City of Bloomington Common Council

Legislative Packet

Wednesday, 19 April 2017

Regular Session

For legislation and material regarding
Ordinance 17-18 and Ordinance 17-19 please consult the
05 April 2017 Legislative Packet.

All other legislation and background material contained herein.

Office of the Common Council
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City of Bloomington Indiana

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To: **Council Members**
From: **Council Office**
Re: **Weekly Packet Memo**
Date: **April 13, 2017**

Packet Related Material

Memo
Agenda
Calendar
Notices and Agendas:
None

Reports – from Committees:

- **Council Sidewalk Report for 2017**
  - Table of Contents; Signature Page; Narrative; Recommendations; Maps of Recommended Projects; Criteria; Evaluation Sheet; History of Funding
  Contact: Dorothy Granger at 349-3409 or grangerd@bloomington.in.gov
  Dan Sherman at 349-3562 or shermand@bloomington.in.gov

Legislation for Second Reading *(Found in the Council Legislative Packet Issued for the April 5, 2017 Regular Session)*:

- **Ord 17-18** To Amend Title 6 of the Bloomington Municipal Code Entitled "Health and Sanitation" – Re: Changes to Chapter 6.12 "Smoking in Public Places and Places of Employment" that Define an "Electronic Smoking Device" [ESD] and Add the Use of an ESD to the Definition of "Smoking"

Contact: Beverly Calender-Anderson at 812-349-3430, andersb@bloomington.in.gov

- **Ord 17-19** To Amend Title 14 of the Bloomington Municipal Code (BMC) Entitled "Peace and Safety" (Deleting Section 14.36.130 through 150 [Stench Bombs] and Amending Section 14.36.160 [Fencing Around Swimming Pools and Other Water-Filled Excavations])

Contact: Mike Rouker at 812-349-3426, roukerm@bloomington.in.gov

Legislation and Background Material for First Reading:
None

<u>Minutes from Regular and Special Sessions</u>:

- March 22. 2017 (Regular Session)
- March 29, 2017 (Special Session)
- April 5, 2017 (Regular Session)

<u>Memo</u>

A Committee Report under *Reports*, Two Ordinances under *Second Readings*, But No Ordinances under *First Readings* at the Regular Session on Wednesday, April 19th

The Agenda for the Regular Session next Wednesday includes a Sidewalk Committee Report (found in this packet), two ordinances under *Second Readings* (found in the April 5th packet as indicated above), and no ordinances under *First Reading*.

<u>Council Sidewalk Committee Report - 2017</u>

The Council Sidewalk Committee is submitting its 2017 *Report* for your approval Wednesday night. The *Report* includes a narrative, recommendation sheet, maps for three recommended projects, funding criteria, evaluation sheet, and a history of funding.

The Committee consists of four Council members appointed by the President of the Council, which include Councilmembers Granger (Chair), Mayer, Rollo, and Sturbaum. It is assisted by personnel from the Planning and Transportation, Utilities, HAND, Parks and Recreation, Clerk and Council departments. (Please see the *Report* for the names of these persons – whose expertise and commitment to improving the City's pedestrian facilities make the work of this Committee possible.)

In 2017, the Committee has made recommendations to the entire Council on use of $306,000 of Alternative Transportation Fund monies budgeted for selected sidewalk and traffic-calming projects. This was the third year after the consolidation of planning and transportation functions under the new Planning and Transportation Department. The Committee met three times - in December 2016 and February and March 2017 – before submitting its Report to the Council.

The deliberations, which are set forth in more detail in the *Report*, include:

- Review of funding and other contributions;
- Hearing and discussing a status report regarding on-going projects;
- Review of Committee criteria;
- Evaluation of projects set forth in a Prioritization Sheet (which includes nine new requests since last year); and
- Recommendations and other actions.

Please note that the Council Administrator/Attorney will be filing a Disclosure of a Conflict of Interest because one of the projects on the Evaluation Sheet – but not recommended for funding - would cross his property.

CHART OF 2017 COUNCIL SIDEWALK COMMITTEE RECOMMENDATIONS:
After meetings in December, February and March, the Committee recommended funding the following projects (for a more detailed description of the projects and deliberations, please see the *Report Narrative*):

- **Alternative Transportation Fund (ATF)** Use the $306,000 of Alternative Transportation Funds appropriated in 2017 for sidewalk and traffic-calming projects recommended by the Committee.

- **CBU Assistance with Storm Water Component of Council Sidewalk Committee Projects**
  While no longer setting aside funds for the storm water component of Council sidewalk projects, CBU continues to look at proposed projects and see whether it can provide some in-kind contributions.

- *Note: Occasionally, in past years, allocations from the previous year remained unspent and the Committee made recommendations about its use should an additional appropriation be proposed. No funds remained unspent and, therefore, the shaded column remains empty.*

	ATF	ATF (Additional Amounts – Should They be Appropriated)	CBU	OTHER FUNDS
East 10th - Design ($24,650), Right-of- Way ($0) & Construction ($250,00) Sidewalk from Smith Road to the intersection of Deckard Drive / Tamarron Drive (South Side) with a Pedestrian Crossing and other safety improvements at that intersection	**$58,000**		**$0**	**$192,000 ***
Rockport Road – Design ($24,460), Right-of-Way ($0) & Construction ($200,000) West Pinehurst Drive to South of Graham Drive (West Side)	**$200,000**		**$0**	**$0**
Traffic-Calming – Design ($15,000), Right-of-Way ($0) & Construction ($80,000) Sare Road Island Crossings (at two locations – Winston Street and Spicewood Lane)	**$48,000**		**$0**	**$ 47,000 **/+**
2017 ALLOCATION	**$306,000**	**$0**	**$0**	**$239,000**

Note: The Committee recognizes that the allocations for each project are estimates and may change. The allocations are intended to establish priorities and keep expenditures within appropriations. According to prior motions by the Committee, project costs that exceed the estimate by 10% should be approved by the Chair; project costs that exceed the estimate by $20,000 should be approved by the Committee.

This year the Committee requested a status report by late October 2017.

*P & T staff indicate that they are in discussions with MCCSC about contributing towards a school zone flashing beacon (~$15,000) and estimate that about $177,000 of other City funds will also be contributed to this project. In addition, although not included in the $192,000 amount, staff is working with INDOT to design and construct a pedestrian hybrid beacon (~$131,000). The City improvements should be completed by this summer or fall and the INDOT improvements should be completed in the summer of 2018.

** The P & T Department works with constituents in regard to traffic-calming requests and uses other City monies at its disposal to pay for those efforts. This year, P & T agreed to contribute the remaining costs for the two pedestrian crossings along Sare Road.

Recognizing traffic-calming as a new priority, the Committee also requested that traffic-calming projects be considered separately from Committee sidewalk projects in the future.

** + The City has submitted a request for funds through the Metropolitan Planning Organization (MPO) for a multiuse path along Sare Road from an existing path at Renwick to Buttonwood Lane. Upon a motion from the Committee, the Chair sent a letter to the MPO supporting the installation of this multiuse path and noting that these crossings would complement that project.

Please note that the Committee also recommended that the Council send a letter to Indiana University welcoming the installation of sidewalks on 17th Street and urging the installation of a sidewalk on the east side of North Dunn from the Bypass to 17th Street. *(Forthcoming)*

NOTICE AND AGENDA
BLOOMINGTON COMMON COUNCIL REGULAR SESSION
6:30 P.M., WEDNESDAY, APRIL 19, 2017
COUNCIL CHAMBERS
SHOWERS BUILDING, 401 N. MORTON ST.

I. ROLL CALL

II. AGENDA SUMMATION

III. APPROVAL OF MINUTES March 22. 2017 (Regular Session)
March 29, 2017 (Special Session)
April 05, 2017 (Regular Session)

IV. REPORTS (A maximum of twenty minutes is set aside for each part of this section.)

1. **Councilmembers**
2. **The Mayor and City Offices**
3. **Council Committees**
   - *Council Sidewalk Committee Report*
4. **Public***

V. APPOINTMENTS TO BOARDS AND COMMISSIONS

VI. LEGISLATION FOR SECOND READING AND RESOLUTIONS

1. Ordinance 17-18 – To Amend Title 6 of the Bloomington Municipal Code Entitled "Health and Sanitation" – Re: Changes to Chapter 6.12 (Smoking in Public Places and Places of Employment) that Define an "Electronic Smoking Device" [ESD] and Add the Use of an ESD to the Definition of "Smoking"

Committee Recommendation Do Pass 4-0-3

2. Ordinance 17-19 – To Amend Title 14 of the Bloomington Municipal Code (BMC) Entitled "Peace and Safety" (Deleting Section 14.36.130 through 150 [Stench Bombs] and Amending Section 14.36.160 [Fencing Around Swimming Pools and Other Water-Filled Excavations])

Committee Recommendation Do Pass 7-0-0

VII. LEGISLATION FOR FIRST READING

VIII. ADDITIONAL PUBLIC COMMENT* (A maximum of twenty-five minutes is set aside for this section.)

IX. COUNCIL SCHEDULE

X. ADJOURNMENT

**Members of the public may speak on matters of community concern not listed on the agenda at one of the two Reports from the Public opportunities. Citizens may speak at one of these periods, but not both. Speakers are allowed five minutes; this time allotment may be reduced by the presiding officer if numerous people wish to speak.*

***Auxiliary aids for people with disabilities are available upon request with adequate notice. Please call (812)349-3409 or e-mail council@bloomington.in.gov.*

Posted & Distributed: April 13, 2017

City of Bloomington
Office of the Common Council

To Council Members
From Council Office
Re Weekly Calendar – 17-22 April 2017

Monday, 17 April

12:00	pm	Board of Public Works Work Session, McCloskey
12:00	pm	Bloomington Entertainment and Arts District Advisory Committee, Chambers
12:00	pm	Affordable Living Committee, Hooker Conference Room
4:00	pm	Plat Committee, Kelly
5:00	pm	Utilities Service Board, 600 E. Miller Dr.
5:00	pm	Redevelopment Commission, McCloskey
5:30	pm	Plan Commission, Chambers

Tuesday, 18 April

4:00	pm	Board of Public Safety, McCloskey
5:30	pm	Animal Control Commission, Kelly
5:30	pm	Commission on the Status of Children and Youth, Hooker Conference Room
5:30	pm	Bloomington Public Transportation Corporation, 130 W. Grimes Ln
5:30	pm	Board of Public Works, Chambers

Wednesday, 19 April

9:30	am	Tree Commission, 930 W. 4th St.
9:30	am	Emergency Management Advisory Council, Chambers
2:00	pm	Hearing Officer, Kelly
2:30	pm	Affordable Care Act Committee, McCloskey
4:00	pm	Board of Housing Quality Appeals, McCloskey
4:15	pm	Economic Development Commission, Hooker Conference Room
6:00	pm	Council of Neighborhood Associations, Hooker Conference Room
6:30	pm	Common Council Regular Session, Chambers

Thursday, 20 April

8:00	pm	Bloomington Housing Authority, 1007 N. Summit
5:15	pm	Solid Waste Management District- Citizens' Advisory Committee, McCloskey
7:00	pm	Environmental Commission, McCloskey

Friday, 21 April

12:00	pm	Common Council Internal Work Session, Council Library
12:00	pm	Domestic Violence Task Force, McCloskey

Saturday, 22 April

8:00	am	Bloomington Community Farmers' Market, 401 N. Morton St.

*Auxiliary aids for people with disabilities are available upon request with adequate notice. Please contact the applicable board or commission or call (812) 349-3400.

Posted and Distributed: Thursday, 13 April 2017

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Council Sidewalk Committee 2017 Report

Table of Contents

- **Signature Sheet**
- **Narrative**
- **Committee Recommendation Sheet**
- **Maps for Recommended Projects**
- **Program Criteria**
- **Evaluation Sheet (with funded projects identified)**
- **History of Funding**

Note: Memoranda for meetings will be available online and in the Council Office once approved by the Committee

Signatures for 2017 Sidewalk Report (April 19, 2017)

Note: Your signature below indicates approval of the Report pursuant to BMC 2.04.230 Standing committees-Reports (a), which requires that reports be in writing and be signed by a majority of the membership.

_____
Dorothy Granger, District 2 (Chair)

_____
Tim Mayer, At-Large

_____
Dave Rollo, District 4

_____
Chris Sturbaum, District 1

Report of the 2017 Common Council Sidewalk Committee
(April 19, 2017)

Committee Members and Staff

The members of the 2017 Committee were appointed by the President of the Council and include:

- Tim Mayer, At-Large
- Chris Sturbaum, District 1
- Dorothy Granger, District 2 (Chair)
- Dave Rollo, District 4

The committee members were assisted by the following persons:

Council Office
Dan Sherman, Council Administrator/Attorney
Office of City Clerk
Martha Hilderbrand, Hearing Officer/Deputy Clerk
Planning and Transportation
Andrew Cibor, Engineer, Transportation and Traffic Engineer
Scott Robinson, Long Range / Transportation Manager
Roy Aten, Senior Project Manager
Utilities
Jane Fleig, Assistant Engineer
HAND
Bob Woolford, Housing Coordinator
Parks and Recreation
Steve Cotter, Natural Resources Manager

Overview

The Committee made recommendations to the entire Council on the use of $306,000 of Alternative Transportation Fund (ATF) monies budgeted for 2017. This was the second year of the new term of the Council and the third year after the consolidation of planning and transportation functions under the new Planning and Transportation (P & T) Department. The Committee met three times (on December 20th, February 14th & March 9th) to review the program and make recommendations regarding the allocation of these funds. The recommendations allocated the $306,000.[1]

Last year, the Committee recommended funding for: the construction of one project; the design, acquisition of right-of-way, and construction of another project; and, the design or evaluation of six more projects. This year, the Committee recommended moving two of the latter projects forward. Those projects include:

- Sidewalk and Pedestrian Crossing - East 10th Street from Smith Road to the intersection at Deckard Drive/Tamarron Drive – Construction with financial contributions from the Planning and Transportation Department (with other departmental funds), Monroe

[1] There were no unspent allocations from 2016 which, occasionally, has led the Committee to recommend appropriation of those funds for use in the next year. The allocations, in fact, fell short of the actual costs, which were covered by P & T out of other departmental funds.

County School Corporation (MCCSC), and the Indiana Department of Transportation (INDOT);
- Sidewalk - Rockport Road from Graham Drive to south of West Pinehurst Drive (west side) – Construction

In addition, the Committee also recommended funding a pair of traffic-calming projects on Sare Road at Winston Street and Spicewood Lane, and recognized these kinds of projects as an emerging priority. Accordingly, the Committee agreed that traffic-calming projects be separated and considered independently from Council Sidewalk projects.

Schedule

The Committee met in the Council Library on:
- Tuesday, December 20, 2016 (at 11 am);
- Tuesday, February 14, 2017 (at 10:30 am); and
- Thursday, March 9, 2017 (at 3 pm).

Deliberation Materials and Minutes Available Online

The following outline provides an overview of what the Committee did at those meetings. *Please note that there are some additional documents which are available in the Council Office and online at Home/Government/City Council/Council Committees/Sidewalk Committee. The first is an informative Council Sidewalk Committee Packet for the Committee's initial meeting in December that is also available for inspection in the Council Office. The second are the Memoranda and Minutes for these meetings. The Memoranda are available in the Council Office and the Minutes will be available once reviewed by the Committee and approved by the Chair.*

Preliminary Matters

Early on, the Committee:
- Elected a Chairperson (Dorothy Granger); and
- Acknowledged and thanked the Office of City Clerk (through Martha Hilderbrand, Hearings Officer/Deputy Clerk) for serving as Secretary for the proceedings.

Review of Funding

The transportation-related monies are comprised of $306,000 from the ATF, which receives surplus revenues from the Neighborhood Parking Program (BMC 15.37.160). While that amount entails a mere increase of $6,000 over 2016, it reflects previous increases of $25,000 for 2014 and $50,000 for 2013. The budget for the ATF (#454) is as follows:

Alternative Transportation Fund (ATF) (#454) - 2017

Category	Budget	*Notes*
Council Sidewalks	$306,000	
Greenways	$200,000	
Other	$ 40,000	
Total:	$546,000	

City of Bloomington Utilities (CBU) Collaboration.
Because sidewalk projects, and more particularly curbs, channel water, they are part of the City's stormwater infrastructure. The Committee has, over the years, recognized that the stormwater component of a sidewalk project frequently comprises a significant, and often majority, part of the project cost. To address this constraint on the installation of sidewalk projects, in 2007, the City of Bloomington Utilities department set aside $100,000 for the stormwater component of Council sidewalk projects. In 2008, the set aside was increased to $125,000, but, in 2009, due to budgetary constraints, it ceased. Since that time, in lieu of a set aside of funds, CBU has offered to explore providing in-kind contributions for identified projects when consistent with departmental stormwater mission and priorities. According to a detailed accounting[2] provided by Jane Fleig, Utilities Engineer, CBU contributed $281,527 towards Council Sidewalk Projects from 2007 through 2015. No CBU contributions were necessary in 2016 or appear necessary in 2017.

Review of Previous Allocations – Some with Construction of Projects in 2016 and 2017 (Occasionally with Help from Other City Funds) – Some with Design to be Done in 2016 and 2017

According to the 2016 Council Sidewalk Status Report provided by P&T (dated 12/14/16), here are the list of projects or phases of projects that were completed in 2016 or will be completed in 2017 (some, as noted, with the infusion of other City funds):

Pre-2016 Council Sidewalk Committee Projects – Completion in 2016 or 2017	
Project	**Allocation**
Kinser Pike - Sidewalk from W 17th to existing sidewalk further north (East Side)	Construction was bid in December 2015 and completed in May 2016. The total project cost was $160,266.
West 17th Street Sidewalk from Maple to Madison[3]	Design and right-of-way acquisition were completed in early 2016 with Council Sidewalk Committee funds. Construction was awarded in July 2016 and is anticipated for completion in Spring 2017 with use of Tax Increment Financing (TIF) funds. The total project cost includes ~ $16,975 from Council Sidewalk Committee and $505,505 from TIF funds for a total of $667,480.

[2] The accounting was broken down into materials, labor, and equipment.
[3] The sidewalk connecting Maple to sidewalks installed with the Arlington Road roundabout must cross four parcels and are expected to be funded via Community Development Block Grant (CDBG) monies.

2016 Council Sidewalk Allocations – Construction Completed 2016/2017			
Project	**Allocation**	**Spent**	**Over / (Under)**
East 7th Street – ramp between SR 45/46 path and tunnel under the highway	$20,000	$20,000	$0
Morningside Drive – sidewalk from Sheffield Drive to Park Ridge Road	$110,000	$127,094	($17,094)
2016 Council Sidewalk Allocations – Design (or Evaluation) in 2016/2017			
Project	**Allocation**	**Spent**	**Over / (Under)**
East 10th Street – sidewalk and crossing	$50,000	$24,650	$25,350
Rockport Road - sidewalk	$22,000	$24,460	($2,460)
Moores Pike - Sidewalk at College Mall & Crossing at Clarizz	$32,000	$52,590	($20,590)
Union Street - sidewalk	$32,000	$34,380	($2,380)
Walnut Street - sidewalk	$13,000	$32,750	($19,750)
Mitchell Street - sidewalk	$22,000	$27,250	($5,250)
Traffic Calming	$5,000	$224 [4]	$17,776
TOTAL	**$306,000**	**$343,398**	**($37,398)**[5]

(Please note that the Public Works, Parks and Recreation, HAND, and Planning departments all provided documents describing recent sidewalk as well as other bicycle and pedestrian-related projects. Those submitted before the Initial Council Sidewalk Committee packet was issued for the December meeting can be found in Appendix 6 of that packet (which, as noted above, is available online as well as in the Council Office.)

Program Criteria

The Committee reviewed its criteria for funding projects with the help of Scott Robinson, Planning Services Manager, P & T department. The Committee uses six criteria, some of which have been filtered through analytics developed by the Planning and Transportation staff. Here are the criteria and corresponding information in an Evaluation Matrix:

Criteria		Analytics and Information	
1) Safety Considerations		Pedestrian Level of Service (PLOS) - gauges the pedestrian experience based upon traffic volume and speed, lane width, presence and width of sidewalk, and presence, type, and width of the buffer.	
2) Roadway Classification			
3) Pedestrian Usage		Residential Density	Walkscore – an online score that gauges pedestrian demand

[4] The $224 went toward repairs to the mobile traffic sign and speed feedback board which assists staff in determining and helping lower traffic speed in locations of interest.
[5] The remaining costs were allocated by P & T through use of ATF within their budget.

4) Proximity to Destinations		Transit routes and stops	based upon proximity to a mix of destinations. Score: 0 (car dependent) – 100 (walker's paradise)
5) Linkages		Proximity to existing sidewalks as shown on Sidewalk Inventory (updated annually).	
6) Cost and Feasibility		Estimates provided by Engineering Dept.	

Robinson reminded the Committee that his department prepares an Evaluation Sheet which scores projects based upon objective measures associated with some, but not all, of the criteria. In that regard:

- The Walkscore (which borrows an online analytic tool to provide an objective measure for Criteria 3 [Pedestrian Usage] and Criteria 4 [Proximity to Destinations]) was updated for all projects and led to some change in rankings;
- The Evaluation Sheet does not incorporate objective measures for the Criteria 5 (Linkages or, in other words, "connectivity") and Criteria 6 (Feasibility), and therefore, the satisfaction and weighing of that criteria was left to the judgment of Committee members.

The Committee did not recommend any changes to the criteria this year.

Setting Priorities after Review of Evaluation Sheet

The Committee reviewed the Evaluation Sheet (attached), which contained 52 proposed projects[6], including nine new requests, and, over the three meetings, asked P & T staff to clarify estimates for the seven ongoing projects along with a pair of traffic calming projects. At the end of its deliberations, the Committee recommended allocations for two previously-funded sidewalk projects and a pair of traffic-calming pedestrian crossings. The following paragraphs highlight deliberations and briefly elaborate upon the Committee's recommendations and other actions:

Nine New Projects Requested But Not Funded in 2016

- Nine new projects were requested in 2017: three rated in the top half and six rated in the bottom half of the priority sheet. One out of the nine, a pair of traffic-calming projects, was recommended for funding. The two highest rated requests involved sidewalks and crossings along Gourley Pike and, in their response to the requester, staff relayed issues with line-of-sight, level of usage, and the volume and speed of vehicles on the roadway. The third highest rated request was a sidewalk along East 8th Street east of Union Street where existing sidewalks nearby lowered its perceived need. The remaining unfunded projects were not given a high priority generally because of factors such as the existence of suitable nearby facilities, the lack of City jurisdiction, and the prospect of progress via other funding sources. *(Please see the Council Sidewalk Committee Packet for a description of those requests.)*

[6] The Evaluation Sheet lists a total of 44 rankings, but 8 projects shared the same rankings.

Funding and Other Recommendations in 2017

- **Sidewalk and Crossing - East 10th Street from Smith Road to the intersection of Deckard Drive / Tamarron Drive (South Side) (Rank #10 & #26)** In 2016, after previous interest and investment in the proximate area, the Committee recommended allocating $50,000 for the design of the sidewalk from Smith Road to the Deckard / Tamarron Drive intersection and a crossing of 10th at that intersection. The design, which cost $24,460, entailed a meeting with residents and others,[7] and led to a proposal that includes a 10' wide sidewalk from Smith to the Deckard /Tamarron intersection and a crossing at that intersection. The crossing should include a median island, school zone, pedestrian hybrid beacon, pavement markings, and advance signage. This year the Committee recommends funding $58,000 and staff is proposing to add another $177,000 from other City funds. In addition, staff is working with MCCSC for contributions toward a school zone beacon (~$15,000) and with INDOT for contributions towards a pedestrian HAWK signal ($131,000). The City should complete its portion of this project in this summer or fall, and INDOT should complete its HAWK signal in the summer of 2018.

- **Sidewalk on Rockport Road from Graham Drive to south of West Pinehurst Drive (West Side) (Rank #22)** Last year, the Committee recommended allocating $22,000 for the design of this sidewalk project along Rockport Road. Once this sidewalk and sidewalks associated with the intersection improvement at Rockport Road and Tapp Road are completed, the entire boundary of the triangular Broadview Neighborhood will have had pedestrian facilities installed since its phased annexation spanning the late 1990's and early 2000s. This year, the Committee recommends funding $200,000 for the construction of the second-to-last leg of this long-term pedestrian plan.

- **A Pair of Traffic-Calming Projects on Sare Road at the Intersections of Winston Street and Spicewood Lane – Recommendation to Consider Traffic-Calming Projects Separately from Sidewalk Projects -** This pair of crossings was proposed by Cm. Rollo and was supported by a representative of the Spicewood neighborhood, who addressed the Committee. The crossings would complement a multiuse path from the Renwick development to Buttonwood Drive that the City has proposed for Metropolitan Planning Organization (MPO) funding.[8] Together, these projects would provide a bicycle and pedestrian connection to similar facilities both north and south of this section of Sare Road. The Committee recommends allocation of $48,000 for these crossings and P & T staff offered an additional $47,000 needed to design and install these projects.

  The Committee typically allocates between $5,000 and $20,000 for traffic-calming projects each year. The high cost for this pair of crossings and the discussion of other possible traffic-calming projects led the Committee to adopt a motion to separate consideration of traffic-calming from sidewalk projects in the future.

- **Motion for Council to Send Letter to Indiana University – Re: Pedestrian Way on East Side of Dunn Between the Bypass and East 17th Street** Each year, staff apprises the Committee of other sidewalk projects being installed around the City. This year, the Committee heard about and welcomed the sidewalk installed by Indiana University along 17th Street near the IU stadium, transit stops, and commuter lots. Staff noted that

[7] Please note that about 30 emails and eight letters were sent to the Committee by residents in favor of this project.
[8] Please know that the Committee sent a letter to the MPO in support of that project.

representatives from IU and the City meet on a monthly basis to coordinate work in the right-of-way. After further discussion about pedestrian facilities in that area, the Committee adopted a motion recommending that the Council send a letter to IU urging installation of a sidewalk on the east side of North Dunn Street from the Bypass to 17th Street. *(Draft letter forthcoming)*

- **Status Report Regarding On-going Projects Requested for Late October**
  The Committee requested a Status Report regarding on-going projects by late October of 2017. This report would cover not only the two sidewalk and two traffic-calming projects recommended for funding this year, but also projects in the design, evaluation, and acquisition of right-of-way phase as a result of funding in 2016. These include:
  - Sidewalk - Union Street from 4th Street to 7th Street - Design
  - Sidewalk - Moores Pike from College Mall to Woodruff Lane – Design
  - Pedestrian Crossing – Moores Pike and Clarizz - Evaluation
  - Sidewalk - South Walnut Street from Winston Thomas to National Guard Armory – Design and Right-of-Way
  - Sidewalk - Mitchell Street from Maxwell Lane to Circle Drive - Design

<u>Summary of Actions</u>

In summary, during the course of its 2017 deliberations, the Committee:

- Elected Cm. Granger as Chairperson;
- Acknowledged two disclosures of conflicts of interest from:
  - the Administrator/Attorney, who owns and resides in a house along a proposed project (Nancy Street from Mark to Hillside); and
  - Bob Woolford, the representative from the HAND department, who owns and resides in a house along another proposed project (Wylie Street from Henderson to Lincoln) neither of which were given serious consideration by the Committee this year;
- Recommended the allocation of $306,000 in ATF monies for two sidewalk and a pair of traffic-calming projects – *See Funding Recommendations (attached)*
- Recognized traffic-calming projects as an unmet and emerging priority and adopted a motion that these projects be considered independently of Committee Sidewalk projects in the future;
- Recommended that the Council send a letter to Indiana University urging installation of a sidewalk along the east side of North Dunn between 17th and the Bypass as part of its welcomed pedestrian improvements to the area;
- Authorized the Chair to correct and approve the minutes after Committee and staff had a week to review them;
- Authorized submittal of a Committee Report to the Council (after signatures have been obtained by a majority of Committee members); and
- Requested staff to submit a Progress Report no later than the end of October regarding Committee recommendations and on-going projects.

COUNCIL SIDEWALK COMMITTEE (COMMITTEE) RECOMMENDATIONS FOR 2017 - FUNDS AVAILABLE: $306,000

- **Alternative Transportation Fund (ATF)** Use the $306,000 of Alternative Transportation Funds appropriated in 2017 for sidewalk and traffic-calming projects recommended by the Committee.
- **CBU Assistance with Storm Water Component of Council Sidewalk Committee Projects** While no longer setting aside funds for the storm water component of Council sidewalk projects, CBU continues to look at proposed projects and see whether it can provide some in-kind contributions.
- *Note: Occasionally, in past years, allocations from the previous year remained unspent and the Committee made recommendations about its use should an additional appropriation be proposed. No funds remained unspent and, therefore, the shaded column remains empty.*

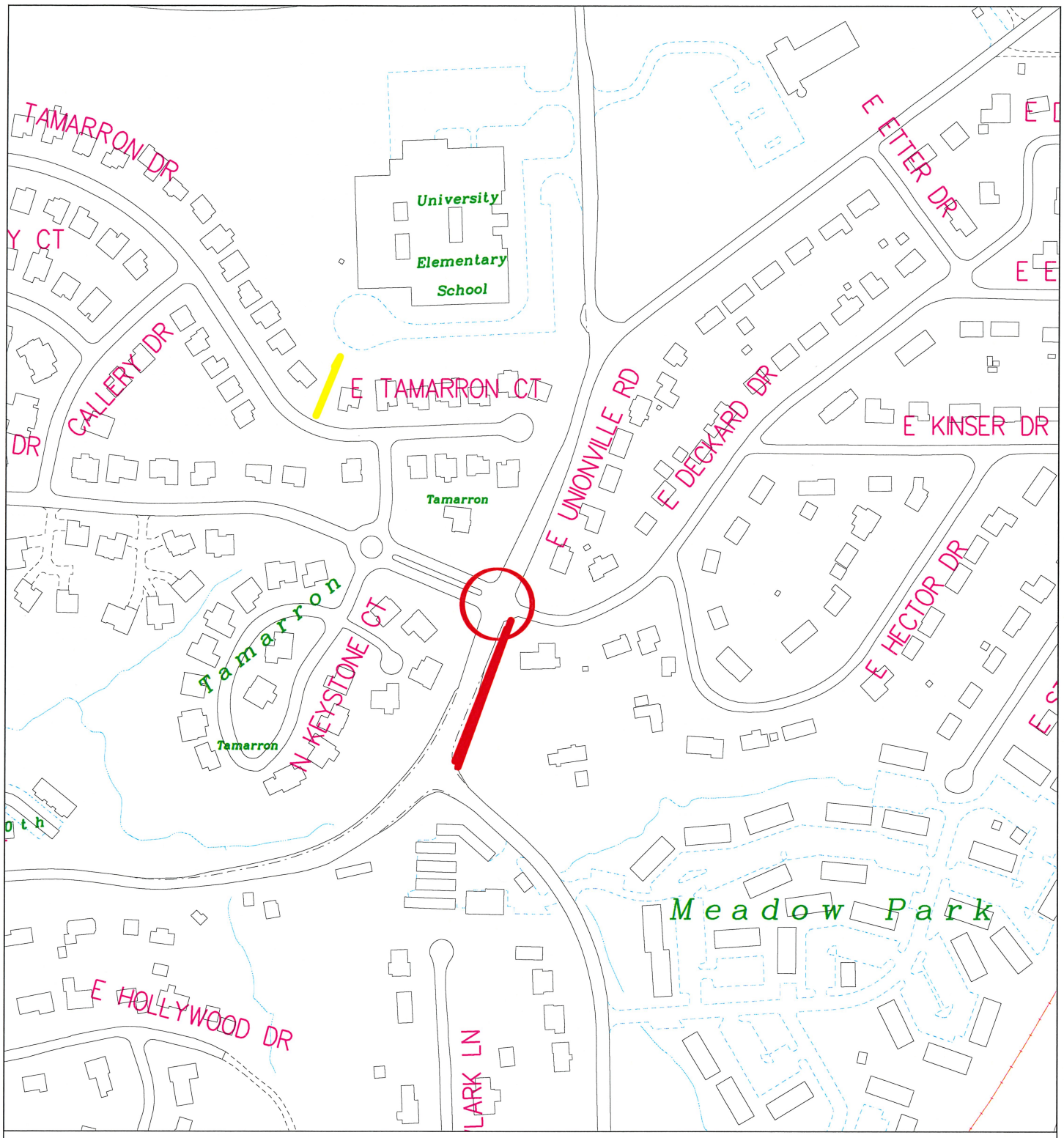
	ATF	ATF (Additional Amounts – Should They be Appropriated)	CBU	OTHER FUNDS
East 10th - Design ($24,650), Right-of- Way ($0) & Construction ($250,00) Sidewalk from Smith Road to the intersection of Deckard Drive /Tamarron Drive (South Side) with a Pedestrian Crossing and Other Safety Improvements at that Intersection	**$58,000**		**$0**	**$192,000 ***
Rockport Road – Design ($24,460), Right-of-Way ($0) & Construction ($200,000) West Pinehurst Drive to South of Graham Drive (West Side)	**$200,000**		**$0**	**$0**
Traffic-Calming – Design ($15,000), Right-of-Way ($0) & Construction ($80,000) Sare Road Island Crossings (at two locations – Winston Street and Spicewood Lane)	**$48,000**		**$0**	**$ 47,000 **/+**
2017 ALLOCATION	**$306,000**	**$0**	**$0**	**$239,000**

Note: The Committee recognizes that the allocations for each project are estimates and may change. The allocations are intended to establish priorities and keep expenditures within appropriations. According to prior motions by the Committee, project costs that exceed the estimate by 10% should be approved by the Chair; project costs that exceed the estimate by $20,000 should be approved by the Committee.

This year the Committee requested a Status Report by late October, 2017.

*P & T staff indicate that they are in discussions with MCCSC about contributing towards a school zone flashing beacon (~$15,000) and estimate that about $177,000 of other City funds will also be contributed to this project. In addition, although not included in the $192,000 amount, staff is working with INDOT to design and construct a pedestrian hybrid beacon (~$131,000). The City improvements should be completed by this summer or fall and the INDOT improvements should be completed in the summer of 2018.

** The P & T Department works with constituents in regard to traffic-calming requests and uses other City monies at its disposal to pay for those efforts. This year, P & T agreed to contribute the remaining costs for the two pedestrian crossings along Sare Road. Recognizing traffic-calming as a new priority, the Committee also requested that traffic-calming projects be considered separately from Committee sidewalk projects in the future.
** + The City has submitted a request for funds through the Metropolitan Planning Organization (MPO) for a multiuse path along Sare Road from an existing path at Renwick to Buttonwood Lane. Upon a motion from the Committee, the Chair sent a letter to the MPO supporting the installation of this multiuse path and noting that these crossings would complement that project.



Council Sidewalk Committee Recommmendations 2017

Red Line and Circle = Sidewalk and Crossing – Recommended for Construction

Yellow Line = Existing Path to School

By: shermand

11 Apr 17

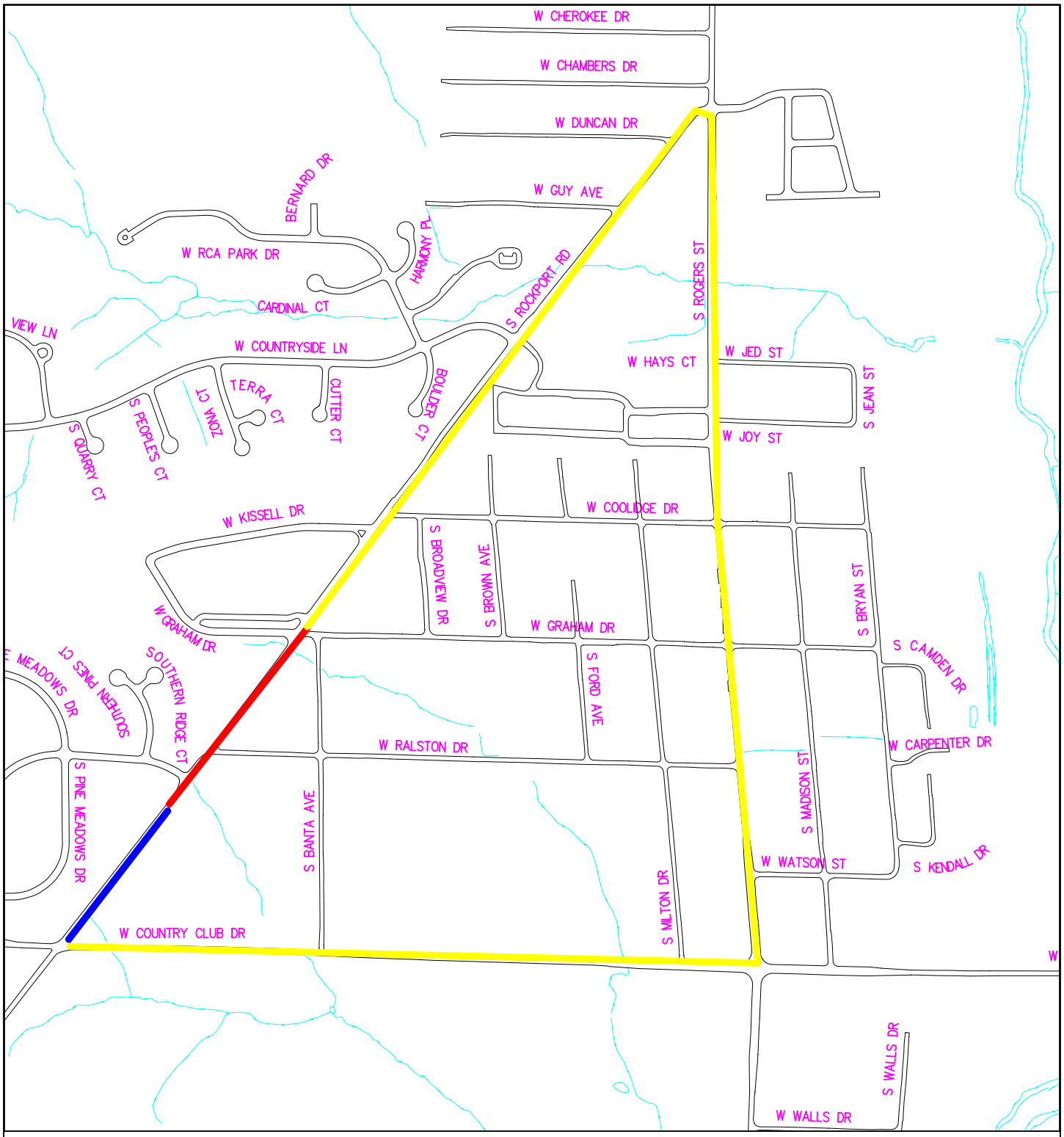
300 0 300 600 900

N

City of Bloomington
Council Office

Scale: 1" = 300'

For reference only; map information NOT warranted.



Council Sidewalk Committee Recommendations – 2017

Red Line = Sidewalk Recommended for Funding in 2017

Blue Line = Sidewalk Anticipated with Intersection Improvements in Near Future

Yellow Line = Sidewalk and Mutiuse Paths Funded by City since 2000

By: shermand

11 Apr 17

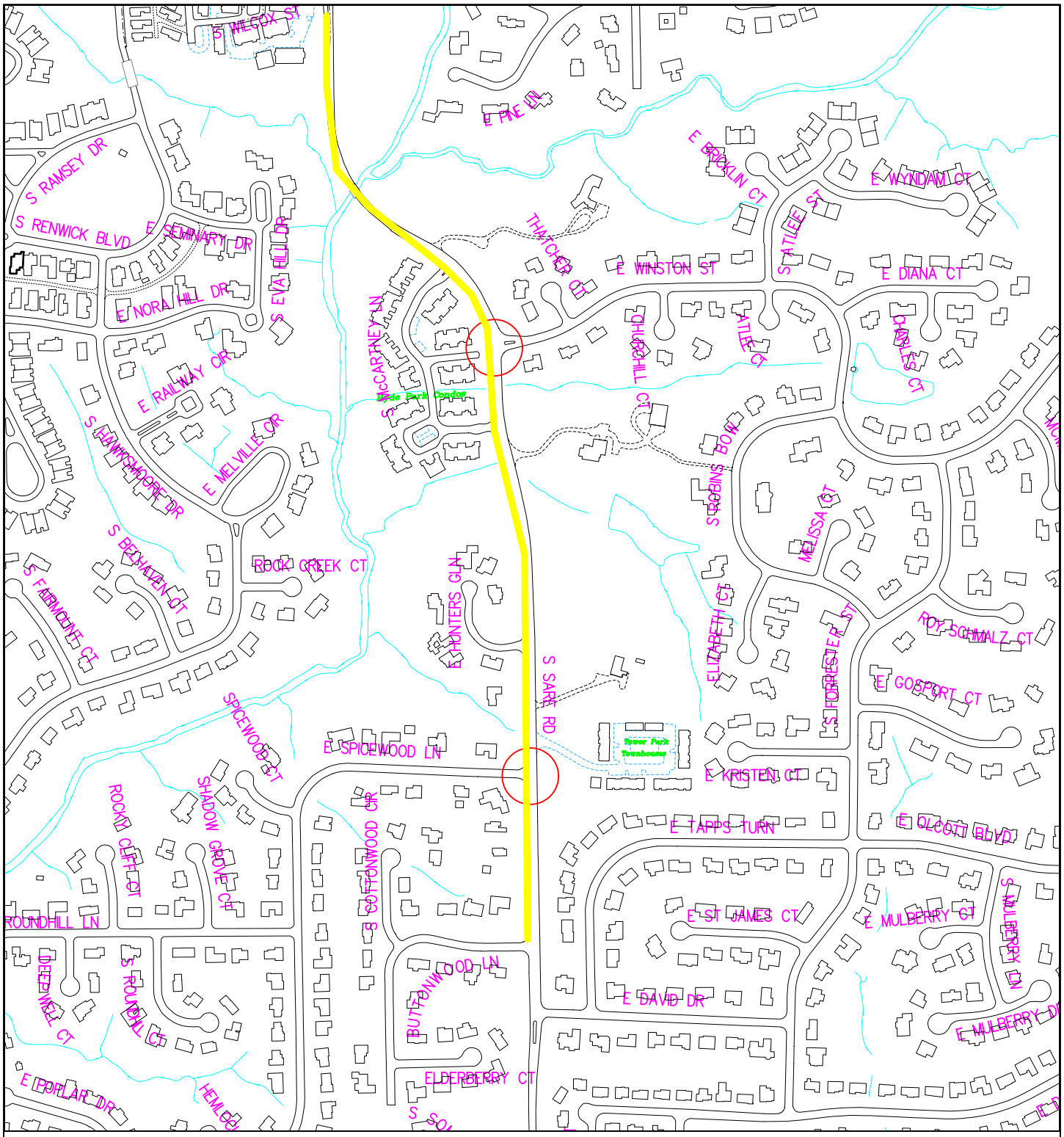
600 0 600 1200 1800

N

City of Bloomington
Council Office

Scale: 1" = 600'

For reference only; map information NOT warranted.



Council Sidewalk Committee Recommendations – 2017

Red Circles = Proposed Pedestrian Crossing / Traffic-Calming Projects

Yellow Line = Location for Proposed MPO-Funded Mulituse Path

By: shermand

11 Apr 17

500 0 500 1000 1500

N

City of Bloomington
Council Office

Scale: 1" = 500'

For reference only; map information NOT warranted.

Council Sidewalk Committee Policies

Criteria for Selecting Sidewalk Projects

- Safety Considerations -- A particular corridor could be made significantly safer by the addition of a sidewalk.
- Roadway Classification -- The amount of vehicular traffic will increase the likelihood of pedestrian/automobile conflicts, which a sidewalk could prevent. Therefore, arterial and collector streets should be a priority for linkages over residential/subdivision streets.
- Pedestrian Usage -- Cost-effectiveness should be based on existing and projected usage.
- Proximity to Destination Points -- Prioritization of linkages should be based on proximity to destinations such as elementary schools, Indiana University, employment centers, shopping opportunities, parks/playgrounds, etc.
- Linkages -- Projects should entail the construction of new sidewalks that connect with existing pedestrian facilities.
- Costs/Feasibility -- Availability of right-of-way and other construction costs must be evaluated to determine whether linkages are financially feasible.

History of Revisions

These criteria first appeared in a memo entitled the *1995 Linkages Plan – Criteria for Project Selection/Prioritization* and have been affirmed and revised over the years.

- On October 16, 2006, the Committee added "Indiana University" as another "destination point" under the fourth criteria (Proximity to Destination Points). At that time, it decided not to explicitly recognize "synergy" as another criteria, because it was already being considered as a factor under the sixth criteria (Costs/Feasibility).
- On January 4, 2008, the Committee added the fifth criteria defining "Linkages."
- On November 12, 2009, the Committee revised "Proximity to Destination Points" to clarify that the list was illustrative and included "employment centers" among other destinations.

Other Policies

Overage Policy

Each year the Committee Report uses estimates submitted by City Engineering to allocate funds between projects. Even with a 10% contingency, these estimates are sometimes well-off the bid for, or actual cost of, the project. The 2009 Committee established an "overage policy" whereby allocations in excess of 10% of the project estimate must be approved by the current chair and any additional allocation in excess of $20,000 over the project estimate must be approved by the Committee.

2017 Council Sidewalk Committee - Initial Project Prioritization

Street	Description	Project Length (approx.)	Walk Score (potential ped usage)	WS Rank	PLOS Score	PLOS Rank	Transit Route Score	Transit Route Rank	Density Score	Density Rank	Rank Sum	Overall Project Rank (2016)*	Overall Project Rank	
Pete Ellis Dr. (2016)	3rd St. to 10th St.	2,750	71	5	3.57	26	270	2	1,587	2	35	1	1	
Indiana Ave. (2016)	NW Corner 3rd St. & Indiana Ave.	268	87	1	2.95	44	633	1	1,193	6	52	2	2	
E. 3rd St. (2015)	2 vacant Lots E of Park Ridge	340	20	44	4.16	3	268	3	1,552	3	53	3	3	
Union St.	4th St. to 7th St.	954	68	8	3.84	14	103	23	1,035	9	54	3	4	
14th St.	Madison St. to Woodburn Ave.	450	85	2	3.58	25	220	11	769	18	56	5	5	
19th St. (2011)	Walnut St. to Dunn St.	1,120	51	18	3.48	30	178	14	1,229	5	67	6	6	
Smith Rd. (2011)	Grandview Dr. to 10th St.(west)	1,352	42	24	3.63	21	260	7	771	17	69	7	7	
Moores Pk.	AndrewsSt. to College Mall Rd.	1,289	51	18	3.99	8	52	39	1,453	4	69	7	7	
Gourley Pk. (2017)	Kinser Pike to Monroe St.	2,900	40	26	3.62	22	126	18	1,083	8	74	-	9	
E. 10th St. (2015)	Grandview Dr. to Russell Rd.	2,390	19	45	4.01	6	268	3	571	21	75	10	10	<#2017
S. Rogers St.	south of Hillside Dr.	480	43	23	3.97	10	90	27	825	16	76	12	11	
Jefferson St.	3rd St. to 7th St.	1,375	66	9	3.66	18	97	24	393	26	77	11	12	
Gourley Pk./ Old SR 27 (2017)	College Ave. to Kinser Pk.	1,084	69	6	2.93	45	194	13	930	14	78	-	13	
17th St.	Indiana Ave. to Forrest Ave.	1,323	45	21	4.23	1	58	37	525	23	82	13	14	
N. Indiana (2015)	15th St. to 17th St.	409	58	14	3.61	23	76	32	881	15	84	13	15	
Miller Dr.	Huntington Dr. to Olive St.	423	38	30	3.66	18	82	30	1,191	7	85	15	16	
5th St.	Union St. to Hillsdale Dr.	1,671	66	9	3.52	29	131	17	298	31	86	15	17	
Walnut St.	Pinewood to 2942 S. Walnut (formerly from Hoosier St. to Force Fitness driveway)	369	52	17	3.74	17	34	43	986	12	89	17	18	
17th St. (2012)	Crescent Street to College Ave.	5,500	45	21	2.46	48	216	12	996	10	91	7	19	
E 7th St. (2011)	SR 45/46 Bypass to Hillsdale Dr.	830	69	6	3.30	38	240	8	202	39	91	19	19	
Moores Pk.	Valley Forge Rd. to High St.	1,060	34	34	4.17	2	107	22	240	35	93	19	21	
High St.	Covenanter Dr. to 2nd St.	2,622	46	20	4.01	6	93	26	156	43	95	25	22	
Clark St.	3rd St. to 7th St.	1,390	60	13	3.25	40	131	16	360	27	96	21	23	
Walnut St.	Winston/Thomas to Nat'l Guard Armory	1,064	42	24	3.99	8	34	44	679	20	96	22	23	
8th St. (2017)	Jefferson St. to Hillsdale Dr.	938	61	12	3.16	42	230	9	284	33	96		23	
Palmer St. connector path	Wylie St. to 1st St.	529	75	4	1.50	52	146	15	328	28	99	22	26	
Rockport Rd. (~1/2 built 2014)	Countryside Ln. to Tapp Rd.	3,198	25	41	4.07	4	61	35	716	19	99	22	26	<#2017
10th St. (2013)	Smith Rd. to Russell Rd.	1,010	22	43	3.92	12	268	3	172	41	99	26	26	
Mitchell St. (2016)	Maxwell Ln. to Atwater Ave.	1,890	56	15	2.91	46	265	6	282	34	101	26	29	
Bryan St. (2013)	3rd St. to 7th St.	1,400	55	16	3.34	35	90	28	539	22	101	29	29	
Wylie St. (2013)	Lincoln St. to Henderson St.	1,150	77	3	2.33	50	121	19	301	30	102	26	31	
Allen St. (2015)	Henderson St. to Lincoln St.	1,184	66	9	1.98	51	113	21	302	29	110	30	32	
Curry Pike (2017)	SR 45 to Beasley Dr.	2,638	39	29	3.92	12	68	34	207	38	113	-	33	
Corey Ln. (2015)	2nd St. to 3rd. St.	2,332	15	46	3.61	23	48	41	987	11	121	32	34	
Walnut St. (2013)	SR 45/46 to 500 ft N of Fritz Dr	2,300	37	31	3.65	20	18	47	481	24	122	31	35	
Fee Ln. (2015)	SR 45/46 to Lot 12 Entrance	1,353	11	52	3.44	33	48	41	5,400	1	127	33	36	
Franklin Dr. (2017)	3rd St. to Fairfield Dr.	148	40	26	2.38	49	49	40	943	13	128	-	37	
Morningside Dr. (2012)	Sheffield Dr. to Park Ridge Rd.	1,276	35	32	2.87	47	228	10	174	40	129	34	38	
Nancy St.	Hillside Dr. to Mark St.	878	31	38	3.48	30	94	25	235	36	129	36	38	
Rhorer Rd.	Walnut St. to Sare Rd.	4,775	40	26	4.06	5	0	49	69	50	130	35	40	
Mitchell St. (2012)	Maxwell Ln. to Circle Dr. (east)	624	34	34	3.34	35	77	31	297	32	132	38	41	
Smith Rd. (2011)	Hagan St. to Brighton Ave. (west)	1,817	28	39	3.56	28	118	20	122	46	133	37	42	
Winslow Rd. (2017)	High Street to Xavier Ct.	1,524	15	46	3.95	11	69	33	152	44	134	-	43	
Graham Dr. (2011)	Rockport Rd. to Rogers St.	1,815	35	32	3.34	35	58	36	234	37	140	39	44	
Ford Ave. (2017)	Graham Dr. to Coolidge Dr.	260	12	48	3.06	43	84	29	424	25	145	-	45	
Dunn St.	SR 45/46 to Tamarack Tr.	2,044	32	37	3.83	15	7	48	74	49	149	40	46	
S. Highland (2015)	Winslow Park Parking to Sidewalk	755	23	42	3.45	32	55	38	158	42	154	41	47	
Woodlawn Avenue (2017)	Weatherstone Ln. to Maxwell Ln.	1,328	33	36	3.57	26	21	46	86	47	155	-	48	
Kinser Pk.	north of Acuff Rd.	1,595	12	48	3.83	15	0	49	40	52	164	42	49	
Ramble Rd.	Ramble Rd. to Dunn St.	875	28	39	3.26	39	0	49	86	47	174	43	50	
Sare Rd. (2017)	Rogers Rd. to Cathcart St.	3,330	12	48	3.20	41	30	45	138	45	179	-	51	<#2017
N. Dunn St. (2015)	Tamarack Trail to Lakewood Dr.	3,602	12	48	3.41	34	0	49	64	51	182	44	52	

* This column was added by the Council Office. It compares rankings from one year to the next and found no changes greater than 3 slots.

** The tan shaded rows indicate new proposals for consideration in 2017 and the blue shaded rows indicate previously funded ongoing projects.

*** See the Index (which follows this sheet in the materials) for a list of recently completed projects as well as recently removed proposals

A HISTORY OF COUNCIL SIDEWALK COMMITTEE FUNDS, 2002-2017				
2017				
Site	Estimate	Recommendation	Possible Additional Appropriation	Comments
E. 10th from Smith Road to Deckard /Tamarron Drive (South Side) - Sidewalk, Pedestrian Crossing, and Other Safety Improvements	$274,650.00	$58,000.00		In 2016, after previous interest and investment in the proximate area, the Committee recommended allocating $50,000 for the design of the sidewalk from Smith Road to the Deckard / Tamarron Drive intersection and a crossing of 10th at that intersection. The design, which cost $24,460, entailed a meeting with residents and others, and led to a proposal that includes a 10' wide sidewalk from Deckard to Tamarron and a crossing at Tamarron. The crossing should include a median island, school zone, pedestrian hybrid beacon, pavement markings, and advance signage. In 2017, the Committee recommends funding $58,000 and staff is proposing to add another $177,000 from other City funds. In addition, staff is working with MCCSC for contributions toward a school zone beacon (~$15,000) and with INDOT for contributions towards a pedestrian HAWK signal ($131,000). The City should complete its portion of this project in the summer or fall of 2017 and INDOT should complete its HAWK signal in the summer of 2018.
Rockport Road from Graham Drive to south of West Pinehurst Drive (West Side) - Sidewalk	$224,460.00	$200,000.00		Last year, the Committee recommended allocating $22,000 for the design of this sidewalk project along Rockport Road. Once this sidewalk and sidewalks associated with the intersection improvement at Rockport Road and Tapp Road are completed, the entire boundary of the triangular Broadview Neighborhood will have had pedestrian facilities installed since its phased annexation spanning the late 1990's and early 2000s. This year, the Committee recommends funding $200,000 for the construction of the second-to-last leg of this long-term pedestrian plan.
Sare Road at Buttonwood Lane and at Spicewood Lane -Traffic calming / Pedestrian Crossing	$95,000.00	$48,000.00		This pair of crossings was proposed by Cm. Rollo and was supported by a representative of the Spicewood neighborhood, who addressed the Committee. The crossings would complement a multiuse path from the Renwick development to Buttonwood Drive that the City has proposed for Metropolitan Planning Organization (MPO) funding. Together, these projects would provide a bicycle and pedestrian connection to similar facilities both north and south of this section of Sare Road. The Committee recommends allocation of $48,000 for these crossings and P & T staff offered an additional $47,000 needed to design and install these projects. The high cost for this pair of crossings and the discussion of other possible traffic-calming projects led the Committee to adopt a motion to separate consideration of traffic-calming from sidewalk projects in the future.
Total	$594,110.00	$306,000.00		

2016				
Site	Estimate	Recommendation	Possible Additional Appropriation	Comments
SR 45/46 Bypass and Tunnel to 7th Street (West Side) - Sidewalk	$65,000.00	$20,000.00		This project would connect the sidepath on the west side of the SR 45/46 Bypass and the bicycle/pedestrian tunnel at this site with 7th Street and, thereby, to the neighborhoods to the south and west. It would include installing a ramp from the Bypass to the tunnel and stairs to 7th Street. The cost has grown as the project moved from an in-house to a contracted one. Design was paid for previously. A contingent allocation last year was left unspent because other funds were not available. This year the P & T department has made $35,000 available and the Sidewalk Committee recommends allocating the remaining $20,000 to complete this project in 2016.
E. 10th from Smith Road to Tamarron Drive (South Side) - Sidewalk, Pedestrian Crossing, and Other Safety Improvements	$249,000.00	$50,000.00		In 2003 and 2004, the Committee funded a sidewalk east of Grandview to connect with existing sidewalks toward town. Over the years, various requests for pedestrian infrastructure from Grandview Drive to Russell Road have been made. The reasons for funding this project include the need to help children walk safety from neighborhoods south of East 10th to University Elementary School and possibly help MCCSC reduce transportation costs associated with bussing the children to and from school. Staff has been in contact with Indiana Department of Transportation (INDOT), which has jurisdiction over this portion of the corridor, about use of the right-of-way and other cooperation with this project. The Committee recommends funding $50,000 for design which would include a crossing of East 10th. An additional $12,000 would be needed for right-of-way and $187,000 for construction to complete this project.
Morningside Drive from Sheffield Drive to Park Ridge Road - Sidewalk	$110,000.00	$110,000.00		This project would extend a Committee sidewalk project on Morningside Drive which ended at Sheffield to sidewalks and park on Park Ridge Road. The curve in Morningside raised safety issues for pedestrians who now walk in the road and may entail some storm water infrastructure. The Committee recommended funding design ($15,000), right-of-way ($4,000), and construction ($110,000) this year (or bid this year for construction next year).
Moores Pike from College Mall Road to Woodruff Lane (South Side) - Sidewalk	$135,000.00	$24,000.00		Moores Pike east of College Mall Road is a busy road with neighborhoods to the south without a sidewalk to the intersection with College Mall Road. In 2009, the Committee funded a sidewalk from Andrews Circle to an existing sidewalk to the east, but was stymied by the estimated cost for widening the roadway for a sidewalk to the intersection with College Mall. This year, the Committee requested new estimates which, with use of the existing roadway, brought down the costs to $135,000 - $24,000 for design and $111,000 for construction. The Committee recommended funding design this year.
Union Street from 4th to 7th Street (East Side) - Sidewalk	$189,000.00	$32,000.00		This project was first requested in 2008. Union can be busy street, at times. There is a sidewalk on the west side from 3rd to 10th and on the east side from 3rd to 4th and from about a half block north of 7th to 10th. Over the years, the Committee has heard that pedestrian walk in the street on the east side. Total cost of this project would be $189,000 with $32,000 for design, $34,000 for acquisition of right-of-way (which may be reduced by owner(s) willing to dontate the land), and $123,000 for construction. The Committee recommended allocation funds for design ($32,000).

South Walnut Street from Winston Thomas to National Guard Armory (West Side) - Sidewalk	$87,000.00	$13,000.00		In 2003, the Committee began funding missing sidewalks on the west side of South Walnut between Country Club and Rhorer roads. It started on the north end and progressed as far as Pinewood, and the Committee has continued to discuss filling in the gaps to the south. This year, the Committee reviewed the missing sidewalk segments and sought an estimate for the Winston Thomas to National Guard Armory piece. Total cost of the project would be about $123,000 – design ($12,000), right-of-way ($1,000) and construction ($74,000). The Committee recommended funding design and right-of-way this year ($13,000).
Mitchell Street from Maxwell Lane to Circle Drive (East Side) - Sidewalk	$112,000.00	$22,000.00		This sidewalk would serve pedestrians who, due to previous Committee recommendations, have sidewalks on the south at Circle Drive and sidewalks on the north along Maxwell Lane. In 2012, with a modest investment of $1,100, the Committee was able to fund lane-markings for that block (after the Council restricted parking on the east side of the street). This year the Committee sought estimates for a sidewalk which totaled $112,000 and recommended funding design ($22,000). The remainder of the costs would be for construction ($90,000) (with no funds needed for right-of-way).
Rockport Road from Graham Drive to south of West Pinehurst Drive (West Side) - Side Walk	$137,000.00	$22,000.00		For well over a decade, the City has invested in pedestrian infrastructure surrounding the triangular-shaped Broadview area. A ~$1.2 million road & sidewalk project along Rockport Road near Countryside Lane was completed in 2015 (with a ~$25,000 investment from the Committee for some preliminary costs). No sidewalks are in place on the west side of the street from Graham Drive to the intersection at Tapp Road. An intersection improvement at Tapp Road, primarily funded through the MPO (with federal money), will bring sidewalks to just south of West Pinehurst. The Committee sought an estimate for the missing segment north to Graham Drive and recommended funding for design. Total costs add up to $137,000 and include $22,000 for design, $29,000 for right-of-way, and $86,000 for construction.
Traffic calming	$5,000.00	$5,000.00		The Committee recommend an allocation of $5,000 for some possible as yet unidentified traffic-calming projects.
Moores Pike at Clarizz Boulevard (Pedestrian Crossing)	?	*($2000)	$6,000.00	When discussing the south side of Moores Pike at the intersection of College Mall Road, the Committee also looked further east to Clarizz Boulevard and beyond, where there are sidewalks on the north but none on the south. The Committee thought a pedestrian crossing at Clarizz Boulevard would provide some connectivity, but the costs would only be known after an investment in design ($8,000). Given other priorities this year, the Committee recommended funding this project if funds reverted in 2015 could be reappropriated. In that event, the allocation would include $2,000 from 2016 and $6,000 for 2015.
College Avenue from 10th to 17th - Road Repaving and Curb and Sidewalk Replacement Project	?		$12,885.00	In the event of an additional appropriation of unspent funds reverted to the ATF at the end of 2015, the Committee responded to a request from Public Works to help with this road repaving and curb and sidewalk replacement project.
TOTAL	$1,089,000.00	$298,000 *	$18,885.00	Note: Another $2,000 would be added to the $298,000 to bring the total to the full budged amount of $300,000 if an additional appropriation of unspent funds in 2015 (see column to the left) was approved an allowed, in part, monies for the Moores Pike /Clarizz pedestrian crossing.

2015				
Site	Estimate	Recommendation	Additional Appropriation	Comments
Kinser Pike - 17th Street north to Apartments (East Side)	$198,821.00	$143,851.00		This highest ranking project has been on the list for over a decade due, in large part, to the cost of the right-of-way (which was estimated, at times, at over half of the total project cost. After obtaining estimates for both sides of the street, the Committee chose the east side, which was less expensive and more likely to be used. This recommendation follows expenditures for design and appraisals in 2014 and commits funds necessary to complete this project in 2015.
West 17th Street -- Four Parcels West of Maple to	$600,000.00	$70,000.00	*	Installation of sidewalks on West 17th Street has been a high priority for the City. Given
Sheffield - Morningside Drive to Providence (West Side)	$83,000.00	$75,000.00		This project would complete missing sidewalk segments along Sheffield that would connect with existing sidewalks along Plymouth on the north and recently-completed Council Sidewalk Committee projects on the south along Morningside Drive. Speed of cars descending the curve to Morningside, in part, made this a priority for the Committee. The design was done last year by contract at a cost of $8,010. The allocation this year will pay for acquisition of temporary right-of-way ($20,000) and construction ($55,000) and, if all goes well, should complete the project this year.
Traffic-Calming (Crosswalk at Maxwell and Mitchell Street)	$5,000.00	$5,000.00		The Committee initially set aside $15,000 for a few possible traffic calming projects this year. These included a component of an old project by Fairview School, a crosswalk at Maxwell Lane and Mitchell Street, and traffic calming along Morningside Drive. Given other higher priorities and the likelihood of expenditures in 2015, the Committee allocated $5,000 toward the crosswalk at Maxwell Lane and Mitchell Street.
SR 45/46 Bypass and Tunnel to 7th Street (West Side)	$65,000.00	$6,149.00	$43,001.00	This project would connect the side path on the west side of the SR 45/46 Bypass and the bicycle/pedestrian tunnel at this site with 7th Street and, thereby, to the neighborhoods to the south and west. It would include installing a ramp from the Bypass to the tunnel and stairs to 7th Street, and may include landscaping provided through CDBG funds. The cost has grown as the project moved from an in-house to a contracted one. Given other higher priorities, the allocations included about $6,150 from the $300,000 ATF Budget and an estimated $43,000 in inspect 2014 funds that might be additionally appropriated for this purpose. In effort to complete this project, the Committee also requested the Administration explore use of other funds to complete this project. That could include paying for traffic calming and allowing that money to go towards this project.
Total	$951,821.00	$300,000.00	$43,001.00	* An additional appropriation may come forward to make unspent 2014 funds available for use in 2015. The amount is an estimate and may change.

2014				
Site	Estimate	Recommendation	Other Funds	Comments
Kinser Pike - 17th Street north to Apartments (East Side)	$228,412.80	$38,068.80		This highest ranking project has been on the list for over a decade due, in large part, to the cost of the right-of-way (which amounts to over half of the total project cost of $228,412). After obtaining estimates for both sides of the street, the Committee chose the east side, which was less expensive and more-likely-to-be-used. This recommendation commits $38,068.80 toward the design of this project in 2014 with construction considered a high priority in 2015.
West 17th Street -- Maple to Madison (South Side)	$276,361.80	$58,810.30	*	Installation of sidewalks on West 17th Street has been a high priority for the City and will see progress to the east and west of this project in the near future. This year, the Committee learned it would cost $276,361.80 for this project, which would include about 650 feet of sidewalk (with some sidewalk already in place), some steps here and there, and some storm water component (estimated at about $59,000) that might be covered by City Utilities. The recommendation this year is to allot $46,060.30 toward the design and $12,750 toward appraisal work for this project and make construction a high priority next year. **CBU will explore in-kind contributions toward the storm water component of this project.*
SR 45/46 Bypass and Tunnel to 7th Street (West Side)	$20,000.00	$20,000.00		This project would connect the side path on the west side of the SR 45/46 Bypass and the bicycle/pedestrian tunnel at this site with 7th Street and, thereby, to the neighborhoods to the south and west. It would include installing a ramp from the Bypass and stairs from the tunnel. The cost is estimated at $20,000 and the stairs would have a “cheek wall” for bicyclists to use for their bikes after dismounting them. The Committee thought this may have the added benefit of encouraging more bicycle and pedestrian traffic between the neighborhoods to the east and the campus to the west.
Leonard Springs -- 300 feet South of Walmart Entrance to Tapp Road	Unknown	$15,000.00	Unknown	Last year the Committee recommended contributing as much as $15,000 to this Monroe County project over two years if it was going forward. The logic for contributing is two-fold: first, the roadway is owned by the City (but the adjacent land is within the County) and second, there are some pockets within the City to the south with residents that would use the sidewalk. The project would be about 1,200 feet long and cross 10 parcels of land. *It is conditioned on adequate assurances that the project will go forward and the contribution will be spend in 2014.*

Sheffield - Morningside Drive to Providence (West Side)	$63,414.45	$55,143.00		This project would complete missing sidewalk segments along Sheffield that would connect with existing sidewalks along Plymouth on the north and recently-completed Council Sidewalk Committee projects on the south along Morningside Drive. Speed of cars descending the curve to Morningside, in part, made this a priority for the Committee. The Engineering Department will design the project which reduced the outlay by $8,271.45.
Maxwell Lane -- Jordan Avenue to Sheridan (North Side)	$96,279.38	$96,279.38		This follows on the project in 2013 that brought a sidewalk to the north side of Maxwell from the bottom of the hill at Highland to mid-way up the hill at Jordan. It will continue the project over the crest of the hill to Sheridan. Once this block is done - with the help of previous Committee-recommended projects - there will be a continuous run of sidewalks all the way from High Street on the east to Henderson on the west. Funds for the design of this project were provided in 2006.
Traffic-Calming (Unspecified)		$15,000.00		The Committee set aside $15,000 for unspecified traffic-calming projects in the event one is ready for installation this year.
Total	$621,053.98	$298,301.48	*	***Note: This history reflects Annual Committee Reports and not Interim Reports. An Interim Report was approved for both 2013 and 2014 that reallocated these funds.***

2013				
Site	Estimate	Recommendation	Other Funds	Comments
West 17th Street -- Madison Street to College Avenue (South Side)	$268,199.00	$147,351.16	$107,199.00	Following an investment in the design of this project in 2011 and an offer from City of Bloomington Utilities to cover the storm water costs associated with it, the Committee recommended funding construction of a sidewalk in 2013. The offer from CBU reduced the allocation for this project from $268,111 to $161,000, but with the understanding that some of the estimated $8,500 in remaining funds for the year might be needed to cover any overage. *Note that, on December 18, 2013, the Council amended the recommendations to reflect the lower than expected bid for this project.*
Maxwell Lane -- Highland Avenue to Jordan Avenue (North Side)	$87,000.00	$95,543.62		This is one block of a two-block project that would be constructed on the north side of the street from the bottom of a hill (at Highland) to the other side of the crest at Sheridan. Once these two blocks are complete - with the help of previous Committee-recommended projects - there will be a continuous run of sidewalks all the way from High Street on the east to Henderson on the west. Funds for the design of this project were provided in 2006. *Note that, on December 18, 2013, the Council amended the recommendations to reflect an increase in cost of the project from $87,000 to $95,543.62, due to the removal of rock.*
Moores Pike and Olcott Boulevard -- Pedestrian Crossing	$18,500.00	$7,959.90		This is a pedestrian crossing with a raised island and lane markings to narrow the roadway. It follows a denial of a stop sign request at the Traffic Commission in January and *does not* include the installation of a stop sign. The crossing will provide residents in Hyde Park and points south access to a continuous sidewalk that runs along the north side of Moores Pike from Smith Road to Sare Road and further west. *Note that, on December 18, 2013, the Council amended its recommendations to reflect an altered project (now with no island, but with a solar-operated speed indicator) and a drop in cost from $18,500 to $7,959.90, largely due to the labor having been provided by the Public Works Department..*
Rockport Road -- Countryside Lane south 2,000 feet to just past Graham Drive (West Side)	$1,200,000 +	$24,145.32	$1,200,000.00	*Note that, on December 18, 2013, the Council amended its recommendations to include this allotment toward a large multi-phased road-improvement/storm water project along Rockport Road. This contribution of $24,145 can be committed in 2013 toward appraisal work necessary for the project and follows through on a recommendation in 2012 to use any remaining funds that year for this purpose.*
Leonard Springs -- 300 feet South of Walmart Entrance to Tapp Road	Unknown	$0.00	Unknown	This is a County project to be constructed on land in the county that lies along a city-owned roadway. The design and total cost of the project are unknown at this time. The County sees the need for the project (which is evident with the path worn by pedestrians) and is interested in a contribution from the City. After learning that City residents to the south would probably use the sidewalk, the Committee agreed to contribute any funds remaining this year once there were adequate assurances that the project will be completed in the short term. The Committee also declared intent to contribute as much as $15,000 toward this project over two years. *Note that, on December 18, 2013, the Council amended the recommendations to defer any contribution to this project until 2014 when the project moved forward to the point the money could be used.*
Total	$373,699.00	$275,000.00	$1,307,199.00	

2012				
Site	Estimate	Recommendation		Comments
		ATF	Other Funds	
Third Street -- Overhill Drive to Travel Lodge Driveway (North S	$154,474.00	$154,474.00		See the 2011 and 2010 descriptions below for the details of the larger project, which will result in he construction of sidewalks on the north side of East Third Street from Union to the SR 45/46 Bypass. Contributions from other sources include: $100, 00 from Greenways; $75,000 from HAND; and the installation of sidewalks by INDOT as part of the SR 45/46 Bypass project.
Mitchell Street -- Maxwell Lane to Circle Drive	$1,100.00	$1,100.00		This project proposes the use of lane markings to designate a portion of the west side of the roadway of this one-block segment as a pedestrian corridor. It would provide a pedestrian facility that connects a City-created pedestrian corridor on the south, which runs from Bryan Park to sidewalks at Marilyn Drive and High Street, to City-installed sidewalks along Maxwell Lane. *Note: This recommendation was conditioned upon approval of the associated removal of parking on that side of the street. Please also note that the lane was eventually approved for the east side.*
Morningside Drive -- Saratoga to Sheffield (West Side)	$19,866.00	$19,866.00		This recommendation continues upon the completed 2011 recommendation to install a sidewalk from Smith Road to Saratoga. Please see the 2011 description below for more information about this project
Rockport Road -- Coolidge to 310 feet North of the Intersection (West Side)	$80,440.00	$34,560.00	*	This recommendation would partially fund the sidewalk project by contributing funds toward the cost of acquiring the right-of-way. It is intended to leverage other resources to fill-in one of three missing sidewalk links along Rockport Road from Tapp Road to Rogers Street in 2012. The other missing links include a long section north of Tapp Road which will be constructed as part of the roundabout at that intersection and a segment north of Ralston, which remains unfunded. *Note: This recommendation would allow any remaining funds to be applied towards the cost of right-of-way and is conditioned upon Committee acceptance of assurances that the sidewalk will be completed in 2012.* ** CBU staff have inspected the site and offered suggestions on handling the storm water.*
Total	$255,880.00	$210,000.00	$0.00	

2011				
Site	Estimate	Recommendation		Comments
		ATF	Other Funds	
Third Street -- Segments 1-4: Bryan to Hillsdale	**$387,405.00**	$129,811.00	$175,000.00	*See* 2010 description below for project details. The 2010 Committee dedicated the bulk of its funds to the E. Third Street project. After applying 2010 funds to this project, $129,811 was need for the completion of Segments 1-4. The other funds include $100, 00 from Greenways & $75,000 from HAND.
Third Street -- Segment 5: Hillsdale to Travel Lodge	**$300,893.00**			Design for this project will be completed with 2010 funds.
Southdowns -- Jordan to Mitchell (with exploring the possibility of CBU making an in-kind contribution toward stormwater improvement)	**$53,153.00**	$50,622.00		With the completion of Marilyn Drive sidewalk in 2011, this segment would culimate a multi-year effort to create a continousus pedestrian corridor running from Bryan Park to the sidewalks at High and Covenancter. he stormwater component of this project is $16,000. The Committee requested that CBU make a good-faith effort to explore whether they would be able to make an in-kind contribution re: the stormwater component of this project.
Morningside Drive – Smith to Saratoga (side of road to be TBD)	$13,929.00	$13,929.00		This project is intended to provide a pedestrian route to compensate for the loss of a Bloomington Transit bus stop on Morningside Drive. The closest stop is now on Smith Road and many people walk down Morningside to get to the stop at Smith. The walk is precarious and uncomfortable. This is a neighborhood with many children and a neighborhood that sees many pedestrians. A sidewalk would really help pedestrians get safely to the Smith stop
West 17th -- Woodburn to Madison (southside)	**$282,878.00**	$15,638.00		This is a highly rated, but expensive, project that has been under consideration by the Committee for many years. Funds remaining after the other projects are covered will be used the design of this project ($25,000). The design should lower the cost of the project.
Total:	**$1,038,258.00**	**$210,000.00**	**$175,000.00**	

2010				
Site	Estimate	Recommendation		Comments
		ATF	CBU Stormwater	
Marilyn -- Nancy to High (south side)	$189,937.45	$98,373.43	$91,564.00	*See* 2009 description below for project details. As federal funds requested from the Mayor were not available for 2010, the Committee agreed to dedicate ATF funds to complete this project.
Third Street -- Bryan to Jefferson (north side)	$95,408.78		$22,638.00	Connection is needed from Roosevelt to the SR 46 Overpass to link up with the existing sidewalk. The 2009 Committee forwarded a recommmendation to the 2010 Committee encouraging the latter to fund as much of this project as possible. The 2010 Committee agreed that, after funding the above previously-committed Marilyn project, it should devote all remaing funds to the Third Street project. The Committee voted to fully fund the first two stretches of this project (Bryan to Jefferson and Jefferson to Roosevelt) and to fund as much of the third segment of the East Third Street (Roosevelt to Clark) project as possible.
Third Street -- Jefferson to Roosevelt (north side)	$63,507.68	$31,912.23	$4,366.00	
Third Street -- Roosevelt to Clark (north side)	$118,387.50	$114,252.60	$4,135.00	
Southdowns -- Jordan to Mitchell (w/Stormwater on Jordan and Sheridan) (south side)	$124,405.05		$54,562.20	This is part of larger area in need of stormwater improvement and has been on the Sidewalk Committee's list of requested projects since 2002. The Committee agreed to address the stormwater issue on Southdowns first and then the sidewalk later. The amount of stormwater dedicated to this project is not to exceed the orignal estimated cost -- $54,562.20
Total:		**244,538.26**	**$177,265.20**	

2009				
Site	Estimate	Recommendation		Comments
		ATF	CBU Sidewalk	
Marilyn -- Nancy to High (south side)	$189,937.45	$0.00	**$91,564.00**	This is one of the last segments of a route on the Bicycle and Pedestrian Transportation and Greenways System (Greenways) Plan that would connect Bryan Park with sidewalks at High and Covenanter. Prior ATF funds were used to install sidewalks on Mitchell, Circle, Ruby and Nancy Street. Last year the Committee requested and expected that the Greenways monies would be used to cover the sidewalk and the CBU Set Aside would cover the storm water component of this project. However, an amendment to the Greenways Plan and other projects left this one unfunded in 2008. As noted above, the Committee recommended that the Council respectfully request that the Mayor consider appropriating $98,937.45 of federal reimbursement of matching funds to complete this project.
Henderson -- Moody to Thornton (east side)	$99,319.17	$71,877.77	$27,441.40	This project was scheduled for funding in 2008. It was requested by the Planning Department, MCCSC, and a property owner and would complete the last segment of unfinished sidewalk on the east side of Henderson between Hillside and Miller Drive as well as much further north and south. The HAND department may help fund some of this project.
Kinser Pike -- Marathon Stn. to 45/46 (west side)	$54,751.14	$40,280.74	$14,470.40	This is a heavily-travelled stretch. Many residents living in multi-family housing walk here to the grocery store and other amenities.
Moores Pike -- Segment A – Woodruff to existing walk (south side)	$22,758.00	$22,758.00	$0.00	This stretch provides connectivity with an existing walk and was requested by area residents. This project will provide residents with a safer crossing of Moores Pike. Some residents indicated that they would be willing to make a contribution.
S. Madison -- 3rd to Prospect (east side)	$49,773.00	$26,989.00	$16,784.00	This project is in a highly-urban area and would link to the B-Line trail at the W. 3rd Street overpass. Public Works will commit $6,000 for concrete.
3rd Street -- Roosevelt to Clark & Clark to Hillsdale (north side)	$231,564.07	$50,000 *	$0.00	Connection to link up to the existing sidewalk network. A worn pedestrian path demonstrates the heavy use of this area. The 2009 Committee agreed that if the funds remaining for the above projects are not needed to complete said projects, up to $50,000 of the remaining 2009 ATF balance shall be dedicated to right-of-way acquisition for this project.
Total:		**211,905.51**	**$150,259.80**	

2008				
Site	Estimate	Recommendation		Comments
		ATF	Stormwater	
5th Street -- Hillsdale to Deadend (south side)	$535,088.97	$70,485.63	$0.00	This two-block long, multi-departmental project provides an east-west connection through the Greenacres Neighborhood and needed stormwater infrasture for the area. Total funding includes: $112,934.36 (2007 ATF), $10,453.98 (2007 CBU Sidewalk/Stormwater Setaside); $216,215 (CBU Capital Project), and $125,000 (HAND Neighborhood Improvement Grant). Note: This project was completed in 2008.
Henderson -- Allen to Hillside (west side)	$669.090.00	* $3,667.21	$0.00	This improvement is aimed at alleviating pedestrian/vehicular conflict in this elementary school area. The Committee funded design in 2007 at the request of Public Works. Public Works received a $250,000 Safe Routes to School grant for this project and wanted an additional sign of support from the Council in order to garner funds from other sources (including CDBG). * Note: The Committee recommended that any funds remaining in 2008 may be applied to this project.
Marilyn -- Nancy to High (south side)	*$167,578.63	$0.00	* $62,480	This is one of the last segments of a route on the Alternative Transportation and Greenways Plan that would connect Bryan Park with sidewalks at High and Covenanter. Prior ATF funds were used to install sidewalks on Mitchell, Circle, Ruby and Nancy Street. The Committee requests that Alternative Transportation and Greenways monies fund the $105,098.63 needed for the sidewalk portion of this project. *Note: The Committee also realized that the stormwater component will be more expensive than indicated and authorized that any remaining funds be used for this purpose.
E. 2nd Street -- Woodcrest to 300' east (north side)	$34,300.00	$32,319.00	$1,981.00	This small project would fill-in the last missing stretch of sidewalk on both sides of East 2nd from College Mall Road to High Street, which sees high levels of vehicular and pedestrian traffic. Note: ATF funded design of this project in 2006. Note: This project was completed in 2008.
Henderson -- Thorton to Moody (east side)	$71,735.90	$49,405.90	$22,330.00	This will complete a missing link on the east side of Henderson and provide uninterrupted sidewalks and crossings on that side of the street for at least a mile.
High Street - Across from Childs School (west side)	$22,362.55	$21,078.05	$577.50	This project would create a continuous sidewalk on the west side of High Street across from Childs Schoo, which has the highest walk-in rates in the community. The sidewalk may also allow the City to eliminate one crossing guard. Note: This project was completed in 2008.
West 17th Street -- Lindberg to Arlington Park Drive (south side)	$52.077.21	$27,337.21	$0.00	A new development at the corner of W. 17th and Crescent Road led to this request. The total project should cost about $52,077.21, but the possible donation of right-of-way by abutting property owners and contribution of materials by the developer would lower the cost to the amount as listed here. Note: This project was completed in 2008.
Total:		**204,293.00**	**$87,368.50**	* Note: Any remaining ATF monies may be applied to the Henderson - Allen to Hillside project and any remaining CBU sidewalk/stormwater funds may be applied to Marilyn - Nancy to High Street. Also, using the estimates for CBU Sidewalk/Stormwater projects as presented in this chart and the carryover of $22,834.79 from 2007, there would be approximately $60,466.29 available for future CBU Sidewalk/Stormwater projects.

2007				
Site	Estimate	Recommendation		Comments
		ATF	USB Stormwater	
5th Street -- Overhill to Deadend (south side)	$262,685.80	$92,646.50	$29,344.60	This provides an east-west connection through the Greenacres Neighborhood. * Note: The Committee committed to dedicate 2008 ATF monies to complete this project if the sum allotted is insufficient. This is part of a larger initiative to improve the strech on 5th Street from Hillsdale to the deadend. CBU has dedicated $225,000 independent of the Sidewalk Committee for stormwater improvements in this area. Note: The 2-block egment from Hillsdale to the deadend was completed in 2008.
Henderson -- Allen to Hillside (west side)	unknown	$45,000.00		Director of Public Works, Susie Johnson, requested that the Committee partner with Public Works by providing $45,000 for the design cost of this project. This improvement is aimed at alleviating congestion and improving safety in this elementary school area.
Arden -- Windsor to High (south side)	$100,452.00	$47,353.50	$53,098.00	The neighbors met with Councilmember Rollo and wanted a sidewalk to help their kids get to High Street and Southeast Park. Note: This project was completed in 2007.
Total:		**185,000.00**	**$82,442.60**	

2006			
Site	Estimate	Recommendation	Comments
Queens Way, Sussex to High (south side)	$25,969.68	$25,969.68	This is the missing link, connecting High to Renwick.
Roosevelt, Fourth to Fifth (east side)	$127, 269.79 with curbs	$127,269.79	This ties in with the recent improvements made by Doug McCoy which made Roosevelt a through-street.
Arden – From High to Windsor (south side)	$59,486.72	$5,000 (design only)	This project provides a safe walk way for the neighborhood's many children to travel to a near-by school & park.
E. 2nd -- Woodcrest to 300' east (north side)	$31,574.66	$5,000 (design only)	This project is the missing link on the north side of the street from College Mall to the west. Justin suggested that in future years, the Committee might provide material and ask CBU to install.
11th Street– Washington to Lincoln (north side)	$60,151.41	$10,000 (design only)	
Maxwell -- Highland to Jordan (north side)	$65,658.98 with tree plot & piping	$5,000 (design only)	This 2-block project completes the missing link on Maxwell between Henderson & High.
Maxwell -- Jordan to Sheridan (north side)	$72,479.88 with tree plot & piping	$5,000 (design only)	This 2-block project completes the missing link on Maxwell between Henderson & High.
Total:		**$183,239.47**	

2005			
Site	**Estimate**	**Recommendation**	**Comments**
Maxwell Lane from Clifton Sidepath to High Street (north side)	$65,175.00	$65,175.00	Since 1999, the Committee has funded sidewalks on Maxwell Lane between Henderson and High Street. The first project was north of Bryan Park and ran from Henderson Street to Manor Road and connected to an existing sidewalk that runs to Jordan Avenue. The second project connected a sidewalk on Sheridan with the Clifton sidepath. This project would connect the latter sidewalk to High Street. The Committee recommended that a cross walk be placed on High (to connect with an existing sidewalk) and that sidewalk be placed to preserve trees, if that isn't possible, include a tree plot. **Note:** The project was rebid and completed in 2007 and was funded, in part, with the reappropriation of $34,000 in reverted funds .
Queens Way from Chelsea to Sussex (south side)	$35,729.00	$35,729.00	The Renwick developer will install a sidewalk on the south side of Queens Way from the new development to Monclair Avenue. The Committee received estimates for installing sidewalks the rest of the way to High Street ($83,700), funded the first leg between Montclair and Sussex in 2004.
Marilyn from Nancy to High Street (south side)	$155,216 (one block only)	$11,497.54 (design only)	This project begins completion of the western end of what's known as the Southeast Neighborhood Initiative. This initiative will eventually connect the walking/biking lane on Southdowns / Jordan with sidewalks at Covenanter / High Street. The City has already completed a sidewalk from Mitchell / Southdowns to Ruby / Nancy Street, and Nancy Street from Ruby to Marilyn Drive. This allocation funds design costs and gives staff an opportunity to determine whether there are storm water costs that might be borne by CBU. One more leg on Southdowns from Jordan to Mitchell would complete this initiative. Note: This project was completed in 2007.
Roosevelt from 4th to 5th (east side)	$86,340.00	$6,395.62 (design only)	This is a new project that would complement new private development on Roosevelt that will make it a through-street and include a sidepath on 4th Street. The estimate for the project is $86,340 and this recommendation funds the design costs.
Total:	**$187,244.00**		

2004			
Site	**Estimate**	**Recommendation**	**Comments**
Sidewalk Project - 10th Street for 350 feet West of Grandview (south side)		$45,000.00	The Council funded this proejct in 2003 and approximately $6,344 was spent that year on designing the sidewalk and acquiring right-of-way, but the remaining funds were not encumbered for its construction. The Committee recommends using unspent and unencumbered funds from previous years to fund this project.
Sidewalk Project - Nancy Street from Ruby Lane to Marilyn Drive (west side)	$45,628.00	$45,628.00	The Committee recommended funding this segment of the larger South East Neighborhood Initiative. That initiative first received funding in 2002 (see below).
Sidewalk Project - Jefferson Street between 7th and 8th (east side)	$114,000.00	$114,000.00	The Committee recommended funding this first segment of the larger Jefferson Street project, which has been designed as a result of previous funding in 2002 (see below). This segment, unlike the others, does not require a large complement of storm water funds.
Sidewalk Project - Winfield Road from Fairoaks to existing sidewalk just south of Rechter (east side)	$45,096.00	$27, 000 (+$18,096 from Wininger/Stolberg)	The Committee recommended funding this project in concert with the developer of the Renwick PUD (Wininger / Stolberg) who has offered to pay for the cost of materials (approximately $18,096).
Sidewalk Project - Queens Way from Montclair Avenue to Chelsea Court (south side)	$22,139.00	$22,139.00	The Committee recommended funding this and the previous project in order to have sidewalks in place before the Renwick PUD gets well under way.
Total:		**$253,767.00**	This amount includes $151,000 of funds appropriated for sidewalks this year and unspent monies from previous years. If there are not enough monies in the Alternative Transportation Fund in 2004, then the Committee will need to decide whether to recommend use of 2005 funds for these purposes.

2003			
Site	Estimate	Recommendation	Comments
Sidewalk Project - East 5th Street from 1 block east of Overhill (deadend) to Overhill.	$255,596.00	$52,597.00	On 6/18/03, the Council approved the Committee recommendation to allocate $52,597 contingent upon the availability of storm water funds.
Sidewalk Project - 10th Street for 350 feet west of Grandview Drive (south side)	$43,975.00	$43,975.00	
Sidewalk Project - Walnut Street from Bank One (Country Club/Winslow) to Hoosier Street (west side)	$104,354.00	$63,427.00	On 6/2/03 the Committee recommended allocating the remaining funds ($63,427) to this project and discussed ways to reduce its cost.
Total:		**$159,999.00**	
2002			
Site	Estimate	Recommendation	Comments
Sidewalk Project - Southdowns from Jordan and along the north side of Circle and Ruby lane to Nancy Street.	$148,000.00	$108,731 (+ $39,000 from Greenways)	The original estimate was for a sidewalk on the north side of the street, but the Engineering staff and neighborhood preferred south side at estimated cost of $129,000 (and an additional $19,000 for the leg from Jordan to Mitchel). On 6/19/02 the Council allocated $59,547 for this project and, as noted below, on 12/18/02, the Council voted to shift $49,184 from the East 2nd Street project to this one as well. On May 8, 2003 the Greenways group agreed to fund the remaining $39,000.
Design for sidewalk and storm water project - Jefferson Street from East 3rd to East 10th Street.	$27,840.00	$27,840.00	
Design for sidewalk and stormwater project - East 5th Street from 1 block east of Overhill to Union.	$28,832.00	$28,832.00	
Streetscape Plan - East 2nd from High Street to College Mall Road.	$49,184.00	$0.00	On 12/18/02 the Common Council voted to shift these funds ($49,184) to the Ruby Lane project (above)
Sidewalk design - East Allen from Lincoln to Henderson Street	$4,000 - $8,000	$7,400.00	
Total:	**about $160,000**	**$172,803.00**	

In the Council Chambers of the Showers City Hall, Bloomington, Indiana on Wednesday, March 1, 2017 at 6:33pm with Council President Susan Sandberg presiding over a Regular Session of the Common Council.

COMMON COUNCIL
REGULAR SESSION
March 22, 2017

Roll Call: Sturbaum, Ruff, Chopra, Granger, Sandberg, Mayer, Piedmont-Smith, Volan, Rollo
Absent: None

ROLL CALL
[6:33pm]

Council President Susan Sandberg gave a summary of the agenda.

AGENDA SUMMATION
[6:33pm]

It was moved and seconded to change the agenda order to switch the last two items.

Councilmember Steve Volan asked if there was any other legislation on the agenda that might conflict with the proposal.

Sandberg said the agenda was designed carefully to get the quick items out of the way first, but that changing the order of the later items would not be a problem.

The motion to change the agenda order received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

Vote to change the agenda order
[6:40pm]

It was moved and seconded to approve the minutes of March 1, 2017 and March 8, 2017.

APPROVAL OF MINUTES
[6:41pm]

Councilmember Isabelle Piedmont-Smith noted a correction in an acronym in the minutes from March 1, 2017 that had been made.

March 1, 2017 (Regular Session)
March 8, 2017 (Special Session)

The motion to approve the minutes was approved by voice vote.

Volan said that he attended the AIM annual dinner with the Mayor and Councilmember Piedmont-Smith.

REPORTS

- COUNCIL MEMBERS
  [6:41pm]

Piedmont-Smith clarified that AIM stood for the organization known as "Accelerate Indiana Municipalities" and explained what the dinner was about.

Councilmember Tim Mayer discussed the passing of Chuck Berry.

Councilmember Chris Sturbaum brought up the national vote on healthcare to take place the next day. He stressed the impact the proposed bill would have on the elderly and the poor. He said that the country was in big trouble and expressed his shock at the situation.

Sandberg acknowledged the Women's History Luncheon held earlier that day. She also said that she wanted the Council to stand up for the folks impacted by the healthcare situation via a Resolution.

Jhonna McGee, co-chair of the Bloomington Sustainability Commission, introduced the Commission's annual report.

- The MAYOR AND CITY OFFICES
  [6:48pm]

Gwenn White, co-chair of the Bloomington Sustainability Commission, began by explaining the Commission's duties. She said that they attempted to assess Bloomington's sustainability. She said that they received the data from utility providers within and outside the city. She displayed tables and graphs representing energy consumption and waste disposal. She noted Bloomington's participation in the Star Community Index data collection in 2015.

For Approval

She outlined the Commission's priorities and project considerations. She asked the Council for questions and feedback.

- The Mayor and City Offices (cont'd)

Volan said he thought the Commission was supposed to focus on environmental issues and was encouraged by their future plans.

Councilmember Dave Rollo said the report was very encouraging. He said it coincided with the Energy Challenge.

Sandberg said that the commissions wanted to have as much input as possible. She thanked the Commission for its work.

There were no reports from Council Committees.

- COUNCIL COMMITTEES

Sandberg called for public comment.

- PUBLIC [7:02pm]

Scott Faris spoke on behalf of the Area 6 No Annexation Coordination Group. He said that the group collected over 125 signatures, which represented roughly 90% of the Area 6 property owners. He called on the Council to vote no to annex Area 6.

Pam Faris spoke about the annexation, and asked for the Council to consider the poor people who have left the city because they cannot afford to live there.

Art Oelmich said that they could have gotten more than 90% of the population of Area 6 to sign the petition.

Jennifer Mickel said that the annexation proposal was according to Indiana code, and that people did not have any recourse.

Sandberg reminded everyone of upcoming annexation information sessions.

APPOINTMENTS TO BOARDS AND COMMISSIONS
[7:15pm]

It was moved and seconded to appoint Mark Stosberg to the Bicycle and Pedestrian Safety Commission. The motion was approved by voice vote.

It was moved and seconded to reappoint Andrew Marrs and appoint Dani Graf to the Environmental Commission. The motion was approved by voice vote.

LEGISLATION FOR SECOND READING AND RESOLUTIONS

Ordinance 17-07 – An Ordinance to Amend Ordinance 16-26 and Ordinance 16-45, Which Fixed Salaries for Certain City of Bloomington Employees for the Year 2017 – Re: Changes in Job Titles and Job Grades within the Planning and Transportation Department, Legal Department, and Controller's Office to More Accurately Reflect the Nature and Grade of those Positions

It was moved and seconded that Ordinance 17-07 be introduced and read by title and synopsis only. The motion was approved by voice vote. Clerk Nicole Bolden read the legislation by title and synopsis, giving the committee Do Pass recommendation of 9-0-0.

It was moved and seconded that Ordinance 17-07 be adopted.

Caroline Shaw, Human Resources director, highlighted the proposed changes in the ordinance. She said that the changes were designed to reflect changes in job descriptions.

Councilmember Dorothy Granger asked if anyone currently occupied the positions that were being downgraded.
Shaw said she they were all vacant and that no one's salary would be impacted.

Vote to adopt Ordinance 17-07
[7:19pm]

The motion to adopt Ordinance 17-07 received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

For Approval

It was moved and seconded that Ordinance 17-03 be introduced and read by title and synopsis only. The motion was approved by voice vote. Clerk Bolden read Ordinance 17-03 by title and synopsis.

Ordinance 17-03 – To Amend Ordinance 95-75 Entitled "Establishing the Housing Trust Fund and its Board of Directors and Approving the Designated Housing Trust Fund Endowment Agreement," as Subsequently Amended (Revising and Updating the Housing Trust Endowment Fund Agreement with the Community Foundation of Bloomington and Monroe County and Terminating the City's Housing Trust Fund Board)

It was moved and seconded that Ordinance 17-03 be adopted.

Philippa Guthrie, corporation counsel, explained the purpose of the ordinance. She said the original ordinance established a fund to promote affordable housing efforts. She said that the current funds should be deposited in the housing development fund.

It was moved and seconded that Amendment 01 to Ordinance 17-03 be adopted.

Amendment 01 Synopsis: This amendment was prepared by the Council Office. It corrects the cite to the ordinance which established the Housing Development Fund as it appears in the fourth Whereas clause.

Attorney Dan Sherman noted that the amendment was designed to correct a citation.

The motion to adopt Amendment 01 to Ordinance 17-03 received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

Vote to adopt Amendment 01 [7:26pm]

Council Questions:

Volan asked why the annual proceeds were not being left with the endowment to grow.

Guthrie said that the endowment would continue to grow, but it would only allow the city access to the annual earnings if the money was left with the endowment. By moving all but the original funds, it would allow for more funds to be used all at once.

Volan said that he thought the point was to guarantee growth and asked why they did not leave the entire amount to grow.

Guthrie said that the city would prefer to have the larger amount deposited now.

Granger asked if the reason for pulling the money back into the city was so that the city had more say.

Guthrie concurred and said that the board would be eliminated.

Piedmont-Smith asked Guthrie to remind the public how the transferred funds would be expended.

Guthrie said the funds could be used to provide financial assistance to families with certain income levels, purchase property to be used for affordable housing, pay expenses of administering the fund, make grants or loans for affordable housing for various groups of people, and provide technical assistance to nonprofit affordable housing developers.

Piedmont-Smith asked if the Council made decisions on where funding went.

Guthrie said yes.

Rollo asked if the Director of HAND had anything to add.

Doris Sims, HAND Director, declined to speak.

Volan asked Tina Peterson of the Community Foundation his previous question. He said it is fine to create the housing trust fund, but asked why not leave all the money in the endowment so it continued to grow more.

Peterson said endowments are very sustainable. She said that it is not really a transfer, but more of a grant to be used on a different

For Approval

timeline. She said their job was to serve donors and the community well.

Volan asked if the original base must always stay and if anything else could have been spent on affordable housing.

Peterson said that they would not make a distribution that was not in accordance with the spending policy. She said that they would not normally take a portion of the fund from the original donation. She said there were instances where they have done it.

Volan said that what she said did not make sense. He asked again for clarification.

Peterson said that originally the city donated $500,000 to the community foundation. This was matched by the Lilly endowment to be used for strategic grant making. She said that the original endowment agreement was permanent. She said that from that point forward they would distribute 4.25%. She said the current situation is not typical. She said she believes they were within the restrictions to make the grant.

Volan clarified that the original $500,000 had to stay, and Peterson said yes.

Ordinance 17-03 (cont'd)

Volan thanked everyone for indulging his questions. He noted the previous presentation regarding sustainability and said that this was a question of economic sustainability. He said he was ready to vote no for this proposal, but that the money originally came from the city, so the city is getting it back. He said it was made for grants and now he would vote yes.

Council Comment:

Mayer said that he would be voting yes and consequently voting himself off the Housing Trust Fund Board.

Granger said that this was a long time coming. She said that she was excited that it was coming to the city. She thanked Peterson for her leadership.

The motion to adopt Ordinance 17-03 as amended received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

Vote to adopt Ordinance 17-03 as amended
[7:41pm]

It was moved and seconded that Appropriation Ordinance 17-01 be introduced and read by title and synopsis only. The motion was approved by voice vote. Clerk Bolden read Appropriation Ordinance 17-01 by title and synopsis.

Appropriation Ordinance 17-01 – To Specially Appropriate from the General Fund Expenditures Not Otherwise Appropriated (Authorizing the Transfer of Funds to the City and the Appropriation of Such Funds from the General Fund to the Housing Development Fund)

It was moved and seconded that Appropriation Ordinance 17-01 be adopted.

Guthrie presented the legislation to the Council, explaining that this was a companion ordinance to the previous ordinance. She said it would officially appropriate the money into the housing development fund.

It was moved and seconded that Amendment 01 to Appropriation Ordinance 17-01 be adopted.

Amendment 01 Synopsis: This amendment was prepared by the Council Office. It brings the amount of this appropriation more in line with the amount of the transfer from the Community Foundation to the City. The amount of the transfer, when made, will be equal to the balance in the Housing Trust Fund minus the amount of the initial donation ($500,000), which changes with the value of the fund. The reduction from $425,000 (which was high in order not

For Approval

Appropriation Ordinance 17-01 (cont'd)

to have an amendment that increases the amount in the appropriation legislation) to $404,500 brings the amount much closer to the amount of the expected transfer.

Mayer introduced Amendment 01. He said that it would bring the amount more in line with the initial donation.

Council Questions:

Piedmont-Smith asked if the money was accurate.

Jeff Underwood said that it was a more precise estimate. He said the Council had the authority to cut appropriation requests but not raise them. He said it served as a public hearing, and was advertised high intentionally. He said the exact number would depend on the date that the check was written.

Vote to adopt Amendment 01 [7:46pm]

The motion to adopt Amendment 01 to Appropriation Ordinance 17-01 received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

Council Comments:

Sandberg noted the list of things the Housing Trust Endowment had funded in the past, and Guthrie gave additional details.

Volan said he erred in his previous comments about the usage of the funds that he made during the previous ordinance discussion. He wanted to make sure that his comments from Ordinance 17-03 were read to go with Appropriation Ordinance 17-01.

Vote to adopt Appropriation Ordinance 17-01 as amended [7:50pm]

ACTION: The motion to adopt Appropriation Ordinance 17-01 as amended received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

Resolution 17-14 - Supporting Responsible Gun Regulations - Calling for the Repeal of IC 35-47-11.1 and Supporting Universal Background Checks

It was moved and seconded that Resolution 17-14 be introduced and read by title and synopsis only. It was moved and seconded that Resolution 17-14 be adopted. Clerk Bolden read Resolution 17-14 by title and synopsis only.

It was moved and seconded that Resolution 17-14 be adopted.

Councilmember Allison Chopra introduced the resolution. She spoke about its importance and recognized Stacy Jane Rhoads for her work.

Jody Madeira, professor at Indiana University Maurer School of Law spoke about gun restrictions and regulations.

Rachel Guglielmo, Moms Demand Action for Gun Sense in America, spoke about the significance of the resolution.

Chopra read the resolution.

Council Questions:

Rollo noted that it seemed that authorized gun dealers were at a disadvantage under current requirements. He asked if authorized dealers had lobbied state governments.

Madeira said that they do indeed have lobbying groups. She said most dealers do a good job with background checks.

Rollo said that it seems intuitive that they would have lobbying efforts.

Sturbaum asked if there was concern that this would help terrorists bring guns into public spaces.

Madeira said that this was a concern.

Sturbaum asked if you could bring a weapon on a plane. He asked about IU ball games.

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Madeira said neither are allowed.

Resolution 17-14 (cont'd)

Piedmont-Smith asked for clarification about women who have restraining orders being able to get guns without a background check.

Madeira said that a woman must get a license before purchasing a firearm if she has a restraining order, but a pending bill would eliminate the license requirement for the woman.

Chopra said it sounded like they are trying to protect the woman, but statistics show that the likelihood that the woman would be hurt by her own gun is much higher.

Public Comment:

Jennifer Mickel said spoke about murder in Chicago and licensing requirements.

Joan White said that more people with more guns means more killing.

Jean Kappler thanked the Council for the resolution. She spoke about gun violence studies.

Gary Roots spoke about a personal experience with firearms.

Council Comment:

Granger said the resolution did not go far enough. She said she was not against the 2nd Amendment, but that the efforts of the NRA to put a gun in every hand bothered her. She said it was about money. She said it was ok to have reasonable controls like background checks, and that she would be supporting it.

Sturbaum said allowing the mentally ill to have guns was not common sense. He said money corrupted the democratic process. He said that people did not say no to big gun money. He said the majority of people want common sense. He said government was meant to happen on a local level and the bigger it got the more corrupt it got. He said the fake news business had circulated stories of Sandy Hook being false in an attempt to discredit gun control.

Rollo said he supported the resolution and appreciated the staff who worked on the resolution. He said the states with the least common sense regulation had the most deaths. He said common sense was not against the 2nd Amendment.

Piedmont-Smith said we needed more gun regulation. She said there was an epidemic of gun violence in our society, and that the NRA was a cancer on our society preventing legislation to address mass violence. She expressed anger at the widespread gun violence in this country. She said there was a mass shooting every day. She said the NRA's prevention of sensible regulation was maddening. She said she was in favor of the resolution and thanked Councilmember Chopra for the work she did.

Volan said people committed illegal acts. He said gun free zones should not be controversial. He wished common sense had a definition, so there could be common sense laws. He noted the gun lobby's capitalization on paranoia and different sources of information. He supported the resolution.

Councilmember Tim Mayer noted that the city had very little control, but hoped that legislators at the state level would use common sense.

For Approval

Chopra again thanked Rhoads for her work. She also thanked the experts who assisted and spoke at the meeting. She said it felt wonderful knowing that two strong women were working at the statehouse and staying on top of what was happening.

Resolution 17-14 (cont'd)

Sandberg said that she met a survivor of the Virginia Tech shooting who advocated for common sense gun safety. She said that this man had a military background and was a gun owner with a permit, and claimed that if he had had a gun that day he would not have had a chance against the attack. She said she thought surely after Sandy Hook the majority of people would support monitoring legislation. She said it was horrifying to think that our country has so much gun violence. She said she was more than happy to vote in favor of the resolution.

The motion to adopt Resolution 17-14 received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

Vote to adopt Resolution 17-14 [8:38pm]

It was moved and seconded that Ordinance 17-06 be introduced and read by title and synopsis only. The motion was approved by voice vote. Clerk Bolden read Ordinance 17-06 by title and synopsis.

Ordinance 17-06 – To Amend Title 6 (Health and Sanitation) of the Bloomington Municipal Code – Re: Deleting Chapter 6.04 (Refuse and Yard Waste Collection by the City) and Replacing it with Chapter 6.04 (Sold Waste, Recycling and Yard Waste Collection by the City) [8:38pm]

It was moved and seconded that Ordinance 17-06 be adopted.

The legislation was presented by Adam Wason, Director of Public Works. He noted that as a result of public comments made during the previous week's meeting, the administration was working on a plan to add recycling to the City's public parks. Wason answered a question that Piedmont-Smith had asked the previous week about sidewalk access, and said that ADA compliance was the primary goal, and that they would work to ensure that they maintained pedestrian and auto flow.

It was moved and seconded that Amendment 01 to Ordinance 17-06 be adopted.

Amendment 01 Synopsis: This amendment is sponsored by Cm. Piedmont-Smith and proposes two changes to the ordinance. First, it amends the third Whereas clause to clarify that the Sanitation Modernization Advisory Committee was composed of one representative from each of the following: the neighborhoods, the Environmental Commission, and the Utilities Services Board. Second, it corrects the outlining for BMC 6.04.090(b), regarding additional pick-up fees.

Piedmont-Smith explained that Amendment 01 was intended to clarify the ordinance.

The motion to adopt Amendment 01 to Ordinance 17-06 received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

Vote to adopt Amendment 01 to Ordinance 17-06 [9:02pm]

It was moved and seconded that Amendment 02 to Ordinance 17-06 be adopted

Amendment 02 Synopsis: This amendment is sponsored by Cm. Volan. The ordinance codifies the modernization of the City's sanitation collection program and, in doing so, sets fees for the provision of sanitation services. In some instances, the amount of the fee is set forth in the ordinance and, in others, the amount of the fee is to be determined by the Board of Public Works from within a

For Approval

range based upon the size of cart chosen by the customer. This amendment provides that the fees for these sanitation services will expire by July 1, 2019 and that, after that date, no such fees shall be authorized without amendment of Chapter 6.04 by the Common Council.

Ordinance 17-06 (cont'd)

Volan explained that Amendment 02 would make it so that fees could be reviewed by the Council after the administration had collected roughly a full year of data instead of after four or five years.

Council Questions:

Chopra asked for the date to be repeated.

Volan said that the administration would have to come back to the Council and ask for the fees to be reauthorized by July 1, 2019.

Chopra asked how that would give a full year of service.

Volan clarified that the timeline of rollout planned for all households to have carts by January of 2018.

Rollo asked for Wason's opinion of Amendment 02.

Wason said that if the amendment did move forward he preferred a date of November 1, 2020. The reason was the administration wanted to make sure they had time to address all of the issues in purchasing equipment and supplying households.

Volan asked if weekly recycling and the new fees would begin on October 1, 2017.

Wason said yes.

Volan asked if that was also the start of the distribution date for the new trash carts.

Wason explained that they would begin distributing the carts within two months of that date, with October 1, 2017 being the goal date.

Volan asked what difference it made to the public as to whether the bins were picked up by a rear or side loader.

Wason explained that it did not make a difference to the public, but for the purpose of maximum organizational efficiency, the side loaders were where the City would get the best usage.

Volan asked how many people were needed for each type of truck.

Wason said a rear loader required three people to run it, and a side loader required one person to run it.

Rollo asked if Volan would consider moving the date in favor of the most robust consideration of the data.

Volan declined.

Chopra asked Volan that since this was a tickler amendment rather than an emergency amendment if there was a problem with moving the date.

Volan said that he was responding to a perceived need amongst his colleagues to review the fees in the monthly billing, not to review the costs of the automated trucks.

Granger asked Volan if a friendly amendment of January 1, 2020 might fit the needs of both the Council and the Administration.

Volan said that nothing in the amendment prevented the Council from coming back and reevaluating at a later date after the administration had more data with the side loader trucks. He also said the Council and Administration could look into a rebate program for households that did not generate any trash for extended periods of time.

For Approval

Ordinance 17-06 (cont'd)

Wason said that the reason he suggested November 1, 2020 was to ensure that the program was properly funded and he did not have to come to the Council repeatedly to ask for rate adjustments. He noted that the Council would be getting regular reports on a yearly basis as part of the budget process, but he would not be able to give a full and accurate report until everyone was in the system. He expressed sympathy for households with low trash output, but noted that the City would be driving by those households regardless to check for trash, so there would still be some cost to the City.

Volan said that asking people to wait for 38 months before offering some sort of rebate program was too long. He said that people did not care about costs associated with side loaders, they cared about paying more for trash removal than they did before.

Wason said that he was concerned that the rates might not be accurate, but they would defer to the Council and did not wish to be adversarial.

Piedmont-Smith asked if the impact of the proposed annexation areas would be able to be included if the reevaluation of the process were deferred until November 1, 2020.

Wason said that it would offer nine to ten months of data from the date annexation went into effect, which was not ideal, but was better than six months or less.

Chopra asked for clarification on the date in November 2020.

Piedmont-Smith clarified that the date that Wason asked for was November 1, 2020.

Volan said that people who were looking for a pay as you throw rebate needed to wait for three plus years to find out what that rebate was going to be. He said it was not about how you pick up the bin, it was about how often you put the bin out in the first place.

Wason said that it still matters, because the city still incurred costs driving by the households every week.

Jeff Underwood, City Controller, clarified that the ratio of costs should be looked at as those saved when you did not pick up, which was roughly $.84 per bin.

Volan asked why it would take more than two years of data to figure out a way to give people who recycle heavily a rebate.

Underwood added that the entire program was subsidized by monies from the general fund.

Volan said that he was not talking about that cost, he was focused on those citizens who did not put their bins out every week, and how to get them a rebate for those times.

Granger asked why they had to wait until November 1, 2020 when Public Works would be appearing before the Council in August with numbers anyway.

Wason said that he was not thinking of the budget cycle at the time he proposed the November date, he was focused on the implementation of the new program.

Granger asked if implementing the new fee could help to offset the general fund supplement.

Underwood agreed that tying it in to the budget cycle made sense.

Chopra asked what time of year would make the most sense to tie it to the budget cycle.

Underwood said that the expiration of fees would make sense around October 15, 2020. He explained that with the budget timing, there was a full legislative cycle in case the Council wished to make changes to the budget.

For Approval

Ordinance 17-06 (cont'd)

Chopra asked if the November 1, 2020 date was actually good.

Underwood said that the administration could come forward at any time prior to that date and propose to change the rates.

Chopra said that her goal was to find a date that coincided well with the budget and the needs of the administration.

It was moved and seconded that Amendment 02a to Ordinance 17-06 be adopted.

Amendment 02a Synopsis: This amendment is sponsored by Cm. Chopra. This amendment changes the date in Amendment 02 from July 1, 2019 to November 1, 2020.

Volan said that the service delivery fee was the place that the Council had room to provide a rebate for those households that wanted to recycle. He asked the administration to figure out how to provide a program on a year of data.

Rollo said that he understood the argument, and wondered if it was correct to assume people would know the bin size they needed for their homes.

Volan said that the administration had built in a two-month window for people to exchange their bin size for free. After that it would cost $50.

Underwood said that was correct, and that most of the households should have their chosen bin sizes by December 1, 2017.

Piedmont-Smith asked what the $.84 per week represented in the service delivery fee.

Underwood explained that it was the tipping fee; the cost of not taking those 35 gallons of garbage to the landfill.

Piedmont-Smith said that even people who recycle heavily will still produce trash at some point, so they would have to pay for that.

Underwood said that was correct, and that was where the data gathering would be helpful.

Sturbaum asked why the Council was nickel and diming over $.84 for households that could pay $4-6 per month.

Chopra said that it was clear the administration was looking forward to reviewing the data, but asked if there was a guarantee of a reduced rate in the future.

Wason said there was not.

Volan said the original intent of the amendment was to address those households that only put out one bin per month. He said that nobody was addressing that concern in their comments. He said that all he wanted was to be able to provide those citizens with a timeframe of less than three years to say that they were going to review the rates and come up with a rebate plan for them.

Chopra said that administration had a concern about doing a decent job in that time, and that they wanted to do a good job. She said she liked the amendment, but wanted to give some time to allow the data to be complete.

Mayer asked if with the minimum charge of $4.82 per month, he got a 35 gallon trash bin and a 64 gallon recyclable bin that he could put out every week with no charge. And if that was the case, even with citizens who only put out their trash bin once a month, why they would object to paying $4.82 per month. He noted that when people

For Approval

Ordinance 17-06 (cont'd)

left their homes to travel for three months, they did not turn off their electricity and gas.

Volan said that his colleagues were comparing apples to oranges, and that they still were not addressing the problem of how to get a rebate to people who did not put out trash every week.

Chopra said that it was a possible rebate, not a guaranteed rebate, and that even if it was approved, it would likely be a very small amount. She reiterated that she liked the original amendment, but felt that her amendment to the amendment allowed the Council to accommodate the administration's needs as well.

Piedmont-Smith asked staff if it was reasonable to tell people that the city has been subsidizing recycling pickups.

Underwood said yes.

Sturbaum asked if the administration wanted to do a rebate program.

Wason said that his goal was to explore all options to increase recycling, decrease solid waste, and offer programs to encourage both.

Rollo asked if the intent of the administration was to have the citizens bear the full cost of sanitation.

Underwood said that ideally, over time, efficiencies would be gained and the city subsidy would decrease. He said the administration aimed toward being cost effective and increasing recycling without increasing the burden on citizens.

Rollo asked if the savings would be applied to the deficit for sanitation that the city currently had.

Underwood said yes.

Volan asked how much staff thought a rebate program would cost the city.

Wason said that they did not know and they needed time.

Volan asked how much time they needed to collect usage data regardless of what trucks were used, and if they really needed three years.

Wason said that he needed three years to understand the full efficiencies of the new system.

Volan read the definition of the service delivery fee, and said that nothing in the definition indicated that the cost of trucks or personnel were considerations in calculating that fee.

Wason said that personnel was built into that portion of the fee as well.

Sandberg asked if the reason for staggered truck purchase was to offset the replacement costs down the road.

Wason said that although they had the money and budgeted for the trucks, it was preferable to buy them in smaller numbers.

Chopra clarified that the amendment to the amendment only gave a date of rate expiration, and did not provide for a rebate. She noted that there could even be a rate increase requested.

Wason said that was correct, and noted that it was why they had asked for a range of rates.

Public Comment:

Jennifer Mickel spoke about concerns for poor people with the proposed legislation.

For Approval

There was a brief discussion over procedural matters.

Ordinance 17-06 (cont'd)

Ruff said the people who were behaving most sustainably felt they were getting the short end of the stick, and he felt that the Council should do what they could to support them.

Council Comment:

Chopra commented that she appreciated the work that Volan had put in on the committee, but that he was not part of the staff who would be working with sanitation on a regular basis. She said that listening to Wason on the timing of the collection of the data made sense, and that there was little harm in pushing the date out.

Granger said that she appreciated the original amendment, and was planning to pass on the amendment to the amendment because she hated to wait so long.

Volan said that he appreciated all of the work that went into the ordinance. He said Public Works did not have to have a broad understanding of all of the numbers in order to have a sense of what kind of rebate they might offer. He said that all the amendment was required was for the administration to come back to the Council for reauthorization of the rates. He said that he would prefer to hear back from Public Works in June 2019.

The motion to adopt the Amendment 02a to Ordinance 17-06 received a roll call vote of Ayes: 5, Nays: 3(Volan, Rollo, Ruff), Abstain: 1(Granger).

Vote to adopt Amendment 02a to Ordinance 17-06
[10:16pm]

There was a brief discussion over procedural matters.

Volan said that the net effect of this amendment was that he could not tell citizens that there would be a rebate program coming forward from the administration any time before 2021. He said that it would be 38 months for some people who do not produce a lot of trash having to pay higher fees. He also said that it did not stop Council from putting forward rebate legislation at another time before that date.

Council Comment:

Sturbaum said that maybe in the interim Public Works could find a way to recognize people who were recycling a lot.

The motion to adopt Amendment 02 as amended to Ordinance 17-06 received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

Vote to adopt Amendment 02 as amended to Ordinance 17-06
[10:22pm]

Granger asked if the house by house analysis for bin placement had started yet.

Wason said that Sanitation had already started.

Council Questions:

Volan asked if employees moved from Sanitation would maintain their same or greater wage level.

Wason said yes and that the city would try to grandfather salaries in so that staff would not lose any pay.

Volan asked when the cart exchange change fees would come into play.

Wason said that they would go into effect 60 days after cart pickup began. He said they would announce the date they were starting closer to September 1st.

Mayer asked if there were costs built in to cover damage or loss of the carts.

For Approval

Ordinance 17-06 (cont'd)

Wason said the carts were warrantied for ten years for normal wear and tear.

Mayer also asked about keeping the carts clean and if the city had thought about how to handle it.

Wason said a hose and some soap would work. He added that the city had not considered providing the service for households.

Rollo asked if the bill integration would mean that a failure to pay a water bill would also mean that a household risked not having their trash picked up.

Wason said that was correct.

Rollo asked what would happen in the case of a water leak and resultant dispute.

Underwood said that when those issues arose in the past, the city worked closely with residents in those cases, and typically asked for an average of services used. In the end, the dispute was usually not enough to delay or withhold service.

Piedmont-Smith asked what would happen to people's old trash and recycling bins.

Wason said the city would offer a recycling program for those bins. He said they were looking at options for picking up the bins and for having people drop them off.

Piedmont-Smith asked what the plan was for streets that did not have sidewalks or had monolithic sidewalks.

Wason said that there would have to be adjustments, but that they were working on making sure that they were ADA compliant and out of the way of pedestrians and vehicles.

Piedmont-Smith said that in her neighborhood there was not room for larger bins.

Shelby Walker, Director of Sanitation, said that he was out looking at every location in the city with his team, and that if there was room for a 32 gallon can they could probably find room for the new carts. He said the bottom line was that they wanted everyone to be serviced, and they would do whatever it took to make certain that occurred unless there was just no way it could happen. He added that he did not believe in "no way".

Piedmont-Smith asked if the additional man hours had been factored into the budget.

Wason said that everyone down at sanitation was working hard to get the information needed. He also said that the footprint of the 35 gallon and 64 gallon bin was nearly identical. Wason then introduced some folks who were helping with the transition.

Rollo asked what the procedure was for residents who wanted an additional pickup.

Wason explained that residents could call and ask for the additional pickup later in the week.

Public Comment:

Jennifer Mickel spoke in opposition to the legislation.

Council Questions:

Piedmont-Smith asked about safety issues with the side loaders.

Don Ross, Operations Director for Kessler Consulting, said that Bloomington's plan was one of the most developed that his company had ever seen. He said that according to OSHA, sanitation was the fifth most dangerous industry, and that one of the best things that a city could do for safety was to automate. Ross said the city planned for training and public outreach.

For Approval

Granger said she appreciated the thoughtfulness of the plan, acknowledged the difficulty of the change, and said she thought it was good for the community.

Ordinance 17-06 (cont'd)
Council Comment:

Volan urged everyone to read the sanitation plan that was on the city website because there were many answers to the questions asked there. He also asked the administration to have the complete program in place before the end of the year. He discussed bin sizes, rates, usage, and how they could all work to the benefit of the city. He said that it was a good plan and commended everyone who worked on the plan.

Rollo said he was impressed by the work and wished it had been done years before. He thought it was a good way to improve worker safety and to incentivize conservation.

Mayer said that sanitation costs had several variables beyond the city's control, and the city had to make sure to have a minimum amount covered. He noted that it was a health and safety issue to make sure people were not dumping trash in bad places.

Sandberg expressed pride in the sanitation department and said that she would follow Mr. Walker's lead on how to approach change. She said that the city would make sure the new system was fair and safe.

The motion to adopt Ordinance 17-06 as amended received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

Vote to adopt Ordinance 17-06 as amended
[10:56pm]

There was no legislation for first reading.

LEGISLATION FOR FIRST READING

Sandberg called for additional public comment.

PUBLIC COMMENT
[10:56pm]

Matt Kelley, Senior Manager for Government Affairs for Comcast, spoke about Comcast's latest trial for one gigabit internet service.

It was moved and seconded to hold a Special Session on Wednesday, March 29, 2017 and to cancel the Committee of the Whole.

COUNCIL SCHEDULE
[11:02pm]

The motion was approved by voice vote.

The meeting was adjourned at 11:03pm.

ADJOURNMENT

For Approval

APPROVED by the Common Council of the City of Bloomington, Monroe County, Indiana upon this _____ day of _____, 2017.

APPROVE:

ATTEST:

_____
Susan Sandberg, PRESIDENT
Bloomington Common Council

_____
Nicole Bolden, CLERK
City of Bloomington

In the Council Chambers of the Showers City Hall, Bloomington, Indiana on Wednesday, March 29, 2017 at 6:30 pm with Council President Susan Sandberg presiding over a Special Session of the Common Council.

COMMON COUNCIL
SPECIAL SESSION
March 29, 2017

Roll Call: Sturbaum, Ruff, Chopra, Granger, Sandberg, Mayer, Piedmont-Smith, Volan, Rollo
Absent: None

ROLL CALL
[6:30pm]

Council President Susan Sandberg gave a summary of the agenda.

AGENDA SUMMATION
[6:31pm]

It was moved and seconded to appoint Kristina Wiltsee to the Environmental Commission.

The motion was approved by voice vote.

APPOINTMENTS TO BOARDS AND COMMISSIONS
[6:34pm]

It was moved and seconded that Resolution 17-15 be introduced and read by title and synopsis only. The motion was approved by voice vote. Deputy Clerk Stephen Lucas read the legislation by title and synopsis.

LEGISLATION FOR SECOND READING AND RESOLUTIONS
[6:35pm]

It was moved and seconded that Resolution 17-15 be adopted.

Thomas Cameron, Assistant City Attorney, explained that for years the city and county had handled building code administration through an interlocal agreement. He noted that the proposed agreement would extend that arrangement for an additional year under substantially the same terms as had been used for the last few years.

Resolution 17-15 – Approval of Interlocal Cooperation Agreement Between the City of Bloomington and Monroe County, Indiana – Re: Building Code Authority

Councilmember Chris Sturbaum asked why the resolution only extended the agreement for one additional year.

Cameron answered that previous agreements had been extended for varying lengths of time. He said that the many moving parts in the community made a shorter extension more appropriate so that it could be reviewed to make sure it still made the most sense for both parties.

Council Questions:

Councilmember Dorothy Granger said she appreciated what the county did for the city in regard to the agreement, and was pleased that the Council could reapprove the interlocal agreement.

Sturbaum said the county did a good job in administering the building code, and wanted to continue with the arrangement.

Councilmember Tim Mayer thanked staff for putting the agreement together.

Council Comment:

The motion to adopt Resolution 17-15 received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

Vote to adopt Resolution 17-15
[6:38pm]

For Approval

Motion Regarding Consideration of Annexation Resolutions

It was moved and seconded that the Council consider the package of resolutions related to proposed annexations in the following manner:

"First, prior to the formal introduction of the resolutions, the City Administration will be given time to make a presentation regarding the annexation process, rationale, and its estimated effects, and address questions previously raised but unanswered.

Second, Council members may then ask general questions of the presenters.

Third, once Council members have finished asking questions about annexations in general, the Council will consider the resolutions one resolution at a time as they appear on the agenda. After introduction of the resolutions, the City Administration will have an opportunity to address the resolution and then the Council may ask questions regarding the resolution.

Fourth once the Council members have finished asking their questions, then the members of the public will have an opportunity to address that resolution and any amendments that may be offered in regard to it. The comments should be concise and address the resolution (or amendment). If the question is of a general nature, it should be in the context of the territory proposed to be annexed by the resolution. The Council requests that those members of the public who wish to speak:

- line up at one of the two podiums;
- sign-in on a sheet at the small table near the podium before you approach the podium to speak
- approach the podium and state your name
- be concise and speak for no more than three minutes
- you may speak no more than once at each opportunity for public comment; and
- please hand any written materials to the City Clerk for distribution to the Council.

Please note that the Council respectfully requests that the audience not interrupt the deliberations (by applause or by other action) in order to foster an orderly deliberation and allow speakers to make their comments at a reasonable hour this evening.

Fifth, after the public has had their turn to comment, Council members may ask further questions and hear further answers as necessary, before making concluding comments and entertaining a suitable motion in regard to each piece of legislation."

Vote on Consideration of Annexation Resolutions [6:43pm]

The motion received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0

For Approval

Mayor John Hamilton gave the following statement: Annexation Resolutions Discussion

Good evening, and thank you for this opportunity to talk about the proposed annexations that will significantly chart the future course of our community.

This past week we hosted at City Hall six information sessions where we provided answers to individual property owners about how annexation would affect them, and recorded their comments on computers, note cards, or through a court reporter. I want to thank my staff for the many hours spent preparing for and attending those meetings, and the hundreds of area residents who were welcomed to City Hall, many for the first time; we deeply appreciate that they came to participate in this important civic exercise.

The goals for those meetings were equally to give and receive information. We were able to address many concerns and we learned much in return. Several City Council members were there to listen and learn. Thank you, Councilors, for your active participation.

Tonight we are asking you to adopt resolutions and a fiscal plan, and introducing annexation ordinances for your consideration over the next few months. I appreciate the chance to comment generally and also to address some common issues expressed during the two months since we first proposed that you consider annexation.

I will try to be concise in my comments, as I know many people here tonight want to be an active part of this process, which is absolutely as it should be. People care deeply about the future of this community and want a voice in that future. This is not an "us and them" issue; this is an "us and us" issue. The decisions made about our city boundaries will affect each of us, and future residents, whether in the city boundaries or outside them. All city residents are also County residents, and many many non-city but County residents work, shop, play and travel in and through the City. And I want explicitly to thank my county and township government colleagues for continuing our long-standing dialogue about how best to cooperate and deliver services to the people who pay our salaries and expect and trust we'll cooperate to be as efficient and effective as we can be.

Tonight I want to talk about why we are here, how we got here, and why I believe that annexation of each of the 9 proposed areas is the right path forward for all of us. Not that every detail is fixed or decided -- there is plenty of time to consider many details -- but that the big picture is the right path.

Let's take a deep breath, and start with the big question: Why are we proposing annexation? The answer is not a sound bite. It requires a thoughtful examination of the roles of county and city governments, the most efficient way to provide services to residents, the rights and responsibilities of the residents those governmental bodies are in place to serve, and the best way to pursue the long-term health and success of the community each of us loves and chooses to call home.

There is a separation of duties between city and county governments. For good reasons our forebears developed this system of governing, and it's why, 199 years later, it still exists and functions to our mutual benefit. City government is designed to support and serve developed, urbanized areas. It provides specific services for residents in developed areas: Public Works, among other things, provides and maintains streets and sidewalks and stop lights, animal control, snow removal

For Approval

Annexation Resolutions Discussion (*cont'd*)

and street cleaning. Sanitation - removal of solid waste and handling of recyclable materials. Police and Fire Departments - fundamentally keep our residents safe, from criminal activity and other threats to human well-being. Housing and Neighborhood Development (or HAND) - enforces codes that ensure safe and livable housing, and provides financial and other support to make neighborhoods places we want to live and raise our families. Planning and Transportation - manages appropriate development and multi-modal transportation options. Economic and Sustainable Development - encourages a healthy and vibrant business community and supports the arts and sustainable business practices throughout Bloomington. Information and Technology Services serves employees of the City and residents with low-barrier access to public information and, we hope soon, access to advanced broadband service that could play a central role in our community's economic prosperity. The Community and Family Resources Department provides access to programs and education that improve quality of life and celebrate the things that make our community unique. City of Bloomington Utilities provides safe, high-quality drinking water, sewer service and stormwater management. The Bloomington Transit system provides public transportation options at reasonable cost to many areas of the city, including door-to-door transport throughout the city for disabled residents and those with special needs. And our Parks and Recreation Department provides myriad opportunities for residents of all ages for fun, education, recreation and healthy living in more than 40 parks and miles of trails.

County and township government has its own set of responsibilities: among others, running our jail and court system, maintaining vital county records in the recorder's office, handling all county taxation in the auditor's office, maintaining county roads and all bridges in the City and County, managing public safety in the non-city areas of the County through the Sheriff's Department, addressing public health issues, and, through the townships, providing essential fire safety coverage beyond the reach of municipal fire and offering last resort aid to County residents in need. Some County government responsibilities like the courts, serve the entire county, many other services are generally designed to serve a subset of the county -- the rural, non-urbanized areas.

So part of what annexation does, through time, is assure that each governmental entity has, according to its design, the ability to provide the specific roles and responsibilities related to the overall nature of the areas they govern. It helps government efficiency.

I want to note here that both our County and City local governments are effective and efficient. We get a lot of bang for our tax buck here. In fact, our property tax rates are among the lowest in the state. When comparing the 20 most populous Indiana cities, I bet it's surprising to many to know that a resident in the City of Bloomington pays lower tax rates than residents of every other city except one. That is, we are 19th in property tax rates of those 20 large cities. And by the way, we are the lowest tax rate of the vast majority of surrounding cities and towns as well -- lower than Bedford, Columbus, Martinsville, Seymour, Franklin, and Ellettsville. The County itself also ranks extremely well, as 16th out of the 20 most populous Indiana counties. With lower tax rates than all of our neighboring counties: lower rates than Lawrence, Owen, Brown, Bartholomew, Greene, Morgan and Jackson.

For Approval

Annexation Resolutions Discussion (*cont'd*)

These are encouraging and important statistics, and we can be proud of the work our local governmental bodies do together. And going forward, we must keep in mind the distinct and unique missions of the county and the city.

Annexation also allows us to manage and direct growth effectively. Our attractive environment and high quality of life bring people and business and educational institutions to our area. We have grown in both population and urbanized land use over time. Successful communities grow. Certainly it must be responsibly managed, but that growth is the sign of a thriving, vibrant community. That vibrancy is why so many of us choose to live here and why we must continue to be forward thinking and acting, just as those who provided vision and leadership before us.

Growth has caused the landscape of our community to evolve. Areas that were once undeveloped are now urbanized. What was once rural is now the sites of our homes, businesses and schools. As a community, we have changed and evolved. Some of what were once areas very appropriate for County government to serve directly -- which they've done well -- are now areas appropriate for City government to serve.

Let's look at our history to put this into context. The City of Bloomington has annexed dozens of times over our 199 year history. This is not a new concept. Over the last 12 years our county population has grown by 21 thousand and urbanization is spreading, but our municipal boundary has remained fixed. Looking at our history of annexation beginning in 1970, we've generally followed the urbanizing areas, as you can see, decade by decade up to the current proposal. In 1990 only 15% of the county's urbanized area was not in the city, but today nearly double that, 27% of the urbanized area is outside city boundaries. The annexations we are proposing would leave approximately 12% of our urbanized area outside the City of Bloomington - roughly the same proportion as the City's boundaries in 1990.

Of course it's important to note that some of the areas now proposed for annexation were identified as literally, "AREAS INTENDED FOR ANNEXATION," over a decade ago. And most importantly, residents who have lived here for some time are well aware of the "two mile fringe" - the orange areas that the City and County defined and assigned City zoning responsibilities for - The concept of the two mile fringe dates back 50 years to a 1967 ordinance assigning the city zoning responsibility, and continued with interlocal agreements in 1997 and 2007 - recognizing that the areas eventually likely would be part of the City. That cooperative zoning agreement was then allowed to lapse by the prior administration, which I believe was a mistake.

What would Bloomington's growth look like if we had not annexed in the past? If Arden Place were not in the city? Or Green Acres? Or Broadview? Or Renwick? Or Griffy Lake? Or Crestmont? Or the Stands? Or Whitehall Crossing? Or Arlington Valley……

What will it look like if we do not annex now? Without appropriate services being applied consistently throughout the urbanized areas, a patchwork of services and costs will emerge, some publicly provided and some provided by private entities, often at higher cost, and some not provided at all. Some substantially urbanized areas could attempt to incorporate themselves, leading to inefficient delivery of services, divided communities, and haphazard growth practices. This has happened in other communities to their detriment - think of the

For Approval

Annexation Resolutions Discussion (*cont'd*)

"region" in the northwest corner of Indiana, with some of the highest tax rates and deep rooted fiscal issues in the State. Think of Lafayette and West Lafayette, split into two communities. Or unannexed areas in the donut counties around Indianapolis - where tax rates in some of the unincorporated townships are higher than those paid by our City residents.

Growth has been successfully managed in the past and we are well positioned to do it again now. We have proposed an annexation process of nearly three years in duration, to work on the many fine details that will need to be addressed. Some people are concerned about fire protection services, some are concerned about utility services or zoning or regulations or open burning. Each concern is worthy of consideration and discussion. With annexation effective in 2020, City, County, and township governments will have plenty of time to work together collaboratively to decide how best to provide the services each governmental entity is charged with, transferring responsibility of some important services and building additional infrastructure to accommodate others, and doing it in the most efficient, appropriate and cost effective manner possible. Good specific conversations are already happening about fire services, for example, and traffic signals, and shared construction projects, and more. Our track record proves that with input from all concerned and with mutual cooperation, we can complete an annexation that will lay the groundwork for a successful and exciting future.

Let's be frank that expanding our city boundaries does also have small "p" political effects. It will mean that the people who live in significantly urbanized areas that lie just outside the municipal boundaries, and who benefit from many of the advantages of being in the City, will finally have a vote and a voice when it comes to important decisions that already affect them. It means that those residents will now have a direct voice in matters before our City Council and our dozens of City Boards and Commissions. Additional voices, different voices, in my view, will strengthen our city. It will also mean they have access to programs and services offered to City residents - like Housing and Neighborhood Development programs and sanitation services at lower rates than they pay now. Annexation will give those new residents of the City all the benefits, rights and responsibilities of where they often already work, play and do business. Yes, with increased services it will mean for many some increase in property taxes. We absolutely can work toward solutions for those to whom that would present an undue burden. And let me say clearly that annexation is not an effort to change the character of our neighborhoods - we value the diversity that each neighborhood offers its residents. Again, this is not a question of us and them. It is us and us. We are all a part of the same future, and we should all have the benefits, rights and responsibilities that create that future - together.

And that in the end is perhaps the most important issue. Are we one Bloomington or not? Are we going to continue to grow to include all the people who are part of our urbanized, evolving community, as we have done for 199 years, or are we not? Beyond efficiency of government, and managing growth, and political engagement, the question is shouldn't our community indeed be one community -- one diverse, varied, creative, active, energized, engaged, opinionated community?

For Approval

Annexation Resolutions Discussion (*cont'd*)

We have real challenges before us, our wider regional community. The new I-69 corridor must be managed and zoned to achieve good outcomes. Our infrastructure is in need of improvements. We face serious social and health challenges. We need more and higher-paying jobs, and industry needs a workforce that is trained and ready to do the work that needs to be done. Our schools and our school children need our attention and support. We must meet the demands of an increasingly technologically sophisticated society.

We have a lot on our plates in the city, besides annexation, from the Comprehensive Plan and the Unified Development Ordinance, to affordable housing strategies, to growing our economy, to the Convention Center, the Trades District, Switchyard Park, our Bicentennial, Lake Monroe, city-wide fiber, and Local Food, and improving our Energy and Sustainability, and more. And nearly all of it involves collaborating with our friends in county government and beyond.

We in government cannot afford to duplicate services or inefficiently allocate our assets, be they human, economic or social. We must work together and do our assigned tasks to the best of our abilities, keeping in mind our shared goals of economic prosperity and domestic happiness.

Generations of our predecessors recognized the benefits of appropriate growth and change and so must we. Change is challenging. It can be difficult and complicated. But we have consistently risen to those challenges in a thoughtful and collaborative fashion. We have in the past, and we can and should do so going forward.

I strongly urge you to move this process forward tonight -- remembering we're still not even halfway through the formal period of review -- so we can continue to meet and discuss the proposed city boundaries, the challenges and opportunities for joint services, the fiscal pressures and opportunities. Let the robust dialogue continue over the next 3 months before any final vote in June.

Our community -- our county, our city, our region -- we have a very positive future together. I'm confident in a bright path ahead. I believe this annexation plan will strengthen our community economically -- it's good for business and job growth, and will strengthen us regionally. We need to keep moving forward and addressing all these issues, with transparency and good will. That has and will continue to characterize our approach. And I thank you sincerely for playing your positive role in that process as well. Thank you for your time and attention this evening.

Philippa Guthrie, Corporation Counsel, spoke about the process of annexation, explain the purposes of the legislation being considered. She briefly outlined the annexation process, and where the city was in that process. She said that Area 1 had been divided into Areas 1a, 1b, and 1c, and explained that subdividing Area 1 had been proposed to avoid any legal concerns involving contiguity. She emphasized the fluid nature of the process, and said the plan could continue to change up until the final meeting. She requested that the Council adopt the resolutions and introduce the ordinances. She detailed the upcoming steps in the process, which involved additional public meetings. She repeated a request to follow the proposed schedule, and listed a number of reasons to do so, including a concern about possible action by the state legislature.

For Approval

Annexation Resolutions Discussion (*cont'd*)

Jeffrey Underwood, Controller, spoke about the proposed fiscal plan attached to the proposed resolutions. He cited the statute that required a fiscal plan when a city annexed territory, and detailed the nine items that were required in such a fiscal plan. He noted that Bloomington's fiscal plan included those nine elements, plus additional information that was not required by law. He said the fiscal plan was available on the city website, and paper copies were available at various locations. He listed the broad topics contained within the fiscal plan. He noted the city had already made investments in the areas proposed to be annexed, including sewer lines and water lines. He explained the contiguity of the proposed areas to the current city boundaries, along with current land use of the proposed areas. He said that a number of parcels in the proposed areas were subject to sewer waivers, which prevented those parcel owners from contesting the proposed annexation.

Eric Reedy, CPA, introduced himself as the city's financial advisor for the annexation. He displayed various slides that contained selected information from the fiscal plan, including: property tax rate information and comparisons, information regarding municipal services, an overview of the fiscal impact to the City, a projected fiscal impact on overlapping taxing unit, budget information for various townships and taxing entities in Bloomington and Monroe County, and summary data resulting from a parcel by parcel analysis. Reedy, along with Underwood, described other possible fiscal impacts on affected parcels.

Council Questions:

Councilmember Steve Volan asked if the city would force houses with septic systems to connect to the city sewer and water systems.

Underwood said no, that ensuring functioning septic systems was a county function. He said that if a house had a functioning septic system, that the owner could not be forced to connect to the city's sewer system. He added that under certain conditions the county could force a property owner with a failing septic system to connect to the city's sewer system. He detailed other options for home owners to voluntarily connect to the city sewer system.

Volan asked if the city had any plans to add mains in any of the areas proposed to be annexed.

Underwood said the city had no plans to add mains in the areas proposed to be annexed.

Sandberg clarified that anything decided at the meeting would still be subject to change as discussions continued with stakeholders.

Underwood confirmed that was correct.

Sturbaum asked for information comparing the tax impact on a residential properties versus investments properties. He asked if the property tax impact would be different for those different types of properties.

Underwood explained that the taxes on a particular parcel were impacted by a variety of things, which was why the city did a parcel by parcel analysis.

Reedy added that caps on rates were different for homestead properties, which were capped at 1%, and for investment properties, which were capped at 2%.

For Approval

Annexation Resolutions Discussion (*cont'd*)

Sturbaum asked what the difference in taxes would be for a $200,000 rental property versus a $200,000 residential property.

Reedy said he could do the calculations and provide the answer.

Councilmember Dave Rollo asked what proportion of the area proposed to be annexed was also in the area intended for annexation (AIFA), which was an area that had been agreed upon years ago with the county.

Underwood said he did not have an exact percentage, but the area proposed to be annexed would include almost all of the AIFA.

Councilmember Allison Chopra asked for more information regarding the term urbanized as that term was used in the annexation statutes.

Steve Unger, attorney with Bose, McKinney, Evans, explained the difference between urbanized and developed, and gave a summary of the statutory standards for determining whether an area was urbanized.

Councilmember Isabel Piedmont-Smith asked Unger to expand upon the other statutory tests to determine whether an area was urbanized.

Unger said other tests included determining whether an area was 60% subdivided, whether an area had three residents per acre (usually reserved for residential areas), and whether an area was zoned for commercial, business, or industrial use.

Piedmont-Smith asked whether all of the areas under consideration met one of those tests.

Unger said Area 7 did not, though there were two additional bases for annexation, which were whether an area had an economic development project, and whether the area was needed and could be used for the city's development in the future.

Volan asked why the effective date of the annexation would be January 1, 2020 instead of January 1, 2018, and asked what the typical timeframe for annexation was.

Unger detailed the possible effective dates for annexations under the statute, and explained that areas in fire protection districts had different applicable rules. He said that because certain areas proposed to be annexed could not have an effective date earlier than January 1, 2020, the city decided to set that date as the effective date for all areas.

Piedmont-Smith asked for comment about townships and fire districts that were concerned about losing revenues, and what those areas might do to make up for those shortfalls.

Reedy provided detail on how the rates would get applied after the annexation.

Piedmont-Smith asked if those taxing units could increase their rates to make up for the lost revenues.

Reedy said he did not believe they could, and that the only option would be to receive funds through the local option income tax.

Piedmont-Smith asked if the taxing units were at their maximum levies.

Reedy said he believed they were, but if not, that would be an option for replacing lost revenues.

For Approval

Annexation Resolutions Discussion (*cont'd*)

Granger asked for an explanation of the impoundment fund.

Unger explained the statutory tests that required an impoundment fund, and the purpose of the fund.

Granger asked how many of the areas would need an impoundment fund.

Unger said Areas 1b, 1c, 3, 4, and 5 would have an impoundment fund.

Granger asked who would determine how the money in the funds would be spent.

Unger said the Council would ultimately determine how the money was spent, with an advisory board providing recommendations to the Council.

Volan asked what portion of current city residents did not have city sewer services

Underwood said over 99% of the area within city limits had city sewer and water services.

Volan asked for additional explanation about the revenues over costs projections, and for detail about the minimum and maximum costs used in the projections. He also asked how the city would decide what level of services to provide and thus where in that range the costs would fall.

Underwood explained that the statute required the city to determine what the minimum and maximum costs might be should the annexation happen. He said the city would be required to provide services in the same manner to the annexed areas as it did to the areas within the city. He said the city would prioritize basic services, and use a combination of revenues, cash on hand, and efficiency savings to provide services and a balanced budget.

Volan said that the city did not provide services in an even level to all areas within the city, and asked how the city determined what a sufficient level of service was for a particular area, e.g. an outlying area.

Unger provided an example of maintaining streets, and said that once an area had been annexed, its streets would be added to the city inventory of streets. The city would then prioritize projects, including any projects in the newly-annexed area, in the same way it prioritized projects for all city streets.

Reedy responded to Sturbaum's earlier questions regarding the tax impact on homestead property versus investment property. Sturbaum and Reed had additional discussion of the expected tax impact on each type of property, and how the rates for the different types of properties were applied, and what other factors affected the amount paid.

Piedmont-Smith verified that, if the city's costs were closer to the maximum projected costs, there may not be funds to put into any of the impoundment funds.

Underwood said that was correct.

Piedmont-Smith asked if there was a requirement to have money in the impoundment funds.

Underwood said only if the revenues exceeded the costs for the given area.

For Approval

Annexation Resolutions Discussion (*cont'd*)

Volan verified that some property owners would see a reduction in taxes after the proposed annexation.

Reedy said that the property owners in question would not see much of a tax increase, but would still have certain deductions available to them.

Volan asked how many people would fall into that circumstance

Reedy said 225.

Reedy provided additional information regarding whether taxing units were at their maximum tax levies.

Sandberg asked for consideration from the members of the public and added additional explanation for the procedure of the meeting.

Resolution 17-16 – A Fiscal Plan and Policy Resolution for Annexing Contiguous Territory to the City of Bloomington, Monroe County, Indiana – South-West A Bloomington Annexation Area

It was moved and seconded that Resolution 17-16 be introduced and read by title and synopsis only. The motion was approved by voice vote. Deputy Clerk Lucas read Resolution 17-16 by title and synopsis.

It was moved and seconded that Resolution 17-16 be adopted.

Underwood said each area was detailed in the fiscal plan, and staff was available for additional questions about each specific area.

Council Questions:

Volan asked to display the map of the newly sub-divided Area 1. Volan and Underwood had discussion regarding the new boundaries of Area 1a. Volan asked for clarification for the reason Area 1 had been divided into Areas 1a, 1b, and 1c.

Guthrie explained it was done to meet contiguity requirements.

Public Comment:

Ryan Cobine, President of the Monroe County Council, spoke about the need for continued discussion, and some areas of concern for the county.

Geoff McKim, Monroe County Council, spoke about the proper figures needed for an accurate comparison of different budget metrics.

Marty Hawk, Monroe County Council, spoke about the potential fiscal impact of the proposed annexations on the county.

Julie Thomas, Monroe County Commissioner, spoke about the lack of notice about the proposed annexation, and against the proposed annexation in general.

Amanda Barge, Monroe County Commissioner, spoke about the need to coordinate and the need for additional time to consider the proposal.

Rod Young spoke about how the proposed annexation might affect affordable housing.

Jennifer Mickel spoke against the proposed annexation.

Michael Dyer spoke about the lack of coordination between local officials.

Diana Igo spoke against the annexation.

For Approval

Amendment 01 to Resolution 17-16

It was moved and seconded to introduce Amendment 01 to Resolution 17-16.

Sturbaum spoke about the proposed amendment and about the need for additional time to consider the annexation proposals.

Council Questions:

Chopra asked if the amendment only related to Area 1a.

Sturbaum said the amendment only related to the area under discussion, but he had prepared amendments for other areas as well if the Council decided that such amendments were appropriate.

Chopra asked if the delay would change the effective date or simply the date the Council would consider the proposed annexations.

Sturbaum said it would add a few months to the timeline, but would still allow the Council to be done before the end of the year.

Volan asked Sturbaum if he had discussed the amendment with the administration, and what the administration's position on the amendment was.

Sturbaum said he had not discussed the amendment with the administration, as he understood that the administration had already communicated its preferred timeline.

Guthrie said the administration would be willing to work with any interested parties that needed additional information, but that the administration believed the additional time would not yield any additional information that would inform the Council's decision. She said the administration was also worried about the possibility of action by the state legislature that could affect the annexation process.

Volan suggested he may hold public meetings in each area, and asked if the administration would help with that.

Guthrie said the administration would be happy to support that.

Piedmont-Smith clarified that the effective date of the annexations would still be January 1, 2020 if the amendment passed.

Sturbaum confirmed that was correct.

Ruff asked about the flexibility of the schedule proposed by the amendment.

Sturbaum explained the language in the amendment.

Ruff asked whether not adopting the amendment would commit the Council to the timeline proposed by the administration.

Council Administrator/Attorney Dan Sherman explained how the timeline proposed by the administration would work and explained that delaying action would have practical impacts.

Volan noted that a provision in Amendment 01 was not needed.

Sherman explained the Council's options in deciding how to proceed if the Council chose to adopt the amendment.

Volan asked if the Council would be creating two annexation timelines if it adopted the timeline proposed by the amendment for some of the areas but not all of them.

Sherman confirmed, but suggested that the Council should address the questions to the administration.

Volan asked if Sturbaum's intent was to create two annexation timelines.

For Approval

Amendment 01 to Resolution 17-16 (*cont'd*)

Sturbaum said he had prepared similar amendments for all areas except Areas 3, 4, and 5, so that the Council would have the option of delaying action for those areas if appropriate. He said he would be open to including Areas 3, 4, and 5 so that the annexation would have one timeline.

Piedmont-Smith pointed out the same unnecessary language in the amendment that Volan had pointed out and asked for additional clarification.

The Council and Sherman had additional discussion about the clause in question and options available to the Council should it wish to adopt the amendment.

Rollo asked the administration if there were any concerns with a postponement.

Underwood said there notices ready to be mailed out that had been paid for and prepared, which would need to be redone. He said the facilities for the public meetings had been secured, and would need to be reserved again. He said the consultants would need to make themselves available.

Guthrie added that delaying the timeline might impact the budget process for the city.

Chopra asked for additional information about how the annexation process might overlap with the budget process.

Underwood provided detail on how the budget schedule worked and why it might be difficult if the two processes overlapped.

Sturbaum pointed out that the amendment allowed the Council to delay the annexation process until after the budget, if it so desired.

Piedmont-Smith asked whether changes to state law typically became effective on January 1 or on July 1 in a given year.

Unger said annexation legislation typically became effective on July 1 of a given year.

Piedmont-Smith asked if the state bill that had been proposed relating to annexation procedures was dead.

Unger explained the recent developments to the bill and the potential changes to state law.

Piedmont-Smith asked if those proposed laws were likely to pass.

Unger said he could not answer that question.

Granger asked if the sewer waivers were contracts.

Unger said he thought there might be constitutional issues with invalidating those waivers.

Sandberg said she thought the administration's preferred timeline should not be characterized as a fast-track, and asked Sturbaum what he hoped to gain by delaying the legislation.

Sturbaum said the Council would be starting the clock that evening, and he thought people needed additional time to understand all of the impacts of the annexations to the parties involved.

Public Comment:

Carol Esquibell spoke in favor of the amendment.

Rita Barrow, Van Buren Township Trustee, spoke in favor of the amendment.

For Approval

Amendment 01 to Resolution 17-16 (*cont'd*)

Julio Alonso, Board Chair for the Perry Clear Creek Fire Protection District, spoke in favor of the amendment.

Jennifer Mickel spoke in favor of the amendment.

Marty Hawk spoke in favor of the amendment.

Shelli Yoder, Monroe County Council, spoke in favor of the amendment.

Blue Butterfly Woman spoke in favor of the amendment.

Gary Roots spoke in favor of the amendment.

Tom Bowers spoke in favor of the amendment.

Council Questions:

Volan verified that the newly-annexed areas would not begin to pay property taxes that included municipal taxes until May 2021.

Underwood said that was correct.

Volan asked what the earliest date would be that another taxing entity would see a fiscal impact from annexation.

Reedy said 2021.

Volan noted that the 2018 and 2019 budget processes for the taxing units would be business as usual, and that there would be up to three years to plan for a transition.

Reedy said that was correct.

Council Comment:

Granger said she needed additional time to understand the proposals and wanted to continue working with county officials. She said she would be supporting the amendment.

Rollo said the amendment was well-intentioned, but he would not support it. He thought the risks of delaying were too great, especially regarding state action impacting local control. He thought the areas in question had been known for years, and there were years to work out the specifics. He wanted to continue working with the county and wanted to hear the concerns the county had, but would be voting against the amendment.

Volan spoke about the Council's legislative schedule and about the annexation process. He noted many of the meetings that had been held were not required by statute and that the actual decision date would not be until June. He said the questions from the county were legitimate questions and he took them seriously, but pointed out that there would be two months to answer those questions, which was more time than most other legislation the Council had considered. He thought there was enough time to do the work that needed to be done, and he was committed to working with the county officials and the public. He disagreed with the proposed amendment.

Piedmont-Smith said the annexation proposals were the most difficult decisions she had faced while serving on the Council, because the decision would impact thousands of people she did not represent. She said the fiscal plan needed work, though she thanked all involved for the work that had gone into it. She acknowledged that the fiscal plan could be amended later, though took the vote on the resolution as an adoption of the fiscal plan. She said she would be supporting the amendment, but noted many people living in the areas proposed to be annexed received the benefits of living in Bloomington without actually living in Bloomington.

For Approval

Amendment 01 to Resolution 17-16 (*cont'd*)

Ruff said he concurred with the idea that those living near the city and receiving the benefits of living near the city should help buy into the community. He said he did not think the administration was trying to pull a fast one, and said they had been working tirelessly on the issue. But he noted the Council had not had enough time to review the information, and county officials felt the same way. He wanted to go out to all of the proposed areas himself, and said he needed more time to feel comfortable with it and to make the right decision. He thought concerns about the budget schedule or about possible state action should not force the Council to make a decision it would not make otherwise. He said he did not fully understand the fiscal impacts and needed additional time to do so. He said he would be asking the administration when notification was given to the county regarding the annexations. He said he would be supporting the amendment and any others that might be put forward.

Sturbaum agreed that the administration was not trying to pull a fast one, and thought the proposals might be good ideas, but said additional time was needed to work through them together.

Vote to adopt Amendment 01 to Resolution 17-16
[9:51pm]

The motion to adopt Amendment 01 to Resolution 17-16 received a roll call vote of Ayes: 4 (Sturbaum, Ruff, Granger, Piedmont-Smith), Nays: 5, Abstain: 0.

Council Comment:

Chopra said would be voting yes on the resolution as a nod to the sufficiency of the fiscal plan as a working document. She expected the document could change as information was received or better understood.

Ruff emphasized that the Mayor and administration had put forth the proposals for good reasons, and the proposals were based on a certain vision they had for Bloomington. He said although he might vote no on some items, he felt it was important to note that.

Granger said she would be passing as she needed additional time. She recognized it was subject to change, but said they needed county numbers from the county to make it a realistic fiscal plan.

Volan noted Area 1a was one of the largest areas and said it was a big deal. He shared and responded to some of the comments he had received from citizens, noting a number of benefits of annexation. He explained that Bloomington had experienced consistent growth over the years and said the city needed to plan for that growth. He said the issue involved more than just a question of higher taxes but was actually a question of how the overall collection of local governmental services in Bloomington and Monroe County would be consolidated. He said nothing was stopping local officials from working together, and he was committed to examining the financial figures. He said he would be voting to forward the resolution for consideration over the next three months, knowing that the earliest he would be asked to take a final vote on the issue would be June.

Piedmont-Smith said she would be voting in favor of the resolution because it contained language that allowed it to be amended in the future. She thought the fiscal plan should be checked with the information put forward by the county, but thought it had a lot of good information. She felt comfortable voting for it with the understanding it could be improved in the future.

For Approval

Sandberg said she was looking forward to working with county and township officials on the details moving forward, and explained that she thought there was already sufficient time to do so without delaying the process. She thought the idea of having two different timelines for different areas would have created confusion, which is why she voted against the amendment. She said she would be supporting the resolution.

Vote to adopt Resolution 17-16 [10:08:pm]

The motion to adopt Resolution 17-16 received a roll call vote of Ayes: 6, Nays: 2 (Sturbaum, Ruff), Abstain: 1 (Granger).

Resolution 17-17 – A Fiscal Plan and Policy Resolution for Annexing Contiguous Territory to the City of Bloomington, Monroe County, Indiana – South-West B Bloomington Annexation Area

It was moved and seconded that Resolution 17-17 be introduced and read by title and synopsis only. The motion was approved by voice vote. Deputy Clerk Lucas read Resolution 17-17 by title and synopsis.

It was moved and seconded that Resolution 17-17 be adopted.

Council Questions:

Volan asked what percentage of properties in Area 1b were subject to waivers.

Guthrie said it was over 50%.

Volan asked what percentages of properties in Areas 1a and 1c were subject to waivers.

Guthrie said she was not sure about Area 1a, but Area 1c was well over 50%.

Chopra clarified that the administration did not know exactly what percentages of properties in Areas 1a, 1b, and 1c were subject to waivers.

Volan said it was his understanding that over 50% of properties in Areas 1b and 1c were subject to waivers, but that the administration was not sure about Area 1a.

Guthrie said they were still refining some of the numbers and had only recently divided Area 1 into Areas 1a, 1b, and 1c.

Public Comment:

Amanda Barge clarified when she had received notice of the proposed annexations, and suggested that future meetings between city and county officials be open to the public.

Tom Bowers spoke about comparing tax rates to other cities, about rate caps, and the time available for making comments at the meeting.

Rod Young spoke about city taxes a person might pay even if the person is not a resident within the city, about sewer waivers, and about USDA loans.

Rita Barrow spoke about sewer waivers.

Marty Hawk spoke about city taxes a person might pay even if the person is not a resident within the city, and spoke about affordable housing.

Jennifer Mickel spoke about property rights in the county versus the city.

Additional Council Questions:

Rollo asked staff to comment about tax rate comparisons.

Underwood noted the medium household income for residents of the city, for the county, and for Ellettsville.

For Approval

Resolution 17-17 (cont'd)

Rollo noted that the city's relatively low medium income might be a function of the student population. He asked about assessed values in determining the amount of property tax.

Underwood said assessed value was one part of the calculation and explained how the rates were calculated.

Rollo asked if some properties might benefit from living close to the city.

Underwood said yes.

Rollo asked if the waivers were legal.

Unger said it would be a waiver-by-waiver analysis. He said a waiver would be valid against a subsequent property owner if it was recorded in the chain of title for the property.

Rollo asked if they had determined areas based on whether there were waivers.

Unger said partially, and the initial analysis only included properties with recorded waivers, but the city had later found waivers that might have not been recorded. The city went ahead and recorded them as a matter of course.

Guthrie added that the city did not know that the waivers had not been recorded, but recorded them anyway as a matter of course.

Underwood added additional information about the local option income tax.

Chopra clarified that a buyer of property would be able to discover the sewer waivers in the chain of title.

Unger said that was correct, and although some people purchased property without doing a title search, the waivers would show up if such a search was conducted.

Volan asked Unger if, based on his experience with other annexations, it was generally true that medium household income of city residents was lower than those living in the unincorporated areas.

Unger said that was generally true.

Council Comment:

Volan said he appreciated the speaker earlier in the meeting that asked about the appropriate ways to compare cities. He also noted that it was getting late and that perhaps time limits should apply both to the public and to council members. He noted that the city and county shared many responsibilities, and many of the services provided by one or the other benefitted all residents.

Piedmont-Smith mentioned that, in the ordinances to be introduced, Area 1b had been preliminarily assigned to Council District 5, but that she did not have anything to do with the temporary assignment of areas to the council districts. She said she would be voting for the resolution. She said she would have supported an amendment similar to the one Sturbaum had previously introduced, but she acknowledged such an amendment would likely fail again.

Vote to adopt Resolution 17-17 [10:39:pm]

The motion to adopt Resolution 17-17 received a roll call vote of Ayes: 6, Nays: 2 (Sturbaum, Ruff), Abstain: 1 (Granger).

For Approval

It was moved and seconded that Resolution 17-18 be introduced and read by title and synopsis only. The motion was approved by voice vote. Deputy Clerk Lucas read Resolution 17-18 by title and synopsis.

It was moved and seconded that Resolution 17-18 be adopted.

Resolution 17-18 – A Fiscal Plan and Policy Resolution for Annexing Contiguous Territory to the City of Bloomington, Monroe County, Indiana – South-West C Bloomington Annexation Area

Sturbaum asked in which area a particular quarry was located.
Underwood said he would need to look.
Sturbaum asked why they were proposing to annex the quarry.

Council Questions:

Marty Hawk spoke about affordable housing and the division of the local option income tax.

Public Comment:

Underwood answered Sturbaum's earlier questions about the location of the quarry, noting it was located in Area 1a.

Ruff verified that the zoning for the areas being annexed would remain the same under the city's zoning, so that the quarry, for example, could remain a quarry.
Underwood said that was correct, and explained how the change from county zoning to city zoning would work for properties that did not fit within the city's zoning.

Council Comment:

The motion to adopt Resolution 17-18 received a roll call vote of Ayes: 6, Nays: 2 (Sturbaum, Ruff), Abstain: 1 (Granger).

Vote to adopt Resolution 17-18 [10:47:pm]

It was moved and seconded that Resolution 17-19 be introduced and read by title and synopsis only. The motion was approved by voice vote. Deputy Clerk Lucas read Resolution 17-19 by title and synopsis.

It was moved and seconded that Resolution 17-19 be adopted.

Resolution 17-19 – A Fiscal Plan and Policy Resolution for Annexing Contiguous Territory to the City of Bloomington, Monroe County, Indiana – South-East Bloomington Annexation Area

Nicki Williamson, President of the Edgewood Hills Home Owners Association, presented a petition to remove Edgewood Hills from Area 2, and spoke about the request.

Public Comment:

Ryan Cobine thanked Sturbaum for proposing his earlier amendment and thanked the councilmembers who voted for it. He spoke in favor of providing additional time.

Daniel Williamson spoke about the petition from the Edgewood Hills neighborhood.

Rollo asked for a map of Edgewood Hills to be displayed.
Underwood displayed a map of the neighborhood and indicated the boundaries.

Council Questions:

Mayer asked for clarification on the contiguity of the area in question.
Unger explained how contiguity was determined.

Ruff asked about the practicality of extending sewer service to the neighborhood, and how that might be accomplished.
Underwood said he would have to check with the utility staff before answering.

For Approval

Rollo asked staff to figure out how many units there were per acre in the neighborhood.

Resolution 17-19 (cont'd)

Chopra said she was familiar with the neighborhood in question, but it had taken her some time to digest the information regarding the neighborhood and area in general. She noted that properties very close to the city got the benefits of the city without paying a fair share. She said she would be voting for the resolution.

Council Comment:

Volan recalled that he had previously told Area 6 residents that if they could demonstrate through a petition that they would be successful at remonstrating, Volan would take that seriously and would vote against annexing that area. He said that Area 6 had done so, and he planned to vote against Area 6 later in the meeting. He said he disagreed with parts of Edgewood Hills' petition, but other parts of the petition were valid. He said it might not be possible to remove the neighborhood from the proposal that night, but it warranted further consideration, and there would be time to do so. He commended the neighborhood for its approach to contesting the annexation, and said he would take the request seriously.

Ruff said he was familiar with Edgewood Hills, but would like additional information about the possibility of extending sewer services and whether there had ever been any issues with the septic systems.

Rollo echoed both Volan's comments about the petition, and also shared some of Ruff's questions regarding the possibility of sewer service. He said he would consider the petition.

Piedmont-Smith said, excepting Edgewood Hills, which could be examined later, she had concerns about the viability of the Perry Clear Creek Fire District if annexation went forward. She did not want to cause harm to that district or negatively impact fire protection in the area. She said she would be voting no due to her concerns about that coverage.

The motion to adopt Resolution 17-19 received a roll call vote of Ayes: 4, Nays: 2 (Piedmont-Smith, Ruff), Abstain: 3 (Rollo, Sturbaum, Granger).

Vote to adopt Resolution 17-19 [11:11:pm]

Rollo asked to change his pass vote to a yes vote.

The Council and Sherman discussed the procedures needed to do so.

The Council took a brief recess.

It was moved and seconded that the Council reconsider the vote on Resolution 17-19.

Motion to reconsider vote on Resolution 17-19

The motion to reconsider Resolution 17-19 received a roll call vote of Ayes: 8, Nays: 0, Abstain: 1 (Sturbaum).

Vote on motion to reconsider Resolution 17-19 [11:24pm]

It was moved and seconded that Resolution 17-19 be adopted. The motion to adopt Resolution 17-19 received a roll call vote of Ayes: 5, Nays: 2 (Piedmont-Smith, Ruff), Abstain: 2 (Granger, Sturbaum).

Vote to adopt Resolution 17-19 [11:25pm]

For Approval

It was moved and seconded that Resolution 17-20 be introduced and read by title and synopsis only. The motion was approved by voice vote. Deputy Clerk Lucas read Resolution 17-20 by title and synopsis.

It was moved and seconded that Resolution 17-20 be adopted.

The motion to adopt Resolution 17-20 received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

It was moved and seconded that Resolution 17-21 be introduced and read by title and synopsis only. The motion was approved by voice vote. Deputy Clerk Lucas read Resolution 17-21 by title and synopsis.

It was moved and seconded that Resolution 17-21 be adopted.

The motion to adopt Resolution 17-21 received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

It was moved and seconded that Resolution 17-22 be introduced and read by title and synopsis only. The motion was approved by voice vote. Deputy Clerk Lucas read Resolution 17-22 by title and synopsis.

It was moved and seconded that Resolution 17-22 be adopted.

The motion to adopt Resolution 17-22 received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

It was moved and seconded that Resolution 17-23 be introduced and read by title and synopsis only. The motion was approved by voice vote. Deputy Clerk Lucas read Resolution 17-23 by title and synopsis.

It was moved and seconded that Resolution 17-23 be adopted.

Volan noted the residents of Area 6 had the motivation and the ability to defeat the proposed annexation of the area. He asked the administration why he should vote for the resolution.

Underwood said the area was contiguous to what many people would consider the city. He said the residents worked, lived, and played in and near the city. He said the septic systems in the area might fail one day, and the residents would want city sewer service.

Chopra asked the same question, while reminding the administration that the residents of the area had demonstrated their ability to remonstrate with the petition they had given to city officials.

Guthrie said that if the process moved forward there would be more opportunity for discussion about the residents' concerns.

Piedmont-Smith asked if annexation would provide any additional environmental protection for the area.

Underwood said the only difference might be if residents were to go off the septic systems, but he could not speak to whether or not any of the septic systems were failing.

Piedmont-Smith asked how old the homes were in the area.

Underwood said he thought most of the homes were built in the 1990s.

Resolution 17-20 – A Fiscal Plan and Policy Resolution for Annexing Contiguous Territory to the City of Bloomington, Monroe County, Indiana – North Island Bloomington Annexation Area

Vote to adopt Resolution 17-20 [11:28pm]

Resolution 17-21 – A Fiscal Plan and Policy Resolution for Annexing Contiguous Territory to the City of Bloomington, Monroe County, Indiana – Central Island Bloomington Annexation Area

Vote to adopt Resolution 17-21 [11:30pm]

Resolution 17-22 – A Fiscal Plan and Policy Resolution for Annexing Contiguous Territory to the City of Bloomington, Monroe County, Indiana – South Island Bloomington Annexation Area

Vote to adopt Resolution 17-22 [11:31pm]

Resolution 17-23 – A Fiscal Plan and Policy Resolution for Annexing Contiguous Territory to the City of Bloomington, Monroe County, Indiana – Northeast Bloomington Annexation Area

Council Questions:

For Approval

Resolution 17-23 (cont'd)

Piedmont-Smith asked how long a septic system might last.

Underwood said it depended on a number of factors, including soil type, type of system, and the installation.

Piedmont-Smith asked if the administration expected to see more development in the area.

Underwood said they expected development around the area and along State Road 45, but not necessarily in the area.

Public Comment:

Scott Faris spoke against the resolution.

Beth Silberstein spoke against the resolution.

Julie Thomas spoke against the resolution.

Art Oehmich spoke against the resolution.

Marty Hawk spoke against the resolution.

Council Questions:

Mayer asked staff if they would like to proceed with the resolution.

Guthrie said the resolution had been proposed by the administration and it was up to the Council to decide whether to move forward with it or not.

Sandberg asked staff to elaborate on the possibility of legal fees.

Unger explained that the provision for legal fees applied only if there was a remonstrance trial.

Council Comment:

Rollo said the area was rural in nature and would not be further developed. He was concerned about septic failure and the possible impact on Griffy Lake. But he was convinced that the area would get the required signatures, so there was no point in moving forward with it. He said he would be voting no.

Volan said he had previously asked the neighbors to demonstrate their ability to remonstrate, and they had done that. He said that, other than their ability to remonstrate, they had put forward unconvincing arguments against the annexation that did not recognize the benefits the area received from being proximate to the city.

Chopra said she knew the area would demonstrate its ability to remonstrate, which was why she had previously voted against moving the process forward for the area. She said if the Council voted to continue the process again, it would be a waste of time, money, and resources.

Granger said she had previously voted to continue the process for the area, because she needed the residents to demonstrate their ability to remonstrate. She said she would be voting no on the resolution, but she needed to go through the process. She thanked the residents who had shared their concerns with her.

Mayer said many neighborhoods in the area had been approved by the city plan commission, not the county. He said those homes had been built to city standards. He said he had spoken with a resident of the area who had told him to simply proceed with the process. He said in fairness to the other areas being moved forward, he would be voting to continue the process for Area 6.

For Approval

Resolution 17-23 (cont'd)

Ruff said he was disappointed at the scoffing of Guthrie's statement that if the process moved forward there would be more opportunity for discussion about the residents' concerns. He said it was reasonable to put forward the proposal, because most of the area was very near to the city, and the residents lived, worked, and played in and near the city. He was disappointed at the attitude of the residents to not be open to the idea. But he agreed that it made no sense to continue with the process, so he would be voting no.

Sandberg said she got uncomfortable when the discussion did not remain civil, and was disappointed at some of the vitriol and name calling. She took the matter very seriously, and took public comments very seriously. She said the decision was tough, but she would be voting yes, because she believed in the process and wanted to continue examining the issue.

Vote to adopt Resolution 17-23 [12:05am]

The motion to adopt Resolution 17-23 received a roll call vote of Ayes: 2 (Sandberg, Mayer) Nays: 7, Abstain: 0.

Resolution 17-24 – A Fiscal Plan and Policy Resolution for Annexing Contiguous Territory to the City of Bloomington, Monroe County, Indiana – North Bloomington Annexation Area

It was moved and seconded that Resolution 17-24 be introduced and read by title and synopsis only. The motion was approved by voice vote. Deputy Clerk Lucas read Resolution 17-24 by title and synopsis.

It was moved and seconded that Resolution 17-24 be adopted.

Council Questions:

Volan asked the administration to comment on the rationale behind including the area, as much of the area was not developable.

Underwood acknowledged that much of the area could not be developed, but said there was some development in the area, and some potential for future development. In addition, he noted the area was a gateway area into Bloomington thanks to the I-69 corridor and the ramps that would be constructed.

Volan asked what development the administration was concerned about near the entry to Bloomington.

Underwood said, because it was a gateway into Bloomington, the city wanted the area to reflect the character of Bloomington, and poor development there would reflect poorly on Bloomington.

Guthrie said the area was key due to the I-69 corridor, and asked that the Council keep the area in the process so the issue could be studied further.

Granger asked if the administration had looked at the county plan, as the county had also been considering issues surrounding the I-69 corridor.

Underwood said he personally had not, but thought the planning staff had, and noted areas with which they were particularly concerned.

Ruff asked about a water intake site and whether the city owned that property.

Underwood said yes, the City still owned it, though the equipment was outdated.

Ruff asked if the property was an island in the county.

Underwood said that was correct.

For Approval

Resolution 17-24 (cont'd)

Piedmont-Smith invited further comment about the statutory basis for including the area in the annexation proposal, asking specifically about any economic development that was expected in the area.

Unger clarified that the statutory basis for the area was that the area was needed and could be used for the city's development in the reasonably near future. He provided examples from other communities expecting development after construction of new infrastructure. He said that was the reason for the area's inclusion, because it was a gateway into the community.

Mayer asked about the last annexation that had occurred.

Underwood said he would check.

Piedmont-Smith asked if the administration did not trust the county to guide development in the area appropriately.

Guthrie said it was not that the city did not trust the county, but that they wanted consistency in development and planning and wanted one entity controlling that gateway.

Public Comment:

Jim Burton spoke against the resolution.

Paul Greene spoke against the resolution.

Julie Thomas spoke about the county's plan for the area.

Marty Hawk spoke against the resolution.

Council Comment:

Chopra said the area might need to be adjusted, but she needed to examine the issue more closely, so she would be voting yes to continue the process.

Piedmont-Smith said she thought it was a waste of time to continue the process with Area 7, as it had been with Area 6. She also said she found the rationale for including the area to be unconvincing. She was confident that the county could handle any future development, and saw no good reason to annex the area, so she would be voting no.

Granger saw the area as very rural, and did not see the need to have the corridor under city control when the county had a handle on it, but encouraged both to work together. She said she had heard from many residents of the area, and she would be voting no.

Volan shared some of the comments he had received from citizens regarding the area. He said the issue raised the question of community and what the community would look like. He agreed with some of Piedmont-Smith's comments, but also agreed with the administration that the issue should continue to be discussed. He said residents of Area 6 did one thing residents of Area 7 did not do, which was to turn in their petition. He said he might be inclined to vote no eventually, but would vote yes for the resolution.

Chopra clarified that Area 6 had more than 65% of residents who could have filed a remonstrance.

Underwood said yes, the area only had three waivers.

Ruff said the area was the toughest question for him, due to the issues raised by I-69. He thought the area might need to be reduced, as much of it was not developable. He said he would vote yes to keep the discussion going, as he wanted to examine issues surrounding I-69.

For Approval

The motion to adopt Resolution 17-24 received a roll call vote of Ayes: 6, Nays: 2 (Granger, Piedmont-Smith), Abstain: 1 (Sturbaum)

Vote to adopt Resolution 17-24 [12:37am]

LEGISLATION FOR FIRST READING

It was moved and seconded that Ordinance 17-09 be introduced and read by title and synopsis only. Deputy Clerk Lucas read the legislation by title and synopsis.

Ordinance 17-09 – An Ordinance of the City of Bloomington, Monroe County, Indiana, Annexing Territory to the City of Bloomington, Placing the Same within the Corporate Boundaries thereof, and Making the Same a Part of the City of Bloomington – South-West A Bloomington Annexation

It was moved and seconded that Ordinance 17-10 be introduced and read by title and synopsis only. Deputy Clerk Lucas read the legislation by title and synopsis.

Ordinance 17-10 – An Ordinance of the City of Bloomington, Monroe County, Indiana, Annexing Territory to the City of Bloomington, Placing the Same within the Corporate Boundaries thereof, and Making the Same a Part of the City of Bloomington – South-West B Bloomington Annexation

It was moved and seconded that Ordinance 17-11 be introduced and read by title and synopsis only. Deputy Clerk Lucas read the legislation by title and synopsis.

Ordinance 17-11 – An Ordinance of the City of Bloomington, Monroe County, Indiana, Annexing Territory to the City of Bloomington, Placing the Same within the Corporate Boundaries thereof, and Making the Same a Part of the City of Bloomington – South-West C Bloomington Annexation

It was moved and seconded that Ordinance 17-12 be introduced and read by title and synopsis only. Deputy Clerk Lucas read the legislation by title and synopsis.

Ordinance 17-12 – An Ordinance of the City of Bloomington, Monroe County, Indiana, Annexing Territory to the City of Bloomington, Placing the Same within the Corporate Boundaries thereof, and Making the Same a Part of the City of Bloomington – South-East Bloomington Annexation

It was moved and seconded that Ordinance 17-13 be introduced and read by title and synopsis only. Deputy Clerk Lucas read the legislation by title and synopsis.

Ordinance 17-13 – An Ordinance of the City of Bloomington, Monroe County, Indiana, Annexing Territory to the City of Bloomington, Placing the Same within the Corporate Boundaries thereof, and Making the Same a Part of the City of Bloomington – North Island Bloomington Annexation

For Approval

It was moved and seconded that Ordinance 17-14 be introduced and read by title and synopsis only. Deputy Clerk Lucas read the legislation by title and synopsis.

Ordinance 17-14 – An Ordinance of the City of Bloomington, Monroe County, Indiana, Annexing Territory to the City of Bloomington, Placing the Same within the Corporate Boundaries thereof, and Making the Same a Part of the City of Bloomington – Central Island Bloomington Annexation

It was moved and seconded that Ordinance 17-15 be introduced and read by title and synopsis only. Deputy Clerk Lucas read the legislation by title and synopsis.

Ordinance 17-15 – An Ordinance of the City of Bloomington, Monroe County, Indiana, Annexing Territory to the City of Bloomington, Placing the Same within the Corporate Boundaries thereof, and Making the Same a Part of the City of Bloomington – South Island Bloomington Annexation

It was moved and seconded that Ordinance 17-16 be introduced and read by title and synopsis only. The motion received a roll call vote of Ayes: 0, Nays: 9, Abstain: 0.

Ordinance 17-16 – An Ordinance of the City of Bloomington, Monroe County, Indiana, Annexing Territory to the City of Bloomington, Placing the Same within the Corporate Boundaries thereof, and Making the Same a Part of the City of Bloomington – Northeast Bloomington Annexation

It was moved and seconded that Ordinance 17-17 be introduced and read by title and synopsis only. The motion received a roll call vote of Ayes: 7, Nays: 2 (Piedmont-Smith, Granger), Abstain: 0. Deputy Clerk Lucas read the legislation by title and synopsis.

Ordinance 17-17 – An Ordinance of the City of Bloomington, Monroe County, Indiana, Annexing Territory to the City of Bloomington, Placing the Same within the Corporate Boundaries thereof, and Making the Same a Part of the City of Bloomington – North Bloomington Annexation

Sandberg reminded the Council of an upcoming meeting and wished Sturbaum a belated happy birthday.

COUNCIL SCHEDULE
[12:52am]

The meeting was adjourned at 12:53am.

ADJOURNMENT

APPROVED by the Common Council of the City of Bloomington, Monroe County, Indiana upon this ____ day of _____, 2017.

APPROVE:

_____
Susan Sandberg, PRESIDENT
Bloomington Common Council

ATTEST:

_____
Nicole Bolden, CLERK
City of Bloomington

For Approval

In the Council Chambers of the Showers City Hall, Bloomington, Indiana on Wednesday, April 5, 2017 at 6:30pm with Council President Susan Sandberg presiding over a Regular Session of the Common Council.

COMMON COUNCIL
REGULAR SESSION
April 5, 2017

Roll Call: Ruff, Chopra, Granger, Sandberg, Piedmont-Smith, Volan (6:34pm), Rollo
Absent: Sturbaum, Mayer

ROLL CALL
[6:30pm]

Council President Susan Sandberg gave a summary of the agenda.

AGENDA SUMMATION
[6:31pm]

There were no minutes for approval at this meeting.

APPROVAL OF MINUTES

REPORTS

There were no reports from Councilmembers.

- COUNCIL MEMBERS

There were no reports from the Mayor.

- The MAYOR AND CITY OFFICES

There were no reports from Council Committees.

- COUNCIL COMMITTEES

Sandberg called for public comment.

- PUBLIC
[6:33pm]

Joel Deutsch spoke about his disappointment with the proposed annexation meeting time.

Rita Barrow spoke about her disappointment with the proposed annexation meeting time.

Diana Igo spoke about her disappointment with the proposed annexation and read a poem.

Marc Haggerty spoke about the removal of a recovery program from the Monroe County Jail.

Gabe Rivera spoke about the war on drugs.

Sandberg reminded the public that the plans for the annexation hearing were not finalized, and it was being scheduled to accommodate a wide range of schedules.

There were no appointments to Boards and Commissions at this meeting.

APPOINTMENTS TO BOARDS AND COMMISSIONS

There was no legislation for second reading at this meeting.

LEGISLATION FOR SECOND READING AND RESOLUTIONS

It was moved and seconded that Ordinance 17-18 be introduced and read by title and synopsis only. Clerk Bolden read the legislation by title and synopsis.

LEGISLATION FOR FIRST READING
Ordinance 17-18 – To Amend Title 6 of the Bloomington Municipal Code Entitled "Health and Sanitation" – Re: Changes to Chapter 6.12 (Smoking in Public Places and Places of Employment) that Define an "Electronic Smoking Device" [ESD] and Add the Use of an ESD to the Definition of "Smoking"

For Approval

It was moved and seconded that Ordinance 17-19 be introduced and read by title and synopsis only. Clerk Bolden read the legislation by title and synopsis.

Ordinance 17-19 – To Amend Title 14 of the Bloomington Municipal Code (BMC) Entitled "Peace and Safety" (Deleting Section 14.36.130 through 150 [Stench Bombs] and Amending Section 14.36.160 [Fencing Around Swimming Pools and Other Water-Filled Excavations])

There was no additional public comment.

PUBLIC COMMENT

It was moved and seconded to cancel the Internal Work Session scheduled for Friday, April 7, 2017.

COUNCIL SCHEDULE [6:52pm]

The motion was approved by voice vote.

The meeting was adjourned at 6:53pm.

ADJOURNMENT

APPROVED by the Common Council of the City of Bloomington, Monroe County, Indiana upon this ____ day of _____, 2017.

APPROVE:

ATTEST:

_____
Susan Sandberg, PRESIDENT
Bloomington Common Council

_____
Nicole Bolden, CLERK
City of Bloomington

For Approval