

**STATE BOARD OF ACCOUNTS**  
**302 West Washington Street**  
**Room E418**  
**INDIANAPOLIS, INDIANA 46204-2769**

FINANCIAL STATEMENT AND  
FEDERAL SINGLE AUDIT REPORT  
OF

CITY OF BLOOMINGTON  
MONROE COUNTY, INDIANA

January 1, 2016 to December 31, 2016



**FILED**  
09/29/2017



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#### SCHEDULE OF OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Controller	Jeffrey H. Underwood	01-01-16 to 12-31-17
Mayor	John Hamilton	01-01-16 to 12-31-19
President of the Board of Public Works	Kyla Cox Deckard	01-01-16 to 12-31-17
President of the Common Council	Andrew Ruff Susan Sandberg	01-01-16 to 12-31-16 01-01-17 to 12-31-17
Utility Office Manager	John Langley Victor Kelson	01-01-16 to 04-24-16 04-25-16 to 12-31-17



**STATE OF INDIANA**  
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**INDEPENDENT AUDITOR'S REPORT**

TO: THE OFFICIALS OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA

**Report on the Financial Statement**

We have audited the accompanying financial statement of the City of Bloomington (City), which comprises the financial position and results of operations for the year ended December 31, 2016, and the related notes to the financial statement as listed in the Table of Contents.

***Management's Responsibility for the Financial Statement***

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the financial reporting provisions of the Indiana State Board of Accounts as allowed by state statute (Indiana Code 5-11-1-6). Management is responsible for and has determined that the regulatory basis of accounting, as established by the Indiana State Board of Accounts, is an acceptable basis of presentation. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

INDEPENDENT AUDITOR'S REPORT  
(Continued)

***Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles***

As discussed in Note 1 to the financial statement, the City prepares its financial statement on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position and results of operations of the City for the year ended December 31, 2016.

***Opinion on Regulatory Basis of Accounting***

In our opinion, the financial statement referred to above presents fairly, in all material respects, the financial position and results of operations of the City for the year ended December 31, 2016, in accordance with the financial reporting provisions of the Indiana State Board of Accounts described in Note 1.

***Other Matters***

*Supplementary Information*

Our audit was conducted for the purpose of forming an opinion on the City's financial statement. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is not a required part of the financial statement. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statement. The information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the financial statement taken as a whole.


*Other Information*

Our audit was conducted for the purpose of forming an opinion on the City's financial statement. The Combining Schedule of Receipts, Disbursements, and Cash and Investment Balances - Regulatory Basis, Schedule of Payables and Receivables, Schedule of Leases and Debt, and Schedule of Capital Assets, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statement. They have not been subjected to the auditing procedures applied by us in the audit of the financial statement and, accordingly, we express no opinion on them.

INDEPENDENT AUDITOR'S REPORT  
(Continued)

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued a report dated September 19, 2017, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

  
Paul D. Joyce, CPA  
State Examiner

September 19, 2017



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL  
STATEMENT PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

**TO: THE OFFICIALS OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA**

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statement of the City of Bloomington (City), which comprises the financial position and results of operations for the year ended December 31, 2016, and the related notes to the financial statement, and have issued our report thereon dated September 19, 2017, wherein we noted the City followed accounting practices the Indiana State Board of Accounts prescribes rather than accounting principles generally accepted in the United States of America.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statement, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statement will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.




INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL  
STATEMENT PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*  
(Continued)

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

  
Paul D. Joyce, CPA  
State Examiner

September 19, 2017

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## FINANCIAL STATEMENT AND ACCOMPANYING NOTES

The financial statement and accompanying notes were approved by management of the City. The financial statement and notes are presented as intended by the City.

CITY OF BLOOMINGTON  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -  
REGULATORY BASIS  
For the Year Ended December 31, 2016

Fund	Cash and Investments 01-01-16	Receipts	Disbursements	Cash and Investments 12-31-16
General	\$ 9,197,843	\$ 40,071,654	\$ 37,247,860	\$ 12,021,637
Motor Vehicle Highway	655,575	4,423,869	3,983,095	1,096,349
Local Road And Street	211,417	577,347	630,113	158,651
Parking Facilities	1,835,623	1,761,896	1,355,750	2,241,769
Crime Control	73,949	179,954	58,563	195,340
Parking Meter	989,527	2,405,442	1,786,588	1,608,381
Enhanced Access	5,199	240	-	5,439
Electronic Map Generation	10,222	312	2,462	8,072
Parks & Rec General	643,201	6,877,548	6,565,155	955,594
Rainy Day	4,643,384	15,182	-	4,658,566
LOIT Special Distribution	-	2,363,750	127,912	2,235,838
Cumulative Improvement (Cig)	419,036	204,930	425,429	198,537
Cumulative Cap Develop	1,006,686	1,836,315	1,806,647	1,036,354
RDC	96,037	249	30,091	66,195
Police Pension	1,213,713	1,256,025	1,263,246	1,206,492
Fire Pension	1,311,192	2,038,729	1,874,176	1,475,745
Debt Service Reserve For 440 TIF	1,071,682	3,504	-	1,075,186
Rental Inspection Program	52,796	241,195	230,000	63,991
2011 Downtown Redevelop Bond	-	1,054,224	1,054,224	-
Surplus CTP Bond	1,917,334	5,468	508,972	1,413,830
Grants Non Approp	(14,307)	162,735	147,039	1,389
IU Woodlawn Escrow	46,902	1,178,398	1,161,097	64,203
Consolidated TIF	19,518,376	9,519,436	8,884,308	20,153,504
Debt Services Reserve for 518	2,865,755	9,370	-	2,875,125
Consolidated TIF Bond Proceeds	39,121,243	127,305	306,000	38,942,548
Parks 2016 GO Bond Proceeds	-	7,080,244	10,250	7,069,994
City 2016 GO Bond Proceeds	-	10,785,652	10,250	10,775,402
Bloomington Technology Park	52,972	173	-	53,145
B-Line Ph2 DNR -Grant	67	-	-	67
Community Services	49,633	100,056	113,265	36,424
CDBG Escrow	11	-	-	11
Police Education	191,349	45,730	36,581	200,498
CDBG	731	941,661	942,395	(3)
Parks Non Reverting Operating	2,042,896	2,313,773	2,055,043	2,301,626
Bloomington Invest Incent	40,724	23,754	63,244	1,234
Affordable Housing	2,833	-	-	2,833
Rental Rehab	2,610	-	-	2,610
HOME	21,890	173,309	193,997	1,202
HAND Special Grants	89,217	41,248	53,447	77,018
Dispatch Training	87,823	1,578	7,806	81,595
Non Reverting Telecom	956,654	869,442	1,141,187	684,909
Restricted Donation	63,523	56,751	33,266	87,008
Municipal Arts	61,636	-	-	61,636
Arts Commission Operating	9,507	-	4,989	4,518
Non Reverting Econ Develop	16,600	-	-	16,600
Non Reverting Improve	397,589	63,744	213,943	247,390
Unsafe Housing	161,657	47,721	19,308	190,070
CTP Downtown	4,575,521	457,910	-	5,033,431
TIF Prow	439,068	93,762	3,061	529,769
Solid Waste	-	2,046,415	2,046,415	-
Petty Cash Accounts- City	21,230	5,050	7,480	18,800
Petty Cash Accounts- Utilities	400	-	-	400
Alternative Transportation	745,720	856,572	605,428	996,864
Downtown CRED	7,533,055	776,273	-	8,309,328
BMFC Showers	27,981	632,515	631,975	28,521
Police Station Lease	44,717	-	-	44,717
98 Street Bond	-	919,038	896,025	23,013
Golf Course Bond	7,976	269,412	268,161	9,227
BMFC 1998 Street Lease	-	1,194,875	1,194,875	-
Redevelopment Dis Bond 2000	55,986	-	-	55,986
2001 Parks Bond	217,430	428,051	433,191	212,290
Parks Land Acquisition	1,533	-	-	1,533
Fire Capital	8,908	-	-	8,908
Industrial Development	3,222,201	2,012,970	-	5,235,171
Vehicle Replacement	250,579	202,500	105,358	347,721
Risk Management	555,534	543,534	582,685	516,383
Fleet Maintenance	897,238	1,706,649	2,230,817	373,070
Rosehill Trust	54,160	177	-	54,337
Payroll	98,755	37,840,469	37,801,945	137,279
Health Insurance	2,765,733	11,177,939	9,759,052	4,184,620
Insurance Voluntary Trust	226,081	896,521	853,940	268,662
Unemployment Comp	154,676	72,041	18,700	208,017
Storm Water Utility- Operating	686,000	1,559,875	1,541,811	704,064
PAYROLL UTILITY	24,454	2,273,471	2,272,068	25,857
Wastewater Utility- Operating	5,932,234	23,423,401	23,117,935	6,237,700
Wastewater Util-Bond And Interest	391	8,010,593	8,008,565	2,419
Wastewater Utility- Construction	457,953	100	399,648	58,405
Wastewater Utility-Debt Reserve	6,690,841	9,227	-	6,700,068
Water O&M	2,907,139	16,228,669	16,603,339	2,532,469
Water Utility-Bond And Interest	422	5,511,228	5,311,883	199,767
Water Utility- Construction	526,601	156	71,582	455,175
Water Hydrant Deposit	35,850	15,500	11,650	39,700
Water Utility-Debt Reserve	5,649,351	15,697	-	5,665,048
Totals	\$ 135,958,025	\$ 218,040,503	\$ 189,125,287	\$ 164,873,241

The notes to the financial statement are an integral part of this statement.

CITY OF BLOOMINGTON  
NOTES TO FINANCIAL STATEMENT

**Note 1. Summary of Significant Accounting Policies**

**A. Reporting Entity**

The City was established under the laws of the State of Indiana. The City operates under a Council-Mayor form of government and provides some or all of the following services: public safety (police and fire), highways and streets, health and social services, culture and recreation, public improvements, planning and zoning, general administrative services, water, wastewater, electric, gas, storm water, trash, aviation, and urban redevelopment and housing.

The accompanying financial statement presents the financial information for the City.

**B. Basis of Accounting**

The financial statement is reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

**C. Cash and Investments**

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

*Receipts*

Receipts are presented in the aggregate on the face of the financial statement. The aggregate receipts include the following sources:

*Taxes.* Amounts received from one or more of the following: property tax, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeeper's tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the City.

*Licenses and permits.* Amounts received from businesses, occupations, or non-businesses that must be licensed before doing business within the government's jurisdiction, or permits levied according to the benefits presumably conferred by the permit. Examples of licenses and permits include the following: peddler licenses, animal licenses, auctioneer licenses, building and planning permits, demolition permits, electrical permits, sign permits, and gun permits.

CITY OF BLOOMINGTON  
NOTES TO FINANCIAL STATEMENT  
(Continued)

*Intergovernmental receipts.* Amounts received from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of intergovernmental receipts include, but are not limited to, the following: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distributions received from the state, local road and street distributions received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

*Charges for services.* Amounts received for services including, but not limited to, the following: planning commission charges, building department charges, copies of public records, copy machines charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable TV receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

*Fines and forfeits.* Amounts received from fines and penalties imposed for the commission of statutory offenses, violation of lawful administrative rules and regulations (fines), and for the neglect of official duty and monies derived from confiscating deposits held as performance guarantees (forfeitures).

*Utility fees.* Amounts received from charges for current services.

*Other receipts.* Amounts received from various sources, including, but not limited to, the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution, or court order; internal service receipts; and fiduciary receipts.

**E. Disbursements**

Disbursements are presented in the aggregate on the face of the financial statement. The aggregate disbursements include the following uses:

*Personal services.* Amounts disbursed for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

*Supplies.* Amounts disbursed for articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include, but are not limited to, the following: office supplies, operating supplies, and repair and maintenance supplies.

*Other services and charges.* Amounts disbursed for services including, but not limited to, the following: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

*Debt service - principal and interest.* Amounts disbursed for fixed obligations resulting from financial transactions previously entered into by the City. It includes all expenditures for the reduction of the principal and interest of the City's general obligation indebtedness.

CITY OF BLOOMINGTON  
NOTES TO FINANCIAL STATEMENT  
(Continued)

*Capital outlay.* Amounts disbursed for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

*Utility operating expenses.* Amounts disbursed for operating the utilities.

*Other disbursements.* Amounts disbursed for various other purposes including, but not limited to, the following: interfund loan payments; loans made to other funds; internal service disbursements; and transfers out that are authorized by statute, ordinance, resolution, or court order.

**F. Interfund Transfers**

The City may, from time to time, make transfers from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

**G. Fund Accounting**

Separate funds are established, maintained, and reported by the City. Each fund is used to account for amounts received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the City. The amounts accounted for in a specific fund may only be available for use for certain, legally-restricted purposes. Additionally, some funds are used to account for assets held by the City in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and, therefore, the funds cannot be used for any expenditures of the unit itself.

**Note 2. Budgets**

The operating budget is initially prepared and approved at the local level. The fiscal officer of the City submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

**Note 3. Property Taxes**

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the City in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

CITY OF BLOOMINGTON  
NOTES TO FINANCIAL STATEMENT  
(Continued)

**Note 4. *Deposits and Investments***

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the City to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

**Note 5. *Risk Management***

The City may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job-related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the City to set aside money for claim settlements. The self-insurance fund would be included in the financial statement. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

**Note 6. *Pension Plans***

*A. Public Employees' Retirement Fund*

*Plan Description*

The Indiana Public Employees' Retirement Fund (PERF) is a defined benefit pension plan. PERF is a cost-sharing multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in this defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the Indiana Public Retirement System (INPRS) Board, most requirements of the system, and give the City authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of members' contributions, set by state statute at 3 percent of compensation, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member.

INPRS administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Indiana Public Retirement System  
One North Capitol, Suite 001  
Indianapolis, IN 46204  
Ph. (888) 526-1687



CITY OF BLOOMINGTON  
NOTES TO FINANCIAL STATEMENT  
(Continued)

*Funding Policy and Annual Pension Cost*

The contribution requirements of the plan members for PERF are established by the Board of Trustees of INPRS.

*B. 1925 Police Officers' Pension Plan*

*Plan Description*

The 1925 Police Officers' Pension Plan is a single-employer defined benefit pension plan. The plan is administered by the local pension board as authorized by state statute (Indiana Code 36-8-6). The plan provides retirement, disability, and death benefits to plan members and beneficiaries. The plan was established by the plan administrator, as provided by state statute. The plan administrator does not issue a publicly available financial report that includes financial statements and required supplementary information of the plan.

*Funding Policy*

The contribution requirements of plan members for the 1925 Police Officers' Pension Plan are established by state statute.

*On Behalf Payments*

The 1925 Police Officers' Pension Plan is funded by the State of Indiana through the Indiana Public Retirement System as provided under Indiana Code 5-10.3-11.

*C. 1937 Firefighters' Pension Plan*

*Plan Description*

The 1937 Firefighters' Pension Plan is a single-employer defined benefit pension plan. The plan is administered by the local pension board as authorized by state statute (Indiana Code 36-8-7). The plan provides retirement, disability, and death benefits to plan members and beneficiaries. The plan was established by the plan administrator, as provided by state statute. The plan administrator does not issue a publicly available financial report that includes financial statements and required supplementary information of the plan.

*Funding Policy*

The contribution requirements of plan members for the 1937 Firefighters' Pension Plan are established by state statute.

*On Behalf Payments*

The 1937 Firefighters' Pension Plan is funded by the State of Indiana through the Indiana Public Retirement System as provided under Indiana Code 5-10.3-11.

CITY OF BLOOMINGTON  
NOTES TO FINANCIAL STATEMENT  
(Continued)

*D. 1977 Police Officers' and Firefighters' Pension and Disability Fund*

*Plan Description*

The 1977 Police Officers' and Firefighters' Pension and Disability Fund is a cost-sharing multiple-employer defined benefit pension plan administered by the Indiana Public Retirement System (INPRS) for all police officers and firefighters hired after April 30, 1977.

State statute (Indiana Code 36-8-8) regulates the operations of the system, including benefits, vesting, and requirements for contributions by employers and by employees. Covered employees may retire at age 52 with 20 years of service. An employee with 20 years of service may leave service, but will not receive benefits until reaching age 52. The plan also provides for death and disability benefits.

INPRS issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Indiana Public Retirement System  
One North Capitol, Suite 001  
Indianapolis, IN 46204  
Ph. (888) 526-1687

*Funding Policy*

The contribution requirements of plan members and the City are established by the Board of Trustees of INPRS.

#### OTHER INFORMATION - UNAUDITED

The City's Annual Financial Report information can be found on the Gateway website: <https://gateway.ifionline.org/>.

Differences may be noted between the financial information presented in the financial statement contained in this report and the financial information presented in the City's Annual Financial Report referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the audit. This is a common occurrence in any financial statement audit. The financial information presented in this report is audited information, and the accuracy of such information can be determined by reading the opinion given in the Independent Auditor's Report.

The other information presented was approved by management of the City. It is presented as intended by the City.

CITY OF BLOOMINGTON  
COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
For the Year Ended December 31, 2016

	General	Motor Vehicle Highway	Local Road And Street	Parking Facilities	Crime Control	Parking Meter	Enhanced Access
Cash and investments - beginning	\$ 9,197,843	\$ 655,575	\$ 211,417	\$ 1,835,623	\$ 73,949	\$ 989,527	\$ 5,199
Receipts:							
Taxes	20,413,760	2,627,730	577,347	-	-	-	-
Licenses and permits	152,387	-	-	-	-	-	-
Intergovernmental receipts	13,316,830	1,555,764	-	-	-	-	-
Charges for services	4,528,366	-	-	1,098,486	-	2,404,730	240
Fines and forfeits	452,713	-	-	-	176,839	-	-
Utility fees	-	-	-	-	-	-	-
Other receipts	1,207,598	240,375	-	663,410	3,115	712	-
Total receipts	<u>40,071,654</u>	<u>4,423,869</u>	<u>577,347</u>	<u>1,761,896</u>	<u>179,954</u>	<u>2,405,442</u>	<u>240</u>
Disbursements:							
Personal services	30,631,829	2,603,533	-	351,703	-	638,396	-
Supplies	1,000,861	364,350	-	30,182	-	34,927	-
Other services and charges	3,250,560	706,729	630,113	917,133	58,563	968,402	-
Debt service - principal and interest	-	-	-	-	-	-	-
Capital outlay	1,086,452	185,500	-	-	-	87,577	-
Utility operating expenses	-	-	-	-	-	-	-
Other disbursements	1,278,158	122,983	-	56,732	-	57,286	-
Total disbursements	<u>37,247,860</u>	<u>3,983,095</u>	<u>630,113</u>	<u>1,355,750</u>	<u>58,563</u>	<u>1,786,588</u>	<u>-</u>
Excess (deficiency) of receipts over disbursements	<u>2,823,794</u>	<u>440,774</u>	<u>(52,766)</u>	<u>406,146</u>	<u>121,391</u>	<u>618,854</u>	<u>240</u>
Cash and investments - ending	<u>\$ 12,021,637</u>	<u>\$ 1,096,349</u>	<u>\$ 158,651</u>	<u>\$ 2,241,769</u>	<u>\$ 195,340</u>	<u>\$ 1,608,381</u>	<u>\$ 5,439</u>

CITY OF BLOOMINGTON  
COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
For the Year Ended December 31, 2016  
(Continued)

	Electronic Map Generation	Parks & Rec General	Rainy Day	LOIT Special Distribution	Cumulative Improvement (Cig)	Cumulative Cap Develop	RDC
Cash and investments - beginning	\$ 10,222	\$ 643,201	\$ 4,643,384	\$ -	\$ 419,036	\$ 1,006,686	\$ 96,037
Receipts:							
Taxes	-	5,477,622	-	-	-	1,623,356	-
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental receipts	-	344,796	-	2,358,121	204,930	212,959	-
Charges for services	312	1,054,844	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-	-
Utility fees	-	-	-	-	-	-	-
Other receipts	-	286	15,182	5,629	-	-	249
Total receipts	312	6,877,548	15,182	2,363,750	204,930	1,836,315	249
Disbursements:							
Personal services	-	4,453,960	-	-	-	-	-
Supplies	-	493,861	-	127,912	235,429	446,851	-
Other services and charges	2,462	1,131,204	-	-	-	304,521	30,091
Debt service - principal and interest	-	-	-	-	-	-	-
Capital outlay	-	154,716	-	-	-	555,275	-
Utility operating expenses	-	-	-	-	-	-	-
Other disbursements	-	331,414	-	-	190,000	500,000	-
Total disbursements	2,462	6,565,155	-	127,912	425,429	1,806,647	30,091
Excess (deficiency) of receipts over disbursements	(2,150)	312,393	15,182	2,235,838	(220,499)	29,668	(29,842)
Cash and investments - ending	\$ 8,072	\$ 955,594	\$ 4,658,566	\$ 2,235,838	\$ 198,537	\$ 1,036,354	\$ 66,195

CITY OF BLOOMINGTON  
COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
For the Year Ended December 31, 2016  
(Continued)

	Police Pension	Fire Pension	Debt Service Reserve For 440 TIF	Rental Inspection Program	2011 Downtown Redevelop Bond	Surplus CTP Bond	Grants Non Approp
Cash and investments - beginning	\$ 1,213,713	\$ 1,311,192	\$ 1,071,682	\$ 52,796	\$ -	\$ 1,917,334	\$ (14,307)
Receipts:							
Taxes	-	-	-	-	-	-	-
Licenses and permits	-	-	-	218,111	-	-	-
Intergovernmental receipts	1,251,491	2,034,415	-	-	-	-	124,617
Charges for services	-	-	-	23,084	-	-	-
Fines and forfeits	-	-	-	-	-	-	-
Utility fees	-	-	-	-	-	-	-
Other receipts	4,534	4,314	3,504	-	1,054,224	5,468	38,118
Total receipts	1,256,025	2,038,729	3,504	241,195	1,054,224	5,468	162,735
Disbursements:							
Personal services	3,983	3,752	-	-	-	-	64,044
Supplies	108	97	-	-	-	-	8,064
Other services and charges	1,259,155	1,870,327	-	-	800	508,972	74,931
Debt service - principal and interest	-	-	-	-	1,053,424	-	-
Capital outlay	-	-	-	-	-	-	-
Utility operating expenses	-	-	-	-	-	-	-
Other disbursements	-	-	-	230,000	-	-	-
Total disbursements	1,263,246	1,874,176	-	230,000	1,054,224	508,972	147,039
Excess (deficiency) of receipts over disbursements	(7,221)	164,553	3,504	11,195	-	(503,504)	15,696
Cash and investments - ending	\$ 1,206,492	\$ 1,475,745	\$ 1,075,186	\$ 63,991	\$ -	\$ 1,413,830	\$ 1,389

CITY OF BLOOMINGTON  
COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
For the Year Ended December 31, 2016  
(Continued)

	IU Woodlawn Escrow	Consolidated TIF	Debt Services Reserve for 518	Consolidated TIF Bond Proceeds	Parks 2016 GO Bond Proceeds	City 2016 GO Bond Proceeds	Bloomington Technology Park
Cash and investments - beginning	\$ 46,902	\$ 19,518,376	\$ 2,865,755	\$ 39,121,243	\$ -	\$ -	\$ 52,972
Receipts:							
Taxes	-	9,080,372	-	-	-	-	-
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental receipts	-	62,064	-	-	-	-	-
Charges for services	-	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-	-
Utility fees	-	-	-	-	-	-	-
Other receipts	1,178,398	377,000	9,370	127,305	7,080,244	10,785,652	173
Total receipts	1,178,398	9,519,436	9,370	127,305	7,080,244	10,785,652	173
Disbursements:							
Personal services	-	-	-	-	-	-	-
Supplies	-	-	-	-	-	-	-
Other services and charges	1,161,097	2,898,958	-	306,000	10,250	-	-
Debt service - principal and interest	-	3,073,541	-	-	-	-	-
Capital outlay	-	-	-	-	-	10,250	-
Utility operating expenses	-	-	-	-	-	-	-
Other disbursements	-	2,911,809	-	-	-	-	-
Total disbursements	1,161,097	8,884,308	-	306,000	10,250	10,250	-
Excess (deficiency) of receipts over disbursements	17,301	635,128	9,370	(178,695)	7,069,994	10,775,402	173
Cash and investments - ending	\$ 64,203	\$ 20,153,504	\$ 2,875,125	\$ 38,942,548	\$ 7,069,994	\$ 10,775,402	\$ 53,145

CITY OF BLOOMINGTON  
COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
For the Year Ended December 31, 2016  
(Continued)

	B-Line Ph2 DNR -Grant	Community Services	CDBG Escrow	Police Education	CDBG	Parks Non Reverting Operating	Bloomington Invest Incent
Cash and investments - beginning	\$ 67	\$ 49,633	\$ 11	\$ 191,349	\$ 731	\$ 2,042,896	\$ 40,724
Receipts:							
Taxes	-	-	-	-	-	-	-
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental receipts	-	20,618	-	-	912,795	-	-
Charges for services	-	-	-	43,810	-	2,303,758	-
Fines and forfeits	-	-	-	1,920	-	-	-
Utility fees	-	-	-	-	-	-	-
Other receipts	-	79,438	-	-	28,866	10,015	23,754
Total receipts	-	100,056	-	45,730	941,661	2,313,773	23,754
Disbursements:							
Personal services	-	-	-	-	125,379	473,283	-
Supplies	-	11,536	-	-	1,251	371,394	-
Other services and charges	-	101,729	-	36,581	815,765	664,127	-
Debt service - principal and interest	-	-	-	-	-	539,104	-
Capital outlay	-	-	-	-	-	335	-
Utility operating expenses	-	-	-	-	-	-	-
Other disbursements	-	-	-	-	-	6,800	63,244
Total disbursements	-	113,265	-	36,581	942,395	2,055,043	63,244
Excess (deficiency) of receipts over disbursements	-	(13,209)	-	9,149	(734)	258,730	(39,490)
Cash and investments - ending	\$ 67	\$ 36,424	\$ 11	\$ 200,498	\$ (3)	\$ 2,301,626	\$ 1,234



CITY OF BLOOMINGTON  
COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
For the Year Ended December 31, 2016  
(Continued)

	Affordable Housing	Rental Rehab	HOME	HAND Special Grants	Dispatch Training	Non Reverting Telecom	Restricted Donation
Cash and investments - beginning	\$ 2,833	\$ 2,610	\$ 21,890	\$ 89,217	\$ 87,823	\$ 956,654	\$ 63,523
Receipts:							
Taxes	-	-	-	-	-	-	-
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental receipts	-	-	143,031	38,730	-	-	-
Charges for services	-	-	-	700	-	863,070	-
Fines and forfeits	-	-	-	-	-	-	-
Utility fees	-	-	-	-	-	-	-
Other receipts	-	-	30,278	1,818	1,578	6,372	56,751
Total receipts	-	-	173,309	41,248	1,578	869,442	56,751
Disbursements:							
Personal services	-	-	29,463	15,945	-	-	4,364
Supplies	-	-	-	-	-	4,953	20,884
Other services and charges	-	-	164,534	37,502	7,806	831,257	8,018
Debt service - principal and interest	-	-	-	-	-	-	-
Capital outlay	-	-	-	-	-	304,977	-
Utility operating expenses	-	-	-	-	-	-	-
Other disbursements	-	-	-	-	-	-	-
Total disbursements	-	-	193,997	53,447	7,806	1,141,187	33,266
Excess (deficiency) of receipts over disbursements	-	-	(20,688)	(12,199)	(6,228)	(271,745)	23,485
Cash and investments - ending	\$ 2,833	\$ 2,610	\$ 1,202	\$ 77,018	\$ 81,595	\$ 684,909	\$ 87,008

CITY OF BLOOMINGTON  
COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
For the Year Ended December 31, 2016  
(Continued)

	Municipal Arts	Arts Commission Operating	Non Reverting Econ Develop	Non Reverting Improve	Unsafe Housing	CTP Downtown	TIF Prow
Cash and investments - beginning	\$ 61,636	\$ 9,507	\$ 16,600	\$ 397,589	\$ 161,657	\$ 4,575,521	\$ 439,068
Receipts:							
Taxes	-	-	-	-	-	-	92,228
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental receipts	-	-	-	-	-	441,737	-
Charges for services	-	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	47,721	-	-
Utility fees	-	-	-	-	-	-	-
Other receipts	-	-	-	63,744	-	16,173	1,534
Total receipts	-	-	-	63,744	47,721	457,910	93,762
Disbursements:							
Personal services	-	-	-	-	18,722	-	-
Supplies	-	4,989	-	-	-	-	-
Other services and charges	-	-	-	213,943	586	-	3,061
Debt service - principal and interest	-	-	-	-	-	-	-
Capital outlay	-	-	-	-	-	-	-
Utility operating expenses	-	-	-	-	-	-	-
Other disbursements	-	-	-	-	-	-	-
Total disbursements	-	4,989	-	213,943	19,308	-	3,061
Excess (deficiency) of receipts over disbursements	-	(4,989)	-	(150,199)	28,413	457,910	90,701
Cash and investments - ending	\$ 61,636	\$ 4,518	\$ 16,600	\$ 247,390	\$ 190,070	\$ 5,033,431	\$ 529,769

CITY OF BLOOMINGTON  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2016  
 (Continued)

	Solid Waste	Petty Cash Accounts- City	Petty Cash Accounts- Utilities	Alternative Transportation	Downtown CRED	BMFC Showers	Police Station Lease
Cash and investments - beginning	\$ -	\$ 21,230	\$ 400	\$ 745,720	\$ 7,533,055	\$ 27,981	\$ 44,717
Receipts:							
Taxes	-	-	-	-	-	-	-
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental receipts	-	-	-	-	750,000	632,515	-
Charges for services	962,985	-	-	131,860	-	-	-
Fines and forfeits	-	-	-	224,712	-	-	-
Utility fees	-	-	-	-	-	-	-
Other receipts	1,083,430	5,050	-	500,000	26,273	-	-
Total receipts	2,046,415	5,050	-	856,572	776,273	632,515	-
Disbursements:							
Personal services	1,484,778	-	-	117,257	-	-	-
Supplies	80,172	-	-	3,920	-	-	-
Other services and charges	468,275	-	-	133,586	-	631,975	-
Debt service - principal and interest	-	-	-	-	-	-	-
Capital outlay	13,190	-	-	292,603	-	-	-
Utility operating expenses	-	-	-	-	-	-	-
Other disbursements	-	7,480	-	58,062	-	-	-
Total disbursements	2,046,415	7,480	-	605,428	-	631,975	-
Excess (deficiency) of receipts over disbursements	-	(2,430)	-	251,144	776,273	540	-
Cash and investments - ending	\$ -	\$ 18,800	\$ 400	\$ 996,864	\$ 8,309,328	\$ 28,521	\$ 44,717

CITY OF BLOOMINGTON  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2016  
 (Continued)

	98 Street Bond	Golf Course Bond	BMFC 1998 Street Lease	Redevelopment Dis Bond 2000	2001 Parks Bond	Parks Land Acquisition	Fire Capital
Cash and investments - beginning	\$ -	\$ 7,976	\$ -	\$ 55,986	\$ 217,430	\$ 1,533	\$ 8,908
Receipts:							
Taxes	864,998	-	-	-	402,832	-	-
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental receipts	54,040	-	-	-	25,219	-	-
Charges for services	-	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-	-
Utility fees	-	-	-	-	-	-	-
Other receipts	-	269,412	1,194,875	-	-	-	-
Total receipts	919,038	269,412	1,194,875	-	428,051	-	-
Disbursements:							
Personal services	-	-	-	-	-	-	-
Supplies	-	-	-	-	-	-	-
Other services and charges	750	750	1,194,875	-	750	-	-
Debt service - principal and interest	895,275	267,411	-	-	432,441	-	-
Capital outlay	-	-	-	-	-	-	-
Utility operating expenses	-	-	-	-	-	-	-
Other disbursements	-	-	-	-	-	-	-
Total disbursements	896,025	268,161	1,194,875	-	433,191	-	-
Excess (deficiency) of receipts over disbursements	23,013	1,251	-	-	(5,140)	-	-
Cash and investments - ending	\$ 23,013	\$ 9,227	\$ -	\$ 55,986	\$ 212,290	\$ 1,533	\$ 8,908

CITY OF BLOOMINGTON  
COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
For the Year Ended December 31, 2016  
(Continued)

	Industrial Development	Vehicle Replacement	Risk Management	Fleet Maintenance	Rosehill Trust	Payroll	Health Insurance
Cash and investments - beginning	\$ 3,222,201	\$ 250,579	\$ 555,534	\$ 897,238	\$ 54,160	\$ 98,755	\$ 2,765,733
Receipts:							
Taxes	-	-	-	-	-	-	-
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental receipts	2,000,000	-	-	-	-	-	-
Charges for services	-	-	543,534	1,262,697	-	-	9,357,473
Fines and forfeits	-	-	-	-	-	-	-
Utility fees	-	-	-	-	-	-	-
Other receipts	12,970	202,500	-	443,952	177	37,840,469	1,820,466
Total receipts	2,012,970	202,500	543,534	1,706,649	177	37,840,469	11,177,939
Disbursements:							
Personal services	-	-	219,329	681,870	-	-	-
Supplies	-	86,930	47,383	1,005,660	-	-	-
Other services and charges	-	18,428	315,973	115,190	-	-	9,759,052
Debt service - principal and interest	-	-	-	-	-	-	-
Capital outlay	-	-	-	428,097	-	-	-
Utility operating expenses	-	-	-	-	-	-	-
Other disbursements	-	-	-	-	-	37,801,945	-
Total disbursements	-	105,358	582,685	2,230,817	-	37,801,945	9,759,052
Excess (deficiency) of receipts over disbursements	2,012,970	97,142	(39,151)	(524,168)	177	38,524	1,418,887
Cash and investments - ending	\$ 5,235,171	\$ 347,721	\$ 516,383	\$ 373,070	\$ 54,337	\$ 137,279	\$ 4,184,620

CITY OF BLOOMINGTON  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2016  
 (Continued)

	Insurance Voluntary Trust	Unemployment Comp	Storm Water Utility- Operating	PAYROLL UTILITY	Wastewater Utility- Operating	Wastewater Util-Bond And Interest	Wastewater Utility- Construction
Cash and investments - beginning	\$ 226,081	\$ 154,676	\$ 686,000	\$ 24,454	\$ 5,932,234	\$ 391	\$ 457,953
Receipts:							
Taxes	-	-	-	-	-	-	-
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental receipts	-	-	-	-	-	-	-
Charges for services	-	72,041	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-	-
Utility fees	-	-	1,345,294	-	19,866,572	-	-
Other receipts	896,521	-	214,581	2,273,471	3,556,829	8,010,593	100
Total receipts	896,521	72,041	1,559,875	2,273,471	23,423,401	8,010,593	100
Disbursements:							
Personal services	-	-	388,947	-	4,915,903	-	-
Supplies	-	-	-	-	-	-	-
Other services and charges	853,940	18,700	27,195	-	110,418	-	-
Debt service - principal and interest	-	-	30,582	-	370,043	6,161,465	-
Capital outlay	-	-	92,145	-	791,818	-	399,648
Utility operating expenses	-	-	263,611	-	6,359,187	-	-
Other disbursements	-	-	739,331	2,272,068	10,570,566	1,847,100	-
Total disbursements	853,940	18,700	1,541,811	2,272,068	23,117,935	8,008,565	399,648
Excess (deficiency) of receipts over disbursements	42,581	53,341	18,064	1,403	305,466	2,028	(399,548)
Cash and investments - ending	\$ 268,662	\$ 208,017	\$ 704,064	\$ 25,857	\$ 6,237,700	\$ 2,419	\$ 58,405

CITY OF BLOOMINGTON  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2016  
 (Continued)

	Wastewater Utility-Debt Reserve	Water O&M	Water Utility-Bond And Interest	Water Utility- Construction	Water Hydrant Deposit	Water Utility-Debt Reserve	Totals
Cash and investments - beginning	\$ 6,690,841	\$ 2,907,139	\$ 422	\$ 526,601	\$ 35,850	\$ 5,649,351	\$ 135,958,025
Receipts:							
Taxes	-	-	-	-	-	-	41,160,245
Licenses and permits	-	-	-	-	-	-	370,498
Intergovernmental receipts	-	-	-	-	-	-	26,484,672
Charges for services	-	-	-	-	-	-	24,651,990
Fines and forfeits	-	-	-	-	-	-	903,905
Utility fees	-	14,398,511	-	-	-	-	35,610,377
Other receipts	9,227	1,830,158	5,511,228	156	15,500	15,697	88,858,816
Total receipts	9,227	16,228,669	5,511,228	156	15,500	15,697	218,040,503
Disbursements:							
Personal services	-	2,841,369	-	-	-	-	50,067,809
Supplies	-	-	-	-	-	-	4,381,714
Other services and charges	-	92,115	-	-	-	-	32,717,149
Debt service - principal and interest	-	158,503	5,311,033	-	-	-	18,292,822
Capital outlay	-	745,369	-	71,582	-	-	5,219,534
Utility operating expenses	-	5,231,642	-	-	-	-	11,854,440
Other disbursements	-	7,534,341	850	-	11,650	-	66,591,819
Total disbursements	-	16,603,339	5,311,883	71,582	11,650	-	189,125,287
Excess (deficiency) of receipts over disbursements	9,227	(374,670)	199,345	(71,426)	3,850	15,697	28,915,216
Cash and investments - ending	\$ 6,700,068	\$ 2,532,469	\$ 199,767	\$ 455,175	\$ 39,700	\$ 5,665,048	\$ 164,873,241

CITY OF BLOOMINGTON  
SCHEDULE OF PAYABLES AND RECEIVABLES  
December 31, 2016

Government or Enterprise	Accounts Payable	Accounts Receivable
Storm Water	\$ 8,660	\$ 58,073
Wastewater	182,208	372,851
Water	205,464	735,557
Governmental activities	<u>4,008,203</u>	<u>520,578</u>
Totals	<u>\$ 4,404,535</u>	<u>\$ 1,687,059</u>



CITY OF BLOOMINGTON  
SCHEDULE OF LEASES AND DEBT  
December 31, 2016

Lessor	Purpose	Annual Lease Payment	Lease Beginning Date	Lease Ending Date
Governmental activities:				
Bank of New York	508 BMFC Showers Lease	\$ 629,500	8/1/2009	2/1/2021
Bank of New York	513 BMFC Street Lease	600,000	8/1/2009	1/15/2017
First Financial Equipment Finance LLC	Parking Meters F455	473,169	7/22/2013	7/22/2017
Mercury LLC	7th & Morton F452	436,866	1/1/2004	11/1/2033
US Bank National Association For Toshiba Financial	Parks Copiers F200 F201	1,963	1/1/2017	2/8/2017
Walnut LLC	7th & Walnut F452	<u>225,198</u>	3/1/2010	2/1/2031
Total governmental activities		<u>2,366,696</u>		
Storm Water:				
Public Finance	2014 Vehicle Capital Lease	<u>30,581</u>	11/21/2014	1/1/2020
Wastewater:				
Public Finance	2014 Vehicle Capital Lease	234,159	11/21/2014	1/1/2020
Suntrust Equipment Leasing and Finance	2013 Vehicle Capital Lease	<u>135,871</u>	6/1/2013	7/15/2018
Total Wastewater		<u>370,030</u>		
Water:				
Public Finance	2014 Vehicle Capital Lease	76,458	11/21/2014	1/1/2020
Suntrust Equipment Leasing and Finance	2013 Vehicle Capital Lease	<u>82,060</u>	6/1/2013	7/15/2018
Total Water		<u>158,518</u>		
Total of annual lease payments		<u>\$ 2,925,825</u>		

Type	Description of Debt	Ending Principal Balance	Principal and Interest Due Within One Year
Governmental activities:			
General obligation bonds	511 1998 Street Bond II	\$ 865,000	\$ 880,138
General obligation bonds	512 Golf Course Bond	755,000	269,244
General obligation bonds	516 2001 Parks Bond	405,000	411,075
General obligation bonds	201 TLRC Bond	5,290,000	538,635
General obligation bonds	977 Parks Bond 2016	7,150,000	243,030
General obligation bonds	978 City Bond 2016	10,850,000	382,183
Revenue bonds	439 Consolidated TIF	40,115,000	2,272,193
Revenue bonds	517 2011 Downtown Redevelopment Bond	<u>11,285,000</u>	<u>1,056,822</u>
Total governmental activities		<u>76,715,000</u>	<u>6,053,320</u>
Wastewater:			
Revenue bonds	Sewage Works Revenue Bonds of 2006 Series A-2	50,000	53,315
Revenue bonds	Sewage Works Refunding Revenue Bonds of 2012 Series A	5,295,000	520,525
Revenue bonds	Sewage Works Revenue Bonds of 2012 Series B	2,460,000	1,257,941
Revenue bonds	Sewage Works Revenue Bonds of 2012 Series C	4,430,000	326,643
Revenue bonds	Sewage Works Refunding Revenue Bonds Series 2013	15,155,000	2,296,558
Revenue bonds	Sewage Works Refunding Revenue Bonds of 2015 Series A	4,719,283	506,961
Notes and loans payable	2004 SRF (5 800 000)	3,385,000	400,473
Notes and loans payable	2006 SRF (3 552 000)	2,235,951	243,236
Notes and loans payable	2006 SRF (7 288 000)	<u>4,587,727</u>	<u>499,072</u>
Total Wastewater		<u>42,317,961</u>	<u>6,104,724</u>
Water:			
Revenue bonds	Waterworks Refunding Revenue Bonds of 2003	1,810,000	565,938
Revenue bonds	Waterworks Revenue Bond of 2011 Series B	32,985,000	1,968,200
Revenue bonds	Waterworks Refunding Revenue Bonds of 2015	3,101,600	380,645
Notes and loans payable	2000 SRF (10 850 000)	4,508,000	1,075,888
Notes and loans payable	2003 SRF (4 215 000)	1,714,000	294,599
Notes and loans payable	2003 SRF (7 885 000)	4,059,000	551,499
Notes and loans payable	2011 SRF (6 045 000)	<u>4,795,000</u>	<u>481,811</u>
Total Water		<u>52,972,600</u>	<u>5,318,580</u>
Totals		<u>\$ 172,005,561</u>	<u>\$ 17,476,624</u>

CITY OF BLOOMINGTON  
SCHEDULE OF CAPITAL ASSETS  
December 31, 2016

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

	Ending Balance
Governmental activities:	
Land	\$ 140,174,068
Infrastructure	62,530,055
Buildings	61,063,024
Improvements other than buildings	32,833,858
Machinery, equipment, and vehicles	19,956,094
Construction in progress	<u>8,297,001</u>
Total governmental activities	<u>324,854,100</u>
Storm Water:	
Infrastructure	17,621,580
Machinery, equipment, and vehicles	197,379
Construction in progress	<u>285,959</u>
Total Storm Water	<u>18,104,918</u>
Wastewater:	
Land	1,029,932
Infrastructure	120,828,591
Buildings	6,783,370
Machinery, equipment, and vehicles	33,286,201
Construction in progress	<u>682,358</u>
Total Wastewater	<u>162,610,452</u>
Water:	
Land	1,437,571
Infrastructure	68,249,626
Buildings	28,362,241
Machinery, equipment, and vehicles	41,437,672
Construction in progress	<u>549,055</u>
Total Water	<u>140,036,165</u>
Total capital assets	<u><u>\$ 645,605,635</u></u>

SUPPLEMENTAL AUDIT OF  
FEDERAL AWARDS



**STATE OF INDIANA**  
AN EQUAL OPPORTUNITY EMPLOYER

STATE BOARD OF ACCOUNTS  
302 WEST WASHINGTON STREET  
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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR THE MAJOR FEDERAL  
PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE

TO: THE OFFICIALS OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA

**Report on Compliance for the Major Federal Program**

We have audited the City of Bloomington's (City) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on its major federal program for the year ended December 31, 2016. The City's major federal program is identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for the City's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the City's compliance.

***Opinion on the Major Federal Program***

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2016.

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR THE MAJOR FEDERAL  
PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE  
(Continued)


**Report on Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

  
Paul D. Joyce, CPA  
State Examiner

September 19, 2017

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#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND ACCOMPANYING NOTES

The Schedule of Expenditures of Federal Awards and accompanying notes presented were approved by management of the City. The schedule and notes are presented as intended by the City.

CITY OF BLOOMINGTON  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
For the Year Ended December 31, 2016

Federal Grantor Agency Cluster Title/Program Title/Project Title	Pass-Through Entity or Direct Grant	Federal CFDA Number	Pass-Through Entity (or Other) Identifying Number	Pass-Through To Subrecipient	Total Federal Awards Expended
<b>Department of Agriculture</b>					
Child Nutrition Cluster Summer Food Service Program for Children 2016 Summer Food Service for Children 201-18-G16007	Indiana Department of Education	10.559	CNP-SF-75305	\$ -	\$ 13,691
Total - Department of Agriculture				-	13,691
<b>Department of Housing and Urban Development</b>					
CDBG - Entitlement Grants Cluster Community Development Block Grants/Entitlement Grants CDBG 250-15-150000 CDBG 250-15-150000 CDBG 250-15-150000	Direct grant	14.218	B-14-MC-180013 B-15-MC-180013 B-16-MC-180013	- 24,600 61,454	306,646 500,377 135,300
Total - Community Development Block Grants/Entitlement Grants				86,053	942,323
Total - CDBG - Entitlement Grants Cluster				86,053	942,323
Housing Counseling Assistance Program Housing Counseling 256-15-150002	Direct grant	14.169	HC15-0421-059	-	3,757
Shelter Plus Care Shelter Plus Care 256-15-150009 Shelter Plus Care 256-15-150009	Direct grant	14.238	IN0048L5H021407 IN0048L5H021508	13,902 21,072	13,902 21,072
Total - Shelter Plus Care				34,974	34,974
HOME Investment Partnerships Program HOME 254-15-150000 HOME 254-15-150000 HOME 254-15-150000	Direct grant	14.239	M-13-MC-18-0200 M-14-MC-18-0200 M-15-MC-18-0200	9,538 16,263 15,578	68,041 85,360 40,181
Total - HOME Investment Partnerships Program				41,379	193,582
Total - Department of Housing and Urban Development				162,406	1,174,636
<b>Department of Justice</b>					
Missing Children's Assistance 2014 ICAC 101-14-G14010	Indiana State Police	16.543	2014-MC-FX-K018	-	5,148
Total - Department of Justice				-	5,148
<b>Department of Transportation</b>					
Highway Planning and Construction Cluster Highway Planning and Construction Tapp/ Rockport Rd Intersection Improvement 101-02-020000 Intersection Improvement Sare/ Rodgers Rds 601-02-020000 Traffic Signal Modernization 451-20-200000 Wapehani Trail 201-18-G16010 Black Lumber Trail 439-15-159004 MPO FY15 101-13-130000 MPO FY16 101-13-130000 Traffic Signal Modernization 601-02-020000 Final Closeout on Projects 101-02-020000	Indiana Department of Transportation	20.205	DES 0901730 DES 09000213 DES 1006383 DES 1382429 DES 1400692 DES 0324405 DES 0324405 DES 1592270 DES 0800041	- - - - - 3,495 2,492 - -	112,875 14,925 27,531 10,187 62,064 58,947 69,848 95,888 12,787
Total - Highway Planning and Construction				5,987	465,052
Total - Highway Planning and Construction Cluster				5,987	465,052

The accompanying notes are an integral part of the Schedule of Expenditures of Federal Awards.



CITY OF BLOOMINGTON  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
For the Year Ended December 31, 2016  
(Continued)

Federal Grantor Agency Cluster Title/Program Title/Project Title	Pass-Through Entity or Direct Grant	Federal CFDA Number	Pass-Through Entity (or Other) Identifying Number	Pass-Through To Subrecipient	Total Federal Awards Expended
<u>Department of Transportation (continued)</u>					
Highway Safety Cluster State and Community Highway Safety 2016 OPO 249-14-G15014	Indiana Criminal Justice Institute	20.600	18X920402IN16	27,470	44,739
Alcohol Impaired Driving Countermeasures Incentive Grants I 2016 DUI Taskforce Grant 249-14-G16001	Indiana Criminal Justice Institute	20.601	18X920405IN15	8,089	8,509
Occupant Protection Incentive Grants Civil Streets 2015-16 249-13-G15015 249-14-G15015	Indiana Criminal Justice Institute	20.602	032NHTS405B2016	-	11,049
Total - Highway Safety Cluster				35,559	64,297
Total - Department of Transportation				41,546	529,349
<u>National Endowment for the Humanities</u>					
Promotion of the Arts Partnership Agreements 2015 IAC Capacity Building Arts 249-04-G15003	Indiana Arts Commission	45.025	A154-5-CBGP20-2	-	940
Total - National Endowment for the Humanities				-	940
<u>Department of Energy</u>					
State Energy Program 2015 Community Conservation Challenge 249-04-G15007	Indiana Office of Energy Development	81.041	BU00266 BU7-15-003	33,798	59,381
Total - Department of Energy				33,798	59,381
<u>Department of Education</u>					
Twenty-First Century Community Learning Centers 2015-2016 MCCSC 21st Century Community Learning Center 201-18-G15001	Monroe County Community School Corporation	84.287	2016	-	15,873
2016-2017 MCCSC 21st Century Community Learning Center 201-18-G16021			2017	-	13,848
Total - Department of Education				-	29,721
<u>Department of Health and Human Services</u>					
Developmental Disabilities Basic Support and Advocacy Grants 2016 Coros ADA Community Grant 312-09-G16016	Indiana University	93.630	IU PO# 1802469	-	1,518
Total - Department of Health and Human Services				-	1,518
<u>Corporation for National and Community Service</u>					
AmeriCorps Serve Indiana: Capacity Building 312-09-G16011 Serve Indiana MLK Grant 312-09-G16002	Indiana Department of Workforce Development	94.006	16CAHIN001/ 16153 DS5903	1,516 5,000	9,100 5,000
Total - Corporation for National and Community Service				6,516	14,100
Total federal awards expended				\$ 244,267	\$ 1,828,484

The accompanying notes are an integral part of the Schedule of Expenditures of Federal Awards.

CITY OF BLOOMINGTON  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

**Note 1. Basis of Presentation**

The accompanying Schedule of Expenditures of Federal Awards (SEFA) includes the federal grant activity of the City under programs of the federal government for the year ended December 31, 2016. The information in the SEFA is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the SEFA presents only a select portion of the operations of the City, it is not intended to and does not present the financial position of the City.

**Note 2. Summary of Significant Accounting Policies**

Expenditures reported on the SEFA are reported on the cash basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, *Cost Principles for State, Local, and Indian Tribal Governments*, or the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowed or are limited as to reimbursement. When federal grants are received on a reimbursement basis, the federal awards are considered expended when the reimbursement is received. The City has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

CITY OF BLOOMINGTON  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

**Section I - Summary of Auditor's Results**

Financial Statement:

Type of auditor's report issued:	Adverse as to GAAP; Unmodified as to Regulatory Basis
Internal control over financial reporting:	
Material weakness identified?	no
Significant deficiency identified?	none reported
Noncompliance material to financial statement noted?	no

Federal Awards:

Internal control over major program:	
Material weakness identified?	no
Significant deficiency identified?	none reported
Any audit finding disclosed that are required to be reported in accordance with section 2 CFR 200.516(a)?	no

Identification of Major Program and type of auditor's report issued on compliance for it:

<u>Name of Federal Program or Cluster</u>	<u>Opinion Issued</u>
CDBG - Entitlement Grants Cluster	Unmodified
Dollar threshold used to distinguish between Type A and Type B programs: \$750,000	
Auditee qualified as low-risk auditee?	no

**Section II - Financial Statement Findings**

No matters are reportable.

**Section III - Federal Award Findings and Questioned Costs**

No matters are reportable.

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#### AUDITEE-PREPARED DOCUMENT

The subsequent document was provided by management of the City. The document is presented as intended by the City.



**JOHN HAMILTON**  
**MAYOR**

**CITY OF BLOOMINGTON**

401 N Morton St  
Post Office Box 100  
Bloomington IN 47402

**JEFFREY H. UNDERWOOD**  
**CONTROLLER**

**CONTROLLER'S OFFICE**

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controller@bloomington.in.gov

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**

***FINDING 2015-001***

Fiscal year in which the finding initially occurred: January 1, 2015-December 31, 2015  
Pass-Through Entity, if pass-through or Federal Grantor Agency, if direct:  
Contact Person Responsible for Corrective Action: Jeffrey McMillian & Doris Sims  
Contact Phone Number: 812-349-3479 & 812-349-3594

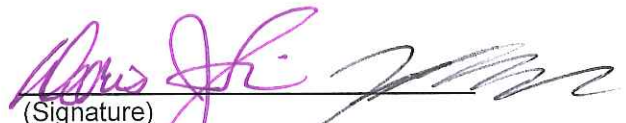
**Status of Audit Finding:**

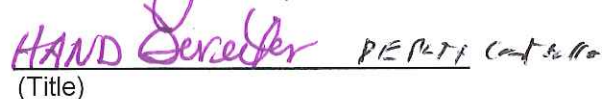
In regards to the Home Investment Partnerships Program, the amount reported was in fact correct however due to the incorrect placement of the decimal point the amount was overstated. This form is an online form located on the State's Gateway portal. The format of the form does not allow you to see the full number as inputted nor does the form show totals for any of the amounts entered. Due to the nature of the form, input errors of this type are easily made and not easily discovered. We will formally be asking the Department of Local Government Finance (DLGF) to make changes to the form that allows for the viewing of the full number during completion of the form as well as adding total lines for all columns on the form. In the meantime, we will add a review and confirmation process to manually confirm the amounts used to complete the form. In addition to the action to be taken above, we have corrected the amounts on the report submitted to DLGF Gateway site.

In regards to the Community Development Block Grants/Entitlement Grants, although the Schedule of Expenditures of Federal Awards (SEFA) report was reviewed with the Director prior to submission, there was no documentation of this interaction taking place.

A new system has been implemented which requires the financial staff person to prepare the Schedule of Expenditures of Federal Awards and the Director or the Assistant Director reviews for accuracy and sign that they have completed their review prior to the SEFA being forwarded to the Controller's Office. In addition to the action to be taken above, we have corrected the amounts on the report submitted to DLGF Gateway site.

**Anticipated Completion Date: Completion and submission of the 2017 SEFA report**

  
(Signature)

  
(Title)

  
(Date)

#### OTHER REPORTS

In addition to this report, other reports may have been issued for the City. All reports can be found on the Indiana State Board of Accounts' website: <http://www.in.gov/sboa/>.