

# Unified Planning Work Program

Fiscal Years 2025 - 2026 FY 2026 Update

Bloomington-Monroe County

Metropolitan Planning Organization

Adopted April 11, 2025

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### **Table of Contents**

| Introduction                                                                           | 2  |
|----------------------------------------------------------------------------------------|----|
| Overview                                                                               | 3  |
| BMCMPO Organization and Composition                                                    | 4  |
| FY 2026 UPWP Planning Focus                                                            | 6  |
| FY 2025-2026 Budget                                                                    | 9  |
| Fund Use by Matching Agency                                                            | 10 |
| Object Class Budget by Funding Source                                                  | 11 |
| Summary Budget by Funding Source                                                       | 12 |
| Summary Budget for Active Indiana Department of Transportation (INDOT) Purchase Orders | 13 |
| Contract Service Agreements                                                            | 14 |
| Work Elements                                                                          | 15 |
| 100 Administration and Public Participation                                            | 15 |
| 200 Data Collection and Analysis                                                       | 22 |
| 300 Short Range Planning and Management Systems                                        | 26 |
| 400 Long Range Planning                                                                | 36 |
| 500 Transit and Active Transportation                                                  | 39 |
| 600 Other Planning Initiatives and Special Projects                                    | 46 |
| Appendix A                                                                             | 49 |
| BMCMPO Committee Membership                                                            | 50 |
| BMCMPO Staff and Program Support Personnel                                             | 53 |
| Appendix B                                                                             | 54 |
| BMCMPO FY 2026 Cost Allocation Plan Approval Letter                                    | 54 |
| Appendix C                                                                             | 56 |
| Abbreviations                                                                          | 56 |
| Appendix D                                                                             | 58 |
| BMCMPO Metropolitan Planning Area Map (2020 FHWA-FTA Urban Area Map Approval)          | 58 |
| Appendix E                                                                             | 60 |
| Draft FY 2025-2026 UPWP Legal Publication Notice and Record of Public Comments         | 60 |
| Appendix F                                                                             | 63 |
| BMCMPO Policy Committee Adoption Resolution and Approval Letter                        | 63 |
| Appendix G                                                                             | 66 |
| FY 2026 Self-Certification Statement                                                   | 66 |

# Introduction

### Introduction

This **FY 2026** edition of the *Unified Planning Work Program* (UPWP) fulfills specific Federal and State transportation planning requirements ensuring that the Bloomington/Monroe County Metropolitan Planning Organization (BMCMPO) maintains eligibility for Federal transportation funding.

The UPWP study area includes the urbanized area of Monroe County, the Town of Ellettsville, and the City of Bloomington as defined by the U.S. Census Bureau thereby ensuring community representation that system-wide transportation issue solutions remain a continuing, cooperative, and comprehensive process.

The UPWP additionally incorporates a multi-modal transportation planning perspective, including provisions to improve facilities for public transit, bicycling, and pedestrian activities.

### **Overview**

The Governor of the State of Indiana designated the City of Bloomington Plan Commission as the Metropolitan Planning Organization (MPO) for the Bloomington urbanized area in March 1982. The MPO is responsible for ensuring that the Bloomington urbanized area has a continuing, cooperative, and comprehensive (3-C) transportation planning process as mandated by Federal law. Federal certification of the 3-C planning process is a prerequisite for obtaining approval of any subsequent transportation improvement projects funded by the Federal Highway Administration (FHWA) and/or the Federal Transit Administration (FTA).

The Infrastructure Investment and Jobs Act (IIJA) (Public Law 117-58) signed to law on November 15, 2021, currently guides Federal transportation policy and programs related to MPOs. The IIJA provides long-term funding certainty for surface transportation infrastructure planning through the end of Federal Fiscal Year 2026.

Ten (10) national Transportation Planning Factors currently guiding the programs and policies of all MPOs under current Federal legislation include:

- **Economic Vitality**: Support the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency;
- Safety: Increase the safety of the transportation system for motorized and non-motorized users;
- **Security**: Increase the security of the transportation system for motorized and non-motorized users;
- Mobility: Increase accessibility and mobility of people and freight;
- **Environment**: Protect and enhance the environment, promote energy conservation, improve the quality of life, and promote consistency between transportation improvements and State and local planned growth and economic development patterns;
- **System Integration**: Enhance the integration and connectivity of the transportation system across and between modes for people and freight;

- System Management: Promote efficient system management and operation;
- System Preservation: Emphasize the preservation of the existing transportation system;
- **System Resiliency and Reliability**: Improve the transportation system and reduce or mitigate storm water impacts of surface transportation; and
- Travel and Tourism: Increase travel and tourism.

The urban transportation planning process for all MPOs involves the development of a Unified Planning Work Program (UPWP) specifying all planning activities anticipated during the programming years, and documents the work performed with Federal planning funds. The FY 2025-2026 UPWP satisfies the BMCMPO work program requirement for Fiscal Years 2025 and 2026 (July 1, 2024 to June 30, 2026). This edition of the BMCMPO UPWP focuses exclusively on FY 2026 extending from July 1 2025 to June 30, 2026.

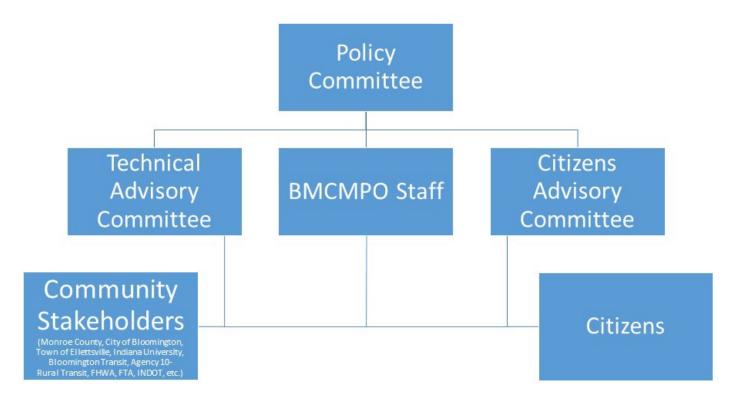
### **BMCMPO Organization and Composition**

The BMCMPO consists of a three-part intergovernmental steering committee with the City of Bloomington Plan Commission as the contracting entity, and the City of Bloomington Planning and Transportation Department as the lead staff agency.

The three-part intergovernmental steering committee consists of a Policy Committee (PC), which acts as the decision-making body for the MPO; a Technical Advisory Committee (TAC); and a Citizens Advisory Committee (CAC). This arrangement provides for close communication between key policy/decision makers, the representative technical planning staffs, and citizen representatives. **Appendix A** illustrates the current representative BMCMPO committee membership.

The MPO Staff maintains close working relationships with Monroe County, the City of Bloomington, and the Town of Ellettsville departments and agencies, Rural Transit, the Bloomington Public Transportation Corporation (BPTC, or more simply, BT), Indiana University, the Indiana Department of Transportation (INDOT), the Federal Highway Administration (FHWA), the Federal Transit Administration (FTA), and all residents.

## Bloomington-Monroe County Metropolitan Planning Organization (BMCMPO) Organization and Composition



### **FY 2026 UPWP Planning Focus**

The BMCMPO relies on annual planning focal actions within the UPWP to address strategic issues related to national, state, and local transportation planning factors.

BMCMPO FY 2026 UPWP Planning Focus Topics

Specifically, the BMCMPO will:

- Improve infrastructure for non-motorized travel, public transportation access, and increased public transportation service in Title Vi and ADA communities. The BMCMPO will address this focus through Element 501 and Element 503 of the FY 2025-2026 UPWP.
- 2. Plan for the safety of all road users, particularly those on arterials, through infrastructure improvements and advanced speed management. The BMCMPO will address this focus through Element 302 and Element 501 of the FY 2025-2026 UPWP.
- 3. Promote multiple-occupancy vehicle travel. The BMCMPO will address this focus through Element 303 of the FY 2025-2026 UPWP.
- 4. Offer reduced public transportation fares as appropriate. The BMCMPO will address this focus with Bloomington Transit through Element 503 of the FY 2025-2026 UPWP.
- 5. Target demand-response service towards communities with higher concentrations of older adults and those with poor access to essential services. In coordination with Bloomington Transit, the BMCMPO will address this focus through Element 503 of the FY 2025-2026 UPWP.
- 6. Select best practices while developing transit-oriented development including affordable housing strategies and consideration of Title VI and ADA populations. In coordination with Bloomington Transit, the BMCMPO will address this focus through Element 503 of the FY 2025-2026 UPWP consistent with the framework of current federal and state guidance.

Below is a list of actions and/or strategies that will advance urban area safety goals, improve accessibility, and ensure equitable outcomes for all residents:

- Support a Transit-Oriented Development Strategic Plan (additional information available here: <a href="https://www.transit.dot.gov/TOD">https://www.transit.dot.gov/TOD</a>. The BMCMPO will address this focus through Element 503 of the FY 2025-2026 UPWP.
- Move beyond information gathering/screening tools to equitable outcomes analysis in project programming and delivery. The BMCMPO will address focus through Element 301 of the FY 2025-2026 UPWP.
- Review and/or revise as needed existing documents pertaining to Title VI Implementation, Limited English Proficiency (LEP) assistance, and Title II/Title III ADA procedures (requirements for Places of Public accommodation). The BMCMPO will address this focus through Element 104 of the FY 2025-2026 UPWP.

- Maintain current LPA use of Public Right-of-Way Accessibility Guidelines (PROWAG)
   <a href="https://highways.dot.gov/safety/pedestrian-bicyclist/safety-tools/r3062-public-right-way-accessibility-guidelines-prowag">https://highways.dot.gov/safety/pedestrian-bicyclist/safety-tools/r3062-public-right-way-accessibility-guidelines-prowag</a>. The BMCMPO will address this focus through Element 302 of the FY 2025-2026 UPWP.
- Review and revise (as needed) the BMCMPO Public Participation Plan and continue the incorporation of tools for meaningful public involvement. **The BMCMPO will address this focus through Element 104 of the FY 2025-2026 UPWP.**
- Develop and facilitate information sessions/training to MPO board members regarding best practice topics. The BMCMPO will address this focus through Element 101 of the FY 2025-2026 UPWP.
- Continually review/update websites and other electronic platforms to ensure accessibility and Section 508 compliance directed by the <u>Rehabilitation Act of 1973</u>. The BMCMPO will address this focus pertaining to Section 508 (part of a 1998 amendment to the Rehabilitation Act of 1973) through Element 101 of the FY 2025-2026 UPWP.
- Incorporate visual components and plain language in required planning documents (i.e., UPWP, TIP, ALOP, etc.) and communication (i.e., newsletters, meeting announcements, public involvement notices, etc.). The BMCMPO will address this focus through Element 104 of the FY 2025-2026 UPWP.
- Review current policies, rules, and procedures to determine their impact on safety for all road
  users, including vulnerable road users (VRUs), and to ensure they include provisions for safety in
  future transportation infrastructure, particularly those outside of motor vehicles. The BMCMPO
  will address this focus through Element 302 of the FY 2025-2026 UPWP.
- Incorporate vulnerable road users (VRU) considerations during planning, project development, and delivery processes. The BMCMPO will address this focus for Vulnerable Road User (VRU) considerations through Element 302 of the FY 2025-2026 UPWP.

The 3-C process (Continuous, Cooperative, and Comprehensive) is essential to efficient and effective planning, project development and delivery processes. Coordination between stakeholders is a key component of enacting the 3-C process, and delivering a safe, efficient, and equitable transportation system. The BMCMPO shall review existing coordination and communication practices, identify deficiencies that result in project delivery delays, and make revisions and adjustments as needed. The BMCMPO will maintain federal, state, and local agency partnerships to provide technical assistance and resources to improve and enhance communication and coordination in the transportation planning, project development and delivery processes.

Below is a list of FY 2026 actions and/or strategies that will improve and enhance coordination and communication:

- Implement regular coordination/communication intervals between planning staff and staff involved in the NEPA/Environmental review processes, as well as the project design processes. The BMCMPO will address focus through Element 301 of the FY 2025-2026 UPWP.
- Continue to develop and implement procedures and software enhancements for the TIPs/STIP
  that improve coordination and communication between INDOT, MPOs, LPAs, and transit
  operators related to project development, environmental review, revisions, and cost estimation
  practices. The BMCMPO will address this focus through Element 301 of the FY 2025-2026 UPWP.
- Develop working groups or committees to disseminate information and best practices related to IIJA regulatory requirements and discretionary grants opportunities/requirements. The BMCMPO will address this focus through Element 101 of the FY 2025-2026 UPWP.

# FY 2025-2026 Budget

### **Fund Use by Matching Agency**

The Fund Use by Matching Agency table below highlights the allocation of Consolidated USDOT Planning Program funding allocations based on the agency using the programmed funds for the BMCMPO staff, Bloomington Transit, consultants/supplies, and contract Service Agreements (e.g., Monroe County Highway Department and Bloomington Public Works Department for asset management).

The figures illustrated in the MPO Staff column represent the allocation of resources for individual work elements, including fringe and indirect costs. The Bloomington Transit and Consultant/Supplies columns identify funds set aside for consultant service agreements, the purchase of equipment, and other direct BMCMPO expenses separate from staff costs. The Contract Service Agreement (CSA) column shows funds identified for use by partner agencies through Contract Service Agreements. Later sections of the BMCMPO FY 2025-2026 UPWP identify additional cost breakdowns of each individual work element.

| W   | ork Element                                   | MPO Staff              | ВТ                   | Cons/Supp | CSA      | Total     |  |
|-----|-----------------------------------------------|------------------------|----------------------|-----------|----------|-----------|--|
| 100 | Administration & Public Participation         |                        |                      |           |          |           |  |
|     | FY 2025                                       | \$153,510              | \$0                  | \$0       | \$1,100  | \$154,610 |  |
|     | FY 2026                                       | \$128,102              | \$0                  | \$6,100   | \$0      | \$134,202 |  |
| 200 | Data Collection & Analysis                    |                        |                      |           |          |           |  |
|     | FY 2025                                       | \$17,527               | \$0                  | \$0       | \$3,000  | \$20,527  |  |
|     | FY 2026                                       | \$32,039               | \$0                  | \$6,431   | \$0      | \$38,470  |  |
| 300 | Short Range Planni                            | ing & Management Sy    | rstems               |           |          |           |  |
|     | FY 2025                                       | \$108,837              | \$0                  | \$0       | \$26,000 | \$134,837 |  |
|     | FY 2026                                       | \$87,026               | \$0                  | \$0       | \$26,000 | \$113,026 |  |
| 400 | Long Range Plannir                            | ng                     |                      |           |          |           |  |
|     | FY 2025                                       | \$13,224               | \$0                  | \$34,795  | \$0      | \$48,019  |  |
|     | FY 2026                                       | \$14,415               | \$0                  | \$2,000   | \$0      | \$16,415  |  |
| 500 | 2.5% Set Aside for                            | safe and Accessible Op | otions & Bloomingtor | Transit   |          |           |  |
|     | FY 2025 (2.5% Y410)                           | \$9,010                | \$0                  | \$0       | \$0      | \$9,010   |  |
|     | FY 2025                                       | \$28,932               | \$52,000             | \$0       | \$0      | \$80,932  |  |
|     | FY 2026 (2.5% Y410)                           | \$10,225               | \$0                  | \$0       | \$0      | \$10,225  |  |
|     | FY 2026                                       | \$38,727               | \$9,500              | \$0       | \$0      | \$48,227  |  |
| 600 | Other Planning Initiatives & Special Projects |                        |                      |           |          |           |  |
|     | FY 2025                                       | \$2,589                | \$0                  | \$0       | \$0      | \$2,589   |  |
|     | FY 2026                                       | \$2,731                | \$0                  | \$0       | \$0      | \$2,731   |  |
|     | TOTAL                                         |                        |                      |           |          |           |  |
|     | FY 2025                                       | \$333,629              | \$52,000             | \$34,795  | \$30,100 | \$450,524 |  |
|     | FY 2026                                       | \$358,965              | \$9,500              | \$14,531  | \$26,000 | \$408,996 |  |
|     | TOTAL                                         | \$692,594              | \$61,500             | \$49,326  | \$56,100 | \$859,520 |  |

### **Object Class Budget by Funding Source**

The Object Class Budget by Funding Source table shown below highlights **FY 2026** and summarizes FY 2025-2026 UPWP funding allocations by object class and funding source. Fringe and Indirect expenses are calculated rates found in the *FY 2026 Cost Allocation Plan* approved by the Indiana Department of Transportation (INDOT). Funding allocations for BMCMPO staff, Bloomington Transit, Consultants/Supplies, and Contract Service Agreements (CSAs) illustrate underlying object class budgeted expenses. Please refer to the individual work element sections later in this document for additional details on each category.

| Object Class |                             | Federal   | Local     | Total     |
|--------------|-----------------------------|-----------|-----------|-----------|
|              | Direct Chargeable Salary    |           |           |           |
|              | FY 2025                     | \$102,928 | \$25,732  | \$128,660 |
|              | FY 2026                     | \$128,546 | \$32,137  | \$160,683 |
|              | Fringe Expenses             |           |           |           |
|              | FY 2025                     | \$92,697  | \$23,174  | \$115,871 |
|              | FY 2026                     | \$111,964 | \$27,991  | \$139,955 |
|              | Indirect Expenses           |           |           |           |
|              | FY 2025                     | \$71,277  | \$17,819  | \$89,097  |
|              | FY 2026                     | \$46,662  | \$11,666  | \$58,328  |
|              | Bloomington Transit         |           |           |           |
|              | FY 2025                     | \$41,600  | \$10,400  | \$52,000  |
|              | FY 2026                     | \$7,600   | \$1,900   | \$9,500   |
|              | Consultants/Supplies        |           |           |           |
|              | FY 2025                     | \$31,116  | \$7,779   | \$38,895  |
|              | FY 2026                     | \$11,625  | \$2,906   | \$14,531  |
|              | Contract Service Agreements |           |           |           |
|              | FY 2025                     | \$20,800  | \$5,200   | \$26,000  |
|              | FY 2026                     | \$20,800  | \$5,200   | \$26,000  |
|              | TOTAL                       |           |           |           |
| FY 2025      |                             | \$360,418 | \$90,104  | \$450,523 |
| FY 2026      |                             | \$327,197 | \$81,799  | \$408,996 |
| TOTAL        |                             | \$687,615 | \$171,903 | \$859,518 |

### **Summary Budget by Funding Source**

The Summary Budget by Funding Source table below highlights **FY 2026** and encapsulates the FY 2025-2026 budget for each of the work elements in the UPWP with elemental federal funding/local match split highlights plus a required 2.5% Safe and Accessible Set Aside requirement. As illustrated in this summary table, the FY 2025 and FY 2026 funding allocations fall within the total available USDOT federal planning funds assigned to the BMCMPO for specific individual Fiscal Years.

|     | Work Element                                  | Federal                    | Local                     | Total     |  |  |
|-----|-----------------------------------------------|----------------------------|---------------------------|-----------|--|--|
| 100 | Administration & Public Participation         |                            |                           |           |  |  |
|     | FY 2025                                       | \$123,688                  | \$30,922                  | \$154,610 |  |  |
|     | FY 2026                                       | \$148,911                  | \$37,228                  | \$186,139 |  |  |
| 200 | Data Collection & Analysis                    |                            |                           |           |  |  |
|     | FY 2025                                       | \$16,421                   | \$4,105                   | \$20,527  |  |  |
|     | FY 2026                                       | \$30,776                   | \$7,694                   | \$38,470  |  |  |
| 300 | Short Range Planning & Mana                   | agement Systems            |                           |           |  |  |
|     | FY 2025                                       | \$107,869                  | \$26,967                  | \$134,837 |  |  |
|     | FY 2026                                       | \$90,421                   | \$22,605                  | \$113,026 |  |  |
| 400 | Long Range Planning                           |                            |                           |           |  |  |
|     | FY 2025                                       | \$38,415                   | \$9,604                   | \$48,019  |  |  |
|     | FY 2026                                       | \$13,132                   | \$3,283                   | \$16,415  |  |  |
| 500 | 2.5% Set Aside for Safe and Acce              | ssible Transportation Opti | ons & Bloomington Transit |           |  |  |
|     | FY 2025                                       | \$62,943                   | \$15,736                  | \$78,679  |  |  |
|     | 2.5% Set Aside (Y410)                         | \$9,010                    | \$2,253                   | \$11,263  |  |  |
|     | FY 2026                                       | \$33,592                   | \$8,398                   | \$41,991  |  |  |
|     | 2.5% Set Aside (Y410)                         | \$8,180                    | \$2,045                   | \$10,225  |  |  |
| 600 | Other Planning Initiatives & Special Projects |                            |                           |           |  |  |
|     | FY 2025                                       | \$2,071                    | \$518                     | \$2,589   |  |  |
|     | FY 2026                                       | \$2,185                    | \$546                     | \$2,731   |  |  |
|     | TOTAL                                         |                            |                           |           |  |  |
|     | FY 2025                                       | \$360,417                  | \$90,105                  | \$450,523 |  |  |
|     | FY 2026                                       | \$327,197                  | \$81,799                  | \$408,996 |  |  |
|     | TOTAL                                         | \$687,614                  | \$171,903                 | \$859,517 |  |  |

# **Summary Budget for Active Indiana Department of Transportation (INDOT) Purchase Orders**

The Summary Budget for Active INDOT Purchase Orders table below summarizes the current BMCMPO FY 2025-2026 UPWP purchase order reference number for FY 2025, the expiration date of the purchase order, and the estimated balance of the assigned Fiscal Year at the time of the FY 2025-2026 UPWP submission to the Indiana Department of Transportation.

| BMCMPO FY 2025 Purchase Order Balance & Expenditures |                 |                                            |                                            |  |  |
|------------------------------------------------------|-----------------|--------------------------------------------|--------------------------------------------|--|--|
|                                                      | Expiration Date | P.O. Balance<br>Before FY 2025<br>Expenses | P.O. Balance<br>After FY 2025<br>Expenses* |  |  |
| FY 2025 P.O.                                         | 6/30/2026       | \$360,418.00                               | \$99,539.78                                |  |  |
| Total                                                |                 | \$360,418.00                               | \$0.00                                     |  |  |

<sup>\*</sup> Balance as of 04-15-25. Funds are scheduled for total expenditure by 06-30-25.

### **Contract Service Agreements**

The BMCMPO enters into annual Contract Service Agreements (CSAs) with the Monroe County Highway Department, and the City of Bloomington Public Works Department to assist with the completion of specific UPWP work elements and pertaining to asset management.

Each CSA provides a mechanism of coordination thereby avoiding the duplication of transportation planning services and follows the scope of work detailed within the final UPWP approved by the BMCMPO Policy Committee. Finally, all entity entering into a CSA with the BMCMPO has responsibility for all "upfront" detailed costs. The table below summarizes the funding allocated for each local agency within the BMCMPO urbanized area boundary defined by the 2020 Census of Population.

| Agency                                              | Federal         | Local    | Total    |  |  |  |
|-----------------------------------------------------|-----------------|----------|----------|--|--|--|
| City of Bloomington Public Works - Asset Management |                 |          |          |  |  |  |
| FY 2025                                             | \$10,400        | \$2,600  | \$13,000 |  |  |  |
| FY 2026                                             | \$10,400        | \$2,600  | \$13,000 |  |  |  |
| Monroe County Highway Dept A                        | sset Management |          |          |  |  |  |
| FY 2025                                             | \$10,400        | \$2,600  | \$13,000 |  |  |  |
| FY 2026                                             | \$10,400        | \$2,600  | \$13,000 |  |  |  |
| Town of Ellettsville - Asset Management             |                 |          |          |  |  |  |
| FY 2025                                             | \$0             | \$0      | \$0      |  |  |  |
| FY 2026                                             | \$0             | \$0      | \$0      |  |  |  |
| TOTAL                                               |                 |          |          |  |  |  |
| FY 2025                                             | \$20,800        | \$5,200  | \$26,000 |  |  |  |
| FY 2026                                             | \$20,800        | \$5,200  | \$26,000 |  |  |  |
| TOTAL                                               | \$41,600        | \$10,400 | \$52,000 |  |  |  |

# **Work Elements**

**100 Administration and Public Participation** 

### 101 Intergovernmental Coordination

The BMCMPO staff will administer the MPO Policy Committee, the MPO Technical Advisory Committee, the Citizens Advisory Committee, and other routine MPO activities. Meetings of the MPO Committees generally occur on a monthly basis. Activities that occur in association with these committees include the preparation of information packets for each meeting, clerical support activities, and documentation of such meetings. All meetings are open to attendance by the public.

### BMCMPO Committees

See Appendix A for a list of BMCMPO Committees.

The fourteen (14) Metropolitan Planning Organizations in the State of Indiana have a statewide MPO association, known as the Indiana MPO Council that meets monthly with the FHWA, FTA, and INDOT to discuss and act on matters of mutual interest. The monthly meetings provide an opportunity for the MPOs to coordinate their transportation planning activities and to work collectively with the FHWA, FTA and the BMCMPO staff will attend and/or participate in these meetings to represent the interests of BMCMPO on the State and Federal levels.

Each MPO must undergo a certification review by the Federal Highway Administration every four years. The BMCMPO completed a certification review with INDOT representatives in Fiscal Year 2023.

- MPO Staff to conduct up to ten (10) Policy Committee meetings within the fiscal year. [Estimated Completion: Monthly]
- MPO Staff to conduct up to ten (10) Technical Advisory Committee meetings within the fiscal year. [Estimated Completion: Monthly]
- MPO Staff to conduct up to ten (10) Citizens Advisory Committee meetings within the fiscal year. [Estimated Completion: Monthly]
- MPO Staff to attend up to twelve (12) MPO Council monthly meetings within the fiscal year.
   [Estimated Completion: Monthly]
- MPO Staff to participate in a Federal MPO Certification Review with INDOT, FHWA, and FTA representatives. [Estimated Completion: As Required]
- MPO staff to coordinate with INDOT central office staff regarding an update of INDOTs Planning
  Roles and Responsibilities Cooperating Operating Manual (PRRCOM) and in consultation with
  Indiana's Metropolitan Planning Organizations (MPOs) to facilitate open communication,
  adherence and maintenance of the established "3-C" planning process. [Estimated Completion: As
  Required]
- MPO staff to develop and facilitate information sessions/training with MPO board members regarding best practices. [Estimated Completion: Ongoing]

- MPO Staff to coordinate with INDOT and U.S. Department of Defense (DOD) representatives in the transportation planning and programming process on infrastructure and connectivity needs for STRAHNET routes and other public roads that connect to DOD facilities. [Estimated Completion: As Required]
- MPO staff to coordinate with INDOT to coordinate with Federal Land Management Agencies (FMLAs) in the transportation planning and project programming process on infrastructure connectivity needs related to access routes and other public roads and transportation services that connect to Federal lands. [Estimated Completion: As Required]
- MPO staff to coordinate with INDOT, and Public Transportation Agencies to implement Planning and Environmental Linkages (PEL) as part of the transportation planning and environmental review processes. [Estimated Completion: As Required]
- MPO staff to review/update websites and other electronic platforms in partnership with the City
  of Bloomington Information Technology Services (ITS) Department and Family Services
  Department to ensure accessibility, and Section 508 compliance
  (https://bloomington.in.gov/accessible). [Estimated Completion: As Required]
- MPO staff will develop working groups or committees to disseminate information and best practices related to new IIJA regulatory requirements and discretionary grants opportunities/requirements. [Estimated Completion: As Required]

### **102** Unified Planning Work Program (UPWP)

The development and administration of a UPWP is a requirement of the metropolitan transportation planning process. The UPWP describes all planning activities anticipated in the BMCMPO study area over two Fiscal Years and documents anticipated end products with financial support from Federal planning and local matching funds. This element also includes the preparation of a Cost Allocation Plan/Indirect Cost Proposal that determines BMCMPO staff billing rates.

# BMCMPO Cost Allocation Plan

See Appendix B for further details.

MPO Staff will administer the FHWA and FTA planning grants associated with the FY 2025-2026 UPWP. The staff shall prepare and provide quarterly progress reports, billing statements, and the financial status of the FY 2025-2026 UPWP to INDOT for the measurement of MPO activity progress pursuant to the completion of the UPWP.

- MPO Staff to develop amendment(s) to FY 2025-2026 Unified Planning Work Program as needed.
   [Estimated Completion: Q1/FY 2026 through Q4/FY 2026]
- MPO Staff to develop FY 2026 and the FY 2027 UPWP. [Estimated Completion: Q4/FY 2025 and Q4/FY 2026]
- MPO Staff to develop the FY 2026 and FY 2027 Cost Allocation Plans as part of the UPWP.
   [Estimated Completion: Q3/FY 2025 and Q3/FY 2026]
- MPO Staff to prepare and submit the FY 2025 Annual Completion Report to INDOT. [Estimated Completion: Q1/FY 2026]
- MPO Staff to prepare and submit the FY 2026 Annual Completion Report to INDOT. [Estimated Completion: Q1/FY 2027]
- MPO Staff to prepare and submit the FY 2025-2026 Self Certification Review Statement to INDOT/FHWA/FTA representatives. [Estimated Completion: Q4/FY 2025, or with Transportation Improvement Program (TIP) submission]
- MPO Staff to prepare and submit eight (8) quarterly progress reports to INDOT for review.
   [Estimated Completion: FY 2025 & FY 2026 Quarterly]
- MPO Staff shall prepare and submit eight (8) quarterly billing statements to INDOT for reimbursement. [Estimated Completion: FY 2025 & FY 2026 Quarterly]

### 103 Staff Training and Education

The ongoing development of MPO staff expertise will occur through attendance and participation in transportation related courses, seminars, and conferences, as well as the purchase of educational/reference materials, professional periodical subscriptions, and technical software training. These educational tools are essential for the continuous professional development of all MPO staff and to enhance local knowledge of regional and national best practices in transportation planning.

- MPO Staff will attend the annual Indiana MPO Conference in successive host communities of FY 2025 and FY 2026. [Estimated Completion: Q2/FY 2025 & Q2/FY 2026 Annually]
- MPO Staff may attend the annual Purdue Road School and/or other educational conference
  opportunities including (but not limited to) webinars, classes, and/or conferences and utilize
  educational materials for professional development from national associations such as the
  American Planning Association, the Association of Pedestrian and Bicycle Professionals, the Urban
  Land Institute, and Institute of Transportation Engineers. [Estimated Completion: Ongoing]
- MPO Staff to renew professional membership dues to the American Planning Association and other relevant professional organizations. As part of its business practices, the BMCMPO will verify that expenditures are compliant with the requirements of 2 CFR 200.403-405 Factors Affecting Allowability of Cost. [Estimated Completion: Ongoing]

### 104 Public Outreach and Public Participation

The BMCMPO will continuously review and update as needed the Public Participation Plan (PPP), procedures required by 23 CFR 450.210 and 23 CFR 450.316, and processes to (1) ensure that all community members potentially affected by a transportation decision are invited to engage in the decision making process, and (2) ensure continuous and equitable public engagement in the transportation planning and decision making process.

The staff will post meeting notices, agendas, minutes and MPO documents on- line and in hard copy for access by interested citizens. Staff will assist the CAC with recruitment materials to provide diverse representation among CAC participants.

The staff will maintain the BMCMPO website (<a href="https://bloomington.in.gov/mpo">https://bloomington.in.gov/mpo</a>), a subsection of the City of Bloomington website, as a key point of public engagement with citizens, businesses, and other community members where they easily access and download reports, data, updates, or other information related to the functions of the BMCMPO, in addition to the traditional forms of correspondence that are available. Staff will continue to use and explore new methods of communication, such as social media, in order to enhance public engagement with the MPO.

- MPO staff to post MPO Committee agendas, minutes, and MPO documents on-line. [Estimated Completion: Ongoing]
- MPO staff to implement all procedures required to ensure compliance with the MPO's Public Participation Plan. [Estimated Completion: Ongoing]
- MPO staff to ensure proper public posting of MPO meeting agendas and proposed plans and documents, including printing of legal notices for public comment periods in the local newspaper. [Estimated Completion: Ongoing]
- MPO staff to coordinate with INDOT and ensure new strategies and tools (e.g., social media and virtual public involvement (VPI) tools), are incorporated into public participation plans and procedures, and that plans include documented evaluation of progress toward plan goals. [Estimated Completion: Ongoing]
- MPO staff to review and/or revise existing documents pertaining to the adopted Public
  Participation Plan, Title VI Implementation, Limited English Proficiency (LEP) assistance, Title
  II/Title III ADA procedures pertaining to requirements for places of public accommodation for
  meaningful public involvement. [Estimated Completion: Ongoing]
- MPO staff will incorporate visual components and plain language in required planning documents (i.e., UPWP, TIP, ALOP, etc.) and communication (i.e., newsletters, meeting announcements, public involvement notices, etc.). [Estimated Completion: Ongoing]

### Work Element 100 Budget

|     | Task                           | FY 2025   | FY 2026   | Total     |
|-----|--------------------------------|-----------|-----------|-----------|
| 101 | Intergovernmental Coordination |           |           |           |
|     | Federal Share                  | \$69,068  | \$73,670  | \$142,738 |
|     | Local Share                    | \$17,267  | \$18,418  | \$35,685  |
|     | Total                          | \$86,335  | \$92,088  | \$178,423 |
| 102 | Unified Planning Work Program  |           |           |           |
|     | Federal Share                  | \$32,763  | \$41,550  | \$74,313  |
|     | Local Share                    | \$8,191   | \$10,388  | \$18,578  |
|     | Total                          | \$40,953  | \$51,938  | \$92,891  |
| 103 | Staff Training & Education     |           |           |           |
|     | Federal Share                  | \$9,388   | \$18,057  | \$27,446  |
|     | Local Share                    | \$2,347   | \$4,514   | \$6,861   |
|     | Total                          | \$11,735  | \$22,572  | \$34,307  |
| 104 | Public Outreach                |           |           |           |
|     | Federal Share                  | \$19,913  | \$15,633  | \$35,546  |
|     | Local Share                    | \$4,978   | \$3,908   | \$8,887   |
|     | Total                          | \$24,891  | \$19,542  | \$44,433  |
|     | TOTAL FEDERAL SHARE            | \$131,131 | \$148,911 | \$280,042 |
|     | TOTAL LOCAL SHARE              | \$32,783  | \$37,228  | \$70,011  |
|     | TOTAL                          | \$163,914 | \$186,139 | \$350,053 |

# **Work Elements**

**200 Data Collection and Analysis** 

### 201 Traffic Volume Counting

The MPO staff, in conjunction with the City of Bloomington Engineering Department, will conduct vehicular and selective non-motorized volume counts within the established Urban Area Boundary (UAB) for arterial and collector streets/roads on a rotational cycle leading to complete coverage of the MPO's functionally classified roadway network.

The BMCMPO will additionally conduct special counts upon the request of local entities to assist with engineering alternatives analysis and design decisions (e.g., traffic control warrant studies, traffic calming requests, safety examinations, development petition reviews, corridor studies, etc.). The BMCMPO will conduct traffic volume link and segment counts throughout the urbanized area on a rotating basis of once every three (3) years, or as requested.

The traffic volume sampling program data will support INDOT's Highway Performance Monitoring System (HPMS) data collection efforts continuously refining link volumes, capacities, and speeds for calibration of the BMCMPO transportation demand forecasting. The City of Bloomington Engineering Department will purchase new counting equipment replacing equipment beyond useful economic life, associated software, and supplies including but not limited to counter battery replacements, a portable traffic analyzer, replacement tubing, nails, padlocks, tape, and other count-related materials as necessary for the maintenance and capital replacement of traffic counting equipment.

- MPO staff to perform approximate coverage counts in conjunction with the City of Bloomington Engineering Department and Monroe County Highway Department. [Estimated Completion: Annually]
- MPO Staff to perform required HPMS traffic counts for INDOT. [Estimated Completion: Annually]
- MPO staff to purchase traffic and/or bicycle & pedestrian counting equipment, software (purchase and/or licenses renewals) and supplies to support annual multi-modal traffic counting program needs. [Estimated Completion: As Needed]
- MPO staff shall purchase annual software licenses for Adobe software, MS2 TCDS Modern Traffic Analytics traffic count database system (<a href="https://www.ms2soft.com/products/tcds-traffic-count/">https://www.ms2soft.com/products/tcds-traffic-count/</a>) management software, and GIS Software. [Estimated Completion: Annually]

### 202 Crash Dashboard

With assistance and support from the City of Bloomington, Information & Technology Services Department (<a href="https://bloomington.in.gov/departments/its">https://bloomington.in.gov/departments/its</a>), the BMCMPO will produce and continuously updated a Crash Dashboard (<a href="https://crashhub.bloomington.in.gov/">https://crashhub.bloomington.in.gov/</a>) identifying corridors and intersections within the urban area that includes the identification of associated causal factors contributing to aggregate crash data using Indiana State Police data from the Automated Reporting Information Exchange System (ARIES). Crash data analysis allows BMCMPO local jurisdictions to undertake public roadway safety improvements and to establish proven safety countermeasures for the evaluation of alternative actions over time. The Crash Dashboard additionally assists the BMCMPO with the identification of project locations that may have Highway Safety Improvement Program (HSIP) and/or Road Safety Audit (RSA) eligibility. The staff shall further assist with development of Local Road Safety Plans (LRSPs) and Traffic Incident Management (TIM) within the BMCMPO area as necessary.

- MPO staff, in conjunction with the City of Bloomington ITS Department GIS staff, will produce a CY 2019-2024 countywide Crash Dashboard (https://crashhub.bloomington.in.gov/) highlighting all crashes, Fatality and Serious Incapacitating injuries (FSI) and Vulnerable Road User (VRU) crashes with overview/trends, and selectors to filter crashes by data range, crash type, location, cause of crash, and serious injuries. Data displays will illustrate in map, density map, and tabular views. [Estimated Completion: Ongoing]
- MPO staff to correct the GPS locations of ARIES crash records enabling local jurisdictions and the public to view and query GPS-corrected crash data from the *Crash Dashboard for Bloomington-Monroe County*. [Estimated Completion: Ongoing]
- MPO Staff to assist local public agencies (LPAs) in developing Local Road Safety Plans (LRSPs) as a
  tool for reducing roadway fatalities and serious injuries with an emphasis on implementing
  systemic roadway/corridor improvements and/or selective spot locations determined by key data
  (e.g., fatalities, serious injury rates, vulnerable road users, vulnerable road user assessments,
  roadway departures, high frequency corridors, intersections, bicycle-pedestrian focal points,
  weather, lighting, construction zones, school zones, etc.). [Estimated Completion: Annually]
- MPO Staff to consider Traffic Incident Management (TIM) activities supporting multiple planning factors related to safety, mobility freight movement, air quality and transportation system reliability including the non-recurring congestion which causes delay that impacts all travelers and just-in-time freight haulers, reducing the likelihood of a secondary crash and responders being struck, and by reducing delay that impact consumers resulting in wasted fuel and potential air quality impacts. MPO staff outreach support may include various activities (e.g., market TIM to elected officials, facilitate TIM responder training, facilitate working groups and activities, foster relationships, facilitate after-action reviews, fund ITS projects, and/or compile data for Metropolitan Transportation Plan and Transportation Improvement Program performance measures). [Estimated Completion: Annually]
- MPO staff shall optionally renew the annual software license for MS2 Traffic Crash Location System (TCLS) software module (<a href="https://www.ms2soft.com/products/tcls-traffic-crash/">https://www.ms2soft.com/products/tcls-traffic-crash/</a>) to analyze traffic local crash patterns, create crash density maps, crash heat maps, intersection

collision diagrams, crash rates, and crash severity rates to aid in identifying local problem intersections. [Estimated Completion: Annually]

- MPO staff to support the City of Bloomington Safe Streets and Roads for All (<a href="https://bloomington.in.gov/transportation/ss4a">https://bloomington.in.gov/transportation/ss4a</a>) Action Plan adopted in December 2024. The SS4A Action Plan includes all components as outlined by the USDOT, including:
  - Leadership commitment and goal setting that includes a goal timeline for eliminating roadway fatalities and serious injuries.
  - o **Planning structure** through a committee, task force, or similar group charged with oversight of the SS4A Action Plan development, implementation, and monitoring.
  - Safety analysis of the existing conditions and historical trends that provides a baseline level of crashes involving fatalities and serious injuries.
  - **Engagement and collaboration** with the public and relevant stakeholders, including the private sector and community groups.
  - o **Equity considerations** developed using Title VI and ADA representative processes.
  - Policy and process assessments of the current policies, plans, guidelines, and/or standards to identify opportunities to improve them.
  - Strategy and project selections that identify a set of projects and strategies that will address the safety problems described in the SS4A Action Plan.
  - Progress and transparency methods that measure progress over time after the SS4A Action Plan is developed and adopted.
  - [Estimated Completion: Annually]

### **Work Element 200 Budget**

|     | Task                                                   | FY 2025  | FY 2026  | Total    |  |
|-----|--------------------------------------------------------|----------|----------|----------|--|
| 201 | Traffic Volume Counting                                |          |          |          |  |
|     | Federal Share                                          | \$4,495  | \$9,463  | \$13,959 |  |
|     | Local Share                                            | \$1,124  | \$2,366  | \$3,490  |  |
|     | Total                                                  | \$5,619  | \$11,829 | \$17,448 |  |
| 202 | Annual Crash Report & Vulnerable Road Users Assessment |          |          |          |  |
|     | Federal Share                                          | \$12,436 | \$21,312 | \$33,749 |  |
|     | Local Share                                            | \$3,109  | \$5,328  | \$8,437  |  |
|     | Total                                                  | \$15,545 | \$26,641 | \$42,186 |  |
|     | TOTAL FEDERAL SHARE                                    | \$16,932 | \$30,776 | \$47,707 |  |
|     | TOTAL LOCAL SHARE                                      | \$4,233  | \$7,694  | \$11,927 |  |
|     | TOTAL                                                  | \$21,165 | \$38,470 | \$59,634 |  |

# **Work Elements**

**300 Short Range Planning and Management Systems** 

### **301** Transportation Improvement Program (TIP)

The development and maintenance of a Transportation Improvement Program (TIP) represents a major Federal requirement for MPOs implementing projects with federal funds. All Federal-aid projects must have inclusion in the TIP, and the adopted program of projects must have "fiscal constraint" for inclusion within the Indiana Statewide Transportation Improvement Program (INSTIP). The BMCMPO continuously coordinates with all jurisdictional Local Public Agencies (LPAs) for development/administration of a TIP. This work includes requests for project designation identifications, the development of project milestone/funding schedules, the processing of required amendments, management of a Quarterly Project Tracking program, Red Flag Investigations, and fulfilling "Set-aside for Increasing Safe and Accessible Transportation Options" required under the IIIJA for other activities outlined below and Work Element 501. The BMCMPO will additionally work with INDOT and the LPAs to develop best practices for project scheduling and cost estimation.

- MPO Staff to administer the FY 2024-2028 and FY 2026-2030 TIP through coordination with LPAs and INDOT, regarding regular coordination/communication intervals between planning staff and staff involved in the NEPA/Environmental review processes, as well as the project design processes, fiscal management, and processing of TIP amendments as needed. [Estimated Completion: Ongoing]
- MPO staff will continue to develop and implement procedures and software enhancements for the TIPs/STIP that improve coordination and communication between INDOT, MPOs, LPAs, and transit operators related to project development, environmental review, revisions, and cost estimation practices. [Estimated Completion: Ongoing]
- MPO Staff to develop, adopt and administer the FY 2026-2030 TIP through coordination with LPAs and INDOT, management of the Change Order Policy, and processing of TIP amendments as needed. [Estimated Completion: Q1 FY 2026]
- MPO Staff to assist LPAs with development of Red Flag Investigations for new transportation projects for addition to the TIP. [Estimated Completion: Ongoing]
- MPO Staff to administer the Quarterly Project Tracking Program for local TIP projects, including quarterly meetings with LPAs, design consultants, INDOT and FHWA. [Estimated Completion: Quarterly]
- MPO Staff to produce the Fiscal Year 2024 Annual List of Obligated Projects. [Estimated Completion: Q1/FY 2025]
- MPO Staff to produce the Fiscal Year 2025 Annual List of Obligated Projects. [Estimated Completion: Q1/FY 2026]
- MPO Staff will update the adopted BMCMPO Complete Streets Policy to assure safe and adequate
  accommodations of all users of the transportation system, defined by §11206(a). Staff will identify
  eligible FY2026-2030 TIP projects for meeting "Increasing Safe and Accessible Transportation

Options" compliance requirements and moving beyond information gathering/screening tools to equitable outcomes in project programming and delivery with reliance upon the City of Bloomington's *Safe Streets for All Action Plan* 

(https://bloomington.in.gov/sites/default/files/2024-11/Bloomington%20SS4A%20-%20PC%20Draft%202.pdf) adopted in FY 2025. [Estimated Completion: Ongoing]

### **302** Highway Safety Improvement Program

The BMCMPO has an established local Highway Safety Improvement Program (HSIP) in compliance with IIJA legislation and INDOT/FHWA guidance directives. The BMCMPO staff will administer procedures whereby appropriate projects solicited from LPAs and HSIP funding awards will depend upon project compliance with the Indiana Department of Transportation's HSIP qualification criteria.

BMCMPO

Vulnerable Road User

Focus

The MPO will strongly encourage LPAs to implement low-cost systemic improvements to address factors contributing to severe crashes in the community. The MPO will additionally encourage LPAs to program HSIP funds for Road Safety Audits and other INDOT/FHWA approved planning purposes.

- The MPO will assist the City of Bloomington and Monroe County with their codified use of Public Right-of-Way Accessibility Guidelines (PROWAG) design standards for all facilities as specified under the Americans with Disabilities Act (ADA) that address access to sidewalks and streets, crosswalks, curb ramps, pedestrian signals, on-street parking, and other components of public right-of-way. [Estimated Completion: Ongoing]
- MPO staff will administer the FY2026-2030 HSIP funding for the FY 2026-2030 Transportation Improvement Program. [Estimated Completion: Ongoing]
- MPO staff will review current policies, rules, and procedures to determine their impact on safety
  for all road users, including Vulnerable Road Users (VRUs), and to ensure they include provisions
  for safety in future transportation infrastructure, particularly those outside automobiles, and
  focus on advanced speed management along arterials with reliance on the City pf Bloomington's
  adopted Safe Streets for All Action Plan [Estimated Completion: Ongoing]
- MPO staff will incorporate Vulnerable Road User (VRU) considerations during planning, project development, and delivery processes in cooperation with the engineering staffs of Monroe County and the City of Bloomington. [Estimated Completion: Ongoing]

### **303** Transportation Alternatives Program (TAP)

The Bloomington-Monroe County MPO has an established local Transportation Alternatives Program (TAP) in compliance with IIJA legislation and INDOT/FHWA guidance directives. With the adoption of the IIJA legislation, program revisions reflect TAP guidance directives. The BMCMPO staff will administer procedures for the solicitation and funding of all LPA TAP projects in compliance with TAP selection criteria.

- MPO Staff to administer the FY 2026-2030 TIP for Transportation Alternatives project that focuses on established Transportation Demand Management (TDM) alternative modes aimed at reducing system-wide single-occupancy vehicles and concomitant air quality near high-volume corridors through the promotion of public transit, carpooling, vanpooling, biking and walking. [Estimated Completion: Ongoing, Continuous]
- MPO Staff to complete Annual Transportation Alternatives Program report and submit required documentation to INDOT and FHWA partners. [Estimated Completion: Q2/FY 2026 or as Needed]

### **304** Infrastructure Management Systems

The BMCMPO has historically supported the efforts of its LPAs to establish and maintain robust asset management systems using Contract Service Agreements (CSAs). The City of Bloomington and Monroe County regularly collect asset condition data for infrastructure components such as pavement, signs, and street markings, and manage it using an appropriate asset management software package. This methodology allows the respective jurisdictions to develop long term management plans for their infrastructure assets. These asset management systems will undergo continuous updating to ensure maintenance of data, quality and conditions.

- City of Bloomington to maintain a Five-Year Pavement Management Plan, asset management software renewals, asset management conferences/training, and provide quarterly status reports to the BMCMPO under a CSA. [Estimated Completion: Ongoing, Annually]
- Monroe County to maintain a Five-Year Pavement Management Plan, asset management software renewals, asset management presentation/training, and provide quarterly status reports to the BMCMPO under a CSA. [Estimated Completion: Ongoing, Annually]

### 305 Intelligent Transportation System (ITS) Architecture Maintenance

The U.S. Department of Transportation ITS Architecture provides a definitive and consistent framework to guide the planning and deployment of ITS. The program facilitates the ability of jurisdictions to operate collaboratively and to harness the benefits of a regional approach to transportation challenges."

Intelligent Transportation Systems (ITS) use a number of technologies, including information processing and communications to achieve transportation network operating efficiencies. ITS allows the Bloomington-Monroe County Urbanized Area to improve safety, reduce congestion, improve mobility, enhance economic productivity, and save public investment dollars without negatively affecting the environment.

The Bloomington-Monroe County MPO completed its Regional ITS Architecture in 2008. Administrative modifications to the ITS Architecture are warranted when an LPA wishes to include a new technology into a transportation project. Updates and revisions as needed shall ensure that the Architecture remains current and accounts for changes and improvements in the transportation network. Staff will also assist local entities with the implementation of ITS projects as detailed in the ITS Architecture.

### Responsible Agency and End Product

MPO Staff to maintain the established ITS architecture. [Estimated Completion: As needed]

### **306** Performance Measures

The Infrastructure and Investment Job Act (IIJA) along with its predecessor legislation established requirements for performance management to ensure the most efficient investment of Federal transportation funds. States will invest resources in projects to achieve individual targets that collectively will make progress toward the national goals.

### **BMCMPO**

National Performance Goals & Measures & BMCMPO Crash Hub

The national performance goals for Federal Highway programs include:

- Safety To achieve a significant reduction in traffic fatalities and serious injuries on all public roads;
- **Infrastructure Condition** To maintain the highway infrastructure asset system in a state of good repair;
- Congestion Reduction To achieve a significant reduction in congestion on the National Highway System (NHS);
- System Reliability To improve the efficiency of the surface transportation system;
- **Freight Movement and Economic Vitality** To improve the national freight network, strengthen the ability of rural communities to access national and international trade markets, and support regional economic development;
- **Environmental Sustainability** To enhance the performance of the transportation system while protecting and enhancing the natural environment; and
- Reduced Project Delivery Delays To reduce project costs, promote jobs and the economy, and
  expedite the movement of people and goods by accelerating project completion through
  eliminating delays in the project development and delivery process, including reducing regulatory
  burdens and improving agencies' work practices.

The Federal Highway Administration (FHWA) and Federal Transit Administration (FTA) have established transportation planning rules on the statewide and metropolitan transportation planning processes to reflect the use of a performance-based approaches to decision-making in support of the national performance goals. These processes must document in writing how the Metropolitan Planning Organizations (MPOs), Indiana Department of Transportation (INDOT) and providers of public transportation shall jointly agree to cooperatively develop and share information related to transportation performance data, the selection of performance targets, the reporting of performance to be used in tracking progress toward attainment of critical outcomes for the region of the MPO (see 23 CFR 450.306(d)) and the collection of data for the INDOT asset management plan for the National Highway System specified in 23 CFR 450.314(h).

The Federal Transit Administration (FTA) additionally has performance measures for Transit Asset Management with published and effective final regulations. FHWA has performance measures and final regulations published for Safety, Bridge and Pavement Conditions, Congestion Reduction and System

Reliability. INDOT along with the MPOs and FHWA will continue to identify Performance Targets for each Performance Measure. Once Performance Targets are established, the Transportation Improvement Program (TIP) and Statewide Transportation Improvement Program (STIP) modifications will reflect this information. Data collection and analysis evaluations shall determine the success of established targets. For the FHWA and the FTA to approve any TIP amendments, Indiana MPOs and Public Transit Operators must reflect this information and describe how projects in the TIP/STIP, to the maximum extent practicable, achieve the Federally required performance targets identified in the Statewide and Metropolitan Transportation Plans, linking investment priorities to these performance targets.

The Bloomington-Monroe County area will pursue the achievement of Safe Streets and Roads for All (SS4A) Priorities for Roadway Safety & Safety Performance Measures documented in the FY 2026-2030 TIP involving the identification of High Priority Corridors and Intersections through the Bloomington-Monroe County Crash Hub (<a href="https://crashhub.bloomington.in.gov/">https://crashhub.bloomington.in.gov/</a>), and the systematic application of FHWA Proven Safety Countermeasures for all High Priority Corridors and intersections leading to measurable annual reductions of fatal and serious injury crashes. The City of Bloomington's vision is zero traffic deaths and serious injuries by 2039.

- MPO Staff and the MPO Policy Committee shall support and adopt FHWA and FTA Performance Measures as developed by INDOT in accordance with Federal Rules. [Estimated Completion: Annual]
- The MPO staff will advance local Roadway Safety & Safety Performance Measures with a countywide Crash Hub (<a href="https://crashhub.bloomington.in.gov/">https://crashhub.bloomington.in.gov/</a>) established in March 2025. The Crash Hub provides an in-depth view of all Monroe County motorized vehicles, bicycle, and pedestrian crashes with a GIS-based Crash Dashboard (<a href="https://bloomington.in.gov/arcgis/apps/experiencebuilder/experience/?id=e27a24953eae4dc7beb360639285263a">https://bloomington.in.gov/arcgis/apps/experiencebuilder/experience/?id=e27a24953eae4dc7beb360639285263a</a>) and a Safe Streets and roads for All (SS4A) Priorities to Roadway Safety link (<a href="https://experience.arcgis.com/experience/cdc0d14dc107411e81bedddf094376b1">https://experience.arcgis.com/experience/cdc0d14dc107411e81bedddf094376b1</a>) featuring the adopted Safe Streets for All (SS4A) program High Priority Corridors and Intersection safety performance measurement system.

## **Work Element 300 Budget**

|     | Task                               | FY 2025   | FY 2026   | Total     |
|-----|------------------------------------|-----------|-----------|-----------|
| 301 | Transportation Improvement Program |           |           |           |
|     | Federal Share                      | \$75,312  | \$61,417  | \$136,729 |
|     | Local Share                        | \$18,828  | \$15,354  | \$34,182  |
|     | Total                              | \$94,140  | \$76,771  | \$170,911 |
| 302 | Highway Safety Improvement Program |           |           |           |
|     | Federal Share                      | \$4,290   | \$2,145   | \$6,435   |
|     | Local Share                        | \$1,072   | \$536     | \$1,609   |
|     | Total                              | \$5,362   | \$2,681   | \$8,044   |
| 303 | Transportation Alternatives Progra | am        |           |           |
|     | Federal Share                      | \$4,290   | \$1,234   | \$5,524   |
|     | Local Share                        | \$1,072   | \$308     | \$1,381   |
|     | Total                              | \$5,362   | \$1,542   | \$6,905   |
| 304 | Infrastructure Management Syster   | ns        |           |           |
|     | Federal Share                      | \$20,800  | \$20,800  | \$41,600  |
|     | Local Share                        | \$5,200   | \$5,200   | \$10,400  |
|     | Total                              | \$26,000  | \$26,000  | \$52,000  |
| 305 | ITS Architecture Maintenance       |           |           |           |
|     | Federal Share                      | \$1,073   | \$1,073   | \$2,146   |
|     | Local Share                        | \$268     | \$268     | \$537     |
|     | Total                              | \$1,341   | \$1,341   | \$2,683   |
| 306 | Performance Measures               |           |           |           |
|     | Federal Share                      | \$5,398   | \$3,752   | \$9,150   |
|     | Local Share                        | \$1,349   | \$938     | \$2,287   |
|     | Total                              | \$6,747   | \$4,690   | \$11,437  |
|     | TOTAL FEDERAL SHARE                | \$111,163 | \$90,421  | \$201,584 |
|     | TOTAL LOCAL SHARE                  | \$27,791  | \$22,605  | \$50,396  |
|     | TOTAL                              | \$138,954 | \$113,026 | \$251,980 |

## **Work Elements**

**400 Long Range Planning** 

### **401 2050** Metropolitan Transportation Plan (MTP)

Federal planning requirements stipulate a minimum twenty-year time horizon for the urbanized area Metropolitan Transportation Plan (MTP). The BMCMPO adopted a 2050 Metropolitan Transportation Plan in FY 2025 as a non-technical, consultant-assisted update given the availability of detailed 2020 Census data. The 2050 Metropolitan Transportation Plan incorporated an extensive public outreach/input community survey as the significant component of the plan's development. The 2050 Metropolitan Transportation Plan additionally completed a thorough examination of all required federal and state transportation planning elements consistent with the IIJA law encompassing all relevant surface travel modes in its evaluation of alternative long-term transportation needs for the Bloomington-Monroe County urbanized area.

The BMCMPO 2050 Metropolitan Transportation Plan replaces the non-technical *2045 Metropolitan Transportation Plan* adopted by the BMCMPO Policy Committee in October 2020.

The BMCMPO maintains a travel forecasting model to predict changes in travel patterns and the utilization of the transportation system in response to changes in regional development, demographics, and transportation supply. The maintenance of this model last used for the 2040 Metropolitan Transportation Plan by the staff requires an annual software license renewal fee for TransCAD (<a href="https://www.caliper.com/transcad/default.htm">https://www.caliper.com/transcad/default.htm</a>) transportation planning software program upgrades and software support services.

#### **Responsible Agency and End Products**

- The BMCMPO shall maintain the adopted 2050 Metropolitan Transportation Plan through ongoing and continuous stakeholder engagement reviews of multimodal transportation needs, recommendations, performance-based planning, and long-term financial management leading to the support of programming of Transportation Improvement Program projects. [Estimated Completion: As Needed]
- The BMCMPO will maintain close working relationships with state and federal partners for the BMCMPO Urbanized Area (UAB) and Metropolitan Planning Area (MPA) boundaries resulting from the 2020 Census data completed in FY 2024, including a review of existing functional classifications producing any needed revisions where necessary. [Estimated Completion: As Needed]
- The MPO to renew annual TransCAD transportation planning program software
   (<a href="https://www.caliper.com/transcad/default.htm">https://www.caliper.com/transcad/default.htm</a>) license fees necessary for maintaining the current BMCMPO multi-modal transportation demand forecast model. [Estimated Completion Annually]

## **Work Element 400 Budget**

|     | Task                                  | FY 2025  | FY 2026  | Total    |
|-----|---------------------------------------|----------|----------|----------|
| 401 | 2050 Metropolitan Transportation Plan |          |          |          |
|     | Federal Share                         | \$39,368 | \$13,132 | \$52,500 |
|     | Local Share                           | \$9,842  | \$3,283  | \$13,125 |
|     | Total                                 | \$49,210 | \$16,415 | \$65,625 |
|     | TOTAL FEDERAL SHARE                   | \$39,368 | \$13,132 | \$52,500 |
|     | TOTAL LOCAL SHARE                     | \$9,842  | \$3,283  | \$13,125 |
|     | TOTAL                                 | \$49,210 | \$16,415 | \$65,625 |

## **Work Elements**

**500 Active Transportation and Bloomington Transit** 

## 501 Active Transportation - Required 2.5% Set-aside for Complete Streets and Transit-Oriented Development

The BMCMPO **FY 2026** edition of the FY 2025-2026 UPWP shall follow an FHWA, Indiana Division, directive (through the Indiana Department of Transportation Technical Planning & Programming Division) that the 2.5% Set Aside requirement of the IIJA "be applied to the consolidated metropolitan planning funds (FHWA PL + FTA 5303)" on specified planning activities to increase safe and accessible options for multiple travel modes for people of all ages and abilities. [§ 11206(b)].

For the purpose of this fulfilling this requirement, the BMCMPO shall rely on the term "Safe Streets and Roads for all (SS4A) and Complete Streets standards (<a href="https://highways.dot.gov/sites/fhwa.dot.gov/files/FHWA-HRT-24-074.pdf">https://highways.dot.gov/sites/fhwa.dot.gov/files/FHWA-HRT-24-074.pdf</a>) and (<a href="https://highways.dot.gov/sites/fhwa.dot.gov/files/2023-02/Complete Streets Trifold 508.pdf">https://highways.dot.gov/sites/fhwa.dot.gov/files/2023-02/Complete Streets Trifold 508.pdf</a>) or policies" meaning the standards or policies that ensure the safe and adequate accommodation of all users of the transportation system, including pedestrians, bicyclists, public transportation users, children, older individuals, individuals with disabilities, motorists, and freight vehicles [§ 11206(a)].

The BMCMPO has an adopted advisory Complete Streets Policy that meets federal standards, prioritizes, and identifies a specific list of Complete Streets projects priority criteria to ensure the safe and adequate accommodation of all users of the transportation system, including pedestrians, bicyclists, public transportation users, children and older individuals, individuals with disabilities, motorists, and freight vehicles. The BMCMPO shall additionally employ guidance from the City of Bloomington's SS4A Action Plan (<a href="https://bloomington.in.gov/onboard/reports/download?report\_id=427">https://bloomington.in.gov/onboard/reports/download?report\_id=427</a>) adopted in December 2024 by the City of Bloomington with respect to leadership commitment and goal setting, planning structure, safety analysis, engagement and collaboration, Title Vi and ADA equity considerations, policy and process assessments, strategy and project selections, and progress and transparency methods. Taken together, these activities represent a qualifying action for the IIJA Bipartisan Infrastructure Law that requires 2.5% of consolidated PL funds (FHWA PL + FTA 5303) obligations be set-aside for use on increasing safe and accessible transportation options. This activity (to be referenced and reported to INDOT as a Y410 code in FMIS) represents the BMCMPOs initiative for meeting the federal 2.5% set-aside program requirement.

The BMCMPO staff in conjunction with the Bloomington Transportation Commission (<a href="https://bloomington.in.gov/onboard/committees/info?committee\_id=80">https://bloomington.in.gov/onboard/committees/info?committee\_id=80</a>) will build upon the SS4A Action Plan (<a href="https://bloomington.in.gov/onboard/reports/download?report\_id=427">https://bloomington.in.gov/onboard/reports/download?report\_id=427</a>). Staff will assist the Commission as needed in reviewing development proposals for education/safety programs benefiting the BMCMPO.

#### Responsible Agency and End Products

• The BMCMPO shall use at least 2.5% of its consolidated PL funds (PL + FTA 5303) as a Complete Streets/SS4A set-aside for multiple travel modes targeted at people of all ages and abilities. For the purpose of this requirement, the term "Complete Streets standards or policies and SS4A" means standards or policies that ensure the safe and adequate accommodation of all users of the transportation system, including pedestrians, bicyclists, public transportation users, children, older individuals, individuals with disabilities, motorists, and freight vehicles. [Estimated Completion: Ongoing, As Needed]

- The BMCMPO will continuously review and update the BMCMPO Complete Streets Policy and SS4A Action Plan that prioritizes and identifies specific project guidance and scoring criteria to improve the safety, health and Title Vi and ADA equity, mobility, and accessibility of all public urban area roads and streets as a qualifying action for the IIJA Bipartisan Infrastructure Law. This BMCMPO activity (referenced as a Y410 billing code in FMIS) will represent the BMCMPOs fulfillment for meeting the 2.5% set-aside program requirement. [Estimated Completion: Ongoing, As Needed]
- Where appropriate, the BMCMPO will support Monroe County and City of Bloomington consultant-assisted prioritizations for the improvement of safety, mobility, or accessibility of a street or intersection with a multiuse trail corridor ([§ 11206(c) and (e)]. [Estimated Completion: Ongoing, As Needed]
- Where appropriate, MPO staff will support the City of Bloomington's Vision Zero goal and reducing serious injuries. [Estimated Completion: Ongoing, As Needed]
- Where appropriate, the MPO staff will support a Bloomington Transit initiative for transit-Oriented Development (TOD) planning that shall position the urban area for leveraged federal transportation funding in Calendar Years 2025-2026 and beyond. [Estimated Completion: Ongoing, As Needed]
- MPO Staff will attend City of Bloomington/Monroe County transportation coordination meetings involving bicycle and pedestrian issues. [Estimated Completion: Monthly, As Needed]
- MPO Staff will conduct Monroe County and City of Bloomington bicycle and pedestrian outreach to targeted urbanized area groups. [Estimated Completion: Ongoing, As Needed]
- MPO Staff will work in collaboration with Monroe County, the City of Bloomington, Indiana
  University, and INDOT to identify best practice opportunities for bicycle/pedestrian crossings
  recognizing the State of Indiana's identification as a "Focus State" for bicycle/pedestrian safety.
  [Estimated Completion: Ongoing, As Needed]

### 502 Bicycle/Pedestrian Counts

Bicycle and pedestrian data collection is an important component of the overall data collection and analysis program for the MPO. Collecting this data aids LPAs in developing and prioritizing projects and programs that enhance the quality of these transportation modes. The MPO will conduct counts to determine usage of bicycle and pedestrian facilities within the MPO area in order to assist LPAs in this effort.

#### **Responsible Agency and End Products**

- MPO Staff to conduct seven-day seasonal baseline counts (spring, summer, and fall) on multiuse trails and bike lane facilities within the Urbanized Area to establish baseline data for bicycle and pedestrian volume counts. [Estimated Completion: Ongoing, As Needed]
- MPO Staff to report on the results of the seasonal coverage counts on multiuse trails and bike lane facilities. [Estimated Completion: Ongoing, As Needed]

### 503 Bloomington Transit Studies

The BMCMPO will assist Bloomington Transit's implementation and undertaking of transit-oriented planning studies during FY 2025-2026 with the following expected outcomes:

- Implementation of Transform BT 2022-2030 (<a href="https://bloomingtontransit.com/wp-content/uploads/2023/02/Transform-BT-Strategic-Plan.pdf">https://bloomingtontransit.com/wp-content/uploads/2023/02/Transform-BT-Strategic-Plan.pdf</a>) strategies and tactics that involve the following:
  - An ongoing transit system fare (<a href="https://bloomingtontransit.com/fares-and-passes/">https://bloomingtontransit.com/fares-and-passes/</a>)
     review
  - An ongoing continuation of target demand-response service towards communities with higher concentrations of older adults and those with poor access to essential services
  - An ongoing continuation of equitable and economically sustainable practices while developing transit-oriented development (TOD) including affordable housing strategies and consideration of identified or potential Title Vi and ADA populations.
  - An ongoing continuation of infrastructure development for non-motorized transit system travel, public transportation access, and public transportation service in underserved areas and communities.
- A Green Line Priority Service Corridor Feasibility Study, as identified in Transform BT 2022-2030
  with the understanding that some FTA funded discretionary programs include a requirement that
  selected planning projects such as this must be included in the UPWP upon award or prior to
  being eligible for pre-award authority. The BMCMPO will incorporate the selected project into the
  UPWP if Bloomington Transit receives a discretionary funds award. [Completion: Ongoing, As
  Needed]
- A Real Estate Appraisal, Real Estate Purchase, and Logistics Feasibility Study examining physical facility expansion/relocation needs as identified in Transform BT 2022-2030. [Completion: Continuous through FY 2026]
- An ongoing and periodic review of Bloomington Transit system fares
   (<a href="https://bloomingtontransit.com/fares-and-passes/">https://bloomingtontransit.com/fares-and-passes/</a>) in accordance with *Transform BT 2022-2030*.
   [Completion: Ongoing, As Needed]

#### Responsible Agency and End Products

• Bloomington Transit shall undertake a continuous set of planning study needs identified in Transform BT 2022-2030 adopted by the Bloomington Public Transportation Corporation (BTPC) Board of Directors in January 2023. These studies shall focus on express corridor service, fleet conversion, micro-transit service (<a href="https://bloomington.in.gov/news/2023/05/03/5606">https://bloomingtontransit.com/bloomington.in.gov/news/2023/05/03/5606</a>), private partnerships (<a href="https://bloomingtontransit.com/btlatenite/">https://bloomingtontransit.com/btlatenite/</a>), current operations and maintenance facility acquisition, a facility expansion and/or relocation, and a continuous fare review designed to balance revenue streams with operational and capital acquisition costs. [Estimated Completion: Ongoing, As Needed]

#### **504** Bloomington Transit Ridership Counts

Bloomington Transit conducts annual transit ridership counts for all of its routes and services. This information aids in establishing annual passenger mile estimates for mass transit, in identifying facilities that are under or over utilized, and in the prioritization of capital improvements. The counts follow Federal Transit Administration (FTA) guidance which describe the methodology to estimate annual passenger miles based on data from a sample of randomly selected bus trips for Bloomington Transit fixed route and demand response service (i.e., statistically stratified random sample methodology).

#### Responsible Agency and End Products

- Bloomington Transit to collect operating data required by the Federal Transit Administration (FTA)
   for estimates of annual passenger miles. [Estimated Completion: Annually]
- Bloomington Transit to report annual passenger mile data estimates for Bloomington Transit fixed route and demand response service to the Federal Transit Administration (FTA). [Estimated Completion: Annually]

### **Work Element 500 Budget**

|     | Task                                                                                | FY 2025  | FY 2026  | Total     |
|-----|-------------------------------------------------------------------------------------|----------|----------|-----------|
| 501 | 2.5% Set Aside for Safe and Accessible Transportation Options & Bloomington Transit |          |          |           |
|     | Federal Share                                                                       | \$19,091 | \$19,091 | \$38,182  |
|     | Federal 2.5% Set Aside (Billing Code Y410)                                          | \$9,010  | \$9,010  | \$18,021  |
|     | Local Share                                                                         | \$2,967  | \$4,773  | \$7,740   |
|     | Local 2.5% Set Aside (Billing Code Y410)                                            | \$2,253  | \$2,253  | \$4,505   |
|     | Total                                                                               | \$22,058 | \$23,864 | \$45,922  |
|     | Total 2.5% Set Aside (Billing Code Y410)                                            | \$11,263 | \$11,263 | \$22,526  |
| 502 | Bicycle/Pedestrian Counts                                                           |          |          |           |
|     | Federal Share                                                                       | \$1,960  | \$1,960  | \$3,920   |
|     | Local Share                                                                         | \$490    | \$490    | \$980     |
|     | Total                                                                               | \$2,450  | \$2,450  | \$4,899   |
| 503 | Bloomington Transit Studies                                                         |          |          |           |
|     | Federal Share                                                                       | \$41,716 | \$41,716 | \$83,432  |
|     | Local Share                                                                         | \$10,429 | \$10,429 | \$20,858  |
|     | Total                                                                               | \$52,145 | \$52,145 | \$104,290 |
| 504 | Bloomington Transit Passenger Counts                                                |          |          |           |
|     | Federal Share                                                                       | \$1,600  | \$1,600  | \$3,200   |
|     | Local Share                                                                         | \$400    | \$400    | \$800     |
|     | Total                                                                               | \$2,000  | \$2,000  | \$4,000   |
|     | TOTAL FEDERAL SHARE                                                                 | \$64,367 | \$64,367 | \$128,734 |
|     | Federal 2.5% Set Aside (Billing Code Y410)                                          | \$9,010  | \$9,010  | \$18,021  |
|     | TOTAL LOCAL SHARE                                                                   | \$14,286 | \$16,092 | \$30,378  |
|     | Local 2.5% Set Aside (Billing Code Y410)                                            | \$2,253  | \$2,253  | \$4,505   |
|     | TOTAL                                                                               | \$78,653 | \$80,459 | \$159,111 |
|     | Total 2.5% Set Aside (Billing Code Y410)                                            | \$11,263 | \$11,263 | \$22,526  |

**Note:** 2.5% Set Aside requirement of the Infrastructure and Investment Jobs Act (IIJA) applied to the BMCMPO consolidated PL funds (PL + FTA 5303) for planning activities to increase safe and accessible options using multiple travel modes for people of all ages and abilities [§ 11206(b)]. The BMCMPO consolidated planning grant total funding (PL+ FTA 5303) for FY 2026 equals \$327,196.94. The 2.5% requirement therefore equals a set aside requirements of \$8,179.92 in federal funds, and a set aside of \$2,044.98 in local matching funds resulting with a FY 2025 set aside sum total equaling \$10,224.90. The BMCMPO FY 2026 UPWP assumes a constant BMCMPO consolidated funding level and 2.5% Set Aside requirement.

## **Work Elements**

**600 Other Planning Initiatives and Special Projects** 

### 601 Title VI and ADA Compliance Plans

MPOs must ensure that jurisdictional local public agencies (LPAs) with projects in the Transportation Improvement Program (TIP) comply with Title VI nondiscrimination requirements. MPOs annually survey local governments to determine if they have a current Title VI Plan that identifies a person responsible for Title VI, Notification of Nondiscrimination, a complaint process, and steps used to collect and evaluate data on the

**BMCMPO**Title VI and ADA

Compliance

impacts of the LPA's programs and projects. The MPO should provide technical assistance to LPAs that do not have such plans in place. MPOs must monitor Title VI status going forward and move toward limiting funding to those entities not meeting their requirements as Federal-aid recipients.

#### Responsible Agency and End Product

 MPO Staff to assist LPAs in complying with Title VI as part of Transportation Improvement Program (TIP) development process and in the development of Title VI Plans as needed. [Estimated Completion: Q4/FY 2025 and Q4/FY 2026]

## **Work Element 600 Budget**

|     | Task                | FY 2025 | FY 2026 | Total   |
|-----|---------------------|---------|---------|---------|
| 601 | Title VI Plans      |         |         |         |
|     | Federal Share       | \$2,185 | \$2,185 | \$4,370 |
|     | Local Share         | \$546   | \$546   | \$1,092 |
|     | Total               | \$2,731 | \$2,731 | \$5,462 |
| 602 | Special Plans       |         |         |         |
|     | Federal Share       | \$0     | \$0     | \$0     |
|     | Local Share         | \$0     | \$0     | \$0     |
|     | Total               | \$0     | \$0     | \$0     |
| 603 | Special Studies     |         |         |         |
|     | Federal Share       | \$0     | \$0     | \$0     |
|     | Local Share         | \$0     | \$0     | \$0     |
|     | Total               | \$0     | \$0     | \$0     |
|     | TOTAL FEDERAL SHARE | \$2,185 | \$2,185 | \$4,370 |
|     | TOTAL LOCAL SHARE   | \$546   | \$546   | \$1,092 |
|     | TOTAL               | \$2,731 | \$2,731 | \$5,462 |

# **Appendix A**

**BMCMPO Committee Membership** 

## **BMCMPO Committee Membership**

## **Policy Committee**

| Member                         | Title                          | Representing                         |
|--------------------------------|--------------------------------|--------------------------------------|
| Lisa Ridge, Chair              | Monroe County Highway Director | Monroe County                        |
| John Kennedy. PhD., Vice Chair | Citizen                        | Citizens Advisory Committee          |
| Jason Banach                   | Director of Real Estate        | Indiana University                   |
| Susan Weber                    | Lead Community Planner         | FTA - Region V (non-voting)          |
| Margaret Clements, Ph.D.       | Plan Commission Member         | Monroe County                        |
| Kerry Thompson                 | Mayor                          | City of Bloomington                  |
| Michelle Herrell               | Division Administrator         | FHWA - Indiana Division (non-voting) |
| Doug Horn                      | Board of Directors Member      | Bloomington PTC                      |
| Jillian Kinzie, Ph.D.          | Plan Commission Member         | City of Bloomington                  |
| Tony McClellan                 | Deputy Commissioner            | INDOT Seymour District               |
| David G. Henry                 | County Council Member          | Monroe County                        |
| Dan Swafford                   | Town Council Representative    | Town of Ellettsville                 |
| Jody Madeira, Ph.D.            | County Commissioner            | Monroe County                        |
| Hopi Stosberg                  | Council Member                 | City of Bloomington                  |
| Adam Wason                     | Director of Public Works       | City of Bloomington                  |

## **Technical Advisory Committee**

| Member                    | Title                                    | Representing                                 |
|---------------------------|------------------------------------------|----------------------------------------------|
| Nate Nickel, Chair        | Data Analyst & Mgr., Public Works Dept.  | City of Bloomington                          |
| Paul Satterly, PE, Vice   | Highway Engineer                         | Monroe County                                |
| Chair                     |                                          |                                              |
| John Baeten, PhD, Vice    | GIS Coordinator                          | Monroe County                                |
| Chair                     |                                          |                                              |
| Meghan Blair              | GIS Coordinator                          | City of Bloomington                          |
| Andrew Cibor, PE          | Director, Engineering Department         | City of Bloomington                          |
| Scott Waddell             | Director of Transportation               | Monroe County Community School Corp.         |
| John Connell              | General Manager                          | Bloomington Transit                          |
| Jane Fleig, PE            | Assistant Engineer, Utilities Department | City of Bloomington                          |
| Anthony Greeb             | Community Planner, Region 5              | FTA - Region V (non-voting)                  |
| Jacqueline N. Jelen, AICP | Director, Planning Department            | Monroe County                                |
| Brian Jones               | Project Manager, Transit                 | Indiana Department of Transportation         |
| John Kennedy, PhD         | Vice Chair, Citizens Advisory Committee  | Citizens Advisory Committee (non-voting)     |
| Carlos Laverty            | Executive Director, Monroe County        | Monroe County                                |
|                           | Airport                                  |                                              |
| Denise Line               | Director, Planning Department            | Town of Ellettsville                         |
| Audrey Myers              | Transportation Director                  | Richland-Bean Blossom Community School Corp. |
| Chris Myers               | Manager                                  | Area 10 - Rural Transit                      |
| Emmanuel Nsonwu           | Transportation Planner/MPO Liaison       | Indiana Department of Transportation         |
| Rebecca Packer            | Director, Technical Services Division    | INDOT - Seymour District                     |
| David Hittle, AICP        | Director, Planning & Transportation      | City of Bloomington                          |
| Brianne Gregory           | Auditor                                  | Monroe County                                |
| Kip Headdy                | Street Commissioner, Street Dept.        | Town of Ellettsville                         |
| Tim Street                | Director                                 | City of Bloomington, Parks & Recreation      |
| Jessica McClellan         | Controller                               | City of Bloomington                          |
| Joe VanDeventer           | Director of Street Operations            | City of Bloomington                          |
| Justin Reid VanLeeuwen    | Director, Campus Bus Service             | Indiana University                           |
| Kelli Witmer              | Director                                 | Monroe County Parks & Recreation Dept.       |
| Patrick Carpenter         | Environmental Specialist, Indiana Div.   | FHWA - Indiana Division (non-voting)         |

## **Citizens Advisory Committee**

| Member                                 | Representing                         |
|----------------------------------------|--------------------------------------|
| John Kennedy, Ph.D., Chair             | Council of Neighborhood Associations |
| Sam Tobin-Hochstadt, Ph.D., Vice Chair | Sycamore Knolls Neighborhood         |
| Sarah Ryterband, M.D.                  | Prospect Hill Neighborhood           |
| Paul Ash                               | McDoel Gardens Neighborhood          |
| Elizabeth Cox-Ash                      | McDoel Gardens Neighborhood          |
| Mary Jane Hall                         | Bloomington Board of Realtors        |

## **BMCMPO Staff and Program Support Personnel**

## **Metropolitan Planning Organization and Program Support Staff**

| Name         | Position                                                 |
|--------------|----------------------------------------------------------|
| Ryan Robling | Planning and Transportation, Planning Services - Manager |
| Pat Martin   | MPO Director and Senior Transportation Planner           |
| Katie Gandhi | Transportation Planner                                   |

## **Appendix B**

**BMCMPO FY 2025 Cost Allocation Plan Approval Letter** 



### INDIANA DEPARTMENT OF TRANSPORTATION

100 North Senate Avenue Room N758 TP Indianapolis, Indiana 46204 PHONE: (317) 232-5485

Eric Holcomb, Governor Michael Smith, Commissioner

January 8, 2025

Pat Martin, Senior Transportation Planner Bloomington/Monroe County Metropolitan Planning Organization City of Bloomington Planning and Transportation Department P. O Box 100 Bloomington, IN 47402

Dear Mr. Martin,

INDOT has reviewed the FY 2026 Cost Allocation Plan presented by Bloomington MPO for the period of July 1, 2025 through June 30, 2026.

In accordance 2 CFR 200.331, the Indiana Department of Transportation (INDOT), acting as the pass-through entity for the Federal Highway Administration (FHWA) approved the following indirect and fringe rates which will be monitored with respect to your Unified Planning Work Program Grant. Please include a copy of this letter in your UPWP for future reference. Should the indirect rates change during the FY 2026 grant period, please provide the revised information for re-approval and inclusion of the new rate letter as modification/inclusion in your UPWP Appendix. The approved rates are as follows:

Fringe

87.10%

Indirect

36.30%

Please feel free to contact me if you have any questions or concerns regarding these rates.

Emmanuel I. Nsonwu

Transportation Planner

Technical Planning & Programming Division

Indiana Department of Transportation

CC.

K. Carmany-George

P. Carpenter

R. Nunnally

J. Mitchell

File

www.in.gov/dot/ An Equal Opportunity Employer

NextLevel

# **Appendix C**

**Abbreviations** 

### **Key Abbreviations**

**3-C** Continuing, Comprehensive, and Cooperative Planning Process

**ADA** Americans with Disabilities Act

**BMCMPO** Bloomington-Monroe County Metropolitan Planning Organization

**BT** Bloomington Transit

**CAC** Citizens Advisory Committee

**FHWA** Federal Highway Administration

FTA Federal Transit Administration

FY Indiana State Fiscal Year (July 1 through June 30)

**GIS** Geographic Information Systems

**HPMS** Highway Performance Monitoring System

**HSIP** Highway Safety Improvement Program

IIJA Infrastructure Investment & Jobs Act, Public Law 117-58

**INDOT** Indiana Department of Transportation

**INSTIP/STIP** Indiana State Transportation Improvement Program

ITS Intelligent Transportation System

IU Indiana University

**LPA** Local Public Agency

MCCSC Monroe County Community School Corporation

MPA Metropolitan Planning Area

MPO Metropolitan Planning Organization

MTP Metropolitan Transportation Plan

PC Policy Committee

**PL** Metropolitan Planning Funds

STBG Surface Transportation Block Grant

**TAP** Transportation Alternatives Program

**TAC** Technical Advisory Committee

**TIP** Transportation Improvement Program

**UPWP** Unified Planning Work Program

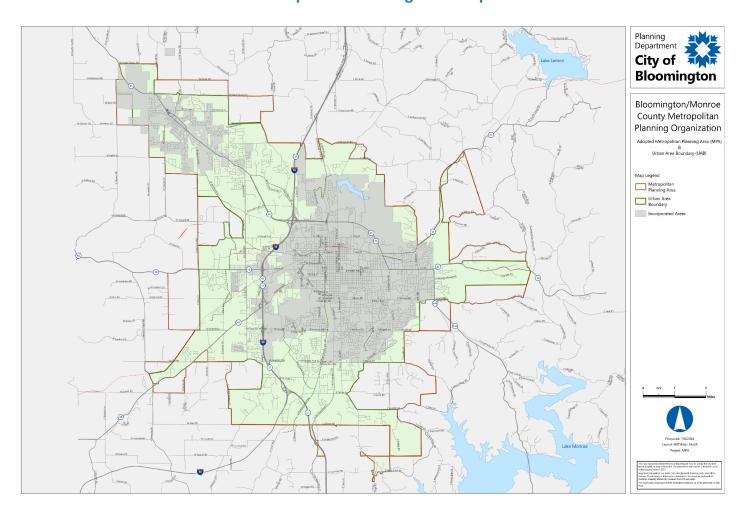
VMT Vehicle Miles of Travel

**VPI** Virtual Public Involvement

## **Appendix D**

BMCMPO 2020 Census Metropolitan Planning Urban Area
And Metropolitan Planning Area Map
(Approved by FHWA and FTA, July 2024)

## **BMCMPO Metropolitan Planning Area Map**



## **Appendix E**

**Draft FY 2025 - 2026 Unified Planning Work Program (UPWP) Legal Notice Publication and Record of Public Comments** 

## PUBLIC PARTICIPATION NOTICE BMCMPO FY 2025 - 2026 UNIFIED PLANNING WORK PROGRAM

In accordance with its Public Participation Plan, the Bloomington/Monroe County Metropolitan Planning Organization (BMCMPO) will offer a thirty (30) day public review for the Draft FY 2025-2026 Unified Planning Work Program (UPWP). The BMCMPO will accept written comments on the proposed UPWP beginning on February 27, 2025, and ending on March 28, 2025.

The BMCMPO Policy Committee shall vote on adoption of the BMCMPO FY 2025 - 2026 Unified Planning Work Program at their public meeting held on April 11, 2025.

The BMCMPO FY 2025 - 2026 Unified Planning Work Program fulfills specific Federal and State transportation planning requirements ensuring that the Bloomington/Monroe County Metropolitan Planning Organization maintains eligibility for Federal transportation funding.

The FY 2025 - 2026 Unified Planning Work Program study area includes the urbanized area of Monroe County, the Town of Ellettsville, and the City of Bloomington thereby ensuring community representation and that system-wide transportation issue solutions remain a continuing, cooperative, and comprehensive process.

The FY 2025 - 2026 Unified Planning Work Program additionally incorporates a multi-modal transportation perspective, including provisions to improve facilities for public transit, bicycling, and pedestrian activities.

Copies of the FY 2025 - 2026 Unified Planning Work Program are available for review at:

City of Bloomington Planning and Transportation Department 401 N. Morton St. Ste. 130 Bloomington, IN 47404;

Or on-line at https://bton.in/UPWP1.

Please submit written comments to the address above or by email to: mpo@bloomington.in.gov.

For additional information please contact Metropolitan Planning Organization (MPO) staff at (812) 349-3423.

###

## BMCMPO Draft FY 2025 - 2025 UPWP PUBLICATION RECORD OF PUBLIC COMMENTS

Publish Date: February 27, 2025 and February 28, 2025

The Bloomington/Monroe County Metropolitan Planning Organization (BMCMPO) received no written public comments regarding the Draft FY 2025- 2026 Unified Planning Work Program (UPWP) on the proposed FY 2026 element of the UPWP beginning on February 27, 2024, and ending on March 28, 2025.

# **Appendix F**

**BMCMPO Policy Committee Adoption Resolution** 



### **ADOPTION RESOLUTION FY 2025-03**

**RESOLUTION ADOPTING THE FISCAL YEAR 2025-2026 UNIFIED PLANNING WORK PROGRAM** as presented to the Policy Committee of the Bloomington/Monroe County Metropolitan Planning Organization on April 11, 2025.

WHEREAS, the Bloomington/Monroe County Metropolitan Planning Organization (BMCMPO) is the organization designated by the Governor of Indiana as the Metropolitan Planning Organization responsible for carrying out, with the State of Indiana, the provisions of 23 U.S.C. 134, and capable of meeting the requirements thereof for the Bloomington, Indiana urbanized area; and

WHEREAS, The BMCMPO must develop and adopt a Unified Planning Work Program (UPWP) detailing all planning activities that are anticipated in the MPO urbanized area over the identified fiscal programming years and document the work that will be performed with federal highway and transit planning funds; and

WHEREAS, the work conducted to create the Unified Planning Work Program was performed under Work Element 100 of the Fiscal Year 2025 Unified Planning Work Program

#### NOW, THEREFORE, BE IT RESOLVED:

- 1. The Bloomington/Monroe County Metropolitan Planning Organization hereby adopts the *Fiscal Year 2025-2026 Unified Planning Work Program*; and
- 2. That the adopted document shall be forwarded to all relevant public officials and government agencies, and shall be available for public inspection during regular business hours at the City of Bloomington Planning Department, located in the Showers Center City Hall at 401 North Morton

PASSED AND ADOPTED by the BMCMPO Policy Committee upon this 11th day of April 2025.

Lisa J. Ridge

**BMCMPO Policy Committee Chair** 

Attest: Patrick P. Martin

**BMCMPO Senior Transportation Planner** 

# **Appendix G**

**FY 2026 Self-Certification Statement** 

#### TRANSPORTATION PLANNING PROCESS CERTIFICATION FY 2026

In accordance with 23 CFR 450,336, Self-Certifications and Federal Certifications, the Indiana Department of Transportation and the Bloomington Monroe County Metropolitan Planning Organization hereby certify that the transportation planning process is addressing the major issues in the metropolitan planning area and is being conducted in accordance with all applicable requirements of:

- 1. 23 U.S.C. 134,49 U.S.C. 5303, and 23 CFR part 450,300;
- Sections 174 and 176(c) and (d) of the Clean Air Act, as amended (42 U.S.C. 7594, 7506(c) and (d)) and 40 CFR part 93;
- 3. Title VI of the Civil Rights Act of 1964, as amended (42 L.S.C. 2000d-1) and 49 CFR part 21;
- 49 U.S.C. 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;
- Section 1101(b) of the FAST ACT (Pub. L 114-357) and 49 CFR part 26 regarding the involvement of disadvantages business enterprises in DOT funded projects;
- 23 C.F.R. part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;
- The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.) and 49 CFR parts 27, 37 and 38;
- The Older Americans Act, as amended (42 U.S.C. 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
- 9. Section 324 of title 23 U.S.C. regarding the prohibition of discrimination based on gender; and
- Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR part 27 regarding discrimination against individuals with disabilities.

| Bicomington inchros County Metropolitan | indiana Department of Fransportatio                               |
|-----------------------------------------|-------------------------------------------------------------------|
| Planning Organization                   | Ray Nunval                                                        |
| Patrick P. Martin                       | Roy S. Junnally                                                   |
| Senior Transportation Planner Title     | Director, INDOT <u>Technical Planning &amp; Programming</u> Title |
| 2/24/2025                               | 2/24/2025                                                         |
| Date                                    | Date                                                              |