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| In the Council Chambers of the Showers City Hall, Bloomington, Indiana on Wednesday, February 6, 2019 at 6:33pm, Council President Dave Rollo presided over a Regular Session of the Common Council.   | COMMON COUNCIL<br>REGULAR SESSION<br>February 6, 2019                               |
| Members present: Ruff, Sturbaum, Piedmont-Smith, Granger, Volan, Sandberg, Sims, Rollo<br>Members absent: Chopra   | ROLL CALL [6:33pm]  |
| Council President Dave Rollo summarized the agenda.  | AGENDA SUMMATION [6:33pm]   |
| Councilmember Isabel Piedmont-Smith moved and it was seconded to approve the minutes of January 9, 2019 as amended. The motion was approved by voice vote.   | APPROVAL OF MINUTES [6:37pm]  |
| Councilmember Susan Sandberg spoke about the Thrive by Five Campaign organized by the Community Foundation, which supported early childhood education.   | REPORTS <ul style="list-style-type: none"><li>COUNCIL MEMBERS [6:38pm]</li></ul>    |
| Councilmember Jim Sims reported on a recent discussion that he participated in regarding a state hate crime bill. He said the talk was available via Facebook Live and encouraged people to watch.   |   |
| Piedmont-Smith read an excerpt from Shirley Chisholm, the first black candidate for a major party's nomination for President and the first black woman elected to Congress. She spoke about problems related to poverty and racial equity that still existed.  |   |
| Councilmember Dorothy Granger voiced her support for the Indiana University Women's Basketball team.   |   |
| Mayor John Hamilton gave an overview of the capital replacements completed by the city over the last three years. He discussed investments in vehicles, replacement of equipment, and various structures. He shared data on investments in the Fire, Police, Public Works, Parks and Recreation, and Utilities Departments. He said about \$39 million had been invested in the city's basic infrastructure in the last three years. He displayed a list of other recent and ongoing capital projects. He emphasized the importance of keeping up with capital replacements to delivering the city's services to the public. | <ul style="list-style-type: none"><li>The MAYOR AND CITY OFFICES [6:47pm]</li></ul> |
| Georg'ann Cattelona, Commission on the Status of Children and Youth, provided the commission's annual report to the Council. She said the commission was lucky to have such dedicated commissioners. She discussed the recent activities and efforts of the commission.  |   |
| There were no reports from council committees.   | <ul style="list-style-type: none"><li>COUNCIL COMMITTEES</li></ul>                  |
| Bruce Anderson was disappointed that the meeting was being held without all councilmembers present. He discussed his concerns related to taxation and other various topics.  | <ul style="list-style-type: none"><li>PUBLIC [7:10pm]</li></ul>                     |
| Garrett Middleton spoke about an alley behind his home and concerns related to construction work being completed nearby.   |   |

Granger moved and it was seconded to appoint Landry Culp to the Commission on the Status of Women. The motion was approved by voice vote.

Sims moved and it was seconded to reappoint Sue Sgambelluri and David Walter to the Redevelopment Commission. The motion was approved by voice vote.

Sims moved and it was seconded to appoint Ron Smith to the Commission on Aging. The motion was approved by voice vote.

Sims moved and it was seconded to appoint Jenny Southern and Ernesto Casteneda to the Historic Preservation Commission. The motion was approved by voice vote.

There was no legislation for second reading.

Volan moved and it was seconded that Appropriation Ordinance 19-01 be introduced and read by title and synopsis only. The motion was approved by voice vote. Clerk Nicole Bolden read the legislation by title and synopsis.

Volan moved and it was seconded that Ordinance 19-02 be read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

Volan moved and it was seconded that Ordinance 19-05 be read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

Volan moved and it was seconded that Ordinance 19-06 be read by title and synopsis only. The motion was approved by voice vote. Bolden read the legislation by title and synopsis.

## APPOINTMENTS TO BOARDS AND COMMISSIONS

## LEGISLATION FOR SECOND READING AND RESOLUTIONS

## LEGISLATION FOR FIRST READING

Appropriation Ordinance 19-01  
To Specially Appropriate from the Food and Beverage Tax Fund Expenditures Related to the Convention Center Expansion (Appropriating Funds from the Food and Beverage Tax Fund)

Ordinance 19-02 To Amend Title 10 Of the Bloomington Municipal Code Entitled "Wastewater" (Stormwater Rate Adjustment)

Ordinance 19-05 To Amend Title 10 of the Bloomington Municipal Code Entitled "Wastewater" (A Substantial Rewriting of Title 10 Following a Review Conducted in Concert with the Environmental Protection Agency)

Ordinance 19-06 Amending Title 15 of the Bloomington Municipal Code – Re: Reducing Fees for Law Enforcement Recordings and Bringing Said Fees into Compliance with State Law

Beth Rosenbarger, Planning Services Manager, discussed Chapter 4 of the proposed Transportation Plan (Plan). She stated the chapter did not include an exhaustive list of all the transportation projects in the city. She said the project recommendations were based on input from elected officials, staff, community stakeholders, and the public. She said the projects were also based on survey map responses, analysis of the existing network, analysis of crash data, and relevant recommendations from past studies. She discussed the two sections of the chapter, which included 4.1 New Roadway Connection and 4.2 Multimodal Projects. She explained that planning for new roadway connections meant not only thinking about roads the city might build, but also planning for roads that private developers might be required to build as part of a project. She listed the types of multimodal projects that the Plan addressed.

Piedmont-Smith asked if the hospital site redevelopment would include new street connections.

Rosenbarger said there was a new north-south connection and a new east-west connection included in the Plan.

Sturbaum asked if there was a new planned connection that would go through Building Trades Park.

Rosenbarger said no. She said the connection would connect to the southern end of Maple Street and angle over to Fairview Street without going through the park.

Piedmont-Smith asked if the multi-use path on South High Street between Winslow Road and Arden Drive could extend further north.

Rosenbarger said that the bicycle facilities network map included in Figure 19 did recommend an extension of the path to the north. She suspected it stopped at Arden Drive as a short term goal, since there was an east-west travel option at that point.

Piedmont-Smith asked if it was a problem that the project map and the bicycle facilities network map did not match.

Rosenbarger said no. She stated that every facility in the proposed bicycle facility network represented projects that could be pursued. She said the project map listed projects that would likely be pursued within five to ten years.

Piedmont-Smith asked if the project map included shorter-term goals.

Rosenbarger thought that was the case.

Sturbaum asked if the Plan included a process similar to the previous neighborhood transportation safety program to help direct how streets converted to greenways. He said he was interested in ensuring that affected residents were able to have input on projects in their neighborhoods.

Rosenbarger said Sturbaum's question implicated two parts of the Plan. She said there were recommendations in the next chapter regarding the future of the neighborhood traffic calming and safety program. She said there was no specific process spelled out for designing and implementing a neighborhood greenway, because greenways were context-specific. She said greenways would typically include traffic calming and would incorporate public feedback. She said staff was also interested in discussing the neighborhood traffic calming program further.

CONTINUATION OF  
CONSIDERATION OF  
RESOLUTION 19-01- TO ADOPT  
THE CITY'S TRANSPORTATION  
PLAN AS AN AMENDMENT TO  
THE CITY'S COMPREHENSIVE  
PLAN [7:28pm]

Chapter 4: Recommended Projects  
(and Portions of the Appendices  
where Applicable)

Council questions:

Sturbaum thought the Plan should include a clearly-defined process to guarantee public participation. He asked if such a process was already included in the Plan or whether that was something that could be addressed by an amendment.

Rosenbarger said there was no specific process for neighborhood greenway projects, but there was a process for traffic calming projects.

Rollo asked if it was premature to include the extension of Hunter Avenue in the Plan when other opportunities for future development in the area might include such an extension.

Rosenbarger said that including the extension in the Plan provided transparency to property owners and developers. She said that if the city thought the connection was a good idea, it should be included in the Plan.

Rollo asked if future development would have to accommodate the planned street type of a general urban street.

Rosenbarger thought the requirements for a developer would depend on the type of development taking place. She thought certain types of developments would have to leave enough space for the connection.

Rollo asked if that could mean leaving room for a 90-foot right-of-way.

Rosenbarger said yes.

Sturbaum asked whether Maple Street should still be assigned the street typology of neighborhood connector.

Rosenbarger said staff would be supportive of reexamining the neighborhood connector typology when it was applied to narrow neighborhood streets.

Sturbaum asked about the process of transitioning streets. He asked what kind of assurance the public had that the city would not change things on the street without public input.

Rosenbarger said there was no intent to widen those streets. She said if there were modifications, the project would always include public outreach.

Volan said that it seemed possible to extend Hunter Avenue without having to move any existing structures. He asked if the extension was included in the Plan for that reason.

Rosenbarger said the connection made sense for a number of reasons, including the fact that there were not a lot of buildings located on the back of the lots.

Piedmont-Smith asked whether a new connection between Basswood Drive and Liberty Drive would be an Indiana Department of Transportation (INDOT) project.

Rosenbarger thought the city could still propose the project, even if INDOT would need to approve and support it.

Piedmont-Smith asked if the city would be in charge of the project if it found funding for it.

Neil Kopper, Interim Engineer, said it was likely that the project could be contracted through INDOT. He said it was important to list any connection the city wanted to have so that when INDOT did work in the area, it would know what the community wanted. He said INDOT would not consider those connections if they were not listed in a local plan.

Chapter 4: Recommended Projects  
(and Portions of the Appendices  
where Applicable) (*cont'd*)

Rollo asked if it made sense for the proposed extension of Hunter Avenue to have the general urban street typology when the existing Hunter Avenue was a neighborhood greenway.

Rosenbarger said the typology of the extension was important to indicate what the city wanted from the built environment in the event that the area was redeveloped. She said there was no intent to change the existing Hunter Avenue. She said there were ways to keep the existing Hunter Avenue a calm street, but she also noted that the general urban street typology did not have to mean that a street was unfriendly to bicyclists and pedestrians.

Rollo said that Sare Road would likely see an increase in traffic due to the development of I-69. He noted that the Plan did not address that, and asked if it should, or if a study of the area should be conducted.

Rosenbarger said she was not familiar with the traffic volumes on Sare Road but noted that the city's Comprehensive Plan generally called for not widening roads. She said the Comprehensive Plan called for building additional capacity on a road for walking, bicycling, and transit.

Rollo asked if it made sense to widen Sare Road since its street typology was suburban connector, which called for four travel lanes and a center turn lane.

Rosenbarger acknowledged there were suburban connector streets in the city that could not meet the typology definition in the Plan.

Rollo asked if increased traffic could pose issues for safety, pedestrian usage, and emergency vehicles.

Rosenbarger said those were issues the city would continue to monitor on an ongoing basis.

Volan asked if the city had been conducting traffic counts and wondered if the data could be made public.

Kopper said the city had been conducting counts and efforts were underway to upload that information online.

Eoban Binder did not think some of the proposed street connections would support a grid pattern. He wondered why some of the streets were not straight. Public comment:

Daniel Bingham wondered if the transportation plan was ambitious enough. He thought emissions needed to be cut to avoid further climate change. He said switching to electric cars was not the answer.

Chris Donohue suggested some additional extensions within the city.

Marc Cornett encouraged the city to focus on projects closer to the center of the city and commented on the size of city blocks.

Jim Rosenbarger thought the greenways would be extremely popular with residents and would encourage bicycling and walking.

Jessica Griffin echoed Cornett's comments and called for listing specific sizes for city blocks.

Rollo noted that some planned extensions were not straight due to the local topography. He thought it was better to utilize land within the urban boundaries rather than encourage sprawl. He said many of the planned connections were in the southwestern part of the city, where there was space to add more density.

Council comment:

Volan explained the difficulty in changing parts of the city that were developed before they became part of the city. He said the city would need to get creative in order to encourage property owners to think differently about development and vehicle dependency. He stated there were a lot of details and recommendations in the Plan and it would take some time to analyze them all.

Chapter 4: Recommended Projects (and Portions of the Appendices where Applicable) (*cont'd*)

Piedmont-Smith thought the chapter needed some work. She wanted to make clear that the projects were dependent on funding and would all involve public input. She appreciated Bingham's comments but wanted to know what an ideal transportation plan would look like if the city wanted to reduce its carbon footprint.

Rollo still did not see the logic in a neighborhood greenway abutting a general urban corridor, as was proposed for Hunter Avenue. He said he would be far more comfortable if it were an extension of a neighborhood greenway.

Rosenbarger presented Chapter 5 of the Plan. She said that Chapter 5 outlined additional steps for recommendations made earlier in the Plan. She described what steps the Plan included, as well as applicable policy recommendations.

Chapter 5: Next Steps for Key Recommendations (and Portions of the appendices where Applicable)

Rosenbarger presented Chapter 6 of the Plan, which provided a conclusion and noted some guiding principles from the comprehensive plan.

Chapter 6: Conclusion (and Portions of the Appendices where Applicable)

Volan asked if the Plan made recommendations to amend more than just Title 20 of the city code.

Council questions:

Rosenbarger said that was correct.

Volan asked why the range for block sizes went up to 550 feet.

Rosenbarger said it was intended to allow for flexibility in redevelopment projects, but she understood that it might need to be more specific.

Volan asked if staff would support an amendment to narrow or lower the range.

Rosenbarger thought that would be fine.

Jim Rosenbarger opposed redesigning Kirkwood Avenue.

Public comment:

Ryan Maloney spoke about making it easier for buses to operate in the city.

Daniel Bingham said the Plan should include a goal of reduced emissions.

Marc Cornett discussed the public parking lot across the street from the 4<sup>th</sup> Street garage. He wondered if the Plan contemplated undoing past mistakes.

Chris Donahue thought the City should prioritize building out the under served areas of the City.

Volan said the downtown area would not have room to expand if the city was not willing to allow more height. He suggested that the city encourage other areas to develop like downtown. He said the Council would likely take longer to consider the Plan than originally intended because the changes it needed were more profound than expected. He encouraged the public to submit amendments.

Council comment:

Sturbaum encouraged interested members of the public to submit amendments to their respective representatives. He hoped that the Plan would not be changed to limit public input on projects.

Chapter 5 & Chapter 6 (*cont'd*)

Rollo explained that the Council needed more time to consider and amend the Plan. He discussed the procedures the Council would use to provide more time. He expressed his gratitude to those who had commented on the Plan and to staff for their work over many months. He explained the motions that the Council would consider next.

Volan moved and it was seconded that the Council suspend the rules to consider motions affecting the schedule of deliberations on Resolution 19-01.

Motion to suspend the rules

The motion to suspend the rules received a roll call vote of Ayes: 8, Nays: 0, Abstain: 0.

Vote on motion to suspend the rules [9:04pm]

Volan moved and it was seconded that the Council cancel its previously approved schedule and that the President confer with the Council on future deliberations of the Transportation Plan and make an announcement by the end of February with the deadlines for amendments and date(s) for one or more meetings of a Special Session to be held later that spring.

Motion to reschedule future consideration of Resolution 19-01

Rollo moved and it was seconded to allow for public comment.

Motion to allow public comment

The motion to allow public comment received a roll call vote of Ayes: 8, Nays: 0, Abstain: 0.

Vote on motion to allow public comment [9:06pm]

Volan said that council leadership had discussed prolonging the process for reviewing the Plan. He discussed potential schedule changes. He suggested that amendments could be due April 24<sup>th</sup> and the next meeting would be May 8<sup>th</sup>.

Council comment:

Piedmont-Smith asked what the staff thought of Volan's suggested schedule.

Rosenbarger said that schedule seemed good, but was concerned about the amount of time in between the amendment deadline and the next meeting.

Volan said the amount of time between the amendment deadline and the next meeting was the same time as before.

Rosenbarger said staff did not always receive the amendments on the due date.

Volan asked Sherman if that was a legitimate concern.

Sherman said it was a concern, but thought the Council could figure out how the process would work in the coming weeks.

Volan suggested that the Council bump up the amendment deadline so staff could see what was being proposed.

Terri Porter, Director of Planning and Transportation, said the April 24<sup>th</sup> deadline was okay but she was wondering if amendments could be submitted to the department on a rolling basis.

Volan expected that councilmembers would send amendments to staff as they were completed.

Sandberg preferred to go with the draft motion that did not yet set a deadline so that everyone had more time to assess what needed to be done.

Rollo advised not setting a date, even though he thought Volan's proposal was feasible. He thought there was a lot yet to be determined, like staff's workload.

Motion to reschedule future consideration of Resolution 19-01 (cont'd)

Volan said the last practical date to consider amendments and address them at a meeting would be May 8<sup>th</sup>. He thought that delaying the process beyond that date would force the Council to rush its deliberations or to delay consideration of the Plan until after the Council's summer recess.

Marc Cornett thought it would be helpful if some of the Plan's inconsistencies could be handled before the next meeting.

Public comment:

Eoban Binder encouraged the Council to set a date.

Jim Rosenbarger said he would like the Council to set dates for amendments and the next meeting.

Piedmont-Smith moved and it was seconded that the Council cancel its previously-approved schedule and that a new schedule be adopted with the deadline for amendments set for April 24, 2019 and the date of the first meeting to continue deliberations of the Transportation Plan on May 8, 2019.

Motion to amend motion to reschedule future consideration of Resolution 19-01

Granger said she wanted to allow for a little time before the Council set a date.

Council comment:

Volan pointed out that the Council could always change its schedule again if the dates set did not work for everyone.

Sandberg thought there was urgency but also did not want an arbitrary date to stand in the way of doing a good job.

Piedmont-Smith said the proposed dates were not arbitrary, but would instead ensure that work would be completed before the Council went on recess.

Sturbaum supported not setting a date.

Ruff asked Sherman if he saw any significant downside procedurally to the deadline proposed.

Sherman said he thought the Council had just started the discussion of what made sense. He thought the original motion gave the Council time to come up with a workable schedule that would be known by the end of February.

The motion to amend the motion to reschedule future consideration of Resolution 19-01 received a roll call vote of Ayes: 2 (Piedmont-Smith, Volan), Nays: 6, Abstain: 0. FAILED.

Vote on motion to amend motion to reschedule future consideration of Resolution 19-01 [9:29pm]

The motion to reschedule future consideration of Resolution 19-01 received a roll call vote of Ayes: 8, Nays: 0, Abstain: 0.

Vote on motion to reschedule future consideration of Resolution 19-01 [9:29pm]

Sandberg moved and it was seconded that the Council table Resolution 19-01.

Motion to table Resolution 19-01

The motion received a roll call vote of Ayes: 7, Nays: 1 (Volan), Abstain: 0.

Vote on motion to table Resolution 19-01 [9:30pm]

There was no additional public comment.

ADDITIONAL PUBLIC COMMENT



Piedmont-Smith moved and it was seconded to cancel the Internal Work Session scheduled for Friday, February 8, 2019. The motion was approved by voice vote.

COUNCIL SCHEDULE [9:31pm]

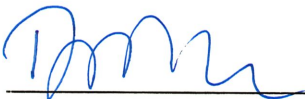
The meeting was adjourned at 9:33pm.

ADJOURNMENT

APPROVED by the Common Council of the City of Bloomington, Monroe County, Indiana upon this 3<sup>rd</sup> day of April, 2019.

APPROVE:

ATTEST:



Dave Rollo, PRESIDENT  
Bloomington Common Council



Nicole Bolden, CLERK  
City of Bloomington