City of Bloomington
Common Council

LEGISLATIVE PACKET

Wednesday, 15 April 2020

Regular Session followed immediately by a Committee of the Whole
Starting at 6:30 PM

Legislation and background material on Ordinance 20-06 and Ordinance 20-07 are contained herein

*Please see the note on the Agenda addressing public meetings during the public health emergency*

For a schedule of upcoming meetings of the Council and the City’s boards and commissions, please consult the City’s Calendar.
MEMO

Office of the Common Council
401 N. Morton St.
Post Office Box 100
Bloomington, Indiana 47402

To: Council Members
From: Council Office
Re: Weekly Packet
Date: 15 April 2020

LEGISLATIVE PACKET CONTENTS

REGULAR SESSION immediately followed by a COMMITTEE OF THE WHOLE:
WEDNESDAY, 15 APRIL 2020 [6:30 PM]

- Memo from Council Office
- Agenda – Regular Session immediately followed by a Committee of the Whole
- Notice re: Regular Session immediately followed by a Committee of the Whole to be held remotely – Zoom meeting link: https://zoom.us/meeting/712583082

Regular Session – First Reading

- Ordinance 20-06 – To Repeal and Replace the Official Zoning Map Within Title 20 of the Bloomington Municipal Code Entitled, “Unified Development Ordinance”
  - Attachment A - Conversion Zoning Map (released June 2019 and revised February 2020)
  - Certification from Plan Commission - (8-0-0) – 09 March 2020
  - Staff Report to the Council – Scott Robinson, Assistant Director, P&T
    Contact: Scott Robinson at 812-349-3423, robinsos@bloomington.in.gov

  - Attachment A - Adopted UDO (January 2020) (included via link)
  - Attachment B - Plan Commission Amendments to Attachment A (red-line strikeout version)
  - Certification from Plan Commission - (8-0-0) – 09 March 2020
  - Staff Report to the Council – Scott Robinson, Assistant Director, P&T
    Contact: Scott Robinson at 812-349-3423, robinsos@bloomington.in.gov

Committee of the Whole –

- Ordinance 20-09 – To Amend Title 2 of the Bloomington Municipal Code Entitled “Administration and Personnel” and to Grant Authority to Act in Accordance with Declared Disaster Emergencies - Re: Amending 2.22.030 Entitled “Employee Policies” and Complying with the State of Indiana’s Declaration of Disaster Emergency under I.C. § 10-14-3-12

  → Please see the Council Legislative Packet issued for the 07 April 2020 Special Session for the legislation, materials, and summary.
  Contact: Philippa Guthrie at 812-349-3426, guthriep@bloomington.in.gov
April 15, 2020 at 6:30 p.m. – Common Council Regular Session immediately followed by a Committee of the Whole – at https://zoom.us/meeting/712583082

REGULAR SESSION – FIRST AND SECOND READING – NEW MATERIALS - SUMMARY

Item 1:
Ordinance 20-06 – To Repeal and Replace the Official Zoning Map Within Title 20 of the Bloomington Municipal Code Entitled, “Unified Development Ordinance”

On December 18, 2019, the Council passed Ordinance 19-24, which was then signed by the Mayor on January 14, 2020. That ordinance repealed and replaced Title 20 of the Bloomington Municipal Code entitled “Unified Development Ordinance” (“UDO”). Within the UDO, an “Official Zoning Map” is incorporated by reference. You can find the current Official Zoning Map here: https://bloomington.in.gov/gisdata/mappage/Planning-Development/Zoning/BloomingtonZoningMap36x48.pdf.

Ordinance 20-06 repeals and replaces the Official Zoning Map incorporated by reference with a new Official Zoning Map, which is contained in this packet as “Attachment A” to Ordinance 20-06. This new Official Zoning Map is also called a conversion zoning map, because its purpose is to change the zone district names contained within the previous UDO to the new district names contained in the recently adopted UDO. As Scott Robinson, Assistant Director of Planning and Transportation, points out in his memo to the Council, no zoning district boundary changes or new districts are being proposed with the conversion zoning map.

Adoption of Ordinance 20-06 would do more than just replace the Official Zoning Map within the UDO. Ordinance 19-24 contained a provision that stated, “This ordinance shall be in full force and effect on the same date a zoning conversion map takes effect. This ordinance shall not be rendered effective prior to the effective date of the zoning conversion map, nor shall it be rendered effective in the event the Common Council declines to adopt a zoning conversion map.” In essence, this provision tied the effective date of the new UDO to the date the Common Council adopted a new Official Zoning Map. By adopting Ordinance 20-06, the Council would trigger the effective date of Ordinance 19-24, and the new UDO would take effect.

In considering this ordinance, state law requires the Council to pay reasonable regard to:

(1) the comprehensive plan; (Bloomington’s can be found here)
(2) current conditions and the character of current structures and uses in each district;
(3) the most desirable use for which the land in each district is adapted;
(4) the conservation of property values throughout the jurisdiction; and
(5) responsible development and growth. ¹

¹ Indiana Code § 36-7-4-603
A Whereas clause in the proposed ordinance lists these considerations to show compliance with this requirement. These are the same considerations that the Council must keep in mind when taking up any issues under applicable zoning ordinance provisions of state law.

State law also provides that Council may adopt or reject the proposal at its first regular meeting after the proposal is certified by the Plan Commission. The Plan Commission certified the proposal to the Council on March 11, 2020. The Regular Session on April 15, 2020 will be the Council’s first regular meeting (not a Special Session or committee meeting) after this certification. If the Council adopts (as certified) the proposal, it takes effect as other ordinances of the Council (and also triggers the effective date of Ordinance 19-24). If the Council rejects the proposal, it is defeated. If the Council fails to act on the proposal within ninety (90) days after certification, the ordinance takes effect as if it had been adopted (as certified) ninety (90) days after certification, which falls on June 9, 2020. While state law provides the ability for the Council to act on this proposal in one meeting without any special procedures or motions, staff is discussing with Council leadership whether local provisions might require special motions for the Council to so act. More information may be forthcoming before the April 15 meeting.

The Plan Commission considered this proposal at its March 9, 2020 meeting, and voted 8-0 to recommendation adoption of the ordinance. The Planning and Transportation Department also recommends adoption of Ordinance 20-06. The Council heard a presentation on this ordinance during a work session held on March 13, 2020.

Item 2:


As stated above, the Council recently adopted a new UDO with the passage of Ordinance 19-24 on December 18, 2019. For information about that UDO update process, please visit the City’s UDO Update website: https://bloomington.in.gov/planning/udo/update.

Ordinance 20-07 proposes 15 textual amendments to the UDO. These amendments are described in the memo provided by Scott Robinson. In addition, the pages of the UDO that would be affected are included herein as “Attachment B” to Ordinance 20-07, with the proposed amendments indicated in red strikeout.

In his memo, Robinson states that these text changes are not meant to be substantive and are not policy related. He notes that the last step of the UDO Update process is expected to begin in late spring or early summer 2020. This final step will include public workshops and meetings to consider changes to zoning district boundaries as well as any policy related amendments to the UDO. He anticipates this final step will take six to twelve months.

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2 Indiana Code § 36-7-4-608
In considering this ordinance, state law requires the Council to pay reasonable regard to:

1. the comprehensive plan; (Bloomington’s can be found here)
2. current conditions and the character of current structures and uses in each district;
3. the most desirable use for which the land in each district is adapted;
4. the conservation of property values throughout the jurisdiction; and
5. responsible development and growth.  

A Whereas clause in the proposed ordinance lists these considerations to show compliance with this requirement. These are the same considerations that the Council must keep in mind when taking up any issues under applicable zoning ordinance provisions of state law.

State law also provides the procedure that must be followed to make text amendments to the City’s UDO. The Plan Commission certified the proposed amendments to the Council on March 11, 2020 with a favorable recommendation. At the Council’s first regular meeting (not a Special Session or committee meeting) after this certification (or at any subsequent meeting within a ninety (90) day period), the Council may adopt, reject, or amend the proposal.  

If the Council adopts (as certified) the proposal, it takes effect as other ordinances of the Council. If the Council fails to act on the proposal within ninety (90) days after certification, it takes effect as if it had been adopted (as certified) ninety (90) days after certification, which falls on June 9, 2020.

If the Council rejects or amends the proposal, the Council must return the ordinance to the Plan Commission for its consideration, with a written statement of the reasons for the rejection or amendment. The Plan Commission would then have forty-five (45) days in which to consider the rejection or amendment and report back to the Council.

While amendments to this ordinance are allowed under state law, planning staff has encouraged the Council not to use this ordinance as an opportunity to make substantive amendments to the UDO. The intent behind this ordinance is to make final corrections to the text before the UDO takes effect. As noted by Robinson in his memo, there should be an opportunity later this year to consider changes to zoning district boundaries as well as any policy related amendments to the UDO.

While state law provides the ability for the Council to act on this proposal in one meeting without any special procedures or motions, staff is discussing with Council leadership whether local provisions might require special motions for the Council to so act. More information may be forthcoming before the April 15 meeting.

The Plan Commission considered this proposal at its March 9, 2020 meeting, and voted 8-0 to recommendation adoption of the ordinance. The Planning and Transportation Department also recommends adoption of Ordinance 20-07. The Council heard a presentation on this ordinance during a work session held on March 13, 2020.

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3 Indiana Code § 36-7-4-603  
4 Indiana Code § 36-7-4-607(e)
NOTICE AND AGENDA
THE BLOOMINGTON COMMON COUNCIL
REGULAR SESSION
IMMEDIATELY FOLLOWED BY A
COMMITTEE OF THE WHOLE

WEDNESDAY, 15 APRIL 2020 AT 6:30 PM

Per Executive Orders issued by the Governor, this meeting will be conducted electronically. The public may access the meeting at the following link: https://zoom.us/j/712583082

I. ROLL CALL

II. AGENDA SUMMATION

III. REPORTS (A maximum of twenty minutes is set aside for each part of this section.)
   1. Councilmembers
   2. The Mayor and City Offices
   3. Council Committees
   4. Public*

IV. APPOINTMENTS TO BOARDS AND COMMISSIONS

V. LEGISLATION FOR FIRST READING AND RESOLUTIONS

Note on Ordinance 20-06 and Ordinance 20-07: This meeting constitutes the first regular meeting of the Council after the ordinances were certified to the Council by the Plan Commission. Under state law (Indiana Code § 36-7-4-600 et seq.), the Council may act on the proposals tonight. The Council intends to consider the proposals for final action at this meeting.

VI. LEGISLATION FOR SECOND READING AND RESOLUTIONS
      Committee Recommendation: N/A
      Committee Recommendation: N/A

VII. ADDITIONAL PUBLIC COMMENT*
   (A maximum of twenty-five minutes is set aside for this section.)

VIII. COUNCIL SCHEDULE

IX. ADJOURNMENT
   (followed immediately by a Committee of the Whole)

* Members of the public may speak on matters of community concern not listed on the agenda at one of the two public comment opportunities. Citizens may speak at one of these periods, but not both. Speakers are allowed five minutes; this time allotment may be reduced by the presiding officer if numerous people wish to speak.

(Continued on Next Page)
NOTICE AND AGENDA
BLOOMINGTON COMMON COUNCIL

COMMITTEE OF THE WHOLE
IMMEDIATELY FOLLOWING THE REGULAR SESSION

WEDNESDAY, 15 APRIL 2020

Per Executive Orders issued by the Governor, this meeting will be conducted electronically. The public may access the meeting at the following link: https://zoom.us/j/712583082

Chair: Jim Sims

1. Ordinance 20-09 – To Amend Title 2 of the Bloomington Municipal Code Entitled “Administration and Personnel” and to Grant Authority to Act in Accordance with Declared Disaster Emergencies - Re: Amending 2.22.030 Entitled “Employee Policies” and Complying with the State of Indiana’s Declaration of Disaster Emergency under I.C. § 10-14-3-12

   Asked to attend: Philippa Guthrie, Corporation Counsel

Statement on public meetings during public health emergency:

As a result of Executive Orders issued by the Governor, the Council and its committees may adjust normal meeting procedures to adhere to guidance provided by state officials. These adjustments may include:

- allowing members of the Council or its committees to participate in meetings electronically;
- posting notices and agendas for meetings solely by electronic means;
- using electronic meeting platforms to allow for remote public attendance and participation (when possible);
- encouraging the public to watch meetings via Community Access Television Services broadcast or livestream, and encouraging remote submissions of public comment (via email, to council@bloomington.in.gov).

Please check https://bloomington.in.gov/council for the most up-to-date information about how the public can access Council meetings during the public health emergency.

Posted: 09 April 2020
City of Bloomington
Office of the Common Council

NOTICE

Wednesday, 15 April 2020 at 6:30 PM

Regular Session immediately followed by a Committee of the Whole

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https://zoom.us/j/712583082

Statement on public meetings during public health emergency

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As a quorum of the Council or its committees may be present, this gathering constitutes a meeting under the Indiana Open Door Law (I.C. § 5-14-1.5). For that reason, this statement provides notice that this meeting will occur and is open for the public to attend, observe, and record what transpires.

Posted: Thursday, 09 April 2020
ORDINANCE 20-06

TO REPEAL AND REPLACE
THE OFFICIAL ZONING MAP WITHIN
TITLE 20 OF THE BLOOMINGTON MUNICIPAL CODE
ENTITLED, “UNIFIED DEVELOPMENT ORDINANCE”

WHEREAS, the Common Council, by its Resolution 18-01, approved a new Comprehensive Plan for the City of Bloomington, which took effect on March 21, 2018; and

WHEREAS, thereafter the Plan Commission initiated and prepared a proposal to repeal and replace Title 20 of the Bloomington Municipal Code, entitled “Unified Development Ordinance” (“UDO”); and

WHEREAS, on December 18, 2019, the Common Council passed Ordinance 19-24, to repeal and replace the UDO; and

WHEREAS, on January 14, 2020, the Mayor signed and approved Ordinance 19-24; and

WHEREAS, on March 9, 2020, the Plan Commission considered this case, ZO 03-20, and voted in favor of a proposal to adopt a zoning conversion map; and

WHEREAS, the Plan Commission certified the proposal to adopt a zoning conversion map to the Common Council with a favorable recommendation on March 11, 2020, after providing notice and holding public hearings on the proposal as required by law; and

WHEREAS, in preparing and considering this zoning conversion map proposal, the Plan Commission and Common Council have paid reasonable regard to:

1) the Comprehensive Plan;
2) current conditions and character of current structures and uses in each district;
3) the most desirable use for which land in each district is adapted;
4) the conservation of property values throughout the jurisdiction; and
5) responsible development and growth; and

WHEREAS, in preparing and considering this proposal, a subsequent step will consider more comprehensive changes to zoning districts and boundaries in the form of a “New Zoning Map;”

NOW, THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION I. The “Official Zoning Map” incorporated by reference into the UDO is repealed and replaced.

SECTION II. A replacement “Official Zoning Map,” incorporated herein by reference, is hereby adopted. Said replacement consists of the following document which is attached hereto and incorporated herein:

1. The Proposal forwarded to the Common Council by the Plan Commission with a favorable recommendation, consisting of:
   (A) Conversion Zoning Map (released June 2019 and revised February 2020, (hereinafter “Attachment A”);

SECTION III. The Clerk of the City is hereby authorized and directed to oversee the process of consolidating all of the documents referenced in Section II into a single text document for codification.
SECTION IV. Severability. If any section, sentence, or provision of this ordinance, or the application thereof to any person or circumstances shall be declared invalid, such invalidity shall not affect any of the other sections, sentences, provisions, or applications of this ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this ordinance are declared to be severable.

SECTION V. This ordinance shall be in full force and effect from and after its passage by the Common Council and approval by the Mayor.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this ___ day of _____________, 2020.

__________________________
STEPHEN VOLAN, President
Bloomington Common Council

ATTEST:

__________________________
NICOLE BOLDEN, Clerk
City of Bloomington

PRESENTED by me to Mayor of the City of Bloomington, Monroe County, Indiana, upon this ___ day of _____________, 2020.

__________________________
NICOLE BOLDEN, Clerk
City of Bloomington

SIGNED AND APPROVED by me upon this ___ day of _____________, 2020.

__________________________
JOHN HAMILTON, Mayor
City of Bloomington

SYNOPSIS

This ordinance repeals the 2007 Official Zoning Map as referenced within Title 20 of the Bloomington Municipal Code, and adopts a 2020 Official Zoning Map (conversion map).

The 2020 Official Zoning Map will consist of a Conversion Zoning Map. The Conversion Zoning Map will only replace the names of the 2007 Official Zoning Map (existing) districts with new district names as detailed in Table 2-1: Summary of Zoning Districts, of the newly adopted UDO. The effective date of the adopted UDO will be the same date as the effective date of this Conversion Zoning Map. Following adoption of the Official Zoning Map, the Plan Commission and Common Council will consider a more comprehensive update to zoning district boundaries and may consider other changes to the UDO.
****ORDINANCE CERTIFICATION****

In accordance with IC 36-7-4-605 I hereby certify that the attached Ordinance Number 20-06 (zoning map) and 20-07 (text amendments) is a true and complete copy of Plan Commission Case Number ZO 03-20 which was given a recommendation of approval by a vote of 8 Ayes, 0 Nays, and 0 Abstentions by the Bloomington City Plan Commission at a public hearing held on March 9, 2020.

Date: March 11, 2020

Terri Porter, Secretary
Plan Commission

Received by the Common Council Office this 11th day of March, 2020.

Nicole Bolden, City Clerk

<table>
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<tr>
<th>Appropriation Ordinance #</th>
<th>Fiscal Impact Statement Ordinance #</th>
<th>Resolution #</th>
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<tbody>
<tr>
<td>20-06 (Map)</td>
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<td>20-07 (Text)</td>
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**Type of Legislation:**

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<th>Appropriation</th>
<th>Fiscal Impact</th>
<th>Resolution</th>
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<td>End of Program</td>
<td>Penal Ordinance</td>
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<td>Salary Change</td>
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<td>Grant Approval</td>
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<td>Zoning Change</td>
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<td>Administrative Change</td>
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<td>New Fees</td>
<td>Investments</td>
<td>Short-Term Borrowing</td>
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<td>XX</td>
<td>Annexation</td>
<td>Other</td>
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If the legislation directly affects City funds, the following must be completed by the City Controller:

**Cause of Request:**

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<th>Emergency</th>
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<td>Unforeseen Need</td>
<td>Other</td>
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**Funds Affected by Request:**

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<th>Revenue to Date</th>
<th>Revenue Expected for Rest of Year</th>
<th>Appropriations to Date</th>
<th>Unappropriated Balance</th>
<th>Effect of Proposed Legislation (+/-)</th>
<th>Projected Balance</th>
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Signature of Controller

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Will the legislation have a major impact on existing City appropriations, fiscal liability or revenues?

Yes No XX

If the legislation will not have a major fiscal impact, explain briefly the reason for your conclusion.

Approval of a new official zoning map and an amended 2020 Unified Development Ordinance (UDO) does not have a major fiscal impact. This ordinance is in accordance with Indiana Code 36-7-4-600.

If the legislation will have a major fiscal impact, explain briefly what the effect on City costs and revenues will be and include factors which could lead to significant additional expenditures in the future. Be as specific as possible. (Continue on second sheet if necessary.)
Interdepartmental Memo

To: Members of the Common Council
From: Scott Robinson, Assistant Director, Planning and Transportation
Subject: Ordinance 20-06 and 20-07 (ZO-03-20)
Date: March 23, 2020

Included below is the staff report for Plan Commission case ZO-03-20 – to replace the Zoning Map (20-06 Conversion Map) and several text amendments (20-07) to the adopted Unified Development Ordinance. The Plan Commission heard this petition on March 9, 2020 and voted 8-0 with one amendment (described below) to recommend adoption to the City of Bloomington Common Council.

The only amendment recommended by the Plan Commission was to correct the ‘Methadone or Other Treatment Facility’ amendment to reflect that the only change is to remove ‘or Other’ from the name, resulting in ‘Methadone Treatment Facility.’ This change has been reflected in the text.

This request is consistent with the UDO Update process Planning and Transportation has detailed since the project started in early 2018. At this point in the update process there are two items being considered. One is a conversion zoning map. This simply changes the zone district names to the new district names in the recently adopted UDO. No district boundary changes or new districts are being proposed with the conversion zoning map. The other item being considered is text amendments to the UDO. These text changes are not substantive and are not policy related.

The last step of the UDO Update process is expected to begin in late spring or early summer. This final step will include public workshops and meetings to consider changes to zoning district boundaries as well as any policy related amendments to the UDO. Staff anticipates this final step would take six to twelve months.

For reference, the Plan Commission report is included below.

REQUEST: The City proposes replacing the existing Zoning Map with a new official zoning map and proposes non-substantive amendments the 2020 Unified Development Ordinance (UDO).

BACKGROUND and OVERVIEW: The City of Bloomington adopted a new UDO in January 2020. The new UDO will become effective upon the adoption of a new zoning map per Ordinance 19-24. The 2020 UDO has new district names for all of the zoning districts (see Table 2-1, Summary Table of Zoning Districts for a comparison of prior district names with the new district names). The Zoning Map must be updated with the new district names and is the next sequential step of the UDO Update process. The new zoning map or “conversion” map is only changing the names of the zoning districts to their new respective district names as shown in Table 2-1. No district boundary changes or any of the four new zoning districts (R1, R4, MS, and PO) will be considered at this step in the process. These types of considerations will be part of one of the last steps of the UDO Update process which is expected to begin later in 2020.
In addition to the conversion zoning map, there is an amendment that is addressing several technical changes to the 2020 UDO. These technical changes are intended to provide further clarification or address minor technical issues. Land use policy requests or substantive changes to the 2020 UDO are not being considered at this step, but may be considered as part of one of the last steps in the UDO Update process. A redline version of the proposed changes is included; below is a summary of the technical changes:

- **Accessory Structures** (p. 96) - add “Flag poles” in addition to Class II bicycle parking facilities in 20.03.030 (g)(1)(B);
- **Accessory Structures** (p. 96-98) – change maximum “size” to maximum “footprint” in 20.03.030 (g)(1)(E), Table 03.4 Number and Size of Accessory Structures Permitted, and Standards for ADUs;
- **Figure 51** (p. 137) – change title to “Vision Clearance Triangle”
- **Art Studio or Workshop Maximum Parking Allowance** (p. 148) - change to “no” maximum to “1 space per 1,000 sq. ft. GFA” maximum in 20.04.060;
- **Parking Space Dimensional** (p. 153) – add “minimum” in 20.04.060 (i)(3);
- **Projecting Signs in Public Right of Way** (p. 197) – add similar reference “or the sign is authorized by Section 20.04.100(l)(3)” in 20.04.100(f)(2);
- **Electronic Reader Board Signs** (p. 199) – add the words “may only be utilized” in 20.04.100(g)(3);
- **Sign permit denied and appeal to BZA** (p. 295) – change standard from “within 30 days” to “at next regularly scheduled hearing” in 20.060.50(j)(3)(B)(iii);
- **Agriculture** (p. 354) - add reference to Urban Agriculture;
- **Deck** (p. 365) - delete the word “accessory”;
- **Habitable Space** (p. 378) - add definition;
- **Treatment Facility** (p. 386, p. 74 Table 03-1, p. 146 Table 04-10, p. 385, and p. 86) - remove “or Other” from “Methadone or Other Treatment Facility”;
- **Porch** (p. 392) - delete the word “accessory”;
- **Structure, Accessory** (p. 403) - delete “(appurtenant structure)” and delete definition and replace with a reference to “Building of Structure, Accessory”; and
- **Punctuation corrections** (various pages) - add a period to Cul-de-sac definition, move the period inside of quotations (11 times).

Information/notice cards to all property owners within the corporate boundaries were mailed starting the week of February 10, 2020. The mailed notice provides the purpose of the meeting, the date and time for the hearing, as well as the project website where additional information can be accessed. This is consistent with both the requirements of IC 36-7-4-600 series and Plan Commission rules. Information on the UDO Update website was updated and includes the 2020 UDO and the new “Conversion” Zoning Map.

**RECOMMENDATION:** The Planning and Transportation Department recommends adoption of Ordinances 20-06 and 20-07.
ORDINANCE 20-07

TO AMEND
TITLE 20 OF THE BLOOMINGTON MUNICIPAL CODE
ENTITLED, “UNIFIED DEVELOPMENT ORDINANCE”

WHEREAS, the Common Council, by its Resolution 18-01, approved a new Comprehensive Plan for the City of Bloomington, which took effect on March 21, 2018; and

WHEREAS, thereafter the Plan Commission initiated and prepared a proposal to repeal and replace Title 20 of the Bloomington Municipal Code, entitled “Unified Development Ordinance” (“UDO”); and

WHEREAS, on December 18, 2019, the Common Council passed Ordinance 19-24, to repeal and replace the UDO; and

WHEREAS, on January 14, 2020, the Mayor signed and approved Ordinance 19-24; and

WHEREAS, on March 9, 2020, the Plan Commission considered this case, ZO 03-20, and voted in favor of a proposal to make certain non-substantive textual amendments to the UDO; and

WHEREAS, the Plan Commission certified the proposal to the Common Council with a favorable recommendation on March 11, 2020, after providing notice and holding public hearings on the proposal as required by law; and

WHEREAS, in preparing and considering this proposal, the Plan Commission and Common Council have paid reasonable regard to:
1) the Comprehensive Plan;
2) current conditions and character of current structures and uses in each district;
3) the most desirable use for which land in each district is adapted;
4) the conservation of property values throughout the jurisdiction; and
5) responsible development and growth.

NOW, THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION I. Title 20, entitled “Unified Development Ordinance”, is amended.

SECTION II. An amended Title 20, entitled “Unified Development Ordinance”, including other materials that are incorporated therein by reference, is hereby adopted. Said replacement ordinance consists of the following documents which are attached hereto and incorporated herein:

1. The Proposal forwarded to the Common Council by the Plan Commission with a favorable recommendation, consisting of:
   (A) Adopted UDO (January 2020), (hereinafter “Attachment A”); and
   (B) Plan Commission Amendments to Attachment A (hereinafter “Attachment B”).

SECTION III. The Clerk of the City is hereby authorized and directed to oversee the process of consolidating all of the documents referenced in Section II into a single text document for codification.

SECTION IV. Severability. If any section, sentence, or provision of this ordinance, or the application thereof to any person or circumstances shall be declared invalid, such invalidity shall not affect any of the other sections, sentences, provisions, or applications of this ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this ordinance are declared to be severable.
SECTION V. This ordinance shall be in full force and effect on the same date Ordinance 20-06, a zoning conversion map, takes effect. This ordinance shall not be rendered effective prior to the effective date of the zoning conversion map, nor shall it be rendered effective in the event the Common Council declines to adopt a zoning conversion map.

SECTION VI. The Clerk of the City is directed to enter the effective date of the ordinance wherever it appears in the body of the ordinance.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this ___ day of ____________, 2020.

________________________
STEPHEN VOLAN, President
Bloomington Common Council

ATTEST:

NICOLE BOLDEN, Clerk
City of Bloomington

PRESENTED by me to Mayor of the City of Bloomington, Monroe County, Indiana, upon this ___ day of ____________, 2020.

________________________
NICOLE BOLDEN, Clerk
City of Bloomington

SIGNED AND APPROVED by me upon this ___ day of ____________, 2020.

________________________
JOHN HAMILTON, Mayor
City of Bloomington

SYNOPSIS

This ordinance amends Title 20 of the Bloomington Municipal Code, containing the zoning ordinance, entitled “Unified Development Ordinance.” Adoption of a new “Official Zoning Map” in Ordinance 20-06 establishes the effective date of the UDO and the textual amendments contained in this Ordinance. These text amendments are few in number and are intended to make non-substantive corrections to the UDO. None of the amendments change policy.
Link to the Full Text of Unified Development Ordinance (UDO)
## Table 03-1: Allowed Use Table

P = permitted use, C = conditional use permit, A = accessory use, T = temporary use, Uses with an *= use-specific standards apply

Additional uses may be permitted, prohibited, or require conditional use approval in Downtown Character Overlays pursuant to Section 20.03.010(e).

<table>
<thead>
<tr>
<th>Use</th>
<th>Residential</th>
<th>Mixed-Use</th>
<th>Non-Residential</th>
<th>Use-Specific Standards</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>RE</td>
<td>R1</td>
<td>R2</td>
<td>R3</td>
</tr>
<tr>
<td>Club or lodge</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Community center</td>
<td>C</td>
<td>C</td>
<td>C</td>
<td>C</td>
</tr>
<tr>
<td>Conference or convention center</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Crematory</td>
<td>C</td>
<td>C</td>
<td>C</td>
<td>C</td>
</tr>
<tr>
<td>Government service facility</td>
<td>P</td>
<td>P</td>
<td>P</td>
<td>P</td>
</tr>
<tr>
<td>Jail or detention facility</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Meeting, banquet, or event facility</td>
<td>P</td>
<td>P</td>
<td>P</td>
<td>P</td>
</tr>
<tr>
<td>Mortuary</td>
<td>P</td>
<td>P</td>
<td>C</td>
<td>P</td>
</tr>
<tr>
<td>Park</td>
<td>P</td>
<td>P</td>
<td>P</td>
<td>P</td>
</tr>
<tr>
<td>Place of worship</td>
<td>C</td>
<td>C</td>
<td>C</td>
<td>C</td>
</tr>
<tr>
<td>Police, fire, or rescue station</td>
<td>C</td>
<td>C</td>
<td>C</td>
<td>C</td>
</tr>
<tr>
<td>Urban agriculture, noncommercial</td>
<td>P*</td>
<td>P*</td>
<td>P*</td>
<td>P*</td>
</tr>
</tbody>
</table>

### Educational Facilities

<table>
<thead>
<tr>
<th>Use</th>
<th>Residential</th>
<th>Mixed-Use</th>
<th>Non-Residential</th>
<th>Use-Specific Standards</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>RE</td>
<td>R1</td>
<td>R2</td>
<td>R3</td>
</tr>
<tr>
<td>School, college or university</td>
<td>C</td>
<td>C</td>
<td>C</td>
<td>C</td>
</tr>
<tr>
<td>School, public or private</td>
<td>C*</td>
<td>C*</td>
<td>C*</td>
<td>C*</td>
</tr>
</tbody>
</table>

### Healthcare Facilities

<table>
<thead>
<tr>
<th>Use</th>
<th>Residential</th>
<th>Mixed-Use</th>
<th>Non-Residential</th>
<th>Use-Specific Standards</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>RE</td>
<td>R1</td>
<td>R2</td>
<td>R3</td>
</tr>
<tr>
<td>Hospital</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Medical clinic</td>
<td>P</td>
<td>P</td>
<td>P</td>
<td>P</td>
</tr>
<tr>
<td>Methadone or other treatment facility</td>
<td>P*</td>
<td>C*</td>
<td>C*</td>
<td>C*</td>
</tr>
<tr>
<td>Opioid rehabilitation facility</td>
<td>C*</td>
<td>C*</td>
<td>C*</td>
<td>C*</td>
</tr>
</tbody>
</table>

### COMMERCIAL USES

#### Agricultural and Animal Uses

<table>
<thead>
<tr>
<th>Use</th>
<th>Residential</th>
<th>Mixed-Use</th>
<th>Non-Residential</th>
<th>Use-Specific Standards</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>RE</td>
<td>R1</td>
<td>R2</td>
<td>R3</td>
</tr>
<tr>
<td>Kennel</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Pet grooming</td>
<td>P*</td>
<td>P*</td>
<td>P*</td>
<td>P*</td>
</tr>
<tr>
<td>Plant nursery or greenhouse, commercial</td>
<td>C</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Veterinarian clinic</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
(2) Any of the uses listed as Household Living uses in Table 03-1: Allowed Use Table, may be organized as cooperative housing, but shall be a permitted use or a conditional use only in those zoning districts where another Household Living use with the same layout and number of units would be allowed as a permitted use or conditional use, and shall be subject to those use-specific standards applicable to such Household Living use with the same layout and number of units. For example, a cooperative housing facility that meets the definition of "dwelling, multifamily" in terms of layout and number of units is a permitted use available only in those zoning districts where a "dwelling, multifamily" is a permitted use in Table 03-1: Allowed Use Table, and is a conditional use available only in those zoning districts where a “Dwelling, multifamily,” is listed as a conditional use in Table 03-1: Allowed Use Table, and is subject to those Use-specific standards applicable to a “dwelling, multifamily” in Section 20.03.030(b)(5).

(b) Residential Uses

(1) Dwelling, Single-Family (Detached)
   (A) In the RM, RH, MN, MM, MC, ME, and MH zoning districts, single-family detached dwelling units shall be permitted only on lots of record lawfully established before February 12, 2007.
   (B) Any legally established single-family dwelling that was established prior to the effective date of this UDO shall not be made non-conforming by adoption of this UDO.
   (C) Occupancy of a single-family detached dwelling unit is subject to the definition of “family” in Chapter 20.07: Definitions.

(2) Dwelling, Single-Family (Attached)
   (A) Access
      i. Each individual dwelling unit shall have a separate entrance facing the street frontage to which the building address is assigned. Buildings on corner lots may have entrances facing either street frontage.
      ii. Each dwelling shall have direct access to a street or alley.
   (B) Design
      In the R2 and R3 zoning districts, the maximum number of dwelling units allowed in one single-family attached structure shall be two, and each individual dwelling unit shall be located on a separate lot.
   (C) Occupancy
      Occupancy of single-family attached dwelling units is subject to the definition of “Family” in Chapter 20.07: Definitions.

(3) Dwelling, Duplex
   (A) Generally
      i. For any property that has been rezoned to R1, R2, or R3 after [effective date] that was not previously designated in the R1, R2, or R3 zoning districts, duplex dwelling uses shall be permitted by-right and shall not require conditional use permit approval.
      ii. For any property zoned R1, R2, or R3 on [effective date], duplex dwelling uses may be established on a lot or parcel where a demolition permit has been issued when:
i. A composite sample of the native soil, consisting of no less than five individual samples, has been tested for lead content and the lead content in the soil is determined to be at or below the residential screening levels for soil exposure, direct-contact for lead established by the Indiana Department of Environmental Management; and either:

1. Proof through maps, deeds, prior permits or a combination of those sources that the site has only been used for residential or agricultural activities in the past; or

2. A composite sample of the native soil, consisting of no less than five individual samples, has been tested for metal content using the US EPA 3050B, 3051, or a comparable method and that the metals arsenic, cadmium, mercury, molybdenum, nickel, selenium, and zinc are determined to be at or below the residential screening levels for soil exposure, direct-contact established by the Indiana Department of Environmental Management.

ii. If metal content in soil exceeds established thresholds, food products may only be grown in raised beds filled with clean topsoil.

iii. As an alternative to meeting the standards in (i) or (ii) above, food products may be grown in clean soil brought to the site without completing a soil test of the soil native to the site.

(6) School, Public or Private

(A) Each public or private high school shall be located on a site with direct access to an arterial or collector street.

(B) Each public or private elementary or middle school located on a site adjacent to an arterial or collector street shall provide an automobile pick-up/drop-off area adequate to protect student safety with access from either a collector or local street, and shall provide a direct pedestrian connection to at least one local street adjacent to the site.

(7) Methadone or Other Treatment Facility or Opioid Rehabilitation Facility

(A) Each clinic or facility shall be at least 1,000 feet from the nearest property line of a lot containing a primary use that falls under the Household Living category, Group Living category, a Place of Worship, or a Public or Private School;

(B) Each clinic or facility shall include a waiting and departure lounge sufficient in size to accommodate all scheduled patrons, which shall be open to patrons at least one hour before and after any official business is to be conducted. Such areas shall include restroom facilities that shall be open at least one hour prior to the beginning of scheduled services.

(d) Commercial Uses

(1) Crops and Pasturage

(A) Generally

i. Except in the RE zoning district, this use shall be accessory to a principal use on the same lot or parcel.

ii. Land with a slope in excess of 15 percent shall not be considered in determining the total pasture size and shall not be used for pasture purposes.

iii. All outside pens, exercise areas, and pastures shall be fenced.
(4) Wind Energy System, Large
The maximum height of a primary use large wind energy system shall not exceed 200 feet, and each wind energy generating tower shall be set back from each property line at least a distance equal to the height of the tower and blade with the blade in its highest vertical position.

(5) Wind Energy System Small
(A) In Residential zoning districts, an accessory small wind energy system may exceed the maximum building height of the applicable zoning district by 10 feet.
(B) In Mixed-Use zoning districts, an accessory small wind energy system may exceed the maximum building height of the applicable zoning district by 20 feet.
(C) In Nonresidential zoning districts, an accessory small wind energy system may exceed the maximum building height of the applicable zoning district by 40 feet.
(D) Each accessory small wind energy system shall be set back from each property line at least a distance equal to the height of the tower and blade with the blade in its highest vertical position.

(g) Accessory Uses and Structures
All accessory uses shown in Table 3-1 shall comply with the following standards.

(1) Generally
Accessory uses and structures customarily incidental to the principal use and/or structure shall be permitted subject to site plan requirements, all necessary permits and approvals, and other applicable requirements.

(A) Compliance Required
Accessory structures shall comply with all dimensional and development standards for the subject zoning district regardless of whether a temporary use permit or certificate of zoning compliance is required.

(B) Exemptions
The installation of flag poles and/or detached structures that serve as covered, short-term Class II bicycle parking facilities shall not count towards the maximum number of accessory structures allowed.

(C) Prohibitions
A mobile home, manufactured home, recreational vehicle, semi-tractor trailer, boat, or motor vehicle shall not be used as an accessory structure in any zoning district.

(D) Timing
Accessory structures are not permitted on a parcel prior to any primary structure being constructed, except where the accessory structure is being used in conjunction with the act of constructing a primary structure or for agricultural purposes.

(E) Number and Size Permitted
The maximum number (per lot or parcel) and maximum size footprint (cumulative total per parcel) of accessory structures permitted is indicated in the table below:
Table 03-4: Number and Size of Accessory Structures Permitted

<table>
<thead>
<tr>
<th>Zoning District</th>
<th>Maximum Number</th>
<th>Maximum SizeFootprint (cumulative total)</th>
</tr>
</thead>
<tbody>
<tr>
<td>RE</td>
<td>None</td>
<td>50 percent of the square footage of the primary structure</td>
</tr>
<tr>
<td>R1</td>
<td>2</td>
<td>1,000 square feet or 50 percent of the square footage of the primary structure, whichever is less</td>
</tr>
<tr>
<td>R2</td>
<td>840 square feet</td>
<td></td>
</tr>
<tr>
<td>R3</td>
<td>580 square feet</td>
<td></td>
</tr>
<tr>
<td>R4</td>
<td>400 square feet</td>
<td></td>
</tr>
<tr>
<td>RM, RH, RMH</td>
<td>None</td>
<td>15 percent of the cumulative square footage of the primary building(s) footprint.</td>
</tr>
<tr>
<td>MS, MN, MM, MD, MC, ME, MH</td>
<td>None</td>
<td>None</td>
</tr>
<tr>
<td>MI, EM, PO</td>
<td>None</td>
<td>None</td>
</tr>
</tbody>
</table>

(F) Location

i. Unless otherwise authorized in this UDO, accessory structures shall be located no closer than 35 feet from the front property line and five feet from side and rear property lines.

ii. Flag poles shall be located no closer than 12 feet from the front property line and one foot from the side and rear property lines.

(G) Design

Accessory structures larger than 120 square feet shall incorporate materials, scale, colors, architectural details, and roof slopes that are compatible with the principal building(s).

(2) Chicken Flocks

One chicken flock as defined in the Bloomington Municipal Code Section 7.01.010, may be kept as an accessory use to a permitted principal use, provided that such use is permitted by and complies with all regulations of Title 7 (Animals) of the Bloomington Municipal Code, as amended. The regulations of Title 7 (Animals) of the Bloomington Municipal Code are expressly incorporated into this UDO by reference.

(3) Detached Garage Design

(A) For detached garages accessory to residential uses, exposed or corrugated metal facades are not permitted. The exterior finish building materials used for a detached garage shall comply with the standards in Section 20.04.070(d)(3)(B) (Materials).

(B) Detached garages and carports shall be located a minimum of 10 feet behind the primary structure’s front facade and five feet from side and rear property lines, except for exceptions listed in Section 20.04.020(e)(3) (Exceptions to Setback Requirements).

(4) Drive-Through

(A) In the MM district, all uses, except for financial institutions shall be limited to one drive-through bay. Financial institutions shall be allowed up to three drive-through bays.

(B) In the MC district, all uses, except for financial institutions shall be limited to two drive-through bays. Financial institutions shall be allowed up to three drive-through bays.
Chapter 20.03: Use Regulations
20.03.030 Use-Specific Standards

(5) Dwelling, Accessory Unit

(4) Purpose

These accessory dwelling unit ("ADU") standards are intended to permit the creation of legal
ADUs that are compatible with residential neighborhoods while also adding housing options for
the City’s workforce, seniors, families with changing needs, and others for whom ADUs present
an affordable housing option.

(B) Generally

i. This use shall be accessory to a single-family or duplex dwelling that is the principal use on
the same lot or parcel.

ii. Not more than one ADU may be located on one lot.

iii. ADUs shall not be established on a lot that is less than the minimum lot size of the zoning
district.

iv. ADUs shall not contain more than two bedrooms.

v. No more than one family, as defined in Chapter 20.07: (Definitions), shall reside in one
accessory dwelling unit; provided, however, that units lawfully in existence prior to the
effective date of the ordinance from which this section derives where the number of
residents located in one accessory dwelling unit lawfully exceed that provided by the
definition of family in Chapter 20.07: (Definitions), may continue to be occupied by the
same number of persons as occupied the accessory dwelling unit on that effective date.

vi. A request for an ADU shall be required to submit a separate site plan petition with the
Planning and Transportation Department.

(C) Utilities

All ADUs shall be connected to the public water main and sanitary sewer that are adjacent to
the property on which the ADU is located, per City of Bloomington Utilities’ Rules and
Regulations or Construction Specifications. Where water or sanitary sewer mains are not
adjacent to the property and the primary dwelling on the lot uses a septic system, the ADU may
use the septic system in compliance with Monroe County Health Department Standards.

(D) Standards for Attached ADUs

i. The maximum square footage of any attached ADU shall be 840 square feet.

ii. The maximum height of any attached ADU shall be the same as that applicable to the
primary dwelling structure in the zoning district where the ADU is located.

iii. Each ADU shall be set back from each property line by at least the same setback distance
applicable to the primary dwelling structure in the zoning district where the ADU is located.

(E) Standards for Detached ADUs

Detached ADUs shall meet the architectural and foundation requirements for a single-family
dwelling within the applicable zoning district as found in Section 20.04.070(d)(3) (Residential).

i. The maximum square footage of any detached ADU shall be 840 square feet or the maximum square footage allowed for accessory structures permitted by Section
20.03.030(g) (Accessory Uses and Structures), whichever is less.

ii. The detached ADU shall not exceed 25 feet in height.
Chapter 20.04: Development Standards & Incentives

20.04.050 Access and Connectivity

Figure 51: Upper Floor Façade Stepbacks Vision Clearance Triangle

(B) Vision Clearance Triangle Leg Lengths
The vision clearance triangle leg lengths shall be as specified in the most current edition of the policy on geometric design of highways and streets published by the American Association of State Highway and Transportation Officials. Deviation from these standards shall require written approval from the City Planning and Transportation Department.

(C) Vertical Clear Area
No primary or accessory structures, landscaping, fences, walls or signs shall be placed in or to project into the vision clearance triangle between the heights of two and one-half feet and nine feet above the crown of the adjacent street.

(d) Pedestrian and Bicycle Circulation

(1) Purpose
To reduce greenhouse gas emissions and improve the health and quality of life of city residents by providing safe, convenient, and attractive pedestrian and bicycle transportation paths, sidewalks, trails, and other facilities throughout the City.

(2) Applicability
Pedestrian facilities shall be required on both sides of all streets, except that culs-de-sac less than 300 feet in length and providing access to less than 10 residential units shall be required to provide pedestrian facilities on one side of the street. All required trails and connector paths shall be provided. Where there are conflicting standards in this UDO and the most recently adopted Transportation Plan, the Planning and Transportation Director shall determine which standard governs.

(3) Inspection and Acceptance
Prior to the recommendation of issuance of a final certificate of occupancy, all transportation facilities located within the adjoining public right-of-way or dedicated easements shall be inspected for compliance with standards adopted by the City of Bloomington, the Bloomington Public Transportation Corporation, and/or AASHTO standards.
### Table 04-10: Maximum Vehicle Parking Allowance

<table>
<thead>
<tr>
<th>Use</th>
<th>Maximum Vehicle Parking Allowance</th>
</tr>
</thead>
<tbody>
<tr>
<td>Jail or detention facility</td>
<td>No limit</td>
</tr>
<tr>
<td>Meeting, banquet, or event facility</td>
<td>4 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Mortuary</td>
<td>3.3 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Park</td>
<td>No limit</td>
</tr>
<tr>
<td>Place of worship</td>
<td>1 space per 4 seats in main assembly area, or 5 spaces per 1,000 sq. ft. GFA, whichever is greater</td>
</tr>
<tr>
<td>Police, fire, or rescue station</td>
<td>No limit</td>
</tr>
<tr>
<td>Urban agriculture, noncommercial</td>
<td>No limit</td>
</tr>
</tbody>
</table>

**Educational Facilities**

<table>
<thead>
<tr>
<th>Use</th>
<th>Maximum Vehicle Parking Allowance</th>
</tr>
</thead>
<tbody>
<tr>
<td>School, college or university</td>
<td>No limit</td>
</tr>
<tr>
<td>School, public or private</td>
<td>No limit</td>
</tr>
<tr>
<td>School, trade or business</td>
<td>4 spaces per 1,000 sq. ft. GFA</td>
</tr>
</tbody>
</table>

**Healthcare Facilities**

<table>
<thead>
<tr>
<th>Use</th>
<th>Maximum Vehicle Parking Allowance</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hospital</td>
<td>1 space per patient bed design capacity</td>
</tr>
<tr>
<td>Medical clinic</td>
<td>3.3 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Methadone or other treatment facility</td>
<td>3.3 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Opioid rehabilitation facility</td>
<td>3.3 spaces per 1,000 sq. ft. GFA</td>
</tr>
</tbody>
</table>

**COMMERCIAL USES**

**Agricultural and Animal Uses**

<table>
<thead>
<tr>
<th>Use</th>
<th>Maximum Vehicle Parking Allowance</th>
</tr>
</thead>
<tbody>
<tr>
<td>Kennel</td>
<td>No limit</td>
</tr>
<tr>
<td>Orchard or tree farm, commercial</td>
<td>No limit</td>
</tr>
<tr>
<td>Pet grooming</td>
<td>No limit</td>
</tr>
<tr>
<td>Plant nursery or greenhouse, commercial</td>
<td>3.3 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Veterinarian clinic</td>
<td>3.3 spaces per 1,000 sq. ft. GFA</td>
</tr>
</tbody>
</table>

**Entertainment and Recreation**

<table>
<thead>
<tr>
<th>Use</th>
<th>Maximum Vehicle Parking Allowance</th>
</tr>
</thead>
<tbody>
<tr>
<td>Amenity center</td>
<td>No limit</td>
</tr>
<tr>
<td>Country club</td>
<td>No limit</td>
</tr>
<tr>
<td>Recreation, indoor</td>
<td>Bowling alley: 3 spaces per lane</td>
</tr>
<tr>
<td></td>
<td>Theater: 1 space per 4 seats in assembly areas</td>
</tr>
<tr>
<td></td>
<td>All other: 4 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Recreation, outdoor</td>
<td>Golf course: 2 spaces per golf hole</td>
</tr>
<tr>
<td></td>
<td>Mini golf course: 1 space per golf hole</td>
</tr>
<tr>
<td></td>
<td>Golf driving range: 1 space per tee box</td>
</tr>
<tr>
<td></td>
<td>All other: 2.5 spaces per 1,000 sq. ft. of site area used for recreation</td>
</tr>
<tr>
<td>Sexually oriented business</td>
<td>5 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Stadium</td>
<td>No limit</td>
</tr>
</tbody>
</table>

**Food, Beverage, and Lodging**

<table>
<thead>
<tr>
<th>Use</th>
<th>Maximum Vehicle Parking Allowance</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bar or Dance club</td>
<td>4 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Bed and breakfast</td>
<td>1 space per guest bedroom</td>
</tr>
</tbody>
</table>
## Table 04-10: Maximum Vehicle Parking Allowance

DU = dwelling unit  sq. ft. = square feet

<table>
<thead>
<tr>
<th>Use</th>
<th>Maximum Vehicle Parking Allowance</th>
</tr>
</thead>
<tbody>
<tr>
<td>Brewpub, distillery, or winery</td>
<td>Indoor tasting/seating area: 10 spaces per 1,000 sq. ft. GFA;  Outdoor tasting/seating area: 5 spaces per 1,000 sq. ft. of</td>
</tr>
<tr>
<td>Hotel or motel</td>
<td>1 space per guest room</td>
</tr>
<tr>
<td>Restaurant</td>
<td>Indoor seating area: 10 spaces per 1,000 sq. ft. GFA;  Outdoor seating area: 5 spaces per 1,000 sq. ft. of</td>
</tr>
</tbody>
</table>

### Office, Business, and Professional Services

<table>
<thead>
<tr>
<th>Use</th>
<th>Maximum Vehicle Parking Allowance</th>
</tr>
</thead>
<tbody>
<tr>
<td>Artist studio or workshop</td>
<td>1 space per 1,000 sq. ft. GFA no limit</td>
</tr>
<tr>
<td>Check cashing</td>
<td>4 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Financial institution</td>
<td>4 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Fitness center, small</td>
<td>3.3 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Fitness center, large</td>
<td>2.5 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Office</td>
<td>3.3 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Personal service, small</td>
<td>3.3 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Personal service, large</td>
<td>3.3 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Tattoo or piercing parlor</td>
<td>3.3 spaces per 1,000 sq. ft. GFA</td>
</tr>
</tbody>
</table>

### Retail Sales

<table>
<thead>
<tr>
<th>Use</th>
<th>Maximum Vehicle Parking Allowance</th>
</tr>
</thead>
<tbody>
<tr>
<td>Building supply store</td>
<td>2 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Grocery or supermarket</td>
<td>5 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Liquor or tobacco sales</td>
<td>3.3 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Pawn shop</td>
<td>3.3 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Retail sales, small</td>
<td>4 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Retail sales, medium</td>
<td>4 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Retail sales, large</td>
<td>3.3 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Retail sales, big box</td>
<td>3.3 spaces per 1,000 sq. ft. GFA</td>
</tr>
</tbody>
</table>

### Vehicles and Equipment

<table>
<thead>
<tr>
<th>Use</th>
<th>Maximum Vehicle Parking Allowance</th>
</tr>
</thead>
<tbody>
<tr>
<td>Equipment sales or rental</td>
<td>2.85 spaces per 1,000 sq. ft. GFA of indoor sales/leasing/office area; plus 1 space per service bay</td>
</tr>
<tr>
<td>Transportation terminal</td>
<td>No limit</td>
</tr>
<tr>
<td>Vehicle fleet operations, small</td>
<td>No limit</td>
</tr>
<tr>
<td>Vehicle fleet operations, large</td>
<td>No limit</td>
</tr>
<tr>
<td>Vehicle fuel station</td>
<td>5 spaces per 1,000 sq. ft. GFA</td>
</tr>
<tr>
<td>Vehicle impound storage</td>
<td>No limit</td>
</tr>
<tr>
<td>Vehicle parking garage</td>
<td>No limit</td>
</tr>
<tr>
<td>Vehicle repair, major</td>
<td>2.85 spaces per 1,000 sq. ft. GFA of indoor sales/leasing/office area; plus 1 space per service bay</td>
</tr>
<tr>
<td>Vehicle sales or rental</td>
<td>No limit</td>
</tr>
<tr>
<td>Vehicle wash</td>
<td>No limit</td>
</tr>
</tbody>
</table>

### EMPLOYMENT USES

#### Manufacturing and Processing

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Bloomington, Indiana – Unified Development Ordinance
Adoption Date: January 14, 2020
Effective Date: TBD
20.04.060 Parking and Loading

(B) In the RE, R1, R2, R3, and R4 District

i. Parking for single-family, duplex, triplex, fourplex, mobile home, and manufactured home residential uses shall be prohibited within the required front building setback between the street and the building except on a single drive not exceeding 18 feet in width.

ii. In cases where the side or rear setback area is accessible via an improved alley, no front yard drive or parking shall be permitted. The required parking area shall directly access the alley and be limited to 20 feet in depth and 20 feet in width. Depth of required parking areas may exceed 20 feet if leading to a vehicular entrance of a detached garage or carport. Determinations of whether an alley allows for safe access shall be made by the City Planning and Transportation Department.

(3) Dimensions of Parking Spaces and Drive Aisles

All on-site parking and maneuvering areas shall be constructed according to the following minimum dimensional standards:

(A) All parking aisles shall terminate with a bump-out for turnaround maneuverability.

(B) The length of a parking stall may be reduced to 16 feet allowing the front of vehicles to overhang the required parking space by two feet; provided that:

i. Any raised curb in the overhang areas is no more than four inches in height; and

ii. The front of the parking space is located adjacent to a landscaped area or sidewalk that is at least six feet in width.

<table>
<thead>
<tr>
<th>Angle</th>
<th>Parking Space A</th>
<th>Parking Space B</th>
<th>One-Way Aisle C</th>
<th>Two-Way Aisle D</th>
</tr>
</thead>
<tbody>
<tr>
<td>0° (parallel)</td>
<td>8.0</td>
<td>22.5 [1]</td>
<td>12.0</td>
<td>20.0</td>
</tr>
<tr>
<td>30°</td>
<td>15.0</td>
<td>8.5</td>
<td>12.0</td>
<td>20.0</td>
</tr>
<tr>
<td>45°</td>
<td>17.0</td>
<td>8.5</td>
<td>12.0</td>
<td>20.0</td>
</tr>
<tr>
<td>60°</td>
<td>17.5</td>
<td>8.5</td>
<td>16.0</td>
<td>20.0</td>
</tr>
<tr>
<td>90°</td>
<td>16.0</td>
<td>8.5</td>
<td>20.0</td>
<td>20.0</td>
</tr>
</tbody>
</table>

Notes:

Figure 52: Illustrative Scale and Character
(4) **Off-premise Signs**
Signs advertising goods, products, services, events or activities not located, sold or offered on the premises on which the sign is located, except for signs as provided in Section 20.04.100(c)(2)(B), Section 20.04.100(c)(2)(C), Section 20.04.100(k)(7), and Section 20.04.100(l)(7).

(5) **Vehicle Signs**
Vehicles, vans, trailers or trucks that are parked continuously in the same general location to be used to display signs. This does not prohibit vehicle or trailer owners from having vehicles or trailers with signs, provided the vehicles or trailers are in use on a regular basis, are not continuously parked in one parking lot or parking space, and are not being used to serve in the same manner as an additional freestanding sign or temporary sign.

(6) **Intermittent Lights**
Signs that have intermittent blinking, flashing, or fluttering lights, including any device that has a changing light intensity, brightness of color, or gives such illusion, including but not limited to strobe lights.

(7) **Pole Signs**
Signs that are mounted on a freestanding pole or other support that is not part of or attached to a building or structure.

(8) **Temporary Signs**
Any temporary sign not specifically permitted in Section 20.04.100(i)(9), Section 20.04.100(j)(7), Section 20.04.100(k)(5), and Section 20.04.100(l)(6) or specifically exempted in Section 20.04.100(c)(2)(C), including but not limited to pennants, streamers, balloons, inflatable signs, spinners, feather flags, and banners.

(9) **Projecting Signs**
Any sign that projects outward more than 12 inches from the facade of a building in, except as provided in Section 20.04.100(l).

(10) **Electronic Reader Board Signs**
Any electronic reader board sign not specifically permitted in Section 20.04.100(g)(3).

(f) **Prohibited Sign Locations**
Signs shall not be installed at any of the following locations:

(1) **Public Easement**
In any public easement, unless the sign is a public sign authorized by Section 20.04.100(c)(2)(A), or is further authorized by the city.

(2) **Public Right-of-Way**
In any public right-of-way, unless the sign is authorized by Section 20.04.100(k)(7), or the sign is authorized by Section 20.04.100(l)(3), or the sign is a public sign authorized by Section 20.04.100(c)(2)(A) and is further authorized by the city;
(2) **Changeable Copy**
Unless specified otherwise in this UDO, signs may incorporate areas for changeable copy, provided that the changeable copy area does not exceed 40 percent of the total sign area.

(3) **Electronic Reader Boards**
Unless otherwise provided in this UDO, electronic reader boards may only be utilized when incorporated into permanent signage, provided that they do not exceed more than 40 percent of the total area of any sign face, and that information is displayed in increments of no less than 20 seconds.

(h) **Waiver of Right to Damages**
(1) The Plan Commission, the Board of Zoning Appeals, and the City Planning and Transportation Department are each authorized to request waivers of the right to and receipt of damages pursuant to Indiana Code 22-13-2-1.5, Indiana Code 36-7-2-5.5, and Indiana Code 32-24, in connection with any petition for a permit or other approval that may involve erection of a new sign or removal or alteration of a lawfully erected sign, including a lawful nonconforming sign.

(2) Waivers may be requested from the following:
(A) The petitioner;
(B) The property owner;
(C) The sign owner; and
(D) Any other person with an interest in the site or the sign.

(3) The owner and/or the petitioner shall be responsible for obtaining waivers from all persons listed in Section 20.04.100(h)(2).

(i) **Residential District Sign Standards**
(1) **Applicability**
This section applies to the RE, R1, R2, R3, R4, RM, RH, and RMH zoning districts.

(2) **Single-Family and Condominium Subdivision**
Each subdivision shall be permitted one freestanding sign per development entrance, subject to the following standards:

(A) **Freestanding Sign Area**
The maximum sign area shall not exceed 32 square feet per side.

(B) **Freestanding Sign Height**
The maximum height shall not exceed six feet in height.

(C) **Changeable Copy**
Changeable copy shall be prohibited as part of a freestanding sign.

(D) **Number**
The permitted subdivision sign may be replaced with two signs of a maximum 16 square feet in area per sign if a sign is placed on each side of the entrance.

(E) **Wall Signage**
No wall signage is permitted.
(B) **Exemptions**

Signs that are exempt from the sign permit requirement are specified in Section 20.04.100 (Signs).

(3) **Sign Permit Review Process**

Figure 06.05-11 identifies the applicable steps from 20.06.040 (Common Review Procedures) that apply to sign permit review. Additions or modifications to the common review procedures are noted below.

![Figure 06.05-11: Summary of Sign Permit Review Procedure](image)

(A) **Petition Submittal and Processing**

The sign permit petition shall be submitted, accepted, and revised, and may be withdrawn, in accordance with Section 20.06.040(c) (Petition Submittal and Processing).

(B) **Staff Review and Action**

i. The Planning and Transportation staff shall review the sign permit petition and approve, approve with conditions, or deny the petition in accordance with Section 20.06.040(d) (Staff Review and Action), based on the general approval criteria in Section 20.06.040(d)(6)(B) (General Compliance Criteria).

ii. A staff decision on the petition shall be made within 30 days of receipt of a complete petition.

iii. If a petition for a sign permit is denied, and the denial is appealed to the Board of Zoning Appeals pursuant to Section 20.06.080(d) (Administrative Appeal), the Board of Zoning Appeals shall make a decision on the appeal within 30 days at the next regularly scheduled hearing.

(C) **Post-Decision Actions and Limitations**

Post-decision actions and limitations in Section 20.06.040(h) shall apply with the following modifications:
Abutting
Bordering or touching, such as sharing a common lot line. Lots that are separated by a street, right-of-way, or platted alley are not abutting.

Accessory Dwelling Unit (ADU)
See “Dwelling, Accessory Unit.”

ADA
The Americans with Disabilities Act.

Addition (to an existing structure)
Any walled and roofed addition, which is connected by a firewall or is separated by independent perimeter load-bearing walls, is new construction. For purposes of floodplain regulations, any walled and roofed expansion to the perimeter of a structure in which the addition is connected by a common load-bearing wall other than a firewall.

Adjacent Property
Any property that physically touches a given property. For the purposes of this UDO, properties across a public right-of-way are also considered adjacent.

Affordable Housing
Residential developments with a recorded restriction that requires the housing for a certain minimum number of years to be rented or owned by qualified very low and low-income households.

Agriculture
See “Crops and pasturage.” And “Urban Agriculture, Noncommercial.”

Alley
A right-of-way through or partially through a block, intended for secondary vehicular access to the rear or side of properties. However, where vehicle access from the street is not permitted or not possible, an alley may provide primary vehicle access.

Amenity Center
A building or facility owned or operated by a corporation or homeowners association intended for a place of meeting, social, cultural, educational, or recreational purposes, to which membership or residency in a specific development or neighborhood is required for participation. Examples may include communal areas, swimming pools, health club facilities, media rooms, or the like.

Apartment
See “Dwelling, Multifamily.”

Appeal
For purposes of floodplain regulations, a request for a review of the floodplain administrator’s interpretation of any provision of this ordinance.

Architectural Features
Ornamentation or decorative features attached to or protruding from an exterior wall.
**County**
Monroe County, Indiana.

**Courthouse Square**
A geographic area encompassing all buildings facing the Monroe County courthouse. This shall also include buildings located at the southwest corner of College and Kirkwood, the southeast corner of Walnut and Kirkwood, the northeast corner of Walnut and 6th Street, and the northwest corner of College and 6th Street.

**Covenant**
Private and legal restrictions of various kinds on the use and development of a lot. In the case of public health, safety and welfare, covenants may be required by the Plan Commission, that are recorded with the plat and deed. Unless specifically agreed to, covenants are not enforceable by the Plan Commission or its designees, but instead are enforceable in civil court by interested or affected parties.

**Crematory**
A facility containing apparatus intended for use in the act of cremation of deceased persons.

**Critical Facility**
For purposes of floodplain regulations, a facility for which even a slight chance of flooding might be too great. Critical facilities include, but are not limited to, schools, nursing homes, hospitals, police, fire, and emergency response installations, installations which produce, use or store hazardous materials or hazardous waste.

**Crops and Pasturage**
Agricultural uses including raising, harvesting, and selling crops, or feeding (including grazing), breeding, managing, selling, or producing livestock, as defined by this UDO, or livestock products, for the production of income. This shall also include any other horticultural, floricultural or viticultural use, and animal husbandry. Crops include field crops, flowers and seeds, fruits, grains, melons, ornamental crops and vegetables. Livestock products include milk, butter, cheese, eggs, meat, fur, and honey. This use does not include feed lots, concentration points, confined feeding, feeder pig operations, livestock auctions, livestock dealers, sale barns, stock yards, transfer stations, forest management and timber harvesting activities, noncommercial residential gardens, or the commercial feeding of garbage or offal to swine or other animals.

**Cul-de-sac**
A street having one end open to traffic and being permanently terminated by a vehicular turnaround at the other end. A stub street is not a cul-de-sac.

**Current Preferred Practices (CPP)**
A set of practices proven both effective and cost effective at reducing soil erosion and sedimentation during land disturbing activities, including but not limited to silt or erosion-control fences, filter socks, straw bales, sedimentation basins, articulated concrete blocks, mechanically stabilized earth, storm grate filters, or erosion control mats.

**D Zone**
Unstudied areas where flood hazards are undetermined, but flooding is possible. Flood insurance is available in participating communities but is not required by regulation in this zone.

**Dance Club**
See “Bar or dance club.”
**Day Care Center, Adult**
A facility providing care for the elderly and/or functionally impaired adults in a protective setting for a period of less than 24 hours per day.

**Day Care Center, Adult or Child**
A facility, other than a "child day care home," "assisted living facility," or "nursing/convalescent home" where children or elderly and/or functionally impaired adults receive care from a provider for a period of less than 24 hours per day. The term “day care center” includes but is not limited to the following: nursery schools, child care centers, kindergartens and play groups; but does not include kindergartens accredited or recognized by the Indiana State Board of Education, which shall be included within the definition of “School, Primary/Secondary.” The term “day care center” shall include facilities defined as “child care centers” under Indiana Code 12-7-2-28.4 and facilities defined as "child care homes" under Indiana Code 12-7-2-28.6, 12-7-2-33.7, and Indiana Code 12-7-2-33.8 in which child care homes are not the primary residence of the provider. Where required by state law, day care centers shall be and remain licensed by the state, pursuant to Indiana Code 12-17.2 et seq., and shall operate in accordance with their license and all applicable state laws. A “day care center” exempt from state licensing requirements shall provide proof of exemption.

**Day Care Home, Adult**
Means a residential dwelling unit used as the primary residence of the day care provider where adults receive care from the provider while unattended by a guardian or custodian for a period of less than 24 hours per day.

**Day Care Home, Child**
Means a residential dwelling unit used as the primary residence of the day care provider where children receive care from the provider while unattended by a parent, legal guardian or custodian for a period of less than 24 hours per day. A facility shall not be classified as a day care home unless it provides care for no more than 16 full- or part-time children at any one time. The maximum of 16 children does not include children of at least seven years of age for whom the provider is a parent, stepparent, guardian, custodian or other relative. The term “child day care home” includes those facilities where fewer than six full and part-time children (excluding any children for whom the provider is a parent, stepparent, guardian, custodian or other relative) receive care from the provider while unattended by a parent, legal guardian or custodian. Where required by state law, child day care homes shall be and remain licensed by the state and shall be operated in accordance with their license and all applicable state laws. A "child day care home" exempt from state licensing requirements shall provide proof of exemption.

**Deck**
An accessory structure that is typically constructed of wood, elevated from ground level and open to the sky. Decks may be freestanding or attached to a primary structure or building.

**Dedication**
The setting apart of land or interests in land for use by the municipality or public by ordinance, resolution, or entry in the official minutes as by the recording of a plat.

**Demolition**
The complete removal or destruction of any structure excluding its foundation.

**Density**
A unit of measurement describing the number of dwelling units per measured acre. This UDO may regulate density by establishing the permitted number of units per acre or the amount of land, measured in square feet or acres, required per individual unit on the resulting lots.
Chapter 20.07: Definitions

20.07.010 Defined Words

Dwelling, Accessory Unit
An additional residential dwelling unit, but not a mobile home, camper, or recreational vehicle, that is located on the same lot as a single-family dwelling unit, either within the same building as the single-family dwelling unit or in a detached building. Without limiting the generality of the previous sentence, this definition includes a transportable living unit that meets either the applicable City building code or the construction standards of the federal Manufactured Housing Act, contains less than 500 square feet of gross floor area, is mounted on a permanent foundation, and is connected to City utilities as required for other types of dwelling units.

Dwelling, Cottage Development
A cluster of at least five attached or detached single-family dwellings located within a common development that use shared access, parking, and common spaces. Cottage developments can include homes on individual lots, homes owned as condominiums, or leased homes. This use can include communities of five or more factory built small single-family detached dwellings containing less than 500 square feet of gross floor area, commonly referred to as Tiny Homes, provided that each home meets either the Indiana Building Code or the federal Manufactured Housing Construction and Safety Standards Law of 1974 (42 U.S.C. 5401 et seq.), and that each dwelling has any wheels removed, is mounted on a permanent foundation, and is connected to city water, sewer, and electric services. This definition shall not include a "Manufactured Home Park".

Dwelling, Duplex
A single building on a single lot containing two dwelling units under one roof, each of which is occupied by one family.

Dwelling, Fourplex
A single building on a single lot containing four dwelling units under one roof, each of which is occupied by one family.

Dwelling, Live/Work
A dwelling unit containing an integrated living and working space in different areas of the unit.

Dwelling, Manufactured Home
Means a dwelling unit, designed and built in a factory, which bears a seal certifying that it was built in compliance with the federal Manufactured Housing Construction and Safety Standards Law of 1974 (42 U.S.C. 5401 et seq.) and that was constructed after January 1, 1981, and that exceeds 950 square feet of occupied space. This definition includes double-wide mobile homes of two such units designed to be used in combination at a building site. This definition is not intended to apply to other modular housing or prefabricated housing panels, trusses, or other sub-elements, nor any other dwelling unit that is defined as a "Dwelling, Manufactured Home."

Dwelling, Mobile Home
Any factory-fabricated portable structure, residential or nonresidential, designed to be towed or transported on its own chassis for placement on a temporary or permanent foundation, or on its own structure or elements thereof, without the aid of house moving equipment or other specialized but separate supporting apparatus, and that is not a "Dwelling, Manufactured Home" as defined by this UDO.

Dwelling, Multifamily
One or more buildings or portion of buildings on a single lot that contains five or more individual dwelling units, where each unit is occupied by one family and provided with an individual entrance to the outdoors or to a common hallway, and regardless of whether the dwelling units are owned or rented. This definition shall not include "Dwelling, Single-family Attached," Dwelling, Duplex," "Dwelling, Triplex," "Dwelling, Fourplex," "Student Housing or Dormitory" or "Dwelling, Accessory Unit."
Emergency Program
For purposes of floodplain regulations, the first phase under which a community participates in the NFIP. It is intended to provide a first layer amount of insurance at subsidized rates on all insurable structures in that community before the effective date of the initial FIRM.

Enlargement
The expansion of any use or structure into or onto any portion of a structure or lot not previously occupied by said use or structure or increase in any physical dimension of a structure. Also, expansion of a use into any structure floor area not previously occupied by said use. Enlargement includes expansion of a principal use into floor area previously used as an accessory use, such as expansion of residential living area into a basement, attic or garage not previously used as living area.

EPA
United States Environmental Protection Agency.

Equipment Sales or Rental
An establishment engaged in the display, sale, and rental of equipment, tools, supplies, machinery or other equipment used for commercial, industrial, or construction enterprises, such as, but not limited to, trucks, trailers, semi-tractor trailers, farm equipment, bulldozers, cranes, backhoes, rollers, loaders, or lifts. This use includes the selling of manufactured homes that are not intended to be used on the same lot on which they are sold and the sale of farm-specific vehicles such as tractors, tillers, farm trailers, back hoes, graders, boom lifts, and front-end loaders, but not including “Vehicle Sales or Rental”.

Erosion
The general process by which soils are removed by flowing surface or subsurface water, or by wind, ice or gravity.

Existing Manufactured Home Park or Subdivision
For purposes of floodplain regulations, a manufactured home park or subdivision for which the construction of facilities for servicing the lots on which the manufactured homes are to be affixed (including, at a minimum, the installation of utilities, the construction of streets, and either final site grading or the pouring of concrete pads) is completed before the effective date of the community’s first floodplain ordinance.

Expansion
See “Enlargement.”

Expansion to an Existing Manufactured Home Park or Subdivision
For purposes of floodplain regulations, the preparation of additional sites by the construction of facilities for servicing the lots on which the manufactured homes are to be affixed (including the installation of utilities, the construction of streets, and either final site grading or the pouring of concrete pads).

Exterior Finish Material, Primary
An exterior finish material that covers more than 20 percent of a building facade. Windows, doors, building trim, cornices, and similar architectural features shall not count toward calculation of the square footage of the building facade.

Exterior Finish Material, Secondary
An exterior finishing material that covers 20 percent or less of a building facade. Windows, doors, building trim, cornices, and similar architectural features shall not count toward calculation of the square footage of the building facade.
**Group Care Home, FHAA, Small and Large**
A residential dwelling or facility where persons are living, together with staff, as a single housekeeping unit providing care, supervision, and treatment for the exclusive use of citizens protected by the provisions of the federal Fair Housing Act Amendments of 1988, as defined in that Act and interpreted by the courts, or by any similar legislation of the State of Indiana, including but not limited to facilities providing housing for handicapped, mentally ill, or developmentally disabled persons. This use does not include “Opioid Rehabilitation Home, Small” or “Opioid Rehabilitation Home, Large.”

- **Group Home, FHAA Small**
  A facility designed for and occupied by eight or fewer residents living together.

- **Group Care Home, FHAA Large**
  A facility designed for and occupied by nine or more residents living together.

**Gym**
See "Fitness Center."

**Habitable Space**
Space in a structure for living, sleeping, eating, or cooking. Bathrooms, toilet compartments, closets, halls, storage or utility space, and similar areas are not considered habitable space.

**HAND**
The City of Bloomington Department of Housing and Neighborhood Development.

**Hardship**
For purposes of floodplain regulations, the exceptional hardship that would result from a failure to grant the requested floodplain variance. The City Board of Zoning Appeals or the Hearing Officer requires that the variance is exceptional, unusual, and peculiar to the property involved. Mere economic or financial hardship alone is NOT exceptional. Inconvenience, aesthetic considerations, physical handicaps, personal preferences, or the disapproval of one’s neighbors likewise cannot, as a rule, qualify as an exceptional hardship. All of these problems can be resolved through other means without granting a floodplain variance, even if the alternative is more expensive, or requires the property owner to build elsewhere or put the parcel to a different use than originally intended.

**Health Club**
See "Fitness Center."

**Hearing Officer**
A member of the staff, appointed by the Plan Commission, who hears and makes final decisions on certain variances and certain conditional uses, as specified in the Plan Commission rules of procedure. The Hearing Officer is established pursuant to Indiana Code 36-7-4-923.

**Hedge**
Several plants planted in a sequence or pattern so that the branches and stems of adjacent plants grow together in a manner that results in a meshing or intertwining of stems and branches with little or no passable space left between the plants, thus forming more or less a dense planting area.
Manufacturing, Heavy
The assembly, fabrication, or processing of goods and materials using processes that ordinarily have greater than minimal impacts on the environment, or that ordinarily have significant impacts on the use and enjoyment of adjacent property in terms of truck traffic, railroad activities, noise, smoke, fumes, visual impact, odors, glare, or health and safety hazards, or that otherwise do not meet the definition of “Light Manufacturing.” This use may include outdoor activities and outdoor storage. Heavy manufacturing generally includes processing and fabrication of products made from extracted or raw materials or products involving flammable, hazardous, or explosive materials and processes, uses involving the fabrication, use, or repair of heavy special purpose equipment. Examples of this use include beverage bottling plants, tool and die shops, motor vehicle or heavy machinery assembly, carpet or furniture manufacturing, dairy works, ice works, metal fabrication, stonecutting, and food processing, unless performed on a scale that meets the definition of “Artisan Manufacturing.” “Heavy Manufacturing” shall not include any use that is otherwise listed specifically in Table 3-2 as a Permitted or Conditional Use.

Manufacturing, Light
The assembly, fabrication, or processing of goods and materials using processes that ordinarily do not involve significant truck traffic or railroad operations and do not create material amounts of noise, smoke, fumes, odors, glare, or health or safety hazards outside of the building or lot where such assembly, fabrication, or processing takes place, and where such processes are housed entirely within an enclosed building, except as may be authorized in this UDO. Light manufacturing generally includes processing and fabrication of finished products predominantly from previously prepared materials and includes processes not involving flammable or explosive materials. Examples of activities include but are not limited to fabrication of sporting goods or wearing apparel, small medical or specialty equipment, or musical instruments; commercial digital printing operations; and assembly of small appliances or equipment. The term "Light Manufacturing" shall not include any use that is otherwise listed specifically in Table 3-2 as a Permitted or Conditional Use.

Market Value
For purposes of floodplain regulations, the building value, excluding the land (as agreed to between a willing buyer and seller), as established by what the local real estate market will bear. Market value can be established by independent certified appraisal, replacement cost depreciated by age of building (actual cash value) or adjusted assessed values.

Mausoleum
See “Cemetery or Mausoleum.”

Mayor
The mayor of the City of Bloomington, Indiana.

Medical Clinic
A health care facility where patients are admitted for examination and treatment on an outpatient basis by one or more physicians, dentists, other medical personnel, psychologists, or social workers, and where patients are not lodged overnight. This use includes immediate medical care clinics, ambulatory surgical care (as defined by Indiana Code 16-18-2-14), and outpatient care facilities. This definition does not include “methadone or other treatment facility.”
Meeting, Banquet, or Event Facility
A facility with or without food preparation equipment, available for lease by private parties to accommodate private functions including, but not limited to, banquets, meetings, receptions, fellowship, and other social functions and available on a rental basis to the general public. A “Meeting, Banquet, or Event Facility” may also include on site kitchen/catering facilities.

Methadone or Other Treatment Facility
A clinic or facility engaged in dispensing Methadone (dolophine) for the purpose of elimination or reduction of opiate use by individuals suffering from substance use disorder. This definition does not include “opioid rehabilitation facility.”

Mitigation
For purposes of floodplain regulations, sustained actions taken to reduce or eliminate long-term risk to people and property from hazards and their effects. The purpose of mitigation is twofold: to protect people and structures, and to minimize the cost of disaster response and recovery.

Mixed Tenant Center
A structure that contains more than one use or more than one tenant.

Mobile Home Park
See "Manufactured Home Park."

Monopole
A single, self-supporting vertical pole used to support telecommunications equipment, with no guy wire anchors or lattice, usually consisting of a galvanized or other unpainted metal or a wooden pole with below grade foundations.

Mortuary
An establishment where the deceased are physically prepared for final interment.

Mosque
See "Place of Worship."

Motel
See "Hotel or Motel."

Motor Vehicle
Any self-propelled vehicle that requires state license plate registration to be used on public roads and highways, including any non-motorized attachments, such as, but not limited to, trailers or other conveyances that are connected to or propelled by the actual motorized portion of the vehicle.

Multi-tenant Center
A group of separate buildings with multiple tenants, operating under a common name or management; a single building containing multiple uses where there are specific exterior entrance ways for individual uses; or a group of uses on separate but adjoining properties that request treatment as a multiuse complex.

Multi-tenant Nonresidential Center, Large-scale
A group of two or more retail establishments, managed as a unit, sharing a common site, parking area and entrances, and having a gross floor area of one hundred thousand square feet or greater.
**Nursing or Convalescent home**
An extended or intermediate care establishment licensed by the State of Indiana, that maintains and operates continuous day and night facilities providing room and board, personal services and skilled nursing care to individuals who, by reason of advanced age, chronic illness, or infirmity, are unable to care for themselves. Such home does not contain equipment for surgical care or for the treatment of injury. This definition includes “rest home.”

**Obstruction**
For purposes of floodplain regulations, includes, but is not limited to, any dam, wall, wharf, embankment, levee, dike, pile, abutment, protection, excavation, canalization, bridge, conduit, culvert, building, wire, fence, rock, gravel, refuse, fill, structure, vegetation, or other material in, along, across or projecting into any watercourse which may alter, impede, retard or change the direction and/or velocity of the flow of water; or due to its location, its propensity to snare or collect debris carried by the flow of water, or its likelihood of being carried downstream.

**Office**
A facility in which business, professional, administrative and/or clerical activities are conducted, including but not limited to insurance agencies, architects, lawyers, engineers, real estate offices, government offices, motor vehicle licensing branches, post offices, radio/TV stations, research centers, social services, testing laboratories, advertising agencies, travel agencies, abstract and title agencies or insurance companies, and stockbrokers. This use does not include “Medical Clinic,” “Methadone Treatment Facility,” or “Opioid Rehabilitation Facility.” Accessory uses may include cafeterias, health and exercise facilities, or other amenities primarily for the use of employees in the firm or building.

**Official Zoning Map**
A map of the City of Bloomington, Indiana, that legally delineates the boundaries of zoning districts as they apply to the properties within the City. There is only one Official Zoning Map, and it is kept up to date by the Plan Commission and the Planning and Transportation Director.

**One-Percent Annual Chance Flood**
The flood that has a one percent (1%) chance of being equaled or exceeded in any given year. Any flood zone that begins with the letter A is subject to the one-percent annual chance flood. See “Regulatory Flood.”

**Open Space**
An area of land not covered by buildings, parking structures, or accessory uses except for recreational structures. Open space may include nature areas; streams and floodplains; meadows or open fields containing baseball, football, and soccer fields, golf courses, swimming pools, bicycle paths, etc. Open space does not include street rights-of-way, platted lot area, private yards, patio areas, or land scheduled for future development.

**Opioid Rehabilitation Facility**
A facility, clinic, or office engaged in treating or counseling patients for reduction and management of opiate use, which may but need not include treatments involving medication, and where patients do not receive housing or overnight accommodation.
Plan Commission
The City of Bloomington advisory Plan Commission or any division thereof. The City of Bloomington Plan Commission is an advisory Plan Commission serving the City of Bloomington as defined under Indiana Code 36-7-1-2, as amended.

Planned Unit Development (PUD)
A large-scale unified development approved under the provisions of Section 20.02.050 (Planned Unit Development Districts). Generally a Planned Unit Development consists of a parcel or parcels of land, controlled by a single landowner, to be developed as a single entity that does not correspond in size of lots, bulk or type of buildings, density, lot coverage, and/or required open space to the regulations established in any district of the Unified Development Ordinance. A Planned Unit Development requires approval through a zoning map amendment. The uses and standards expressed in the PUD district ordinance constitute the use and development regulations for the Planned Unit Development site in lieu of the regulations for a standard zoning district.

Planning and Transportation Director
The officer appointed by and/or delegated the responsibility for the administration of this UDO’s regulations by the Plan Commission, as well as administration of the Planning and Transportation Department for the City of Bloomington, Indiana. The term includes the Planning and Transportation Director’s authorized representatives.

Plant Nursery or Greenhouse, Commercial
An establishment for the growth, display, and/or wholesale of plants, shrubs, trees, and materials used in indoor or outdoor planting, conducted within or without an enclosed building.

Plat
A map or chart indicating the subdivision or re-subdivision of land, either recorded or in a form suitable to be recorded.

Plat Committee
A committee authorized in the Plan Commission rules that has authority to approve or deny primary plats, secondary plats, and requests for vacation of plats or parts of plats.

Plat, Primary
The primary plat, pursuant to the Indiana Code 36-7-4-700 Series for primary plats, is the plat and plans upon which the approval of a proposed subdivision is based.

Plat, Secondary
The secondary plat, pursuant to Indiana Code 36-7-4-700 Series for secondary plats, is the plat document in recordable form. A secondary plat shall substantially conform to the preceding primary plat, or section thereof.

Police, Fire, or Rescue station
A center operated by a government agency, for the protection of citizens and property from, and for providing public responses to, crime, fire, injury, or other emergencies. This use may include administrative offices, storage of equipment, temporary detention facilities, and the open or enclosed parking of patrol vehicles. This use does not include a “Jail or Detention Facility”.

Porch
An uncovered, unenclosed, accessory structure projecting from the main wall of a primary building.
Preliminary Plan, PUD
A drawing or map made to measurable scale upon which is presented a description and definition of the way in which the design requirements of the Planned Unit Development are to be met.

Premises
See “Property.”

Preschool
See “School, Public or Private.”

Preservation Area
Sites with environmental resources intended to be preserved in their natural state.

Primary School
See “School, Public or Private.”

Property
A lot, parcel, tract, or plot of land and the improvements thereon.

Proposal
Any new construction, including accessory structures of at least eight hundred forty square feet, or any building addition larger than ten percent of the gross floor area of a structure.

Public Improvements
The erection, construction, alteration, operation, or maintenance of facilities serving the public interest that may include but is not limited to storm drainage facilities, streets, highways, parkways, sidewalks, pedestrian-ways, transportation corridors, trees, lawns, landscaping, parking areas, lot improvements, or utilities.

Public Place
Any area on public or private property that is easily accessible and clearly visible to the general public. If located on private property, the area must be open to the general public and clearly visible from adjacent public property such as a street or other public thoroughfare or sidewalk.

Public Safety and Nuisance
For purposes of floodplain regulations, anything which is injurious to the safety or health of an entire community, neighborhood or any considerable number of persons, or unlawfully obstructs the free passage or use, in the customary manner, of any navigable lake, or river, bay, stream, canal, or basin.

Public Way
Any street, alley, channel, tunnel, bridge, easement, right-of-way, or other way that is dedicated or granted for public use.

PUD District Ordinance
An ordinance adopted by the Common Council, the purpose of which is to designate a parcel of real property as a Planned Unit Development zoning district; to specify uses or a range of uses permitted in the Planned Unit Development zoning district; to specify development requirements in the Planned Unit Development zoning district; to specify the plan documentation and supporting documentation that may be required; to specify any limitation applicable to the Planned Unit Development zoning district; and to meet the requirements of Indiana Code 36-7-4-1500 et seq.
Chapter 20.07: Definitions
20.07.010 Defined Words

Regulatory Flood
The flood having a one percent chance of being equaled or exceeded in any given year, as calculated by a method and procedure that is acceptable to and approved by the Indiana Department of Natural Resources and the Federal Emergency Management Agency. The regulatory flood elevation at any location is as defined in Section 20.04.040(c) (General Standards). The "Regulatory Flood" is also known by the term "Base Flood," "One-Percent Annual Chance Flood," and "100-Year Flood."

Regulatory Flood Elevation
The water-surface elevation of the base flood or the 100-year flood as defined by the Federal Emergency Management Agency.

Repetitive Loss
Flood-related damages sustained by a structure on two separate occasions during a 10-year period for which the cost of repairs at the time of each such flood event, on the average, equaled or exceeded 25 percent of the market value of the structure before the damage occurred.

Rescue Station
See "Police/fire/rescue station."

Residential Care Home
See "Group home/residential care home."

Residential Rooming House
A building that the owner of the property occupies as their primary residence, in which, lodging, with or without meals, is provided for compensation, including but not limited to; or a building designed as a single-family dwelling, that is occupied by a group of persons, usually for periods of 30 days or longer, that do not meet the definition of “Family,” where the use does not meet the definition of “Bed and Breakfast,” “Fraternity or Sorority House,” “Student Housing or Dormitory,” “Residential Care Facility,” or “Hotel or Motel.”

Rest Home
See "Nursing or Convalescent Home."

Restaurant
An establishment that sells food or beverages in a ready-to-consume state, in individual servings, that the customer consumes while seated at tables or counters located in or immediately adjacent to the building in which the use is located, and that may include carry-out service. This includes any portion of an establishment used for seating for the consumption of food on the premises that sells prepared food or beverages, such as a bakery, delicatessen, cafes, and coffee shops.

Retail Sales
Establishments engaged in selling goods or merchandise to the general public for personal or household consumption and rendering services incidental to the sale of such goods. This use does not include any form of retail sales or other use listed separately in Table 3-2.

Retail Sales, Small
A facility or establishment with up to 5,000 square feet of gross floor area.

Retail Sales, Medium
A facility or establishment with between 5,001 and 10,000 square feet of gross floor area.

Retail Sales, Large
A facility or establishment with between 10,001 and 60,000 square feet of gross floor area.
Retail Sales, Big Box
A facility or establishment with more than 60,000 square feet of gross floor area.

Retention Facilities
Facilities dedicated to the permanent on-site maintenance of stormwater.

Right-of-way
A strip of land reserved for, occupied, or intended to be occupied by transportation facilities, public utilities, or other special public uses that may include sidewalks, bicycle or pedestrian pathways, streets, alleys, or other public thoroughfares, or buffers adjacent to same. Right-of-way may be held in the form of easement or fee.

Riparian Buffer
Wooded or vegetated areas along creeks, streams, rivers, or designated regulated drains. The area on each bank designated as a riparian area shall be no wider than the average width of the creek, stream or river at normal flow elevation, but be no less than ten feet in width from the top of banks.

Road
See "Street."

Rules of Procedure
The rules which govern how a decision-making body conducts meetings and reaches its conclusions.

Salvage or Scrap Yard
A facility, usually outdoors, where waste or scrap materials are bought, sold, exchanged, collected, salvaged, stored, baled, packed, disassembled, or handled, including, but not limited to, motor vehicles or parts thereof, used lumber, household garbage, inoperable machinery or appliances, scrap iron and other metals, paper, plastics, glass, rags or tires. Where such materials are a by-product of a permitted use, such activity shall be considered "outdoor storage," as defined and permitted separately in this UDO.

Sand Production
See "Gravel, Cement, or Sand Production."

School, College or University
An institution other than a “School, Trade or Business” that provides full-time or part-time education beyond high school.

School, Public or Private
A public or private institution that offers instruction in any of the branches of learning and study comparable to that taught in the public schools through high school level under the Indiana School Laws, including pre-school, pre-kindergarten, kindergarten, elementary school, and junior and senior high schools. This use does not include “School, Trade or Business” or “School, College or University.”

School, Trade or Business
A private or public educational facility with a curriculum that is not comparable to that taught in the public schools through the high school level and focused upon skills required in business, trades, or the arts.

Searchlight
A powerful light equipped with a reflector to produce a bright beam intended to draw attention.
In all other contexts, anything constructed or erected that requires location on the ground or attachment to something having a location on the ground, including but not limited to buildings, sheds, detached garages, mobile homes, manufactured homes, above-ground storage tanks, freestanding signs, and other similar items.

**Structure (Floodplain Regulations)**
For purposes of floodplain regulations, a structure that is principally above ground and is enclosed by walls and a roof. The term includes a gas or liquid storage tank, a manufactured home, or a prefabricated building. The term also includes recreational vehicles to be installed on a site for more than 180 days.

**Structure, Accessory (appurtenant structure)**
A subsidiary or auxiliary building or structure located on the same zoning lot with the principal building or structure and that is customarily incidental to the principal building or structure or to the principal use of the land. See “Building or Structure, Accessory.”

**Structure, Accessory (Floodplain Regulations)**
For purposes of floodplain regulations, a structure with a floor area 400 square feet or less that is located on the same parcel of property as the principal structure and the use of which is incidental to the use of the principal structure. Accessory structures should constitute a minimal initial investment, may not be used for human habitation, and be designed to have minimal flood damage potential. Examples of accessory structures are detached garages, carports, storage sheds, pole barns, and hay sheds.

**Structure, Historic**
For purposes of floodplain regulations, any structures individually listed on the National Register of Historic Places or the Indiana State Register of Historic Sites and Structures.

**Student Housing or Dormitory**
A multiple-family dwelling designed primarily as housing for, or likely to be occupied by, unmarried undergraduate or post-graduate students, including but not limited to:

1) Multiple-family dwellings that contain any living units with four or more bedrooms; or
2) Multiple-family dwellings where more than 33 percent of the living units contain three bedrooms; or
3) Residential buildings that do not meet the definition of a “Residential Rooming House” or “Hotel or Motel” in which any of the bedrooms require the use of a common hallway shared by more than three bedrooms, to access the nearest bathroom facilities or to access a cooking area containing a built-in sink, refrigerator, and stove or oven.

For purposes of determining whether a multiple-family dwelling meets this definition, the City may consider the degree to which the facility is occupied by undergraduate or post-graduate students and the degree to which occupancy is marketed to undergraduate or post-graduate students. This use does not include a “Fraternity or Sorority.”

**Subdivision**
The division of a parent tract or other piece of land into at least two smaller lots or the combination of two or more smaller lots into one lot so that, either now or in the future, the subdivider can transfer ownership, construct buildings or establish a use, or create new building sites for leasehold, and as further defined in the Unified Development Ordinance.
Chapter 20.07: Definitions

20.07.010 Defined Words

Vehicle Parking Garage
A structure or portion of a structure composed of one or more levels or floors used exclusively for the parking or storage of motor vehicles. A parking structure may be totally below grade (as in an underground parking garage) or either partially or totally above grade, with those levels being either open or enclosed. This use does not include a primary use surface parking lot.

Vehicle Repair, Major
An establishment primarily engaged in vehicle repair, rebuilding, reconditioning, or mechanical servicing of motor vehicle engines, transmissions, frames, including auto body repairs, framework, welding, and major painting. This use does not include “Vehicle Fuel Station or Vehicle Wash”

Vehicle Repair, Minor
An establishment primarily engaged in providing minor motor vehicle repair services such as lubrication, oil and tire changes, engine tune-ups, brake repair, tire replacement, interior and exterior cleaning and polishing, installation of after-market accessories such as tinting, auto alarms, spoilers, sunroofs, headlight covers, and similar items. This definition does not include engine degreasing or major repairs such as vehicle bodywork, painting, or repair of engines or transmissions or “Vehicle Fuel Station or Vehicle Wash”

Vehicle Sales or Rental
An establishment that specializes in the sale, display, lease, rental, or storage of light motor vehicles, including automobiles, vans, light trucks, light trailers, boats, ATVs, snowmobiles, and recreational vehicles. This definition does not include salvage operations, scrap operations, vehicle impound yards, or commercial parking lots available for short-term use.

Vehicle Wash
A facility for washing, cleaning, drying and waxing of passenger vehicles, recreational vehicles, or other light duty equipment. A car wash may be self-service or full service.

Veterinary Clinic
An establishment where animals or pets are given medical or surgical treatment and are cared for during the time of such treatment. This use does not include a “Kennel” and overnight boarding of animals shall only be permitted when incidental to such medical treatment and limited to short periods of time.

Violation
For purposes of floodplain regulations, the failure of a structure or other development to be fully compliant with the floodplain regulations. A structure or other development without the elevation, other certification, or other evidence of compliance required in this ordinance is presumed to be in violation until such time as that documentation is provided.

Vision Clearance Triangle
An area of unobstructed vision at street intersections between two and one-half and nine feet above the gutter line and within a triangular area at the street corner, which area is bounded by the street property lines of the corner lot. The vision clearance triangle leg length shall be as specified in the most current edition of the Policy on Geometric Design of Highways and Streets published by the American Association of State Highway Transportation Officials (AASHTO).