



City of Bloomington

Community Advisory on Public Safety Commission

Meeting Packet

Regular Session

Thursday, 28 October 2021

at 12:00 pm

**NOTICE AND AGENDA
COMMUNITY ADVISORY ON PUBLIC SAFETY COMMISSION**

**REGULAR SESSION
THURSDAY, 28 October 2021 AT 12:00 PM**

Per IC 5-14-1.5-3.7, this meeting will be conducted electronically.

The public may access the meeting at the following link:

<https://bloomington.zoom.us/j/88604327100?pwd=bWp4Vm15cS9Eb0tsVFFmVXpldExTUT09>

- I. ROLL CALL
- II. SELECT A MEMBER TO KEEP MINUTES
- III. APPROVAL OF MINUTES
 - (1) 09 September 2021(Work Session)
 - (2) 23 September 2021 (Regular Session)
- IV. COMMISSION MEMBERSHIP
 - (1) Welcome to Eliza Carey
 - (2) Resignation of Commissioner Wunrow
 - (3) Pending removal of Matthew Diaz
- V. COUNCIL STAFF RECOMMENDATIONS (SEE ATTACHED MEMO)
- VI. CREATION OF COMMITTEES (DISCUSSED AT OCTOBER 14, 2021 WORK SESSION)
 - (1) Vote on committees
 - i. Housing
 - ii. Reparations & Atonement
 - iii. Conflict Resolution
 - iv. Crisis Intervention/Police Alternatives
 - (2) Appoint members to new committees
 - (3) Committee scheduling
- VII. GUIDELINES FOR INVITING GUEST SPEAKERS
 - (1) Process for choosing and scheduling guest speakers
 - (2) Speaker time limit
- VIII. PUBLIC COMMENT POLICY
- IX. DISCUSSION OF VIOLENCE AGAINST MARGINALIZED PEOPLES
- X. CONFIRM NEXT MEETING DATE/TIME
 - (1) Reminder: Executive order for electronic meetings will end October 30 unless renewed

XI. ADJOURNMENT

STATEMENT ON PUBLIC MEETINGS DURING THE PUBLIC HEALTH EMERGENCY

Under Indiana Code 5-14-1.5-3.7, during a declared public health emergency, the Council and its committees may meet by electronic means. The public may simultaneously attend and observe this meeting at the link provided above. Please check <https://bloomington.in.gov/council> for the most up-to-date information on how the public can access Council meetings during the public health emergency.



City of Bloomington

NOTICE

Thursday, 28 October 2021

Community Advisory on Public Safety Meeting at 12:00 pm

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STATEMENT ON PUBLIC MEETINGS DURING THE PUBLIC HEALTH EMERGENCY

Under Indiana Code 5-14-1.5-3.7, during a declared public health emergency, the Council and its committees may meet by electronic means. The public may simultaneously attend and observe this meeting at the link provided above.

As a quorum of the Commission or its committees may be present, this gathering constitutes a meeting under the Indiana Open Door Law (I.C. § 5-14-1.5). For that reason, this statement provides notice that this meeting will occur and is open for the public to attend, observe, and record what transpires.

MEMORANDUM
Community Advisory on Public Safety (CAPS) Commission
Thursday, Sep 9th, 2021

Per IC 5-14-1.5-3.7, this meeting was conducted electronically via Zoom.

This work session called to order: 12:01 p.m.

Commission members present via Zoom: Kamala Brown-Sparks, Alex Mann, Renee Miller, Nicole Johnson, Arvind Jagdish, Jon Wunrow

Commission members absent: Nejla Routsong, Matthew Diaz

City staff and officials present: Rebekka Boustani

INTRODUCTION AND ROLL CALL

12:03 CHAIR proposed combining minutes from Aug 26 mtg with today's for future approval, proposal accepted by commission.

12:05 COMM Johnson began Alternative Tools presentation focusing on anti-oppressive structure for CAPS positions of facilitation (officers).

12:37 COMM Johnson finished presentation, COMM Miller continued discussion, focusing on unseen systemic oppression and the definition of consensus.

12:40 Q&A / Discussion: clarification of consensus vs. compromise, moral/ethical assumptions in Aorta, clarification on timeline following an official block to consensus, clarification on discussion process for whole commission when working groups bring forth proposals, clarification from city staff that CAPS can use a non-oppressive system, clarification that process of working groups can remain transparent to the public, discussion of public-facing working group processes and public participation in commission meetings or even in consensus building, discussion of how agendas will be determined in a non-oppressive system, discussion of structures like time limits for individual speaking turns during discussion or Q&A, discussion of possibility of social media presence for CAPS.

1:28 Discussion of parameters around guest speakers, possible establishment of working group for guest speakers, discussion of instituting speaker parameters starting with October speaker, discussion of how best to involve Micol Seigel in a long-term way, proposal to consult BLM Bloomington's Bylaws when crafting CAPS Bylaws.

1:39 Motion to ADJOURN early made, 2nded, and unanimously approved.

Memorandum prepared by:
Alex Mann, Commission member

MEMORANDUM

Community Advisory on Public Safety (CAPS) Commission Thursday, Sep 23rd, 2021

Per IC 5-14-1.5-3.7, this meeting was conducted electronically via Zoom.

This meeting called to order: 12:08 p.m.

Commission members present via Zoom: Kamala Brown-Sparks, Alex Mann, Renee Miller, Nejla Routsong, and Jon Wunrow. Nicole Johnson joined at 12:11, making a quorum.

Commission members absent: Arvind Jagdish, Matthew Diaz

City staff and officials present: Rebekka Boustani

INTRODUCTION AND ROLL CALL

APPROVAL OF MINUTES FROM 8/26 MEETING: motion made, 2nded, and unanimously approved.

12:18 INTRODUCTION: Commissioner Johnson introduces Jada Bee, member of Core Council at BLM Bloomington and co-founder of The Peoples' Market.

12:20 PRESENTATION by Jada Bee:

- The prejudices that challenge pioneering into a space, for ex: as a Black speaker at this commission
- Layla Saad's definition of White Supremacy as the dominant paradigm in our culture, not a fringe belief
- White privilege is separate from, but can intersect with, other privileges
- BLM Bloomington core council and Peoples' Market were able to begin with non-hierarchical systems because they first understood white supremacy
- Hate speech vs. Free speech: hate speech is often acted upon
- Edgar Villanueva's Decolonizing Wealth Project as a manual for orgs:
<https://decolonizingwealth.com/>
- Disproportionate amount of white people still hold most positions of power behind the scenes: who decides what TV shows or music are available to watch and listen to? Who are our teachers?
- Jada shared her credentials as an anti-racist activist confronting White Supremacy
- People of color are questioned on a daily basis about their competency despite their credentials
- History of BLM Bloomington
- BLM Bloomington decided to establish Working Agreements after it was necessary to remove a member of the core council
- Working Agreements are based on the 13 Guiding Principles of National BLM and a rejection of Command-and-Control approach
- Agreement within BLM core council is based on consensus-building
- Each consensus is evaluated through the lens of how do the different viewpoints support or threaten the Working Agreements and Guiding Principles

- As a multi-racial org, Peoples' Market formation faced different challenges than BLM Bloomington
- Loving Engagement vs perception of "Being Mean" in holding everybody accountable to the mission goals and values
- Explicit voting system part of non-hierarchical structure
- How to Move Through Conflict is an explicit process agreed upon by members. Meetings start with conflict resolution and/or restorative justice proposals
- Working Agreements as how things are actually run vs. Bylaws which are a legal requirement
- You can still prioritize voices that are traditionally marginalized in a horizontal structure
- The "Rule of 33" in space creation: "Diversity" is often code for Tokenism. Representation for (white) women does not equal diversity
- Jada suggested holding the current empty seats on CAPS for non-whites only
- CAPS needs to "head-hunt" for people of color
- Horizontal structures work best when there is racial parity
- Reading up on and studying Anti-Racism is necessary, but not simply in an academic vacuum

1:46 Q&A SESSION with Jada

1:56 Commissioner Miller offered a time-check

2:00 Madison Cox, journalism student at IU, asked for Jada's contact info for a follow-up on a story for class

2:02 Jada's final piece of advice to CAPS: achieving racial parity on the commission should be prioritized over establishing Bylaws and starting our work

2:09 Motion to schedule next work session approved for Oct 14

2:13 Meeting adjourned

Memorandum prepared by:
Alex Mann, Commission member

CAPS Commission Meeting | October 28, 2021

Staff Memo

In an effort to support the CAPS Commission's work, Council staff has put together some information that the Commission might want to consider at the October 28th Regular Session.

Agenda

Order of Business

Under local code, Robert's Rules of Order serves as the parliamentary authority for all commission meetings. Robert's provides a standard order of business for regular meetings:

- 1) Reading and Approval of Minutes
- 2) Reports of Officers, Boards, and Standing Committees
- 3) Reports of (Select or Ad Hoc) Committees
- 4) Special Orders
- 5) Unfinished Business and General Orders
- 6) New Business

Some of these headings may not be relevant to the work of the commission, while the Commission may wish to add other headings for each meeting. In order to better facilitate discussion and help Council staff and Commission members prepare for meetings, a suggested agenda template and order of business has been prepared for your consideration. The headings included in the attached draft agenda can be reordered, removed or amended at the Commission's discretion. Staff will be happy to discuss this in more detail on October 28 as needed.

Process for Placing Items on the Agenda

As you can see on the proposed agenda template, there could be multiple ways for commission members to propose items for action/topics for discussion. These opportunities could arise under the headings *Adoption of Agenda* (when the agenda is subject to amendment), *New Business*, *Other Business*, and/or *Topic suggestions for future agendas*. Council staff can assist with preparing and distributing the agenda before each meeting. Ultimately, it is a majority of the commission that has authority to decide what topics are taken up and discussed.

Committees

At the October 14th Work Session, commissioners discussed the creation of 4 committees: Housing, Reparations & Atonement, Conflict Resolution, and Crisis Intervention/Police Alternatives. A table of these possible committees and member assignments is attached to this memo.

Need to Formalize Committees and Appoint Members

Because the Commission indicated a preference for the creation of official committees rather than more ad hoc working groups, a vote is necessary to formalize their creation. This will require a motion and a second along with a majority roll call vote. Should the motion pass, the Commission can appoint members

to each committee. The Commission might want to discuss committee goals/purposes and term lengths as well.

Public Committee Meeting Requirements

Meetings of such committees should be conducted as public meeting and will be subject to the Indiana Open Door laws. As such, compliance requires:

- A notice be posted at least 48 weekday hours in advance, which can be done by staff;
- A written record with a “meeting memo”, which should include the date and time the meeting started/ended, a list of members present/absent, a record of all motions and votes, and a description of the topics/items discussed. For reference, an example memo is included in this packet.
- The meeting itself must be open to the public, who must be able to attend, observe and record what transpires.

Council staff may not be available to attend all Committee meetings, so each Committee should be prepared to host its own online meeting through a virtual meeting platform, either with a separate Zoom account (free account has a 40 minute time limit) or through [Google Meet](#), a free video conferencing service (free account has 60 minute time limit) which is available with a Gmail account. Or for in-person meetings, a meeting place must be secured in advance so it can be included in the notice. If a Committee prefers to meet at City Hall, staff can arrange a room. In addition, one member should be chosen to write up the meeting memo and email it to staff for posting.

Scheduling

Due to the public meeting requirements, if Committees plan to meet regularly, it might be most efficient to develop a regular schedule for Committee meetings.

In addition, Council staff can assist the Commission in creating an annual schedule for 2022.

Important Dates

October 27, 2021 at 12:00 pm

If interested, the Public Safety Committee of the Common Council will be interviewing an applicant to the CAPS Commission. The meeting is public and can be accessed via Zoom at:

<https://bloomington.zoom.us/j/87380590778?pwd=aHVjNkk0ZTIGYUtDVXVtTXQvTjhXUT09>

May of 2022

One of the enumerated duties of the Commission is to provide an annual report of its activities to the Common Council, the Mayor, and the public. This report can be in the form of a presentation to the Council or a written report. The Commission may want to plan for a report sometime around May 2022. The Commission has broad authority to provide the information it deems relevant.

May of 2023

Ordinance 20-20, which created the CAPS Commission, states that the need for and efficacy of the Commission shall be reviewed by the Common Council two years after the Commission’s first meeting. The CAPS commission met for the first time on May 18, 2021 so it is subject for review as early as May 2023.

Public Comment

There was some discussion at the October 14th work session about allowing public comment at meetings. The Commission is not required to allow the public to comment, only to attend, observe and record what transpires. However, if the Commission does decide to allow public comment, it has some flexibility to impose rules that are content neutral and treat each commenter equally. Some possible rules include establishing a time limit on speakers, limiting comments to agenda items, or only hearing public comment before the Commission takes final action (e.g., votes on a resolution or recommendation).

Commission Membership

New Member

On October 20, 2021, the Common Council appointed Eliza Carey to the CAPS Commission, with her term expiring on January 31, 2023. Staff will provide Ms. Carey with an onboarding welcome packet and will invite her to the October 28th regular session. An updated contact sheet is included in this packet.

Resignation

Commissioner Wunrow submitted his resignation from the Commission on October 25, 2021. When a vacancy occurs, the City Clerk's Office sends an announcement to the local media to alert the public to the vacancy and provide instructions on how interested individuals can apply.

Pending Removal of Inactive Member

Per the request of CAPS Commission interim co-chair Renee Miller and Council Public Safety Committee chair Jim Sims, Commissioner Mathew Diaz was contacted on October 19, 2021 regarding his pending removal from the Commission. Mr. Diaz has until October 26, 2021 to respond with any extenuating circumstances that may have prevented his participation thus far. If we receive no response, the Public Safety Committee can recommend his removal from the Commission to the full council at its next regular session. Staff will keep Commissioners informed of the results.

Other Information

GroupMe App

At the October 14th work session, staff was asked to evaluate the GroupMe app as a potential communication tool for the Commission. After some investigation, staff does not recommend the use of this tool for two reasons. First, the app is designed for group chatting and Commissioners are cautioned that simultaneous conversation between more than 4 members could violate Indiana Open Door laws. And second, while it appears that conversations can be exported and saved if necessary, the process is manual and time consuming.

Reminder

The current executive order allowing for virtual public meetings is set to expire at the end of October unless the Governor extends it. Commission members should be prepared to begin attending in-person meetings in November unless notified otherwise.

Meeting Agenda and Notice Community Advisory on Public Safety Commission

Thursday, Day Month Year at Time

*Per IC 5-14-1.5-3.7, this meeting will be conducted electronically.
The public may access the meeting at the following link:*

1. Welcome and Call to Order
(establishes meeting start time)
2. Roll Call
(record of members present)
3. Adoption of Agenda
(An agenda can be adopted by majority vote. When the adoption of an agenda is pending, it is subject to amendment by majority vote as well.)
4. Select a member to keep minutes
(necessary unless and until a secretary or notetaker is elected)
5. Approval of Minutes
(during virtual meetings, all votes must be taken by roll call)
6. Reports (Commissioners, committees/working groups, or staff)
(Can set a time limit on individual reports or all reports. For example, 5 minutes per speaker or 15 minutes total report time)
7. Reports from the Public / Public Comment
(If the Commission chooses to allow the public to speak at meetings, it can set time limits. It could also allow for public comment only when the Commission is voting on taking a formal action (e.g., making recommendations to the Common Council/Mayor). Rules pertaining to public comment should be content neutral)
8. Unfinished Business
(Includes old and ongoing business)
9. New Business
(Includes new topics for discussion/new motions for consideration)
10. Other Business/Good of the Order
(Gives Commissioners an opportunity to discuss non-agenda items relevant to the general welfare of the commission)

11. Topic suggestions for future agendas
(Allows Commissioners input into future agenda topics and helps provide guidance to commission members/staff as to what materials may be needed at the next meeting)
12. Scheduling for next meetings
(Confirm work sessions and/or committee meetings)
13. Adjournment

CAPS Commission Goals and Purpose:

- Perform research and gather data on the perceptions and preferences about public safety from community members, with specific focus on perceptions and preference data gathered from minority community members, individuals who are disabled, and other often marginalized community members
- Research evidence-based alternatives to traditional policing
- Identify best practices in public safety globally and evaluate the efficacy of such practices for implementation in Bloomington.
- Make recommendations to the Common Council, the Board of Public Safety, and/or the Mayor or the Mayor's designee on policies and programs that enhance public safety for all community members.

STATEMENT ON PUBLIC MEETINGS DURING THE PUBLIC HEALTH EMERGENCY

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CAPS | 2021 Proposed Committee Assignments

Housing	Reparations and Atonement	Conflict Resolution	Crisis Intervention / Police Alternatives
	Brown-Sparks	Mann	Johnson
Miller	Miller	Routsong	Routsong
Routsong	Johnson	Miller	Mann
Brown-Sparks		Brown-Sparks	Miller
Jagdish			Brown- Sparks

MEMORANDUM
Bloomington Common Council-Regular Session
Bloomington City Hall, 401 N. Morton Street, Bloomington, Indiana
Wednesday, October 20, 2021

Per the Governor's Executive Orders, this meeting was conducted electronically via Zoom.

Meeting called to order: 6:31pm
Council President Jim Sims presided.

ROLL CALL

Councilmembers present via Zoom: Matt Flaherty, Isabel Piedmont-Smith, Dave Rollo, Kate Rosenbarger, Susan Sandberg, Sue Sgambelluri, Jim Sims, Ron Smith, Stephen Volan

Councilmembers absent: none

City staff, officials, and guests present: Adam Wason, Alex Crowley, Lauren Clemens, Heather Lacy, Clerk Nicole Bolden

AGENDA SUMMATION

ACTION: Council President Jim Sims summarized the agenda.

MOTION: Flaherty moved and it was seconded to cancel the Committee of the Whole scheduled for Wednesday, October 27, 2021.

ACTION: The motion received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

MOTION: Flaherty moved and it was seconded to amend the agenda to set aside the time limits for reports from City offices and to add a report from the Clerk's office.

ACTION: The motion to amend the agenda received a roll call vote of Ayes: 8, Nays: 0, Abstain: 1 (Volan).

APPROVAL OF MINUTES

MOTION: Flaherty moved and it was seconded to approve the minutes of December 02, 2020 and October 13, 2021 as corrected.

ACTION: The motion to approve the minutes received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

REPORTS

Public Works Sanitation and Fees Report
Climate Action Plan Update Report
Statement from Clerk Nicole Bolden

APPOINTMENTS TO BOARDS AND COMMISSIONS

MOTION: Piedmont-Smith moved and it was seconded to make the following appointments:

For the Community Advisory on Public Safety Commission - Eliza Carey to seat C-10.

ACTION: The motion received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

LEGISLATION FOR SECOND READING AND RESOLUTIONS

Ordinance 21-35 - To Amend the City of Bloomington Zoning Maps by Rezoning 1.31 Acres of Property from Mixed-Use Employment (ME) to Mixed-Use Medium Scale (MM) - Re: 135, 201, 215 S. Westplex Avenue (Wheeler Mission, Petitioner)

MOTION: Flaherty moved and it was seconded that Ordinance 21-35 be introduced and read by title and synopsis only.

ACTION: The motion received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

MOTION: Flaherty moved and it was seconded that Ordinance 21-35 be adopted.

ACTION: The motion to adopt Ordinance 21-35 received a roll call vote of Ayes: 9, Nays: 0, Abstain: 0.

ADDITIONAL PUBLIC COMMENT** *(A maximum of twenty-five minutes is set aside for this section.)*

COUNCIL SCHEDULE

ADJOURNMENT [8:55pm]

MOTION: Flaherty moved and it was seconded to adjourn the meeting.

ACTION: Sims adjourned the meeting with no objection.

Memorandum prepared by:

Clerk Nicole Bolden

City of Bloomington

Community Advisory on Public Safety | Contact List - updated 10/25/2021

Name	Preferred Email	Alternative Email	Term Start	Term End	Seat
Matthew Diaz	matrimdiaz@gmail.com	matrimdiaz@gmail.com	2/1/2021	1/31/2022	C-2
Nicole Johnson	nicole.lc.johnson@gmail.com	n.cadowjohnson@gmail.com	2/1/2021	1/31/2022	C-4
Nejla Routsong	nejlaroutsong@gmail.com	nejlaroutsong@gmail.com	2/1/2021	1/31/2022	C-5
Kamala Brown-Sparks	kamalabrownsparks@gmail.com	disabledndoingit@gmail.com	2/1/2021	1/31/2023	C-6
Alex Mann	apmann@gmail.com	apmann@gmail.com	2/1/2021	1/31/2023	C-8
Renee Miller	renmiller241@gmail.com	renmiller@gmail.com	2/1/2021	1/31/2023	C-9
Arvind Jagdish	arvindjagdish1@gmail.com	arvindjagdish1@gmail.com	2/1/2021	1/31/2022	C-1
Eliza Carey	careyeliza959@gmail.com	elizac791@gmail.com	10/20/2021	1/31/2023	C-10