

In the Council Chambers of the Municipal Building, on Thursday, August 15, 1974 at 7:30 p.m., with Councilpresident James S. Ackerman presiding.

REGULAR MEETING
COMMON COUNCIL
CITY OF BLOOMINGTON,
INDIANA

Present: Jack Morrison, Richard Behen; Charlotte Zietlow, Brian De St. Croix, Wayne Fix, Sherwin Mizell, Alfred Towell, Flo Davis, James S. Ackerman

ROLL CALL

Absent: None

Approximately 150 people including members of the press.

OTHERS PRESENT

None

MINUTES

None

MESSAGE FROM MAYOR

Councilman Mizell offered congratulatings of the Shell and Marathon gasoline stations in the College Mall area for proceeding with beautification efforts on their lots.

MESSAGES FROM COUNCILMEMBERS

Councilman Mizell expressed concern over the future effectiveness of the Plan Department and the Plan Commission under the reorganization plans submitted to the Council by the Mayor with the Budget. Councilman Mizell indicated he would have more to say about the reorganization at the budget session.

Councilwoman Zietlow criticized the editorial concerning the "Itinerant Merchants" Ordinance in the Daily Herald Telephone. She indicated that the editorial gave an erroneous view of the Ordinance, and expressed the hope that all those who fear they might be adversely affected by the Ordinance would acquire a copy and read it before the next meeting so that they could interpret it for themselves. She indicated that as she read the Ordinance salespeople such as Avon Ladies would not be put out of business by the Ordinance.

Councilman Behen asked that in the future Councilpersons responsible for writing or having caused to be written new Ordinances identify themselves at the introduction of those Ordinance.

Councilman Behen also expressed dismay at the amount of unwanted xeroxed material he was receiving. He referred in particular to the report of the transportation department recently passed out to all Councilmembers.

Councilman Behen also criticized the recent coverage of the Daily Herald Telephone, citing particularly their coverage of the debate over the Salary Ordinance.

Councilwoman Davis expressed concern as a member of the League of Women Voters over the story in the Daily Herald Telephone indicating that the League was considering bringing suit against the City over the reorganization of the Planning and Engineering Departments. Mrs. Davis was concerned that the League may be expressing itself in a partisan way in contrast to their past policy.

Councilman Towell moved and Councilman Morrison seconded that Ordinance 74-61 be introduced and read by the Clerk by title only. Passed by unanimous voice vote.

INTRODUCTION OF GENERAL AND SPECIAL ORDINANCES

Ordinance 74-61
Rezoning

The Clerk read Ordinance 74-61 by title only.

Councilman De St. Croix moved and Councilman Morrison seconded that Ordinance 74-45 be advanced to second reading and read by the Clerk by title only. Passed by unanimous voice vote.

ORDINANCES - SECOND READING

Ordinance 74-45
Annexation
(Land in and adjacent
Cascades Addition)

The Clerk read Ordinance 74-45 by title only.

Councilman De St. Croix moved and Councilman Morrison seconded that Ordinance 74-45 be adopted.

City Attorney Larry Owens described the property sought to be annexed and explained that this was an involuntary annexation.

Ordinance 74-45 was adopted by a Roll Call Vote of 9 ayes, 0 nays.

Roll Call Vote

Councilman De St. Croix moved and Councilman Morrison seconded that Ordinance 74-58 be advanced to second reading and read by the Clerk by title only. Passed by unanimous voice vote.

Ordinance 74-58
Annexation
(Land purchased by the
City for Southeast
Park located South of
Moore's Pike and East of
High Street)

The Clerk read Ordinance 74-58 by title only.

Councilman De St. Croix moved and Councilman Behen seconded that Ordinance 74-58 be adopted.

City Attorney Larry Owens described the property sought to be annexed.

Ordinance 74-58 was adopted by a Roll Call Vote of 9 ayes, 0 nays.

Roll Call Vote

Councilman De St. Croix moved and Councilman Morrison seconded that Ordinance 74-57 be advanced to second reading and read by the Clerk by title only. Passed by unanimous voice vote.

Ordinance 74-57
Preventing City Employees
from serving as Voting
Members on Boards and
Commissions

The Clerk read Ordinance 74-57 by title only.

Councilman De St. Croix moved and Councilman Morrison seconded that Ordinance 74-57 be adopted.

Councilman Towell indicated that he felt his vote on this Ordinance would in some way be affected by what transpired during the debate and vote on Ordinance 74-51 concerning the Utilities Service Board. He therefore moved to table Ordinance 74-51. Councilman De St. Croix seconded the vote.

The motion to table Ordinance 74-57 carried by a roll call vote of six ayes, 3 nays. (Nays: Zietlow, Fix, Mizell)

Roll Call Vote
(Motion to Table 74-57)

Councilman De St. Croix moved and Councilman Behen seconded that Resolution 74-40 be introduced and read by the Clerk. Passed by unanimous voice vote.

INTRODUCTION OF RESOLUTIONS
Resolution 74-40
Transfer of Funds
(Animal Control)

Councilman De St. Croix moved and Councilman Behen seconded that Resolution 74-40 be adopted.

Resolution 74-40 was adopted by a unanimous Roll Call Vote of 9 ayes, 0 nays.

Roll Call Vote

Councilman De St. Croix moved and Councilman Morrison seconded that Ordinance 74-51 be introduced at second reading and read by the Clerk in its entirety. Passed by unanimous voice vote.

SCHEDULED BUSINESS
Ordinance 74-51
Utilities Service Board
Amendments

The Clerk read Ordinance 74-51 in its entirety.

Councilman De St. Croix moved and Councilman Morrison seconded that Ordinance 74-51 be adopted.

Councilman Towell explained that the Council had before them three sets of possible amendments. Two sheets from the Council committee which had drafted the Ordinance and one list from the League of Women Voters. The Council decided informally to consider the amendments from Council Committee and then if time allowed to consider the suggestions from others.

Councilman Towell then moved to amend Ordinance 74-51, Section 2 by substituting the following wording:

"Employees so discharged, after exhausting the appeal process, may petition the Board for a ruling on the manager's decision to terminate the employment. Upon petition in writing the Board shall hear statements from both the petitioner and the manager within sixty (60) days. The Board's function shall be to review the stated cause of dismissal and, if the Board so desires, to recommend reinstatement of the dismissed employee; however, the Board's ruling is not binding upon the manager, whose final decision is conclusive. The Board shall provide both the petitioner and the manager with a full written description of the Board's ruling and the basis for that ruling." Councilman De St. Croix seconded.

Councilman Towell explained that the change was necessary to confirm with State law which made the manager of the utility responsible for hiring and dismissal of employees.

The amendment was adopted by a Roll Call Vote of 7 ayes, 2 nays. (Nays: Morrison and Behen)

Roll Call Vote on Amendment

Councilman Behen explained that he would probably vote "No" on all the amendments as he had not had them in his possession long enough to study them.

Councilman Towell moved that Ordinance 74-51 be further amended by adding the following sentence to the end of Section 6:

"It is the expressed intent of the City that this section be supplementary and complimentary to the provisions set out in Indiana Code 18-1-2-4 (Burns Ind. Stat. Ann. 48-1247).

Councilman De St. Croix seconded the motion.

The amendment was adopted by a Roll Call Vote of 8 ayes, 1 nay. (Nay: Behen)

Roll Call Vote on Amendment

Councilman Towell moved to further amend Ordinance 74-51 by adding the following additional Section which is to be numbered Section 7; and by renumbering the existing Section 7 as Section 8.

"2.78.050 Removal. Members of the Board shall be subject to dismissal for cause after notice and right of public hearing before the Mayor and the Common Council, the right to public hearing to be exercised within thirty (30) days after notice. Such dismissal for cause shall be jointly made by the Mayor and the Common Council upon the casting of six (6) votes in favor of dismissal. Members shall also be subject to dismissal for excessive absenteeism. Absenteeism shall be deemed excessive when a Board member, without reasonable cause, is absent from three consecutive regularly scheduled Board meetings."

Councilman De St. Croix seconded the motion.

Council Aide Margaret Shaffer indicated opposition to the amendment on the grounds that it did not seem fair for the Council to have the power to remove the Mayor's appointees.

Councilman Towell responded by noting that the review procedure was a joint one of Council and Mayor. He indicated that he felt that it was important for the Council to have a method of reviewing the performance of appointees and removing the for cause, especially in the case of absenteeism.

The amendment was adopted by a Roll Call Vote of 7 ayes, 2 nays. (Nays: Behen and Morrison)

Roll Call Vote on Amendment

Councilman Towell further moved to amend Ordinance 74-51 by adding the following new Section to the Ordinance to be numbered Section 1, and further to renumber all subsequent sections appropriately.

"Section 2.78.010 Creation, Title, Objectives.
There is hereby created and established the Bloomington Utilities Service Board. This Board shall be a policymaking Board as prescribed under Indiana Acts 8-1-2. It is the object of this legislation to provide for the efficient operation of the City owned utilities and also for the coordination of city owned utilities operations with all governmental activities of the City of Bloomington. Though empowered to set policy for the Utilities Department, the Board is to do so in a manner consistent with general City policies as established through ordinances and resolutions."

Councilman De St. Croix seconded the motion.

William Cook, speaking for the Utilities Service Board, expressed concern that it may be difficult to achieve consensus concerning policy among Council members and Board members sufficient to act.

Councilman Towell responded that this amendment referred to general policy and not specific day to day decisions. He indicated that he felt it was necessary to have consistency between the Council and the Board as to general policy and planning.

Gary Kent, Director of the Utilities, questioned what would happen if the Board and the Utility proceeded along on a large expansion program with the consent of the present Council but was unable to get the necessary resolutions passed to complete the project from the next Council.

Councilman Zietlow responded that it was difficult to imagine that the situation would be more adverse to the Board than it was now, and that a new Council might be easier for them to deal with.

Councilman Mizell indicated that he felt the original Council authorization would be sufficient protection for future plans.

The amendment was adopted by a Roll Call Vote of 7 ayes, 2 nays. (Nays: Morrison and Behen)

Roll Call Vote on Amendment

The hour of 9:00 p.m. having been reached the President indicated the Council would suspend debate on Ordinance 74-51 in order to receive Petitions and Communications.

The Advisory Board of the Center for Older Americans along with members of the Parks and Recreation Board and approximately one hundred users of the Center for Older Americans submitted the attached documents for the attention of the Council. They were protesting the suggested move of the Center for Older Americans from the Department of Parks and Recreation to the newly described Department of Human Resources. The Council accepted their petition and promised to consider the points made before coming to a decision. The council invited the petitioners to return at the time the question would be debated and decided by the Council.

PETITIONS AND COMMUNICATIONS

Mrs. Ann Rippey, President of the League of Women Voters responded to Councilwoman Davis' earlier Message from Councilman. Mrs. Rippey indicated that the League was sorry that their act may have been interpreted as being political or partisan. It was no way intended to be. They supported re-organization for efficiency but felt that the City must act within the law and were only seeking to have that law clarified.

There being no further Petitions and Communications, the Council returned to debate of Ordinance 74-51.

Councilman Towell moved that Ordinance 74-51 be further amended by changing Section 3 to read as follows:

"2.78.020 Powers and Duties. (a) In general. The Board shall have general supervision over the Utilities owned by the City of Bloomington, but said general supervision shall not interfere with the detailed supervision of the Utility Manager, who is to be held responsible to such Board for the business and technical operation of the Utilities. The Utility Manager shall keep the Board, Mayor, and Council informed of Utilities activities, and shall provide whatever information is requested and make reports as required. The Common Council must approve by resolution all decisions of the Board involving land acquisition, contracts entered into with outside agencies, grant applications and major capital improvements. A major capital improvement is a project where the sum total of all individual contracts exceeds fifty thousand dollars (\$50,000). Any decisions of the Board shall be subject to Council review within fifteen (15) days after the Board has informed the Council of such decision."

Councilman De St. Croix seconded the motion.

William Cook, Utilities Service Board indicated opposition to this amendment on several grounds. He felt the Council did not have the time to adequately prepare themselves to review the decisions of the Board. He also felt that the Board must from time to time make politically unpopular decisions and that the Council was too responsive to political pressures to make such decisions. He further indicated that passage of this amendment would emasculate the Board and that he would not be willing to serve under those conditions and felt that the rest of the Board would not either. He felt that the question was whether or not the Council wanted to have a Utilities Service Board. If not, he suggested that the Council simply repeal the Board. He felt that was substantively what they would do if they passed this amendment.

Councilman Towell indicated that he had favored repeal of the Board, but felt that this was a compromise he was willing to try to see if communication between the Board and the Council would be improved.

Councilwoman Davis indicated that she saw this as a means to letting the public have more input into the decisions concerning the Utility which were vitally important to the users. She indicated that the afternoon meetings of the Board were not well attended because working people could not get to meetings in the afternoon.

Councilwoman Zietlow indicated that she felt political pressure could be a good or a bad thing. She felt it could be advantageous for the decisions of the Board to be more politically responsive in some areas.

Councilman Behen questioned whether the Council had the time to review all decisions of the Board.

Gary Kent also expressed concern about a slow down in decision making and continuity between City administrations.

President called a five minute recess.

Councilman Towell moved that the proposed amendment to Ordinance 74-51 be changed by a friendly amendment. The seconder, Councilman De St. Croix agreed. The suggested amendment was changed by this method to read as follows:

"2.78.020 Powers and Duties. (a) In general. The Board shall have general supervision over the Utilities owned by the City of Bloomington, but said general supervision shall not interfere with the detailed supervision of the Utility Manager, who is to be held responsible to such Board for the business and technical operation of the Utilities. The Utility Manager shall keep the Board, Mayor, and Common Council informed of Utilities activities, and shall provide whatever information is requested and make reports as required. The Common Council shall have review power over all Board decisions for 15 days including land acquisition, contracts entered into with outside agencies, grant applications and major capital improvements. Decisions of the Board shall become effective upon Council approval or upon the lapse of fifteen (15) days after the Board has informed

the Council office of such decision. Council disapproval within fifteen (15) days shall negate Board decisions.

The amendment was adopted by a Roll Call Vote of 7 Ayes, 2 Nays. (Nays: Morrison and Behen)

Roll Call Vote-Amendment

Councilman De St. Croix moved that Ordinance 74-51 be further amended by striking the first twelve and one-half line of Section 4. Councilman Towell seconded the motion.

The amendment was defeated by a Roll Call Vote of 4 Ayes, 5 Nays. (Nays: Fix, Mizell, Towell, Davis, Ackerman).

Roll Call Vote-Amendment

Councilman Towell moved to further amend Ordinance 74-51 by inserting the sentence "Thereafter, all appointments shall be for a term of four years." in Section 4 immediately before the words "If a vacancy or vacancies should occur."

Councilwoman Zietlow seconded the motion.

The motion was adopted by a unanimous voice vote.

Councilman De St. Croix moved that Ordinance 74-51 be amended by striking Section 5. The motion died for lack of a second.

Councilman Towell moved that Ordinance 74-51 be further amended by striking the word "voting" where it appears in the last two sentences of Section 6. Councilwoman Zietlow seconded the motion.

The motion was adopted by a unanimous voice vote.

After discussion of possible amendments to Section 7 concerning conflict of interest, it was decided informally by the Council to leave the Ordinance as it presently stands, but to request the Council staff to prepare a separate ordinance dealing with ethics legislation and conflict of interest. The staff was instructed to take into consideration the suggested amendments from the League of Women Voters in drawing up this Ordinance.

Councilman Towell moved to further amend Ordinance 74-51 by adding after the first sentence in Section 4 the following provision.

"All members of the Board, whether or not city residents, shall be users of one or more services provided by the municipal utilities under the control of the Utilities Service Board."

Councilman De St. Croix seconded the motion.

The amendment was adopted by a Roll Call Vote of 9 Ayes, 0 Nays.

Roll Call Vote-Amendment

Councilman Mizell moved to further amend Ordinance 74-51 be adding the following Section to be number Section 9 and to renumber the existing Section 9 as Section 10.

"Reasons Underlying Board Members' Decisions-- Disclosure--Publication. Upon any vote of the Board, each Board member shall briefly delineate the reasoning underlying that member's vote. All such disclosures of reasons shall be incorporated in the minutes of the Board."

Councilman Towell seconded the motion.

Councilman De St. Croix noted that he felt it was necessary for the public and the Council to be aware of the reasoning of the Board, but felt that it was terribly time consuming for each member to explain every vote.

Councilman Towell moved to amend the proposed amendment by inserting after the words "each Board member shall" the words "on demand." Councilwoman Davis seconded the motion.

The amendment to the amendment was adopted by a Roll Call Vote of 7 Ayes, 2 Nays. (Nays: Mizell and Ackerman)

Roll Call Vote-Amendment

The amendment as amended was adopted by a Roll Call Vote of 8 Ayes, 1 Nay. (Nay: De St. Croix)

Roll Call Vote-Amendment

Councilman De St. Croix moved to adopt Ordinance 74-51 as amended. Councilman Towell seconded the motion.

Ordinance 74-51 as amended was adopted by a Roll Call Vote of 7 Ayes, 2 Nays. (Nays: Morrison and Behen)

ROLL CALL VOTE ON ORDINANCE

Councilman Morrison explained that he had voted no on the Ordinance because it was the most restrictive Ordinance he had seen in his seven years as a Councilman.

Attached and made a part of these minutes are a statement from the Audobon Society concerning the Ordinance read into the record by Mrs. Barbara Restle and a list of suggested amendments to the Ordinance presented to the Council by the League of Women Voters.

Councilman De St. Croix moved that Ordinance 74-55 be placed on the table. Councilwoman Davis seconded. Passed by a unanimous voice vote.

Councilpresident Ackerman adjourned the meeting at 12:15 a.m.

ADJOURNMENT

Attest:

James S. Ackerman
James S. Ackerman
Councilpresident

Grace E. Johnson
City Clerk

Chd 74-51

INDIANA CHAPTERS

- Evansville Audubon Society
- Indiana Sassafras Audubon Society
- Knob & Valley Audubon Society of Southern Indiana
- Richmond Audubon and Nature Club
- South Bend Audubon Society
- Wabash Valley Audubon Society

INDIANA AFFILIATES

- Indiana Audubon Society
- Lakeland Audubon Society



INDIANA ADVISORY COMMITTEE

to the National Audubon Society

MIDWEST OFFICE: 1020 E. 20th STREET, OWENSBORO, KENTUCKY 42301
 R. R. 1, BOX 296, LANESVILLE, INDIANA 47136

August 6, 1974

James Ackerman
 President
 Bloomington Common Council
 Bloomington, Ind.

Dear Jim,

Enclosed please find a position paper reflecting the concerns of the Sassafras Audubon Society regarding the proposed amendment to the City Utilities Ordinance No. 74-51.

Lake Monroe's problems have been given national attention by the news media and I anticipate more exposure in the future. We intend to give you, the Common Council and the Mayor as much support as is possible in implementing a plan that will protect this water resource for future generations.

Sincerely,
Barbara Restle
 Barbara Restle
 President
 Sassafras Audubon Society

Enc.

OF LAWRENCE · GREENE · MONROE
BROWN · MORGAN AND OWEN COUNTIES



August 6, 1974

To: Bloomington Common Council

Re: Ordinance No. 74-51

The Audubon Society is grateful to the Bloomington Common Council for its concern in tightening sections of Ordinance 75-51 entitled "Utilities Service Board." We share the concern of the Council. We are confident that the repetition of past mistakes can be avoided with specific yet sophisticated amendments in order to deal with complex modern utility delivery systems in our city, our county and counties surrounding Lake Monroe.

The Audubon Society suggests that great caution be exercised by the City in signing contracts and agreements with the Monroe Regional Sewer District and possibly the State of Indiana in encouraging these agencies develop land in the perimeter of Monroe Reservoir.

It would appear at this time that Lt. Gov. Orr was giving specific guidelines when said earlier this summer, "Federal sewer and waterworks money are provided only where people are now, not where they will be."

This City Administration has the burden of guiding new water and waste distribution systems because Columbus, Bloomington, Nashville

and Bedford are all directly involved in decisions made by the present Bloomington City Utilities. In view of this awesome authority and responsibility to a widespread public, private, and industrial interest, Audubon urges that the City break with historically narrow interests.

In the past, utility boards were manned only with appointments directly representing aggressive private developers. These men, usually decision makers in their communities, were responsible for endorsing the concept of unqualified growth. We are now in an exciting and challenging era when re-evaluation of our common economic goals is a necessity. The new concept of quality of growth must now supercede the old concept of growth at any cost to our resources.

A break with tradition is always painful. We can do this by exhibiting patience and tolerance and alertness. As Prof. White, a noted I.U. Law Professor says, "The man who controls utilities controls development and thusly the environment."

We suggest, therefore, several changes in the wording of Section 6 of the proposed amendment. This section is not perfectly clear in the wording relating to conflict of interest. It tries to explain in the

negative an amendment that more clearly and directly can be described using a positive approach. We also suggest there be a sentence included indicating that, "No one shall be appointed who has significant direct or indirect financial interest in future decisions of the Board." Disclosure of personal interest should be emphatically made distinct from financial. As it reads now this concern is not clearly emphasized.

In Section 6 we also suggest appointed Board members be required to disclose financial conflict of interest every six months. In the past we have experienced Board members who had no apparent conflict of interest either personal or financial before their appointment, but who within a short period of time assumed financial interest in local real estate ventures.

It would also appear to be a step backwards for this ordinance to claim that, "Failure to disclose personal interest shall not invalidate the vote." The proposed ordinance invites a member to commit an irregularity because his vote is not invalid and the Board's decision stands valid. The Board member can resign after the damage has been done

in preference to public disclosure of conflict of interest either personal or financial. This very Utilities Board has experienced resignation of a member under similar circumstances. Section 6 is nearly useless in avoiding conflicts between public and private business. With the proposed ordinance, the question of why the Board did not disclose his interests becomes completely irrelevant because the member's vote stands as does the Board's vote and their decision and thusly their action.

We also urge adoption of an amendment whereby the Mayor can appoint only individuals not financially beholden to the City Administration. We are not sympathetic regarding the situation as is now the case, where the Mayor's Executive Secretary and Director of Transportation are both appointments to the City Utilities Board. One cannot realistically expect unbiased decisions when two out of five members are city employees.

Thank you for your consideration of our proposal in this paper. If it is necessary to place us on your agenda at your next Common Council meeting we would appreciate your doing so.

Sincerely,
Barbara Restle
Barbara Restle, President

To: Mayor and Common Council City of Bloomington
From: Advisory Committee, Center for Older Americans
Subject: Center for Older Americans

At an informal meeting with a segment of the Advisory Committee for the Center for Older Americans, Mayor McCloskey made the suggestion that we should bring the Council our concerns with regard to the proposed change in administrative responsibility for the Center for Older Americans. We should like to present the following material in the hope that you and the Council might reconsider your decision. You asked for facts and for personal reactions.

The Center for Older Americans was created with financial resources from and in the spirit of the Older Americans Act to provide programs which might make life more meaningful for all older Americans in our community. The primary focus was the serving of leisure needs for those whose leisure has greatly expanded in retirement. In meeting that focus, the Center, within the restrictions of financial and personnel support, has provided a broad spectrum of health, education and recreation programs with three stated objectives:

1. Services to and from the older Americans -- and these have included job opportunities, transportation, community involvement, etc.
2. Introduction to the problems and challenges of the aging population, during professional preparation, for those who will ultimately serve the aged population, and
3. Scientific investigation of the needs of older citizens.

The proposal for the Center was initiated as a cooperative venture between the Indiana University Department of Recreation and Park Administration and the Bloomington Park and Recreation Department and has remained so, to the mutual benefit, in our judgment, of both departments.

As you deliberate concerning the proposed change, here are some facts and reactions which we hope should influence your decision:

1. The attached document explains the policy of the Indiana University Department of Recreation and Park Administration concerning the supervision of professional laboratory experience.

Fact: Since the opening of the Center, 82 recreation students have spent approximately 500 hours in field work experience or in special recreation projects related to their class assignment. One third of the Center's recreation programs for this last year involved recreation student personnel. That personnel support will be impossible under the proposed change.

2. Fact: Historically, the Indiana University Department of Recreation and Park Administration has been instrumental in developing leisure programs for older Americans. The early Westside Senior Citizen Home (Edwards Home) was renovated and administered by recreation students under supervision of the Indiana University Department. Proposals for both the Older Americans Center and the R.S.V.P. program were developed in conjunction with Indiana University faculty.

3. Fact: The Bylaws of the Center mandate the inclusion of the Bloomington Park and Recreation Department Board and the Superintendent of Recreation as the administrative responsibility.

4. Fact: The Center under present administrative structure has been successful. It has, in three short years become a prototype for the state and has gained national recognition for the breadth of its scope in meeting social, health, education and leisure challenges. Its director serves as an advisor on centers to the Indiana State Commission on Aging and Aged and is in demand for state and national consultation on senior center programs.

Now, let's get to the personal reaction of older citizens. They can speak for themselves more eloquently than we.

- a. They have a voice in Center policy. Half of the Advisory Committee is composed of Older Americans.
- b. They are not categorized at the Center as poor-rich, educationally deprived or elite, rural or urban. Each is welcome, no questions asked. One of the nice things about the Center is that an elderly person can confide that he needs help in some area and his presence at the Center doesn't advertise his need.

Ladies and gentlemen, we applaud your attempt at reorganization. We do not deny its logic. What we are asking you to rethink is:

Is the Center for Older Americans a program similar to the others in the division of human resources? Most of the others are handled by a single employee, or an investigating board. The Center involves the program participation of many people of all ages as volunteers or as participants. Those who have contacted us are most apprehensive about your proposed change.

We fully recognize the need for identification and coordination of all social needs of the elderly in our community. A commission on the challenges of aged and aging for the City might be created as a research and coordinating unit similar to the Commission on the Status of Women and on Human Rights. The County has such a coordinating body in the Monroe County Council for Older Americans, Inc.

A program which is primarily focused on the leisure needs of any age group belongs under the administrative structure of the Department of Parks and Recreation which has access to the expertise which has made and will continue to make the program acceptable to all older Americans.

That's really all we're interested in -- what's best for them. We, as an advisory committee oppose your proposed change. We would ask you to reconsider your decision.

INDIANA UNIVERSITY
School of Health, Physical Education, and Recreation
HPER BUILDING
BLOOMINGTON, INDIANA 47401

OFFICE OF THE DEAN


August 7, 1974

TEL. NO. 812-327-1361

To Whom It May Concern:

The policy of the Department of Recreation and Park Administration, School of Health, Physical Education, and Recreation, concerning professional laboratory experiences for students is the following:
For the Bloomington and Monroe County area the designated supervisor shall be the Superintendent of Parks and Recreation of the city of Bloomington, who is jointly employed by the city of Bloomington and the School of Health, Physical Education, and Recreation, and who has met the professional and educational criteria for such position.

Sincerely,



John R. Endwright
Dean

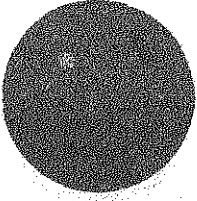
JRE:cm

bloomington monroe county

PARKS & RECREATION DEPARTMENT

115 EAST 6TH ST., BLOOMINGTON, INDIANA 47401

PHONE 812 339-2261 EXT. 300



To: Mayor and Common Council City of Bloomington
From: Bloomington Park and Recreation Board
Subject: Center for Older Americans

In a recent informal meeting of the Bloomington and the Monroe County Park and Recreation Boards we discussed at some length your recent proposal to administratively move the operations of the Center for Older Americans from the Park and Recreation Department to the newly created Human Resources Department.

We deeply regret the manner in which the decision was made with absolutely no consultation with the Bloomington Park and Recreation Board as a whole, members of the Center's Advisory Council or the participating Older Americans, and wish to go on record as strongly opposing such a move. The Bloomington Park and Recreation Board feels hamstrung by its inability to respond constructively to any criticisms leveled at the Center, not having any information relative to such criticisms.

We would therefore like to direct your attention to the (attached lists) programs initiated at the Center that deal exclusively with human needs and cross all socio-economic lines of the population. We also wish to point out that the Bloomington Center for Older Americans has been recognized as the most outstanding one of its kind in Indiana and indeed across the nation. Activities vary from strictly recreation oriented programs such as arts and crafts, day

trips, extended trips, parties and music lessons, to more specialized sessions or pre-retirement and employment to diversified health care programs on nutrition, heart disease, hearing and eye care. With the exception of some arts and crafts supplies and minimal costs for day trips and extended trips the programs are offered without charge.

The Center for Older Americans has enjoyed phenomenal success under the direction of this board and its staff who initiated the program with the assistance of the Recreation and Park Department at Indiana University.

The Bloomington Board of Parks and Recreation has a major concern over what could result in a weakening of our working relationship with the University. In addition to assisting us in initiating the Center, the University has, primarily through its Park and Recreation Department, provided a great deal of volunteer faculty leadership and considerable student assistance during our three years of operations.

The policy of the School for Health, Physical Education and Recreation states that the Administrator of Parks and Recreation of the City of Bloomington who is jointly employed by the City and the School of Health, Physical Education and Recreation has been designated as the supervisor of students concerning professional laboratory experience in Bloomington. (copy of the policy attached).

If the proposed administrative changes are made in the operations of the Center the programs it has enjoyed because of the joint relationship could be destroyed. This we feel is not in the best interest of our Older Americans.

As the officially appointed Park and Recreation Boards we seriously object to the proposed change and respectively request that the Center and its entire operation remain under our jurisdiction.


Lloyd Orcott, President


Jay Ellis, Secretary


C. H. East, Vice President


Mary Alice Dunlap


Deima Packard

INDIANA UNIVERSITY
School of Health, Physical Education, and Recreation
RPER BUILDING
BLOOMINGTON, INDIANA 47401

OFFICE OF THE DEAN

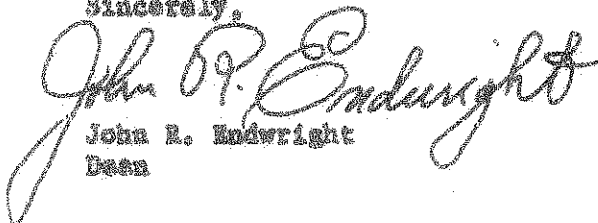
August 7, 1974

TEL. NO. 612-111-1881

To Whom It May Concern:

The policy of the Department of Recreation and Park Administration, School of Health, Physical Education, and Recreation, concerning professional laboratory experiences for students is the following: For the Bloomington and Monroe County area the designated supervisor shall be the Superintendent of Parks and Recreation of the city of Bloomington, who is jointly employed by the city of Bloomington and the School of Health, Physical Education, and Recreation, and who has met the professional and educational criteria for such position.

Sincerely,


John R. Endwright
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DEPARTMENT OF PARKS AND RECREATION
Bloomington - Monroe County

CENTER FOR OLDER AMERICANS
EVALUATION - INFORMATION

June 1973 - July 1974

GENERAL INFORMATION

- A. The facility. Improvements include: tiling the floor of a renovated garage; landscaping the front area of the Center; Repainting the woodwork on the outside of facility; new sidewalk in front of the Center; additional cabinets for the kitchen and storage cabinets for individual clubs that meet on a regular basis. The Center operates 40 hours two weeks of the month and the other two weeks it is open 44 hours. Five clubs and/or organizations are utilizing the Center, therefore requiring the Center to be open another additional twenty hours during a month.

** Housed in the Center also is the RSVP Office. The Retired Senior Volunteer Program Advisory Committee Meetings and RSVP Socials are conducted at the Center.

PROGRESS TOWARD PROJECT OBJECTIVES

- A. Provision of Services to Older Americans

Educational Programs

1. The Indiana University Department of Speech and Theatre presented a two-session program in which Parliamentary Procedure for Clubs and Organizations was discussed.
2. Bloomington Memorial Society conducted a program related to Funeral Arrangements.
3. A program on Traffic Safety was given by the Indiana State Police.
4. The Monroe County Public Library provided a program on Library Services.
5. The Indiana University Department of Home Economics presented a program on Home Safety.
6. A local Pet and Pet Supply store presented a program on Aquariums.

7. The Social Security Administration conducted a program related to the New Federal Supplemental Income.
8. Monroe County Extension Service initiated a program on Food Scarcity in the U.S.
9. Public Service Indiana conducted a program on Christmas Lighting Ideas.
10. The Director of the Retired Senior Volunteer Program presented a program describing the RSVP.
11. An officer of a local bank presented a program on Wills and Estate Planning.
12. The Indiana University Department of Astronomy presented a lecture on the Comet Kohoutek.
13. The Bloomington Police Force conducted a program related to Police Protection.
14. The City Fire Department presented a program on Bloomington's Fire-Emergency Squad.
15. The Indiana University Department of Health conducted a program on First Aid.
16. Public Housing of Bloomington conducted a program describing its services.
17. A local businesswoman conducted a program on Wig Styling and Care.
18. A program on Skin Care and Aging was given by a local beautician.
19. A program on Automobile problems and cures was given by an elderly man who is a regular participant at the Center.
20. A discussion on Physical Fitness and Aging was given by a Physical Therapist.
21. A tour of the Indiana University Greenhouse and Bloomington Valley Nursery was taken.
22. The Indiana University Department of Safety conducted a program on Defensive Driving.
23. A tour of Columbus and Nashville was taken.
24. A tour of Bloomington Historical places was taken.

25. A discussion related to the history of Bloomington and area local government was given by a member of the League of Women Voters.
26. A program organized to describe the services of , and the need for volunteers in the newly organized "Meals on Wheels" program was given.
27. The Director of Communiversity Consumer gave a program related to Consumerism, Swindles and Fraud.
28. The Monroe County Historical Society developed an Oral History Project in which individuals who were born in Monroe County shared memories and facts about early Bloomington. Their findings are recorded and filed at the Monroe County Public Library.
29. The Monroe County Public Library sponsored a program on Talking Books and large print books available at the Monroe County Public Library. A display was set up and remained at the Center for a week after the program.

Recreation Programs

1. Arts and Crafts: shell craft, bread dough craft, fabric flowers, paper flowers, holiday crafts, candle making, transart plaques, corn husk dolls, tole painting, mobile construction, batik and others.
2. Day Trips: These day trips were taken from the Center in the past year: Rose Festival, Castleton, Indiana, Tour of the Courier Tribune Newspaper, Tour of Bloomington North High School, Bloomington Valley Nursery, Indiana University Greenhouse, Tour of Nashville and Columbus Indiana, Tournaments and picnic at McCormicks Creek State Park, Tour of Bloomingtons Historical Places, A tour of Lake Monroe in a Pontoon Boat, and a trip to Spring Mill State Park.
3. Extended Trips: A week-end trip to King's Island in Cincinnati was organized for September. Fourteen people registered for the trip which was taken by automobile. In June a trip to Williamsburg, Virginia was taken. The trip included stops at Bristol, Tennessee, a visit to Monticello, home of Thomas Jefferson, a visit to the home of James Monroe: Ash Lawn, a drive down the Colonial National Historical Parkway to Yorktown, Carter's Grove Plantation and then on the homeward journey a trip through the mountains of West Virginia. Thirty six people were registered for this trip which was taken by Greyhound bus.

4. Special Events and Parties: Songfest and Music Day, Nursing Home Day Party, All Day Picnic, Stunt Day, Art and Hobby Show, Grandchildren's Day Party, Everybody's Birthday Celebration, School Days Party, Halloween Party, Night Club for Seniors, Thanksgiving Celebration, Oldie but Goodie Night, Christmas Celebration, Irish Spring Party, Easter Party, Swim and Splash Party, Easter Party, Heart and Flowers Party, Joint School Children-Seniors Party, Bloomington Day, Newspaper Party and Salute to the Press, Mens Day.
5. Entertainment: Bloomington South High School Dance Band, Several Grade School Choruses, International Dancing
6. Miscellaneous Recreation Programs: movies, cards, table games, dramatic readings, bingo, slide presentations, White Elephant Sale, card tournaments, The Center in cooperation with the Bloomington Convalescent Center sponsors singing two afternoons a month at the Center. Two retired professors of the Indiana University School of Music teach recorder lessons at the Center one afternoon a week.

Service Projects

1. Under the leadership of Mrs. LeBeau, a volunteer, the Service Projects Group presented and set up their display of articles they had made for low income elderly and families as well as many articles for area nursing home residents at the 44th Annual Ingathering of the Bloomington Branch of the Needlework Guild of America. A picture of the group is included in the April 1974 issue of NGA NEWS the magazine of the Needlework Guild of America. The group has repaired clothing, made quilts, as well as lap robes for the ill, disabled and needy.

Special Programs

1. The following special programs were given during the last year: Appreciation night to City Administration, Discussion: Legislation that affects Senior Citizens, Steve Ferguson, State Representative, Festival Dinner for all clubs in the Monroe County Council for Older Americans, All Monroe County Sing Out to the Month of May, sponsored by the Council, Garage Sale, Swap Meet and Craft Sale, Information Fair, Hearing Tests given by Indiana University Department of Speech and Hearing Department, Eye Screening by the Indiana University Department of Optometry, City Beautification-Planting Flowers, Dramatics: a one act play was given by participants at the Center for Older Americans.

Program Attendance: July 1, 1973 - June 30, 1974 - 8,823

Volunteers

Total number of Volunteers - 250
Total Volunteer Hours - 1072

Laboratory Opportunities for Students

1. Field Work Students

Full Time Recreation Students - 2
Part Time Recreation Students - 8
Student Interns - 4

2. Information Seekers

Recreation Undergraduates - 5
Recreation Graduate - 2
Home Nursing Student - 1
LPN Student - 1

3. Research Projects

Doctoral Student (Mooney Problem Check List) Adult
Education Department - 1

4. Interviewers

Recreation Graduate Students (4); Leisure Patterns of
institutionalized and non-institutionalized people -
(Later Maturity Class)

5. Practical Experience

Student Clinicians: Audiology, Speech and Hearing - 5
Recreation: Social Recreation, (Christmas Celebration) - 6
Student Clinicians: Division of Optometry (Eye
Screening) - 30
Graduate Recreation: (Lecture on Physical fitness and
the Aging) - 1
Lectures: Health and Safety: (First Aid) - 2
Social Recreation: (Spring Party) - 4
Coordinators of Information Fair - 7
Demonstrations to Arts and Crafts Class - 2
Social Recreation (Banquet - Kick Off) - 5

6. Observers

Adult Education Student observed Advisory Committee
meeting - 1

7. Class Tours

Professional Orientation Class - 32

Home Economics (Aging Process) - 15
Professional Orientation - 30

8. Independent Projects

Home Economics Dept.: Nutrition - 1
Sociology Dept.: - 1
Radio and TV Dept: (History of Bloomington) - 1

9. Summer Experience

Recreation Undergraduates - 1

10. Access to Literature and Library

Recreation: Programming - 1
Recreation: Psychology of Aging - 1
Recreation: Residential Living Arrangements for Seniors

11. Others

Speech and Hearing Dept: (Taping Voice Patterns of Older
People) - 1

FUTURE PROJECTIONS:

1. Garden Plots in conjunction with a workshop on gardening.
2. "Information Service" provided by Retirees.
3. Expansion of Employment Service
4. Initiate a Research Committee from members of Advisory Committee.
5. Solidfy existing programs.
6. Participation in the Bi-Centennial Celebration

Pre-Retirement Seminar

The first community wide Pre-Retirement Seminar was organized and sponsored by the Suburban Kiwanis Club and the Center for Older Americans. The seminar consisted of six sessions in pre-retirement planning designed to stimulate thinking toward the retirement years. The general purpose of the seminar was to develop a public awareness of the special changes in the retirement years. No registration fee was charged and 53 people registered for the program. Husbands and wives were encouraged to participate together. Topics of the seminar included: The Challenge of Retirement, Health, Finances, Housing, Legal Affairs, and Lifelong Living. An evaluation of the seminar was conducted and results indicated that pre-retirement seminars are needed and that they should be offered more often in the future.

Nutrition and Health Programs

1. In terms of Nutrition, the Center offered many low cost lunches and sponsored many pot-luck luncheons. Some of these programs were: Soup dinners, Salad only pot-lucks, sack lunches, brunches, spaghetti suppers, seafood lunch, fruit and salad lunch, beef stew lunches, sloppy joe lunches, cornbread and beans, hot dogs and beans, chilli lunches, tea and cookies, and soup and sandwich lunches.
2. Health Programs included: The Southeast Indiana Heart Assoc. of Columbus, Indiana gave a program on Heart Diseases. A local pharmacist gave a program on Hearing Problems and Advances. The Monroe County Cancer Society presented a program related to New Developments in Cancer Research. A local Chiropractor led a discussion on the subject of Acupuncture-Myth or Reality. A medical doctor spoke about stomach disorders of Aging. Glaucoma Screening was done by the Indiana University School of Optometry. The Indiana University Department of Speech and Hearing sponsored a program on Hearing Problems due to Aging. A discussion on Foot Care was led by a local podiatrist.

Employment Services

1. A new system for organizing both requests from perspective employers and requests for employment from the older citizen has been initiated. In the past all information regarding employment was placed on the bulletin board. Upon receiving a call from a perspective employer a form is filled out describing the job to be done, the wages and the person to be contacted. A senior citizen who desires employment will complete an Employment Opportunities Application in which he specifies the type of employment desired. The Center then refers the older citizen to an employer.
2. Job opportunities are also listed on the bulletin board.

3. Referrals are also made to the Indiana Employment Agency.

Referral Services

1. Referrals are made to the City Transportation Department regarding questions of routes and suggestions.
2. Questions about membership in a club within the Council are referred to the Council or Club Presidents.
3. Referrals have been made to the Homemaker Service Programs
4. Many older persons have called expressing a desire to have a companion. They are referred to others who have expressed a desire to serve.
5. A local church inquired about information the Center could provide on a Grandparent Program.
6. Referrals have been made to medical doctors, ophthalmologists, and other organizations and agencies within the community.
7. Referrals to legal assistance agencies as well as attorneys have been made to the older people to help them with wills and planning.
8. Requests for financial Assistance are referred to SSI Alert.
9. Requests for Emergency Clothing or furniture needs are Referred to Community Clothing or Opportunity House.
10. The bulletin board is the source for information related to reduced fees and rates and services of local businesses.
11. Requests for Elderly Visitation are posted on our bulletin board as well as referred to Elderly Visitors Project.
12. Concerns of the Elderly are expressed to the Monroe County Council for Older Americans on whose board the Center Director serves.
13. Referrals have been made to older people who require the services of the Meals on Wheels program.

Community Opportunities and Involvements

1. Older citizens participated in a city beautification project in which the planting of flowers was accomplished.
2. Older citizens are becoming involved in City Boards and Commissions through Center instigation.
3. Fourteen older citizens are involved in volunteer work in various community organizations and agencies. The volunteers are associated with the Retired Senior Volunteer Program.

Transportation

1. The Center is the distribution agency for the senior citizen bus passes which identifies them for the reduced rates.
2. Periodic transportation is provided by the Center staff.
3. The Bloomington Housing Authority provided transportation to the Center sponsored programs for residents of elderly housing units for special programs.

Public Relations Information

1. Program calendars are mailed to older citizens monthly and or quarterly.
2. Program Calendars are distributed at the Monroe County Public Library, Social Security Office and Chamber of Commerce.
3. Speeches/Slide Presentations given by Director and staff: Kiwanis Club, Exchange Club, Church Groups, Rotary Clubs, Women's Groups, Senior Citizen Groups & Organizations, University Classes, High School Classes.

4. Center Visits:

Clubs/organizations meeting at Center - 7
Clubs that have used Center for special Club events - 4
Agencies/Groups that have toured the Center - 2
Representatives of Senior programs from out of county

5. Media Communication:

Number of newspaper articles - 206
Number of photographs in newspaper - 67
Number of Television programs - 3
Number of Radio programs - 7