

In the Council Chambers of the Municipal Building, Thursday, January 18, 1973, at 7:00 p.m. with Council President Charlotte Zietlow presiding.

REGULAR MEETING  
COMMON COUNCIL  
BLOOMINGTON,  
INDIANA

Present: James Ackerman, Richard Eehen, Wayne Fix, Hubert Davis, Sherwin Mizell, Jack Morrison, Brian De St. Croix, Alfred Towell, Charlotte Zietlow.

ROLL CALL

Mayor McCloskey; Ted Najam, Assistant to the Mayor; Tim Hedenfield, Aide to the Board of Public Works; James Reester, Corporate Counsel; Martha Sims, Controller; Grace Johnson, City Clerk; Owen Cosby, Assistant Chief of Police; Marvard Clark, Assistant City Engineer; Danny Fulton, Director of Redevelopment; James Wray, Director of Transportation; Richard Gose, Fire Chief.

CITY OFFICIALS PRESENT

About 75 persons including members of the press.

OTHERS PRESENT

Councilman Morrison moved that the minutes of the meetings of December 21, 1972 and January 4, 1973, be approved as distributed. Councilman Towell seconded the motion. The motion was carried by a unanimous voice vote.

MINUTES

Councilman Mizell said he had some questions concerning claims which he would take up with the Controller's office.

EXAMINATION OF CLAIMS

Mayor Francis X. McCloskey addressed the Council: I would like to ask the Council's approval of John Irvine to the Human Rights Commission. He is the attorney for the Student Legal Services at Indiana University and was a former attorney with the Indiana Civil Rights Commission. He is very well versed in civil rights and constitutional law in general. I think he would be very valuable on the Commission, particularly in helping to formulate procedures and enforcement policy, etc. I would also like to say that I endorse the resolutions that are to come before the Council tonight from the Environmental Commission, as to state regulations on beverage containers and phosphates. I have been in touch with a number of people in the community, representing a wide range of views, and as to the suggested passage of the ordinance concerning the ambulance user charge I would recommend that this be tabled for perhaps one or two meetings until we can get some more citizen input. I think some people are very concerned that any charge possibly could be abused or arbitrarily enforced against low-income persons. I don't think this will ever happen but I think some people that are asking questions have a right to some better answers than we are able to give them at the present time. I believe all members of the Council have received a copy of my revenue sharing recommendations: perhaps the most significant innovation in the suggestions is the request that some \$250,000 be used to purchase right-of-way on Third Street between high street and Mitchell. I think it is almost undisputed in the community that for years we have needed a major east-west thoroughfare and obviously Third Street is the only possible artery that fits this concept. The \$250,000 requested is a high rough estimate for that one stretch. It surely would not be any more than that; the engineering estimates for widening that stretch run some \$269,000. I think this is the type of thing we should do now and build into a long-range program and ultimately perhaps the next major step being the expansion to River Street. I think the proposed six-lane service replacement a rather significant service, fulfillable and that I think many of us are aware of. There may be some concern that this is not being done on the basis of any detailed engineering. I would like to first to point that I think it is a policy decision that I would like to see the City Council of the City of Bloomington, Indiana, to make a decision that the City of Bloomington, Indiana, will provide a six-lane service on Third Street between High Street and Mitchell Street.

MESSAGE FROM THE MAYOR

what size and how many coaches, how should it be administered and how would any larger service tie into Indiana University. The technical study that is getting underway now does have to intellectually include the option of no buses. It also should be squarely faced that it is highly unlikely that any public transportation service would ever break even in the business sense, surely there would always be a need for some subsidy. Approving this money tonight does not lock us into necessarily spending \$229,000; there are various alternatives as to coaches, some of them being much cheaper than the \$120,000 which is possible under this ordinance. I think the resurfacing program proposed speaks for itself, appropriating some \$180,000 and also adding some \$30,000 from cumulative capital over this summer we could have a resurfacing program which would amount to some 161 blocks. It is my hope that by the time the cold weather hits this will have us fairly current; everyone has been crying for a quality surfacing and maintenance program. I would like to say that I am very enthusiastic about making a major commitment and continuing to make a major commitment on sidewalk construction and improvement; I am asking for \$100,000 in revenue sharing funds, perhaps we can add another \$50,000 this year from other local funds; I think that this is the type of thing by which we could continue every year to make a substantial revenue sharing contribution. I would also like to note another request is for \$66,000 for a trunkline sewer in the Miller Drive area which would run from Henderson to Walnut. It borders the NDP area, this means we cannot use NDP funds to install this; the present financial situation of the sanitation department is such that we cannot really afford it out of local sanitation funds. I would also like to say that I think this would represent a basic commitment on the part of the City administration to continue to do everything it can with neighborhood support to bring a quality water and sewer program to the Miller Drive area. Mr. Wray and myself met with various citizens of the neighborhood and I think and I am hopeful that a climate for progress down there has improved over the last several months. The other significant item in the revenue sharing request is for \$44,000 for the police department, a major portion of which would be for continued renovation at the police department building. Anyone who has been in the police department building for any reason knows the deplorable condition of the place; I think we should do whatever we can to improve those facilities for various reasons - police morale is perhaps the most important; it should be noted that the security is deplorable. Under this proposal we would have a front door with an electric lock; we would also improve the security conditions surrounding the use of the index terminal which connects into the state and federal crime control networks; as it stands right now we are legally dubious in security for that facility. I would also note that if the requests I am making tonight were to be approved this leaves some \$130,000 of revenue sharing money which can be decided upon at a later date over the next several weeks and the next several months. There are various community needs which we all have discussed, I think many of us have strong opinions on them that we are substantially in agreement on but I think, for example, such an idea as a day care center we would need some more information on before we can decide; I would also say that I don't think it would be very wise to spend every cent of revenue sharing money that we could possibly appropriate. We should also realize it is a continual program that we will have one half a million dollars or more in revenue sharing money next year. I would also note that at the next meeting of the City Council when many of these revenue sharing proposals would be up for final approval this would be the time at which I would be able to give an overall state of the city report, complete with the annual reports of all the departments. I would have a suggested outline for medium and long-range priorities with all details possible as to funding sources - state, federal and local funding taxes and possibilities. I think that over the next several weeks and months we can make some creative that could do much for progress in the Bloomington community. I think there will be extensive discussion of the proposed bus system and I think that anyone who has an interest, either as a citizen or as an expert, is here. I would also like to say that I do seek passage of the resolution concerning the South Central Regional Development Commission; this is a major step along the way in having the regional planning agency created by June. I think things are

going along very well and the resolutions of intent by all the bodies involved will help very much in our federal funding processes.

Mrs. Katherine Norris addressed the Council. She said she is a resident of Crestmont and is concerned about the animals, primarily dogs, that run around loose. She said they had called once and the shelter truck had come through the area but no animals had been picked up.

PETITIONS AND  
COMMUNICATIONS

Councilman Ackerman said he would bring the matter to the attention of the Animal Control Commission and the Animal Shelter.

Mrs. Norris  
animals and trash  
containers at  
Crestmont

Mrs. Norris asked if there was any possibility of getting large trash containers for Crestmont because the animals knock over the trash cans.

Councilman Morrison said he had talked with some of the private carriers about doing this and thought that it might be able to be worked out.

Mrs. Norris said they are concerned about the neighborhood and having trash all over the street. She said it is a problem with dogs knocking the cans over and the wind blowing the lids off.

Councilman De St. Croix said Mrs. Norris should take the matter to the Housing Authority and then bring the problem to the Council if unresolved.

Mr. Hobart Reinier, chairman of the sidewalk task force appointed by the Board of Public Works, addressed the council. He said he understood that the report of the task force had been forwarded to the council by the mayor's office and the Board of Public Works but that the citizens who worked on it have received no response. He said he was particularly interested that the Council take the time to review the report and keep the task force informed as to what they are planning to do. Mr. Reinier said he was appealing to the Council to take some action on the report, in some way.

Hobart Reinier  
sidewalk task force

Council president Zietlow noted that an appropriations ordinance up for first reading at this meeting would appropriate funds for sidewalk construction and repair. She said she would have an ordinance or resolution on sidewalks ready for the next council meeting, to put the idea of the school routes on the floor for approval or disapproval as the council sees fit.

Councilman Mizell said that if the Council is going to be discussing sidewalk repair and construction and the report of the task force that it would be helpful to have information as to the cost for the year one, year two, year three priorities.

Councilman Towell said that a number of councilmembers had been at the meetings of the sidewalk task force and have been aware of the report prepared, the problem was that there was no money before this.

Dan O'Laughlin, Executive Director, Monroe County Community Action Program, addressed the Council: You should all have received a 10 page packet of materials entitled, "Revenue sharing monies to support indigent health care costs." I notice with interest today that the mayor, after announcing his priorities has indicated that there is an interest in social programs and that revenue sharing can be considered for the support of those. I will give you a brief history of what is

Dan O'Laughlin  
revenue sharing  
support of health  
programs

being called the Health Services Bureau and then explain how that relates to this request, of \$14,500 revenue sharing monies for the support of this program.

Mr. O'Laughlin spoke on the history of CAP's participation in the area of health and explained that what was needed was money for drugs and drug sundries, for which he was submitting a request for \$14,500.00.

Mr. O'Laughlin said that he thinks the medical society has made a very positive sort of gesture toward meeting the health care needs of the community and, in turning to the city council, CAP is now soliciting the community's support and the community's interest and disposition in relating to the health problem.

In response to a question from Councilwoman Zietlow, Mr. O'Laughlin said that the health care administered by the township trustees varies from trustee to trustee and is largely a question of necessity rather than on-going health care; the majority of their expenditures are made for hospitalization. He said the only legal question that can really be raised concerning the health care administered by the trustees has to do with the consistency of the trustee in administering it, not the quality.

Councilman Towell said he was sympathetic to the proposal but that he needed more time to study it.

Grace E. Johnson, City Clerk addressed the Council. She presented the following annual report to the Council, for the City Court for 1972:

REPORTS FROM CITY  
OFFICIALS AND DEPARTMENT  
HEADS

CITY COURT OF BLOOMINGTON

William H. Andrews, Judge

Grace E. Johnson, Clerk

Yearly Report

1972

Receipts for 1972:

Fines and Costs Paid	\$123,905.00
Cash Bonds Posted	48,737.00
Trust Funds Posted	<u>1,069.90</u>

Total Receipts for 1972

\$173,711.90

Disbursements for 1972:

1. John W. Davis, County Treasurer
  - a. state fines and forfeitures \$46,490.50
  - b. state prosecutor fees 27,834.00
  - c. county prosecutor fees 13,980.00
2. City of Bloomington
  - a. city docket fees 29,305.00
  - b. city fines 10.00
  - c. Bureau of Motor Vehicles Certification Fees 1,618.75  
(Reported to City Controller on the instruction of the Attorney General's Office)

3. Commissioners, Bureau of Motor Vehicles	6,285.00
4. Cash Bonds Refunded	65,669.55
5. Trusts Dispersed	<u>1,069.90</u>

Total Disbursements for 1972 192,262.70

Receipts Less Disbursements	-18,550.80
Record Balance as of December 31, 1971	37,278.90
	<u>18,728.10</u>
Record Balance as of December 31, 1972	18,728.10

Balance on hand December 31, 1972 consisted of the following:

a. cash bonds on deposit	\$18,416.00
b. trust funds (old savings account at 1st National Bank)	312.10
	<u>\$18,728.10</u>

TRAFFIC VIOLATIONS

Altered Drivers License	6
Bumper Violation	24
Backing Bus	1
Carrying a Pistol in Vehicle	1
Driving While Under the Influence of Alcohol	366
Driving While Under the Influence of Drugs	3
Disobeyed Traffic Signal	266
Disobeyed Stop Sign	248
Disobeyed Yield Sign	1
Driving Left of Center	65
Driving While License is Suspended	74
Driving With Improper Plates	1
Expired Operators License	80
Expired Inspection Certificate	3
Engaging in Speed Contest	12
Expired License Plates	156
Expired Registration	2
Excessive Speed in Idle Zone	1
Failure to Yield Right of Way	65
False or Picticious Registration	5
Failure to Carry Operator's License	4
Failure to Have Signal Device	1
Failure to Carry Registration	29
Failure to Transfer Registration	2
Failure to Yield to Emergency Vehicles	2
Following Too Close	8
Faulty Equipment	1
Failure to Meet Brake Requirements	1
Failure to Dim Headlight	2
Failure to Report Accidentl	1
Improper Muffler	70
Improper Tail Lights	5
Illegal Passenger	1
Improper Use Of Dealers Plates	2
Improper Parking	3
Improper Registration	61
Improper Plates	4
Improper Passing	43
Improper Turn	11
Improper Lane Usage	33
Improper Equipment	6
Improper Display of Plates	1
Lending Operators License	1
Leaving the Scene of an Accident	36
Leaving Vehicle Unattended	1



OTHER MISDEMEANORS

Assault and Battery	111
Aiming a Dangerous Weapon	4
Animals at Large	3
Bicycles in Violation	6
Burglary 3rd Degree	1
Common Nuisance	31
Contributing to Delinquency of Minor	28
Carrying a Pistol Without Permit	7
Carrying a Concealed Weapon	9
Cruelty to Animals	1
Child Neglect	34
Conservation Citations	4
Disorderly Conduct	164
Disobeyed Police Officer	10
Drawing a Dangerous Weapon	5
Falsifying Age to Obtain Alcohol Beverage	9
False Identification Card	4
Failure to Appear	9
Fleeing Police Officer	36
Fishing Without a License	1
Harrassing Phone Calls	4
Hitchhiking	7
Illegal Possession	84
Illegal Consumption	31
Illegal Entry	1
Interfering With Police Officer	5
Indecent Exposure	6
Illegal Fireworks	1
Illegal Use of Firearms	2
Jail Breaking	1
Killing of Animals	2
Littering	6
Minor Entering Liquor Store	12
Minor Transporting Alcohol	1
Malicious Trespass	60
No Dog License	6
Public Intoxication	730
Public Indecency	27
Possession of Fireworks	2
Possession of Stolen Property	6
Possession of Smoking Device	1
Possession of Drugs	1
Providing Alcohol to Minor	7
Peeping	2
Peace Bond	12
Resisting Arrest	35
Riding on Gunwales of Boat	1
Theft	102
Theft by Check	174
Theft (Shoplifting)	222
Theft of Service	7
Trespass	28
Transmission of False Fire Alarm	1
Vagrancy	2
Violation of Public Health Code	1

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 Total

2,067

Councilman De St. Croix moved that the Council approve the Mayor's appointment of John Irvine to the Human Rights Commission. The motion was seconded by Councilman Ackerman and carried by a unanimous voice vote.

Human Rights Commission

Appar

Jim Wray, Director of Transportation, addressed the Council, speaking on the proposed third street right-of-way acquisition. The \$250,000 proposed from revenue sharing money would be to acquire right-of-way for a proposed extension of the third street topics project which is now under construction. The state portion of the project is very near completion. It runs from the east by-pass, college mall area to highway 446. The city's topics project is being surveyed today, will be under construction yet this month and it runs from the bypass to High Street, a five-lane improvement, four moving lanes and one left turn lane. The proposed right-of-way acquisition is from high to mitchell. the right-of-way through there is approximately 55 feet; we need about 30 more for construction. We are proposing 5 foot lanes there also, tying into the atwater. This is a couple which will be an effective improvement of the third street from Dunn to 446. Ultimately we would like to see improvement from Dunn street to rogers street which is construction only, we need no right-of-way. This would include putting in new signals at Washington, Lincoln, Grant and Dunn to facilitate flow through there in a regimented fashion. We are also exploring the possibility of a railroad grade separation on third street to facilitate flow from the westside to the downtown area. This is consistent with Johnson, Johnson, and Roy, with the Brademas study and I've talked with Mr. Crumley, the City Planner and he feels it will be very consistent with our thoroughfare plans and with NDP plans to improve the downtown area. The state is surveying today and will find the exact center line so that when the ordinance comes up for second reading we will have a more exact figure on what it will cost. It looks at this point as if we will take the land on the north side of the street.

Report by Wray

Third Street

In response to a question from David Decauer, Mr. Wray said that they were planning to expand the road on the north side and take down trees because to widen the road on the south side would mean acquiring right-of-way, while the city has right-of-way on the north.

Mr. Wray said the City hoped to be able to get civic groups to donate trees for the landscaping of the improvements.

Councilman Davis moved that the order of the agenda be changed by moving item 12, Ordinances, Second Reading up for consideration at this point in the meeting. The motion was seconded by Councilman Towell and carried by a unanimous voice vote.

AGENDA CHANGE

Councilman Morrison moved that Ordinance 73-1 be advanced to second reading and read by the clerk by title only. The motion was seconded by Councilman Towell and carried by a unanimous voice vote.

ORDINANCES - SECOND READING

73-1 - Transportation Department

Grace Johnson read Ordinance NO. 73-1 by title only.

Councilman Morrison moved that Ordinance 73-1 be adopted. Councilman Towell seconded the motion.

Councilpresident Zietlow noted that this ordinance would create a department of transportation which would then make it possible for money to be appropriated for such a department.

In response to a question from Councilman Morrison, Mayor McCloskey said that the present director of transportation is Jim Wray, the purpose of the ordinance is to establish a separate category by which we could use revenue sharing funds, exactly how the transportation sector would be staffed, that is subject to further study right now.

Mrs. Burchfield addressed the Council, suggesting that subsidization of the cost of taxicab fares might be an alternative to a bus system to meet the transportation needs of the community. She said that paying the passenger the difference between a 25¢ bus fare and the cost of the taxi cab would be cheaper and involve less paper work than creating a department of transportation. In response to a question from Councilman Davis, she said she did not have any figures on ridership; she thought Mr. Wray did.

Councilman Towell said, in response to a question from Clifford Meyers that it would be possible to create a department of transportation and then not fund it.

Councilman Davis moved the previous question (to close debate). The motion was seconded by Councilman Ackerman and carried by a ROLL CALL VOTE OF Ayes 9, Nays 0.

The question was called on the motion to adopt Ordinance No. 73-1. ORDINANCE no. 73-1 WAS ADOPTED BY A ROLL CALL VOTE OF AYES 9, Nays 0.

Councilman Davis moved that Appropriations Ordinance No. 73-1 be advanced to second reading and read by the Clerk. The motion was seconded by Councilman De St. Croix and carried by a unanimous voice vote.

Appropriations Ordinance 73-1

Councilman Towell moved that Appropriations Ordinance No. 73-1 be adopted. The motion was seconded by councilman De St. Croix.

Jim Wray, Director of Transportation, addressed the Council, describing the proposed transit system of six buses with four routes through the City, extending west to Highland Village, east to park ridge east, south to Sherwood Oaks, north to 37 and the new north by-pass. There would also be an inner-city route. The routes have 30 minute head-ways and would run continuously on the same route without having to miss a half hour to go to college-mall, as was the case before.

Councilman Davis asked how this proposed interim system would fit in with the future system, to be determined by the technical study under way.

Professor William Black, consultant for the technical study, said that the ideal situation would be for him to carry out the technical study without having to work in an existing bus system. He noted that most cities, however, are in the position of working on technical studies with an existing system that must be worked in, a technical study in Bloomington with no existing system would be an exception. He said that it would be possible to work a six bus system into a technical study in determining what the transportation service for the city should be.

In response to a question from Councilman Behen, Professor Smerk, transit consultant, said that the university bus system broke even last semester as far as he knew.

In response to a question from Councilman De St. Croix, Professor Black said he expected that the technical study would be completed by July 15, 1973.

In response to a question from Councilman Towell, Professor Black said that the question of University buses picking up townspeople is a policy matter to be decided by the City and the University. Professor Black said that he thought that if the city and the university bus systems were integrated, the university would probably want to maintain the same level of service for students presently in existence. He said that it would be possible, during the course, of the study to work out information on the distribution of costs and services between the city and the university.

Edward McCrae addressed the Council, speaking as an attorney for the Yellow Cab Company. He said that the Yellow Cab Company has been operating a program which might be pertinent to meeting Bloomington's transportation needs in the interim period, until the technical study is completed. Since September 1972, the Yellow Cab Company has been giving a 35¢ discount to riders 62 years or older and on a fixed income during the last half of the month, between the hours of 9 and 3. It was handled administratively just by signing up with the cab driver accepting on good faith that the rider was 62 and on a fixed income. He said there were about 170 riders on this program per month which cost the cab company about \$60.00 per month. He suggested that while the cab company was not in a position to expand this program, perhaps the city could undertake such a program to meet interim transportation needs while the technical study is being prepared.

Bobby Bennett addressed the council, speaking against the proposed bus system, suggesting that a less expensive program be investigated.

Councilman Davis noted that, scheduled for first reading at this meeting, is an ordinance to appropriate funds for acquisition of right-of-way for third street and for street resurfacing; he said that discussion of the costs of buses should take these figures into account.

Councilman Towell said that it should be pointed out that streets are a form of subsidy to the portion of the population who can afford cars, which is not necessarily the entire population of the City.

Mrs. Streeter addressed the Council, speaking in support of a bus system. She said that she works with the elderly who can afford to take taxi cabs the beginning of the month when they have their checks but then the last part of the month, even with a 35¢ discount, they could not afford taxi cabs. She said there is a great need for low-cost bus transportation for these people all month. She said that people need transportation for

their jobs; they cannot afford to work if they have to take taxi cabs.

Councilpresident Zietlow said she has received many letters from people in the community concerning the need for a bus system.

Councilman Morrison said that most of the people in his district agree with him that a bus system is needed for the City but agree with him in asking the question: "Do we have to have a transportation department of one quarter of a million dollars to start out with?" Councilman Morrison said that he would like to see a bus system operate but not to the degree proposed.

Mr. Taylor addressed the Council. He said he rode the bus to and from work everyday, though he has no economic need to ride the bus. He said he saw no reason why a city the size of Bloomington should require that a family possess two cars. He said there is an environmental concern for having a mass transit program. He suggested that we should begin to think of mass transit the way we think of schools and libraries - when we fund money for Monroe County Library we don't think of profit, we don't think of how much money are we going to make or whether it is going to break even or not. It is an expense that a tax payer pays but it is something that we consider essential to the City, the same way as when we spend money on highways we don't think of profit. He said that he pays taxes and he would like to see some of his taxes go to pay for a mass transit system. He said he did not think it was important for it to make money; what is important is to get something going.

In response to a question from Councilman Fix, Mr. Taylor said that he did not think that the two buses used before were as comfortable as they could be; he said he would be quite satisfied with something a little bit better. He said all he really wanted was the ability to get around town and back and forth to work.

Walter Bron, addressed the Council, speaking for the environmental commission. He read a statement from the steering committee of the environmental commission: We would like to point out that it is a well-known fact that traffic from private automobiles contribute to air pollution in metropolitan areas. Further that the use of such vehicles represents an expenditure of often vital resources such as rubber, steel, etc. To the extent that the proposed public bus system would possibly substitute for private automobiles in the city it would contribute to the improvement of the environmental factors. It is in this sense that we support the proposed bus system. However, we would like to urge the city to consider the following environmental factors in determining which buses to purchase, if they do purchase them.

1. noise emission - the extended survey recently carried out by the noise abatement subcommittee of the environmental commission indicated that many of the buses used by Indiana University emit noise levels which under some conditions have adverse psychological conditions and under some conditions may even cause physiological damage. Accordingly one of the conditions besides the size and the cost which the city ought to use for purchasing the buses ought to be noise emission.

Although the environmental commission has not carried out any direct evaluation of air pollutants on the buses now used by Indiana University it is well known that diesel buses of that size emit a considerable degree of air pollutant. The amount of air pollutant should also therefore be a consideration in the purchase of any proposed buses. We invite the city to consult the environmental commission on any phase of the selection in this regard.

Mr. Clifford Myers addressed the Council. He said he thought there was a transportation problem in Bloomington but said he questioned whether it was a quarter of a million problem.

In response to a question from Councilpresident Zietlow, Mr. Wray said he arrived at the proposed route system after consulting with Mr. Colby of the University bus system.

Mr. Wray said that the two buses were working on three routes which did not enable continuous service on any of the routes.

Mr. Wray said that the proposed routes would cover more of the city.

Councilman Mizell said he did not think there was any real question as to whether there was a need for a mass transportation system; He thought everyone more or less agreed that there is a need. He said he detected an air of urgency from some people that we need a bus system not tomorrow - but last week and that people are really upset with having to wait six months, not only for a study to tell us what buses we need but to have to wait six months for any buses that we order now. Councilman Mizell said he did not think there was an objection in the community to a mass transit system but to the level of funding of that system; he said he personally did not feel there was enough information at this time to justify an expenditure of a quarter of a million dollars. He said he would like to see the ordinance modified so that we could make the necessary expenditures to get the buses that the city already owns on the streets tomorrow; get the routes going tomorrow and then buy two or three additional smaller buses so that we do have back-up equipment. This way we would get a bus system in operation and we could begin to get the necessary technical information needed for the study on rider information. Then, when we have the technical study we can buy the buses justified by the study.

Councilman Davis said that simply bringing the two buses back is not enough even for the interim period. He said there ought to be at least four new buses, assuming the two old ones would go.

Mrs. Koch addressed the Council. She said the only fare she has heard mentioned is 25¢. She said she thought the fare could be raised to 30¢ or 35¢ a ride during this interim and people would be glad to pay it. She said she thought that during the interim period it might be wise to consider very carefully what the yellow cab company has proposed.

Councilman De St. Croix said he thought that people were saying they were willing to admit that we have low income people in the community and people in the community who can't find employment because they don't have transportation to their jobs. We don't recognize the problems of housewives who are trapped in their homes because there is only one car in the family which the husband takes to work. We all complain about the traffic jams in the community and yet we are saying that we are not really willing to invest that money in solving that problem; we talk about the ecological problems we have in this community but we are not willing to invest money in solving the problem; we are hearing now about gas rationing in Los Angeles - real problems of resources and yet, this very same community did not rise up in arms when your tax dollars, to the tune of \$10 million were spent to build a field house so that people could watch basketball games. I consider this investment of a quarter of a million dollars for buses - for a transportation system to move people around the city, to be a very high priority. It is meeting human needs. It is deciding whether or not we are going to build a community for people or for cars. I would vote for people and I think we ought to keep that in mind when we are talking about this expenditure of money.

Council president Zietlow noted that there are also housewives who are trapped in cars - chauffeuring children around to various activities in the city.

Councilman Towell said that, dividing the cost of the equipment by five for depreciating over five years, and the operating expense by six for six buses, you get in the neighborhood of \$20,000 to \$22,000 to operate one bus for one year. Taking the figure from the AAA for operating a basic American car with no luxuries, in the neighborhood of 10 to 12 cars, for one bus. He said it seemed to him from these figures that there are things we can do much more better together; it seems to him to be much more cost effective to move people in buses, besides having all these other social benefits that have been mentioned, that there is a significant portion of the population that cannot afford a second car, or any car at all. I am talking about access to the facilities in the community. As far as a six bus system is concerned, I would say there is enough knowledge of the community to know that we need at least six buses. I think the proposal before the council is little enough. He said he thought the people objecting to the proposal were not thinking of their neighbors who do not have cars and need public transportation.

(There was further discussion of the pros and cons of the proposal. Mention was made of the possibility of using the equipment of the school bus system and the point was brought up that this may be illegal under present legislation.)

(There was some discussion from the Council about amending the appropriations ordinance. Mayor McCloskey said that the Council could not do this; the decisions as to what to do with revenue sharing money rests largely with the mayor so the Council could not make any changes in the ordinance.)

After much discussion the question was called on Appropriations Ordinance No. 73-1.

Appropriations Ordinance No. 73-1 DID NOT PASS, by a ROLL CALL VOTE OF Ayes 4, Nays 3, Abstentions: 2. (Aye: Towell, Ackerman, De St. Croix, Zietlow; Nay: Morrison, Mizell, Behen; Abstentions: Davis, Fix)

Councilman Morrison said he voted no because he did not feel that he had enough information and I feel it is based on improper planning.

Councilman Mizell said he was concerned about getting buses on the street immediately and did not feel the ordinance as presently constituted will do that, so he voted against the ordinance.

Councilman Davis said he was uncomfortable about the ordinance and therefore had to abstain.

Councilman Fix said he was also a little uncomfortable and the testimony that has been given at this meeting would indicate it might be fiscally irresponsible to pay \$120,000 for buses at this time; he therefore abstained.

(Councilman Towell said that anyone could change their vote later during the same meeting and suggested that the meeting be recessed.)

Councilman De St. Croix moved that Ordinance No. 73-2 be tabled.

Ordinance No. 73-2  
ambulance user charge

Councilman Morrison seconded the motion.

The motion was carried by a unanimous voice vote.

Councilman De St. Croix moved that Ordinance No. 73-4 be advanced to second reading and read by the clerk by title only. The motion was seconded by Councilman Morrison and carried by unanimous voice vote.

No. 73-4 - traffic signs

Grace E. Johnson read Ordinance No. 73-4 by title only.

Councilman De St. Croix moved that Ordinance No. 73-4 be adopted. Councilman Morrison seconded the motion.

Councilman Davis said these signs are recommended by the Traffic Commission.

Ordinance No. 73-4 was adopted by a Roll Call Vote of Ayes 9, Nays 0.

Councilman De St. Croix moved that the agenda be changed to permit consideration of item 13, Introduction of Ordinances, at this point in the agenda. The motion was seconded by Councilman Morrison and carried by a unanimous voice vote.

AGENDA CHANGE

Councilman De St. Croix moved that Ordinance No. 73-5 be introduced and read by the Clerk. The motion was seconded by Councilman Morrison and carried by a unanimous voice vote.

INTRODUCTION OF GENERAL  
AND SPECIAL ORDINANCES

No. 73-5 - salary ordinance

Grace Johnson read Salary Ordinance No. 73-5.

Councilman De St. Croix moved that Appropriations Ordinance No. 73-2 be introduced and read by the Clerk. The motion was seconded by Councilman Mizell and Carried by a unanimous voice vote.

Appropriations Ordinance  
73-2

Grace Johnson, City Clerk, read Appropriations Ordinance No. 73-2.

Councilman De St. Croix moved that the agenda be expanded to permit introduction of four annexation ordinances at this time. The motion was seconded by councilman Towell and carried by a unanimous voice vote.

Councilman De St. Croix moved that Ordinance No. 73-7 be introduced and read by the Clerk by title only and posted as required by law. The motion was seconded by Councilman Morrison and carried by a unanimous voice vote.

No. 73-7 - annexation

Grace Johnson read Ordinance No. 73-7 by title only.

Mr. Register explained that this is the property owned by Otis Elevator, Company.

Councilman De St. Croix moved that Ordinance No. 73-8 be introduced and read by the Clerk by title only and posted as required by law. The motion was seconded by Councilman Morrison and carried by a unanimous voice vote.

No. 73-8 - annexation

Grace Johnson read Ordinance No. 73-8 by title only.

Mr. Register said that this is the property owned General Electric Company.

Councilman De St. Croix moved that Ordinance No. 73-9 be introduced and read by the Clerk by title only and posted as required by law. The motion was seconded by Councilman Ackerman and carried by a unanimous voice vote.

No. 73-9 - annexation

Grace Johnson read Ordinance No. 73-9 by title only.

Mr. Register explained that this is the property owned by Westinghouse Electric Corporation.

Councilman De St. Croix moved that Ordinance No. 73-10 be introduced and read by the Clerk by title only and posted as required by law. The motion was seconded by Councilman Ackerman and carried by a unanimous voice vote.

No. 73-10 - annexation

Grace Johnson read Ordinance No. 73-10 by title only.

Mr. Register explained that this is the property owned by Mary Tarzian and sometimes referred to as the location of the Bloomington Courier Tribune newspaper.

The next item on the agenda was item #7. Tim Hodenfield, Aide to the Board of Public Works addressed the Council. He said the Board of Public Works spoke with a representative of Indiana Gas who said that the gas shortage means they will have to restrict service to some commercial firms but they would be able to take on new residential customers, and they were going to try to expand their storage in the Unionville area.

The city has been spending about 44 hours a week collecting 200 tons of garbage in the last two weeks, making 23 trips to the dump a week. They are able to make pick ups in most of the alleys now and the ordinance may have to be amended to allow this. Complaints have dropped as a result.

REPORTS FROM OFFICIAL  
BOARDS AND COMMISSIONS  
Board of Public Works

The Board has been holding discussions on the rebate policy and hopes to get it worked out in February.

The Board has been investigating the heat situation in the municipal building and has authorized repairs to the system to permit maintenance of adequate heat. Mr. Hodenfield said that he found out that the east end of the building was originally built as storage, to be maintained at 65 degrees F, a system which has worked quite well.

None.

REPORTS FROM STANDING COMMITTEES

Councilman Towell presented the following statement: Concern for the preservation of neighborhoods and property values in residential areas, a major issue in the last city election, has been surfacing in many different ways in the last few months. rather than looking at one measure or one point of view to answer a very complicated and emotional situation, the housing committee of the common council proposes to hear testimony and have discussion of an overall policy position for the city of Bloomington. We invite individual citizens and spokesmen for organizations which have an interest in these matters to send written communications and/or to appear at hearings to begin next week, Tuesday, January 23, at 7:30p.m. in the council chambers. We also invite citizens who wish to participate on a task force to discuss and formulate positions, to apply by letters to Al Towell, Neighborhood Preservation Task Force, Municipal Building, Bloomington, Indiana. I would also like to say, we have discussed this in the housing committee; we would like to invite any other interested councilmen or anyone at all to participate. We are hopefully offering an arena for open and good discussion.

REPORTS FROM SPECIAL COMMITTEES

housing  
committee -  
neighborhood  
preservation

Councilman Mizell: I would like to say at this time that we have firmed up all arrangements for the public hearing for the proposed zoning ordinance before the city council for Thursday, January 25, at 7:30 p.m. in the auditorium of the County Library.

MESSAGES FROM COUNCILMEN

Councilman Morrison moved that Resolution No. 73-6 be introduced and read by the Clerk. The motion was seconded by Councilman Behen and carried by a unanimous voice vote.

RESOLUTIONS

73-6 - South Central  
Regional Development  
Commission

Grace Johnson read Resolution No. 73-6.

Councilman Morrison moved that Resolution No. 73-6 be adopted. The motion was seconded by councilman De St. Croix.

Councilman Towell said he thought the matter had been discussed many times in the future and he saw no need for discussion at this time.

RESOLUTION No. 73-6 WAS ADOPTED BY A ROLL CALL VOTE OF AYES 9, Nays 0.

Councilman Morrison moved that Resolution No. 73-7 be introduced and read by the Clerk. Councilman De St. Croix seconded the motion. The motion was carried by a unanimous voice vote.

73-7 - Beverage Container

Grace Johnson read Resolution No. 73-7.

Councilman Morrison moved that Resolution No. 73-7 be adopted. Councilman De St. Croix seconded the motion.

Councilman Towell said he disagreed with the clause in the resolution that the local ban on throw-aways would be undesirable. He said he felt a local ban would have desirable effects, because most of the bottles come from distributors and if a large amount of their distribution was required to be returnable bottles, they would not find it profitable to have two separate stocks. Even a ban within the city would be effective far beyond the city limits.

Councilman Behen said he did not think the breweries and distributors were geared toward shipping the kinds of containers that would be required.

Dorothy Heise, environmental commission, said that the pending state legislation would not be a ban on throw-aways, it would simply require that a deposit be taken for all beverage containers.

There was discussion of the resolution from members of the environmental commission and a local distributor, the former speaking in favor of the resolution, the latter against.

RESOLUTION No. 73-7 WAS ADOPTED BY A ROLL CALL VOTE OF AYES 8, Nays 1 (Nay: Behen).

Councilman Morrison moved that Resolution 73-8 be introduced and read by the Clerk. The motion was seconded by councilman De St. Croix and carried by a unanimous voice vote.

73-8 - Temporary Loan

Grace Johnson read Resolution No. 73-8.

Councilman De St. Croix moved that Resolution No. 73-8 be adopted. Councilman Morrison seconded the motion.

Mr. Register explained that the loan was needed in order to meet the obligations of the corporate bond fund, pending receipt of tax revenues anticipated.

RESOLUTION No. 73-8 WAS ADOPTED BY A ROLL CALL VOTE OF AYES 9, Nays 0.

Councilman Ackerman moved that the agenda be expanded to permit consideration of Resolution No. 73-9. Councilman Mizell seconded the motion. The motion was carried by a unanimous voice vote.

addition to agenda

Councilman Ackerman moved that Resolution No. 73-9 be introduced and read by the clerk. The motion was seconded by Councilman Towell and carried by a unanimous voice vote.

73-9 - phosphates

Grace Johnson read Resolution No. 73-9.

Councilman De St. Croix moved that Resolution No. 73-9 be adopted. Councilman Towell seconded the motion.

Councilman Towell said that the resolution represents the position of Representative Marilyn Schultz.

RESOLUTION no. 73-9 WAS ADOPTED BY A ROLL CALL VOTE OF AYES 9, Nays 0.

Councilman De St. Croix moved that the Council recess. The motion was seconded by Councilman Mizell and carried by a unanimous voice vote.

RECESS

The meeting was recessed at 12:00 midnight.

ATTEST:

*Charlotta Sietlow*  
Charlotta Sietlow, Council president

## South Central Regional Development Commission

WHEREAS, the Interlocal Cooperation Act of 1972 (P.L.137) and the Multi-County Planning Act of 1972 (P.L.142), herein after referred to as the "Acts", permit local government units to make the most efficient use of their powers by enabling them to cooperate with other localities on a basis of mutual advantage and thereby provide services and facilities in a manner and pursuant to forms of governmental organization that will accord best with geographic, economic, population, and other factors influencing the needs and developments of local communities; and

WHEREAS, said Acts further provide that any two (2) or more public agencies of this State or jointly with any public agency of any other state of the United States may enter into an agreement with one another for joint and cooperative action; and

WHEREAS, to ensure that such joint cooperative action and comprehensive planning and development processes are conducted in a framework of consistent policies, that the program is executed in accordance with sound management principles, and is responsive and meets the needs of the regional area, that an agreement be reached; and

WHEREAS, certain cities and counties situated in Region 10, established by Executive Order 16-68, Governor of Indiana, as have indicated their willingness to enter into such an agreement and form an organization to be known and designated as the South Central Regional Development Commission; and

WHEREAS, it is desirable, advantageous and in the public interest that the City of Bloomington, Monroe County, Indiana, enter into such an agreement; and

WHEREAS, the signing of this agreement by the Mayor shall enable the legal establishment of a representative constitution of the commission's policy body, such that a perfected agreement can be discussed and developed during the three (3) months after the passage of this resolution, at which time the agreement will be reconsidered by this legislative body and moved to adoption by ordinance.

NOW, THEREFORE, BE IT RESOLVED, that the Mayor of the City of Bloomington, Monroe County, Indiana, be and he is hereby authorized and directed to execute said agreement and that a copy of this resolution be submitted forthwith in accordance with the terms of said Acts.

THIS RESOLUTION adopted by the Common Council of the City of Bloomington, this 18 day of January, 1973.

Charlotte T. Zullo  
Council President

ATTEST:

Graw E. Johnson  
City Clerk

Loren F. McCaskey  
Mayor

ATTEST:

Graw E. Johnson  
City Clerk

RESOLUTION No. 73-7

WHEREAS, the Environmental Quality and Conservation Commission, pursuant to Ordinances No. 71-39 and No. 72-35, has the duty of preparing and submitting reports and recommendations to the Mayor and the Common Council of the City of Bloomington, and,

WHEREAS, the Environmental Quality and Conservation Commission concurs in the opinion of its Solid Waste Committee that the continued use of disposable beverage containers represents a waste of natural resources, contributes to the litter problem, and adds a burden to the trash collection and disposal services of the community, and

WHEREAS, the Commission does not wish to recommend locally enacted legislation restricting the sale of disposable beverage containers, because such legislation would impose a hardship upon local grocers and beverage dealers due to competition from nearby communities not affected by said local legislation, and

WHEREAS, legislation enacted at the state level restricting the sale of disposable beverage containers does not discriminate against any local dealer,

NOW THEREFORE BE IT HEREBY RESOLVED, that the Common Council of the City of Bloomington, Indiana, accepts the recommendation of the Environmental Quality and Conservation Commission and indicate that it favors the bill, now before the State Legislature, to amend IC 1971, 24-4 by adding a new chapter concerning regulation of and refunds for beverage containers.

*Charlotte T. Zietlow*  
Charlotte T. Zietlow, President  
Common Council

*Francis X. McCloskey*  
Francis X. McCloskey  
Mayor

adopted:

*January 18, 1973*

RESOLUTION No. 73-8

January 18, 1973

BE IT HEREBY RESOLVED by the Common Council of the City of Bloomington, Indiana, that the Controller of said City is hereby empowered to make the following temporary loan for the purpose of cash operating balance, such loan to be secured by a pledge of taxes to be received, which are not otherwise allocated, to-wit:

<u>FROM</u>	PARKING METER FACILITIES FUND	\$ 15,000.00
<u>TO</u>	CORPORATE BOND FUND	15,000.00

Charlotte T. Zietlow  
Charlotte T. Zietlow, President  
Common Council, City of Bloomington

APPROVED:

Francis X. McCloskey  
Francis X. McCloskey, Mayor  
City of Bloomington, Indiana

Adopted: January 18, 1973

RESOLUTION NO. 73-9

Whereas, the Environmental Quality and Conservation Commission, ~~through~~ Ordinance Nos. 71-39 and 72-35, has the duty of preparing and submitting ~~and~~ and recommendations to the Mayor and Common Council of the City of Bloomington, and

Whereas Lake Monroe has been found to be, and many other lakes in ~~the~~ of Indiana may possibly be, endangered by the harmful effects of phosphate enrichment, and

Whereas Lake Monroe is important to Bloomington economically as a ~~water supply~~ and recreation resource as well as a natural area, and

Whereas phosphate detergents contribute substantially to phosphate ~~pollution~~ in the United States, and

Whereas the use in detergents is a gross waste of phosphate, which is a valuable resource for other purposes, and

Whereas phosphate removal and recovery systems are not generally in ~~use~~ will not be in general use in the near future at sewage plants in Indiana, and

Whereas, although some inconvenience may be experienced with the use of laundry soaps and non-phosphate detergents, these agents are sufficient to ~~clean~~ clothes properly, and

Whereas it has not been demonstrated that adequate substitutes for ~~special-use~~ phosphate detergents such as dishwasher detergents can be available in ~~time~~ to meet the present April deadline, and

Whereas legislative bills introduced in the Indiana House of Representatives and the Indiana Senate variously propose to permit limited phosphate content in household detergents and in detergents for special uses,

Now therefore be it hereby resolved that the Common Council of the City of Bloomington accepts the recommendation of the Environmental Quality and Conservation Commission and opposes legislation that would permit phosphates in household detergents, but supports the delay of the ban on phosphates in detergents for special uses until adequate substitutes are found.

*Francis X. McCloskey*  
Francis X. McCloskey  
Mayor

*Charlotte T. Zietlow*  
Charlotte T. Zietlow, President  
Common Council

Adopted: *Jan. 18, 1973*