

# City of Bloomington Common Council

## Legislative Packet – Addendum

(Issued on Wednesday, 18 November 2020)

Containing materials related to the following meetings:

Wednesday, 18 November 2020

*Regular Session immediately followed by*

*Administration Committee\**

*6:30 PM*

*\*Please see the notes on the [Agenda](#) about this week's Standing Committee and about addressing public meetings during the public health emergency.*

*For a schedule of upcoming meetings of the Council and the City's boards and commissions, please consult the City's [Calendar](#).*



# BLOOMINGTON HOSPITAL SITE REDEVELOPMENT

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Public Forum 4 | November 18, 2020

SOM



CORE  
PLANNING STRATEGIES

MERRITT  
CHASE

SBFRIEDMAN

shrewsbury

# Public Forum 4 Agenda

- **Welcome - Mayor John Hamilton, Vi Simpson, Mick Renneisen**
- **Project Overview and Process**
- **Planning Framework**
  - Context
  - Access + Connections
  - Public Realm + Open Space
  - Neighborhood Character + Land Use
- **Implementation**
- **Next Steps**



# Project Overview



# Project Overview

- In May 2018, the City entered into a purchase agreement with IU Health for the 24-acre hospital site
- IU Health will relocate to a new facility in late 2021
- The agreement states that the City will receive a cleared and remediated site
- The existing parking garage will remain and the Kohr Administration Building may remain
- A Hospital Reuse Committee and Project Review Committee were formed to offer input and provide guidance to the planning process





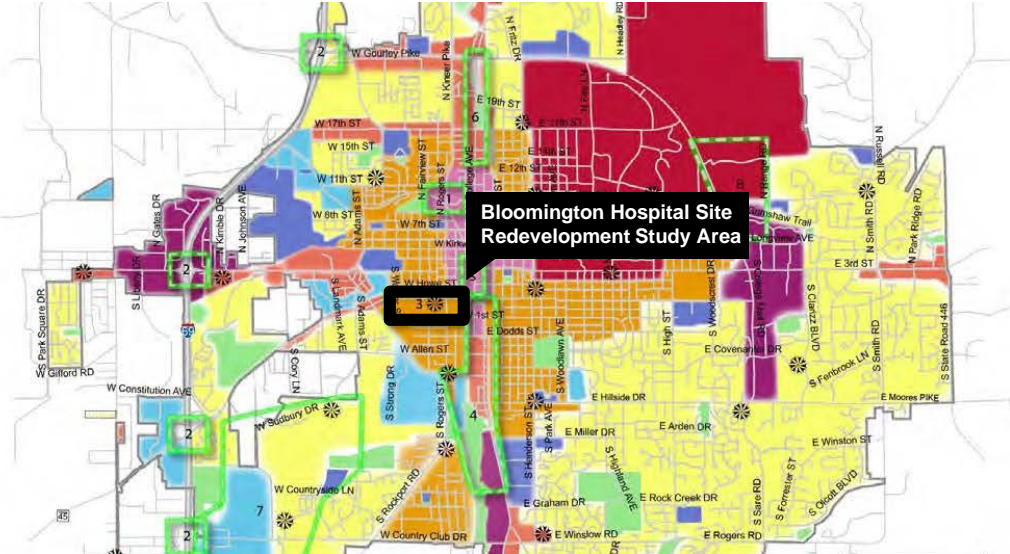
# Project Timeline

**Kicked off in April 2020** with public input and consultation with the City, the Redevelopment Commission, the Hospital Reuse Committee, and the Project Review Committee



## Building on past planning efforts

## 2018 Comprehensive Plan



- As the current Bloomington Hospital is slated for demolition this focus area should follow the development theme : Transform
- Create a sustainable, lifetime community, promoting well-being for all
- Promote urban, mixed use, interconnected development with increased mobility and green amenities.
- Stress sustainability to ensure the health of the environment, social equity, and economic prosperity
- Emphasize urban design that focuses on livability and enhances quality of life for people of all ages, abilities, and socio-economic backgrounds.

## 2018 Urban Land Institute Report



- A variety of housing types for different income levels
- Office space for new and existing businesses
- Maintain neighborhood scale
- Contribute to the network of public space
- Re-stitch the street grid
- Link key assets to strengthen connections between people and places
- Include community assets, such as an arts and activity center, healthcare, education and skilled trades training facilities



# Master Planning Process

- Seek developmental input and reactions to Master Planning approaches from various Community Stakeholders to inform the forward path for the Hospital Site redevelopment
- Utilize digital platforms to make information available to the public, survey/validate/adjust, and host forums for group participation during pandemic quarantine
- Translate public input to complete a comprehensive master plan and landscape design guidelines for the 24-acre project site
- Translate the vision for site into zoning updates for approval by City Plan Commission and the Common Council



# Stakeholder Engagement

Over **539** Unique Qualitative & Quantitative Touch Points with the Bloomington Community to inform the master plan principles and concepts

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The Bloomington Hospital Site Redevelopment Stakeholder Engagement Campaign consisted of 3 components:

## 1:1 Interviews



- Construction & Development
- Education & Government
- Healthcare & Human Services
- Business & Economic Influence
- Environmental & Sustainability
- City Planning
- Arts & Culture

## Community Associations



- McDoel Gardens
- Prospect Hill
- CONA

## Online Public Forums



- Public Forum 1 + Survey
- Public Forum 2 Break Out Sessions + Survey
- Public Forum 3 Workshop





**Sharing Poll Results**

Attendees are now viewing the poll results

1. What is your reaction to the density being shown on site? Is it...

Too great	(15) 47%
Too small	(4) 13%
Just right	(13) 41%

[Stop Share Results](#) [Relaunch Polling](#)



Audio Transcript

Chat Messages

- Eoban Binder** 02:04:23  
row houses are a great way to create affordable single-family homes at high densities that support walkability and transit, and yet there are VERY few row houses in bloomington. almost all housing is either single-family detached, or it's multi-family apartments.
- Mary Ann Valenta** 02:04:39  
The Hunter School parcel is owned by the MCCSC and is leased to IU Health.
- Richard Lewis** 02:05:15  
I like the low-scale transition south to McDoel Gardens. However, the view from Building Trades park is quite monolithic with a string of 5-story buildings. Can we mix 3 and 4 story max and move higher rise into the center of the site (as needed)?
- Philip Stafford** 02:05:58  
I like it that housing surrounds and hides parking garage.
- cynthia** 02:06:21  
and not an integration to surrounds. almost another downtown. since we still have vacancies in the many new apartment bldgs, not attractive. and not community building.
- Eoban Binder** 02:07:34  
I favor wrapping the parking garage with buildings, but



# Principles

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- Create a diverse and inclusive community by providing a variety of housing types for different income levels and expanding options for all households
- Establish a lively mix of uses that are community facing and in support of downtown Bloomington
- Reconnect the street grid with people-first street design
- Maintain neighborhood scale at the edges to create unique and seamless transitions into the site
- Contribute to the network of public space that encourages people to spend time outdoors, together
- Anchor new hubs to compliment existing surrounding assets and strengthen connections between people and place
- Integrate community amenities that reflect health, civic life, learning, workforce initiatives, emphasize arts and culture, and facilities that enable people to thrive
- Create a flexible framework to adapt to future changes in market and needs of the community in light of events such as the COVID-19 crisis
- Design a new standard of sustainability that creates a blueprint for truly climate-positive communities



# Planning Framework

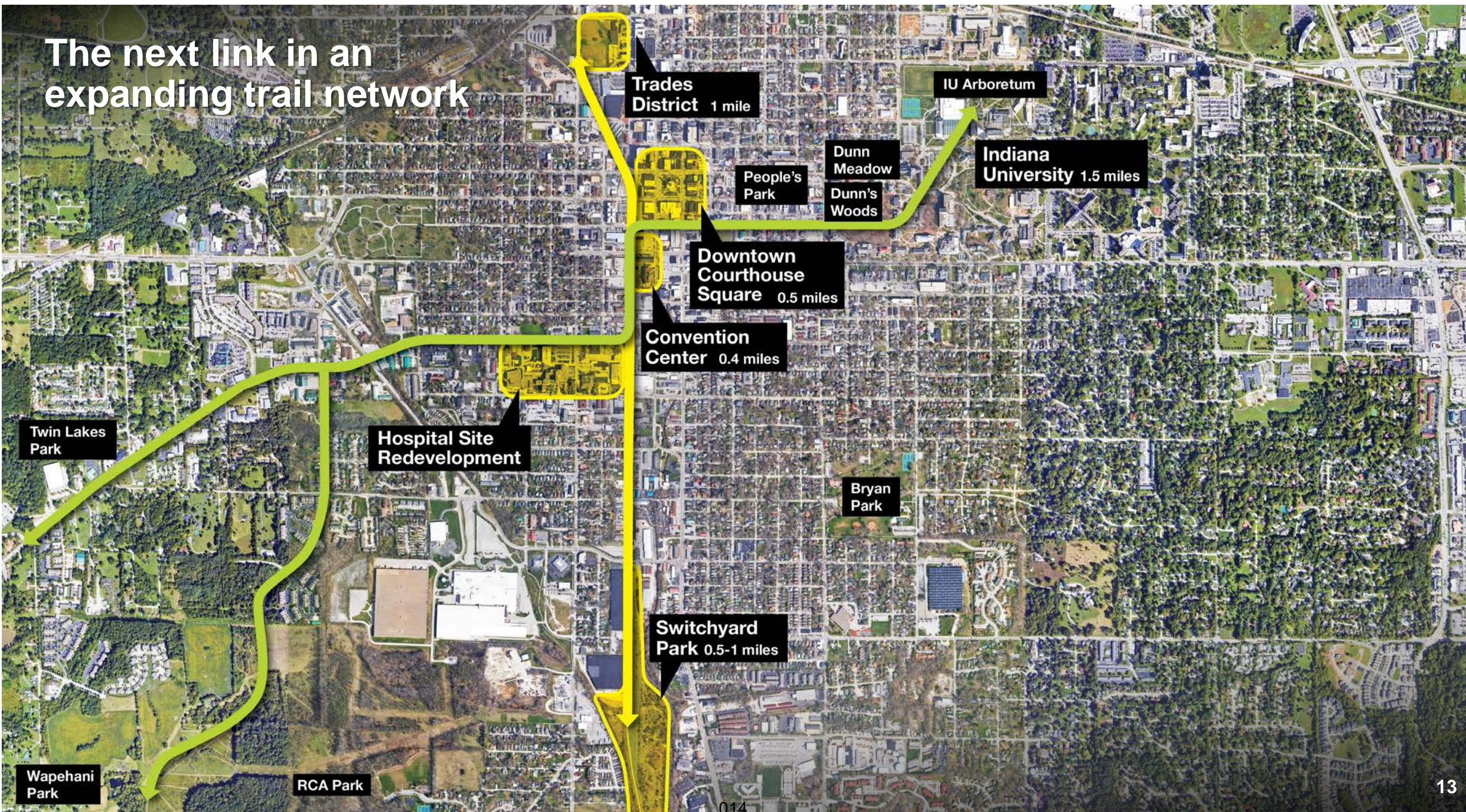


# An important addition to Bloomington's "String of Pearls"





# The next link in an expanding trail network





# Enhancing the quality of life for everyone





# Study Area

-  24-acre Hospital Site to be redeveloped
-  52 additional acres to be rezoned



McDoel Gardens

Bloomington Hospital

Kohr

Centerstone

Parking Garage

Hunter School

Building Trades Park

Prospect Hill

Towards Downtown  
North





Intersection of 2<sup>nd</sup> and Rogers



The B-Line



Wylie Street and McDoel Garden



Kohr Administrative Building



Existing



McDoel Gardens

Wylie Street

Bloomington  
Hospital

Kohr

Centerstone

Hunter  
School

Building  
Trades  
Park

Kroger

B-Line

Morton Street

2nd Street

Madison Street

Rogers Street

Fairview Street

Jackson Street

Maple Street

Euclid Avenue

Buckner Street

Walker Street

Prospect Hill

Towards Downtown

North



# Regrade the Site to be accessible for all



McDoel Gardens

Wylie Street

cut  
↓

cut  
↓

cut  
↓

1st Street  
Kohr

Centerstone

↑  
fill

2nd Street

Building  
Trades  
Park

Walker Street

Buckner Street

Euclid Avenue

Maple Street

Fairview Street

Jackson Street

Prospect Hill

Towards Downtown  
North

18

Kroger

B-Line

Morton Street

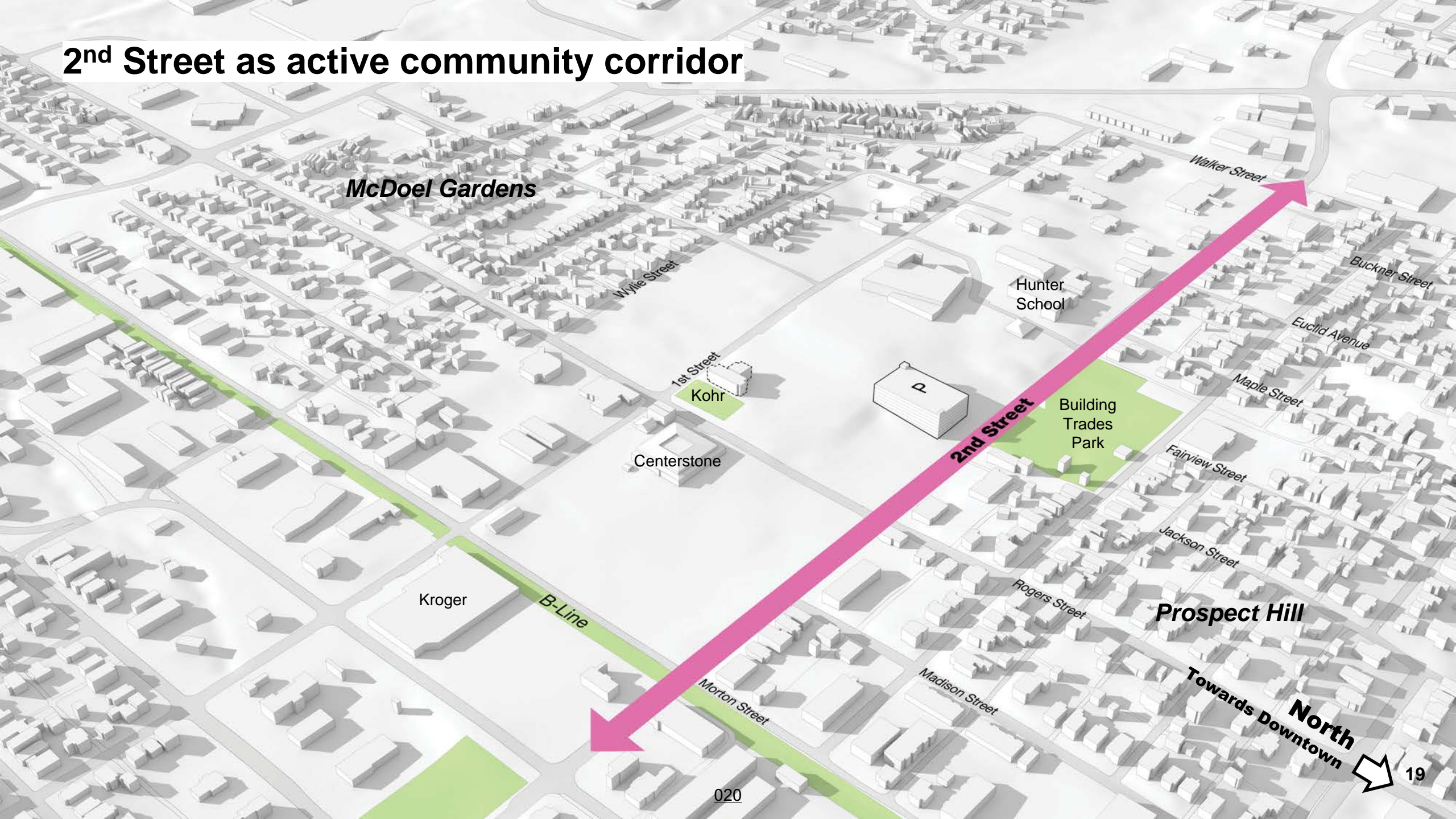
Madison Street

Rogers Street

019



# 2<sup>nd</sup> Street as active community corridor



McDoel Gardens

Wylie Street

1st Street

Kohr

Centerstone

Kroger

B-Line

Morton Street

Madison Street

Rogers Street

Prospect Hill

Jackson Street

Fairview Street

Maple Street

Euclid Avenue

Buckner Street

Walker Street

Hunter School

Building Trades Park

2nd Street

Towards Downtown North



# North/South Streets as neighborhood connectors





# East/West Greenway as important B-Line connection





# Well scaled, walkable neighborhood fabric



**McDool Gardens**

10

9

8

6

7

5

4

2

3

1

Kroger

B-Line

Centerstone

Kohr

IU Health

Hunter School

Building Trades Park

**Prospect Hill**

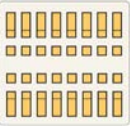
**North**  
Towards Downtown

22

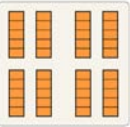
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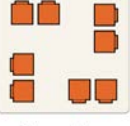
# Diversity and variety of housing types



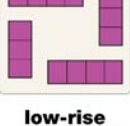
**small lot single-family**  
10-12 du/ac




**townhouse**  
10-20 du/ac



**fourplex**  
14-16 du/ac



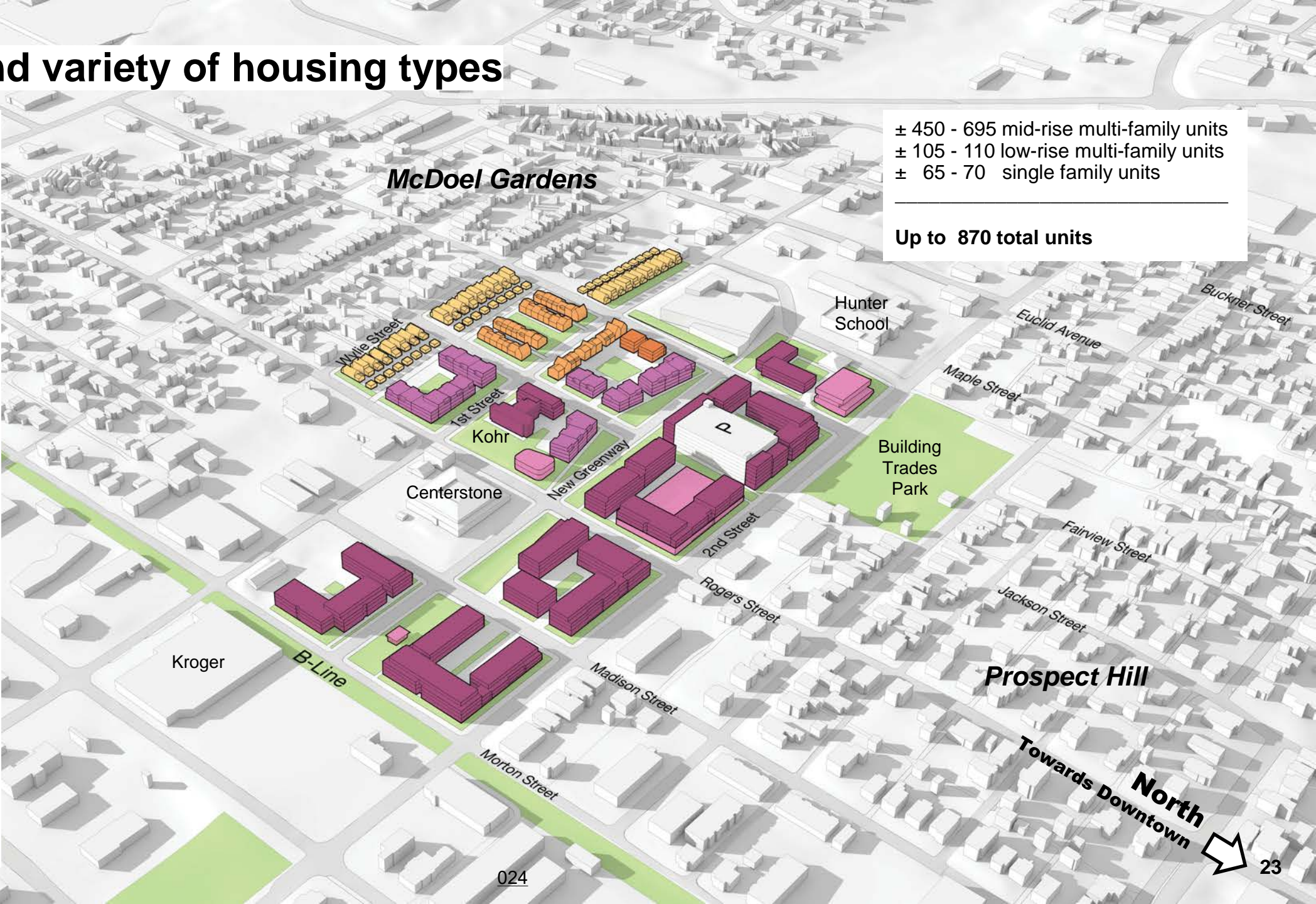
**low-rise apartment**  
30-45 du/ac



**mid-rise apartment**  
50-80 du/ac

less dense

more dense





# Neighborhood Anchors and Active Ground Floors

## Possible ground floor uses may include:

- Residential
- Workspace
- Lobby space
- Daycare / Preschool
- Adult daycare
- Child care
- Community clinic
- Social services
- Fitness / Wellness center
- Makerspace / Workshop
- Shared Kitchen
- Job Training
- Café / Coffee shop
- Restaurant / Bar
- Barbershop / Salon
- Flower shop
- Dry cleaners
- Community meeting space
- Event space / Ballroom
- Gallery / Art studio
- Other (?)





# Illustrative Massing View from northeast



**McDoel Gardens**

Willie Street

1st Street

New Greenway

2nd Street

Rogers Street

Madison Street

Morton Street

B-Line

Kroger

Walker Street

Euclid Avenue

Maple Street

Buckner Street

Fairview Street

Jackson Street

**Prospect Hill**

**Towards Downtown**

**North**





# Illustrative Massing View from northeast



**North**  
Towards Downtown





# Illustrative Massing View from southwest



**Prospect Hill**

Kroger

B-Line

Madison Street

Morton Street

New Greenway

Rogers Street

2nd Street

1st Street

Jackson Street

**McDoel Gardens**

Fairview Street

Wyle Street

Maple Street

Euclid Avenue

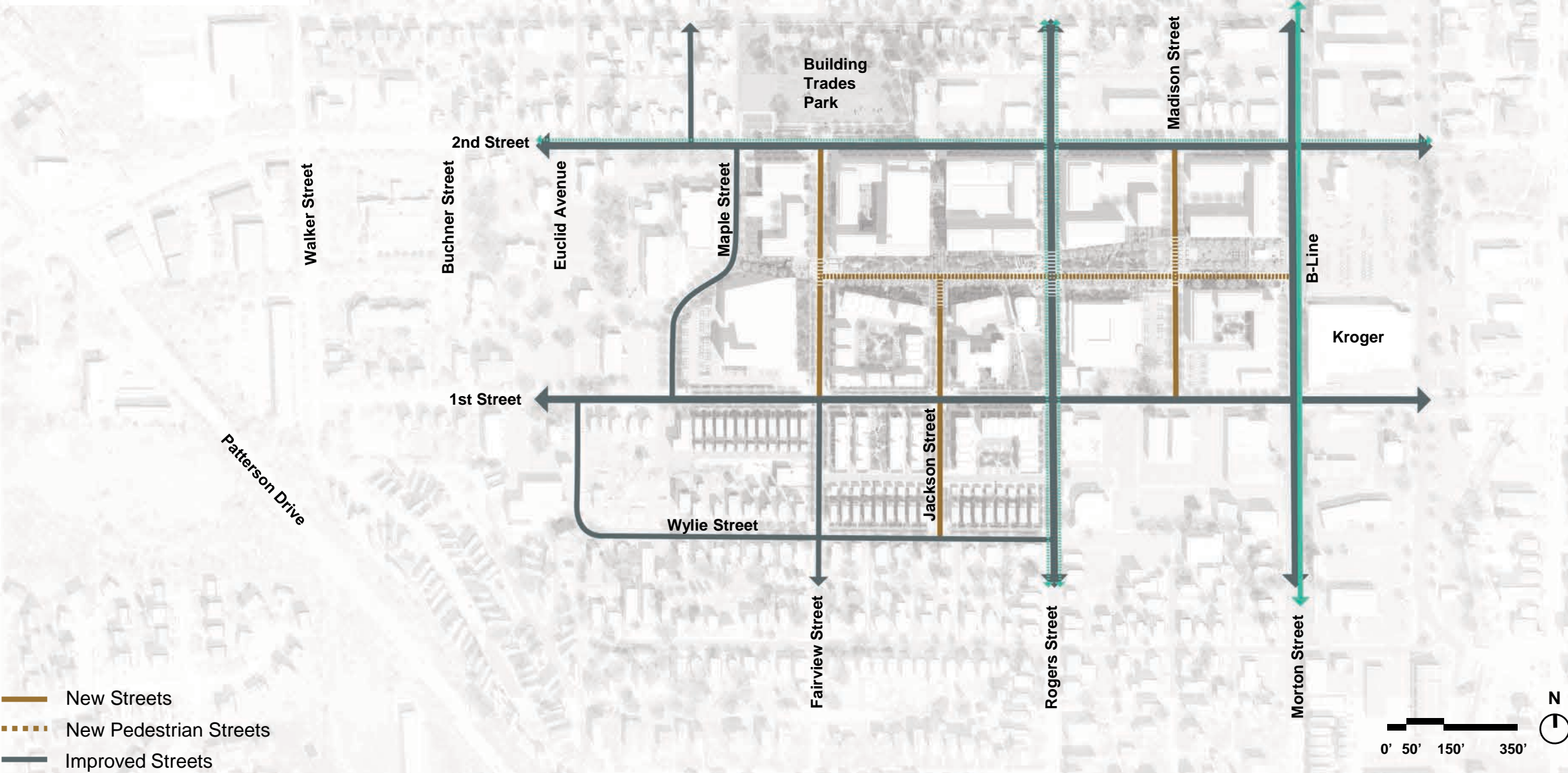
**North**  
Towards Downtown





# Public Realm Framework

## Street Network







## Complete Streets

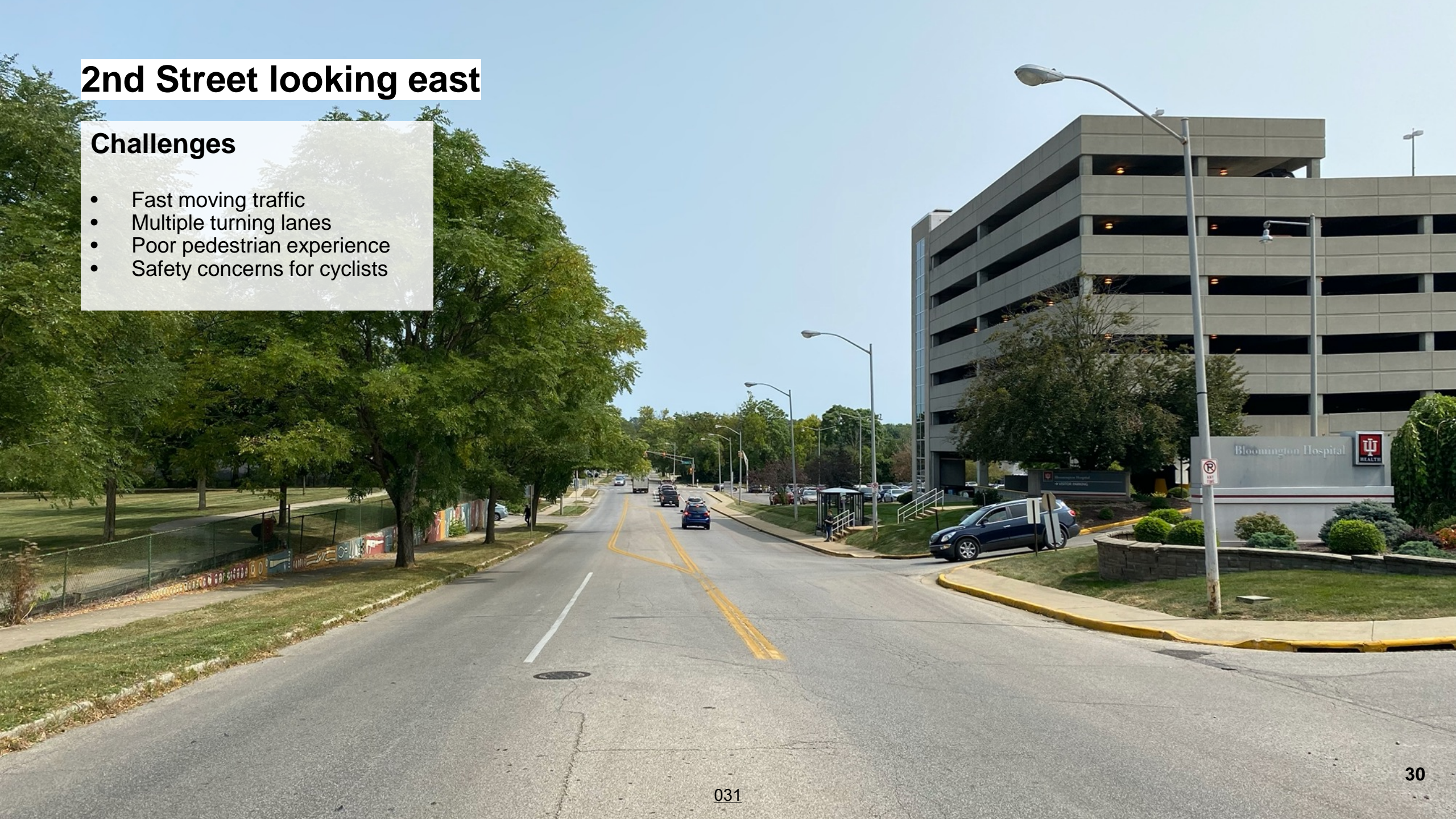




## 2nd Street looking east

### Challenges

- Fast moving traffic
- Multiple turning lanes
- Poor pedestrian experience
- Safety concerns for cyclists

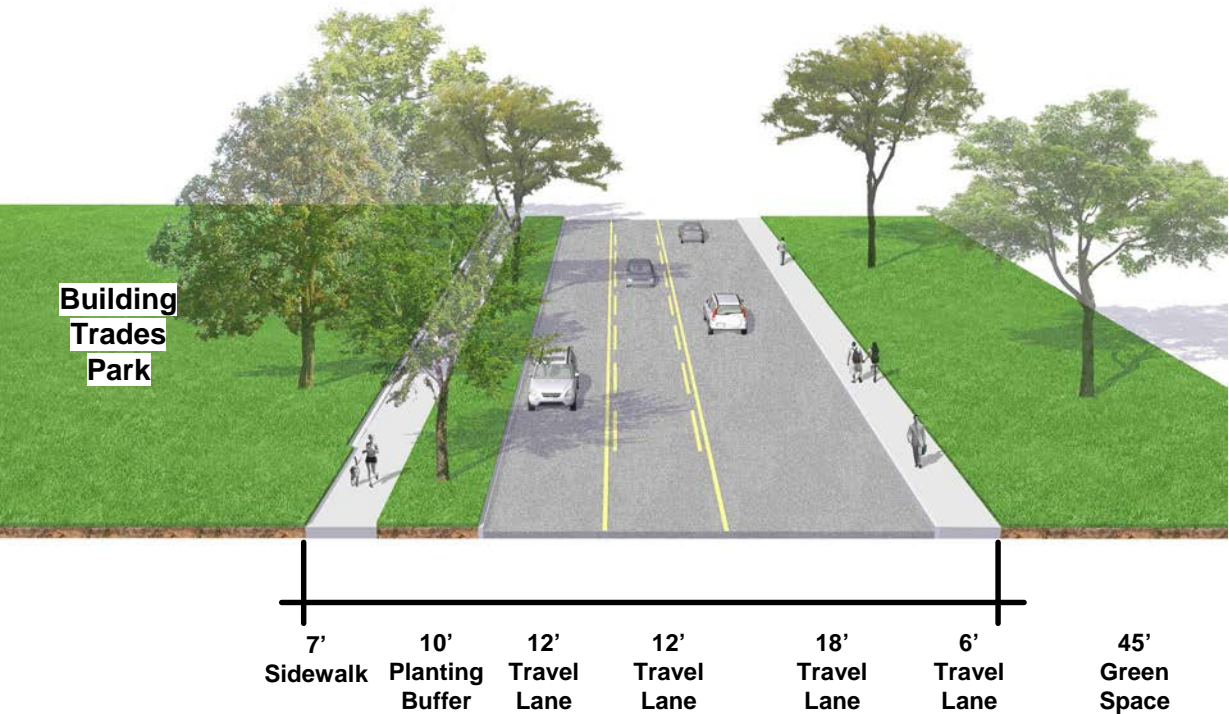




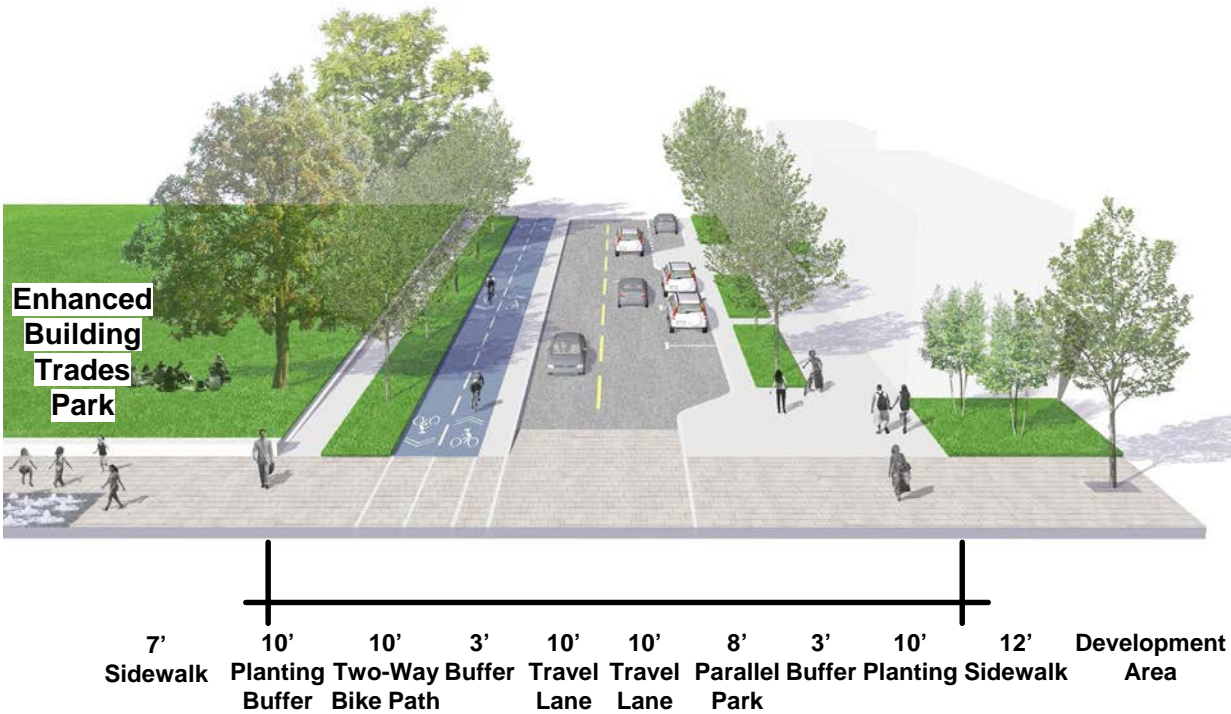
# Typical Street Section

## 2<sup>nd</sup> Street

Existing



Proposed





# 1st Street looking east

## Challenges

- Lack of sidewalks, narrow existing sidewalks
- Safety concerns for cyclists

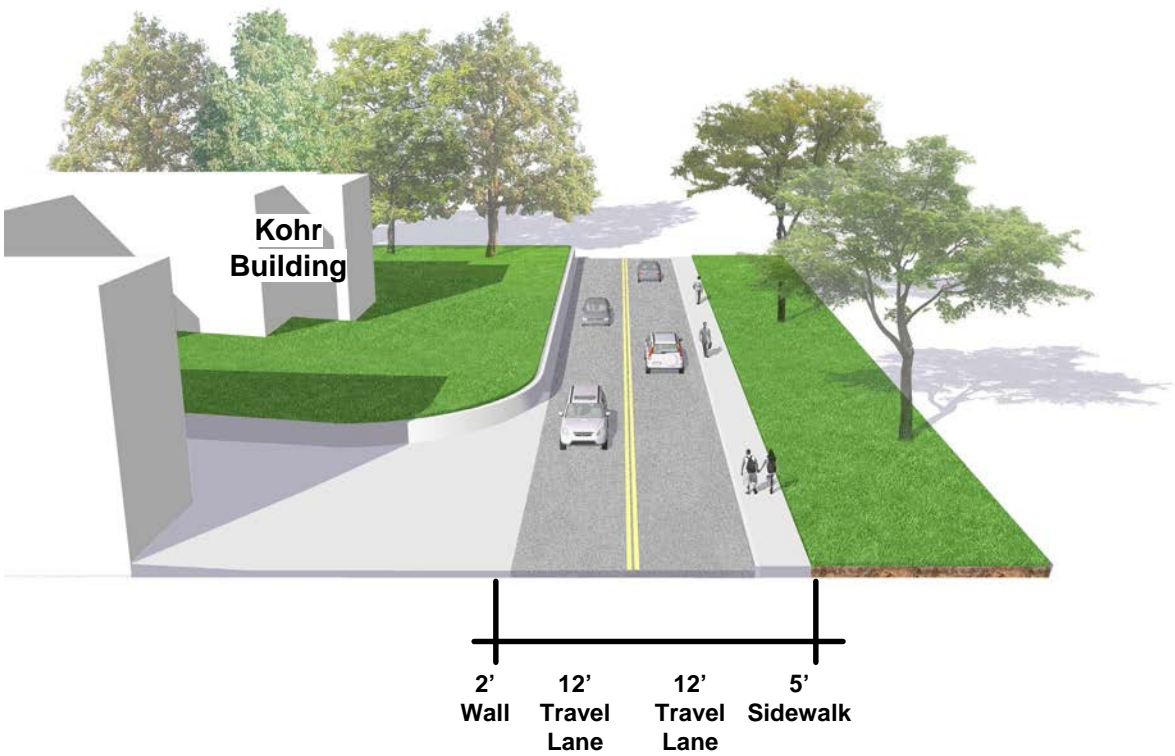




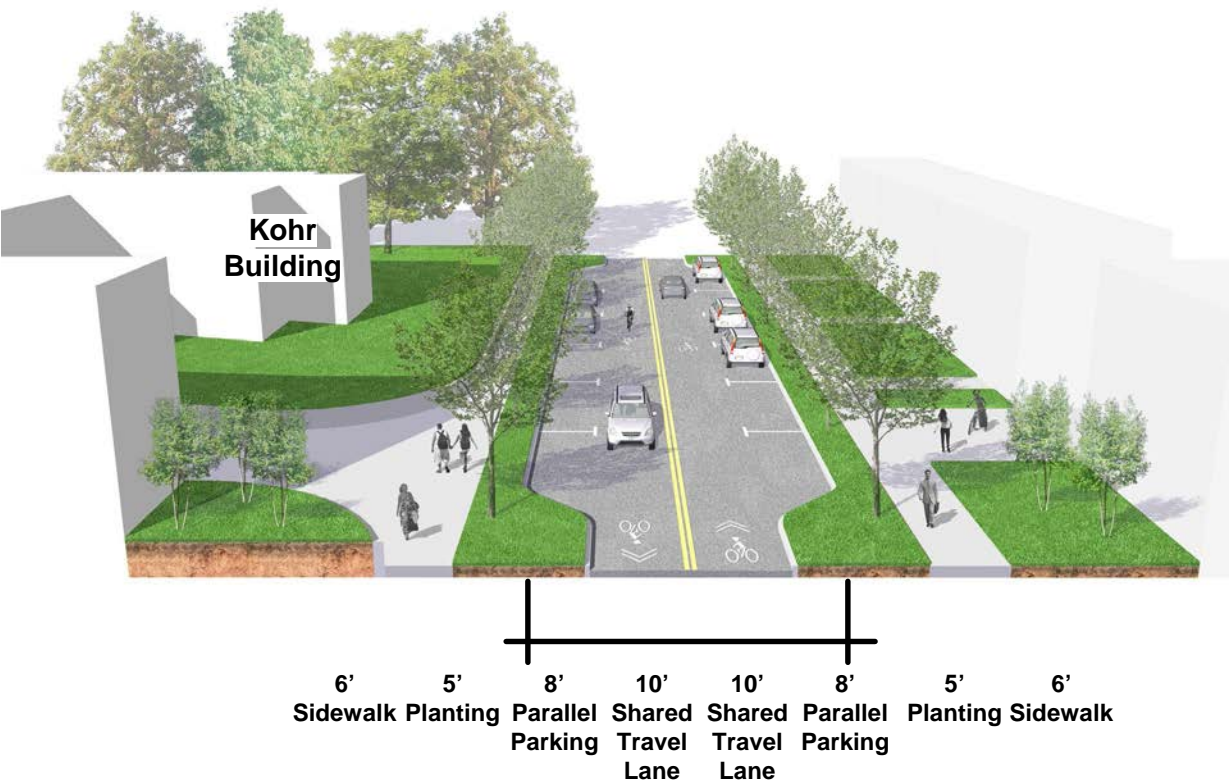
# Typical Street Section

## 1<sup>st</sup> Street

Existing



Proposed

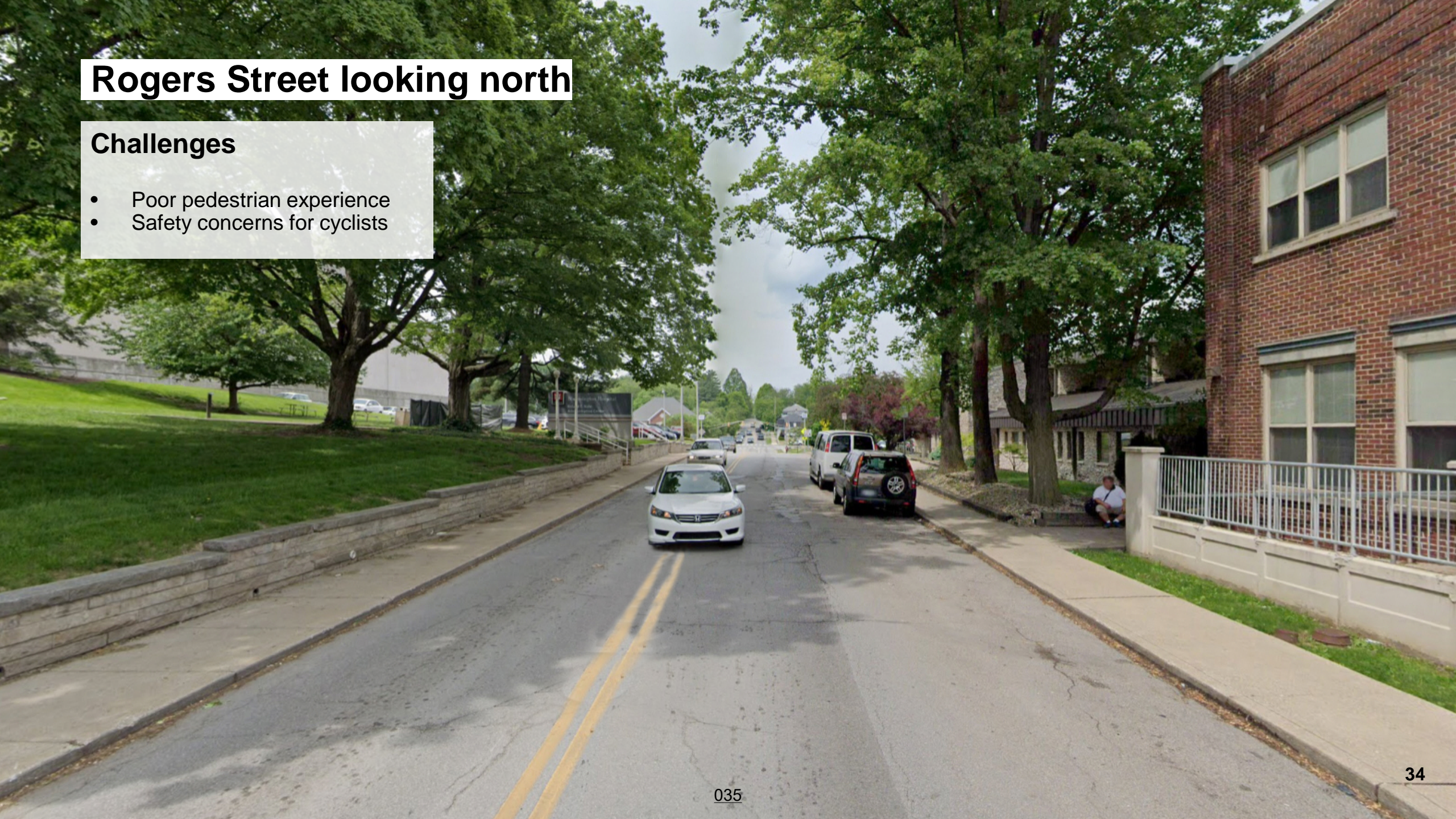




# Rogers Street looking north

## Challenges

- Poor pedestrian experience
- Safety concerns for cyclists

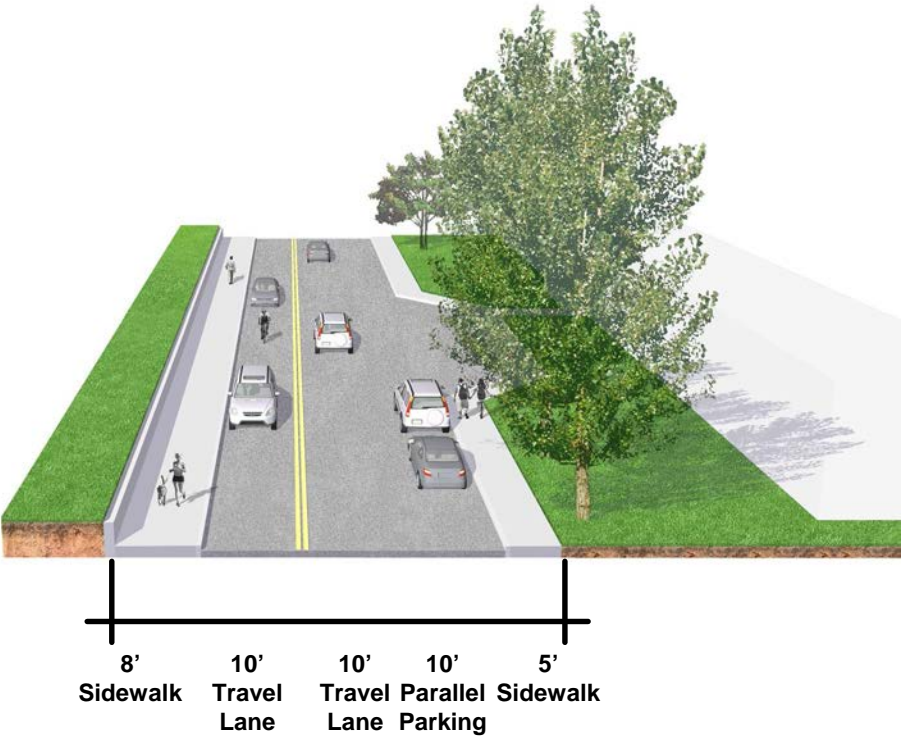




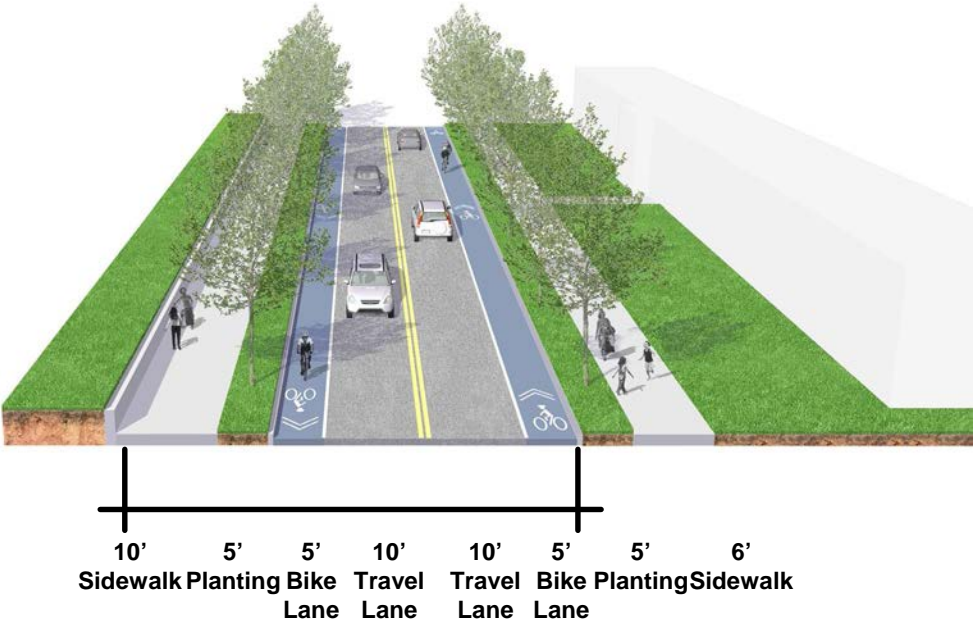
# Typical Street Section

## Rogers Street

Existing



Proposed





# Typical Street Section

## Fairview, Jackson, & Madison Streets

Proposed

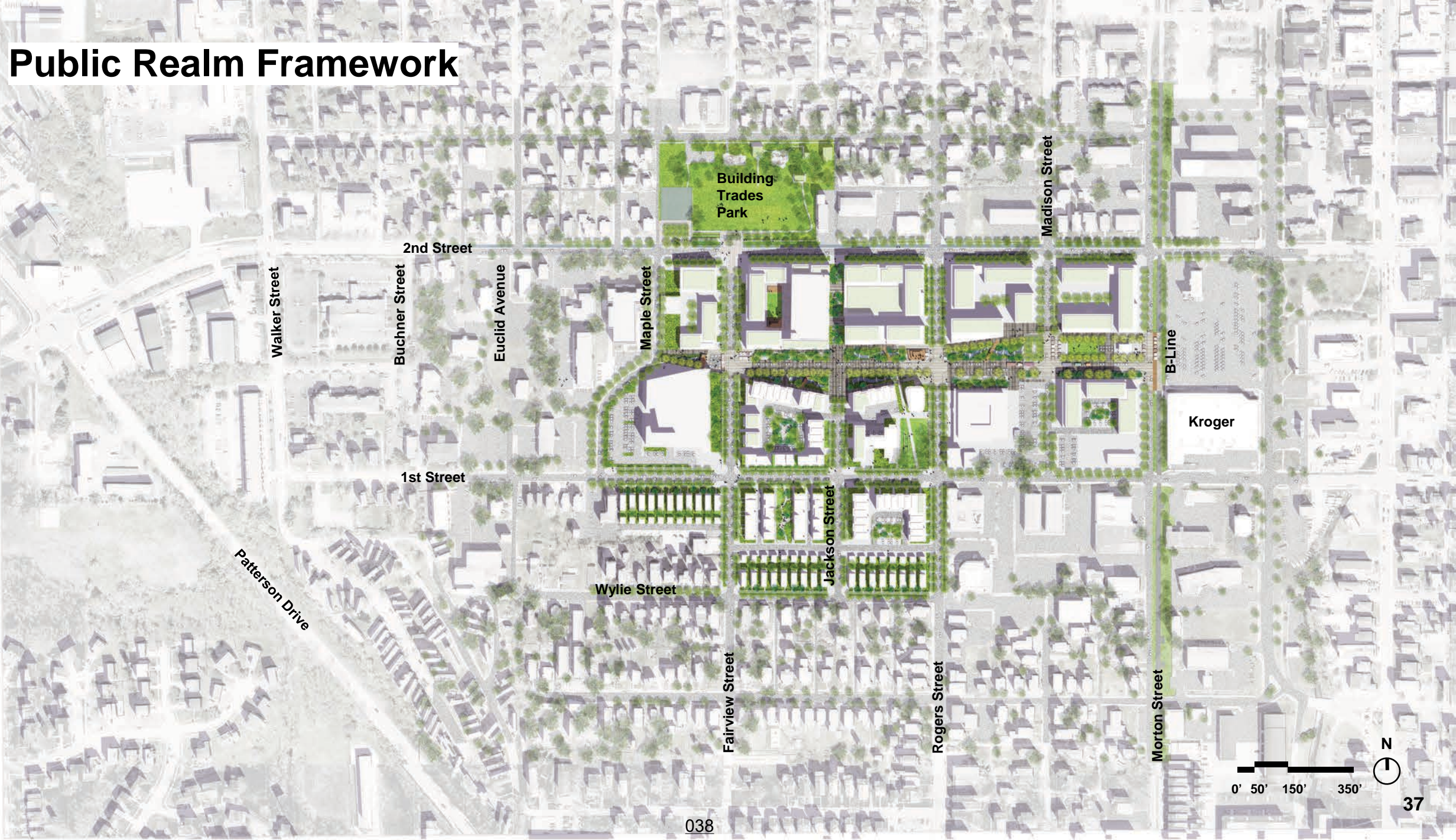


6' Sidewalk 5' Planting 8' Parallel Parking 10' Shared Travel Lane 10' Shared Travel Lane 8' Parallel Parking 5' Planting 6' Sidewalk

037



# Public Realm Framework



Building  
Trades  
Park

2nd Street

Walker Street

Buchner Street

Euclid Avenue

Maple Street

Madison Street

B-Line

Kroger

1st Street

Patterson Drive

Wylie Street

Jackson Street

Fairview Street

Rogers Street

Morton Street

N

0' 50' 150' 350'

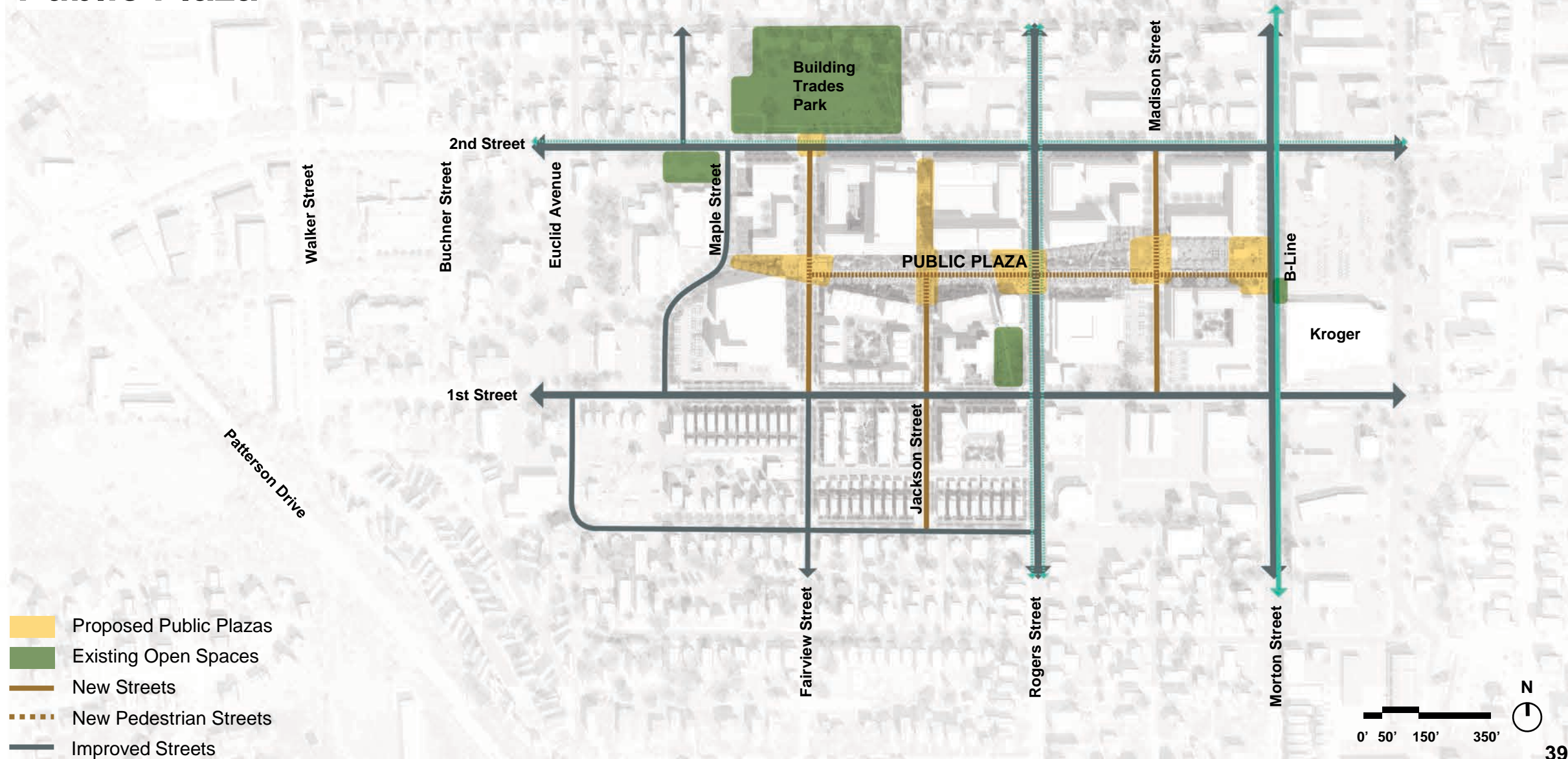
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038



# Public Realm Framework

## Public Plaza





# Public Realm Framework

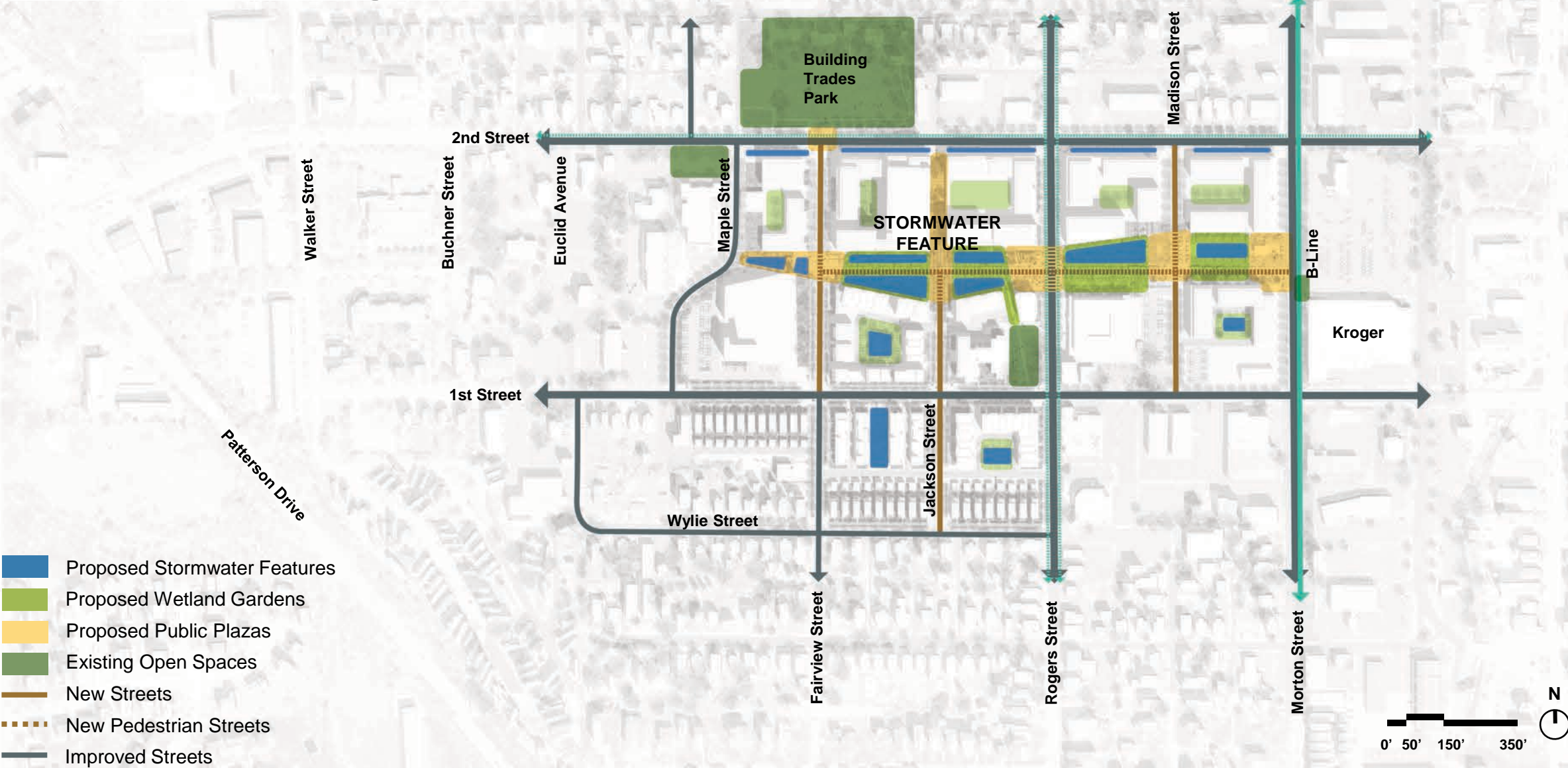
## Wetland Gardens





# Public Realm Framework

## Stormwater Management





# Public Realm Framework



The Overlook

Water Plaza

Meandering Garden

Wetland Garden

Art Alley

Wetland Garden

Wetland Garden

Stage Plaza

Wetland Garden

Grove Plaza

B-Line Plaza





# Public Realm Character: Public Plazas



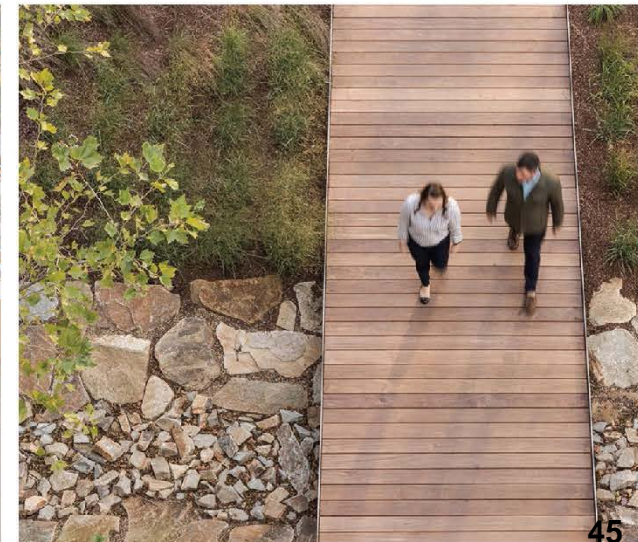


# Public Realm Character: Expanded Gardens





# Public Realm Character: Stormwater Features





# Public Realm Character: Residential Courtyards





# Public Realm Character: Shared Street





# Proposed Greenway



Street Lighting

Street Tree Planting

Rogers Street

Jackson Street

Bollard with Flush Curb  
And Transition Paving

Wetland Garden

Parallel Parking

Shared Travel Lane

Shared Travel Lane  
048



# Proposed Greenway: Activated for community events



Rogers Street  
Jackson Street

Wetland Garden





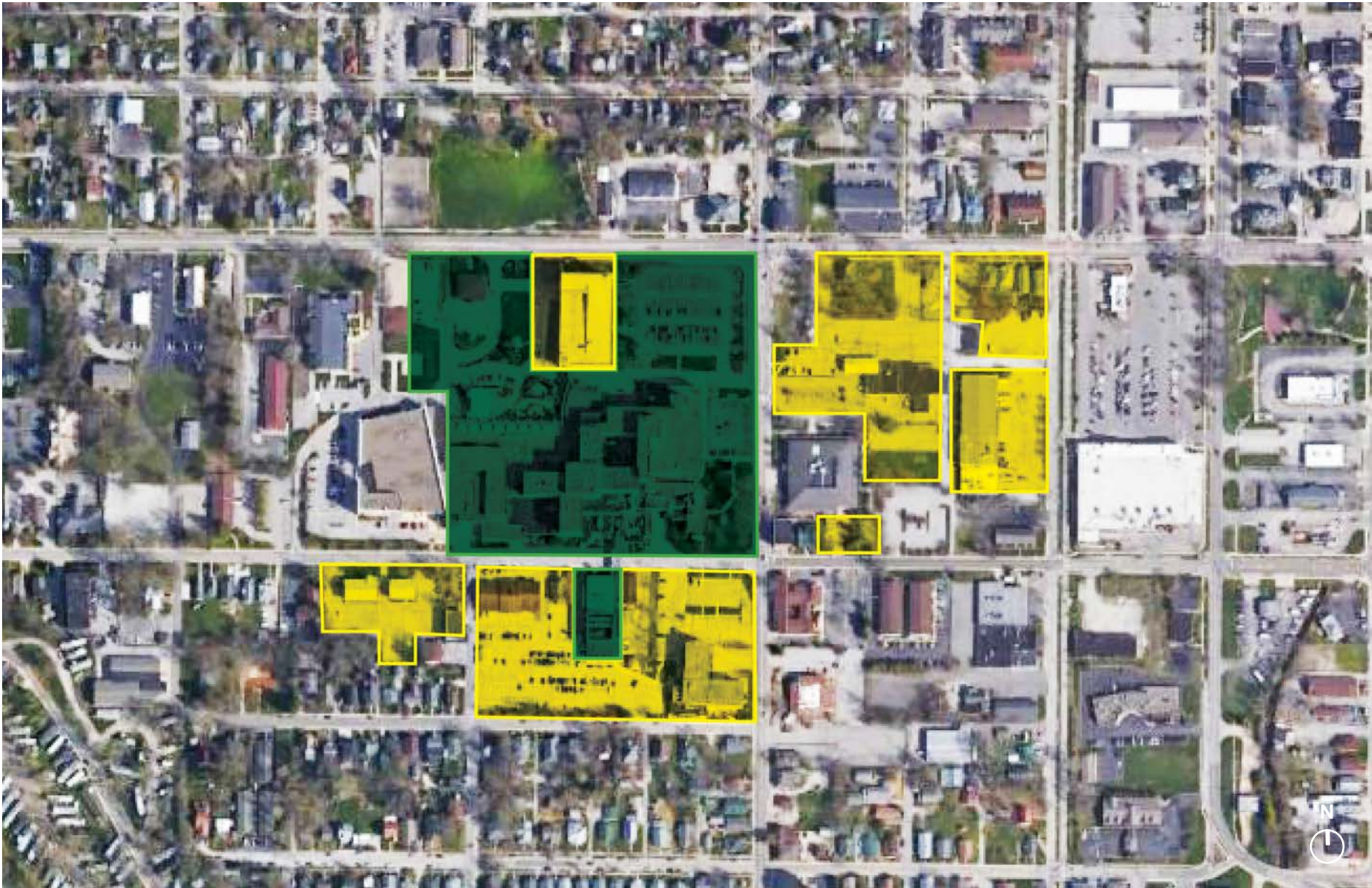


# Implementation



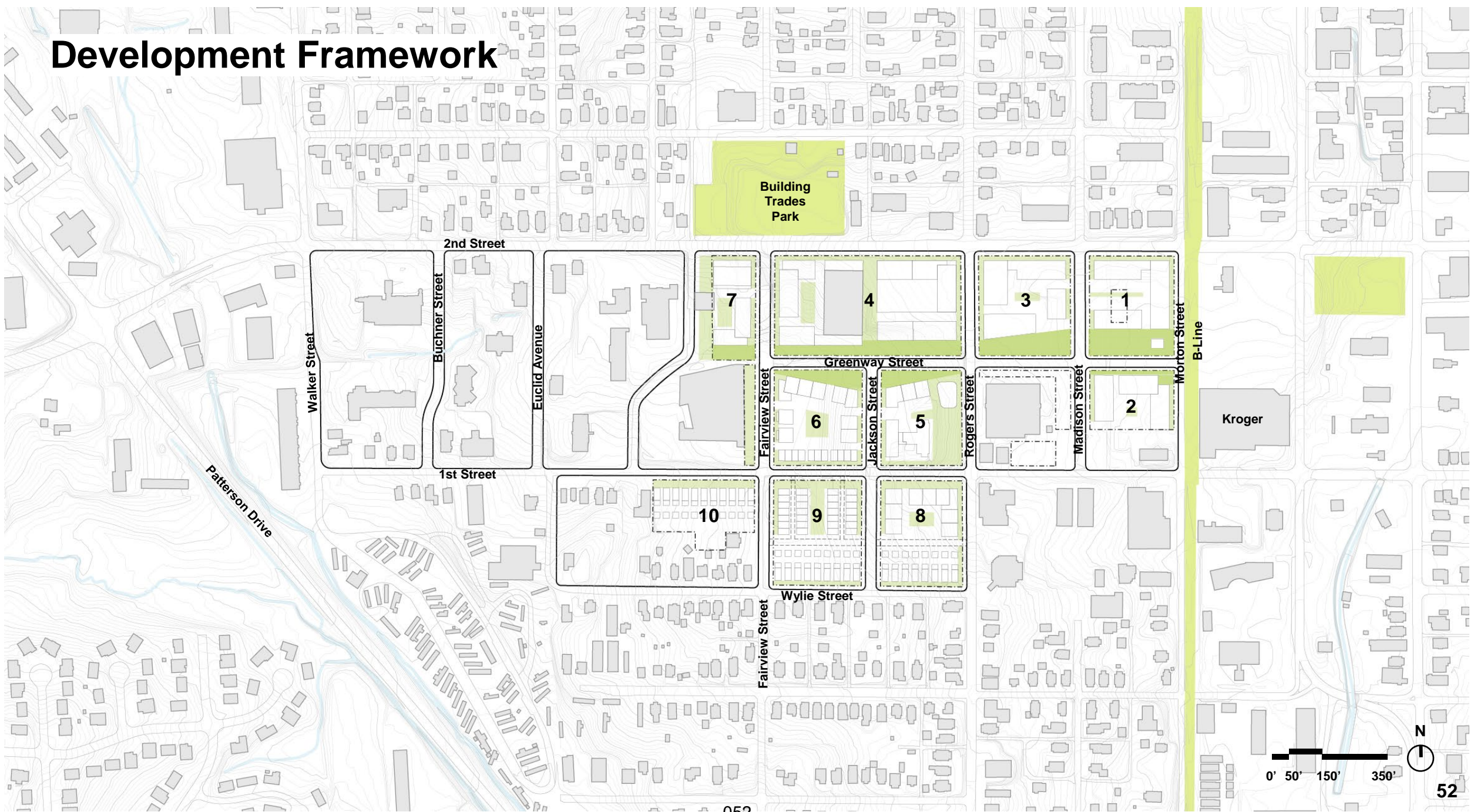
# Demolition / Site Transfer – IU Health

-  Property transfer – demolished and cleaned as per IU Health agreement
-  Property transfer “as is” condition





# Development Framework

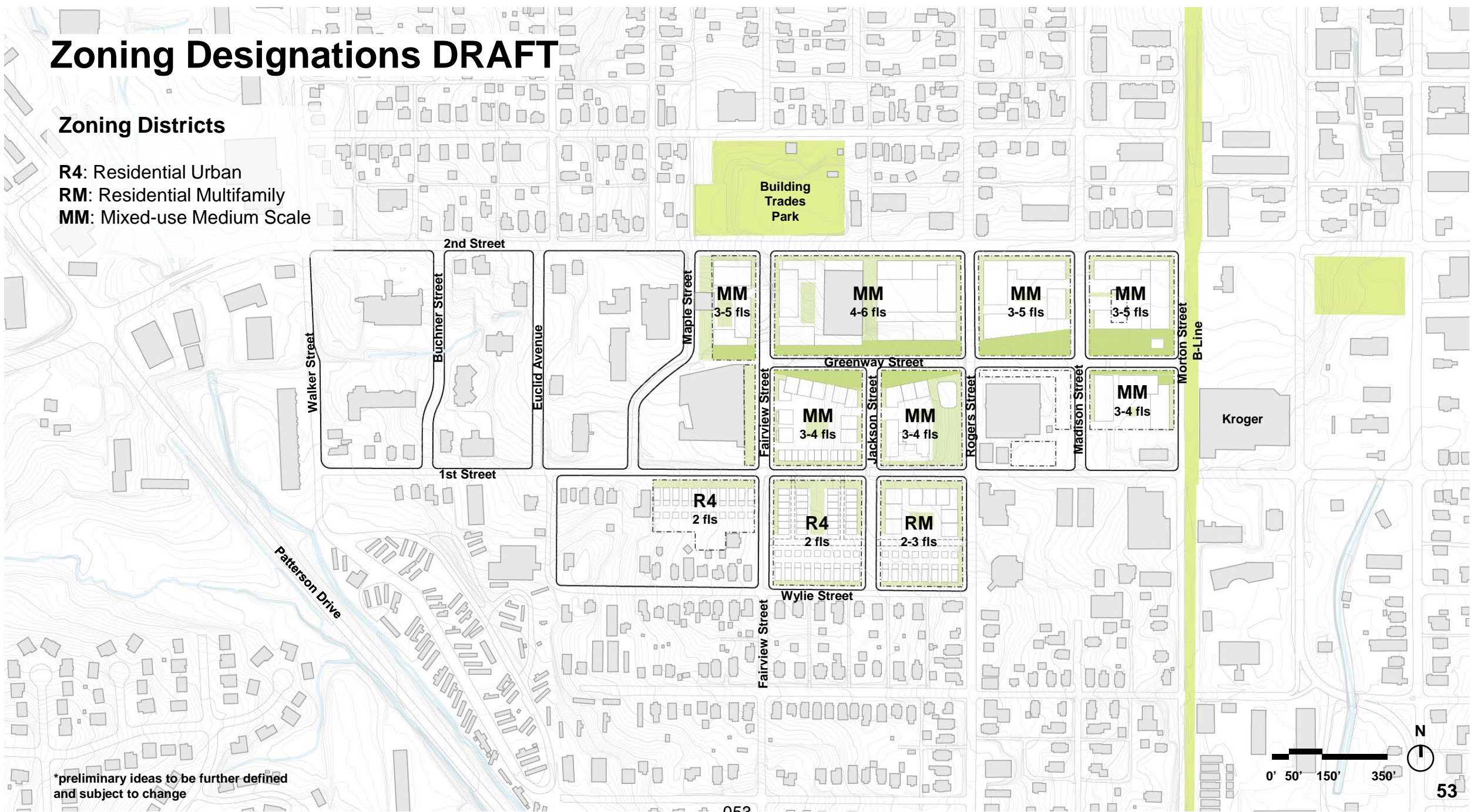




# Zoning Designations DRAFT

## Zoning Districts

- R4: Residential Urban
- RM: Residential Multifamily
- MM: Mixed-use Medium Scale

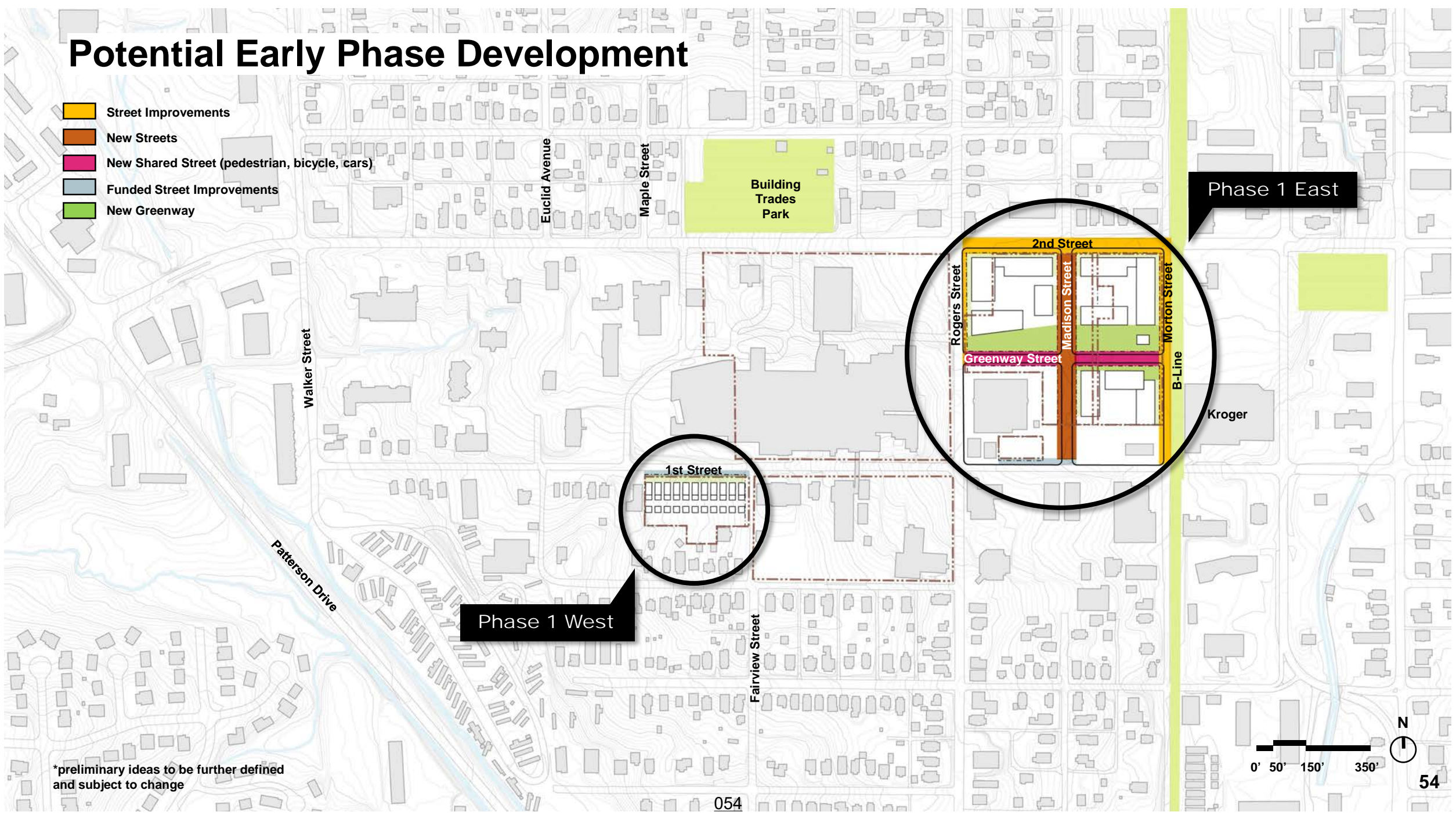


\*preliminary ideas to be further defined and subject to change



# Potential Early Phase Development

- Street Improvements
- New Streets
- New Shared Street (pedestrian, bicycle, cars)
- Funded Street Improvements
- New Greenway

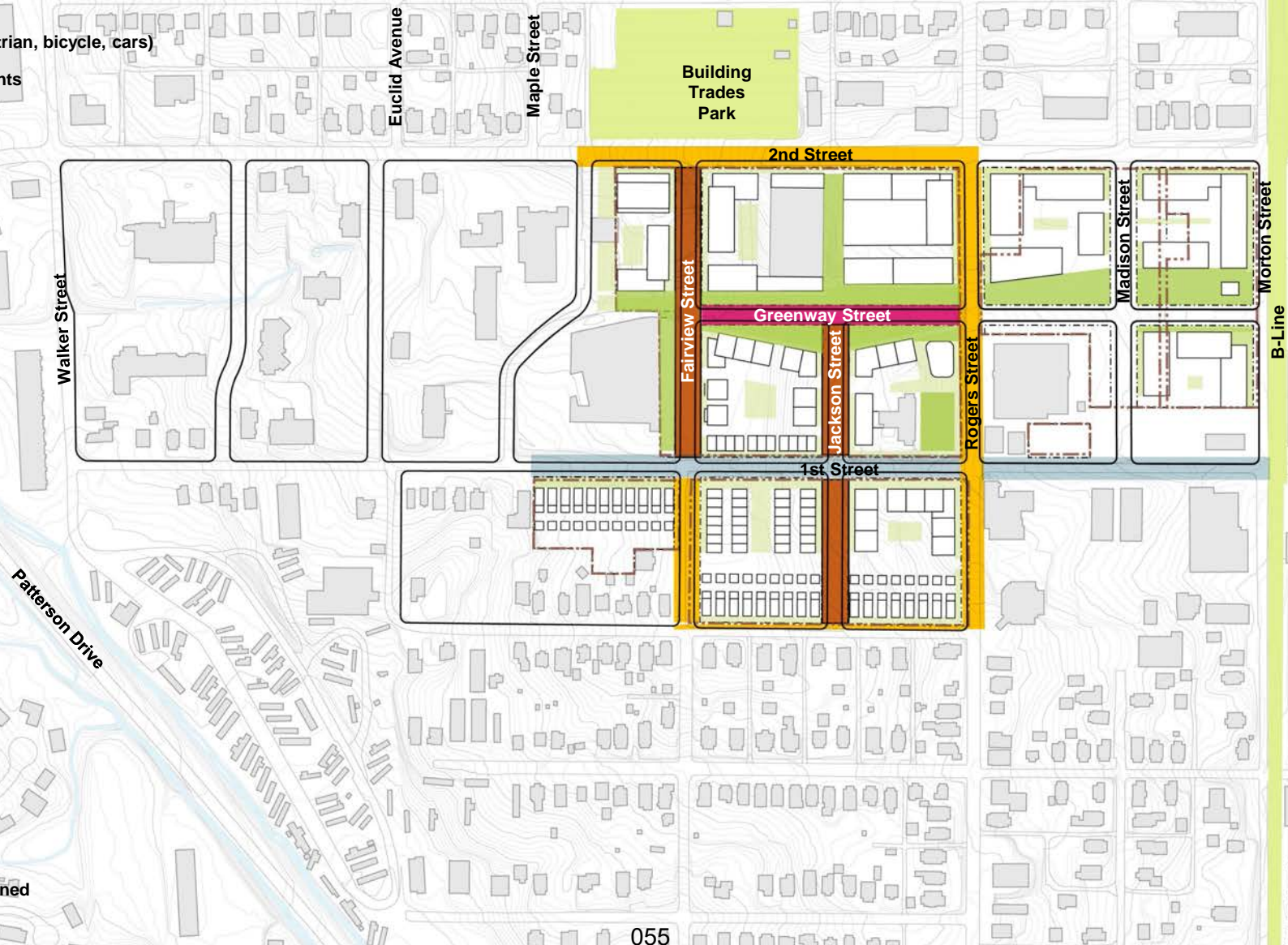


\*preliminary ideas to be further defined and subject to change

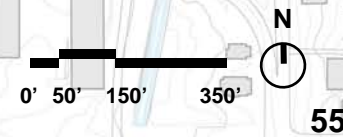


# Potential Later Phase Development

- Street Improvements
- New Streets
- New Shared Street (pedestrian, bicycle, cars)
- Funded Street Improvements
- New Greenway



\*preliminary ideas to be further defined  
and subject to change





# A coordinated and phased site development approach

## Phase 1 West

### Enabling Projects

- 1<sup>st</sup> Street improvements (as part of current approved project)
- Demolition of existing buildings

### Development Potential

- 10-12 units
- Parcel Area 1.4 acres
- Parking

## Phase 1 East

### Enabling Projects

- Acquire remaining parcels
- Coordinate parking replacement for Centerstone
- Realign Madison Street from 2<sup>nd</sup> Street to 1<sup>st</sup> Street
- Morton Street Improvements from 2<sup>nd</sup> Street to 1<sup>st</sup> Street
- Build initial phase of Greenway from Morton Street and Rogers Street
- *2<sup>nd</sup> Street near term improvements – road diet + dedicated protected bikeway*
- Demolition of existing buildings

### Development Potential

- 200-350 of units
- Parcel Area 5.3 acres
- Parking

## Later Phases

### Enabling Projects

- 2<sup>nd</sup> Street long term improvements - setback, bikeway
- Rogers Street Improvements from 2<sup>nd</sup> Street to Wylie Street
- Widen Fairview Street from 1<sup>st</sup> Street to Wylie Street
- Creation of Fairview Street between 2<sup>nd</sup> and 1<sup>st</sup> Streets
- Creation of Jackson Street between 1<sup>st</sup> Street and Greenway
- Creation of Greenway between Rogers Street and Maple Streets
- Creation of green buffer next to remaining IU Health facility
- Demolition of existing buildings  
\* part of IU Health site transfer

### Development Potential

- 400-550 of units
- Parcel Area 13.6 acres
- Parking



## Site today: View from the B-Line looking west





View 1

# The B-Line Plaza

*An active community node along Bloomington's linear trail system*



\*for illustrative purposes only



## Site today: View from 1<sup>st</sup> Street looking east





View 2

# Bloomington's Next Great Place to Live

*A neighborhood that embraces diversity, sustainability, and people-first design*

\*for illustrative purposes only



## Site today: View from Building Trades Park looking south





View 3

# The 2<sup>nd</sup> Street Corridor

*A vibrant mixed-use development connected to a great neighborhood park*



\*for illustrative purposes only





# Next Steps



## **Administration Committee City of Bloomington Common Council**

### **Report of Referral of:**

**Ordinance 20-31** – To Amend Title 2 of the Bloomington Municipal Code Entitled “Administration and Personnel” Inserting Chapter 2.35 Establishing the Department of Engineering and Amending Chapter 2.14 titled Planning and Transportation Department

### **Referral and Deliberations**

<b>Date</b>	<b>Entity</b>	<b>Action</b>
11/04/2020	Common Council Regular Session	Introduction and referral to Administration Committee
11/12/2020	Council Administration Committee Meeting	Staff Presentation, discussion, public comment, do pass vote, return to Council.

### **Summary and Recommendations**

The Administration Committee met on Thursday, November 12, 2020 for approximately forty-five (45) minutes to discuss Ordinance 20-31. Corporation Counsel, Philippa Guthrie, gave the presentation on the proposal to amend Title 2 of the Bloomington Municipal Code to establish a Department of Engineering. This proposal follows a recommendation by the Novak Consulting Group Organizational Assessment (OA) that was conducted in 2018. The OA sets forth that, while there is no universal best practice for locating engineering functions, it is important to recognize that City Engineer’s strategic leadership role in project management, current development, and long-range planning. Given the scope and responsibility of the City Engineer’s role and the fact that the position is a Mayoral appointment, the OA argues it is appropriate to create an independent Department of Engineering.

Councilmembers submitted a list of questions related to the creation of a Department of Engineering, which were answered in writing in advance of the Administration Committee meeting. Those questions included: the fiscal impact of creating a new department; the ongoing collaboration work between Engineering and other departments; how other cities organize their departments relative to Engineering; the funds the Department of Engineering would have control over; where the Department of Engineering would be physically located; and how the public’s experience with the City change as a result of the reorganization.

Discussion focused on the role of the Planning and Transportation in the development of transportation policy following the reorganization. It was explained that Planning creates the policy, the Department of Engineering carries out the policy, and the Department of Public Works provides the maintenance upon completion of a policy project.



Committee members were favorable toward the project. The do-pass recommendation received an affirmative vote of 4-0.

/s/Stephen Volan  
Stephen Volan (Chair)

November 18, 2020  
Date

\_\_\_\_\_  
Dave Rollo

\_\_\_\_\_  
Date

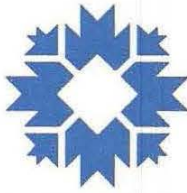
/s/Sue Sgambelluri  
Sue Sgambelluri

November 18, 2020  
Date

/s/Jim Sims  
Jim Sims

November 18, 2020  
Date





# BLOOMINGTON COMMON COUNCIL FISCAL IMPACT STATEMENT

Per BMC §2.04.290, any legislation that makes an appropriation or has a major impact on existing city appropriations, fiscal liability, or revenues shall be accompanied by a fiscal impact statement.

## LEGISLATION NUMBER AND TITLE

Ord 20-31

## PROPOSED EFFECTIVE DATE

01/01/2021

**FISCAL IMPACT.** Will the legislation have a major impact on existing City appropriations, fiscal liability or revenues?

☐

YES

☒

NO. If the legislation will not have a major fiscal impact, briefly explain below.

The funding for this legislation was split out from the Planning & Transportation budget. Therefore no additional funding is necessary.

**FISCAL IMPACT FOUND.** If the legislation appropriates funds and/or will have a major fiscal impact, please complete the following:

	FY -- CURRENT	FY -- SUCCEEDING	ANNUAL CONTINUING COSTS THEREAFTER
REVENUES			
EXPENDITURES			
NET			

**IMPACT ON REVENUE (DESCRIBE)**

**IMPACT ON EXPENDITURES (DESCRIBE)**

**FUTURE IMPACT.** Describe factors which could lead to significant additional expenditures in the future.

## FUNDS AFFECTED: TO BE COMPLETED BY CITY CONTROLLER

If the proposal affects City funds, please describe the funds affected and the effects of the legislation on these funds.

The funding for this legislation has been included in the 2021 General Fund Budget approved by the Council.

Jeffrey H.  
Underwood, CPA

Signature of Controller

Signature of City Official  
responsible for submitting legislation



# **City of Bloomington Common Council's Jack Hopkins Social Services Funding Committee**

## **REPORT AND RECOMENDATION ON:**

### **RESOLUTION 20-17 - Authorizing the Allocation of the Jack Hopkins Social Services - Recover Forward Funding Cycle Funds for the Year 2020 and Related Matters**

**PROLOGUE:** The following description of the 2020 Jack Hopkins Social Services Program, along with the supporting documentation attached hereto, constitutes the 2020 Jack Hopkins – Recover Forward Funding Cycle Committee Report pursuant to Bloomington Municipal Code 2.04.230. The Report of the Committee is advisory in nature.

**DESCRIPTION:** This is the 28<sup>th</sup> year of the Jack Hopkins Social Services Funding Program, named after former Councilmember Jack Hopkins. Since its inception in 1993 through the spring funding cycle in 2020, the City has expended approximately \$4.78 million under this program to serve the needs of our community's most vulnerable residents. Indeed since the inception of this program, funding has more than tripled: from \$90,000 in 1990 to \$311,000 available the first funding cycle of 2020.

In August 2020, the Bloomington Common Council approved Mayor Hamilton's Recover Forward Initiative, which included \$200,000 in additional funds for Jack Hopkins grants in 2020. For this second funding cycle, there was a total of \$225,000 available - \$200,000 from the Recover Forward Initiative and \$25,000 from unused monies from the Spring 2020 funding cycle in the Jack Hopkins non-reverting fund.

Each year, the demand for funds exceeds supply, and each year, the Committee works hard to develop a fair and responsive process, one sensitive to local need, and one intended to foster responsible fiscal stewardship. This was a particularly difficult year, as the COVID-19 public health emergency impacted the community and this Committee's work in numerous ways.

**RESOLUTION 20-17:** This resolution implements the recommendations of the 2020 Jack Hopkins Social Services Funding Committee. The legislation:

- Allocates \$224,905.21 in grant funds to 25 agency programs. Note that the amount allocated includes just under \$200,000 in 2020 Recover Forward Initiative funds as well as \$25,000 in unused 2020 spring allocation funds available through the Jack Hopkins non-reverting fund;
- Approves the Funding Agreements with these agencies;
- Delegates questions regarding the interpretation of the Funding Agreements to the Chair of the Committee (Councilmember Sandberg);



- Authorizes the Chair of the Committee to appoint three non-Councilmember appointees to the Committee; and
- Approves the Report of the Jack Hopkins Committee, which includes this summary and the attached supporting documentation.

**COMMITTEE MEMBERS:** The Committee is a Standing Committee of the Council, pursuant to BMC 2.04.210. By the fall of 2020, the Committee included four Councilmembers and three members of the public with experience in social services. The non-Councilmembers are appointed by the Chair:

- Susan Sandberg (Chair)
- Matt Flaherty
- Sue Sgambelluri
- Ron Smith
- Tim Mayer
- Mark Fraley
- Lauren McCalister

**HAND STAFF:** While Council staff coordinates the program prior to Council action, Doris Sims, Cody Toothman and Tonda Radewan of HAND provide critical insight and assistance throughout the process. Once Council approves the recommended allocation, HAND staff administers the reimbursement of funds to agencies, monitors grant requirements, and otherwise advises agencies post-award.

**2020 JACK HOPKINS – RECOVER FORWARD FUNDING PROCESS:** The following is a brief summary of the 2020 Recover Forward Hopkins process.

- **Organizational Meeting – Thursday, September 3, 2020\*.** The Committee met to discuss the timeline and application process for this special round of funding. At this meeting the Committee:
  - Voted to accept two types of grant applications – 1) an Express Application designed to capture only updated information from those agencies that already had an application on file from the Spring 2020 round of funding and 2) a Full Application, required of agencies who did not submit a Spring 2020 application.
  - Voted to continue the practice of accepting requests for operational funding that do not fit within one of the long-standing exceptions to the “one time funding” criteria: pilot projects, bridge funding, and collaborative projects. The Committee also decided to prioritize projects that would allow agencies to provide direct relief to clients for:
    - Food;
    - Shelter/housing;
    - Personal safety/hygiene products/personal protective equipment; and
    - Childcare.



- Adopted the elaboration of criteria for evaluating and awarding grants;
  - Approved the solicitation materials as amended; and
  - Established a schedule for the 2020 Jack Hopkins – Recover Forward Funding Cycle Process.
- **Request for Applications Issued – Wednesday, September 9, 2020.** The Council Office sent a solicitation letter directly to social services agencies, posted the letter and application on the Committee’s website, and issued a press release announcing the availability of the application.
- **Technical Assistance Meeting.** In lieu of a technical assistance meeting for this special round of funding, agencies were invited to view the 2020 Technical Assistance presentation available online. Agencies were also encouraged to email the Council’s office with any questions.
- **Deadline for Applications – Original date was Monday, September 28, 2020; but was extended to Friday, October 2, 2020.** 35 timely applications were submitted to the Council Office by the deadline requesting a total of \$591,599.77.
- **Distribution of Packet of Applications – Friday, October 2, 2020.** The Council Office distributed application materials to committee members and staff.
- **Initial Review of Applications by the Committee – Friday, October 9, 2020\*.** The committee met via Zoom for an initial review of the 35 applications. The Committee removed 11 applications from further consideration, and developed questions to be answered by agencies via email.
- **Agency Presentations.** Due to the COVID-19 public health emergency, the Committee decided to forego the typical agency presentations. Instead, Committee questions were submitted in writing to 25 agencies on October 12, 2020. 24 agencies responded to the Committee’s written questions by October 16, 2020. All agency questions and answers were distributed to the Committee on Sunday, October 18, 2020.
- **Individual Committee Member Recommendations – Tuesday, October 20, 2020.** Committee members submitted individual recommended allocations and comments to the Council Office. The Council Office compiled the Committee comments and computed allocation averages based on a compilation of the Committee’s recommended allocations. This information was distributed to the Committee in advance of the Committee’s pre-allocation meeting.
- **Pre-Allocation Meeting – Thursday, October 22, 2020 at 6:00 pm\*.** The Committee met via Zoom and made preliminary recommendations for funding to be considered at its Allocation meeting.



- **Allocation Meeting – Monday, October 26, 2020 at 6:00 pm\***. The Committee met via Zoom and recommended funding 25 agency applications for a total of \$224,905.21. Please note that the Committee offered an opportunity for public comment prior to voting on its preliminary recommendations.
- **De-Briefing Meeting.** There is no de-briefing meeting scheduled for this Recover Forward Initiative round of funding as this funding was only available due to the COVID-19 public health emergency, and the Committee participated in a de-briefing meeting on Wednesday, June 17, 2020 following the 2020 Spring funding where the Committee identified what worked well and what warrants change in 2021.
- **Council Action – Wednesday, November 18, 2020.** The Common Council will consider Resolution 20-17 approving recommendations and taking related actions regarding the program.
- **Technical Assistance Meeting for Grantees – Tuesday, December 1, 2020 at 9:30 am.** The HAND Department has scheduled a Technical Assistance meeting over Zoom at this time to inform funded agencies how to obtain reimbursements under the grant.

\*Per Executive Orders issued by the Governor, this meeting was conducted electronically.

**CRITERIA AND OTHER PROGRAM POLICIES:** Former Councilmember Jack Hopkins established three criteria for this program in 1993. The Committee has elaborated upon the criteria over the years by providing a policy statements, which was sent out with the funding solicitation as well as placed on the Council web page. Those criteria, exceptions to the same, and enhanced reporting on efficacy of operational funds are briefly stated below.

- **Criteria:**
  - The program should address a previously-identified priority for social services funding (as indicated in the Service Community Assessment of Needs [SCAN], the City of Bloomington Housing and Neighborhood Development Department’s Consolidated Plan or any other community-wide survey of social service needs).
  - The funds should provide a one-time investment that, through matching funds or other fiscal leveraging, makes a significant contribution to the program; and
  - This investment in the program should lead to broad and long-lasting benefits to the community.
- **Exceptions:** As originally envisioned, Hopkins funds were intended to be a “one-time investment.” This one-time funding rule was intended to encourage innovation, address changing community needs, and to discourage dependency of an agency on Hopkins funding for its on-going operational needs. Over time, the Committee has established exceptions to the “one-time funding” rule. Those exceptions allow for requests for operating funds for pilot projects, to bridge the gap left by a loss of another funding



source, and for collaborative projects. For the last several years, the Committee has received increasing feedback from agencies calling for a broader allowance for operational requests. Agencies have opined that in the current economic climate, operational funds are the hardest to come by and that such funds are critical for non-profits' continued provision of essential services. In response, in 2016 the Committee voted to accept applications for operational funds that do not fit one of the aforementioned exceptions. The Committee agreed to continue this practice again this year and included the following proviso in its solicitation material:

- Please note that the Committee recognizes the growing need for operational funds that do not fit one of the aforementioned exceptions. For that reason, this year – in addition to accepting applications for operational funds for pilot, bridge, or collaborative programs – the Committee is again accepting applications for operational funds that do not meet one of the exceptions to the one-time funding rule. However, know that preference will still be given to initiatives that are one-time investments. Know further that this new allowance is specific to the 2020 Recover Forward funding cycle; the Committee may not offer this allowance in 2021.
  - Be advised that the Committee will not accept applications from agencies two years in a row for the same operational expense.
  - As always, any request for operational funds must be accompanied by a well-developed plan for future funding.
- **Enhanced Reporting on Efficacy of Operational Funds:** Over time, the Committee has worked to build in more meaningful reporting requirements for grantees, such that it might be better positioned to assess the efficacy of a program or agency in future years. This is especially true for operational funds, as the Committee has agreed to continue with the broad operational allowance for 3-4 years before evaluating the change. For that reason, this year's Committee continued 2019's enhanced reporting requirement requiring those who receive operational funds to report back to the Committee at two points: once when the agency submits its final claim in May, 2021 (a requirement made of all grantees); and again by August, 2021 to provide an update on the project's outcome indicators. Operational costs are those that are recurring and include outlays for personnel, rent, utilities, maintenance, supplies, client services, and other like ongoing budget items.



The 2020 Recover Forward Report of the Jack Hopkins Social Services Funding Committee is signed by the following majority of its membership:

Council Members

Date

\_\_\_\_\_  
Susan Sandberg (Chair)  
Council Member, At-Large

\_\_\_\_\_

\_\_\_\_\_  
/s/ Ron Smith  
Ron Smith  
Council Member, District III

November 16, 2020

\_\_\_\_\_  
/s/ Sue Sgambelluri  
Sue Sgambelluri  
Council Member, District II

November 16, 2020

\_\_\_\_\_  
/s/ Matt Flaherty  
Matt Flaherty  
Council Member, At-Large

November 16, 2020

Residents With Experience in Social Services

\_\_\_\_\_  
/s/ Tim Mayer  
Tim Mayer

November 16, 2020

\_\_\_\_\_  
/s/ Mark Fraley  
Mark Fraley

November 16, 2020

\_\_\_\_\_  
/s/ Lauren McAlister  
Lauren McAlister

November 16, 2020





**BLOOMINGTON COMMON COUNCIL  
FISCAL IMPACT STATEMENT**

Per BMC §2.04.290, any legislation that makes an appropriation or has a major impact on existing city appropriations, fiscal liability, or revenues shall be accompanied by a fiscal impact statement.

**LEGISLATION NUMBER AND TITLE** Resolution 20-17 Authorizing the allocation of the Jack Hopkins Social Services - Recover Forward Funding Cycle Funds for the Year 2020 and Related Matters.

**PROPOSED EFFECTIVE DATE** November 18, 2020

**FISCAL IMPACT.** Will the legislation have a major impact on existing City appropriations, fiscal liability or revenues?  
☐ YES ☒ NO. If the legislation will not have a major fiscal impact, briefly explain below.

Resolution 20-17 authorizes grants for social service agencies totaling just under \$225,000, but does not appropriate any new monies. The funds authorized by this resolution were appropriated by Appropriation Ordinance 20-03.

**FISCAL IMPACT FOUND.** If the legislation appropriates funds and/or will have a major fiscal impact, please complete the following:

	FY -- CURRENT	FY -- SUCCEEDING	ANNUAL CONTINUING COSTS THEREAFTER
REVENUES			
EXPENDITURES			
NET			

**IMPACT ON REVENUE (DESCRIBE)**

**IMPACT ON EXPENDITURES (DESCRIBE)**

**FUTURE IMPACT.** Describe factors which could lead to significant additional expenditures in the future.

**FUNDS AFFECTED: TO BE COMPLETED BY CITY CONTROLLER**  
If the proposal affects City funds, please describe the funds affected and the effects of the legislation on these funds.

Signature of Controller

/s/Susan Sandberg  
Signature of City Official  
responsible for submitting legislation



## **Public Safety Committee City of Bloomington Common Council**

### **Report of Referral of:**

**Ordinance 20-20** – To Amend Title 2 (Administration and Personnel) of the Bloomington Municipal Code. To Establish a Community Advisory on Public Safety Commission.

### **Referral and Deliberations**

<b>Date</b>	<b>Entity</b>	<b>Action</b>
10/21/2020	Common Council Regular Session	Introduction and referral to Public Safety Committee
10/28/2020	Council Public Safety Committee Meeting	Sponsor Presentation, discussion, public comment, and recommendation to return to Committee.
11/12/2020	Council Public Safety Committee Meeting	Sponsor Presentation, discussion, public comment, do pass vote, return to Council.

### **Summary and Recommendations**

The Public Safety Committee met on Wednesday, October 28, 2020 for approximately two (2) hours, and again on Thursday, November 12, 2020 for approximately two (2) hours to discuss Ordinance 20-20. This legislation is sponsored by Councilmembers Piedmont-Smith, Flaherty, and Rosenbarger. Councilmember Piedmont-Smith gave the presentation on the proposal to establish a Community Advisory on Public Safety Commission. The Commission would, among other duties, research and make recommendations to the Common Council, the Mayor, and the Board of Public Safety on matters of public safety. Members of marginalized demographic groups would be especially encouraged to apply. The Commission would be advisory in nature with the goal of increasing safety of all members of the Bloomington community especially those most vulnerable among us. An Amendment was presented at the November 12, 2020 meeting, which will allow the Common Council to evaluate the need for and the efficacy of the proposed Commission two years after the Commission's first meeting.

Discussion focused on the need to hear the voices of marginalized members of the Bloomington Community and the importance of hearing from those with lived experience. Also discussed were concerns about the role of the Commission in the community and how it would work with other social justice groups including, but not limited to: the Future of Policing Task Force; the Board of Public Safety, the Stride Center and the Racial Equity Task Force. Councilmembers expressed concern about how all the groups will work together, duplication of efforts, whether it



was more appropriate to call the proposed Commission a task force or focus group, and the need to consider areas and issues that play a role in public safety but are the purview of our County colleagues.

During public comment periods across two meetings, most commenters expressed support for this legislation, with many pointing to a critical need to include traditionally marginalized voices in our legislative and administrative processes. One resident who did not favor the legislation expressed disappointment that members of marginalized communities were not included in the initial discussions about the development of this legislation, and others shared concerns about how the proposed group could/should coordinate with existing groups that are working on similar issues.

The do pass recommendation received a vote of 1-0-3.

/s/ Jim Sims  
Jim Sims (Chair)

November 17, 2020  
Date

/s/ Isabel Piedmont-Smith  
Isabel Piedmont-Smith

November 17, 2020  
Date

/s/ Susan Sandberg  
Susan Sandberg

November 17, 2020  
Date

/s/ Sue Sgambelluri  
Sue Sgambelluri

November 17, 2020  
Date





BLOOMINGTON COMMON COUNCIL  
FISCAL IMPACT STATEMENT

Per BMC §2.04.290, any legislation that makes an appropriation or has a major impact on existing city appropriations, fiscal liability, or revenues shall be accompanied by a fiscal impact statement.

LEGISLATION NUMBER AND TITLE

ORD 20-20 -To Amend Title 2 (Administration and Personnel) of the BMC

PROPOSED EFFECTIVE DATE

November 18, 2020

FISCAL IMPACT. Will the legislation have a major impact on existing City appropriations, fiscal liability or revenues?

☐ YES ☒ NO. If the legislation will not have a major fiscal impact, briefly explain below.

This legislation seeks to establish a Community Advisory on Public Safety Commission. Any fiscal impact of the legislation will come primarily from staff time necessary to facilitate the Commission.

FISCAL IMPACT FOUND. If the legislation appropriates funds and/or will have a major fiscal impact, please complete the following:

	FY -- CURRENT	FY -- SUCCEEDING	ANNUAL CONTINUING COSTS THEREAFTER
REVENUES			
EXPENDITURES			
NET			

IMPACT ON REVENUE (DESCRIBE)

IMPACT ON EXPENDITURES (DESCRIBE)

FUTURE IMPACT. Describe factors which could lead to significant additional expenditures in the future.

**FUNDS AFFECTED: TO BE COMPLETED BY CITY CONTROLLER**  
If the proposal affects City funds, please describe the funds affected and the effects of the legislation on these funds.

Signature of Controller

/s/ Isabel Piedmont-Smith;  
/s/ Matt Flaherty  
Signature of City Official responsible for submitting legislation