

In the Council Chambers of the Municipal Building held on Wednesday, February 16, 1994 at 7:30 p.m. with Council President Sherman presiding over a Regular Session of the Common Council.

COMMON COUNCIL
REGULAR SESSION
FEBRUARY 16, 1994

Roll Call: Service, Miller, Pizzo, Sherman, Hopkins, Cole, White, Kiesling. (Swain absent)

ROLL CALL

Sherman gave the agenda summation.

AGENDA SUMMATION

There were no minutes for approval.

MINUTES FOR
APPROVAL
STATE OF THE
CITY ADDRESS

Mayor Allison delivered her annual State of the City address, of which a copy is included in the original minutes.

*Service noted the recognition ceremony of the 10th anniversary of the child restraint law. She noted the closing of the time capsule that is being closed for 75 years and encouraged people to submit items for it. She discussed the PCB situation in light of the recent decision to not incinerate contaminated soil. She noted the opening of a play at the Waldron Arts Center called "Merlin, Wizard Boy" which she wrote. Miller thanked the attenders of the State of the City speech for coming.

MESSAGES FROM
COUNCILMEMBERS

Cole announced the Indiana Health Care Campaign which promotes single-payer health care is holding a meeting and she announced that WFHB is moving its headquarters downtown.

White commented on the PCB developments of the last week. He was concerned about what he considered over-optimism concerning the demise of the incineration. He hoped that public input would continue. He promised to keep the Council appraised of USB activities. He said the Sweet Adelines concert was at a date other than that which had been previously noted.

Kiesling also encouraged the public to get involved in the PCB solution process. She reminded everyone that the Waldron Arts Center was showing the Martin Luther King Jr. poster contest winners. She announced a Pre-school screening at Binford School. She wished Jack Hopkins a happy birthday.

Sherman wished a Hopkins a happy birthday. He recognized John Fernandez in the audience and was pleased he was in attendance. He wished everyone a happy Valentines Day. Mused about the nice weather. He congratulated the Bloomington South High School Academic Decathlon Team on winning their division.

John Fernandez and Brian Carney, WFHB, invited the Council to the opening of the new radio facility. They noted that they are 91.3 on the FM dial.

PUBLIC INPUT

Kiesling asked how long WFHB had been trying to get a new station.

Carney said it had been a long time.

The following people were appointed to the listed Boards and Commissions.

BOARD AND
COMMISSION
APPOINTMENTS

Brian Alano	Animal Control Board
Kevin Komisarik	Environmental Commission
Kelly Boatman	
George Heise	
Jeff Ehman	
Rosemary Miller	Historical Study Commission
Susie Hamilton	Housing Quality Appeals Board
George Foster	Human Rights Commission
Mary Ellis	
Phil Chamberlain	Traffic Commission
Jim Rosenbarger	
Jeff White	Utilities Service Board

All appointments were unanimous.

It was moved and seconded that Resolution 94-8 be introduced and read by the Clerk by title only. Clerk Williams read the resolution by title only. It was moved and seconded that Resolution 94-8 be adopted. The synopsis was given. RES. 94-8

Chris Spiek, Redevelopment Director, stated the purpose of the resolution was to increase the maximum amount that Bloomington Developmental Learning Center could borrow from the city.

Vicki Renfrow, BDLC, updated the Council regarding the financial situation of the purchase of the BDLC structure and noted that the city money was crucial.

Sherman commented that he was pleased that this arrangement was going to work. He also appreciated the article in the local press regarding the history of this development.

The resolution received a roll call vote of 8-0-0.

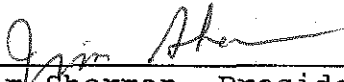
It was moved and seconded that the following legislation be introduced for first reading and read by the Clerk by title only. Clerk Williams read the legislation by title only. LEGISLATION FOR FIRST READING

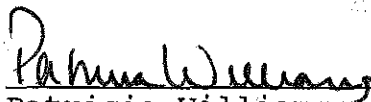
Ordinance 94-10 To Amend the Outline Plan--Re:2708 S. Walnut St. (Marsh Supermarket, Petitioner)

Ordinance 94-11 To Amend the Outline Plan--Re: 333 E. Miller Drive (Public Health Nursing Association, Petitioner)

There was no public input. PUBLIC INPUT

The meeting was adjourned at 8:37 P.M. ADJOURNMENT


Jim Sherman, President
Bloomington Common Council


Patricia Williams, CLERK
City of Bloomington

Approved on 23 March, 1994

*Further Service comments were to the effect that history will be rewritten but the consent decree was not to put down the citizens of Bloomington. What did occur was that the people who signed the consent decree concerning PCB disposal thought it was the best option at the time which is not to imply that incineration is correct, but at the time of the decree it was simply the only thing on the docket and had the city not signed the decree, incineration would probably be occurring now.

"PULLING TOGETHER TO BUILD FUTURE PROSPERITY"

State of the City Address
Mayor Tomilea Allison
February 16, 1994

Throughout history, when difficult times have presented challenges, successful communities have responded with action. In an era of downsizing and economic restructuring, we must work to keep Bloomington prosperous. We must continue to plan for our future. And we must find a remedy for our PCB problem.

We will find solutions to these challenges if we pull together as a community. We can turn our challenges into opportunities if we collaborate and innovate across institutional lines. A perfect example of such an opportunity is now before our community--the challenge to find an alternative remedy to an incinerator for PCB disposal. We have waited for a long time for this very significant development. I am pleased that we can start getting to the real business of reviewing alternatives to the incinerator. This is the first opportunity we have had to consider seriously alternatives to incineration, and I sincerely hope that the parties to the consent decree will work together with the community to find an acceptable solution. I appreciate the new flexibility of both the EPA and the IDEM. The leadership of both assure us that their consideration of alternatives will be based on science.

I believe that this new flexibility on the EPA's part results from our community's efforts as well as changes in federal environmental policy at the highest levels. Nonetheless, environmental remedies, whether here in Bloomington or anywhere in this country, remain subject to federal laws and regulations. The difference in Bloomington is that the environmental remedy is subject to final approval by the city and county. Our goal, as always, must be to find a remedy protective of public health and safety while shielding taxpayers from the cost of this estimated \$200 million project.

I. OPPORTUNITIES FOR PARTNERSHIP THROUGH ECONOMIC DEVELOPMENT

In many ways Monroe County is an economic success at a time when the state is achieving some recognition for economic progress. The Bloomington area has experienced above-average growth over the last 30 years in employment, population, earnings, and number of business establishments. Continued growth is predicted for Bloomington over the next 40 years. But we cannot be complacent, because we also face severe challenges. We lack connections with the major interstate highway systems. Many of our manufacturing plants are downsizing. Crane is still at risk in the federal closing of defense installations. Indiana University has experienced slower growth.

Our most recent challenge, the Wetterau closing, has hit this community hard. My heart goes out to the families that will lose their livelihood. But I am proud of the way this community has pulled together to help them through this crisis: labor unions, the Chamber of Commerce, the Economic Development Corporation (especially Linda Williamson), government agencies, and social service agencies. As a community, we will hold a job fair to help Wetterau employees find new jobs. Moreover, as a community, we will pull together to make sure that the necessary support services, such as education and job training, and counseling, are available to those families. Plus we will work hard to attract a replacement business into the Wetterau facility.

Even though Bloomington is in a growth economy, our city is also experiencing job losses from corporate restructuring. In the 1993 State of the City address, I recognized our need to bolster job creation and retention, when I announced plans to call an Economic Development Summit for Monroe County, to bring together the major players in economic development and coordinate their separate efforts into a county-wide strategy. In addition, the Bloomington Economic Development Corporation, for years funded mainly by the City, doubled its funding by soliciting more money from the private sector. Now the corporation has resources equal to its mission: retention of existing jobs, and creation of new ones.

Several recommendations came out of the economic summit:

*The community should position itself as an international community in the middle of the midwest, as an attractant to international business investment and international trade.

*We must encourage local exports to world markets. Otis' \$55 million contract for elevators in Malaysia has created work for the Bloomington plant, and there are prospects for more contracts in the future.

*The city and county must work together to pre-zone industrial land. Why? To make us more competitive with nearby counties that have more available land than we. We must creatively finance infrastructure improvements to remain competitive in securing top caliber industrial prospects for our community. And we must do this now, for the good of the community at large.

*To strengthen our position as a regional job center in south-central Indiana, we must promote the development of I-69. This development of I69 will bring employment opportunities rather than pink slips and unemployment compensation to our neighbors in and around Monroe County.

*Bloomington can become a full participant in the information-age economy. As the nation develops an information superhighway, the community can benefit by serving as an entrepreneurial haven for knowledge-based businesses related to telecommunications, education, and computers. Ameritech is laying a fiberoptic network throughout Bloomington, connecting schools, government, and business. What we need now is that our west side industries be connected to this network for a competitive edge in business.

Another telecommunications advance is RCA Thomson's new satellite and TV products, coming out this spring, which will help guarantee the prosperity of the local Thomson plant. I wish them every success with this new product line.

Businesses locate for two main reasons: the infrastructure and the quality of the workforce. Our workforce gets high marks for its work ethic. To prepare our workforce for the new age of technology, CALL--the Community Alliance for Lifelong Learning--has adopted a strategic plan for higher educational standards and retraining. Many workers will change jobs several times during their lifetimes, and we must help them make the necessary changes. Education is a key part of our economic planning.

In addition to our attention to the quality of the workforce, infrastructure remains important. Many major projects will be started or completed this year. Thomson Community Park will open this spring. The new truck route to serve Thomson and channel truck traffic out of residential neighborhoods can soon be started, now that Indiana Rail can sell the roadbed to us. We have secured funds to finish Hillside Drive, improve Sare Road, and improve the intersection of Smith Road and Third Street. Under consideration are sewer and water line projects for the continued growth of the west side and the southeast quadrant. In response to

increased growth in the northwest quadrant, we will upgrade the Blucher Poole, the north sewage treatment plant.

We must work to expand on the good things that happened in 1993. General Electric's \$150 million expansion created many new jobs. Great West Casualty Insurance located a new regional headquarters in Park 37, bringing new professional jobs to the community. Crane survived the latest base closing cut, and secured new contracts. What was the city's role? We helped with the roads and sewers that GE needed for its expansion. We contributed an industrial loan to the incentive package that brought Great West here. We journeyed to Washington to meet with Navy policy makers on behalf of Crane, and we will continue to advocate for Crane. And finally, through our support of Independent Packaging and Griner Engineering, we helped local entrepreneurs to create 173 new jobs.

Downtown Bloomington remains central to our economic development efforts. A Public/private partnership has been vital to the downtown success: examples are the Waldron Arts Center, the Convention Center and the Showers Research Park project. Our efforts to encourage downtown housing are starting to bear fruit: ten units at Seventh and Lincoln, six units on North Washington, and plans for major new developments on North Walnut. We are working on a downtown hotel to complement the Convention Center. And of course we want the library to stay downtown. I am happy to report that the Showers Center Parking area is complete, and that the Parks Foundation is preparing a landscape plan for Morton Street. We expect to be in the new City Hall by the fall of 1995. What we need to think about next is a comprehensive landscape plan for our most popular street, Kirkwood, to enhance the beautiful entrance to IU.

Growth Policies Plan implementation is an ongoing priority important to economic development. From the day of its adoption, the plan has influenced land use decisions. The redirection of retail development has been quite successful. The plan has conveyed our message to prospective business that retail development must be in accord with the plan, and the market has responded positively with development in the right places. Several new residential projects are enjoying good market acceptance. The Winslow Farms development is a good example of the higher density projects advocated to achieve more compact urban form and more efficient use of limited land resources. Of particular note, the award-winning Bradford Ridge project demonstrates that affordability is not inconsistent with good site design and environmental sensitivity. The project offers 130 affordable units under the tax credit program.

The citizen liaison recommended in the plan is ongoing. The deputy mayor and Planning staff meet regularly with the neighborhood council. Pre-hearing neighborhood coordination has become routine in zoning and development cases, with very positive results.

Financial initiatives have been implemented in the form of the Tapp Road area annexation and TIF district and the Enterprise Zone. The first project to which the Enterprise Zone contributed is the neighborhood-oriented Crestmont Park improvement. The Tapp Road TIF will provide resources for infrastructure development in the Thomson Park neighborhood.

The Planning Department has completed a round of meetings with neighborhood and other citizen interest groups to review draft zoning concepts. After a great deal of citizen involvement, public consideration of the new regulations will begin soon.

A new thoroughfare plan which reacts to the Growth Policies Plan has been completed in draft and is being taken to citizen interest groups for review.

I am greatly encouraged by our efforts to provide environmental guidance in planning. With the new environmental staff position funded by this Council, we are better coordinating planning, engineering and environmental commission work. We will improve our internal system to guarantee that we enforce the erosion control ordinance and follow the Plan Commission's conditions of approval on developments.

In addition, our growing use of the geographic information system (GIS), with its computerized maps, gives planners, engineers, environmentalists, elected officials, and economic development staff better access to information as they make decisions. We are coordinating our own GIS efforts with those of the county, and we expect even more progress this year.

In sum, Growth Policies Plan implementation is a multi-faceted ongoing process, and we will continue to make it a priority.

II. PUBLIC PARTNERSHIP OPPORTUNITIES

The Showers project highlights the importance of public and private sector collaboration. While industrial job growth has been the engine of our economic development efforts, Indiana University is our heart and soul. With a new research park the university will be able to expand further its mission in the state, providing another tangible link between research and economic development. Indiana University's success truly is success for all of Bloomington.

Over the last two years, we have made significant progress in collaboration with IU. The community now has representatives on several key campus committees. Our downtown fire station and cooperative fire service arrangement on campus greatly benefit the university. In turn, city residents have benefited from IU's contributions toward our new aerial platform fire truck and the hospital ambulance service. Through the park and ride program of IU and Bloomington Transit, we have improved the safety of residential streets and substantially increased the use of mass transit. Bloomington and IU are working to improve traffic safety and to further expand the use of public transportation. And now, with IU's help, we have a more pedestrian-friendly route to the south side of campus with new traffic lights on Third and Atwater Streets. Further work with the university may yield a cooperative bus pass program. In concert with IU, the city can secure federal grant monies to build a joint bus facility for fleet storage and maintenance that would otherwise cost us each millions of dollars.

These collaborative efforts make sense. Both IU and the city are facing increasingly tight budgets with no relief in sight. The budget crunch further highlights the importance of Hoosiers for Higher Education in advocating greater funding for IU. Through the leadership of President Ehrlich the citizens of Indiana have begun to realize the importance of higher education in the economic development efforts of the state.

Cooperation and collaboration between the city and county also remain important and workable goals. And I am pleased to report that city/county cooperation has never been better. Testimony to this renewed spirit includes the economic development efforts on General Electric and Great West Casualty, collaboration on GIS, affordable housing, animal control, public health and the convention center. This year, I am looking forward to further progress with the county on master plan coordination and economic development.

III. GOVERNMENT AND CITIZENS: PARTNERSHIP OPPORTUNITIES

Citizen initiative is another vital element in Bloomington's efforts to build future prosperity. We must continually honor our community's outstanding volunteers, people who add to our quality of life. In the past several years, citizens have made a big difference in affordable

housing, environmental protection, Sister City relations, substance abuse prevention, accessible accommodations, downtown revitalization, and the update of the master plan. In this past year we have continued to be blessed with the many activities and events of the 175th Anniversary Committee (thanks to volunteer par excellence, Evelyn Powers). Now as much as ever **WE NEED OUR VOLUNTEERS!**

The COMPASS Needs Assessment identified several critical areas of community emphasis: education, affordable housing, health care and child care. Volunteers, working with government and not-for-profit organizations, have made the difference. This spring our Community Land Trust for Affordable Housing built and saw occupied the first homes. This joint project of Housing Solutions and the city, the land trust will open affordable home ownership opportunities adjacent to Thomson Community Park for 29 families. Furthermore, because of the city and federal investment of \$650,000 in the project, we will have a revolving fund which will serve to expand the land trust into other areas of the community. The federal department of Housing and Urban Development is enthusiastic about the city's project, and I believe it will warrant national media attention. Along with our other HOME grant projects, we are making a difference. We have invested nearly \$3 million in affordable housing.

In child care, we have long administered progressive programs through the Human Resources department. Now, a key interest of mine has come to fruition in the Parks & Recreation department: Kid City and Tykes Town, unique and innovative approaches to providing an educational and recreational daycare alternative. Director of Recreation, Bonnie Moore should be credited with the idea of a summer camp for kids, by kids. Kid City has been designed by Monroe County school children, Kid City staff and four key community leaders. I am excited about Kid City's and Tykes Town's prospects and look forward to Parks expanding these efforts in future years. We are making a difference in child care. Look for further Parks and Recreation efforts for more cooperative programs with the school system.

In the area of education too, our community has banded together to make a difference. Uniting city, county, Chamber of Commerce, Monroe County Library, Ivy Tech, the Monroe County Community School Corporation and many volunteers, the community has formed the Community Alliance for Lifelong Learning (CALL). CALL's mission is to implement the community's Strategic Education Plan by integrating lifelong learning into our cultural framework. We must support efforts to expand education and training to all our children--our future work force. By supporting this mission, we are making a difference in education and employment. We must ask that the school system continue to fund current at-risk programs in the schools and the G.E.D. program at the jail. It is inconceivable they would drop these programs after the community has clearly identified them as a priority.

I believe we can make a big difference in public health as well. The Council has appropriated \$90,000 dollars to assist in the provision of a community health clinic for Public Health Nursing, and I believe that we have addressed a major community need and significantly assisted in PHNA's expansion of its Community Health Access Program (CHAP). By supporting the new Birth to Five program this year, we can continue to make a difference in public health. PHNA with an additional case worker will guarantee that all newborns receive the benefit of health and development programs available in the community. A necessary component of Indiana Statewide Tests of Educational Progress (ISTEP) and CALL is that all children enter school ready to learn. In order for us to assure such a goal, the health needs of

pre-school children must be met through such programs as birth to five.

While we have assisted in the expansion of public health initiatives, we have also made significant progress in controlling the rising costs of health insurance. We worked closely with a coalition of area employers and medical professionals, to develop a local system of high quality health care that is affordable to employers and employees alike. Precision Health, a community-based, non-profit corporation organized only last year, has already put its managed-care health plan in place, and it promises to be a great success. We have chosen the Precision Health network for our employees for 1994.

Like we have done in health care, we can continue the progressive efforts of this community to find solutions to pressing problems: to work to make our neighborhoods more safe through citizen and police teamwork, to implement our master plan, to combat domestic violence and rape, to help our at-risk youth reach their potential, to prevent substance abuse through programs like DARE, and to fight hatred and bigotry. I am dedicated to all of these goals, and I look forward to continued collaboration on finding solutions with our citizens, this Council and our city employees. Pulling together we can build future prosperity for our city. We can turn our challenges into opportunities.