

# Unified Planning Work Program

Fiscal Years 2015 & 2016

*Adopted:* May 9, 2014

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### **Table of Contents** Introduction Overview 4 MPO Organization & Composition 5 Planning Emphasis Areas 6 **Budget** Fiscal Year 2015-2016 MPO Budget 10 Budget Use by Matching Agency 10 Object Class Budget by Funding Source 11 Summary Budget by Funding Source 12 Contract Service Agreements 13 **Work Elements** 1.0 **Administration** 15 2.0 **Programming** 21 3.0 27 Planning 4.0 Data Collection & Analysis 39 **Appendices** Α MPO Committee Membership 47 В Transit Operator Local Match Assurance 53 С **Abbreviations** 55 D BMCMPO Metropolitan Planning Area Map 57

Ε

F

Planning Emphasis Areas

Adoption Resolution & Approval Letter

59

65

Fiscal Years 2015-2016 Unified Planning Work Program
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# Introduction

### **Overview**

In March 1982, the Governor of the State of Indiana designated the City of Bloomington Plan Commission as the Metropolitan Planning Organization (MPO) for the Bloomington urbanized area. The MPO is responsible for ensuring that the Bloomington urbanized area has a continuing, cooperative, and comprehensive (3-C) transportation planning process as mandated by Federal law. Federal certification of the 3-C planning process is a prerequisite for obtaining approval of any subsequent transportation improvement projects, which are to be funded by the FHWA and/or FTA.

Federal transportation policy and programs relating to MPOs are guided by Moving Ahead for Progress in the 21st Century (MAP-21), the Federal legislation that succeeded the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A legacy for Users (SAFETEA – LU) in 2012. MAP-21 provides eight planning factors that guide the programs and policies of all MPOs:

- 1. **Economic Vitality:** Support the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency;
- **2. Safety:** Increase the safety of the transportation system for motorized and non-motorized users;
- **3. Security:** Increase the security of the transportation system for motorized and non-motorized users;
- **4. Mobility:** Increase accessibility and mobility of people and freight;
- **5. Environment:** Protect and enhance the environment, promote energy conservation, improve the quality of life, and promote consistency between transportation improvements and State and local planned growth and economic development patterns;
- **6. System Integration:** Enhance the integration and connectivity of the transportation system, across and between modes, for people and freight;
- 7. **System Management:** Promote efficient system management and operation; and
- **8. System Preservation:** Emphasize the preservation of the existing transportation system.

One of the requirements of the urban transportation planning process for an MPO involves the development of a Unified Planning Work Program (UPWP), which describes all planning activities that are anticipated in the urbanized area over the next programming year. The UPWP also documents the work that will be performed with federal planning funds. The FY 2015-2016 UPWP is intended to satisfy the Bloomington metropolitan planning area's work program requirement for Fiscal Years 2015 and 2016 (July 1, 2014 to June 30, 2016).

### **MPO Organization & Composition**

The Bloomington/Monroe County MPO is consists of a three-part intergovernmental steering committee, the City of Bloomington Plan Commission as the contracting entity, and the City of Bloomington Planning Department as the lead staff agency.

The three-part intergovernmental steering committee is made up of a Policy Committee (PC) which acts as the decision-making body for the MPO, a Technical Advisory Committee (TAC), and a Citizens Advisory Committee (CAC). This arrangement provides for close communication between key policy/decision makers, the technical planning staff, and citizen representatives. Detailed listings of membership for the three committees are provided in Appendix A.

The MPO Staff maintains close working relationships with City of Bloomington, Monroe County, and Town of Ellettsville departments and agencies, the Bloomington Public Transportation Corporation, Indiana University, Monroe County and Richland Bean Blossom Community School Corporations, the Indiana Department of Transportation (INDOT), the Federal Transit Administration (FTA), and the Federal Highway Administration (FHWA).



### **Planning Emphasis Areas**

In addition to the general planning factors discussed previously, the Federal Highway Administration (FHWA), Federal Transit Administration (FTA), and the Indiana Department of Transportation (INDOT) annually issue a set of Planning Emphasis Areas (PEAs) to Indiana MPOs. These PEAs prioritize key tasks and policies for implementation by MPOs in their Unified Planning Work Programs. The fulfillment of these tasks and policies helps to implement the provisions of MAP-21. The Planning Emphasis Areas that have been provided for the FY 2015-2016 UPWP are summarized below.

### **ADA Transition Plans - Part II**

MPOs are asked to ensure that their local public agencies (LPAs) with projects in the Transportation Improvement Program (TIP) have provided the status of their ADA Transition Plan to the appropriate MPO. For those LPAs with greater than 50 employees that have yet to complete their Transition Plan, the MPO should continue to encourage and assist the LPAs with the completion of those plans. The MPOs must report the status of required ADA Transition Plans to INDOT's Office of Economic Opportunity. MPOs must also review INDOT's 18-month letting list to ensure that local agencies designated to recieve Federal funds for projects have completed their Transition Plans. Monroe County and Ellettsville have completed their Transition Plans while Bloomington is nearing completion. The BMCMPO will continue to address this PEA through Element 4.1 of the UPWP.

### **Functional Classification Review**

MPOs are asked to review the Federal functional classification of roadways in their planning areas to determine if changes are necessary. MAP-21 enhance the National Highway System (NHS) to include all principal arterials. MPOs should review the updated NHS, and suggest appropriate changes, as part of their functional classification review. FHWA is also requesting that MPOs examine the National Truck Network (NTN) in their respective planning areas. Proposed changes to any of these classification systems must have concurrence from INDOT for FHWA to consider their implementation. The BMCMPO will address this PEA through Element 4.2 of the UPWP.

### **Pavement Management System**

MPOs are encouraged to develop a Pavement Management System (PMS) to support federal-aid programming of pavement preventative maintenance projects simlar to those implemented under the American Recovery and Reinvestment Act (ARRA). Each of the LPAs in the Bloomington urbanized area have implemented their own asset management systems for this purpose. The BMCMPO will continue to support these efforts through Element 4.2 of the UPWP.

### **MAP-21 Implementation**

This PEA emphasizes the transition that all MPOs must make to performance-based planning and programming. MAP-21 requires the development of performance measures on the national, state and MPO level. MPOs must create systems of planning and programming that direct local efforts to achieving established performance measures. The BMCMPO will address this first through the development of the 2040 Metropolitan Transportation Plan (Work Element 3.1), expected to be completed by the end of FY 2015. The guidance from that plan will then be implemented throught the MPO's planning and programming operations.

### **Models of Regional Planning Cooperation**

The MPO must promote cooperation and coordination across MPO boundaries and across State boundaries where appropriate to ensure a regional approach to transportation planning. It is important for the MPO to foster strong working relationships with its regional partners in pursuit of seamless, mutually beneficial transportation planning and policies. The MPO will continue to be a transportation planning leader in the region and will work to coordinate transportation needs among its planning partners. This activity will be a common thread throughout the tasks and responsibilities proposed in this UPWP. Specifically, the nature of the relationships between local planning partners will be better defined through the update of the MPO's Memorandum of Understanding (Work Element 1.1).

### **Ladders of Oportunity**

The MPO must, as part of the planning process, identify transportation connectivity gaps in access to essential services. These essential services include housing, employment, health care, schools/education, and recreation. Idenfication of these deficiencies could be done through the creation of performance measures used to specifically measure such gaps. This has been accomplished to some extent through the Coordinate Human Services Public Transit Plan (Work Element 3.5) and will take another step forward through the development of the new 2040 Metropolitan Transportation Plan (Work Element 3.1).

INTRODUCTION	Fiscal Years 2015-2016 Unified Planning Work Program
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### FISCAL YEAR 2015-2016 MPO BUDGET

The Bloomington/Monroe County MPO has an estimated \$531,341 available from the Federal Highway Administration and Federal Transit Administration for programming in Fiscal Years 2015 through 2016. These funds are available on a 20% local match basis, thereby requiring a total local match assurance of \$132,835 should all funds be used. The combined total of federal assistance and local match that may be used for programming in the FY 2015-2016 UPWP is \$664,176. This budget is split between the two Fiscal Years, with \$358,750 allocated for FY 2015 and \$305,426 allocated for FY 2016.

### **FUND USE BY MATCHING AGENCY**

The table below sumarizes FY 2015-2016 funding allocations based on the agency using the programmed funds. The figures in the MPO column represent MPO staff time spent per work element, including fringe and indirect costs. The Bloomington Transit and Consultant columns identify funds set aside for consultant services, purchase of equipment, and other direct MPO expenses (separate from staff costs). The CSA column shows funds identified for use by partner agencies through Contract Service Agreements. More detailed breakdowns of each work element are provided in later sections of this document.

V	Vork Element	MPO Staff	ВТ	Cons/Supp	CSA	Total
1.0	Administration					
	FY 2015	\$103,364	\$0	\$2,473	\$0	\$105,837
	FY 2016	\$93,930	\$0	\$2,451	\$0	\$96,381
2.0	Programming					
	FY 2015	\$55,183	\$0	\$0	\$0	\$55,183
	FY 2016	\$40,441	\$0	\$0	\$0	\$40,441
3.0	Planning					
	FY 2015	\$83,008	\$0	\$47,000	\$0	\$130,008
	FY 2016	\$38,881	\$60,000	\$2,000	\$0	\$100,881
4.0	Data Collection & A	nalysis				
	FY 2015	\$14,078	\$2,500	\$500	\$63,000	\$80,078
	FY 2016	\$14,078	\$2,500	\$500	\$63,000	\$80,078
	TOTAL					
	FY 2015	\$255,632	\$2,500	\$49,973	\$63,000	\$371,105
	FY 2016	\$187,330	\$62,500	\$4,951	\$63,000	\$317,781
	TOTAL	\$442,962	\$65,000	\$54,924	\$126,000	\$688,886

### **OBJECT CLASS BUDGET BY FUNDING SOURCE**

The table below summarizes FY 2015-2016 funding allocations by object class and funding source. Fringe and Indirect expenses are calculated based on the rates provided in the FY 2015 Cost Allocation Plan. As with the previous table, funding allocations for MPO Staff, Bloomington Transit, Consultants/Other, and CSA are separated for illustrative purposes. Please refer to the individual work element sections later in this document for further details on each category.

0	bject Class	Federal	Local	Total		
Direct	Chargeable Salary					
FY 2015	5	\$106,725	\$26,681	\$133,406		
FY 2016	5	\$78,209	\$19,552	\$97,761		
Fringe	Expenses					
FY 2015	5	\$85,380	\$21,345	\$106,725		
FY 2016	õ	\$62,567	\$15,642	\$78,209		
Indired	t Expenses					
FY 2015	5	\$12,401	\$3,100	\$15,502		
FY 2016	5	\$9,088	\$2,272	\$11,360		
Bloom	Bloomington Transit					
FY 2015	5	\$2,000	\$500	\$2,500		
FY 2016	5	\$50,000	\$12,500	\$62,500		
Consul	Consultants/Supplies					
FY 2015	5	\$39,978	\$9,995	\$49,973		
FY 2016	5	\$3,961	\$990	\$4,951		
Contra	ct Service Agreements					
FY 2015	5	\$50,400	\$12,600	\$63,000		
FY 2016	5	\$50,400	\$12,600	\$63,000		
TOTAL						
	FY 2015	\$296,884	\$74,221	\$371,105		
	FY 2016	\$254,225	\$63,556	\$317,781		
	TOTAL \$551,109 \$137,777 \$688,886					

### SUMMARY BUDGET BY FUNDING SOURCE

The table below summarizes the FY 2015-2016 budget for each of the work elements in the Unified Planning Work Program. The federal funding/local match split for each work element is highlighted here. As illustrated in this summary table, the FY 2015 and 2016 funding allocations fall within the total available funding noted previously.

	Work Element	Federal	Local	Total
1.0	Administration			
	FY 2015	\$84,669	\$21,167	\$105,837
	FY 2016	\$77,105	\$19,276	\$96,381
2.0	Programming			
	FY 2015	\$44,146	\$11,037	\$55,183
	FY 2016	\$32,353	\$8,088	\$40,441
3.0	Planning			
	FY 2015	\$104,006	\$26,002	\$130,008
	FY 2016	\$80,705	\$20,176	\$100,881
4.0	Data Collection & Analysis			
	FY 2015	\$64,063	\$16,016	\$80,078
	FY 2016	\$64,063	\$16,016	\$80,078
	TOTAL			
	FY 2015	\$296,884	\$74,221	\$371,105
	FY 2016	\$254,225	\$63,556	\$317,781
	TOTAL	\$551,109	\$137,777	\$688,886

### **CONTRACT SERVICE AGREEMENTS**

The Bloomington/Monroe County Metropolitan Planning Organization enters into annual Contract Service Agreements (CSA) with the City of Bloomington Public Works Department, the Town of Ellettsville, and the Monroe County Highway Department in order to assist with the completion of certain UPWP work elements. Each CSA provides a mechanism for coordination and ensures that duplication of transportation planning services is minimized. Each CSA will follow the scope of work detailed within this Unified Planning Work Program and will be approved by the Policy Committee. Each non-MPO government entity entering into a CSA with the MPO is responsible for paying all costs detailed within a CSA and is reimbursed up to a maximum of 80% of federal aid eligible costs. The table below summarizes the funding allocated to CSAs for each local agency within the MPO.

Agency	Federal	Local	Total	
City of Bloomington				
FY 2015	\$35,200	\$8,800	\$44,000	
FY 2016	\$35,200	\$8,800	\$44,000	
Monroe County				
FY 2015	\$7,200	\$1,800	\$9,000	
FY 2016	\$7,200	\$1,800	\$9,000	
Town of Ellettsville				
FY 2015	\$8,000	\$2,000	\$10,000	
FY 2016	\$8,000	\$2,000	\$10,000	
TOTAL				
FY 2015	\$50,400	\$12,600	\$63,000	
FY 2016	\$50,400	\$12,600	\$63,000	
TOTAL	\$100,800	\$25,200	\$126,000	

BUDGET	Fiscal Years 2015-2016 Unified Planning Work Program
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# **Work Elements**

1.0 • ADMINISTRATION

### 1.1 Intergovernmental Coordination

MPO staff will administer the MPO Policy Committee, the MPO Technical Advisory Committee, the Citizens Advisory Committee, and other routine MPO activities. Meetings of the MPO Committees generally occur on a monthly basis. Activities that occur in association with these committees include the preparation of information packets for each meeting, clerical support activities, and documentation of such meetings. All meetings are open to attendance by the public.

The fourteen Metropolitan Planning Organizations in the State of Indiana have a statewide MPO association, known as the Indiana MPO Council, that meets monthly to discuss and act on matters of mutual interest. The monthly meetings provide an opportunity for the MPOs to coordinate their transportation planning activities and to work collectively with INDOT and FHWA. MPO staff will attend these meetings to represent the interests of BMCMPO on the State and Federal levels

The structure and function of the MPO are defined by a Memorandum of Understanding between the MPO, the local transit operator, and the Indiana Department of Transportation. The MOU for BMCMPO has not been updated since the early 1990s. INDOT has asked all MPOs to undertake a review and update of their MOUs to ensure that they reflect the latest policies and procedures.

Every four years, each MPO must undergo a certification review by the Federal Highway Administration. The last BMCMPO certification review was completed in May 2011. This puts the MPO on schedule for the next review to occur in calendar year 2015.

- A. MPO Staff to conduct up to 10 Policy Committee meetings per fiscal year. [Estimated Completion: Monthly]
- B. MPO Staff to conduct up to 10 Technical Advisory Committee meetings per fiscal year. [Estimated Completion: Monthly]
- C. MPO Staff to conduct up to 10 Citizens Advisory Committee meetings per fiscal year. [Estimated Completion: Monthly]
- D. MPO Staff to attend up to 12 MPO Council monthly meetings per fiscal year. [Estimated Completion: Monthly]
- E. MPO Staff to work with local jurisdictions to update the official MPO Memorandum of Understanding (MOU) [Estimated Completion: Q4/FY15]
- F. MPO Staff to participate in Federal MPO Certification Review [Estimated Completion: Q4/FY15]

### 1.2 Unified Planning Work Program (UPWP)

The development and administration of a Unified Planning Work Program (UPWP) is a requirement of the metropolitan transportation planning process. The UPWP describes all planning activities that are anticipated in the MPO study area over the next two fiscal years and documents the work that will be performed with federal planning monies and local matching funds. This element also includes the preparation of a Cost Allocation Plan/Indirect Cost Proposal to be used in determining billing rates for MPO staff.

MPO Staff will administer the FHWA and FTA planning grants associated with the FY 2013-2014 UPWP. Quarterly progress reports, billing statements, and the financial status of the FY 2013-2014 UPWP will be provided to the Policy Committee and to the member agencies to update the progress of all MPO activities that have occurred pursuant to the completion of the UPWP.

- A. MPO Staff to develop amendment(s) to FY 2015-2016 Unified Planning Work Program (UPWP). [Estimated Completion: Q4/FY15]
- B. MPO Staff to develop FY 2017-2018 Unified Planning Work Program (UPWP). [Estimated Completion: Q4/FY16]
- C. MPO Staff to develop the Cost Allocation Plan as part of the FY 2017-2018 UPWP. [Estimated Completion: Q3/FY16]
- D. MPO Staff to prepare and submit the FY 2014 Annual Completion Report to INDOT. [Estimated Completion: Q1/FY15]
- E. MPO Staff to prepare and submit the FY 2015 Annual Completion Report to INDOT. [Estimated Completion: Q1/FY16]
- F. MPO Staff to prepare and submit the FY 2015 Self Certification Review Statement to INDOT/FHWA/FTA representatives. [Estimated Completion: Q4/FY15, with TIP]
- G. MPO Staff to prepare and submit the FY 2015 Self Certification Review Statement to INDOT/FHWA/FTA representatives. [Estimated Completion: O4/FY16, with TIP]
- H. MPO Staff to prepare and submit 8 quarterly progress reports to INDOT for review. [Estimated Completion: Quarterly]
- I. MPO Staff to prepare and submit 8 quarterly billing statements to IN-DOT for reimbursement. [Estimated Completion: Quarterly]

### 1.3 Staff Training and Education

The on-going development of MPO staff expertise will occur through attendance and participation in transportation related courses, seminars, and conferences, as well as the purchase of educational/reference materials, professional periodical subscriptions, and technical software training. These educational tools are essential for the professional development of all MPO staff and to enhance local knowledge of regional and national best practices in transportation planning.

- A. MPO Staff to attend the annual Indiana MPO Conference. [Estimated Completion: Annually]
- B. MPO Staff to attend the annual Purdue Road School. [Estimated Completion: Annually]
- C. MPO Staff to renew professional membership dues to the American Planning Association and other relevant professional organizations. [Estimated Completion: On-going]
- D. MPO Staff to attend webinars, classes, and/or conferences and utilize educational materials for professional development from national associations such as the American Planning Association, the Association of Pedestrian and Bicycle Professionals, the Urban Land Institute, and Institute of Transportation Engineers. [Estimated Completion: On-going]

### 1.4 Public Outreach

The MPO will continue to implement its Public Participation Plan (PPP), last updated in 2011, to ensure that appropriate public participation occurs for all MPO activities and programs. Staff will post meeting notices, agendas, minutes and MPO documents on-line and in hard copy for access by interested citizens. Staff will assist the CAC with recruitment materials, such as a brochure and letter to local organizations, to provide diverse representation among CAC participants.

Staff will maintain the MPO web site (a subsection of the City of Bloomington web site) as a key point of public engagement. Citizens, businesses, and other community members can access and download reports, data, updates, and other information related to the functions of the MPO, in addition to the traditional forms of correspondence that are available. Staff will continue to explore new methods of communication, such as social media, in order to enhance public engagement with the MPO.

- A. MPO Staff to post MPO Committee agendas, minutes, and MPO documents on-line. [Estimated Completion: On-going]
- B. MPO Staff to implement all procedures required to ensure compliance with the MPO's Public Participation Process. [Estimated Completion: On-going]
- C. MPO staff to ensure proper public posting of MPO meeting agendas and proposed plans and documents, including printing of legal notices for public comment periods in the local newspaper. [Estimated Completion: On-going]
- D. MPO Staff to employ alternative methods of outreach (e.g. social media) to better engage the public. [Estimated Completion: On-going]

### **Work Element 1.0 Budget**

	Task	FY 2015	FY 2016	Total
1.1	Intergovernmental Coordination			
	Federal Share	\$51,075	\$39,204	\$90,279
	Local Share	\$12,769	\$9,801	\$22,570
	Total	\$63,844	\$49,005	\$112,849
1.2	Unified Planning Work Program			
	Federal Share	\$11,192	\$15,516	\$26,708
	Local Share	\$2,798	\$3,879	\$6,677
	Total	\$13,989	\$19,395	\$33,384
1.3	Staff Training & Education			
	Federal Share	\$13,355	\$13,355	\$26,710
	Local Share	\$3,339	\$3,339	\$6,677
	Total	\$16,694	\$16,694	\$33,387
1.4	Public Outreach			
	Federal Share	\$9,048	\$9,030	\$18,078
	Local Share	\$2,262	\$2,257	\$4,519
	Total	\$11,309	\$11,287	\$22,597
TOTAL FEDERAL SHARE		\$84,669	\$77,105	\$161,774
	TOTAL LOCAL SHARE	\$21,167	\$19,276	\$40,444
	TOTAL	\$105,837	\$96,381	\$202,218

# **Work Elements**

2.0 • PROGRAMMING

### 2.1 Transportation Improvment Program (TIP)

The development of a Transportation Improvement Program (TIP) is a Federal requirement for MPOs that intend to implement projects with Federal funds. All federal-aid projects must be included in the TIP, and the adopted program of projects must be fiscally constrained for inclusion within the Indiana Statewide Transportation Improvement Program (INSTIP) prepared by the Indiana Department of Transportation (INDOT). The MPO will coordinate with its LPAs to develop and administer a valid TIP on an on-going basis. This includes processing required amendments, managing a Quarterly Project Tracking program, assisting with LPAs with Red Flag Investigations, and other activities as outlined below.

- A. MPO Staff, in concert with Local Public Agencies, to develop the Fiscal Years 2016-2019 Transportation Improvement Program. [Estimated Completion: Q4/FY15]
- B. MPO Staff to administer the TIP through coordination with LPAs, management of the Change Order Policy, and processing of TIP amendments as needed. [Estimated Completion: On-going]
- C. MPO Staff to assist LPAs with development of Red Flag Investigations for new transportation projects to be added to the TIP. [Estimated Completion: On-going]
- D. MPO Staff to administer the Quarterly Project Tracking Program for local projects in the TIP, including quarterly meetings with LPAs, design consultants, INDOT and FHWA. [Estimated Completion: Quarterly]
- E. MPO Staff to produce the Fiscal Year 2014 Annual List of Obligated Projects [Estimated Completion: Q1/FY15]
- F. MPO Staff to produce the Fiscal Year 2015 Annual List of Obligated Projects [Estimated Completion: Q1/FY16]
- G. MPO Staff to attend City Projects Team meetings for interagency coordination and participation. [Estimated Completion: Monthly]

### 2.2 Highway Safety Improvement Program (HSIP)

The Bloomington/Monroe County MPO has established a local Highway Safety Improvement Program (HSIP) in compliance with MAP-21 and the directives of INDOT. Going forward, staff will administer procedures whereby appropriate projects will be solicited from LPAs and HSIP funding will be awarded depending on project compliance with HSIP selection criteria.

- A. MPO Staff to administer the FY 2016 HSIP funding call for projects. [Estimated Completion: Q2/FY15]
- B. MPO Staff to administer the FY 2017 HSIP funding call for projects. [Estimated Completion: Q2/FY16]

### **Transportation Alternatives Program (TAP)** 2.3

The Bloomington/Monroe County MPO has an established local Transportation Enhancement (TE) program in compliance with SAFETEA-LU and the directives of INDOT. With the adoption of the new MAP-21 legislation, this program will be revised to reflect the new Transportation Alternatives (TA) program that replaced Transportation Enhancements. Going forward, staff will administer procedures whereby appropriate projects will be solicited from LPAs and TA funding will be awarded depending on project compliance with TA selection criteria.

- A. MPO Staff to administer the FY 2016 TAP funding call for projects. /Estimated Completion: Q2/FY15]
- B. MPO Staff to administer the FY 2017 TAP funding call for projects. /Estimated Completion: Q2/FY16]

### **Work Element 2.0 Budget**

	Task	FY 2015	FY 2016	Total
2.1	Transportation Improvement Progra	m		
	Federal Share	\$32,513	\$20,719	\$53,232
	Local Share	\$8,128	\$5,180	\$13,308
	Total	\$40,641	\$25,899	\$66,540
2.2	Highway Safety Improvement Progra	am		
	Federal Share	\$5,968	\$5,968	\$11,936
	Local Share	\$1,492	\$1,492	\$2,984
	Total	\$7,460	\$7,460	\$14,919
2.3	Transportation Alternatives Program			
	Federal Share	\$5,666	\$5,666	\$11,331
	Local Share	\$1,416	\$1,416	\$2,833
	Total	\$7,082	\$7,082	\$14,164
TOTAL FEDERAL SHARE		\$44,146	\$32,353	\$76,499
	TOTAL LOCAL SHARE	\$11,037	\$8,088	\$19,125
	TOTAL	\$55,183	\$40,441	\$95,623

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# **Work Elements**

3.0 • PLANNING

**PLANNING** 

### 3.1 2040 Metropolitan Transportation Plan (MTP)

Federal requirements mandate that the Metropolitan Transportation Plan (MTP) maintain a 20 year time horizon. The MPO is currently developing a new 2040 Metropolitan Transportation Plan. MPO staff began the update process during FY 2011 and expects to complete it in FY 2015. The new MTP will include a complete update of the BMCMPO Travel Demand Model, done with the assistance of a consultant. Public input will be a significant component of the plan's development. The plan will look beyond automobile travel needs to encompass all modes of travel in its evaluation of long-term transportation needs for the region.

The BMCMPO Travel Demand Model (TDM) is built using TransCAD modeling software. This software requires an annual license fee that pays for software support and periodic upgrades.

- A. MPO Staff, with consultant assistance, to develop the 2040 Metropolitan Transportation Plan. [Estimated Completion: Q4/FY15]
- B. MPO to pay annual TransCAD license fees. [Estimated Completion: Annually]

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### 3.2 ADA Transition Plans (Part II)

The Americans with Disabilities Act (ADA) provides standards that ensure the accessibility of public services and facilities for people with disabilities. FHWA has made compliance with ADA a priority, specifically as it relates to the role of the MPO in allocating Federal funding to local agencies. The MPO must ensure that LPAs have complied with ADA, or that LPAs have a plan for compliance in place, as a condition for allocating Federal funding. At this time, Monroe County and Ellettsville have completed plans while Bloomington is on track to have a complete plan by the end of calendar year 2014. MPO staff will continue to work with the LPAs to ensure that ADA Transition Plans are complete reported their completion status to INDOT and FHWA.

### Responsible Agency and End Product(s):

A. MPO Staff to assist LPAs in complying with ADA as part of TIP development process and in the development of ADA Transition Plans as needed. [Estimated Completion: Q2/FY15]

### **FY 2015 PEA**

See Appendix E for detailed requirements.

PLANNING

**PLANNING** 

### **FY 2015 PEA**

See Appendix E for detailed requirements.

### 3.3 Functional Classification Review

The BMCMPO recently updated is Urbanized Area and Metropolitan Planning Area boundaries in response to the issuance of the 2010 Census data. The MPO must now review the functional classifications of the roadways within the planning area to determine if any changes are necessary. Functional class designations determine which roadways are eligible for Federal funding. Along with functional class, the MPO must also review and update (as needed) the local portions of the National Highway System and National Truck Network. Changes to these three networks will require concurrence between the MPO and INDOT to be considered for final approval by FHWA.

### Responsible Agency and End Product(s):

A. MPO Staff to work with MPO Committees, INDOT and FHWA to update the Federal functional classification of the local transportation network, including review and update to the local portions of the National Highway System (NHS) and National Truck Network (NTN). [Estimated Completion: 02/FY15]

### 3.4 Annual Crash Report

The Bloomington/Monroe County MPO produces an Annual Crash Report. The report identifies hazardous intersections and corridors within the MPO study area. The analysis of crash data allows local jurisdictions to undertake roadway safety improvements and to establish longitudinal measures of effectiveness for the evaluation of alternative actions over time. The Annual Crash Report is also used to determine project locations that may be eligible for funding through the MPO Highway Safety Improvement Program (HSIP).

- A. MPO Staff to produce the Calendar Years 2012-2014 Crash Report [Estimated Completion: Q4/FY15]
- B. MPO Staff to produce the Calendar Years 2013-2015 Crash Report [Estimated Completion: Q4/FY16]

### 3.5 Coordinated Human Services Public Transit Plan

SAFETEA-LU created new funding opportunities for public transportation programs, including the Jobs Access Reverse Commute (JARC) program and the New Freedom program. MAP-21 has since eliminated those programs, but their eligible activities have been incorporated into the 5307 Urban Formula Grant Program. Certain eligibilities are also included in the 5310 Enhanced Mobility of Seniors and Individuals with Disabilities grant program. In order for local transit operators to use these funding sources, any project proposed to be funded must be included in a locally developed Coordinated Human Services Public Transit Plan, which the MPO originally completed in 2007. A significant update to this plan was completed in February 2012. This update expanded the list of eligible transportation providers, identified new transportation needs in the community, and provided new strategies for addressing those needs. In Fiscal Years 2015 and 2016, MPO staff will continue to assist local transportation providers with the implementation of key projects outlined in the local Plan.

### Responsible Agency and End Product(s):

A. MPO Staff to assist local transit and human services providers with the implementation of projects specified in the Coordinated Human Services Public Transit Plan. [Estimated Completion: As needed]

### 3.6 Bicycle & Pedestrian Coordination

In conjunction with the Bloomington Bicycle and Pedestrian Safety Commission (BBPSC), MPO staff will continue to build upon safety/awareness efforts that will promote and encourage bicycle and pedestrian activities as viable modes of transportation. One MPO staff member is certified to teach bicycle safety curricula developed by the League of American Bicyclists. The MPO will utilize this skill set to host bicycle skills and safety training seminars that are open to the public. Educational outreach activities may include structured classes developed by the League of American Bicyclists or may be informal presentations to target populations on the subject of bicycle and pedestrian safety.

Staff will assist the BBPSC in reviewing local development proposals for bicycle and pedestrian issues, and will develop policy recommendations for education and safety programs for bicyclists and pedestrians.

- A. MPO Staff to attend regular monthly meetings of the Bloomington Bicycle and Pedestrian Safety Commission, including the formal business meetings and the interim work sessions. [Estimated Completion: Monthly]
- B. MPO Staff to conduct bicycle and pedestrian outreach, education, workshops, and other events such as, but not limited to, League of American Bicyclists training programs, informational booths at special events, and presentations to targeted groups. [Estimated Completion: On-going, As needed]

**PLANNING** 

### **Bloomington Transit Studies** 3.7

In the coming fiscal years, Bloomington Transit will be required to prepare certain plans and studies as mandated by Federal authorities. The implementation of performance measures as required by MAP-21 will necessitate the completion of two specific studies by Bloomington Transit. The first is an Asset Management Plan that sets a foundation for managing the service's fleet and operations infrastructure in the future. The second is a Safety Plan that provides policy and operational guidance for protecting the safety of Bloomington Transit customers and employees. Both of these plans will be produced with the assistance of planning consultants.

- A. Bloomington Transit to produce an Asset Managment Plan with the assistance of a consultant. [Estimated Completion: Q4/FY16]
- B. Bloomington Transit to produce a Safety Plan with the assistance of a consultant. [Estimated Completion: Q4/FY16]

Adopted: May 9, 2014

## 3.8 Rose-Hulman Student Study

The BMCMPO has, in the past, worked with Senior Engineering students from the Rose-Hulman Institute to conduct small-scale studies in the local community. These studies have been helpful in providing creative design options for the community to consider as it addresses infrastructure issues. Examples of these studies include a 10th Street Extension and Modernization Study, a Rogers Street Corridor Context Sensitive Design Study, and a State Road 37 Bicycle and Pedestrian Crossing Study. The Citizens Advisory Committee has expressed interest in conducting a similar study in the near future. The exact scope of the study will be determined prior to the application submission deadline (August of each year). If selected by Rose-Hulman, MPO Staff and the CAC will work with the assigned students to complete the study.

### Responsible Agency and End Product(s):

A. MPO Staff and the CAC to work with Rose-Hulman Senior Engineering students to complete a local engineering study. [Estimated Completion: Q4/FY16]

**WORK ELEMENTS** 

## 3.9 Bus Stop Accessibility Study

Bloomington Transit operates nine routes throughout Bloomington, serving over three million riders each year. All fixed-route transit stops should be accessible to pedestrians seeking to access transit service, especially those with disabilities. MPO Staff proposes to conduct an inventory of all Bloomington Transit fixed route stops to determine their level of accessibility, and use this data to prioritize improvements. Factors to be evaluated may include the presence of a level lift area, connecting sidewalk, accessible shelter, and certain other amenities. This study would serve as a starting point for discussions about how to implement improvements in the future.

## Responsible Agency and End Product(s):

A. MPO Staff to conduct Bus Stop Accessibility study. [Estimated Completion: Q4/FY16]

# **Work Element 3.0 Budget**

3.1 Metropolitan Transportation Plan		
Federal Share         \$71,729         \$800         \$1	72,529	
Local Share \$17,932 \$200 \$3	18,132	
Total \$89,662 \$1,000 \$9	90,662	
ADA Transition Plans (Part II)		
Federal Share         \$2,751         \$2,751	5,503	
Local Share \$688 \$688 \$	1,376	
Total \$3,439 \$3,439 \$	6,879	
3.3 Functional Classification Review		
Federal Share         \$4,051         \$0         \$	4,051	
Local Share \$1,013 \$0 \$	1,013	
Total \$5,063 \$0 \$	5,063	
3.4 Annual Crash Report		
Federal Share         \$4,691         \$4,691	9,382	
Local Share         \$1,173         \$1,173	2,345	
Total \$5,864 \$5,864 \$:	11,727	
3.5 Coordinated Human Services Public Transit Plan		
Federal Share         \$2,952         \$2,952	5,905	
Local Share \$738 \$738 \$	1,476	
Total \$3,690 \$3,690 \$	7,381	
3.6 Bicycle & Pedestrian Coordination		
Federal Share         \$12,838         \$12,838         \$2,838	25,676	
Local Share \$3,210 \$3,210 \$	6,419	
Total \$16,048 \$16,048 \$3	32,095	
3.7 Bloomington Transit Studies		
Federal Share         \$0         \$48,000         \$4	18,000	
Local Share         \$0         \$12,000         \$1	12,000	
Total \$0 \$60,000 \$1	50,000	
3.8 Rose-Hulman Student Study		
Federal Share         \$4,993         \$0         \$	4,993	
Local Share \$1,248 \$0 \$	1,248	
Total \$6,242 \$0 \$	6,242	
3.9 Bus Stop Accessibility Study		
Federal Share         \$0         \$8,672         \$	8,672	
Local Share \$0 \$2,168 \$	2,168	
Total \$0 \$10,840 \$:	10,840	
TOTAL FEDERAL SHARE \$104,006 \$80,705 \$1	84,711	
TOTAL LOCAL SHARE \$26,002 \$20,176 \$4	16,178	
TOTAL \$130,008 \$100,881 \$2	30,889	

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# **Work Elements**

**4.0 • DATA COLLECTION & ANALYSIS** 

**WORK ELEMENTS** 

## 4.1 Traffic Volume Counting

The MPO staff, in conjunction with Bloomington Engineering, Monroe County Engineering, and the Town of Ellettsville, will conduct vehicular volume counts within the Metropolitan Planning Area (MPA) for arterial and collector streets/roads on a rotational cycle that will provide complete coverage of the MPO's functionally classified roadway network. In addition to the above-mentioned counts, provisions need to be made to allow for special counts to be conducted upon the request of local entities to assist with engineering alternatives analysis and design decisions. Specifically, information may be needed to conduct traffic control warrant studies, traffic calming requests, safety examinations, development petition reviews, and corridor studies. Traffic volume link and segment counts will be conducted throughout the MPO urbanized area on a rotating basis of once every three (3) years, or as requested.

The traffic volume sampling program will also be used to support INDOT'S HPMS data collection efforts and to continuously refine link volumes, capacities, and speeds for calibration of the MPO's travel demand forecast model. Bloomington Engineering Department to purchase new counting equipment, software and supplies including but not limited to battery replacements, Hi-Star portable traffic analyzer, replacement tubing, nails, padlocks, and other related materials necessary for the maintenance and capital replacement of traffic counting equipment.

### Responsible Agency and End Product(s):

- A. City of Bloomington Engineering Staff to perform approximately 150 coverage counts [Estimated Completion: Annually]
- B. Town of Ellettsville staff to perform approximately 80 coverage counts [Estimated Completion: Annually]
- C. City of Bloomington Engineering Staff to perform one-third of the required HPMS traffic counts for INDOT [Estimated Completion: Annually]
- D. City of Bloomington Engineering Staff to purchase traffic counting equipment, software and supplies to support annual traffic counting program needs [Estimated Completion: As needed]

Adopted: May 9, 2014

## 4.2 Infrastructure Management Systems

The BMCMPO has historically supported the efforts of its LPAs to establish and maintain robust asset management systems. The City of Bloomington, Monroe County, and the Town of Ellettsville regularly collect asset condition data for infrastructure components such as pavement, signs, and street markings, and manage it using an appropriate software package. This methodology allows the respective jurisdicitions to develop long term management plans for their infrastructure assets. These asset management systems will be continuously updated to maintain the quality of their data and to ensure that the most recent conditions are reflected.

### Responsible Agency and End Product(s):

- A. City of Bloomington to maintain Ten-Year Pavement Management Plan and provide quarterly status reports. [Estimated Completion: On-going, Annually]
- B. Monroe County to maintain Ten-Year Pavement Management Plan and provide quarterly status reports. [Estimated Completion: On-going, Annually]
- C. Town of Ellettsville to maintain Ten-Year Pavement Management Plan and provide quarterly status reports. [Estimated Completion: On-going, Annually]

### **FY 2015 PEA**

See Appendix E for detailed requirements.

**WORK ELEMENTS** 

#### 4.3 ITS Architecture Maintenance

Intelligent Transportation Systems (ITS) use a number of technologies, including information processing and communications to achieve transportation network operating efficiencies. ITS allows the Bloomington/Monroe County Urban Area to improve safety, reduce congestion, improve mobility, enhance economic productivity, and save public investment dollars without negatively affecting the environment. The Bloomington/Monroe County MPO completed its Regional ITS Architecture in 2008. Administrative modifications to the ITS Architecture are warranted when an LPA wishes to include a new technology into a transportation project. Updates and revisions will be made as needed to ensure that the Architecture remains current and accounts for changes and improvements in the transportation network. Staff will also assist local entities with the implementation of ITS projects as detailed in the ITS Architecture.

### **Responsible Agency and End Product(s):**

A. MPO Staff to maintain the established Intelligent Transportation Systems (ITS) architecture. [Estimated Completion: As needed]

Adopted: May 9, 2014

#### **Transit Ridership Counts** 4.4

Bloomington Transit conducts annual transit ridership counts for all of its routes and services. This information aids in establishing annual passenger mile estimates for mass transit, in identifying facilities that are under or over utilized, and in the prioritization of capital improvements. The counts follow FTA guidelines which describe the methodology to estimate annual passenger miles based on data from a sample of randomly selected bus trips for Bloomington Transit fixed route and demand response service.

### Responsible Agency and End Product(s):

- A. Bloomington Transit to collect operating data required for estimates of annual passenger miles. [Estimated Completion: Annually]
- B. Bloomington Transit to report annual passenger mile data estimates for Bloomington Transit fixed route and demand response service. [Estimated Completion: Annually]

**WORK ELEMENTS** 

## 4.5 Bicycle/Pedestrian Counts

Bicycle and pedestrian data collection is an important component of the overall data collection and analysis program for the MPO. Collecting this data aids LPAs in developing and prioritizing projects and programs that enhance the quality of these transportation modes. The MPO will conduct counts to determine usage of bicycle and pedestrian facilities within the MPO area in order to assist LPAs in this effort.

The MPO Staff works with the Bloomington Public Works Department to maintain a GIS sidewalk inventory. This inventory identifies missing sidewalk segments and helps to prioritize sidewalk improvement projects. The sidewalk inventory incorporates sidewalk data on condition, width, and ADA compliance for integration into asset management software.

#### Responsible Agency and End Product(s):

- A. MPO Staff to conduct seven-day seasonal baseline counts (spring, summer, and fall) on multi-use trails and bike lane facilities to establish baseline data for bicycle and pedestrian volume counts. [Estimated Completion: Q4/FY15, Q4/FY16]
- B. MPO Staff to report on the results of the seasonal coverage counts conducted under Element 5.6(A). [Estimated Completion: Q4/FY15, Q4/FY16]
- C. MPO Staff to produce annual Sidewalk Project Prioritization Report [Estimated Completion: Q4/FY15, Q4/FY16]

# **Work Element 4.0 Budget**

	Task	FY 2015	FY 2016	Total
4.1	Traffic Volume Counting			
	Federal Share	\$32,000	\$32,000	\$64,000
	Local Share	\$8,000	\$8,000	\$16,000
	Total	\$40,000	\$40,000	\$80,000
4.2	Infrastructure Management Systems			
	Federal Share	\$19,826	\$19,826	\$39,653
	Local Share	\$4,957	\$4,957	\$9,913
	Total	\$24,783	\$24,783	\$49,566
4.3	ITS Architecture Maintenance			
	Federal Share	\$951	\$951	\$1,902
	Local Share	\$238	\$238	\$475
	Total	\$1,189	\$1,189	\$2,377
4.4	Transit Ridership Counts			
	Federal Share	\$2,000	\$2,000	\$4,000
	Local Share	\$500	\$500	\$1,000
	Total	\$2,500	\$2,500	\$5,000
4.5	Bicycle/Pedestrian Counts			
	Federal Share	\$9,285	\$9,285	\$18,571
	Local Share	\$2,321	\$2,321	\$4,643
	Total	\$11,607	\$11,607	\$23,213
	TOTAL FEDERAL SHARE	\$64,063	\$64,063	\$128,125
	TOTAL LOCAL SHARE	\$16,016	\$16,016	\$32,031
	TOTAL	\$80,078	\$80,078	\$160,156

**WORK ELEMENTS** 

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# **Appendix A**

**MPO COMMITTEE MEMBERSHIP** 



# **MPO Committee Membership**

## **Policy Committee**

Member	Title	Representing
Kent McDaniel, Chair	Board of Directors Member	Bloomington Public Transportation Corporation
Jack Baker, Vice Chair	President, Plan Commission	City of Bloomington
Mark Kruzan	Mayor	City of Bloomington
Andy Ruff	Common Council Member	City of Bloomington
Susie Johnson	Director of Public Works	City of Bloomington
Jason Banach	Director of Real Estate	Indiana University
Iris Kiesling	County Commissioner	Monroe County
Cheryl Munson	County Council Member	Monroe County
John Irvine	President, Plan Commission	Monroe County
Bill Williams	Director of Highways	Monroe County
Dan Swafford	Town Council Member	Town of Ellettsville
Laurel Cornell	Chair, Citizens Advisory Com.	Citizens Advisory Committee
Tony McClellan	Deputy Commissioner	INDOT Seymour District
Richard Marquis	Administrator, Indiana Division	Federal Highway Administration (non-voting)
Marisol Simon	Administrator, Region V	Federal Transit Administration (non-voting)

## **MPO Committee Membership (cont.)**

## **Technical Advisory Committee**

Member	Title	Representing
Adrian Reid, Chair	City Engineer	City of Bloomington
Jane Fleig, Vice Chair	Assistant Engineer, Utilities Department	City of Bloomington
Lew May	General Manager	Bloomington Transit
Sarah Ryterband	Vice Chair, CAC	Citizens Advisory Committee
Andrea Roberts	Deputy Director, Public Works Department	City of Bloomington
Dave Williams	Director of Operations, Parks Department	City of Bloomington
Tom Micuda	Director, Planning Department	City of Bloomington
Sue West	Controller	City of Bloomington
Laura Haley	GIS Coordinator	City of Bloomington
Joe VanDeventer	Assistant Street Superintendent	City of Bloomington
Steve Saulter	Auditor	Monroe County
Chuck Stephenson	Administrator, Parks Department	Monroe County
Larry Wilson	Director, Planning Department	Monroe County
Kurt Babcock	GIS Coordinator	Monroe County
S. Bruce Payton	Executive Director, Monroe County Airport	Monroe County Airport
John Carter	Director of Planning	Monroe County Community Schools Corp.
Mike Wilcox	Superintendent	Richland-Bean Blossom Comm. Schools Corp.
Susan Chambers	Manager	Rural Transit
Mike Cornman	Street Department	Town of Ellettsville
Connie Griffin	Director, Planning Department	Town of Ellettsville
Perry Maull	Operations Director, IU Transportation	Indiana University
John Collison	Assistant Highways Director	Monroe County
Jim Ude	District Planning & Programming Director	Indiana Department of Transportation
Emmanuel Nsonwu	Transportation Planner/MPO Liaison	Indiana Department of Transportation
Brian Jones	Project Manager, Transit	Indiana Department of Transportation
Reggie Arkell	Region 5	Federal Transit Administration (non-voting)
Michelle Allen	Indiana Division	Federal Highway Administration (non-voting)



## **MPO Committee Membership (cont.)**

## **Citizens Advisory Committee**

Member	Representing
Laurel Cornell, Chair	Prospect Hill Neighborhood
Sarah Ryterband, Vice Chair	Prospect Hill Neighborhood
Paul Ash	McDoel Gardens Neighborhood
Jack Baker	McDoel Gardens Neighborhood
Ken Campanella	Citizen
Trent Carney	Citizen
Glenn Carter	Citizen
Sarah Clevenger	Citizen
Elizabeth Cox-Ash	McDoel Gardens Neighborhood
Anita Douglas	Citizen
Mary Jane Hall	Bloomington Board of Realtors
Elizabeth Irwin	Greater Bloomington Chamber of Commerce
Larry Jacobs	Greater Bloomington Chamber of Commerce
Nicole Johnson	Citizen
John Kehrberg	County Citizen
Ted Miller	Citizen
Bill Milroy	Old Northeast/Downtown Neighborhood
Cheryl Munson	Citizen
Patrick Murray	Citizen
James Reed	Citizen
David Sabbagh	Citizen
David Walter	Sixth & Ritter Neighborhood
Tamby Wikle-Cassady	Citizen

Adopted: May 9, 2014

## **MPO Committee Membership (cont.)**

## **MPO Staff**

Name	Position
Joshua Desmond, AICP	MPO Director
Scott Robison, AICP	Long Range/Transportation Manager
Anna Dragovich	Senior Transportation Planner
Vince Caristo	Bicycle & Pedestrian Coordinator
Jane Weiser	Planning Assistant

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# **Appendix B**

TRANSIT OPERATOR LOCAL MATCH ASSURANCE

## **Transit Operator Local Match Assurance**



FY 2015-2016 Federal Highway Administration (FHWA) Planning Funds (PL) and Federal Transit Administration (FTA) Section 5303 Planning Funds:

The City of Bloomington Public Transportation Corporation (hereinafter referred to as the "Transit Provider") HEREBY GIVES ITS ASSURANCES THAT the local matching requirements for its FY 2015-2016 FHWA and FTA grants shall be met. The MPO is requesting FHWA and FTA Planning grant funds totaling \$551,109, requiring \$137,777 local match. As specified in the FY 2015-2016 Unified Planning Work Program (UPWP), the Transit Provider shall be responsible for \$52,000 of the total grant, requiring \$13,000 in local match for the following UPWP elements:

- 1) 3.7(A) Asset Management Plan
- 2) 3.7(B) Safety Plan
- 3) 4.4(A) Annual Passenger Count Data Collection
- 4) 4.4(B) Annual Passenger Count Report

Date

Bloomington Public Transportation Corporation

Legal Name of Applicant

By:

Lew May General Manager Bloomington Transit

5/22/14

401 N. Morton Street • Suite 160 • PO Box 100 • Bloomington, IN 47402 • Ph: (812) 349-3423 • Fx: (812) 349-3535 www.bloomington.in.gov/mpo • mpo@bloomington.in.gov

# **Appendix C**

**ABBREVIATIONS** 



#### **Abbreviations**

**3-C** Continuing, Comprehensive, and Cooperative Planning Process

**ADA** Americans with Disabilities Act

**BBPSC** Bloomington Bicycle and Pedestrian Safety Commission

**CAC** Citizens Advisory Committee

**EJ** Environmental Justice

FHWA Federal Highway Administration
FTA Federal Transit Administration

**FY** Fiscal Year (July 1 through June 30)

HPMS Highway Performance Monitoring SystemHSIP Highway Safety Improvement ProgramINDOT Indiana Department of Transportation

**INSTIP** Indiana State Transportation Improvement Program

ITS Intelligent Transportation System

IU Indiana UniversityLPA Local Public Agency

MAP-21 Moving Ahead for Progress in the 21st CenturyMCCSC Monroe County Community School Corporation

MPO Metropolitan Planning OrganizationMTP Metropolitan Transportation PlanPDP Program development Process

PL Planning

SAFETEA-LU Safe, Affordable, Flexible, Efficient Transportation Equity Act: A

Legacy for Users

STP Surface Transportation Program
 TAP Transportation Alternatives Program
 TAC Technical Advisory Committee

**TEA-21** Transportation Equity Act for the 21st Century

TIP Transportation Improvement Program

**UPWP** Unified Planning Work Program

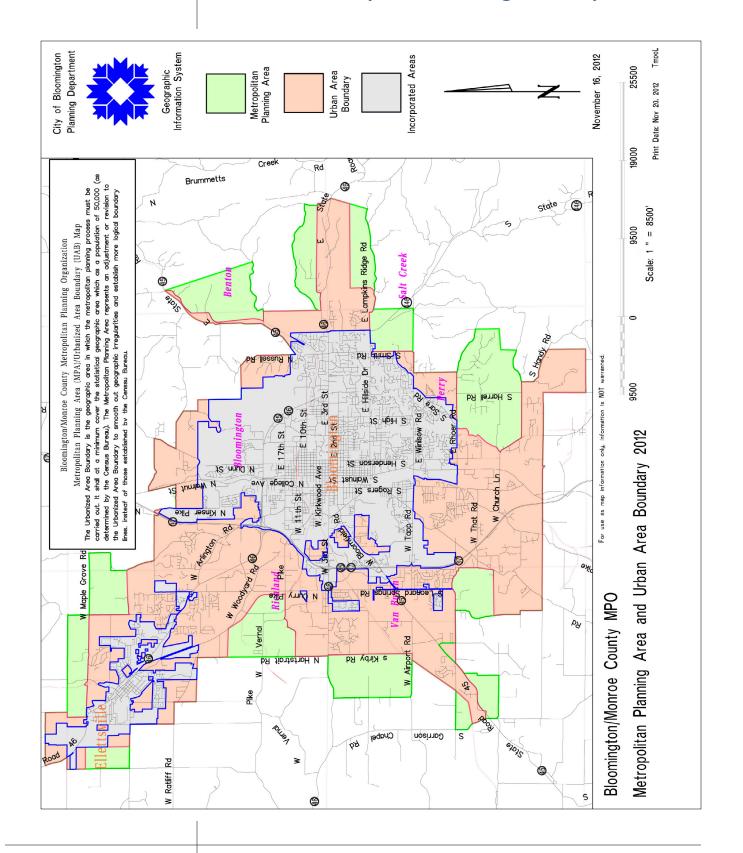
VMT Vehicle Miles of Travel

# **Appendix D**

**BMCMPO METROPOLITAN PLANNING AREA MAP** 



## **BMCMPO Metropolitan Planning Area Map**



# **Appendix E**

**PLANNING EMPHASIS AREAS** 

## **Planning Emphasis Areas**



**Indiana Division** 

January 30, 2014

575 N. Pennsylvania St, Room 254 Indianapolis, IN 46204 317-226-7475 317-226-7341

> In Reply Refer To: HDA-IN

Dear Indiana MPO Directors and INDOT:

The Indiana Division Office of FHWA is issuing its annual planning emphasis areas (PEAs) for the FY 2015 to be addressed in the metropolitan planning organizations' (MPOs') and the Indiana Department of Transportation's (INDOT's) future work programs. The purpose of the PEAs is to focus our efforts on implementing Moving Ahead for Progress in 21<sup>st</sup> Century Act (MAP-21).

We complement the MPOs and INDOT on the implementation of two recent PEAs: Quarterly Project Tracking and Red Flag Investigations as part of Planning and Environmental Linkages (FHWA Every Day Counts Innovative Initiative). These PEAs have now been integrated into the planning process and we request that the MPOs and INDOT continue to address them in their work programs.

The FY 2015 PEAs are:

- ADA Transition Plans Part II
- Functional Classification Update
- Pavement Management System

The following are some comments to guide interpretation of each PEA:

American Disabilities Act (ADA) Transitions Plans Part II – MPOs are to ensure local public agencies (LPAs) with projects in the Transportation Improvement Program (TIP) have provided a status of their ADA Transition Plan to the appropriate MPO. Further, for those entities with greater than 50 employees that have yet to complete their ADA Transition Plan, the MPO should continue to encourage and assist the LPAs (as appropriate) with the completion of those plans. The MPOs will need to report a completion status of the ADA transition Plans for those entities with greater than 50 employees to INDOT's Office of Economic Opportunity. The MPOs should also work to identify entities within their metropolitan planning areas (MPAs) with fewer than 50 employees to develop access plans.

The MPO should review INDOT's 18-month letting list for projects, and also determine the status of these entities' transition plans (accessibility plans) to ensure funding is forwarded only to those who have the required plans.

## **Planning Emphasis Areas (cont.)**

2

Adopted: May 9, 2014

Lastly, the MPOs along with FHWA and INDOT should look to identify agencies that have consistent success in implementing their transition plans, so those entities can be congratulated and used as examples for others to model.

Functional Classification Review - MPOs are to continue review the functional classification of roadways in their planning areas and determine if any changes are necessary in the MPO's transportation network. This is also an appropriate time to update the National Highway System and National Network for Trucks:

National Highway System Updates - MAP-21 enhanced the NHS system to include all principal arterials. MPOs are requested to reconsider the appropriate roads that should be part of the NHS network within their MPA as part of the functional classification review.

National Truck Network Revisions – FHWA is also requesting INDOT and the MPOs examine the National Truck Network in your respective areas. It will be updated as a result of the assessment of functional classification in your planning areas.

All changes to functional classification, NHS and the National Network will need to be coordinated with Eric Conklin at INDOT, econklin@indot.in.gov. All changes will need concurrence from your MPO and INDOT to be considered by FHWA.

Pavement Management System - The MPOs are encouraged to develop PMS to support federal-aid programming of pavement preventive maintenance projects similar to those implemented during the American Recovery and Reinvestment Act. Please contact Tom Duncan, FHWA Pavement Engineer, tom.duncan@dot.gov/317-226-5622.

If you have any questions, please contact your FHWA Planning and Environmental Specialist.

Sincerely.

Planning Program Manager

Indiana MPO Council Kathy Eaton-McKalip, INDOT Roy Nunnally, INDOT Eric Conklin, INDOT Debby Thomas, INDOT LaTosha Higgins, INDOT



## **Planning Emphasis Areas (cont.)**



**APPENDICES** 

Office of the Administrator April 23, 2014

1200 New Jersey Ave., SE Washington, D.C. 20590

**Federal Transit** Administration

> In Reply Refer To: HEPP-1 TPE-1

Attention: Executive Directors of Metropolitan Planning Organizations

With the renewed focus on transportation planning brought about by the MAP-21, Transportation Secretary Foxx, and the pending issuance of proposed transportation planning regulations, Federal Highway Administration (FHWA) and Federal Transit Administration's (FTA) Offices of Planning are jointly issuing Planning Emphasis Areas (PEAs). The PEAs are planning topical areas that we want to place emphasis on as the Metropolitan Planning Organizations (MPOs) and the State DOTs develop their respective planning work programs. We are asking our FHWA and FTA field offices to meet with their MPO and State DOT counterparts to discuss these emphasis areas and encourage the MPOs and the States to develop and identify work tasks associated with the planning emphasis areas for inclusion in their upcoming unified planning work programs and statewide planning and research work programs for Federal FY-2015. The planning emphasis areas for Federal FY-2015 include:

#### MAP-21 Implementation

Transition to Performance Based Planning and Programming. The development and implementation of a performance management approach to transportation planning and programming that supports the achievement of transportation system performance outcomes.

#### Models of Regional Planning Cooperation

Promote cooperation and coordination across MPO boundaries and across State boundaries where appropriate to ensure a regional approach to transportation planning. This is particularly important where more than one MPO or State serves an urbanized area or adjacent urbanized areas. This cooperation could occur through the metropolitan planning agreements that identify how the planning process and planning products will be coordinated, through the development of joint planning products, and/or by other locally determined means. Coordination across MPO and across State boundaries includes the coordination of transportation plans and programs, corridor studies, and projects across adjacent MPO and State boundaries. It also includes collaboration among State DOT(s), MPOs, and operators of public transportation on activities such as: data collection, data storage and analysis, analytical tools, and performance based planning.

## **Planning Emphasis Areas (cont.)**

2

#### Ladders of Opportunity

Access to essential services - as part of the transportation planning process, identify
transportation connectivity gaps in access to essential services. Essential services
include housing, employment, health care, schools/education, and recreation. This
emphasis area could include MPO and State identification of performance measures and
analytical methods to measure the transportation system's connectivity to essential
services and the use of this information to identify gaps in transportation system
connectivity that preclude access of the public, including traditionally underserved
populations, to essential services. It could also involve the identification of solutions to
address those gaps.

Sincerely yours,

Gregory G. Nadeau Deputy Administrator Federal Highway Administration

Deputy Administrator Federal Transit Administration

Therese W. McMillan

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# **Appendix F**

**ADOPTION RESOLUTIONS** 



## **Adoption Resolutions**



Bloomington/Monroe County Metropolitan Planning Organization

#### **ADOPTION RESOLUTION FY 2014-10**

RESOLUTION ADOPTING THE FISCAL YEAR 2015-2016 UNIFIED PLANNING WORK PROGRAM as presented to the Policy Committee of the Bloomington/Monroe County Metropolitan Planning Organization on May 9<sup>th</sup>, 2014

- WHEREAS, the Bloomington/Monroe County Metropolitan Planning Organization (BMCMPO) is the organization designated by the Governor of Indiana as the Metropolitan Planning Organization responsible for carrying out, with the State of Indiana, the provisions of 23 U.S.C. 134, and capable of meeting the requirements thereof for the Bloomington, Indiana urbanized area; and
- WHEREAS, The BMCMPO must develop and adopt a Unified Planning Work Program (UPWP) detailing all planning activities that are anticipated in the MPO urbanized area over the next programming years and document the work that will be performed with federal highway and transit planning funds; and
- WHEREAS, the work conducted to create the Unified Planning Work Program was performed under Element 101 of the Fiscal Years 2013-2014 Unified Planning Work Program

#### NOW, THEREFORE, BE IT RESOLVED:

- (1) The Bloomington/Monroe County Metropolitan Planning Organization hereby adopts the Fiscal year 2015-2016 Unified Planning Work Program; and
- (2) That the adopted document shall be forwarded to all relevant public officials and government agencies, and shall be available for public inspection during regular business hours at the City of Bloomington Planning Department, located in the Showers Center City Hall at 401 North Morton Street, Bloomington, Indiana.

PASSED AND ADOPTED by the Policy Committee by a vote of /2 - \_ upon this 9<sup>th</sup> day of May, 2014.

Kent McDaniel Chair, Policy Committee

Attest: Josh Desmo

Director, BMCMPO