

AGENDA  
COMMON COUNCIL  
SPECIAL SESSION  
MARCH 9, 1983, 7:30 P.M.  
COUNCIL CHAMBERS

- I. ROLL CALL
- II. AGENDA SUMMATION
- III. MESSAGES FROM COUNCILMEMBERS
- IV. MESSAGES FROM THE MAYOR
- V. PETITIONS AND COMMUNICATIONS
- VI. LEGISLATION FOR DISCUSSION/VOTE - SECOND READING
  - 1. Resolution 83-12 In Support of a Joint Law Enforcement Facility  
Committee Recommendation None
- VII. ADJOURNMENT

In the Common Council Chambers of the Municipal Building held on March 9, 1983, at 7:30 P.M. with Council president Dilcher presiding over a Special Session of the Common Council.

COMMON COUNCIL  
SPECIAL SESSION  
MARCH 9, 1983

Councilmembers present: Morrison, Towell, Porter, Service, Dilcher, Murphy, Olcott, Gross, Hogan.

ROLL CALL

Council president Dilcher gave the agenda summation.

AGENDA SUMMATION

There were no messages from councilmembers.

MESSAGES FROM COUNCILMEMBERS

Mayor Allison presented the attached statement regarding her position on the Joint County-City Law Enforcement Facility.

MESSAGES FROM THE MAYOR

There were no petitions or communications.

PETITIONS AND COMM.

Olcott moved and Morrison seconded a motion to introduce and read Resolution 83-12 by title only.

SECOND READING:  
RESOLUTION 83-12  
IN SUPPORT OF THE JOINT  
CITY-COUNTY LAW  
ENFORCEMENT FACILITY.

Clerk Williams read the resolution by title only.

Olcott moved and Morrison seconded a motion to adopt Resolution 83-12. Dilcher read the legislative synopsis.

Dilcher said that the council would hear comments from the audience and then the councilmembers would address the issue.

Don Adams, President of the Chamber of Commerce, stated the the Board of Directors of the Chamber had met on March 8, and voted to act as a mediating body between county and city in an effort to see this facility come about. If figures are correct city residents would already be paying a substantial amount for the building, by virtue of the fact that they are also Monroe County residents. The Chambers feels that the joint venture would be of benefit to all and wants to work to that end.

Olcott said that he was very pleased with the Mayor's statement and was looking forward to working with the county. There are agreements to be worked out but with a spirit of cooperation, success is possible.

Morrison said that this resolution only scratches the surface. A fire department will cost another 1.5 million, another 1 to 1.5 million for relocation of computer equipment and the city will be hit two-fold. By the time we are done it will be a 3 million dollar project. Just where the money will come from is the big question. Morrison continued by saying he was not opposed to city-county efforts to cooperate, but an in-depth study was necessary to determine if the city could afford the project.

Mayor Allison said that final cost figures depend on whether the building is on land that the city already owns. One million would be a possible price for the new fire station but it might be possible to lease the police station and keep the fire station for the present time.

Towell said that there is major agreement that the city would contribute more than half the assessed costs for what the city would have occupied. By the time all the extras are accounted for in remodeling and refurbishing the existing police building, the two cost figures would come very close to each other. Towell said that he agreed with Morrison that the fire station presented complications and that it was not easy to replace a station with that capacity, but Bloomington has grown almost 20% in the last ten years and there is no reason to think that it will not continue to grow so that a larger station will be necessary in the future. He applauded the Mayor and urged everyone to support the beginning of real city-county cooperation.

Service said that it was unfortunate that this meeting was not taking place five years in the future. Underlying problems that will crop up in five to ten years are not obvious today or as they will be in the future. Service was pleased with the joint record keeping aspect of the facility.

Hogan said that initially he was opposed to the joint facility but upon consideration this facility will be in the middle of our city and city residents will pay part of the costs whether or not the building has a city label. In theory this is the right decision - the city should proceed with negotiations. The council and the administration have the obligation to provide good government for all citizens.

Morrison suggested Mayor Allison contact Congressman McCloskey to see if federal funds would be available for the project.

Allison responded that some emergency preparedness monies are available but not monies for equipment.

Charlotte Zietlow, President of the Monroe County Commissioners, asked that the city-county agree on a concept and the specifics could be negotiated. The county is seriously negotiating the site and is concerned that the local sheriff and police department will be secure in case of a county-city wide emergency.

Allison reminded that council and the public that one aspect she is very concerned about is the "cost" of money and that she will monitor that very carefully. Over a period of time a \$526,000 expenditure plus interest will cost 1 million dollars and the same expenditure plus interest plus the cost of land would be close to 1.5 million dollars.

Porter agreed with Service's remarks adding he wished that the county had gone ahead with this project in 1968 with 1968 money rather than the cost of money in 1983. He also hoped to see a cooperative effort that might lead to the elimination of one of the police forces in Monroe County.

Murphy said that he was concerned about the purchase price of property, the current police building status and that he would vote for this resolution supporting the further negotiations between the city and the county, but did not feel committed to vote for any appropriation ordinance that might arise in the future.

Dilcher said that she supports intergovernmental cooperation and hoped for an economic plan that would be feasible for all.

Mike Andrews, a concerned citizen, preferred that the city taxpayer not pay at all for this county facility. He felt that the architect that presented the plans before the council last month did not establish a "need" for a new police facility at this time. He then addressed that question of the need for a facility that will be four times larger than the present one.

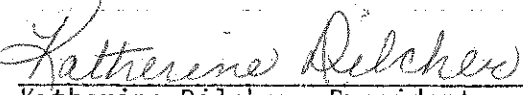
Morrison said that in the future a squad car will be so well equiped that many of the facilities we would put into the new building would be obsolete.

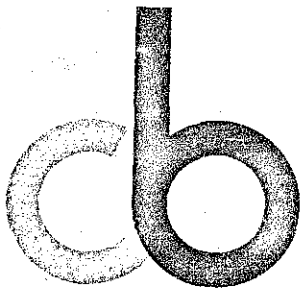
The resolution received a roll call vote of Ayes: 9, Nays: 0.

The meeting adjourned at 8:20 P.M.

ADJOURNMENT

  
Patricia Williams City Clerk  
Bloomington

  
Katherine Dilcher, President  
Bloomington Common Council



city of bloomington

box 100, municipal building, bloomington, indiana 47402

office of the mayor  
(812) 339-2261 x59

MARCH 9, 1983

STATEMENT RE: JOINT LAW ENFORCEMENT PROJECT

ON FEBRUARY 25, I ANNOUNCED THAT I WOULD NOT SUPPORT THE CONSTRUCTION OF A JOINT CITY/COUNTY LAW ENFORCEMENT FACILITY BECAUSE THE MARGINAL BENEFIT DERIVED FROM THIS PROPOSAL, AS PRESENTED, DID NOT WARRANT THE EXTRA EXPENSE TO THE AVERAGE CITY TAXPAYER. THE EXPENSE OF THIS PROJECT TO CITY TAXPAYERS REMAINS THE HIGHEST OF MY CONCERNS. I ALSO STATED THAT I FAVOR INTER-GOVERNMENTAL COOPERATION, AND REALIZE THE POTENTIAL BENEFITS TO BE DERIVED THEREFROM. IN THIS INSTANCE, IT IS RESPONSIBLE TO PROCEED ONLY IF A JOINT VENTURE PRESENTS A REALISTIC BENEFIT IN RELATION TO COST TO THE CITY TAXPAYER.

AT MY DIRECTION, MY STAFF HAS CONDUCTED AN IN-DEPTH ANALYSIS OF ALL CITY OPTIONS CONCERNING THE FUTURE NEEDS OF THE BLOOMINGTON POLICE DEPARTMENT. THE FIRST CONCLUSION I HAVE DRAWN IS THAT WHILE NO SIGNIFICANT IMPROVEMENTS ARE IMMEDIATELY NECESSARY AT OUR PRESENT POLICE FACILITY, I BELIEVE THAT RENOVATION WILL BE NECESSARY IN THE NEXT 8 TO 12 YEARS. I HAVE THEREFORE RESEARCHED THIS QUESTION FROM TWO POSSIBLE APPROACHES: RENOVATION OF THE EXISTING FACILITY, OR PROCEEDING WITH THE JOINT FACILITY OPTION.

I HAVE CAREFULLY EXAMINED EACH OF THESE ALTERNATIVES OVER A 20 YEAR LIFE CYCLE. I HAVE FURTHER EVALUATED WHAT IS SACRIFICED BY STAYING IN THE PRESENT FACILITY, AND THE BENEFITS ACCRUED BY JOINING WITH THE COUNTY IN THIS PROJECT, WITH PARTICULAR ATTENTION TO PERSONAL SERVICE AND ENERGY COSTS.

IT IS MY FINDING THAT A JOINT FACILITY CAN BE A REALISTIC ALTERNATIVE TO RENOVATION, IF SIGNIFICANT COST REDUCTIONS CAN BE MUTUALLY AGREED UPON BY CITY AND COUNTY OFFICIALS. I AM THEREFORE WILLING AND INTERESTED IN PURSUING THIS PROJECT IF THE FOLLOWING POINTS ARE CAREFULLY CONSIDERED AND NEGOTIATED TO THE CITY'S SATISFACTION.

1. THAT THE TOTAL COST OF THE PROJECT NOT EXCEED 1.5 MILLION DOLLARS.
2. THAT THE EXPENSES FOR SHARED SPACE SHOULD BE SPLIT MORE EVENLY. BASING SHARED SPACE COSTS ON STAFFING LEVELS IS NOT REALISTIC WHEN ONE CONSIDERS THAT THE POLICE AND SHERIFF'S DEPARTMENTS SERVE ROUGHLY THE SAME SIZE POPULATION.
3. THAT EXPENSES INCURRED IN SITE PREPARATION (E.G., ROCK EXCAVATION) BE NEGOTIATED TO THE SATISFACTION OF THE CITY. THE CITY'S PAST EXPERIENCE IN CONSTRUCTION IN THE AREA UNDER CONSIDERATION DEMONSTRATES THAT SIGNIFICANT COST OVER-RUNS CAN OCCUR DURING SITE PREPARATION. SUCH COST OVER-RUNS COULD ULTIMATELY MAKE A JOINT VENTURE ECONOMICALLY DISADVANTAGEOUS TO THE CITY.
4. THAT THE CITY, COUNTY, AND/OR HOLDING CORPORATION ENTER INTO A WRITTEN AGREEMENT WHICH CLEARLY DEFINES ALL COSTS AND THE RESPONSIBILITY FOR THOSE COSTS.
5. THAT THE CITY AND COUNTY ENTER INTO A WRITTEN AGREEMENT WHICH COMMITS BOTH PARTIES TO PAYING THE SHARED COSTS OF DISPATCH AND RECORD-KEEPING PERSONNEL; OR THAT THE CITY ASSUMES RESPONSIBILITY FOR RECORD-KEEPING AND DISPATCH FUNCTIONS, THE COST OF WHICH IS CREDITED TO THE CITY SHARE OF ANNUAL OPERATING EXPENSES.
6. THAT SELECTION OF THE SITE BE MUTUALLY AGREED-UPON BY THE CITY, COUNTY, AND HOLDING CORPORATION.
7. THAT THE DATES FOR COMMENCEMENT AND COMPLETION OF CONSTRUCTION BE AGREED TO BY THE CITY, COUNTY AND/OR HOLDING CORPORATION.
8. THAT THE CITY, COUNTY AND/OR HOLDING CORPORATION AGREE TO A SPECIFIC PLAN AND METHOD OF ALLOCATION OF COST FOR MAINTENANCE AND OPERATION OF THE JOINT FACILITY.

9. THAT A LEASE AGREEMENT SATISFACTORY TO THE CITY BE FULLY NEGOTIATED IN WRITING.

10. THAT THE CITY AND HOLDING CORPORATION AGREE TO A MAXIMUM INTEREST RATE FOR THE SALE OF BONDS.

11. THAT THE ABOVE MATTERS BE AGREED UPON AND CONTRACTUALLY SET WITHIN THE NEXT SIXTY (60) DAYS.

IF THESE CONDITIONS CAN BE AGREED UPON IN THE NEXT SIXTY (60) DAYS, THE OPTION OF JOINING IN THIS PROJECT WITH THE COUNTY BECOMES A MUCH MORE VIABLE ONE TO THE BLOOMINGTON TAXPAYER. THEY MUST, HOWEVER, BE CAREFULLY CONSIDERED AND NEGOTIATED TO THE CITY'S SATISFACTION BEFORE I WILL CONSIDER INITIATING AN APPROPRIATION ORDINANCE TO FINANCE THE PROJECT.

FINALLY, I THINK ALL INTERESTED PARTIES SENSE THE VALUE OF CONTINUING AND INCREASING CITY/COUNTY COOPERATION. I SINCERELY URGE EACH OF YOU TO CONSIDER THE FINANCIAL IMPACT TO THE CITY TAXPAYER AND TO SUPPORT THE ADMINISTRATION IN NEGOTIATING AN EQUITABLE SOLUTION FOR THOSE TAXPAYERS.

THANK YOU.

GREATER BLOOMINGTON CHAMBER OF COMMERCE, INC.

Resolution of the Board of Directors  
Issued at a Special Meeting held  
March 8, 1983, at 8:00 a.m.

---

Pursuant to notice or waiver thereof, the following resolution was duly adopted at a special meeting of the Board of Directors of the Greater Bloomington Chamber of Commerce, Inc., (hereinafter referred to as the "Chamber of Commerce"), duly called and held at 8:00 a.m. on March 8, 1983, at the offices of the Chamber of Commerce at 441 Gourley Pike, Bloomington, Indiana;

WHEREAS, a holding corporation has been formed to proceed with the construction of a police and criminal justice building for Monroe County, Indiana; and

WHEREAS, it is possible and feasible to include space for the Bloomington Police Department in this building; and

WHEREAS, if the Bloomington Police Department and the Monroe County Police Department were located in joint facilities in the new police and criminal justice building being planned by Monroe County, certain economies and efficiencies might be realized by the citizens of the City of Bloomington and Monroe County as follows:

A. All law enforcement agencies operating in the City of Bloomington and Monroe County would be centrally located in an area providing immediate access

to the court system, the probation system, jail facilities and prosecutor's office; and thereby becoming a part of a closely related and organized criminal justice system.

B. A combined communication/dispatch system could be used to provide better services to the citizens of Monroe County and the City of Bloomington with shared equipment at a lower cost.

C. Shared information and data systems between the Monroe County Police Department and Bloomington Police Department could provide a more sophisticated and accessible system to both police departments.

D. In addition to the shared communication and data systems mentioned, the two police departments could share other equipment such as laboratories, photography equipment, technical and investigative equipment, training equipment, and similar items.

E. It would not be necessary to transport an incarcerated individual outside of the new criminal justice facility thereby providing for assistance and security for those officers serving within the facility as well as the other citizens moving in and through the facility during normal operational activities.

F. Combined services and staff efficiencies to be realized from the joint use of the criminal justice facility could lead to budgetary savings in both the



Bloomington Police Department and the Monroe County Police Department; and

WHEREAS, Monroe County is committed to the construction of a facility for the Monroe County Police Department as part of the new criminal justice facility and will incur the expense therefor; and

WHEREAS, as a result of the commitment to build this facility for the Monroe County Police Department, approximately one-half ( $\frac{1}{2}$ ) of the total cost of a joint facility for both the Bloomington Police Department and Monroe County Police Department will be incurred by the Monroe County Police Department regardless of whether or not the facility is shared by the Bloomington Police Department; and

WHEREAS, the additional costs to be incurred by the City of Bloomington for its share of a combined facility could be amortized over a 20-year lease period which coincides with the repayment period of the bond issue contemplated to finance construction of the facility; and

WHEREAS, relocation of the Bloomington Police Department within a new criminal justice facility would make the existing facility now housing the Bloomington Police Department available for use by the City as either additional governmental space or as surplus real estate to be sold on the open market and the proceeds thereof used to

either retire a portion of the City's expenses in construction of the joint facility or for other purposes; and

WHEREAS, it is anticipated that there would be a savings in the cost of maintenance for the new criminal justice facility when compared to the cost of maintenance of the existing Bloomington Police Department facility;

NOW, THEREFORE, BE IT RESOLVED: That the Chamber of Commerce supports the participation by the Police Department of the City of Bloomington in a joint facility to be shared with the Monroe County Sheriff's Department in a new criminal justice facility to be erected by a holding corporation being leased to Monroe County and the City of Bloomington; and

BE IT FURTHER RESOLVED: That the Chamber of Commerce strongly urges the governmental officials of Monroe County and the City of Bloomington to vigorously and urgently negotiate in good faith to explore the possibilities of exploiting the many advantages to the City of Bloomington of participating in a joint facility with Monroe County; and

BE IT FURTHER RESOLVED: That the Chamber of Commerce assist any and all governmental agencies involved in constructing the criminal justice facility or in negotiations for the occupancy thereof in any appropriate manner and to place its services at the disposal of these agencies, all toward the end that the City of Bloomington and Monroe County cooperate in the construction of a joint facility for the Bloomington Police Department and the Monroe County Police Department located in a new criminal justice facility.

So adopted this 8th day of March, 1983.

---

Don Adams, President