

REGULAR MEETING

January 2, 1962

THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, INDIANA, met in the Council Chambers in City Hall, on Tuesday, January 2, 1962, at the hour of seven-thirty o' clock (7:30 P.M.) in regular session with Mayor Lemon presiding.

Members present: Sikes, Chitwood, Peace, Graves, Faucett, Hickman and Shertzer.

Councilman Peace moved, seconded by Councilman Faucett, that the minutes of the last regular meeting of December 19, 1961 be approved as submitted to each individual councilman; motion unanimously carried.

The following report was presented by Mayor Lemon:

January 2, 1962

Report to Common Council-

Dear Councilmen:

During the full year of 1961 that I served the people of the City of Bloomington as Mayor, I experienced a feeling of gratification and pleasure in being provided the opportunity of working with and for the citizens of this community.

I am of the opinion that the great majority of our citizens realize that nowhere in the world do the democratic processes of government function as well or as successfully as they do in local government with the participation and cooperation of the citizens along with such leadership as is afforded by duly elected officials.

I am especially proud of the diligent, dedicated services of the Common Council during the past year. No other Council has ever had to spend as much time or pass as much legislation that was as needed for public good. You, as public servants, had the fortitude and courage to face controversy and the constant needling of obstructionists and not be discouraged. The city will long profit from your decisions.

We can all be proud of the work and efforts of our various boards and committees, both official and unofficial. The men and women of the Park and Recreation Board, the Traffic Commission, The Police Board, the Plan Commission, the Appeals Board, the Health Board, etc., deserve the thanks and plaudits of the people of the community for the time and effort expended in the behalf of the city.

Likewise the City is grateful for the cooperation of the School Board, the County Highway Department, the State Highway Department, Indiana University, the Ministerial Association, the Chamber of Commerce, the newspapers and radio coverage, and other groups and organizations for their splendid spirit of helpfulness and joint efforts in the interest of public good. Much was accomplished in services and improvements for the benefit of our citizens through the cooperation of the above groups.

Most of our citizens and organizations, regardless of politics, worked in harmony. The obstructionists and phony flag wavers provided some discordant notes. However only a fraction of one per cent of our population is included in this segment and most citizens are aware of their efforts to delay, deteriorate, and destroy the efforts of sound progress and change, the people of this community realize that there are many and distinct advantages of living in the city and of receiving city services. Our citizens also realize that in exchange for these advantages, which are a real part of city life, it is necessary for each to share in a small measure the cost of the service and facilities furnished by the city. Our citizens also know that when people live together in the relatively close quarters of city congestion, which is a necessary part of municipal living, they must be considerate of the rights, safety and comfort of those who live nearby.

None of the above worthwhile kinds of understanding and cooperation can come about without active participation by citizens in the

affairs of their city government -- and we have had, here in the City of Bloomington, during the past year, such participation; and, I am proud to be able to report to you that no citizen, or group of citizens, has ever been deprived of an opportunity fully to express their views of ~~any~~ matter pertinent to local government, either privately to me, or publicly before the Common Council, or other governmental body of the City -- even though such views have, at times, been contrary to administrative views.

It is my firm conviction that the greatest strength of our city lies in the minds and hearts of our citizens and that no city government, however wise or strong, can every substitute for this strength. Our city government merely furnishes a certain amount of leadership, pools the resources of the people, and correlates the best of their combined ideas; but, it is the strength, character, and far sighted wisdom of the people themselves that makes it possible to bring needed, necessary and good living to our city.

Many programs, projects, and problems face us for consideration and accomplishment in 1962. These problems and programs are varied and include improvement and progress in services and facilities, in streets, fire and safety, storm sewers, annexation, planning, sanitary sewers, water extension, programs for the aged, new city hall, recreation, health, garbage and trash, etc.

While we cannot compete with private industry in wages and salaries, we are very proud of the results of the labor of our city employees. Our department heads and employees are employed on the basis of ability and willingness to work; and on the promise of cooperation and understanding. They are schooled and trained to take the criticisms and, many times unjust, beratings. All in all, the employees of the City have done a remarkable job. They have worked overtime in all kinds of weather and conditions for the convenience and assistances of our citizens. Employees of the general fund do not get paid for overtime work. They consider such extra work as their duty and responsibility as employes of the people. Many of our employees could make more money in private industry. I am grateful to them for helping me in a job that benefits us in the knowledge that we are contributing to the welfare and growth of our community.

In presenting this report, both as to past accomplishments and a realistic agenda of jobs to be done, I hope that life will be made richer and more secure for the people of this community; that deterioration and blight will be reduced; that health, wealth, and safety will increase; and that a full measure of employment will be in evidence. I also hope that we will make progress in 1962 in protecting the character and beauty of our All America City. We must not let political convenience or private gain disfigure our acreage and permit squalor and unhappiness.

I am most grateful for the evidence, in many quarters, of Democratic maturity and respect for human dignity that is emerging in consideration of the aged, the retarded, the unemployed, the handicapped, the sick and the neglected. Expenditures in these areas are investments in the future and a source of moral strength.

The year 1961 is history, but what we achieved in that year will affect the lives of all of us for years to come. Just a year ago on January 3, 1961, I presented to this body a 24-point "program for 1961". The size and scope of that work program drew some jeers and criticism. Few people thought that much of it would be accomplished. To be honest about it, we knew that we had a formidable job on our hands. Looking at the results now, we ~~find~~ find our batting average to be extremely high. This 24-point program was the subject of an editorial in the January 18th. issue of the Herald-Telephone and was entitled "Mayor Lemon's Ambitious Plan Won't End Up On The Shelf". The editorial was well written, was complimentary and was a challenge. I would like to quote two small paragraphs from the editorial as follows:

"We intend no actual ridicule of the Mayor's program, other than to admit it wearies our shoulders a bit to see it put down in black and white, all in one place".

"Frankly, it will take our city a full year just to anticipate such a program in one gulp, let alone sampling the task".

I am sure that, while the Herald-Telephone Editorial staff did not fully agree on the entire program, they will be the first to admit that progress in the 24-point program far exceeded their expectations and that the administration not only sampled the tasks but also digested, completed and put into effect most of the program. The rest of the program has not been cast aside. We thoroughly agree with the last paragraph of Mr. Temple's editorial to-wit -- "Our city is on the ~~move~~ move and the Mayor's program should not wind up on the same musty shelf with the old "Blue Print For Bloomington".

Now let us refer to the 24-point program for 1961-

1. Your Mayor was privileged to be Chairman of the Indiana Municipal League Legislative Committee and represented the city in supporting legislation favorable to city taxpayers. The 1961 session of the legislature passed several measures beneficial to city dwellers. Probably the most important single piece of legislation that we supported that was passed was the bill to provide increased bonding power for city, county and school corporations through a realistic interpretation of our State Constitution. Thus the way has been paved for carrying on many critically needed capital improvements at all levels of local government.
- 2, 3, & 8. A survey team is already at work on the needs of city and county governments for working space. We will have to wait for this report before determining whether it is best for us to build a combined city-county building, a separate City Hall and Courthouse or a new City Hall and spend large sums to improve present Courthouse facilities. This, as well as plans for an incinerator, or other modern means of garbage and trash disposal, will have to await judgment of the Supreme Court on approval of the legislation passed at the 1961 session of the General Assembly.
4. Our street lighting program has continued at a rapid pace with 45 new units installed in the past year. One big step in improved lighting has been installation of the modern, new "White Way" system on East Kirkwood.
5. Urban Renewal is well underway with all the preliminary details, legislation and city ordinances adopted, plans completed, personnel selected, and actual work on land purchasing and clearing ready to start. Urban Renewal is certainly the most important and far reaching program started in 1961.

The redevelopment of the northwest blighted area will pay great dividends, not only to the confines of the Dyer School project, but to our entire community. The area will bloom with new streets, sanitation, lighting, park and recreation space, new healthful modern homes, housing for the aged, housing for low income and needy persons, new business buildings, and all within the financial means of everyone wishing to be a part of the program. The cost of city services such as police, fire, and health will be greatly reduced in the redevelopment area thereby benefitting every taxpayer. The cost of services in blighted areas exceed by many times the amount realized in taxes.

As a weak heart affects the whole body, so does a blighted area affect an entire city. The Dyer School project is a new shot of life for the whole of Bloomington.

Present property owners will be paid a fair price for their holdings. Residents will be assisted in finding other homes and reimbursed for moving expenses. In addition a special financing program will be provided for those displaced persons who wish to buy new or existing homes elsewhere. Non profit organizations that provide rental housing for displaced residents may also participate in this special mortgage insurance program at low interest rates and low monthly payments.

The resident of the area is assured of a decent place to live at a price within his means.

5. (Continued)

Urban Renewal in Bloomington is a local program of local government combined with the efforts of private enterprise (as authorized by state law and as financially assisted by the U.S. Government) to bring about correction of deterioration and blight.

It is unfortunate that a few residents of the Dyer School project may panic over the false and immoral information being put out by ~~the~~ the John Birchers and other obstructionists. These obstructionists are not concerned about the harm they are ~~inflicting~~ ^{inflicting} on the residents of the Northwest area. Those who are unfortunate enough to become affected by their false interference will stand to lose in this program.

- 6 & 7. To protect and improve our downtown business economy two new parking lots have been purchased. They will add 94 spaces to the city owned off-street parking facilities. When added to the 330 off-street parking spaces in our other three lots, we will have a total of 424 spaces in our off-street lots. In addition we have 760 on street metered spaces for a grand total of 1184 metered spaces.
9. Resolved and removed, through ordinance and negotiation, legal blocks and litigation on previous annexation program thus permitting work to proceed for a new program of extending and defining city limits. Four voluntary petitions for annexation were received and approved by the Common Council adding 117.96 acres to the area of the city proper. Other areas are looking forward to city services and a new annexation program
10. Lack of interest on the part of private capital prevented plans for new better located private cemetery.
11. Planning on this item is in the hopper for culmination in 1962.
12. Planning in this extended into 1962.
13. Improvement of park and recreation facilities continued with building of a service building at Cascades Park, extensive improvements to picnic and shelter areas at Cascades, major repairs to Third Street Pool, new parking lot on Woodlawn adjacent to Bryan Park, improvement of greens and other parts of Golf Course and extended and increased activities.
- 14 & 15. The Building Code Ordinance, Minimum Housing Standards Ordinance, Fire Code Ordinance have all been adopted for the good of the city and all of its residents.
16. A new comprehensive Master Plan is nearing completion and should be ready for approval early in 1962.
17. Extended to 1962.
- 18 & 20. The city administration has prepared a most lengthy and comprehensive survey and study entitled "Municipal Services - Equities and Major Deficiencies in Bloomington, Indiana" which will be the basis for cooperative Planning of the future with proper financial support from Indiana University including the construction of a new No. 1 fire station fully equipped and staffed. Action on planning will be initiated during the first quarter of 1962. Town and gown cooperation has been welcomed and extended in other areas during the past year.
19. The city administration has supported the Monroe Reservoir project in every way possible.
21. The city administration has actively worked with the Chamber of Commerce, county officials, state officials, university officials, and other interested citizens and groups in planning and presenting to the Indiana State Highway Department an over-all 14-point highway improvement program to serve Bloomington, Monroe County, Indiana University, and

the Monroe Reservoir area.

- 22. The city administration has always supported and worked for a hospital expansion program and its early completion.
- 23. Funds were approved in preparing the 1962 budget for planning and surveying an over-all storm drainage program. Preliminary work has already been initiated in aerial surveys and mapping of the Bloomington area.
- 24. Our work program for 1961 included so many projects and accomplishments that the complete listing could not be included in this brief report. The annual reports of each city department will include detailed information at a later date. Just a few of the many improvements that kept our city forging ahead in 1961 included --

- 1. AWWA Award for first place honors in state for advancement in water works field.
- 2. Research in use of coagulant additives cut cost of filter operations by \$30,000 per year.
- 3. Cast iron mains installed and added to water system
 - a. 2,878 feet 16"
 - b. 2,579 feet 12"
 - c. 1,208 feet 8"
 - d. 21,195 feet 6"
 - 27,960 total
- 4. 325 new water customers.
- 5. Purchased new posting and billing machines for more efficient handling of ever increasing water accounts.
- 6. Installed and added 16,850 feet of new sanitary sewers to system.
- 7. Extensive and comprehensive studies toward upgrading construction control and services as a result of the adoption of a modern Building Code and inspection department.
- 8. No traffic fatalities.
- 9. "Eye-in-Sky" program for facilitating traffic movement.
- 10. Police dog program instituted that is being copied in other cities.
- 11. Continued success of Cruiser-Ambulance Service eliciting wide acclaim - competently trained, well-equipped, and experienced police officers rendered assistance to both the sick and injured from the application of an adhesive bandage to the cut knee of a child to the delivery of new babies.
- 12. Adopted Fire Code Ordinance.
- 13. Won first place in state for fourth straight year for fire prevention activities (seventeenth in nation).
- 14. Paved 20 miles of streets - 105 miles patched and renewed - 90 miles of alley rehabilitated.
- 15. Built four blocks of blacktop sidewalks for Templeton School on Hillside Drive.
- 16. Many manhours of labor and equipment provided for community projects such as - Chamber of Commerce Christmas Lighting Program - Fall Festival - Christmas Tree Pick-Up - Raising and lowering of flags on downtown streets - Escorts, and many other cooperative projects of community benefit.
- 17. Many other accomplishments too numerous to mention at this meeting.

Now let us look ahead to the year 1962 which can be equally rewarding to all of us in terms of progress for our community.

PROGRAM FOR 1962

- 1. Work closely with all phases of Urban Renewal Program to assure that every citizen displaced from his home will be adequately paid for his property and will have every consideration for prompt relocation into satisfactory housing.
- 2. Take immediate action on results of space survey regarding City Hall or City-County Building.
- 3. When increased bonding power is assured proceed with plan for modern garbage and trash disposal.

4. Complete new annexation program which will provide proper city limits and city services with reality and justice for all concerned.
5. Dedicate new city owned shelter house at Lake Lemon to the use of the aged and aging, the retarded, and the handicapped. Promote support of this center through civic and service groups.
6. Plan for new Civic Center with possible use of present City Hall ~~xxxxxx~~ Building when offices are moved to new building.
7. Proceed on program for beautification and safety of sidewalks and tree plots.
8. Give top priority to bringing state action on 14-point highway construction program and traffic handling in and around Bloomington.
9. Cooperate with county authorities in developing plans for best use of lands around Monroe Reservoir.
10. Continue to cooperate with Indiana University in all phases of mutual growth and expansion giving careful attention to rightful areas of responsibility and assistance, as is done with all other segments of our city.
11. Proceed with program for improved drainage which will bring benefits to all parts of the city.
12. Work with Indiana Municipal League Legislative Committee for further benefits in Home Rule and equitable source of cost of local government. We will sponsor and support legislation that will benefit our urban population and with equal vigor fight for the defeat of those bills which are detrimental to the interests of our taxpayers.
13. Make a determined effort to influence the Indiana Rating Bureau to make a comprehensive study of Bloomington for the purpose of obtaining a better rate class for lower fire insurance rates.
14. That we will take the progress of the past as a source of strength for future achievement so that Bloomington's All America City honors will continue to be enhanced by imaginative improvements in city government services.

In conclusion, as we look to the future it seems to me that there are certain basic considerations that all of us in municipal service must have constantly in mind. The one basic consideration that stands high on the list is the "character" of city business. What makes the character of city business and where does it come from? You and I make it -- the Mayor, the Council, the Clerk-Treasurer, the department heads, the employees, and the boards and committees of this city administration.

It comes from the kind of people we are. It comes from the goals we set and the ideas we put together as to what kind of administration this ought to be. It comes from determination to do a good job -- the best we can. It comes from the beatings we take when we make mistakes.

What an administration stands for will never be anything different from what its employees and officers stand for. The respect the administration is held in will be determined by the respect each of us command as individuals and as a team. We must strive for the knowledge needed to get the job done. We must have the needs of the public at heart. We must be reliable and willing to walk the second mile if necessary. We must always work for excellence and high quality and for performance and results that will surprise people because it is good. We must base our decisions the actions ~~xxxxxx~~ on what we earnestly believe is right in the long run, rather than on consideration of political or temporary advantage.

Our New Year's resolution is to maintain the "Character" of the city business in the year 1962.

Mayor Thomas L. Lemon

Councilman Graves commended the Mayor on this fine report and recommended that it be recorded into the minutes.

Councilman Sikes presented Ordinance No. 1, 1962 for second reading and moved, seconded by Councilman Chitwood, that it be advanced to second reading by title only. Upon roll call vote; motion unanimously carried.

After reading by title only, Councilman Peace moved, seconded by Councilman Graves, that Ordinance No. 1, 1962 be duly adopted. Upon roll call vote Ordinance No. 1, 1962 was unanimously adopted.

Councilman Sikes presented Ordinance No. 2, 1962 for second reading and moved, seconded by Councilman Chitwood, that it be advanced to a second reading by title only. Upon roll call vote motion was unanimously carried.

After second reading by title only, Councilman Graves moved, seconded by Councilman Peace, that Ordinance No. 2, 1962 be duly adopted. Upon roll call vote Ordinance No. 2, 1962 was unanimously adopted.

After discussion of a proper name for a street now known as Woodcrest Councilman Sikes suggested that the Public Works Committee of the Common Council contact the property owners adjacent to the street and make a recommendation as to a proper name for said street.

Councilman Graves moved, seconded by Councilman Peace, that the petition for a street light in the four hundred block of South Lincoln as read by the Clerk-Treasurer be referred to the City Utility Committee of the Common Council for investigation and report.

Councilman Sikes presented Ordinance No. 3, 1962 for first reading by the Clerk-Treasurer.

Councilman Faucett reported that the Public Works Committee had investigated the petition of Eugene and Harold Bender to vacate an alley in Allendale Second Addition and the Committee moved that this petition be granted; motion unanimously carried.

Councilman Peace read the following report from the Public Safety Committee and moved its adoption; motion unanimously carried:

Jan. 2, 1962

Report to Council
From Public Safety Committee.
Regarding request for meter changes by Capt. Fox.

The following request by Capt. Fox of the Traffic Division has been studied by this committee;

1. Remove one 15 minute, which is the second meter north of 5th. St. on the west side of College.
Replace with normal 1 hour meter.
2. Remove loading zone immediately north of first alley south of 5th. St. on west side of Indiana Avenue.
Replace with 15 minute meter.

This committee feels it is in the best interest of public convenience to make these changes and do so approve.

Signed.

Carl Shertzer Hilbert Graves
Norbert Peace, chDavid Chitwood

Reports from the Water and Fire Department were received and placed on file.

Councilman Sikes moved, seconded by Councilman Chitwood that the application of the Yellow Cab Company for 1962 taxi be approved as submitted; motion unanimously carried.

Councilman Hickman moved, seconded by Councilman Peace that the recommendation of the mayor to have all items placed on the Common Council agenda. to be ~~xxxxxxx~~, filed with the Mayor or Clerk-Treasurer by twelve noon on the day of Council meeting to be referred to the rules & ordinance committee of the Council; motion unanimously carried.

Councilman Chitwood moved, seconded by Councilman Faucett, that the claims presented for payment January 3 be approved as submitted; motion unanimously carried.

Thor J Lemor
Presiding Officer

ATTEST:

Mary Alice Klumey
Clerk-Treasurer

HAAGI