

In the Common Council Chambers of the Municipal City Building held on Thursday, October 16, 1975, with Councilpresident De St. Croix presiding.

REGULAR SESSION  
COMMON COUNCIL

Present: Richard Behen, Flo Davis, Brian C. De St. Croix, Wayne Fix, Pat Kinzer, Sherwin Mizell, Jack Morrison, Al Towell and Charlotte Zietlow.

ROLL CALL

There were about 35 others present, including members of the press.

City officials present: Martha Sims, City Controller; Tom Crossman, Planning; Karel Dolnick, City Clerk; John Komoroske, Council Attorney; Steve Richardson, Mayoral Aide; Leo Burke, Human Resources; Chief Carl Chambers, Police Department; Marvard Clark, Engineering; Dick Gose, Fire Department; Jean Strohm, Executive Secretary, Board of Works; Jim Dorr, Traffic Commission; Jim Regester, Corporate Counsel.

CITY OFFICIALS  
PRESENT

Councilpresident De St. Croix: This evenings' agenda tonight at Second Reading, we'll be hearing Ordinance 75-51, which is a zoning amendment for 17th and Madison Streets; Appropriation Ordinance 75-10, Emergency fund for the Fire Department; Resolution 75-31, a Budget Transfer for Bloomington Sewer Utilities; Resolution 75-32, Budget Transfer for the Board of Public Works, Fire Department, Cumulative Capital Improvement Fund and Redevelopment Commission - Community Development; Resolution 75-34, concerning the City Court. We'll be hearing at First Reading tonight Appropriation Ordinance 75-11, Community Development Block Grant Fund; Appropriation Ordinance 75-12, Board of Works Insurance; Ordinance 75-56, Salary Ordinance for Police and Fire Departments; Ordinance 75-57, Salary Ordinance for an appointed employee in the Human Resources Department; Ordinance 75-58, an annexation for the southeast corner of State Road 37 and State Road 46 for a shopping center; Ordinance 75-59, parking amendments regarding one-way streets, parking zones, etc. and there will be a request for approval of the Special Session minutes of July 31, 1975. We will now have messages from Councilmembers.

AGENDA SUMMATION

Councilmember Zietlow: The final moment in the saga of the International Women's Year Festival. The month will be over tomorrow. I think that to a great degree, it's been a very good experience for the community. A number of different kinds of people have been involved in it, with a great variety of programs and events. I think a number of different groups have been involved in planning and working through the program. There has been some concern among a few people in the community that some groups were not included in the planning. I think this was largely due to people not coming forward with proposals at the time that they were solicited. The program was firmed up about two months ago, and yet after that, groups were still included in the program planning and in the programs themselves in the distribution of advertising. On the whole, I think it's been one of the most successful community involvement events that I've ever participated in and I think we owe a vote of thanks to Judi Burnison, who has had a lot of hassle and a lot of work to put up with, and has done an extremely good job under tremendous pressure, and to the many many dif-

MESSAGES FROM  
COUNCILMEMBERS

ferent groups and people who were involved during the month.

Councilpresident De St. Croix: I have the privilege this evening of making a presentation to Mrs. Don Owens and her son, Don Jr. As many of you know, Detective Captain Donald E. Owens was recently killed in the line of duty as a member of the Bloomington Police Department. Don Owens was a fine man, he was an excellent example of what a policeman ought to be. He was a fine example of what a citizen ought to be. We thank him and we thank his family for the work he has done for all of us. We are sorry that he is gone, and we'll all miss his many contributions to Bloomington. We are happy to be able to recognize the service that he rendered to this community. I am sad that it takes such an occasion like this for us to recognize that service for what it was. I have here a plaque which is a copy of the Resolution that the Council passed in memory of Captain Owens. I think all the Council and citizens of Bloomington, I'm sure, hope that this will serve as a token of appreciation that Bloomington owes to Don's memory.

Steve Richardson: Thank you. I won't take much time. I just wanted to point out that the Council has been presented with the proposed appointment of three individuals to the Human Rights Commission and one person to the Environmental Commission. By ordinance, these appointments by the Mayor do require the Council's advice and consent. If you would indulge me a moment. To the Human Rights Commission, the Mayor wishes to appoint Howard Canada, Christine Iannucilli and Valerie Tarzian. To the Environmental Commission, the Mayor wishes to appoint Richard Loftman. I believe the Council has the resumes from the Mayor's Office on these appointments.

MESSAGE FROM  
THE MAYOR

Councilmember Davis: I move that we accept the Mayor's appointees to the Environmental Commission and to the Human Rights Commission.

Councilmember Towell: Second. I'd like to ask Mr. Richardson, were these people filled in on what the Commissions were and particularly the Human Rights Commission, did they feel that they shared the purposes of the Commission?

Steve Richardson: Yes.

Councilmember Zietlow: I would like to speak to something that I've read in the paper about the appointments. I am prepared to vote for the appointments that we are talking about after speaking with the people involved and with the Human Rights Attorney and members of the Commission. I was disturbed that they were categorized as representatives of the business community and therefore would add credibility to the Commission. I believe that the main concern in appointing anyone to a Commission is that they serve a serious and forthright purpose in dealing with whatever the goals of that Commission are. We have people who are appointed to the Human Rights Commission or the Environmental Commission who are willing to take on themselves the fulfillment of the goals and purposes of the Commission and it is as individuals who have

indicated that they are willing to do that that I am willing to support them but not as representatives of any segment of the community who would therefore lend credibility to the Commission.

Councilpresident De St. Croix: Am I misreading the sense of the Council that Councilmembers would prefer to consider this matter further before offering their consent?

Councilmember Towell: No. I'll take the testimony of the Mayor's Office about this. I was disturbed that there seemed to be an implication that the Human Rights Commission had not been doing its job properly and I was disturbed by that since I think we have a very fine Commission. If corrective action is needed to make that Commission what it should be, I don't know about it.

Steve Richardson: These appointments, the individuals who are before you this evening are appointed for their individual commitment to the community and to the principles of human rights and human dignity. I am equally dismayed that characterizations have been made as to the equalization or the credible base of the Human Rights Commission. As an administration, we are enormously proud of the efforts of the Human Rights Commission and the Human Rights Attorney/Administrator. In no way are these Commissions meant to be a balance of the interests not formerly represented, but three individuals who have a great deal to contribute. We have made the appointments after conferring with and after accepting recommendations from the Human Rights Attorney as to individuals who had contributions to make. That is the way that they are offered to the Council.

Councilmember Zietlow: Thank you very much, Mr. Richardson.

Councilpresident De St. Croix: The question is on the motion to approve the Mayor's appointments to the Human Rights Commission and the Environmental Commission. All those in favor please signify by saying aye.

The Mayor's appointments to the Human Rights Commission and the Environmental Commission were approved by a unanimous voice vote.

Councilpresident De St. Croix: Next item on the agenda is Ordinance 75-51. Do we have a motion?

ORDINANCE 75-51  
Amend Zoning  
17th & Madison

Councilmember Morrison: I move that Ordinance 75-51 be introduced and read by the Clerk by title only.

Councilmember Towell: Second.

Ordinance 75-51 was then read by Clerk Doinick by title only.

Councilmember Morrison: I move that Ordinance 75-51 be adopted.

Councilmember Zietlow: Second.

Councilpresident De St. Croix: I'm sorry, first could we have the committee report? My agenda doesn't indicate whether we have a committee report.

Councilmember Towell: Briefly, this is an existing service station on a thoroughfare and the owner wishes to improve his status to the correct zoning for the use so that he can make improvements to the property and we had unanimous consent to that.

Tom Crossman: The zoning case was before the Planning Commission in 1974. The original case number was 74-44, in October. The request before the Planning Commission was to rezone the service station site and the adjoining service site to the west. The Plan Commission concurred essentially with the principle that property should be zoned for commercial purposes; however, they had concern over the depth of the western portion of the parcel. They recommended at that time a rear boundary line something short of what was originally requested. The original request was 300 feet. The Planning Commission eventually recommended 174 feet and bring it back to the line that presently exists and an additional 25 feet to compensate for the required buffer. The applicant apparently felt in this past year, the applicants attorney came before the Council at that time and requested time to work with the Plan staff and Plan Commission to attempt to resolve some of the problems that they felt existed and the next I heard of it, the application was filed directly before the Council, which is what you have before you tonight. This is, of course, a route that can be taken. The problem that apparently has developed is that the rear portion of the westerly lot would have no access other than through the front portion of the lot, and as a consequence, I think the applicant contends that we would be cutting off a section of the lot if it remains residential zoning as an isolated parcel. At this point in time, the only report that the Planning staff can give you is the same report that was presented a year ago which in essence recommends the 174 foot depth rather than the 300 foot depth as requested. I presume that the applicant is here to present his case. We have had no further chance to review and this is the only report that we could make to you.

Councilpresident De St. Croix: Thank you, Mr. Crossman. Do we have the applicant or his representative here? No? Are there further questions from the Council. Question is on the adoption of Ordinance 75-51.

Ordinance 75-51 was adopted by a ROLL CALL VOTE of Ayes: 9, Nays: 0.

Councilpresident De St. Croix: Next item on the agenda is Appropriation Ordinance 75-10. Do we have a motion?

APPROPRIATION  
ORDINANCE 75-10  
Emergency Funds

Councilmember Morrison: Mr. President, I move that Appropriation Ordinance 75-10 be introduced and read by the Clerk by title only.

Councilmember Zietlow: Second.

Councilpresident De St. Croix: It's been moved and seconded that Appropriation Ordinance 75-10 be introduced and read by the Clerk by title only. All those in favor please signify by saying aye.

Appropriation Ordinance 75-10 was then read by the Clerk by title only.

Councilmember Morrison: Mr. President, I move that Appropriation Ordinance 75-10 be adopted.

Councilmember Davis: Second.

Councilpresident De St. Croix: It's been moved and seconded that Appropriation Ordinance 75-10 be adopted. Do we have a committee report?

Councilmember Kinzer: The recommendation is to pass.

Councilpresident De St. Croix: This appropriates funds for the emergency ambulance. Chief Gose, would you like to speak to this?

Chief Gose speaks from the floor, but it is inaudible due to his not standing at the microphone.

Councilpresident De St. Croix: The question is on the adoption of Appropriation Ordinance 75-10. Clerk Dolnick, please call the roll.

Appropriation Ordinance 75-10 was adopted by a ROLL CALL VOTE OF Ayes: 9 Nays: 0.

Councilpresident De St. Croix: Next item is Reso-75-31.

RESOLUTION 75-31  
Budget Transfer  
re: Sewer Util.

Councilmember Morrison: I move that Resolution 75-31 be introduced and read by the Clerk.

Councilmember Kinzer: Second.

Resolution 75-31 was then read by Clerk Dolnick in entirety.

Councilmember Morrison: I move that Resolution 75-31 be adopted.

Councilmember Davis: Second.

Councilpresident De St. Croix: Do we have a committee report?

Councilmember Davis: No. We had a committee meeting last Thursday but I don't remember having this Resolution brought to us. I think that when we asked for more line item budgeting in the Utilities Department that there was a discussion that line items might have to be transferred if they were not exact and I think this is probably one of the side effects. Is there anyone from the Utilities Department here?

Councilpresident De St. Croix: I'm somewhat confused about the form here. There seems to be a difference between the front sheet as it was read by the Clerk and the second sheet, which uses a \$58,000 figure.

George Phipps speaks from the floor:  
There was a second page which was not read.

Councilmember Zietlow: So this is not only a budget transfer, but an additional appropriation?

George Phipps: Yes. An additional appropriation is needed, \$58,000 for routine sewer replacements. For instance, First Street sewer and that will leave us about \$12,000 for routine sewer replacements for the latter part of the year.

Councilpresident De St. Croix: This is not an Appropriation Ordinance.

Councilmember Zietlow: It seems to me that we have an appropriation here and a budget transfer. They cannot be handled in the same fashion. Am I correct?

Martha Sims speaks from the floor: (inaudible)

George Phipps: This is the same format that was used on the transfers in 1974.

Councilpresident De St. Croix: Mr. Komoroske, is there some reason why the Council committee on Utilities/Public Facilities hadn't received this?

John Komoroske: No, it was a mistake of the office.

Councilpresident De St Croix: I see.

John Komoroske: This is not an Appropriation Ordinance. I agree with the Controller that it (inaudible)

Councilpresident De St. Croix: It is customary for the Council to utilize the committee system so that we can have an orderly procedure for consideration of legislation. I don't want to cause any punitive action to the Utilities Department or the Utilities Board because this process hasn't been followed. I am willing to hear from the members of that committee. If they prefer that this item go back to committee so that they can review it in detail and make recommendations to the Council, I am willing to support that. If they care to consider it tonight, I'm also willing to do that.

Councilmember Davis: Since it does seem to be an error in our office and not theirs, could you elaborate a little more on this for us, please?

George Phipps: On which part?

Councilpresident De St. Croix: Why don't you just run it all by us.

George Phipps: When the 1975 budget was prepared about this time last year the first item of \$30,000 that we are asking to be transferred from Waste Water Treatment Expense to Pumping Expense. The electricity cost to operate two of the lift stations

were considered as Treatment Expense and they should properly be considered as Pumping Expense. This was discovered after the budget had been prepared and approved last year. Our expenses are currently being handled in the proper manner for Pumping Expense and not Waste Water Treatment Expense. On the other parts, the Routine Sewer Replacements in the 1975 budget, there was \$30,000 appropriated for Routine Sewer Replacements. The First Street sewer, which was installed this summer, greatly exceeded that amount. In fact, the total for the First Street Sewer is approximately \$71,000. It was not anticipated that it would take this amount, it was done by Utilities crews, which was a savings to the Utilities and we are capitalizing the total cost of the replacement for this sewer. After it was started, approximately half way through we realized that it would run more than the \$30,000.

Councilmember Morrison: I don't recall, maybe my memory is short, a Resolution before the City Council that would have in the same Resolution a transfer of funds plus an additional appropriation. I think that I wouldn't attempt to run my business this way. I would hope that these people would see fit to separate these from now on. If you're going to have a transfer of funds, use a Resolution and if you are going to have appropriations, have it so that we can all easily understand it.

Councilpresident De St. Croix: I believe that the problem here is that we have a procedure where the Council approves these sorts of actions by the Utilities Service Board and perhaps in the future, the Council staff can manage to work with you. We can have a Resolution form drawn up that indicates what we are approving and we don't have to deal with the next question.

George Phipps: All right. I believe that this was the same format that was followed in a similar case last year. We will in the future prepare the two differently if it is required.

Councilpresident De St. Croix: I don't believe that we need an Appropriation Ordinance because we are not appropriating tax dollars, but we need a Resolution approving on the one hand for the transfer of funds and on the other hand a reappropriation of money, which would take two sections in a Resolution for Council approval. Further discussion from the Council on this.

Councilmember Davis: The first one looks like a secretarial error in budgeting and the second one does look like a transfer. I'm willing to go in favor of this tonight, but I agree with what you said in that we need it to be more clear and also receive it before Council meetings.

Councilpresident De St. Croix: Mr. Komoroske will find time to work out a format for you so that we don't mess you up again in the future.

Councilmember Zietlow: The \$58,000 as I understand it is to add to the fund to pay for the sewers, which were budgeted in excess of the cost.

George Phipps: Yes, that is right. That \$58,000 is indicated \$37,500 from a transfer of items that were approved through 74-15 last year. Tapp Road Improvements, Plant Repairs and Lab Equipment, these items will not be necessary.

We have aid from the Street Department, they will have \$4,000 for the paving. The sewer users on the new Gourley Pike sewer will have treatment for \$4,750, that leaves a balance of \$11,750. That is the only amount that we will be taking from the unappropriated amount from Utilities cash fund.

Councilmember Zietlow: That's from the Wastewater Utilities.

George Phipps: Yes.

Councilmember Fix: Is this a transfer of dollars from the Street Department to Utilities?

George Phipps: Well they have done the work, and we have not received the money yet from the Street Department, but this is in the process.

Councilmember Fix: Are you getting the work and the money both?

George Phipps: No, we are not getting work and money. The Street Department actually did the pavement for the project, and I guess you could say that we have paper interest for us, but the Street Department did furnish the advisors and for the actual paving we did purchase the materials.

Councilmember Kinzer: The same question, I don't quite understand the \$4,000 from the Street Department.

Councilmember Fix: As I understand it, you were going to spend the \$4,000, and then you didn't have to spend the \$4,000 and now you've got \$4,000 and are going to transfer it.

George Phipps: On the books of the Utilities, we will pick up the amount as part of the cost of the sewer. It will be a contribution from the Street Department. They furnish the equipment and the men to do the paving for us.

Councilmember Zietlow: So this is a paper transfer.

George Phipps: Yes, that's right.

Councilmember Fix: That's a good trick if you don't have any money to transfer.

Councilmember Mizell: Is this civil city subdividing Utilities?

Councilmember Davis: You could see it that way.

Councilmember Kinzer: It sounds that way.

George Phipps: I understand that this was a project that was to be completed, either this year or next year anyway, the repaving of First Street. When we replaced the sewer there, we naturally tore up the pavement. We paid for the materials and the Street Department did perform the actual work of the paving.

Councilpresident De St. Croix: Is that customary procedure?

George Phipps: I understand that it is in some places. It is not always done. We could



have contracted the entire amount, but in this case it was not done.

Councilpresident De St. Croix: It may seem appropriate then since we've had some concern about the Utilities appropriation to the civil City, that next year when you come to us with a budget, you provide us with information regarding the City's contribution to Utilities in terms of services such as street paving. Perhaps you could get that information for us.

George Phipps: Yes.

Councilmember Towell: Does that include the corner of First and Walnut? Is that the work that was done there?

George Phipps: I don't believe it extended to there. Lincoln, I believe, is where it started, First Street East of Walnut.

Councilmember Davis: There was a little done towards Washington, but it was mainly from Lincoln to Henderson with the main part of the street that was torn up the longest. The people who lived there couldn't understand why we didn't replace it overnight. Her house got dusty.

Councilmember Towell: I'm glad the corner where I bottomed my car in the pavement has not been repaired.

Councilmember Mizell: How about your car?

Councilmember Towell: It's really beside the point, but that corner is very bad.

Councilpresident De St. Croix: The question is on the adoption of Resolution 75-31.

Resolution 75-31 was passed by a ROLL CALL VOTE of Ayes: 9, Nays: 0.

Councilpresident De St. Croix: Next item on the agenda is Resolution 75-32. Do we have a motion?

Councilmember Morrison: I move that Resolution 75-32 be introduced and read by the Clerk by title only.

RESOLUTION 75-32  
Budget Transfer

Councilmember Behen: Second.

Resolution 75-32 was then read by Clerk Dolnick by title only.

Councilmember Morrison: I move that Resolution 75-32 be adopted.

Councilmember Behen: Second.

Councilpresident De St. Croix: Councilman Towell, may I ask your advice as Parliamentarian. Is it proper to read a Resolution by title only?

Councilmember Towell: I think you can for First Reading.

Councilpresident De St. Croix: Could we please have the Committee Report from Planning/Community Development on this.

Councilmember Towell: We met and looked over

all the sections of it. We had one concern in common with the other Committee Report that I first read tonight. That was that we were concerned about the street lighting fund being only 60% spent and a transfer being made from it, since that is one project that we have been very interested in. We had difficulty with the Human Resources appropriation or transfer. It's almost like an appropriation since it was part of a block appropriation, not an earmarked appropriation which now is being allocated to a particular project. At the time, we had no real information about that. Since then, in two other meetings I've managed to get more information. I personally have a concern about an allocation of \$26,000 is it, for repairs over on Rogers Street. It's one of those things where you are told one thing at purchase time and later discover something else. We thought we were buying sound buildings and that we were pleased with the price because of the soundness of the buildings and the fact that we would not have to do extensive repairs. That is my memory of the situation. Now we are being asked on an emergency basis to appropriate \$26,000. I understand that the money is for a good cause, that there is a real emergency, but at the same time I feel that I was somewhat misled at the earlier date. That is a personal note. We didn't have that information at the time of our meeting. The rest of the thing seemed to go alright as we learned what the various points were.

Councilpresident De St. Croix: In case your agendas have not been marked, the Motor Vehicle Highway Fund has been deleted from the Resolution. Do we have a Committee Report from Community Resources?

Councilmember Davis: The Community Resources Committee met and the consensus was reached, and I left the meeting feeling that people would like to have more information. I do think that individuals did try to get more information. I understand that there is a need to repair those buildings and bring them up to code. There have been many misunderstandings. There was a report from a PAC City employee which indicated one thing that was not true. Buildings must be brought up to code before they can be occupied. I do know that they have had some problems with the furnace, etc. Councilman Morrison has gone out and checked that, he could speak to that.

Councilmember Morrison: Yes. I went out and looked at this, the Half-Way House up on Rogers Street. The main thing that I feel is really wrong, the buildings are basically sound. It is to meet the codes that the City has to meet due to the fact that it is being utilized as a public institution. I also checked out the basement. Much to my amazement I found it to be quite a unique system. It's been many, many years since I've seen a hot water system in any home, plus two kinds of gas fired boiler systems. This Half-Way House has a modern, up-to-date gas fired system, plus it has the old-fashioned iron fireman stoker type of fire system. I might add that I recommended to our Human Resources Director to keep the old fire system as a back-up system. It is unique in this day and age to find a system, an emergency system already built into it. The main difference that I can see, and this carries me back to when I was a little fella, the basic difference is the wiring is all helter-skelter.

and they have to build a fire resistant wall, which is absolutely important when you have this type of system being utilized. As far as the building itself, the building is all right, they are well built buildings. I would be the first to recommend that this money be appropriated to renovate the Half-Way House and get this thing in motion because we have everything here except this one building completely revamped to serve the needs of our Affirmative Action Programs, Alternative Programs. I would be the first to recommend it.

Councilmember Behen: I believe the very same thing, that we should get this show on the road. It's something that we have all known for many, many months, that this was the amount that to bring these properties, at least for six or eight months, we have known as to the purchase price that was paid. Some of us were somewhat aghast that the refurbishing of the facility was going to be this expensive but I assumed that time mellowed us to some degree, and that it wasn't going to be this expensive. We can't alter that by objecting to the fact that the cost of wiring is what it is today. I feel that we ought to go ahead and let's get this show on the road and get this facility in operation.

Councilmember Zietlow: I'm very sympathetic to the programs that are going to be taking place at 250 N. Rogers. I would like to point out that the \$24,000 is a new figure. There was a previous house that we were talking about for six to eight months. This is relatively new, this whole thing. I had not heard \$24,000 for the house second to the corner until last time. It is a matter of concern to me too that we use our cumulative capital funds up without ever making up a set of priorities. It would seem to me that in establishing priorities, this would certainly come high on the list for many of us. I do regret, once again, that we are in the position of having to make an appropriation for things that we have not been given terrifically great notice on and without considering it in terms of other possibilities.

Councilmember Kinzer: I had raised a lot of questions about this and I'd like to speak to some of those questions and the answers I've gotten to them since. I think we do have to take a hard look at this request for an appropriation. I agree with Mr. Behen that I'd like to see this show get on the road, too. I'm 100% in favor of the program. However, what has happened as I understand it is that originally the grant for the program which includes a Crisis Care Center and Recovering Alcoholics Half-Way House, at that time the estimate for the renovation for that purpose was somewhere in the vicinity of \$4,000 to \$5,000. This turned out to be in error, and it is necessary to get the building up to code. Recently the department had an architectural plan drawn up which would bring the building up to code and the estimate, well this is more than an estimate, it is actually a bid which is pending our action. So, it was a good deal more than anyone planned on. I think we ought to take a good look at these grants and the amount of money coming, and the amount of money the City is being asked to appropriate for it. First of all, the program is something of an extension of the Mental Health Centers Program. This is something

the City is in a position to do and I think that it is important, in a sense being the City's contribution to this program. The grants themselves, one for the Alcoholics Recovery grant, the total amount for a year is \$22,500. There is one which is for the Crisis Care Operation, amounting to about \$17,000. The thing that bothers me just a little bit in the way that this has been worked out is that the City is being asked to appropriate money for the development of the facilities and then the operation of this program is going to be dependent on the grant money, which is a little bit in reverse of what we ususally expect, and that seems to be what happens. If that money is not forthcoming that is what seems to happen. As I understand it, and I think Leo Burke probably should speak to this himself. There is a good chance that this will continue to be funded for about three years. I raised the question too of what the relation was with the Mental Health Center. I know that they are very much in favor of it, and wanted to have it. My question is is this something that the City should be doing? It is serving a four county area. A lot of my questions are answered. As far as I'm concerned, I feel much more comfortable about it, except that I want to look at the future operation of it, and what it's going to cost. The total operating cost is coming to something like \$40,000 for a year's time, and we are talking about an operation that is going to continue for a number of years. There again, I am concerned about where we are going with it and what the implications are.

Leo Burke speaks from the floor: To speak to your concerns, the (tape break) could be worked out, they could be payed back to the City, a portion of the cost of housing, feeding and counseling them. Also, we are going to look into funding arrangements with mental health and other areas, especially mental health. We are hopeful at this point. I think it is unfair for the City, for people to expect a City to normally assume all the burdens of these programs year after year after year. I think one question that we are all going to have to face and consider, not only in the Mayor's Office, our office and the Council, with the City tax payers as well is that the funding pattern that we are seeing being instituted on a national and state level is many grants these days come in blocks to regions. They don't come to just cities, especially in criminal justice, and we are going to have to make decisions as to whether the cities should get involved in these types of areas, that the City provides the manpower and in some cases the facility and it serves an area greater than the corporate City.

Councilmember Morrison: I would like to make a statement or two here. Number one, when you buy older type residences, such as those purchased by the City, the cost is great when you convert them to a different use. Also, you have already purchased the properties. The property is absolutely useless the way it is. Now you only have two or three ways to go. You can't look at the future operation, you're already into the operation. The time to look to future operations and the cost of it is before we spend that very first dollar. I was one of the Councilmen that helped make the decision to purchase the property and I think it was a wise decision. In essence what you are really doing, you are letting \$24,000 stand in the way of

moving forward, having the social need that we can perform now for \$24,000, building has already been purchased, everything's there, ready to go. You can't look at the future operation, you're already into the operation. There's no way you can back out of it.

Councilmember Kinzer: I can agree with you about not letting the \$24,000 stand in the way, but I think that we should question the future operation, even though the operation has started. It can still affect what is going to happen, if we can look into other funding sources, if we can be assured that the program will be able to accomplish what it sets out to do. I am very much in favor of this program. I am prepared at this point to vote yes on this, but still this is one example of something where we need to consider the future implications and actually consider the City's role in providing this kind of service in conjunction with other agencies and with the counties that are going to receive the services. At least we can go in that direction and start questioning a little bit more about what is happening.

Councilpresident De St. Croix: I think I'm hearing a sense of agreement between the two of you.

Councilmember Morrison: I would say, Pat, that you don't think after you've spent close to \$100,000, you do your thinking before.

Councilmember Zietlow: The broader question is again the appropriation of money for something, this money, there is just so much money. It was disturbing to me to realize, it was brought up in our committee meeting last week, that if we spend this money on this, there won't be enough money left to remodel the library. Now we've spent a lot of money on that library, and I think that is disturbing. I think that should be a conscious decision that we are thereby defeating the use of the library, if that is in fact the case. Things like that shouldn't happen accidentally. We shouldn't have to find out two months from now that by appropriating this money now, we have already made a decision in that area. I would like clarification on this if I misheard that. That is certainly what was brought up at the meeting. ~~That is my concern about dealing with this kind of appropriation in a general priority setting way.~~

Councilpresident De St. Croix: Do we have a response to the question on whether or not this expenditure from cumulative capital will prohibit work on the library with this years' funds?

Steve Richardson speaks from the floor: This would not prohibit the work on the library. Those monies are still there.

Councilmember Zietlow: That was presented and it was a matter of concern.

Steve Richardson: I understand your concern and there are, no doubt, opportunity costs with this. The example of the discussion tonight is precisely the reason that we are very committed to going into capital improvements programming and the real

need for it on a broad basis. I think it is a demonstration that cumulative capital cannot be appropriated in mass sums.

Councilmember Towell: My concern is that we make decisions with knowledge. We evidently had had information to begin with and that is what I'm complaining about. I indicated that I was in favor of this appropriation in our present situation.

Councilmember Kinzer: I think the matter of establishing priorities covering a great area of need in the City is important and we haven't done that. The problem is not really this appropriation, the problem is that we have not gotten our priorities established and I think we should have. We should really look at it in relation to what the other programs are, and whether they will not be able to be funded because of this.

Councilpresident De St. Croix: Perhaps it would be appropriate to point out at this time that Council with the aid of Council staff, the Planning Department, Assistants from the Mayor's Office, have established a priority ranking system, Councilmembers will be receiving that. It will cover useable monies for the next calendar year. I hope that we have learned from these lessons and that we won't have these extensive discussions again.

Councilmember Towell: I'd like to point out that even this appropriation, the one that we are transferring from, was not made totally blindly. There was information presented as to the kinds of programs, the possible, logical programs that we could go for. I don't think this was included. This was unanticipated.

Councilmember Behen: I'd like to say that it's a shame those priorities didn't exist and the vast amount of knowledge that we are all asking for right tonight wasn't in evidence when Mrs. Murphy's fine house was offered to the City at the time and we were all told that it was in such excellent shape. We were willing to jar loose that time with \$55,000.

Councilmember Morrison: I would like to attest to the fact that I've serviced many a TV set in both of those homes and I would like to tell Councilman Behen that those homes were very fine homes for what they were built for. They are being converted for a different use completely. Those homes were exceptionally nice. They were not any of the slums of the westside. They were more of our better homes. I would like to say now that...

Councilpresident De St. Croix: I presume then that they had Philco-Ford televisions, right?

Councilmember Morrison: And Speedqueen washers and dryers.

Councilpresident De St. Croix: Will people get their acts together here.

Councilmember Davis: A point of clarification. The MVH Highway Fund has been removed from this before.

Councilpresident De St. Croix: I stated that.

Councilmember Zietlow: Are we prepared to move on to the other sections?

Councilpresident De St. Croix: It's the Council's pleasure, I'm merely trying to direct traffic here.

Councilmember Zietlow: What is the situation now on the street lighting funding?

Councilpresident De St. Croix: Perhaps by point of clarification to Councilmembers who haven't had time to compare the two Ordinances, line item number 261, Street Lighting, for \$15,000 originally in Resolution 75-32 is no longer in Resolution 75-32. MVH funds originally in Resolution 75-32 are no longer in Resolution 75-32. Are there any other changes? Those are the only two changes.

Councilmember Kinzer: I have a question. On the street lighting, if we transfer \$1,500 out of Street Lighting, how much is...

Jean Strohm speaks from the floor: Excuse me, Pat, there is no transfer from Street Lighting as it is presently written. The Board decided to.

Councilpresident De St. Croix: Councilmembers don't have the new 75-32? Excuse me, while once again we have to catch up with this vast incompetency.

Councilmember Towell: It is one the table.

Councilmember Mizell: It was one the table in front of us.

Councilmember Towell: People are looking for their new Resolution in their packets.

Councilpresident De St. Croix: Excuse me. My apologies to the staff.

Jean Strohm: Let me respond to the question about street lighting. In response to the Council's concern that we move ahead with the street lighting for the City, the Board is not transferring any money out of Street Lighting in the request. We took money out of Building Materials instead. Let me add that the Street Lighting Fund will be almost 90% expended at this time. We have some new lighting underway that was passed in our Board meeting today and I don't think there will be a large amount of money left in Street Lighting out of \$160,000. I think about \$10,000 or \$12,000 might be left over from that.

Councilmember Kinzer: May I ask what the change is on this? How should it read? OK, I've just gotten the revised list.

Councilmember Morrison: Jean, I got to the Board of Works meeting late. What street lights were approved? The one at Seventh and Elm and the one on Cottage Grove with the no name alley, as you call it.

Jean Strohm: We requested some street lighting for the Municipal Building parking lot and for the Park Square Apartment complex. Also, these were not approved yet because we do not have the street lighting plans or rates yet from Public Service Indiana, but we requested it.

Councilmember Morrison: We do have the rate for Park Square Apartments, Jean. In the letter, as of June 22, which the rate quotation holds for 90 days. So, you have that in hand.

Jean Strohm: The Board wanted a clarification from the Manager of the apartment complex as to why the lighting plan had changed and what was originally requested. Because you were late we didn't have that clarified, so we couldn't prove it.

Councilmember Morrison: I agree, and I would like to make a report to the City Council. A few of the Councilmembers asked me to check into the lighting system and what the hold up is. I believe that the hold up is absolutely a lack of communication. I don't believe that the Board of Works knows what Public Service Indiana is doing and I don't think that Public Service Indiana knows what Board of Works is doing. After my discussion with Public Service yesterday, and being at the Board of Works today, I am more a firm believer now that there is absolutely no coordination between the two units, the one installing it and on the other hand, the one that gives the OK to it. As far as the Park Square Apartments, that was laid out on my recommendation after six and a half years experience, which I thought would hold. The rate was quoted as of July 22. That quotation holds for 90 days. I firmly believe that the Council should ask for more communication and better coordination between the two units. This is the reason that you have this tremendous hold up on the street lighting.

Resolution 75-32 was passed by a ROLL CALL VOTE of Ayes: 9, Nays: 0.

Councilpresident De St. Croix: Next item on the agenda is Resolution 75-34.

Councilmember Morrison: I move that Resolution 75-34 be introduced and read by the Clerk.

Resolution 75-34  
City Court

Councilmember Towell: Second.

Resolution 75-34 was then read by Clerk Dolnick in entirety.

Councilmember Morrison: I move that Resolution 75-34 be adopted.

Councilmember Davis: Second.

Councilmember Fix: I wasn't at the meeting at the time where this was discussed, but I was wondering, why a two year lease instead of a one year lease?

Councilpresident De St. Croix: Perhaps it would be appropriate, the Council considered this in a Council meeting of the whole, so there is no committee report on it. Mr. Richardson, would you please speak to this?

Steve Richardson: The reason behind the two year lease is to allow the county a period of time in which they can overcome the initial impact of an additional \$75,000 out of their budget, and it's going to be needed for operating this new county court. A two year term was



thought to be a reasonable length of time to offer the facility to the county. Certainly, the price is most reasonable. It had been discussed at one point, the option of a three year lease and then a two year lease. I think the principles of the offer are the sum and the term at this point, if the Council wishes to offer a one year lease, we will offer it. Our thinking was that the two year lease would allow the county time to move in and have reasonable expectations of continuity for a brief period of time, but not to encourage them to think that this was in any way a permanent situation.

Councilpresident De St. Croix: Mr. Richardson, would you explain how the figure 1,350 dollars was arrived at?

Steve Richardson: As my memorandum to the Council of October 1 explains, concerning the cost figures enclosed herein. We have tried to pro rate the utilities bills for the operation of that particular facility, and those come to...I have another memorandum here.

Councilpresident De St. Croix: While Mr. Richardson is finding that, myself and several other members of the Council requested that we not charge the county in order to make a profit on it, but rather charge the county the actual cost to the City, and the municipal tax payers for that facility. That is why we tried to pro rate out the cost for utilities for the cost of renovating the facility and whatnot so that as a matter of principle, once again the City taxpayers would not face the problem of double taxation. City residents also pay county taxes as well as municipal taxes and we find that many times that there is some lack of receipt of services for municipal residents for county taxes paid.

Steve Richardson: I do have those figures in front of me now. As requested at our initial meeting of the whole, I did figure with the figures supplied to us by Mr. Morrison, of what the fair market value of the rent was. That amounts to \$20,400 per year. We then pro rated out the floor space and the hours of usage for utilities, that amounts to \$92 per month, or \$1,100 annually. We then, using a two year base, capitalized the renovation. We do have to plan for renovation which would involve the installation of a jury box and two additional fire extinguishers and two additional exit lights. Those were set at \$500 capitalized for a two year period to yield the annual sum of \$1,350, that is \$112 a month. The balance on this is the cost of renovation of the facility within the county court, or within the county court house itself range from between \$30,000 to \$60,000.

Councilmember Fix: It seems as though we are trying to write a lease that the county cannot turn down. I thought they were leasing from us.

Steve Richardson: I don't think we are trying to say that they can't turn it down.

Councilmember Fix: Yes you are. In a two year lease you are saying, it has to be two years to give them time to adjust their

fiscal policies and so forth. The money is appropriated over two years because they can't afford to pay for it in one year. Everything is made so that it will look more attractive to the county, which I'm not really against, but we are the City right now.

Steve Richardson: I would say that our first draft of a lease was for a dollar and some per month and at the suggestion of the Council we put together this particular formulation, being that we capitalize out on renovation costs and then charging at a base or cost rate for the utilities.

Councilpresident De St. Croix: Perhaps this is the way that the City can demonstrate its' good faith in trying to cooperate with the county. We've all been concerned about the need for, and in some instances, the lack of the City's cooperation with the county. Maybe we could take the first step towards better cooperation with this.

Councilmember Fix: Well, I don't think it is. I don't think the county is cooperating. I don't think we are giving them an opportunity to cooperate. I don't think we really need to discuss it, but when we say we are doing something, we ought to be objective about it and say this is exactly what we are doing. Call it county cooperation if you want to.

Steve Richardson: I think that one point that we would like to make is that in your previous discussion, there was a great deal of talk about opportunity cost, that is, when you have a set sum of money that the appropriation for any particular contingency (inaudible) certainly for the county, the appropriation of monies for the renovation of a facility within the court house would in turn cost money for services which we feel are extraordinarily important, that being the ambulance service, the availability of the school parks program, the availability of land fill services, animal shelter and two or three other items that are of enormous importance. The county clearly does not have the money to fund all of those projects. We are simply trying to create a situation in which the county is relieved somewhat, I think we've explained, we feel that this particular facility is amenable to a non-criminalized, totally civil docket. We also look with favor upon the possibility of moving small claims court into this totally civilian atmosphere, we feel that would be a great enhancement.

Councilmember Towell: I'd like to ask the Council to recall that at the last meeting, I brought a message from various members of county government asking what is our will on this because the final budget day was the next day. I did that in my message early in the meeting and then heard absolutely nothing. I think if we had objections to this kind of cooperation or whatever it is, then we should have voiced them at that time when there was still some flexibility in county plans. I feel that we have allowed them to rely on our lack of remonstrance at that time to their detriment if we do not pass this tonight. Another aspect of this

and that is, I began to hear about the possibility of their using their room for a low price from representatives of the county government, and then I phoned in questions to the City and kept asking about this. I heard that there was no set deal, nothing had been settled and on and on until both governments had gotten past their budget periods. Once again, I think that we have made a decision in about the worst possible way.

Councilmember Kinzer: We've had several meetings, combined meetings with the City and the County. Lots of aspects of this have been talked about very thoroughly. This is not an ideal answer to a difficult situation. The County isn't completely happy about it but it is probably the best answer that anyone can come up with at this point. I think it is to the benefit of the City and the County to try and work this out.

Councilmember Zietlow: It is a problem that we are all in because of something that is unfortunately beyond our control at this time, which is something called the tax package.

Councilpresident De St. Croix: Bowen tax package, please.

Councilmember Zietlow: I do think that that's something that we have to keep in mind, too.

Councilmember Towell: I don't really believe that it is for the benefit of either party. I don't think that there is really a benefit for the City by transferring cases to another court because, you know, if you have a store, you like to have business. We will miss the revenues too. Two people who ran for office with different expectations and won a primary are going to find something that they didn't anticipate when they hear the result of all this. I don't believe that it's for the benefit of either party. I've said that openly. It didn't seem to make any difference to anyone.

Councilmember Davis: I think that also we are forgetting that the County court was mandated by the state, it wasn't something that anyone chose. I agree with Councilwoman Kinzer, some of us have met many times with members of the County and the best, this is a compromise situation. We are trying to make the best out of what none of us would like to have happen, but since we had no choice, I'd support this and hope that the Council will pass it tonight.

Councilmember Fix: I understand that the administrative body of the county was not advocating negotiations of this lease. They are the other party, aren't they?

Councilmember Zietlow: They were represented and they were invited.

Councilpresident De St. Croix: You may not have been at that meeting.

Councilmember Kinzer: I'd just like to point out that my use of the word "benefit" was probably a poor one. I was not referring to the difficult

situation that has resulted from the state policy, but rather in trying to work out an answer to a difficult situation, that this is something that together we've tried to do. I shouldn't have said "benefit" I suppose. The only benefit is in trying to work out something together. This seems to be the best solution.

Councilmember Towell: You set me off with that word.

Councilmember Kinzer: I could tell.

Councilmember Fix: I think we should send this up as we were just trying to help the County.

Councilmember Zietlow: That's what it amounts to.

Councilpresident De St. Croix: Is there a representative of the County that would like to speak to this? I saw Ron Weber shaking his head earlier. The question is on the adoption of Resolution 75-34.

Resolution 75-34 was then passed by a ROLL CALL VOTE of Ayes: 9, Nays: 0.

Councilmember Zietlow: I'd like to move that the agenda be expanded to include Resolution 75-35, which deals with the Child Care Task Force Report. The Community Resources Committee and other members of the Council met with members of the Day Care Task Force several weeks ago to review their report and at that time we discussed the probability of dealing with the report this evening. For some reason, that was not included on the agenda, but the revisions that the committee requested by and large have been prepared. We did receive a report from the committee at the end of last week. I would move that we expand the agenda to include the Resolution so that we might be able to deal with the issue tonight.

Resolution 75-35  
Child Care Task  
Force

Councilmember Davis: Second.

Councilpresident De St. Croix: Before we go on with this, perhaps I can explain. I attended a meeting with the Child Care Task Force with Councilmembers Towell and Zietlow. There is evidently some misunderstanding on the part of Council staff as to their responsibility in preparing a Resolution that has been prepared tonight. There evidently was some misunderstanding as to how and to whom the Child Care Task Force Report would be submitted. It is my understanding that not all Councilmembers received it. There was some question as to what time it was received. The problem before us is are we going to activate the Day Care Voucher System or are we going to stall it for another meeting. The members of the Child Care Task Force have worked for a long time and very hard on this. I think they have developed a good policy. I would hope that the Council would not only expand the agenda to include Resolution 75-35, but adopt Resolution 75-35 and thereby adopt the Child Care Voucher System. All those in favor of expanding the agenda, please signify by saying aye.

The agenda was expanded to include Resolution

Reimbursement checks shall be sent to the parents. It was the feeling of Mr. Burke that that might not be the best way of handling it and from the administrative point of view it turns out that it is easier to send the checks to the centers that have children who are participating in the voucher program. It would be all right with us for that to happen. The reason that we asked to have the checks sent to the parents is that we wanted the parents to feel that they were responsible for paying both their share and the part of the voucher that comes from the City. They would know that they were participating in the system and that they have control over it. We also suggested that the checks be countersigned by the center and the parents. That would be a check on both the centers and the parents for the City. The children served by the voucher program must attend the center or home a minimum of twenty hours a week. Families would lose their eligibility if there ever was a serious misrepresentation on the affidavit. Income increases over the maximum income that go unreported or put them in a higher income bracket would cause them to lose their eligibility. Unemployment of either parent precluding the illness of either parent would also cause them to lose their eligibility. Centers or homes would lose their eligibility for the program if there was evidence that a child was rejected because of race, color, creed or national origin, or a disability on the part of the child that the center is able to handle. Evidence of serious violation of licensing requirements or evidence of serious misrepresentation on the claim vouchers to the City would cause the center or home to lose their eligibility. We recommend that the Department of Human Resources administer the Day Care Voucher Program and that the department should have the responsibility for planning procedures and forms and handling screening and monitoring of the program. We recommend also that the Human Resources Department keep records of all inquiries and applications to help document additional child care needs and to maintain a waiting list for possible voucher openings. We also recommend that the Human Resources Department develop an appeal process with an initial appeal to be made directly to the Department. This is for people that are not accepted in the voucher system and feel that it was unjustified. If there are no conclusions that are satisfactory, we further recommend that there be an impartial hearing in which both the citizen and the Human Resources Department are represented. We also recommend that when there are more applications that the allotted money can cover, that vouchers be awarded on the basis of need. Need should be determined by developing a matrix by which the following criteria can be made; single parent families, parental illness, mental or physical, family per capita income and numbers of hours weekly that parents are available to care for their own children and family size. It's recommended that the matrix system be developed by the Human Resources Department. It is also recommended that when such voucher system begins, payment of checks be back-dated to pay for day care expenditures during the months of September and October. There were a number of parents who were informed that they were going to participate in this program and in good faith made arrangements with various day care centers for the month of September and October. That

is not a total enrollment program, it is only partial. It is recommended (inaudible) of September and October be run at less than full enrollment.

Leo Burke speaks from the floor: My comment is simply that first of all I'd like to congratulate the very hard work of the Child Care Task Force and to point out that what I think we are seeing here tonight is something very significant. This is a group of citizens that have gotten together and worked very hard and had some significant impact in designing a governmental program. This is the first Human Resources Task Force and it is very encouraging that this type of citizen participation has produced some rather outstanding results. I just wanted to congratulate them.

Councilmember Kinzer: One question for clarification on the amounts used to figure the percent of reimbursement. I would assume that these are based on a full time position. Is that true?

Ms. Brand speaks from the floor: Not necessarily, because the work requirement is only twenty hours a week.

Councilmember Kinzer: If somebody is just working twenty hours, the salary would be relatively low, but the reimbursement would be then, well, if someone is working full time making \$8,500 they'll get 50% reimbursement. A person working half time on the same wage scale would get 90%. I would raise that question here.

Ms. Brand: I don't know if I can answer all of these questions because I didn't design this particular thing, somebody else did and I never did understand it terribly well. First of all, we assume that people with lower incomes would need more money. Second, the economic situation in Bloomington being what it is, and in the nation being what it is, a lot of people are forced to take part time jobs who would normally take full time jobs, the part time job is better than nothing. Of course, somebody in that position deserves to get as much reimbursement, at least we felt, as the City could give them. Another consideration was that there are a number of people who, rather than be on welfare, have chosen to go into some kind of training program, and also to work and support children. Many of these people are single parents and we thought that was laudible. We thought in the end it would be in the economic interest of the City and state for these people to become self-sufficient. Furthermore, as it turns out, people in the worst economic bracket are already provided with a lot of assistance from various other programs that exist on the national and state level. That is the reason that this particular reimbursement goes as high as \$8,500.

Councilmember Kinzer: I'm not objecting to how high it goes, I'm concerned that somebody working full time at this salary gets 50% reimbursement while somebody working full time at the same salary is getting 90%. I understand your reasoning that the training should count for hours too, and I'm wondering if there couldn't simply be a clause in there. There are people who like to work just twenty hours and who would qualify the way this is written.

Ms. Brand: I don't think that we would have an

objection to that. I would also like to point out that we recently at the very end, about two weeks ago, received a copy of a similar proposal for a voucher system from the City of Madison, Wisconsin. One of the things that they did was to simply say that there is a work requirement of twenty hours and/or any other kind of vocational or other training up to sixty hours. We didn't include that, but that was one of the things that we were shooting in the direction of including.

Councilmember Kinzer: I think it needs something like that.

Ms. Brand: I don't have any objection to that. Those things are really up to the Department of Human Resources to work out.

Councilpresident De St. Croix: Can your department handle that as an administrative matter?

Leo Burke: Yes I feel we can, without any problem.

Councilmember Zietlow: You have just raised a question that is fairly significant. There is a recommendation in here by the Task Force, that the Human Resources Department administer this program. As it stands now, all of the community development programs are to be administered by the Redevelopment Commission and this would require a change.

Steve Richardson speaks from the floor: What we are proposing is a preliminary agreement for an agreement of cooperation with the Redevelopment Commission and the Department of Human Resources. The Redevelopment Commission clearly has power under law to make grants and gifts for purposes that are supportive of national policy, of urban renewal and community development. The power lies there to spend the money in a gift type fashion, or a grant type fashion. So we feel that what we are actually doing is that we are actually paying the bills for Redevelopment, writing the checks and approving the claims. The administration will be done under mutuality and an agreement of cooperation between them.

Councilpresident De St. Croix: This agreement has been adopted by the Redevelopment Board of Commissioners?

Steve Richardson: It has been provided to the Redevelopment Commissioners and they are fully aware of the programs.

Councilmember Zietlow: It seems to me that it is a natural program to go into the Human Resources Department for administration. That raises another question and I don't think that that speaks to it directly, but that the administration, the full \$35,000 be used as a part of the Day Care Voucher Program and not as part of the administration.

Steve Richardson: That is a portion of the mutuality agreement, 100% funding for benefits.

Councilpresident De St. Croix: Would it be possible for the Human Resources Department to keep accurate accounting of the administrative costs, even if you have to pro rate them out? Also, to determine whether or not funds will have to be taken from other Boards and Commissions,

such as the Women's Commission, the Telecommunications Council or whatnot, under the purvey of your department? Because if we are locked into not using any of those funds for administrative costs then the money will have to come from somewhere.

Steve Richardson: I think what we are talking about are opportunity time costs. We do have a method for accounting those and providing you with a figure after we've gone through the experience. This is one of the ideas behind the special projects staff, as was the Women's Commission grant and a number of other things. We do provide the service through funds otherwise to provide and speed along the works of the Commissions, Boards, Task Forces. Those costs would be in the administrative budget, the opportunity costs. We'll have to account, and we have a method of accounting actually how much is spent for time in this sort of operation.

Ms. Brand: I don't know if this would help, on page three we recommend that the Human Resources Department develop a matrix and then we suggest items for them to consider and I don't see any reason, Councilwoman Kinzer, why as it stands they couldn't apply that to the way in which they parcel out the money so that somebody who chose to work twenty hours would either not be considered for the voucher system or would only be considered after people who have a larger need for having their child care needs met.

Councilmember Kinzer: The amount of reimbursement is important too.

Ms. Brand: It would fit into that.

Ms. Troyer: Regarding your concern about the reimbursement, Pat, I think one thing that should be made very clear to the Council and to the citizens of Bloomington is that this really was a monumental task that has very few precedents, only a few that we could look at to see what had been done in previous programs. Everything that is done here is a guess and a promise.

Councilmember Kinzer: I think you've done a great job. I was only pointing out something that could be included.

Ms. Troyer: I understand that. I think it should be made clear that the money was there, the Task Force was created, and there are probably literally dozens of questions that need to be answered and right now, we simply don't have any answers. We probably won't have any answers until the program has been tried.

Councilmember Zietlow: I think the matrix idea is a really good answer.

Councilpresident De St. Croix: It occurs to me that I have erred in my responsibilities about letting it get past 9:30 without calling for Petitions and Communications, do we have any? O.K. Back to the Child Care Task Force.

Councilmember Towell: I see on the third page, item E, there it is recommended that during the months of September and October the program be run at less than full enrollment if administrative



funds are needed. I would strongly urge the entire amount from Community Development funds be applied to the program and hopefully other funds can be found. We don't have near enough money for this program as it is and we had funded a Human Resources Department for the whole year; therefore, perhaps there's some money still around. I think we ought to be administering at least one program with that department for a whole year.

Councilmember Zietlow: It was pretty much to that point that I was speaking before. I would suggest that we delete...

Councilpresident De St. Croix: Is that in the form of a motion?

Councilmember Towell: I would second it except that the "if" takes care of it.

Councilpresident De St. Croix: No second to the motion?

Steve Richardson: In response to your question Al, yes, in contemplating, and indeed appropriating money, I refer to the next item on the agenda, Appropriation Ordinance 75-11. These sums are under contractual services, for software, line item, \$86,205, that includes the \$35,000 for this program and is contemplated 100% of the assistance program. It was, as part of the grant, placed before the federal government as 100% assistance program.

Councilmember Zietlow: In that case, this is unnecessary even with the "if." I have a question for Mr. Burke. I understand from what Ms. Brand said that there was some question about the \$8,500 yearly as opposed to \$163 a week average. I wonder if we need to adjust that at this time, or can we let it go.

Leo Burke: My understanding was that the department would take care of that administratively.

Councilpresident De St. Croix: You have a sense of the Council's request? You can follow that?

Leo Burke: Yes.

Councilpresident De St. Croix: Do you concur with that, Councilwoman Zietlow?

Councilmember Zietlow: Is that in the minutes? If that will go into the minutes, yes.

Councilpresident De St. Croix: Clerk, please make certain that that particular is in the minutes. Perhaps you could send that section to Mr. Burke.

Councilmember Zietlow: It attempts to deal with the problem of seasonal workers but I think it is something that isn't fully dealt with. I would hope that the department will address itself to it.

Ms. Brand: The Task Force didn't really have enough to deal with seasonal employment. Mr. Burke told us that it would be difficulty. I want to make it clear that we do see that problem.

Rev. White speaks from the floor: Monroe County United Ministries is quite excited about the this particular development. A couple of years ago, we got the building of the Christian Center Day School through General Revenue Sharing, we indicated that that is not where it ought to stop. There ought to be other programs such as this one developed. After having attended, along with one Task Force member, a meeting in Indianapolis on Title 20, it becomes particularly apparent that a program like this, City based, or hopefully beyond the City, County based, is very much need. Most of the child care provision of the former Title 4A Program will be limited, unfortunately to (inaudible) families that are receiving family assistance through the County Welfare Department. We are allocated also, under that Title 20 program, 41 slots. Ten of these will be income eligible and the ones that we are talking about in this Day Care Task Force Report are income eligible. So, this should meet a growing need and help replace some of the slots that we have lost under Title 20. I think day care parents and persons in need of child care through age twelve as specified would be greatly appreciative of any positive action that you may render and with any deliberate speed that can be deliberated from it.

Rachael Rice speaks from the floor: I want to add that as members of the Task Force we are very much concerned about whether or not the program does what the goals have been set up with and how it works and what we call program evaluation. We have already in the planning stage, and ready to start taking the data on what the application forms indicate as to the kinds of services that are needed and the kinds of parents who are making application. In a sense, by the end of the year we hope to know whether or not there was a need in the community for this type of program, and whether or not this was the most effective way to meet it, to spend the money, whether or not it's more expensive administratively to give parents a choice in a voucher system way, to decide for themselves how they want their children cared for or whether it would be better to go about it some other way. I think we get many programs started, but we don't really know how well they operate. We do hope to have some better information at the end of this year.

Council president De St. Croix: As we have gone through this, the Child Care Task Force has taken on a terrific duty. We have heard from three members of the Task Force, Janey Troyer, Rachel Rice and Nancy Brand. Who are the other members who aren't here, David Edie, and a couple others, Roberta McCloskey. I'm sure I speak for the Council, I am amazed at the job you've done, given such a nebulous task area to deal with. I'm pleased that this produce has come forth. Good job, thank you. I believe that this has been referred to the Community Resources committee of the Council, the request from the Task Force for the three month extension. We'll be bringing that up before the Council probably at the next meeting.

Councilmember Towell: As long as we are giving a little praise out, I'd like to praise one of our members who I think began urging this type of program on the City long ago, and the first to begin to direct us in that direction, I mean

Charlotte Zietlow.

Councilmember Zietlow: I'm glad we are moving right along on this. I have a couple of questions, I'd like to say that there were some other reservations that came up in the specifics of the proposal. Can we make sort of a blanket statement that once this gets into the Human Resources Department, that the method of allocating checks, whether or not they go to the parents, that that be worked out as a matter from experience and that will give the department some sort of direction in that respect.

Councilpresident De St. Croix: I'd like to see the department exercise administrative responsibility in a number of these areas. It could come up with some recommendations that need some kinds of changes that don't significantly alter the intent, the process or the purpose of the program. If you could communicate that to the Community Resources Committee of the Council so that the Council can be informed. Do you think that is appropriate? Does the Council feel comfortable with that. Make sure the minutes show that please?

Ms. Burke speaks from the floor: I have a question Charlotte. In Section B here on page 2, it does speak specifically to reimbursement checks. Are you suggesting that we now change that?

Councilmember Zietlow: You're suggesting sending the reimbursement checks to the parents.

Ms. Burke: That was something that was gone over quite extensively and I'm not prepared to argue it, but I'm trying to figure out if you think it should be deleted.

Councilmember Zietlow: I'm saying that I believe that the Human Resources, Mr. Burke, expressed some concern about whether that would be feasible administratively. It would seem to me that the sense of the committee is very clear but we should leave some latitude there to the department.

Councilpresident De St. Croix: The question is on the adoption of Resolution 75-35.

Resolution 75-35 passed by a ROLL CALL VOTE of Ayes: 8, Nays: 0, Passes: 1. Pass: Councilmember Behen.

Councilpresident De St. Croix: Next item on the the agenda is introduction of Ordinances at First Reading. First item is Appropriation Ordinance 75-11.

FIRST READING

Councilmember Morrison: I move that Appropriation Ordinance 75-11 be introduced and read by the Clerk by title only.

APPROPRIATION  
ORDINANCE 75-11  
Community Development Block  
Grant Fund

Councilmember Mizell: Second.

Appropriation Ordinance 75-11 was then read by Clerk Dolnick by title only.

Councilmember Morrison: I move that Appropriation Ordinance 75-12 be introduced and read by the Clerk by title only.

APPROPRIATION  
ORDINANCE 75-12  
Board of Works  
Insurance

Councilmember Mizell: Second.

Appropriation Ordinance 75-12 was then read by Clerk Dolnick by title only.

Councilpresident De St. Croix: I neglected to indicate that 75-11 was Community Development Block Grant. Appropriation 75-12 is to pay the insurance premiums for the City for municipal employees.

Councilmember Morrison I move that Ordinance 75-56 be introduced and read by the Clerk by title only.

ORDINANCE 75-56  
Salaries of  
Police/Fire Dept.

Councilmember Mizell: Second.

Ordinance 75-56 was then read by Clerk Dolnick by title only.

Councilpresident De St. Croix: As indicated in the reading of the title, this Ordinance will set the salaries of the Bloomington Police and Fire Departments.

Councilmember Morrison: I move that Ordinance 75-57 be introduced and read by the Clerk by title only.

ORDINANCE 75-57  
Salary for Ap-  
pointed Employee  
Human Resources

Councilmember Mizell: Second.

Ordinance 75-57 was then read by Clerk Dolnick by title only.

Councilpresident De St. Croix: This Ordinance will set the salary for a Youth Development and Technical Specialist for the Department of Human Resources.

Councilmember Morrison: I move that Ordinance 75-58 be introduced and read by the Clerk by title only.

ORDINANCE 75-58  
Annexation of  
SE Corner of SR  
37 & SR 46

Councilmember Mizell: Second.

Ordinance 75-58 was then read by Clerk Dolnick by title only.

Councilpresident De St. Croix: This concerns the annexation of the SE corner of SR 37 and SR 46, it's intended use if for a shopping center.

Councilmember Morrison: I move that Ordinance 75-59 be introduced and read by the Clerk by title only.

ORDINANCE 75-59  
Parking amendment

Councilmember Mizell: Second.

Ordinance 75-59 was then read by Clerk Dolnick by title only.

Councilpresident De St. Croix: This Ordinance deals with adding to the one-way section of the code the alley running north and south beside 907 W. 11th and the alley running north and south beside 903 W. 11th. Adds to No Parking sections of the code, Morton Street on the west side from First and Second; Maple Street on the west side from Fourth and Second and adds to the Parking Meter Zone, East Kirkwood north side, first base west of Washington Street and adds to the Freight Curb Loading Zone, East Kirkwood, south side, first base east of the alley in the 100 block and to the Angle Parking Street, Sixth Street, north

side, between Walnut and Washington Streets.

Councilmember Zietlow: I would like the Parliamentarian to decide on whether or not we could reopen discussion on Resolution 75-34. The question arose in the break about the meaning of the word "City Court Room and Attendant Offices". I'd like to know exactly what that would involve.

RESOLUTION 75-34  
City Court con.

Councilpresident De St. Croix: Perhaps we don't have to reopen the discussion. Perhaps Mr. Richardson could respond to your question.

Steve Richardson: We are discussing the matters in the lease, the offices currently occupied by the City Clerk for the City Judge and the offices formerly occupied by....

Councilmember Zietlow: By the City Clerk and the City Judge.

Steve Richardson: Yes. Those are the offices we are attempting to describe. We will describe this completely in the lease. What we are talking about is the City Court room and the offices that facilitate the operation of the Court. Approximately 2,497 square feet of the second floor of the Police Building.

Councilmember Zietlow: You mean the offices that are now occupied by the City Clerk or were occupied by the City Clerk?

Steve Richardson: That are presently being occupied by the City Clerk and I suppose in 1976, the offices that were. What we were contemplating, if indeed we move the City Court to this building, we will also need to move the Judge and the Clerk. This has been, we've talked about the City Court room and attendant offices being 2,497 square feet of the second floor of the Municipal Building Annex, 120 South Walnut.

Councilmember Zietlow: Can you tell us where these are predicted to go?

Steve Richardson: Our projection is that we do need office space here now. We are projecting the renovation of offices here and the relocation of offices. We are thinking now of relocating the Board of Public Works in an area attached to or adjacent to the Planning, Engineering and Redevelopment because they are a very physical department. They are the corporate holders of all land and so forth. We would like to move them adjacent to there and use the Clerk and Judge facilities in the Board of Public Works. We are going to have to work out those details. On another item, I'd like to beg the indulgence of the Council, and with all due respect to the system of procedure, to raise the question as to whether the Council would consider this evening the reading of Appropriation Ordinance 75-11. That is the proposed appropriation of money for the Community Development Block Grant from a Community Development Block Grant Fund to specific line items. Unfortunately, we did not attend the Planning/Community Development Committee meeting on October 7. I understood it to be the sewer hook-on meeting and didn't come. I'm sorry that we misunderstood. I would offer, however, that we have had a great deal

of public discussion of the details of the various programs involved. I would offer as to the specifics of appropriation, that perhaps sections be added to this appropriation expressing contingencies that rules and regulations on the specifics of each and every grant proposal be brought before the Council for resolution and adoption in the form that you've done in 75-35 concerning the Day Care Voucher System. Our interest is to be able to get these programs operating and that we need to have the money appropriated to the specific fund so that we can notify the State Board of Accounts and the State Board of Tax Commissioners that such monies have been appropriated and they can then come and make a local hearing. That is a requirement of Indiana law that we must go through. We have in previous readings of this Ordinance, this Ordinance was 75-6, it was submitted in July. We did appropriate two matters from that particular appropriation, the \$63,000 under Administrative Costs and \$60,000 from Special Contractual Services line item #265 which was previously a total of \$125,000. Our interest being that time is a very important factor in getting, as you know, any program underway. The implementation is a very detailed matter and we need to make fiscal arrangements very definitely. We then need to make it clear to the community the method and the means by which funds can be appropriated and the means to which the funds will be used. Certainly the example of the Day Care Voucher System is an example of the Council sitting and considering particular aspects and the terms and conditions under which grant monies are offered. Similarly we would hope that we would be able to consider certainly the line item total the greatest number in 75-11 being \$370,000. We have a similar set of circumstances operating, the Workable Programs Committee has put a great number of hours into preparing the proposed rules and regulations which we would take to the Redevelopment Commission, ask for the advice and consent of the Redevelopment Commission and offer a Resolution for ratification by the Council. That is what I'm getting at here. We don't want to necessarily spend this money tomorrow, we're not going to run off and spend the money. What we want to do though, especially with the State Board of Accounts, once we have cleared the step by step process of each of the various types of housing programs and the various types of special contractual programs and once these are cleared we can begin implementation. I'm particularly concerned with the items under #264 of this appropriation, which are known as Special Contractual Services - Software. In two instances I think that there are peculiar circumstances operating per the circumstances behind the Day Care Voucher System. We would like to be able to implement the use of those funds, the \$35,000 as soon as possible. We cannot do so until we have gone to the State Board of Tax Commissioners and the State Board of Accounts and hold a hearing if the money is appropriately appropriated and we are within the public policy of the state. Similarly, the Work Release Center has a peculiar problem in that they are in a rather critical cash flow situation. The appropriation of the funds and the clearing of the money as soon as possible would be very beneficial to their continued operation. Likewise, I suppose in every particular program we do have things going on. We have over a great period of time had a number of public hearings about what is

the base line or the spirit of the program. The details in many instances are not fully before the Council, they have been before the Workable Program Committee and they have worked many long and tireless hours in doing this. Our proposal is that the Council consider the appropriation of these funds tonight with contingencies that we think would be consistent with the grant proposal which was submitted to the Council on April 11 designating funds. I think that we are again designating funds. We are not prepared in all instances to spend the money.

Councilmember Towell: It is my interpretation as Parliamentarian that that would take a unanimous vote. Personally, I'm prepared to vote against it. That may sound like Old Scrooge but I believe that we ought not to back into decisions that we have twice made exceptions when we thought there were special circumstances, promising a discussion and we've not yet had that discussion. This goes back to the date that you mentioned that we passed the proposal where we had many promisory notes given us about fuller development and fuller discussion. We were willing to pass the proposal at that time to get everything going and then we were promised in the months before the money came that we'd have the discussion that we lacked then. That is the proposal that I would like. I hear a lot of campaign statements lately about being careful in decision making and that is another aspect that I would urge on my fellow Councilmembers.

Councilpresident De St. Croix: I believe the statement as to the lack of unanimous vote, the mention of the rules to allow Second Reading at the Council meeting where it was held at First Reading makes the request a (inaudible) of point. Next item on the agenda is Council approval of the minutes of July 31, 1975.

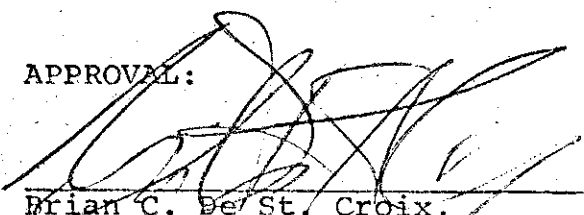
Councilmember Zietlow: I move that the minutes of July 31, 1975, Special Session be approved as submitted.

MINUTES of  
July 31, 1975

Councilmember Morrison: Second.

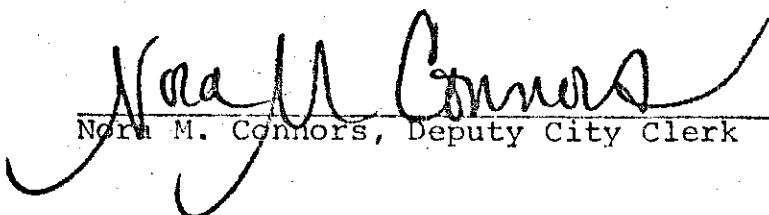
The minutes of July 31, 1975 were then approved by a unanimous voice vote.

APPROVAL:



Brian C. De St. Croix,  
President, Bloomington Common Council

ATTEST:



Nora M. Connors, Deputy City Clerk