In the Council Chambers of the Municipal Building, on Thursday, February 6, 1975, at 7:35 p.m., with Councilpresident Brian C. de St. Croix presiding.

Present: James Ackerman, Richard Behen, Flo Davis, Wayne Fix, Sherwin Mizell, Jack Morrisch, Brian de St. Croix, Al Towell, Charlotte Zietlow.

Francis X. McCloskey, Mayor; Karel Dolnick, City Clerk; Larry Owens, City Attorney; James Regester, Corporate Counsel; Michael Corbett, and Steve Richardson, Administrative Assistants to Mayor; Tom Crossman, City Planner; Rasoul Istrabadi, City Engineer; Bill Wilson, Parks and Recreation Director; Walt Sorg, Utilities Department.

About 20 other people including members of the press.

Councilpresident de St. Croix began with comments on the new format of the agenda, television coverage of Council meetings by WTIU for three hours of all sessions. He stated the Council will attempt to complete all business in that time span in order to give public accessibility to City affairs.

Councilpresident de St. Croix explained the new committee procedure concerning announcements from committees, as calling upon the Chairperson of said committee to give a brief summation of the committee's actions, concerns, positions, and what was their final determination, or if differing opinions, what the minority opinion declared. Committee reports which are signed by members of the committees become part of the official minutes of the Council meetings.

Francis X. McCloskey, Mayor, began his address with introductory remarks thanking the Council for a chance to speak of the present state of affairs of the city, with specific emphasis on administrative achievements of the past year, and goals of the future. Topics discussed included: Community Development, Human Resources, Transit and Streets, Environment, Intergovernmental Cooperation, and Recognition of City Officials. Extemporaneous comments were extended to laud particular individuals for their performances within these areas. The original text is included at the end of the minutes. After completion of his address, the Mayor referred to the Kirkwood Mall project, and continued with thoughts toward 1975 saying, "I think we'll see alot happening in 1975-1976 regardless of

REGULAR SESSION COMMON COUNCIL CITY OF BLOOMINGTON INDIANA

ROLL CALL

CITY OFFICIALS PRESENT

OTHERS PRESENT

AGENDA SUMMATION

ANNOUNCEMENT OF SCHEDULED COMMITTEE REPORTS

ANNUAL STATE OF THE CITY ADDRESS - MAYOR -2-

who happens to be presiding in or over, or participating in a City Administration, and I would make a serious plea, a very serious plea, that somehow we try to get a little bit more sense of humor into City Government, and into Community Affairs. I don't know how we're going to do it, I talked about bringing Hunter Thomas in to manage my Mayoral campaign, but I couldn't get Terry Englich to pick that up, and I am just hopeful, you know, that we can come up with some spontaneous ideas for a "Laugh of the Week Award", or something like that, but I think we can use more laughs this spring, summer, and fall next year."

Councilman Behen moved that Resolution 75-2 be introduced and read by the Clerk in its entirety. Councilwoman Davis seconded the motion.

This motion was carried by a unanimous voice vote.

Karel Dolnick, City Clerk, read Resolution 75-2 in its entirety.

Councilman Behen moved that Resolution 75-2 be adopted. Councilwoman Davis seconded the motion.

A report was made concerning the Resolution from Councilman Behen, Chairperson of the Appropriation Committee, stating, "It was the unanimous decision that Barks and Recreation were a solvent group, entitled to a loan, which we felt assured would be repaid." Councilwoman Zietlow questioned whether the money could be transferred from one area to another. Councilpresident de St. Croix explained that this was not a transfer, but rather a loan secured by a pledge of the return of matching funds by the Federal Bureau of Recreation's approval through the state, but they have to have receipts in order to get the money back.

The motion was passed by a ROLL CALL VOTE OF AYES 9, NAYS 0.

Councilman Behen moved that Ordinance 75-2 Ordinance 75-2 be introduced and read by the Clerk. Councilwoman Davis seconded the motion.

Councilman Ackerman raised Point of Order, as to whether we were following the new agenda or not. The motion was withdrawn by Councilman Behen.

Councilpresident de St. Croix introduced Bill Wilson, Director of Parks and Recreation, for their annual report. He explained that due to the Council running ahead of schedule, that his staff was not all present at this time. Councilpresident de St. Croix asked if Mr. Wilson would rather wait until 9:00p.m. to make their report.

Councilman Ackerman moved that the agenda be amended. Councilwoman Davis seconded the motion. LEGISLATION FOR DISCUSSION/

Resolution 75-2 Parks and Recreation Dept.

REPORTS FROM CITY DEPARTMENTS

Parks and Recreation

Councilman Behen moved that Ordinance 75-2 be introduced and read by the Clerk. Councilwoman Davis seconded the motion.

This motion was carried by a unanimous voice vote.

Karel Dolnick, City Clerk, read Ordinance 75-2 in its entirety.

Michael Corbett, Administrative Assistant to the Mayor, Speaking from the floor: asked that Sections 2 and 6 be deleted from the First Reading.

Councilpresident de St. Croix replied that they had not been included in the reading when the Ordinance was introduced, but would be included in another Ordinance at a later time.

Michael Corbett: Asked that a Second Reading of the Ordinance be made also this evening. He stated that it was expected that funds would be received the following week, and they wished to be able to put people to work, and wanted to have the Council's approval to do so, rather than put people to work, then ask the Council for approval after the fact.

Following Mr. Corbett's remarks, discussion among Council members was made concerning the proper procedure of having both Readings . It was decided that the Appropriation Committee's Report on Ordinance 75-2 could not be made, or approval of the Ordinance be made until a motion was carried by the Council to amend the agenda, and suspend the rules by unanimous vote.

Councilman Towell moved that Ordinance 75-2 be read at Second Reading by Amending the agenda. Councilman Behen seconded the motion.

Councilman Ackerman: called for discussion of this motion before a vote.

The following discussion raised questions of Public Notice, Council members being informed of this Salary Ordinance, and noted that action could not be taken on filling the positions until a salary ordinance was passed. It was brought up that delaying this Ordinance would be a disservice to the people, and that people were aware of the funds being provided through the news media, and would not be concerned over the Council having both readings on the same night.

## INTRODUCTION OF ORDINANCES FIRST READINGS

Salary Ordinance 75-2

Councilman Behen, Chairperson of the Appropriation Committee, gave the Majority Report concerning Ordinance 75-2, upon request from Councilpresident de St. Croix.

The motion to amend the agenda was passed by a ROLL CALL VOTE OF AYES 8, NAYS 1. NAY: Ackerman.

Councilman Towell moved that the rules be suspended to allow Second Reading of Ordinance 75-2. Councilman Behen seconded the motion.

The motion to suspend the rules was voted upon by a ROLL CALL VOTE OF AYES 8, NAYS 0, ABSTENTION 1. Abstention: Ackerman.

Councilpresident de St, Croix asked for a ruling from the Parliamentarian Towell whether abstentions would be allowed, and if the Ayes vote would be considered a unanimous vote and could therefore be put into effect.

Parliamentarian Towell stated that it was required to have a constitutional majority, therefore abstentions would be considered a nay vote. He continued that the person should vote. (Abstentions are allowed in cases of Conflict of Interest.)

Councilman Ackerman changed his vote to Nay.

The motion to suspend the rules was defeated by a ROLL CALL VOTE OF AYES 8, NAYS 1. Nay: Ackerman.

Councilman Morrison moved that Ordinance 75-3 be introduced and read by the Clerk. Councilman Fix seconded the motion.

The motion was carried by a unanimous voice vote.

Karel Dolnick, City Clerk, read Ordinance 75-3 in its entirety.

Councilman Behen moved that Appropriation Ordinance 75-2 be introduced and read by the Clerk. Councilman Towell seconded the motion.

The motion was carried by a unanimous voice vote.

Councilpresident de St. Croix noted the Salary Ordinances 75-2, and 75-3, plus Appropriation Ordinance 75-2 will be considered at the next Council Meeting. Salary Ordinance 75-3

Appropriation Ordinance 75-2 Bloomington Transit

- - - Yes

Councilman Behen moved that the minutes from Council Meetings: September 19, October 3, 17, November 4,7,21, and December 17, January 6, 16th 1975 be approved. Councilman Mizell seconded the motion.

Discussion followed concerning changes to be made in the text of the minutes.

Councilman Towell moved that the minutes from Council Meeting November 7, 1974 be amended to include his full statement. Councilman Ackerman seconded the motion.

Councilman Towell stated that his motion was made because he felt the summary of his statement did not convey what he had actually wished to express.

The motion to insert Councilman Towell's full statement into the minutes of November 7,1974 was passed by a unanimous voice vote.

Councilman Towell moved that the minutes of Council Meeting January 6, 1975 be amended to include the full statement made by Mayor Francis X. McCloskey. Councilman Mizell seconded the motion.

Discussion concerning this motion included comments on the amount of paper being used for full statements, and feelings were expressed that summarizations were acceptable if they included all relevant points made, and both sides of arguments.

Councilman Behen stated that he would prefer several pages of sketchy summarization of waht had transpired at a meeting, with approval within a reasonable amount of time after said meeting, rather than trying to approve minutes and remember details of what happened months ago.

The motion to amend the minutes of January 6, 1975 to include the Mayor's full statement was passed by a unanimous voice vote.

Councilman Behen moved that the minutes be approved as amended. Councilwoman Zietlow seconded the motion.

The motion was carried by a unanimous voice vote.

Bill Wilson, Director of Parks and Recreation, speaking from the floor, introduces various members of his staff, who will be speaking in order to answer questions of their areas which have been submitted to them from the Council.

Norman Merrifield, Director of West Side Community Center, speaking from the floor: "What kinds of adult programs are there? Well, presently at West Side 11/4,7,21/74-12/17/74 1/6,16/75

MINUTES

9/19/74-10/3/74

REPORTS FROM CITY DEPARTMENTS

Parks and Recreation

for adults, we have had pool and ping pong tournaments, basketball games involving older adults, weightlifting programs, which we have started recently, which is held when the building is normally closed, so that the men will have an opportunity to get involved, as men in one group, and hopefully will form a club. On Thursday, we have devoted our gym activity to women's night, again programs such as volleyball, dance, which could be considered as dance exercise class, self defense for women. This program is run basically by an all-female staff, and is growing quite rapidly, and we are quite proud of it, this particular program.

Are there day time programs for mothers, small children, and retired adults? Recently, we have added to our program at West Side Community Center, what one might call a non-traditional program, which is our preschool gymnastic program. This program i in eight weeks of operation, and we have approximately 125 kids which has grown to This program is 250 kids since that first eight weeks. This involves not only the youngsters, but also adults often get involved in this program. Safety measures were taken, with trampoline belts made especially for the youngsters, a safety balance beam at a much lower level, mat exercises simple fundamental exercises, which gives the kids very young kids, an opportunity to get interested in gymnastics, but also get interested in the gym floor, and what have you. So, for the older citizens, some of the younger participants, we have booked sev-eral concerts, in the October months, we the opportunity of contacting a Southern Christian Leadership Operation Breadbasket Choir, often during these programs before and after we will hold coffee hour. This Valentine's Day, coming up this Friday, we hope to have a jazz group known as "Soul Review", an I.U. undergraduate group, will be performing at West Side, and we feel that it is possibly one of the best musical organization groups which has come to our center. Thank you.

A brief discussion was held among the members of the Council as to whether additonal questions raised concerning the parks and recreation department should be asked of the individual as, they complete their statements, and/ or to wait until all speakers have completed their statements since the questions might be inter-related. It was decided to ask the questions as the speakers finished, since they were already on the floor.

Councilman Ackerman asked a question concerning statistics given, as to if the numbers of children using the center were 300 a week, or month, or

#### what?

#### Mr. Merrifield: 300 per week.

Councilman Ackerman: "O.K. just so we know per what."

Mr. Wilson: "I would just like to add to his report, if the Council members have not had a chance to visit the center, since the bond issue has been completed, you are welcome to do I think its one of the more beau-SO . ... tiful facilities we have in the community now, with the remodeling of the gym and the wooden floor put in where we had concrete, its an acrylic wood that lasts over twenty or thirty years, for the first time in my knowledge in over twenty years, we know have shower fac-ilities that people are not afraid to use, and they are clean, ther are re-The weight lifting room is modeled. very accessible to the people, and is used quite often, and all of these is quite worth seeing, if you have the opportunity, we would be quite happy to show it to you, or just drop in. The Juke Box questions, which might pertain to either school, this is Debbie Reed, who will answer these questions.

Debbie Reed, Joint Appointment between the Cooperative Extension Service, and the Monroe County Parks and Recreation Department, so I am going to try and attempt to answer your questions on this tonight. One of my responsibility is the Juke Box. The first question which was asked, What number of hours per week is it open? In the last year and a half we have changed the organization of the Juke Box. We do not have it as a teen drop-in center anymore, because we were not getting the attendance that we felt deemed to have the center open. Now what we have, is the center is open for any group, or individual whether this be youth or adult, and they can schedule the Juke BOx, anytime, morning, noon, or' evening, Saturday or Sunday, through the Parks and Recreation Department. So the center is open, in the mornings, evenings, afternoon, to be a little redundant, and Saturdays and Sundays. Some of these activities being for age groups coming in, youth groups as well, we have activity classes, dog obedience, knitting, crocheting, as well as Welcome Wagon, Newcomers, things of this type. So it is basically, sched-On schedule basis, people calling uled. in, wanting to use the building. Anytime anyone wants to use the building, we provide supervision, and custodial to take care of all the needs. So, moving on,

What are the number of staff hours per week? We have a full time janitor, who is there at all times. By the way, he is doing a fantistic job. Secondly, we have two what we call school supervisors, and these two people work the school center program which consists of twenty seven county and city schools, and in addition, they work out of the Juke Box, so they are at the Juke Box when it is open, also they are working the school project program.

Councilman Ackerman: When you said it is open all the time, how about the number of hours roughly that it is in use, by these groups that ask you?

Ms. Reed: I would say 35 to 40 Hours regularly. Sometimes it is more than that, depending on whether we are open on a Saturday, or a Sunday. Some groups, especially during Christmas time, the month of December will come in on Saturday and Sunday, with alot of dance groups, traditional folk dance. There is a group called the Solos which is a singles group. They will come on Saturdays and Sundays. But basically it runs 35 to 40 hours a week. But this is evening hours for the most part.

Councilman Mizell: You indicated that there wasn't enough patronage during the week to keep teh Juke Box open for drop-ins. Do you anticipate that this change is due to the programs you are now having at the schools? I am just wondering if the teenagers hanging around whith time after school, what does he do with it? Do you have facilities open to them? To him at the school? Are the facilities that normally had been available at the Juke Box, no longer are available?

Ms. Reed: That is a very good question. I'm glad you brought it up. We did, the staff of the Parks and Recreation Department, a survey, about a year ago, ard we were worried about the decline in attendance at the Juke Box, we came up with the assumption, from our- study, that the children, by children, I mean youth also, are going to the school center programs. We have opened twenty-seven schools throughout the city and county. The children are taking advantage of these programs, also we are finding that what the schools are offering, anywhere from G.A.A., athletics, music, drama, that the children moed out as the community has moved out. So they do not come in to the Juke Box as much. So we are trying to serve them where they ar now. We still are using the building in many different ways.

Councilman Mizell: The attendance figures at the schools are much greater at the schools than at the Juke Box?

Ms. Reed: Much greater. Our school center programs as of last year were way over 18,000 people.

Councilman Mizell: So, essentially, you are turning a teenager with time on his hands into the streets.

Oh no, I wouldn't say that at all. Ms. Reed: I think a good example of this would be the Dyer program, Bill (Wilson) supplied me with that information, we work at Dyer School, on Monday, Wednesday, and Friday, all school year, I am happy to this runs from 7:00 to 9:00. say that we run anywhere from in average of 80 to 90 children per night. We have three to four staff members there. Parents come sometimes. This year one of our obejectives is to get many more parents involved on a volunteer basis to come, as well as participate and help supervise the children. Yes, I think we are meeting the need.

Councilpresident de St. Croix: It seems that the attendance of the children at the Juke Box, dropped off, it seems to me, correct me ifd I'm wrong, the papers have had several discussions, articles and letters to the editor, regarding the lack of facilities, programs, or things for young people to do, people who perhaps may be viewed as children, but may not view themselves as children, people who choose not to participate in organized sports and recreational activities, and functions of that sort. I would be interested in what efforts, if any, in creative programming, new types of programming, non-structured programming, perhaps non-organized recreational programming, what cooperative programs were tried, with groups such as the Youth Service Bureau, other groups in the community that evidently failed so that the center was deemed inappropriate for service to young people.

Ms. Reed: If I understand your question and comment correctly, I would say that we are working with alternative school, we have in the past, when Mrs. W was there, also we are now involved in R.A.P., this is with the probation office, and this is something which again is a 1975 goal. We are working more closely with them. I think its Mrs. Maggie Davis, that we are working with in the probation office. We are checking into the Ellottsville recreational activities, we are working with the Recreation Board in Ellottsville. I believe this is ...

Councilpresident de St. Croix: I am concerned with what we have done with the Juke Box facility, to make it attractive enough, in terms of the needs of young people, that a number of people in the community have indicated aren't being met, to make them want to use them. Have we tried non-structured programming efforts, have we tried cooperative joint efforts with other agencies to make that facility a place where young people would want to go? Perhaps those be who don't perceive themselves as children.

Ms. Reed: Well, I can only answer that I have only been with the Cooperative Extension, and Parks and Recreation for two years in my position, but Defore I came, I do know that Mr. Dan Rawling who was the Director at the Juke Box, had alot of programs that were unstructured, as far as non-structured recreation, drop-in coffee houses, and I think Bill could help me there, because, like I say, that was before I ame sir, but as far as what you are asking now, we are doing that more on a school basis. We are having drop-in times, open gym programs, coordinating with the agencies I just mentioned. This is with the Cooperative Extension, and West Side Center.

Councilpresident de St. Croix: My concern is that only it did not work, but why it did'nt work, and what we are doing to make it work, and it seems that rather than just dropping it, when its at least evident to me that there is concern in the community, that that sort of facility be available. I'm wondering what we are planning to meet that need.

Mr. Wilson: I think I can help Brian (de St. Croix), I might add, yes, these programs have been tried, but have dwindled, and we have gone on to other programs, and moved to the neighborhoods, as we have done in the schools. However, we are not beyond reach at any time, to go back and restructure or try anything again. We would definately try to open it at any time, if it seems like there is interest, we will try it, if not we will go on to something else, and I think we propably will.

Councilpresident de St. Croix: I just don't like to see us drop the idea just because it didn't work once. I don't know, I remember reading several letters about that concern, in the paper.

Mr. Wilson: This is being considered, one of the immediate needs. Let me get right on into the future of the building. I think this has a breaing on the question. I think one of the reasons some of these programs did not work, is maybe the attractiveness of it. Did you know the building was built back in the WPA and NRA back in 1929 and 1935, back in this era, and these walls are 12 inch concrete poured, and a great deal pf money will need to be spent to make it an attractive building, I think to make it really attractive to the teen-agers, and to the public. The reason for this is, in a building of this type, you burn up in the summertime, and you freeze to death in the winter. Condensation comes off the wall like it was raining inside. The building at the time of construction was built before the sewer lines went in the street, and is higher than the basement of the building, and sewage flows in everytime it rains, and the sewers fill up. We have some of these problems. So in the adjoining building we have ceramics, and so forth, and the Inspector tells us that the walls are now leaning, which would be almost an impossibility to fix. However, the building is being used for some of these activities. For instance, tonight one of our staff members is holding a square dance, square dance lessons, open to the public, anyone who wants to come in.

This is the type of activity we have. We will provide some drop-in time, and again, anything which the community feels a neccessity of or a need. We would like to say that at the present time, of course this is a, one of the few buildings we can hold a structured program in, and the future of it is as long as the program is needed, it will be geared to that, and programs supplied to the public and community, because this is a type of which is not very accessible with the mobile world today, maybe the gas will change this. We have very little parking, summertime it is very hot, and we do have trouble attracting people, even when it is specialized areas sometimes. It seems to be the general view that from Junior High on up, attends most, the structured program, and yet we have gone to the neighborhaood and had freeplay. It is not an organized class, although it may be in a gym, and not basketball, a gym may be used as a multi-purpose area, and several activities are structured in there.

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Councilwoman Zietlow: A number of people have asked me on occasion where they can go for a dance practice, or play practice. That can be held there regularly? We can continue to send people there for that?

Ms. Reed: That is exactly the sort of things that we are doing.

Mr. Wilson: We only have one problem there. We will provide the facility for anyone who is there for non-profit organization, but we can not justify a profit making organization using public facilities for private gain. If they do receive funds for this then we do turn them down, however if it is a group that wants to get together, I'm sure we can find them a place. If its a group that wants recreation, or needs a facility to use, we can provide it.

Councilman Behen: That leaves me a little confused, you mean the Town Theater, because they sell tickets, that they wouldn't be able to use that?

Mr. Wilson: Well Dick (Behen), I think specifically on this, we have private dance groups, in other words, you sign up, you pay a fee, the guy gets all the money, he's an instructor,

Councilman Behen: That I understand, but what about something like Town Theater, if they want to use the facility, they could?

Mr. Wilson: If the facility is open, then they could surely. We would welcome it. The Athletic Program, although only one question was asked, we have Mr. Howard Hartman will answer this, there may be other questions you may want to ask. I will probably want to help him on this, he was not here when this program took place last summer, he wil answer this.

Mr. Howard Hartman: The question was in reference

to softball. Why volunteer female coaches when boy's coaches were paid? Well, I had to investigate this one. Really, there were no volunteer female coaches at all last year. This pertains to the Ponytail League, the younger people, we had a Director, Jim Howard, he had highschool boys, and girls each three days a week. There were volunteer mothers out there, this may have been misconstrued as coaching.

Councilman Ackerman: Well, this does say on whatever this page is, that future plans call for volunteer girl coaches, in an expansion of the program.

Mr. Wilson: This Jim (Ackerman), is a misconceivable statement, that is if the program continues to grow, and expand like it is, we may have to ask for volunteers to supplement what we have.

Councilman Ackerman: I see, for this budgeted year.

Mr. Wilson: Yes, for 1975, and the future years. It is a growing program, and gee whiz, last year, we were running out the ears.

Mr. Hartman: We had 130 and that's a pretty good progress for the first year.

Mr. Wilson: I might just comment a minute about further athletic programs. One of our strong growing prorams is the adult program, I don't know what we are going to do if it grows any larger than it is this year. I think we have 45 teams in the summer time playing softball, this is men, women, commercial, industrial and so forth. As well as in fact the basketball, it grew so much that we've actually had to go out and use rural gymnasiums, and so forth.

Councilpresident de St. Croix: Could you explain why adult teens are required to pay the fee they do, and whether or not its an option that we ought to continue?

Mr. Wilson: It's something we would have to underwrite, Brian (de St. Croix), and the reason has been because it has been an of our adult activities, as much as possible, has been a self-sustaining activity. Where we incur charges that normally invariably is in officiating. You see we furnish everything except the officiating, they furnish of course, their own uniforms, and so forth, but actually is figured on the basis of their entry fee how many games is played through the year, and what officiating it takes to do that. The fee only covers that part, that twenty-five dollar part, and all the registration in which we found very

successful is refundable, if you do not forfeit any games of the year.

Councilpresident de St. Croix: Are there requirements for uniforms?

Mr. Wilson: In the softball programs, and the basketball programs, this is voted upon by the coaches in the leagues and they desired to have it.

Councilpresident de St. Croix: Yes, but there is a difference between desiring it and making it a requirement, and it occurs to me, that in requiring them we may be precluding particiapation for people who can't come up with those monies.

Mr. Wilson: That very well may be, but I haven't known of anyone, it has not been reported to us that anyone playing could not afford it. If this happens, I'm sure we can think of some way to get them in, because we do not want to turn anyone away.

Mr. Wilson: The other question which was asked was about Punt - Pass & Kick. What was the nature of the co-sponsorship with Tom O'Daniel Ford? It has a national sponsorship with the Ford company throughout the United States, and we do nothing except supply the organizational leadership and organization is done much by volunteers, in which our people seek the volunteers, and carry out. It is just what it reads, a Punt- Pass & Kick contest in which the winners sponsored by the Ford Motor Company to regional areas and then on the the SuperBowl for Finals if they are the top. But it costs us nothing, but we are cooperative because we are requested to help furnish the expertise to do the measuring, and organize it, in order for them to participate. The swimming prgram, we have Ms. Mary Cooper, who is the new Aquatics director, however she is fairly new, and for these two questions, I would like to answer them myself.

What are the cost to the city of the 1974 free pass program? I don't think there is any way we can tell exactly Our pools this year lost over \$ 5,000.00, I would not say this is due to the free passes, but probably if we had had a good season, we might have exceeded the funds, without worrying abou the free passes, and I'd say this, every pool we checked around the state, was down on receipts this year, because if you remember, the Memorial Day week end, the early part of June, was very rainy, very rainy, and with that we do not, there is no way, or possibility, that we can quote any figures, that we can very well say, we either broke even, or made money with the free passes which we gave, and usage wise there is no way to record that of course. Plans for this year, on the average we budgeted for, to proceed with the same system this year, that we had last year, with administrative improvement which we would have planned, and I think the legality of any type of pass program which has been looked into, with the union, this has been interpreted terporarily as, possibly illegal, but that decision is not final, and I think Larry (Owens) might want to comment, but our interpretation of this, is to see what extent the requirements are, because I think the feeling in general is, that no passes can be given, how this is interpreted through the summer I think, we could give a report later on that would be more concise.

Councilpresident de St. Croix: The Council will take a five minute break, so that the WTIU can change their vidio tape. 9:00 p.m.

The Council resumed at 9:15 p.m. At this time a portion of the tape was not audible, and the remarks made by City Attorney, Larry Owens, and questions directed to Wanda McKee will be paraphrased by notes from the Clerk.

Larry Owens, City Attorney, spoke on the issue of giving free passes referring to the 10th and 14th Constitutional Amendments. He recommended that we discontinue this program, due to the question of legality.

Wanda McKee, working with the program of the Older American Center. What number of hours per day does is have specific programs? That varies with the different centers, according to what type of activity schedule they have planned. It averages about 40 hours a week, plus some hours on Saturday and Sundays. It is open from 9:00-5:00p.m. regularly.

What goes on the rest of the time when there are no set programs? There is opem time set aside for drop-ins.

Are center programs available to those not able to leave their homes? No, there are no formal programs for shut-ins, however they do provide some services for shut-ins, i.e the meals-on-wheels program, sharpeneing knives, ordering wheel chairs, and providing access to books printed in large print through the library program.

How active is the O.A.C. in Willow Manor and Crestmont areas? They stated they were on good terms with the public housing, and have transportation arrangements made for specific programs. Notices are posted on their bulletin boards, to inform them of upcoming events. The R.S.V.P. program also reaches them.

There are five clubs - how are they divided so one knows which one to join? Well, actually there are nine clubs. They are divided according to locality, and individual group interests. Some older adults are actually members of several of the clubs. (Note: Ms. McKee sent a memo to the Council this week notifying them that there are now

## ten clubs in existence.)

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According to the statistics 31 people use the center each day - is this the same 31? Some of that 31 are counted as everyday, but some are variants. In other words, not the exact same 31 are present everyday, but some are regulars.

Have they ever investigated Older American free lunches in the schools as part of that program? No. There are plans under Title 7 funds for a nutritional program through the State Commission on age which will be implemented in Monroe County in 1975.

At this point, the tape connection is resumed with closing remarks from Lloyd Olcott, President of the Bloomington Parks Board.

Mr. Lloyd Olcott: I think mainly I'll save alot of words, but mainly we do thank you we did have ab outstanding year in 1974, had lots of changes, lots of good things happening in Parks and Recreation. I think my main salute is to Bill Wilson. I think Bill has done an outstanding job, he's picked a great staff, the people have been enthusiastic, energetic. I think the bond issue was successful, and I think we have lots of facilities, lots of programs in a commun-ity that it active. I think we'll make it better than ever before in 1975. We thank you for the cooperation we have had from the Council, we've had our battles and problems, but I think they've been worked out, and I'm looking forward to working with you again this year.

Councilpresident de St. Croix: Thank you, Mr. Olcott. I'm sure I speak for the entire Council in thanking the staff for the work they have done this past year in the Parks and Recreation Department, and have made it what it is. Any questions from the Council on the Parks and Recreation?

Councilman Fix: Many of the employers in the area have recreation programs of their own, is there an attempt to work with those people, to make sure that the employees that have been laid off, to continue in these recreational programs and even continue or expand this type of program to include or get them tied in..

Mr. Wilson: Wayne (Fix), we are very much interested, in any of the groups, as I say, and we have this policy. We will plan anything we hear that may be successful. We will coordinate with any group, or provide anyone with recreation or facilities to any group who feels they would like to participate. Councilman Fix: Are you making that first step?

Mr. Wilson: We've made this offer, with agencies, i.e. the Boy's Club is in cooperation completely with these agencies, youth groups. We have now taken the Boy's Club into the schools with us, because their facility was not adequate. Theirs is now being used at noon time for adults. We are cooperating with the soccer program, the Mayor (McCloskey) has met with us, gone into co-sponsorship so that more kids, more people can participate. Everyday we are initiating something else we hear that is needed, or if anyone has any suggestions that we haven't heard of, inform us because we will initiate that.

Councilman Fix: Are we going into say, like Westinghouse, now these people are being laid off, are they still part of the program that is set up? Do we have something set up with Westinghouse probably with the executive people there to intiate new programs?

Mr. Wilson: We have not done this Wayne (Fix), however we have made our facilities available in the summertime when they were in existence, but with the unemployment, no we have not done this, but we would sure be happy to look into it.

Councilmán Towell: Did you have horse shoe pitching last year?

Mr. Wilson: Yes, we made the facility available, offered to hire a supervisor and we would do it. There was some question as to whether or not they liked our court. I won't go into detail into some of the things with what was wring with it such as landscaping behind it, because the view behind it was across the park, and made the distance seem shorter than forty feet. We did renovate our courts, and put new lights on it so it was available, and some did use it, yes.

Subsequent comments were made from Council membrs, with Councilman Towell issuing a challenge at horseshoe pitching, and revelation of his previous record of championship throwing in the past, upon which he did not comment.

Councilpresident de St. Croix: If I might underline comments made by Councilman Fix, it seems if we do have the current unemployment problem or a growing one this area, we will have a greater number of adults with free time to put it in one perspective, hopefully we will be looking for other alternatives. They won't want to be sitting around, especially if they can't find jobs, which also means, underscore the concern that I raise, and that other people agreed with earlier, as concerns young people. I imagine that summer jobs for young people will be even harder than ever to find this year, and I think it would behoove us to do some advance planning and intiating on our part to look for some ways to meet both of those concerns.

Councilwoman Zietlow: read a statement to the Council. Text included at the end of the minutes.

Councilwoman Davis: I think one thing that Councilwoman Zietlow left out is that the State Board of Health is very concerned about operating the South Sewage Plant at this time, and unless we proceed very hastily in developing another sewage plant, we are going to be fined, a moratorium on all growth south of the city, in which no new users. As I asked Dr. Payner again to clarify that, with large users or residential users, and he said no new users would be allowed to hook onto the south plant, unless we could find a way to utilize more of the North plant. One of the things that happened about the North plant, is that we expected more growth, provided for sewage on the North side, which has not happened. There are two sides to the argument, whether or not which plant promotes growth or not, and that's part of the problem with the expansion at Lake Monroe, and for the concern, and part of that is building a new school in that area, also, and those kinds of things, so we have alot of questions and people do need to attend and express their concerns.

Councilman Towell: read a statement to the Council. Text included at the end of the minutes.

Councilpresident de St. Croix: I would like to point out the chair does not choose to cut off Council members as they voice their opinions and attitudes, but I would also like to point out, I feel like this is the disclaimer at the end of a T.V. editorial, that the opinions of the expressed do not necessarily represent those of the management, entire board, or Council here and in presentations from other Council members, and other members of the Council have the right to express their opinions too. That's what the messages from Council members has been for, and just so that is clear.

Councilwoman Davis: I would just like to say that I was at the meeting Councilman Towell,

### ANNOUNCEMENTS

that I was at that meeting. Your discourse I never heard the word crazies used, I wasn't at the meeting you were just talking about, but the concern about the delay is something called economic impact at a time when we have probaly 10 or 12% unemployment, we are concern-ed that it does not increase with many kinds of growth moratoriums etcetera. There was a concern expressed that we have an economic impact as well as an environmental impact, that it should go hand in hand, that one should not be, that both are important, but one can not be disregarding either one. Two. At this time the regional sewage board is building a temporary plant, it is under construction at south of the lake which will service the new school, and I understand it soon will be in operation. So, they do have funds available to build sewage facilities.

Councilman Towell: The regional board gets its money from the developers.

Councilwoman Davis: And the school board.

Councilman Ackerman: This is a totally new topic, but in relationship to whats being going on before and discussed earlier and significant. Several council members indicated to me during the break, that they were not made aware in the discussion of the reason for my vote on the Appropriation Ordinance 75-2. I would just like to clarify There is no way a disagreement in the that. use of funds to provide jobs for people who are now unemployed. The basic problem I had was with the procedure, by which, through which we were trying to operate. The general Council procedure is that Ordinances are presented to the Council for First Reading, and there is a two or three week delay in which to give the people a chance to fill themselves in and become informed. I received this Council packet this morning, I guess I received it yesterday afternoon, I found it this morning, I am not accustomed to studying in any detail any Ordinances which are only going to be read for the first time that night, because I had no idea whatever that I was going to be asked to make any kind of vote on that Appropriation It just seems to me that, granted Ordinance. this is not the use of City funds, that we are talking about for these positions, but I do think it is a responsibility, my responsibility as a Council person to see that what funds we do receive, are spent for City projects, in the best possible way. So I anticipate supporting this Ordinance when it comes, perhaps trying to modify it in some way, I don't know yet, but I just objected to the procedure that we were trying to work with, especially in the light of the Council trying to adhere a little bit more to Committees and Procedures as we've done this month.

Councilpresident de St. Croix: Thank you Councilman Ackerman. Does anyone have another announcement, otherwise I'd like to have a letter read into the record. This is a letter that was received at the end of the past year, and it's addressed to the James S. Ackerman, President of the Common Council, and I felt that it would be appropriate to have it read into the record and made public, because I think it is worthy of that.

Dear Mr. Ackerman, On behalf of the Indiana University I wish to add my thanks to the members of the Common Council for the fine work of the Police Department in handling traffic situations resulting from major University events. These events involved many visitors to the City of Bloomington in the course of the year, and the expeditious manner in which these visitors were treated enhances the fine reputation of the City of Bloomington, as well as encouraging the growth as a significant economic asset to the community. Again, my salute to the Bloomington Police Department for it's work. Sincerely yours, John W. Ryan, President, Indiana University.

Further announcements. Yes, Councilman Fix.

Councilman Fix: It's been in the paper alot the past couple of weeks, alot of wordage about the stop signs at the College Mall, it seems like the Council is totally responsible for what happened out there, and I'm total&y 'unknowledgable about what I have done about stop signs at the College Mall. I'm wondering if someone has some information here.

Councilwoman Davis: This was back when I was still on the Traffic Commission, and what had happened at the Traffic Commission meeting, which was in October or November, this was, the placement of the stop sign was discussed, since it had not come to the Traffic Commission originally. When it came to the Council for the Second Reading, I called members of the Traffic Commission, and asked them to come and talk about the Ordinance, no one could come, and when I spoke with Jim Diehl, he said that they had not studied it, they would like us to table it, and there was plenty of time, and they would bring it back ti the Council when it was time for us consider it. Well, in December, there was not a quorum at the Traffic Commission Meeting, and they could not conduct any business, and it never come back to the Council. It was a combonition of things, it was not the Council, it was because from the Traffic Commission, that there was no recommendation forthcoming.

Councilpresident de St. Croix: <sup>°</sup> The Council affairs Committee, has assigned this matter to Councilman Towell's Committee, Community Development and Planning, and they have held one public meeting, and hearing on it I believe Councilman Towell plans to hold further discussions on it, perhaps as Chairperson of that Committee, would like to see to that.

Councilman Towell: I would like to announce that the next meeting, to which the public is invited will be the 18th, at 7:00p.m., and we will have a chance to further discussion at that particular time.

Councilpresident de St. Croix: Do we know where this meeitng is going to be at?

Councilwoman Davis: In the Engineering Planning Room.

Councilpresident de St. Croix: That is right outside the Pistal Range downstairs, right, OK? That us down at the other end from the Planning Conference Room, in case people get them confused. Further Announcements?

There being no further business, Councilpresident de St. Croix adjourned the meeting at 10:10p.m.

Brian C. De St. Croix Council President

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Patricia A. Higgins

Statement read at the February 6, 1975 Council meeting by Charlotte Zietlow:

Last Friday, January 31st, a number of people from Bloomington went up to Indianapolis to meet with State officials in the Governor's office. The contingent from Bloomington included councilwoman Davis, myself, Mayor McCloskey, Charles Stroh of the Chamber of Commerce, Gary Kent and four members of the Utilities Service Board -Jack Martin, Aileen Schaller, Bob Schmuhl, and Bill Cook, who had arranged the meeting. We met first with three of the Governor's aides - Bill Lloyd, W. T. Ray, and Jim Smith, and later with Dr. Ray Paynter, director of the State Board of Health, Oral Hert, director of the Stream Pollution Control Board, Ted Pantages, State Planning Director, Ralph Pritchett and another representative of the State Board of Health. The goal, as I understood it, was to find out why the Step One Planning funds, \$694,000 for the sewage treatment expansion program, had not been released, by whom they had not been released, and why. It developed that the EPA regional office had indicated to Mrs. Schaller and Mr. Cook and to Mr. Lloyd by telephone, that the EPA had some questions about the facility which they felt needed answering before the funds would be released. Oral Hert confirmed that the EPA had this opinion. The two main questions raised concerned the size and cost-effectiveness of the Salt Creek plant, and the environmental impact the plant would have. The group was told that at this point the EPA seemed inclined to require an environmental impact statement before the funds would be released. Mr. Cook, Mrs. Schaller, Gary Kent, Mr. Schmuhl and the Mayor agree that they would prefer to avoid having an environmental impact statement - that this would delay the project six months to a year and would be very costly. Dr. Paynter, Oral Hert and other representatives of theState concurred. There was considerable discussion as to why the EPA should want this; the prevailing belief was that "the environmentalists" had influenced the EPA, ostensibly because, as Oral Hert and Bill Cook stated, they were "anti-development" and did not understand the necessity for the sewage treatment expansion. As Mr. Cook said, "Why should a small handful of people affect the whole community?"

In my experience in speaking to many diverse people I have heard no one say that we did not need a sewage treatment plant. I believe the question is where it should be, how large it should be, whether the city of Bloomington should be primarily responsible for the \$32 million cost of construction, particularly at the Salt Creek site, what the environmental impact will be, which site would be most cost effective, and what assurances the city and the region would have that construction of the facility, particularly at Salt Creek, would produce orderly growth. Are the people of Bloomington with their increased sewer rates going to subsidize increased land values around the lake and without guaranteed land-use planning or controls?

Keeping Lake Monroe clean as a source of drinking water has to be our primary goal. As representatives of the community we must urge the members of the Utility Service Board - and the Mayor not to dismiss the widespread concern about increased sewer rates, the cost of the plant, the concern about the location of the plant as merely the sounds of a few disgruntled environmentalists. These are the concerns of most of the people of Bloomington. We have been asked to raise sewer rates 100% to protect our water. If people are going to pay water and sewer bills, they have to be sure they get something for it.

#### Charlotte Zietlow's Statement continued

The EPA is coming to town tomorrow to inspect the various alternative sites proposed in hte latest facilities plan, to clarify their requirements for what the facility must include to conform the NEPA regulations and to decide whether we need an environmental impact statement or not. Their decision will be extrememly important, if we receive a "negative declaration" i.e, they say we do not need an environmental impact statement we can go ahead, most us not yet sure with what or on which site. As citizens of Bloomington, we must know which site is economically sound, both in capital expenditures and projected operating expenses

Mr. Wood has said that if we need an environmental impact statement, we also need an econamic impact statement, since the economic impact statement of the plant, particularly for ;and owners around the lake, would be great, I heartily agree. Many questions about the plant do indeed revolve around its economic impact. Mrs. Schaller, Mr. Cook, and Mr. Scgrader all say a sewage treatment plant we need, for orderly growth, but they have not indicated how we are to assure the order. Availability of trunk line will certainly assure increase land values, according to a number of people acquitted with the assessment; but without controls we have no assurances that there will in fact be orderly growth. Whether or not the city needs an environmental impact statement may be a question; but the questions raised by the citizens are going to have to be answered if the project is to proceed successfully in the best interests of the citizens of Bloomington. We have had a delay of some time now since the consultants from Indianapolis produced unacceptable plans. We surely need to press ahead. Statement presented at the February 6 Common Council meeting by Councilman Al Towell

Nothing is more important to the future of Bloomington than the protection of Lake Monroe as a water supply. There are other reasons for protecting the Lake, but surely from the point of view of a responsible City administration this consideration is paramount. We cannot and will not in the future be able to afford to bring in water from a distance, as is done in California. If we waste this great resource, we will be unable to determine our own destiny and respond flexibly to the good and bad times that lie ahead.

Protection for the Lake is the reason for locating the needed new South sewer plant below the Lake. It is the sole justification for Bloomington financing a 12 million dollar outfall sewer to carry our untreated waste to the Lake area, and building additional capacity into the plant. The cost of the project is 32 million dollars and rising. For this we raised wewer bills 100 percent.

When I voted for the higher sewer rates, I made a public pledge to be a watchdog over the public's investment. By this I meant that I would try in whatever way was in my power to see that the public got what it was paying for. The newspaper found this quixotic, but for me it was a serious commitment.

Now I find that the City Administration, the Utility Service Board and other responsible people are not living up to their public responsibilities.

The recently reported meeting of a Bloomington delegation with State officials brings out the point. The object of the meeting, as people who were there can attest, was to get the State to agree that citizens voicing enviromental concerns in connection with the plant were crazies or anti-development. If the State adopted this assessment of the situation, then enviromental concerns would be dismissed and there would be no need for an enviromental impact statement. The Utility says that an enviromental impact statement would cause delay and cost a large amount of money. They are trying to avoid having to go through this additional step. The Mayor, two members of the City Council, and members of the Utility Board were there when this interpretation was offered. Their silence was evidence for the truth of the assertion. Only Charlotte Zietlow voiced disagreement pointing out that there was, naturally enough, widespread concern about the Lake.

The Lake will certainly be affected by the construction of a sewer plant in the area. Land arround the Lake will increase in value. Development of land will be encouraged whether the developer chooses to hook on to the sewer system or not. With the Lake so important to the City, building the plant can only be justified if developments are required to hook on to the sewers carrying waste arround the Lake to the plant. There are also concerns about faster run off, siltation, etc. If there are no controls on how development procedes citizens of Bloomington will have paid doubled sever bills and spent 32 million dollars and ended up worse off than hafore. Infact the City will, as the Bible says, have wasted its substance.

The City of Bloomington has been prevented from exercising planning jurisdiction by the formation of the Monroe Regional Sever District and the planned vast expansion of the town of Smithville. Development would not have been prevented by the City. You can check Bloomington's record on encourageing development. That these two events accomplished was to keep the action at the Lake out of the reach of the Booker-Republicans or a Democraticadministration.

The Eccloskey administration, as an interested party, had standing to remonstrate against the Regional Board and the formation of a radically new Smithville which will not be controled by its present residents. Mc<sup>C</sup>loskey could have annexed out to within two miles of the Lake and obtained planning jurisdiction. (I have adovcated this course for several years).

The Regional Board has no resources for building a plant. It has no ability to get federal grants without our participation. The Bloomington sewer customers are putting up all the local money for the plant. In this situation you would think that the City and the Utility would have all the bargaining leverage needed to obtain assurances and policies from the State to protect the Lake, or obtain jurisdiction itself. It hasn't tried. The State noticed at the recent meeting that <sup>B</sup>loomington's representation at the StatenPolution Control Board has been from the Regional Board. The McCloskey Administration and the Utility have always been as sident at the State about environental concerns for the Lake as they were at the recent meeting.

What interpretation are we to put on local officials proposing to spend 32 million dollars for the protection of the Lake without taking any steps to see that it is protected? Is it sufficient to just let nature take its course? To me it sounds like they may be more interested in the side-effects--like increasing land values--than they are in their City's future. Either that or a terrible lack of foresight and organization for the City's interest.

The City's spokesmen protray those of us who voice those concerns as crazies and anti-development. I think this comes from concern with nothing but development, a singular kind of crazyness. That was what they wanted all along. Where does this leave the public interest? What does the citizen get for his double rate? What do our children get? The answer is clear: If things continue, they get to pay for these mistakes manyfold.

I don't think they deserve that fate.

Recommended Ord. I Res. Attached\_

COMMITTEE NAME Appropriations ORDINANCE/RESOLUTION Ordinance 75-2 - Salary Ordinance - Mayor's Office (Name and Number) January 28, 1975 DATE SUBMITTED PERSON OR DEPARTMENT ORIGINATING SUBJECT MATTER DATES OF COMMITTEE MEETINGS Feb - 3- 75 DATES AND LOCATIONS OF PUBLIC HEARINGS Heated much controvering crock many questions pertaining to it were not resolved. COMMITTEE RECOMMENDATIONS: Inalequale information on positions Concern as to what the positions might accomposich and what their waith to the community night be Inquire as to what has happend will there 1065 and if they should be continued approx 6 when after stant MINORITY REPORT ATTACHED YES\_, NO\_, NOT APP.\_\_ SIGNATURES OF COMMITTEE MEMBERS CHAIRPERSON

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COMMITTEE NAME Appropriations
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# COMMITTEE REPORT - page 2

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- 1. All Land Contracts and Land Options
- 2. Purchases and Contracts over
- 3. Hiring New Consulting Firm
- 4. Any new sites (ie Water Tower) should have council approval before any firm decisions are made.
- 5. When environmental issues come about alert committees so that Common Council has imput before firm decision is made.

6. Review with the Council salaries, wages and general policies at least once a year so that there is co-ordination with the city.

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# STATE OF THE CITY OF BLOOMINGTON FEBRUARY 6, 1975

INTRODUCTORY REMARKS

I THANK THE COMMON COUNCIL FOR THE OPPORTUNITY TO BE HERE TO DISCUSS THE CURRENT STATE OF THE CITY WITH PARTICULAR EMPHASIS ON THE ADMINISTRATION'S ACCOMPLISHMENTS OVER THIS PAST YEAR, AS WELL AS FOCUSING ON THE GOALS AND CHALLENGES FACING US NOW AND THE DECISIONS TO BE MADE THIS YEAR AND PARTICULARLY OVER THE NEXT FEW MONTHS WHICH WILL INFLUENCE THE PEOPLE OF BLOOMINGTON AND MONROE COUNTY FOR GENERATIONS TO COME.

WHILE 1974 WILL IN MANY WAYS ALWAYS HAVE A NEGATIVE AURA GIVEN EVENTS AT THE NATIONAL LEVEL COMBINED WITH AN EVER-WORSENING ECONOMY, CITY GOVERNMENT'S ACHIEVEMENTS WERE SUBSTANTIAL. NOT THE LEAST OF OUR ACHIEVEMENTS IS THE FACT THAT THE CITY IS IN A VERY SOUND FINANCIAL POSITION DUE TO THE EFFORTS OF MARTHA ELLEN SIMS, THE LEGAL DEPARTMENT'S ON-GOING ANNEXATION .PROGRAM, AND OUR SUCCESSFUL EFFORTS IN VARIOUS FEDERALLY FUNDED PROGRAMS.

As you know our tax rate for 1975 is \$3.47. Well BELOW THE FROZEN RATE OF \$3.86--A RATE WHICH IS VERY COMPETETIVE WITH OTHER SECOND CLASS CITIES IN INDIANA. CONGRATULATIONS TO THE LEGAL DEPARTMENT AND THE COMMON COUNCIL FOR IMPLEMENTATION AND PASSAGE OF SOME 40 ANNEXATION ORDINANCES IN 1974. THAT ADDED PROPERTY WITH AN ESTIMATED ASSESSED VALUE OF MORE THAN 10 MILLION DOLLARS TO THE CITY TAX BASE. THESE EFFORTS: ALSO MRS. SIMS HAS IMPLEMENTED A CITY ACCOUNTS INVESTMENT PROGRAM THAT NETTED MORE THAN \$480,000 FOR BLOOMINGTON IN 1974--THIS IS AN UNPRECEDENTED ACHIEVEMENT.

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At present the City of Bloomington has uncommitted balances in our Cumulative Capital Account totalling more than \$300,000. The effective use of these funds can help stimulate the local job market, and lead to better governmental services for the citizens of Bloomington. Likewise, the General Revenue Sharing Trust Fund, an important source of Revenue, for the provision of governmental services, totalling more than \$450,000 a year, must again be planned for expenditure in 1976.

IN THE NEAR FUTURE, I WOULD LIKE TO MEET WITH MEMBERS OF THE COMMON COUNCIL APPROPRIATIONS COMMITTEE, AND OTHER CONCERNED COUNCILPERSONS ABOUT THE STATUS OF THESE FUNDS.

THE PRESENT STATE OF THE ECONOMY NECESSITATES THE RE-EVALUATION OF ALL PRIORITIES AND POSSIBLE ALLOCATIONS, PARTICULARLY CONCERNING THE ACCOUNTS OF GENERAL REVENUE SHARING; CUMULATIVE CAPITAL; C D BLOCK GRANTS; AND OTHER FEDERAL AND GRANTS-IN-AID.

COMMUNITY DEVELOPMENT

RECENT DISCUSSIONS WITH HUD OFFICIALS CONVINCED ME THAT BLOOMINGTON CAN GEAR UP TO DO AN ALMOST IDEAL JOB OF PLANNING AND IMPLEMENTATION OF THE COMMUNITY DEVELOPMENT PROCESS. INITIALLY: I WOULD LIKE TO REPORT THAT A COMPARISON OF BLOOMINGTON'S ENTITLEMENT TO COMMUNITY DEVELOPMENT MONIES ON A PER CAPITAL BASIS, IS HIGHER THAN MOST OTHER INDIANA CITIES OF THE SECOND CLASS. THE CITY WILL BE RECEIVING \$4 MILLION OF THIS MONEY OVER FIVE YEARS. IN THE FIRST THREE YEARS, THE COMMUNITY WILL BE RECEIVING \$3 MILLION, FOR THE ASSISTANCE OF LOW AND MODERATE INCOME INDIVIDUALS IN THEIR PURSUIT FOR BETTER HOUSING OPPORTUNITIES.

THE COMMUNITY WILL NEED TO HOLD NUMEROUS PUBLIC HEARINGS TO DISCUSS PRIORITIES FOR THE UTILIZATION OF THESE MONIES, AND THE INPUT OF THE GENERAL CITIZENRY, PARTICULARLY LOW AND MODERATE INCOME INDIVIDUALS, WILL BE PARAMOUNT TO THE SUCCESSFUL IMPLEMENTATION OF THE COMMUNITY DEVELOPMENT PROCESS.

ONE ASPECT OF SUCH IMPLEMENTATION OF THE COMMUNITY DEVELOPMENT PROCESS IS THE NEED FOR REORGANIZATION OF THE COMMUNITY DEVELOPMENT DEPARTMENT, TO TAKE ADVANTAGE OF ECONOMIES OF SCALE, AND COOPERATION AMONG OUT CITY PROFESSIONALS. IN THE PAST, OUR REDEVELOPMENT EFFORTS IN THE WESTSIDE PROJECT AREA HAVE HAD SUBSTANTIAL RESULTS. SIXTY-SIX HOMES HAVE BEEN REHABILITATED THROUGH THE NEIGHBORHOOD DEVELOPMENT PROGRAM, AND NINETY-NINE PER CENT OF ALL FUNDS DEDICATED TO THIS PURPOSE HAVE GONE DIRECTLY TO THE AID OF LOW-INCOME INDIVIDUALS.

The success of this program is due to the unswerving efforts of Pat Patterson and Archie Walker, Elizabeth Bridgewaters, and the Westside PAC.

THE CHALLENGE OF THE COMMUNITY DEVELOPMENT PROCESS IS TO DEVELOP A HOUSING STRATEGY WHICH INCLUDES REHABILITATION, BUT WOULD ALSO INCLUDE ADDITIONAL PROGRAMMING TO STEM THE SPREAD OF DETERIORATION WITHIN THE NEIGHBORHOODS. While Housing, generally, will be a matter of concern to the community for some time, local institutions are moving to meet housing needs, for instance, the Housing Authority has secured 100 additional units for low-income individuals. But we must work to correct the problems presently in existence in the Dyer Two Addition, and in the Section 236 Housing, located at Broadview Knolls and Oakdale Square.

### HUMAN RESOURCES

In the Area of Human Resources we are greatly encouraged by the compromise ordinance for the development of a Human Resources Department. There are a number of very pressing issues to which City Government should address itself in the realm of Human Resources. The Human Resources Department process will help facilitate the investigation of human concerns and help provide the technical assistance to serve those needs. Among those areas with which I am most concerned are: Child Care, for which there will be a community-wide forum on March 5th, 1975; and, Veterans Affairs. Conversations with many veterans over the last several months have convinced me that a community-wide Veterans' Affairs Office is a necessity. I seek your help and advice in exploring these needs.

Among the most effective current programs in the Human Resources area, have been the enterprises of the Bloomington-. Monroe County Drug Commission. I would especially commend the Weekend Community for Youth Program, and would urge councilpersons to visit the facility at 7th and Rogers. Eve

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BERRY AND RETIRING CHAIRMAN PAUL MILLER DESERVE SPECIAL THANKS FOR THEIR EFFORTS IN THIS AREA--PARTICULARLY IN OBTAINING OUTSIDE FUNDING.

### IRANSIT AND STREETS

IN THE MATTERS OF TRANSIT AND STREET MAINTENANCE OVER THE PAST THREE YEARS THREE HUNDRED AND EIGHTY-SEVEN CITY BLOCKS HAVE BEEN REPAVED; THE BUS SYSTEM'S RIDERSHIP IS CONSTANTLY ON THE INCREASE, AND HOPEFULLY, WITH THE COOPERATION OF THE COMMON COUNCIL, BUS SERVICE WILL BE EXPANDED AND IMPROVED THROUGH 1975.

This year we are looking forward to the resurfacing of additional City thoroughfares as designated by the Plan Commission, and to beginning the construction of the South College Extension, through monies supplied by the State and Federal Governments.

### ENVIRONMENT

IN THE AREA OF THE ENVIRONMENT, THE CITY IS EAGERLY AWAITING THE COMPLETION OF THE LAND USE SUITABILITY STUDY, COORDINATED BY DICK HOWE AND MIKE ROBERTS AND FUNDED BY A STATE PLANNING GRANT AND LOCAL FUNDS. WE WOULD HOPE THAT THIS STUDY WILL PROVE TO BE A VALUABLE TOOL IN PLANNING FOR THE UTILIZATION OF OUR LARGEST BODY OF WATER, LAKE MONROE.

SIMILARLY, I WOULD LIKE TO TAKE THIS OPPORTUNITY TO URGE INTERESTED CITIZENS TO ATTEND PUBLIC DISCUSSION CONCERNING THE CITY'S PROPOSED SEWAGE EXPANSION PROGRAM AND IMPLICITLY THE FUTURE OF LAKE MONROE, TOMORROW AT UTILITIES SERVICES CENTER, 1:30 PM, OFFICIALS OF THE UTILITIES SERVICE BOARD, EPA AND THE INDIANA STREAM POLLUTION CONTROL BOARD AS WELL AS OTHER CITY OFFICIALS WILL BE IN ATTENDANCE. WE ARE PARTICULARLY HOPEFUL THAT ENVIRONMENTALLY-ORIENTED PEOPLE WILL ATTEND. THIS HEARING WILL HAVE A BEARING UPON FUTURE DECISIONS AND HEARINGS AS TO SIZE AND LOCATION OF THE PLANT. HOWEVER, I WOULD REMIND EVERYONE THAT THE FINAL DECISION SHOULD BE MADE WITH FULL AWARENESS OF ENVIRONMENTAL AND ECONOMIC CONSEQUENCES.

I HOPE THAT 1975 WILL BE A YEAR OF PROGRESS IN PROMOTING THE MANIFEST CULTURAL OPPORTUNITIES IN BLOOMINGTON, INCLUDING EXPANSION OF ART OPPORTUNITIES AND HISTORICAL PRESERVATION. ADDITIONALLY, I WOULD LIKE TO URGE ALL CITIZENS TO PARTICIPATE IN THE BICENTENNIAL AND SUPPORT THE ACTIVITIES OF THE LOCAL BICENTENNIAL COMMISSION. INTERGOVERNMENTAL COOPERATION

OPPORTUNITIES FOR INTER-GOVERNMENTAL COOPERATION ON THE LOCAL LEVEL APPEAR MORE PROMISING THAN EVER. I WOULD LIKE TO THANK BILL HANNA, RON WEBER, HOWARD YOUNG, AND OTHER COUNTY OFFICIALS FOR THEIR COOPERATION IN IMPLEMENTING THE CETA TITLE II GRANT MONIES, AND WE LOOK FORWARD TO CONTINUED COOPERATION IN THE AREA OF JOB DEVELOPMENT, THROUGH THE USE OF CETA TITLE VI MONIES WHICH WILL TOTAL MORE THAN \$690,000.

The other areas of potential progress in inter-governmental cooperation--include the development of pre-planning materials and studies to explore the various community options for combining City-County facilities; and, the usage of Community Development Funding to provide housing assistance to low-income County residents. WE WOULD OFFER OUR FULLEST COOPERATION TO COUNTY OFFICIALS IN INITIATING GRANT REQUESTS FOR COMMUNITY DEVELOPMENT FUNDING. ADDITIONALLY, WE WOULD OFFER OUR FULLEST COOPERATION TO COUNTY OFFICIALS IN SETTING UP JCINT CONFERENCES DURING BUDGET PREPARATION FOR BUDGET YEAR 1976.

## RECOGNITION OF CITY OFFICIALS

BECAUSE OF THE LIMITATIONS OF TIME, ACHIEVEMENTS OF OTHER CITY EMPLOYEES AND DEPARTMENTS WILL BE HIGHLIGHTED IN THE PRESENTATION OF THE VARIOUS ANNUAL REPORTS.

I WISH TO EXTEND MY SPECIAL THANKS TO THE FOLLOWING INDIVIDUALS: THE AMBULANCE DRIVERS FOR SAVING LIVES IN THE COMMUNITY DAILY, (2) THE POLICEMEN AND FIREMEN WHO ALSO RISK THEIR LIVES DAILY, (3) THE VOLUNTEER EFFORTS OF THOSE ON CITY BOARDS AND COMMISSIONS WHO UNSELFISHLY GIVE OF THEIR TIME FOR MAKING THE CITY OF BLOOMINGTON BETTER.

IN CONCLUSION, I WOULD LIKE TO EXTEND TO THE COMMON COUNCIL THE FULLEST AND COMPLETE COOPERATION OF MY OFFICE AND STAFF IN MEETING THE SIGNIFICANT CHALLENGES OF THE COMING YEAR. WE ARE LOCKING FORWARD TO WORKING WITH YOU AND TO UTILIZING YOUR NEWLY INITIATED COMMITTEE STRUCTURE IN AN EFFORT TO CONTINUE, UNDERSCORE AND IMPROVE THE TREMENDOUS PROGRESS TOWARD BETTERMENT OF GOVERNMENT WITHIN THE CITY OF BLOOMINGTON. QUESTIONS RESULTING FROM PARKS DEPARTMENT ANNUAL REPORT West Side Center: 1. a. What kinds of adult programs are there? b. Are there day time programs for mothers, small children, ' and retired adults? 2. Juke Box: What number of hours per week is it open? a. What are the number of staff hours per week? ь. C. What is the forseeable future of that building? 3. Softball Program: Why Volunteer female coaches when Boys coaches are paid? a. 4 . Pass-Punt-Kick: What was the nature of our co-sponsorship with Tom O'Daniel ü. Ford? Older American Center: 3, What number of hours per day does it have specific programs? What goes on the rest of the time when there are no set a. b. programs? C. Are center programs available to those not able to leave their homes? đ. How active is the O.A.C. in Willow Manor and Crestmont areas? There are five clubs - how are they divided so one knows е. which one to join? f. According to statistics, 31 people use the center each day is this the same 31? Have they ever investigated Older American free lunches in the schools as part of that program? g. 6. Swimming Program: What was the cost to the city of the 1974 free pass program? a.

b. Are there recommendations for changes in 1975?

7. R.S.V.P. Program - It looks great, Congratulations.

8. Many programs in the report are expanding. Was this growth anticipated by recent Parks Bond Issue? Or do you forsee a need for new facilities which are not present in the community? SUGGESTED AMENDMENTS TO MINUTES REVIEWED BY THE COUNCIL.

#### NOVEMBER 7, 1974

Councilman Towell suggested that his "Message from Councilmember" be typed in full instead of summarized as in the minutes. The statement reads as follows:

Councilman Towell asked to discuss an observation in that evenings Herald Telephone. I would like to read it in case you didn't read it tonight. The Bloomington City Council decided to override Mayor Frank McCloskey's Veto of the Utilities Ordinance, aparently because Councilmember Al Towell found a lawyer who did not agree with the city legal staff's interpretation of the law, and Towell had the audacity to call the city legal staff's interpretation political. That is like the kettel calling the pot black. This issue should now be taken to the courts to let a neutral party decide which of the legal interpretations is correct. The Council take-over of the operation of a city owned utilities needs to be challenged, it is too important to the future of Bloomington to be dropped at this point. Well, I would like to simply discuss what was involved in that legal opinion. The city administration waited until May of 1973 to present the council an ordinance about a utilities board, even though the referendum was at the same time as the election of this administration. They waited over a year. At that time the relations between the Mayor and the Council were still rather warm and I remember defending the Mayor for this delay and I am going to have to appoligize to Mr. Mizell for that defence. What we discovered in this new legal opinion was that the sentence from the state law, allowing that kind of omission, can not be without foresite and it can not be without the Mayor being informed of this kind of omission and approving it. In other words the state legislature had as a general policy that the body of the city which would have a check on the Utility Board would be the municipal council or the city council. And that intention was thowarted by the way in which this sentence was copied into our ordinance with all of us taking this sentence was copied into our ordinance with all of us taking the legal department opinion in good faith. So I am not talking about just another legal opinion, I am talking about the late discovery of something after months of yelling that what we were trying to do was illegal, when we tried to have some regulation over the Utility Board. What we were trying to do was simply to fulfill the intention of the state legislature. Now I take it that that's not a power grab and that is not audacity to do what we are responsible to do to the voters. I would like to mention that at this time the City Council thought it was on mention that at this time the City Council thought it was on good terms with the Mayor. We thought that we would not be deceived in such a manner. This is before any of the so called incidences that have divided the two branches of government as the newspaper has put it. The other branch of government was already trying to cut the legislative branch out of its rightful responsibilities, and we had just not caught up with that intention. I have to say that on the basis of this kind of experience and the announcement of the Mayor that he is going to run again for office, that someone standing for office with the Mayor is going

to have to be very clear of his attitude toward any city council. They are not someone to be worked with, they are someone to be deceived and manipulated that is the lesson of this incidence. I am just pointing out that most of us were innocent of any intentions of taking over. We felt that there were decisions that needed ' to have a check. That the best representation of the cities interests were not being made. And on investigation of the law we felt that only the city council had the right to make such a check. That still is true, so what we have been trying to do is simply impliment that situation in the state law. So perhaps that could still be described as a power grab, but at least it is one that is beyond us to change.

### JANUARY 6, 1975

During the roll call on the Police and Fire Salary Ordinance the Mayor made a statement which failed to get into the original copy of the minutes of this meeting which should be added at this time.

Mayor McCloskey: We are going to have almost certainly to consider revinue sharing money for several new positions, as you well Carl filed new positions, even to meet the merit pay increase is going to take 2 or 3 thousand dollars in additional money that was budget and that leaves \$938,000 in the police department if 1'm not mistaken. So we need 2 or 3 thousand more to meet this. So I would not be adverse if the council would favor it to get that much more revinue sharing money to say put a \$250 differentiation. So I just thought I would offer that out since we are going to have to do revinue sharing for the police this year anyway. Can this legally be done now?

The council stated that they did not want to act on rewriting an ordinance on the floor particularly since the rules had been suspended to give this ordinance both first and second reading at one meeting. However they appreciated the information and would consider it. They then went on with the roll call as is recorded.

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Statement presented at the February 6 Common Council meeting by Councilman Al Towell

Nothing is more important to the future of Bloomington than the protection of Lake Monroe as a water supply. There are other reasons for protecting the Lake, but surely from the point of view of a responsible City administration this consideration is paramount. We cannot and will not in the future be able to afford to bring in water from a distance, as is done in Californis. If we waste this great resource, we will be unable to determine our own destiny and respond flexibly to the good and bad times that lie ahead.

Protection for the Lake is the reason for locating the needed new South sewer plant below the Lake. It is the sole justification for Bloomington financing a 12 million dollar outfall sewer to carry our untreated waste to the Lake area, and building additional capacity into the plant. The cost of the project is 32 million dollars and rising. For this we raised wewer bills 100 percent.

When I voted for the higher sewer rates, I made a public pledge to be a watchdog over the public's investment. By this I meant that I would try in whatever way was in my power to see that the public got what it was paying for. The newspaper found this quixotic, but for me it was a serious commitment.

Now I find that the City Administration, the Utility Service Board and other responsible people are not living up to their public responsibilities.

The recently reported meeting of a Bloomington delegation with State officials brings out the point. The object of the meeting, as people who were there can attest, was to get the State to agree that citizens voicing enviromental concerns in connection with the plant were crazies or anti-development. If the State adopted this assessment of the situation, then enviromental concerns would be dismissed and there ould be no need for an enviromental impact statement. The Utility says that an enviromental impact statement would cause delay and cost a large amount of money. They are trying to avoid having to go through this additional step. The Mayor, two members of the City Council, and members of the Utility Board were there when this interpretation was offered. Their silence was evidence for the truth of the assertion. Only Charlotte Zietlow voiced disagreement pointing out that there was, naturally enough, widespread concern about the Lake.

The Lake will certainly be affected by the construction of a sewer plant in the area. Land arround the Lake will increase in value. Development of land will be éncouraged whether the developer chooses to hook on to the sewer system or not. With the Lake so important to the City, building the plant can only be justified if developments are required to hook on to the sewers carrying waste arround the Lake to the plant. There are also concerns about faster run off, siltation, etc. If there are no controls on how development procedes citizens of Bloomington will have paid doubled sewer bills and spent 32 million dollars and ended up worse off than before. Infact the City will, as the Bible says, have wasted its substance.

The City of <sup>B</sup>loomington has been prevented from exercising planning jurisdiction by the formation of the Monroe Regional Sewer District and the planned vast expansion of the town of Smithville. Development would not have been prevented by the City. You can check Ploomington's record on encourageing development. That these two events accomplished was to keep the action at the Lake out of the reach of the Wooker-Republicans or a Democraticadministration.

The McClokkey administration, as an interested party, had standing to remonstrate against the Regional Board and the formation of a radically new Smithville which will not be controled by its present residents. Mc<sup>C</sup>loskey could have annexed out to within two miles of the Lake and obtained planning jurisdiction. (I have adovcated this course for several years).

The Regional Board has no resources for building a plant. It has no ability to get federal grants without our participation. The Bloomington sewer customers are putting up all the local money for the plant. In this situation you would think that the City and the Utility would have all the bargaining leverage needed to obtain assurances and policies from the State to protect the Lake, or obtain jurisdiction itself. It hasn't tried. The State noticed at the recent meeting that <sup>B</sup>loomington's representation at the State To loard has been from the Regional Board. The McCloskey Administration and the Utility have always been as siment at the State about enviromental concerns for the Lake as they were at the recent meeting.

What interpretation are we to put on local officials proposing to spend 32 million dollars for the protection of the Lake without taking any steps to see that it is protected? Is it sufficient to just let nature take its course? To me it sounds like they may be more interested in the side-effects--like increasing land values--than they are in their City's future. Either that or a terrible lack of foresight and organization for the City's interest.

The City's spokesmen protray those of us who voice those concerns as crazies and anti-development. I think this comes from concern with nothing but development, a singular kind of crazyness. That was what they wanted all along. Where does this leave the public interest? What does the citizen get for his double rate? What do our children get? The answer is clear: If things continue, they get to pay for these mistakes manyfold. I don't think they deserve that fate.