## CITY OF BLOOMINGTON

## PLAN COMMISSION

November 13, 2017 @ 5:30 p.m. COUNCIL CHAMBERS \#115 CITY HALL

## CITY OF BLOOMINGTON <br> PLAN COMMISSION <br> November 13 @ 5:30 p.m.

*City Council Chambers - 401 N. Morton
ROLL CALL
MINUTES TO BE APPROVED: September 11, 2017
REPORTS, RESOLUTIONS AND COMMUNICATIONS:
PETITIONS CONTINUED TO: December 11, 2017
PUD-27-17 Public Investment Corporation
2700 W. Tapp Rd.
PUD plan approval and preliminary and final plat approval of a 24-lot subdivision.
Case Manager: Eric Greulich

## CONSENT AGENDA:

ZO-20-17 City of Bloomington
UDO Amendment (Sexually-Oriented Businesses)
Amendment to the City's Unified Development Ordinance to change the development standards for Sexually-Oriented Businesses
Case Manager: James Roach
SP-33-17 Boys \& Girls Club
311 S. Lincoln St.
Site plan approval for a 6,000 square foot addition to an existing community center.
Case Manager: Amelia Lewis

PUD-35-17 Regency Properties
2182 W. Tapp Rd.
Development plan approval of 136 multi-family units on 8.2 acres.
Case Manager: Eric Greulich
SP-37-17 City of Bloomington Redevelopment Commission
401 \& 555 N. Morton St.
Site plan to facilitate parking lot reconstruction.
Case Manager: Jackie Scanlan

## PETITIONS:

SP-26-17 H. M. Mac Development LLC
335, 325, 337 S. Walnut St.
Site plan approval for a 4-story mixed-use building with 60 dwelling units and 13,906 square feet of commercial space
Case Manager: Eric Greulich

SP-34-17 TMC Bloomington LLC
121 E. Kirkwood St.
Site plan approval for a 5-story, mixed-use building with 22 condominium units.
Case Manager: James Roach

## UV-36-17 Gwynne \& Ben Shively

722 W. Second St.
Plan Commission review of use variance for barber shop/beauty salon in the Medical (MD) zoning district.
Case Manager: Amelia Lewis


## City of Bloomington Office of the Common Council

To: Joe Hoffman, President, City of Bloomington Plan Commission

From: Stacy Jane Rhoads, Office of the Common Council

cc: Mayor Hamilton; Deputy Mayor Renneisen; Terri Porter, Director of Planning and Transportation Department; James Roach, Development Services Manager; Anahit Behjou, Assistant City Attorney; Dan Sherman, Council Administrator/Attorney; Council Members; and, City Clerk

Re: $\quad$ Return of ZO-20-17 (Ordinance 17-35) to the Plan Commission, Accompanied by a Statement of Reasons

Date: 03 November 2017

ZO-20-17 was certified to the City Clerk on 22 August 2017. This certification indicated that ZO-20-17 received a favorable recommendation from the Plan Commission on 14 August 2017 by a vote of 6-0-0. ZO-2017 proposed amendments to the City's Unified Development Ordinance (UDO) specific to Sexually-Oriented Businesses. These amendments came forward to the Common Council in the form of Ordinance 17-35.

Pursuant to Indiana Code § 36-7-4-607(e)(4), if the legislative body rejects or amends the Plan Commission's proposal, the legislative body shall return the proposal to the Plan Commission for its consideration, accompanied by a written statement of the reasons for the rejection or amendment of the original proposal. On 01 November 2017, the Council adopted an amendment to Ordinance 17-35, and passed the measure as amended. For that reason, please consider this packet of material as satisfaction of the requirements of Indiana Code § 36-7-4-607(e)(4).

This packet of material includes the following:

- A summary of the amendment, inclusive of the reason for the change.
- Ordinance 17-35, as amended- signed by the Council President, as attested by the City Clerk
- Plan Commission's Certificate of Action to the Council
- Am 01


## Amendment Statement of Reason

Am 01 This amendment was sponsored by Councilmember Piedmont-Smith. It amended Section 2(a) by inserting a new part (6), regarding homeless shelters, and by renumbering subsequent parts. This change prohibits a sexually-oriented business from locating within 500 feet of a homeless shelter and was proposed out of concern about the effect a closer proximity may have on children or youth who may be housed in shelters.

Please consult your counsel about the requirements of Indiana Code § 36-7-4-607(e)(4), which gives the Plan Commission forty-five (45) days in which to consider the rejection or amendment and report to the legislative body.

## ORDINANCE 17-35

## TO AMEND TITLE 20 (UNIFIED DEVELOPMENT ORDINANCE) OF THE BLOOMINGTON MUNICIPAL CODE

## - Re: Amending Section 20.02.300 to allow Sexually Oriented Businesses as a Permitted Use in Commercial General (CG) Zoning Districts and Deleting and Replacing Section 20.05.078 "Sexually Oriented Businesses -- General"

WHEREAS, the City of Bloomington began regulating sexually-oriented businesses ("SOB") in 2006 with the adoption of the Unified Development Ordinance ("UDO"); and

WHEREAS, in 2006 the City of Bloomington Plan Commission made findings documenting the harmful secondary effects of SOBs and these finding were ratified, accepted, and adopted as their own by the Common Council via Ordinance 06-24, the measure adopting the UDO; and

WHEREAS, under the current UDO, a SOB shall not be located on a property within five hundred (500) feet of (1) Place of worship; (2) School (preschool, K-12); (3) Day care center, child or adult; (4) Park; (5) Library; (6) Residential district, including any portion of a Planned Unit Development designated for residential use; (7) Large-scale Multi-tenant nonresidential center; (8) Cemetery; and (9) Another sexually oriented business; and

WHEREAS, under the current UDO, the distance between a SOB and established uses outlined above shall be measured from the nearest property line of the property from which spacing is required to the nearest property line on which the sexually oriented business use will be located, using a straight line, without regard to intervening structures or public rights-of-way; and

WHEREAS, in 1986, in the case of City of Renton vs. Playtime Theatres Inc., the U.S. Supreme Court held that a zoning ordinance that provided approximately five percent (5\%) of the entire land area of the City for sexually-oriented businesses was constitutional and provided adequate land area for First Amendment free speech and expression; and

WHEREAS, under the current UDO, only 4.13 Acres or $0.045 \%$ of Bloomington land area is available for SOB ; and

WHEREAS, the City of Bloomington wishes to change the UDO to align with the Supreme Court holding; and

WHEREAS, On August 14, 2017, the Plan Commission considered ZO-20-17, and made a positive recommendation in favor of the amendments to the UDO, as described herein;

## NOW THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. Section 20.02.300, entitled Commercial General (CG); Permitted Uses, shall be amended by adding "Sexually Oriented Businesses" as a permitted use.

SECTION 2. Section 20.05.078, entitled SX-01 (Sexually Oriented Businesses - General), shall be deleted and replaced with the following:
20.05.078 SX-01 (Sexually oriented businesses -- General).

Purpose. Within the city it is acknowledged that there are some uses, often referred to as sexually oriented businesses, which because of their nature can have a negative impact on nearby property, particularly when these sexually oriented businesses are concentrated together or located in direct proximity to residential uses, child care centers, churches, cemeteries, schools, libraries, playgrounds, and/or parks. Special regulations for these sexually oriented businesses are necessary to insure that these adverse impacts will not contribute to the blighting of
surrounding areas. The primary goal of these regulations is to prevent the concentration or location of these uses in a manner that would exacerbate their adverse effects.

This sexually oriented business standards section applies to the following zoning districts:

## (CA) 16$]$

(a) Location. A sexually oriented business shall not be located on a property within five hundred (500) feet of any of the following:
(1) Place of worship;
(2) School (preschool, K-12);
(3) Day care center, child or adult;
(4) Park (for purposes of this section, publicly owned multiuse trails shall be deemed to be a park);
(5) Library;
(6) Homeless Shelter;
(7) Single Family district, including any portion of a planned unit development designated for single family use;
(8) Multi-Family district, including any portion of a planned unit development designated for multi-family use; and
(9) Another sexually oriented business.
(b) PUDs. For the purposes of this section, sexually oriented businesses shall be considered permitted uses in any Planned Unit Development created before February 12, 2007 where the underlying zoning is CA, CG or IG.
(c) Distance Measurements. The distance between a sexually oriented business and established uses outlined in 20.05.078(a) shall be measured from the nearest property line of the property from which spacing is required to the nearest wall of the building or tenant space that houses the sexually oriented business use using a straight line, without regard to intervening structures or public rights-of-way.
(d) Exterior Display. No sexually oriented business shall be conducted in any manner that permits the observation from any right-of-way of material depicting specified sexual activities or specified anatomical areas by display, decoration, sign, show window or other opening.

SECTION 3. If any section, sentence or provision of this ordinance, or the application thereof to any person or circumstances shall be declared invalid, such invalidity shall not affect any of the other sections, sentences, provisions, or applications of this ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this ordinance are declared to be severable.

SECTION 4. This ordinance shall be in full force and effect from and after its passage by the Common Council of the City of Bloomington and approval of the Mayor, and after any required waiting and/or notice periods under Indiana law.

PASSED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this $/$ day of / Lovember 2017.


## ATTEST:

NICOLE BOLDEN, Clerk
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this $\qquad$ day of $\qquad$ , 2017.

NICOLE BOLDEN, Clerk
City of Bloomington

SIGNED and APPROVED by me upon this $\qquad$ day of $\qquad$ , 2017.

JOHN HAMILTON, Mayor
City of Bloomington

## SYNOPSIS

This ordinance amends Title 20 (the Unified Development Ordinance) of the Bloomington Municipal Code. The ordinance modifies Section 20.02.300, Commercial General (CG) by adding Sexually Oriented Businesses as a permitted use. The ordinance also modifies the locations from which Sexually Oriented Businesses must be sited a minimum of 500 feet by removing large scale multi-tenant nonresidential centers and cemeteries from the list and by breaking out the residential components into "Single Family district" and "Multi-Family district." The ordinance also makes clear that Sexually Oriented Businesses are permitted in Planned Unit Developments created before the 2007 effective date of the UDO where the underlying zoning district is CA, CG, or IG. Lastly, by the ordinance changes existing code by modifying the way that distance is measured such that the 500 -foot distance requirement is measured from the line of the property of the protected use to the wall of the Sexually Oriented Business.

Note: At the November 1, 2017 Regular Session, the Council adopted Am 01, which amended Section 2 of this ordinance to add homeless shelters to the list of uses or districts which must be located at least 500 feet from a sexually oriented business.

Also, as an amendment to the text of the Unified Development Ordinance (Title 20), the effective date of the ordinance is governed by IC 36-7-4-607 and IC 36-7-4-609.

## ****ORDINANCE CERTIFICATION****

In accordance with IC 36-7-4-605 I hereby certify that the attached Ordinance Number 17-35 is a true and complete copy of Plan Commission Case Number ZO-20-17 which was given a recommendation of approval by a vote of 6_Ayes, 0 Nays, and 0 Abstentions by the Bloomington City Plan Commission at a public hearing held on August 14, 2017.

Date: August 22, 2017


Terri Porter, Secretary
Plan Commission

Received by the Common Council Office this $\qquad$ day of $\qquad$ $-$ 2017.


Nicole Borden, City Clerk

| Appropriation <br> Ordinance \#_ | Fiscal Impact <br> Statement <br> Ordinance \#_ |  |
| :--- | :--- | :--- |
|  |  | Resolution \# |
| Type of Legislation: |  |  |
| Appropriation | End of Program |  |
| Budget Transfer | New Program | Penal Ordinance |
| Salary Change | Bonding | Grant Approval |
| Zoning Change | Investments | Administrative |
| New Fees | Annexation | Change |
|  |  | Short-Term |
|  |  | Borrowing |

If the legislation directly affects City funds, the following must be completed by the City Controller:
Cause of Request:
Planned Expenditure____-_
Unforeseen Need

Funds Affected by Request:
Fund (s) Affected
Fund Balance as of January 1_
Revenue to Date
Revenue Expected for Rest of year
Appropriations to Date
Unappropriated Balance
Effect of Proposed Legislation (+/).

Projected Balance_

\$
Signature of Controller

Will the legislation have a major impact on existing City appropriations, fiscal liability or revenues?

$$
\text { Yeas } \quad \text { No }
$$

If the legislation will not have a major fiscal impact, explain briefly the reason for your conclusion.

If the legislation will have a major fiscal impact, explain briefly what the effect on City costs and revenues will be and include factors which could lead to significant additional expenditures in the future. Be as specific as possible. (Continue on second sheet if necessary.)

## *** Amendment Form ***

Ordinance \#:
17-35

## Amendment \#:

01
Submitted By: Cm. Piedmont-Smith, District V
Date:
October 31, 2017

## Proposed Amendment:

1. Section 2 (a) of Ord 17-35 shall be amended by inserting a new Part (6), which shall read as follows and by renumbering subsequent parts (see otherside of this sheet):
(6) Homeless Shelter;

## Synopsis

This amendment is sponsored by Cm. Piedmont-Smith. It would amend Section 2(a) by inserting a new part (6), regarding homeless shelters, and renumbering subsequent parts. This would prohibit a sexually oriented business from locating within 500 feet of a homeless shelter and is being proposed out of concern about the effect a closer proximity may have on children or youth who may be housed in shelters. Please note that, if adopted, the Council must return this amendment to the Plan Commission with a statement of reasons for the change.
$\begin{array}{ll}\text { 10/25/17 Committee Action: } & \text { None } \\ \text { 11/1/17 Regular Session Action: } & 9-0\end{array}$
ADOPTED
(1 November 2017)

(a) Location. A sexually oriented business shall not be located on a property within five hundred (500) feet of any of the following:
(1) Place of worship;
(2) School (preschool, K-12);
(3) Day care center, child or adult;
(4) Park (for purposes of this section, publicly owned multiuse trails shall be deemed to be a park);
(5) Library;
(6) Homeless Shelter;
(6) (7) Single Family district, including any portion of a planned unit development designated for single family use;
(7) (8) Multi-Family district, including any portion of a planned unit development designated for multi-family use; and
(8) (9) Another sexually oriented business.

## BLOOMINGTON PLAN COMMISSION STAFF REPORT <br> Location: 335, 325, 337 S. Walnut St.

CASE \#: SP-26-17
DATE: November 13, 2017

PETITIONER: H.M. Mac Development, LLC
$112 \mathrm{E} .3^{\text {rd }} \mathrm{St}$, Bloomington
CONSULTANTS: Smith Brehob \& Associates
453 S. Clarizz Blvd, Bloomington
REQUEST: The petitioner is requesting site plan approval for a four-story mixed use building.

## BACKGROUND:

| Area: | 0.89 acres |
| :--- | :--- |
| Current Zoning: | CD - Downtown Core Overlay |
| GPP Designation: | Downtown |
| Existing Land Use: | Multi-tenant Office |
| Proposed Land Use: | Commercial / Dwelling, Multi-Family |
| Surrounding Uses: | North - BT transit station |
|  | West - Business/Professional Office |
|  | East - Business/Professional Office/Multi-family residences |
|  | South - Project School |

CHANGES SINCE FIRST HEARING: Since the first hearing the petitioner has made several changes to the overall petition in order to bring the project into compliance with the UDO standards including:

- reducing the number of bedrooms from 168 to 154
- reducing the number of 4 and 5 -bedroom units
- increasing the amount of modulation along the ground floor
- increasing the amount of commercial square footage to $15,015 \mathrm{sq}$. ft. to meet the 50\% requirement
- providing the required stepback along the $4^{\text {th }}$ story
- removing the proposed driveway entrance on Walnut Street.
- removing proposed green development features and affordable housing component

REPORT: The property is located at 321-331 S. Walnut Street and is zoned Commercial Downtown (CD) and is within the Downtown Core Overlay. The property contains two one-story, multi-tenant office buildings which also includes the Rhino's youth center. Surrounding land uses include the Bloomington Transit bus station to the north, the Project School to the south, and business/professional offices to the east and west.

The petitioner is proposing to remove the existing buildings and construct a 4-story, mixed-use building. The new building will contain 60 dwelling units, 154 bedrooms, 93 parking spaces, and $15,015 \mathrm{sq}$. ft . of ground floor commercial space. The petitioner has stated that one of the proposed commercial spaces has been set aside to allow for Rhino's youth center to be relocated on this site. A split level parking garage is proposed
with one entrance from the alley on the north side of the building and one entrance off of the alley to the east.

The ground level of the building will be finished in brick and storefront glazing with the upper floors utilizing a metal panel siding. There is an existing tree plot along Walnut Street that will be lengthened due to the removal of two existing drive cuts. New street lights and bicycle parking are required and will be installed within the right-of-way with this petition.

Plan Commission Site Plan Review: Two aspects of this project require that the petition be reviewed by the Plan Commission, per BMC 20.03.090. Those aspects are as follows:

The Plan Commission shall review:

- Any proposal that is adjacent to a residential use.
- Any multi-family residential project with more than 100 bedrooms.


## SITE PLAN ISSUES:

Residential Density: The maximum residential density in the Downtown Core Overlay (DCO) is 60 units per acre. The petition site is 0.89 acres. The petitioner is proposing:

| Unit Type | Number of Units | Number of Beds | DUEs |
| :---: | :---: | :---: | :---: |
| Studio | 6 | 6 | 1.2 |
| 1-Bedroom | 15 | 15 | 3.75 |
| 2-Bedroom | 4 | 8 | 2.6 |
| 3-Bedroom | 21 | 63 | 21 |
| 4-Bedroom | 8 | 24 | 12 |
| 5-Bedroom | 6 | 60 | 12 |
|  | 60 | 154 | 52.59 DUE |

This petition would have 52.59 DUEs and is 0.89 acres in size, so the proposed density is 59 units per acre which does not exceed the 60 units per acre allowed.

Ground Floor Commercial Use: The Downtown Core Overlay district requires that 50\% of the ground floor be used for non-residential space. The building is be required to have $14,850 \mathrm{sq}$. ft . of the ground floor be utilized for non-residential space and the petitioner is providing 15,015 sq. ft . ( $50.2 \%$ ). This space is proposed to be divided into separate tenant spaces with at least one of the spaces being used for Rhino's youth center. This petition meets the 50\% ground floor non-residential requirement.

Height: The maximum height in the DCO is 50 feet and the proposed building is $49^{\prime} 11^{\prime \prime}$. The proposal does not exceed the maximum height limit of the district.

Parking: The DCO does not require parking spaces for nonresidential or residential uses since the site is south of $4^{\text {th }}$ Street. However, the petition is proposing a total of 93 parking spaces with this petition. These spaces would be available for both the commercial tenants and the residences.

Access: The parking garage will be accessed from an access point from the alley on the north side of the building and one access point from the alley to the east. The previously proposed garage entrance from Walnut Street has been removed. There are pedestrian entrances on the west side of the building for the commercial spaces and a center main residential entry on Walnut St. for tenants to access the apartments.

Bicycle Parking: Four bicycle parking spaces are required for the non-residential use and 28 bicycle parking spaces are required for the residential use, for a total of 32 required bicycle parking spaces. The petitioner is proposing to provide 21 long term Class I spaces inside the building and 12 uncovered spaces along the front for a total of 33 on-site bicycle parking spaces which meets the bicycle parking requirement. Since there are more than 32 bedrooms, at least half of the required bicycle parking spaces must be covered and $1 / 4$ of the spaces must be long term lockers. The petitioner is meeting that requirement by providing the 21 Class I spaces inside the building. There will be 2 bicycle racks for 6 bikes each located in front of the building in the right-of-way.

Stepback/Architecture: The proposed ground floor of the building is primarily brick with storefront windows and limestone accents along the entry points. The upper floors are a metal siding panel with fiber cement siding for accent. The building has a center recessed module with an outdoor patio and courtyard for the residents. Since the building is taller than 45 ' it is required to have a step-back of at least 15 ' to help offset the massing. This stepback has been incorporated into the building design and the $4^{\text {th }}$ floor has been recessed 15 '. The building also has an inset center module to break up the massing of the building.

Streetscape: There is an existing tree plot along the Walnut Street frontage with street trees that are in good condition. These existing street trees can be saved and the Department will work with the petitioner to preserve these during construction. Additional street trees and pedestrian-scaled lighting are required along Walnut Street and must approved by the Board of Public Works. There is are 2 existing drivecuts on Walnut Street that will be removed with this petition and a new sidewalk and tree plot will be installed in their place.

Impervious Surface Coverage: The Downtown Core Overlay allows for $100 \%$ impervious surface coverage. Although not required, the petitioner is providing green space along the entire perimeter of the building and this greenspace will be landscaped with native species.

Pedestrian Facilities/Alternative Transportation: The existing sidewalk along the Walnut Street frontage will remain essentially the same and will be enhanced with the new street trees, street lighting, bicycle parking facilities, and a portion of new sidewalk. Any encroachments in the right-of-way must be approved by the Board of Public Works.

Building Façade Modulation: BMC 20.03.130(c)(1)(A) requires a maximum façade width for each module of 65 feet for those sides of the buildings with street frontage. The building has been designed to meet that requirement by showing 4 main modules that are less than 55 ' wide with the center inset module being 53 ' wide. The entryways for the commercial space have been inset 7' which, along with the overall recessing of the ground floor, creates a 9 ' recess for the required modules.

Void-to-Solid Percentage: The DCO sets a minimum first floor void-to-solid requirement of $60 \%$ for the ground floor and $20 \%$ for the upper stories. The proposal meets these requirements by providing $68 \%$ along the ground floor and $24 \%$ on the upper floors.

## CRITERIA AND FINDINGS FOR SITE PLANS

20.09.120 (e)(9) The staff or plan commission, whichever is reviewing the site plan, shall make written findings concerning each decision to approve or disapprove a site plan.
(A) Findings of Fact. A site plan shall be approved by the plan commission only upon making written findings that the site plan:
(i) Is consistent with the growth policies plan;

## Proposed Findings:

- The site is in the Downtown area of the Growth Policies Plan (GPP).
- The Downtown area is a mixed use, high intensity activity center serving regional, community-wide, and neighborhood markets. Bloomington must strive to improve downtown as a compact, walkable, and architecturally distinctive area in the traditional block pattern that serves as the heart of Bloomington while providing land use choices to accommodate visitors, business, shoppers and residents. (GPP, 28) The petition provides commercial and residential space in the center of the Downtown area, and provides density to increase the walkability of the area.
- A mix of office, commercial, civic, high-density residential and cultural uses are recommended for the downtown. (GPP, 28)
- The Downtown area should be targeted for increased residential density (100 units per acre) and for intensified usage of vacant and under-utilized buildings. (GPP, 39)
(ii) Satisfies the requirements of Chapter 20.02, Zoning Districts;

The UDO includes an intent for the CD district and guidance for the Plan Commission in 20.02.370. The following items address those intent and guidance statements.

## Proposed Findings:

- The project does serve to protect and enhance the central business district by providing a long-term tenant space for the Rhino's youth center.
- The project does provide high density development of mixed uses with storefront retail, and residential dwelling uses.
- Though future renters are unknown, the project does appear to promote a diversity of residential housing for all income groups and ages through its varied housing offerings and workforce housing commitment.
- The project does incorporate pedestrian-oriented design through first-floor window design, and use of scale and massing and does accommodate alternative means of transportation by providing ample bicycle parking both inside the building and along the frontage.
- The project does intensify the use of vacant and under-utilized properties, by developing the vacant eastern lot and reusing the existing building.
- The project does provide commercial on the ground floor with residential uses above, though it does incorporate unique live/work space on the ground floor, as well.
- The proposal does further the GPP goal of sustainable development design through the incorporation of mixed use, building reuse, and densification toward a reduced resource consumption.
(iii) Satisfies the requirements of Chapter 20.05, Development Standards;


## Proposed Findings:

- The project meets all applicable development requirements of Chapter 5.
(iv) Satisfies the requirements of Chapter 20.07, Design Standards; and


## Proposed Findings:

- No subdivision is involved, so this is not applicable.
(v) Satisfies any other applicable provisions of the Unified Development Ordinance.

The UDO includes an intent for the DCO district and guidance for the Plan Commission in 20.03.080. The following items address those intent and guidance statements

## Proposed Findings:

- Ensure that new development is compatible in mass and scale with historic structures in the Downton Core Character Area - The only adjacent structure is the Food Works/Middle Way House that is to the east and this building is separated from the building by an alley and surface parking lot. No impacts to that building are found with this proposal.
- Draw upon the design traditions exhibited by historic commercial buildings by providing individual, detailed storefront modules that are visually interesting to pedestrians - The building features separate entrances for the commercial spaces that are recessed and have large glass storefront windows to provide pedestrian scale design. The project provides a diverse mix of traditional commercial retail uses at the street level to capitalize on, maintain and enhance the pedestrian activity generated by the DCO District by including three retail spaces along the Walnut Street frontage.
- Promote infill and redevelopment of sites using residential densities and building heights that are higher in comparison to other Character Areas within the Downtown - The site has been developed with the maximum density allowed in this district and the building is just short of the maximum height. The density is comparable to other projects approved in this overlay district.

Per 20.03.100, the Plan Commission shall approve a site plan that meets all of the standards of 20.03.120, 20.03.130, and 20.09.120.

- The petition meets all of the standards of 20.03.120, 20.03.130, and 20.09.120.

ENVIRONMENTAL COMMISSION RECOMMENDATIONS: The Bloomington Environmental Commission (EC) has made 3 recommendations concerning this development:

1. The Petitioner should apply green building and site design practices to create a high performance, low-carbon footprint structure.

Response: Although not required the Department encourages the petitioner to incorporate as many green building practices as possible.
2. The Petitioner should provide space for recyclable materials to be stored for collection, and a recycling contractor to pick them up.

Response: Although not required, the Department highly encourages the petitioner to provide this service for the residents.
3. The Petitioner shall work with the Department to revise the Landscape Plan

Response: A fully compliant landscape plan must be submitted prior to issuance of a grading or building permit. A condition of approval to that effect has been included.

CONCLUSION: This petition meets all of the DCO Development Standards. It includes various positive aspects related to larger City goals including compact urban form; additional commercial space in the downtown; and innovative design.

RECOMMENDATION: The Department recommends that the Plan Commission adopt the proposed findings and approve SP-26-17 with the following conditions:

1. Architecture must be consistent with submitted elevations and renderings.
2. A right-of-way permit is required prior to any work in the right-of-way.
3. A maintenance of traffic plans must be submitted and approved prior to issuance of a grading or building permit.
4. A fully compliant landscape plan must be submitted prior to issuance of a building permit.

## MEMORANDUM

Date: October 31, 2017
To: Bloomington Plan Commission
From: Bloomington Environmental Commission
Through: Linda Thompson, Senior Environmental Planner
Subject: SP-26-17, Urban Station Phase Two, second design 325, 335, 337 S. Walnut St.

The purpose of this memo is to convey the environmental concerns and recommendations of the Environmental Commission (EC) with the hope that action will be taken to enhance the environmental integrity of this proposed plan. The request is for a Site Plan that calls for demolishing the current buildings and constructing one new, large, mixed-use building.

## ISSUES OF SOUND ENVIRONMENTAL DESIGN

1.) ENVIRONMENT-ENHANCING BUILDING PRACTICES

Green building and environmental stewardship are of utmost importance to the people of Bloomington and sustainable features are consistent with the spirit of the Unified Development Ordinance (UDO). Additionally, they are supported by Bloomington's overall commitment to sustainability and its green building initiative. Sustainable building practices are explicitly called for by the Mayors' Climate Protection Agreement signed by former Mayor Kruzan; by City Council Resolution 06-05 supporting the Kyoto Protocol and reduction of our community's greenhouse gas emissions; by City Council Resolution 06-07, which recognizes and calls for planning for peak oil; and by a report from the Bloomington Peak Oil Task Force, Redefining Prosperity: Energy Descent and Community Resilience Report.

The EC recommends that the developer design the building with as many best practices for energy savings and resource conservation as possible. Some specific recommendations to mitigate the effects of climate change and dwindling resources include the following.

## a. Construction and demolition debris

The EC recommends that construction and demolition debris from the existing structure and construction of the new buildings be collected for reuse or recycling. This material could be sold to local salvage businesses, given to a resale store for future re-use, or recycled. Very little material should have to be disposed in a landfill.

## b. Recycling

The EC recommends that space be allocated for recyclable-materials collection, which will reduce the facility's carbon footprint and promote healthy indoor and outdoor environments. Recycling has become an important norm that has many benefits in energy and resource conservation. People expect to have recycling facilities available in multi-family homes as they do in single family homes, and we hear many complaints from those who do not. Recycling is an elementary environmental practice, given that the City of Bloomington has been promoting it since the early seventies. Recycling is thus an important contributor to Bloomington's environmental quality and sustainability and is expected in a $21^{\text {st-}}$-century structure.
c. Reduce the Heat Island Effect The roof material should have a minimum initial Solar Reflective Index (SRI) of 0.65 , and an aged index of 0.55 . (SRI is a value that incorporates both solar reflectance and emittance in a single value to represent a material's temperature in the sun. SRI quantifies how hot a surface would get relative to standard black and standard white surfaces. It is calculated using equations based on previously measured values of solar reflectance and emittance as laid out in the American Society for Testing and Materials Standard E 1980. It is expressed as a fraction ( 0.0 to 1.0 ) or percentage ( $0 \%$ to $100 \%$ )). If a roof membrane is used, it should be white in color, embedded with reflective material, or covered with a reflective coating or a white granulated cap sheet.
d. Solar energy generation Install solar photovoltaic cells to reduce the use of greenhouse-gas emitting pollutants. This building is ideal for photovoltaic (PV) solar panels because it has a flat roof. Solar power is now competitive with coal, especially considering the full-cost accounting price.
e. Electric vehicle charging stations The parking areas for the residential units should have some electric vehicle charging stations.

## 2.) LANDSCAPING

The Landscape Plan submitted requires some additional information. Given the constraints on this site, the EC believes that the landscaping should be dense in every available space on the property. Furthermore, the plan should be designed with plantings that benefit local pollinating insects and birds, reduce the heat island effect, and slow and cleanse rainwater. Using native plants provides food and habitat for birds, butterflies and other beneficial insects, promoting biodiversity in the city. Native plants do not require chemical fertilizers or pesticides and are water efficient once established.

The proposed development is on an important, highly traveled thoroughfare for Bloomington's downtown. The EC always promotes development designs that are consistent with "complete streets" usability, inviting gateway character, and enhanced environmental sustainability, but finds it exceedingly important in this location. There are many design concepts to consider, from landscaping that celebrates Bloomington's natural heritage, to creating public gardens to enhance neighborhood comradeship, to choice of building materials and architecture that promote a sense of place and reflects our city's commitments to green building and sustainability.

## EC RECOMENDATIONS

1.) The Petitioner should apply green building and site design practices to create a high performance, low-carbon footprint structure.
2.) The Petitioner should provide space for recyclable materials to be stored for collection, and a recycling contractor to pick them up.
3.) The Petitioner shall work with staff to revise the Landscape Plan.

November 1, 2017
Terri Porter
Director of Planning and Transportation
The City of Bloomington
401 North Morton Street, Suite 130
Bloomington, IN 47404

Re: Urban Station Phase 2
Bloomington City Architect - 2017-040.000

## Dear Terri:

Schmidt Associates has reviewed the revised Plan Commission Submittal dated 10/26/2017 for the Urban Station Phase 2 development located on South Walnut Street between East Smith Avenue to the south and the alley south of East 3rd Street to the north.

We find that many of the same comments that applied to the submittals dated 8/28/2017 and 9/18/2017 and outlined in our letters dated 8/22/2017 and 9/29/2017 respectively, are still applicable.

The major change with the most recent submittal involves the reduction of overall density through the modification of units on the South Walnut Street side of the Fourth Floor. The changes are as follows:

- (2) Five-bedroom units (E1 and E2) became three-bedroom units
- (2) Four-bedroom units (D1) became two-bedroom units
- (2) Three-bedroom units (C1) became one-bedroom units
- (1) One-bedroom unit (B1) became a two-bedroom unit
- In addition, (1) one-bedroom unit (A1) on the east side of the corridor adjacent to the relocated south stair became a studio unit.

The remaining space at the Fourth Floor became a roof deck at all modules, allowing the South Walnut Street façade to employ a 15 ' step back. This visually lowers the height of the main façade to the handrail line of the roof deck (approximately 41 '). The height of the parapet above the stepped back Fourth Floor remains at $49^{\prime}-117 / 8^{\prime \prime}$.

It also appears that the sustainable initiatives previously offered in a Sustainable Practices document dated $8 / 28 / 2017$, to gain a greater density are no longer being offered with the project now in alignment with density requirements.

The Project Design Team appears to have made the following additional design modifications:

- Relocation of the parking garage entry to be off the alley to the east rather than South Walnut Street
- Revisions to the Street Level Plan to provide two retail spaces rather than three as shown on the previous submittal
- Reduction of the bike storage area at the street level
- Minor changes (due to the relocation of the garage entry) to the elevations at the southwest corner of the building. The brick masonry screen wall was eliminated and a storefront glazing system is being utilized, although the note did not change.

No changes have been made to the narrow slots used to break up the massing and introduce natural light to more interior spaces. We continue to agree with the Staff that the narrow nature of the slots limits the amount of quality natural daylight into the windows along those slots. The narrowness of the space also puts windows and balconies of different units in uncomfortably close proximity. As stated previously, neighbors will likely close their blinds to avoid direct sightlines between units, further limiting natural daylight to compensate for the proximity issue.

Based on discussions with the staff, it is our understanding that this project will likely be heard again at the November Plan Commission Hearing.

Sincerely,
SCHMIDT ASSOCIATES, INC.
Architecture $\bullet$ Engineering $\cdot$ Interior Design $\cdot$ Landscape Architecture


CEO / Principal
shempstead@ schmidt-arch.com


Design Architect/Associate
salspaugh@schmidt-arch.com

## SKH/SKA:lab

Copy: James Roach, The City of Bloomington
Lisa Gomperts, Schmidt Associates



SP-26-17 H.M Mac Development LLC
335, 325, 337 S. Walnut Street
Plan Commission
2016 Aerial Photograph


City of Bloomington
Planning \& Transportation


Scale: $1^{\prime \prime}=100^{\prime}$

October 27, 2017

City of Bloomington Planning Department
P.O. Box 100

Bloomington, IN 47402
Attn: Mr. Eric Greulich

## PETITIONERS STATEMENT - URBAN STATION PHASE 2

UPDATED October 27, 2017

Dear Mr. Greulich
H. M. Mac Development and Blackline Studio are pleased to submit the attached multifamily mixed-use development, Urban Station Phase 2 for Plan Commission review. The following document outlines the project scope and addresses comments received to date regarding the project. Please take time to review and contact us with any additional questions.

| Apartment Types | $\underline{\text { Count }}$ | $\underline{\text { Beds }}$ |
| :--- | :--- | :--- |
| Studio (530-545sf) | 6 units | 0 Beds |
| 1 Bedroom (630-685sf) | 15 units | 0 beds |
| 2 Bedroom (863-950 sf) | 4 units | 0 beds |
| 3 Bedroom (1,286-1,367sf) | 21 units | 0 beds |
| 4 Bedroom (1,501sf) | 8 units | 0 beds |
| 5 Bedroom (2,093-2,214sf) | $\underline{6 \text { units }}$ | $\underline{0 \text { beds }}$ |
|  | $\mathbf{6 0 ~ U n i t s}$ | $\mathbf{1 5 4}$ Beds |

## Property density:

Site: 0.89 Acres
60 apartments per acre $=53.43$ DUE's allowed

| Studios | $6 \times 0.2=$ | 1.2 |
| :--- | :--- | :--- |
| 1 Bedrooms | $15 \times 0.25=$ | 3.75 |
| 2 Bedrooms | $4 \times 0.66=$ | 2.64 |
| 3 Bedrooms | $21 \times 1.0=$ | 21 |
| 4 Bedrooms | $8 \times 1.5=$ | 12 |
| 5 Bedrooms | $6 \times 2.0=$ | 12 |

Total 52.59 DUE's

## Project Location

The project is located 321-331 South Walnut Street in the Downtown Core Overlay District. The surrounding land uses include the Bloomington Transit Center to the north, apartment and office buildings to the west, The Project School to the south, and apartments and The Middle Way House across the alley to the east. The lot currently contains two single-story commercial buildings.

## Project Concept

Urban Station Phase 2 seeks to bring a new, modern style of living to downtown Bloomington. The pedestrian experience on the street consists of a generous walk with green materials on both sides. Above, the residential units float over the heavier masonry base. The lighter upper mass of the building is clad in metal and fiber cement panel, and steps in and out to provide large lightwells and rooftop social spaces. A common outdoor amenity area is centered on the second floor of the Walnut Street elevation. The undulating exterior skin of the residential levels provides generous windows and lighting to all of the living units.

There is a split parking level with two access points - the lower level is accessed from the alley to the east, and the upper deck is accessed from the alley to the north. The upper deck will primarily serve the commercial spaces, and the lower level will be resident parking. The garage will be open-air on three sides with a wire mesh panel screen enclosing the garage.

## Non-Residential space - Retail

Retail space is required in the Downtown Core Overlay district for $50 \%$ of the ground floor footprint. Our project proposes 15,015 square feet of retail area and 14,890 square feet of parking area. This is a ratio of $49.8 \%$ parking to $50.2 \%$ retail. Some area of the ground floor footprint is dedicated to the ramp down to the lower parking level.

## Parking Counts

| Required Parking: | No parking required. |
| :--- | :--- |
| Parking provided Upper Level: | 48 Spaces |
| Parking Provided Lower Level: | 45 Spaces |
|  | Total: |
|  | 93 Spaces |

## Parking Garage

The two-levels of parking are accessed by two separate entrances - an east alley entrance to the lower level ( 45 spaces) and a north alley entrance to the upper level ( 48 spaces). There are four handicap accessible spaces with adjacent 8' aisles included in the 93 total. Parking spaces are $19^{\prime}$ deep by 9 ' wide and separated by a 24 ' drive lane.

We believe that resident automobiles parked in the lower level will be used infrequently in favor of bus, bike and walking transportation. The entrance to the lower level parking from the east alley is a preferred option to a garage entrance on Walnut Street.

## Site Accessibility

The primary resident pedestrian entrance is near the center of the Walnut Street elevation. This entrance provides residents access to a common lobby area, which is also accessible from the parking garage area via a secured door.

By code, since the building contains 20 or more apartment units, we are required to provide (1) full ANSI type A unit. One studio or 1-bedroom unit on the second floor will be designed as a fully accessible unit to accommodate any tenants with a disability that require special accommodations

## Building Façade modules

The modulation of the facades per UDO requirements is accomplished by the two setbacks on Walnut Street which are 12' wide x 38 ' deep, the amenity courtyard which is 54 'x 38 ', and two balcony recesses 12' wide x 4' deep. Additionally, the pedestrian level has another pattern of modulation, recessing entrance zones 24 ' wide x 4'-6" deep. The ground level entrances step back 9 ' from the building line, or $3 \%$ of the overall length of the building.

## Building Height

The building height is 50 ' measured from the lowest point, the garage entrance at Walnut Street. The retail clear height varies from 10'-4" clear at the north end to 13'-4" clear at the south end. The building will have no parapet other than a curb for cap and flashing.

## Building Materials

The pedestrian level of the building consists of brick and storefront glazing. Around the parking level at grade, the open-air areas are closed with wire mesh steel grid inserts. The primary material for the upper residential levels is metal panel siding, in differing configurations to add visual interest to the skin. A secondary material of less than $20 \%$ of surface is painted smooth fiber cement panel on the upper residential levels.

## Void to Solid Percentages

The UDO asks for a building in this overlay district to have a $60 \%$ void to solid ratio on the ground floor and $20 \%$ void to solid ratio on the upper floors. Our project has a $68 \%$ void ratio on the ground level and a $24 \%$ void ratio on the upper floors. This meets the requirement of the UDO.

## Building Step Back

The Downtown Core Overlay requires that any building over 45 ' step back at the 45 mark a minimum of $15^{\prime}$ from the build-to line. The building is 50 ' tall measured from tallest point at the south, and 46 ' from grade at the north end. Our building steps back on 15 ' on the Walnut Street fourth floor to meet this requirement.

## Environmental \& Green Considerations

Our project has been modified from the previous design and is no longer proposing specific Green Building / Sustainable Practices for a Green Development Incentives (Section 20.05.049 GD-01) density increase.

## Trash Removal

Trash removal has been provided off of the North alley. The trash room will have an enclosed overhead door for access. The grade will be leveled at this location to assist in the roll-out of trash containers on pick-up days. The alley will be modified to have a concrete apron for the garbage truck to sit on while dumping the trash.

## Anticipated Waivers

We have revised our design to meet the standards of the UDO and are no longer asking for any waivers for this project.

## Cras McComin

Craig McCormick
Principal
Blackline Studio
1 North Meridian Street, Studio 400
Indianapolis, IN 46204


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LOWER LEVEL GARAGE - DESIGN CONCEPT



## 工復




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$\underset{10.26 .2017}{\text { BUILDING LINE DIAGRAM - DESIGN CONCEPT }}$





AERIAL VIEW - SOUTHEAST CORNER
$\underset{\substack{10.26 .2017}}{\text { RENDERING - DESIGN CONCEPT }}$


$\cdots$..









(46)



By: roachja
20 Oct 17

City of Bloomington
Planning \& Transportation


Scale: $1^{\prime \prime}=50^{\prime}$

# BLOOMINGTON PLAN COMMISSION STAFF REPORT <br> Location: 311 S Lincoln St. 

CASE \#: SP-33-17
DATE: November 13, 2017

PETITIONER: Boys and Girls Club
311 S Lincoln St., Bloomington
CONSULTANTS: Jeff Baldwin
PO Box 1716, Bloomington
REQUEST: The petitioner is requesting site plan approval for a 6,000 square foot addition to an existing community center.

## BACKGROUND:

| Area: | 0.66 acres |
| :--- | :--- |
| Current Zoning: | CD - Downtown Edges Overlay |
| GPP Designation: | Downtown |
| Existing Land Use: | Community Center |
| Proposed Land Use: | Community Center |
| Surrounding Uses: | North - Commercial <br>  <br>  <br>  <br>  <br>  <br>  <br>  <br>  <br> Eest - Park and Police Station <br> South - Commercial |

REPORT: The property is located on the east side of South Lincoln Street, south of 3rd Street and is zoned Commercial Downtown (CD), in the Downtown Edges Overlay (DEO). The property contains one two-story building and is currently used as a downtown location for the Boys and Girls Club. Surrounding land uses include a restaurant and apartments to the north, a park to the west across Lincoln Street, hair salon and residential to the south, an office building across $4^{\text {th }}$ Street, residential to the east.

The petitioner proposes to develop this property by adding a two-story addition to the south of the existing building. The addition would contain 6,000 square feet of additional community center space to be used by the Boys and Girls Club.

The petition site building was built in 1915 and is listed as 'Notable' in the City of Bloomington Survey of Historic Sites and Structures, but is not part of a local historic district. The petitioner received approval for the addition and partial demolition delay review from the Bloomington Historic Preservation Commission on September 28, 2017.

Plan Commission Site Plan Review: Per BMC 20.03.230, the Plan Commission shall review "any proposal adjacent to a residentially zoned district or a residential use" as well as "any proposal that does not comply with all of the standards of Section 20.03.260: Downtown Edges Overlay (DEO)."

Limited Site Plan Compliance: Per BMC 20.08.060(b) where an addition to any building of more than ten percent (10\%) of the gross floor area, a lawful nonconforming site or
structure, where any use is nonresidential, shall be brought into compliance with current development standards to the extent possible.

## SITE PLAN REVIEW:

Architecture/Materials: The style addition is designed to reflect and enhance the design of the existing building. The existing building is primarily brick with short limestone walls along the west facade. The addition will utilize glass and brick to complement the existing building. The northern most portion of the addition is two stories of glass while the southern portion of the addition is two stories of brick. All proposed windows match the style of those on the existing building.

Parking: The maximum nonresidential parking in the DEO is $50 \%$ of the maximum permitted in Chapter 20.05; Parking Standards. The maximum permitted is 39 spaces. The site plan shows parking at the northeast corner of the site and along the southern edge. The proposal has a total of 25 vehicular parking spaces, as well as several spaces for bus parking. There are 8 back out spaces at the northeast corner of the site, utilizing an existing north-south paved alley. The proposal meets parking requirements.

Bicycle Parking: The site is required to have 4 Class II bicycle parking spaces. The proposed site plan currently shows two racks on site.

Vehicular Access: There are two vehicular access points. The first entrance is via the alley at the north east corner and the second entrance is located at the southwest corner of the site.

Pedestrian Access: The proposal shows two building entrances along the west façade; one entrance on the existing building and a new entrance proposed with the addition. There is an additional entrance along the east façade towards the northeast corner of the building.

Streetscape: There is existing sidewalk along the east side of S. Lincoln Street. Additional sidewalk connections to the new entrances on the addition are proposed. The existing structure is directly adjacent to the sidewalk, limiting the space for street trees. Three trees and landscaped areas are proposed along the southwest edge of the site along S. Lincoln St.

The DEO requires the petitioner to install pedestrian scaled lighting in the right of way. The placement of the existing structure on site does not provide excess space in the right of way for lighting. While the petitioner cannot meet the requirement due to existing conditions, alternative lighting should be installed on the property.

Impervious Surface Coverage: The DEO allows for $70 \%$ impervious surface coverage. The site is currently at approximately $79 \%$ impervious surface and with the proposed addition it is $89 \%$ impervious surface. This site plan does not meet the minimum requirement for impervious surface coverage.

Landscaping: Per Limited Site Compliance standards, if full compliance with the landscaping standards in the UDO cannot be achieved due to lack of adequate planting
area, all yard areas must be landscaped to the maximum practicable. The petitioner has provided landscaping to the extent possible on site.

Signage: No signage has been proposed at this time. Any future signage shall conform to UDO regulations and receive a sign permit.

## CRITERIA AND FINDINGS FOR SITE PLANS

20.09.120 (e)(9) The staff or plan commission, whichever is reviewing the site plan, shall make written findings concerning each decision to approve or disapprove a site plan.
(A) Findings of Fact. A site plan shall be approved by the staff or plan commission only upon making written findings that the site plan:
(i) Is consistent with the growth policies plan;

## Proposed Findings:

- The site is in the Downtown area of the Growth Policies Plan (GPP).
- A mix of office, commercial, civic, high-density residential and cultural uses are recommended for the downtown. (GPP, 28)
- "New construction in the downtown should conform to historic patterns of building mass, scale, and placement within a given site" (GPP, 29)
(ii) Satisfies the requirements of Chapter 20.02, Zoning Districts;

The UDO includes an intent for the CD district and guidance for the Plan Commission in 20.02.370. The following items address those intent and guidance statements.

## Proposed Findings:

- The project does serve to protect and enhance the central business district by reusing an existing structure and proposing a historically appropriate addition.
- The project does provide high density development of mixed uses with providing additional space to a community center.
- The project does intensify the use of vacant and under-utilized properties, by reusing the existing building.
(iii) Satisfies the requirements of Chapter 20.05, Development Standards;


## Proposed Findings:

- The project meets all applicable development requirements of Chapter 5.
(iv) Satisfies the requirements of Chapter 20.07, Design Standards; and


## Proposed Findings:

- No subdivision is involved, so this is not applicable.
(v) Satisfies any other applicable provisions of the Unified Development Ordinance.

The UDO includes an intent for the DEO district and guidance for the Plan Commission in 20.03.220. The following items address those intent and guidance statements

## Proposed Findings:

- The project is compatible in mass and scale with historic structures in the Downtown Edges Overlay Area as the proposed addition has similar building materials and design to the existing historic building.
- The project is redevelopment of an existing site heights that are higher in comparison to other Character Areas within the Downtown.

The Plan Commission may approve any project that does not comply with all the standards of Section 20.03.260: Downtown Edges Overlay (DEO); Development Standards and Section 20.03.270: Downtown Edges Overlay (DEO); Architectural Standards if the Commission finds that the project:

Complies with all review standards of Section 20.09.120: Site Plan Review, and

## Proposed Findings:

- The proposal complies with all review standards of Section 20.09.120

Satisfies the design guidelines set forth in Section 20.03.280: Downtown Edges Overlay (DEO); Design Guidelines.

## Proposed Findings:

- The proposal satisfies guidelines regarding the architectural character, mass, scale and form, exterior building materials, entries, and pedestrian interest.

The Plan Commission is encouraged to consider building designs which may deviate in character from the architectural standards of this section but add innovation and unique design to the built environment of this overlay area.

## Proposed Findings:

- The proposed addition is context sensitive in design, matching the existing building style and materials.

The Plan Commission is encouraged to consider the degree to which the site plan incorporates sustainable development design features such as vegetated roofs, energy efficiency, and resource conservation measures.

## Proposed Findings:

- The proposal reuses an existing historic structure and adds landscaping features where possible.

CONCLUSION: The proposed site plan and building addition incorporates sensitive design in order to enhance a historic structure while creating additional space for a valued community space in the Downtown. With the exception of impervious surface coverage the proposed site plans meets the standards for minimum site compliance.

RECOMMENDATION: The Department recommends that the Plan Commission adopt the proposed findings and approve the SP-33-17 with the following condition:

1. Adequate lighting to serve in lieu of the required street lighting shall be provided.

## Petitioner's Statement

For nearly 60 years, the Boys \& Girls Clubs of Bloomington (BGCB) has been standing in the gap, providing nurturing and enriching experiences for this community's youth who need us most - youth who will face frequent challenges if not for the Clubs guiding hand. Sadly, the gap is widening rapidly. In 12 short years, the percentage of Monroe County youth living in poverty has nearly doubled. This trend is not sustainable. The cycle must be broken and youth must be empowered to make a positive trend a reality.

Boys \& Girls Clubs of Bloomington is undertaking a capital project that will renovate the Lincoln Street facility as well as acquire, renovate and expand the former IU Eye Clinic building to serve as the new clubhouse for the Crestmont neighborhood. This \$6 million capital project allows the Club to increase membership and average daily attendance, and save a historic building that currently acts as a drag on the organization's annual operating budget. It also allows the Club to serve more kids in one of Bloomington's historically at-risk neighborhoods (aka Crestmont, Pidgeon Hill, or simply The Hill).

The Lincoln Street clubhouse is located in the 87-year-old former National Guard Armory and became the organization's flagship facility in 1963. Located near Third and Lincoln Streets, the clubhouse is located in a historic Bloomington neighborhood. It was centrally located for decades, which made a hit with boys throughout all reaches of the city.

Serving as Bloomington's premier youth sports provider throughout the 1970's and 1980's, the Lincoln Street facility was last renovated in the late 1980's. The project added two locker rooms, three activity rooms, and significant improvements to the gym.

As youth sports evolved and other community entities joined the fray, the Club evolved and started focusing on out-of-school programming, camps, academic/homework assistance, and outreach programs. Needless to say, the Lincoln Street Club finds itself trying to meet modern needs in an outdated structure. Over time, the clubhouse has continued to age, and the board of directors must address issues involving antiquated mechanical systems and significant structural challenges.

Furthermore, the number of youth served at the Lincoln Street clubhouse has reached an all-time high. The Club exceeds Boys \& Girls Club of America's (BGCA) suggested capacity standards by as much as $20 \%$ on any given day.

It is time to address deferred maintenance and structural issues as well as align the facility's floor plan with current and future program needs.

Building renovation and an addition of approximately 6,000 square feet will allow the Club to:

- increase daily capacity by as much as $50 \%$
- maintain its vital proximity to Indiana University and the university's resource of faculty and students
- utilize the Third Street Park complex
- enjoy the protection of the Bloomington Police Department
- maintain its familiar and historic location as the "home" of the Boys \& Girls Clubs of Bloomington
- maintain the historical integrity of a Bloomington landmark and source of architectural pride




# BLOOMINGTON PLAN COMMISSION STAFF REPORT <br> Location: 121 E. Kirkwood Ave. 

CASE \#: SP-34-17
DATE: November 13, 2017

| PETITIONER: | TMC Bloomington LLC <br> 205 N. College Ave., Suite 206, Bloomington |
| :--- | :--- |
|  |  |
| CONSULTANTS: | Strauser Construction Co., Inc. <br> 4213 East Third Street, Bloomington |

REQUEST: The petitioner is requesting site plan approval for one four-story mixed use building within the Commercial Downtown (CD) zoning district.

## BACKGROUND:

| Area: | 0.448 acres |
| :--- | :--- |
| Current Zoning: | CD - Courthouse Square Overlay |
| GPP Designation: | Downtown |
| Existing Land Use: | Parking lot |
| Proposed Land Use: | Mixed use: First floor commercial, upper floor condominiums |
| Surrounding Uses: | North, West - Downtown mixed uses <br>  <br>  <br>  <br>  <br>  <br>  <br> East - CVS Pharmacy, church |

REPORT: The property is located on the north side of East Kirkwood Ave. between Walnut St. and Washington St. and is zoned Commercial Downtown (CD), in the Courthouse Square Overlay (CSO). The petition site also contains the downtown CVS pharmacy, whish is a 3 story former bank building. The property is adjacent to alleys on both the west and north sides of the property. Surrounding land uses include mixed use buildings along the courthouse square to the west and north, a church to the east, and the Buskirk Chumley Theater to the south. The property currently contains a surface parking lot. The property is located immediately east of the Courthouse Square Historic District. This petition will be presented to the Historic Preservation Commission on November $9^{\text {th }}$ for a "courtesy review." Staff will present a synopsis of their discussion at the hearing.

The petitioner proposes to develop this property with a 5-story building. The street level would contain two commercial spaces totaling about 2,200 square feet and 20 parking spaces. The upper floors would contain 22 condominiums for sale. The building is a modern design and is clad in brick, limestone and glass. Access to the parking garage is from the east/west alley to the north of the building.

Plan Commission Site Plan Review: Two aspects of this project require that the petition be reviewed by the Plan Commission, per BMC 20.03.020. The aspects are as follows:

- The proposal does not meet multiple standards in BMC 20.03.050 and BMC 20.03.060 including:
- Height
- Density
- Historic Step Down
- Ground Floor void to solid
- Window detailing
- Base, middle, and cap
- The proposal is adjacent to a residential use.


## SITE PLAN ISSUES:

Residential Density and Owner Occupancy: The maximum residential density in the Courthouse Square Overlay is 33 units per acre. The petition site is .448 acres. The petitioner is proposing 48.83 units per acre. This is an approximately $40 \%$ increase over CSO maximum. The maximum allowable density on the site is 14.78 DUEs. The petitioner is proposing 20.98 DUEs. Most units are larger than the maximum permitted for the DUE reductions in the UDO, so they are counted as the next larger unit size. The chart below and the other numbers in this report represent a likely scenario, however the exact bedroom mix may change depending on the desire of future unit owners.

Dwelling Unit Equivalent Breakdown (as drawn)

| Type of Unit | Count <br> of Unit | Count <br> of Beds | DUEs <br> per unit | DUEs |
| :--- | :--- | :--- | :--- | :--- |
| Large 1-beds | 3 | 3 | 0.66 | 1.98 |
| Large 2-beds | 5 | 10 | 1 | 10 |
| 3-bed | 14 | 42 | 1 | 14 |
| Total | 22 | 55 |  | 20.98 |

The proposal does not meet UDO requirements related to density.
The petitioner has committed that the units will be owner occupied. Private covenants will prohibit owners from offering units as short-term rentals. Additionally, the petitioner proposes to restrict occupancy of units to no more than two unrelated adults.

Residential Uses on the First Floor: The Courthouse Square Overlay does not permit ground floor residential uses. The proposal contains parking spaces to be used by the condominiums. Ground floor residential uses are restricted, in part, to encourage the activation of the ground floor along public streets to 'capitalize on, maintain and enhance the pedestrian activity generated by the CSO District'. The entirety of the building fronting on Kirkwood Ave in the proposal is commercial and the parking is hidden behind the retail space.

Height: The maximum height in the CSO is 40 feet. The UDO defines building height as "the vertical dimension from the lowest point of the building, structure, or wall exposed above the ground surface to the highest point of the roof, parapet wall, or uppermost part. Chimneys, vents, mechanical equipment or utility service structures shall not be included in the measurement of vertical dimension." The building measures 67 feet tall per the UDO definition. The tallest part of the building is from the south east corner of the lot along Kirkwood to the top of the limestone parapet wall. From the southeast corner of the lot to the top of the roof, the building is 60 ' 9 " tall. This petition exceeds the maximum permitted height of the CSO by 27 feet. Even with the proposed fifth floor step back, the
building appears to be out of scale to surrounding buildings.
Parking: The DCO requires no parking spaces for residential or non-residential uses. The petitioner is proposing 20 garage parking spaces. This equates to approximately one parking space per condominium. The parking is screened from view from the street by the commercial space and the lobby. Access is from the east-west alley at the northeast corner of the site. The proposal meets parking requirements.

In addition to on-site parking, through removal of a curb cut onto Kirkwood Ave and the reconstruction of the streetscape, three new street parking spaces on Kirkwood will be created.

Bicycle Parking: A total of 14 bicycle parking spaces is required with this petition. None are shown on the plans, but there is adequate space for them. Four short term spaces are required along the street for the commercial space. Three spaces must be class I spaces, like bike lockers, 5 must be covered class II spaces such as inside the garage, and the remaining 2 can be any style of Class II space. The proposal must meet bicycle parking requirements.

Architecture/Materials: The building has a modern design, with brick and limestone and a large amount of curtain wall glass. The materials meet CSO requirements.

The modern design and curtain walls do not meet other CSO requirements. The CSO requires punched style windows with distinctive sills and lintels (20.03.060(b)(3)(C)(iii)). Also required are building design elements to create a distinctive base, middle and cap (20.03.060(b)(5)(A)). None of these elements are found in the proposal. Some upper story windows utilize a "curtain wall" type design that is similar to the first floor storefront. This is prohibited by 20.03.060(b)(3)(C)(iii).

Streetscape: This petition proposes to remove 2 established street trees along E. Kirkwood. These trees are located in planters that will be rebuilt to remove the existing curb cut and to provide additional street parking. Two new street trees within tree grates are proposed to replace them. In addition, the brick sidewalk and existing street furniture, including street lights, will remain. The proposal will meet minimum street tree and light requirements, however the street tree grates are not in keeping with the character of the streetscape on this block. If the Plan Commission does not accept the Department recommendation of denial, staff will work with the petitioner to design trees planters more in keeping with the streetscape.

Impervious Surface Coverage: The Courthouse Square Overlay allows for 100\% impervious surface coverage. The proposal meets this standard.

Pedestrian Facilities/Alternative Transportation: Sidewalk exists along E. Kirkwood Ave. The petition will meet UDO requirements to maintain or enhance those facilities with street trees and lighting in the same style of the Kirkwood streetscape.

No additional Bloomington Transit facilities are required with the development. Bloomington Transit Routes 1, 2, 3, 4, and 5 run within a block of this site.

Building Façade Modulation: BMC 20.03.060(c)(1)(A) allows a maximum façade width for each module of 50 feet for those sides of the buildings with frontage. The eastern and western modules are offset by a 2 ' 9 " modulation meeting the CSO requirement. The petition meets this standard.

Building Height Step Down: BMC 20.03.060(c)(2) requires that the adjacent façade module on buildings located to the side of a surveyed historic structure not be more than one story taller, or 14 feet taller, than the surveyed structure. The Book Corner building to the west is a surveyed historic structure (Notable) and is also located in the Courthouse Square Historic District. The proposed building extends approximately 2 stories, or 27 feet taller than the historic building without a step down. The petition does not meet this standard.

Void-to-Solid Percentage: The CSO sets a minimum first floor void-to-solid requirement of $70 \%$, consisting of transparent glass or façade openings, for first floor facades facing a street. Upper stories are required to have a minimum of $20 \%$ void and permitted a maximum of $70 \%$ area. The proposal does not meet minimum first floor void percentage requirements. The $5^{\text {th }}$ floor is close to, but not over the maximum void of $70 \%$.

- Ground floor = 49.6\%
- Level 2-4 = 37.5\%
- Level $5=65.6 \%$

Green Infrastructure: The petitioner has submitted a list of green development features. Some of these features have become commonplace in Bloomington, such as use of a white membrane roof, low VOC content materials, use of common area light sensors, and use of regional materials. The petitioner has proposed some non-standard elements, such as reduction in water use, energy efficient mechanical equipment, high performance window glazing, and "fluid applied membranes" over exterior sheathings to reduce air transmissions through building, but provides little detail about their implementation.

ENVIRONMENTAL COMMISSION RECOMMENDATIONS: The Bloomington Environmental Commission (EC) has made 2 recommendations concerning this development.
1.) The Petitioner should reduce the amount of pavement between the building and Kirkwood Ave. by installing additional landscaping, thus improving the walkability and reducing the site's total environmental footprint.

Response: If the Plan Commission does not deny the petition, the petitioner should look at ways make the make the changes to the Kirkwood streetscape be more in keeping with the established streetscape including reconstruction of planter blocks instead of the proposed street tree grates.
2.) The Petitioner should apply green building and site design practices to create a high performance, low-carbon footprint structure.

Response: If the Plan Commission does not deny the petition, the petitioner
should look at ways to strengthen the green building features per the recommendations of the Environmental Commission and Schmidt and Associates.

## CRITERIA AND FINDINGS FOR SITE PLANS

20.09.120 (e)(9) The staff or plan commission, whichever is reviewing the site plan, shall make written findings concerning each decision to approve or disapprove a site plan.
(A) Findings of Fact. A site plan shall be approved by the staff or plan commission only upon making written findings that the site plan:
(i) Is consistent with the growth policies plan;

## Proposed Findings:

While this petition furthers many goals of the Growth Policies Plan (GPP) and the Downtown Vision and Infill Strategy Plan (Downtown Plan) including redevelopment of underutilized property (GPP p. 39), increased residential density (GPP p. 39), and inclusion of a housing style that is not common downtown (owner occupied condominiums) (Downtown Plan p. 5-7 and 59 ), it does so with a design and intensity that is counter to the more specific policies of the Downtown Plan.

The Downtown Plan notes that existing structures within the courthouse square often have a decreased upper story void percentage through use of smaller upper story, double-hung punched windows, a molding or cornice that caps the building, and articulated architectural detailing that defines each story of the building.

The Downtown Plan recommends that:

- Development in the Courthouse Square Character Area should be compatible with historic structures and should relate in terms of building massing and orientation.
- New buildings that are larger than those seen historically should...be articulated to the extent that the building appears to be in scale with its neighbors.
- In addition, building volumes should appear within the range of those seen traditionally.
- Many traditional structures are two to four stories in height and this scale should be expressed in new construction.

The proposed building does not relate in style, height, massing or volume to its neighbors, either on the north or south sides of E. Kirkwood Ave. and thus is inconsistent with the Growth Policies Plan.
(ii) Satisfies the requirements of Chapter 20.02, Zoning Districts;

## Proposed Findings:

The project meets all applicable development requirements of Chapter 2.
(iii) Satisfies the requirements of Chapter 20.05, Development Standards;

## Proposed Findings:

With the addition of the required bicycle parking, the project will meet all applicable development requirements of Chapter 5.
(iv) Satisfies the requirements of Chapter 20.07, Design Standards; and

Proposed Findings:
No subdivision is involved, so this is not applicable.
(v) Satisfies any other applicable provisions of the Unified Development Ordinance.

## Proposed Findings:

The UDO includes an intent for the Courthouse Square Overlay (20.03.010). This includes guidance to the Plan Commission to ensure that new buildings are compatible in "mass and scale" with historic buildings. The Plan Commission finds that the proposed building is not compatible in mass and scale with adjacent historic building.

Per 20.03.030, the Plan Commission may (emphasis added) approve any project that does not comply with all the standards of Section 20.03.050; Courthouse Square Overlay; Development Standards and Section 20.03.060: Courthouse Square Overlay; Architectural Standards if the Commission finds that the project:

- Complies with all review standards of Section 20.09.120: Site Plan Review, and

This petition meets all applicable requirements of 20.09.120.

- Satisfies the design guidelines set forth in Section 20.03.070: Courthouse Square Overlay; Design Guidelines.

This petition fails to meet many of the design guidelines of the Downtown Plan, including the guidelines for traditional design (3.3 \& 3.4), stepping down height adjacent to historic structures (3.8), encouraging building of 2-4 stories in height (3.9), and traditional upper story window styles (3.13). These guidelines are particularly important in the context of the location adjacent to the Courthouse Square Historic District and on a block with many historic, traditional buildings.

- The Plan Commission is encouraged to consider building designs which may deviate in character from the architectural standards of this section but add innovation and unique
design to the building environment of this overlay area.

While the proposed building may be unique, its mass and scale is out of context with surrounding historic structures and thus inappropriate at this location.

- The Plan Commission is encouraged to consider the degree to which the site plan incorporates sustainable development design features such as vegetated roofs, energy efficiency, and resource conservation measures.

While the petitioner has committed to several green development features, none are particularly innovative and most are becoming mainstream features of buildings in downtown Bloomington.

CONCLUSION: This petition exceeds maximum height and density requirements in the Courthouse Square Overlay. The massing and design are incompatible with surrounding structures, particularly the adjacent historic district. The building is not particularly green and while it includes a housing style not typically found in downtown Bloomington, owner occupied condominiums, the proposal is at a height and intensity incompatible with the CSO and the area.

RECOMMENDATION: The Department recommends that the Plan Commission adopt the proposed findings and deny the petition.

# MEMORANDUM 

Date: $\quad$ October 31, 201t

To: Bloomington Plan Commission<br>From: Bloomington Environmental Commission<br>Through: Linda Thompson, Senior Environmental Planner<br>Subject: SP-34-17, TMC Bloomington, LLC, Kirkwood Condos<br>121 E Kirkwood Ave.

The purpose of this memo is to convey the environmental concerns and recommendations of the Environmental Commission (EC) with the hope that action will be taken to enhance the environment-enriching attributes of this proposed plan. The request is for a Site Plan approval of a 4 -story mixed use building in the Commercial Downtown district and the University Village Overlay.

## ISSUES OF SOUND ENVIRONMENTAL DESIGN

1.) WALKABILITY

The 2002 Growth Policies Plan, Part 2, The Geography of the Policies, Site Design, page 29, calls for the downtown to continue to be developed at a human scale, with amenities such as street trees, and for downtown greenspace to be improved.

In the front of the proposed building, the pavement will extend from about 20 to 30 feet to the street. This will be a very wide swath of sidewalk. The EC believes that landscape material should be installed as a replacement for some of this concrete along Kirkwood Ave. to enhance its walkability and the aesthetic appeal of the downtown area. The extent of how inviting this site is to pedestrians is important environmentally, as well as how it contributes to quality of life by promoting walking instead of driving, thus reducing $\mathrm{CO}_{2}$ emissions; increasing plant diversity, which will attract birds and butterflies downtown; and reducing the urban heat island effect to provide multiple environmental benefits.

## 2.) GREEN BUILDING

The EC recommends that the developer design the building with as many best practices for energy savings and resource conservation as possible. Some examples of best practices that go beyond the Building Code include enhanced insulation; high efficiency heating and cooling; high efficiency toilets; programmable thermostats; sustainable floor coverings; and recycled products such as carpet and counter tops. Some specific recommendations to mitigate the effects of climate change and dwindling resources include the following.

Reduce Heat Island Effect The roof material should have a minimum initial Solar Reflective Index (SRI) of 0.65 , and an aged index of 0.55 . (SRI is a value that incorporates both solar reflectance and emittance in a single value to represent a material's temperature in the sun. SRI quantifies how hot a surface would get relative to standard black and standard white surfaces. It is calculated using equations based on previously measured values of solar reflectance and emittance as laid out in the American Society for Testing and Materials Standard E 1980. It is expressed as a fraction ( 0.0 to 1.0 ) or percentage ( $0 \%$ to $100 \%$ ). If a roof membrane is used, it should be overlaid with a reflective coating or covered with a white, granulated cap sheet.

Water conservation As recommended in the City of Bloomington Utilities Water Conservation Plan, every effort should be used to conserve water. All fixtures should be the low-flow type. The faucets for hand washing sinks should be the self-closing type, and the toilet design and plumbing should be the high efficiency type.

Electric vehicle charging stations The parking areas for the residential units should have some electric vehicle charging stations.

Solar energy generation Install solar photovoltaic cells to reduce the use of greenhouse-gas emitting pollutants. This building is ideal for photovoltaic (PV) solar panels because it has a flat roof. Solar power is now competitive with coal, especially considering the full-cost accounting price.

Green building and environmental stewardship are of utmost importance to the people of Bloomington and sustainable features are consistent with the spirit of the Unified Development Ordinance (UDO). Additionally, they are supported by Bloomington's overall commitment to sustainability and its green building initiative. Sustainable building practices are explicitly called for by the Mayors' Climate Protection Agreement signed by former Mayor Kruzan; by City Council Resolution 06-05 supporting the Kyoto Protocol and reduction of our community’s greenhouse gas emissions; by City Council Resolution 06-07, which recognizes and calls for planning for peak oil; and by a report from the Bloomington Peak Oil Task Force, Redefining Prosperity: Energy Descent and Community Resilience Report.

## EC RECOMENDATIONS

1.) The Petitioner should reduce the amount of pavement between the building and Kirkwood Ave. by installing additional landscaping, thus improving the walkability and reducing the site's total environmental footprint.
2.) The Petitioner should apply green building and site design practices to create a high performance, low-carbon footprint structure.

October 27, 2017
Terri Porter
Director of Planning and Transportation
The City of Bloomington
401 North Morton Street, Suite 130
Bloomington, IN 47404

Re: Kirkwood Condos
Bloomington City Architect - 2017-040.000

## Dear Terri:

Schmidt Associates has reviewed the revised Plan Commission Submittal dated 9/28/2017 for the Kirkwood Condominiums and Retail Project located at 121 East Kirkwood Avenue. The project is a 5 -story, mixed use project proposed for construction on what is currently a surface parking lot. The first floor contains two commercial spaces totaling 2,200 (up from 1,500 SF originally) and 20 secured parking spaces. Floors $2-5$ contain approximately 22 condominium units We understand the bedroom count may be dependent upon the desires of the purchasers of these units, but the maximum could be 17 three-bedroom units and 5 two-bedroom units.

The proposed density of 78 DUEs per acre is well over the maximum development density of 9.3 DUEs per acre. The Petitioner's Statement indicates their belief that this project addresses the City's desire for diverse urban housing options with owneroccupied condominiums. They feel the range of sizes/bedroom options will permit diversity in pricing and they noted that the project will be marketed to young professionals, retirees, and downtown/university based employees.

The site is located within the Courthouse Square Overlay (CSO) District. The District Intent indicates a desire for "interesting buildings that respect the established context of traditional storefront buildings that are two to four stories in height." The Development Standards for the CSO indicate a maximum height of 40 ', which may be closer to three stories rather than four, depending upon the floor-to-floor heights of a given project.

Issues identified by the Planning staff include building height, building height relative to the Courthouse Square Historic district, density, modulation, commercial space, sustainable design, construction staging, maintenance of transportation (MOT) and alley closures.

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Susan Sigman, SHRM-SCP, SPHR
Chuck Thompson, CSI, CCS
James Walde, PE

Letter to Terri Porter
Kirkwood Condos - Bloomington City
Architect October 27, 2017
Page 2
Our comments on the project submittal are as follows:

## MASSING \& LAYOUT

- Most of the surrounding building context is a mix of 2-3 story commercial structures with a 4 -story residential building at the southwest corner of North Washington Street and East 6th Street and a tall 3story (Fraternity Building) on the east side of the courthouse square. The Kirkwood Condos, as proposed at 5 -stories ( 60 ' to 64 ' high), easily feels $1-2$ stories too high relative to the context.
- If the height of the building were to be reduced, the developmental density difference (78 DUEs vs. 9.3 DUEs) would move closer to aligning, but may still not comply. From the Petitioner's Statement, it appears they feel this density is necessary to offset some additional project costs related to burying electrical lines in both alleys which are currently pole-mounted. Burying the electrical lines will greatly clean up the views from the building and in the area in general. The determination of whether to allow the additional density and building height should be considered by the City, especially in light of the project's location in the Courthouse Square Overlay District.
- The project has a modern design character with a brick and stone veneer and a large amount of glass. The materiality fits within the guidelines for this district and visually fits with the early modern appearance of the adjacent limestone-clad building to the east which will house a CVS Pharmacy at the street level.
- The building modulation along the West Kirkwood façade is relatively good, breaking to the elevation into distinct areas of brick masonry and glazing. The brick masonry elements are lower in height to bring the scale down to that of the neighboring buildings. This is helpful, but not totally successful given that the height of the brick masonry elements is still one story higher than the neighboring buildings.
- A portion of the building's west elevation steps back at the 5th Floor with a terrace at the southwest corner which helps somewhat in bringing the façade height down in that area, especially when viewed from street level.
- The building's plan is very efficient with a single, double-loaded corridor running north-south down the center of the building and connecting the two egress stairs. A passenger elevator is adjacent to the stair along Kirkwood, as it should be for convenient access.

Letter to Terri Porter<br>Kirkwood Condos - Bloomington City<br>Architect October 27, 2017<br>Page 3

## MATERIALS

- The proposed design has a modern appearance, utilizing brick and limestone veneer with a large amount of glass.
- The area of glazing is appropriate and handled well on the north, west, and east elevations. The amount of glazing in curtainwall systems is relatively high on the Kirkwood elevation and may want to be reconsidered, although it would be better if height reductions were made.
- The north and west elevations have been nicely complemented with large areas of limestone panels and continue the modulation to break down those sides of the building. Unfortunately, those facades are less publicly visible given they both face alleys.


## SITE

- Parking garage access is from the northeast off Washington Street via the east-west alley to the north. The garage is marked for parking 20 vehicles, but it appears that two of the spaces will be "parked in" along the east wall. Two more spaces along the south wall of the parking garage will be challenged with backing out to leave with no real space in which to back up. A compact car requirement may be necessary in these locations to make them more useful.
- With a total of 22 condominiums proposed and up to 61 beds, the 20 proposed parking spaces would seem inadequate, but the UDO in this area appears to not require parking.
- Built mostly to the property lines, there is minimal site area to develop. The sidewalk along West Kirkwood Avenue has a comfortable depth with two street trees with tree grates. A portion of the sidewalk is proposed to be paved with brick pavers salvaged from the demolition of the existing sidewalk, which is a good sustainable use of materials. The brick area aligns with existing brick paving in front of the adjacent sites to the east and west and is laid in a herringbone fashion.
- Maintaining existing street trees and planting islands along Kirkwood would provide better spacing from the proposed structure and more rooting area than the proposed tree grates which will equate to healthier trees. If there is no other way to avoid putting trees in grates, consider a structural soil solution under the sidewalk to increase rooting volume and increase the probability of a successful street tree.
- A bike parking area on a concrete pad was noted as BP on the Site Plan Legend, but we were unable to locate this designation.
- A planter (not detailed) is proposed at the east edge of the north-south alley, providing an appropriate endcap of sorts to the four parallel parking spaces at the street edge. We are unsure of the size of delivery vehicles that will need to access this alley with a turn off on Kirkwood. It should be reviewed to make sure that the construction of the planter will not be at risk due to a turning radius challenge of a delivery vehicle. See the comment above about maintaining existing street trees. The planter may just be an expansion of the tree area in this scenario.

Letter to Terri Porter
Kirkwood Condos - Bloomington City
Architect October 27, 2017
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## SUSTAINABILITY AND INNOVATION

- A separate list of Green Building Initiatives dated October 10, 2017 was received from Strauser Design + Build on October 16. None of the items were particularly innovative and most are considered mainstream sustainable approaches in current design thinking. The listed items are enumerated below with comments:

1. The building will reduce water use by $30 \%$ over code requirements.

- This is a LEED credit that can be documented by calculating proposed flush/flow fixtures vs. code minimum fixtures. This degree of sustainability is not publicly visible but reduces pressure on water/sewer utilities.

2. The building will utilize a white roof membrane to lower heat island effect.

- This is a LEED credit that can be documented against a solar reflectance Index (SRI) value. This degree of sustainability is publicly visible from a higher elevation and contributes to reducing urban heat island effect.

3. The building construction will implement a $t$ construction waste management plan that will divert $50 \%$ of construction waste through recycling.

- This is a LEED credit that can be documented through construction and verified. This aspect of sustainability is publicly visible during construction if highlighted. While reducing impact on landfills it does not have a lasting public legacy on Kirkwood.

4. The building will source a minimum of $20 \%$ of materials regionally (LEED definition of Regional).

- This is a LEED credit that can be documented. This aspect of sustainability is not particularly visible to the public. It is a tenet of sustainability and necessary to continue to encourage sustainable products.

5. The building will source materials that have $10 \%$ recycled content following LEED criteria.

- This is a LEED credit that can be documented. This aspect of sustainability is not particularly visible to the public. It is a tenet of sustainability and necessary to continue to encourage sustainable products.


## SUSTAINABILITY AND INNOVATION (cont)

6. The building will utilize low-emitting materials such as adhesives, sealants, paints and coatings.

- Indoor air quality is a component of green building. These items can be documented against the LEED standard which would set VOC limits for each category. This aspect of sustainability is not particularly visible to the public.

7. Utilize energy-efficient mechanical equipment.

- Without an energy model comparing proposed to a baseline model, this statement is difficult to quantify. Assumption is that each unit will have residential style systems, individually metered. A potentially more efficient system, variable refrigerant flow (VRF) would allow energy to be "traded" around the individual spaces through the refrigerant. Energy efficiency benefits the environment in lower impacts from the power plant or combustion emissions. It does not have a direct impact to the public on Kirkwood.

8. Utilize technology such as lighting sensors in key areas of the interior build-out to reduce electrical load.

- Vacancy sensors are required by code in some applications. This would contribute to energy efficiency.

9. Utilize higher performance glazing to reduce solar heat gain or heat transfer to allow for optimal efficiency of HVAC systems.

- Higher performance glazing would contribute to overall building energy efficiency.

10. Utilize fluid-applied membranes over exterior sheathings to reduce air transmission through the building envelope and improve performance.

- Improving the building envelope would contribute to overall energy efficiency. It is difficult to quantify impact without energy modeling. This aspect of sustainability would not be particularly visible to the public on Kirkwood.

Letter to Terri Porter
Kirkwood Condos - Bloomington City
Architect October 27, 2017
Page 6
Comparing the proposed sustainable practices to the Green Development Incentive Goals in the UDO; it appears several could qualify as meeting the goals:

Goal 1: Structure and development efficiency of energy \& resources.

- Many of the sustainable practices proposed relate to Goal 1.

Goal 2: Landscape and site design

- This goal is not largely addressed by the applicant's submittal.
- Opportunities to increase sustainable features that the public might recognize may include:
- structural soil/suspended pavements to enhance the street tree environment/or preserve the existing and make utility connections very sensitively
- rainwater harvesting with some type of exterior tank or expression
- vegetated roofs that are visible from the street level to enhance the overall green aesthetic
- PV panels
- electric car charging station
- sheltered bicycle parking with minor repair capabilities.

Goal 3: Pedestrian friendly, mixed use

- This is not specifically stated but would likely be achievable due to the location of the proposed project

Goal 4: Accessibility to public transit

- Is also not mentioned but location of the proposed project would make it very favorable to meeting this goal.

In summary, a green development incentive does not appear to be requested. However, with some attention to Goal 2, it appears the project could be made eligible.

Letter to Terri Porter
Kirkwood Condos Bloomington City Architect
October 27, 2017
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Please let us know if you have any further questions regarding this design feedback.
Sincerely,
SCHMIDT ASSOCIATES, INC.
Architecture $\bullet$ Engineering • Interior Design $\bullet$ Landscape Architecture


SKH/SKA/ CMF:lab
Copy: James Roach, The City of Bloomington Lisa Gomperts, Schmidt Associates



## 121 Kirkwood

Condominiums \& Retail
October 10, 2017

## RE: Green Building Initiatives

The 121 Kirkwood building will be an urban infill project that will make every effort to minimize its impact on the built environment through efficient design, planned construction techniques, and detailed material selections.

As part of the project the design and construction team will work to achieve the following goals:

- The building will reduce water use by $30 \%$ over code requirements.
- The building will utilize a white roof membrane to lower heat island effect.
- The building construction will implement a construction waste management plan that will divert $50 \%$ of construction waste through recycling.
- The building will source a minimum of $20 \%$ of materials regionally (LEED definition of Regional)
- The building will source materials that have $10 \%$ recycled content following LEED criteria.
- The building will utilize low emitting materials such as adhesives, sealants, paints and coatings.
- Utilize energy efficient mechanical equipment.
- Utilize technology such as lighting sensors in key areas of the interior build-out to reduce electrical load.
- Utilize higher performance glazing to reduce solar heat gain or heat transfer to allow for optimal efficiency of HVAC systems.
- Utilize fluid applied membranes over exterior sheathings to reduce air transmission through the building envelope and improve performance.

The proposed building's design and density is driven by the unique nature of an infill owner-occupied residential project on a smaller city lot. Our research indicates that the market desires downtown condominiums that provide a unique urban experience. As such, we are offering a design that offers 10 foot ceilings, large outdoor rooms, unique common area amenities and approximately one secured parking spot per unit. The Kirkwood level footprint is comprised of street retail, condominium lobby entrance and secured parking. The residential units are located on floors two through five. Additionally, there are other site related expenses unique to an urban infill project that drive the need for additional density: these include land costs, infrastructure (e.g. need to bury electrical lines in both alleys) and construction staging. In order to address this density need, the design steps-back at Kirkwood to bring the scale down. Additionally, the canopy along the street level will bring the street front down to a human scale consistent with Kirkwood.

The project and design is in scale with historical structures and recently approved/constructed projects. The Buskirk, KP building on the Square, Oddfellows, CVS and Uptown buildings are examples of multistory buildings adjacent to the lot. Newer projects such as the Sullivan's building and downtown hotel projects are representative of Bloomington's evolution towards recognizing the need for greater density for urban infill projects.

The overall design, through the use of brick, limestone, glass and metal breaks the façade up to visually integrate the building into the fabric of Kirkwood and surrounding buildings. The structure itself is to be built with a steel beam/concrete core. This, combined with the use of quality and timeless exterior materials on all four sides, will result in an attractive building that will add to the long-term character of downtown and Kirkwood. Unlike many of the new apartment structures, our project utilizes a design that owner's will be proud to call home for many years to come.

In order to reduce the likelihood that these units may be converted to rentals, the condominium association documents will prohibit owners from offering units for short-term rental such as Airbnb. Additionally, the documents will prohibit the units from being occupied by more than two unrelated adults. These restrictions will aid in the maintenance of a strong owner-occupied environment.

Finally, the addition of nearly 2,200 SF of retail will provide new modern space for the downtown retail scene.


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PHONE: 317.705 .8800

## PETITIONER'S STATEMENT

October 10,2017
City of Bloomington Plan Commission
401 N. Morton Street
Bloomington, IN 47403

Re: Plan Approval at 121 E. Kirkwood Avenue

Dear Commission Members:

The purpose of our request is to construct a mixed-use project on a small urban infill lot located at 121 E Kirkwood Avenue. The lot has served as a parking lot for adjacent businesses such as Workingmen's, ONB and CVS for well over 60 years. The proposed project is a continuation of T.M. Crowley's overall Bloomington redevelopment plans to add to the fabric of the Kirkwood corridor. TMC purchased the former Workingmen's building and adjacent parking lot in 2015. Phase 1 of our efforts was an adaptive reuse of the building. TMC brought a much needed full-service pharmacy to the building and is finalizing plans to return the $3^{\text {rd }}$ floor to office condos. Phase 2 is the redevelopment of the adjacent parking lot. Our plan is to construct a 52,350 SF mixed-use building that includes approximately 20 secured parking stalls, 2,200 SF of Kirkwood retail and approximately 41,900 SF of owner-occupied residential condominiums consisting of approximately 22 units.

Bloomington's Growth Policy Plan and Downtown Vision and Infill Strategy Plan has longed recognized the need for diverse housing options. TMC proposes to address a long-ignored segment--owner occupied housing. TMC is offering an urban residential product that offers from one to three bedroom options. This range of bedroom options will permit diversity in pricing. The project will be marketed to young professionals, retirees and downtown/university based employees. This residential demographic is a much needed addition to our downtown core.

## 121 E. Kirkwood Condominiums \& Retail

Bloomington, Indiana
October 23, 2017

## REVISION - City Planning Questions \& Comments

Item \#01 Can we get a height measurement from the absolute lowest point part of the lot to the highest part of the building?

Answer: Lowest part of site to highest roof elevation is $60^{\prime}-9^{\prime \prime}$. Lowest part of site to the top of central limestone parapet is $67^{\prime}-0^{\prime \prime}$.

Item \#02
Other parts of the project that don't meet the overlay, but I assume you are aware of:
a) Density: 10.16 max DUEs, proposed is approximately 20.98 DUEs
b) Height: 40 foot max, proposed is approximately 61 feet

Answer: The project team is aware of these items noted and is seeking waivers for these items.
Item \#03 Historic Step Down: Building must step down height adjacent to historic structures to 1 story or 14 feet, taller than the historic structure. This building has parts that are 2 story and more than 24 feet taller than adjacent.

Answer: The current design has made an effort to step the Kirkwood façade down by 1 story for approximately $75 \%$ of the Kirkwood frontage. The area this was not done is at the location of the stair/elevator core which needed to extend to the upper story of the building.

The project team is seeking a waiver for this item.

Item \#04

Item \#05

You need more entrance detailing per 20.03.060(b)(6)
Answer: See attached revised Main Level Floor Plan. Plan revises entrance into stair/elevator Lobby to incorporate a 4' recess from the building façade.
The entrance elevation will also incorporate a prominent building address and name on the glass adjacent the main entrance door.
The horizontal metal canopy will incorporate lighting to highlight this entrance location.
Need to recess the entrance 4 feet. You need a building name, address and lighting at the entrance. Plus one of the items from 20.03.060(b)(6)(C).

Answer: See above. 4' recess has now been incorporated into the plan and other items will be included at the entrance.

The elevations and renderings currently illustrate a horizontal metal overhang (canopy) that runs along the Kirkwood façade. With the now 4' recess at the main entry into the elevator Lobby there is now approximately $5^{\prime}-6$ " of covered depth at this entrance.

Item \#06 Your upper windows need to incorporate lintels and sills and appear like a double hung punched window openings distinctive from first floor window types. I assume based on the modern aesthetic that you aren't going to make this change.

Answer: Due to the design aesthetic of the building we do not plan to have double-hung type punched openings exclusively. The current design incorporates a mix of curtain-wall sections of the façade and punched openings. The punched openings are oversized to maximize glass and connectivity from inside the units to the exterior. The plan currently would indicate these windows to have brick sills and brick/steel lintels. On elevations where punched openings are in limestone panel veneer, the panels would be fabricated to span above the window openings.

Item \#07 You need at least 1 street lights. Looks like there are already 2 along this frontage. Is it safe to assume that you'll be locating and re-setting these existing lights? I think I see one on the plans. Can you make these more prominent?

Answer: See attached updated site plan. The plan indicates that 2 light fixtures would be maintained on the Kirkwood façade.

Item \#08 The building doesn't have a distinctive cap as required by 20.03.060(b)(1). See comments above about windows.

Answer: The current design aesthetic of the building does not lend itself to distinct, ornate parapet caps. The building design consists of a series of planes that breaks down the overall scale and facades of the building through materials and small shifts. To maintain this, the design keeps the thinner profile of each plane to the top of the parapet and is best served without a large protrusion at the top. The parapets will be capped with metal that would affix tight to the façade substrate and have a maximum vertical dimension of 6 ".

Item \#09 The building doesn't appear to meet the modulation requirements. There are 2 distinct modules that appear to be less than 50 feet wide, but the horizontal offset needs to be at least 2'-9".

Answer: The initial submitted design had the modulations offset at 2'-6". The design has been modified with the west module recessed an additional $3^{\prime \prime}$ to allow for the required $2^{\prime}-9^{\prime \prime}$ horizontal offset.

Item \#10 Please edit the MOT to reflect the following comments from Transportation and Traffic Services.
a) Bike around on Washington should be a walk-around. Signage needed about bike lane being closed and bikes being able to use full lane.
a. See revised MOT Plan
b) Walk-around on Kirkwood needed to be accessible. Cut out bump-out or include ramps.
a. See revised MOT Plan
c) Need more details on the length and timing of alley closures.
a. Strauser Construction would submit to City Engineering and BPW a detailed schedule that shows closures of west and north alley linked to the overall construction schedule during the BPW approval process. It should be assumed at this time that alleys will not be closed at the same time, but would alternate with one of the two alleys being closed at all times for a period of 8-12 months once the project begins.
d) Be prepared to pay for closing of meters.
a. Noted
e) BPW approval will be necessary for closures of more then 2 weeks.
a. Noted
f) How will you maneuver materials from the Washington Street staging area to the staging area on Kirkwood.
a. The plan would be to utilize the tower crane to move materials around the site for an extended duration of the project. There would be minimal times when material would be moved via forklift to the Kirkwood staging area, but our hope is that the crane would be utilized and then once the crane is removed from site the material can be moved through the first level parking garage to the front of the building and south elevator location.
g) Please correct signage on plans. Sidewalk is not closed, there is a walk-around.
a. See revised MOT Plan
h) Is a gate planned at the southern end of the staging area? Will trucks back out of the staging area or pull through?
a. The current plan does not indicate a gate on the southern end of the Washington Street staging area. Our plan would be for trucks to back out with a flagger stopping traffic. We believe this provides us the most lay down area and would reduce traffic conflict at the intersection.
i) Please forward and estimate on truck delivery frequency and routes.
a. The plan would be for deliveries to all occur with trucks arriving via Washington Street coming one way from the north. The project will have periods of higher delivery rate such as concrete placement, followed by varying rates during steel erection, carpentry and masonry work. We anticipate there to be multiple deliveries made daily, but would plan to make as many deliveries as possible during the earlier morning hours to minimize any disturbances during heavier traffic periods.




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121 KIRKWOOD $\underset{\text { condominiums \& Retall }}{\underset{\oplus}{\perp}}$



121 KIRKWNOO





LEVELS 2-4 FLOOR PLAN


LEVEL 5 FLOOR PLAN
121 KIRKWOOD


LEVEL 5 FLOOR PLAN PROPOSED BUILD-OUT






$\underset{\text { conoomnиммs \& Retal }}{121 \text { KIRKO }}$

BUILDING SECTION - EAST/WEST




## BLOOMINGTON PLAN COMMISSION STAFF REPORT

CASE \#: PUD-35-17
Location: 2182 W. Tapp Road

PETITIONER: Regency Consolidated Residential, LLC
2417 Fields South Drive, Champaign, IL
CONSULTANT: Michael Carmin
116 W $6^{\text {th }}$ Street, Bloomington
REQUEST: The petitioner is requesting PUD final plan approval to allow 136 multi-family residential units on Parcel I of the Woolery PUD.

## BACKGROUND:

| Area: | 8.2 acres |
| :--- | :--- |
| Current Zoning: | PUD |
| GPP Designation: | Community Activity Center |
| Existing Land Use: | Vacant |
| Proposed Land Use: | Multi-family residences |
| Surrounding Uses: | North - Multi-family Residences |
|  | West - Multi-family Residences |
|  | East - Indiana University |
|  | South - Single and Multi-family Residences |

REPORT: The property is located at 2182 W . Tapp Road and is within the Woolery Planned Unit Development (PUD-64-94). Surrounding properties are also within the Woolery PUD and include multifamily residences to the north and east, commercial (Bloomington United Gymnastics School) to the west, and Quarry to the south. A PUD District Ordinance amendment (PUD-30-16) was approved earlier this year to allow multifamily residences on this parcel. The petitioner is now requesting PUD final plan approval for construction of the proposed units.

The petitioner is proposing 136 multi-family residential units and 190 bedrooms. There will be 5 apartment buildings constructed with 25 efficiency units, 62 one-bedroom units, 44 two-bedroom units, and 5 three-bedroom units. With this petition 34 parking spaces in the existing Adams Village development to the east will be relocated to this phase to provide a total of 224 parking spaces on this phase.

The property will be accessed by a new road cut on Tapp Road that was envisioned in the PUD and will also have road connections to the Adams Village apartments to the east as well as a connection to Sunstone Drive to the north. The interior road will be private. There is currently an 8' asphalt sidepath along the Tapp Road property frontage. New interior sidewalks will be constructed to connect to all of the surrounding public streets. The inner multi-purpose area will have a swimming pool, playground, and pavilion with a firepit for use by the residents. There are three proposed stormwater basins that will be used to meet stormwater detention requirements. Architecture has been submitted for the proposed buildings and they will all be finished with a cementitous siding with a cultured
stone base on all four sides. The petitioner committed to setting aside $10 \%$ of the units for workforce housing and is continuing to work with the City to provide affordable housing on this site. The petitioner has committed to providing on-site recycling for the residents.

Staff feels that this case is a good candidate for the consent agenda since there are no site plan issues and the site plan is consistent with what was submitted with the PUD District Ordinance amendment that occurred in March of this year.

## FINAL PLAN ISSUES:

Architecture/Design: Renderings have been submitted for all of the proposed buildings. All of the buildings will have pitched roofs and will be finished with cementitious siding and a cultured stone base. The buildings will have inset patios and differences in rooflines, building height, and building wall modulations in order to meet the anti-monotony standards of the UDO. The building along Sunstone Drive will be more of a townhome style building with individual entrances for each unit.

Access: The project will be accessed through several access points. There will be a new drivecut on Tapp Road with new acceleration and deceleration lanes added with this petition. There will also be road connections to the Adams Village apartments to the east and to Sunstone Drive to the north. There is one interior road that loops around the development and is private.

Development Standards: The PUD District Ordinance amendment approved Residential High-Density Multifamily (RH) district standards along with 3 modifications:

- To allow 2 of the interior buildings to be 63 ' rather than the 50 ' that is allowed.
- To allow a 10 ' building setback along the east property line rather than the 15 ' that is required.
- To allow an entrance drive to run along the front of the property, this drive was required to be set back approximately 70 ' from the road and will be buffered with landscaping.

Parking: There will be a mix of garage spaces plus surface parking spaces. There will be 34 parking spaces relocated from the existing Adams Village parking area to the east to spread out the parking between the developments. There will be 190 parking spaces provided with this phase plus 34 spaces will be relocated for a total of 224 parking spaces provided.

Pedestrian Facilities: There is already an 8' wide asphalt sidepath along Tapp Road that is in good condition. Internal sidewalks will be provided to provide safe pedestrian routes through the site and will connect to Adams Village to the east, Sunstone Drive to the north, and Tapp Road to the south. Interior sidewalks will also be provided to connect the buildings to the central amenity feature.

Bike Parking: The petitioner committed to providing bike parking beyond the UDO requirements. Based on the 190 bedrooms a total of 32 bicycle parking is required and of those at least half must be covered. The petitioner will be providing 44 bicycle parking spaces including 20 exterior spaces, 14 covered spaces, and 10 secured covered spaces.

Workforce Housing: The petitioner committed to providing at least 10\% of the units in this development as workforce housing for a minimum of 99 years. Prior to occupancy of the units, the petitioner shall submit to the City which units of the development will be used to satisfy the workforce housing commitment and provide to the City an annual report outlining the units rented and cost of rent assessed.

Utilities: The site is well served by existing utilities and no problems have been highlighted so far with providing utility services to the site.

Green Development Incentives: With the rezoning approval the petitioner committed to several green building practices that would be incorporated with this petition. All of those commitments have been fulfilled and have been outlined in their petitioner statement. A zoning commitment for on-site recycling is required and has been included as a condition of approval.

## CRITERIA AND FINDINGS FOR PUD FINAL PLANS

20.04.090 (f)(1) The Plan Commission shall review:
(A) The written statement and supportive material submitted by the petitioner;

Proposed Finding: The petitioner has submitted a petitioner statement and relevant supporting material including building elevations and all site plan sheets.
(B) The PUD District Ordinance;

Proposed Finding: A copy of the PUD District Ordinance that was approved by the Plan Commission under PUD-30-16 has been included in this packet and the proposed final plan is in conformance with the approved district ordinance.
(C) The Preliminary Plan;

Proposed Finding: A copy of the preliminary plan that was approved by the Plan Commission under PUD-30-16 has been included in this packet and the proposed final plan is similar in design to the preliminary plan. Deviations do not alter the concept or intent of the Plan.
(D) The Final Plan;

Proposed Finding: A copy of the proposed final plan has been included.
(E) Any commitments or conditions of approval attendant to prior approvals;

Proposed Finding: A commitment for workforce housing units and for onsite recycling are the only commitments associated with this project and will be finalized prior to occupancy of the units.
(F) Any applicable section of the Unified Development Ordinance;

Proposed Finding: The petition meets all other requirements of the UDO not amended by the PUD District Ordinance.
(G) Additional information as may be required by the Plan Commission to evaluate the application.

Proposed Finding: No additional information is required for this review.

ENVIRONMENTAL COMMISSION RECOMMENDATIONS: The Bloomington Environmental Commission (EC) has made 2 recommendations concerning this development.
1.) The Petitioner shall work with staff to revise the Landscape Plan

Response: This will-was addressed with the review of the grading plan and a fully compliant landscape plan showing only native species is required. (condition \#2)
2.) The Petitioner shall craft a Maintenance Plan for the native plants beds so that all staff is clear regarding how to care for them.

Response: This will be required prior to issuance of a grading permit. (condition \#2)

CONCLUSION: Staff finds that the proposed site plan meets the requirements of the UDO and the previous commitments made at the initial rezoning. This petition incorporates several green building practices and includes the workforce housing commitment which carries forward many objectives and goals of the GPP and the UDO.

RECOMMENDATION: The Department recommends the Plan Commission adopt the proposed findings and recommends approval of PUD-35-17 with the following conditions:

1. Approved per terms and conditions of PUD-30-16.
2. All landscaping for this project shall be native species. A maintenance plan must be submitted prior to issuance of a grading permit.
3. Prior to occupancy of any building, the petition shall identify which units are designated for workforce housing.
4. The petitioner shall submit an annual reporting plan for verification of workforce housing units. Prior to final occupancy, the workforce housing commitment and reporting plan shall be included in a recorded zoning commitment.
5. A zoning commitment is required for the provision of on-site recycling is required prior to issuance of a building permit.

## MEMORANDUM

Date: $\quad$ October 31, 2017
To: Bloomington Plan Commission
From: Bloomington Environmental Commission
Through: Linda Thompson, Senior Environmental Planner
Subject: PUD-35-16: Adams Village Phase Four, PUD Final Plan 2182 W. Tapp Road

The purpose of this memo is to convey the environmental concerns and recommendations of the Environmental Commission (EC) with the hope that action will be taken to enhance the environmental integrity of this proposed plan. The Petitioner's request is for a PUD Final Plan. The EC applauds the Petitioner for the environment-enhancing features built into the site design and the building, specifically the beds of plants that attract pollinators.

## ISSUES OF SOUND ENVIRONMENTAL DESIGN

## 1.) LANDSCAPING

The Landscape Plan needs revisions. The EC recommends that the Petitioner work with staff to create a plan that is compliant with regulations.

## 2.) MAINTENANCE PLAN

The areas designated for a mixture of native plants need to have a long term Maintenance Plan. Too often a developer plants the seeds that they have committed to, just for the grass mowing staff to mow them and tend them as if they are turf grass.

## EC RECOMENDATIONS

1.) The Petitioner shall work with staff to revise the Landscape Plan.
2.) The Petitioner shall craft a Maintenance Plan for the native plants beds so that all staff is clear regarding how to care for them.

October 20, 2017
Terri Porter
Director of Planning and Transportation
The City of Bloomington
401 North Morton Street, Suite 130
Bloomington, IN 47404
Re: Adams Village 2
Bloomington City Architect - 2017-040.000

## Dear Terri:

Schmidt Associates has reviewed the revised Plan Commission Submittal dated 10/10/2017 for the proposed Adams Village Apartments on West Tapp Road and just west of the existing Adams Village Apartments. The previous submittal dated 9/28/2017, was reviewed separately and feedback was provided in a letter to Terri Porter dated 10/13/2017. This submittal includes a Petitioner's Statement, building floor plans and elevations, together with a site landscaping and planting plan which was not previously included.

## From the Petitioner's Statement:

The project proposes to add Phase IV to its existing Adams Village Apartments which would include five new multi-family apartment buildings and a central clubhouse area to serve both the new and existing residents of the development. The five multifamily buildings will consist of three building types, with buildings 1 and 2 being used twice.

The buildings will be oriented around a central amenity space consisting of: a pool, cabanas, hammock areas, a low-flame gas fire pit, bocce ball court, and an open green space. A private drive circles around the buildings on the site and contains both open surface parking spaces as well as individual private garage spaces.

The Design Team believes they have addressed all code requirements and will not be requesting any variances to standards above what was approved at both the Planning Commission and the and City Council levels. The proposed density of 75.70 DUEs per acre is well under the maximum development density of 123 DUEs available for the development.

Our comments on the project submittal are as follows:

## MASSING \& LAYOUT

- The unit layouts are relatively efficient and have been developed in a consistent manner. They plug into each other as necessary to achieve the overall desired unit counts. Their footprints, when assembled, provide a good amount of in-and-out movement to the exterior walls. This provides additional interest and shadows on the facades, which is visually beneficial.


## MASSING \& LAYOUT (cont)

- The stairs to all units are partially enclosed in an open-air walkway.
- The types of units include:
o Efficiency units
o Small 1 bedroom units
o Large 1 bedroom units
o 2 bedroom / 1 bath units
o 2 bedroom / 2 bath units
o 3 bedroom / 2 bath units
- There did not appear to be any units on the first floor in any of the three different building types that provides accessible units. We are not clear on whether that is a requirement; but it would be a good design practice to do so. Marked accessible parking areas would also be necessary.
- Buildings 1 is a three-story structure and Building 3 reads as a two-story building on one side and as a three-story on the other to accommodate a change in grade. Building 2 is primarily three stories, but will have a fourth story in a central portion on one side of it to accommodate a grade change. The gable roof forms provide an appropriate residential appearance and scale. A one-story clubhouse utilizes the same general massing forms.
- The functional balconies have a reasonable depth and help to provide additional shadow and interest on the building elevations.


## MATERIALS

- The proposed design utilizes a cultured stone veneer on the first level of each of the buildings, allowing it to visually serve as a podium to the fiber cement lap siding clad volumes above it. It is not clear as to whether the cultured stone would have a limestone appearance or a different stone appearance.
- The Petitioner's Statement indicates that each building will have a similar materials palette while having its own unique undulations and setbacks of building elements. It adds that each of the five residential buildings will have its own unique accent color at several points on the building to identify it while the base color of the building will work to blend with the previous phases of the development. This makes sense, but it's not yet clear as to where the color accents would be placed. We would be interested in seeing this once it's submitted.


## MATERIALS (cont)

- All the buildings utilize aluminum railing systems at the balconies. The residential style windows appear to be double-hung with a square grid. The roofing is noted as asphalt shingles. These all normal applications for this building type. If possible, the Design Team should consider using a dimensional tab shingle to provide more depth and interest to the roof surface.


## SITE

- Comments regarding the previously submitted/reviewed Site Plan are still valid.
o Will transportation require acceleration/deceleration lanes and a passing blister on Tapp Road? Plan currently shows only a left-hand turn lane.
o The use of quarry block along Tapp Road frontage would be interesting to tie in the Kegg Road treatment and quarry context.
o Permeable pavers are utilized at the entrances in a quantity that appears to meet the $50 \%$ impervious requirement. Pavers at these locations provide an aesthetic upgrade in addition to their sustainable qualities. Maintenance will be necessary to keep the pavers functioning properly. There may be other lower traffic areas that would be appropriate for a permeable paver application.
- Existing site improvements
- Plans were not available to evaluate.
- Landscape species comments (C500)
o Consider Picea Abies - Norway Spruce as a substitute for Pinus Virginiana - Virginia Pine.
o Consider Liriodendron Tulipifera - Tulip Poplar as a substitute for Liquidambar Styraciflua Sweet gum. Tulip does have sap drop issues but is not as messy as the "spiny ball" fruiting bodies of the Sweet gum.
o Consider Juniperus chinensis 'Kallay's Compact' - Compact Juniper as a substitute for Ilex glabra 'Densa' - Inkberry. Juniper has appeared to be a more consistent performer in this climate/setting.


## SUSTAINABILITY AND INNOVATION

The Petitioner's Statement lists approximately 25 items described as environmental consideration which are actually sustainable design approaches (denoted in bold).

SITE

- Use of bio-retention
- Schmidt Response: Landscape plan submitted does not indicate native plantings at detention basins.
- Retain all topsoil on site
- Schmidt Response: Will provide better planting conditions if handled appropriately.
- Use of all native plant material
- Schmidt Response: Plant list includes a couple of shrubs that are not native. Native evergreen shrubs are not prevalent in Indiana. Recommend allowing "adapted" shrubs in these instances.
- Direct rooftop water to rain gardens
- Schmidt Response: Unclear where these occur on landscape plan
- Use of natural lawns on buffer
- Schmidt Response: Edge treatment of these planting areas is necessary to inform the public that they are main
- Non-toxic pest control
- Schmidt Response: Good initiative, but difficult to evaluate in this context


## - Reduce light pollution

- Schmidt Response: No photometric plan was provided for review, but the locations, height of pole and fixture cut-off will be factors in reducing spill light


## SUSTAINABILITY AND INNOVATION (cont)

SITE (cont)

- Drought-tolerant plants
- Schmidt Response: Plant list includes native and adapted plants that will require minimal input upon establishment.
- Energy-efficient exterior lighting
- Schmidt Response: No plan included, is this LED?


## RESIDENTS

- Condensed building density
- Schmidt Response: Vertical stacking does allow for greater density on this site with more greenspace
- Access to open space by all residents of Adams Village
- Schmidt Response: Sidewalk connects to existing Adams Village development
- Design of exterior features
- Schmidt Response: While a great feature for residents, I do not consider the pool, fire pit, bocce, etc. to be environmentally friendly, sustainable features
- Encourage biking
- Schmidt Response: Central exterior bicycle storage is provided at each building
- Availability of parking inside a structure
- Schmidt Response: Bicycle parking under stairs on ground level of structure
- Encourage recycling through easy access areas
- Schmidt Response: Trash and recycling located at four quadrants of the development


## SUSTAINABILITY AND INNOVATION (cont)

SITE (cont)

- Property management providing: ride sharing bulletin board, media campaign for recycling, programs for bicycling, walking, exercise; duke energy tips
- Schmidt Response: All good programs, difficult to evaluate in this context


## BUILDING IMPROVEMENTS

- Enhanced building insulation - R-21 in exterior walls
- Schmidt Response: ASHRAE 90.1-2007, Zone 5 wood frame construction requires R-7.5 continuous and $R-13$ in the cavity
- High-efficiency HVAC
- Schmidt Response: What is proposed?
- Hot water pipe insulation
- Schmidt Response: Good practice that will increase energy efficiency, not able to quantify
- Efficient plumbing fixtures
- Schmidt Response: What is proposed? Compare to code required flush/flow rates
- Energy Star rated appliances
- Schmidt Response: Providing at least 70\% Energy Star rated appliances contributes to the Optimize Energy Performance Credit in LEED ID $+C$ v4
- Water-efficient clothes washer
- Schmidt Response: Providing at least 70\% Energy Star rated appliances contributes to the Optimize Energy Performance Credit in LEED ID $+C v 4$
- Low emitting materials - VOC (adhesives, paints, flooring)
- Schmidt Response: Indoor air quality is a component of green building; consider using the LEED v4 standards to set limits


## SUSTAINABILITY AND INNOVATION (cont)

## BUILDING IMPROVEMENTS (cont)

- Comply with Comcheck
- Schmidt Response: It is our understanding that Comcheck standards are code required
- Comply with Comcheck
- Schmidt Response: It is our understanding that Comcheck standards are code required
- Project clubhouse: same standards as residential, occupancy sensors, walk-off mats, smoke free
- Schmidt Response: See previous comments

Please let us know if you have any further questions. It is our understanding that this project will go before the Plan Commission at the November hearing.

Sincerely,

SCHMIDT ASSOCIATES, INC.
Architecture $\bullet$ Engineering $\bullet$ Interior Design $\bullet$ Landscape Architecture
aral



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Craig M. Fandermeyer RLA LEED AP BD +C
Sustainable Design Adovate/Associate cflandermeyer@schmidt-arch.com


Design Architect/Associate salspaugh@schmidt-arch.com

SKH/SKA/CMF: lab
Attachment

Copy: James Roach, The City of Bloomington


PUD-35-17 Adams Village
2182 W Tapp Road
Plan Commission
Site Location, Parcels, Zoning

By: greulice
9 Nov 17
300
0


PUD-35-17 Adams Village
2182 W Tapp Road
Plan Commission
2016 Aerial Photograph

By: greulice
9 Nov 17
200200
400600

City of Bloomington
Planning \& Transportation

Scale: $1^{\prime \prime}=200^{\prime}$

October 25, 2017
City of Bloomington Planning Department
P.O. Box 100

Bloomington, IN 47402
Attn: Eric Greulich

## RE: Adams Village Apartments

## PETITIONERS STATEMENT

## Dear Mr. Greulich;

Studio 3 Design is pleased to submit the attached document for the Adams Village Apartments for Planning department and Plan Commission Review. The following document outlines the project scope. We believe we have addressed all code requirements and will not be requesting any variances to standards above what was previously approved at both the Planning Commission and City Council levels. Please take time to review and contact us with any additional questions.

## Project Location:

The project is located on 8.2 acres of land accessed off of W. Tapp Rd. to the South, W. Sunstone Dr. to the North and has connectivity to the existing Adams Village apartments to the east. The site contains no tree canopy and is currently 100\% unimproved.

## Project Scope:

Regency Consolidated Residential, LLC. proposes to add Phase IV to its existing Adams Village apartments consisting of 5 new multifamily apartment buildings and a central clubhouse area to serve both the new and existing residents of the development. The 5 multifamily buildings will consist of 3 building types, with buildings 1 and 2 being used twice each.

The buildings will be oriented around a central amenity space consisting of a pool, cabanas, hammock areas, a low-flame gas fire pit, bocce ball court and an open green space. A private drive circles around the buildings on the site and contains both open surface parking spaces as well as individual private garage spaces.

Building 1-2 instances of this building are located along the West side of the site and are separate by a parking lot. Building 1 is 3 stories tall with half of level 1 being 2'-0" taller due to the slope of the site. This building type contains a total of 24 units and 36 beds.

| Unit Type | \# of Units | \# of Beds | DUEs |
| :--- | :--- | ---: | :--- |
| 1 bed - small | 6 units | 6 beds | 1.50 DUE's |
| 1 bed - large | 6 units | 6 beds | 3.96 DUE's |
| 2 bed $/ 1$ bath | 6 units | 12 beds | 3.96 DUE's |
| 2 bed $/ 2$ bath | 6 units | 12 beds | 6.00 DUE's |
| Building Total | 24 units | 36 beds | 15.42 DUE's |

Building 2-2 instances of this building are located along the East side of the site. This building ranges from 2 stories on portions of the East elevation to 4 stories in the center of the West elevation that faces the amenity space. This building type contains a total of 38 units and 50 beds.

| Unit Type | \# of Units | \# of Beds | DUEs |
| :--- | :---: | ---: | ---: |
| Efficiency | 10 units | 10 beds | 2.50 DUE's |
| 1 bed - small | 9 units | 9 beds | 2.25 DUE's |
| 1 bed - large | 5 units | 5 beds | 3.30 DUE's |
| 2 bed $/ 1$ bath | 3 units | 6 beds | 1.98 DUE's |
| 2 bed $/ 2$ bath | 7 units | 14 beds | 7.00 DUE's |
| Building Total | 34 units | 44 beds | 17.03 DUE's |

Building 3 - This building is located along the North side of the site with frontage along W. Sunstone Dr. The building is 2 stories on the N. Side facing W. Sunstone Dr. and 3 stories facing South towards the rest of the development and contains a total of 20 units and 30 beds.

| Unit Type | \# of Units | \# of Beds | DUEs |
| :--- | :--- | ---: | ---: |
| Efficiency | 5 units | 5 beds | 1.25 DUE's |
| 1 bed - small | 5 units | 5 beds | 1.25 DUE's |
| 1 bed - large | 5 units | 5 beds | 3.30 DUE's |
| 3 bed $/ 2$ bath | 5 units | 15 beds | 5.00 DUE's |
| Building Total | 20 units | 30 beds | 10.80 DUE's |

## Total Development

| Unit Type | \# of Units | \# of Beds | DUEs |
| :--- | :--- | ---: | ---: |
| Efficiency | 25 units | 25 beds | 6.25 DUE's |
| 1 bed - small | 35 units | 35 beds | 8.75 DUE's |
| 1 bed - large | 27 units | 27 beds | 17.82 DUE's |
| 2 bed $/ 1$ bath | 18 units | 36 beds | 11.88 DUE's |
| 2 bed $/ 2$ bath | 26 units | 52 beds | 26.00 DUE's |
| 3 bed $/ 2$ bath | 5 units | 15 beds | 5.00 DUE's |
| Building Total | 136 units | 190 beds | 75.70 DUE's |

### 8.2 ACRES X 15 DUE/ACRE 123.00 DUE's available 75.70 DUE's used

Page 3

## Development Standards

The approved PUD for the site uses the Residential High-Density Multifamily (RH) requirements, with 3 modifications to building height, side yard setback, and front parking setback.

1. Side parking set back along the East property line is allowed to be $10^{\prime}-0^{\prime \prime}$ instead of $15^{\prime}-0^{\prime \prime}$.
2. Two of the buildings are allowed to be a maximum of $63^{\prime}-0^{\prime \prime}$ tall instead of $50^{\prime}-0^{\prime \prime}$.
3. An entrance drive is allowed to run along the front of the property adjacent to Tapp Rd. The drive is to set a minimum of $70^{\prime}-0^{\prime \prime}$ back from the road.

The proposed project meets all applicable development standards with the inclusion of the 3 modifications listed above.

## Building Height

All buildings on site are under the required height when measured from the lowest point on grade at the building to the highest point on the roof.

- Building 1 ( 2 instances) has a maximum height of $48^{\prime}-0^{\prime \prime}$.
- Building 2 ( 2 instances) has a maximum height of $60^{\prime}-0^{\prime \prime}$.
- Building 3 ( 1 instance) has a maximum height of $38^{\prime}-0^{\prime \prime}$.
- The clubhouse building ( 1 instance) has a maximum height of $25^{\prime}-0^{\prime \prime}$.


## Building Materials

All buildings on site will utilize a combination of fiber cement lap siding, cultured stone veneers, metal railing systems, asphalt shingles and residential style windows. Each building will have a similar materials palette while having its own unique undulations and setbacks of building elements. The Clubhouse building will be clad in fiber cement siding, but utilize a standing seam metal roof. The chimney will be clad in brick in lieu of cultured stone, and the north façade will utilize larger windows with openings facing toward the pool and amenity area.

## Site Information:

## Bike Parking

The project requires a total of 32 bike parking spaces on site at 1 space per 6 beds. Of those, 8 spaces are required to be long term Class 1 and an additional 8 are required to be covered, short term class 2 spaces. "U" shaped bike racks will be used in all cases. Bike parking will be provided as follows:

Building 1 - (2) exterior spaces, (2) covered spaces, and (2) secured covered spaces.
Building 2 - (4) exterior spaces, (4) covered spaces, and (2) secured covered spaces.
Building 3 - (2) exterior spaces, (2) covered spaces, and (2) secured covered spaces.
Clubhouse - (6) exterior spaces
Total - (20) exterior spaces, (14) covered spaces, (10) secured covered spaces.

## Parking

Parking and resident population has been studied by the developer. The property has no student population, and a large portion of residents are employees at nearby Crane. It was determined that due to many of the 1 bedroom units on site having 2 working spouses/partners, and other living situations that necessitate more than 1 car, that additional parking above the 1:1 current UDO requirement is needed. The new clubhouse building will also house the leasing offices for the entire property, so parking dedicated to this use was needed.

In addition to parking at 1:1 per bedroom, 34 parking spaces are being moved from the existing phase of the development to the new phase. In total, there will be 224 parking spaces ( 190 at $1: 1$ per bed plus 34 moved from the previous phase). 180 of those are surface parking, with the remaining 44 as enclosed individual garage bays. In order to move 34 excess parking spaces from the existing phase of the development, the developer will bring the existing site up to compliance in several areas. See the section titled "Existing Site Improvements" below for a full explanation of improvements.

## Impervious Surface Coverage

The total site area for this development is 8.20 ac. The maximum impervious surface coverage for this development is $50 \%$. With the use of permeable pavers, the proposed impervious surface coverage for this development is 4.16 ac. ( $50 \%$ ).

## Water Service \& Meter Pit

The project will connect to an existing 12 " main along Sunstone Drive on the north side of the project and will connect to an existing 8" main located in Adams Village Phase I on the east side of the property. New water mains will be constructed throughout the development providing the demands to the project. Two separate master meters will be placed at each water main connection for the development. Fire hydrants will be placed accordingly throughout the site to provide adequate coverage to all buildings.

## Sewer Service

Sanitary sewer service will connect to an existing 8" main west of the project near the intersection of S . Kegg Rd. and W Tapp Rd. This will require off-site construction for the new sanitary sewer main connection. The new sanitary sewer main will provide service for all buildings for the development. Each building will have a separate sanitary lateral and connect to the new sanitary sewer main.

## Storm Water Management

This development will have three detention basins that will meet the required water quality and water quantity release rates. Stormwater runoff from the existing Adams Village phases from the east will be routed to the proposed detention basins for this project.

The basins are designed to promote water infiltration and treatment of stormwater runoff. A special soil mix and sand will be provided below the basin for the filtration of stormwater runoff. A mixture of native plants will be planted within each detention basin.

The storm sewer system will connect to an existing storm sewer system along W. Tapp Road west of the site. This connection will require off-site construction.

## Private Utilities

Electric, telephone, gas and cable service is available along W Tapp Road to meet the needs of the development.

## Trash removal

Centralized dumpster and recycling container zones are located at 4 locations throughout the site to allow easy access to all residents.

## Site Accessibility

The site is accessible by vehicle at the north and south ends of the property from W. Tapp Rd. and W. Sunstone Drive. Once inside the site, accessible parking is provide with accessible routes
to the various buildings and amenities. Pedestrians can access the site by foot / bike from a new sidewalk along Walnut Pike that connects to the interior of the project site.

## Existing Site Improvements

The existing phases of the Adams Village development have a total of 278 beds and 356 parking spaces. This represents an excess of 78 parking spaces over the $1: 1$ bedroom count. In order to balance out the parking spaces between the 2 phases, the proposal will move a total of 34 spaces to the new phase of the project. These existing spaces will be removed and landscaping and/or grass islands will be installed in their place. See the attached site and landscaping plans for the areas where this work will occur.

It has been discussed with staff that in order to achieve this rebalance, the existing phase of the project would have to be brought up to compliance with the current UDO in several categories.

1. As mentioned above, the existing 34 parking spaces to be removed will be replaced with landscaping and/or grass islands, improving the overall impervious surface area of the existing development.
2. Landscaping throughout the site will be improved so that it meets the current standards, including the use of native plant species.
3. Site lighting will be evaluated and improved if necessary to meet current UDO requirements.
4. Dumpster enclosures will be evaluated and improved if necessary to meet current standards.
5. Bike parking spaces will be installed throughout the existing phase of the project. A total of 47 bike parking spaces are required for the development.
a. (1) Bicycle " $U$ " rack will be provided at each of the existing 21 buildings on site.
b. In 2 locations, a covered structure will house (3) bicycle " $U$ " racks to satisfy the required (12) covered short term class II spaces.
c. A secured bike room will be created in the existing office building on site and house a total of (12) long term class I spaces.
d. These, along with the existing 29 bike parking spaces provided on site, will more than cover the required bike parking in the current UDO.

## Environmental Considerations

The developer is interested in providing a development that is sensitive to the concerns of today's built environment. As such, they are agreeing to the following list of items to be incorporated into the project:

Site
a) Use of Bio-Retention with Bio-Filtration of rain/surface water with the Rain Gardens to enhance water quality for storm water discharge from this site AND from the existing Adams Village site as the existing site drains through this site and was developed prior to the implementation of water quality enhancement practices.
b) Retain all topsoil on site to be used to create ambient features in open areas.
c) Use of all native plant material in the landscape design and permit no invasive plants.
d) Where natural flow of water so permits, direct rooftop water to rain gardens.
e) Use of natural lawns (native prairie grasses) in lieu of turf grasses within the perimeter buffer areas.
f) Non-toxic pest control.
g) Reduce light pollution - provide dark sky friendly exterior lighting.
h) Drought tolerant plants.
i) Energy efficient exterior lighting.

## Residents

a) Condensed Building Density to allow for increased open space.
b) Access to open space by all residents of Adams Village.
c) Design of exterior feature areas for resident interactions in an environmentally friendly manner.
d) Encourage biking - Since the site is located near the Clear Creek Trail, additional bicycle storage facilities above what are required by code.
e) Availability of secured parking inside a structure
f) Encourage recycling through easy-access recycling areas.
g) Property management providing:
a. Bulletin board for ride sharing.
b. Proactive media campaign recommending recycling and other matters to sustain the environment.
c. Resident programs of bicycling, walking, exercising and use of the exterior green areas.
d. Duke Energy Savings tips to save energy.

Building Improvements
a) Enhanced building insulation - R-21 in exterior walls.
b) High efficiency HVAC (Seer Rating)
c) Hot water pipe insulation.
d) Efficient plumbing fixtures (low flow toilets, showers and faucets)
e) Energy Star rated appliances.
f) Water efficient clothes washers.
g) Low emitting materials - VOC (adhesives, paints, flooring)
h) Comply with COMCheck software for building envelope compliance.
i) Project Clubhouse
a. Built to same environmental standards as the residential units.
b. Provide occupancy sensors in the leasing office.
c. Walk-off mats in the office.
d. Smoke free environment.

## Previous Plan Commission Commitments

Previously, several commitments have been made to the plan commission, and those commitments remain today. Those are:

1. $10 \%$ of units will be dedicated as Workforce Housing for a period of 99 years.
2. All landscaping within the project with be native species.
3. Recycling containers will be provided on site.

Respectfully submitted,
STUDIO 3 DESIGN, INC.









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BLOOMINGTON PLAN COMMISSION
STAFF REPORT
Location: 722 W $\mathbf{2}^{\text {nd }}$ St.

CASE \#: UV-36-17
DATE: November 13, 2017

PETITIONER: Gwynne and Ben Shively 722 W $2^{\text {nd }}$ Street, Bloomington

CONSULTANT: Mike Shively Architecture
910 W Van Buren Street, Chicago, IL

REQUEST: The petitioner is requesting a use variance to permit a barber/beauty shop in the Medical (MD) zoning district.

| Area: | 0.18 Acres |
| :--- | :--- |
| Zoning: | Medical (MD) |
| GPP Designation: | Public/Semi-Public/Institutional |
| Existing Land Use: | Baber/Beauty Shop |
| Proposed Land Use: | Baber/Beauty Shop |
| Surrounding Uses: | North - Dwelling, Single-Family (detached) |
|  | East - Park |
|  | South - Hospital |
|  | West - Pharmacy |

REPORT: The petition site is located along the north side of West $2^{\text {nd }}$ Street, immediately adjacent to Building Trades Park. The property is zoned Medical (MD) and contains an approximate 1,400 square foot single family detached structure that has been converted to a barber/beauty shop. This use was established prior to the existing Unified Development Ordinance (UDO), making it a legally non-conforming use.

The petitioner proposes to demolish the existing building and construct a three story mixed use building. The existing salon would be relocated to the first floor of the new building. The second story would be owner occupied and the third story would contain one 2 bedroom unit and one 1 bedroom unit. The Unified Development Ordinance (UDO) permits the use of "dwelling, upper floor units" in the MD District. The UDO does not allow the use 'barber/beauty shop' in the MD District. For the existing legally non-conforming use to reestablish and expand, the petitioner must receive a use variance from the Board of Zoning Appeals (BZA) for the use on the site.

The property is located on the southern edge of the Prospect Hill Historic District. Any demolition and/or construction requires a Certificate of Appropriateness (COA) from the Historic Preservation Commission (HPC). The HPC granted the COA at their meeting on October 26, 2017.

## SITE PLAN REVIEW:

Density: The maximum allowable density is 2.7 DUEs. The second story contains a 4 bedroom unit and the third story contains one 2 bedroom unit, and one 1 bedroom unit
resulting in a proposed density of 2.4 DUEs. The proposed site plan meets the density requirement.

Parking and Access: There are 8 parking spaces proposed. A barber/beauty shop is permitted a maximum of two parking spaces for every operator station. There are eight operator stations proposed in the proposed layout. One space for every bedroom is required for the upper floor dwelling units. There is a minimum of 7 spaces required for the upper floor dwelling units. With the two uses together, the maximum on site is 23.

Along the eastern edge of the site are six angled parking spaces. The attached garage at the northern portion of the lot includes two spaces for the owner occupied unit. Per BMC 20.05.070(k), back-out parking within the required side or rear setback may be allowed onto adjacent alleys. This standard limits the number of spaces to eight and requires that the alleys be considered "improved" alleys.

Vehicular access is to the site is located at the southwest corner via a public alley.
Bicycle and Pedestrian Facilities: There is existing sidewalk at the south side of the site along $\mathrm{W} 2^{\text {nd }}$ St. The UDO requires eight outdoor bicycle parking spaces for visitors and tenants, which are shown on the site plan.

The primary entrance for the barber/beauty shop is located on the east façade, at the southeast corner of the building. There is a proposed patio between the building and $\mathrm{W} 2^{\text {nd }}$ St. serving as a pedestrian connection from the street to the building.

Landscaping: A full landscaping plan will be approved by staff prior to the release of grading and building permits.

Architecture and Materials: The proposed facade materials include a smooth white stucco and wood planks with a walnut stain. The roof would be architectural asphalt shingles. The petition includes an additional variance, to be heard by the BZA, from BMC 20.05.015 Architectural Standards including:
20.05.015(c)(4) Eaves and Roofs: Buildings with sloped roofs (those greater than 3:12 pitch) visible from a primary arterial or freeway/expressway shall contain overhanging eaves, extending no less than two (2) feet past the supporting walls. Flat roofs (those less than 3:12 pitch) shall include a parapet on supporting walls. Schmidt Associates had the following comments regarding the proposed architecture and site layout:

- The colors of the gutter, downspout and window frames should be specified as they will be visible against the white stucco.
- The round opening represent at the upper gable on the east and west elevations could be enlarged to more proportionally fit the area they occupy.
- Colors on the columns supporting the overhang of the building on the east
elevation.
The complete report from Schmidt Associates is included in this packet. The petition and proposed architecture has already received approval from the HPC. Any future changes in the architecture would have to be approved by the HPC.
Green Building Features: The petitioner's statement outlines the green building features including building materials, plumbing, appliances, lighting, daylighting, on-site recycling, and bicycle parking.

PLAN COMMISSION REVIEW: Per BMC 20.09.140(d), the Plan Commission shall review and make recommendations to the Board of Zoning Appeals on any Use Variance petition that involves multifamily or nonresidential uses.

USE VARIANCE: The Growth Policies Plan (GPP) designates this property as Public/Semi-Public/Institutional. The GPP notes that 'Public/Semi-Public/Institutional' is designed to provide adequate land to support compatible government, non-profit and social service land use activities. The GPP did not anticipate the relocation of IU Heath Bloomington Hospital and provided for land area to support a use that will soon not be in the area. Draft Comprehensive Plan changes anticipate the relocation of the hospital, but those changes have not yet been adopted.

The proposed use variance would re-establish the existing use in a new three story mixed use building. There are few properties at the intersection of S Walker St. and W $2^{\text {nd }}$ St. to the west and three blocks to the east of Building Trades Park zoned MD. Though directly adjacent to the hospital, the properties along the north side of W. $2^{\text {nd }}$ St. are primarily residential. The proposed use variance would re-establish an existing business in a new three story mixed use building.

With the anticipated land use change this request does not substantially interfere with the general and specific policies of the GPP for this area.

CONCLUSION: The proposed use variance is appropriate in the MD district. With the hospital relocating in the future, the need area for surrounding properties to support the hospital is unnecessary. As a result, the existing site can be used for the barber/beauty shop use without negatively affecting the surrounding area or harming the MD district intent.

RECOMMENDATION: The Department recommends that the Plan Commission forward petition \#UV-36-17 to the Board of Zoning Appeals with a positive recommendation.

October 27, 2017
Terri Porter
Director of Planning and Transportation
The City of Bloomington
401 North Morton Street, Suite 130
Bloomington, IN 47404

Re: $\quad 722$ West 2nd Street
Bloomington City Architect - 2017-040.000

## Dear Terri:

Schmidt Associates has reviewed the revised Plan Commission Submittal dated 10/19/2017 (received 1/24/2017) for a new mixed use development at 722 West 2nd Street. The project is a 3 -story building with an attached garage.

The building will house: a hair salon at the street level, a condominium unit to be occupied by the building owner on the second floor, and two rental apartments on the third floor. The apartments will be comprised of (1) two-bedroom unit and (1) onebedroom unit. The project is located on the north side of West 2nd Street in the Greater Prospect Hill Local Historic District in the Medical District Zoning Overlay.

The project is proposed for construction on what currently appears to be a single-story residential structure and an asphalt parking lot to the north of it. An express pharmacy building and it's parking lot lie directly west of the project site. The site itself has minimal 2nd Street frontage to the south and a long alley frontage on the east. A city park appears to be located directly across the alley.

The Medical District in this area includes a mixture of building types. The footprints and heights vary from one-story homes that have been converted to businesses to a six-story parking garage and a hospital. In short, there is a mixture of uses with a great variety of building heights as well. The site experiences a significant amount of grade change (fall) from west to east and a somewhat lesser amount from north to south.

The historic district housing stock is primarily one-story with some two-story structures. There were no three-story homes that we could see in the area contiguous to the site. The primary materials found in the existing housing stock include: painted clapboard (wood) siding and trim, brick veneer, and ashlar-faced limestone on porches and retaining walls.

No specific issues have been identified by the Planning Staff at this point. It is our understanding that this latest submittal went before the Historic Preservation Commission, on 10/26/2017 and was approved. The latest submittal does include modifications which attempt to address previous HPC comments.

Our comments on the project submittal are as follows:

## MASSING \& LAYOUT

- The design utilizes a pair of gabled volumes of different lengths, set at 90 degrees to each other. The gable form relates well to the housing stock of the area. In this application, the shorter volume's ridge line runs parallel to 2 nd Street. This volume serves as the primary public façade. The longer volume's ridge line runs parallel to the alley and provides a longer exposure to the park across the alley.
- The backside of the gable on the shorter volume has been carved out to provide a protected and visually discrete rooftop deck which should also be relatively private and only minimally visible from South Maple Street, West 2nd Street and the park.
- The height of the ridge has been modified from the original submittal, the third floor is now directly under the gabled volumes with dormers and skylights to provide natural daylight to that level. The design change effectively lowered the ridge by $7^{\prime}-4{ }^{\prime \prime}$. The new height of $33^{\prime}-2$ " is likely close to the ridge lines of the two-story homes in the neighborhood; especially in relation to the grade at the street.
- The project will be in the upper range of the building heights in the district. This change in height helps the scale of the structure better blend into its context as it also lowers the eave line to $20^{\prime}-6$ "'.
- The gabled forms for this project have been developed more crisply as a modern interpretation of a traditional form with shed roof dormers at the third level.
- The street level is visually established as a podium for the structure with its placement of materials as well as color variation. The east wall of the podium is recessed under the main volume of the structure in an undulating form. This allows the cars parked along this edge to nestle against the building and maximize available, yet limited site area. (Refer to Site Comments for additional feedback on this aspect of the design).


## MATERIALS

- The proposed material for the street level is vertical wood siding, described as wood planks with walnut stain on the drawings. This will provide a dark wood appearance to The ban of the main structure. This floor level is punctuated by vertically oriented fixed window patterns, consistent with the overall modern appearance of the structure.


## MATERIALS (cont)

- Above the first floor, the main structure has an exterior skin of smooth white stucco with similar window proportions to those at the first floor. Some of the windows at this level are operable casement and awning units for ventilation. The exterior skin of the attached garage is also smooth white stucco.
- The windows on all facades have been modified from the original submittal to be more consistent in their design and vertical alignment. Where they are still not in complete alignment, they appear to be considered in their relationship to other windows and façade elements, and are no longer visually bothersome.
- The roofing has been clarified as architectural asphalt shingles in a charcoal color, which we assume to mean a dimensional tab shingle. This type of shingle, available from most major shingle manufacturers, add additional layers of material in short widths across a traditional shingle to provide more depth and shadow than standard shingles.
- No material description has been provided for the inset balcony railing at the second floor or the rooftop level balcony. The visual depiction of the material screening the connector to the garage appears to be similar. It would be helpful to have the petition clarify both materiality and color on those items.
- No elevation was provided for the garage door side of the attached garage off the east-west public alley.
- It would helpful to have the petitioner clarify the following minor items:
- Gutter and downspout color because they will be seen against the white stucco.
- Window frame colors for the same reason.
- What does the round opening represent at the upper gable on the east and west elevations? It's not clear whether they are windows or simply openings. We expect they are intended to be windows, but believe they could be enlarged somewhat to more proportionally fit the area they occupy.
- Colors on the columns supporting the overhang of the building on the east elevation. Additionally, a protective bollard should be considered as a safety measure for each of the three columns exposed to vehicular parking on a daily basis.


## SITE

- The site design nicely engages the public zone at the sidewalk with a seat wall and hardscape outdoor area, and bike racks.
- The parking off the alley appears to be approximately a $60-70 \%$ angle and the overall distance from face of building to opposite side of alley is 30 '. This appears to be very aggressive for a "normal" size car. Time Saver Standards, $7^{\text {th }}$ Edition, has a minimum width of 32 ' for a 45 degree angle. For the angle shown another 5-6' would be required. Parking bumpers to keep cars from intruding on the building should be considered.
- The turning radius into the detached garage from the northern alley may be challenging at a distance of 21 ' from the far edge of alley.
- The hardscape area together with the on-site parking, represent an opportunity to reduce site storm runoff with an application of permeable pavers one or both of those locations.
- New trees are well placed to both create a sense of enclosure of the hardscape outdoor area and frame the salon entry on the east side. In this location, they also provide a connection to the adjacent park.
o Overhead power lines along the east, south and north edges should be considered when determining final tree species. Small, ornamental flowering trees may be most appropriate.
- Trash and recycling is located off the east-west alley, but it was unclear as to the extent of what is proposed (open space for containers vs. a concrete pad for them OR an enclosure for them).


## SUSTAINABILITY AND INNOVATION

A separate list of items which the Design Team feels are sustainable approaches are listed under an Environmental heading in the Petitioner's Statement dated 10/18/2017. Most of the items are considered mainstream sustainable approaches in current design thinking. The listed items are enumerated below with comments:

## Building Program

- Changing the site use from a lower single-density use to a mixed use with commercial and residential components
- Neighborhood level services do contribute to a more sustainable/walkable community.


## Building Materials

- Glazing - limited glazing on west elevation will passively assist in limiting solar heat gain due to western sky sun. Consider entire window assembly vs. just glazing when evaluating for energy efficiency.
- Mechanical System - Residential type, high efficiency systems mentioned for each of the units would likely be most cost effective for this construction. A potential upgrade to a variable refrigerant flow (VRF) system would allow energy to be transferred between units via the refrigerant.
- Insulation/Wall Construction - The statement of tight construction is hard to quantify without referring it to a standard. Consider requesting a blower door test with a stated level of acceptable pressure drop. This test would assist the petitioner in verifying the integrity of the building envelope.
- Roofing - Additional information on the proposed roofing material would be needed to evaluate the "cool roof" statement.
- Plumbing - Additional information on the proposed flush/flow rates needed to evaluate efficiency claims.
- Electrical lighting - LED fixtures with dimmers allow for efficient, flexible control of lighting. Consider tying the salon lighting into a photocell to provide consistent lighting levels in that commercial environment while maximizing energy savings.
- Natural daylighting - See above comment.


## SUSTAINABILITY AND INNOVATION (cont)

## Building Materials (cont)

- Design - the overall design appears appropriate and will create nice amenities for the occupants.
- Supporting Green Lifestyles - the included bicycle racks and recycling are useful amenities.

Based on a discussion with Planning Staff, it was likely this project would be heard at the Plan Commission Hearing given the recent approval from the Historic Preservation Commission.

Sincerely,
SCHMIDT ASSOCIATES, INC.
Architecture $\cdot$ Engineering $\bullet$ Interior Design $\cdot$ Landscape Architecture


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## SKH/SKA/CMF:lab

Copy: James Roach, The City of Bloomington
Lisa Gompers, Schmidt Associates
(163)



October, 18th 2017

## City of Bloomington Planning Department

401 N Morton Street, Suite 130
Bloomington, IN 47402

## Re.: 722 W. $2^{\text {nd }}$ Street

## PETITIONER'S STATEMENT

Mike Shively Architecture and our clients, Gwynne and Ben Shively, are pleased to submit the attached mixed-use development at $722 \mathrm{~W} .2^{\text {nd }}$ Street for Plan Commission Consideration. This document outlines and clarifies the project's intentions, scope, and responds to comments received to date regarding the project. We appreciate your consideration and time in reviewing this document. Please contact is with any questions you may have.

The Shively Family has owned the property at $722 \mathrm{~W} .2^{\text {nd }}$ Street and the business on site, Pendlebury Hair Studio, since 2012. Longtime residents of Bloomington, Gwynne and Ben Shively, are excited to redevelop their property as a place to grow their business and provide a home for their family. The proposed design includes an owner's unit for the Shively's and their daughter to call home. The rental units proposed as a part of the program will contribute to the growth of the Family's business and help to take care of the property. The Shively Family is excited to put down permanent roots and further contribute to the Bloomington and Greater Prospect Hill District.

Pendlebury Hair Studio offers a full range of traditional and contemporary salon services including hair cuts, color, repair, make-up and spa services. The Studio first opened in 2006 and has been under the management of the Shively family since 2012. The Studio strives to adhere to environmentally friendly practices within her salon and utilizes eco-conscious products and materials. The proposed salon will have seven stylist chairs and two barbers. The Studio's hours are Tuesday-Friday 10am-7pm and Saturday 10am-4pm.

## Project Location

The property is located along North side of West $2^{\text {nd }}$ Street in the Medical District Zoning Overly. Additionally, the property is in the Greater Prospect Hill Local Historic District. Currently the site has a non-contributing one story building housing Pendlebury Hair Studio. Adjacent properties are largely Medical facilities including IU Health Bloomington Hospital to the southeast. Across the alley to the east side of the property is Building Trades Park. To the West is a commercial building housing a pharmacy. Across the street to the south is an educational facility surrounded by several office/professional services buildings.

## Project Scope

The proposed design consists of one building with an attached garage whose program includes a Level 1 hair salon (Pendlebury Hair Studio), a Level 2 Owner's unit for the Shively Family, and an Attic Level will consist of two rental apartments.

## Responses to DRC Comments

- Density - Initial submission did not comply with density requirements. Resubmitted design altered the density of the residential units to comply.
- Rental Units - previously two 2 bedroom/2 bathroom units, CHANGED to one 2 bedroom/2bathroom unit, and one 1 bedroom/1 bathroom unit
- Owner's Unit - 4 bedroom/3 bathroom unit
- Environmental - Our firm's goal is to contribute to sustainable building practices and the healthy, comfortable buildings they contribute to. Similarly, the clients and future residents of the buildings do their best to live sustainably. The following are some of the many ways this project will support sustainable and green design features:
- Program_- The buildings program will change the site from a lower density single use to a mixed use with commercial and residential components. The clients will contribute far fewer emissions because they will no longer need to commute to work. The small business will provide a localized service to those in neighboring residential areas, as well as those who use the other businesses and services offered in the Medical District.
- Building materials - The building will be constructed to meet the highest standards of efficiency. All glazing will be double-pane Low-E and argon filled. The mechanical systems will be high efficiency ( $96 \%$ or better, SEER 14 or better). The insulation and wall construction will provide a tight envelope with foam insulation. The roofing material will meet the reflectivity requirements stipulated by code to limit the heat island effect created by dark roofs.
- Plumbing, Appliances, etc - All appliance will be high efficiency (Energy Star or similar). Plumbing fixtures will be low flow and water saving.
- Electrical Lighting - Built-in recessed lighting and fixtures will take advantage of energy saving light bulbs of LED technology. In key high use areas dimmers will be provided. In the commercial salon space, motion activated switches will be used in restrooms, storage closets, etc. Natural daylight though ample windows will limit the duration that electrical lighting will be required during daytime hours.
- Design - The East Façade of the building faces a park and takes advantage of the lack of an adjacent structure by integrating windows and doors for daylighting and natural ventilation. On top of the garage and above the south portion of the building roof decks are proposed. These areas and their various landscaped planters will slow the run off of water.
- Supporting Green Lifestyles - The design supports recycling by offering ample space to sort and dispose at the rear of the property. Ample bike parking provides patron of the salon and residents of the building to commute via bike rather than car.
- Utilities - Per Tamara Roberts at the City of Bloomington Utilities Department there are no additional requirements specific to the intended use (commercial space with Salon and three residential units) in regard to pre-treatment and chemical uses.
- Bike Parking - Bike parking was updated to comply with clearances, quantity, and materials required. Eight (8) bike spots are provided on a hard paved surface per attached plan.
- Parking Spaces - The total number of parking spaces provided has been reduced to eight (8) total. /the spot directly adjacent to the front door was changed to be an ADA accessible spot.
- Garage - The attached garage now West side setback was increased to $10^{\prime}$-0" to meet requirements.
- Architecture - The intention of the design of the building is to create light filled inviting interior spaces while also providing a sensitive design that will contribute to the neighborhood. The East façade has been updated to create a more consistent rhythm of windows that align vertically and horizontally floor to floor. On the West façade the fascia roofline was extended down to create a dormer condition on the third floor. This allows the building from the West to appear like the northern portion is two stories with an attic.

In the time since receiving comments from the DRC we have had further conversations with HPC staff, notified the adjacent neighbors, and have altered the design such that we believe that we feel we meet the standards of review and appropriateness.

## Responses to HPC Comments - 10/12/18

1. Building Height - The revised ridge height is now $33^{\prime}-2^{\prime \prime}$. In an effort to respond to comments about neighborhood visual coherence and compatibility, we removed the full $3^{\text {rd }}$ story appearance from the elevations and accommodated for inhabitable head clearance through dormers and relaying out the $3^{\text {rd }}$ floor plan. Note that the maximum permissible height in the Medical district is $80^{\prime}-0^{\prime \prime}$.
2. Cornice heights, porch heights, and foundation heights - We revised the design to lower the eave line facing the residential properties to $20^{\prime}-6{ }^{\prime \prime}$.
3. Grade of the lot, sidewalk and adjacent neighbor - We propose to maintain the existing grade on the property. As a commercial space, the first floor is required to be near grade for accessibility.
4. In response to comments on the East façade the design now includes a more prominent front door and more windows to make it more contextual with the neighboring homes.

Sincerely,
Mike Shively Architecture, Ltd.


Mike Shively
President

## LOT 15 IN HIGHLAND ADDITION TO THE CITY OF BLOOMINGTON




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BLOOMINGTON PLAN COMMISSION<br>STAFF REPORT<br>Location: 401 and 555 N. Morton Street

CASE \#: SP-37-17
DATE: November 13, 2017

PETITIONER: City of Bloomington Redevelopment Commission 401 N. Morton Street, Bloomington<br>CONSULTANTS: Thomas Cameron, City of Bloomington 401 N. Morton Street, Bloomington

REQUEST: The petitioner is requesting site plan approval to facilitate parking lot reconstruction.

## BACKGROUND:

| Area: | O.4 acres |
| :--- | :--- |
| Current Zoning: | CD - Downtown Core Overlay |
| GPP Designation: | Downtown |
| Existing Land Use: | Surface Parking Lot |
| Proposed Land Use: | Surface Parking Lot |
| Surrounding Uses: | North - Business/Professional Office |
|  | West - Government Office / Business/Professional Office |
|  | East - Parking Lot /Hotel |
|  | South - Government Office / Business/Professional Office |

REPORT: The property is located on the west side of Morton Street between $10^{\text {th }}$ and $9^{\text {th }}$ Streets and is zoned Commercial Downtown (CD), in the Downtown Core Overlay. The portion of the property involved in the petition currently consists of two surface parking lots. The southern parking lot is owned and operated by the City of Bloomington, and the northern parking lot is part of the property owned and operated by Solution Tree. The Monroe County Government Center is immediately to the west and south, City Hall further south, the Solution Tree property to the north, and a parking lot and hotel across Morton Street to the east.

The petitioner proposes to reconfigure the existing parking lot in conjunction with a lot line shift that will increase the size of the Solution Tree parcel and add parking spaces to its parking lot. The result will be a smaller parking lot on the City-owned parcel, a larger parking lot on the Solution Tree parcel, parking lot landscaping on both parcels, and new angled street parking spaces.

This project is in conjunction with the Trades District plan for the areas north and south of $10^{\text {th }}$ Street along Rogers Street. There is an existing parking lot in that development area that is owned and utilized by Solution Tree. The City and Solution Tree have been in discussions regarding the use of that property and the need for replacement parking if that parcel is used in the Trades District development.

The petitioners propose a site plan in conjunction with a lot line shift that will increase the number of parking spaces on the Solution Tree parcel by 16 parking spaces and decrease the number of parking spaces in the City of Bloomington lot by 32 parking spaces.

Plan Commission Site Plan Review: One aspect of this project requires that the petition be reviewed by the Plan Commission, per BMC 20.03.090. This aspect is as follows:

The Plan Commission shall review:

- Any proposal that does not comply with all of the standards of Section 20.03.120: Downtown Core Overlay; Development Standards and Section 20.03.130; Downtown Core Overlay; Architectural Standards;
- The new parking lot setback between the adjusted lots does not meet 20.03.120 requirements.


## SITE PLAN ISSUES:

Parking: The DCO does not require parking for non-residential uses. The portion of the City lot that will be modified with the petition current contains 48 parking spots. The portion of the Solution Tree lot that will be modified currently contains 16 parking spaces. The lot lot between these two parking lots will be moved south, so as to give more land to the Solution Tree parcel, for additional parking. After reconfiguration, the City lot portion will contain 16 parking spaces, and the Solution Tree portion will contain 32 parking spaces. The Solution Tree parking lot will increase by 16 parking spaces and the City lot will decrease by 32 parking spaces. 4 parking spaces will be relocated in the right-of-way and 1 parking space will be lost. The reconfiguration will also add green space and islands to both lots and a dumpster area to the City lot.

The DCO requires a 5 foot side yard setback for a parking lot. The location of the new lot line only allows for each lot to meet a 3 foot 9 inch side yard setback. This setback slightly improves upon the existing setback between the two parking lots.

Access: Vehicular access to the City lot will be moved south from its current location. Vehicular access to the Solution Tree lot will remain the same.

Streetscape: Street trees will be added to bumpouts along Morton Street, and 4 angled parking spaces will be added along Morton Street, as well.

Impervious Surface Coverage: The Downtown Core Overlay allows for 100\% impervious surface coverage.

Landscaping: The updated landscaping plan, including parking lot perimeter plantings, islands, and street trees, meets minimum standards.

## CRITERIA AND FINDINGS FOR SITE PLANS

20.09.120 (e)(9) The staff or plan commission, whichever is reviewing the site plan, shall make written findings concerning each decision to approve or disapprove a site plan.
(A) Findings of Fact. A site plan shall be approved by the plan commission only upon making written findings that the site plan:
(i) Is consistent with the growth policies plan;

## Proposed Findings:

- The site is in the Downtown area of the Growth Policies Plan (GPP).
- A mix of office, commercial, civic, high-density residential and cultural uses are recommended for the downtown. (GPP, 28)
- New surface parking areas and drive-through uses should be limited, if not forbidden, within the Downtown area. (GPP, 28) The petitioner proposes to reconfigure an existing parking area and add landscaping.
(ii) Satisfies the requirements of Chapter 20.02, Zoning Districts;

The UDO includes an intent for the CD district and guidance for the Plan Commission in 20.02.370. The following items address those intent and guidance statements.

## Proposed Findings:

- The project does serve to protect and enhance the central business district by configuring an existing parking lot to serve an existing business.
- The project is part of a much larger project that does provide high density development of mixed uses with storefront retail, professional office, and residential dwelling uses, The Trades District.
- It is unclear whether or not the project promotes a diversity of residential housing for all income groups and ages because future renters are unknown.
- The project supports a much larger project that will incorporate some pedestrian-oriented design through first-floor window design, art space, and improved pedestrian right-of-way areas.
- The project does intensify the use of vacant and under-utilized properties, by further developing the existing parking lot to support the existing business.
- The project is part of a much larger project that will provide commercial on the ground floor with residential uses above.
- The project reconfigures and existing parking lot to increase landscaped area and improve the utilization of the property.
(iii) Satisfies the requirements of Chapter 20.05, Development Standards;


## Proposed Finding:

- The project meets all applicable development requirements of Chapter 5.
(iv) Satisfies the requirements of Chapter 20.07, Design Standards; and


## Proposed Finding:

- No subdivision is involved, so this is not applicable.
- The project is in tandem with a lot line adjustment. No subdivision is required for this transaction under section 20.09.170(i)(7) of the Bloomington Unified Development Ordinance: the exchange of land
between owners of adjacent property provided that such exchange does not serve to reduce lot area or other dimensions below required minimums.
(v) Satisfies any other applicable provisions of the Unified Development Ordinance.

The UDO includes an intent for the DCO district for the Plan Commission in 20.03.080. The following items address those intent statements:

## Proposed Findings:

- The project is not new development of a building, but a reconfiguration of two existing parking areas to support an existing business and building.
- There are no new buildings or facades created with the project.

Per 20.03.100, the Plan Commission may approve any project that does not comply with all of the standards of 20.03 .120 and 20.03 .130 if the Commission finds that the project:

Complies with all review standards of Section 20.09.120: Site Plan Review, and:

- The petition meets all of the standards of 20.09.120.

Satisfies the design guidelines set forth in Section 20.03.140: Downtown Core Overlay, Design Guidelines.

- The petition does not incorporate new building design, but rather reconfigures existing parking lots in order to support an existing downtown business; improve green space; and support the larger Trades District development.

The Plan Commission is encouraged to consider building designs which may deviate in character from the architectural standards of this section but add innovation and unique design to the building environment of this overlay area.

- No building are proposed with this project, but the project supports the larger Trades District development which is intended to contribute to innovation in the downtown area.

The Plan Commission is encouraged to consider the degree to which the site plan incorporates sustainable development design features such as vegetated roofs, energy efficiency, and resource conservation measures.

- The site plan reduces total surface parking lot spaces and increases vegetated area in the downtown.

CONCLUSION: This petition meets all DCO Development Standards, excepting parking lot side yard setback standards, which is being improved. The petition supports the Trades District to the northwest and also supports the retention of a downtown business by improving its on-site parking lot.

RECOMMENDATION: The Department recommends that the Plan Commission adopts the proposed findings and approves SP-37-17 with the following condition:

1. The new street parking spaces shown in the site plan are subject to Title 15 and City Council approval.



City of Bloomington
Planning \& Transportation

Corporation Counsel<br>Philippa M. Guthrie

City Attorney Michael M. Rouker



City of Bloomington
Legal Department

Assistant City Attorneys
Anahit Behjou
Thomas D. Cameron Barbara E. McKinney Jacquelyn F. Moore Christopher J. Wheeler

SP-37-17 Petitioner's Statement

October 11, 2017
Ms. Jacqueline Scanlan
City of Bloomington, Planning Department
401 N. Morton Street, Suite 160
Bloomington, Indiana 47402
Re: Case Number SP-37-17
Site Plan Approval to Facilitate Parking Lot Reconstruction
Dear Ms. Scanlan,
On behalf of the City of Bloomington Redevelopment Commission, we are petitioning the City of Bloomington for site plan approval regarding a reconstruction and reconfiguration of the parking lot at the northeast corner of the Showers Building on Morton Street, better known as the Red Lot.

In 2011, the Redevelopment Commission purchased approximately twelve acres of property from Indiana University. That property had been designated as a Certified Technology Park by the State of Indiana. One of the early steps of planning the development of the Certified Technology Park was to complete a Drainage Master Plan. The Drainage Master Plan sensibly identified the local low spot-part of the surface parking lot currently owned by Morton Street Properties north of West $10^{\text {th }}$ Street—as an ideal location for underground stormwater detention.

Morton Street Properties has long been willing to explore a land swap with the City for this important piece of property. Exchanging part of the Red Lot for part of the surface parking lot currently owned by Morton Street Properties north of West $10^{\text {th }}$ Street was identified as a way to provide the City the property it needs while not adversely affecting Morton Street Properties’ parking situation.

The Redevelopment Commission's consultants have worked to redesign the Red Lot to maximize the remaining parking and ensure the square footage of the proposed exchange was equal. The proposed site plan meets code, including the landscape requirements, except the proposed side parking setback is 5 feet per lot rather than the 7 feet per lot required by Title 20.

The Redevelopment Commission respectfully requests approval of this site plan.
Sincerely,

Thomas D. Cameron
Assistant City Attorney

 ISSUED FOR PLAN COMMISSION／OWNER REVIEW October 10， 2017 City of Bloomington 401 North Morton Street Bloomington，IN 47404
 $\begin{array}{ll}\text { Project Lead I Iandsappe Architect } & \text { Civil／flectrical Engineer } \\ \text { Anderson }+ \text { Bohlander，LLC } & \text { Crawford，Murphy } \& \text { Tilly }\end{array}$





SP-37-17 Petitioner's Site Plan

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SP-37-17 Petitioner's Site Plan




SP-37-17 Petitioner's Site Plan
Maintenance of Traffic General Notes:



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SP-37-17 Petitioner's Site Plan

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