

In the Council Chambers of the Municipal Building, on Thursday December 5, 1974, at 7:30 p.m., with Council president James Ackerman presiding.

Present: Jack Morrison, Charlotte Zietlow, Brian de St. Croix, Wayne Fix, Sherwin Mizell, Al Towell, Flo Davis and James Ackerman

Absent: Richard Behen

Larry Owens, Gary Kent, Tom Crossman, Jimmy Register, Walt Sorg, Chief Chambers, Mike Corbett, Grace Johnson, Bill Wilson, Tim Hodenfield, and Jim Wray.

About 35 people including the press were present.

Council president Ackerman asked that since the council is trying to re-establish the procedures for recording council minutes, that the three sets that are on tonight's agenda be tabled until they decided what they want to do.

Councilman Morrison moved to table the minutes set for tonight's agenda. Councilman de St. Croix seconded the motion. The motion carried by unanimous voice vote of the council.

NONE

Councilwoman Davis thanked the redistricting committee and all others that helped in the re-districting in the past weeks. She stated the committee has come up with a proposed plan which they will present at a public meeting Monday evening, at 7 p.m. in the council chambers.

Councilman de St. Croix stated he felt Mr. Schrader's recent opinion presented to the council for their supposed opposition to the parks plans presented by Mr. Wilson. He stated that the council did not oppose the plan, rather they opposed locking the city into spending monies before the exact amount is set.

Councilwoman Zietlow reported that the Human Resources committee will be meeting one week from this evening to review an ordinance or ordinances which will be presented to the council by the December 17th meeting.

Councilman de St. Croix moved ordinance 74-106 be introduced and read by the clerk by title only. Councilman Morrison seconded the motion. The motion carried by unanimous voice vote of the council.

Grace Johnson, City Clerk, read 74-106 by title only.

REGULAR SESSION  
COMMON COUNCIL  
CITY OF BLOOMINGTON  
INDIANA

ROLL CALL

CITY OFFICIALS PRESENT

OTHERS PRESENT

MINUTES  
9/19/74, 10/3/74, 11/4/74

MESSAGE FROM THE MAYOR

MESSAGES FROM COUNCILMEMBER

INTRODUCTION OF GENERAL  
AND SPECIAL ORDINANCES  
Ordinance 74-106 - Zoning

Councilman de St. Croix moved 74-107 be introduced and read by the clerk by title only. Councilman Morrison seconded the motion. The motion carried by unanimous voice vote of the council.

74-107 - Zoning

Grace Johnson, City Clerk, read 74-107 by title only.

Councilman de St. Croix moved 74-108 be introduced and read by the clerk by title only. Councilman Morrison seconded the motion. The motion carried by unanimous voice vote of the council.

74-108 - Zoning  
" Enterance Corridor"

Grace Johnson, City Clerk, read 74-108 by title only.

Councilman de St. Croix moved 74-109 be introduced and read by the clerk by title only. Councilman Morrison seconded the motion. The motion carried by unanimous voice vote of the council.

74-109 - Zoning  
"Parking"

Grace Johnson, City Clerk, read 74-109 by title only.

Councilman de St. Croix moved 74-110 be introduced and read by the clerk by title only. Councilman Morrison seconded the motion. The motion carried by unanimous voice vote of the council.

74-110 - Zoning  
"Floor Area"

Grace Johnson, City Clerk, read 74-110 by title only.

Councilman de St. Croix moved 74-111 be introduced and read by the clerk by title only. Councilman Morrison seconded the motion. The motion carried by unanimous voice vote of the council.

74-111 - Zoning  
"Signs"

Grace Johnson, City Clerk read 74-111 by title only.

Tom Crossman, City Planner spoke to the above ordinances. He stated 74-106 was to change the zone of the area where the Mayflower Moving Company is located. It is to be changed from the present general business zone to a limited industrial zone. Ordinance 74-107 is to change the zoning residential to commercial on Bloomfield road. Ordinance 74-108 is to create the Enterance Corridor Zones. Ordinances 109 and 110 are an attempt to define parking requirements in accordance with gross floor area. Ordinance 111 is to correct the present sign ordinance.

Councilman de St. Croix moved ordinance 74-112 be introduced and read by the clerk in its entirety. Councilman Morrison seconded the motion. The motion carried by unanimous voice vote of the council.

74-112 - Salary Amendment

Grace Johnson, City Clerk, read 74-112 in its entirety.

Councilman de St. Croix moved ordinance 74-113 be introduced and read by the clerk in its entirety. Councilman Morrison seconded the motion. The motion carried by unanimous voice vote of the council.

74-113 - Community Development

Grace Johnson, City Clerk read 74-113 in its entirety.

Councilman de St. Croix stated that due to complexity of the ordinance he would like the chair to appoint a committee of the council to study this before it comes back to the council for second reading and that it not be brought back before the council until such time as that committee has finished deliberating.

Councilpresident Ackerman stated he would see to having a committee appointed.

Councilman de St. Croix moved ordinance 74-105 be introduced and read by the clerk by title only. Councilman Morrison seconded the motion. The motion carried by unanimous voice vote of the council.

ORDINANCES - SECOND READING  
74-105 - Zoning  
Hoosier Dry Wall

Grace Johnson, City Clerk, read 74-105 by title only.

Councilman de St. Croix moved 74-105 be adopted. Councilman Morrison seconded the motion.

Tom Crossman spoke to this stating it was located on south 37 on the west side of the street, south of Bloomington South High School. It was zoned business arterial. It is predominately light industrial usage now and is recommended that the zoning be changed to such.

Ordinance 74-105 passed by a ROLL CALL VOTE OF THE COUNCIL OF AYES 8; NAYS 0.

Councilpresident stated that he was very strongly opposed to the council acting on such important items such as budget transfers that are given to the council right before the meeting, thus making it impossible for them to review them.

RESOLUTIONS

Councilman de St. Croix moved that resolution 74-55 be tabled. Councilman Morrison seconded the motion.

Councilman Towell stated that the resolution has not been introduced and therefore can not be tabled. Therefore if they did not want to consider it at this meeting they should just skip it.

Councilwoman Zietlow moved resolution 74-56 be introduced and read by the clerk. Councilman Towell seconded the motion. The motion carried by a unanimous voice vote of the council.

74-56 - Acquisition and Use of Seminary Square

Grace Johnson, City Clerk read 74-56 in its entirety.

Councilman de St. Croix moved 74-56 be adopted. Councilman Morrison seconded the motion.

Mr. Register spoke to this but was not audible from the audience. He stated where the land lies and the positions as stated in the resolution.

Councilwoman Zietlow asked what kind of streeting would be constructed in conjunction with the land.

Mr. Hoddenfield stated the street construction would be funded by Federal Government moneys but as to the street plans he could not state them without the plans in front of him.

Resolution 74-56 passed by a ROLL CALL VOTE OF AYES 8; NAYS 0.

Councilman de St. Croix moved ordinance 74-15 be introduced and read by the clerk by title only. Councilman Morrison seconded the motion. The motion carried by unanimous voice vote of the council.

SCHEDULED BUSINESS  
Appropriation Ordinance  
74-15 - Utilities Budget

Grace Johnson, City Clerk, read 74-15 by title only.

Councilman de St. Croix moved appropriation ordinance 74-15 be adopted. Councilman Morrison seconded the motion.

Gary Kent spoke to the ordinance 74-15. He thanked the council for the many hours put in on work sessions on the budget and he felt this was of much help in allowing all to better understanding the budget. He indicated that the internal controls of the Utilities has improved through these joint meetings and that there would be a much more workable budget for the upcoming years than had been in the past.

Walt Sorg, Utilities business manager then spoke to the individual items of the budget. He went over the ledger accounts as stated on the budget worksheets given to the council. He stated that some forecasts had to be made since all of the figures were not in at the time these sheets were made. He pointed out that since they were working under a new accounting system there were various decreases in items over the past year. That some labor costs were put into a different account. He then went over each account and read it as it appears on the worksheets.

Councilman Mizell asked what the account #801 "arbitrary expense" is?

Walt Sorg explained that it is partly for payroll. \$3,420 is for a computer, and the \$4,000 would be for a payroll commercial office for billings etc.

Councilman Towell asked who they contract with for computer?

Walt stated they have an operation with Burrows, but for the payroll they haven't looked into it yet.

Council de St. Croix moved appropriation 74-15 be amended; The amendments are attached. Councilman Towell seconded the motion

Councilpresedent Ackerman stated that this amendment puts into the ordinance the basis of revinue to be spent.

Amendment to Ordinance 74-15 passed by a ROLL CALL VOTE OF AYES 8; NAYS 0.

Councilman de St. Croix moved 74-15 be adopted as amended. Councilman Morrison seconded the motion.

Gary Kent then spoke to a few items of the ordinance. He spoke to the items of operations and maintenance expenditures, between last year and this. He explained about allocations of salaries between the two utilities where there is a joint cost and salary, and stated that most of those cost are allocated on a basis of total revinues. He stated that they had anticipated that the revinue for the two utilities would be equal and that this had been true. That in the past it had been total for the two utilities not split between the two. He then explained that with the water utilities rate increase decision still in the courts it tended to distorte the budget, therefore they are coming in under the budget actually. He then stated that one crew of utilities was, much of the time allocated to the instillation of water lines in the Miller Drive area. What we got into there was differred maintenance not emergency. But we are going to be coming in significantly under budget this year in the sewer utility. He stated they felt some of these programs, the change in joint expense allocation will be made next year. So the meaningful comparison is, last years appropriation was \$896,000. "Although we didn't spend it totally we are asking for \$969,000 this year. That is approximately an 8% increase over the year." In the water utilities, obviously if they didn't change the allocation ratios on joint cost, they would have the opposite problem. Last year they had approved \$1,219,000 for expenses for the water utility. To date it looks like they are going to exceed that appropriation and are going to have to ask for an additional appropriation later this month, for those expenses are going to run \$1,260,000 to \$1,300,000. He then stated that if you take \$1,219,000 approved last year and compare to the \$1,326,000 asked for this year, that is an 8.8% increase. One other thing, total spending for the two utilities is running around

\$2,100,000 and last year it was \$848,000 in sewer utilities and \$1,261,000 in the water utility. So the total increase would be a low 4.7% increase. They are asking for an 8.4% rate increase. This means in 1974 they operated on approximately 5% more than in 1973, and next year they feel an 8.4% increase will suffice.

Council president Ackerman stated that since they only raised the budget 4.4% they were able to put in the Miller Drive water lines, as far as he could see.

Gary Kent stated that was true.

Councilman Towell asked where their legal expenses were in the budget?

Gary Kent said they were in OTHER - General or Administrative Salaries, and that they have paid approximately \$2,700 for legal services over and above his base salary.

Councilman Mizell asked again where it was listed.

Gary Kent stated it was in account #923 - Other.

Councilman Mizell complemented Walt Sorg on the preparation of the budget worksheets, and stated they made understanding the Utility budget so much easier.

Gary Kent stated they are sending monthly worksheets to the council now and he feels it would be good for the council to study them and compare on a monthly basis. This saves spending endless hours at numerous council meetings explaining requests for budget transfers.

Councilman Fix suggested the budget worksheet become part of the ordinance passed, and ask if that would mean they would have to take it back and re-work it.

Gary Kent said they wouldn't want to rework it. That it was not of significant nature.

Councilman de St. Croix spoke against this concept stating the council had just appointed three members to the Utilities Service Board with one being a non-voting - ex-officio liason with the express intent and purpose of that person keeping track of the detailed information of budget so the council will have it at its disposal. He then stated the H-T had innaccurately reported this and stated they were all full voting members. He said he was opposed to this act but that if the council decided to support this, that with this person fullfilling his expressed duties, that the budget worksheet is an unnecessary stop that would cluter the council agenda.

Councilpresident Ackerman stated he agreed with what Councilman de St. Croix said.

Councilman Fix then made his earlier suggestion into a full motion. Councilman Mizell seconded the motion to ammend the Utility Budget Ordinance to include the budget worksheet.

Councilman Towell said he assumed this ment the numbered lines on the worksheet.

Councilpresident Ackerman stated it was all of the line items.

Councilman Mizell spoke in favor of the motion stating it was nothing out of the ordinary for a budget to include line items, and he feels this method would incourage the Utility Service Board to develop as accurate a projection as possible.

Walt Sorg then stated the Utility Service Board has a different system and what he has given the council is a way to build a budget. That it would trouble him greatly to think that he had to be in budget on possibly \$100 of office supplies when he is working with a \$2,000,000 budget. He said he was more than happy to provide them with this information. He stated that he would be the first to admit that he may be wrong on the cost of a water line break, and that if he was restricted to a budget he might have to tell people he can't fix that water line yet because it is not budgeted.

Councilman de St. Croix pointed out that their monthly sheets are much more detailed in breakdown than many "line-item" budgets they are now receiving from other city departments such as Parks and Recreation, which are allowing for inter-department transferres of monies to buy machinery. Then not using monies as they had previously indicated.

Councilman Towell stated that the City budget is in the area of \$4,000,000 and that there are \$100 items that are lived with.

At this time Councilpresident Ackerman announced that we would have to interrupt this discussion to allow time for the scheduled Petitions and Communications. That first we would hear from Mr. Tom Zoss of the Bloomington Arts Council.

PETITIONS AND COMMUNICATIONS

Mr. Zoss expressed his appreciation to the council for their giving him time for his presentation. He wanted to explain the status of the Arts Council. He stated there is a crisis in the cultural area with the people of Bloomington, but it isn't a resource crisis. The problem is in communicating the information to give the citizens access to the information in the town. Another problem is to define the wide line of art, as that other than just the Opera etc. That art includes the crafts also. There are over 50 Arts Councils in the State with Bloomington being the 43rd, formed in April of 1974, after a year of planning. Thus the problem is getting the resources which we have and the consumer "hooked" together. So what there is in this community is assets in terms of individuals, which number over 600, and groups numbering over 100, but they will not survive the money crisis without help from expertise, We are interested in

the establishment as quickly as possible of an arts museum for the county. This will help further our program. We need an active program of conserving the arts available in this area. This would also allow exhibit space for touring shows from great museums. So we are asking for your attention of us, telling you of our organization which is well underway, and ask for your consideration of our request of establishing an art museum.

Council president Ackerman thanked Mr. Zoss for his presentation then introduced Mr. Oscar Curtis from the Monroe County Historical Society who had a presentation to make on behalf of the society.

Mr. Curtis stated they have a specific need that they would like to interest the council in. They wanted to ask for space in the old library. He stated the society had two hundred local members and were engaged in publications of old records and histories. They have published over 1,000 copies of books. They are collecting artifacts from the county which they need space for. They were recognized last year, by the state, as a non-profit organization and can accept gifts and contributions on a tax free basis, with tax deductions to the doner. They would like to provide a historical museum for the county and would feel it could be placed in the old library and would like the council's help in obtaining space.

Then Mrs. Jane Butcher of the Society read a history of the Monroe County area dating from 1776 to present. She asked that Bloomington make their bi-centeniel project the transformation of the old Monroe County Carnaigie Library into the New Monroe County Museum. She pointed out how ones from all parts of the community could share in this. She then talked of how they could utilize the space, stating: a reception desk and hostes right inside the front door, as you turn to the right there would be a display of topography of the area. Then she placed areas of specific times such as each World War period on around the floor. Then there would be Monroe County today on the other side of the first floor. There would be display cases in the canter and an office on the first floor also. On the second floor they would hope to have something along the lines of an industrial fair showing the industries in Bloomington and what Bloomington has to offer for the future. She spoke of drawing in the High Schools with various projects also. She finalized that the hopes are that this would be purely a Monroe County Museum only. It was suggested then that the city rent the building to the Society for this reason for a minimal fee of \$1.00 per year.

Toward the end of Petitions and Communications the tape was changed and the end of Petitions and Communications and the beginning of the reveal of the Utilities discussion was not recorded.



Councilman Mizell stated Walt had done an excellent job of developing the work sheet, and that line items as stated are not going to change, that most of these items except for one or two items are figures going to change. Under 722 there is 20% of Kent Allen's wages - it might change as to where his wages come from - from which utility - but this is just one of a few. But a need for projecting your maintenance costs, the workable life spans of your pumps and anticipating the problems, instead of waiting for a line to blow in front of someones house, you should have the information there that this line is beyond it's liveable time and project the replacement of that line before it actually blows. He stated he would rather pay for the replacement of the line rather than have someone inconvenienced.

Councilpresident Ackerman asked is it fixed that 24% of the Superintendent of operations pay is coming out of operation supervision of Sanitation and 26% out of Maintenance, or are these only estimates that will be adjusted when you find out where his work really falls?

Gary Kent said ther are about 35 workers with monthly change. Next year there will be up to 42 people that will fall under this area. That problem will not be with any director or business manager though. Whatever % is on here is fixed. In the future this type of line item budget with foresite projections as Councilman Mizell stated is exactly what we want to work for. But I think a line item budget at this time would tend to discourage further refinement of the accounting system for the future.

Councilpresident Ackerman agreed with Gary's last statement about a line item budget.

Councilman de St. Croix spoke in favor of the development of the Utility type of budget and hated to see anything hinder its development.

Councilman Towell stated he felt the budget was too broad and that with no revinues included it was a primitive basis and that this worksheet did not solve the line item budget fact, and that a lot of their discussion about # of times things would be voted on is an exaggeration. Therefore he felt he would probably vote against the motion and check on the Utilities expenditures regularly in the next year.

Councilman Mizell stated he felt he had to have confidence in the worksheet, that the guesimates Walt has made are as close as humanly possible at this time. That the figures on this worksheet had tolead to the makeup of the budget..

Councilwoman Zietlow asked if the Utilities could forsee transferes between line items they have in the worksheet.

The answee, not given at the floor mike was completely unaudible.

The amendment to include the worksheet as part of the ordinance falied by a ROLL CALL VOTE OF AYES 2, NAYS 6. All voted no except Councilman Mizell and Councilman Fix.

Councilwoman Zietlow moved page 9- construction fund for years 1974-78 be deleted. Councilman Mizell seconded the motion.

There were some unaudible statements to this motion from the audience. Gary did speak to other items on the page that were going to have to be used and if it were deleted tonight they would have to come back in January and ask for the appropriation.

Councilwoman Davis asked that if they voted for the total appropriation now, are they completely locked into building the sewage plant?

Gary Kent said he felt sure a sewage plant would be built, at which site it would be built is not definite. What committes the city to the sewage plant building is not this appropriation, but the letting of the contracts.

Councilman Towell stated it was strange to appropriate money we don't have yet.

Gary Kent stated this was a three year plan and they would be doing this kind of appropriation again.

Mr. Cook of the Utilities Board spoke from the audience to reiterate previous discussions about appropriating the money for the sewer plant, but was not completely audilbe.

Councilwoman Zietlow then withdrew her motion to delete page 9 from the ordinance.

Ordinance 74-15 passed by a ROLL CALL VOTE OF AYES 6. NAYS 2. Councilman Fix and Councilman Mizell voted no.

Councilman de St. Croix moved resolution 74-57 be dealt with as 74-55 and be paseed over. Councilman Towell seconded the motion.

Councilpresident Ackerman stated this was not the same type of Resolution and he felt it could be acted on.

Councilman Mizell asked why it was on the agenda to begin with if there was not proper notice given.

Councilpresident Ackerman said he gave his permission acting for the agenda committee.

Councilman de St. Croix withdrew the motion.

Councilman Mizell moved 74-57 be introduced and read by the clerk. Councilwoman Davis seconded the motion.

Grace Johnson, City clerk read resolution 74-57 in its entirety.

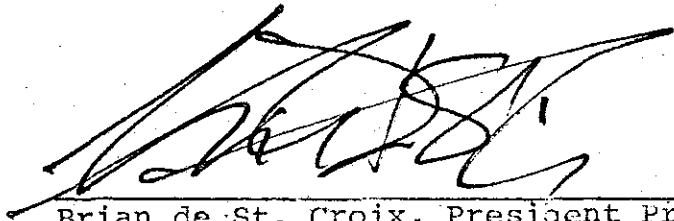
Councilman Mizell moved 74-57 be adopted. Councilman Towell seconded the motion.

Mr. Register, Corporate Counsel, explained the resolution from the audience and was not audible.

Resolution 74-57 passed by a ROLL CALL VOTE OF AYES 6, NAYS 1. Councilman de St. Croix voted no. Councilwoman Davis had left prior to the roll call.

There being no further business the meeting was adjourned at 11:30 P.M.

ADJOURNMENT



Brian de St. Croix, President Pro-tem

ATTEST:

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Pam Carper, Secretary