## CITY OF BLOOMINGTON

## PLAN COMMISSION

February 11, 2019 @ 5:30 p.m. COUNCIL CHAMBERS \#115 CITY HALL

CITY OF BLOOMINGTON
PLAN COMMISSION
February 11, 2019 at 5:30 p.m.

## ROLL CALL

MINUTES TO BE APPROVED: December 2018

## REPORTS, RESOLUTIONS AND COMMUNICATIONS:

> Election of Officers:

- Current President: Joe Hoffmann
- Current Vice President: Brad Wisler
> Appointment of a Plan Commission Representative to the Board of Zoning Appeals:
- Current Representative: None
- Current Alternate: None
> Appointment of a Plat Committee:
- Current Representatives:
- Roy Aten: Planning and Transportation
- Mike Carter: City Utilities
- Vacant: Plan Commission
- Alternate Representatives:
- Dan Backler: Planning and Transportation
- Brad Wisler: Plan Commission
- Phil Peden: City Utilities
> Appointment of a Hearing Officer
- Current: Beth Rosenbarger
- Current Alternate: Scott Robinson
> Appointment of a City Plan Commission member as an ex-officio member of the Monroe County Plan Commission
- Current Representative: Nick Kappas
- Current Alternate: Jillian Kinzie


## CONTINUED TO MARCH:

*Note: Per PC Rules, a vote is needed to continue the following case-

| *SP-14-18 | Waterstone Bloomington Land LLC $320 \mathrm{~W} .11^{\text {th }} \mathrm{St} \text {. }$ <br> Site plan approval to allow a 52,720 sq. ft. mixed use building with 22 parking spaces. Case Manager: Eric Greulich |
| :---: | :---: |
| PUD-30-18 | Curry Urban Properties <br> 100 Block of N. Pete Ellis Dr. <br> Rezone real estate identified as Lot \#8 located in Deckard E 3 ${ }^{\text {rd }}$ St. neighborhood subdivision, Monroe County, IN, consisting of 3.2 acres from CL to Planned Unit Development. Preliminary plan \& district ordinance. <br> Case Manager: Eric Greulich |
| PUD-38-18 | IU Credit Union <br> 420 E. Hagan St. <br> Final plan approval for 13,284 sq. ft. office building. Case Manager: Eric Greulich |

## CONSENT AGENDA:

UV-39-18 Donna Lafferty
502 W. $2^{\text {nd }}$ St.
Use variance to allow a health spa in a Medical (MD) zoning district
Case Manager: Eric Greulich
SP-03-19 Centerstone, LLC
1610 N. Kinser Pike
Site plan approval to allow the construction of a multifamily building with 5 apartments.
Case Manager: Eric Greulich

## PETITIONS:

SP-01-19 MCCSC (Chris Ciolli)
1000 W 15 ${ }^{\text {th }}$ St.
Site plan review for new Tri-North Middle School.
Case Manager: Amelia Lewis
PUD-02-19 Enright Architects (Belle Tire)
2100 S. Liberty Dr.
Final plan approval for a new retail tire store and auto service center in a Planned Unit Development.
Case Manager: Amelia Lewis

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PETITIONER: Donna Laferty (Spaah)
    502 W. 2 }\mp@subsup{}{}{\mathrm{ nd }}\mathrm{ Street, Bloomington
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REQUEST: The petitioner is requesting a use variance to allow a health spa in the Medical (MD) zoning district. This use variance request requires Plan Commission review for compliance with the Comprehensive Plan.

Overall Area:<br>Current Zoning: Medical<br>Comp Plan Designation: Mixed Urban Residential<br>Existing Land Use: Multi-tenant center<br>Proposed Land Use: Multi-tenant center<br>Surrounding Uses: North - Single family residences<br>West - Commercial/Medical<br>East - Commercial/Medical<br>South - Medical

REPORT: The property is zoned Medical (MD) and is located at the northwest corner of W. $2^{\text {nd }}$ Street and S. Rogers Street. The property has been developed with a multi-tenant commercial building and a surface parking lot. Surrounding properties to the north are used for single family residences, properties to the west, south, and east are used for commercial and medical uses.

The petitioner is proposing to relocate their current health spa business into a tenant space within the building. As part of the proposed use, the petitioner would be providing a massage therapy service as well as offering other personal services such as manicures and pedicures. The UDO classifies this use as a "health spa" and this use is not a permitted use in the Medical zoning district, therefore the petitioner is requesting a use variance. There would be no changes to the building as part of this request. The property is in compliance with the UDO and no improvements are required. The property is not over the maximum parking number and has a bike rack along the front of the building.

The petitioner presented this petition to the Prospect Hill Neighborhood Association at their neighborhood meeting and received support from the neighborhood. A letter to that effect has been included in the packet.

Comprehensive Plan: The Comprehensive Plan designates this property as Mixed Urban Residential. The Mixed Urban Residential district was intended to protect the existing built-out core neighborhoods while encouraging small scale redevelopment opportunities. This petition involves the reuse of an existing tenant space within a multitenant center. The inclusion of commercial space with this petition provides a
neighborhood serving commercial use immediately adjacent to core residential neighborhoods as desired with the Comprehensive Plan.

CONCLUSION: The Department finds that the proposed use does not substantially interfere with the intents of the Comprehensive Plan. The proposal allows for a neighborhood serving use within an existing building. The petition will allow for the reuse of an existing tenant space. The Prospect Hill Neighborhood Association also found that this use was appropriate and would not be detrimental to the neighborhood.

RECOMMENDATION: The Department recommends that the Plan Commission forward petition \#UV-39-18 to the Board of Zoning Appeals with a positive recommendation.



UV-39-18 Donna Laferty (Spaah)
502 W 2nd Street
Plan Commission
Site Location, Zoning, Parcels
By: greulice 7 Feb 19

City of Bloomington
Planning \& Transportation


565 North Walnut<br>Bloomington, IN 47404<br>812.339.8881<br>www.spaah.net<br>donna@spaah.net

City of Bloomington<br>Planning and Transportation Department<br>Board of Zoning Appeals<br>401 N. Morton Street<br>Bloomington, IN 47404

Wednesday, November 28, 2018

## To Whom It May Concern:

Spaah, Incorporated (Tax ID\#35-1954712) respectfully requests a Use Variance to allow the transfer of its operations to the second floor of the building currently located at the northwest corner of $2^{\text {nd }}$ and Rogers ( 502 W . Second Street, Bloomington, Indiana, 47403).

Spaah, which first opened for business in September, 1995, is considered a Health Spa. Our primary area of business is therapeutic massage, as provided for under the Indiana Professional Licensing Agency's State Board of Massage Therapy. We also provide other services, including hydrotherapy tubs, a sauna, skincare, depilatory waxing, and manicures/pedicures. All of our estheticians, cosmetologists, and massage therapists maintain professional liability insurance and are licensed with the State of Indiana.

The building in question is zoned for Medical use. While we are not a medical facility, we feel that our proposed use of the space is in keeping with the City and the Prospect Hill neighborhood's long-term best interests, based on the following criteria:

1) Spaah has been in continuous operation for over 23 years. The nature of our work is not disruptive. We have received no complaints from nearby residents or businesses, and maintain good relationships with our neighbors. Spaah is a positive influence on the surrounding community, providing good, stable employment and valuable services to local residents.
2) The property in question has been vacant for several years. An addictions counseling service moved into the ground floor of the subject property in December, 2017, but the second floor remains unoccupied. Bloomington Hospital currently occupies space across $2^{\text {nd }}$ Street from this location. However, the construction of the new hospital on the east side of Bloomington has already resulted in a significant change to the nature of the Prospect Hill neighborhood. Other similar properties (former doctor's offices, clinics, and more) are now vacant, and are likely to remain so, given the hospital's pending

Dear Mayor Hamilton,
Thank you for taking some time from your busy day.
My name is Dr. James Bradley Ray. My wife and I own the property at the corner of Second and Rogers Streets. I practiced surgery in Bloomington for eighteen years. Like you, I am a Bloomington native. My father was a family physician in Bloomington for thirty-five years. His office was also on Second Street. Most of the doctors had their office in that neighborhood in order to be close to the hospital. It was my hope to build a clinic building that would last a career and perhaps, be passed down to a new generation of doctors.

When Bloomington Hospital merged with IU Health, a new reality set in. They made two decisions that profoundly altered the future for my family and me. The first was the decision to consolidate the majority of the medical practices under the employment of IU Health. I attempted to stay independent, as my father had done. As a non-IU employed physician, I was eventually cut off from referrals. Ultimately, my practice became non-viable and I was forced to close my practice and relocate.

The second decision involved moving the hospital. Because IU Health now employs a critical mass of medical providers, they have effectively eliminated any competition. Therefore, the odds of an independent practice moving in began to approach zero. The area, as you know, is still zoned medical. We approached IU Health about using our office and leaving a medical footprint on the west side of town but they were not interested.

This scenario has led to a hardship for a number of medical offices in that area. To illustrate this, while Bloomington has an estimated need of 30,000 square feet of new office space per year and a $95 \%$ occupancy rate, our building has been vacant for almost three years. This despite the fact that our building is relatively new, attractive and efficient. I think we can all agree that vacant buildings are not good for anyone.

I have had several conversations over the years with Andy Ruff, Bryan Payne and Chris Sturbaum. They have been supportive. It is my understanding that while the zoning laws will eventually be changed to reflect the new nature of this neighborhood, they need to be done in a deliberate and thoughtful manner. In the meantime, it was explained to me, that in order to relieve the obvious hardship on these properties, that variances would be handled on a case-by-case basis.

We were recently approached by a local business who needed to move out of their current space. They needed more affordable space and better parking. They are family owned. They are looking for a longterm commitment. Furthermore, they live in Prospect Hill and have received a letter of endorsement by the neighborhood. I have been following the City's plans to redevelop this neighborhood. It is nothing short of thrilling to think what this could become. This would seem to fit perfectly into the vision as outlined on the City of Bloomington website. We hope the city will support this variance.

It seems as if there is a light at the end of a very long tunnel. Although we no longer have the privilege of living and working in Bloomington, it will always be a part of us. We are very excited to be part of its future. So many times, what seems like tragedy can become opportunity. Thank you again for taking the time to listen and for all you are doing to rebuild this vibrant part of town.

Sincerely,
move. Having an active, successful business in that location will provide a much-needed boost to the Prospect Hill neighborhood.
3) As the space in question has its own private parking lot ( 22 spaces, which is more than sufficient for Spaah's requirements), neither our employees nor our clients will have a negative impact on available on-street parking in the neighborhood.
4) The Unified Development Ordinance Section 20.02.540-Medical (MD) zoning currently allows for businesses (fitness center/gym, fitness/training studio) that offer similar services to those of Spaah. Therefore the proposed use does not differ significantly from already approved uses.
5) We have been in contact with the building's owner. He is supportive of our goals, and agrees that Spaah would be a suitable tenant for the space. If approved, Spaah will work with an architectural firm (Tabor Bruce) that is already involved in nearby projects. While this will not affect the exterior appearance of the building, we want to ensure that our interior renovations are well thought-out and appropriate to our needs.
6) The near term shut down of the IU Health Hospital has created a significant hardship on the property as a Medical Building. As a result this property has been on the market for several years and real estate professionals have determined it cannot sustain a medical only uses zoning. The City's plans for redeveloping the current hospital site will soon have a profound impact on the nature of this neighborhood. If approved, we intend to maintain Spaah at this proposed location for the long-term (at least ten years - we are hoping to retire without making any future moves).

We are both long-term residents of the Prospect Hill neighborhood. At the City Council meeting on October 24, 2018, we saw a plan for redeveloping the current hospital location into a diverse, attractive home to retail, residential, office, mixed-use spaces, as well as affordable housing. We would be delighted to have Spaah become one of the first businesses to help strengthen the new core identity of the neighborhood.

Please feel free to contact us if more information is required. We sincerely appreciate your consideration, and hope that our request is approved.

Sincerely,


Donna M. Lafferty
Owner


Frederick C. Luehring Owner

Attachments:
A - Letter of Support from the Prospect Hill Neighborhood Association
B - Notarized Affidavit from building owner James B. Ray, MD
C - Menu of Spaah services

To whom it may concern:
The Prospect Hill Neighborhood Association enthusiastically supports allowing the health spa known as Spaah to occupy the top level of the building at the northwest corner of $2^{\text {nd }}$ and Rogers ( $502 \mathrm{~W} .2^{\text {nd }}$ Street, Bloomington, IN).

Although PHNA has not had a meeting, the executive committee supports the move.

We feel this is an appropriate use of the existing space. Spaah is an established local business, provides employment to over twenty Bloomington residents, and would be a great addition to our neighborhood.

Sincerely,
Prospect Hill Neighborhood Association Executive Committee


Jessika Griffin, President
Leslie Abshier, Vice-President
Glenda Murray, Treasurer
Patrick Murray, PHNA Secretary

PETITIONER: Monroe County Community School Corporation
Tri-North Middle School, 1000 W 15 ${ }^{\text {th }}$ Street, Bloomington, IN
CONSULTANTS: Bledsoe, Riggert, Cooper, and James
1351 W Tapp Rd, Bloomington, IN
CSO Architects
8831 Keystone Crossing, Indianapolis IN
REQUEST: Site plan review for new Tri-North Middle School.

## BACKGROUND:

| Area: | 19.31 acres |
| :--- | :--- |
| Current Zoning: | IN - Institutional |
| GPP Designation: | Institutional/Civic |
| Existing Land Use: | Tri-North Middle School |
| Proposed Land Use: | Tri-North Middle School |
| Surrounding Uses: | North - Commercial |
|  | West - Industrial/Crestmont Park |
|  | East - Residential <br>  <br>  <br> South - Residential/Mills Pool |

REPORT: This property is located at 1000 W .15 th Street and is zoned Institutional (IN). The site contains the existing Tri-North Middle School. The site maintains frontage on $15^{\text {th }}$ Street to the south, $17^{\text {th }}$ Street to the north, and Monroe Street to the west. Surrounding land uses include industrial uses and a City park to the west, commercial across $17^{\text {th }}$ Street to the north, Mills Pool and residential to the south, and residential to the east.

The middle school on site is aging, and the Monroe County Community School Corporation has been working on a plan to replace the existing structure. The petitioners propose to construct a new, two story 150,000 square foot school building north of where the existing school is. The current building will need to remain in place and operational during construction. Following demolition of the existing school, a new football field and running track will sit to the south of the new building. There are currently 519 students that attend Tri-North Middle School. The design of the proposed building will accommodate 700 students. Currently the school has a staff of 80 . The front entry for the proposed new building will face $17^{\text {th }}$ Street.

BOARD OF ZONING APPEALS: The petitioner received variances (V-31-18) from the parking front yard setback standard, tree preservation requirements, and entrance and drive standards at the October 11, 2018 BZA hearing.

## SITE PLAN:

Vehicular Access: There are a total of five vehicular entrances and exits proposed. This is to provide safe separation of bus and vehicle circulation. On the north side of the site there is an exit only onto $17^{\text {th }}$ Street. On the west side of the site there are two entrances/exits along N. Monroe Street and to the south, one entrance only and one entrance and exit. Busses dropping students off will use the existing entrances and exits to the south of the site from $15^{\text {th }}$ Street. The southern loop is for busses only. Parents dropping students off will use the access points along Monroe Street and exit onto $17^{\text {th }}$ Street.

Pedestrian Access: There is an existing sidewalk along $17^{\text {th }}$ Street and an eight (8) foot wide asphalt sidepath on N. Monroe Street. There is a proposed sidewalk connection at the south of the site to the sidewalk on N. Dyer Drive which leads into the residential area south of the school as well as to Mills Pool. The Department is working with the petitioner to improve the internal connections of sidewalks to the adjacent street frontage. It is a condition of approval that a sidewalk be installed along the drive that leads to $17^{\text {th }}$ Street in order to prevent students or staff from having to walk along that road, as opposed to traveling west along $17^{\text {th }}$ Street before being able to turn south down the sidewalk along N. Monroe Street.

Landscaping: The site is required to meet all landscaping standards. Minor correction are still needed and a compliant landscape plan must be submitted prior to issuance of a grading permit.

Tree and Forest Preservation: The site is roughly 21.03 acres. Roughly 2.09 acres, or $9.94 \%$ of the site, is considered the baseline Canopy Cover of the site. The UDO requires that 1.88 acres of canopy cover be retained during development. While the preservation of this area would leave a large majority still available for development, the site has slope and site layout constraints and these were factors in the BZA granting of a variance from the tree preservation requirements. The proposed site plan is consistent with the variance granted under V-33-18. The petitioners are proposing removal of a portion of the canopy in the area in the new school location, but retention of a portion, as outlined on the site plan. The areas on the eastern portion of the site, totaling . 77 acres will be retained. As shown in the site plan, mitigation areas are planned adjacent to the existing canopy on the east side.

Impervious Surface Coverage: The proposed impervious surface coverage is 32.07 percent. This includes the proposed sidewalk from the school to $17^{\text {th }}$ Street.

Parking: There are 126 parking spaces and 19 bus parking spaces that can be converted to 36 typical parking spaces proposed on the site. The petitioner has received a variance from the parking setback standard, to not require parking to be 20 feet behind the building's front wall. At 1 space per employee plus 1 space per 10 students at maximum capacity, the maximum parking for the site is 150 .

Bicycle Parking/Alternative Transportation: There are two proposed locations with four bike racks each for a total of 16 bicycle parking areas. The UDO requires that developments shall provide one (1) space per fifteen (15) vehicular spaces (20.05.014(a)) for a total requirement of 10 bicycle spaces. This meets the requirement. As a development of more than 20,000 square feet of gross floor area, all bicycle racks shall be Class II covered bicycle parking spaces. This is a condition of approval.

Stormwater: The site has significant slope. There are proposed detention ponds to the north east of the proposed building.

Architecture/Materials: The proposed building materials include limestone, brick veneer, aluminum siding, and aluminum composite metal panels. The proposed design also has large glass windows. There is significant slope across the site, which is reflected in the elevations. The site is not located within 500 feet of a primary arterial road so it is not subject to the architectural standards of the UDO.

Signage: No signage has been approved at this time. Any signage will be required to meet UDO Standards and receive a sign permit.

## CRITERIA AND FINDINGS FOR SITE PLANS

20.09.120 (e)(9) The staff or plan commission, whichever is reviewing the site plan, shall make written findings concerning each decision to approve or disapprove a site plan.
(A) Findings of Fact. A site plan shall be approved by the plan commission only upon making written findings that the site plan:
(i) Is consistent with the Comprehensive Plan;

## Findings:

- The petitioners underwent extensive community and stakeholder participation efforts for careful site planning and appropriate architectural design is important to establish the tone, image, and identity of the community.
- Attention has been paid to how the site will interact with adjacent properties by separating the vehicular and bus traffic to two different points, as well as distancing the school from the adjacent residential properties.
- The petitioner's statement identifies the commitment to community with opening the track and field to the public during non-school hours, creating a designated community classroom and working to create pedestrian connections to Mills Pool.
(ii) Satisfies the requirements of Chapter 20.02, Zoning Districts;

The UDO includes an intent for the IN district and guidance for the Plan Commission in 20.02.490. The following items address those intent and guidance statements.

## Findings:

- The use is located in an area that contains adequate public services.
- The educational use is accessible via all modes of transportation. However, the Department finds that additional sidewalks that lead into the site and through the site could be created to increase the pedestrian connectivity.
- The proposal has made some attempts at preserving and maintaining open space on the site with a reduced amount of tree preservation and the northern and eastern portions of the site remaining undeveloped.
(iii) Satisfies the requirements of Chapter 20.05, Development Standards;


## Findings:

- Variances from the tree and forest preservation standards, entrance and drive standards, and arterial frontage standards have all been granted.
- With the exception of internal sidewalk layout and bicycle standards, which are addressed in the conditions of approval, the proposed site plan meets all other UDO standards.
(iv) Satisfies the requirements of Chapter 20.07, Design Standards; and


## Findings:

- No subdivision is involved, so this is not applicable.
(v) Satisfies any other applicable provisions of the Unified Development Ordinance.


## Findings:

- No additional provisions.

ENVIRONMENTAL COMMISSION RECOMMENDATIONS: The full memo from Bloomington Environmental Commission (EC) is included in the packet. The EC has made three recommendations concerning this development.
1.) The Petitioner should work with staff to revise the Landscape Plan to at least meet the minimum standards of the Unified Development Ordinance.

Staff Response: A condition of approval has been included to this effect.
2.) The Petitioner should incorporate best practices for green building.

Staff Response: Although not required, the Department encourages the petitioner to incorporate additional best practices for green building features.
3.) The Petitioner should develop an outdoor learning area that includes at least a vegetable garden and food, shelter, water, and places to raise young for birds and pollinators.

Staff Response: Although not required, the Department highly encourages the petitioner to incorporate this request into the proposed site plan.

CONCLUSION: This petition is consistent with the guidance and goals of the Comprehensive Plan. The proposed site plan meets all conditions of the UDO, with exception of the items that were approved as variances and identified in the previous sections.

RECOMMENDATION: The Planning and Transportation Department recommends that the Plan Commission adopt the proposed findings and approve the site plan with the following conditions of approval:

1. All building and grading permits shall be issued prior to any site work.
2. An approved landscaping plan shall be issued before or with the grading permit application.
3. The proposed bicycle parking shall meet the standards of a Class II bicycle space.
4. The sidewalk that connects $17^{\text {th }}$ Street to the front of the school shall be installed.
5. The petitioner shall submit an additional site plan that meets the internal sidewalk standards of the UDO to be approved by the Department prior to a grading permit.

Date: $\quad$ February 11, 2019
To: Bloomington Plan Commission
From: Bloomington Environmental Commission
Subject: SP-01-19: MCCSC Tri North Middle School
1000 W. $15^{\text {th }}$ Street

The purpose of this memo is to convey the environmental concerns and recommendations provided by the City of Bloomington Environmental Commission (EC) with the hope that action will be taken to enhance the project's environment-enriching attributes. The EC reviewed the petition and offers the following comments and requests for your consideration.

## 1.) LANDSCAPE PLAN

The Landscape Plan is still mostly illustrative. The Petitioner must have an approved plan in place prior to being granted a Grading Permit. The EC recommends the site be designed with plantings that benefit local pollinating insects and birds, reduce the heat island effect, and slow and cleanse rainwater. Using native plants provides food and habitat for birds, butterflies and other beneficial insects, promoting biodiversity in the city. Native plants do not require chemical fertilizers or pesticides and are water efficient once established.

## 2.) GREEN/ ENVIRONMENT-ENHANCING BUILDING PRACTICES

The EC applauds the Petitioner for using local Indiana Limestone on the building façade. However, no other green building best practices were described. Given that this is a learning institution, every environmentally-responsible practice possible should be used and exhibited to students. Although there are many applicable practices that could be used, some suggestions for this structure are offered below.
a. Reduce the Heat Island Effect The roof material should have a minimum initial Solar Reflective Index (SRI) of 0.65, and an aged index of 0.55 . SRI is a value that incorporates both solar reflectance and emittance in a single value to represent a material's temperature in the sun. SRI quantifies how hot a surface would get relative to standard black and standard white surfaces. It is calculated using equations based on previously measured values of solar reflectance and emittance as laid out in the American Society for Testing and Materials Standard E 1980. It is expressed as a fraction (0.0 to 1.0) or percentage $(0 \%$ to $100 \%)$. This can be achieved by choosing a membrane that is not only white, but also embedded with reflective material.
b. Solar energy generation Install solar photovoltaic cells to reduce the use of greenhouse-gas emitting
pollutants. This building is ideal for photovoltaic (PV) solar panels because it has a flat roof. Solar power is now competitive with coal, especially considering the full-cost accounting price.
c. Recycling Space should be designated to stage recyclable materials until pick up. A reputable recycling company should be hired to regularly pick up the materials.
d. Electric Vehicle Charging Stations More and more people are purchasing electric vehicles (EV) to do their part to reduce carbon emissions. Because employees will be parked at the school for the duration of the day, charging stations should be installed for their use.

## 3.) OUTDOOR EDUCATION

Because so many new trees, shrubs, and ground covers will be planted to replace the removed wooded area, the Petitioner should consider installing an area for an outdoor learning center. Some ideas for such an area could include installing signage for native and pollinating plants, bird and bee houses, a water feature, and a vegetable garden for student groups to tend.

## EC RECOMMENDATIONS:

1.) The Petitioner should work with staff to revise the Landscape Plan to at least meet the minimum standards of the Unified Development Ordinance.
2.) The Petitioner should incorporate best practices for green building.
3.) The Petitioner should develop an outdoor learning area that includes at least a vegetable garden and food, shelter, water, and places to raise young for birds and pollinators.



City of Bloomington
Planning \& Transportation


Scale: $1^{\prime \prime}=200^{\prime}$

## Bledsoe Riggert Cooper James <br> LAND SURVEYiNg • CIVIL ENGINEERING • GIS

January 25, 2019

City of Bloomington Plan Commission
401 N. Morton Street
Bloomington, IN 47403
RE: Monroe County Community School Corporation Tri-North Middle School, 1000 W. $15^{\text {th }}$ Street
Site Plan Approval
Members of the Plan Commission,
On behalf of the Monroe County Community School Corporation (MCCSC) administration, staff and students, we are pleased to offer our proposed plans for site plan approval of the new Tri-North Middle School.

In the spring of 2018 MCCSC began the process to design, build, and replace the aging Tri-North Middle School located at $1000 \mathrm{~W} .15^{\text {th }}$ Street in Bloomington. Through an extensive facility assessment and master planning process in 2015, MCCSC determined replacing the building was more cost effective than replacing systems, addressing accessibility and code issues, and updating environments for education adequacy. Building a replacement facility presents unique challenges for new construction as the existing building, parking lot, and drives must be kept operational during the school year and for most of the duration of construction. This severely limits the available building area for a new structure and supportive site facilities to be erected. Additional design challenges include over 100 -feet of grade change over the length of the site, large areas of existing trees, and close proximity to residential neighborhoods.

## Design Process

The design process will continue through the end of February. Design meetings have been extensive and included representatives of all major stakeholders, such as MCCSC school system administrators, Tri-North administrators, school board members, as well as construction management and design team consultants. A separate meeting effort has taken place with Tri-North teachers and staff members.

Community discourse has been a key element. Numerous general public meetings have taken place to offer opportunities for the general public to be involved with the design process in addition to approval processing meetings with the BZA and DRC. The BZA was supportive and granted the necessary development standards variances that were critical in allowing the construction of the proposed facility, addressing parking setback, entrance and driveway standards, and tree and forest preservation.

Coordination meetings have been frequent with City of Bloomington departments, including Planning and Transportation, the Fire Department, the City Forester and City of Bloomington Utilities. Coordination has also taken place with Vectren and Duke Energy.

MCCSC and the design team have left no stone unturned in an effort to allow all interested parties numerous opportunities to participate in the development of this newest school facility. We would characterize the project to date as having been very well received and non-controversial.

## Proposed Facility Description

## Site Amenities

The design team has studied the site extensively to develop a safe, secure, and functional circulation pattern that minimizes traffic congestion on city streets. The school corporation has implemented a district wide initiative to separate cars and busses on all school campuses to minimize congestion and chances of students crossing traffic. This same design concept has been implemented for the new middle school. To accomplish these goals additional public street connections were provided to separate and distribute traffic and access.

There are 519 students that currently attend Tri-North Middle School. The design of the new school will accommodate 700 students. Currently the school has a staff of $80 ; 37$ busses that transport student to and from school; approximately 164 parents that drop off students in the morning; and approximately 64 parents that pick up students in the afternoon. All vehicles that currently come to campus drive through the neighborhood to arrive as well as depart.

Proposed site amenities provide for an independent one-way drive for bus drop-off and pick-up, parent drop-off and pick-up, separated staff and public parking, vehicular access points from two additional locations along Monroe Street, with three departure points, including $17^{\text {th }}$ Street as well as a fitness track and football field facility.

Substantial effort and attention were given to preservation of the existing wooded areas with mitigation provided for any impacted areas.

## Building Amenities

The new Tri-North Middle School building will be an all-new two-story 150,000 SF facility with spaces to accommodate education, athletics, and community events. The building will be a steel and block structure of type II-B construction with automatic sprinkler system allowing for unlimited area. The exterior of the building will consist of limestone, brick veneer, aluminum siding, glass, and aluminum composite metal panels. The building has been designed to sit into the sloping site and have a natural material pallet to complement its setting in the community. The new front entry will face 17th Street allowing for better visibility and a more welcoming presence.

The new building will house a media center, large gymnasium, performance space (auditorium), cafeteria, kitchen, classrooms, offices, teacher work space, and all required facility support areas.

## Community Use

MCCSC strove to involve the community throughout the design process and hopes to offer many parts of the new facility for community use. Preliminary discussion has included the gym, weight room, kitchen/serving area, performance space, and cafeteria. There is also a designated community classroom isolated from the rest of the building. The site will also remain open for community members to access the fitness track and football field during non-school hours.

Access to Mills Pool has been provided from the new parking lot. There will be access to the multi-use path that exists along Monroe Street to the west and connections to the existing sidewalks to the south.

City of Bloomington Plan Commission
January 25, 2019
Page 3 of 3

## Construction Schedule

The construction schedule is a critical component, given that they existing building will need to be demolished before all site work can be completed.

The proposed schedule follows:

- Begin construction in May 2019
- The first phase of construction (new middle school building) complete by May 2021
- Demolition of existing facility complete by July 2021
- New building open for first day of school in August 2021
- Second phase of construction (site work) complete by September 2021

Our team has been charged with the challenging goals of developing a facility, on a very difficult site, that will meet the needs of current and future generations of students, provide an inspiring work environment for teaching and administrative staff, protect the investment of local taxpayers, create usable community space, protect the local environment, and reduce impacts to the surrounding areas, while allowing the existing school to continue operation until the new building is available to move into. To achieve these goals required substantial input from many in the community.

We look forward to completing the City of Bloomington approval process, finalizing the design documentation and bidding efforts, and getting construction underway this spring.

Thank you for your attention and support.

## Sincerely,



William S. Riggert, PE








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| PETITIONER: | Belle Tire |
| :--- | :--- |
|  | 1000 Enterprise Dr., Allen Park, MI |

CONSULTANT: Enright Architects
628 East Parent Ave. Ste. 106, Royal Oak, MI 48067
Woolpert Inc.
333 North Alabama St. Ste. 200, Indianapolis, IN 46204

REQUEST: Final Plan approval for a new retail tire store and auto service center in a Planned Unit Development.

## BACKGROUND:

| Area: | 1.11 acres |
| :--- | :--- |
| Current Zoning: <br> Comprehensive Plan <br> Designation: | PUD |
| Existing Land Use: | Regional Activity Center |
| Proposed Land Use: | Surface Parking Lot - Vacant |
| Surrounding Uses: | Commercial |
|  | North - Commercial |
|  | West - Commercial |
|  | East - Commercial |
|  | South - Residential/Commercial |

REPORT: The property is located at the northwest corner of State Road 45 and Liberty Drive. The property is currently a surface parking lot and is within a Planned Unit Development (PUD) that was approved in the 1980s (PUD-108-85). The surrounding land uses are primarily commercial with some residential development on the south side of SR45. The overall PUD has been developed with a large multi-tenant building and several outlots along the east side of Liberty Drive.

The petitioner is requesting a final plan approval for a new retail tire store and auto service center on an existing 1.1 acre outlot within the existing 44.54 acre PUD. Proposed is a 9,800 square foot, single story commercial building with 27 proposed parking spaces. The proposed entrance to the building is at the northeast corner of the building and the building has 10 service bays along the northern elevation.

SITE PLAN: New building construction on a lot requires that the lot come into full compliance with the UDO (20.08.060(a)). Where regulations are not addressed in the PUD, the Department has used the Commercial Arterial (CA) zoning standards to review this site plan.

Architecture: Proposed materials include brick veneer and brick rowlock, EIFS cornice and freize, and glass windows. Architectural standards in the original PUD do not specify materials, but do state that there should be no blank walls. The proposed materials above are all permitted materials in the Architectural Standards for commercial structures. The Department finds that all
facades except the west façade meet the standard for not having blank walls. The Department would like to see more windows placed on the west façade and has proposed a condition of approval requiring at least two (2) windows along the west façade, or an alternative design with approval from the Department.

Setbacks: The proposed structure meets building setbacks. While the individual vehicular parking spaces meet the 20 foot parking setback, the Department is concerned that the paved area to the west of the building will be used for parking large trucks and trailers and recommends that the proposed pavement be removed to meet the setback. This would also reduce the amount of impervious surface on the site.

Impervious Surface Coverage: The original PUD does not identify requirements for impervious surface coverage, which is common in older PUDs. However, the Department and the Plan Commission have used current standards to review all new site plans. In this case the lot is required to meet the maximum impervious surface coverage of the CA zoning district, which is $60 \%$ of the lot area. The proposed site plan is at $69 \%$ impervious. The Department recommends that the petitioner reduce the amount of impervious surface coverage to meet this standard especially since all of the existing asphalt will be removed for this project. A condition of approval has been included to that effect.

Vehicular Access: Access to the site is from an existing drive cut on S. Liberty Drive on the north side of SR45. No new access drives on SR 45 (Bloomfield Road) are proposed or approved.

Pedestrian Access: There is an existing sidewalk along the SR45 (Bloomfield Road) frontage and the petitioner has included a sidewalk connection from this sidewalk to the front entrance of the building. There are no other internal sidewalks to connect to.

Vehicular Parking: Twenty eight (28) vehicular spaces are proposed. The parking maximum for an "auto body shop" is 1 space per employee plus 2 per service bay. According to their submitted materials, they will have 8 employees on the largest shift plus 10 bays. The proposed number of spaces does not exceed the parking maximum.

Bicycle Parking: The site is required to have a minimum of 4 bicycle parking spaces. There are proposed racks at the northeast corner of the building. These should be relocated slightly to meet code requirements to have 3 feet on all sides of the rack.

Landscaping: Minor revisions are needed to the landscape plan to meet UDO requirements. A compliant landscape plan must be approved prior to issuance of a grading permit.

Signage: No deviations from the current sign code are proposed or approved. Any future signage will be required to meet UDO Standards and receive a permit from the Department.

ENVIRONMENTAL COMMISSION RECOMMENDATIONS: The full report from the Environmental Commission (EC) is included in the packet. The EC had the following recommendations:
1.) Redesign the Site Plan such that the impervious surface coverage does not exceed the $60 \%$ as required in the UDO.

Staff Response: A condition of approval has been included to require the site to meet the
$60 \%$ impervious surface coverage.
2.) The Petitioner should work with staff to revise the Landscape Plan to at least meet minimum standards of the UDO.

Staff Response: A condition of approval has been included to this effect.
3.) Apply green-building best practices to the design of this structure.

Staff Response: Although not required, the Department encourages the petitioner to incorporate green-building practices into the design of the structure.
4.) Provide a plan of action should a sinkhole be discovered during excavation or construction.

Staff Response: The Department finds that this is appropriate for the site and this should be submitted with review of the grading permit.
5.) Revise the Operations \& Maintenance Manual to the satisfaction of the City of Bloomington Utilities Department.

Staff Response: A condition of approval has also been included for this and will be reviewed with the grading permit.
20.04.090 PUD FINAL PLAN: The UDO does not list specific findings criteria for PUD Final Plans, but does list what items shall be considered by the Plan Commission in a review:
(A) The written statement and supportive material submitted by the petitioner;

Recommended Finding: The petitioner has provided all required materials.
(B) The PUD District Ordinance;

Recommended Finding: The proposed petition meets the original PUD District Ordinance guidance and the Department has used the current Commercial Arterial development standards for any items that were not addressed in the district ordinance.
(C) The Preliminary Plan;

Recommended Finding: The approved preliminary plan showed this lot as having a portion of a multi-tenant building and parking on it. The proposed final plan improves on that plan by adhering to current development standards, with a building forward site design and meeting parking standards.
(D) The Final Plan;

Recommended Finding: The petition is the Final Plan for the site.
(E) Any commitments or conditions of approval attendant to prior approvals;

Recommended Finding: There were no previous commitments or conditions that were imposed on the final plan approval.
(F) Any applicable section of the Unified Development Ordinance;

Recommended Finding: The petition is subject to the current standards of the UDO for standards as well as any other current standards in the UDO that were lacking in the original PUD. The site does not currently meet impervious surface standards or parking setback standards and conditions of approval have been added to require compliance. A landscaping plan has not been approved at this time.
(G) Additional information as may be required by the Plan Commission to evaluate the application.

Recommended Finding: No additional information has so far been requested by the Plan Commission for this site.

COMPREHENSIVE PLAN: This area is designated as 'Regional Activity Center' in the 2018 Comprehensive Plan. The intent of the district is to provide high intensity retail activity. Regional Activity Centers contain higher intensity uses such as national retailers, offices, food services, lodging, and entertainment. The proposed use of this property is consistent with the Comprehensive Plan and the list of approved uses within the PUD.

CONCLUSION: The development is consistent with the existing surroundings and the 2018 Comprehensive Plan. The proposed site plan meets the standards of the UDO with the exception of impervious surface coverage and parking setback. The proposed site plan aligns with the existing PUD with the exception of architecture on the west façade.

RECOMMENDATION: Based on the findings of fact in the report, the Department recommends the Plan Commission adopt the findings and grant approval of this petition with the following conditions:

1. Grading and building permits shall be issued prior to any site work.
2. The proposed bicycle parking shall be relocated to meet access requirements in 20.05.011(b).
3. An approved landscaping plan shall be issued before or with the grading permit application.
4. Site plan shall be amended to meet $60 \%$ impervious.
5. The proposed pavement at the west part of the site shall be removed to meet the 20 foot parking setback.
6. At least two windows shall be added to the west façade, or an alternative design that is approved by the Department.
7. Revise the Operations \& Maintenance Manual to the satisfaction of the City of Bloomington Utilities Department.
8. A plan of action regarding any sinkholes discovered on the property must be submitted with the review of the grading plan.

# MEMORANDUM 

Date: $\quad$ February 11, 2019
To: Bloomington Plan Commission
From: Bloomington Environmental Commission
Subject: DP-02-19: Belle Tire
2100 S. Liberty Dr.

The purpose of this memo is to convey the environmental concerns and recommendations provided by the City of Bloomington Environmental Commission (EC) with the hope that action will be taken to enhance this project's environment-enriching attributes. The EC reviewed the petition and offers the following comments and requests for your consideration.

## 1.) IMPERVIOUS SURFACE COVERAGE

The site does not meet the impervious surface coverage requirements. The original Planned Unit Development (PUD) does not specify any amounts of impervious coverage; therefore, per 20.04.040 the site shall follow the standards of the zoning district most closely resembling that of the PUD. In this case, the standards employed are those used for the Commercial Arterial (CA) district. In the CA district, $60 \%$ is the maximum amount of impervious surface allowed, or $40 \%$ is the minimum amount of surface that enables water infiltration.

The EC finds no compelling reason to allow less pervious surface than the amount required in our publically-vetted development standards. This site has no physical features that would require a deviation from those standards to use the lot, the building design does not employ green building practices, and there are no public benefits that would be gained by deviating from the Unified Development Ordinance (UDO).

## 2.) LANDSCAPE PLAN

The Landscape Plan is not yet approvable and needs revisions. Please consult 20.05 .052 for requirement details. The EC recommends the site be designed with plantings that benefit local pollinating insects and birds, reduce the heat island effect, and slow and cleanse rainwater. Using native plants provides food and habitat for birds, butterflies and other beneficial insects, promoting biodiversity in the city. Native plants do not require chemical fertilizers or pesticides and are water efficient once established.

## 3.) GREEN BUILDING/ ENVIRONMENT-ENHANCING BUILDING PRACTICES

Green building and environmental stewardship are of utmost importance to the people of Bloomington and sustainable features are consistent with the spirit of the UDO and the 2018 Comprehensive Plan.

The EC recommends that the developer design the building with as many best practices for energy savings and resource conservation as possible. Some specific recommendations to mitigate the effects of climate change and dwindling resources include the following.
a. Recycling The EC recommends that space be allocated for recyclable materials collection, which will reduce the facility's carbon footprint and promote healthy indoor and outdoor environments. Recycling has become an important norm that has many benefits in energy and resource conservation. Recycling is an elementary environmental practice, given that the City of Bloomington has been promoting it since the early seventies; thus, an important contributor to Bloomington's environmental quality and sustainability and is expected in a $21^{\text {st }}$-century structure.
b. Reduce the Heat Island Effect The roof material should have a minimum initial Solar Reflective Index (SRI) of 0.65 , and an aged index of 0.55 . SRI is a value that incorporates both solar reflectance and emittance in a single value to represent a material's temperature in the sun. SRI quantifies how hot a surface would get relative to standard black and standard white surfaces. It is calculated using equations based on previously measured values of solar reflectance and emittance as laid out in the American Society for Testing and Materials Standard E 1980. It is expressed as a fraction ( 0.0 to 1.0 ) or percentage $(0 \%$ to $100 \%)$. If a roof membrane is used it should be white in color, and embedded with reflective material, or covered with a reflective coating.
c. Solar energy generation Install solar photovoltaic cells to reduce the use of greenhouse-gas emitting pollutants. This building is ideal for photovoltaic (PV) solar panels because it has a flat roof. Solar power is now competitive with coal, especially considering the full-cost accounting price.
d. Electric vehicle charging stations The parking areas should have some electric vehicle charging stations, especially given that this business will serve vehicles.
e. Building envelope The structure planned for this site appears to resemble a simple pole barn with a brick-like veneer. The EC recommends that the building envelope be constructed with higher insulation values than the minimums in the Building Code. The HVAC system also should exceed standards for this type of business.

## 4.) SINKHOLES

When this PUD was originally developed, many sinkholes were located. One such sinkhole that is still remembered by many Bloomingtonians is just north of this site, in the parking lot in front of a retail store that was called Furrows. The sinkhole was filled and covered many times, yet kept reappearing. The EC requests from the Petitioner a plan describing what will be done if a sinkhole is discovered during excavation or construction.

## 5.) OPERATIONS \& MAINTENANCE MANUAL

This manual is not approved as it is, and will need revisions. Please consult City of Bloomington Utilities Department for additional details.

## EC RECOMMENDATIONS:

1.) Redesign the Site Plan such that the impervious surface coverage does not exceed the $60 \%$ as required in the UDO.
2.) The Petitioner should work with staff to revise the Landscape Plan to at least meet minimum standards of the UDO.
3.) Apply green-building best practices to the design of this structure.
4.) Provide a plan of action should a sinkhole be discovered during excavation or construction.
5.) Revise the Operations \& Maintenance Manual to the satisfaction of the City of Bloomington Utilities Department.



City of Bloomington
Planning \& Transportation


Scale: $1^{\prime \prime}=100^{\prime}$

#  <br> A PROFESSIONALCORPORATION 

## Narrative

Belle Tire is a more than 90 year-old company privately owned by the Barnes family headquartered in Allen Park, Michigan. The company was started by Mr. Sam Waze in 1922 who named the business after his wife, Belle. The Waze family eventually partnered with the Barnes family, who purchased the interests in the early 60's and is now in the third generation of ownership. Currently, Belle employs more than 2,000 people and has just under150 locations in Michigan, Ohio and Indiana.

Belle Tire is the contract purchaser of a portion of land located within a parcel located at 2100 South Liberty in Bloomington IN. The current use of the proposed site is a parking lot that is seldom used. Belle seeks to gain approval to construct a 10,000 square foot retail tire store and auto service center.

Currently the property is zoned Planned Unit Development (PUD). Our proposal will require the PUD agreement to be amended and updated. It appears that the specific details of the current PUD agreement are not available, and therefore we are to meet the standards of the "Commercial Arterial" (CA) zoning. Under the CA zoning, Automotive repair is allowed provided the following conditions are met:

- All major overhaul, body and fender work, upholstering and welding shall be conducted within a completely enclosed building
- All spray painting shall be conducted within an approved spray booth
- No outdoor storage of automobile parts, discarded tires, or similar materials shall be permitted.
- Outdoor storage of more than three wrecked or temporarily inoperable vehicles awaiting repairs shall be prohibited.
These standards either will not apply or will be met.
The approximate area of the site is 1.1 acres and is bounded by Walmart to the south (General Business zoning), Dentist office to the west (Light Industrial zoning) and the PUD parking areas. The site design will accommodate approximately 27 vehicles, including two barrier free spaces.

The store sells and installs vehicle tires, various automotive parts and offers minor automotive repairs such as brakes, alignments, batteries, shocks and struts and oil changes. No major engine, transmission repair or body work is conducted in the facility. All repair and installation work will take place inside the building and though rare, if vehicles are left overnight they are stored inside. All scrap tires are stored in a specifically designated area inside the facility and are picked up by Belle vehicles on a regular basis. All floor drains in the service area are connected to an oil / water separator to prevent any unapproved chemicals from reaching the sanitary system. No outdoor displays are used.

Hours of operation in all stores is Tuesday, Wednesday and Friday - 8:00 a.m. to 6:00 p.m., Monday and Thursday - 8:00 a.m.to 8:00 p.m., Saturday - 8:00 a.m. to 5:00 p.m. and closed on Sunday. Each location employs 10 to 15 full time employees.

## Proposed Facilities

All new Belle stores, including the proposed location in Bloomington, have 10 service bays, a customer showroom that can accommodate 5 sales professionals, and ample, safe storage space for new and used tires. Nothing is stored or repaired out of doors. The building will be fully sprinklered and meet all standards of NFPA.

The exterior of the building will be all clay brick veneer, cast stone, clear insulated glass with aluminum frame, EIFS detailing and clear acrylic glazing panels that allow light to penetrate in and out but obscure views into the inventory area. One HVAC roof top unit is proposed and will be obscured by parapet walls and the proposed entry tower. All other roof elements such as plumbing vents, exhaust fans and the like will be obscured by the parapet walls at the rear portion of the building.

















BLOOMINGTON PLAN COMMISSION
CASE \#: SP-03-19
STAFF REPORT
DATE: February 11, 2019
Location: 1610 N. Kinser Pike

PETITIONER: Centerstone, LLC<br>645 S. Rogers Street, Bloomington<br>CONSULTANTS: Bynum Fanyo<br>528 N. Walnut St, Bloomington

REQUEST: The petitioner is requesting site plan approval to allow for the construction of a multifamily building with 50 apartments.

## BACKGROUND:

| Area: | 1.8 acres |
| :--- | :--- |
| Current Zoning: | CG - Commercial General |
| GPP Designation: | Urban Corridor |
| Existing Land Use: | Undeveloped |
| Proposed Land Use: | Multifamily residences |
| Surrounding Uses: | North - Hotel |
|  | West - Mixed-use building |
|  | East - Office |
|  | South - Single Family Residences |

REPORT: This 1.82 acre property is located at the southeast corner of N. Kinser Pike and W. Gourley Pike and is zoned Commercial General (CG). This property is currently undeveloped. The property is surrounded by a mix of residential and commercial uses. There are hotels to the north, a mixed use building to the west, single family to the south, and office building to the east. The petitioner proposes to construct a new, 3-story 51 unit multi-family building on the site.

The building would include 51 units consisting of 13, 2-bedroom units and 38, 1-bedroom units along with a parking lot with 16 parking spaces. All but one of the units will be used as permanent supportive housing. These units are targeted at low income applicants who will have a maximum income limit for eligibility. The rent is capped at $30 \%$ of the tenant's adjusted gross income. One of the units will be used for an on-site support staff. The building will offer a variety of common and support space including laundry facilities, support offices, meeting rooms, library/computer room, and children's room. Vehicular access to the site would be gained by a drive-cut off of W . Gourley Pike, to the east of the proposed building. The southern portion of the site contains steep slopes and a small creek and will not be developed and will be set aside in a conservancy easement.

This petition includes residential uses on the first floor and a use variance (UV-40-16) was granted by the Board of Zoning Appeals to allow for ground floor units on this property. The petitioner is requesting site plan approval from the Plan Commission.

## SITE PLAN ISSUES:

Height: The maximum height allowed in the CG zoning district is 50 feet. At its tallest
point the proposed building is $45^{\prime}$ tall.
Parking: There is no minimum number of parking spaces required with this petition and the UDO has a maximum number of parking spaces of 1 space per bedroom. A total of 16 parking spaces are proposed for the 61 bedrooms and the petition does not exceed the maximum number of spaces allowed.

Bicycle Parking: One bicycle rack is required per six bedrooms. Based on the 61 bedrooms a total of 11 bicycle parking spaces are required. In addition, since there are more than 32 bedrooms, a minimum of one-half of the spaces must be covered and onequarter of the spaces must be long term storage. The petitioner is meeting this requirement by providing a dedicated bicycle storage room within the building as well as a bicycle rack on the north side of the building adjacent to the front entrance.

Architecture/Materials: The architectural standards of the UDO do not apply to this site since it is not within 300 feet of a primary arterial street. The building will be finished with limestone veneer, metal wall panels, and horizontal siding. Canopies have been shown over all of the pedestrian entrances.

Streetscape: There are no existing sidewalks or street trees in the public right-of-way along either of the adjacent street frontages. A new 5' wide concrete sidewalk and tree plot with street trees not more than $40^{\prime}$ from center are required along both street frontages and has been shown on the site plan. Due to the presence of steep slopes along the southern portion of the site a 6' wide monolithic sidewalk has been shown. A pedestrian easement is required for any portions of the sidewalk not located within public right-of-way.

Landscaping: The petitioner has submitted a landscape plan with this petition. Minor revisions are needed to the landscape plan to meet UDO requirements and must be submitted prior to approval of a grading permit.

Stormwater: On site stormwater detention requirements will be met by a proposed stormwater detention pond on the south side of the building. A bio-retention island has also been incorporated into the parking area to provide additional stormwater quality improvements.

ENVIRONMENTAL COMMISSION RECOMMENDATIONS: The Bloomington Environmental Commission (EC) has made two recommendations concerning this development.
1.) The Petitioner should work with staff to revise the Landscape Plan to at least meet the minimum standards of the UDO

Staff Response: A compliant landscape plan is required to be approved prior to issuance of a grading permit.
2.) The Petitioner should incorporate best practices for green building

Staff Response: The Department encourages the petitioner to pursue green
building options to add additional environmentally-sustainable features. It is not required per UDO standards at this time

## CRITERIA AND FINDINGS FOR SITE PLANS

20.09.120 (e)(9) The staff or plan commission, whichever is reviewing the site plan, shall make written findings concerning each decision to approve or disapprove a site plan.
(A) Findings of Fact. A site plan shall be approved by the plan commission only upon making written findings that the site plan:
(i) Is consistent with the growth policies plan (now 2018 Comprehensive Plan);

## Proposed Findings:

- The site is located in the 'Urban Corridor' area on the Land Use Map.
- Urban Corridor is designed to transform strip retail and commercial corridors along major roadways into a more urban mixed-use district that will serve as an appropriate transition area from higher, more intensive uses to other districts, Focus Areas, and regional activity centers. (CP, 90)
- Integrating multifamily residential uses into existing retail and commercial areas within the district can apply a mixed-use approach within individual buildings or between adjacent properties. (CP, 90)
- Emphasis must be placed on urban design and the creation of a distinctive design style in each area. (CP, 90)
- The proposed petition does support the goals of this Urban Center by providing unique architecture with convenient access for pedestrians.
- This petition also diversifies housing types by providing 50 units of affordable housing for the community.
(ii) Satisfies the requirements of Chapter 20.02, Zoning Districts;


## Proposed Findings:

- The project meets all of the development standards of the CG zoning district.
(iii) Satisfies the requirements of Chapter 20.05, Development Standards;


## Proposed Findings:

- The project meets all of the development standards of the UDO and the CG zoning district.
(iv) Satisfies the requirements of Chapter 20.07, Design Standards; and


## Proposed Findings:

- No subdivision is involved, so this is not applicable.
(v) Satisfies any other applicable provisions of the Unified Development Ordinance.
- All other provisions of the UDO are met with this project.

CONCLUSION: This petition meets all CG zoning district Development Standards. The proposed affordable housing units will help diversify the housing mixture in the community as well as provide a unique architectural product. This petition will also redevelop a vacant property and help complete sidewalk connections in the area.

RECOMMENDATION: The Planning and Transportation Department recommends that the Plan Commission approve the site plan based on the written findings and with the following conditions:

1. A conservancy easement is required for the southern portion of the site that is outside the approved area of disturbance.
2. The petitioner shall continue to work with Staff to revise the landscape plan.
3. A pedestrian easement is required for any portions of the sidewalk not located in public right-of-way.

MEMORANDUM
Date: $\quad$ February 11, 2019
To: Bloomington Plan Commission
From: Bloomington Environmental Commission
Subject: SP-03-19: Kinser Flats
1610 N. Kinser Pike

The purpose of this memo is to convey the environmental concerns and recommendations provided by the City of Bloomington Environmental Commission (EC) with the hope that action will be taken to enhance the project's environment-enriching attributes. The EC reviewed the petition and offers the following comments and requests for your consideration.

## 1.) LANDSCAPE PLAN

The Landscape Plan needs a few small changes before it meets the unified Development Ordinance regulations, and can be approved. The Petitioner must have an approved plan in place prior to being granted a Grading Permit. The EC recommends the site be designed with plantings that benefit local pollinating insects and birds, reduce the heat island effect, and slow and cleanse rainwater. Using native plants provides food and habitat for birds, butterflies and other beneficial insects, promoting biodiversity in the city. Native plants do not require chemical fertilizers or pesticides and are water efficient once established.

## 2.) GREEN/ENVIRONMENT-ENHANCING BUILDING PRACTICES

The EC applauds the Petitioner for using local Indiana Limestone on the building façade. However, no other green building best practices were described. Although there are many applicable practices that could be used, some suggestions for this structure are offered below.
a. Reduce the Heat Island Effect The roof material should have a minimum initial Solar Reflective Index (SRI) of 0.65 , and an aged index of 0.55 . SRI is a value that incorporates both solar reflectance and emittance in a single value to represent a material's temperature in the sun. SRI quantifies how hot a surface would get relative to standard black and standard white surfaces. It is calculated using equations based on previously measured values of solar reflectance and emittance as laid out in the American Society for Testing and Materials Standard E 1980. It is expressed as a fraction ( 0.0 to 1.0) or percentage ( $0 \%$ to $100 \%$ ). This can be achieved by choosing a membrane that is not only white, but also embedded with reflective material.
b. Solar energy generation Install solar photovoltaic cells to reduce the use of greenhouse-gas emitting
pollutants. This building is ideal for photovoltaic (PV) solar panels because it has a flat roof. Solar power is now competitive with coal, especially considering the full-cost accounting price.
c. Electric Vehicle Charging Stations More and more people are purchasing electric vehicles (EV) to do their part to reduce carbon emissions; therefore, charging stations should be provided.

## EC RECOMMENDATIONS:

1.) The Petitioner should work with staff to revise the Landscape Plan to at least meet the minimum standards of the UDO.
2.) The Petitioner should incorporate best practices for green building.



SP-03-19 Centerstone LLC
1610 N Kinser Pike
Plan Commission
2016 Aerial Photograph
$\begin{array}{llllll}\text { By: greulice } \\ 7 \text { Feb } 19 & 100 & 0 & 100 & 200 & 300\end{array}$


Scale: $1^{\prime \prime}=100^{\prime}$

January 7, 2019
City of Bloomington Plan Commission
401 N. Morton Street
Bloomington, Indiana 47403

## Re: Kinser Flats, LLC

SE corner of Kinser and Gourley Pike

## Dear Plan Commission:

Our client, Centerstone Ventures, LLC respectfully request site plan approval for a 51 -unit affordable housing building located at the above intersection. This site was previously approved for 39 units, most of which were market rate in April of 2017. The property consists of 1.82 acres. Surrounding land uses include hotels to the north, multi-family residential to the west, single family to the south and an office building to the east. The proposed building will be a 3-4 story building, the forth story located at the south end of the building taking advantage of the topography of the site.
The allowable density at 15 -units per acre comes to 27.3 units. The proposed unit mix includes 13 -two bedroom units at less than 900 sf and 35 -one bedroom units at less than 700 sf. This results in a DUE density of 18.08 units or approximately one third less density than allowed by the UDO.
The property is long and narrow with frontage along Kinser Pike which required a $40^{\prime}$ future right of way with 15 ' building setback and Gourley Pike with a 25 ' right of way and 15 ' setback reducing the usable width. To the south is an intermittent stream with steep slopes and a wooded area.

The proposed site design includes an access drive to Gourley Pike, sidewalks along Kinser and Gourley Pike, a 16 -space parking lot along the east side of the building, bike parking at the north entrance with access to the sidewalk on Gourley Pike as well as internal bike parking in the lower level with access to Kinser Pike. Stormwater retention and water quality will be provided at the south end of the building. A fabric covered patio with BBQ and seating will be
provided south of the parking lot and east of the building. Impervious surface area is $41.8 \%$, well below the UDO allowable at 60\%. Water and sanitary sewer will be provided from their respective mains in Kinser Pike. A landscape plan has been developed to meet the UDO requirements using native species as listed in the landscaping section of the UDO. Upon review by the planning staff any changes or revisions will be made before permits being issued.

The property currently has $50 \%$ tree coverage and we are proposing to retain $70.6 \%$ of the tree cover along the east and south property lines.

## Architecture Summary by ArchTrio

Centerstone of Indiana is proposing new apartments to be located southeast of the intersection of Gourley Pike and Kinser Pike. The new facility, Kinser Flats, will encompass a building area of just over 47,460 square feet over four floors. Included are a mix of one- and two-bedroom APARTMENTS UNITS TOTALING FIFTY (50) APARTMENTS AND ONE TWO-BEDROOM MANAGER'S UNIT.
The building will also offer a variety of common and support spaces including common laundry FACILITIES, SUPPORT OFFICES, MEETING ROOMS, LIBRARY/COMPUTER ROOM, CHILDREN'S ROOM, BICYCLE STORAGE and other storage, and maintenance room. The residents will also have available for their use onsite amenities including a fenced play area, raised planters, patio/barbeque area, and bicycle PARKING. EACH EXTERIOR BUILDING ENTRY WILL BE SECURED AND VISUALLY MONITORED AND WILL BE COVERED TO PROVIDE PROTECTION FROM THE ELEMENTS.
The building has been designed to reflect the local environment with limestone veneer, horizontal Siding and feature areas in metal panels. Larger window openings allow natural ventilation and lighting for each unit. Public spaces, particularly at the north and northwest portion of the building have expansive storefront-like windows to open the building to the intersection. A CONCRETE PATIO ALONG THE NORTH BUILDING LINE ALLOWS PUBLIC/PRIVATE INTERACTION, EASY BUILDING ACCESS AND BICYCLE PARKING.
Parking is located east of the bullding and offers 15 parking spaces and one handicap space. a SCREENED TRASH AREA AND SMALL SMOKING PAD IS LOCATED AWAY FROM THE BUILDING BUT WITH EASY access for residents from the main entrance. Landscaping of trees and shrubs enhance the frontage along Kinser and Gourly Pikes and reinforce the naturalized character of the riparian buffer and CONSERVANCY EASEMENT SOUTH OF THE BUILDING.

After you have reviewed our petition please feel free to contact us with any questions.

Sincerely,


Bynum Fanyo and Associates, Inc.






( 1.20 WEST


GENERAL NOTES

© ELEVATION KEYNOTES





(4) SOUTH

