NOTE: the following reflects the actions taken at a Special Session of the Bloomington Common Council. Meeting minutes with narrative (including non-legislative items) will replace this document after they have been approved by the council. Background information for the reports and legislation discussed at this meeting can be found in the council legislative packet for December 5, 2017 at the council web page. Also see the June 2017 Comprehensive Plan Draft for text under consideration. Please contact the Office of the City Clerk if you have questions regarding this document or the process.

#### **Action Memorandum**

# **Bloomington Common Council Special Session**

December 05, 2017- Council Chambers - 6:33pm

## **ROLL CALL**

Council President Susan Sandberg presided Roll Call: Sturbaum, Ruff, Granger, Sandberg, Volan, Piedmont-Smith, Rollo Members Absent: Chopra, Sims

#### AGENDA SUMMATION

#### APPROVAL OF MINUTES

It was moved and seconded to approve the minutes from September 12, 2017. The motion was approved by voice vote.

## **CONSENT AGENDA**

Am 84 (Cm. Piedmont-Smith) – Chapters 1 – 6, Goals & Policies (Pages 28, 38, 47, 55, 63 & 73) – Numbers 2013 Vision Statement Objectives as they appear in the Goals & Policies for Chapters 1-6 and aligns them with the most applicable chapter or chapters.

Am 85 (Cm. Piedmont-Smith) – Chapter 1, Goals & Policies (Page 28) – Follows upon adoption of Am 77 and deletes a duplicate Policy 1.1.3 and rewords Policy 1.1 to reflect that deletion.

Am 86 (Council Office) – Chapter 1, Outcomes & Indicators (Page 38) – Adds missing public health outcome header inadvertently omitted from the Plan.

Am 87 (Cm. Piedmont-Smith) – Chapter 2, Goals & Policies (Page 38) – Deletes reference to a 2013 Vision Statement objective not addressed in this chapter.

Am 89 (Cm. Piedmont-Smith) – Chapter 3, Goals & Policies (Page 47) – Deletes 2013 Vision Statement objective not addressed in this chapter.

Am 90 (Cm. Piedmont-Smith) – Chapter 4, Goals & Policies (Page 55) – Adds Policy 4.1.4 to address the problem of amalgamating lots to create large, inappropriately scaled buildings which detract from the historic character and main-street feel of the Downtown.

Am 91 (Cm. Piedmont-Smith) – Chapter 4, Goals & Policies (Page 55) – Adds new Goal 4.2 and three policies to address the objective of "celebrat[ing] our rich, eclectic blend of arts, culture, and local businesses." (Will require renumbering of subsequent Goals & Policies.)

Am 04-R (Cm. Sturbaum) – Chapter 4, Programs (Page 56) - Revises this rejected amendment regarding installation of public restrooms in Downtown by having stakeholders consulted on the "best options for" their installation

Am 07-R (Cm. Sturbaum) – Chapter 4, Programs (Page 56) – Revises this rejected amendment regarding installation of bus shelters in Downtown by adding consultation with Bloomington Transit on where they are most needed

Am 96 (Cms. Piedmont-Smith and Rollo) – Chapter 5, Overview, Neighborhoods (Page 62) – Revises text to recognize that historic designation preserves the fabric, and not just structures, within a neighborhood and to avoid misuse of certain historic designation terms

Am 97 (Cms. Piedmont-Smith and Rollo) – Chapter 5, Goals & Policies (Page 63) – Revised Policy 5.2.1 to require that new developments and redevelopments be evaluated on both their positive and negative impact on residents of the surrounding neighborhood.

Am 98 (Cm. Piedmont-Smith) – Chapter 5, Goals & Policies (Page 63) – Revises Goal 5.2 and adds Policy 5.2.2 (with renumbering of subsequent policies) to insert greenspace as an element of Housing Planning and Design.

Am 102 (Cms. Piedmont-Smith and Rollo) – Chapter 5, Goals & Policies (Page 63) – Revises Goal 5.3 (Housing Supply) to encourage the redevelopment of non-residential developed land (parking lots and other underutilized property) instead of land that is already developed for housing.

Am 105 (Cms. Piedmont-Smith and Rollo) – Chapter 5, Programs (Page 64) – Revises the Affordable Housing program regarding adaptive reuse to de-emphasize the role of zoning regulations in pursuing it.

Am 106 (Cms. Piedmont-Smith and Rollo) – Chapter 5, Programs (Page 64) – Revises the Affordable Housing program to promote multi-modal access to common destinations persons of all ages and abilities.

Am 53-R (Cm. Piedmont-Smith) – Chapter 5, Programs (Page 64) – Revises last bullet-point to correct reference to affordable housing programs at the Bloomington Housing Authority.

Am 108 (Cms. Piedmont-Smith and Rollo) – Chapter 5, Programs (Page 65) and Chapter 7, Overview (Page 79) – Moves program for identifying high-value properties for redevelopment from Chapter 5 to the Overview of Chapter 7 (Land Use) so that it will have a broader application.

Am 109 (Cms. Piedmont-Smith and Rollo) – Chapter 5, Outcomes & Indicators (Page 65) and Chapter 7, Overview (Page 79) – Moves and modifies Indicator regarding evaluation of cumulative impact of regulations and city processes on the ability to meet housing demand to the Overview of Chapter 7 (Land Use) so that it will have a City-wide application.

Am 110 (Cm. Piedmont-Smith) – Chapter 7, Exhibit 7, Land Use Map (Page 81) – Adds note to Land Use map stating that it is not a zoning map, which will come later.

Am 113 (Cm. Piedmont-Smith) – Chapter 7, Focus Areas & Strategies (Page 94) – Revises entry regarding Form Based Codes to clarify that this strategy should be used in balance with use-based zoning.

Am 114 (Cm. Piedmont-Smith) – Chapter 7, Focus Areas & Strategies, Switchyard North (Page 96) – Revised Land Use Approvals for Switchyard North to clarify that development should respect existing single family zoning and be weighed against the value of existing affordable housing.

Am 41-R (Cm. Sturbaum) – Chapter 7, Focus Areas & Strategies, Gateways North and South (Pages 96-97) – Revises text in the two Gateway areas that call for branding to be informed by the 2005 Downtown Vision and Infill Strategy Plan and to include a robust public process.

MOTION: It was moved and seconded to adopt items (Am 84, Am 85, Am 86, Am 87, Am 89, Am 90, Am 91, Am 04-R, Am 07-R, Am 96, Am 97, Am 98, Am 102, Am 105, Am 106, Am 53-R, Am 108, Am 109, Am 110, Am 113, Am 114, Am 41-R) listed under the consent agenda. ACTION: The motion received a roll call vote of Ayes: 7, Nays: 0, Abstain: 0.

CONSIDERATION OF SECOND-ROUND AMENDMENTS SUBMITTED BY NOVEMBER 28<sup>th</sup> AND RELEASED ONLINE ON DECEMBER 1<sup>st</sup>

Am 88 (Cm. Piedmont-Smith) – Chapter 2, Goals & Policies (Page 38) – Adds new goal and policies to address a 2013 Vision Statement objective mentioned but not addressed in this chapter (See Am 84 – which proposes to add this objective to the Preface to this Goals & Policies section).

MOTION: It was moved and seconded that Amendment 88 to Resolution 17-28 be introduced.

MOTION: It was moved and seconded that Amendment 88 to <u>Resolution 17-28</u> be adopted. ACTION: The motion to adopt Amendment 88 to <u>Resolution 17-28</u> received a roll call vote of Ayes: 7, Nays: 0, Abstain: 0.

Am 92 (Cms. Piedmont-Smith & Rollo) – Chapter 5, Chapter Overview (Page 58) – Adds text clarifying that the City's neighborhoods are diverse and pose different challenges and deletes reference to "supply-side" strategies.

MOTION: It was moved and seconded that Amendment 92 to Resolution 17-28 be introduced.

MOTION: It was moved and seconded that Amendment 92 to <u>Resolution 17-28</u> be adopted. ACTION: The motion to adopt Amendment 92 to <u>Resolution 17-28</u> received a roll call vote of Ayes: 6, Nays: 0, Abstain: 1 (Volan).

Am 93 (Cms. Piedmont-Smith, Rollo & Sturbaum) – Chapter 5, Housing Trends and Issues, (Page 60) – Adds and deletes text to acknowledge the diversity of City neighborhoods and emphasize that core neighborhoods should not bear the burden increased density as the City grows.

MOTION: It was moved and seconded that Amendment 93 to Resolution 17-28 be introduced.

MOTION: It was moved and seconded that Amendment 93 to <u>Resolution 17-28</u> be adopted. ACTION: The motion to adopt Amendment 93 to <u>Resolution 17-28</u> received a roll call vote of Ayes: 6, Nays: 1 (Volan), Abstain: 0.

Am 94 (Cms. Piedmont-Smith, Rollo & Sturbaum) - Chapter 5, Housing Trends and Issues, (Page 60) - Revises text to remove reference to "supply-side" housing solutions, correct reference to the 2002 Growth Policies Plan (GPP), and describe some of the inappropriate development occurring since the adoption of the GPP.

MOTION: It was moved and seconded that Amendment 94 to <u>Resolution 17-28</u> be introduced.

MOTION: It was moved and seconded to adopt amendment 01 to Amendment 94 to Resolution 17-28.

ACTION: The motion to adopt amendment 01 to Amendment 94 to Resolution 17-28 received a roll call vote of Ayes: 7, Nays: 0, Abstain: 0.

MOTION: It was moved and seconded that Amendment 94 as amended to <u>Resolution 17-28</u> be adopted.

ACTION: The motion to adopt Amendment 94 as amended to <u>Resolution 17-28</u> received a roll call vote of Ayes: 7, Nays: 0, Abstain: 0.

Am 95 (Cms Piedmont-Smith and Rollo) – Chapter 5, Housing Trends and Issues (Page 60-61) – Revises a paragraph to recognize that existing older neighborhood housing stock is affordable and should be protected, and that "permanent affordability" can discourage home-ownership and deter upward household mobility.

MOTION: It was moved and seconded that Amendment 95 to <u>Resolution 17-28</u> be introduced.

MOTION: It was moved and seconded that Amendment 95 to <u>Resolution 17-28</u> be adopted. ACTION: The motion to adopt Amendment 95 to <u>Resolution 17-28</u> received a roll call vote of Ayes: 7, Nays: 0, Abstain: 0.

Am 103 (Cms. Piedmont-Smith and Rollo) – Chapter 5, Goals & Policies (Page 63) and Programs (Page 65) – Revises Goal 5.3.2 to encourage community centers for seniors and moves reference to a range of housing options for seniors to a new bullet-point under Programs – Neighborhood Character and Quality of Life.

MOTION: It was moved and seconded that Amendment 103 to Resolution 17-28 be introduced.

MOTION: It was moved and seconded that Amendment 103 to Resolution 17-28 be adopted.

ACTION: The motion to adopt Amendment 103 to <u>Resolution 17-28</u> received a roll call vote of Ayes: 6, Nays: 0, Abstain: 1 (Volan).

Am 46-R (Cm. Sturbaum) – Chapter 5, Chapter Overview, Neighborhoods (Page 61) - Revises this rejected amendment to affirm the importance of income-diverse neighborhoods, caution against investment pressures that can undermine naturally occurring affordable housing in these neighborhoods, and recommend the siting of new, more dense housing types in multi-family and commercial zones and in new, greenfield development.

MOTION: It was moved and seconded that Amendment 46-R to <u>Resolution 17-28</u> be introduced.

MOTION: It was moved and seconded to adopt amendment 01 to Amendment 46-R to Resolution 17-28.

ACTION: The motion to adopt amendment 01 to Amendment 46-R to Resolution 17-28 received a roll call vote of Ayes: 6, Nays: 0, Abstain: 1 (Volan).

MOTION: It was moved and seconded to adopt amendment 02 to Amendment 46-R to Resolution 17-28.

ACTION: The motion to adopt amendment 02 to Amendment 46-R to Resolution 17-28 received a roll call vote of Ayes: 7, Nays: 0, Abstain: 0.

MOTION: It was moved and seconded that Amendment 46-R as amended to <u>Resolution 17-28</u> be adopted.

ACTION: The motion to adopt Amendment 46-R as amended to <u>Resolution 17-28</u> received a roll call vote of Ayes: 6, Nays: 1 (Granger), Abstain: 0.

Am 99 (Cms. Piedmont-Smith and Rollo) – Chapter 5, Goals & Policies (Page 63) – Revises Policy 5.2.2 to be consistent with the intent and effect of historic designation regulations.

MOTION: It was moved and seconded that Amendment 99 to <u>Resolution 17-28</u> be introduced.

MOTION: It was moved and seconded that Amendment 99 to <u>Resolution 17-28</u> be adopted. ACTION: The motion to adopt Amendment 99 to <u>Resolution 17-28</u> received a roll call vote of Ayes: 7, Nays: 0, Abstain: 0.

Am 100 (Cms. Piedmont-Smith and Rollo) - Chapter 5, Goals & Policies (Page 63) – Replaces Policy 5.2.5 to emphasize that development, whether traditional or contemporary, should be consistent with built character of existing neighborhoods, as evidenced by the neighborhoods "prevailing pattern of development, building density, and scale."

MOTION: It was moved and seconded that Amendment 100 to Resolution 17-28 be introduced.

MOTION: It was moved and seconded that Amendment 100 to Resolution 17-28 be adopted.

MOTION: It was moved and seconded that Amendment 100 to Resolution 17-28 be withdrawn.

ACTION: The motion to withdraw Amendment 100 to <u>Resolution 17-28</u> received a roll call vote of Ayes: 7, Nays: 0, Abstain: 0.

Am 101 (Cms. Granger and Sandberg) – Chapter 5, Goals & Policies (Page 63) and Programs (Page 65) – Adds Policy 5.2.6 and two bullet-points under Neighborhood Character and Quality of Life to introduce and prioritize "visitibility" standards within the Comprehensive Plan.

MOTION: It was moved and seconded that Amendment 101 to Resolution 17-28 be introduced.

MOTION: It was moved and seconded that Amendment 101 to Resolution 17-28 be adopted.

ACTION: The motion to adopt Amendment 101 to Resolution 17-28 received a roll call vote of Ayes: 7, Nays: 0, Abstain: 0.

Am 104 (Cms. Piedmont-Smith and Rollo) – Chapter 5, Programs (Page 64) – Revises an Affordable Housing program that encourages placing alternative housing types everywhere in the City rather than defining the appropriate compatible locations.

MOTION: It was moved and seconded that Amendment 104 to Resolution 17-28 be introduced.

MOTION: It was moved and seconded that Amendment 104 to Resolution 17-28 be adopted.

MOTION: It was moved and seconded that Amendment 104 to Resolution 17-28 be withdrawn.

ACTION: The motion to withdraw Amendment 104 to <u>Resolution 17-28</u> received a roll call vote of Ayes: 7, Nays: 0, Abstain: 0.

Am 107 (Cm. Piedmont-Smith) - Chapter 5, Programs (Page 65) - Adds program to discourage restrictive covenants that deter green building practices or alternative, affordable housing types.

MOTION: It was moved and seconded that Amendment 107 to Resolution 17-28 be introduced.

MOTION: It was moved and seconded that Amendment 107 to Resolution 17-28 be adopted.

ACTION: The motion to adopt Amendment 107 to <u>Resolution 17-28</u> received a roll call vote of Ayes: 7, Nays: 0, Abstain: 0.

Am 111 (Cm. Sturbaum) – Chapter 7, Land Use Districts, Mixed Urban Residential (Page 82) – Adds text recommending that the proposed denser uses in the Mixed Urban Residential land use districts respect existing zone and are more appropriate for existing multi-family and commercial zones, and new areas of development.

MOTION: It was moved and seconded that Amendment 111 to  $\underline{\text{Resolution }17\text{-}28}$  be introduced.

MOTION: It was moved and seconded that Amendment 111 to Resolution 17-28 be adopted.

MOTION: It was moved and seconded that Amendment 111 to <u>Resolution 17-28</u> be withdrawn.

ACTION: The motion to withdraw Amendment 111 to <u>Resolution 17-28</u> received a roll call vote of Ayes: 7, Nays: 0, Abstain: 0.

# **COUNCIL SCHEDULE**

It was moved and seconded to recess until the first meeting in January 2018. The motion was approved by voice vote.

**RECESS** (10:43p.m.)