property it owns at 1010, 1018 and 1026 W. 14<sup>th</sup> Street, Bloomington, Indiana as an "Economic Revitalization Area" ("ERA") pursuant to

IC 6-1.1-12.1 et. seq.; and

WHEREAS, according to this material, the Petitioner wishes to construct affordable single-family housing units on the proposed ERA (the "Project"); and

WHEREAS, the Petitioner has also submitted a statement of benefits to the Council and must, prior to March 1<sup>st</sup> of each subsequent year of the tax abatement, provide the County Auditor and the Common Council with further information showing the extent to which the Petitioner has complied with the statement of benefits; and

WHEREAS, IC 6-1.1-12.1-11.3 authorizes the Council, after it has held a public hearing, to waive the statutory requirement that the initiation of redevelopment occur after the submittal of a completed statement of benefits by the Petitioner and after the designation of the ERA and the making of certain findings of facts by the Common Council; and

WHEREAS, the Economic Development Commission has reviewed the Petitioner's application and Statement of Benefits and passed Resolution 05-04 recommending that the Common Council designate the site as an ERA, approve the statement of benefits, and authorize a five (5) year period of abatement for this project; and

WHEREAS, the Common Council has investigated the area and reviewed the Application and Statement of Benefits, which are attached and made a part hereof, the resolution and found the following:

- A. the estimate of the value of the Project is reasonable;
- B. the estimate of the number of individuals who will be employed or whose employment will be retained can be reasonably expected to result from the Project as proposed;
- C. the estimate of the annual salaries of these individuals who will be employed or whose employment will be retained can be reasonably expected to result from the Project as proposed;
- D. any other benefits about which information was requested are benefits that can be reasonably expected to result from the Project; and
- E. the totality of benefits is sufficient to justify the deduction; and

WHEREAS, the property described above has experienced a cessation of growth; and

WHEREAS, the Common Council has adopted <u>Ordinance 05-26</u> which designates this site as an Economic Development Target Area (EDTA);

NOW, THEREFORE, BE IT HEREBY RESOLVED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. The Common Council finds and determines that the area described above should be designated as an "Economic Revitalization Area" as set forth in I.C. 6-1.1-12.1-1 et. seq.; and, the Common Council further finds and determines that the totality of benefits of the Project entitle the owner of the property or its successor(s) to a deduction from the assessed value of the related improvements for a period of five (5) years.

SECTION 2. In granting this designation and deduction the Common Council incorporates I.C. 6-1.1-12.1-12. It also expressly exercises the power set forth in I.C. 6-1.1-12.1-2(I)(5) to impose additional, reasonable conditions on the rehabilitation or redevelopment beyond those listed in the Statement of Benefits. In particular, failure of the property owner to make reasonable efforts to comply with the following conditions is an additional reason for the Council to rescind this designation and deduction:

- a. the improvements described in the application shall be commenced (defined as obtaining a building permit and actual start of construction) within twelve months of the date of this designation; and
- b. the land and improvements shall be developed and used in a manner that complies with local code.

SECTION 3. The Common Council directs the Clerk of the City to publish a notice announcing the passage of this resolution and requesting that persons having objections or remonstrances to the ERA designation or to the waiver of the project commencement requirements appear before the Common Council at a public hearing on October 5, 2005.

PASSED AND ADOPTED by the Comm County, Indiana, upon this day of	on Council of the City of Bloomington, Monroe, 2005.
	ANDY RUFF, President Bloomington Common Council
ATTEST:	
REGINA MOORE, Clerk City of Bloomington	
PRESENTED by me to the Mayor of the this day of	City of Bloomington, Monroe County, Indiana, upon, 2005.
REGINA MOORE, Clerk City of Bloomington	
SIGNED and APPROVED by me upon th	is, 2005.
	MARK KRUZAN, Mayor City of Bloomington

### SYNOPSIS

This resolution designates the property located at 1010, 1018 and 1026 W. 14<sup>th</sup> Street as an Economic Revitalization Area (ERA), approves a Statement of Benefits, and authorizes a 5-year period of abatement for the construction of affordable single-family housing proposed by the petitioner, Habitat for Humanity of Monroe County, Inc. The resolution also declares the intent of the Council to hold a public hearing on September 7, 2005 to hear public comment on the ERA designation and the waiver of certain statutory requirements before voting on a resolution confirming these actions.

# RESOLUTION 05-04 OF THE ECONOMIC DEVELOPMENT COMMISSION OF THE CITY OF BLOOMINGTON, INDIANA

**WHEREAS**, the Economic Development Commission of the City of Bloomington, Indiana, recognizes the need to stimulate growth and to maintain a sound economy within the corporate limits of the City of Bloomington, Indiana; and

**WHEREAS**, the Indiana Code at 6-1.1-12.1 et. seq. provides for the designation of "Economic Revitalization Areas" (ERAs) within which property taxes may be abated on improvements to real estate;

**WHEREAS**, in addition to the ERA designation, an applicant for tax abatement must receive Common Council approval of the Statement of Benefits resulting from the proposed project; and

**WHEREAS**, the Common Council of the City of Bloomington in Ordinance 97-06 gave to the Economic Development Commission the responsibility for making recommendations to the Council regarding requests for tax abatement; and

**WHEREAS**, Habitat for Humanity of Monroe County, Inc.("Petitioner") has applied for tax abatement on, and has submitted a Statement of Benefits regarding its proposed project at 1010, 1018 and 1026 W. 14<sup>th</sup> Street in Bloomington, Indiana, which consists of construction of three single-family affordable homes; and

**WHEREAS**, the Economic Development Commission has met and considered Petitioner's application and Statement of Benefits, and has recommended a five year tax abatement on the proposed improvements; and

**NOW, THEREFORE, BE IT RESOLVED** that the Economic Development Commission of the City of Bloomington does hereby recommend to the Common Council that it designate 1010, 1018 and 1026 W. 14<sup>th</sup> Street in Bloomington, Indiana, as an ERA and approve said Statement of Benefits regarding improvements to said site proposed by Petitioner and approve a five year tax abatement on said improvements.

	President Bloomingt	on Economic Development Commission
Approved this	day of	, 2005

Date signed (month, day, year)

### INSTRUCTIONS:

**SECTION 6** 

Signature of authorized representative

- 1. This statement must be submitted to the body designating the economic revitalization area prior to the public hearing if the designating body requires information from the applicant in making its decision about whether to designate an Economic Revitalization Area. Otherwise this statement must be submitted to the designating body **BEFORE** the redevelopment or rehabilitation of real property for which the person wishes to claim a deduction. "Projects" planned or committed to after July 1, 1987 and areas designated after July 1, 1987 require a STATEMENT OF BENEFITS. (IC 6-1.1-12.1)
- Approval of the designating body (City Council, Town Board, County Council, etc.) must be obtained prior to initiation of the redevelopment or rehabilitation, BEFORE a deduction may be approved.
- To obtain a deduction, Form 322 ERA, Application for Deduction from Assessed Valuation of Structures in Economic Revitalization Areas, must be filed with the county auditor by the later of: (1) May 10; or (2) thirty (30) days after the notice of addition to assessed valuation or new assessment is mailed to the property owner at the address shown on the records of the township assessor.
- 4. Property owners whose Statement of Benefits was approved after June 30, 1991 must submit Form CF 1 annually to show compliance with the Statement of Benefits. (IC 6-1.1-12.1-5.6)
- 5. The schedules established under IC 6-1.1-12.1-4(d) and IC 6-1.1-12.1-4.5(e) effective July 1, 2000 apply to any statement of benefits filed on or after

July 1, 2000. The schedules effective prior to	July 1, 2000 shall con	ntinue to ap	ply to those st	atement of benefits	illed b	elole July 1, 2000
SECTION 1	TAXPAYER INI	FORMATION	l e			
Name of taxpaver						•
Habitat for Humanity of Monroe County						
Address of taxpayer (street and number, city, state and	I ZIP code)					
P.O. Box 1441, 1119 N. Lindberg Drive, E	Plaamington IN 474	02				
Name of contact person	510011111gton, nv 474	02		Telephone n	number	
Kerry Thomson Pattillo						
	ATION AND DESCRIPTIO	N OF PROP	OSED PROJEC	T		
Name of designating body				Resolution r	number	
				Taxing distri		
Location of property		County				e e e e e e e e e e e e e e e e e e e
1010, 1018, 1026 W. 14th Street		Monr	oe	Bloomin		
Description of real property improvements (use addition	onal sheets if necessary)			Start D		MATED  Completion Date
See attached.						
			Real Estate	10/01/20	105	10/01/2007
SECTION 3 ESTIMATE OF EMI	PLOYEES AND SALARIE		LT OF PROPOS	SED PROJECT	Colo	rios
Current number Salaries	Number retained	Salaries		Number additional	Sala	aries
FOTINAT	ED TOTAL COST AND V	ALUE OF DE	PARASED PRA	JECT		
	ED TOTAL COST AND V	ALUE OF FI				
NOTE: Pursuant to IC 6-1.1-12.1-5.1 (d) (2) the COST of the property is confidential.	Real Estate Improv			•		•
COST of the property is confidential.		Asse	Assessed Value			
Current values			52,500			<i>γ</i>
Plus estimated values of proposed project			174,000			
Less values of any property being replaced  Net estimated values upon completion of project			∩_ _225,000	,		225,000
SECTION 5 WASTE CONVI	ERTED AND OTHER BEI			TAXPAYER		
Estimated solid waste converted (pounds)	Es	stimated haz	ardous waste co	nverted (pounds)		
Other benefits:						
These homes will meet HAND's constru	iction standards incl	udina ene	rav efficiency	. which exceed bu	uilding	code
requirements.	iotion standards, mor	ading only	. g, cc.c.	,	Ü	
10quilonio.						
1						

TAXPAYER CERTIFICATION

I hereby certify that the representations in this statement are true.

Executive Dire

### FOR USE OF THE DESIGNATING BODY

We have reviewed our prior actions relating to the designation of general standards adopted in the resolution previously approve vides for the following limitations as authorized under IC 6-1.1-12	d by this body.  Said resolution,	a and find that the applicant meets the passed under IC 6-1.1-12.1-2.5, pro-
A . The designated area has been limited to a period of time not to designation expires is		dar years * (see below). The date this
B. The type of deduction that is allowed in the designated area is 1. Redevelopment or rehabilitation of real estate improvemen 2. Residentially distressed areas		
C . The amount of deduction applicable for redevelopment or reh value of \$	abilitation is limited to \$	cost with an assessed
D. Other limitations or conditions (specify) SEE RES OF	- u2 + RES 05-09 1	FOR FURTHER CONDITIONS
Also we have reviewed the information contained in the statement able and have determined that the totality of benefits is sufficient	nt of benefits and find that the es to justify the deduction describe	stimates and expectations are reasoned above.
Approved: (signature and title of authorized member)	Telephone number	Date signed (month, day, year)
Attested by:	Designated body	
* If the designating body limits the time period during which an ar time a taxpayer is entitled to receive a deduction to a number of	rea is an economic revitalization of years designated under IC 6-1	area, it does not limit the length of .1-12.1-4.

### **Tax Abatement Calculations for Real Property Improvement**

Habitat for Humanity of Monroe County 1010, 1018, 1026 W. 14th Street Using 2004 Payable 2005 Tax Rate and AV Estimates

Assessed Value of Improvements \$ 174,000 (1010,1018 & 1026 W. 14th Street)

2003 Tax Rate (Net) 1.9401%

Annual Taxes without Abatement \$ 3,376

Year	Abatement	Abatement		Taxes	Taxes		
	Percent			Payable		Abated	
1	100%	\$ 174,000	\$	-	\$	3,376	
2	80%	\$ 139,200	\$	675	\$	2,701	
3	60%	\$ 104,400	\$	1,350	\$	2,025	
4	40%	\$ 69,600	\$	2,025	\$	1,350	
5	20%	\$ 34,800	\$	2,701	\$	675	

**Total Taxes to be Paid:** \$ 6,752 **Total Value of Abatement:** \$ 10,127



### **Habitat for Humanity of Monroe County Board Members and Affiliations**

<b>Board Officers</b>	<b>Board Position</b>	Affiliation
Doug Booher	President	Director, IU Auditorium
Tony Proudfoot	Vice-President	Associate Director Communications and Marketing, Indiana University
Maynard Thompson	Treasurer	Indiana University, Mathematics Professor
Barre Klapper	Secretary	Local Architect

<b>Board Members</b>	Affiliation
Lauren Robel	Dean, Indiana University School of Law
Peter Little	Vice President J.P Morgan Chase/ Bank One
Adria Matlock	Habitat Homeowner
Eileen Savage	Major gifts officer, IU Foundation
Gracia Valliant	Family Literacy Coordinator, MCCSC Schools
Tony Bruno	President IU Chapter Habitat for Humanity
Tim Hightower	Local Attorney

### **RESOLUTION 05-10**

# TO DESIGNATE AN ECONOMIC REVITALIZATION AREA, APPROVE A STATEMENT OF BENEFITS, AUTHORIZE A PERIOD OF TAX ABATEMENT, AND INDICATE INTENT TO WAIVE CERTAIN STATUTORY REQUIREMENTS - Re: 1034 and 1042 W. 14<sup>th</sup> Street

(City of Bloomington Housing and Neighborhood Development Department, Petitioner)

WHEREAS, the City of Bloomington Housing and Neighborhood Development Department "Petitioner") has filed an application for designation of property it owns at 1034 and 1042 W. 14<sup>th</sup> Street, Bloomington, Indiana as an "Economic Revitalization Area" ("ERA") pursuant to IC 6-1.1-12.1 et. seq.; and

WHEREAS, according to this material, the Petitioner wishes to construct affordable single-family housing units on the proposed ERA (the "Project"); and

WHEREAS, the Petitioner has also submitted a statement of benefits to the Council and must, prior to March 1<sup>st</sup> of each subsequent year of the tax abatement, provide the County Auditor and the Common Council with further information showing the extent to which the Petitioner has complied with the statement of benefits; and

WHEREAS, IC 6-1.1-12.1-11.3 authorizes the Council, after it has held a public hearing, to waive the statutory requirement that the initiation of redevelopment occur after the submittal of a completed statement of benefits by the Petitioner and after the designation of the ERA and the making of certain findings of facts by the Common Council; and

WHEREAS, the Economic Development Commission has reviewed the Petitioner's application and Statement of Benefits and passed Resolution 05-05 recommending that the Common Council designate the building as an ERA, approve the statement of benefits, and authorize a five (5) year period of abatement for this project; and

WHEREAS, the Common Council has investigated the area and reviewed the Application and Statement of Benefits, which are attached and made a part hereof, and found the following:

- A. the estimate of the value of the Project is reasonable;
- B. the estimate of the number of individuals who will be employed or whose employment will be retained can be reasonably expected to result from the Project as proposed;
- C. the estimate of the annual salaries of these individuals who will be employed or whose employment will be retained can be reasonably expected to result from the Project as proposed;
- D. any other benefits about which information was requested are benefits that can be reasonably expected to result from the Project; and
- E. the totality of benefits is sufficient to justify the deduction; and

WHEREAS, the property described above has experienced a cessation of growth; and

WHEREAS, the Common Council has adopted <u>Ordinance 05-26</u> which designates this site as an Economic Development Target Area (EDTA);

NOW, THEREFORE, BE IT HEREBY RESOLVED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. The Common Council finds and determines that the area described above should be designated as an "Economic Revitalization Area" as set forth in I.C. 6-1.1-12.1-1 et. seq.; and, the Common Council further finds and determines that the totality of benefits of the Project entitle the owner of the property or its successor(s) to a deduction from the assessed value of the related improvements for a period of five (5) years.

SECTION 2. In granting this designation and deduction the Common Council incorporates I.C. 6-1.1-12.1-12. It also expressly exercises the power set forth in I.C. 6-1.1-12.1-2(I)(5) to impose additional, reasonable conditions on the rehabilitation or redevelopment beyond those listed in the Statement of Benefits. In particular, failure of the property owner to make reasonable efforts to comply with the following conditions is an additional reason for the Council to rescind this designation and deduction:

- a. the improvements described in the application shall be commenced (defined as obtaining a building permit and actual start of construction) within twelve months of the date of this designation; and
- b. the land and improvements shall be developed and used in a manner that complies with local code.

SECTION 3. The Common Council directs the Clerk of the City to publish a notice announcing the passage of this resolution and requesting that persons having objections or remonstrances to the ERA designation or to the waiver of the project commencement requirements appear before the Common Council at a public hearing on October 5, 2005.

PASSED AND ADOPTED by the Comm County, Indiana, upon this day of	on Council of the City of Bloomington, Monroe, 2005.
ATTEST:	ANDY RUFF, President Bloomington Common Council
REGINA MOORE, Clerk City of Bloomington PRESENTED by me to the Mayor of the this day of	City of Bloomington, Monroe County, Indiana, upon , 2005.
REGINA MOORE, Clerk City of Bloomington	
SIGNED and APPROVED by me upon the	nis day of, 2005.
	MARK KRUZAN, Mayor City of Bloomington

## **SYNOPSIS**

This resolution designates the property located at 1034 and 1042 W. 14<sup>th</sup> Street as an Economic Revitalization Area (ERA), approves a Statement of Benefits, and authorizes a 5-year period of abatement for the construction of affordable single-family housing proposed by the petitioner, City of Bloomington Housing and Neighborhood Development Department. The resolution also declares the intent of the Council to hold a public hearing on September 7, 2005 to hear public comment on the ERA designation and the waiver of certain statutory requirements before voting on a resolution confirming these actions.

# RESOLUTION 05-05 OF THE ECONOMIC DEVELOPMENT COMMISSION OF THE CITY OF BLOOMINGTON, INDIANA

**WHEREAS**, the Economic Development Commission of the City of Bloomington, Indiana, recognizes the need to stimulate growth and to maintain a sound economy within the corporate limits of the City of Bloomington, Indiana; and

**WHEREAS**, the Indiana Code at 6-1.1-12.1 et. seq. provides for the designation of "Economic Revitalization Areas" (ERAs) within which property taxes may be abated on improvements to real estate;

**WHEREAS**, in addition to the ERA designation, an applicant for tax abatement must receive Common Council approval of the Statement of Benefits resulting from the proposed project; and

**WHEREAS**, the Common Council of the City of Bloomington in Ordinance 97-06 gave to the Economic Development Commission the responsibility for making recommendations to the Council regarding requests for tax abatement; and

**WHEREAS**, the City of Bloomington Redevelopment Commission, acting by and through the Department of Housing and Neighborhood Development ("Petitioner") has applied for tax abatement on, and has submitted a Statement of Benefits regarding its proposed project at 1034 and 1042 W. 14<sup>th</sup> Street in Bloomington, Indiana, which consists of construction of two single-family affordable homes; and

**WHEREAS**, the Economic Development Commission has met and considered Petitioner's application and Statement of Benefits, and has recommended a five year tax abatement on the proposed improvements; and

**NOW, THEREFORE, BE IT RESOLVED** that the Economic Development Commission of the City of Bloomington does hereby recommend to the Common Council that it designate 1034 and 1042 W. 14<sup>th</sup> Street in Bloomington, Indiana, as an ERA and approve said Statement of Benefits regarding improvements to said site proposed by Petitioner and approve a five year tax abatement on said improvements.

ar tax abatement on	said improvements.	
	President Bloomingt	on Economic Development Commission
Approved this	day of	, 2005

Date signed (month, day, year)

Signature of authorized representative

#### INSTRUCTIONS:

- 1. This statement must be submitted to the body designating the economic revitalization area prior to the public hearing if the designating body requires information from the applicant in making its decision about whether to designate an Economic Revitalization Area. Otherwise this statement must be submitted to the designating body **BEFORE** the redevelopment or rehabilitation of real property for which the person wishes to claim a deduction. "Projects" planned or committed to after July 1, 1987 and areas designated after July 1, 1987 require a STATEMENT OF BENEFITS. (IC 6-1.1-12.1)
- Approval of the designating body (City Council, Town Board, County Council, etc.) must be obtained prior to initiation of the redevelopment or rehabilitation, **BEFORE** a deduction may be approved.
- To obtain a deduction, Form 322 ERA, Application for Deduction from Assessed Valuation of Structures in Economic Revitalization Areas, must be filed with the county auditor by the later of: (1) May 10; or (2) thirty (30) days after the notice of addition to assessed valuation or new assessment is mailed to the property owner at the address shown on the records of the township assessor.
- 4. Property owners whose Statement of Benefits was approved after June 30, 1991 must submit Form CF 1 annually to show compliance with the Statement of Benefits. (IC 6-1.1-12.1-5.6)
- 5. The schedules established under IC 6-1.1-12.1-4(d) and IC 6-1.1-12.1-4.5(e) effective July 1, 2000 apply to any statement of benefits filed on or after

July 1, 2000. The schedules effective prior to		continue to ap		tatement of benefits	filed b	efore July 1, 2000
SECTION 1	IAXPAYER	INFURIMATIO	N			
Name of taxpaver City of Bloomington Housing and Neighbor		nt Departme	ent			
Address of taxpayer (street and number, city, state and	ZIP code)					
P.O. Box 100, 401 N. Morton, Suite 130, E	Bloomington, IN 4	17402				
Name of contact person				Telephone no (812) 34		<b>01</b>
Susie Johnson				, ,	10-0-1	01
	TION AND DESCRIPT	TION OF PROI	POSED PROJEC	Resolution n	umher	
Name of designating body				Resolution	umber	
Location of property		County	,	Taxing distric	ct	
1034, 1042 W. 14th Street		Mon	roe	Blooming	gton T	ownship
Description of real property improvements (use addition	nal sheets if necessary	y)			ESTIN	MATED
See attached.	•			Start Da	ate	Completion Date
See attached.			Real Estate	10/01/200	05	10/01/2007
SECTION 3 ESTIMATE OF EMP	LOYEES AND SALA	RIES AS RES	ULT OF PROPO	SED PROJECT		
Current number Salaries	Number retained	Salaries		Number additional	Sala	aries
SECTION 4 ESTIMATE	ED TOTAL COST AND	D VALUE OF P	ROPOSED PRO	JECT		
NOTE: Pursuant to IC 6-1.1-12.1-5.1 (d) (2) the			Real Estate I	mprovements		
COST of the property is confidential.		Cost		Asses	ssed Va	alue
Current values			35,000			Ø
Plus estimated values of proposed project			160,000			
Less values of any property being replaced			0			
Net estimated values upon completion of project			170 000			
SECTION 5 WASTE CONVE	RTED AND OTHER E	BENEFITS PR	OMISED BY THI	E TAXPAYER		
Estimated solid waste converted (pounds)		Estimated haz	zardous waste co	onverted (pounds)		
Other benefits:						
These homes will meet HAND's construct requirements.	ction standards, ir	ncluding ene	ergy efficiency	, which exceed bu	ilding	code
requirements.						

I hereby certify that the representations in this statement are true.

DIRECTOR, HAND

## FOR USE OF THE DESIGNATING BODY

We have reviewed our prior actions relating to the designati	ion of this aconomic revitalization are	a and find that the applicant mosts the
general standards adopted in the resolution previously app vides for the following limitations as authorized under IC 6-1	proved by this body. Said resolution,	passed under IC 6-1.1-12.1-2.5, pro-
A . The designated area has been limited to a period of time designation expires is		dar years * (see below). The date this
B. The type of deduction that is allowed in the designated at 1. Redevelopment or rehabilitation of real estate improve 2. Residentially distressed areas		
C . The amount of deduction applicable for redevelopment of value of \$		
D. Other limitations or conditions (specify) SEE Res	105-10 \$ RESOS-11 F	L FURTHER CONDITIONS
Also we have reviewed the information contained in the stat able and have determined that the totality of benefits is suffi	ement of benefits and find that the es icient to justify the deduction describe	stimates and expectations are reasoned above.
Approved: (signature and title of authorized member)	Telephone number	Date signed (month, day, year)
Attested by:	Designated body	
* If the designating body limits the time period during which time a taxpayer is entitled to receive a deduction to a number	an area is an economic revitalization aber of years designated under IC 6-1.	area, it does not limit the length of 1-12.1-4.

## **Tax Abatement Calculations for Real Property Improvement**

City of Bloomington (HAND) 1034, 1042 W. 14th Street Using 2004 Payable 2005 Tax Rate and AV Estimates

Assessed Value of Improvements \$ 160,000 (1034 & 1042 W. 14th Street)

2003 Tax Rate (Net) 1.9401% Annual Taxes without Abatement \$ 3,104

Year	Abatement	Abatement		Taxes		Taxes	
	Percent			F	Payable		Abated
1	100%	\$ 160	0,000	\$	1	\$	3,104
2	80%	\$ 128	3,000	\$	621	\$	2,483
3	60%	\$ 96	5,000	\$	1,242	\$	1,862
4	40%	\$ 64	1,000	\$	1,862	\$	1,242
5	20%	\$ 32	2,000	\$	2,483	\$	621

**Total Taxes to be Paid:** \$ 6,208 **Total Value of Abatement:** \$ 9,312

### **ORDINANCE 05-26**

# TO DESIGNATE AN ECONOMIC DEVELOPMENT TARGET AREA (EDTA) Re: 1010, 1018, 1026, 1034 and 1042 W. 14<sup>th</sup> Street

# (City of Bloomington Housing and Neighborhood Development Department and

(Habitat for Humanity of Monroe County, Inc., Petitioners)

WHEREAS, Indiana Code 6-1.1-12.1-7(a) authorizes the Common Council to designate an area as an Economic Development Target Area; and

WHEREAS, statutory criteria require that an area so designated must be an area that:

- (1) has become undesirable or impossible for normal development and occupancy because of a lack of development, cessation of growth, deterioration or improvement or character or occupancy, age, obsolescence, substandard buildings, or other factors that have impaired values or prevented a normal development of property or use of property; or
- (2) is designated as a registered historic district under the National Historic Preservation Act of 1966 or under the jurisdiction or a preservation commission organized under Indiana Code 36-7-11, 36-7-11.1 or 14-3-3.2; or
- (3) encompasses buildings, structures, sites or other facilities that are:
  - (A) listed in the national register or historic places under the National Historic Preservation Act of 1966; or
  - (B) listed on the register of the Indiana historic sites and historic structures; or
  - (C) determined to be eligible for listing on the Indiana register by the state historic preservation officer; and
- WHEREAS, on August 26, 2005 the City of Bloomington Economic Development Commission held a hearing to consider the request to designate the lots located at 1010, 1018, 1026, 1034 and 1042 W. 14<sup>th</sup> Street, Bloomington, Indiana, as an Economic Development Target Area; and
- WHEREAS, at the conclusion of the hearing, the Economic Development Commission adopted Resolution 05-06, which recommended that the Common Council designate the above-described area as an Economic Development Target Area in compliance with Indiana Code 6-1.1-12.1-7(a);

NOW, THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. The lots located at 1010, 1018, 1026, 1034 and 1042 W. 14<sup>th</sup> Street, Bloomington, Indiana are hereby designated as an Economic Development Target Area under the authority of Indiana code 6-1.1-12.1-7(a).

SECTION 2. This ordinance shall be in full force and effect from and after its passage by the Common Council of the City of Bloomington and approval of the Mayor.

PASSED AND ADOPTED	by the Common	Council of the City of Bloomington, Monro
County, Indiana, upon this _	day of	, 2005.

	ANDY RUFF, President Bloomington Common Council
ATTEST:	
REGINA MOORE, Clerk	
City of Bloomington	
PRESENTED by me to the Mayor of the City of Ethis day of	
REGINA MOORE, Clerk City of Bloomington	
SIGNED and APPROVED by me upon this	day of, 2005.
	MARK KRUZAN, Mayor City of Bloomington

## SYNOPSIS

This ordinance designates the lots located at 1010, 1018, 1026, 1034 and 1042 W. 14<sup>th</sup> Street as an Economic Development Target Area (EDTA). This designation was recommended by the Economic Development Commission and will make the proposed construction of affordable, single family homes on these lots eligible for tax abatement. Final approval of the tax abatement for the construction of the single family affordable homes will also require the adoption of an initial and confirming resolution, which must designate these lots as an Economic Revitalization Area (ERA), approve the statement of benefits, and authorize a period of abatement.

# RESOLUTION 05-06 OF THE ECONOMIC DEVELOPMENT COMMISSION OF THE CITY OF BLOOMINGTON, INDIANA

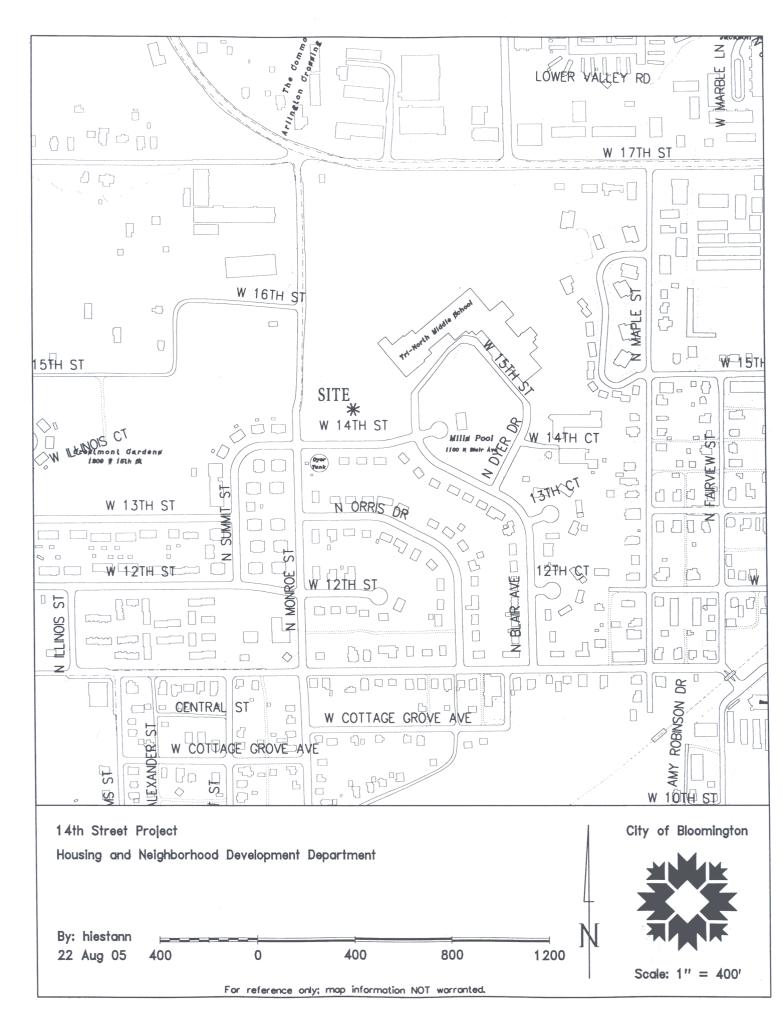
WHEREAS, Indiana Code §6-1.1-12.1-7 specifies that an economic development target area may be designated by the Common Council after a favorable recommendation by an economic development commission; and

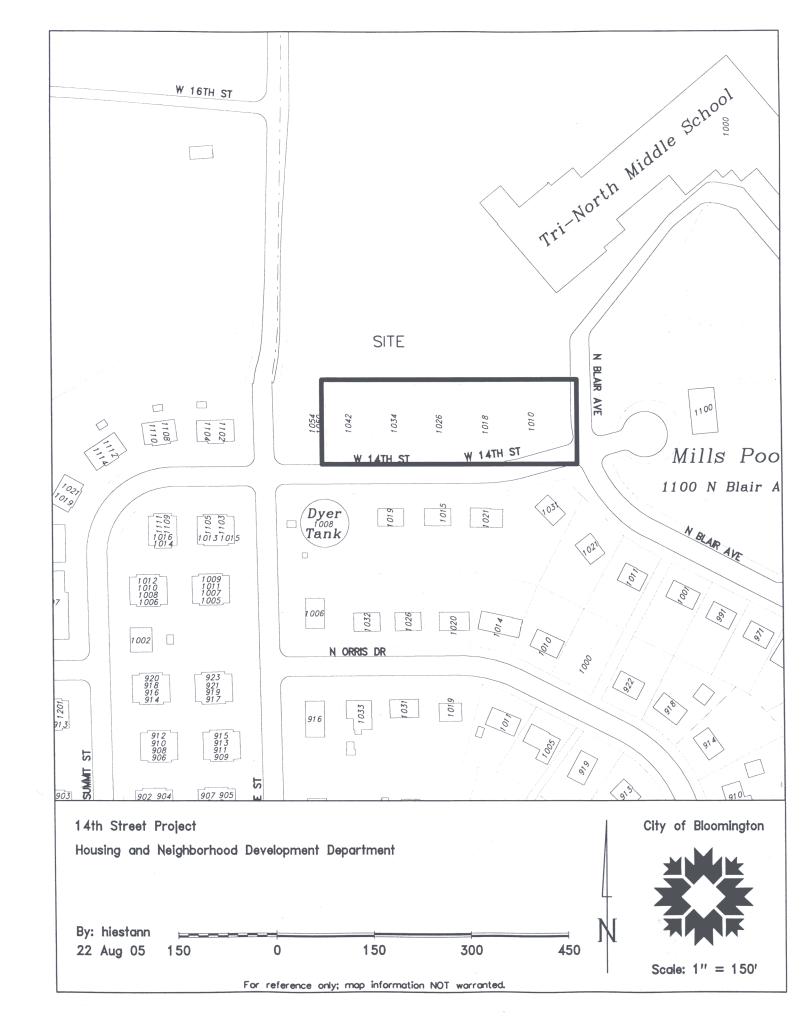
WHEREAS, the Bloomington Economic Development Commission, at the request of the petitioners, Habitat for Humanity of Monroe County, Inc. and the Redevelopment Commission of the City of Bloomington, acting by and through the Department of Housing and Neighborhood Development, held a meeting on August 26, 2005 to consider petitioner's application for a economic development target area designation of an area located at 1010, 1018, 1026, 1034 and 1042 W. 14<sup>th</sup> Street, in the City of Bloomington, Indiana; and

WHEREAS, the Commission has determined after the meeting that the application falls within the statutory qualifications in Indiana Code §6.1.1-12.1-7 and has voted approval of the designation;

**NOW THEREFORE, BE IT RESOLVED** by the Bloomington Economic Development Commission that the Commission recommends to the City of Bloomington Common Council that an ordinance be passed designating the above described location as an economic development target area.

PASSED this da	ay of	, 2005.		
	$\overline{\mathbb{D}}$	oick McGarvey, President		
Approved this	day of	, 2005		





## **MEMORANDUM**

**To:** City of Bloomington Common Council

**From:** Ron Walker, Director of Economic Development

<u>Date:</u> July 28, 2005 <u>Regarding:</u> Ordinance: 05-26

Designation of an Area as an Economic Development Target Area

This Ordinance is related to Resolutions 05-08 and 05-10 which each designate an Economic Revitalization Area (ERA), approve a Statement of Benefits and authorize a period of abatement.

Specifically, Resolution 05-08 refers to 1010, 1018 and 1026 W. 14<sup>th</sup> Street. This property is owned by Habitat for Humanity of Monroe County and they will construct a single-family affordable housing on each site.

Resolution 05-10 refers to 1034 and 1042 W. 14<sup>th</sup> Street. This property is currently owned by the City of Bloomington and the City and single-family affordable housing will be constructed on each site.

Designation of each site (1010, 1018, 1026, 1034 and 1042 W. 14<sup>th</sup> Street) as an EDTA is required under current law (IC 6-1.1-12.1-3(e)(11)) because a tax abatement may not be awarded to a residential facility unless:

- 1. it is a multifamily facility that includes at least 20% of the units for low and moderate income users; or
- 2. it is located in an EDTA; or
- 3. it is in a "residentially distressed" area (which requires additional specific findings regarding loss and/or deterioration of housing in the area).

Although the entire development will be 100% affordable and will only be open to homeowners earning at or below 70% of the Area Median Income, current law requires designation of the site(s) as an EDTA because the project is not a multi-family facility and is not in a "residentially distressed" area.

The qualifications for an EDTA designation are contained in Indiana Code 6-1.1-12.1-7. The geographic area designated as an EDTA must be an area that:

- Has become undesirable or impossible for normal development and occupancy because of a lack of development, cessation of growth, deterioration of improvement or character of occupancy, age, obsolescence, substandard buildings, or other factors that have impaired values or prevented a normal development of property or use of property; or
- 2. Is designated as a registered historic district under the National Historic Preservation Act of 1966 or under the jurisdiction of a preservation commission organized under Indiana Code 36-7-11, 36-7-11.1, or 14-3-3.2; or

- 3. Encompasses buildings, structures, sites or other facilities that are:
  - a. listed on the national register of historic places under the National Historic Preservation Act of 1966; or
  - b. listed on the register of Indiana historic sites and historic structures; or
  - c. determined to be eligible for listing on the Indiana register by the state historic preservation officer.

In the Council Chambers of the Showers City Hall on Wednesday, July 13, 2005 at 7:30 pm with Council President Andy Ruff presiding over a Regular Session of the Common Council.

Roll Call: Banach, Diekhoff, Ruff, Gaal, Rollo, Sturbaum, Volan, Mayer Absent: Sabbagh

Council President Ruff gave the Agenda Summation

There were no minutes to be approved.

Chris Sturbaum announced the recent acquisition and demonstration of thermal imaging cameras for the Fire Department. He said it was amazing technology that would help save lives, and was thankful that our fire department would have this tool to work with.

Sturbaum noted that the county commissioners of Randolph County, Indiana, had voted to tear down their courthouse. He asked local elected officials to sign a letter saying that we were in the same position 25 years ago. The letter would urge them not to tear down the building only to put up a picture of the old historic courthouse in the new one.

Steve Volan told a story of a nationally known musician playing in Bloomington who made fun of a newspaper headline indicating that the city was 'baffled' about the loss of population. He said that headline writers should take more care in their product, and that he, for one, was not baffled by this statistic. He said, in fact, he didn't believe it because there never has been a decennial census where the population of the city, the university or county didn't increase. He said he looked forward to the next census in 2012.

Volan then wished Mike Diekhoff a happy birthday in advance of the occasion.

Tim Mayer, reacting to Sturbaum's statement about firemen, noted that women also work as firefighters in the city.

Ruff said he was confident that the council would wholeheartedly condemn the recent firebombing of the local mosque. He added a personal opinion that the role of the current federal administration in their policies of words and actions had fostered a deepening of hatred. He said that misleading information perpetuated by the federal administration and media had to do with the misplaced hatred of fellow human beings.

Ruff announced that Terry Stotts, a fellow Bloomington North graduate had been named the new head coach of the Milwaukee Bucks. He noted that City Clerk, Regina Moore and her husband, Don, had served as Stotts' guardians while he lived in Bloomington, and that the community shared in their pride of his accomplishments.

There were no reports at this meeting.

It was moved and seconded to approve a revision in the budget hearing schedule for Tuesday, July 19, 2005. This revision reordered the departmental presentations.

The motion carried with a voice vote.

COMMON COUNCIL REGULAR SESSION July 13, 2005

**ROLL CALL** 

AGENDA SUMMATION

APPROVAL OF MINUTES

### **REPORTS:**

COUNCILMEMBERS

- MAYOR and CITY OFFICES
- COUNCIL COMMITTEES

Jim Sherman, former council member from district four, was concerned about preservation of things local, especially local businesses and noted the closing of a small locally owned business, Pizza Queen. Sherman reported that it was difficult for local businesses to compete with national chains, and that something should be done to help local businesses compete. He stated that the council in 1991 ran for election on PCBs, in 1995 they ran on the issue of affordable housing, yet nothing had really been done on those issues. He reminded the council that in the last election issues focused around local businesses and asked what this council had really done to help local business. He said the sustainability commission was a good idea, asked if it would actually help local businesses.

Marc Haggarty presented a citizen's report from Citizens for Effective Justice, a group that formed after the death of James Borden in the jail. He said that his death could have been averted on at least six points during his intake and that the fault was systemic in the criminal justice system. He said the group had interviewed many citizens and inmates in studying the Crisis Intervention Program, and acknowledged the help of Captain Diekhoff in that effort. He noted that the US Constitution stated that the penal system should be based on reformation and not vindictive justice and noted that this was not happening in the system today noting the 70% recidivism rate. He called for a moratorium on the use of Tasers in the system. He also questioned the bonding system, saying that the poor are punished more than the well off.

Vid Beldavs supplemented comments Haggarty made during his report on the activities of Citizens for Effective Justice. He said the system fails in so many points that there is a need for a systemic study and solution involving the jail, courts, probation and schools in order to reduce recidivism. He stressed the need for literacy and addiction programs, with follow up programs with volunteers in churches, schools, etc. He asked that the city and county look at a long range strategy and involve the citizens in the program.

Pat Steele, President of the Monroe County Public Library Board, delivered the Annual Report along with Cindy Gray, the Director and Kent Owen, Board Vice President. She said their visit was a part of a tour of outreach. She reported that the library is now hiring Spanish speakers, has recently sent surveys and reports to the southern and western part of the county, and had a retreat to brainstorm on the augmentation of income that is dropping because of funding drops. Prompted by a question from Mayer, Steele said the Friends of the Library was intimately involved in funding and supporting the library.

Steele also noted that she had been the next door neighbor of the Moores while Stotts lived with them, remembered him with much fondness, and said he was a tribute to our community.

Gabe Rivera, with Citizens for Effective Justice, passed out literature from the group.

It was moved and seconded that Marlene Newmann, the mayor's appointment to the Historic Preservation Commission, be affirmed as required by law.

BOARD AND COMMISSION APPOINTMENTS

PUBLIC INPUT

The motion carried with a voice vote.

There was no legislation for second reading.

LEGISLATION FOR SECOND READING

It was moved and seconded that the following legislation be introduced and read by title and synopsis only. Clerk Moore read the legislation by title and synopsis.

LEGISLATION FOR FIRST READING

Ordinance 05-17 To Amend Title 2 of the Bloomington Municipal Code Entitled "Administration and Personnel" - Re: Inserting Section 2.26.070 which Establishes a Restricted Donation Fund

Ordinance 05-17

Ordinance 05-18 To Amend Title 2 of the Bloomington Municipal Code Entitled "Administration and Personnel" (Amending Chapter 2.26 (Controller's Department) in Order to Authorize Acceptable Financial Instruments, a Surcharge for Dishonored Checks, Drafts, Orders, or Like Instruments, and a Fee Schedule for the Providing Copies of Public Records; and, Amending Chapter 2.21 (Department of Law) in Order to Authorize the Purchase of a Blanket Bond or Crime Insurance Policy and Fixing the Amount of the City Controller's Surety Bond)

Ordinance 05-18

There was no public commenting at this time.

**PUBLIC INPUT** 

The meeting was adjourned at 8:20 pm.

**ADJOURNMENT** 

APPROVE: ATTEST:

Andy Ruff, PRESIDENT Bloomington Common Council

Regina Moore, CLERK City of Bloomington In the Council Chambers of the Showers City Hall on Wednesday, August 3, 2005 at 7:30 pm with Council President Andy Ruff presiding over a Regular Session of the Common Council.

Roll Call: Diekhoff, Gaal, Rollo, Sturbaum, Volan, Sabbagh, Mayer

Absent: Banach, Ruff

Council Vice President Sturbaum gave the Agenda Summation

The minutes of July 27, 2005 were approved by a voice vote.

Tim Mayer thanked City of Bloomington employees who work in the hot humid weather including the landscapers, parks and street department workers.

Chris Sturbaum noted some Arts related issues including the need for funds for the sculpture of Hoagy Carmichael and the continuing desire to see the old Von Lee Theater be used as a theater again.

There were no reports during this time.

David Sabbagh read an encomium for Steve Howard, President of the Greater Bloomington Chamber of Commerce, on the occasion of his retirement. He noted the encomium was signed by Mayor Mark Kruzan and Council President Andy Ruff, and then added some of his own comments about the importance of the chamber and Howard's service to his country and community.

Howard accepted the encomium and thanked the council. He added his thanks to his staff, and said that he was just the noisiest member of the chamber. He stressed that the city's sustainability initiative would be a wonderful opportunity to craft a vision for the city, and encouraged the council to put their best efforts into this measure.

Mayor Kruzan added some light hearted comments on the occasion, and added that he understood that Howard had always had the best interests of the community in mind, particularly on the smoking issue and human rights.

Mayer thanked Howard for his work with the community and moved that the encomium be adopted by the council.

Dave Rollo said he had gotten to know Howard more closely during the sustainability initiative and noted that Howard's retirement boat had a wind turbine and state of the art solar cells, measures that lead in sustainability.

Sturbaum added that Howard's leadership would be missed and asked for the encomium to be adopted. The council approved the measure by a voice vote.

There was no public comment at this time.

There were no appointments at this meeting.

It was moved and seconded that <u>Resolution 05-14</u> be introduced and read by title and synopsis. Clerk Moore read the legislation and synopsis, giving the Committee Do-Pass Recommendation of 8-0.

COMMON COUNCIL REGULAR SESSION August 3, 2005

**ROLL CALL** 

AGENDA SUMMATION

APPROVAL OF MINUTES

### **REPORTS:**

COUNCILMEMBERS

- MAYOR and CITY OFFICES
- COUNCIL COMMITTEES

PUBLIC INPUT

BOARD AND COMMISSION APPOINTMENTS

LEGISLATION FOR SECOND READING

It was moved and seconded that <u>Resolution 05-14</u> be adopted.

Mayor Kruzan referred to the day's newspaper article regarding the CSX project and noted that the switchyard was not planned as part of the Phase I project, attributing the inaccuracy to internal and external descriptive language. He reiterated that the switchyard acquisition was never intended to be part of Phase I.

He said the interdepartmental team working on this project presented the option of using the available funds to purchase all three land segments at once, but Kruzan said that this would leave little money for development of the parcels and might leave land dormant for a long time before it would be used. He added this was not a wise use of taxpayer money, and that the wiser choice would be to purchase the trail and hold off on the switchyard acquisition. He said the project was not being compromised, and it was the same project that the previous administration supported.

Kruzan said it was unlikely that anyone else would try to acquire the switchyard property; however the city did relay to CSX that the city would be interested in having a right of first refusal on the property. He said that CSX did not support this type of agreement via corporate policy.

Kruzan said this project, monumental in scope and importance, was THE most significant economic development project on the city's agenda. He said that this council and administration had consistently demonstrated a commitment to a philosophy that quality of life and economic development are synonymous, and that this greenways project epitomized this belief.

Rollo asked if there were any assurances from CSX regarding their position on the sale of the switchyard property. Kruzan stated there was none, and while CSX did not want to restrict their possibilities, they are not actively marketing the property. He said it was not impossible to loose the property and that CSX has given the city no assurances on the sale.

Kruzan added that the acquisition and development of the Phase I part of the trail, the downtown segment, would not be directly tied to the switchyard property, but would give citizens evidence of the value of their purchase, would give benefit to the community, and immediately add to the economic development in the area.

Sturbaum asked if the switchyard was in a flood plain. Kruzan said that it was, and that was another reason that it probably wouldn't be attractive for another type of development. Sturbaum asked about rail banking for the railway and Kruzan said he would look for that answer.

Kruzan added that the proposed use of the switchyard land would dictate the environmental cleanup on the property.

Linda Williamson, President of the Bloomington Economic Development Corporation, noted that in the mid 90s CSX announced that they were abandoning rail that ran from Curry and Vernal Pike west to Ellettsville across State Road 46. She said that the Monon Rail Preservation Corporation was formed to buy that rail and keep it for future use. She said that the Monon Rail, in turn, sold part of that rail line to Indiana Rail for servicing Rogers Quarry on Oard Road. She said the resources from that sale were used to pay Indiana Rail for improvements to Hunter Switch near Kohls Department Store. She said that needed to be done to replace the switching done previously at the

Resolution 05-14 A Resolution Expressing Support for the CSX Rail Corridor Acquisition and Trail Project downtown switchyard. She said the Monon Group and BEDC supports the development of the greenways trail.

Resolution 05-14 (cont'd)

Chris Gaal stated that in addition to the growth policies plan there had been two master planning initiatives dealing with the Rails to Trails project where he served as council representative: the Alternative Transportation and Greenways Plan and the McDoel Switchyard Rails to Trail Master Plan.

Gaal said the McDoel project was the signature project for the whole greenways plan. He added that the downtown plan called for taking advantage of this most unique opportunity in the creation of gathering places and attractive plazas to enhance the downtown. He said the importance of this initiative could not be overstated, that the benefits are incredible for alternative transportation, quality of life, and the bringing the east and west sides of the town together with a gathering place.

Gaal said the cleanup of the switchyard is important and that the entire project is very lengthy and complicated because there is much coordination from many city departments in moving the project forward. He added that state and federal agencies and their requirements for review and consultation had also slowed the process down.

Gaal stated his understanding of the project timeline at this point was to purchase the CSX right-of-way this year, do all the design work for the trail in 2006, and then begin construction of the trail in 2007 and hopefully see a usable trail after that. He said this resolution was to keep momentum going and successfully apply for funding.

Gaal stated that the switchyard was part of the larger project, and was not being abandoned as indicated in the aforementioned news article. He said funding concerns and environmental liability concerns would require continued investments, applications for more grant money and that all this would unfold in stages, while improvements were made in the downtown area.

He thanked the city's team working on the project and also the council for support.

Mayer thanked the city employees for their work, and noted it was a complex project with constantly shifting tables and that there was still much work to be done. He also thanked them for their work in the future. He noted that previous granting models have proven that successful first phases of projects have helped in securing subsequent grant funds. Mayer said he would like to concentrate on the project that included side paths for Country Club road and that the passage of this resolution would help with this as CSX would be finishing their remediation of parts of that area.

Sturbaum thanked Williamson for her recollection of history. He added that the city has been working on the project for a long time, and that it takes consistently applied vision to see the project through. He commended all who had a hand in making a "positive" out of this "negative" and used the phrase "blight to bright."

Rollo noted that Gaal should be given special thanks for his long term efforts and shepherding of the project over many years.

Resolution 05-14 received a roll call vote of **Ayes: 7, Nays: 0.** It was moved and seconded that Ordinance 05-19 be introduced and read by title and synopsis. Clerk Moore read the legislation and synopsis, giving the Committee Do-Pass Recommendation of 8-0.

Ordinance 05-19 To Amend Title 15 of the Bloomington Municipal Code Entitled "Vehicles and Traffic"

It was moved and seconded that Ordinance 05-19 be adopted.

James McNamara, Deputy Mayor, noted that the ordinance would create two new residential zones. Zone 8 would comprise of two half blocks on North College avenue and Zone 9 comprised of nine block faces in the area near the southwest corner of the IU campus.

Steve Volan asked if there might be need for more zones even further out from these in the future. McNamara said the city's stance was to remain flexible but he didn't anticipate any at this time.

Mayer asked if there were adequate staff and equipment to enforce the new zones. McNamara said both new zones were adjacent to existing zones and that since both are relatively small there are no difficulties anticipated at this time.

Mayer noted that when the neighborhood proximate parking zones were first created they were quite controversial, but last week in the committee hearing for this ordinance, citizens were welcoming them in their own neighborhoods. He thanked the deputy mayor for his work on the ordinance.

Ordinance 05-19 received a roll call vote of Ayes: 7, Nays: 0.

It was moved and seconded that <u>Resolution 05-14</u> be introduced and read by title and synopsis. Clerk Moore read the legislation and synopsis and stated that there was no committee recommendation on the resolution.

It was moved and seconded that <u>Resolution 05-14</u> be adopted.

Jennifer Osterholt, Director, represented the Bloomington Housing Authority. She said that the council had, on May 2, 1961, made the decision to enter into a cooperation agreement with the housing authority in this matter. She described the formula used to calculate the PILOT and asked that the \$9600 payment be waived.

Mayer explained that the council would be forgiving taxes for services that the city did not provide. He further explained that the city did not collect trash in the area.

Resolution 05-14 received a roll call vote of Ayes: 7, Nays: 0.

It was moved and seconded that <u>Resolution 05-12</u> be introduced and read by title and synopsis. Clerk Moore read the legislation and synopsis and stated that there was no committee recommendation on the resolution.

It was moved and seconded that <u>Resolution 05-12</u> be adopted.

Ron Walker, Director of Economic Development, said this resolution was part of rescinding the tax abatement to this property. He said that the BBI received an approval for tax abatement and ERA in 1994 and described the services and technical assistance activities that were available at the center. He said the BBI met the requirements at the time but the property has now been sold.

Walker said the new owners did not know about the tax abatement and that the incubator was no longer present at that location. Walker said the present owner has voluntarily submitted documents asking for rescinding of the abatement.

(Amending Chapter 15.37 – Residential Neighborhood Permit Parking – and Chapter 15.64 – Traffic Violation Schedule)

Resolution 05-15 Waiving Current Payments in Lieu of Taxes by the Bloomington Housing Authority to the City

Resolution 05-12 To Terminate Tax Deduction for Improvements to Real Estate and Remove the Economic Revitalization Area (ERA)
Designation Authorized by Resolution 94-32 and Resolution 94-52 - Re: 210, 216 & 220 West Allen Street (Bloomington Business Incubator, LLC, Former Owner and Petitioner; Storage Express Holdings, LLC, Current Owner)

Resolution 05-12 received a roll call vote of Ayes: 7, Nays: 0.

It was moved and seconded that <u>Resolution 05-13</u> be introduced and read by title and synopsis. Clerk Moore read the legislation and synopsis and stated that there was no committee recommendation on the resolution.

It was moved and seconded that Resolution 05-13 be adopted.

Ron Walker, Director of Economic Development, explained the history behind terminating the tax abatement at this property. He said that this was more of a housekeeping exercise, as the company is no longer at the address and is not planning to make investment in the site. He added that he has spoken with the owners and they have agreed to the termination of this abatement. He noted, also, that the ERA designation on this property would remain.

Sabbagh asked if this was a voluntary termination, to which Walker responded yes.

Resolution 05-13 received a roll call vote of Ayes: 7, Nays: 0.

There was no legislation for first reading.

There was no public input at this time.

Tim Mayer, Parliamentarian, noted that in accordance with tradition, the council would recess until the next scheduled meeting on September 7, 2005.

The meeting was adjourned at 8:36 pm.

APPROVE:

ATTEST:

Andy Ruff, PRESIDENT Bloomington Common Council

Regina Moore, CLERK City of Bloomington Resolution 05-13 To Terminate a Tax Deduction for the Installation of New Manufacturing Equipment yet Continue the Economic Revitalization Area Designation Authorized by Resolution 03-14 and Resolution 03-15 - Re: 1300 South Patterson Drive (PTS Corporation, Initial Petitioner)

LEGISLATION FOR FIRST READING

**PUBLIC INPUT** 

ADJOURNMENT