BLOOMINGTON TRAFFIC COMMISSION AGENDA March 22, 2017 4:30 P.M. – COUNCIL CHAMBERS

- I. Call to Order
- II. Approval of Minutes December 14, 2016 and January 25, 2017*
- III. Public Comment
- IV. Communications from Commission
- V. Reports from Staff
- VI. Old Business A. West 12th Street – Allow on-street parking*
- VII. New Business
 A. Amend Schedule S of 15.32.150 Accessible parking for persons with physical disabilities.*
- VIII. Traffic Inquiries none
- IX. Adjournment

Next meeting – April 26, 2017

*Action Requested/Public comment prior to any vote (limited to five minutes per speaker)

Auxiliary aids for people with disabilities are available upon request with adequate notice. Please call (812) 349-3429 or e-mail <u>human.rights@bloomington.in.gov</u>.

City of Bloomington Traffic Commission Minutes December 14, 2016 in the Council Chambers, City Hall

Traffic Commission minutes are transcribed in a summarized outline manner. Audio recordings of the meeting are available in the Planning and Transportation Department for reference.

Attendance

<u>Traffic Commission</u>: James Batcho, Andrew Cibor, Ryan Cobine, Markeus Farrand, Larry Haywood, Judi Maki, Abigail Pietsch, Sarah Ryterband, and Joe VanDeventer

<u>Others in Attendance</u>: Kevin R. Robling, Julie Thomas (County Commissioner), Deputy Chief Joe Qualters (Bloomington Police Department), and Scott Robinson (Staff)

- I. Call to Order (~5:35 PM)
- **II. Approval of Minutes** November 16, 2016. Mr. Cobine motioned and Mr. Cibor seconded. **The motion passed 9-0**.
- III. Public Comment none.
- **IV.** Communications from Commission Mr. Cobine said he is resigning after four years on this Commission to focus on other priorities. Ms. Ryterband thanked him for his tenure and service. She reminded the Commission that nominations for a Chair and Vice Chair will be in January.

V. Reports from Staff

- A. E. 1st Street Traffic Counts Mr. Robinson provided a summary of the counts along 1st Street in response to a citizen traffic inquiry. The Street Department will be posting 25 MPH signs and more counts will be conducted as the weather permits at 1st and Henderson.
- **B.** 2017 Meeting Schedule Mr. Robinson explained the City Council moved their meeting time up an hour to help avoid meetings going too late into the evening. Because of this the Traffic Commission start times are now scheduled for 4:30. If there is a problem we can explore another time or day of the week.
- **C.** Parking Commission Update Mr. Robinson said the Mayor's veto was overridden by Council and applications for the new Parking Commission are being taken. Planning and Transportation will provide staff support to this new commission.

VI. Old Business

A. W. 8th Street – Convert to a 2-way traffic direction flow between N. Morton Street and N. College Avenue*. Mr. Robinson summarized the staff report and explained this item is back on the agenda to get additional policy guidance from last month's recommendation. While the first step

recommendation is fine, some City and County officials were seeking a more proactive approach. Mr. Robling said the garage is expected to open in January and provides 244 parking spaces for County employees. It is not a public parking garage. Most employees will leave around 4 P.M. which raises safety concerns. He expects other times of the day, as well as over the long run, employees will self-select and change their behavior to help mitigate congestion. Ms. Thomas said making the entire block two way is preferred to avoid confusion if just the portion west of the alley were two way. Mr. Qualters explained that police officers and sheriff deputies frequently use the alley for the jail and court activities. Often they have dispatch calls to the northwest of Downtown, which making 8th a two way would improve emergency responses. All three expressed the desire to have several egress options a two way 8th street provides. Commission members discussed various aspects to the one way and two way option. Mr. Robinson explained that a 90 Day Order could be issued if necessary, but costs with parking and other necessary changes (curbs, signs, metered parking etc.) have not yet been estimated. Discussion ensued. The Commission would like City and County officials to report back to the Commission if other issues arise after the parking structure is open. Mr. Cobine motioned to make 8th Street a two way from College Avenue to Morton Street, subject to it taking effect on the opening of the garage, Ms. Maki seconded the motion. The motion passed 8-1.

VII. New Business -

- A. N. Jordan Avenue codify speed limit* Mr. Robinson explained staff evaluated the speeds along Jordan Avenue based on a citizen request with the recent improvements along Jordan. The packet provides a detailed map of the recorded speeds and staff is recommending reducing the posted speed to 25 MPH. Mr. Farrand mentioned several new crosswalks and Mr. Cibor said IU is considering future improvements near the intersection with 7th Street. Ms. Peitsch motioned and Mr. Haywood seconded to lower the speed limit to 25 MPH for Jordan Avenue from 3rd Street to 17th Street. The motion passed 9-0.
- B. Old SR 37 and N. Dunn Street codify speed limit* Mr. Robinson explained this request is housekeeping in nature to codify the posted speed limits as detailed in the packet. Ms. Ryterband motioned for a universal 25 MPH speed, and Mr. Cobine seconded. Discussion ensued noting the motion would change the posted speed limits. The motion failed 3-6. Mr. Cobine motioned and Ms. Maki seconded to codify the speed limits as posted. The motion passed 7-2.
- C. W. 4th Street codify existing no parking zones* Mr. Robinson explained this request also is housekeeping in nature. The posted no parking areas along W. 4th street have been that way for a long period and this request is simply codifying the existing conditions. Mr. Cobine

motioned to codify the no parking zones as detailed in the staff report, Mr. Farrand seconded. **The motion passed 9-0.**

- D. W. 12th Street allow on-street parking* Mr. Robinson said this request is in response to improvements planned by the Boys and Girls Club. This includes new sidewalks and on-street parking spaces. Ms. Ryterband, Mr. Haywood, and Ms. Peitsch had questions on transit, drop off areas, and the timing of the project (construction has not yet started). The commission would like more information before making a recommendation.
- E. W. 3rd Street on street parking configurations Mr. Robinson said this project is currently being considered by the Planning Commission. Staff is seeking direction on two parking options along 3rd Street and Patterson Drive. The concepts are included in the packet. The commissions discussed the two options. There was general concern that while they have a preference for on-street back in angled parking, this was not the right location for on-street parking due to high speeds and other factors. The overall roadway design and heavy traffic along West 3rd Street would be hard to change at this time. Lowering speeds and changing the existing context is desired, but is beyond this one project. Given these circumstances the Commission prefers the first option in the meeting packet, which has a frontage road like design. While the Commission does not like the concept of the first option and has concerns with the drive cut exiting onto Patterson Drive and the pull-in angled parking, this is the preferred option between the two. The Commission would like to see back-in angled parking considered as it could be a good place to implement this layout. There was no motion or vote by the Commission. The consensus of the Commission is for the first option included in the packet which depicts a frontage road like design as opposed to a typical on-street parking design shown in the second option.

VIII. Traffic Inquiries – none

IX. Adjournment (~7:20 PM)

Next meeting – January 25, 2017 *Action requested

City of Bloomington Traffic Commission Minutes January 15, 2017 in the Council Chambers, City Hall

Traffic Commission minutes are transcribed in a summarized outline manner. Audio recordings of the meeting are available in the Planning and Transportation Department for reference.

Attendance

<u>Traffic Commission</u>: James Batcho, Andrew Cibor, Markeus Farrand, Larry Haywood, Judi Maki, Abigail Pietsch, Sarah Ryterband, and Joe VanDeventer

<u>Others in Attendance</u>: Sandi Clothier (Near West Side Neighborhood), Emily Sprouts (Near West Side Neighborhood), Sara Gomez (staff), Daniel Backler (staff), and Scott Robinson (Staff)

- I. Call to Order (~4:35 PM)
- II. Nominations and Elections of 2017 Chair and Vice Chair* Mr. Cibor motioned that Ms. Ryterband serve as the Chair and Mr. Farrand serve as the Vice Chair. Ms. Maki seconded the motion. The motion passed 8-0.
- **III. Approval of Minutes December 14, 2016**. Mr. Haywood wanted staff to check the recording to see if a vote was taken on the last agenda item. The approval of the December minutes will be considered at the next meeting.
- IV. Public Comment none.
- V. Communications from Commission none.

VI. Reports from Staff

- A. 90 Day Orders Mr. Robinson said copies of the 90 Day orders are included in the packet for reference and reflect past recommendations of the Commission.
- **B.** 2017 Meeting Schedule Mr. Robinson included the schedule again in the meeting packet for reference.
- VII. Old Business none.

VIII. New Business

A. Walnut Street and Blue Ridge Drive – intersection analysis – Ms. Gomez explained staff evaluated this intersection based on past guidance from the Commission and a request from a resident. She reviewed the information included in the packet. Mr. Cibor said the data and analysis does not show any immediate concerns and suggests this intersection continue to be monitored through annual crash reports.

- B. Longview Avenue and Pete Ellis Drive intersection stop control and speed limit* - Ms. Gomez explained this item is in response to a resident's request to consider a traffic light at this intersection. She reviewed the crash and traffic data included in the packet. The posted speed limit signs also do not reflect what is listed in Title 15. Commission members discussed issues of congestion, safety, speed, and possible solutions. The rail road crossing and the John Hinkle Place intersection also create traffic concerns. Flashing red and yellow warning lights, cross traffic does not stop signs, and marked crosswalks were discussed as options. Mr. Robinson explained this intersection has been discussed at the Bicycle and Pedestrian Safety Commission for safety concerns and the challenges to cross Pete Ellis Drive. Longview is a priority corridor for bicyclists and pedestrians. Mr. VanDeventer explained the traffic signals at 3rd Street and 10th Street are operated by the State which would make coordination with City traffic signals difficult. Mr. Cibor motioned to approve staff's recommendations and Mr. Haywood seconded. Ms. Ryterband motioned to amend the first motion and change the posted speed limit to 25 MPH speed as reflected in Title 15. Ms. Maki seconded. The second motion passed 5-3. There was no further discussion. The revised motion passed 8-0.
- C. Kirkwood Avenue and Madison Street intersection stop control* -Mr. Backler reviewed the staff report. He explained that while the data does not meet the typical traffic warrants for stop control, other site conditions fall within engineering judgment to consider. Commission members discussed the crash data, sight distances, on-street parking, the comparison to other intersections, and the behavior of travelers along Kirwood Avenue. Discussion ensued around the context of the area, along with the B-Line trail, and the design and operation/function of the roadway. The consensus on these other considerations did agree with staff's recommendations. Mr. Farrand motioned to approve an all way stop as detailed in the staff report. Ms. Maki seconded. The motion passed 5-3.
- D. Rogers Street on-street parking consideration at 6th Street and 8th Street remove on-street parking* Mr. Backler provided an overview of the staff report and discussed the traffic volume, crash data, and sight distance information. Mr. Haywood agreed the crash data and sight distance supports removing parking. Ms. Clothier explained she has lived in the neighborhood for over 20 years and is very familiar with this area. It has changed a lot over time and the traffic speeds and volumes have increased. The hill on Rogers Street also creates sight distance concerns for crossing Rogers Street, especially for pedestrians and bicyclists. She would also like to see marked crosswalks to help improve the intersections. Ms. Sprouts said her family also lives in the neighborhood and vehicles park here for long periods of time. The parked vehicles

create poor sight distances and is a safety concern when trying to cross Rogers Street. She also thinks marked crosswalks will help by keeping the intersection open when traffic backs up along Rogers Street. Mr. VanDeventer motioned to approve staff's recommendations and Ms. Ryterband seconded. She also noted that staff should look at the 4th and Rogers improved crossing concept as a future possibility for these intersections. **The motion passed 8-0**.

IX. Traffic Inquiries – none

X. Adjournment (~5:50 PM) Next meeting – February 22, 2017 *Action requested



MEMORANDUM

To:	Traffic Commission
From:	Scott Robinson, Planning Services Manager
Date:	March 20, 2017
Re:	West 12th Street – new on-street parking between Summit Street and Monroe Street

Background

The Boys and Girls Club is renovating their site located at 12th Street and Monroe Street – the Crestmont Club. With these improvements on-street parking will be provided along a portion of the south side of 12th Street. A site plan is included for reference. Title 15 currently restricts parking on the south side of 12th Street, from Illinois Street to Monroe Street, during any time. Bloomington Transit provides service along this section of 12th Street. Site designs and public improvements have accounted for Bloomington Transit's service needs. Schedule M, of Title 15.32.080, will need to be amended to reflect these street improvements to allow for on-street parking.

This request was heard at the December 16, 2016 Traffic Commission meeting. The Commission wanted to wait until construction had started as well as wanting additional information. The site is currently under construction. In coordination with Bloomington Transit the current bus stop will remain at the same location, but with an improved curb ramp and pad as shown on the drawings. No shelter is planned at this time. The Boys and Girls club does provide bus service to their facilities using MCCSC busses. The busses will not park. Parents may elect to drive for drop off and pick up for after school programs. It is estimated about 20 cars as any given time between 4:45 and 6:15 PM will be there during pick up. Therefore, the added on-street parking will provide a benefit. The Crestmont Club is expected to be open in September.

Recommendations

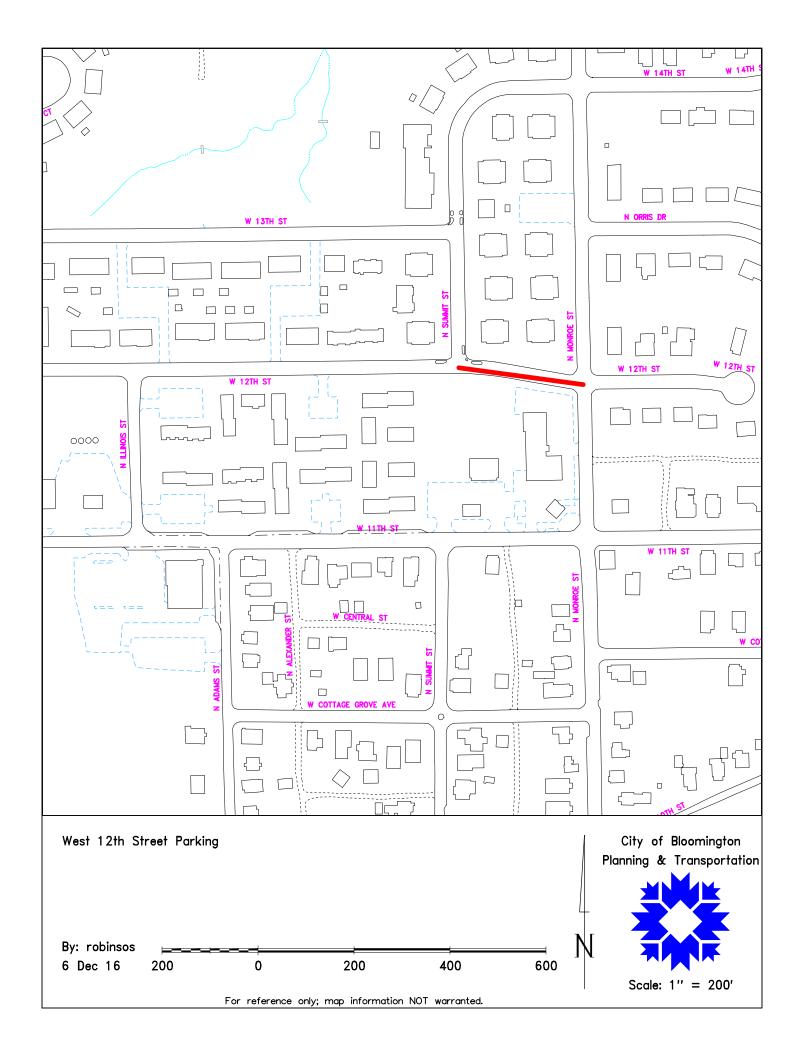
Staff recommends amending Title 15.32.080, Schedule M, No Parking Zones to allow parking along the south side of 12th Street from Summit Street to Monroe Street. Specifically, no parking would be limited from Illinois Street to Summit Street, on the south side of the street, during any time. If approved, a more detailed amendment will be prepared once this request is forwarded to the Common Council for their consideration.

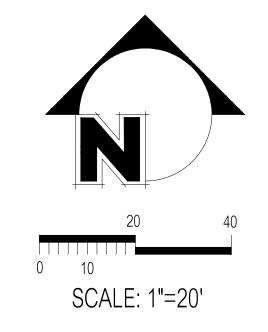


Existing conditions looking west on 12th Street towards Summit Street



Existing conditions looking east along 12th Street toward Monroe Street



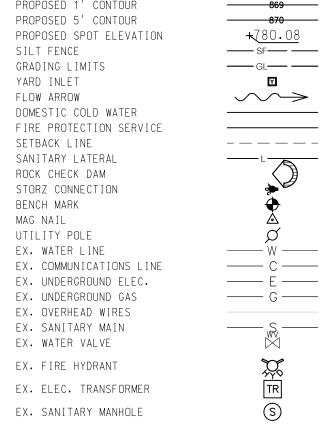


SITE PLAN NOTES

1) SEE SMITH BREHOB STANDARD SPECIFICATIONS FOR CONSTRUCTION REQUIREMENTS.

2) SIDEWALK RAMPS SHALL BE IN ACCORDANCE WITH THE LATEST ADA AND CITY OF BLOOMINGTON REQUIREMENTS. CONTRACTOR SHALL COORDINATE WORK WITH CITY

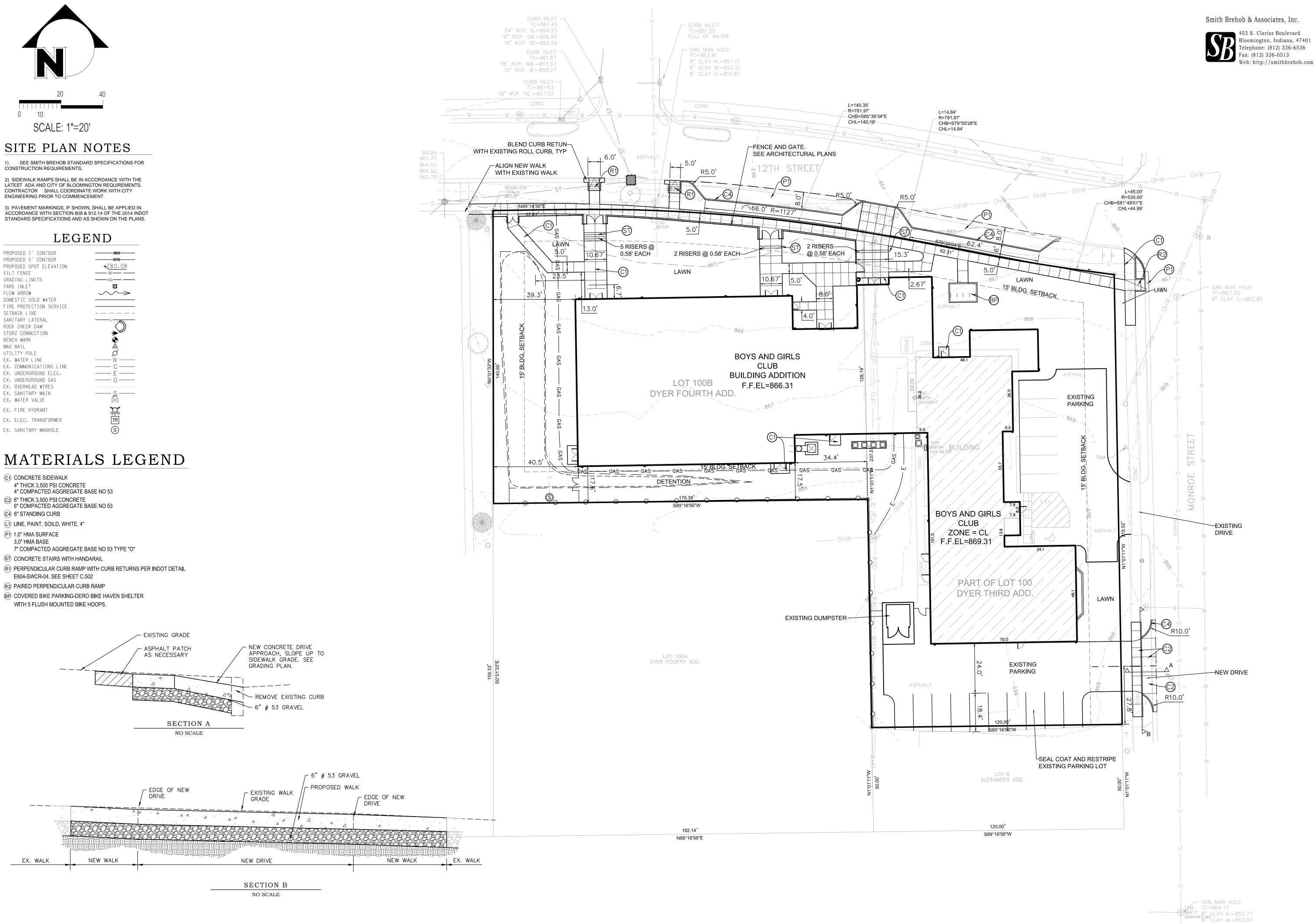
3) PAVEMENT MARKINGS, IF SHOWN, SHALL BE APPLIED IN ACCORDANCE WITH SECTION 808 & 912.14 OF THE 2014 INDOT



MATERIALS LEGEND

- ©1 CONCRETE SIDEWALK
- ©2) 6" THICK 3,500 PSI CONCRETE
- (L1) LINE, PAINT, SOILD, WHITE, 4"
- 3.0" HMA BASE

- (BP) COVERED BIKE PARKING-DERO BIKE HAVEN SHELTER





8" CLAY S.=852.67

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PROJECT NO.: DATE:	2015-09 07.12.16
DRAWN BY: CHECKED BY:	DK SLS
site plan)1



MEMORANDUM

To:	Traffic Commission
From:	Scott Robinson, Planning Services Manager
Date:	March 20, 2017
Re:	Amend Schedule S of 15.32.150 - accessible parking for persons with physical disabilities

Background

Recently the Traffic Commission has approved a recommendation to eliminate the resident-only parking permits. This permit sometimes has been used as a means for convenient access for persons with disabilities to their personal residence when using travel assistance to and from their homes. General loading provisions allow for this type of activity without the need for a permit. Additionally, designated spaces may not meet basic American with Disability Act (ADA) provisions. However, the City does designate accessible spaces and often receives requests for new accessible parking spaces.

Schedule S of Title 15.32.150 provides a listing of all accessible parking spaces. In regards to these requests an administrative process may provide a proactive means to designate accessible spaces for on-street parking. Many requests are site specific, which may lend to just considering requests and not consider the general overall needs throughout the City. Using this approach to evaluate all marked and designated on-street parking to meet, or exceed, minimum standards can be efficient and more effective. Using the Proposed Access Guidelines for Pedestrian Facilities in the Right of Way (also known as PROWAG) provides the information necessary for ADA compliance and consistency when designating accessible parking spaces (amongst other accessibility needs).

An excerpt from PROWAG Chapter 2 provides the following scope of the guidelines: "A pedestrian access route is a continuous and unobstructed path of travel provided for pedestrians with disabilities within or coinciding with a pedestrian circulation path in the public right-of-way. Pedestrian access routes in the public right-of-way ensure that the transportation network used by pedestrians is accessible to pedestrians with disabilities. Pedestrian access routes in the public right-of-way are analogous to accessible routes on sites in that they connect to accessible elements, spaces, and facilities in the public right-of-way, including accessible pedestrian signals and pedestrian pushbuttons, accessible street furniture, accessible transit stops and transit shelters, accessible on-street parking spaces and parking meters and parking pay stations serving those parking spaces, and accessible passenger loading zones."

Recommendations

Staff recommends amending Schedule S of Title 15.32.150, Accessible Parking for Persons with Physical Disabilities to delete all the on-street accessible spaces listed and replace with accessible onstreet parking shall be administered using the Proposed Accessible Guidelines for Pedestrian Facilities within the Rights of Way (also known as PROWAG). Specifically, on-street parking spaces will no longer be listed within Schedule S and referenced using PROWAG. If approved, a more detailed amendment will be prepared once this request is forwarded to the Common Council for their consideration.

SCHEDULE S

ACCESSIBLE PARKING FOR PERSONS WITH PHYSICAL DISABILITIES

Municipal parking lots - there shall be one space in each municipal lot as follows:

Lot 1	(3 spaces)/4th & Dunn
Lot 2	(8 spaces)/Walnut Street Garage
Lot 3	(4 spaces)/4th & Washington
Lot 5	(3 spaces)/6th Street &Lincoln
Lot 6	(2 spaces)/3rd & Washington (BPD)
Lot 7	(11 spaces)/Morton Street Garage
Lot <u>9</u>	(8 spaces)/Fourth Street Garage
Lot 11	(4 spaces)/City Employee Lot (Green Lot)
Lot 12	(5 spaces)/North Showers Lot (Red Lot)
Lot <u>13</u>	(5 spaces)/CFC (White Lot)
Lot 17	(2 spaces)/Bryan Park on Woodlawn
Lot 18	(3 spaces)/Bryan Park on Stull
Lot 19	(4 spaces)/Bryan Park at Henderson & Dixie
Lot 20	(3 spaces)/Henderson & Allen
Lot 21	(5 spaces)/Bryan Park Pool Area
Lot 22	(5 spaces)/Southdowns & Woodlawn
Lot 24	(2 spaces)/Miller Showers Park & 17th

There will be parking spaces for the use of handicapped visiting other public locales as follows:

100 Block of North College Avenue — one space mid-block between Kirkwood Avenue and Sixth Street, on the west side.

100 Block of South Madison Street — first space south of Kirkwood Avenue on the east side of Madison Street.

100 Block of West Eighth Street — first space west of Walnut Street on the south side of Eighth Street.

100 Block of West Kirkwood Avenue — one space mid-block between College Avenue and Walnut Street on the South side of Kirkwood Avenue.

100 Block of West Sixth Street — the first two spaces West of Walnut Street on the South side of Sixth Street.

100 Block of N. Washington Street — the first space south of Sixth Street on the west side of Washington Street.

200 Block of E. Kirkwood Avenue — the first space west of Lincoln Street on the south side of Kirkwood Avenue.

200 Block of North College Avenue — the first space north of Sixth Street on the West side of College Avenue.

200 Block of North Grant Street — first space south of Seventh Street on the west side of Grant Street.

200 Block of North Madison Street — the first space north of the East/West alley on the west side of Madison Street.

200 Block of North Washington Street — first space north of Sixth Street on the west side of Washington Street.

300 Block of South College Avenue — third space north of Smith Avenue on the east side of College Avenue.

300 Block of West Fourth Street — the first space east of the alley on the north side of Fourth Street.

300 Block of West Sixth Street — first space east of Madison Street on the south side of Sixth Street.

300 Block of South Walnut Street — fourth space south of Third Street on the west side of Walnut Street.

300 Block of West 11th Street — the first space east of the driveway on the north side of 11th Street.

400 Block of North College Avenue — the first space north of Eighth Street on the west side of College Avenue.

400 Block of South College Avenue — fourth space south of Smith Avenue on the east side of College Avenue.

400 Block of South Walnut Street — third space south of Smith Avenue on the west side of Walnut Street.

400 Block of W. Sixth Street — the first space east of the alley on the south side of Sixth Street.

500 Block of East Sixth Street — first space west of Indiana Avenue on the north side of Sixth Street.

Planning and Transportation Department

500 Block of West Eighth Street — first space west of Rogers Street on the south side of the street.

500 Block of North Walnut Street — first space north of Ninth Street on the west side of Walnut Street.

600 Block of North College Avenue — the first space North of the first alley North of Tenth Street on the West side of College Avenue.

800 Block of South Auto Mall Road — one space 126' to 148' South of Buick Cadillac Blvd. on the west side of the street.

1100 Block of East Berkshire Court — first space east of Sherbrooke Drive on the north side of the street.

1200 Block of North College Avenue — 140' to 155' south of 17th Street.

Benjamin Banneker Community Center — one space on the east side of Elm Street near the West side entrance.

Bloomington Housing Authority (1007 North Summit) — one space limited to 30 minutes between 7:00 a.m. and 6:00 p.m. except Sundays and holidays.

Cascades Municipal Golf Course — one space at the clubhouse.

City of Bloomington Police Department — first space south of the driveway on the west side of Lincoln Street.

200 Block of West Seventh Street — the first space West of the North/South alley on the North side of Seventh Street.

400 Block of East Kirkwood Avenue — the first space west of Dunn Street on the south side of Kirkwood Avenue.

400 Block of East Fourth Street — the first space west of Dunn Street on the south side.

Frank Southern Center — one space near the north side entrance.

Glen Black and Mathers Museum (9th and Fess) — two spaces located on 9th Street.

100 Block of West Seventh Street — one space on south side of Seventh Street.

100 block of West Seventh Street — one space west of north/south alley, north side of the street.

100 Block of South Indiana Avenue — the first space north of Fourth Street on the west side.

300 Block of North College Avenue — the first space north of Seventh Street on the west side of College Avenue.

300 Block of North College Avenue — the first space south of Eighth Street on the west side of College Avenue.

Miller-Showers Park — one space near the shelter house.

200 Block of East Sixth Street — 100' east of Washington Street on the south side of Sixth Street.

300 Block of East Kirkwood Avenue — the first space east of Lincoln Street on the north side of Kirkwood Avenue.

100 Block of North Grant Street - the first space north of Kirkwood Avenue on the west side of Grant Street.

People's Park (100 Block of North Dunn Street) — the first space east of Dunn Street on the north side of Kirkwood Avenue.

Ralph R. Mills Pool — one space.

500 Block of North Morton Street — the first two angle spaces north of Ninth Street on the west side of Morton Street.

Third Street Park — two spaces.

Twin Lakes Sports Complex — six spaces.

Utilities Service Center (1969 S. Henderson) — two spaces.

Winslow Sports Complex — total of five spaces in the parking lot adjacent to the baseball fields.

Winslow Woods Park — seven spaces.

All handicapped parking spaces within the two-hour limit parking zones, on-street metered areas, and city parking lots shall be limited to four (4) hours.

(Ord. 08-19 §§ 15, 16, 2008; Ord. 07-11 § 4, 2007; Ord. 07-07 § 13, 2007; Ord. 06-06 §§ 19, 20, 2006; Ord. 04-11 §§ 10, 11, 2004; Ord. 03-12 § 10, 2003; Ord. 01-35 § 11, 2001; Ord. 01-09 §§ 21, 22, 2001; Ord. 00-38 § 12, 2000; Ord. 99-24 § 1, 1999; Ord. 98-51 § 8, 1998; Ord. 98-40 § 5, 1998; Ord. 98-06 § 11, 1998; Ord. 97-51 § 12, 1997; Ord. 96-29 § 12, 1996; Ord. 94-27 § 8, 1994; Ord. 93-54 §§ 4, 5, 1993; Ord. 93-25 § 4, 1993; Ord. 92-26 § 8, 1992; Ord. 91-50 § 12, 1991; Ord. 91-12 § 15, 1991; Ord. 90-37 §§ 8, 9, 1990; Ord. 89-14 § 7, 1989; Ord. 88-60 § 9, 1988; Ord. 85-12 § 4, 1985; Ord. 84-60 § 5, 1984; Ord. 83-56 § 7, 1983; Ord. 82-1 § 1 (part), 1982).

(Ord. No. 09-06, § 7, 12-2-2009; Ord. No. 11-19, § 8, 11-2-2011; Ord. No. 12-22, § 7, 10-3-2012; Ord. No. 13-10, §§ 14, 15, 7-17-2013; Ord. No. 13-22, §§ 8, 9, 12-11-2013; Ord. No. 14-22, § 11, 10-29-2014; Ord. 15-08, § 6, 4-8-2015; Ord. 15-27, § 14, 12-16-2015)